Exhibit No.: Issue: Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared:

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Injuries and Damages Expense Graham A. Vesely MoPSC Staff Surrebuttal Testimony ER-2006-0314 October 6, 2006

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

SURREBUTTAL TESTIMONY

OF

FILED

GRAHAM A. VESELY

NOV 1 3 2006

Missouri Public Bervice Commission

KANSAS CITY POWER AND LIGHT COMPANY

CASE NO. ER-2006-0314

Exhibit No. Case No(s). 22 200 Date 10-16 Rotr X -06

Jefferson City, Missouri October 2006

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Application of Kansas City) Power & Light Company for Approval to Make) Certain Changes in its Charges for Electric Service) to Begin the Implementation of Its Regulatory Plan.)

Case No. ER-2006-0314

AFFIDAVIT OF GRAHAM A. VESELY

| STATE OF MISSOURI |) | |
|-------------------|---|-----|
| |) | SS. |
| COUNTY OF COLE |) | |

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Graham A. Vesely, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Surrebuttal Testimony in question and answer form, consisting of $\underline{4}$ pages to be presented in the above case; that the answers in the foregoing Surrebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

Juhan A. Vesely

Subscribed and sworn to before me this $3 \frac{3}{2}$ day of October 2006.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri County of Cole My Commission Exp. 07/01/2008

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| 1 | SURREBUTTAL TESTIMONY |
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| 2 | OF |
| 3 | GRAHAM A. VESELY |
| 4 | KANSAS CITY POWER AND LIGHT COMPANY |
| 5 | CASE NO. ER-2006-0314 |
| 6 | Q. Please state your name and business address. |
| 7 | A. Graham A. Vesely, 615 East 13 th Street, Kansas City, MO 64106. |
| 8 | Q. By whom are you employed and in what capacity? |
| 9 | A. I am a Regulatory Auditor for the Missouri Public Service Commission |
| 10 | (Commission). |
| 11 | Q. Are you the same Graham A. Vesely that filed direct testimony in this Case |
| 12 | No. ER-2006-0314? |
| 13 | A. Yes, I am. I filed direct testimony on August 8, 2006 concerning corporate |
| 14 | costs, SO2 emission allowances, advertising expense, and injuries and damages expense. |
| 15 | Q. What is the purpose of your surrebuttal testimony? |
| 16 | A. My purpose is to respond to the rebuttal testimony of Kansas City Power and |
| 17 | Light Company (KCPL or Company) witness Lori Wright in the area of injuries and damages |
| 18 | expense. |
| 19 | INJURIES AND DAMAGES EXPENSE |
| 20 | Q. Witness Lori Wright states on page 11 of her rebuttal testimony, that your |
| 21 | proposal to reflect injuries and damages expense on a cash basis "fails to consider that the |
| 22 | results of the cash lead/lag study accounts for the effects of the timing of cash payments |
| 23 | versus accrual accounting". How do you respond? |

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Surrebuttal Testimony of Graham A. Vesely

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| 1 | A. The lead/lag study included in Staff witness Phillip K. Williams' testimony | | | | |
|----|---|--|--|--|--|
| 2 | only reflects the cash flow effects of the time lag between receipt of funds from ratepayers | | | | |
| 3 | and payment by KCPL of injuries and damages expenses. Thus, the lead/lag study identifies | | | | |
| 4 | the time between the date KCPL collects funds from customers and the date KCPL pays out | | | | |
| 5 | monies for settling claims from injuries and damages. However, this lead/lag analysis does | | | | |
| 6 | not attempt to establish the annualized amount of such injuries and damages expenses. | | | | |
| 7 | Determining the Staff's annualized level of injuries and damages expense was one of my | | | | |
| 8 | areas of responsibility in this rate case, as described in my direct testimony. | | | | |
| 9 | Q. Has Staff modified its cash working capital study to ensure that the annualized | | | | |
| 10 | value you are sponsoring for injuries and damages expense is included? | | | | |
| 11 | A. Yes, Staff witness Williams addresses the amount included in the lead/lag | | | | |
| 12 | study in his surrebuttal testimony. | | | | |
| 13 | Q. Also on page 11 of her rebuttal testimony, Lori Wright disagrees with your | | | | |
| 14 | method of using a three-year average of cash payments for determining annualized injuries | | | | |
| 15 | and damages expense. How do you respond? | | | | |
| 16 | A. Cash payments are a better reflection of KCPL's actual known and measurable | | | | |
| 17 | injuries and damages expense. The accruals that KCPL proposes to use for setting rates are | | | | |
| 18 | simply projections of the costs KCPL estimated it might eventually incur to settle claims | | | | |
| 19 | arising from certain accidents. Unlike cash payments actually made, these accrual amounts | | | | |
| 20 | do not represent real costs to KCPL, but rather are projections or estimates made at the time | | | | |
| 21 | casualty events took place. | | | | |
| 22 | Q. Please discuss how the actual costs of injuries and damages, as reflected by | | | | |
| 23 | cash payments, differ from projected costs, as reflected by accruals, over the last five years. | | | | |
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Surrebuttal Testimony of Graham A. Vesely

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As shown in the following table, accruals have exceeded actual cash payments Α.

2 in four of the five years ending with the test year:

| General Ledger Total | | | | | | | |
|--|--|----------------|-----------------------|------------------|------------------|------------------|---------------|
| ACCOUNT | DESCRIPTION | 2001 | 2002 | 2003 | 2004 | 2005 | 2001-2005 |
| 228201 | Cash Paid | 392,637 | 389,684 | 386,188 | 234,078 | 521,449 | |
| 228203 | Cash Paid | <u>659,088</u> | <u>237,787</u> | <u>2,097,178</u> | <u>1,546,817</u> | <u>1,261,258</u> | |
| | Total Cash | 1,051,725 | 627,471 | 2,483,366 | 1,780,895 | 1,782,707 | \$ 7,726,164 |
| 228206 | | 1,510,983 | 2,469,021 | 2,527,128 | 1,162,510 | 3,101,294 | \$ 10,770,936 |
| | e: DR 374 response 004, total cash b | oasis amour | nts exceede | d accrual a | mounts, but | over the fi | ve-year |
| period 2001 | -2005 it can be s | een that acc | ruals excee | d actual cas | h payments | by over \$3 | million. |
| Q. | Why did you | u apply a | three-year | average of | cash payr | nents instea | ad of a |
| five-year av | verage to arrive at | t Staff's ann | ualized inju | ries and da | mages expe | nse? | |
| А. | I believe that | t going bacl | k five years | s would inc | lude values | that are no | longer |
| representati | ve of KCPL's o | ngoing cos | ts and wou | ld result in | an excessi | vely large 1 | negative |
| adjustment | to the test year. | Though the | e last two y | ears of the a | analysis (20 | 04 and 200 | 5) show |
| simila r cash | similar cash basis expense levels, I also included the cash payments for 2003 in my three-year | | | | ree-year | | |
| average to | allow for the fact | t that costs | can fluctuat | te. Howeve | r, even incl | uding the re | elatively |
| high cash payout of 2003, the cash basis three-year average is still about \$1 million less than | | | | | | | |
| what KCPL | . had accrued for | the 2005 te | st yea r . | | | | |
| Q. | Should you l | have compa | ared the cas | sh basis thr | ee-year ave | erage to the | accrual |
| basis three- | year average as s | suggested by | y Lori Wrig | ht, on page | 12 of her re | buttal testim | iony? |
| A. | No, I do not | believe I s | hould have | . Whereas | accrual bas | is estimates | serve a |
| purpose at | the time they are | e made, for | ratemaking | purposes th | ne record of | f cash paym | ents is a |
| more accur | ate indicator of I | KCPL's inju | uries and da | images expe | ense. The c | ash basis th | ree-year |
| average le | average level, which exceeds the cash basis test year level, takes into consideration the | | | | | | |
| fluctuation | s in the amount | of yearly ca | ish payouts | . None of t | these detern | ninations re | ly on an |

Surrebuttal Testimony of Graham A. Vesely

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| 1 | analysis of the estimated amounts accrued. The necessary adjustment compares the Staff's |
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| 2 | annualized value to the level KCPL recorded in the test year, not the accrual basis three-year |
| 3 | average. In my testimony I have made reference to the accruals only to show: a) how they |
| 4 | differed from actual cash payments and, b) that company's recommended reliance on them for |
| 5 | rate making purposes would result in an overstatement of injuries and damages expense. |
| 6 | Q. Can you provide any other examples of areas where the Staff relies on cash |
| 7 | basis rather than accrual accounting for ratemaking? |
| 8 | A. As described in Staff witness Philip K. Williams' testimony, KCPL and the |
| 9 | Staff currently disagree on the preferred approach to determining annualized property tax |
| 10 | expense, with the Staff opting for reliance on actual beginning of year property values. As |
| 11 | described in Staff witness Kim Bolin's testimony, both KCPL and Staff have determined |
| 12 | annualized bad debt expense by relying on actual net write-offs, rather than using the amounts |
| 13 | accrued throughout the year. |
| 14 | Q. Does this conclude your surrebuttal testimony? |

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A. Yes, it does.