Exhibit No.: Witness:Robert WagnerSponsoring Party:Robert WagnerType of Exhibit:Surrebuttal TestimonyCase No.:ER-2010-0355

Issue: Rate Design, Outdoor Lighting ER-2010-0356 Date Testimony Prepared: January 5, 2011

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. ER-2010-0355

CASE NO. ER-2010-0356

SURREBUTTAL TESTIMONY

OF

ROBERT WAGNER

ON BEHALF OF

ROBERT WAGNER

Kansas City, Missouri January 2011

Wagner Exhibit No. GMO 2803 Date 2/4/11 Reporter UMB File No. ER-2010-0356

1 Q PLEASE STATE YOUR NAME AND ADDRESS

- 2 A My name is Robert Wagner and my address is 9005 N Chatham Avenue, Kansas City, MO
 64154.
- 4 Q WITH WHAT ORGANIZATION ARE YOU AFFILIATED WITH AND IN WHAT

5 CAPACITY?

6 A The International Dark-Sky Association. I serve as the President of the Board of Directors.

7 Q ON WHOSE BEHALF ARE YOU TESTIFYING?

- 8 A I am testifying on behalf of myself, Robert Wagner, Pro Se Intervener
- 9 Q HAVE YOU FILED TESTIMONY PREVIOUSLY BEFORE THE COMMISSION?
- 10 A Yes, I filed direct and rebuttal testimony in ER-2010-0355 and ER-2010-0356.

11 Q WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?

- 12 A The purpose of my testimony is to address the Rebuttal Testimony of William P. Herdegen
- 13 III, related to outdoor street and area lighting.

14 Q WHAT IS YOUR GENERAL VIEW OF MR. HERDEGEN'S REBUTTAL

15 TESTIMONY?

- 16 A Mr. Herdegen's rebuttal testimony presents opposing views and offers little additional
- 17 evidence. He presents a two-birds in the bush are better than one in the hand argument,
- 18 then fails to back up his claims. Additionally, he mentions that the Companies are
- 19 interested in improving the "life in the communities they serve always being
- 20 environmentally aware and responsible." (ER-2010-0355, Herdegen Rebuttal, p. 3, L. 15-
- 21 16 / ER-2010-0356, Herdegen Rebuttal, p. 3, L. 8-9) I have been trying to work with the
- 22 Companies since 2005 and have seen no interest in working with me on light pollution
- 23 concerns. Mr. Herdegen also interprets communities interest in LED lighting as an interest

1		in the product itself rather than a plea to provide additional choices and lower cost lighting.
2		A 14% increase in rates is significant and the only choice the Companies have currently
3		proposed in order to keep cities within budget is to remove 14% of lights. Since the
4		Companies also bind their customers to large removal fees through their rules, their
5		customers will suffer a major financial hit. If this rate increase goes through, I would also
6		recommend the Commission waive removal fees and institute a low cost conversion to
7		part-night lighting during any outdoor lighting rate increase.
8	Q	SHOULD THE COMMISSION AND OTHER PARTIES TO THESE CASES
9		ASSUME THAT IF YOU HAVE NOT REBUTTED AN ITEM THAT YOU AGREE
10		WITH MR. HERDEGEN'S POSITION ON THAT ITEM?
11	A	No.
12		Voluntary Part-Night Rates for Outdoor Lighting
13	Q	MR. HERDEGEN MENTIONS THAT THIS MAY INCREASE LIABLITY. HOW
14		DO YOU RESPOND?
15	A	Part-night lighting has been in use in the United States for some time. As communities are
16		faced with rising utility rates, fluctuating tax revenues and a need to reduce green house
17		gas emissions; they are looking at alternative ways for conservation. The city of Santa
18		Rosa, CA ¹ has taken this opportunity to reevaluate their roadway warranting program and
19		saves \$400,000 annually. They used part-night street lighting as part of their plan that also
20		includes removal of street lights. Both Rhode Island and Maine Department of
21		Transportations have part-night street light initiatives. The Texas Department of

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http://ci.santa-rosa.ca.us/doclib/Documents/Street_Light_Reduction_Program.pdf

Transportation's Highway Illumination Manual: Lighting Curfews² discusses both the 1 2 positive aspects and identifies concerns a community should review prior to changing 3 lighting. In particular they mention that: 4 "By providing full lighting during periods when volumes are high and the roadway 5 operates near capacity and providing reduced lighting as the traffic decreases, the potential exists for realizing considerable energy savings while still providing the 6 7 benefits of full lighting at locations (e.g., interchanges) and at times (i.e., high 8 volumes) where driver decision-making is the most critical and the greatest visibility 9 is required." (FHWA/RD-86/018, Reduced Lighting on Freeways During Periods of 10 Low Traffic Density) 11 In addition the American Association of State Highway and Transportation Officials 12 (AASHTO) recognizes the valid need for streetlight curfews as documented in the October 13 2005 Roadway Lighting Design Guide. AASHTO is recognized by the United States 14 Federal Highway Administration as the premier organization in formulating highway 15 policy. Certainly the practice of using curfews for streetlights can be presumed to be legal, 16 since AASHTO would never be involved in recommending illegal policies and practices. 17 Under their Reasons for Curfews, they note: "Recent studies show that light dimming and 18 turn-off curfews are viable options for the management of public lighting systems, 19 including roadway lighting." (AASHTO Roadway Lighting Design Guide, Reasons for 20 Curfews - Page 7, October 2005). Communities have the choice on how they make they 21 roadways safe, there is not a state or national mandate that this must be accomplished 22 through lighting. Indeed it should be noted that most of the roadways in our state do not 23 have continuous lighting. If such a mandate did exist, then we would expect to see every

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² <u>http://onlinemanuals.txdot.gov/txdotmanuals/hwi/lighting_curfews.htm</u>

1	road with continuous lighting and street lighting would be mandatory. This is a burden
2	that neither the state nor federal government has imposed to date. Private businesses
3	should also be able to save energy as they see fit. Businesses leasing private area lighting
4	from the Companies will only be able to realize similar savings if a rate is made available
5	in the Companies' tariffs for midnight shutoff of private area lighting.
6 Q	MR. HERDEGEN MENTIONS THAT DOUBLE-CYCLING LIGHTS WILL
7	REDUCE LAMP LIFE AND INCREASE THE REPLACEMENT FREQUENCY
8	AND COSTS (ER-2010-0355, Herdegen Rebuttal, p. 18, L. 11-12 / ER-2010-0356,
9	Herdegen Rebuttal, p. 17, L. 4-5). HOW DO YOU RESPOND?
10 A	Mr. Herdegen is correct that lamp rated life will be reduced slightly, but is confusing rated
11	life with overall life from install date till burnout. However, he provides nothing to back
12	the claim that this will increase the lamp replacement frequency and costs. Reduced lamp
13	rated life will be more than offset by reduced usage and result in a reduction in the
14	replacement frequency and costs.
15 Q	MR. HERDEGEN MENTIONS THAT GROUP RELAMPING WILL LEAVE
16	MANY CUSTOMERS IN THE DARK UNTIL A RE-LAMPING EVENT OCCURS
17	(ER-2010-0355, Herdegen Rebuttal, p. 17, L. 17-18 / ER-2010-0356, Herdegen
18	Rebuttal, p. 16, L. 13-14). HOW DO YOU RESPOND?
19 A	Mr. Herdegen is obviously unfamiliar with group relamping programs. These programs
20	are designed to leave the customer with no periods of darkness. Occasional, one-off
21	fixture repairs still occur, but at a greatly reduced rate. The debate over whether or not
22	group or individual relamping is more cost effective can only be solved by working
23	through the worksheet provided in my direct testimony and auditing the results. Similar

1	information to the EPA report is available in IES DG-4-03, Design Guide for Roadway
2	Lighting Maintenance; but that document is copyright protected from duplication. To date,
3	Mr. Herdegen has not provided any worksheets to validate his response. The main concern
4	with group relamping is ensuring the lighting system does not degrade beyond design
5	specifications. Mr. Herdegen's insistence that an inexpensive, lumen depreciated bulb
6	(when combined with luminaire dirt depreciation that has depreciated the luminaires output
7	to 50 percent or more of the initial luminaire output) is more valuable than maintaining the
8	quality of the lighting system should be taken into account when considering whether or
9	not the Companies are acting in the best interest of the public.
10	Inclusion of rates for lower wattage high pressure
11	sodium outdoor lamps
12 Q	MR. HERDEGEN MENTIONS THAT 50W LIGHTS MAY NOT PROVIDE
12 Q 13	MR. HERDEGEN MENTIONS THAT 50W LIGHTS MAY NOT PROVIDE SUFFICIENT LIGHT. HOW DO YOU RESPOND?
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13	SUFFICIENT LIGHT. HOW DO YOU RESPOND?
13 14 A	SUFFICIENT LIGHT. HOW DO YOU RESPOND? Lighting is based on the task to be accomplished. Tasks such as walking down a sidewalk
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1	Lighting Service, Schedule ML (See Schedule RAW2010-36). Additionally, GMO Sheet
2	88 mentions a 3300 Lumen Mercury Vapor streetlight.
3	Conversion of outdoor lighting rates from listing lumens and wattages
4	to listing expected illumination on the ground
5 Q	MR. HERDEGEN MENTIONS THAT THE COMPANIES WOULD HAVE A
6	PROBLEM PROVIDING REFLECTED ILLUMINATION AS THIS MAY VARY
7	DEPENDING ON THE GROUNDCOVER. HOW DO YOU RESPOND?
8 A	Mr. Herdegen is confusing ground-based illumination (light striking the ground) with
9	ground-based luminance (light reflected off the ground). There is no need to provide
10	ground-based luminance for such a conversion.
11 Q	MR, HERDEGEN SAYS THAT THIS CALCULATION IS BEST LEFT TO THE
12	CUSTOMER'S DESIGNERS AND ENGINEERS (ER-2010-0355, Herdegen
13	Rebuttal, p. 26, L. 6-8 / ER-2010-0356, Herdegen Rebuttal, p. 24, L. 6-7). HOW DO
14	YOU RESPOND?
14 15 A	
	YOU RESPOND?
15 A	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information
15 A 16	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information available to designers and engineers. If the Companies expected designers and engineers
15 A 16 17	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information available to designers and engineers. If the Companies expected designers and engineers to be able to use their lights in a photometric report, they would lease only high quality
15 A 16 17 18	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information available to designers and engineers. If the Companies expected designers and engineers to be able to use their lights in a photometric report, they would lease only high quality luminaires that have IES files associated with them. The IES files document the exact
15 A 16 17 18 19	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information available to designers and engineers. If the Companies expected designers and engineers to be able to use their lights in a photometric report, they would lease only high quality luminaires that have IES files associated with them. The IES files document the exact output of the light fixture and includes: lumen and directional values, as well as,
15 A 16 17 18 19 20	YOU RESPOND? Many of the lights that the Companies lease have little to no photometric information available to designers and engineers. If the Companies expected designers and engineers to be able to use their lights in a photometric report, they would lease only high quality luminaires that have IES files associated with them. The IES files document the exact output of the light fixture and includes: lumen and directional values, as well as, compliance with national standards. Upon request, the Companies were able to provide

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1	particular luminaire may result in a design that is out of compliance using a different
2	replacement model. Providing a minimal ground based illuminance rating for each
3	category will help ensure adequacy.
4	Prohibit the marketing of outdoor lights as safety, security or crime
5	prevention lights without a guarantee to back up this claim
6 Q	MR. HERDEGEN BELIEVES THE CUSTOMERS BENEFIT FROM HAVING
7	THESE CLAIMS IN THE COMPANIES MARKETING MATERIALS. HOW DO
8	YOU RESPOND?
9 A	Of particular concern to customers is civil liability when the Companies' claims are not
10	met. The Companies can make any unsubstantiated claims in order to sell their products,
11	but when they fail to perform as marketed, the customer is left with the liability. The
12	Companies appear to require an Indemnity Agreement requiring the customer pay for any
13	damage or injury to persons or property. The practice of making claims without a
14	guarantee and then requiring the customer to pay to defend the Companies should be
15	eliminated.
16 Q	DO YOU HAVE EVIDENCE THAT SUGGESTS LIGHTING DOES NOT SOLVE
17	CRIME?
18 A	There has been little consensus among professionals as to the question if lighting reduces
19	crime. The Heschong Mahone Group, Inc. released CALMAC Study ID: PGE0269.01,
20	HMG Project #0425 on 11/7/2008 for Pacific Gas and Electric Company, Steve Blanc ³
21	entitled Outdoor Lighting and Security: Literature Review. Their bibliography references
22	40 reports and they state in their summary:

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³ http://www.calmac.org/publications/Outdoor_Lighting and Security_White_Paper_CALMAC_versionES.pdf

"None of the papers reviewed presents sufficient evidence to demonstrate a causal
link between night-time lighting and crime. The available results show a mixed
picture of positive and negative effects of lighting on crime, most of which are not
statistically significant. This suggests either that there is no link between lighting
and crime, or that any link is too subtle or complex to have been evident in the data,
given the limited size of the studies undertaken."

7 Q DOES THIS CONCLUDE YOUR TESTIMONY TODAY?

8 A Yes.

BEFORE THE PUBLIC SERVICE COMMISSION **OF THE STATE OF MISSOURI**

In the Matter of the Application of Kansas City Power & Light Company to Modify Its Tariffs to Continue the Implementation of Its Regulatory Plan)))	Case No. ER-2010-0355
In the Matter of the Application of KCP&L Greater Missouri Operations Company to Modify Its Electric Tariffs to Effectuate a Rate Increase)))	Case No. ER-2010-0356

AFFIDAVIT OF ROBERT WAGNER

STATE OF MISSOURI)
) ss
COUNTY OF PLATTE)

Robert Wagner, being first duly sworn on his oath, states:

My name is Robert Wagner, I live at 9005 N Chatham Ave, Kansas City, MO, and I am 1. the President of the Board of Directors for the International Dark-Sky Association.

2. Attached hereto and made a part hereof for all purposes is my Surrebuttal Testimony on behalf of Robert Wagner consisting of <u>eight</u> (8) pages, having been prepared in written form for introduction into evidence in the above captioned dockets.

I have knowledge of the matters set forth therein. I hereby swear and affirm that my 3. answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Robert Wagner

Subscribed and sworn before me this <u>5</u> day of <u>Jack</u> , 2011

Notary Public My commission expires: March 27, 2011

		SCHI			73	
	POWER & LIGHT COMPANY	Dontosina Cabadula	72		Sheet	1
(N) Rate Areas 2 &	ame of Issuing Utility) 4	Replacing Schedule	<u></u>		Sheet	<u> </u>
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	or separate understanding tariff as shown hereon.	Sheet	1	of 5	Sheets	
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		EET LIGHTING SERVICE hedule ML			-	
AVAILABILIT	Y:					
	ble for street lighting service through a of a municipality.	Company-owned Street Lig	ghting Sy	vstem withl	n corporat	te
term of Co	NTRACT:	,				
Contra therea	acts under this schedule shall be for a of.	period of not less than ter	ı years fi	rom the efi	ective dat	te
RATE (Incano	descent):					
1.0 .	Street lamps equipped with a hood an and supplied from overhead circuits b (Code X)					le
	<u>Size of Lamp</u>	Rate per Lamp p	er Year			
1.1 1.2	1000 Lumen (65-watt)** 2500 Lumen (187-watt)*	\$75.96 \$107.52				
2.0	Street lamps equipped with a hood, re extension not in excess of 500 feet pe		od poles	served ove	rhead by a	an
	Size of Lamp	Rate per Lamp p	er Year			
2.1 2.2	4000 Lumen (269-watt)* 6000 Lumen (337-watt)*	\$182.04 \$203.28		·		
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	MUNICIPAL STREET I Schedul		·	(Continu	ed)
RATE (Incand	lescent): (continued)				
4.0	Street lamps equipped with hood, reflect underground by an extension not in excess	tor, and refractor, on of 300 feet per unit:	ornamenta	al steel pole	sserved
4.1	<u>Size of Lamp</u> 4000 Lumen (269-watt) Under Sod* (1)	<u>Rate per Lamp</u> \$285.4	<u>per Year</u> 8	•	
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*l imiti	ed to the units in service on December 28, 19	172. until removed			
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	POWER & LIGHT COMPANY				
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	MUNICIPAL STREET I Sched			(Continu	ed)
ATE (Custo	mer Owned):				
6.0	Street lamps equipped with a hood, reflect maintained and controlled by the Company				stomer,
	<u>Size of Lamp</u>	<u>Rate pe</u>	er Lamp pe	r Year	{
6.1 6.2	12100 Lumen Limited Maintenance* (250-v 22500 Lumen Limited Maintenance* (400-v	vatt) ⁽¹⁾ vatt) ⁽¹⁾	\$175.44 \$229.56		
6.4 6.5	16000 Lumen Limited Maintenance (150-w 27500 Lumen Limited Maintenance (250-w	att) ⁽¹⁾ att) ⁽¹⁾	\$175.80 \$230.28	•	
•	⁽¹⁾ Code LMX				
ATE (Mercu	ury Vapor):			•	
7.0	Post-top, low-mounting street lamps with a underground by an extension under sod no				served
7.1	<u>Size of Lamp</u> 8600 Lumen** (175-watt)	<u>Rate per Lamp</u> \$248.5			
** Lin	lited to the units in service on September 9, 1 nited to the units in service on September 30, E: Wattage specifications do not include watt	1985, until removed.	L		
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shall modify the tariff as shown hereon.	Sheet	4 of 5	Sheets	
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Schedule	VIL .	(Continued)		
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RATE (Mercury Vapor and High Pressure Sodium Va	por):		1	
0.0 Desis has fall-flower				
8.0 Basic Installation:	مملمه معربه مملمه	non-rad from	-hand should	
Street lamps equipped with hood, reflector, and ref		served from ove	mead circuits	-
by an extension not in excess of 200 feet per unit: (-		
	Lumen Charge	Total Charg		
	per Lamp	per Lam		
Pizo of 1 omn	per Year ⁽¹⁾	per Year		
Size of Lamp	hei Teai	<u>per rear</u>)	
8.1 8600 Lumen Mercury Vapor (175-watt)*	\$39.24	\$178.56		
8.2 12100 Lumen Mercury Vapor (250-watt)*	\$55.08	\$194.40		
8.3 22500 Lumen Mercury Vapor (400-watt)*	\$104.64	\$243.96	1	
0.0 22000 Edition Meloury Tapor (100-Wally	¥104.04	ψ2-10.00		
8.5 5800 Lurnen High Pressure Sodium (70-watt)	\$27.60	\$166.92		
8.6 9500 Lumen High Pressure Sodium (100-watt)	\$39.60	\$178.92	1	
8.7 16000 Lumen High Pressure Sodium (150-watt)	\$55.56	\$194.88	(
8.8 27500 Lumen High Pressure Sodium (250-watt)	\$105.00	\$244.32		
8.9 50000 Lumen High Pressure Sodium (400-watt)	\$245.28	\$384.60	Í	•
units will be billed at one and one-half (1 1/2) times Lumen Charge. 9.0 <u>Optional Equipment</u> . The following rates for Opti	onal Equipment shall I	be added to the	rate for Basic	
Installation listed In 8.0 above for Mercury Vapor ar	nd High Pressure Sodiu	um Vapor installa	iions only.	
9.1 <u>Ornamental steel pole</u> instead of wood pole, addit Installations are available with underground service		oer year <u>\$38.88</u> .	(New	
9.2 Laminated wood pole instead of wood pole.** (/	Auditable with undergr	ound sonvice onl	W Additional	
charge per unit per year <u>\$81.72</u> .	wallable will undergr		y). Additional	
9.3 <u>Aluminum pole</u> instead of a wood pole, addition underground service only).	al charge per unit per	r year <u>\$79.92</u> . (Available with	1
NOTE: Wattage specifications do not include wattage re	equired for ballast	10-	-KCPE-415-RTS Approved	
* Limited to the units in service on April 18, 1992, until re	emoved:		rporation Comm ember 22, 2010	ssior
** Limited to the units in service on December 1, 2010,	until removed.		Susan K. Dufty	
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KANSAS CITY POWER & LIGHT COMPANY (Name of Issuing Utility)		SCH		IEDULE		73			
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-	MUNICIPAL STREET I Schedu		ICE	(Con	tinued	d)			
RATE (Mercury	y Vapor and High Pressure Sodium Vapor	r): (Continued)							
Optiona	al Equipment (continued)								
9.4	<u>Underground service extension, under soc</u> per year <u>\$68.52</u> .	, not in excess of	f 200 1	eet. Ad	ditiona	ll charge	e per unit		
9.5	9.5 <u>Underground service extension under concrete</u> , not in excess of 200 feet. Additional charge per unit per year <u>\$370.56</u> .								
9.6	<u>Breakaway base.</u> Additional charge per unit per year <u>\$35.88</u> . (Available with underground service only).								
9.7	9.7 <u>Special black square luminaire, *</u> instead of basic installation luminaire. (Available with underground service only). Additional charge per unit per year <u>\$78.84</u> .								
installa to repla	g street lamps shall be replaced at the sau tion only by mutual agreement of the Comp ace existing incandescent and mercury vapor n need of repair or replacement) with equiva	any and the Mun or street lamps in	iicipali need	ty. The of repair	Comp or rep	any has placeme	the right	-	
	NITS: and street lamps are those mercury vapor o except those with an X designation in the type		odium	i vapor l	units fo	or which	a rate is		
	URS: otherwise stated, lamps are to burn each a half hour before sunrise, approximately 410			from or	ne-half	hou r af	ter sunset		
TAX ADJUST	MENT.						•		
	ijustment Schedule TA shall be applicable to	all customer billir	ngs ur	der this	sched	ule.			
	T ADJUSTMENT: y Cost Adjustment, Schedule ECA, shall be	applicable to all cu	ustom	er billing			hedule. E-415-RT:	s	
REGULATIONS: Subject to Rules and Regulations filed with the State Regulatory Commission. Kansas Corporation Commission								maissior	
* Limite	ed to the units in service on December 1, 20)10, until removed	d.		H	ovenbe	n 22, 20 n K: Duf	10	
							She	2	
Issued:	November 22, 2010			FILED					
Effective:	Month Day Year December 1, 2010	-	THE STATE CORPORATION COMMISSION OF KANSAS						
By: <u>Curti</u>	is D. Blanc Sr. Director	By:							
L	Tule						Secretary	لمست	