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Missouri Public Service Commission

Exhibit No.: Witness: Type of Exhibit: Issues: Sponsoring Party: Case No.:

Michael Gorman **Rebuttal Testimony** Interim Rates Missouri Industrial Energy Consumers ER-2010-0036

## **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company, d/b/a AmerenUE's Tariffs to Increase Its Annual Revenues for Electric Service

Case No. ER-2010-0036 Tariff Nos. YE-2010-0054 and YE-2010-0055

Exhibit No

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Date 12 or -04

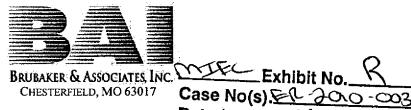
**Rebuttal Testimony of** 

**Michael Gorman** 

On behalf of

### Missouri Industrial Energy Consumers

November 17, 2009



Project 9187

## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Union Electric Company, d/b/a AmerenUE's Tariffs to Increase Its Annual Revenues for Electric Service Case No. ER-2010-0036 Tariff Nos. YE-2010-0054 and YE-2010-0055

STATE OF MISSOURI

COUNTY OF ST. LOUIS

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## Affidavit of Michael Gorman

Michael Gorman, being first duly sworn, on his oath states:

1. My name is Michael Gorman. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 16690 Swingley Ridge Road, Suite 140, Chesterfield, MO 63017. We have been retained by the Missouri Industrial Energy Consumers in this proceeding on their behalf.

2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony which was prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. ER-2010-0036.

3. I hereby swear and affirm that the testimony is true and correct and that it shows the matters and things they purport to show.

Michael Gorman

Subscribed and sworn to before me this 16th day of November, 2009.

E. DECKER Notary Seal E OF MISSOURI St. Louis City Commission Expires: May 5, Commission # 09706793

BRUBAKER & ASSOCIATES, INC.

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In the Matter of Union Electric Company, d/b/a AmerenUE's Tariffs to Increase Its Annual Revenues for Electric Service Case No. ER-2010-0036 Tariff Nos. YE-2010-0054 and YE-2010-0055

#### **Rebuttal Testimony of Michael Gorman**

- 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- A Michael Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
   Chesterfield, MO 63017.
- 4 Q ARE YOU THE SAME MICHAEL GORMAN WHO FILED DIRECT TESTIMONY IN 5 THIS PROCEEDING?
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Yes, I am.

7 Q WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

8 A I will respond to the direct testimony of Glenn W. Buck, who offered testimony on
9 behalf of Laclede Gas Company.

10 Q PLEASE SUMMARIZE MR. BUCK'S ASSESSMENT OF REGULATORY LAG AND

11 ITS IMPLICATION ON MISSOURI UTILITIES.

12 A He asserts that because of the use of historical test years, and the way costs are 13 recorded, regulatory lag results in significant costs not being recovered by Missouri 14 utilities. He offers examples where a utility makes an investment in a new utility 15 asset, and is not allowed to recover the cost of that asset until new rates are set. He

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asserts that if there is a one-year gap between the in-service date of a new asset and its inclusion in rates, that a utility would completely forego recovery of the first year return on the investment, and the first year depreciation expense.

4 Q DO YOU BELIEVE MR. BUCK'S TESTIMONY ACCURATELY ASSESSES THE 5 IMPACT OF REGULATORY LAG ON MISSOURI UTILITIES?

6 Α No. While I would agree that there are instances where utilities' rates are simply not 7 adequate to provide for recovery of the cost of a new investment, the suggestion that 8 this will always happen is not accurate. Indeed, sales growth, decreases in other cost 9 of service components, and decreases in cost of capital, are offsetting changes in 10 cost of service that can cover all costs including new costs. Hence, it is not accurate 11 or credible to single out specific costs associated with new assets placed in-service 12 and argue that rates will not be adequate to allow for recovery of that new cost 13 without a complete review of all components of the utility's cost of service.

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147 Q DID MR. BUCK PROPOSE SOME MEASURES WHICH WILL ADDRESS

#### 15 **REGULATORY LAG IN MISSOURI RATEMAKING?**

- 16 A Yes. He outlines these proposals as:
- Adopting AmerenUE's proposal in this case for interim rates, again earning a
   return of and on the incremental investment in utility plant since its last rate case.
- The second mechanism would be to grant accounting authority to defer carrying charges and depreciation expense on new investments until those costs are ultimately considered for recovery in a rate case.
- A regulatory process that makes greater use of technological advancements and new processes which would allow more rapid recognition of both increases and decreases in cost of utility service. However, he does not propose this solution in this case, but rather endorses AmerenUE's proposal.

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# 1 Q DO YOU BELIEVE THAT MR. BUCK'S SOLUTIONS TO HIS PERCEIVED 2 REGULATORY LAG ARE REASONABLE?

A No. It is my understanding that Missouri utilities already have authority to seek
accounting deferral authorization from the Missouri Public Service Commission. To
the extent there is legitimate reason for this accounting deferral mechanism, this
mechanism is already available to the utilities.

Second, I disagree with his recommendation to approve AmerenUE's interim
rate request for the reasons outlined in my direct testimony.

9 Mr. Buck's third mechanism suggests rate changes to reflect increases and 10 decreases in cost of service but is neither defined nor proposed by Mr. Buck.

### 11 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

12 A Yes, it does.

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