Exhibit No.:

No.: 123

Issues:

Demand Allocator and "Unused Energy" Allocator

Witness: Erin L. Maloney

Sponsoring Party:

MO PSC Staff

Type of Exhibit:

Rebuttal Testimony

Case No.:

ER-2006-0314

Date Testimony Prepared:

September 8, 2006

#### MISSOURI PUBLIC SERVICE COMMISSION

#### UTILITY OPERATIONS DIVISION

**REBUTTAL TESTIMONY** 

FILED

NOV 13 2006

**OF** 

ERIN L. MALONEY

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KANSAS CITY POWER & LIGHT COMPANY

CASE NO. ER-2006-0314

Jefferson City, Missouri September 2006

> Star Exhibit No. 3 Case No(s). El-2006-0319 Date 10-15-06 Aptr 45

### BEFORE THE PUBLIC SERVICE COMMISSION

### OF THE STATE OF MISSOURI

In the Matter of the Applicati City Power & Light Control Approval to Make Certain Control Charges for Electric Service Implementation of Its Regulation	ompany for hanges in its to Begin the	) ) ) )	Case No. ER-2006	-0314
AFFI	DAVIT OF E	CRIN L. MAI	LONEY	
STATE OF MISSOURI COUNTY OF COLE	) ) ss )			
Erin L. Maloney, of la preparation of the following I of 5 pages of Rebuttal Te in the following Rebuttal Te matters set forth in such an knowledge and belief.	Rebuttal Testin estimony to be stimony were	nony in quest presented in given by her	tion and answer for the above case, the that she has known	orm, consisting nat the answers owledge of the
		Crit	I.Mal Erin L. Malone	o y
Subscribed and sworn to be for the second sworn to be	are me this $\frac{8}{2}$	day of Sep	Notary Public	Leadl.

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1 2		REBUTTAL TESTIMONY
3 4		OF
5		ERIN L. MALONEY
6 7		Kansas City Power & Light Company
8 9		CASE NO. ER-2006-0314
10 11 12	Q.	Please state your name and business address.
13	Α.	Erin L. Maloney, Missouri Public Service Commission, P.O. Box 360,
14	Jefferson City	y, Missouri, 65102.
15	Q.	Are you the same Commission Staff (Staff) witness Erin L. Maloney that filed
16	direct testimo	ny in this case?
17	Α.	Yes I am. I filed direct testimony on August 8, 2006, on the issue of losses and
18	jurisdictional	allocation factors.
19	Q.	Why are you filing rebuttal testimony in this case?
20	Α.	The purpose of this rebuttal testimony is to respond to the direct testimony of
21	Kansas City	Power & Light's (KCP&L or Company) witness Don A. Frerking on the
22	following two	o issues:
23		(1) Derivation of the Demand Allocator
24		(2) Derivation of KCP&L's "Unused Energy" Allocator
25		Derivation of the Demand Allocator
26	Q.	How do Staff and KCP&L differ in the derivation of the demand allocator?
27	Α.	Staff uses a 4 Coincident Peak (4 CP) methodology to calculate the demand
28	allocator and	the Company uses a 12 Coincident Peak (12 CP) methodology.
29	Q.	What is the difference between a 4 CP utility and a 12 CP utility?

## Rebuttal Testimony of Erin L. Maloney

- A. A 4 CP utility is a utility that has high demand during the four summer months and relatively low demands during the off-peak months. A 12 CP utility will have a relatively flat load curve with not a lot of statistical variation in peak demand on a month to month basis.
- Q. Does Mr. Frerking explain the reason for selecting a 12 CP methodology in the Company's derivation of the demand allocator?
- A. Mr. Frerking gives no explanation. He states on page 6, lines 4-6 of his direct testimony that "The Demand allocator is a 12-month average for the coincident peak demands for the Missouri and Kansas jurisdictional customers and the firm wholesale FERC jurisdictional customers."
  - Q. Does the Staff have a foundation for using the 4 CP methodology in this case?
- A. Yes, as stated in my direct testimony, the 4 CP methodology is appropriate for a utility, such as KCP&L, where the monthly peak demands during summer months are significantly higher then the non-summer monthly peak demands.
- Q. Did you present support for the usage of the 4 CP methodology in your direct testimony?
- A. Yes, I performed various monthly peak mathmatical tests on the test year data to make this determination. The Federal Energy Regulatory Commission (FERC) relied upon and employed these tests in a number of electric utility cases which are cited and attached as Schedule 1.
- Q. Can you please briefly review the FERC jurisdictional demand allocation methodology tests that you used in your analysis?

### Rebuttal Testimony of Erin L. Maloney

- A. I examined the following three tests and comparisons developed and used by the FERC for this determination: 1) the on- and off-peak relative demand test, 2) the average to annual peak demand test, and 3) the low to annual peak demand test. In addition FERC has used another test the number of occurrences of off-peak months having higher demand than peak months and I have included the results of that test in my rebuttal testimony.
  - Q. What were the results of your analysis?
- A. As indicated in my direct testimony, each FERC test and comparison fell within or below the range of values used by the FERC indicating that the adoption a 4 CP methodology should be used for KCP&L.
- Q. Did you perform any additional analyses using these FERC tests for the purpose of this rebuttal testimony?
- A. Yes. To supplement my earlier analysis of the test year data, I performed the four FERC tests using the Company's monthly peaks reported on FERC Form 1, page 401b 'Monthly Peaks and Output' for each of the years 1999-2004. The results of these tests and the system peaks are contained and attached as Schedule 2.
- Q. Which jurisdictional demand allocation methodology would be the most appropriate for KCP&L, based on these analyses and upon the actual historic pattern of monthly system peak demands?
- A. For each of the seven years of data, the test year (2005) and the years 1999-2004, without exception, the four tests and comparisons yielded a result that fell in or below the range established and applied by the FERC when adopting a 4 CP methodology.
  - Q. Has this issue been raised with the Commission in the past?

# Rebuttal Testimony of Erin L. Maloney

A. Yes, in Case No. ER-83-49, the last KCP&L rate increase case, the Staff, the Department of Energy (DOE) and the Company agreed to use a four coincidental peak method to develop the Missouri jurisdictional demand allocation factor. Please see Cary Featherstone's rebuttal testimony for a recounting of the history of this issue.

### Derivation of the "Unused Energy" Allocator

- Q. What is your understanding of the derivation of the "Unused Energy" allocator?
- A. The "Unused Energy" allocator is used in a method developed by KCP&L to try to measure the energy that is available for off-system sales. KCP&L first takes the 12 CP demand average for each jurisdiction and multiplies it by 8760 to get a projected amount of total "Available Energy". Then, KCP&L subtracts the actual energy that was used by the individual jurisdictions and calls that the "Unused Energy" per jurisdiction. The "Unused Energy" allocator is derived by dividing each jurisdictions' "Unused Energy" by the total amount of "Unused Energy". Please see Lena Mantle's rebuttal testimony regarding the shortcomings of this method and how this allocator favors jurisdictions with lower load factors.
- Q. Does the "Available Energy" or "Unused Energy" calculated using KCP&L's method yield a value that relates to actual energy that was available for disposition or the actual energy that was sold off-system in the year ending December 31, 2005?
- A. No. For the test year (2005), the "Available Energy" calculated using KCP&L's theory was 23,233,216 MWh and the actual total energy available for disposition in the test year was 20,398,545 MWh. The total "Unused Energy" calculated using their theory was 7,545,659 MWh while the actual energy that was sold off-system was only 4,468,707

	Rebuttal Testimony of Erin L. Maloney
1	MWh. Such wide divergence from actual experience demonstrates the complete inadequacy
2	of the method for the purpose of setting rates.
3	Q. Is there any other problem with the Company's derivation of the "Unused
4	Energy" allocator?
5	A. Yes, the Company's theory to derive this allocator is based on a 12 CP demand
6	average. In any case that a demand allocator is being derived I would recommend the use of a
7	4 CP average not a 12 CP average.
8	Q. By making these observations about the Company's use of a 12 CP average in
9	the derivation of the "Unused Energy" allocator, are you endorsing the use of this "Unused
10	Energy" allocator in this case?
11	A. No, I do not recommend the use of the "Unused Energy" allocator. For further
12	discussion on the "Unused Energy" allocator, see the rebuttal testimonies of Staff witnesses
13	Mantle and Featherstone.
14	Q. Does this conclude your prepared Rebuttal Testimony?
15	A. Yes, it does.

# FERC System Demand Test # 1 - Difference in Average of Peak Months to Non-Peak Months as Percentage of Annual Peak

Company Louisiana Power &	FERC Reference	Year	Comment
Light Co. Louisiana Power &	Opinion No. 813, 59 FPC 968	1977	31% difference 4 CP
Light Co.	Opinion No. 110, 14 FERC 61,075	1981	26% difference 4 CP
Lockhart Power Co.	Opinion No. 29, 4 FERC 61,337	1978	18% difference 12 CP
Illinois Power Co. Commonwealth	11 FERC at 65,248		19% difference 12 CP
Edison Co. Southwestern Public	15 FERC at 65,196		16.4%-24.9% differences 4 CP average difference of 22.9%, high of
	18 FERC at 65,034 and Test # 2 - Average of the Percentage of the Annual Peak		28.3% 3 CP

Company	FERC Reference	Year Comment
Illinois Power Co.	11 FERC at 65;248-49	81% 12 CP
El Paso Electric Co.	Opinion No. 109, 14 FERC 61,082	1981 84% 12 CP
Lockhart Power Co. Southern California	Opinion No. 29, 4 FERC 61,337	1978 84% 12 CP
Edison Co.	Opinion No. 821, 59 FPC 2167	1977 87.8% 12 CP
Louisiana Power &		
Light Co. Commonwealth	Opinion No. 110, 14 FERC 61,075	1981 81.2% 4 CP
Edison Co. Southwestern Public	15 FERC at 65,198	79.4%-79.5% 4 CP
Service Co. Delmarisa Power &	18 FERC at 65,035	80.1% 3 CP
Light Co.	17 FERC at 65,202 nd Test # 3 - Lowest Monthly Peak	83.3% 12 CP
as a Percentage of th		

Company Louisiana Power &	FERC Reference	Year Comment
Light Co.	Opinion No. 813, 59 FPC 968	1977 56% 4 CP
ldaho Power Co. Southwestern Electric	Opinion No. 13, 3 FERC 61,108	1978 58% 3 CP
Power Co.	Opinion No. 28, 4 FERC 61,330	1978 55.8% 4 CP
Lockhart Power Co. Southern California	Opinion No. 29, 4 FERC 61,337	1978 73% - 12 CP
Edison CO.	Opinion No. 821, 59 FPC 2167	1977 79% 12 CP
Alabama Power Co.	Opinion No. 54, 8 FERC 61,083	1979 75% 12 CP
Illinois Power Co.	11 FERC at 65,248	66% 12 CP

FERC References ER-2006-0314

Commonwealth			
Edison Co.	15 FERC at 65,198		64.6%-67.8% 4 CP
Louisiana Power &	t de la company de la comp La company de la company d		
Light Co.	Opinion 110, 14 FERC 61,075	1981	61.9% 4 CP
El Paso Electric Co.	Opinion No. 109, 14 FERC 61,082	1981	71% 12 CP
Carolina Power & Light			
Co.	Opinion No. 19, 4 FERC 61,107	1978	72% 12 CP
New England Power			
Co.	Opinion No. 803, 58 FPC 2322	1977	80% 12 CP
Southwestern Public			
Service Co.	18 FERC at 65,034		on average almost 67% 3 CP
Delmarisa Power &			
Light Co.	17 FERC at 65,201		71.4% 12 CP

2

#### Results of FERC analyses:

		Monthly Non-Requi	rements				
	Total Monthly	Sales for Resale &			Day of		
Month	Energy	<b>Associated Losses</b>		MW	Month	ŀ	lour
January	1,563,152		356,251	2,1	71	4	600
February	1,176,684		177,812	1,9	954	22	600
March	1,246,938		161,520	1,8	359	8	2300
April	1,105,152		99,204	1,7	78	8	1300
May	1,258,442		188,468	1,9	910	28	1500
June	1,415,667		107,956	2,7	<b>'</b> 66	7	1,600
July	1,791,349		99,463	3,2	251	29	1,500
August	1,612,177		98,252	3,0	)87	12	1,500
September	1,349,442		178,662	2,9	961	2	1,600
October	1,300,729		237,845	1,9	963	12	1,400
November	1,243,383		207,853	1,8	312	30	1,800
December	1,383,488		212,097	2,0	85	21	1,800

FERC System Demand Test #1-Difference in Average
Demand in Peak Months and Average Demand in Non\_Peak

Months as percentage of Annual Peak 4 CP Range:

3,016 0.927791449 **33.06% 26-31%** 1,942 0.597200861

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,300 0.707397724 **70.74% 78-81%** 

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

1,778 0.546908643 **54.69% 55-60%** 

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months.

Peak Demands:	2,766 Non_Peak De	2,171
	3,25 <b>1</b>	1,954
	3,087	1,859
	2,961	1,778
		1,910
		1,963
		1,812
		2,085

Monthly Peaks and Output Monthly Peak
---------------------------------------

		Monthly Non-Requir	ements			
	<b>Total Monthly</b>	Sales for Resale &			Day of	
Month	Energy	<b>Associated Losses</b>	(	MW	Month	Hour
January	1363574		175338	2026	27	1800
February	1217835		145679	1937	1	1900
March	1246474		163401	1776	2	1800
April	1141485		129583	1885	19	1600
May	1358703		139379	2936	31	1500
June	1463360		134527	2958	1	1500
July	1741886		137847	3230	10	1600
August	1868379		111742	3374	28	1500
September	1477478		128947	3269	11	1500
October	1250220		120744	2352	3	1500
November	1260585		115162	2045	20	1800
December	1422641		86139	2382	18	1800

> 3,208 0.950726141 2,167 0.642375519

4 CP Range:

*30.84%* 26-31%

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,514

0.745159059

74.52% 78-81%

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

1,776

0.526378186

52.64% 55-60%

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months.

Peak Demands:	2958 Non_Peak De	2026
	3230	1937
	3374	1776
	3269	1885
		2936
		2352
		2045
		2382

Monthly Non-Requirements								
	Total Monthly	Sales for Resale &				Day of		
Month	Energy	<b>Associated Losses</b>		MW		Month	H	lour
January	1,422,218		158,181		2,233		2	1,800
February	1,221,389		99,089		2,147		2	1,900
March	1,247,236		137,941		1,981		1	1,800
April	1,294,726		261,422		1,988		27	1,500
May	1,352,380		200,288		2,579		16	1,900
June	1,583,570		269,618		2,858		11	1,600
July	1,939,234		234,086		3,304		30	1,600
August	1,865,699		259,262		3,352		9	1,500
September	1,587,205		431,511		2,722		4	1,600
October	1,572,350		504,867		1,920		3	1,600
November	1,486,552		455,401		1,988		28	1,800
December	1,569,545		419,798		1,934		26	1,800
	18,142,104							

 Annual Peak
 4 CP Range:

 3,059
 0.912589499
 28.72%
 26-31%

 2,096
 0.625372912

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,417 0.721111774 **72.11% 78-81%** 

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

1,920 0.572792363 **57.28% 55-60%** 

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months

Peak Demands:	2,858 Non_Peak De	2,233
,	3,304	2,147
	3,352	1,981
	2,722	1,988
		2,579
		1,920
		1,988
		1 934

Monthly Non-Requirements							
	Total Monthly	Sales for Resale &			Day of		
Month	Energy	<b>Associated Losses</b>		MW	Month		Hour
January	1,508,893		335,406	2,1	05	2	1800
February	1,249,993		223,083	2,0	95	26	1900
March	1,371,497		251,567	2,03	36	4	1900
April	1,284,996		243,342	2,13	31	18	1700
May	1,480,099		376,185	2,7	79	31	1600
June	1,769,785		320,952	3,08	33	26	1600
July	1,958,303		264,713	3,3	35	26	1600
August	1,925,955		313,545	3,3	33	1	1600
September	1,794,163		446,543	3,1	39	6	1500
October	1,788,701		674,415	2,60	55	1	1600
November	1,798,934		714,958	1,9	57	25	1800
December	1,858,111		673,956	2,0	55	3	1800
	19,789,430						

of Annual Peak 4 CP Range: 3,223 0.966266867 29.82% 26-31%

2,228 0.668028486

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,559 0.767441279 **76.74% 78-81%** 

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

1,957 0.586806597 **58.68% 55-60%** 

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months

Peak Demands:	3,083 Non_Peak De	2,105
	3,335	2,095
	3,333	2,036
	3,139	2,131
		2,779
		2,665
		1,957
		2,055

Monthly Non-Requirements								
	Total Monthly	Sales for Resale &				Day of		
Month	Energy	<b>Associated Losses</b>		MW		Month	ł	lour
January	1,844,970		585,013		2,268		22	1,800
February	1,577,368		458,006		2,165		24	1,900
March	1,538,134		412,935		2,095		5	1,900
April	1,356,318		307,688		2,011		30	1,600
May	1,624,735		512,862		2,556		30	1,600
June	1,791,1 <b>1</b> 4		491,717		3,109		24	1,500
July	2,135,605		376,884		3,426		18	1,600
August	2,131,679		403,757		3,610		21	1,500
September	1,749,402		582,026		2,617		10	1,500
October	1,627,619		533,886		2,018		20	1,500
November	1,475,096		373,006		1,994		24	1,800
December	1,843,091		606,748		2,186		10	1,800

**Annual Peak 4 CP Range**: 3,191
0.883795014 **28.50% 26-31**%

2,162 0.598788089

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,505 0.693790397 **69.38% 78-81%** 

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

**1,994** 0.55235457**1 55.24% 55-60%** 

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months

Peak Demands: 3,109 Non\_Peak De 2,268
3,426 2,165
3,610 2,095
2,617 2,011
2,556
2,018
1,994
2,186

2004 Monthly Peak
-------------------

Monthly Non-Requirements								
	Total Monthly	Sales for Resale &				Day of		
Month	Energy	<b>Associated Losses</b>		MW		Month	ļ	Hour
January	1,916,295		615,155		2,335		5	1800
February	1,656,914		479,027		2,235		2	1800
March	1,709,685		587,935		1,858		4	1800
April	1,682,482		632,680		1,895		16	1500
May	1,759,348		500,885		2,734		20	1700
June	1,779,498		462,669		3,009		14	1600
July	1,975,562		452,171		3,384		13	1600
August	1,893,856		461,970		3,376		3	1600
September	1,810,414		506,981		2,874		14	1600
October	1,726,793		623,132		1,977		29	1400
November	1,672,085		555,063		2,129		30	1800
December	1,872,856		590,503		2,376		22	1800

3,161 0.934027778 **28.62% 26-31%** 2,192 0.647864953

4 CP Range:

2,376

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

2,515 0.743252561 **74.33% 78-81%** 

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

1,858 0.549054374 **54.91% 55-60%** 

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months

Peak Demands:	3,009 Non_Peak De	2,335
	3,384	2,235
	3,376	1,858
	2,874	1,895
		2,734
		1,977
		2,129

		Monthly Non-Requir	rements					
	Total Monthly	Sales for Resale &				Day of		
Month	Energy	<b>Associated Losses</b>		MW		Month	H	lour
January	1,823,646		480,348		2,313		14	1900
February	1,489,763		382,163		2,186		8	1800
March	1,476,585		312,887		2,003		1	1900
April	1,467,612		394,798		2,042		21	1600
May	1,504,975		288,453		2,615		23	1700
June	1,841,312		324,370		3,338		27	1500
July	2,055,089		344,204		3,512		22	1600
August	1,971,721		313,998		3,426		10	1600
September	1,646,712		218,774		3,007		21	1700
October	1,771,963		584,338		2,754		4	1600
November	1,649,130		497,413		2,209		28	1800
December	1,700,067		326,961		2,563		7	1800
	20,398,575	4	,468,707					

4 CP Range: 28.05% 26-31% 3,321 0.94554385 2,336 0.665041287

FERC System Demand Test #2- Average of Monthly Peak Demands as Percentage of Annual Peak

> 2,664 0.758542141 75.85% 78-81%

FERC System Demand Test #3 - Lowest Monthly Peak as Percentage of Annual Peak

2,003 0.570330296 57.03% 55-60%

FERC System Demand Test #4 - What extent do peak

Demand in non-peak months never exceed demand in peak months

Peak Demands: 3,338 Non Peak De 2,313 3,512 2,186 3,426 2,003 3,007 2,042 2,615 2,754 2,209 2,563