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1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Evidentiary Hearing
8	October 22, 2012
9	Jefferson City, Missouri
	Volume 16
10	
11	
12	In the Matter of Kansas City)
	Power & Light Company's Request)
13	for Authority to Implement a) File No. ER-2012-0174
	General Rate Increase for Electric)
14	Service)
15	In the Matter of KCP&L Greater)
	Missouri Operations Company's)
16	Request for Authority to Implement) File No. ER-2012-0175
	a General Rate Increase for)
17	Electric Service)
18	
19	
	DANIEL R.E. JORDAN, Presiding,
20	SENIOR REGULATORY LAW JUDGE.
21	KEVIN D. GUNN, Chairman,
	STEPHEN STOLL,
22	COMMISSIONERS.
23	
24	
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23	Service Commission.
24	REPORTED BY:
	KELLENE K. FEDDERSEN, CSR, RPR, CCR
25	MIDWEST LITIGATION SERVICES

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1	(WHEREUPON, the hearing began at 8:34 a.m.)
2	(KCPL EXHIBIT NOS. 29, 30 AND 31; GMO
3	EXHIBIT NOS. 123, 124 AND 125; AND MIEC EXHIBIT NOS. 400,
4	400HC, 401, 425 AND 426 WERE MARKED FOR IDENTIFICATION BY
5	THE REPORTER.)
6	JUDGE JORDAN: The Commission is calling
7	the actions in File Nos. ER-2012-0174 and ER-2012-0175.
8	These are the general rate actions involving Kansas City
9	Power & Light Company and KCP&L Greater Missouri
10	Operations.
11	I'm Daniel Jordan. I'm the Regulatory Law
12	Judge assigned to this action. I think we should begin
13	today by taking entries of appearance, and here's what
14	we'll do. We'll just go front to back. We'll start
15	with yeah, let's start with Staff today.
16	MR. WILLIAMS: Judge, I'm not sure if there
17	will be any other attorneys later, but at least for Staff
18	at the moment it will be John Borgmeyer, Nathan Williams
19	and Sarah Kliethermes.
20	JUDGE JORDAN: Very good. Thank you.
21	MR. MILLS: On behalf of the Office of the
22	Public Counsel and the public, Lewis Mills.
23	JUDGE JORDAN: Thank you.
24	MR. WOODSMALL: David Woodsmall on behalf
25	of Midwest Energy Consumers Group.

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1	MR. MILLER: Captain Sam Miller on behalf
2	of the Federal Executive Agencies.
3	MR. ZOBRIST: Karl Zobrist, Roger Steiner,
4	Jim Fischer on behalf of Kansas City Power & Light Company
5	and KCP&L Greater Missouri Operations Company.
6	JUDGE JORDAN: There's someone around the
7	corner I can't see, right next to Sarah Kliethermes.
8	MR. BARTELS: Reed Bartels, Midwest
9	Industrial Energy Consumers.
10	JUDGE JORDAN: Thank you. That is almost
11	everyone.
12	MR. BRUDER: Arthur Perry Bruder for the
13	U.S. Department of Energy and the Federal Executive
14	Agencies affected by these rates.
15	JUDGE JORDAN: Thank you.
16	MR. CONRAD: Stu Conrad for Praxair in the
17	0174 matter, MEUA, which is Sedalia and St. Joseph, in the
18	GMO matter, 0175.
19	JUDGE JORDAN: Thank you.
20	MR. COFFMAN: John B. Coffman appearing on
21	behalf of AARP as well as the Consumers Council of
22	Missouri, appearing in both cases.
23	JUDGE JORDAN: And I think that's everyone.
24	Is that everyone? That looks like everyone. Very good.
25	We have a few preliminary matters to take up this morning

Page 276 Staff had something to mention about the partial 1 2 stipulation that had been filed. 3 MR. WILLIAMS: Yes, Judge. On the Nonunanimous Stipulation & Agreement as to Certain Issues 4 5 that Staff and the companies entered into and filed on Friday, there -- it's slightly over-inclusive. On page 6, 6 7 issue 29B was not intended to be a part of that Stipulation & Agreement, and the Staff's asking that it be 8 stricken. Propose that we file an amendment to the Stipulation & Agreement that reflects that striking. 10 JUDGE JORDAN: Very good. Does anyone else 11 12 have anything to say about that? MR. CONRAD: Well, as long as you're on 13 that topic, it is -- the document that was filed Friday is 14 15 grossly over-inclusive, and it is not satisfactory to my client in St. Joseph and will be in due course, if it 16 17 stands as it is, not signed by them and will be opposed. And when the time is appropriate to do so, we will file 18 the appropriate paperwork. 19 20 JUDGE JORDAN: Thank you. Anything else on 21 the partial stipulation document that was filed? 22 MR. STEINER: Your Honor, the company agrees with Mr. Williams who said that, I believe it's 23 issue B on the bad debt is still a live issue. 24 25 JUDGE JORDAN: Anything else on that

Page 277 matter? Not hearing anything else. 2 Mr. Bruder had something about the 3 testimony of his witness. MR. BRUDER: It's been agreed by us, the 4 5 company and Staff, Mr. Woodsmall and Mr. Comley that my witness will be cross-examined tomorrow via telephone 6 7 rather than appearing in person. This witness is Matthew 8 Kahal, K-a-h-a-l. He is our return on equity witness, and he is with Exeter Associates in Maryland. 10 JUDGE JORDAN: Thank you. I'll make sure 11 that we can secure a phone line in a timely fashion. 12 MR. ZOBRIST: The company did agree to 13 that, your Honor. 14 MR. CONRAD: Your Honor, Mr. Bruder may be referring to Mr. Comley, who is representing Kansas City, 15 but I think he had spoken to me, and while there is a 16 17 similarity in names, there's a significant difference in clients. Nonetheless, we are agreeable to his request. 18 19 MR. BRUDER: I do apologize. 20 JUDGE JORDAN: Anything else on that 21 matter? All right. Now, I also noted the filing of 22 a motion to take official notice of certain matters. 23 MR. WOODSMALL: Yes, your Honor. Yesterday 24 afternoon MECG filed a motion to take judicial notice of 25

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- 1 six different matters related to the IEC issue that we're
- 2 litigating today. I provide some background regarding
- 3 statutory and federal rules of evidence basis for taking
- 4 judicial notice, but what I ask you to take judicial
- 5 notice is first of the effective date of SB 179 becoming
- 6 effective, signed by the Governor July 14th, 2005 and
- 7 became effective on January 1, 2006, both after the
- 8 execution of the KCP&L regulatory plan.
- 9 I ask to take judicial of the IEC tariff
- 10 that KCP filed to initiate this issue. Third, take
- 11 official notice of the Stipulation & Agreement in
- 12 EO-2005-0329, commonly referred to as the KCP&L regulatory
- 13 plan. And then finally the stipulations in ER-2001-0299,
- $14 \quad \text{ER-}2004-0034 \text{ and } \text{ER-}2004-0570, \text{ all being the stipulations}$
- 15 that created and implemented the three previous IECs.
- 16 JUDGE JORDAN: Any discussion on that
- 17 matter?
- 18 MR. ZOBRIST: Judge, if the company may be
- 19 heard. I'm not sure what is attempted to be accomplished
- 20 by this, but let me go through the request and state the
- 21 position of the company first. I do not believe that the
- 22 Public Service Commission can take judicial notice of
- 23 anything. It may be able to take administrative or
- 24 official notice. That's our first point.
- 25 With regard to the first request, I don't

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- 1 believe that any requirement of notice is necessary for
- 2 the Commission to refer to Missouri state law, if that's
- 3 what Mr. Woodsmall's motion is. The Commission regularly
- 4 refers to Missouri state law which controls the operations
- 5 and the functions of this Commission. So I don't think
- 6 it's required.
- 7 On the second point regarding the taking
- 8 judicial notice of a proposed tariff filing, I do not
- 9 believe that is an appropriate candidate for either
- 10 judicial or official notice. It is the filing of the
- 11 company. It is attached to the pro forma tariffs that
- 12 were submitted to the Commission. I believe it's attached
- 13 as Schedule No. 4 to Mr. Rush's direct testimony, but I do
- 14 not believe that is a legitimate candidate for
- 15 administrative or official notice.
- The third request we do not object to
- 17 because the Stipulation & Agreement was incorporated into
- 18 the Commission's order of August 2005, and I believe that
- 19 the Commission does have power to take administrative or
- 20 official notice of its own records and certainly of its
- 21 own reports and orders.
- On 4, 5 and 6, the stipulations that were
- 23 filed in those cases, if they are a part of the
- 24 Commission's records, then it may be appropriate to take
- 25 official notice. We would object that they are irrelevant

Page 280 because they are not embodied in the Stipulation & 1 2 Agreement which clearly does not incorporate any prior 3 interim energy charge proceedings. It simply gives the company the ability to make a proposal and it is not 4 5 governed or restrained by a prior IEC. So while it may be appropriate to take official notice, we would note that 6 7 they are not relevant to the request of the company in 8 this case. 9 JUDGE JORDAN: Does anyone else wish to be heard on this motion? 10 MR. WOODSMALL: Just briefly, your Honor. 11 12 I accept the confusion regarding the term judicial notice. The statute 536.007(7) states that the Commission can take 13 official notice of the same things that a court can take 14 15 judicial notice. So the statute uses both official notice, judicial notice, whichever you want to prefer. 16 17 I think counsel said that they don't have problems with the Commission taking official notice of 18 19 Missouri statutes. SB 179 is now a statute, and when it became effective, I think you can take notice of that. 20 21 The IEC tariff, I'm kind of stumped as to why you wouldn't take judicial notice of that, official 22 notice of that. That is, after all, the very proposal 23 24 that we're here to litigate today. 25 And the other four are all stipulations,

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1	they're all records, they're true copies I took off of
2	EFIS. If it helps any at all, I can get the records room
3	to file a certification. I was hoping to avoid that. And
4	if we want to argue relevance of the past IECs, we can. I
5	believe that they are relevant to how the Commission
6	should view any IEC proposal in this case. Both the
7	regulatory plan proposal for the structure as well as
8	previous IEC structures are relevant.
9	JUDGE JORDAN: Anything else on this
10	matter?
11	MR. WILLIAMS: Judge, Staff would weigh in
12	on the relevancy argument. IEC is not really defined in
13	the regulatory plan, and Staff believes that those prior
14	orders provide meaning for what the term means.
15	JUDGE JORDAN: Anything else? Then I will
16	overrule the objections. I will grant the motion under
17	Section 536.070, both subdivisions 5 and 6.
18	MR. WOODSMALL: Now, a quick question
19	regarding how to implement that ruling. Would you prefer
20	that we just take notice? Do I need to mark those each
21	one as an exhibit or, you know, your preference? I can
22	make a copy for the court and mark it as an exhibit so
23	when we talk to witnesses, we have a hard copy or
24	JUDGE JORDAN: I think that's going to be
25	more convenient if you plan to refer to those documents,

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1	and it will be good to have a hard copy, give them to the
2	court reporter, mark them as exhibits, et cetera.
3	MR. WOODSMALL: Thank you, your Honor.
4	JUDGE JORDAN: You're quite welcome.
5	MR. ZOBRIST: Judge, given your ruling, I
6	would ask Mr. Woodsmall if he would object to also
7	entering as an exhibit the Commission's Report and Order
8	in the 2005 case where the stipulation was submitted.
9	MR. WOODSMALL: Not at all.
10	MR. ZOBRIST: I think that would be helpful
11	if we're going to have a complete record. Thank you.
12	JUDGE JORDAN: Yes, I'll have that admitted
13	to the record when it's offered. Is there anything else
14	that we want to discuss before we move on to the matter
15	that Staff raised before we went on the record, which is
16	the matter of further stipulation and a recess to discuss
17	that? Anything else?
18	Okay. Then Staff counsel, will you explain
19	what we're going to do now?
20	MR. WILLIAMS: Well, Judge, as we discussed
21	before we went on the record, the parties received a
22	proposal from the companies late yesterday, and we'd ask
23	that the Commission recess the hearing for 30 minutes to
24	give the parties an opportunity to review that and see if
25	it looks like that settlement proposal might go forward.

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1	It includes the first issue scheduled for today, the IEC
2	issue.
3	JUDGE JORDAN: Very good. Any further
4	discussion of that matter? Not seeing anything, we will
5	take a recess of half an hour to discuss the terms of
6	further stipulation and settlement. Thank you. And we'll
7	go off the record.
8	(A BREAK WAS TAKEN.)
9	JUDGE JORDAN: Let's go back on the record
10	for just a moment. The parties have requested an
11	extension of this recess until 11 o'clock, which will be
12	an hour and 36 minutes from now. So we will be in recess
13	during that time. Return at 11 o'clock according to the
14	clock on the hearing room wall. We're off the record.
15	(A BREAK WAS TAKEN.)
16	JUDGE JORDAN: We're back on the record
17	just briefly. The parties have asked to extend the recess
18	until one o'clock, which will be two hours from now. So
19	we will be in recess until one o'clock, and we can go back
20	off the record.
21	(A BREAK WAS TAKEN.)
22	JUDGE JORDAN: We are back on the record,
23	and I believe the parties have a request regarding a
24	further recess to make of the Commission.
25	MR. FISCHER: Yes, Judge. I'm happy to

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1	report that we have made substantial progress today, and
2	we've reached an agreement in principle that would resolve
3	issues that were scheduled for today on all the issues for
4	today, and the agreement so far is related to KCPL issues.
5	There are some further discussions going on on the GMO
6	side.
7	The schedule, though or the agreement
8	doesn't resolve all the issues that are outstanding, and
9	we would still need to begin a hearing tomorrow. The
10	schedule that's being that has been agreed to is to
11	take Mr. Blunk on all of the issues that he has, including
12	some Crossroads issues, and then begin ROE for tomorrow,
13	and then on Wednesday, we would have the let's see. I
14	don't have my schedule. On Wednesday we would do the
15	transmission tracker issue and the St. Joe infrastructure
16	issue. Then on Thursday there still is a rate case
17	expense issue related to GMO only, and then Friday we
18	would be talking about the Crossroads issues and LaCygne
19	issues, followed on the following Monday by cost of
20	service and rate design and the fuel adjustment clause
21	sharing.
22	Now, I would emphasize we're continuing to
23	talk. So we just need some more time to hopefully resolve
24	a few more of those.
25	JUDGE JORDAN: Thank you. Do I understand

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- 1 correctly that none of those are KCPL issues, all of them
- 2 are GMO issues?
- 3 MR. FISCHER: The ROE issue is a KCPL
- 4 issue, and the transmission tracker would also be a joint
- 5 common issue. The other --
- 6 MR. ZOBRIST: I was going to say, ROE and
- 7 capital structure are for both companies, and the debt
- 8 adjustment is just for KCPL.
- 9 MR. FISCHER: That's right. And the other
- 10 class cost of service rate design would be also an issue
- 11 that would apply to both companies.
- 12 JUDGE JORDAN: Okay. So the parties are
- 13 asking to recess further for today and resume tomorrow as
- 14 scheduled?
- 15 MR. FISCHER: Yes. Mr. Blunk would be the
- 16 first witness up for tomorrow for all of his issues that
- 17 he addresses.
- 18 JUDGE JORDAN: Okay. And I will have
- 19 Mr. Bruder send contact information for his witness to me
- 20 or to my secretary and he will be appearing by telephone
- 21 tomorrow. Let me get a sense from the parties what they
- 22 think the need will be for the time for that telephone
- 23 line.
- 24 MR. ZOBRIST: I would -- I can't predict
- 25 for the other parties, but assuming the company would do

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1	the lead on cross-examination, I would think half an hour
2	probably ought to be sufficient.
3	JUDGE JORDAN: Okay. I think what I'll do
4	is arrange it with that in mind. And the parties feel
5	that we would definitely get to him during the morning; is
6	that correct?
7	MR. ZOBRIST: Well, if we proceed with
8	Mr. Blunk and then we have Dr. Hadaway, who's Staff's ROE
9	witness, and we go to Mr. Murray, I've got a number of
10	questions for Mr. Murray. That could take up the bulk of
11	the morning, and perhaps it would be best to start
12	Mr. Kahal right after lunch. I know Mr. Bruder is not
13	here, but I'm just thinking that Dr. Hadaway and
14	Mr. Murray are probably going to take a fair amount of
15	time.
16	JUDGE JORDAN: That's fine. We'll work
17	that out. I'll work that out at my end. What else would
18	the parties like to discuss before we go off the record?
19	MR. FISCHER: Thank you for the
20	Commission's indulgence today.
21	JUDGE JORDAN: On behalf of the Commission,
22	we're grateful that the parties are operating as
23	constructively as they are. Anything else before we go
24	off the record, recess for the day? Very good. Thank you
25	very much. And with that, we will adjourn for the day and

		Page 287
1	go off the record.	
2	(WHEREUPON, the hearing was adjourned	at
3	1:06 p.m.)	
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1	CERTIFICATE
2	STATE OF MISSOURI)
3) ss.
4	COUNTY OF COLE)
5	I, Kellene K. Feddersen, Certified
6	Shorthand Reporter with the firm of Midwest Litigation
7	Services, do hereby certify that I was personally present
8	at the proceedings had in the above-entitled cause at the
9	time and place set forth in the caption sheet thereof;
10	that I then and there took down in Stenotype the
11	proceedings had; and that the foregoing is a full, true
12	and correct transcript of such Stenotype notes so made at
13	such time and place.
14	Given at my office in the City of
15	Jefferson, County of Cole, State of Missouri.
16	
17	
18	Kellene K. Feddersen, RPR, CSR, CCR
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