Exhibit No.:

Issues: Gas Supply Incentive Plan,

Memberships, MRT Agency Fees, Property Taxes, Public

Hearing Expense

Witness: Sponsoring Party:

Greg R. Meyer MoPSC Staff

Case No.: GR-98-374

# MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

**DIRECT TESTIMONY** 

**OF** 

GREG R. MEYER

AUG 1 4 1998
Service Commission

LACLEDE GAS COMPANY
CASE NO. GR-98-374

Jefferson City, Missouri August, 1998

<u> </u>		
		DIRECT TESTIMONY
		OF
		GREG R. MEYER
		LACLEDE GAS COMPANY
		CASE NO. GR-98-374
	Q.	Please state your name and business address.
	A.	Greg R. Meyer, 815 Charter Commons, Suite 100 B, Chesterfield,
ſ	Missouri, 630	017.
	Q.	By whom are you employed and in what capacity?
	A.	I am a Regulatory Auditor IV with the Missouri Public Service
(	Commission	(Commission). I have been employed with the Commission since July
	1979.	
	Q.	Please describe your educational background.
	Α.	I graduated from the University of Missouri at Columbia in June 1979
١	with a Bach	nelor of Science degree in Business Administration, majoring in
1	Accounting.	Subsequent to my college experience and while employed with the
(	Commission	, I have attended several technical conferences regarding different
á	aspects of re	egulation.
	Q.	What has been the nature of your duties while in the employ of the
(	Commission	?
	Α.	I have supervised and assisted in audits and examinations of the
ļ	books and i	records of utility companies operating within the state of Missouri.
I	Please refer	to Schedule 1, attached to this direct testimony, for a list of the major
į	audits on wh	ich I have assisted and/or supervised. Additionally, I have performed

 Direct Testimony of Greg R. Meyer

numerous audits of small water and sewer companies for rate increases and certification licenses.

- Q. With reference to Case No. GR-98-374, have you made an examination of the books and records of Laclede Gas Company (Laclede or Company)?
- A. Yes. I have made an examination of the books and records of the Company in conjunction with other members of the Commission Staff (Staff).
- Q. Please describe the principal areas of responsibility and purpose of your testimony in this case.
- A. My principal areas of responsibility are the adjustments relating to the Staff's elimination from the cost of service of profits and gas costs for Laclede's Gas Supply Incentive Plan (GSIP or Plan), the assignment of costs to the Company's GSIP, disallowance of the cost of various memberships, the discontinuance of the Mississippi River Transmission Corporation (MRT) agency fees, and property taxes. I have also assisted Staff Accounting witnesses John M. Boczkiewicz, John P. Cassidy and Mark D. Griggs, in the development of their adjustments. Finally I will provide a historical summary of Laclede's rate case activity since February of 1981.

Specifically, I am sponsoring the following adjustments reflected in Accounting Schedule 10, Adjustment To Income Statement:

Description	<u>Adjustments</u>
Gas Supply Incentive Plan	S-6.3, S-6.4, S-7.2
Cost Allocation to Gas Supply Incentive Plan	S-15.18

Memberships Dues	S-14.5, S-15.24
Public Hearing Expense	S-15.30
MRT Agency Fee	S-15.29
Property Taxes	S-18.3

- Q. What are the results of the Staff's investigation of Laclede?
- A. The Staff's investigation of the Company indicates that at the time of this direct testimony filing, the Company is overearning in the range of \$7.9 to \$10.9 million annually.
- Q. Did the Staff file a complaint against the Company jointly with the filing of the Staff's direct testimony?
- A. No. The Staff has chosen to delay the decision to file a complaint against Laclede until the conclusion of the Prehearing Conference. The Staff believes that this additional time will allow all the parties to this case the opportunity to exchange more information and to further review the Staff's cost of service results. This additional time will allow the Company to present more data to the Staff and update information previously provided. However, upon the completion of the Prehearing Conference, the Staff may file a complaint alleging excessive earnings if the results of the Staff's audit continue to show that the Company's rates should be reduced.
  - Q. What test year is used in the Staff's case?
- A. The Staff's test year is the year ending February 28, 1998 with an update period through June 30, 1998. This test year complies with the

Direct Testimony of Greg R. Meyer

Commission's "Order Establishing Test Year and Setting Local Public Hearings" dated July 23, 1998.

- Q. What items has the Staff updated through June 30, 1998?
- A. The principal items of the cost of service the Staff updated through June 30, 1998 were plant in service, depreciation reserve, deferred tax reserve, other rate base items, and various revenue and expense components.
  - Q. Is the Staff proposing a true-up for purposes of this proceeding?
- A. No, the Staff is not proposing a true-up for this case. The Staff has performed no analysis beyond the update period (June 30, 1998) for purposes of this direct filing. The timing of the Staff's direct filing date would not allow the Staff to audit the Company's books and records beyond the update period. The Staff will address the Company's proposed isolated adjustments within the context of its rebuttal testimony.

### LACLEDE'S HISTORICAL RATE CASE ACTIVITY

- Q. What is the history of Laclede's rate filings?
- A. On December 15, 1995 Laclede Gas Company filed tariffs to increase revenues by \$23,800,000. This case was docketed as Case No. GR-96-193. This case was settled based on a Stipulation and Agreement designed to produce a \$9,500,000 increase in revenues.

On January 14, 1994 Laclede filed tariffs to increase revenues by \$27,100,000. This was Case No. GR-94-220. This case was settled based on a

Stipulation and Agreement designed to produce a \$12,200,000 increase in revenues.

On January 14, 1992 Laclede filed tariffs to increase revenues by \$28,860,000. This was Case No. GR-92-165. This case was settled based on a Stipulation and Agreement designed to increase revenues by \$13,500,000.

On January 15,1989, the Company filed tariffs to increase revenues by \$26,935,000. This filing became Case No. GR-90-120. This case was settled based on a Stipulation and Agreement designed to produce a \$12,000,000 increase in revenues.

On May 11,1987 a Stipulation and Agreement was executed by Laclede, the Staff, the Office of Public Counsel (Public Counsel), Monsanto and Anheuser-Busch. This Stipulation and Agreement was designed to reduce revenues by \$7,000,000.

On February 3, 1984, the Company submitted tariffs to increase revenues by \$14,200,000. This submittal became Case No. GR-84-161. This case was settled based on a Stipulation and Agreement designed to produce a \$8,578,000 increase in revenues.

On January 11, 1983, Laclede filed tariffs designed to increase revenues by \$24,400,000. This filing became Case No. GR-83-233. This case was settled based on a Stipulation and Agreement designed to increase revenues by \$17,800,000.

On February 6,1981, the Company filed tariffs designed to increase revenues by \$25,500,000. This filing became Case No. GR-81-245. This case was settled based on a Stipulation and Agreement designed to produce a \$19,704,527 increase in revenues.

## LACLEDE GAS COMPANY'S GAS SUPPLY INCENTIVE PLAN

Q. Please describe the Gas Supply Incentive Plan.

A. The Gas Supply Incentive Plan became effective October 1, 1996 for a three-year period ending September 30, 1999 as part of a settlement reached in the Company's 1996 rate case. Under the Plan, the Company and its customers share in income from off-system sales and certain gains and losses, as measured against benchmark prices for gas costs, related to the acquisition of the Company's natural gas supply. As part of this Plan, the Company sells gas supply and pipeline capacity in markets outside of its normal service territory. (Form 10-K Annual Report)

According to the Company's response to Staff Data Request No. 233, no expenses relating to the Plan are booked below-the-line.

- Q. Please explain what is meant by the term below-the-line.
- A. To the extent an expense or revenue is booked below-the-line, the Staff generally would not include that expense or revenue in its cost of service calculation. However, circumstances do occur where these expenses or revenues

have been included within the Staff's cost of service calculation. Please refer to the testimony of Staff witness Boczkiewicz for an example of those circumstances.

Q. Why should the Company book expenses below-the-line associated with the GSIP?

A. The Staff believes that a portion of the costs attributable to executing and monitoring the GSIP should be borne by the shareholders. Presently the shareholder recognizes only profits from the GSIP and bears no responsibility for costs. The following are examples of expenses related to the GSIP that the Staff believes should be booked below-the-line in order to allocate a portion of the costs of executing and monitoring the Plan to the shareholders.

According to the Company's response to Staff Data Request No. 5004, the GSIP is intertwined with many activities of the Company's Gas Supply Department. Therefore, a portion of this department's payroll and related costs should be charged below-the-line.

Payroll from the Accounting Department should be charged below-the-line to reflect the hours spent tracking the revenues and expenses of the GSIP. The Staff believes a portion of this departments payroll and related cost should be charged below-the-line.

After reviewing the Company's organizational chart, the Staff believes many of the Company executives, including the Chairman and Chief Executive Officer, President & Chief Operating Officer, Senior Vice President-Energy & Administrative Services have supervisory responsibilities over the GSIP.

Direct Testimony of Greg R. Meyer

Accordingly, the Staff feels these individuals should allocate a portion of their time to the GSIP. A recommendation from the Compensation Committee in the Company's Proxy Statement sited the Chairman & Chief Executive Officer's leadership in obtaining the GSIP as one of the primary reasons for his sizable increase in salary. Therefore, a portion of executive salaries associated with the GSIP should be charged below-the-line.

The GSIP was discussed at every single board meeting during the test year. Therefore, a portion of the directors' fees should be charged below-the-line as a cost associated with the GSIP.

Finally, the cost associated with the GSIP should include Company overhead expenses. These expenses would include among other things, data processing, postage, rent, etc.

- Q. How did the Staff determine the amount for adjustment S-15.18?
- A. Staff adjustment S-15.18 was the Staff's estimate of the costs that should be assigned to the shareholders related to the GSIP.
  - Q. Please describe adjustments S-6.3, S-6.4, and S-7.3.
- A. Adjustment S-6.3 removes from the Staff's revenue requirement calculation the shareholders' profit achieved during the test year from operating the Company's Plan.
  - Q. How was the adjustment developed?
- A. The Staff summed the profit during the test year from the four activities that comprise the GSIP. The Company updated the GSIP monitoring

year. Q. A. Q.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

Direct Testimony of Greg R. Meyer

report which is used to determine the profits that are to be distributed between the ratepayers and the shareholders. The monitoring report is finalized each September and is used in the Company's Actual Cost Adjustment filings in October of each

- Please describe the four activities that comprise the GSIP.
- The four components that comprise the GSIP are listed below:
  - 1. Gas Procurement
  - 2. Capacity Release
  - 3. Firm Transportation Discounts
  - 4. Off-System Sales
- Please describe adjustments S-6.4 and S-7.2.

Adjustment S-6.4 removes from Other Revenues the gas costs Α. associated with the GSIP. Adjustment S-7.2 removes from Natural Gas expense the gas costs associated with GSIP. The net revenue requirement from these two adjustments is zero since the Company's revenues and expenses are both reduced by identical amounts.

17

18

19

20

21

22

## MEMBERSHIP DUES

- Please describe adjustments S-14.5 and S-15.24. Q.
- Adjustments S-14.5 and S-15.24 disallows annual memberships dues Α. paid to various organizations that are included in the Company's test year expenses.

Q. What was the basis used by the Staff to make these adjustments?

A. The Staff applied judgment in determining whether the services performed by the organizations to which the Company paid the membership dues, provided in response to Staff Data Request No. 47, were (1) necessary for the utility to provide safe and adequate service, and (2) non-duplicative of the services performed by other organizations to which the Company belongs. In addition, the Staff has attempted to derive the adjustment in a consistent manner with the adjustment proposed in the Company's last rate case.

## **PUBLIC HEARINGS**

Q. Please describe adjustment S-15.30.

A. Adjustment S-15.30 increases expense to reflect the additional card stock the Company was required to purchase in order to notify customers of the Commission's Public Hearings. This expense was normalized over two years consistent with the Staff's treatment of rate case expense.

## MRT AGENCY FEES

Q. Please describe adjustment S-15.29.

A. Adjustment S-15.29 reduces expense in the test year to reflect the discontinuance of the MRT Agency Fee. Previously, the Company contracted with MRT, as its agent, to administer various gas supply functions. However, the Company is currently performing these functions itself.

3

4

5

6

7

8

9

10

11

12

## **PROPERTY TAXES**

- Q. Please describe adjustment S-18.3.
- A. Adjustment S-18.3 annualizes property tax expense. As of the filing date in this case all of the actual 1998 assessed values were not available. Thus the Staff used the actual 1998 assessed values that were available and the 1997 assessed values for those districts that were not. The actual assessed values were provided to the Staff from the Company's response to Data Request No. 237. The Staff's adjustment is based on the actual 1998 and 1997 assessed values and the 1997 effective tax rates. The Staff will update the adjustment as more 1998 actual assessed values and/or effective tax rates become available.
  - Q. Does this conclude your testimony?
  - A. Yes, it does.

## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Laclede Gar Tariff Sheets Designed to In Rates for Gas Service Provid Customers in the Missouri S of the Company.	crease ded to	) Case No. GR-98-374 )					
AFFIDAVIT OF GREG R. MEYER							
STATE OF MISSOURI COUNTY OF COLE	) ) ss. )						
of the foregoing Direct Testi: presented in the above case; t	mony in question hat the answers i matters set forth	oath states: that he has participated in the preparation in and answer form, consisting of					
		GREG R. MEYER					
Subscribed and sworn to before	ore me this 🛭	day of August, 1998.					
NOTARY SEAL OF MISSOURCE XPRES:		Notary Public  TONI WILLMENO  MOTARY PUBLIC STATE OF MISSOURI  COUNTY OF CALLAWAY  NY COMMISSION EXPIRES JUNE 24 2000					

## SUMMARY OF RATE CASE INVOLVEMENT

## Greg R. Meyer

COMPANY	<u>CASE NO.</u>
Missouri Utilities Company	GR-79-270
Missouri Public Service Company	GR-80-117
Missouri Public Service Company	ER-80-118
Missouri Utilities Company	ER-80-215
General Telephone Company of the Midwest	TR-81-47
Capital City Water Company	WR-81-193
Missouri Utilities Company	GR-81-244
Missouri Utilities Company	WR-81-248
Missouri Utilities Company	ER-81-346
Associated Natural Gas Company	GR-82-108
Southwestern Bell Telephone Company	TR-82-199
Kansas City Power and Light Company	ER-83-49
Southwestern Bell Telephone Company	TR-83-253
Kansas City Power and Light Company	ER-85-128/ EO-85-185
Arkansas Power and Light Company	ER-85-265
Southwestern Bell Telephone Company	TR-86-84
General Telephone Company of the Midwest	TC-87-57
Union Electric Company	EC-87-114
Southwestern Bell Telephone Company	TC-89-14
GTE North Incorporated	TR-89-182
Arkansas Power and Light Company	EM-90-12
Southwestern Bell Telephone Company	TC-93-224
Laclede Gas Company	GR-94-220
Laclede Gas Company	GR-96-193
Imperial Utility Corporation	SC-96-427
Union Electric Company	GR-97-393