Exhibit No.:

DOE Reimbursements for Issues:

Spent Nuclear Fuel, True-Up

Items

Witness: Lisa M. Ferguson Sponsoring Party: MoPSC Staff

Surrebuttal Testimony Type of Exhibit:

Case No.: ER-2014-0258
Date Testimony Prepared: February 6, 2015

# MISSOURI PUBLIC SERVICE COMMISSION REGULATORY REVIEW DIVISION **UTILITY SERVICES - AUDITING**

## SURREBUTTAL TESTIMONY **OF** LISA M. FERGUSON

UNION ELECTRIC COMPANY d/b/a Ameren Missouri

**CASE NO. ER-2014-0258** 

Jefferson City, Missouri February 2015



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#### 1 SURREBUTTAL TESTIMONY 2 **OF** LISA M. FERGUSON 3 4 UNION ELECTRIC COMPANY 5 d/b/a Ameren Missouri 6 CASE NO. ER-2014-0258 7 Q. Please state your name and business address. Lisa M. Ferguson, 111 N. 7<sup>th</sup> Street, Suite 105, St. Louis, MO 63101. 8 A. 9 Q. By whom are you employed and in what capacity? 10 A. I am employed by the Missouri Public Service Commission ("Commission") as a 11 Utility Regulatory Auditor IV. 12 Q Are you the same Lisa M. Ferguson who contributed to Staff's Revenue 13 Requirement Cost of Service Report filed on December 5, 2014 and also filed rebuttal testimony 14 on January 16, 2015 in this case? 15 A. Yes, I am. 16 O. What is the purpose of your surrebuttal testimony in this proceeding? 17 A. My surrebuttal testimony will respond to the rebuttal testimony of Union Electric 18 Company, d/b/a Ameren Missouri ("Company" or "Ameren Missouri") witness Laura M. Moore 19 regarding the issue of Department of Energy ("DOE") reimbursements for spent nuclear fuel 20 costs. I will also address updates to fuel, purchase power, and off system sales results for 21 purposes of the Staff's true-up. Staff will also address the increase in annual NRC fees and low 22 level radioactive waste within the true-up audit.

## SPENT NUCLEAR FUEL REFUNDS

2	Q. Please respond to Company witness Laura Moore's statement found on page 36,
3	lines 12-13 of her rebuttal testimony that "Staff's focus on this refund (of expense) ignores
4	the fact there are also costs that change between rate cases that the company does not get
5	to recover."
6	A. Ms. Moore's statement is premised on the belief that Ameren Missouri never
7	experiences time periods when they are able to earn more than their authorized return on equity
8	("ROE"). Ms. Moore's statement is correct if other positive earnings factors do not fully offset
9	increases in certain cost areas. It can also be true that cost-cutting measures in other areas, or a
10	significantly warmer than normal summer, or a significantly improved economy could more than
11	offset the increases in certain cost areas that Ameren Missouri experiences in between rate cases.
12	Q. On page 36, lines 18-20, of Company witness Moore's rebuttal she states
13	"Also, the settlement amounts that were booked as miscellaneous non-utility operating revenue
14	related to refunds of expenses that were incurred in a period of time that Ameren Missouri was
15	not involved in rate cases." Is this a true statement?
16	A. Not entirely. The response to Staff Data Request No. 0478 delineates when these
17	exact expenses occurred and what FERC accounts they were booked to. **
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Q. On page 36, lines 20-22, Company witness Moore states, "Requiring the Company to pass these refunds through rates to be set in this case would result in a windfall to current customers." Is Staff proposing this particular refund be, in fact, returned to current customers?

A. No. The Staff believes that Ms. Moore misunderstood Staff's proposal in my rebuttal testimony. Staff is not recommending this particular refund that the Company received during the test year in its prior rate case, No. ER-2012-0166, be returned to customers. Although I am not an attorney, it is my understanding that to do so at this point may represent retroactive ratemaking as Staff discussed in its direct testimony.

Instead, Staff is recommending that, going forward, the Commission require the Company to record any refunds that Ameren Missouri receives from DOE for prior expenses that Ameren Missouri incurred for spent nuclear fuel storage in an above-the-line expense account, as a contra-expense within the account the original expense was booked to, as described in my rebuttal testimony on page 5 and 6. This accounting treatment will provide greater transparency of the refunds for expenses incurred that Ameren Missouri may receive in the future and allow the parties ample opportunity to investigate and determine if any of the refunded expense had been previously paid for by ratepayers and, therefore, should be returned to the customers. Primarily because Ameren Missouri recorded a refund of expenses that were received during the test year established in the prior rate case (ER-2012-0166) in a below-the-line, non-operating

- 1 revenue account, the potential for a customer refund was not examined in the last rate case. For
- 2 | these reasons the Staff requests the Commission to require Ameren Missouri to record DOE
- 3 refunds for expense as specifically described in my rebuttal testimony on page 5.

#### **TRUE-UP ITEMS**

#### Fuel, Purchase Power, Off System Sales Results

- Q. Please describe all updates made to fuel expense, purchase power, and off system sales for true-up purposes.
- A. Staff has reviewed all true-up data provided by Ameren Missouri and has reflected updated accounting prices for Ameren Missouri's coal commodity and coal transportation contracts in effect through January 1, 2015, as an input into Staff's RealTime® production cost model. The true-up update included coal commodity and transportation costs for Illinois coal that is supplied and transported to the Sioux plant. All other updates were to the transportation costs and fuel surcharges for the remaining coal plants. Staff also reviewed all updates to nuclear pricing subsequent to the Callaway refueling that occurred during October through November 2014. Staff has reflected a slight increase in cost for nuclear fuel as part of the production cost model inputs. These changes to accounting coal and nuclear prices were provided to Staff witness Shawn E. Lange for inclusion in Staff's production cost model. Staff witness Lange is continuing to review the production cost model results and may have additional changes that may need to be addressed in true-up testimony.
- Q. Has Staff reflected any changes to other fuel costs that are accounted for outside of the production cost model as part of its true-up audit?
- A. Yes. Staff included an increase in limestone costs due to an increase in limestone tons consumed at the Sioux plant and increased electricity and fuel to prepare the limestone for

use in the "scrubber" at the Sioux facility. Staff also included a level of costs for activated
carbon in order for the Company to meet the Mercury and Air Toxics Standards ("MATS")
requirements at the Rush Island coal plant that go into effect in April 2015. A signed contract
was executed for the active carbon on January 22, 2015. In addition, there was a slight increase
in the fixed demand cost of natural gas used in Ameren Missouri's generation facilities and a
decrease in fly ash costs, both of which Staff has reflected in its true-up cost-of-service
calculation.

- Q. Did Staff include an updated level of non-labor maintenance expense for the Callaway Energy Center?
- A. Yes. Staff has included a normalized level of maintenance expense for the Callaway energy center by taking 2/3 of the actual cost of the refueling that was completed in November 2014.

### Nuclear Regulatory Commission ("NRC") Annual Fees

- Q. On page 40, lines 9-10, of Company witness Laura Moore's testimony; she mentions that the annual fee from the U.S. Nuclear Regulatory Commission ("NRC") needs to be annualized from the 2014 level to the 2015 level. Does Staff agree with this annualization?
- A. Yes. Staff has reviewed Ameren Missouri's response to Staff Data Request No. 0551, which provided the invoices for the 2014 and 2015 NRC annual fees. Staff has included an increase of \*\* \_\_\_\_\_ \*\* to annualize NRC fees to reflect the new fee level that took effect on October 1, 2014.



1	Low Level Radioactive Waste						
2	Q. Did Staff true-up the level of expense for the disposal of low level						
3	radioactive waste as was stated in the Revenue Requirement Cost of Service Report filed						
4	on December 5, 2014?						
5	A. Yes. Staff was provided an update to Data Request No. 0356, which updated						
6	actual costs for disposal of low level radioactive waste through December 2014. Based upon that						
7	information, Staff has included an annualized level of ** ** for this expense in the						
8	cost-of-service.						
9	Q. Does this conclude your surrebuttal testimony?						
10	A. Yes, it does.						

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## BEFORE THE PUBLIC SERVICE COMMISSION

## **OF THE STATE OF MISSOURI**

In the Matter of Union Elec Ameren Missouri's Tarifi Revenues for Electric Service	f to Increas	•	Case No. ER-2014	-0258			
	AFFIDAVIT	OF LISA M.	FERGUSON				
STATE OF MISSOURI COUNTY OF COLE	) ) ss. )						
Lisa M. Ferguson, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Surrebuttal Testimony in question and answer form, consisting of pages to be presented in the above case; that the answers in the foregoing Surrebuttal Testimony were given by her; that she has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of her knowledge and belief.							
		().	M JULIUS On Lisa M. Ferguson				
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commission Expires: December 12. Commission Number: 1241207	_	_b+h_ _D	day of February, 201	.5. 			