Exhibit No. Issues: Right-of-Way Acquisition, Landowner Protocol Witness: Deann Lanz Type: Surrebuttal Testimony Sponsoring Party: Grain Belt Express Clean Line LLC Case No.: EA-2016-0358 Date Testimony Prepared: February 21, 2017

### MISSOURI PUBLIC SERVICE COMMISSION

### CASE NO. EA-2016-0358

#### SURREBUTTAL TESTIMONY OF

### DEANN K. LANZ

### **ON BEHALF OF**

### **GRAIN BELT EXPRESS CLEAN LINE LLC**

February 21, 2017

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### I. <u>INTRODUCTION AND PURPOSE OF TESTIMONY</u>

2	Q.	Please state your name, present position, and business address.
3	A.	My name is Deann Lanz. I am Vice President, Land for Clean Line Energy Partners LLC
4		("Clean Line"). Clean Line is the ultimate parent company of Grain Belt Express Clean
5		Line LLC ("Grain Belt Express" or "Company"), the Applicant in this proceeding. My
6		business address is 1001 McKinney Street, Suite 700; Houston, TX 77002.
7	Q.	Have you previously submitted prepared testimony in this proceeding?
8	A.	Yes, I have previously submitted direct testimony on August 29, 2016.
9	Q.	What is the subject matter of this surrebuttal testimony?
10	A.	I am providing this testimony to respond to some of the concerns raised by intervenors,
11		and to correct certain misconceptions about the Project.
12 13		II. <u>RESPONSE TO INTERVENORS CHRISTINA REICHERT</u> <u>AND JOHN E. TURNER</u>
15		
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<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>		In response to Christina Reichert's concern expressed on page 9 of her rebuttal testimony and John Turner's concern on page 6 of his rebuttal testimony, does Grain Belt Express intend on adding another transmission line to the easement? No. As stated on the first page of the Easement Agreement, "Landowner does hereby grant and convey unto Grain Belt Express a perpetual, exclusive easement to construct, operate and maintain <u>an</u> overhead transmission line, as further described below." This language from the Easement Agreement is meant to express the intent of Grain Belt Express to build one transmission line only.

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landowner requests further assurances on this issue, it can be expressly provided for in the negotiation of the Easement Agreement.

# Q. Christina Reichert and John Turner both express several concerns with regard to the Easement Agreement in Schedule DKL-4. Will Grain Belt Express negotiate any modifications to the Easement Agreement at a landowner's request, or make additional provisions beyond what is included?

7 A. Yes. As stated in my Direct Testimony, the Easement Agreement is a form. It is not 8 meant to capture every possible situation, but in many cases it will be a starting point 9 from which a landowner can address specific concerns. Grain Belt Express is amenable to 10 adding provisions based on a landowner's request, and if a landowner has a specific 11 concern with a clause, or requests provisions that are not covered, Grain Belt Express 12 would seek to negotiate those terms with the landowner to come to an agreement. Every 13 landowner's property is unique and not every landowner has the same concerns that 14 another landowner may have. This is why we strive to meet individually with each 15 landowner to discuss their issues and concerns, and to reach a mutual agreement on how 16 to address these matters via an addendum to the Easement Agreement.

Q. What is an example of how some of the issues raised by Christina Reichert and John
Turner have been addressed in negotiations with landowners?

A. Mrs. Reichert and Mr. Turner raised concerns about compensation for damages,
 additional transmission lines, tree clearing, access to the Easement area, notice of

- 21 assignment, and payments for gates. Clean Line has addressed similar specific
- 22 landowner concerns while negotiating Easement Agreements with landowners on the
- 23 other projects it is developing. For example, attached as Highly Confidential Schedule

DKL-5 are examples of provisions that have been negotiated at the request of landowners
 affected by Clean Line's Plains & Eastern Project.

Q. On page 9 of her testimony, Christina Reichert expresses concern that Grain Belt
Express will pay only "certain damages" to landowners, as set forth in the Structure
and Damages Calculation Sheet. For what damages will landowners be
compensated by Grain Belt Express?

7 A. As stated in my direct testimony at page 7, Grain Belt Express will pay landowners for 8 any agricultural-related impact resulting from the construction, maintenance, or operation 9 of the Project, regardless of when they occur and without any cap on the amount of such 10 damages. The intent of Grain Belt Express is to make the landowner whole for all 11 damages that the landowner incurs as a result of the construction, operation, maintenance 12 and repair of the Project, during the entire life of the Project, including and in addition to 13 the damages specifically referenced in the Structure and Damages Calculation Sheet 14 executed with the Easement Agreement. Because each parcel of land is unique, these 15 damage payments will be negotiated with each landowner on a case-by-case basis in 16 order to satisfy the concerns of each individual landowner. The term "certain" as used in 17 the Easement Agreement is meant to indicate that each set of damages will be specific to 18 each parcel of land, not that there is a predetermined list of damages from which Grain 19 Belt Express will compensate landowners. Therefore, the "certain" damages noted in 20 each Easement Agreement will identify the exact damages that are specific to each 21 individual parcel for which Grain Belt Express will pay the landowner.

Q. What is the purpose of the language in the Easement Agreement that "Grain Belt
 Express shall indemnify and hold harmless Landowners from any and all liability.

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### .. except ... from Landowner's negligence or intentional misconduct," as discussed by Mrs. Reichert on page 10 of her rebuttal?

3 This language in Paragraph 11(a) of the Easement Agreement, as well as in Paragraph A. 4 11(b), is written in favor of the landowner and is meant to require Grain Belt Express to 5 protect the landowner from lawsuits from third parties, unless the landowner is acting 6 negligently or intentionally. Grain Belt Express does not require the landowner to carry 7 any specific form or amount of insurance. Additionally, Grain Belt Express does not ask 8 the landowner to indemnify Grain Belt Express or others. Paragraph 11(c) of the 9 Easement Agreement specifically states that Grain Belt Express waives any claims or 10 damages as a result of landowner's actions, except in instances where the landowner is 11 acting grossly negligent or intentionally. This means that Grain Belt Express will not 12 seek to recover damages from a landowner if the landowner is negligent.

Mrs. Reichert asks on page 12, lines 18-20 of her rebuttal testimony whether the landowner would be liable for damages if the landowner hit a structure. Paragraph 11(c) is meant to protect the landowner from such a scenario. So long as the collision is an accident, and not a result of gross negligence or intentional misconduct by the landowner, the landowner would not be responsible for any damages. Grain Belt Express expressly waives the right to collect any damages against the landowner or the landowner's insurance company for such an accident.

### Q. Mrs. Reichert indicates that Paragraph 12 of the Easement Agreement is "ominous and invasive." What is the purpose of Paragraph 12?

A. Paragraph 12 of the Easement Agreement simply requires the landowner to cooperate
with Grain Belt Express in the event the Company needs to negotiate a subordination or

non-disturbance agreement with the landowner's bank. This type of provision is found in
most real estate transaction documents. Otherwise, if the property on which the
Easement is situated contains a mortgage, and if the lender were to foreclose on the
mortgage, the bank would be entitled to terminate any and all easements or other
agreements that came after them.
The purpose of this paragraph is to put the landowner on notice that Grain Belt

Express may negotiate with lenders to secure a subordination agreement, whereby the
bank would agree to not terminate Grain Belt Express' easement in the event of a
foreclosure, so long as the Company is not in default on any of its obligations under the
Easement Agreement. Any such negotiations would be at no cost to the landowner and
would not affect the landowner's underlying loan or mortgage.

12 Q. Mrs. Reichert states on page 10 of her rebuttal testimony that the Missouri

13 Agricultural Impact Mitigation Protocol should have been included within the scope

14 of the Easement Agreement, so that it is binding on the Company. Similarly, on

15 page 2 of his rebuttal testimony, Mr. Turner states that the Missouri Agricultural

16 Impact Mitigation Protocol, the Missouri Landowner Protocol, and the Code of

17 Conduct should be made binding on Grain Belt Express. Is Grain Belt Express

18 willing to do that?

A. Yes. Grain Belt Express is willing to incorporate the terms and obligations of these
Protocols and the Code of Conduct in its easements with landowners.

Q. On page 11 of her rebuttal testimony, Mrs. Reichert states that the language in the
 Easement Agreement regarding the waiver of homestead rights is an "egregious loss

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### of rights" to landowners. Can you explain the intent of Paragraph 13 of the Easement Agreement?

3 Paragraph 13 in the Easement Agreement does not affect any homestead exemption a A. 4 landowner may be entitled to with respect to property taxes, and does not require the 5 landowner to waive any rights with respect to third-party creditor claims. When property 6 is conveyed (including an easement), homestead rights are retained by the seller unless 7 they are expressly waived. If they are not waived, the easement conveyance could be 8 viewed as not being complete under state law. The purpose of the waiver in Paragraph 9 13 is to make the easement conveyance full and complete. This waiver of homestead 10 rights is a provision that can be discussed and negotiated with the landowner. We do not 11 intend for the landowner to lose any meaningful homestead right.

## property issues. Has Grain Belt Express taken Missouri's statutory provisions on heritage value into consideration in determining compensation?

On pages 15-17 of her rebuttal testimony Mrs. Reichert discusses "Heritage Value"

A. Yes. It is my understanding that heritage value, as described in Missouri Revised
Statutes Sections 523.001(2) and 523.039(3), applies to the determination of fair market
value in a condemnation proceeding. Grain Belt Express recognizes heritage value in
determining the value of property, and would comply with such valuations in any
condemnation proceeding to which the Company is a party.

Grain Belt Express' compensation package consists of several parts (easement compensation, structure compensation, and damages and other compensation) that compensate the landowner for more than 100% of the fee value of any land encumbered by the easement. Grain Belt Express is committed to conducting all easement

1 negotiations in a fair manner that is respectful of property rights. The Company will 2 prepare a form easement and an offer of compensation to present to each landowner. 3 Grain Belt Express encourages landowners to meet with us and our agents to discuss 4 landowners' concerns. If the landowner has additional information that he or she 5 provides regarding routing, land uses, potential damages, legal issues, or the valuation of 6 the property, Grain Belt Express will evaluate that information, and negotiate with the 7 landowner in a good-faith effort to agree on a revised offer or a revised Easement 8 Agreement. If the landowner has concerns about heritage value, the landowner can 9 provide information to Grain Belt Express for consideration during the negotiations. 10 **Q**. What options are available if Grain Belt Express and a landowner have reached an 11 agreement on the terms of an easement but are unable to reach agreement on the 12 appropriate compensation? 13 At the landowner's request, Grain Belt Express will submit the issue of landowner A. 14 compensation to binding arbitration. The arbitration will be conducted by the American 15 Arbitration Association (the "AAA") in accordance with its Commercial Arbitration 16 Rules. Arbitration will take place in Missouri, and will be conducted under Missouri law. 17 A panel of three arbitrators shall be appointed as provided in the AAA Commercial 18 Arbitration Rules, but shall be selected from a pool of qualified arbitrators who are 19 familiar with land use and land values in Missouri. The option of binding arbitration 20 typically costs less, has simplified procedures, and results in a final decision more quickly than circuit court litigation. Additionally, arbitration will allow both parties to 21 22 select an arbitrator, specifically one with expertise in the matter of property and easement 23 valuation issues in Missouri. During binding arbitration, a landowner can present

information that is relevant to determining appropriate compensation, including heritage value.

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### III. <u>RESPONSE TO STAFF WITNESS MICHAEL STAHLMAN</u>

Q. On page 36 of Staff's Rebuttal Report, Michael Stahlman states that "Grain Belt
and its investors are not solely at risk, the landowners of parcels with Grain Belt
easements are as well. Some of these easements could be tied to annual payments
from Grain Belt. If the Project fails, it is unclear if those payments would continue."
Please respond to that statement.

9 Any landowner has the option to elect the upfront structure payment, which is a lump A. 10 sum, one-time payment. However, if a landowner elects to receive annual structure 11 payments, those annual payments will be made so long as a structure is on the Easement 12 Property, as stated in the Missouri Landowner Compensation Fact Sheet, attached to my 13 direct testimony as **Schedule DKL-3**. Landowners electing annual payments have a high 14 degree of payment certainty. As described in the surrebuttal testimony of Company 15 witness David Berry, the obligation to pay landowners will be senior to paying back any 16 of Grain Belt Express' equity investors. In the unlikely event that the Project is retired 17 from service, Grain Belt Express shall promptly wind up the Project activities, including 18 dismantling, demolishing, and removing all equipment, facilities, and structures, and 19 terminating all transmission line easements. The attached Highly Confidential Schedule 20 **DLK-5** contains an example of language that has been previously negotiated with 21 landowners on Clean Line's Plains & Eastern Project to address the removal of facilities 22 and termination of the easement. Once a project's wind-up activities have been 23 completed, the annual structure payments will cease to be made, and the land formerly under easement will revert back to the landowner. Furthermore, Paragraph 2(a) and 24

Paragraph 10 of the Easement Agreement grant the landowner the right to terminate the
 Easement Agreement in the event that Grain Belt Express does not pay amounts due to a
 landowner under the Easement Agreement.

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### Q. Why is it reasonable for Grain Belt Express to wait to fund any Decommissioning Fund commitments prior to the 20<sup>th</sup> anniversary of the Project?

A. The Grain Belt Express Project will not begin construction until it has procured financing
in the amounts necessary to complete the construction of all of its facilities. The Staff
Report has recommended on page 63 that an order from the Commission contain a
financing condition to this effect, which the Company has agreed to, as discussed in the
surrebuttal testimony of David Berry. Therefore, there is no threat that the Project will be
abandoned during construction.

12 Staff proposes that contributions to the Decommissioning Fund begin when the 13 Project begins operation, similar to that of a nuclear generating plant. This analogy is not 14 relevant as decommissioning issues related to an electric transmission project are far 15 different than nuclear generating plants and issues of radioactive fuel storage and 16 disposal.

Given the critical nature of transmission facilities to the reliability of the overall electric grid, once in use, transmission lines are rarely, if ever, abandoned. Typical utility practice is for transmission lines to continue in use even if a major power generation facility is shut down. Transmission lines remain operational not based on who owns them, but because they remain valuable, useful assets. Transmission utilities comprise a key physical determinant of grid reliability and economics, and therefore remain useful over the long term. It does not make sense to contribute to a decommissioning fund at a time when there is no reasonable chance of it being used. I am not aware of any decommissioning fund for a transmission line, much less one beginning at commercial operation. There is no reasonable basis to require Grain Belt Express to contribute to a decommissioning fund upon commercial operation of the Project.

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### IV. <u>RESPONSE TO SHOW-ME WITNESS CHARLES KRUSE</u>

# Q. Regarding Mr. Kruse's comments on pages 5-8 of his rebuttal testimony, how does Grain Belt Express intend to accomplish avoiding and minimizing the potential for compaction or rutting, and restoring land?

9 As discussed in the direct and surrebuttal testimony of Company witness Dr. James A. 10 Arndt, the Missouri Agricultural Impact Mitigation Protocol and Easement Agreement 11 establish commitments related to the issue of compaction. Grain Belt Express' first 12 priority is to avoid compaction that would cause negative impacts to farm land. The 13 intent of the Easement Agreement is that farmers be "made whole" and compensated for lasting impacts that cannot be avoided in the first place. In the event a landowner has 14 15 concerns over specific types of possible damages, those issues can be addressed by the 16 landowner and Grain Belt Express, with further provisions memorialized in an addendum 17 to the Easement Agreement, similar to the addendum provisions I have attached in 18 Schedule DKL-5.

19Q.In response to Mr. Kruse's rebuttal testimony on page 10 regarding Paragraph 4 of20the Easement Agreement, what is the intent of this provision that the landowner21shall not undertake an activity that would interfere with Grain Belt Express' use of22the easement?

1	A.	This provision ensures the safe operation of Grain Belt Express Project and protects
2		landowners as well as the general public. It is a standard provision in utility easements.
3	Q.	Will Grain Belt Express prevent landowners from making improvements within the
4		easement area to protect against soil erosion, as Mr. Kruse suggests on page 10, lines
5		15-17 of his rebuttal?
6	A.	No. Grain Belt Express encourages landowners to utilize best practices to address
7		erosion and will make every effort to ensure landowners are able to implement soil
8		erosion prevention measures.
9	Q.	Regarding Mr. Kruse's comments on pages 12-13 of his rebuttal testimony, will
10		there be greater costs and diminished profits if aerial applications of crop products
11		are limited because of the presence of the transmission line?
12	A.	No. The measures that Grain Belt Express will employ to prevent interference with aerial
13		applications is described in the direct testimony of Company witness Dr. Arndt. While
14		any impacts to aerial application would be limited and rare, Grain Belt Express is aware
15		of the potential for these impacts to occur. If they do occur, under the terms of the
16		Easement Agreement, landowners will be compensated for any impacts, such as
17		reductions in crop yields, additional costs of labor and materials for spraying, or the cost
18		of alternate methods of application.
19		V. <u>CONDITIONS RECOMMENDED BY STAFF</u>
20	Q.	Which of the conditions proposed in the Staff Rebuttal Report does Grain Belt
21		Express accept?
22	A.	A list of conditions recommended by Staff is included in Schedule DAB-9, attached to
23		the surrebuttal testimony of Company witness David Berry. Grain Belt Express accepts

conditions 2, 3, 6, 7, and 8 in Section VII regarding Landowner Interactions and Right of-Way Acquisition without modification.

### 3 Q. Which of the conditions proposed in the Staff Rebuttal Report does the Company 4 accept with modifications?

A. Condition 1 in Section VII, Landowner Interactions and Right-of-Way Acquisition, is
acceptable if the following language is added at the end of the condition: "; provided,
however, minor deviations to the location of the line will be permitted as a result of
surveying, final engineering and design, and landowner consultation."

9 Condition 4 in Section VII, Landowner Interactions and Right-of-Way 10 Acquisition, references Exhibit A to the Order in Case No: EO-2002-351. Twenty-five of 11 the 27 conditions are listed out in Staff's Rebuttal Report, and Grain Belt Express takes 12 the actions as laid out in DAB-9. Grain Belt Express rejects the following two conditions: 13 Condition 3 under Construction and Clearing and Condition 3 under Right-of-Way 14 Acquisition. Those two conditions are not applicable to Grain Belt Express in this case.

15 Condition 5 in Section VII, Landowner Interactions and Right-of-Way 16 Acquisition, is acceptable if "surveyed" is removed, since the timing of surveying 17 activities will be discussed with landowners. Therefore, the Company agrees to the 18 following condition: "Every landowner from whom Grain Belt requires an easement will 19 be contacted personally, and Grain Belt will negotiate with each such landowner in good 20 faith on the terms and conditions of the easement, its location, and compensation therefor. 21 Each landowner will receive an Easement Agreement pertaining to such landowner's 22 land, which Easement Agreement will contain a drawing that shows the location of the easement." 23

### 1 Q. Does this complete your surrebuttal testimony?

2 A. Yes it does.

#### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Grain Belt Express ) Clean Line LLC for a Certificate of Convenience and ) Necessity Authorizing it to Construct, Own, Control, ) Manage, Operate and Maintain a High Voltage, Direct ) Current Transmission Line and an Associated Converter ) Station Providing an Interconnection on the Maywood- ) Montgomery 345 kV Transmission Line )

Case No. EA-2016-0358

#### AFFIDAVIT OF DEANN K. LANZ

eras STATE OF COUNTY OF HAN

Deann K. Lanz, being first duly sworn on his oath, states:

1. My name is Deann K. Lanz. I am Vice President, Land for Clean Line Energy Partners LLC.

2. Attached hereto and made a part hereof for all purposes is my Surrebuttal Testimony on behalf of Grain Belt Express Clean Line LLC consisting of 14 pages, having been prepared in written form for introduction into evidence in the above-captioned docket.

3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Deann

Subscribed and sworn before me this 21st day of Ebruary, 2017.

Notary Public

My commission expires: 14 2019

DORCAS RUTH O'QUINN Notary Public, State of Texas Comm. Expires 01-06-2018 Notary ID 12966547-8