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# Exhibit No. 100

Staff – Exhibit 100 Alan J. Bax Rebuttal Testimony File No. EA-2023-0017

Exhibit No.:Issue(s):Project DescriptionWitness:Alan J. BaxSponsoring Party:MoPSC StaffType of Exhibit:Rebuttal TestimonyCase No.:EA-2023-0017Date Testimony Prepared:April 19, 2023

# **MISSOURI PUBLIC SERVICE COMMISSION**

### **INDUSTRY ANALYSIS DIVISION**

### **ENGINEERING ANALYSIS DEPARTMENT**

# **REBUTTAL TESTIMONY**

# OF

# ALAN J. BAX

# **GRAIN BELT EXPRESS, LLC**

CASE NO. EA-2023-0017

Jefferson City, Missouri April 2023

1	<b>REBUTTAL TESTIMONY OF</b>	
2	ALAN J. BAX	
3	GRAIN BELT EXPRESS, LLC	
4	CASE NO. EA-2023-0017	
5	Q. Please state your name and business address.	
6	A. My name is Alan J. Bax and my business address is P.O. Box 360, Jefferson	
7	City, Missouri, 65102.	
8	Q. By whom are you employed and in what capacity?	
9	A. I am employed by the Missouri Public Service Commission ("Commission")	
10	as an Associate Engineer in the Engineering Analysis Department of the Industry	
11	Analysis Division.	
12	Q. What is your professional and work history?	
13	A. My professional and work histories are attached to this Rebuttal Testimony as	
14	Schedule AJB-r1 and Schedule AJB-r2 respectively.	
15	EXECUTIVE SUMMARY	
16	Q. What is the purpose of your rebuttal testimony?	
17	A. The purpose of my testimony is to respond to Grain Belt Express, LLC ("GBE")	
18	witness Mr. Aaron White regarding the Certificate of Convenience and Necessity ("CCN")	
19	previously issued by the Commission in Case No. EA-2016-0358 for the Grain Belt Express	
20	Project ("Project") and the currently proposed Amendment to this CCN in this Case.	

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### **PROJECT DECSRIPTION**

Q. Please provide a brief description of the Project, its history, and the currently proposed Amendment.

4 A. The CCN was issued in conjunction with a request to design and construct 5 an approximate 800 mile High Voltage Direct Current ("HVDC") transmission line, 6 rated +/- 600 kilo-volts ("kV"), between South-West Kansas ("SW Kansas") and the boundary 7 line of Illinois/Indiana near Sullivan, Indiana ("Sullivan, Indiana"), a distance of nearly 8 800 miles described as "the Project" ("Project"). Originally, the intent was to transmit eastward 9 4,000 MegaWatts ("MWs"), the output produced and/or generated in SW Kansas, in its entirety, 10 to the terminating point near Sullivan, Indiana. Subsequently, the Project was modified to 11 include a converter station to be installed in Ralls County, Missouri along with associated alternating current ("AC") connections to an existing nearby HVAC line in order to inject 12 13 500 MWs into the bulk electric system in Missouri. GBE also entered into a contract to sell 14 200 MWs to a group of municipal electric systems in Missouri affiliated with the Missouri Joint 15 Municipal Electric Utility Commission ("MJMEUC"). The remaining 3,500 MWs 16 generated/produced in SW Kansas would be transmitted to Sullivan, Indiana, as previously 17 planned. The CCN granted in 2017, in conjunction with Case No. EA-2016-0358, was in accordance with the Project, as modified. 18

19 20 Q. Please describe the proposed Amendment to the aforementioned CCN being requested in the current case.

A. GBE is first proposing that the CCN be amended in consideration of increasing
the original capability of transmitting 4,000 MWs that is generated/produced in SW Kansas to
5,000 MWs. This revised amount of 5,000 MWs will conceptually be subdivided in two equal

1 injections of 2,500 MWs into a converter station in Missouri and 2,500 MWs in Sullivan, 2 Indiana. However, the location of the converter station in Ralls County, Missouri, and the 3 nearby HVAC transmission line, cannot accept an injection of five times the originally intended 4 injection of 500 MWs. Therefore, a second item GBE is currently requesting is to relocate the 5 converter station from Ralls County into Monroe County to the west, a location on the path of 6 the previously approved HVDC line. Further, GBE purports a desire to divide this 2,500 MWs 7 delivered to the converter station, which is relocated to Monroe County, MO, to be injected into 8 two points of interconnection ("POIs"). The first injection of approximately 1,000 MWs would 9 be made at an existing substation in Callaway County Missouri, the McCredie substation, which 10 is owned by Associated Electric Cooperative Incorporated ("AECI"). The second injection of 11 approximately 1,500 MWs is to made in a "yet to be constructed substation" that GBE indicates<sup>1</sup> 12 will be built about 1/2 mile to the east of the McCredie substation, also in Callaway County, and will be owned by Ameren Missouri.<sup>2</sup> The McCredie substation is connected to the existing 13 14 Overton to Montgomery 345 kV HVAC line segment in the bulk electric system. The second 15 POI, the "yet to be constructed" substation, will also be connected to the Overton to 16 Montgomery 345 kV line segment.

17 18

Q. How does GBE propose to connect the relocated converter station in Monroe County to these two POIs in Callaway County?

Unlike the converter station in Ralls County being located near an existing

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20 HVAC line in the bulk electric system, in order to gain access to these two newly proposed

A.

<sup>&</sup>lt;sup>1</sup> GBE's Response to Staff Data Request No. 0055 states, "The second POI is at the proposed Burns 345kV substation, which will be located approximately a half mile east of the McCredie Substation. This substation would be operated by Ameren as part of the MISO regional electric grid."

<sup>&</sup>lt;sup>2</sup> Ameren Missouri has initiated a request for a CCN in Case No. EA-2023-0226 that includes this substation, referenced as the Burns Substation.

1	aforementioned POIs, GBE is also additionally introducing the construction of a new, nearly	
2	40-mile HVAC transmission line, called the "Tiger Connector" to the Project. On Page 18 of	
3	his direct testimony, Mr. White downplays the significance of the Tiger Connector, when he	
4	states, "The Project has always included AC interconnecting facilities to be constructed by	
5	Grain Belt Express to connect the converter station to the existing AC grid." However, the	
6	CCN, as proposed, has the converter station located in Ralls County "near" an existing HVAC	
7	line capable of accepting the proposed 500 MW injection. The necessary AC connection will	
8	not be anywhere near 40 miles. In contrast to the description of GBE witness Mr. White, the	
9	Tiger Connector does certainly introduce a substantial change in the necessary AC connectivity	
10	to the bulk electric system, as this Tiger Connector is approximately 40 miles in length from	
11	the relocated converter station in Monroe County to the two newly proposed POIs. This also	
12	creates a new group of property owners/landowners that were not associated with the Project in	
13	conjunction with the previously approved CCN for the Project in 2017.	
14	Q. Will the injection of 2,500 MWs at this location of the POIs result in required	
15	improvements being needed to reinforce the existing bulk electric system?	
16	A. Yes. GBE has reached an agreement with AECI in regard to the proposed	
17	injection of approximately 1,018 MWs into its McCredie substation and the resultant system	
18	improvements required in conjunction with its effects on AECI's system operations. GBE	
19	witness Carlos Rodriguez identifies the current cost of this contract being at least \$98,600,000.	
20	Q. What about the proposed injection in the yet to be constructed substation that is	
21	indicated will be owned by Ameren Missouri?	
22	A. While there have been some preliminary studies performed by the Midwest	
23	Intercontinental System Operator ("MISO") regarding such injection levels at this proposed	

# Rebuttal Testimony of Alan J. Bax

1	location, the associated cost of system improvements have yet to be determined. Moreover,
2	these associated costs for system improvements will certainly exceed the corresponding costs
3	of the improvements identified in the contract with AECI when considering an injection of up
4	to 1,500 MWs. These studies are further discussed in the rebuttal testimony of Staff witness
5	Shawn E. Lange, PE.
6	Q. Would Ameren Missouri customers be charged for these necessary system
7	improvements associated with an injection of this magnitude?
8	A. Yes, these necessary system improvements will be part of Ameren Missouri's
9	revenue requirement in relation to the operating zone associated with the formula rate set by
10	the Federal Energy Regulatory Commission.
11	Q. Has GBE entered into a similar agreement with Ameren Missouri as it has with
12	AECI regarding required system improvements that will be needed associated with an injection
13	at this proposed substation location?
14	A. No, not to my knowledge.
15	Q. Are there other items to mention as to GBE's proposed amendment to the
16	existing CCN?
17	A. Yes. GBE proposes that the Project would also be designed and constructed in
18	two Phases: Phase I and Phase II. Phase I is said to be the portion of the Project from SW
19	Kansas to the revised location of the converter station in Monroe County, Missouri plus the
20	newly proposed Tiger Connector. Phase II entails the remaining portion of the HVDC line
21	between the converter station in Monroe County, Missouri and the terminating station in
22	Sullivan, Indiana. Staff witness Michael L. Stahlman discusses further this new proposal of
23	GBE to construct the "amended" Project in two phases.

1	Q. Will GBE enable a bi-directional functionality to the Project?
2	A. In its Response to Staff Data Request No. 0054, GBE acknowledges that they
3	are currently not planning to undertake the incremental investment necessary to allow for bi-
4	directional operation.
5	Q. What recommendation do you propose concerning the engineering design of the
6	Project and possibly the proposed Amendment should it be approved?
7	A. Mr. White has included "conceptual drawings" in his testimony of the HVDC
8	tower diagrams, the newly proposed Tiger Connector (poles and associated assemblies,
9	including tangent and dead-end structure renderings), and of the converter station. As offered
10	by Mr. White, I would recommend that the Commission order GBE to provide "as-built"
11	drawings of the various stages of the design, construction and installation of associated
12	equipment included with the Project as they become available.
13	Q. Does this conclude your Rebuttal Testimony?
14	A. Yes, it does.

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#### **BEFORE THE PUBLIC SERVICE COMMISSION**

#### **OF THE STATE OF MISSOURI**

In the Matter of the Application of Grain Belt Express LLC for an Amendment to its Certificate of Convenience and Necessity Authorizing it to Construct, Own, Operate, Control, Manage, and Maintain a High Voltage, Direct Current Transmission Line and Associated Converter Station

Case No. EA-2023-0017

#### AFFIDAVIT OF ALAN J. BAX

SS.

STATE OF MISSOURI COUNTY OF COLE

**COMES NOW ALAN J. BAX** and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing *Rebuttal Testimony of Alan J. Bax*; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this  $17^{4}$  day of April 2023.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070

ullankin

Notary Public

### ALAN J. BAX

I graduated from the University of Missouri - Columbia with a Bachelor of Science degree in Electrical Engineering in December 1995. Concurrent with my studies, I was employed as an Engineering Assistant in the Energy Management Department of the University of Missouri – Columbia from the Fall of 1992 through the Fall of 1995. Prior to this, I completed a tour of duty in the United States Navy, completing a course of study at the Navy Nuclear Power School and a Navy Nuclear Propulsion Plant. Following my graduation from the University of Missouri - Columbia, I was employed by The Empire District Electric Company as a Staff Engineer until August 1999, at which time I began my employment with the Staff of the Missouri Public Service Commission. My current position is an Engineer in the Engineering Analysis Department, within the Industry Analysis Division. I presented in a Peer Review of Power Quality Regulations in the National Association of Regulatory Utility Commissioners (NARUC) outreach program with the Public Utilities Commission of Sri Lanka (PUCSL), supported by the Bureau of Energy Resources (ENR) at the United States Department of State. I am a member of the Institute of Electrical/Electronic Engineers (IEEE).

# TESTIMONY AND REPORTS BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION

# BY ALAN J. BAX

# <u>COMPANY</u>

### CASE NUMBER

Aquila Networks – MPS Union Electric Company d/b/a AmerenUE Empire District Electric Company Kansas City Power and Light Company	ER-2004-0034 EO-2004-0108 ER-2002-0424 EA-2003-0135
Union Electric Company d/b/a AmerenUE	EO-2003-0271
Aquila Networks – MPS	EO-2004-0603
Union Electric Company d/b/a AmerenUE	EC-2002-0117
Three Rivers and Gascosage Electric Coops	EO-2005-0122
Union Electric Company d/b/a AmerenUE	EC-2002-1
Aquila Networks – MPS	EO-2001-0384
Empire District Electric Company	ER-2001-299
Aquila Networks – MPS	EA-2003-0370
Union Electric Company d/b/a AmerenUE	EW-2004-0583
Union Electric Company d/b/a AmerenUE	EO-2005-0369
Trigen Kansas City	HA-2006-0294
Union Electric Company d/b/a AmerenUE	EC-2005-0352
Missouri Public Service	ER-2001-672
Aquila Networks – MPS	EO-2003-0543
Kansas City Power and Light Company	ER-2006-0314
Macon Electric Coop	EO-2005-0076
Aquila Networks – MPS	EO-2006-0244
Union Electric Company d/b/a AmerenUE	EC-2004-0556
Union Electric Company d/b/a AmerenUE	EC-2004-0598
Empire District Electric Company	ER-2004-0570
Union Electric Company d/b/a AmerenUE	EC-2005-0110
Union Electric Company d/b/a AmerenUE	EC-2005-0177
Union Electric Company d/b/a AmerenUE	EC-2005-0313
Empire District Electric Company	EO-2005-0275
Aquila Networks – MPS	EO-2005-0270
Union Electric Company d/b/a AmerenUE	EO-2006-0145
Empire District Electric Company	ER-2006-0315
Aquila Networks – MPS	ER-2005-0436

### COMPANY

CASE NUMBER

Union Electric Company d/b/a AmerenUE EO-2006-0096 West Central Electric Cooperative EO-2006-0339 Kansas City Power and Light Company ER-2006-0314 Union Electric Company d/b/a AmerenUE EO-2008-0031 Union Electric Company d/b/a AmerenUE EC-2009-0193 **Empire District Electric Company** ER-2008-0093 Missouri Rural Electric Cooperative EO-2008-0332 Grundy Electric Cooperative EO-2008-0414 Osage Valley Electric Cooperative EO-2009-0315 Union Electric Company d/b/a AmerenUE EO-2009-0400 Union Electric Company d/b/a AmerenUE EO-2008-0310 Aquila Networks – MPS EA-2008-0279 West Central Electric Cooperative EO-2008-0339 **Empire District Electric Company** EO-2009-0233 Union Electric Company d/b/a/ AmerenUE EO-2009-0272 **Empire District Electric Company** EO-2009-0181 Union Electric Company d/b/a AmerenUE ER-2008-0318 Kansas City Power and Light Company ER-2009-0089 Kansas City Power and Light - GMO ER-2009-0090 Union Electric Company d/b/a AmerenUE ER-2010-0036 **Empire District Electric Company** ER-2010-0130 Laclede Electric Cooperative EO-2010-0125 Union Electric Company d/b/a AmerenUE EC-2010-0364 Union Electric Company d/b/a AmerenUE EO-2011-0052 Kansas City Power and Light Company ER-2010-0355 Union Electric Company d/b/a AmerenUE Kansas City Power and Light - GMO Kansas City Power and Light - GMO Union Electric Company d/b/a AmerenUE Kansas City Power and Light - GMO Kansas City Power and Light Company Union Electric Company d/b/a AmerenUE Union Electric Company d/b/a/ Ameren Missouri **Empire District Electric Company Empire District Electric Company Empire District Electric Company** Union Electric Company d/b/a AmerenUE Union Electric Company d/b/a AmerenUE

EO-2010-0263 EO-2011-0137 ER-2010-0356 ER-2011-0028 EO-2012-0119 EO-2011-0137 ER-2012-0121 EX-2012-0332 EO-2011-0085 EO-2012-0192 EO-2013-0313 ER-2012-0180 EO-2013-0418

### **COMPANY**

### CASE NUMBER

City Utilities of Springfield Kansas City Power and Light – GMO Empire District Electric Company Union Electric Company d/b/a/ Ameren Missouri Kansas City Power and Light Company Union Electric Company d/b/a/ Ameren Missouri Kansas City Power and Light – GMO Central Missouri Electric Cooperative Empire District Electric Company Kansas City Power and Light Company Boone Electric Cooperative Transource Missouri, LLC
Black River Electric Cooperative
-
Union Electric Company d/b/a/ Ameren Missouri
Empire District Electric Company
Union Electric Company d/b/a/ Ameren Missouri
Kansas City Power and Light Company
Union Electric Company d/b/a/ Ameren Missouri
Empire District Electric Company
Empire District Electric Company
Union Electric Company d/b/a/ Ameren Missouri
Empire District Electric Company
Empire District Electric Company
Ozark Electric Cooperative Inc.
Union Electric Company d/b/a/ Ameren Missouri
Union Electric Company d/b/a/ Ameren Missouri
Union Electric Company d/b/a/ Ameren Missouri
Kansas City Power and Light – GMO
Kansas City Power and Light – GMO

EO-2012-0441 EO-2012-0367 ER-2011-0004 ER-2012-0166 ER-2012-0174 ER-2013-0044 ER-2012-0175 EO-2015-0137 ER-2012-0345 EO-2012-0367 EO-2015-0012 EA-2013-0098 EO-2015-0096 EW-2012-0369 ER-2014-0351 EO-2014-0044 EO-2013-0418 EE-2013-0511 EO-2015-0017 EO-2016-0087 EO-2014-0009 EO-2014-0128 EO-2017-0358 EO-2016-0192 EO-2017-0217 EO-2014-0296 EO-2015-0328 ER-2014-0258 EX-2017-0153 EO-2019-0391 EO-2018-0118 ER-2016-0023 EO-2020-0163 EC-2016-0235 EO-2018-0058 EE-2019-0395 ER-2016-0156 EO-2019-0061

# <u>COMPANY</u>

CASE NUMBER

Kansas City Power and Light Company	ER-2014-0370
Union Electric Company d/b/a/ Ameren Missouri	EO-2017-0044
Kansas City Power and Light Company	ER-2016-0285
Empire District Electric Company	EO-2019-0381
Union Electric Company d/b/a/ Ameren Missouri	EE-2019-0395
Union Electric Company d/b/a/ Ameren Missouri	ER-2016-0179
Union Electric Company d/b/a/ Ameren Missouri	EO-2018-0278
Union Electric Company d/b/a/ Ameren Missouri	EO-2020-0315
Union Electric Company d/b/a/ Ameren Missouri	EO-2017-0127
Kansas City Power and Light Company	ER-2018-0145
Kansas City Power and Light Company – GMO	ER-2018-0146
Evergy Missouri West LLC	EO-2021-0388
Gridliance High Plains, LLC	EM-2022-0156
Union Electric Company d/b/a/ Ameren Missouri	EO-2021-0305
Union Electric Company d/b/a/ Ameren Missouri	EM-2021-0309
Union Electric Company d/b/a/ Ameren Missouri	ER-2019-0335
Union Electric Company d/b/a/ Ameren Missouri	EE-2019-0383
Osage Valley Electric Cooperative, LLC	EO-2022-0073
Osage Valley Electric Cooperative, LLC	EO-2023-0126
Ozark Border Electric Cooperative, LLC	EO-2022-0264
Evergy Missouri West LLC	EO-2021-0339
Union Electric Company d/b/a/ Ameren Missouri	EE-2021-0086
Union Electric Company d/b/a/ Ameren Missouri	EM-2022-0292
Liberty Utilities-Empire	EO-2021-0389
Laclede Electric Cooperative	EO-2022-0143
Empire District Electric Company	ER-2019-0374
Union Electric Company d/b/a/ Ameren Missouri	ET-2021-0082
Union Electric Company d/b/a/ Ameren Missouri	ER-2021-0240
Union Electric Company d/b/a/ Ameren Missouri	EO-2022-0226
Union Electric Company d/b/a/ Ameren Missouri	EO-2022-0190
Union Electric Company d/b/a/ Ameren Missouri	EO-2022-0332
Union Electric Company d/b/a/ Ameren Missouri	EO-2023-0256
NextEra Energy Transmission Southwest, LLC	EA-2022-0234
Evergy Missouri Metro	ER-2022-0129
Evergy Missouri West LLC	ER-2022-0130
Evergy Missouri West LLC	EO-2022-0320
Missouri Joint Municipal Utility Electric Commission	EM-2022-0156
Liberty Utilities-Empire	EO-2022-0226

# <u>COMPANY</u>

Liberty Utilities-Empire Union Electric Company d/b/a/ Ameren Missouri Liberty Utilities-Empire Liberty Utilities-Empire

# CASE NUMBER

EC-2022-0291 EO-2021-0401 EM-2022-0094 EO-2022-0102 ER-2022-0337 EO-2022-0132 ER-2021-0312