Exhibit No.:Issue:Dark Sky Initiatives (Wagner)Witness:William P. HerdegenType of Exhibit:Rebuttal TestimonySponsoring Party:Kansas City Power & Light Company
Case No.:Case No.:ER-2010-0355Date Testimony Prepared:December 8, 2010

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: ER-2010-0355

REBUTTAL TESTIMONY

OF

WILLIAM P. HERDEGEN, III

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

Kansas City, Missouri December 2010

REBUTTAL TESTIMONY

OF

WILLIAM P. HERDEGEN, III

Case No. ER-2010-0355

1	Q:	Please state your name and business address.
2	A:	My name is William P. Herdegen, III. My business address is 1200 Main Street,
3		Kansas City, Missouri, 64105.
4	Q:	By whom and in what capacity are you employed?
5	A:	I am employed by Kansas City Power & Light Company ("KCP&L") as Vice
6		President, Transmission and Distribution Operations.
7	Q:	What are your responsibilities?
8	A:	My management responsibilities include the maintenance and operation of the
9		transmission and distribution ("T&D") systems of KCP&L and KCP&L Greater
10		Missouri Operations Company ("GMO"; Collectively, GMO and KCP&L,
11		"Companies").
12	Q:	Please describe your education, experience and employment history.
13	A:	I graduated from the University of Illinois, Champaign-Urbana in 1976 with a
14		Bachelor of Science degree in Electrical Engineering, and in 1981, I received my
15		M.B.A. from the University of Chicago. I was first employed at KCP&L in 2001.
16		I have over thirty-three years of experience in the electric utility industry. Prior to
17		joining KCP&L, I served as chief operating officer for Laramore, Douglass and
18		Popham, a consulting firm providing engineering services to the electric utility

1 industry. Additionally, I was vice president of Utility Practice at System 2 Development Integration, an IT consulting firm focused on development and 3 implementation of technology systems. I began my utility career at 4 Commonwealth Edison and over a course of more than twenty years, held various 5 positions, including field engineer, district manager, business unit supply 6 manager, operations manager and vice president - Engineering, Construction & 7 Maintenance.

8 Q: Have you previously testified in a proceeding at the Missouri Public Service
9 Commission ("Commission" or "MPSC") or before any other utility
10 regulatory agency?

11 A: Yes, I have previously testified before the MPSC and the Kansas Corporation12 Commission.

13 Q: What is the purpose of your Rebuttal Testimony?

A: The purpose of my testimony is to address the Direct Testimony of Robert
Wagner, who filed testimony *pro se* and supports initiatives promoted by the
International Dark Sky Association ("IDA"), specifically, proposed changes to the
Companies' tariffs to include a part-night rate and associated controller for
turning outdoor lights like streetlights, ornamental street lighting, and private
unmetered protective lighting off from midnight to 6:00 a.m.

Also, Mr. Wagner asks the Companies to add the option of a 50-watt high
pressure sodium lamp ("50-HPS") to their tariffs; convert tariff lamp listings from
wattage/lumens to "an illumination on the ground" or "illuminance based rates".

1		Further, he seeks to prohibit the marketing of outdoor lights as safety,
2		security or crime prevention lights without a company guarantee to the
3		effectiveness of such lighting in addressing safety, security, or crime prevention
4		protection.
5	Q:	Should the Commission and other parties to this case assume that if the
6		Companies have not rebutted an item that they agree with Mr. Wagner's
7		position on that item?
8	A:	No, such an assumption should not be made. The Companies reserve their rights
9		to raise additional defenses and offer rebuttal in the pending cases. Lack of
10		rebuttal does not indicate the Companies' acquiescence on an issue.
11		Overall View of Mr. Wagner's Testimony
12	Q:	What is your general view of Mr. Wagner's proposals?
12 13	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the
12 13 14	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused
12 13 14 15	Q: A:	What is your general view of Mr. Wagner's proposals?The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always
12 13 14 15 16	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's
12 13 14 15 16 17	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's mission to partner in the communities it serves and preserve and protect the
12 13 14 15 16 17 18	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's mission to partner in the communities it serves and preserve and protect the nighttime environment is consistent with the Companies' desire to be
12 13 14 15 16 17 18 19	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's mission to partner in the communities it serves and preserve and protect the nighttime environment is consistent with the Companies' desire to be environmentally aware and responsible. However, recognizing that
12 13 14 15 16 17 18 19 20	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's mission to partner in the communities it serves and preserve and protect the nighttime environment is consistent with the Companies' desire to be environmentally aware and responsible. However, recognizing that responsibility, we must consider Mr. Wagner's propositions within the framework
12 13 14 15 16 17 18 19 20 21	Q: A:	What is your general view of Mr. Wagner's proposals? The mission of KCP&L and GMO, as leading and trusted energy partners in the communities they serve, is to provide safe, reliable power and customer-focused energy solutions, and to improve life in the communities they serve—always being environmentally aware and responsible. Mr. Wagner's support of IDA's mission to partner in the communities it serves and preserve and protect the nighttime environment is consistent with the Companies' desire to be environmentally aware and responsible. However, recognizing that responsibility, we must consider Mr. Wagner's propositions within the framework of customer-focused energy solutions and, based on that analysis, the Companies

Prohibition of Marketing of Outdoor Lighting as

2

Preventing Safety, Security, or Crime

Q: Mr. Wagner is asking the Companies be prohibited from marketing outdoor
lighting as safety, security or crime prevention lighting without a guarantee
to back up the claim. (Wagner Direct, p. 10, ll. 5-6). What is your view of this
request?

7 A: For clarity, and certainly not to suggest Mr. Wagner seeks to purposely 8 misrepresent facts, he does not fully disclose the context in which the statement, 9 "Turn Lights On, Turn Crime Off," appears. The statement is found in KCP&L's 10 area light brochure. (Schedule RAW2010-25). It is a heading of a section that 11 continues on to discuss how security lighting is a component—not the exclusive 12 remedy-for creating safe environments, along with modern alarm and security 13 systems. There is no affirmative statement or even an inference that the protective 14 area lights offered by the Company will guarantee a customer's safety, security or 15 prevent crime.

16 If Mr. Wagner's interpretation of the statement was accurate, he does not 17 offer authoritative evidence that suggests protective area lighting offered by the 18 companies is ineffective as a component, along with modern alarm and security 19 systems, of creating a secure and safe environment.

20 Q:

How do customers use protective area lighting?

A: Let me highlight that the Companies provide a service; the decision of how andwhy customers install protective area lighting is totally the customer's. With that

2

understanding, and recognizing this as anecdotal, let me share some insight that will hopefully provide an idea of how customers use protective area lighting.

Beyond the residential customer lighting the backyard, a barn, or lighting
along a driveway or property owners supplementing street lighting that may not
be adequate because of placement or vegetation—protective area lighting is used
by business owners and apartment owners and others that are simply trying to
stem delinquent and misdemeanor-type behavior. I am not speaking about Type-A
Felonies but 'nuisance crime' for lack of a better term.

9

Q:

Do you have examples of 'nuisance crime'?

We have a customer, a business owner, who installed protective area light to discourage illegal activity in his dimly lit parking lot and alley. Also, we have a customer, an apartment owner, frustrated by youthful delinquent behavior and inappropriate public activities behind a set of unlit dumpsters, install protective area lighting.

I am not trying to be sensational—just trying to help paint a picture of how
and why some of our customers choose very bright protective area lighting. Do
these customers comprise the majority? Hopefully not. Were they successful at
changing public behavior? I don't know. What is important is what the customer
thought the benefits were of installing protective area lighting.

20 Q: What is the Companies general experience regarding customers requesting
21 lower-watt lighting options?

A: First, let me highlight that the Companies are not the exclusive source for outdoorlighting. Customers may install their own light—and they do—that will better

meet their needs. Having said that, prior to installing an outdoor light, our field
designers will discuss with customers lighting options, potential issues of light
trespass, and the different wattages available. Based on our field designers'
experience, few, if any, customers ask for a dimmer light or ask to have a 70W
light removed because it kept them or their neighbors awake. Our designers
indicate the majority of customers requesting dusk-to-dawn service want the
maximum amount of illumination that is appropriate for their situation.

8 It is easy to simply say the Companies need to offer lower watt lamps, but 9 it is without context—how and why customers are choosing to install area 10 lighting. However it is characterized, the current protective lighting, dusk-to-11 dawn, area light offerings—70-W, 150-W, and 400-W—meet the needs of the 12 majority of customers.

13 Q: Are there challenges and potentially unrecovered costs in offering a 50-HPS protective area light option?

A: Beyond the added complexity to operations, there is a question of whether a 50HPS option will provide sufficient lighting to the area being lit. In the case of a
residential installation, it is foreseeable a customer requests the 50-HPS option;
we install it; and the customer then not being satisfied with its illumination. So,
after a month, the customer requests the lamp be removed or a higher watt option
be installed.

This scenario was not contemplated by the current rates which seek, over a period of time, to capture the cost of the fixture, installation, and continuing maintenance and off-peak electricity use. If the Commission orders a 50-HPS

lamp option, the cost of removing a lamp and installing a different lamp within a
short time of installation should be recovered by fee, or provided for in some
other manner in the tariffs, so as not to cause detriment to the ratepayers because a
customer basically did not like the a lower watt, 50-HPS lamp.

5 What distinction would you make between Mr. Wagner's suggestion the **O**: 6 Companies provide a guarantee of safety, security or crime prevention 7 performance under its protective area lighting programs that is similar to the 8 guarantee offered under their surge protection program? (Id. p. 11, ll. 12-14). 9 A: The Company offers an exclusive, specific, remedy under its surge protection 10 service. The price of the surge protection includes the risk of nonperformance 11 pursuant to the terms and limitations of the program.

12 Unlike the surge protection service, it is not reasonable the Company offer 13 a guarantee regarding its protective area lights because the service is not the 14 exclusive remedy for providing security, safety, and crime protection—nor does 15 the Company make any representation that it is the exclusive remedy. The area 16 lights are but one component of establishing a safe environment. Even if the 17 Company offered such a guarantee, the price of the light would require capturing 18 the cost of the nonperformance risk of the other components of creating a safe 19 environment such as personal responsibility, alarm and security systems, 20 deadbolts, and big dogs, among other things-all representing elements outside 21 the control of the Company.

Also, the surge protection service is a "below the line service" so revenue,
cost, and liability are not shared with ratepayers, while revenue and cost of the

protective area light are part of the cost of service and fully reflected in the
 Companies' tariffs. Adding a guarantee would require adding a risk premium cost
 for this service—an unnecessary guarantee

Q: What is your opinion of Mr. Wagner's request that the Commission manage
outdoor lights (Id. p. 11, l. 18 - p. 12, l. 4) and also issue an order requiring all
utilities that offer outdoor lighting limit their marketing to the technical
details of the lights they provide such as: wattage; bulb lumens; ground
luminance; glare, backlight and uplight ratings in accordance with the
Illumination Engineering Society TM-15? (Id. p. 11, ll. 9-12).

A: At first blink this may seem like a reasonable request but, as discussed later in greater detail, I am concerned that Mr. Wagner's suggestion circumvents the regular legislative, rulemaking, and public hearing process and, in turn, silences potential stakeholders to the issues regarding protective area lights. It is my understanding the Commission, by statute and rule, is not able to create a statewide standard through a single rate case.

Also, establishing such a standard of providing only specifications ignores
one of the values of protective area lights; that area lights are a component to help
establish a safe environment. Offering that information to customers is not
misleading and helps customers understand potential benefits of area lighting as
opposed to a sterile recitation of technical information.

Q: Do you find a disconnect between the suggestion to remove helpful information to the consumer regarding one of the benefits of protective area lighting and Mr. Wagner's own testimony?

1		The suggestion to remove information regarding one of the benefits of
2		protective lighting sits in opposition to the introductory paragraphs to one of Mr.
3		Wagner's references-the Illumination Engineering Society TM-15 standard. The
4		TM-15 standard recognizes lighting contributes to safety, security, and improves
5		highway driving visibility. The introduction states:
6		Outdoor lighting serves a variety of purposes that include
7		providing light for nighttime visual activities, contributing to
8		safety/security, and enhancing the beauty of architectureOutdoor
9		lighting also serves to improve driving visibility on roadways."
10		(IES TM-15, p. 1, Sec. 2.)
11	O :	Are you aware of any other IES publication that ties lighting to security?
	•	
12	C	Yes. The IES document, <i>Guideline on Security Lighting for People</i> ,
12 13	c	Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting
12 13 14	c	Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ .
12 13 14 15		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting
12 13 14 15 16		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime:
12 13 14 15 16 17		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime: The results of all these studies indicate that lighting has a place to
12 13 14 15 16 17 18		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime: The results of all these studies indicate that lighting has a place to play in crime prevention Lighting can affect crime by two
12 13 14 15 16 17 18 19		Yes. The IES document, <i>Guideline on Security Lighting for People,</i> <i>Property, and Public Spaces,</i> IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime: The results of all these studies indicate that lighting has a place to play in crime prevention Lighting can affect crime by two indirect mechanisms. The first is the obvious one of facilitating
12 13 14 15 16 17 18 19 20		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime: The results of all these studies indicate that lighting has a place to play in crime prevention Lighting can affect crime by two indirect mechanisms. The first is the obvious one of facilitating surveillance by the authorities and the community after dark. If
12 13 14 15 16 17 18 19 20 21		Yes. The IES document, <i>Guideline on Security Lighting for People</i> , <i>Property, and Public Spaces</i> , IES G-1-03, supports the view that outdoor lighting contributes to safety and security. See Schedule WPH2010-1 ¹ . It states, referring to studies that examine the relationship between lighting and crime: The results of all these studies indicate that lighting has a place to play in crime prevention Lighting can affect crime by two indirect mechanisms. The first is the obvious one of facilitating surveillance by the authorities and the community after dark. If such increased surveillance is perceived by criminals as increasing

¹ Schedule WPH2010-1, <u>http://www.techstreet.com/cgi-bin/pdf/preview/2350155/previews/IESNA_G-1-03_pre.pdf</u>, accessed on November 23, 2010.

1		the effort and risk and decreasing the reward for a criminal
2		activity, then the level of crime is likely to be reduced. Where
3		increased surveillance is perceived by the criminally inclined not
4		to matter, then better lighting will not be effective. The second
5		mechanism by which an investment in better lighting might affect
6		the level of crime is by enhancing community confidence and
7		hence increasing the degree of informal social control." (Schedule
8		WPH2010-1, p. 2, Sec. 1.)
9		The G-1-03 guideline goes on to state security lighting is part of a
10		well-balanced security plan. (Id, p. 3, Sec. 2).
11	Q:	Do you agree with Mr. Wagner's proposition that people assume brighter
12		lights improve visibility for a driver or pedestrian? (Wagner Direct, p. 10, l.
13		20 - p. 11, l. 4).
14	A:	I cannot agree or disagree. I am not aware of any studies or peer reviewed
15		research, nor does Mr. Wagner provide any, to support his concern about public
16		safety and the effect of bright lighting on nighttime roadway safety.
17	Q:	Doesn't Mr. Wagner refer to an AMA policy regarding brighter lighting
18		impacting driver safety?
19	A:	Yes, he does reference the American Medical Association's ("AMA") policy
20		statement, H-135.937, Advocating and Support for Light Pollution Control Efforts
21		and Glare Reduction for Both Public Safety and Energy Savings. (Schedule
22		RAW2010-26). This policy statement, at best, is suggestive of Mr. Wagner's view
23		and not authoritative or intended for any other purpose than guidance on the

distinctive initiatives of the AMA. Here is an excerpt taken from the AMA's
 Webpage regarding the AMA's policy system.

Defining AMA Policy. Policy can be defined as statements that have the purpose of guiding decision-making and actions. The AMA develops policy positions on how the health care system should be organized and how it should function. When people refer to 'AMA policy,' they are usually referring to the set of normative statements the Association has developed on health care issues and the health care system...

- 9 [Continuing,]
- 10 Categories of AMA Policy. AMA policy can be categorized in the 11 following manner. 1. Policies of the AMA House of Delegates. These 12 statements are established by the AMA House of Delegates. The House's 13 policy statements on health topics are one of the cornerstones of the AMA 14 in the sense that they define what the Association stands for as an 15 organization. Schedule WPH2010-2², AMA Webpage.
- 16 Period of Nighttime Darkness: Double Cycling of Streetlights

17 Q: What specifically is at cross-purposes between the changes proposed by Mr.

18 Wagner and the Companies' customers' interests?

A: Mr. Wagner's proposal seeks changes to the tariffs to create areas and periods of
darkness using technology that is programmable to turn streetlights off at a set
time, such as midnight. (Wagner Direct, p. 1, ll. 18-23.) The Company believes
that customers—whether residential, commercial, or municipalities—choose to

² AMA Webpage, <u>http://www.ama-assn.org/ama/pub/about-ama/our-people/house-delegates/developing-ama-policies.shtml</u>, Accessed November 28, 2010.

- illuminate areas and streets at night for purposes of personal safety, to discourage
 criminal activity, improve roadway safety, and offer a sense of security and peace
 of mind for themselves and members of the community.
- Even Mr. Wagner recognizes the impact lighting has on safety; his
 testimony states:
- 6 "A programmable photocell includes a clock that allows the light
 7 to be switched off at a designated time such as midnight and back
 8 on at a selected time such as 6 am. The utility or customer may
 9 also choose a similar time such as 11 pm until 5 am;" (Id. p. 1, Il.
 10 20-23); and "...lighting that still provides illumination during
 11 common busy times such as morning and evening rush-hour..."
 12 (Id. p. 2, Il. 15-16).

I would note that Mr. Wagner assumes the utility determines when lights are turned on and off. This is not true. The Companies provide a service based on the preferences of the majority of customers.

Moreover, municipalities have a fundamental duty to provide for its
citizens' safety and based on the lighting options chosen by municipalities,
lighting dark areas during nighttime hour's looks to be foundational to the
promotion of safety. This fundamental duty of government to promote safety is
captured in local ordinances, state and federal regulations, and statutes.

Q: Is it foreseeable there are issues of liability with regards to plunging areasinto darkness in the middle of the night?

1		Yes. Although I am not a lawyer, I understand commercial, industrial
2		customers, as well as municipalities, have an interest in illuminating their
3		facilities, parking lots, streets, and roadways since leaving areas in darkness, as
4		proposed by Mr. Wagner, may create a civil liability if it is shown the customer's
5		policy-for example, a municipality-of turning lights off between midnight and
6		6 a.m. is negligent because it is foreseeable that the municipality's imposed
7		darkness ordinances contributed to potential injury of persons and/or property.
8		Frankly, municipals and other customers have not indicated they want a
9		six-hour period of darkness.
10		Mr. Wagner's proposals, while well-intentioned, are not in the public's
11		best interest.
12	0:	On its face. Mr. Wagner's request seems simple—adding technology to turn
. –	C .	······································
13	C.	off lights in the middle of the night and offering a lower lumen, lower
13 14	Ċ.	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern?
13 14 15	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting
13 14 15 16	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and
13 14 15 16 17	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law
13 14 15 16 17 18	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law enforcement; municipal owners of streetlights—like the City of Kansas City;
13 14 15 16 17 18 19	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law enforcement; municipal owners of streetlights—like the City of Kansas City; environmental groups; state and local government agencies; municipal and
13 14 15 16 17 18 19 20	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law enforcement; municipal owners of streetlights—like the City of Kansas City; environmental groups; state and local government agencies; municipal and cooperative electric utilities; other Missouri investor owned utilities; insurance
13 14 15 16 17 18 19 20 21	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law enforcement; municipal owners of streetlights—like the City of Kansas City; environmental groups; state and local government agencies; municipal and cooperative electric utilities; other Missouri investor owned utilities; insurance companies, and other interested customers—like Mr. Wagner. The Company
13 14 15 16 17 18 19 20 21 22	A:	off lights in the middle of the night and offering a lower lumen, lower wattage bulb. What is your concern? I am concerned that potential stakeholders on the issue of street and area lighting are not included in providing input regarding the issues Mr. Wagner raises and should be. The stakeholders would likely include municipal customers; law enforcement; municipal owners of streetlights—like the City of Kansas City; environmental groups; state and local government agencies; municipal and cooperative electric utilities; other Missouri investor owned utilities; insurance companies, and other interested customers—like Mr. Wagner. The Company provides streetlight and protective area lights responsive to customers' needs.

2

customer and stakeholders are interested in this subject and would welcome the opportunity to offer input.

3 Q: Do you have other concerns regarding Mr. Wagner's suggestions?

Yes, my concerns align with what already is stated. The issues raised by
Mr. Wagner should have foundation in Missouri statewide public policy with
clarity and consistent application to all electric utilities and municipalities as
opposed to being compulsory upon a single company. I would highlight that Mr.
Wagner's testimony recognizes the need for a statewide standard:

9 The Public Service Commission should establish a state standard 10 for the minimum duration of the "off" period. [He] would 11 recommend 6 hours per night and leave it up to the utility to decide 12 if this is from midnight to 6am, 11pm to 5am or other similar 13 period. (Wagner Direct, p. 5, ll. 14-19).

Q: Isn't your point—that streetlight and protective area lighting issues should
be rooted in a statewide public policy and Mr. Wagner's suggestion for a
state standard—to adopt a path similar to how New Hampshire responded to
dark sky issues?

A: Yes. Let me say, without having an opinion as to whether the components of the
New Hampshire law are appropriate for Missouri, Mr. Wagner testifies, New
Hampshire signed into law statutes that adopt a New Hampshire dark sky policy
(N.H. Rev. Stat. §9-E. (2009)). (Wagner Direct, p. 2, 11. 8-11). The New
Hampshire law sets-out a statewide public policy by the legislative process.

I am supportive of dark sky issues to be sorted out in the legislative and
rulemaking process to allow stakeholders—like municipalities, environmental
groups, law enforcement, insurance companies, and other customers—to have a
place at the dark sky issues' table. To impose dark sky initiatives on a utility in a
ratemaking proceeding is a bit like a tail wagging the dog—it seems a bit
backwards.

Moreover, making wholesale changes to the Companies' tariffs is
premature with active pilot projects by KCP&L, EPRI, and other utilities of
promising new LED technology.

In addition, if a majority of customers wanted to add technology to turn the lights off during the early morning hours or a lower lumen, lower wattage fixture, the Company would look to offering the options, but it is our experience there is no interest from customers for such options. Mr. Wagner's suggested tariff changes will add complexity and cost to the streetlight and area light materials handling, operations, and maintenance. The additional cost will need to be recovered from customers—a dark sky premium, so to speak.

17

Q: Have you calculated the additional cost of the "dark sky premium?"

18 The cost is not calculable at this time without certainty as to what, if any 19 additional lamps, fixtures, and equipment are required under any ordered changes 20 to the tariffs. The Companies ask the Commission that, should such changes be 21 ordered, time be allowed to calculate and update streetlight and protective area 22 light prices to align with cost recovery of such ordered new lamps, fixtures, and 23 equipment.

Group Re-Lamping and Installation of Double-Cycling Controllers

Q: Mr. Wagner suggests replacing current streetlight controllers with
programmable photocells can easily be accomplished during regular group
re-lamping maintenance. Is his suggestion consistent with KCP&L's
operations?

6 A: No. KCP&L does not use group re-lamping of streetlight fixtures or area lighting 7 because it is inefficient and wastes perfectly good lamps. Replacement of 8 photocells is completed with replacement of a failed bulb. The Company's 9 experience is a large portion of the bulbs operate longer than their rated lamp life. 10 This is consistent with manufacturers' test criteria that report the average lamp 11 life as the time period where half the lamps fail. See G.E.'s technical sales 12 manual, Schedule WPH2010-7, p. 2.

13 Q: What do you mean, "...the average lamp life [is] the time period where half 14 the lamps fail?"

A: Let me illustrate. To determine the average lamp life of a bulb, a manufacturer
may line up one hundred lamps, turning them on and off every ten hours—as
indicated in Schedule WPH2010-7, p. 2. The average lamp life is determined
when the fiftieth lamp fails, but fifty of the lamps continue to illuminate.

19 Q: Based on your illustration, group re-lamping would remove working lamps.
20 Is that correct?

A: Yes. Group re-lamping on a fixed time schedule causes replacement of perfectly
 serviceable bulbs, increasing the cost of operations. Since the rated lamp life
 represents a statistical median, fifty-percent of the bulbs would already have

failed, leaving customers in darkness for a period, and fifty-percent of the lamps
 would last beyond the rated lamp life—forcing a replacement of functioning
 lamps.

4 Q: This sounds like another "dark sky premium" cost. Do you know what
5 additional costs because of group re-lamping would need to be recovered
6 under the tariffs?

7 A: We informally consulted with our lighting contractor who confirms that group re-8 lamping would result in increased costs. The actual cost is difficult to determine 9 since group re-lamping would be voluntary and each municipal and commercial 10 customers' lamp inventory is unique, having different types of lamps allocated 11 differently between suburban and rural locations. The Companies ask the 12 Commission that, should such changes be ordered, time be allowed to calculate 13 and update streetlight and protective area light prices and/or other tariffed prices 14 to align with cost recovery of such ordered group re-lamping.

15 Q: What does your experience with regards to customers whose streetlight or16 protective area lamp has failed?

A: Customers want lamps replaced when they fail as opposed to keeping an area in darkness for a long period of time until, as Mr. Wagner proposes, a re-lamping event is scheduled. In other words, returning to the example of the lamp life testing—if your lamp is the first to fail in your group, you would wait as the next forty-nine lamps fail before your lamp was replaced. In addition, there are other reasons that may shorten the life of a lamp and cause it to fail—like weather,

vandalism, traffic accidents, and so forth. KCP&L's service standard is to replace failed bulbs within 48 hours of the reported failure.

3 Q: How reliable is a lamp's rated useful life in context of Mr. Wagner's 4 testimony stating a part-night use extends the useful life of a lamp?

5 A: Not very reliable at all. Mr. Wagner's declaration that part-night use extends the 6 useful life of a lamp is not accurate. Bulb life tests by bulb manufacturers are 7 based on ten hour run time cycles, meaning that the bulb is only started every ten 8 hours. It is generally accepted by bulb manufacturers that the greatest determinant 9 to lamp life is the number on/off cycles the lamp experiences. (Schedule 10 WPH2010-7, p. 2). Therefore, cycling bulbs on and off more frequently than a ten 11 hour interval will materially reduce the lamp's life and increase the replacement 12 frequency and costs. (Id.)

In part-night use, the lamps would turn on at dusk, then off at midnight,
then on at 6 A.M. then off at dawn, effectively shortening the life of the lamp at a
rate greater than a single ten hour on/off cycle per day as represented in
manufacturers' technical documentation.

17 Q: Do you anticipate additional costs to exchange photocells in streetlights and 18 area lighting systems?

A: Yes. In the event the Companies would be ordered to undertake an exchange of
photocells in streetlights and area lighting systems, the effort would likely require
an additional, separate program—increasing operational costs that would need to
be borne by the customer. The Companies ask the Commission that, should such
changes be required, time be allowed to calculate and update lease prices and/or

2

other tariffed prices to align with cost recovery of such ordered exchange of photocells.

3 Q: Mr. Wagner states that he does not see why the Company could not purchase
4 photocells for \$12.73—the same price as Connecticut Light and Power—and
5 offer a similar rate. (Wagner Direct p. 5, ll. 9-13). Is that a reasonable
6 assumption?

7 A: No, it is not reasonable that the cost of a photocell for an out-of-state power 8 company with a unique rate design and cost of service model determined under 9 Connecticut laws and rules is representative of the photocell cost to a Missouri 10 public utility. Moreover, the witness, in an effort to support his proposition, points 11 to a September 1, 2010, compliance letter to the Connecticut Department of 12 Public Utility Control from Northeast Utilities System on behalf of Connecticut 13 Light and Power Company. (Schedule RAW2010-9). The letter states, "Prior to 14 the installation [of the photocell], the customer will pay \$12.73 for the cost of the 15 new photocell, which reflects the difference between the cost of an existing dawn 16 to dusk photocell and the programmable photocell." (Id., Emphasis added).

Mr. Wagner's testimony lists the total cost of the photocell as \$12.73,
which is not accurate. The cited cost in the compliance letter is *in addition* to the
cost of the photocell that is replaced. The cost to install the programmable
photocell, inclusive of the dusk-to-dawn photocell and a \$12.73 dark sky
premium cost, so to speak, would need to be recovered from customers.
Assuming the Companies' additional cost for a programmable photocell was
\$12.73, the dark sky premium multiplied by the approximate 43,000 streetlights in

the KCP&L-MO and GMO service territories would increase the photocell costs
 by over \$547,000, exclusive of labor.

Q: Mr. Wagner states there are benefits to group re-lamping by citing EPA
Publication, EPA 430-B-95-009, Lighting Maintenance, (1995), (RAW 20107). Does the EPA Publication support the proposition—there are benefits to
group re-lamping?

No. The cited EPA document (RAW 2010-7) is dated 1995 and far-a-field of
street lighting. Specifically, RAW 2010-7 relates to industrial and commercial
applications of largely florescent-type lamps. The document is absent information
or data that suggests its contents can be equally applied to roadway and area
lighting applications and High Pressure Sodium ("HPS") lamps and fixtures.

Also, as I previously stated, the additional cost is difficult to determine with any confidence since group re-lamping and/or maintenance would be voluntary and each municipal and commercial customers' lamp inventory is unique, installed at different times, having different types of lamps, allocated differently between suburban and rural locations. We expect that the transition costs to dark sky options would be substantial for municipal customers.

18

Customers Drive the Type of Lighting Offered

19 Q: Do you have other examples of customers driving the type of lighting20 offered?

A: Yes. As Companies consider the future, municipal customers have expressed
interest in using Light Emitting Diode ("LED") street lighting options. The
Companies are currently engaged in pilots in their service territories to validate

manufacturers' performance claims and allow municipalities to comment on the
LED trials to guide future street lighting options. If performance claims are
confirmed, LED technology will likely be the preferred option over lower watt
HPS lamps.

In addition, I feel Mr. Wagner's proposals are premature as municipalities
look to incorporate LED lighting into their systems. In a recent informational
brochure by the Electric Power Research Institute ("EPRI"), *LED Technology in Street and Area Lighting*, Product ID 1021618, August 2010, (Schedule
WPH2010-3) based on some preliminary LED streetlight pilot studies, LED
technology emits very little stray light sometimes characterized as light pollution.

In light of the promising new LED technology, which may actually be a better solution to address stray light than the changes sought by Mr. Wagner in the present case, it is not in the customers' interests to make wholesale changes to the streetlight and area light tariffs and then turnaround and offer a preferred LED technology—increasing cost by another dark sky premium.

16 Q: How do the offered examples support the Company's view it is not 17 preempting the use of lower lumen, more energy efficient fixtures?

A: They illustrate that when lower lumen and wattages are available, customers
continue to select the higher level lumen and wattages. Also, municipal customers
are interested in new technology and the Company is supporting a pilot of the new
technology.

O:

2

3

Mr. Wagner suggests that a part-night rate option is beneficial to individuals and communities seeking a reduction in stray light. (Wagner Direct. p. 4, ll. 13-19). What are your thoughts on his suggestion?

4 A: Obviously, individuals and communities that are interested in dark sky initiatives 5 would consider part-night options a benefit. Mr. Wagner goes on to support his 6 proposition by pointing to the City of Kansas City ("KCMO") adopting an 7 outdoor lighting ordinance to reduce light trespass. However, a close reading of 8 KCMO's outdoor lighting ordinance exempts outdoor lights on lots occupied by 9 residential buildings containing fewer than 4-dwelling units, effectively 10 exempting most residential properties. (KCMO Ordinance 88-430-03-B, 2010, 11 Schedule WPH2010-4). Also exempted is the city's street lighting system, 12 provided that streetlights comply with the fixture and shielding standards of 88-13 430-05 wherever practical. (Id., 88-430-03-E). The term "wherever practical" is 14 not defined by the ordinance so this lack of clarity allows for a great deal of 15 flexibility in the ordinance's interpretation, and the ordinance is silent regarding 16 the wattage and lumens of streetlights.

17 Q: Mr. Wagner, a KCMO resident, points to KCMO's light trespass ordinance
18 and a KCMO Councilman as supportive of dark sky initiatives. Are these
19 relevant to the proposed dark sky initiatives?

A: No. The Companies do not lease streetlights to KCMO so any revision to the
Companies' streetlight tariffs would not have any impact on streetlight options in
KCMO or impose any requirement on the city. Also, there is a question whether

2

KCMO's ordinance places an actionable requirement on the city to address issues with their own streetlights.

3 Q: Recognizing KCMO owns their streetlights and would not be impacted by
4 the leased municipal street light portions of the Companies' tariffs, are you
5 aware of KCMO's general view with regards to their street lighting
6 program?

7 A: Granted, I am not in a position to speak authoritatively as to KCMO's general 8 principles with regards to its street lighting program. However, KCMO's Website 9 notes that voters approved General Obligation Bonds "...to upgrade and expand 10 the street light system to raise the level of illumination on streets and sidewalks 11 and to enhance personal safety and security." The Website goes on to state, 12 "Since 1997, new development and other capital projects also added lights 13 resulting in 81,000 units in service as of December 2002." (Schedule WPH2010-14 5^{3}). These statements suggest that KCMO believes that the illumination of streets 15 and sidewalks enhance personal safety and security.

16 Q: Please elaborate on instances where Mr. Wagner draws conclusions based on 17 incomplete facts or makes flawed assumptions?

A: Mr. Wagner's direct testimony states, "KCP&L used to offer 4000 lumen and
lower lights in its Schedule 73 filed with the State Corporation Commission of
Kansas." (Wagner Direct, p. 6, ll. 18-20.) The Company does not make any
representation that 4,000 lumen lamps are adequate for street lighting purposes.
The Company offers the majority of its customers' options consistent with their

³ <u>http://www.kcmo.org/CKCMO/Depts/PublicWorks/StreetLightProgram/index.htm</u>, Accessed November 19, 2010).

1		needs. Mr. Wagner cites to a fixture that is an obsolete incandescent fixture that
2		has not been offered since 1972. The few instances the fixtures remain are at the
3		request of municipalities and are generally for ornamental fixtures and designed
4		for use on specific streetscape applications.
5		His testimony further states he is aware of at least sixteen utilities in nine
6		different states that offer 50-watt or lower HPS lamps. (Id., p. 6, l. 22 - p. 7, l. 16).
7		Mr. Wagner makes a sweeping assumption that because one utility offers a
8		particular fixture that all utilities should offer the same fixture. Furthermore, his
9		examples do not fully indicate the number of customers that use the lower wattage
10		option or part-night tariff.
11		In August 2010, the Company informally contacted the manager of the
12		streetlight outdoor lighting program at one of the largest utilities on the list,
13		Southern California Edison ("SCE"), which provides power to nearly 13 million
14		people in over 400 cities and communities in a territory covering 50,000 square
15		miles, (Southern California Edison, Form 10-K, March 2010, p. 5. Schedule
16		WPH2010-6). He indicated only one customer utilizes the part-night rate and
17		approximately five-percent of its outdoor lights are 50-HPS light fixtures-the
18		same percentage of 70-W Sodium Vapor lamps already available in the GMO-
19		MPS service territory.
20	Q:	What additional conclusions drawn by Mr. Wagner's testimony are based on
21		incomplete information?
22	A:	Mr. Wagner seeks adding a 50 and 70 watt HPS streetlight option to KCP&L and
23		GMO's tariffs, respectively. The Companies agree that lower watt HPS lamps are

1 generally more energy efficient than incandescent or mercury vapor lamps of like 2 lumens. It is for that reason the Companies no longer offer mercury vapor private 3 unmetered protective lights and municipal street lighting as of May 1986 4 (KCP&L Tariff Sheets 33, 35-35B) and April 1992 (KCP&L Tariff Sheet 36A). 5 Also, mercury vapor lighting is no longer available in the GMO-L&P service 6 territory (GMO Tariff Sheets 42, 43, 49) and is no longer available in the GMO-7 MPS service territory as of November 2007 (GMO Tariff Sheets 88, 91). KCP&L 8 and GMO received approval from the Commission to end the availability of 9 mercury vapor lamps. The changes reflected in their tariffs, at that time, 10 addressed shifting customer preferences by offering the same lumens at lower 11 wattage or greater lumens at a similar wattage of the replacement lamp.

Considering historical customer behavior, offering lower watt lamps—50
and 70 watt HPS—is not likely to convert a majority of customers to the lower
watt option over the current higher watt, higher lumen options.

15

Convert Outdoor Lighting Tariffs from Lumens and Wattages and

16

Convert to Lighting Color and Illumination Attributes

Q: Mr. Wagner asks the Companies consider the impact of color in offered
lighting options and that the Companies' tariffs convert outdoor lighting
rates from listing lumens and wattages to listing expected illumination on the
ground. Do you see any challenges regarding such changes?

A: Yes. His testimony suggests an advantage of using the monochromatic light of
low pressure sodium lamps over other lighting options. The Company, responsive
to municipal customers' preferences, does not offer low pressure sodium fixtures.

1		Also, the use of illumination on the ground data is problematic since the
2		spectrum of variables that affect the calculation of an illumination data point are
3		not easily captured in the generalities of the Companies' tariffs. For example, the
4		reflected illumination from the ground will differ from the same lamp with the
5		same shield at the same height depending on the groundcover, whether it is
6		concrete, asphalt, grass, earth, rocks, etc. This calculation is best left to the
7		customer's designers and engineers who are most knowledgeable as to the
8		intended use and desired placement of the light.
9		The Companies provide lighting services and the customer determines
10		which lamp will best meet their design requirements based on the intended use of
11		the light.
12		Additionally, the Companies' newly installed fixtures are the high cutoff
13		type, which has the best light control available in an HPS fixture and offers cutoff
14		fixtures for roadway lighting as standard units.
15		50-HPS Will Not Lower Street Lighting Prices
16	Q:	Mr. Wagner states 50-HPS lamps will lower municipal street lighting costs
17		and, in turn, reduce tariffed prices. Do you agree with that analysis?
18	A:	No. Although higher watt and lumen lights generally cost more than lower watt
19		options, experience tells us that customers are first interested in the brightness of
20		the lamp as it relates to the customer's design requirements and use. The rate of
21		energy used is secondary to customer decision-making in streetlight and area light
22		applications. The Companies do not expect by offering 50-HPS units that they
23		will replace higher lumen and watt lamps considering the low acceptance of the

70W Sodium Vapor lamps ("70-SV"), which make up around five-percent of
 GMO-MPS' streetlights, while 150-watt and greater sodium vapor and mercury
 vapor lamps comprise over seventy-percent of the streetlight inventory. In
 addition, the amount of energy used is a small component of the tariffed cost of
 the lamp.

6 Q: So if it is not the amount of kWh used, what are the major components of the 7 tariffed cost of street and area lights?

8 A: The cost of the light fixture, installation, and maintenance expense comprise the 9 majority of the cost of street and area lights. This is not only true for the 10 Companies, but within the utility business. A clear example of this is reflected in 11 Mr. Wagner's Schedule RAW2010-4, the NHPUC's rates for "Midnight Service", 12 a part-night rate, and standard dusk-to-dawn service rate for the same lamp. The 13 rates are the same even though the part-night rate uses less kWH per light. So the 14 expectation that a lower watt lamp and/or a part-night rate will lower costs to 15 municipalities and customers is not realistic.

16 Q: Would you expect using 50-HPS streetlights would increase, decrease, or 17 have no effect on the number of streetlights required to illuminate a given 18 street?

A: Most likely, the number of lower watt/lumen streetlights required to illuminate a given street or location would be greater than using lamps with higher wattages and lumens. It is foreseeable that 50-HPS lamps would not meet the design needs demanded by municipalities. Depending on the light level requirements of a municipality, use of 50-HPS fixtures would likely result in installation of

additional fixtures to achieve the desired illumination levels—thereby netting an
 increase in the number of lights and the cost to customers.

3 Q: Do you wish to address Mr. Wagner's comments regarding CO2 reduction?

4 A: Yes. In support of his recommended streetlight tariff changes, Mr. Wagner offers 5 that the lower wattage lamp will use less energy and, in turn, reduce CO2 6 emissions. (Wagner Direct, p. 7, ll. 2-3). While the Companies do not agree with 7 Mr. Wagner regarding the specific changes he has requested KCP&L and GMO 8 make to their streetlight tariffs, the Companies are interested in increasing the 9 efficiency of the streetlights in their service territory. As noted previously in my 10 testimony, KCP&L is working with its municipal customers to test more efficient 11 street lighting options such as LED bulbs which may provide even greater 12 efficiency than the options proposed by Mr. Wagner.

13 Q: Does that conclude your testimony?

14 A: Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

)

)

In the Matter of the Application of Kansas City Power & Light Company to Modify Its Tariffs to Continue the Implementation of Its Regulatory Plan)

Docket No. ER-2010-0355

AFFIDAVIT OF WILLIAM P. HERDEGEN

STATE OF MISSOURI) ss **COUNTY OF JACKSON**

William P. Herdegen, being first duly sworn on his oath, states:

My name is William P. Herdegen. I work in Kansas City, Missouri, and I am 1. employed by Kansas City Power & Light Company as Vice President of Transmission and Distribution Operations.

Attached hereto and made a part hereof for all purposes is my Rebuttal Testimony 2. on behalf of Kansas City Power & Light Company consisting of twenty eight (28) pages, having been prepared in written form for introduction into evidence in the abovecaptioned docket.

I have knowledge of the matters set forth therein. I hereby swear and affirm that 3. my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Willian P. Kleidy William P. Herdegen

Subscribed and sworn before me this 3mm day of December, 2010. Micor A. Wey Notary Public My commission expires: FUD 4 2011 "NOTARY SEAL " Nicole A. Wehry, Notary Public Jackson County, State of Missouri My Commission Expires 2/4/2011 Commission Number 07391200

Three areas of housing were selected; one was the experimental area where the lighting was improved; one was designated the adjacent area; the third was the control area, which served as the baseline against which any changes in crime could be monitored. The lighting in the adjacent and control areas remained unchanged. One aspect of the study was to see if improved lighting in one area might lead to similar benefits of crime reduction in the adjacent area. There was a marked reduction in the prevalence of crimes such as theft and vandalism, vehicle crime, and personal crime in the experimental area after relighting. There was no significant change in the adjacent or control areas. A similar study in the town of Dudley, England, showed that the level of delinquency decreased more in the relighted area than in the control area.

The results of all these studies indicate that lighting has a place to play in crime prevention. A list of sources for further reading may be found in **Annex A**. While there are no guarantees that improved lighting will cause a decrease in crime, there are circumstances in which lighting can be an effective crime countermeasure, either alone or in combination with other measures.

Lighting can affect crime by two indirect mechanisms. The first is the obvious one of facilitating surveillance by the authorities and the community after dark. If such increased surveillance is perceived by criminals as increasing the effort and risk and decreasing the reward for a criminal activity, then the level of crime is likely to be reduced. Where increased surveillance is perceived by the criminally inclined not to matter, then better lighting will not be effective. The second mechanism by which an investment in better lighting might affect the level of crime is by enhancing community confidence and hence increasing the degree of informal social control. This mechanism can be effective both day and night but is subject to many influences other than lighting.

2.0 SCOPE AND PURPOSE

The primary purpose of this publication is to establish guidelines for the design and implementation of security lighting.* It addresses security illumination but does not give advice on construction practices. The objective is to provide guidance for designing security lighting systems for new facilities and for evaluating existing facilities and systems. This publication is intended for the use of property owners and managers, crime prevention specialists, law enforcement and security professionals, risk managers, lighting specifiers, contractors, the legal profession, and homeowners who are concerned about security and the prevention of crime. Crime, its prevention, and the application of lighting to help minimize criminal activity, are considered in a less technical and user-friendly manner for the benefit of property owners, but illuminating engineers, architects and other professionals should find the concepts useful to review with their clients.

The primary measurement references throughout this document are metric, with the English equivalent in parenthesis. For example, 1.5 meters will be displayed as 1.5 m (5 ft), and 100 lux will be displayed as 100 lux (10 fc). These conversions are approximate, but considered sufficiently accurate in this context.

In this publication will be found a discussion of basic security principles, illuminance requirements for various types of properties, a protocol for evaluating current lighting levels for different security applications, and security survey and crime search methodology. The guidelines are based on consensus among members of the IESNA Security Lighting committee and other security experts.

Suggestions are given for exterior and interior security lighting practices for the *reasonable protection of persons and property*. This document also promotes a concept of *best practice*, which takes into account the following lighting design issues:

- Economics (including cost, maintenance and operational costs)
- Environmental issues (including light pollution, light trespass and the adverse effects of light on animals and plants)
- Municipal lighting ordinances, by-laws or codes
- Energy conservation, and maintenance requirements

Minimum guidelines for the safe movement of persons and equipment and for performing specific tasks can be found in other IESNA publications. This document is intended to provide specific guidelines where it has been determined that *security is an issue*, and where security is an important determining factor in the design or retrofit of a given property.

Note that throughout this guideline the phrase when security is an issue is used to differentiate the lighting design suggestions presented herein from those contained in other IESNA publications. While these other publications may make reference to security, in G-1 it is the only issue. Note too that when security is an issue, not only lighting,

^{*} Note the distinction made in this document between security lighting and lighting for safety. Security lighting is intended to protect people and property from criminal activities. Lighting for safety is intended to provide safe working conditions, safe passage and identification of hazards or obstructions.

but all measures and system components are increased and/or strengthened; for example, personnel, surveillance, gates, locks, and fences.

Security lighting, as part of a well-balanced security plan, should have the following objectives:

- 1. Provide a clear view of an area from a distance and enable anyone moving in or immediately around it to be easily seen
- 2. Deny potential hiding spaces adjacent to frequently traveled foot routes
- Permit facial identification at distance of at least 9 m (30 ft), and create the perception of being identifiable
- 4. Facilitate the proper use of other security devices available on the property
- 5. Deter crime against persons or property
- 6. Enhance the public's feeling of comfort in accessing spaces and increase night-time pedestrian traffic

3.0 BASIC PRINCIPLES OF SECURITY AND SECURITY LIGHTING

3.1 Principles

Security lighting is installed to help protect people and property from criminal activities, and to create a perception of security. To better understand the principles of security lighting, it is first appropriate to look at several key security tenets.

Responsibility - In North America, the burden of security and safety is generally placed on the individuals who have primary control over a given property. With the rights of control comes the responsibility of control. For example, a property owner can enforce rules of trespass, install security systems, restrict access, and make other decisions that may have far reaching consequences for those who access the property. To a lesser degree, a tenant of the property may share in this control and responsibility for the sublet space. Owners and operators have or should have, a superior knowledge of the site's history, including crime. Casual visitors, invitees, or customers generally have no responsibility for security at a given site since they are not able to exercise reasonable control over the events at the location, or influence the environment. It is generally the responsibility of a resident, business operator, or property owner to provide for the safety and protection of human life and the property.

Anticipating the threat - A helpful approach in determining the security needs of a property or operation is to study the opportunity, means, and motivation of potential perpetrators. Security works to deny *opportunity*, and increase the level of *means* or resources necessary for the criminal to successfully attack the target, and escape. When opportunity is limited, and a large amount of time and resources are required to successfully complete a criminal act and escape, criminal *motivation* declines.

Time - Time is the criminal's enemy. The longer a criminal act takes in *planning, execution,* and *escape,* the more likely the crime will be deterred. Most common criminals will choose a property that requires the least amount of stealth, equipment, and planning.

Target hardening - A target is harder to attack when coordinated security elements are provided. In the process of target hardening, deterrent objectives are set, options reviewed, and steps taken to improve security. The *target* is the people or property to be protected, and the various security features are the *hardening elements*. Each separate security element adds to the others, making the target harder to attack. Security elements available to the professional will vary by situation, but often include management controls, perimeter protection, a means of surveillance, response capabilities, and security lighting. A good security plan will contain layers of security features, and will not rely on one single security feature for success.

Fight or flight - The basic decision made by persons when threatened is fight or flight. In other words...*is defense or evasion the appropriate measure?* Sometimes, the act of fleeing danger is simply not an option due to circumstances. *Fight* may be the physical act of defense or a call for help. For police or security officers, it usually means some form of physical defense for serious threats. *Flight*, on the other hand, may mean moving to a safe place, or getting out of the way of a presumed threat. Lighting, if properly installed and maintained, can play an important role in helping people make this basic decision.

Security elements - Security elements can be active or passive deterrents. Active elements have the capacity to interact with persons or generate a response to a criminal's actions. Passive elements include those security features and applications that are static in nature and do not interact with a would-be intruder or criminal.

Passive elements for a home or business may include deterrent features such as perimeter fencing or walls, open or barrier landscaping, exterior and interior illumination systems, safes, open areas, and warning signs.

The most active deterrent is a patrol officer. The effectiveness and response of uniformed individuals making patrol rounds is often hard to predict, causing a

								Γ			Submit Query
		HOME	PHYSICIANS	RESIDENTS	MEDICA	AL STUDENT	S PAT	IENTS			<u>Sign In</u>
MEDICAL Y	Membershij	p Physici	ian Resources	Education & (Careers	Advocacy	Medical	Journals	News	Bookstore	About AMA
Home » About AMA » Our Peop	ple » House of	Delegates » I	Developing AMA Po	licies							
House of De	elegate	es									
About AMA				A A Text size	e Print	Email	Share	Related	Links		
House of Delegates		Develop	oing AMA Po	olicies				AMA Code	of Medio	al Ethics	
2010 Interim Meeting		The AMA P	Policy System	ciation (AMA) ha	is a formal	ized policy		Medical Et	hics Cas	<u>es</u>	
Members: Share Your O About Reports & Resolu	pinion Itions	system. Th	e key dimension	s of the AMA's po	olicy system icy position	m are:		Policy Find	<u>ler</u>		
Meeting Dates		estab	lished;	record and disc.	ominata A	MA policy o	nd				Advertisement
The Delegates		 The p The a 	ctivities through	which the AMA	promotes	and advocat	na es its				
Delegates & Constituen Societies	t	policy	positions.								
Developing AMA Policies	S	Policy can	MA Policy be defined as st	atements that ha	ave the pu	rpose of gui	ding				
PolicyFinder		decision-m how the he	aking and actior ealth care systen	s. The AMA deve n should be organ	elops polic nized and	y positions o how it shoul	n d				
Contact Us		function. V	When people refe	er to "AMA policy	," they are	e usually ref	erring				
Meeting Archives		health care	e issues and the	health care syste	em. They r	nay also be	1 011				
The Federation of Medicin	ie	referring to internal or	o the set of state ganizational stru	ements the AMA	has develo on-making	ped about i process	ts				
AMA Councils		(governanc	e system) as we	ll as medical scie	ence and t	echnology.					
Member Groups & Sections	S	Purpose of	f AMA Policy	A is "To promot	to the scie	inco and art	of				
AMA Insurance		medicine a	and the betterme	ent of public hea	lth." AMA	policy provid	des				
AMA Staff Directory		the concep activities t	otual foundation hat the Associat	and organizatior ion undertakes to	nal framew o achieve	ork for the its Core Pur	oose.				
		Categories AMA policy	of AMA Policy can be categori	zed in the follow	ving manne	er.					
		1. Policies These state House's pol of the AMA for as an o physicians House's pol standards,	of the AMA House ements are estal licy statements of in the sense that rganization. The and others seek licies are based and the experie	e of Delegates. slished by the AM on health topics of the they define why y provide the inf from the AMA ab on professional p nce of practicing	AA House of are one of hat the Ass formation bout health principles, g physician	of Delegates the corners sociation sta and guidanc n care issues scientific is.	. The tones nds e that s. The				
		The House Association	also establishes and policies the	policies on the g at direct the Boa	governance ard to take	e of the specific act	ions.				
		2. Code of This catego Medical Eth the core et Opinions of Opinions re Ethics to m For referen numerals t derived. <i>N</i> detailed ar rationale b referenced	Medical Ethics. ory includes the hics: the AMA Pr thical principles f the Council on epresent CEJA's hore than 200 sp hace, each Opinion hat identify the Most Opinions are halysis of the sal hehind the Counco l at the end of O	two components nciples of Medic of the medical p Ethical and Judii application of th ecific <u>medical et</u> n is followed by Principle(s) from based on backg ient ethical cons il's recommenda pinions as approp	of the AM cal Ethics, profession, cial Affairs e Principle thical issue one or mo n which the round repuiderations attions. Th priate and	A's Code of which estab and current (CEJA). Thes of Medica of Medica in medicir re Roman e opinion is orts, providi , as well as ese reports made availa	lish ne l ng a the are able				

Schedule WPH2010-2 Page 1 of 3

separately here.

3. AMA's Constitution and Bylaws.

The Constitution establishes the basic principles of the AMA and the Bylaws provide the framework for the governance and administration of the Association. The AMA House establishes the content of the AMA Constitution and Bylaws.

Coding of AMA Policy

Every AMA policy is assigned a letter prefix and a number. The letter prefixes indicate the source and nature of the policy. The combination of a letter prefix and number provides a unique identifier for each AMA policy.

- Policies with the prefix H are contained in the Policies of the AMA House of Delegates and relate to the House's positions on health issues;
- Policies with the prefix E are contained in the Code of Medical Ethics.
- Policies with the prefix C are contained in the Constitution section of the AMA Constitution and Bylaws;
- Policies with the prefix B are contained in the Bylaw section of the AMA Constitution and Bylaws; and
- Policies with the prefix G are contained in the Governance Policies of HOD and relate to the governance of the Association.
- Policies with the prefix D are also contained in the Policies of the AMA House of Delegates; these policies relate to directives that the House has given to the Board (HOD directives tell the Board to take specific actions such as develop model legislation on a topic or undertake a study of an issue);

The Process of Creating AMA Policy

Reports and resolutions are submitted for consideration at each meeting of the AMA House. The reports and resolutions are generated by AMA delegates/delegations, the AMA Board of Trustees, AMA Councils, and AMA Sections. The actions that the House takes on the reports and resolutions establish AMA policy. The actions of the House can (1) establish AMA policy on health care issues; (2) modify the AMA Bylaws; (3) modify the AMA Constitution; and/or (4) direct the AMA Board to take specific actions.

The Council on Ethical and Judicial Affairs plays a special role in the development of AMA policy. Although CEJA routinely gathers input from the AMA House before issuing new Opinions, CEJA has the independent authority to establish AMA policy on ethical issues through the issuance of its Current Opinions.

The AMA Board of Trustees also plays a special role in the development of AMA policy. Between meetings of the House of Delegates, the Board has the authority to create AMA policy on an issue if no applicable policy exists. In urgent situations, the Board has the authority to take those policy actions that it deems best represent the interests of patients, physicians, and the AMA. Any such actions by the Board must be placed before the House of Delegates.

Recording and Distributing AMA Policy

After each House meeting, the speakers of the AMA House oversee the process of updating the AMA policy database to reflect the actions taken by the House and any modifications that CEJA has made in its Current Opinions.

Once the AMA policy database has been updated, the speakers oversee the process of updating the Association's PolicyFinder programs. PolicyFinder is available as a Web-based application and as a standalone version that can be installed on a PC.

<u>PolicyFinder</u> is the principal mechanism through which the AMA distributes information on its policy positions.

Promoting and Advocating AMA Policy Positions The AMA works to promote and implement its policies in a number of ways, including the following:

• Communications;

Schedule WPH2010-2 Page 2 of 3

- AMA representation on standard-setting and accreditation bodies;
- The legislative process at the national and state levels;
- Litigation;
- Advocacy campaigns at the national and state levels and advocacy
- in the private sector; and
- Advocacy to regulatory bodies.

Additional Information

Detailed description of the AMA policy system

AMA PolicyFinder

Copyright 1995-2010 American Medical Association. All rights reserved.

Contact Us | Advertise with Us | Terms of Use | Privacy Policy | Code of Conduct | Press Room | Sitemap | amednews | JAMA



LED Technology in Street and Area Lighting



New models of LED outdoor lighting are hitting the market as utilities search for alternatives to conventional street and area lighting. To achieve comparable light output, LED fixtures house clusters of individual LEDs driven by power electronic circuits. Today, high-intensity discharge (HID) lighting, such as high-pressure sodium and metal-halide lamps, prevails when it comes to illuminating streets, parking lots, and walkways. But high-power light-emitting diodes (LEDs) promise a brighter future in outdoor illumination. Their capacity to send a more pleasing light in one direction makes them an ideal candidate to replace conventional outdoor lighting.

In 2009, EPRI launched the LED Energy Efficiency Demonstration. The goal of the project is to discover a better light bulb, one that not only meets the outdoor lighting requirements of consumers but also uses less electricity in doing so.

Potential for Energy Efficiency

The efficiency of converting electricity into light is called *efficacy*—the ratio of light output (measured in lumens by a light meter) to power consumption (usually measured in watts by a power meter).

Comparing LED lighting to traditional lighting in the laboratory quickly reveals that the HID lighting is in fact more energyefficient. A traditional HID lamp without its fixture has an overall efficacy between 78 and 94%, whereas the efficacy of a fixture-less LED lamp ranges from 40 to 85%. But when installed in the real world—with their specifically designed fixtures—LED lighting has numerous advantages.

Conventional lamps for street and area lighting radiate light in nearly all directions. Large reflectors above the lamps harvest and redirect some of the wasted light, but even so, 30% of the light is emitted as light pollution that travels skyward or trespasses into unintended places. LED lamps, on the other hand, emit light in a single direction. That is why LED lamps emit very little light pollution, greatly increasing their overall efficiency and improving uniformity of coverage.

Potential for Energy Efficiency

The objective of the LED Energy Efficiency Demonstration is to assess LED lighting technologies by measuring their real-world performance. Participating utilities and municipalities have identified sites for the demonstrations. Demonstrations begin by gathering pre-installation electricity measurements and light data that corresponds to the sensitivity of human eyes. In this way, the power consumption, light output, and light quality of existing HID lighting can be determined before the new LED fixtures are retrofitted.

Barriers

Barriers to the Demonstration. For the Demonstration, engineers determined that measurements should be made near the ground where light is incident upon walking and driving surfaces. Moreover, the measurements should be made on an exact grid. These two requirements—the height of the measurement and its grid location—posed a difficulty for engineers.

Accurate, timely, and repeatable measurements of LED light levels are possible using the computer-controlled Mobile Light Measurement System, or Rover, a four-wheel, technology-laden, remotely controlled robot similar in appearance to the U.S. Mars Exploration Rover. Using a global positioning system, the Rover aims its precision light meters skyward, recording photometric data onto its onboard computer at up to five times per second as an operator maneuvers the Rover throughout a high-resolution grid.

Barriers to Consumer Adoption. Disadvantages of LED lighting include the high cost of initial installation, non-standardized interfacing of LED light bars, lower immunity to electrical disturbances, and a lower efficacy than traditional HID lamps.

Although the cost of installing LED lighting is greater than the installation cost for conventional lighting (up to 10 times higher in some cases), the budgeted cost for the maintenance of conventional lighting exceeds the initial cost of their installation. LEDs also last longer than HID lighting—a lifespan as long as 100,000 hours according to some manufacturers—which also reduces the maintenance costs.

Although the efficacy of LED lamps is unimpressive in the laboratory, the installation of LED lamps in the real world does result in energy savings. Because more of its light strikes intended surfaces than traditional HID lighting, and because the emitted light is a bluish-white light that is more pleasing than light from highpressure sodium lamps, the LED lamp can operate at a reduced light output and still achieve superior results.

Applications and Results

Although the LED Energy Efficiency Demonstration is less than two-years-old, it has already garnered promising results. In Ballwin, Missouri, for example, Ameren is hosting an LED lighting demonstration on a public street illuminated by high-pressure sodium (HPS) lamps. The LED retrofit has resulted in an energy savings of 41%.

Southern Company is testing new LED installations in a parking lot illuminated by metal-halide lamps. The energy savings of the LED fixtures compared to the metal-halide fixtures is greater than 50%.

In Chattanooga, Tennessee, TVA is hosting an LED lighting demonstration on a public street illuminated by HPS lamps. The LED retrofit has resulted in an energy savings of 16%, as well as better distribution of light on the ground, less light pollution, and a lower ratio of bright to dark areas.

For More Information

For more information, contact the EPRI Customer Assistance Center at 800.313.3774 (askepri@epri.com).

Contact

Tom Geist, Project Manager, Power Delivery and Utilization tgeist@epri.com, 865.218.8014.

Product ID: 1021618

Electric Power Research Institute

3420 Hillview Avenue, Palo Alto, California 94304-1338 • PO Box 10412, Palo Alto, California 94303-0813 USA 800.313.3774 • 650.855.2121 • askepri@epri.com • www.epri.com

© 2010 Electric Power Research Institute (EPRI), Inc. All rights reserved. Electric Power Research Institute, EPRI, and TOGETHER... SHAPING THE FUTURE OF ELECTRICITY are registered service marks of the Electric Power Research Institute, Inc.

August 2010

COMMITTEE SUBSTITUTE FOR ORDINANCE NO. 100394

- 6. roof-top gardens;
- 7. perimeter plantings on roof-tops, decks or balconies;
- 8. pedestrian lighting;
- 9. flag or banner poles;
- 10. benches and seating areas;
- 11. vine-covered fences, walls or trellises;
- 12. brick walls;
- 13. public art installations; and
- 14. additional landscaping and tree planting elsewhere on the site that will be visible from public right-of-way.

88-430 OUTDOOR LIGHTING

88-430-01 PURPOSE

The outdoor lighting standards of this article are intended to protect the public health and general welfare by controlling the adverse impacts of glare and light trespass associated with poorly shielded or inappropriately directed lighting fixtures.

88-430-02 APPLICABILITY

Unless otherwise expressly exempted, the regulations of this article apply to all uses.

88-430-03 EXEMPTIONS

The following are expressly exempt from the outdoor lighting regulations of this article:

88-430-03-A. airport runway and aviation safety lights required by the FAA (e.g., warning lights on radio, communication and navigation towers);

88-430-03-B. outdoor lights on lots occupied by residential buildings containing fewer than 4 dwelling units;

88-430-03-C. temporary holiday light displays;

88-430-03-D. outdoor light fixtures producing light directly by the combustion of fossil fuels, such as, kerosene lanterns or gas lamps;

88-430-03-E. city street lighting system, provided that city street lights should comply with the fixture and shielding standards of 88-430-05 wherever practical;

88-430-03-F. luminous tube lighting;

88-430-03-G. lighting of official government flags;

88-430-03-H. lights associated with outdoor recreation uses, which are subject only to the standards of 88-430-07; and

88-430-03-1. construction and emergency lighting used by construction workers or police, firefighting, or medical personnel, provided the lighting is temporary and is discontinued immediately upon completion of the construction work or abatement of the emergency requiring the lighting.

88-430-04 GENERAL REGULATIONS AND STANDARDS

88-430-04-A.Flashing, revolving, or intermittent exterior lighting visible from any property line or street is prohibited.

88-430-04-B. High-intensity light beams, such as outdoor searchlights and lasers, are prohibited unless expressly approved for temporary use in accordance with the special use procedures of 88-525.

88-430-05 FIXTURES AND SHIELDING

88-430-05-A. All outdoor light sources that produce more than 4,050 lumens must be at least partially shielded. For the purposes of this provision, "partially-shielded" or "semicutoff" means an outdoor light fixture shielded so that no more than 2.5% of the light emitted directly from the lamp or indirectly from the fixture is projected at angles above a horizontal plane extending from the bottom of the fixture.

Partially Shielded, Semi-Cutoff Fixture



88-430-05-B. Light fixtures mounted under gas station canopies must be completely recessed into the canopy with flat lenses that are translucent and completely flush with the bottom surface (ceiling) of the canopy.

88-430-05-C.SPILLOVER LIGHT

Spillover light onto R-zoned property or public rights-of-way may not exceed 2 lux, measured at grade along the property line.

88-430-05-D.GLARE

All outdoor lighting must be reflected away from residences and streets.

88-430-06 EXTERIOR LIGHTING PLAN

88-430-06-A. WHEN REQUIRED

An outdoor lighting plan must be submitted as part of any special use, development plan, or site plan application. The lighting plan must be reviewed to determine whether the proposed outdoor lighting complies with the standards of this article.

88-430-06-B. INFORMATION REQUIRED

Outdoor lighting plans must include a photometric study and data on the types of lighting fixtures to be used. The photometric plan must include all of the following unless the city planning and development director determines that a thorough review and determination is possible without such information:

COMMITTEE SUBSTITUTE FOR ORDINANCE NO. 100394

- 1. scale drawing of the site with all outdoor lighting fixture locations identified;
- 2. fixture specifications indicating the type of fixture, height, shielding, luminare type and wattage;
- 3. lamp type and size;
- 4. a point-by-point illumination array for off-street parking areas and other vehicular use areas and along the property lines. The point-by-point array must indicate site illumination at (minimum) 10-foot intervals along the property line and at 20-foot intervals on the interior of the site.

88-430-07 ALTERNATIVE COMPLIANCE AND SPECIAL STANDARDS FOR OUTDOOR RECREATION USES

Because of their unique requirements for nighttime visibility and their limited hours of operation, the city planning and development director is authorized to permit alternative means of compliance for outdoor recreation uses. In approving an alternative compliance lighting plan, the city planning and development director is authorized to impose reasonable conditions to help mitigate potential adverse impacts. Such conditions include limiting pole/fixture heights; limiting hours of operation; requiring special setbacks, landscaping, screening, or cutoff fixtures; and other techniques.

88-435 OUTDOOR DISPLAY, STORAGE, AND WORK AREAS

88-435-01 APPLICABILITY

The standards of this article do not apply to the sales of food, flowers, newspapers, periodicals and similar materials that are not left outdoors overnight. Additionally, these standards do not apply to approved temporary uses.

88-435-02 OUTDOOR DISPLAY

88-435-02-A.CLASS A OUTDOOR DISPLAY

1. DEFINED

Class A outdoor displays are areas outside of a completely enclosed building or structure used to display goods for sale to the general public as part of and subordinate to retail sales or similar business establishment. This includes but is not limited to garden supplies, building supplies and plant materials.

2. REGULATED

Class A outdoor display areas may be allowed in association with any retail or similar business establishment, provided they comply with the following standards:

- (a) Outdoor display areas must be located outside of drive aisles, fire lanes and parking spaces;
- (b) Outdoor display areas are prohibited in any required setback or within the first 50% of the yard area as measured between the right-of-way and the building line;



Home > Departments > Public Works > Street Light Program

Street Light Program

Business

E-Services Residents Business Visitors **City Officials** Departments **Aviation Department City Auditor's Office City Clerk's Office City Manager's Office** City Planning and Development Finance Fire **General Services** Health Housing Human Relations Human Resources Information Technology Law **Municipal Court** Neighborhood and Community Services Parks and Recreation Public Works

Water Services

I Want To ...

Apply
Contact/Reach
Find
Get
Pay
Register
Subscribe
Report
Request
Watch

City Departments

Select Department

City Calendar	Nov
Public Meetings	13

In 1997, voters approved General Obligation Bonds to upgrade and expand the street light system to raise the level of illumination on streets and sidewalks and to enhance personal safety and security. At the time, there were 48,000 street lights in service. Phase I of the lighting system improvements, financed by the bonds, in the portions of the City served by Kansas City Power and Light Company is complete. Phase I upgraded 40,000 existing lights and added 29,500 new lights to the system representing a \$88.5 million investment in basic infrastructure that serves about 85 percent of the city. Since 1997, new development and other capital projects also added lights resulting in 81,000 units in service as of December 2002.

In September of 2002, the survey and design process for upgrading the remaining lights in suburban portions of the City began. These areas are currently served by Aquila (formerly Missouri Public Service Co). To meet recommended illumination criteria for this area, 3,000 new units may need to be installed, and 3,000 existing units may require retrofitting.

As of May 2006, 209 lights were designed and constructed in the eastern section of City limits through Capital Improvement funds. Phase II work is being coordinated through the Capital Improvement Management Office and is being financed with the annual Capital Improvement allocations from the G.O. bonds.



Design features

The modernization program relocates lights to produce uniform spacing and eliminate dark spots. In typical residential streets, lights are spaced at approximately 160 foot intervals. Old mercury vapor fixtures and lamps are replaced with energy efficient high pressure sodium fixtures and lamps. Where necessary, to raise lighting levels to that recommended by the Illuminating Engineering Society of North America, additional poles and lights are installed. New or in-fill lighting added will match the style of lights currently in the adjacent area.

Tree trimming

Concurrent with street light upgrades, trees on the public right-of-way are trimmed by City employees or through a contract administered by the Parks and Recreation Department's city forester. For information on tree trimming related to the street lights or other issues related to street trees, call the city forester at 816-513-9550.

Street Light Program - Glossary

Street Light Program - Problems

Street Light Program - Tips

Schedule WPH2010-5 Page 1 of 2



Sitemap , Legal Notice , Privacy



10-K 1 a2196050z10-k.htm 10-K

Use these links to rapidly review the document **TABLE OF CONTENTS** ITEM 8. FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA SCHEDULE II TABLE OF CONTENTS

Table of Contents

UNITED STATES SECURITIES AND EXCHANGE COMMISSION Washington, D.C. 20549

FORM 10-K

(Mark One)

ANNUAL REPORT PURSUANT TO SECTION 13 OR 15 (d) OF THE SECURITIES EXCHANGE ACT ý OF 1934

For the fiscal year ended December 31, 2009

TRANSITION REPORT PURSUANT TO SECTION 13 OR 15 (d) OF THE SECURITIES EXCHANGE 0 **ACT OF 1934**

For the transition period from

Commission File Number 1-2313

SOUTHERN CALIFORNIA EDISON COMPANY

(Exact name of registrant as specified in its charter)

California (State or other jurisdiction of incorporation or organization)

to

95-1240335 (I.R.S. Employer Identification No.)

2244 Walnut Grove Avenue (P.O. Box 800) Rosemead, California (Address of principal executive offices)

91770

(Zip Code)

(626) 302-1212 (Registrant's telephone number, including area code)

Securities registered pursuant to Section 12(b) of the Act:

Title of each class

Capital Stock **Cumulative Preferred** Name of each exchange on which registered

American

4.08%Series 4.24%Series

4.32%Series 4.78%Series

Schedule WPH2010-6 Page 1 of 2

PART I

ITEM 1. BUSINESS

SCE is an investor-owned public utility primarily engaged in the business of supplying electricity to a 50,000-square-mile area of central, coastal and southern California, excluding the City of Los Angeles and certain other cities. This SCE service territory includes over 400 cities and communities with a collective population of more than 13 million people. In 2009, SCE's total operating revenue was derived as follows: 42% commercial customers, 39% residential customers, 6% industrial customers, 2% resale sales, 6% public authorities, and 5% agricultural and other customers. SCE had 17,348 full-time employees at December 31, 2009.

SCE makes available, free of charge on *www.edisoninvestor.com*, its Annual Report on Form 10-K, Quarterly Reports on Form 10-Q, Current Reports on Form 8-K, Proxy Statement and amendments to those reports filed or furnished pursuant to Section 13(a) or 15(d) of the Exchange Act, as soon as reasonably practicable after SCE electronically files such material with, or furnishes it to, the SEC. Such reports are also available on the SEC's internet website, *www.sec.gov*. The information contained on, or connected to, the Edison investor website is not incorporated by reference into this report.

Financial Information About Geographic Areas

All of SCE's revenue for the last three fiscal years is attributed to SCE's country of domicile, the United States. All of SCE's assets are located in the United States.

Regulation

CPUC

SCE's retail operations are subject to regulation by the California Public Utilities Commission ("CPUC"). The CPUC has the authority to regulate, among other things, retail rates, energy purchases on behalf of retail customers, rate of return, rates of depreciation, issuance of securities, disposition of utility assets and facilities, oversight of nuclear decommissioning, and aspects of the construction, planning and project site identification of the electricity transmission system.

Resource Adequacy Requirements

The CPUC has established resource adequacy requirements, which require SCE to procure adequate electricity to meet its expected customer needs on both a system-wide and a local basis. SCE would be subject to penalties if it failed to meet the requirements. SCE complied with the resource adequacy requirements in 2009 and expects to comply in 2010.

Procurement of Renewable Resources

California law requires SCE to increase its procurement of energy from renewable resources by at least 1% of its annual retail electricity sales per year so that 20% of its annual electricity sales are procured from renewable resources by no later than December 31, 2010. Under the

Section Updated 04 / 2010

High Intensity Discharge Lamps

Bulb Identification	3-2
Lamp Locator	3-2
Base Identification	3-5
Introduction	3-5
Product Information	3-6
HID Brand Name Cross Reference	3-8
Section Headings	3-8
ConstantColor [®] CMH [®] Metal Halide Lamps	
CMH [®] MR16	3-9
CMH® PAR Integral Ballast	3-9
CMH [®] PAR	3-9
CMH® Elliptical	3-10
CMH® Elliptical Open-Rated	3-10
CMH [®] Single-Ended G12 ULTRA	3-11
CMH [®] Single-Ended G12	3-11
CMH [®] Double-Ended TD	3-11
CMH [®] GU6.5	3-11
CMH [®] Mini ULTRA	3-11
CMH [®] Mini's	3-11
CMH® Chromafit™	3-11
High-Watt CMH® SPXX	3-11
PulseArc® Multi-Vapor® Metal Halide Lamps	3-12
Multi-Vapor [®] Metal Halide Lamps	3-13
High Output and XHO Multi-Vapor®	7 1 7
Sporte Lighting	
Sports Lighting	
Protected Multi-Vapor® Metal Halide Lamps	
(HPS Retrofit Lamps)	3-15
I-Line Multi-Vapor [®] Metal Halide Lamps	
(Mercury Retrofit Lamps)	3-15
Saf-T-Gard [®] Self-Extinguishing	- 4 -
Multi-Vapor® Lamps	3-15
Arcstream [®] Metal Hallae Lamps	
Lucalox [®] High Pressure Sodium Lamps	3-10
(TCLP Compliant)	3-16
Standby Longlife Lucalox® Lamps	3-17
Ecolux [®] NC Non-Cycling High Pressure Sodium Lamps (TCLP Compliant)	3-17
Deluxe Lucalox [®] High Pressure Sodium Lamps	3-18
E-Z [®] Lux High Pressure Sodium Lamps	
(Mercury Retrofit)	3-18

Mercury Lamps	Incandescent
Export Lamps	
Metal Halide	
Lucalox® High Pressure Sodium3-19	Ha
General Information	oge
Operating Notes	
Dimming	
Footnotes	프
Warning Notices	gh II Disc
Important Notice	nten:
Warning and Caution Notices	le
Cross-Reference	

Fluorescent

Projection

General Information

Fixture Requirements - Lamp Enclosure type

HID lamps have fixture requirements that must be followed. The following three codes identify the appropriate fixture for a particular lamp. Lamps having an "O" code can be operated in an "Open or Enclosed" fixture. Lamps with a "S" code can be used in open fixtures only if operated in a vertical $\pm 15^{\circ}$ burn position. Lamps in all other burn positions must be suitably enclosed.

O = Open or Enclosed Fixtures

- E = Enclosed Fixtures Only
- S = Lamps operated in a vertical position (Base Up or Down), ±15°, can be used in an open fixture. Lamps burned in any other orientation must be used in "enclosed fixtures only."

Use in Enclosed Fixtures. "Enclosed" fixture means a fixture suitably enclosed and designed to contain fragments of hot quartz or glass (up to 1100°C) per UL Standard #1598 (if in doubt, contact your fixture manufacturer).

Use In Open Fixtures. For lamps operated in the vertical position $\pm 15^{\circ}$ that are not designated "Enclosed Fixtures Only," lamp may be used in an open or enclosed lighting fixture depending upon the application and operating environment. For example, if the lamp is located near combustible material or in an area which is unoccupied for extended periods, an enclosed fixture which can contain fragments of hot quartz or glass is recommended. For more information, contact your fixture manufacturer.

Protection of Bulbs from Moisture

Outer bulbs of HID lamps are made of heat-resistant glass, designed to have strength and thermal-shock-resistant characteristics suitable for normal applications in typical luminaries. However, shielding of lamps must be provided to avoid bulb breakage that could result from direct contact with liquids (such as water) during operation.

Rated Life

Values are based on laboratory tests of a large number of representative lamps under controlled conditions, including operation at 10 hours per start on ballasts having specified electrical characteristics. Individual lamps or groups of lamps may, of course, vary from the Rated Life shown. Lamp operating conditions can also affect life. Where Rated Life is less than 24,000 hours, it is a MEDIAN value of life expectancy; that is, the total operating time at which, under normal operating conditions, 50% of any large group of initially installed lamps is expected to be still burning. Where Rated Life is 24,000 hours. For cost-of-light calculations involving these lamps, if an estimated operating time is required at which 50% of the lamps will still be burning, a value of 28,500 hours is suggested. At burning cycles shorter than 10 hours per start, the median life will be shortened approximately as follows:

5 hrs/start:	approx. life 75% of rating
--------------	----------------------------

1-1/4 hrs/start: approx. life 42% of rating

Lumens – Lumens listed are reference lumens

Rated average lamp lumens are obtained under controlled laboratory conditions in a prescribed burning position. **Initial Reference Lumens** refer to the lamp lumen output after 100-hours burning. **Mean Reference Lumens** refer to the lamp lumen output at the mean lumen point during lamp life. The mean lumen point occurs at 50% rated life for HPS and mercury lamps, and at 40% rated life for metal halide lamps. Lamp performance on typical systems under typical service conditions will vary from the reference lumen ratings.

High Intensity Discharge lighting systems are subject to a wide range of variations which may affect final lighting levels. As a result, lamp performance on actual systems may vary due to lamp orientation, ambient temperatures, ballast variations, line voltage and other reasons. Care must be taken when choosing a system to consider how these changes can affect your light levels both initially and at the mean lumen point.

Ballasts

HID lamps (except E-Z-Merc®) require auxiliary ballast equipment designed to produce proper electrical values. Actual lamp watts may vary depending on ballast characteristics. For total system watts, add nominal ballast watts.

All Lucalox[®], Mercury, and Metal Halide lamps (except I-Line) will start at ambient temperatures of -22°F (-30°C). I-Line Multi-Vapor[®] will start at ambient temperatures of 5°F (-15°C) when used on approved mercury ballasts.

Start Characteristics

Full light output does not occur immediately when power is applied. Instead, there is a time delay for the lamp to reach 90% total light output. The starting delay for High Pressure Sodium is 3-4 minutes, for Metal Halide 2-5 minutes, and for Mercury 5-7 minutes.

Restart Characteristics

With a power interruption of a half cycle or more, the arc will extinguish. When power is immediately reapplied, full light output does not occur immediately. For HPS lamps there is a delay of 1 minute to reach 90% total light output; however, Lucalox[®] LU1000 requires 2 minutes and E-Z Lux[®] lamps require 3 minutes to reach 90% total light output. For most Metal Halide lamps, including CMH[®], when the power is immediately reapplied, there will be a delay of 10 to 17 minutes before the lamps reach the 90% light output level. PulseArc[®] lamps restrike in <4 minutes. The restart delay for mercury lamps is 3 to 6 minutes to reach 90% total light output.

Operating Positions and Codes

Mercury and High Pressure Sodium lamps may be operated in any burn position and will still maintain their rated performance specifications. Metal Halide and Low Pressure Sodium lamps, however, are optimized for performance in specific burn positions, or may be restricted to certain burn positions for safety reasons.

- U = Universal burning position
- HBU = Horizontal -15° to Base Up
- HBD = Horizontal +15° to Base Down

 $HOR = Horizontal \pm 15^{\circ}$

HOR $PA = \pm 75^{\circ}$

- HOR $\pm 60^{\circ}$ = applies to MVR 1650
- H45 = Horizontal to $\pm 45^{\circ}$ only
- VBU = Vertical Base Up $\pm 15^{\circ}$
- VBD = Vertical Base Down $\pm 15^{\circ}$
- If no special burn position is noted, the burn position is universal.

HID Color

The color temperature and CRI listed in the tabular data are for reference purposes only. All high intensity discharge lamps exhibit some degree of lamp-to-lamp color variation and shift over life. These characteristics can be increased based on choice of fixture, ballast, burning position, and ambient conditions. Color variation can be greater than normal during the initial 100 hours of burning. Where color consistency is important, consider using ConstantColor® CMH® for better performance. Contact your local GE Lighting representative for more information.

Export Base Lamps (/27 and /40)

Export only lamps have a non-domestic (non-U.S.) base and are not intended for use in the United States due to potential shock hazard. The lamps are identified by "/27" or "/40" at the end of the lamp description and comply with electrical characteristics defined by IEC standards.

Operating Notes

CMH[®] Chromafit[™] Metal Halide Lamps

Use in enclosed luminaire with front cover made of glass, capable of containing the fragments of a lamp should it shatter, to avoid risk of fire. Do not use with Polymeric Lens.

E-Z Lux[®] Lamps

These high pressure sodium lamps should be operated only on certain mercury ballasts, as indicated below.

LUH215/EZ: use only with the following types of H37 250-watt mercury ballasts: high reactance lag-type autotransformers or 240-volt and 277-volt reactors. Do not use with CW (lead-type) or CWA ballasts.

MXR32 Metal Halide Lamp and Electronic Ballast

High Wattage CMH® lamps may be dimmed to 50% of full rated

wattage. With dimming, the color shifts to a cooler (higher Kelvin)

temperature and CRI decreases. The dimming of 20-150W CMH®

lamps is not normally recommended. Large power reductions

MXR32 lamps must be operated on GE's special, high-power-factor electronic ballast, HAL32/120. Outside dimensions for the ballast are 9-1/4" long, 3-1/8" wide and 1-3/4" high.

Saf-T-Gard® Multi-Vapor® and Saf-T-Gard® **Mercury Lamps**

Caution: If the outer glass envelope of a Saf-T-Gard® lamp is broken, the arc tube will self-extinguish, but the supporting structure will still be electrically connected. Be sure power is off and the lamp has cooled before removing the lamp to avoid possible electrical shock from contact with the arc tube support and to avoid risk of burn from the hot arc tube.

Arcstream[®] Metal Halide Lamps

Arcstream® tubular-shaped lamps must be used in suitably enclosed fixtures with UV-absorbing cover glass. Enclosed fixtures must be capable of containing fragments of hot guartz or glass (up to 1100°C) in the unusual event of the outer bulb shattering. Also see complete Warning and Caution Notices on metal halide lamps.

LED Lamps

3-21

significantly alter the thermal characteristics of the lamp resulting in color shift. Quartz metal halide and mercury vapor lamps may be dimmed to 50% of full rated wattage. High pressure sodium lamps

may be dimmed to 35%. For all dimming, the lamp must be started in full-power mode and must be operated in that mode for a minimum of fifteen minutes prior to reduced-power operation. Minimum open circuit voltage must meet ANSI requirements at full-power, during power transition, and in the reduced-power mode to prevent premature cycling (see appropriate ANSI lamp documents for specific minimum OCV requirements). Other application guidelines may apply.

Footnotes

Dimming

- **9** Do not use this lamp in fixtures designed for less than rated lamp wattage.
- 14 Life shown is for vertical +15° operation.
- 16 Approximate lumen ratings at 45° burning position: Initial – 145,000. Mean – 124,000.
- **17** Rated life based on 5 or more burning hours per start.
- 28 Use only 1000-watt H12 or H34-type ballasts. Do not use on 1000-watt H36-type ballasts.
- 32 Lamp will run at 400-watts when used on a linear reactor ballast.
- 33 Rated life based on 11 hours per start.
- **38** Requires a non-ANSI designated ballast with a special, add-on metal halide ignitor. Contact your local GE representative for a list of approved ballasts and ignitors.
- **39** UV Control is a guartz material that effectively cuts UVB and UVC radiation.
- 42 Approximate lumen ratings at 45° burning position: Initial - 153,000. Mean - 139,000.
- 43 When operated on a 120 hrs. cycle (minimum), lamp life rating may be extended by up to 50% based on engineering estimates.

44 Rated life based on 7 hours per start.

- 45 Use electronic ballast, peak lead ballast, or system which can shut itself off if ballast overheating occurs.
- **46** Use only with the following types of H39 175-watt mercury ballasts: high-reactance lag-type autotransformers or 240-volt and 277-volt reactors. Do not use with CW (lead-type) or CWA ballasts.
- **47** Use only with the following types of H37 250-watt mercury ballasts: high-reactance lag-type autotransformers or 240-volt and 277-volt reactors. Do not use with CW (lead-type) or CWA ballasts.
- 48 Use only with the following types of H33 400-watt mercury ballasts: high-reactance lag-type autotransformers, reactors, CWA auto regulators or CW regulators.
- 49 Not for use with lampholders that have stainless steel center contacts to avoid lamp or lampholder damage due to arcing.
- 50 Not for use on Magnetic-Regulator or Electronic-Regulator ballast systems to avoid ballast overheating.
- 51 Use only with electronic ballast.
- 52 Use only with approved ballast.