Exhibit No.:

Pension and OPEBs Issues: Witness: Doyle L. Gibbs

MoPSC Staff Sponsoring Party: *Type of Exhibit:* Direct Testimony Case No.: ER-2007-0002
Date Testimony Prepared: December 15, 2006

# MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

### **DIRECT TESTIMONY**

**OF** 

**DOYLE L. GIBBS** 

# UNION ELECTRIC COMPANY, d/b/a AmerenUE

**CASE NO. ER-2007-0002** 

Jefferson City, Missouri December 2006

# BEFORE THE PUBLIC SERVICE COMMISSION

# **OF THE STATE OF MISSOURI**

In the Matter of Union Electric Company d/b/a )  AmerenUE for Authority to File Tariffs Increasing )  Rates for Electric Service Provided to Customers in ) the Company's Missouri Service Area. )				
AFFIDAVIT OF DOYLE L. GIBBS				
STATE OF MISSOURI ) SS. COUNTY OF COLE )				
Doyle L. Gibbs, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Direct Testimony in question and answer form, consisting of				
Joyle L. Gibbs				
Subscribed and sworn to before me this 14th day of December 2000				
ASHLEY M. HARRISON My Commission Expires August 31, 2010 Cole County Commission #06898978				

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1		DIRECT TESTIMONY
2		OF
3		DOYLE L. GIBBS
4 5		UNION ELECTRIC COMPANY, d/b/a AmerenUE
6		CASE NO ER-2007-0002
7	Q.	Please state your name and business address.
8	A.	Doyle L. Gibbs, 9900 Page Avenue, Suite 103, Overland, Missouri 63132.
9	Q.	By whom are you employed and in what capacity?
10	A.	I am employed by the Missouri Public Service Commission (Commission) as a
11	Temporary U	tility Regulatory Auditor.
12	Q.	Please describe your educational background.
13	A.	I attended the University of Missouri - St. Louis, where I received a Bachelor
14	of Science de	egree in Business Administration with a major in Accounting in 1976. I passed
15	the Uniform	Certified Public Accountant examination in 1988. I was licensed as a Certified
16	Public Accor	untant in the state of Missouri until October 2005. I retired as a full time
17	employee of	the Commission in November 2005 and have not renewed my license.
18	Q.	What has been the nature of your duties while in the employ of this
19	Commission	?
20	A.	I have conducted and assisted with the audits and examinations of the books
21	and records o	of utility companies operating within the state of Missouri.
22	Q.	Have you previously testified before the Commission?
23	A.	Yes, I have. Please refer to Schedule 1, attached to this direct testimony, for a
24	list of cases i	n which I have previously testified.

- Q. With reference to Case No. ER-2007-0002, have you investigated the books and records of Union Electric Company, d/b/a AmerenUE (AmerenUE)?
  - A. Yes, with the assistance of other members of the Commission Staff (Staff).
  - Q. What did you review in your investigation?
  - A. I reviewed and examined AmerenUE's filings in this case for its electric and gas operations, its supporting work papers, and its underlying financial reports and records. I reviewed responses to data requests and obtained information in conversations with Company personnel. I reviewed work papers and other documents generated during past AmerenUE cases before this Commission. I also reviewed Commission Orders and Staff testimony on related issues in cases involving other utilities.

#### **EXECUTIVE SUMMARY**

- Q. Would you please briefly summarize your testimony?
- A. I explain Staff's jurisdictional allocations, and I explain how Staff determined employee benefit expenses for pensions and other post employment benefits (OPEBs) in accordance with Statement of Financial Accounting Standard (FAS) 87 and FAS 106, respectively. I have overall responsibility for developing the Staff's Accounting Schedules, and I am sponsoring Staff's revenue requirement schedule (Accounting Schedule 1), income statement (Accounting Schedule 9) and Staff's adjustments to the income statement (Accounting Schedule 10).
  - Q. What is the purpose of your direct testimony?
- A. The primary purpose of my direct testimony is to explain how the Staff calculated and applied jurisdictional allocation factors within the Staff's Accounting Schedules. As a function of the allocation process, I discuss certain plant and reserve

- adjustments that the Staff made to assign electric facilities to Federal Energy Regulatory Commission (FERC) regulated Sales For Resale (SFR) customers and gas operations. I also discuss how the Staff developed the amount of Gross Receipt tax (GRT) and Sales and Use taxes the Staff included in its calculation of cash working capital. Finally, I discuss the Staff's expense adjustments related to FAS 87 and FAS 106, as well as the procedure the Staff proposes for future ratemaking treatment to be afforded FAS 87 and FAS 106 expense.
  - Q. What adjustments did the Staff make that you reflected in the Staff's Accounting Schedules, and where are they located in those schedules?
- A. I prepared and reflected in Accounting Schedule 4, Adjustment To Plant In Service, the plant adjustments identified in that schedule as follows:

11 12	Assignment to SFR	P-100.1, P-101.1, P-102.1, P-103.1, P-104.1, P-107.1, P-110.1 and P-111.1
13 14	Assignment to Gas Operations	P-114.1, P-115.1, P-116.1, P120.1, P-121.1, P-122.1 and P-125.1

I have reflected in Accounting Schedule 6, Adjustments To Depreciation Reserve, the depreciation reserve adjustments identified as follows:

17 Assignment to Gas Operations R-114.1, R-115.1, R-116.1, R120.1, R-121.1, R-122.1 and R-125.1

I prepared and have reflected in Accounting Schedule 10, Adjustments To Income Statement, the adjustments to pension expense and OPEBs identified as S-18.5 and S-18.6, respectively.

#### **ACCOUNTING SCHEDULES**

Q. Would you please explain the Staff's Accounting Schedules in general?

A. The Staff's Accounting Schedules show the Staff's determination of AmerenUE's revenue requirement based on the test year the Commission ordered in this case-the year ended June 30, 2006. The Staff's Accounting Schedules are a collaborative effort that results from the input of various Commission departments and Staff witnesses.

The Staff's Accounting Schedules consist of eleven separate schedules, identified as follows:

Accounting Schedule 1	Revenue Requirement
Accounting Schedule 2	Rate Base
Accounting Schedule 3	Plant In Service
Accounting Schedule 4	Adjustments To Plant In Service
Accounting Schedule 5	Depreciation Reserve
Accounting Schedule 6	Adjustment To Depreciation Reserve
Accounting Schedule 7	Depreciation Expense
Accounting Schedule 8	Cash Working Capital
Accounting Schedule 9	Income Statement
Accounting Schedule 10	Adjustments To Income Statement
Accounting Schedule 11	Income Tax Calculation

- Q. Which of these schedules have you prepared and are sponsoring?
- A. I prepared all the Accounting Schedules but I am specifically sponsoring Accounting Schedule 1 Revenue Requirement, Accounting Schedule 9 Income Statement and Accounting Schedule 10 Adjustments To Income Statement. Staff witness Edward F. Began will be sponsoring all the remaining Accounting Schedules, with the exception of Accounting Schedule 11, Accounting Schedule 11 Income Tax Calculation, which will be sponsored by Staff witness Stephen M. Rackers.
- Q. Would you please explain the Accounting Schedules for which you are responsible?
- A. As the title indicates, Accounting Schedule 1 is the Staff's calculation of AmerenUE's revenue requirement for the test year ending June 30, 2006, based on the rates of

return, provided by Staff witness Steven G. Hill. The rates of return are applied to Rate Base to determine the required level of net income which is then grossed up for the amount of current income tax that would be required to produce the calculated level of net income. On line 11, of the Revenue Requirement schedule, the Staff has also included the Staff's current estimate of the impact of a true-up through January 1, 2007.

Accounting Schedule 9, Income Statement is AmerenUE's income statement for its electric operations for the test year ended June 30, 2006, as modified by Staff adjustments and Staff allocations detailed in other Staff schedules and testimony.

The Staff's Accounting Schedule 10, Adjustments To Income Statement, itemizes each of the Staff adjustments to AmerenUE's test year ended June 30, 2006, income statement. For each adjustment listed on Accounting Schedule 10, in addition to quantifying the adjustment, the adjustment is briefly described and the Staff witness who supports the adjustment parenthetically identified.

#### **ALLOCATION FACTORS**

- Q. What jurisdictional allocation factors did the Staff use in this case?
- A. The Staff used the Missouri electric jurisdictional allocation factors presented on Schedule 2 attached to my direct testimony. Schedule 2 also provides a description of each allocation factor, the basis for its development, or the Staff witness responsible for explaining the basis upon which it was developed, and its application within the Staff's Accounting Schedules.
  - Q. Why did the Staff allocate costs in this case?
- A. AmerenUE provides electrical power to Missouri customers, including wholesale power to several municipalities, commonly referred to as Sales For Resale (SFR),

that are regulated by FERC. AmerenUE also provides retail gas service in Missouri.

Although AmerenUE identifies its electric operations on its books separate from gas operations, it is not identified by regulatory jurisdiction. An allocation process is necessary to

identify the costs applicable to the regulatory jurisdictions.

- Q. You indicated that certain plant and reserve adjustments were made as a part of the allocation process. Please discuss the adjustments related to the assignment of plant and reserve to SFR.
- A. AmerenUE has specifically identified the distribution facilities used to serve the SFR customers. Adjustments P-100.1, P-101.1, P-102.1, P-103.1, P-104.1, P-107.1, P-110.1 and P-111.1 on Accounting Schedule 4, Adjustments To Plant In Service, reflect the assignment of this plant to SFR. The depreciation reserve associated with the plant facilities assigned to SFR has not been specifically identified. The depreciation reserve related to all of the electric distribution plant is allocated to Missouri on the distribution plant allocation factor, described on Schedule 2 attached to my direct testimony, and incorporates the effect of the direct assignment of the plant to SFR in the determination of the allocation factor.
- Q. Why has the Staff made adjustments related to the assignment of plant and reserve to gas operations?
- A. AmerenUE has facilities needed and used by both its electric and its gas operations. AmerenUE has assigned a portion of the cost of these multi-use facilities and the associated reserve to gas operations based on the electric/gas labor ratio contained in a study for the year ending December 31, 2005. The Staff adjustments P-114.1, P-115.1, P-116.1, P-120.1, P-121.1, P-122.1 and P-125.1 contained in Accounting Schedule 4, Adjustments To Plant In Service and adjustments R-114.1, R-115.1, R-116.1, R120.1, R-121.1, R-122.1 and

- R-125.1 contained in Accounting Schedule 6, Adjustments To Depreciation Reserve, duplicate AmerenUE's adjustments for these multi-use facilities in its filing.
  - Q. Does AmerenUE have any non-Missouri electric operations?
  - A. No. Therefore, it was not necessary for the Staff to allocate electric operation costs between state jurisdictions.

#### GROSS RECEIPTS TAX AND SALES AND USE TAX FOR CWC

- Q. How did you develop the gross receipts tax and sales and use tax amounts the Staff used in calculating cash working capital?
- A. I developed a composite GRT rate by dividing the test year GRT by the test year billed revenue, net of GRT. I calculated the GRT in CWC by applying the composite GRT rate to the annualized level of Missouri jurisdictional billed revenue. I determined the sales tax and use tax amounts for CWC similarly to how I determined the GRT for CWC. The calculation was the same, except that I used the test year sales and use tax total as the numerator in place of the test year GRT in the rate equation. I then applied the sales and use tax composite rate, like GRT, to the annualized Missouri jurisdictional billed revenue.

#### <u>PENSION EXPENSE – FAS 87 AND OPEBS EXPENSE – FAS 106</u>

- Q. What are FAS 87 and FAS 106?
- A. FAS 87, Employers' Accounting for Pensions, and FAS 106, Employers' Accounting for Postretirement Benefits (OPEBs) Other than Pensions, are the Financial Accounting Standards Board (FASB) approved accrual accounting methods for financial statement reporting of annual pension cost and OPEBs over the service life of employees. Use of FAS 87 and FAS 106 accrual accounting methods is required under Generally

Accepted Accounting Principles (GAAP) for financial reporting purposes. The assumptions used in the calculation of FAS 87 and FAS 106 are similar in many respects.

- Q. How is AmerenUE calculating its current pension and OPEB expenses?
- A. Pensions and OPEBs are calculated by AmerenUE's actuary using marketrelated value (MRV) and a 10-year amortization of unrecognized gains and losses to expense
  with no 10% corridor. MRV is the fair value of pension plan assets calculated by the actuary
  that incorporates a systematic amortization of gains and losses over a defined period not to
  exceed five years. The 10% corridor is a reference to the amount of gain or loss that exceeds
  10% of the projected benefit obligation or market value of the plan assets and defines the
  minimum amount of gain or loss that must be amortized to expense. By not using the 10%
  corridor, AmerenUE accelerates the recognition of the gain or loss in comparison to the gain
  or loss recognition using the corridor approach. The Staff has consistently advocated not
  using the 10% corridor approach in the calculation of pension and OPEB expenses.
  AmerenUE's method of calculating pension and OPEB expenses, based on the above
  parameters, is consistent with how the Commission has recently approached these expenses.
  - Q. What is adjustment S-18.5 to pension expense?
- A. Adjustment S-18.5 adjusts pension expense to an annual level based on the latest actuarial calculation. The Staff is not proposing any adjustment to reflect a change to AmerenUE's method of calculating FAS 87 pension expense.
  - Q. What is adjustment S-18.6 to OPEB expense?
- A. Similar to the adjustment to pension expense, adjustment S-17 adjusts OPEB expense to annualize the latest actuarially calculated cost.

- Q. What does the Staff propose the Commission use for future ratemaking treatment to be afforded AmerenUE's FAS 87 pension expense and FAS 106 OPEB expense?
  - A. The Staff agrees with the procedure AmerenUE proposes as outlined on Schedule CKV-E2 attached to the Supplemental Direct Testimony of Company witness C. Kenneth Vogl, although a clarification may be helpful with regards to paragraph 4 of that schedule. In paragraph 4, Mr. Vogl discusses establishing a regulatory liability if a positive expense is included in rates and the actual expense in any given year becomes negative. The liability would be valued as the difference between the amount included in rates and zero and the liability would be included in the determination of rate base. It should be understood that a second liability would be established for the difference between zero and the negative expense. This liability would not be included in the determination of rate base but any future positive expense would be first used to offset this liability before any reduction is made to the liability that is included in rate base. With that clarification, the procedure proposed by AmerenUE in this case is principally in agreement with procedures the Commission has approved for addressing these same issues for The Empire District Electric Company and Kansas City Power and Light Company.
  - Q. How does AmerenUE's proposal differ from the procedures the Commission approved for Empire and KCPL?
  - A. In those other cases there is reference to an existing prepaid pension asset. While a pension liability does exist on AmerenUE's books, the Staff does not believe this amount has specifically been reflected in historical rates or should be reflected in the ratemaking process in the future. The Staff is of the opinion that the only assets and liability

Direct Testimony of Doyle L. Gibbs

- 1 | that need to be addressed are those that may arise in the future as a result of the proposed
- 2 tracking procedures.

3

- Q. Does this conclude your direct testimony?
- 4 A. Yes, it does.

### **CASE PROCEEDING PARTICIPATION**

#### **DOYLE L. GIBBS**

PARTICIPATION	TESTIMONY	
COMPANY	CASE NO.	ISSUES
The Empire District Electric Company	ER-2004-0570	Direct, Rebuttal, Surrebuttal - Revenue, Billing Costs, Uncollectible Expense, Pensions, Prepaid Pension Asset, OPEBs, Pensions Expense, Customer Growth
Missouri American Water Company	WR-2003-0500	Direct – Pensions, OPEBs, Income Taxes, Reserve Deficiency Amortization
Union Electric (dba AmerenUE)	EC-2002-1025	Direct-Allocations, Territorial Agr & I&D
Union Electric Company	EC-2002-1	Direct - Revenue, Uncollectibles, Gross Receipts Tax, Territorial Agreements, Allocations, Payroll, Incentive Compensation, Payroll Taxes, Injuries & Damages, Depreciation
Laclede Gas Company	GR-2001-629	Direct - Environmental Costs; Cost of Removal Accounting Authority Orders; Incomes Taxes
St. Louis County Water Company	WR-2000-844	Direct – Accounting Schedules, Revenue, Purchased Water, Fuel & Power, Chemicals, Uncollectibles, Pensions, OPEBs, Outside Services
Missouri-American Water Company	SR-2000-282	True-up - Rebuttal – Chemicals, Property Taxes
Missouri-American Water Company	SR-2000-282	True-up - Direct – Impact of True-up audit
Missouri-American Water Company	SR-2000-282	Direct - True-up, Plant, Depreciation Reserve, Depreciation Expense, Materials & Supplies, Prepayments, Deferred Income Tax, Customer Deposits & Advances, Property Tax, Income Tax
Missouri-American Water Company	WR-2000-281	True-up - Rebuttal – Chemicals, Property Taxes
Missouri-American Water Company	WR-2000-281	True-up - Direct – Impact of True-up audit
Missouri-American Water Company	WR-2000-281	Direct - True-up, Plant, Depreciation Reserve, Depreciation Expense, Materials & Supplies, Prepayments, Deferred Income Tax, Customer Deposits & Advances, Property Tax, Income Tax
United Water Missouri	WR-99-326	Accounting Schedules
Laclede Gas Company	GR-99-315	True-up - Direct – Impact of True-up audit
Laclede Gas Company	GR-99-315	Direct – True-up, Plant, Depreciation Reserve, Depreciation Expenses

PARTICIPATION	TESTIMONY	
COMPANY	CASE NO.	ISSUES
Laclede Gas Company	GR-98-374	Direct – Income Tax, Injuries & Damages, Rate Case Expense
Missouri-American Water Company	WO-98-204	Direct – Revenue Requirement for District Specific Pricing
Missouri-American Water Company	WR-97-237	True-up - Payroll, Employee Benefits, Payroll Taxes, Other Insurance, Non- recurring Credits
Atmos Energy Corporation/ United Cities Gas Company	GM-97-70	Rebuttal – Public Detriment, Accounting for merger, Merger Premium
Laclede Gas Company	GR-96-193	Direct – Income Tax, AAO's, Pensions, OPEBs, PSC Assessment
Empire District Electric Company	ER-95-279	Direct - Income Tax, Non-group insurance
Laclede Gas Company	GR-94-220	
St. Louis County Water Company	WR-94-166	
Missouri-American Water Company	WM-93-255	
Southwestern Bell Telephone Company	TC-93-224	
Missouri-American Water Company	WR-93-212	
St. Joseph Power & Light	ER-93-41	
Missouri Pipeline	GR-92-314	
Laclede Gas Company	GR-92-165	
St. Louis County Water Company	WR-91-361	
Missouri Cities	WR-91-172	
Missouri Cities	WR-90-236	
Missouri-American Water Company	WR-89-265	
Missouri Cities Water Company	SR-89-179	
Missouri Cities Water Company	WR-89-178	
St. Louis County Water Company	WR-88-5	
St. Louis County Water Company	WR-87-2	
Missouri Cities Water Company	SR-86-112	
Missouri Cities Water Company	WR-86-111	
Southwestern Bell Telephone Company	TR-86-84	
Arkansas Power & Light Company	ER-85-265	

PARTICIPATION	TESTIMONY	
COMPANY	CASE NO.	ISSUES
Missouri Cities Water Company	SR-85-158	
Missouri Cities Water Company	WR-85-157	
Arkansas Power & Light Company	ER-85-20	
Union Electric Company	ER-84-168	
St. Louis County Water Company	WR-83-264	
Union Electric	ER-83-163	
Missouri Cities Water Company	SR-83-15	
Missouri Cities Water Company	WR-83-14	
Laclede Gas Company	GR-82-200	
Capital City Water Company	WR-82-117	
Union Electric Company	ER-82-52	
Union Electric Company	HR-81-259	
Laclede Gas Company	GR-81-245	
Union Electric Company	ER-81-180	
Citizens Electric Cooperative	ER-81-79	
Southwestern Bell Telephone Company	TR-80-256	
Laclede Gas Company	GR-80-210	
Lake St. Louis Sewer Company	SR-80-189	
Union Electric Company	ER-80-17	
Southwestern Bell Telephone Company	TR-79-213	
Associated Natural Gas Company	GR-79-126	
Citizens Electric Cooperative	ER-79-102	
St. Louis County Water Company	WR-78-276	
Laclede Gas Company	GR-78-148	
Missouri Cities Water Company	SR-78-108	
Missouri Cities Water Company	WR-78-107	
St. Joseph Water Company	WR-77-226	

PARTICIPATION	TESTIMONY	
COMPANY	ISSUES	
Union Electric Company	ER-77-154	
Laclede Gas Company	GR-77-33	
Missouri Cities **	18510	

# chedule DLG 2-1

#### Union Electric Company d/b/a Ameren UE Case No. ER-2007-0002

#### Missouri Allocation Factors

Allocation Title	Factor	Description	Application
Fixed	98.3658%	Coincidental Peak (12 CP)	Production plant (includes nuclear exclusive of disallowances); non nuclear production plant depreciation and amortization reserve; production plant related accumulated deferred taxes; system sales and off-system energy and capacity sales; production operation labor; capacity costs; non-nuclear production related depreciation and amortization: production related taxes other
Varible	98.3869%	Kwh sales (Refer to testimony of Staff witness Erin Maloney)	Incremental production costs for fuel (excl directly assigned westinghouse cr); purchase power; fuel handling; production maintenance; fuel inventories
Nuclear	98.8200%	Composite of nuclear production plant allocated on fixed allocation percent and the direct assignment of Callaway disallowances.	Nuclear depreciation and amortization reserve; nuclear depreciation expense
Distribution Plant	99.8136%	Adjusted Missouri distribution plant percentage of Total Company adjusted distribution plant. Adjusted Missouri distribution plant reflects the direct assignment of distribution plant to FERC regulated Sales For Resale.	Distribution depreciation and amortization reserve; accumulated deferred income taxes related to the distribution function; distribution depreciation expense; materials and supplies classified related to the distribution function
Labor	98.8253%	Test year Missouri jurisdictional labor percentage of total electric labor. This allocation factor represents a composite of direct assignment and the application of the fixed, varible and distribution plant allocation factors to test year labor.	Administrative and general expenses not directly assigned; depreciation reserve, depreciation expense, amortization, taxes other and deferred taxes related to the intangible and general plant or administrative expense function
Net Plant	98.8046%	Missouri jurisdictional adjusted electric net plant percentage of total electric adjusted net plant. This allocation reflects a composite of direct assignment and the application of the fixed, nuclear, distribution plant and labor allocation factors to total electric plant and depreciation reserve.	Fuel credits; accumulated deferred income tax related to miscellaneous prepayments, environmental cleanup, miscellaneous deferrals, casualty losses, other taxes, etc; deferred income tax expense; amortization of excess deferred income tax; amortization of ITC; cost of removal

# chedule DLG 2-2

#### Union Electric Company d/b/a Ameren UE Case No. ER-2007-0002

#### Missouri Allocation Factors

Allocation Title	Factor	Description	Application
Operating Expenses	98.6612%	Missouri jurisdictional adjusted electric net O&M expense percentage of total electric adjusted O&M expense. This allocation factor reflects a composite of direct assignment and the application of the fixed, distribution plant and labor allocation factors to adjusted O&M expenses.	Prepayments in Rate Base
Nuclear Decommissioning	95.9723%	Percentage developed based on Company direct assignment of decommissioning expense to FERC regulated Sales For Resale.	Decommissioning Expense/Amortization
Operating Revenue	95.9723%	Missouri jurisdictional adjusted operating revenue percentage of total electric adjusted operating revenue	Deferred income tax balance associated with uncollectibles
Deferred Income Tax Balance	98.7908%	Missouri jurisdictional adjusted deferred income tax balance as a percent of total electric adjusted deferred income tax balance. This allocation reflects a composite of direct assignment and the application of the fixed, varible, distribution plant, labor, net plant and operatig revenue allocation factors to applicable deferred tax balances	Deferred income tax balance
Pre-Tax Net Operating Income	99.6300%	Missouri jurisdictional unadjusted pre-tax net operating income as a percent of total electric unadjusted pre-tax net operating income	Per Book current income tax
Total Plant	99.0325%	Missouri jurisdictional electric plant as a percentage of total electric plant	Staff plant adjustment related to disallowed incentive compensation
Total Reserve	99.0938%	Missouri jurisdictional electric depreciation reserve as a percentage of total electric depreciation reserve.	Staff reserve adjustment related to disallowed incentive compensation