Exhibit No.:

Issue: Depreciation

Witness: Guy C. Gilbert, PE, RG

Sponsoring Party: MoPSC Staff

Type of Exhibit: Surrebuttal Testimony

Case No.: WR-2007-0216

Date Testimony Prepared: July 31, 2007

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

SURREBUTTAL TESTIMONY

OF

GUY C. GILBERT, PE, RG

MISSOURI-AMERICAN WATER COMPANY

CASE NO. WR-2007-0216

Jefferson City, Missouri July 2007

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

| In the Matter of Missouri-American Water) Company's request for Authority to) Case No. WR-2007-0216 Implement a General Rate Increase for) Water Service provided in Missouri) Service Areas) | | | | | | |
|--|--|--|--|--|--|--|
| AFFIDAVIT OF GUY C. GILBERT, PE, RG | | | | | | |
| STATE OF MISSOURI)) ss. COUNTY OF COLE) | | | | | | |
| Guy C. Gilbert, being of lawful age, on his oath states: that he has participated in the preparation of the following Surrebuttal Testimony in question and answer form consisting of | | | | | | |
| Guy C. Gilbert | | | | | | |
| Subscribed and sworn to before me this 30 Hb day of July, 2007. | | | | | | |
| D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri County of Cole My Commission Exp. 07/01/2008 Notary Public | | | | | | |

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| 1 | | SURREBUTTAL TESTIMONY | | |
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| 2 | | OF | | |
| 3 | | GUY C. GILBERT, PE, RG | | |
| 4 | | MISSOURI-AMERICAN WATER COMPANY | | |
| 5 | | CASE NO. WR-2007-0216 | | |
| 6 | Q. | Would you please state your name and business address? | | |
| 7 | A. | Guy C. Gilbert, 200 Madison Street, Jefferson City, Missouri, 65102. | | |
| 8 | Q. | By whom are you employed and in what capacity? | | |
| 9 | A. | I am employed by the Missouri Public Service Commission (PSC or | | |
| 10 | Commission) | as a Utility Regulatory Engineer II in the Engineering and Management | | |
| 11 | Services Department. | | | |
| 12 | Q. | Would you please describe your work experience and educational | | |
| 13 | background? | | | |
| 14 | A. | A copy of my work and educational experience is provided at the end of this | | |
| 15 | testimony as | Schedule GCG 2. | | |
| 16 | Q. | Have you previously testified before the Commission? | | |
| 17 | A. | Yes. The cases in which I have filed testimony before the Commission are | | |
| 18 | listed in Sche | dule GCG 1 attached to this testimony. | | |
| 19 | EXECUTIV | E SUMMARY | | |
| 20 | Q. | Please state the purpose of your testimony? | | |
| 21 | A. | The purpose of my surrebuttal testimony is to adopt the previously filed direct | | |
| 22 | testimony of | Gregory E. Macias and offer the Staff's position in response to the Company's | | |
| 23 | filed direct a | and rebuttal testimony regarding policy issues addressed by the Company's | | |

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witness that are in disagreement with policy directives provided previously by the Commission. The Commission recently gave direction in Case No. ER-2004-0570 (Empire District Electric Company) regarding the parameters that should be part of the computation of depreciation for utilities. The parameters delineated by the Commission included the value of an asset, average service life and net salvage. The Commission further stated in its order in Case No. ER-2004-0570 why lifespan and terminal net salvage estimates were not appropriate variables to be included in the depreciation computation.

Mr. John J. Spanos, disagrees with the Commission's previous order and seeks to introduce additional parameters and alternative methods that result in the Company appearing to require additional depreciation accruals. The Company then seeks to mitigate the necessity of an increase in depreciation expense by stating a phased increase in depreciation rates starting with estimated depreciation rates (representing less than \$600,000 increase) that would transition to calculated depreciation rates (nearly a \$4 million increase) based on their recommended parameters and methods. Mr. Spanos, disagrees with the Commission's previous order and seeks to introduce a lifespan component to the computation of depreciation rates. Use of lifespan minimizes the time ratepayers have to return the Company's investment and net salvage. Mr. Spanos also includes amortization of the General Plant accounts in direct contradiction to the Commission rules. The rules address the depreciation of plant accounts, not the amortization of plant accounts. Another contradiction of the Commission's rules arises from the fact that the Company has adopted a numerical system of accounts that is different from that stated in the Commission's rules. This has caused some confusion regarding what the various depreciation accounts actually represent.

1 O. What i

- Q. What is the difference between the Company and Staff's positions?
- A. The difference between the Staff and the Company's depreciation annual accrual in the present case is approximately \$3.25 million. The Company believes it needs \$3.25 million more depreciation expense included in rates then Staff has determined.

LIFESPAN

- Q. What retirement date(s) is MO-AM proposing for all its major facilities?
- A. That all major facilities will be in service at least 65 years before retirement.
- Q. How did the Company make this determination of final retirement date?
- A. The Company does not provide any discussion in its filed testimony regarding how these decisions were made. However, the Company does state in response to document request number 0264, "All probable retirement dates are at least 65 years from initial installation."
- Q. Is it reasonable to expect that MO-AM will replace the vast majority, if not all, of its major structures in within the next sixty five years?
- A. That would be unprecedented for a water utility company of MO-AM's size. For example MO-AM acquired the St. Joseph water treatment facility that had provided service for approximately 100 years. This treatment facility was later sold prior to green or brown fielding of the site. Water treatment facilities in St. Louis and Springfield are near a similar vintage. Often a determination involving the replacement of a water works may consider real estate value and system growth or expansion, resulting in economies of scale that an entirely new water treatment facility may take advantage of, as was the case with the St. Joseph water works.

ADDITIONAL ADJUSTMENTS TO THE COMPUTATION OF DEPRECIATION RATES

- Q. Does the Company propose additional methods and techniques to the computation of the depreciation rates based upon estimated amounts resulting from estimated parameters?
- A. The Company uses the estimated lifespan and the resultant estimated amortization periods to determine an estimated rate for depreciation of certain General Plant accounts plus an adjustment for the remaining life technique.
 - Q. What is the Company's capitalization limit and why does it exist?
- A. The Company's capitalization limit for non-routine general plant accounts is \$1,500 and was last revised January 1, 2003. The capitalization limit sets a threshold determined by the Company at which continuing property records will be maintained to a degree of detail that enables the individual continuing property items to be identified physically by location.
- Q. How is this accounting policy implemented by the Company for PCs, fax machines and similar equipment that does not meet the capitalization threshold?
- A. The Company has chosen to track PCs as stated in the previous answer, even though they are under the capitalization limit, and incorporate their values in depreciable amounts. However, the Company does not maintain the information at a detail suitable for the determination of depreciation rates.
- Q. How does the Company derive its estimated adjustment for the depreciation reserve?
- A. The actuarial analysis uses the same data sets, algorithms and software as Staff used, yielding results that are interpreted by the depreciation analyst, resulting in an

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- Q. Does the Company make this additional adjustment for all depreciated plant accounts?
- A. Yes, for the non-lifespan accounts and all other accounts this period is called the remaining life even when it is recommended that the account be simply amortized over a pre-specified period.
 - Q. What is the result of these additional estimated amounts and periods?
- A. It constrains and limits the amount of time that the ratepayers have available to return the investment made by the Company for service to the ratepayer, as if at some date certain time in the future the Company will be exiting the business of providing water service.
- Q. Are there any other estimated adjustments that the Company seeks to make regarding depreciation?
- A. Yes. The Company would like to redistribute the accrual of reserves for depreciation between the two phases. The first of these phases is based on an unspecified average and the second is based upon the Company's interpretation of depreciation policy, procedures, methods, and techniques developed outside the Commission's policies and rules.

1 Does the Staff believe there is an estimated inadequacy of the reserve for Q. depreciation? 2 3 No, Staff believes the reserve to currently be over-accrued by over A. \$30 million. 4 5 Has the theoretical reserve over-accrual of \$30 million been addressed in this Q. 6 case? 7 A. Yes, Mr. Gregory E. Macias has recommended in his direct testimony filed in this case, that no action be taken regarding the reserve over-accrual of \$30 million, but that 8 9 Staff continue to monitor it. Meanwhile, Mr. Macias' recommended depreciation rates are intended to be corrective to the depreciation reserve over-accrual on a going-forward basis. 10 Does this conclude your prepared surrebuttal testimony? 11 Q. 12 A. Yes, it does.

CASE PARTICIPATION

GUY C. GILBERT, MS, PE, RG

| Date Filed | Issue | Case Number | Exhibit | Case Name |
|------------|---|-------------|---------|---------------------------------|
| 17-Jun-94 | Modernization | TO-93-309 | | Farber Telephone |
| 17-Nov-95 | Certificate (Sewer) - Case dismissed | SA-94-54 | | Osage County Water (sewer) |
| 01-Oct-94 | Certificate | GA-94-127 | | Southern MO Gas Co |
| 12-Oct-94 | Transfer of assets | GM-94-252 | | Missouri Public Service |
| 30-Aug-94 | HB 360 & extr. ret. | TAO 992 | | Holway Telephone |
| 30-Aug-94 | Extraordinary retirement amortization | TAO 993 | | New Florence Telephone |
| 03-Jan-95 | Waiver from Rule | GO-95-104 | | Fidelity Natural Gas |
| 11-Jul-95 | Purchase of GTE exchanges | TM-95-134 | | Ozark Telephone |
| 11-Jul-95 | Purchase of GTE exchanges | TM-95-135 | | BPS Telephone |
| 11-Jul-95 | Purchase of GTE exchanges | TM-95-142 | | Modern Telecommunications |
| 19-Sep-95 | General rate case | WR-95-145 | | St. Louis County Water |
| 11-Jul-95 | Purchase of GTE exchanges | TM-95-163 | | Cass County Telephone |
| 22-Mar-96 | Certificate | SA-96-40 | | Taneycomo Highlands (Sewer) |
| 14-Feb-96 | Certificate | SA-96-91 | | S.T. Ventures (Sewer) |
| 09-May-96 | Certificate (Water & Sewer) | WA-96-96 | | Emerald Pointe Utilities |
| 24-Sep-96 | Certificate | GA-96-264 | | Ozark Natural Gas |
| 31-Jul-96 | General rate case (Water) | WR-96-407 | | Taney County |
| 16-Jan-96 | Depreciation rates & amortization | TAO 998 | | Fidelity Telephone |
| 16-Jan-96 | Depreciation rates & amortization | TAO 999 | | Bourbeuse Telephone |
| 31-Jan-96 | Depreciation rates | TAO 1001 | | Northeast Missouri Rural Tel |
| 15-Nov-96 | Variance from prior order | GO-97-30 | | Southern Missouri Gas |
| 12-Dec-96 | HB360 rates | TAO 1004 | | Kingdom Telephone |
| 31-Jan-97 | Extraordinary retirement of COE | TAO 1005 | | Iamo Telephone |

| Date Filed | Issue | Case Number | Exhibit | Case Name |
|------------|--|--------------|-----------------|---|
| 3/28/97 | Depreciation of Plant | EC97362 | Direct | UtiliCorp United Inc. d/b/a MO Public Service |
| 3/28/97 | Depreciation of Plant | EO97144 | Direct | UtiliCorp United Inc. d/b/a MO Public |
| 9/16/97 | Depreciation of Plant | ER97394 | Direct | Service Missouri Public Service, A Division of |
| 9/30/97 | Sale of Plant | GM97435 | Rebuttal | UtiliCorp United Inc. Missouri Public Service, A Division of |
| 10/17/97 | Depreciation of Plant | ER97394 | Rebuttal | UtiliCorp United Inc. UtiliCorp United Inc. d/b/a MO Public |
| 11/21/97 | Amortization of accounts, Depreciation, Depreciation | ER97394 | Surrebutt al | Service UtiliCorp United Inc. d/b/a MO Public Service |
| 5/15/98 | Recommendations Depreciation | GA98227 | Rebuttal | Ozark Natural Gas Company, Inc. |
| 10/8/98 | Depreciation of Plant | EC98573 | Direct | St. Joseph Light and Power Company |
| 11/30/98 | Depreciation of Plant | WA97410 | Rebuttal | George Hoesch |
| 5/13/99 | Depreciation of Plant | ER99247 | Direct | St. Joseph Light & Power Company |
| 5/13/99 | Depreciation of Plant | EC98573 | Direct | St. Joseph Light & Power Company |
| 8/8/2000 | Depreciation of Plant | GR2000512 | Direct | Union Electric Company d/b/a AmerenUE |
| 11/04/04 | Depreciation of Plant | ER-2004-0570 | Rebuttal | Empire District Electric Company |
| 9/11/06 | Depreciation of Plant | GR-2005-0387 | Direct | Atmos Energy Company |
| 12/11/06 | Depreciation of Plant | GR-2005-0422 | Rebuttal | Missouri Gas Energy |

GUY C. GILBERT, MS, PE, RG

PROFESSIONAL EXPERIENCE

State of Missouri, Public Service Commission Utility Regulatory Engineer I, 1994-2000, 2004-present

Prepare depreciation studies, cost studies, valuations and engineering analysis of utility assets. Conduct special projects in conjunction with the FCC and the FERC.

Linn State Technical College Chair, Civil / Construction Engineering Management Technology Department Director, Material and Safety Institute 2000 - 2004

Department Chair and faculty instructor for courses in civil engineering technology, construction methods and techniques, surveying, engineering economics, materials, material testing, estimating, scheduling and project management.

Direct and manage activities of the Material and Safety Institute that provides resources and training for business and industry in the areas of quarry/materials acceptance certification as mandated by the Federal Highway Administration and OSHA/MSHA safety training.

State of Illinois, Department of Energy and Natural Resources Project Engineer 1991 - 1994

Managed Clean Coal Technology Demonstration projects; often in concert with U.S.DOE projects. Represented Illinois in over \$1.1 billion of projects ranging from pre-combustion technologies to combustion and post combustion technologies. Performed cost benefit analysis of the environmental and economic impacts and procured benefits to the state.

CW3M Company, Inc.
Consulting Project Engineer 1993 –1994 (part time contract)

Conducted geotechnical evaluation of leaking underground storage tank sites. Designed equipment for containment and treatment of contaminated ground water.

Illinois Commerce Commission Management Analyst 1988 – 1991

Managed consultant conducted comprehensive management audits of operational aspects of public utilities. Assessed least cost planning programs of public utilities and provided recommendations on risk assessment and cost estimating of various externalities. Have reviewed and provided recommendations to utilities within the management function areas of Operations, Operations Planning, Power Production (fossil and nuclear), Fuels Management (fossil and nuclear), Transmission and Distribution (electric and gas), Engineering and Construction

(electric, gas, and telephone), Gas Supply, Network Operations Planning, Network Operations and Information Services.

Freeman United Coal Mining Company (General Dynamics) Assistant to the Superintendent 1982 - 1987

Produced annual mining plans and budget for 2+ million ton per year underground mining facility. Assessed geologic aspects of the mine environment to optimize safety and productivity. Prepared economic feasibility studies and justification for new and alternative capital expenditures. Developed and implemented microcomputer based on site operations information systems encompassing maintenance, materials, manpower, and costs. Administered UMWA-BCOA Labor Agreement: grievance procedures, attendance control and benefits programs. Special projects involving production methods, structures, ventilation, and materials engineering. Provided certification of operating compliance with Federal and State regulations as required.

Peabody Coal Company Coal Miner. UMWA 1976-1980

EDUCATION:

Bachelor of Science Economics, University of Missouri-Rolla
Bachelor of Science Mining Engineering, University of Missouri-Rolla
National Science Foundation Research Grant participant (NSF GY 9841)
Master of Science, Career & Technology Education, Central Missouri State University
Graduate Speaker, Central Missouri State University
Outstanding Graduate Student Leadership Award, Central Missouri State University

Advisory Board Member, Economics & Finance Department, University of Missouri-Rolla Facilities and Planning Committee for construction of Calvary Lutheran High School School Board Member Trinity Lutheran Grade School

Continuing Education

Management Analyst Training
Basic Depreciation Concepts
Models Used In Life and Salvage Studies
Forecasting Life and Salvage
Advanced Topics in Analysis and Forecasting
Business and Technical Writing
Communicating Effectively
Auditing in Telecommunications
Introduction to EDP Auditing
Network Certification
Asbestos Training for Maintenance Employees, #40 CFR 763.92(a)(2)(i thru iv)
Red Cross First Aid Adult/AED/Child/Infant CPR Instructor, Expired
Redirecting Employee Performance

Basic Supervision Humboldt Radiation Safety Training Class

CERTIFICATIONS:

by United States Department of Labor

Noise Level Testing
Dust Sampling
Dust Sampling Equipment Calibration
Electricity Low/Medium/High Voltage, Expired
Dam and Refuse Impoundment Inspector
Dam and Refuse Impoundment Inspection Instructor
OSHA Safety Instructor (10 & 30 Hour), Expired

by State of Missouri

State Board of Geologist Registration, member
Registered Professional Engineer, No. EN 026908
Registered Professional Geologist, No. RG 0976
SAVE/SEMA Structural Inspector I
Vocational Teaching Certificate, No. 0238934
Department of Transportation, Trainer Certified Materials Technician Level 1
Department of Transportation, Trainer Certified Level 2 Aggregate
Department of Transportation, Trainer Certified Level 2 Soils
Department of Transportation, Trainer Certified Level 2 Concrete
Department of Transportation, Trainer Certified Profilograph

by State of Illinois

Mine Manager, No. 6634
Mine Examiner, No. 10324
Electrical Hoisting Engineer, No. 2427
Sewage Treatment Plant Operator, Class K
Industrial Wastewater Treatment Works Operator, Class K
State of Illinois Mine Rescue Team, Springfield Station, No. 2
Certified Benchman for Mine Rescue Equipment
Emergency Medical Technician-Ambulance, Expired

Demonstration Projects

- Energy & Environmental Research Corporation Hennepin Station (GR-SI)
- Energy & Environmental Research Corporation City Water Light and Power
- Pircon-Peck Process Western Illinois University
- Combustion Engineering Integrated Gasification Combined Cycle (IGCC) City Water, Light and Power Springfield
- Southern Illinois University Refurbishment Repowering Project

- Tecogen's Development and Testing of a Commercial Scale Coal-Fired Combustion System - Illinois Coal Development Park
- TCS Incorporated's Micronized Coal System at Rochelle Municipal Utilities
- IGT Kerr-McGee MildGas
- Radian's Characterization of Disposed Wastes from Advanced Coal Combustion Residues

Investigations

- NovaCon Sorbent: U.S. DOE and EERC
- Sargent & Lundy Combustion 2000:
- Tecogen: moving bed copper oxide flue gas cleaning process
- Air Purification's RotorFilter Technology:
- Tampa Electric Company: Use of Illinois high sulfur coal

Management Audits

Central Illinois Light Company, Peoria, Illinois Commonwealth Edison, Chicago, Illinois GTE Telephone Company, Dallas, Texas GTE Data Systems, Tampa, Florida