STATE OF MISSOURI 1 2 PUBLIC SERVICE COMMISSION 3 4 5 TRANSCRIPT OF PROCEEDINGS 6 7 Stipulation Hearing July 12, 2007 8 Jefferson City, Missouri 9 Volume 8 10 11 In the Matter of Laclede Gas ) Company's Tariff to Revise Gas ) Case No. GR-2007-0208 12 Rate Schedules 13 ) et al. 14 15 NANCY M. DIPPELL, Presiding, 16 SENIOR REGULATORY LAW JUDGE. 17 JEFF DAVIS, Chairman, CONNIE MURRAY, 18 STEVE GAW, ROBERT M. CLAYTON III, 19 LINWARD "LIN" APPLING, COMMISSIONERS. 20 21 22 REPORTED BY: 23 KELLENE K. FEDDERSEN, CSR, RPR, CCR MIDWEST LITIGATION SERVICES 24 25

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MARC D. POSTON, Senior Public Counsel P.O. Box 2230 200 Madison Street, Suite 650 Jefferson City, MO 65102-2230 (573)751-4857 FOR: Office of the Public Counsel and the Public. LERA L. SHEMWELL, Senior Counsel P.O. Box 360 200 Madison Street Jefferson City, MO 65102 (573)751-3234 FOR: Staff of the Missouri Public Service Commission. 

PROCEEDINGS 1 2 JUDGE DIPPELL: This is Case No. 3 GR-2007-0208, in the matter of Laclede Gas Company's 4 tariff to revise natural gas rate schedules. My name is 5 Nancy Dippell. I'm the Regulatory Law Judge assigned to 6 this case, and we've come here today on July 12th for a 7 hearing to present the Stipulation & Agreement and answer 8 questions that the Commissioners might have. 9 I'm going to begin with entries of 10 appearances, if we can start with Staff. 11 MS. SHEMWELL: Good afternoon, and thank 12 you, your Honor. Please let the record reflect the 13 appearance of Lera Shemwell representing the Staff of the Missouri Public Service Commission, Post Office Box 360, 14 Jefferson City, Missouri 65102. Thank you. 15 16 JUDGE DIPPELL: And Office of Public 17 Counsel? 18 MR. POSTON: Thank you. Marc Poston appearing on behalf of the Office of the Public Counsel 19 20 and the public, P.O. Box 2230, Jefferson City, Missouri 21 65102. 22 JUDGE DIPPELL: Laclede? 23 MR. PENDERGAST: Thank you, your Honor. Michael C. Pendergast and Rick E. Zucker appearing on 24 25 behalf of Laclede Gas Company. Our business address is

720 Olive Street, St. Louis, Missouri 63101.
 2 JUDGE DIPPELL: Missouri School Boards

3 Association?

MR. BROWNLEE: Richard Brownlee, law firm
of Hendren & Andrae, 221 Bolivar Street, Jefferson City,
Missouri 65101, appearing on behalf of Missouri School
Boards Association.

3 JUDGE DIPPELL: And the Missouri Energy
9 Group?
10 MS. LANGENECKERT: Lisa C. Langeneckert,

11 law firm of the Stolar Partnership, 911 Washington Avenue, 12 No. 700, St. Louis, Missouri 63101.

JUDGE DIPPELL: And the union, USW Local?See no one here for them.

And Ms. Vuylsteke hasn't arrived yet for the Missouri Industrial Energy Consumers.

MS. LANGENECKERT: Ms. Vuylsteke is coming. 17 There was one lane open on 50, and it was kind of a --18 JUDGE DIPPELL: I was going to say, I 19 20 received a message she was running just a little bit late. 21 And is there anyone here for Department of 22 Natural Resources? 23 MR. MILLER: Yes, your Honor. Marty Miller, Legal Counsel, Department of Natural Resources. 24

25 Our business address is 1101 Riverside here in

1 Jefferson City, 65101.

2 JUDGE DIPPELL: Thank you. There was an 3 amendment to the Stipulation & Agreement just filed. 4 MS. SHEMWELL: That's correct, your Honor. 5 JUDGE DIPPELL: And included with that was 6 the signature sheet, the amended signature sheet including 7 DNR's signature; is that correct? 8 MS. SHEMWELL: That's correct. Kara 9 Valentine signed. We had her agreement to sign on Monday, 10 and we have filed that indicating their concurrence in the Unanimous Stipulation & Agreement. 11 12 We also filed an amendment to the first page of Attachment 1 of the Stipulation & Agreement which 13 14 shows the overall customer impacts. The Commission should have that packet in front of it. It's a recalculation of 15 16 the impacts on different customer classes. It includes 17 the new and existing customer charges, and it shows that 18 the current typical residential customer increase is approximately \$2.45, or 2.63 percent, which includes both 19 20 base rates and gas costs. JUDGE DIPPELL: Okay. And I did pass out 21 22 copies of that for each of the Commissioners. Should be 23 there in front of you. 24

24 MS. SHEMWELL: There were two slight tariff 25 amendments that were also filed with that. Mr. Pendergast

has prepared a packet for the Commission that should
 include the stipulation and all attachments.

JUDGE DIPPELL: Okay, then. Let's go ahead, then, and just begin with, I believe Ms. Shemwell had an opening statement, and then anyone else who wants to make some opening remarks after that.

MS. SHEMWELL: Good afternoon. May it
please the Commission? I'm Lera Shemwell. I represent
the Staff.

On July 9th, the parties to this case filed 10 a Stipulation & Agreement in Case No. GR-2007-0208. This 11 is a unanimous stipulation with the agreement of all of 12 13 the parties, Staff, Laclede, Office of the Public Counsel, 14 the Missouri Energy Group, the Missouri Industrial Energy Consumers, the local union -- I believe that's 11-6 --15 16 Missouri School Boards Association and the Department of 17 Natural Resources.

18 Staff believes that this is a just and 19 reasonable result that balances the interests and needs of 20 all of the parties. It is a black box settlement. Staff 21 has explained in its memo to the Commission how it reached 22 the settlement. However, some of the other parties may 23 have their own and different reasons for reaching 24 agreement.

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As we discussed, Laclede filed a revised

Attachment 1 to the Stipulation & Agreement this morning
 that describes the customer impacts with the residential
 customer being approximately \$2.50 per month, and that
 does include PGA base costs and gas costs.

5 Laclede filed its tariffs in this case on 6 December 13th, 2006, asking for a total increase of 7 52.9 million. Staff's direct testimony filed a case of approximately 15.3 million. However, as a result of 8 9 meetings in this case, the settlement discussions, Staff recognized certain errors in calculations, including 10 tax -- I'm sorry -- customer growth numbers and weather 11 12 normalization, which increased Staff's case by 13 approximately 2.45 million.

Additionally, Staff looked at information, additional information from the company and updated its numbers on the emergency cold weather rule, health and medical costs for the company, home inspection fees and bill redesign, among others, and that increased Staff's case by about 3 million.

As a result of negotiations concerning return on equity, bad debts, prepaid pensions and true-up allowances, Staff's case was increased by approximately 11 million.

24 While the Stipulation & Agreement reflects 25 an increase of 38 million, that is not really what the

customer impact is going to be because Laclede's already
 collecting 5.5 million in a line item charge for ISRS.
 ISRS will be reset to zero. So that's 5.5 million that
 Laclede's already charging customers that's included in
 this 38.6 million.

6 In addition, Laclede will be crediting 7 12 million into the ACA. 6 million of that is a one-time 8 increase as a result of the Stipulation & Agreement in the 9 last case. It's the customers' share of off-system sales 10 and capacity release from the 2005 rate case.

11 Staff wanted to move its imputation for 12 off-system sales from rate base over to the PGA. In past 13 cases, Staff has imputed approximately 6 million of 14 off-system sales and capacity release. We feel that the 15 company will make at least \$6 million. But moving it to 16 the ACA and PGA allows that to be credited against the 17 costs to the customer.

All of the costs for buying gas which the customers pay result in Laclede's being able to make these off-system sales and capacity release. Those go through the ACA. So Staff felt it was appropriate to impute the revenue from that on the ACA side. In addition, that can be updated every year in the PGA adjustment. Staff believes that the net impact on

25 customers, therefore, in the first year will be

\$21.1 million, for both margin rates and the PGA rates when those are taken into account. Staff believes that this is in the public interest. Public Service Commission law is to be broadly construed with a view to the public welfare, efficient facilities and substantial justice between patrons and utility companies.

7 The settlement addresses the specific 8 interests of all of the intervenors in this case, the 9 Office of the Public Counsel and the Staff. Staff 10 believes that these are just and reasonable rates because 11 it permits Laclede to provide safe and adequate service, 12 as required by 393.130, and earn a reasonable return on 13 its investment.

14 The stipulation also includes a low-income customer assistance program and an energy efficiency 15 16 program. And I will note that attached to Staff's Memo in 17 Support is a sheet that describes all of the energy 18 efficiency programs in the state that I, at least, found quite interesting. The Commission can compare and 19 20 contrast what's going on with conservation or energy 21 efficiency programs in Missouri. 22 I have with me today Mr. Mark 23 Oligschlaeger, Tom Imhoff, Matt Barnes, Anne Ross, Lesa 24 Jenkins and David Sommerer, who are available to answer

25 your questions on specific topics. I will be happy to try

to answer them if I can. Otherwise, we'll turn to staff.
 Thank you.

JUDGE DIPPELL: Thank you. Mr. Pendergast, did you want to make an opening?

5 MR. PENDERGAST: Thank you. If it please 6 the Commission?

7 I wanted to start by expressing my sincere appreciation to all the other parties in the room today 8 9 for taking a constructive and cooperative approach to all 10 of the challenging and complex issues that we had to deal with in this case. Challenging issues are nothing new to 11 you. You've had a good year, year and a half of having to 12 13 decide a lot of challenging issues that have come before 14 you.

I think that that litigation process served 15 16 the parties in this case well because we took some 17 quidance from the Commission as far as where it is on 18 various issues, and I want to go ahead and emphasize that 19 we took it from all the Commissioners, and we attempted to 20 come up with something that was not only consistent, I 21 think, with our own principles and our own interests and 22 our own objectives, but that fell within the general 23 parameters that I think the Commission has been moving 24 towards as well.

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And in that regard, doing the hard work of

resolving those policy differences was not an easy task,
 but everybody worked in good faith and worked to get to a
 resolution that we could all find acceptable given the
 stakeholders that we represent.

5 And I think the end result is that we've 6 come up with a series of recommendations for you that are 7 reflected in the Stipulation & Agreement that truly are 8 just and reasonable, that truly are consistent with the 9 public interest and that warrant your approval.

10 Staff did an outstanding job, I thought. I 11 didn't necessarily agree with every single word in their 12 Memorandum in Support of the Stipulation & Agreement, but 13 I thought they did an outstanding job of explaining the 14 various provisions and how they work, and I don't have a 15 great deal to go ahead and add to that. I think I will 16 just briefly run through a couple of items.

17 Ms. Shemwell has already talked about the 18 revenue requirement and how the 38.6 million in base rate increase needs to be factored in, that you now will have a 19 zero ISRS, so you have to deduct the 5.5 million to 20 21 determine what the really net impact is on base rates. 22 And then we have the \$12 million PGA offset that will also 23 be offsetting that during the first year. And that's associated, as Ms. Shemwell indicated, with moving 24 25 off-system sales from base rates back into the PGA where

once it resided a number of years ago. Given the
 volatility of those revenues, we think that's a reasonable
 approach to do.

But there's one additional thing that we did in this case. Basically, the structure that the parties agreed upon is similar to what you approved for MGE a few months ago and had approved for them in a rate case several years before that.

9 The one twist on it is that the way it 10 normally works when it's in the PGA/ACA process is that you wait a full year, and then you go ahead and see what 11 12 kind of off-system sales you did, what kind of capacity 13 release revenues you realized, and then whatever sharing 14 percentage you have, you go ahead and split it between the customer and the company, and the customers' share flows 15 through the PGA. 16

17 What we tried to do in this case was, in 18 addition to flowing through some credits that were 19 associated with our off-system sales over the last couple 20 of years pursuant to the Stipulation & Agreement in our 21 last rate case, we also built in a base level into the 22 PGA. Recognizing that there's going to be some level, and 23 rather than having customers wait a year to be able to receive a benefit from it, we thought it was appropriate 24 25 to go ahead and build it in now. It will all be

reconciled back to what it actually is, but we thought it was appropriate not to wait a year to begin to divide whatever those revenues are. So that's one of the reasons why we have the \$12 million offset that Ms. Shemwell referenced and that's set forth in the Stipulation & Agreement.

7 A couple of other items in the 8 Stipulation & Agreement. Rate design. Obviously rate 9 design for cash utilities has been a pretty big issue here 10 in front of the Commission, and the Commission has moved 11 forward in a number of cases with a straight fixed 12 variable.

We firmly support the goals and objectives underlying that straight fixed variable approach. I don't want there to be any misunderstanding about that. We also know that some Commissioners and the Office of Public Counsel and the others have had concerns, most notably concerns about the impact on the smaller user.

What we did in recognition of all of those considerations was to try and refine our existing rate design, which has been in effect for about four or five years now. It's worked well. We really haven't had any customer complaints about it. And it accomplishes some of the same goals as straight fixed variable by moving more costs into the first block where you expect most usage to

1 go ahead and occur, and at the same time we've always had
2 a PGA offsetting block that tends to go ahead and mitigate
3 the impact of that on the small user.

4 What we did in this case was to go ahead 5 and reduce those blocks to the amounts that are set forth 6 on Attachment 1 to provide for a little bit more surety on 7 cost recovery, but at the same time make sure we're not over-recovering. We still maintain some PGA differential, 8 9 but we reduced it a bit. And then we had some customer charge increases in the neighborhood of 3.50 for 10 residential and comparable ones for the other customer 11 12 classes.

13 The end result of that is that it 14 accomplishes, I think, a little more robustly the goals of the straight fixed variable at least from our perspective, 15 16 but at the same time it does it in a different way that 17 does mitigate the impact on the low-use customer, which I 18 know was something that was particularly important to Public Counsel and that I think Commissioners Gaw and 19 20 Clayton have referenced in some of their orders that have 21 been issued. 22 So we think it's a good way of -- a second

23 way of really coming forward and trying to accommodate a 24 variety of interests, and we would strongly recommend your 25 approval of it.

1 As far as how the rate increase was 2 allocated among the various customer classes, you can go ahead and see that on Attachment 1. And what we did was 3 4 just set out the specific amounts that went to each 5 customer class. It's not exactly an equal percentage 6 increase. There was a little shifting that went on, but 7 very little, and for all intents and purposes, it's pretty close to an equal percentage increase to all the customer 8 9 classes. But the dollar amounts, as I said, are reflected on Attachment 1, and you can look at those for yourself. 10 Just talk a little bit about the tariff 11 modifications. We are actually reducing our service 12 13 initiation fee from 36 to \$25. At the same time, we are 14 applying those more broadly to more customers than we have in the past regardless of whether you need to have a 15 16 serviceman come out or not come out, which is sometimes 17 beyond the control of the customer. Depends on whether 18 their meter's inside or outside, whether the meter has to be shut off in order to initiate service. It just seemed 19 20 fair to go ahead and apply it to everybody, but to do so 21 at a lower rate. That's what we propose to do here. 22 We've proposed an increase in the 23 reconnection charge -- and all of this is addressed in paragraph 4 -- from 54 to \$62. That doesn't exactly 24 25 recover the cost of disconnecting and reconnecting

service, but it moves towards that cost, and we think for
 that reason it's appropriate.

3 For the first time we're looking at 4 implementing credit scoring as a means of determining, 5 only for new customers, when deposits should be required. 6 And we're doing it on an experimental basis, and I want to 7 make sure the Commission understands that. It's something that we're going to go ahead and we've committed to do 8 9 additional evaluations of to determine what the ultimate 10 impact is.

11 The good news is that Laclede will need to 12 collect fewer deposits from new customers than it has in 13 the past. Right now we have general criteria. We collect 14 deposits from folks that move into apartments, and then we 15 collect deposits from folks that move into homes depending 16 on some very broad criteria that's in the Commission's 17 rules.

And this is a customer-specific kind of evaluation that's done. We use a credit scoring agency that's -- and score that's directly related to energy costs and how customer behavior and payment behavior is when it comes to energy bills.

And the bottom line is we'll be collecting fewer deposits than we have in the past, but those deposits will be better targeted at those customers that create the greatest risk of not only leaving us but
leaving all of our customers with some additional bad
debts to pay. So we think that that's a positive step in
the right direction, but the proof will be in the pudding,
and we need to evaluate it and we need to study it to see
how well it works in the future.

7 We also have pretty much consistent language dealing with pensions and OPEBs, language that 8 9 you have probably seen before either in a Laclede case or 10 in other cases. I've just about exhausted my knowledge of that issue. This is the one that I ask my people not to 11 run by me before they send things to Staff. But if you do 12 13 have any questions, I've got Mr. Fallert here who knows 14 this inside and out and can certainly assist you with those questions. 15

16 Depreciation, very simple. We had a little 17 mixup in the last case, and we had some computer 18 equipment, some of which was supposed to be depreciated at 19 ten years and some that was supposed to be depreciated at 20 five. Those kind of got switched. So we're switching 21 them back, so the one that should be depreciated over five 22 years is and the one that should be depreciated over ten 23 years is. And that's more of a fix than it is anything 24 else.

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The accounting authorizations. Reservation

of right paragraphs, 14 to 16, I only have a couple things to say about that. One of them is, we had filed tariffs in this case that were designed to better define our liability for work we do behind the customer's meter, and we think it's important to do that in this litigious society.

7 They always know where to find the gas company, and they always think that the -- erroneously, of 8 9 course, that the gas company has deep pockets. And so we 10 find ourselves having suits filed against us, having to go through an expensive litigation process at times where we 11 have little, if any, connection to the particular premise, 12 13 other than the fact we went on there at one time providing 14 some sort of work, sometimes regulated, sometimes not.

15 And the bottom line was, it raised some 16 concerns by Staff and Public Counsel. We decided to go 17 ahead and not pursue that in this case. And really the 18 only thing the parties have agreed to is that if we do 19 pursue it through a separate tariff filing at some point 20 in the future, they will not raise the argument that it 21 should have been disposed of in this case. They're free 22 to raise any other arguments they may have regarding that. But it's an important issue, and we look forward to 23 discussing it again with you in the future. 24

25 Those paragraphs 14, I think it's 16 also

addresses recovery of the cold weather rule compliance cost for the emergency amendment that was made. We were able to reach agreement on that. An amortization of five years is reflected in the rates and referenced in the Stipulation & Agreement.

6 Off-system sales, capacity release 7 revenues, we've already talked about that, paragraph 17. As I indicated, the basic sharing structure is similar to 8 9 what you approved for MGE, with the exception that our 10 baseline levels are higher than what they were in MGE because we've had the opportunity to do some more sales, 11 and with the fact that we're building in a baseline up 12 13 front instead of waiting for a year to pass and see what falls out. 14

GSIP, a couple changes have been made to 15 that, basically raising the incentive ceiling by 50 cents 16 17 to be a little more reflective of what current market conditions are. At the same time, the cap on how much the 18 company can earn has been lowered from 5 million to 19 20 3 million, so our total upside opportunity under that 21 incentive mechanism is now 3 million. And we've also 22 eliminated the 1 percent that was afforded under the 23 previous tariff for any amounts made above 5 million. 24 We've also updated the indices that are 25 used in the comparative benchmark, as suggested by Staff

witness David Sommerer, to make those more consistent with where we're purchasing our gas these days compared to where we were purchasing them when the GSIP was first approved.

5 You heard Ms. Shemwell talk about the 6 low-income energy assistance program, and there's a couple 7 of changes in that. I think the Staff and Public Counsel worked very hard to come up with some revisions that will 8 9 hopefully enhance the effectiveness of the program in the 10 future. The total amount that is being spent on the program has been, at least on paper, reduced somewhat, but 11 I think effectively, given what we've spent on it, it may 12 13 be about the same.

But we are going to go ahead and, instead of including an amount in rates, other than the leftovers from the last program that still need to be spent, we're going to put that into a regulatory asset where we will go ahead and as we spend money on the program be building up that asset between now and the next rate case.

In addition, we also recognize that that asset could be offset by potential savings associated with the plan, and those potential savings are defined as, if we do get a customer to stay on and that customer goes ahead and actually pays bills during the summer, you know, that's kind of like found revenue. I mean, you know,

1 that's revenue that's coming in to us that's also going to 2 be used to offset rates to everybody else in the next rate 3 case. And so to the extent that the customer complies 4 with the program, they stay on during the summer period, 5 we will offset that regulatory asset by one-half of the 6 revenues that that customer -- margin revenues that that 7 customer generates during the summer, as well as for each year that they stay on, one-half the disconnection 8 9 expenses that would otherwise be incurred to go out and disconnect the customer and come back in and reconnect 10 11 them.

Hopefully those are two areas where there'll not only be a benefit to Laclede, but in the future there will be a benefit to other customers through these particular programs.

16 Energy efficiency and conservation. When 17 we filed our case, we indicated that we thought energy 18 efficiency and conservation measures were very important. 19 It's the most effective thing that we and our customers 20 can do to respond to higher gas prices, and that's simply 21 use less of it. And we had a rather ambitious, rather 22 bold proposal in our case to effectively do what PG&E has 23 done in California and offer direct rebates to customers based on how much they saved. 24

I th:

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I think it's fair to say that the other

parties weren't quite ready to move forward to something at this point, and we understand that, but they and I think we, we're ready to go ahead and sit down and talk earnestly about what kind of programs would be appropriate in the future.

6 Therefore, we proposed a collaboration process, not unlike those that you've approved for other 7 utilities, where we will work together and, if we can, 8 9 work with electric utilities in our service territory to 10 try and coordinate this stuff a little bit so that we can come up with some things that are hopefully cost effective 11 12 and really work and benefit the consumer that's taking 13 advantage of them and hopefully other consumers as well. 14 So we've committed to spend \$3.5 million on that over the next three years, and, you know, if there is 15 16 a need to go ahead and the parties agree to spend more, 17 we -- the stipulation provides we can come back and 18 unanimously request that from you. So we think that's a substantial commitment, and we're looking forward to 19 sitting down with the parties and working on coming up 20 21 with those kind of programs. 22 The other thing I will say on energy

efficiency, we have agreed and there is allowance in rates for an increase in the low-income weatherization program. It's currently at 500,000. And the revenue requirement in

this case proposes to increase that to 950,000. So that is something that will be ongoing. DNR is going to be more involved on a going-forward basis helping to administer that program. I think that's appropriate, and that's what the Stipulation & Agreement provides for.

6 Fixed price option that's addressed in 7 paragraph No. 21. One of the things we had proposed when 8 we filed our case was giving customers an additional 9 choice, and that choice would be to lock in the price of 10 their gas for up to an entire year. That was something we had kind of proposed as part of our overall regulatory 11 12 compact, not all elements, of course, which were agreed 13 upon by the parties.

14 But nonetheless, we've agreed to go ahead and sit down and collaborate with the parties to see if we 15 16 can develop something that works for everybody. The 17 Stipulation & Agreement has some general principles about 18 the program not having a detrimental impact on other customers, and it being a regulated service, and those are 19 20 kind of the outside parameters that we need to work in. 21 But we'll be sitting down in the near 22 future and looking at the feasibility and details of such 23 a program, and to the extent that we can reach agreement, we'll be coming back to you with some tariffs that reflect 24 25 what we've come up with.

ISRS, paragraph No. 22, nothing really new 1 there. Same kind of language we had in the last rate 2 3 case. It continues to work well from our perspective. 4 Paragraph No. 23 talks a little bit about 5 cost allocation affiliate transactions. A number of the 6 parties, most notably the Staff, expressed an interest in 7 looking at this issue more. Public Counsel also expressed an interest. And I think it relates to our cost 8 9 allocation manual, how well that cost allocation manual 10 complies with the affiliate transaction rules, and generally transactions between Laclede and its affiliates. 11 12 From my perspective and I think my 13 company's perspective, I think we're all well served by 14 having very clear rules and very clear understandings about how these affiliate transactions are supposed to 15 work, how things are supposed to be priced. And to the 16 extent that we can go ahead and get additional clarity 17 through this process, I think that's a good thing. So 18 we're looking forward to sitting down and working on that. 19 20 And finally, Fidelity. We acquired about 21 1,300 customers, I think it was, back in February of 2006. 22 At the time we indicated that we were going to go ahead 23 and be rolling those customers in to Laclede's rate fold 24 here when we had our next rate case. This is now the next 25 rate case, and the parties have agreed to go ahead and do

that at the purchase price that we purchased Fidelity for,
 minus a little depreciation.

3 A couple things I should say is that Staff 4 was concerned, and we're certainly willing to accommodate 5 that concern, that to the extent there was any positive 6 ACA balance when we do roll it in, that those would go 7 back to the good folks in Sullivan and Russellville, that 8 territory. I think that's appropriate, and we'll 9 certainly work with the Staff to go ahead and do that. 10 And should there be a prudence disallowance relating to gas costs when Fidelity owned them, we don't 11 12 expect one, but should there be one, any impact from that 13 would also go back to the Fidelity folks. 14 The rest of the provisions of the Stipulation & Agreement are pretty well standard 15 16 provisions and you should be familiar with them. I think the only other thing I would mention is that we have 17 proposed an August 1st, 2007 effective date. 18 19 Obviously having the rates in early was an integral part of negotiations we had with the other 20 21 parties, and we would certainly appreciate any assistance 22 the Commission could provide approving this in its usual 23 expeditious manner so that it might be realized. 24 Assuming that you do approve the 25 Stipulation & Agreement, which we heartily recommend that

you do, once again, I say I think it's a just and reasonable result that truly reflects the hard work of a lot of parties that came at this from different policy perspectives and were able to go ahead and through that hard work come up with something that I think is truly in the public interest.

7 With that, I'll go sit down, and we'll be 8 happy to go ahead and answer any questions you might have. 9 Thank you. Oh, excuse me. Mr. Brownlee, I said I would 10 mention something about school aggregation. The schools 11 had intervened. We have a tariff that we provide them 12 with school aggregation service on. I think most of the 13 Commissioners are familiar with that.

There's been some discussion from the schools about restructuring that so that we provide the service in a way that's more similar to the way MGE does it and AmerenUE gas does it, and we've indicated to the schools that we're certainly willing to work with them on that, and that we will be probably submitting a tariff sometime here in the not too distant future.

21 We just didn't want it to come as a 22 surprise to anybody that, rather than resolving those 23 issues in the rate case, we resolved it outside the rate 24 case. I think that the tariff was first implemented 25 outside the context of a rate case, and the statute

provided for that, and I think it's an appropriate thing 1 2 to do in this instance, too. 3 Thank you. I really am done now. 4 JUDGE DIPPELL: Ms. Vuylsteke, did you want 5 to make an entry of appearance? 6 MS. VUYLSTEKE: Yes. I would like to enter 7 my appearance on behalf of Missouri Industrial Energy 8 Consumers. I'm with the law firm of Bryan Cave, 211 North 9 Broadway, Suite 3600, St. Louis, Missouri 63102. I'm 10 sorry for being late. JUDGE DIPPELL: That's all right. Thank 11 12 you. 13 Office of Public Counsel, do you have any 14 opening remarks? 15 MR. POSTON: Thank you. I don't really have any opening remarks on the stipulation itself. 16 17 Ms. Shemwell and Mr. Pendergast did a good job of covering 18 those issues. We are here to answer questions. 19 20 Ms. Meisenheimer is here. She was involved in the rate 21 design, the low-income program, GSIP and some of the 22 tariff issues, and she can answer questions to those. 23 Otherwise, we're here for questions. Thank you. 24 JUDGE DIPPELL: Thank you. Missouri 25 Industrial Energy -- yeah, Industrial Energy Consumers?

MS. VUYLSTEKE: I only want to state our 1 support for the settlement. A lot of hard work went into 2 3 it, and we wholeheartedly support it. 4 JUDGE DIPPELL: Thank you. Now Missouri 5 Energy Group? 6 MS. LANGENECKERT: We also support the 7 settlement. We feel that it balances all the interests of 8 the parties. 9 JUDGE DIPPELL: School Boards Association? 10 MR. BROWNLEE: Mr. Pendergast stated what the agreement has been, and we should expect to have a 11 12 tariff presented to the Commission prior to the heating 13 season, which is an important date coming up. And it will 14 bring -- the proposal and the discussions will bring the Laclede tariff proposal in line with the other utilities 15 16 that the Commission has previously approved the tariffs. 17 It's been a huge dollar savings for the educational 18 community. JUDGE DIPPELL: And Department of Natural 19 20 Resources? 21 MR. MILLER: We also support the agreement, 22 and are essentially here if you have any questions for us. 23 JUDGE DIPPELL: All right, then. I think, 24 then, we're ready for questions from the Commission. What 25 I will do is ask you if you have questions. If the

1 questions need to be answered by one of the non-attorneys, then I'll swear them in as a witness and we'll take it 2 3 from there. Commissioner Murray? COMMISSIONER MURRAY: I don't particularly 4 5 have any questions. I may develop some as I listen to 6 what some of the other Commissioners ask. But I would 7 like to say congratulations to all of you. I think it's remarkable when a group of such obviously diverse 8 9 interests come together and arrive at a unanimous 10 Stipulation & Agreement. Congratulations. 11 JUDGE DIPPELL: Commissioner Gaw? 12 COMMISSIONER GAW: My first question has to do with the reference on page 4 to the NYMEX class action 13 14 lawsuit, if somebody can give me a very brief update on what's going on with that. 15 16 MS. SHEMWELL: Certainly. That's the class 17 action case that's in the Southern District of New York. 18 It has to do with price manipulation on the NYMEX. Many 19 of the companies that were sued as a result of the class action have settled. We expect that money to be 20 21 distributed. Laclede was, in fact, the only company that 22 had traded on the NYMEX, and so is the only LDC in the 23 state that could intervene. They could intervene, and they've agreed that any settlement that they receive from 24 25 that will be flowed back to customers through the PGA.

COMMISSIONER GAW: Okay. Is there a long 1 list of defendants? Are there many defendants in that 2 3 case? MS. SHEMWELL: Yes, but it's quite similar 4 5 to the list of defendants in the Commission's lawsuit 6 against Aquila in its case it's got in Nevada. 7 COMMISSIONER GAW: And is NYMEX itself a defendant in that case, in this case? 8 9 MS. SHEMWELL: I don't believe so. COMMISSIONER GAW: On page 5, and this has 10 to do with the initiation fees, I need just a -- a quick 11 understanding, if you could, of the difference in what 12 goes into the initiation of services compared to 13 reconnection. What's the difference in what occurs? 14 MS. SHEMWELL: Initiation of service, of 15 course, is when a customer changes and starts new service 16 17 with the company. Sometimes Laclede has to go out to 18 actually turn on the gas, but sometimes they don't. It's 19 a matter of adjusting their computer equipment to billing the new customer. If there was an inside meter, Laclede 20 21 would have to send a service representative out to the 22 site, serviceman I think as Mr. Pendergast said, and in 23 other instances not. 24 Staff looked at the overall cost of service

25 initiation for Laclede and felt that customers should not

be penalized because they moved into a home with an inside
 meter. So the \$25 is representative of their costs spread
 across every customer who initiates new service on the
 Laclede system.

5 Reconnection charges will come after a 6 customer has been disconnected for whatever reason, 7 probably nonpayment of their bill. Staff feels that 8 \$62 is closer to Laclede's actual cost to disconnect and 9 reconnect the service. This is done either at the curb or 10 inside the customer's home. So that does involve sending 11 someone to the site.

12 COMMISSIONER GAW: So if I understand you 13 correctly, with the initiation of service, sometimes it 14 involves going to the site? 15 MS. SHEMWELL: That's correct.

16 COMMISSIONER GAW: With the reconnection, 17 it always has to have someone go out to the site? 18 MS. SHEMWELL: If they've gone out and 19 physically cut off the gas, which is what these charges 20 involve, yes.

21 COMMISSIONER GAW: Okay. So that's the 22 difference in the cost. That's all I'm asking. Let me 23 ask you in regard to this other credit scoring. First of 24 all, maybe this should go to Public Counsel, but anyone 25 who wants to tackle it. I want to know when Staff and Public Counsel look at credit scoring as a means of determining the amount of deposit, what protections do you look for in that -- in the kind of credit scoring that is done to ensure that there is not discrimination in that -in the way those credit scores are done?

6 MS. SHEMWELL: Actually, Staff has been 7 concerned with discrimination, and we feel it's likely 8 that this will result in less discrimination. Credit 9 scoring completely -- is done completely outside of 10 Laclede. It's done by a credit scoring company. Laclede 11 will receive that customer's credit score.

In the past, Laclede has decided whether or not to charge a deposit from customers based upon a variety of factors, including whether or not they were renting, and that -- a renter can certainly have an excellent credit history, but they were charged a deposit as well as customers who rent and might not have an excellent credit history.

19 Laclede had four factors that they used in 20 making a determination, which did allow some judgment and 21 potential discrimination to occur. So we think that the 22 credit score will actually get away from that.

23 What that credit score should be exactly, I 24 don't think any of us know yet. This is an experimental 25 program. We don't know that number. That's why Laclede's

1 going to keep track of the number of customers. We have established a number that Staff is comfortable with. 2 3 That's something we're going to be looking at as this 4 process continues is how many deposits they're getting, 5 what is the correct number, how many people are 6 defaulting, and make those adjustments as we go along. 7 There are many things that can go into this, including the economy in St. Louis, the economy 8 9 overall and result in different -- customers having different credit scores. 10

COMMISSIONER GAW: What I'm looking for 11 here is an understanding of the -- because I don't -- and 12 I don't know the answer to this question. What is -- is 13 14 there just one set of parameters that's used by all credit rating agencies or credit agencies -- excuse me -- about 15 what the credit rating is of an individual so that there's 16 17 not any discretion there?

18 I mean, is that the case, or do different agencies that rate credit of individuals have different 19 sets of questions and data and criteria to evaluate what 20 21 the credit status is of that individual? I don't know. 22 MS. SHEMWELL: I don't know the answer to 23 that. 24 COMMISSIONER GAW: Without knowing the answer to that, then I don't know whether or not there are

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1 protections built in to ensure that discrimination doesn't occur based upon inappropriate discrimination. If that's 2 3 the case, I'd have concern. So I'm looking for that kind 4 of feedback here. Is there some uniformity? If there's 5 uniformity and that's overseen by somebody with the 6 federal agency, then there are protections that come and 7 derive through that. Does anyone know the answer to that? 8 Maybe you have more specifics, 9 Mr. Pendergast, on what the -- who's doing the program and 10 if there's oversight or something that would be helpful. MR. PENDERGAST: Sure. Commissioner, what 11 I can tell you is the credit scoring program is developed 12 13 by Equifax and it's --COMMISSIONER GAW: Who is that? 14 MR. PENDERGAST: It's one of the three 15 major credit scoring agencies. 16 17 COMMISSIONER GAW: Okay. 18 MR. PENDERGAST: It's one that's been developed specifically for energy-related clients where 19 20 they try and look at factors. And I can't give you an 21 explanation right now exactly how those factors operate, 22 but it's designed to go ahead and look at factors that 23 predict payment behavior and whether or not somebody is going to go ahead and ultimately make that payment. 24 25 There was a lot of discussion between us

and Public Counsel and also the Staff on where that level should be set. The 723 I think it is that's in the tariffs may be a little misleading because you may be comparing that to what a traditional credit score is, and I think those are usually 850 or 900. This is on a scale of 1,000.

7 And I think Public Counsel was very concerned that we didn't have a number that was going to 8 9 drag too many people into the net that probably shouldn't 10 be paying one, and the -- on that particular scale, compared to another, a more traditional credit rating, 11 it's -- it's below 600, which is kind of a subprime 12 lending credit rating where you would go ahead and 13 14 typically find things like deposits being collected. And we think it's a lot more -- from a 15 discrimination standpoint, you know, right now you have a 16 17 situation where somebody may have a terrible personal 18 history of paying bills but they happen to have a job and happen to own a home and you don't go ahead and require a 19 deposit there; whereas, somebody has a great credit 20 21 history and maybe lives in an apartment and you do. 22 This is really trying to say, I want to 23 look at that particular customer's payment performance in the past, and I want to base my criteria on that. Quite 24 25 frankly, from our perspective, you know, when we collect a

1 deposit, we have to pay 9 percent on it, and that's more expensive than our short-term, you know, cost of money. 2 3 And, you know, unless we have to go ahead and collect a 4 deposit to protect ourselves and our customers from 5 eventual bad debt, you know, we'd just as soon not. 6 When I say this will require fewer deposits 7 being collected from customers than we do today, we think 8 that's a good thing for a number of reasons. 9 COMMISSIONER GAW: It would make me feel better if I knew that there was some oversight here that 10 was generated to ensure that there was not -- there's not 11 12 discrimination based upon the evaluation of the 13 individuals. And it is a little bit perhaps more of a 14 concern when it's something different than the normal credit rating, but that doesn't necessarily mean it's 15 16 creating more of a problem. I just don't have that 17 information. 18 Public Counsel, I'll ask you-all direct. Give me your -- you signed off on this, obviously, so what 19 20 is it -- were your concerns taken care of? Did you have no concerns that this could result in discrimination 21 22 against individuals for inappropriate purposes? 23 MR. POSTON: I'd ask that Ms. Meisenheimer 24 be sworn. 25 (Witness sworn.)

JUDGE DIPPELL: Go ahead. 1 MS. MEISENHEIMER: We certainly are 2 3 concerned about the use of credit scoring. It's a new 4 thing. It's unchartered territory, if you will. We did 5 insist that it be treated as experimental, that the 6 company will later perform the exact type of analysis that 7 they performed and brought to us in seeking our support in 8 this case to get credit scoring. 9 Credit scoring has kind of a history. I think that the current rules envision maybe some movement 10 toward credit scoring, and we thought this was -- this was 11 12 a way to try it out at a credit score level that we 13 ultimately were comfortable with, with Laclede in particular because of Laclede's -- or Laclede's tariff is 14 different than the existing rule on collecting deposits. 15 16 They have greater ability to collect deposits. They can 17 collect a deposit from all renters. 18 And so in that sense, you know, I view this

19 as an improvement, and ultimately we agreed to implement 20 this and will be carefully looking at it once that review 21 is done.

22 COMMISSIONER GAW: Well, I hope that as 23 that goes along, so this moves forward, that someone 24 verifies that there's -- that this isn't creating some 25 disproportionate shift that indicates that there may be discrimination as a result of utilizing this methodology.
 And it could be that it goes the other way, but somebody
 ought to be ensuring that that's tracked at some point so
 that this thing can be evaluated.

5 MR. PENDERGAST: That's a good point, 6 Commissioner, and I think Public Counsel was equally 7 concerned about that, and we do have some tracking 8 obligations.

9 Also want to assure the Commission, we 10 didn't just pick this number out of the air and say, well, why don't we try this first. We did a fairly detailed 11 12 study where we looked at various credit scores and we 13 applied them to real-life situations and customers and 14 looked at, given what the credit score was and where the customer's payment history was, how good of a predictor 15 16 was it, whether the customer would ultimately pay his bill 17 or not pay his bill.

18 And, you know, when we settled at a particular level, it was where there started to be a 19 20 fairly sizeable falloff in the customer paying their bill. 21 I guess the only other point I would make 22 is we did propose in this case, and we did not go ahead 23 and ultimately pursue it, to have prepaid deposits as well. And, you know, even for those customers that do 24 25 have to pay a deposit, they still go ahead and get to pay

it in installments, and, you know, they're not paying a 1 bill in advance if you will. And I just kind of contrast 2 3 that to other industries. The telephone company, for 4 example, I think that I get billed like a month in 5 advance. And with the gas company, you know, normally you get hooked up, you don't pay anything, you go 40 days or 6 7 50 days until after you've been billed. You have 20 days on top of that, and then finally we start collecting 8 9 something. So, you know, that basic structure is left 10 in place at least for now, and that, you know, I think 11 provides some comfort for those that are concerned about 12 13 what the impact will be on customers. 14 COMMISSIONER GAW: On page 10, and I think Mr. Pendergast already -- has already sufficiently dealt 15 16 with this for my benefit, but on 15 there, there is 17 nothing in here regarding decreasing or further insulating 18 Laclede from liability, correct? MS. SHEMWELL: That's correct. 19 20 COMMISSIONER GAW: The calculation in 16 on 21 page 10 of the amount of uncollectible expense and 22 interest costs related to the emergency cold weather rule 23 amendment, what form -- what was used to come up with that 24 calculation? 25 MS. SHEMWELL: Do you want to swear

1 Mr. Oligschlaeger?

2 JUDGE DIPPELL: Mr. Oligschlaeger, would 3 you please raise your right hand. 4 (Witness sworn.) 5 JUDGE DIPPELL: Thank you. 6 MR. OLIGSCHLAEGER: The specific number 7 that was stipulated here actually comes from the testimony 8 of OPC witness Mr. Ted Robertson. I think our number in our direct testimony was slightly different, but the 9 parties determined through settlement that we could all 10 concur in Mr. Robertson's and OPC's quantification. 11 12 COMMISSIONER GAW: And OPC, this 13 calculation is based upon which methodology? MR. POSTON: I would have to ask 14 Mr. Robertson, and I know he's in the back hiding. 15 16 COMMISSIONER GAW: I'm not trying to delay 17 this. JUDGE DIPPELL: Mr. Robertson? 18 19 COMMISSIONER GAW: I just wanted the 20 answer. 21 MR. ROBERTSON: I have to apologize. I'm 22 not really dressed for this. 23 JUDGE DIPPELL: That's all right. Would 24 you raise your right hand. 25 (Witness sworn.)

1 COMMISSIONER GAW: Can you answer my 2 question? MR. ROBERTSON: Yes, I can. Basically what 3 4 happens, the company put together an analysis based on 5 what the AAO stated. I looked at the analysis. I 6 accepted pretty much everything they did except for some 7 customers had made payments, and rather than apply them to 8 the balances that were overdue, the company hadn't done 9 that. So I adjusted their analysis to make sure those payments came off the top first. 10 11 And then other than that, we pretty much 12 accepted everything the company did. 13 COMMISSIONER GAW: Kind of what I'm looking for here, we went through this discussion. 14 15 MR. ROBERTSON: Excuse me one second. It 16 changed to a five-year amortization. I think they 17 originally had three-year. COMMISSIONER GAW: What I'm looking for 18 here is there was discussion about whether or not any 19 20 benefit -- at one point in time, in discussing this cold 21 weather rule, these provisions, about whether benefits 22 would be netted in, and in regard to any costs that might 23 have occurred from amendment. You may not be familiar 24 with that. But there was -- there was disagreement among 25 the Commissioners about how that should be handled, and

I'm trying to understand whether or not there was an assessment of any particular benefits that might have been derived. The fact that you netted some payments might be construed to be that. I don't know if that's the only thing that you did or not.

6 MR. ROBERTSON: I'm not sure I know what 7 benefit you're talking about.

8 COMMISSIONER GAW: Well, if people were on, 9 stayed on afterwards, there were benefits from the revenue 10 stream coming in that wouldn't have occurred if they had 11 remained disconnected.

MR. ROBERTSON: The analysis did take care of payments that were made. The company, payments that were made, subtracted them off to reach a net number. So, I mean, as far as payments being made to come up with a final number, final net number that the company believed was owed to them, yes, that did occur.

18 COMMISSIONER GAW: Do you know whether this 19 is consistent with OPC's initial position in regard to how 20 the benefits should be calculated on the cold weather 21 rule? 22 MR. ROBERTSON: Since I wasn't part of that 23 initial testimony, I'm not sure.

24 MR. POSTON: Do you mean initial position
25 in other cases?

COMMISSIONER GAW: On the cold weather rule 1 2 itself. 3 MR. POSTON: I believe we're consistent 4 with our position, but I can't point to what we've argued 5 in those instances to say whether that's for certain. 6 MR. ROBERTSON: I would add, though, as far 7 as what was in the AAO and what the Commission ordered, I 8 think we followed that. 9 COMMISSIONER GAW: Yeah. That's what 10 worries me. MR. ROBERTSON: I had a Commission Order to 11 12 rely on. We followed it. 13 COMMISSIONER GAW: I understand. It doesn't help me. It helps others. Okay. So let me --14 15 I'll move on. Thanks. 16 Let's see. The off-system sales and capacity release provisions, first of all, someone give me 17 a pretty quick definition of net revenues, if you would. 18 When you say net, what's it net of? 19 20 MR. PENDERGAST: I think that's just the 21 margin. It's the amount that you make that is in excess 22 of what your actual costs are. 23 COMMISSIONER GAW: In acquiring it to begin 24 with? MR. PENDERGAST: Well, looking at the 25

1 revenues you get from the sale and deducting from that the 2 cost of the gas, it's the net amount that you take home. 3 COMMISSIONER GAW: Okay. And then I'm not 4 suggesting that this is anything new, but does someone 5 want to help me to understand first of all how you came up 6 with these percentages? I realize it's a settlement. 7 Secondly, why those percentages need to change as you get increases instead of remaining what they are initially. 8 9 You don't have to defend your position, Mr. Pendergast. 10 I'm asking Staff.

MS. SHEMWELL: Staff looked at what the Commission did in not this immediate last MGE case, but the case before, where the Commission moved off-system sales and capacity release into the PGA, and Staff agreed, and Mr. Sommerer testified, that since that's where the costs resided, then the benefits flow back to customers. The sharing mechanism is a settled amount.

18 COMMISSIONER GAW: It's a sharing 19 mechanism, because I understand moving at least 20 conceptually from a principle standpoint why you want 21 there to be a matching between off-system sales and 22 purchases.

23 MS. SHEMWELL: I think that the Staff feels 24 that the first 2 million is pretty much a given, but 25 again, customers have paid for all of the costs that

1 result in the company's ability to make this. We do not disagree with the company sharing in that they are making 2 3 these sales and it requires their time and efforts. The 4 reason that they go from 85 percent to customers to 5 70 percent for customer was a settled amount. The company 6 shares a little more the more off-system sales it makes. 7 COMMISSIONER GAW: I think I just stated 8 that in my question. 9 MS. SHEMWELL: Right. 10 COMMISSIONER GAW: Does OPC have anything to add? 11 12 MR. POSTON: I just wanted to add that we consider this an improvement over the current off-system 13 14 sales that I believe I know last year and perhaps the year before that it ended up being where 50 percent of 15 16 off-system sales and capacity release went to company and 17 50 percent went to the customers. 18 Under this new proposal, the average that's going to go to customers will never go below 70 percent. 19 20 So the company will never earn more than 30 percent of 21 off-system sales. We see this as an improvement over the 22 50 percent the customers were getting or are currently 23 getting. I'm not --24 COMMISSIONER GAW: Is that the best you're 25 going to be able to do for me?

MR. POSTON: Well, maybe you can --1 2 COMMISSIONER GAW: It's better than bad, so 3 it's good. 4 MR. POSTON: I'm just throwing in one of 5 the reasons why we support this. Was there a particular 6 question that I'm not answering? 7 COMMISSIONER GAW: I'm just trying to 8 understand why the increase, why does it increase from --9 and I understand why -- why Laclede wants it to increase. 10 They may not be satisfied with the amount. I'm trying to get the position from OPC and Staff about what is the --11 12 what is the reason why you support the increase in the 13 percentage as you increase the amount of off-system sales 14 and capacity release. Is it just simply because it settled and you agreed to that or is there some -- I'm 15 looking at the principle. 16 MR. POSTON: Well, I mean, settlement is a 17 18 big part of it, yes. We had -- we wanted different numbers in there originally, yes. 19 20 MR. PENDERGAST: If I --21 COMMISSIONER GAW: You can go ahead, 22 Mr. Pendergast. I'm not trying to cut you off. I'm 23 just --24 MR. PENDERGAST: No. And I think the 25 theory behind it, too, is that, you know, the larger the

off-system sales, you know, it's always harder to get the
 last dollar than it is the first dollar. So as you
 generate more off-system sales, then your percentage
 should you go ahead and go up.

5 Quite frankly, it's one of the hardest 6 issues that we had to go over. We thought the sharing 7 percentages should have been greater. In fact, we thought 8 we should have been able to use those to offset attrition 9 in the future. But those were issues that were resolved 10 and we came up with this settlement that, as I said before, is very consistent with what the Commission has 11 approved for MGE just a few months ago and consistent with 12 13 what they approved a couple of years ago for MGE.

14 Just to kind of put it in perspective, I mean, ten years ago nobody was making these off-system 15 16 sales. Okay. You had your gas supply contracts and you 17 had your transportation. You know, you were probably 18 buying gas from a pipeline. But over the course of the last, you know, ten years Laclede's worked very hard at 19 generating these kind of revenues, and the fruits of that 20 21 are being shared and shared in a very significant way with 22 our customers in this case.

That \$38.6 million we talked about is being reduced by \$12 million because of the off-system sale revenues that we've managed to generate in the past, and

1 hopefully the off-system sale revenues we're going to be able to generate in the future. And that's a tremendous 2 3 savings, I think, for customers and tremendous benefit. I 4 know there are other LDCs in this country that don't do 5 nearly as much off-system sales as Laclede does, and, you 6 know, we really think it's a win/win situation for not 7 only the company, for the customer, and we all ought to be 8 able to go ahead and share the benefits from that. 9 And I think, you know, Public Counsel and

10 Staff negotiated something where the customers are going 11 to go ahead and get the lion's share of the benefit of it 12 for the foreseeable future, and as part of the overall 13 settlement we were willing to go ahead and agree to that. 14 Those benefits are very real and they will be reflected 15 immediately as a result of this settlement.

MS. SHEMWELL: Commissioner Gaw, Staff does not feel that an LDC should actually need an incentive to do the best job it can for its customers. That's what we expect Laclede to do is the best job it can for its customers.

In the past, Laclede has had GSIPs that have tried to give it an incentive. We have been concerned that those actually harm customers. In this case, we agreed to a slight incentive in the beginning, but we do feel that these dollars will actually help 1 customers. I don't think this is an area where it can be 2 manipulated.

3 Again, we expect Laclede to do the best it 4 can. We do believe that they will make off-system sales, 5 but when you get above the 6 million, that may require 6 some additional effort. But the customer will share in at 7 least 70 percent of that that goes above the 6 million. 8 COMMISSIONER GAW: Well, and I'm not -- I'm 9 not suggesting that this is going to create this dynamic, 10 but having seen the dynamic in the past with -- and I'm not even going to say that I'm narrowing this down to 11 12 Laclede. I don't intend for it to be that. But I have seen this gaming go on between this capacity release and 13 14 off-system sales and the purchases of gas and how things are managed. I've seen consumers get burned on a number 15 of those occasions. I want to try to anticipate that to 16 17 the extent that it's possible, to anticipate it here. 18 MS. SHEMWELL: I would say that Staff is

19 more concerned with that over in the gas supply incentive 20 plan area.

21 COMMISSIONER GAW: Well, that's where I'm 22 headed right now, because I'm trying to see how these two 23 pieces fit together in this thing, because I've got an 24 incentive over on the purchase side, and I've got an 25 incentive on the sales side, both of which can go to the 1 company.

2 Now, what I can't quite get my arms around 3 is how those two things work together in concert and what 4 kind of an incentive that creates when they're placed 5 together, if any, to do something that's -- that I would 6 consider not in the consumers' best interests. I'm sure 7 you-all have thought through that. 8 MS. SHEMWELL: Yes. 9 COMMISSIONER GAW: So if somebody wants to give me the short analysis of why that's -- this 10 particular tandem here between those two things is going 11 12 to avoid some of those problems we've seen in other 13 matters in the past, I would be very grateful. 14 MS. SHEMWELL: Staff supports incentive plans only to the extent they cannot be manipulated and 15 16 actually benefit customers. The goal with an incentive 17 plan is the company actually does better -- oh, good, 18 Mr. Sommerer is here -- that the company actually did better than it would have normally and the customer shares 19 20 in that extraordinary result. 21 What Staff does not think is that the 22 company should share anything less than an extraordinary 23 result, so that there's actually an overall benefit to 24 customers. 25 COMMISSIONER GAW: Okay. I understand what

1 you're trying to accomplish, I think,

2 MS. SHEMWELL: Since Mr. Sommerer has come 3 forward, let's swear him in. 4 COMMISSIONER GAW: If Mr. Sommerer wants to 5 help me with this, that would be good. 6 JUDGE DIPPELL: Mr. Sommerer, could you 7 raise your hand. 8 (Witness sworn.) 9 COMMISSIONER GAW: Mr. Sommerer, what I'm 10 looking for here is where the weaknesses may be here to understand that you-all have tested them out, at least 11 12 theoretically, and found them to be strong enough. 13 MR. SOMMERER: Yes. Certainly there is a 14 concern that there could be problems between what's being passed through the purchased gas adjustment clause in 15 16 terms of fixed costs and how Laclede is awarded for buying 17 gas. And an example of that would be buying too much 18 capacity. You pay fixed charges for capacity. That's going to give you an opportunity for additional capacity 19 release. It's going to give you an opportunity for 20 21 additional off-system sales.

And the best that we could do with that was to make sure that we still have the prudence authority to go in and test the reserve margins and test their capacity levels. To the extent there's too much there, we still

1 maintain the right to make a disallowance. So clearly there's definitely a dichotomy here, and we have to be 2 3 watchful that there isn't gaming going on.

4 COMMISSIONER GAW: Now, my experience with 5 prudence reviews has not been very positive at this 6 Commission. So I don't have much faith in them producing 7 the necessary protections, but I'll leave it at that.

8 This question of -- that you're raising in 9 regard to the -- to certain costs that you raised in your suggestions as a potential problem, can you kind of walk 10 through that with me in not too much time? I don't want 11 12 to take too much more time on it.

MR. SOMMERER: Yes. Well, one example of 13 14 that would be producer demand charges. Producer demand charges have run about \$20 million a year at Laclede. 15 16 Those are passed through dollar for dollar through the 17 purchased gas adjustment clause, and they enable the 18 company to buy gas at a first of the month price. And 19 that ability is like having an option to order additional 20 gas during the month at first of the month price. 21 Certainly facilitates off-system sales. 22 If you're in a market where it's gotten 23 cold, supplies are tight in Chicago, you can draw on those first of month supplies and make additional off-system 24 sales. And so that would be an example where there would

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1 be an issue, and I can only say that we'll continue to 2 monitor those levels.

3 COMMISSIONER GAW: How is that an issue? 4 How does that not -- first, you're saying it's passing 5 through. So where does -- where is the disconnect between 6 where these two pieces formed together?

7 MR. SOMMERER: Certainly there could be a disconnect to the extent that Laclede went out and got 8 9 additional contracts that cost them additional producer 10 demand charges. That would give increased off-system sales opportunities. The customer would get the lion's 11 share of that, 70 percent. However, the customer pays 12 13 100 percent of the fixed demand charges. And so there is that disconnect. 14

And frankly, it's been a concern for many years, and as a Staff, we're trying to make sure that the customer gets the lion's share of off-system sales.

18 COMMISSIONER GAW: Is there any way to fix
19 that part of the problem that you just described, other
20 than a prudence review?

21 MR. SOMMERER: Some attempts have been made 22 in the past to incentivize producer demand charges, but 23 frankly, our experience with the older GSIPs have not been 24 good ones. There have been additional problems over the 25 years with those. So this is a more traditional approach 1 with less problem.

2 COMMISSIONER GAW: Okay. Now, there is an 3 incentive for them to purchase gas within certain price 4 ranges; is that correct? Is that true? Am I wrong about 5 that? 6 MR. SOMMERER: I think the GSIP as it's 7 structured here, and that's another part of the stipulation, gives an incentive for the company to meet a 8 9 benchmark. COMMISSIONER GAW: Let's say that benchmark 10 has three tiers; is that correct? 11 12 MR. SOMMERER: Correct. 13 COMMISSIONER GAW: And if they get over \$8, then what happens? Nothing, right? What happens if they 14 get over \$8? 15 16 MR. SOMMERER: If their actual gas costs 17 are over \$8, they get nothing, zero. 18 COMMISSIONER GAW: In other words, do they bear the cost of gas over 8 bucks? What do you mean by 19 20 that? 21 MR. SOMMERER: No. It's still subject to 22 prudence review. 23 COMMISSIONER GAW: So they do -- customers 24 pay for the cost of gas, subject to whether or not the 25 company made a good decision to purchase it?

1 MR. SOMMERER: That's correct. 2 COMMISSIONER GAW: When it's over \$8. When 3 it's under \$8 and above 4, what happens? 4 MR. SOMMERER: When their actual costs are 5 above \$4, the benchmark also has to be above \$4, the 6 market's above \$4. Your actual costs are under \$8, and 7 they beat the benchmark or they meet the market price, they have an opportunity for sharing. 8 9 COMMISSIONER GAW: Okay. Beat the market price as set by where? What do you mean, beat the market 10 11 price? 12 MR. SOMMERER: The market price for this 13 GSIP is set by first of the month pricing. COMMISSIONER GAW: Where? 14 15 MR. SOMMERER: By a basket of indices that represent where Laclede buys gas from. 16 COMMISSIONER GAW: Okay. Could they meet 17 18 it -- and how much do they share in that -- over that four buck range? How much? 19 20 MR. SOMMERER: 10 percent of the savings, 21 and the savings is calculated by comparing the benchmark, 22 the market price benchmark to their actual cost of gas. 23 COMMISSIONER GAW: Okay. So if they beat 24 it and they actually pay less, the customer actually is 25 paying 10 percent more than what it actually cost?

MR. SOMMERER: Well, the idea behind the 1 2 incentive plan --3 COMMISSIONER GAW: Am I -- is that true? I 4 know that's not the way it's stated in here, but is that 5 true? 6 MR. SOMMERER: Depending upon whether or 7 not you -- I'll answer the question yes. Yes, that it is 8 an additional cost that will be added to whatever that 9 invoice amount is. They're going to pay Laclede that incentive, and that's going to increase the gas cost. 10 11 The idea behind the incentive is that you positively impacted their practices and that those savings 12 13 are real, not pretend, and that, therefore, the savings 14 dwarf the amount that you're paying on the incentive. COMMISSIONER GAW: Okay. So they're 15 16 making -- there's a profit motive there. Under \$4, what 17 happens? MR. SOMMERER: Under \$4, if the benchmark 18 is at low, you're considered to be on the very low price 19 20 gas environment, and the parties --21 COMMISSIONER GAW: They get to keep 22 everything in between what they pay and four bucks? 23 MR. SOMMERER: It's just basically a pass 24 through. There aren't any incentives. 25 COMMISSIONER GAW: It's a pass through or

1 do they get to keep the difference?

2 MR. SOMMERER: No. 3 COMMISSIONER GAW: Whatever the price is. 4 If it's three bucks, the customer pays three bucks? 5 MR. SOMMERER: That's correct. 6 COMMISSIONER GAW: Isn't that the same as 7 it is if it gets over eight bucks? 8 MR. SOMMERER: That's also correct. 9 COMMISSIONER GAW: Okay. Now, put that together with me -- for me with these incentives to sell. 10 What is it that keeps there from being an incentive to 11 12 buy -- to buy in the -- I guess if they buy and they can 13 beat the margin, then they can turn around and sell, they get money for buying and selling both under some 14 scenarios, right? 15 16 In other words, they buy and they sell. 17 They get profits on both sides. If they are in between 18 four and eight bucks on the purchase side and they beat the market price, and then if they turn around and do 19 20 capacity releases, they get additional profit margins off 21 of these incentives? 22 MR. SOMMERER: Well, I wouldn't agree with 23 that totally, I think the off-system sales opportunities 24 are supposed to be removed from the traditional native 25 load, that you took at how Laclede's buying gas for the

customers in St. Louis, and you have an opportunity as
 Laclede to beat a benchmark and possibly have an incentive
 for buying cheaper gas at the benchmark.

4 Outside of that plan, there is this idea of 5 off-system sales sharing, where Laclede goes out and has 6 additional supply and sells outside its traditional market 7 area, its service territory.

8 COMMISSIONER GAW: Well, I understand that, 9 but the problem is, and I -- the company picks and chooses 10 which is for sale, and without seeing specific scenarios down about different purchases and sales, comparing what's 11 12 used for the consumer to what's used for the off-system 13 sales, I'm really having trouble seeing whether or not 14 that creates an opportunity for gaming, because I -- I know that it seems to me like there's room there for that, 15 but I can't process it without specifics in front of me. 16 17 MR. SOMMERER: I would say that Laclede is 18 required to allocate the lowest cost of gas to the native load. In other words, if it has --19 20 COMMISSIONER GAW: Where does it say that? 21 MR. SOMMERER: Those are in Laclede's 22 tariffs.

23 COMMISSIONER GAW: Okay. Anything else on
24 that subject?

25 MR. SOMMERER: No, sir.

COMMISSIONER GAW: I think that's all I had
 on that one, Mr. Sommerer. Thank you.

In regard to these -- to this -- you say these programs are being developed for low-income energy assistance. Does the Commission at some point approve or see what you-all are doing in that before it goes into effect?

8 MR. PENDERGAST: On the low-income program 9 itself, Commissioner, although we'll have a group that will kind of monitor and evaluate it and that sort of 10 thing, as a result of the fine work that Staff and Public 11 Counsel did on this issue, we actually were able to come 12 13 up with the terms of the program, and that's reflected in 14 the tariff sheets. New program goes into effect November 1st. So that pretty much lays out the very 15 specifics on what the credits will be used for and so on. 16 17 On the energy efficiency program, anything 18 we come up with as a result of the collaboration process, it specifically provides that that will be reflected in 19 the tariff that can go ahead and be filed for your 20 21 consideration here at the Commission. 22 COMMISSIONER GAW: So there is an 23 opportunity, then, to ask questions about it and to say, 24 the Commission doesn't like this provision? 25 MR. PENDERGAST: Sure. Sure. Absolutely.

1 COMMISSIONER GAW: Everybody agree with 2 that? 3 MS. SHEMWELL: Attachment 3 to the 4 Stipulation & Agreement has all the parameters of the 5 low-income energy assistance program that Staff will be 6 evaluating, and OPC and all of the participants. 7 COMMISSIONER GAW: The third-party 8 evaluator provision, is that group also that entity? 9 MS. SHEMWELL: The third-party evaluator 10 will be independent. 11 COMMISSIONER GAW: Who picks them out? 12 MS. SHEMWELL: The collaborative will pick 13 them. COMMISSIONER GAW: That's what I was 14 asking. P-R-E-T? 15 16 MS. SHEMWELL: I like PERT better, but PRET. 17 18 COMMISSIONER GAW: Is that how you pronounce it? 19 20 MS. SHEMWELL: PRET. 21 COMMISSIONER GAW: What's anticipated on 22 how much that's going to cost for that third-party 23 evaluator? Is that -- was there some parameter set on 24 that? I was just asking what the parameters of the cost 25 were on the third-party evaluator.

JUDGE DIPPELL: Ms. Ross, if you'd come 1 forward and I'll swear you in. 2 3 COMMISSIONER GAW: Somebody can just point 4 it to me. 5 (Witness sworn.) 6 MS. ROSS: I'm not sure that's in here. 7 COMMISSIONER GAW: Okay. Well, I wasn't sure either. I wondered if there was some sort of 8 9 percentage. Will that come to the Commission? 10 MS. ROSS: The choice of the third-party 11 evaluator? 12 COMMISSIONER GAW: Well, I'm really asking 13 about whether the cost will. How much of the money for 14 this program gets eaten up by the evaluator is my question. I thought there might have been some ceiling of 15 16 some sort in there. MS. ROSS: We put a cap on the 17 administrative costs for the program. 18 COMMISSIONER GAW: Does that include this? 19 20 MS. ROSS: No, I don't believe it does. COMMISSIONER GAW: I mean the evaluator. 21 22 Or does it? 23 MR. PENDERGAST: I don't know that that 24 specifically covers it, but I think everybody will share 25 the interest of trying to go ahead and keep that cost as

1 reasonable as possible. I know that, for example, Roger Colton has performed some of these evaluations for Public 2 3 Counsel and provided them in past cases, and we -- I don't 4 think anybody has an interest in seeing a material amount 5 of the program funding eaten up by somebody who's going to 6 evaluate it. And we'll be sensitive to that, and 7 certainly I don't have any problem advising the Commission 8 of what we've got in mind before we go ahead and do it. 9 COMMISSIONER GAW: I don't know if anyone has an interest like that, but I would think it would be a 10 good thing to do, at least to keep the Commission up to 11 12 date and make sure that there's not something getting far 13 afield there. MS. ROSS: There will be annual reports 14 filed with the Commission. 15 16 COMMISSIONER GAW: I know, but a lot 17 happens in a year, Ms. Ross, sometimes. 18 In regard to the EEC members, there's some reference in here that others might be able to get 19 20 involved in that. Is this the EEC or the MRET? I can't 21 remember. 22 MR. PENDERGAST: Your Honor, I think we're 23 going to basically allow anybody that wants to get 24 involved in either of these to get involved in them. From 25 the standpoint of participating, we do have some

1 distinction made between either charter members or people that can make recommendations to the Commission and people 2 3 that can simply sit in when we have meetings to tell us 4 what their particular views are. 5 COMMISSIONER GAW: I have two questions 6 here, one -- in subparts to that. One, are the meetings 7 public? 8 MR. PENDERGAST: I think that's our 9 expectation, sure. 10 COMMISSIONER GAW: We've had issues with that in some other collaboratives before. 11 12 MR. PENDERGAST: I understand. 13 COMMISSIONER GAW: My personal preference 14 is that they be public. I just say that. 15 MR. PENDERGAST: And Staff was concerned 16 about that, too. COMMISSIONER GAW: If I can remember my 17 second subpart. I think it had to do with this question 18 of -- I guess it shows up here that if there's not a 19 consensus of the charter members about -- well, that's 20 21 about the program. What I'm looking for is if somebody 22 wants in, is there some way if the charter members don't 23 let them in the Commission can intervene or they can ask the Commission to ask to have them join in if they feel 24 25 it's appropriate? Was that addressed?

1 MS. SHEMWELL: These would be public meetings with 24-hour notice. I suppose if someone feels 2 3 that they should be permitted in, they can certainly come 4 to the Commission. The intent is to take input but not 5 actually have them be voting members because, frankly, we 6 don't know who that may be. If they're not satisfied with 7 that, I don't see any reason they couldn't come to the 8 Commission. 9 COMMISSIONER GAW: Anybody else want in on 10 that? MS. SHEMWELL: I will note that we're 11 pleased that Social Services will be working with us as 12 13 well. We think that that's an important part and that they will have valuable input into the process. 14 15 CHAIRMAN DAVIS: Commissioner Gaw, can I 16 interrupt just for a second? Will you get some input from 17 community action agencies as well? 18 MS. SHEMWELL: Absolutely. They've always been involved. They will continue to be involved, and we 19 20 expect that they will do a lot of the administration of 21 the program. 22 CHAIRMAN DAVIS: Just will you be cognizant 23 that when you communicate with Social Services, you're 24 not -- that information doesn't always filter through to 25 the community action agencies like sometimes we would want

1 it to?

2 MS. SHEMWELL: We understand your concern, 3 and I believe that Gay Fred is well aware of that and is 4 certainly taking steps in this instance to try to resolve 5 some of those issues. 6 CHAIRMAN DAVIS: Thank you. Sorry, 7 Commissioner Gaw. 8 COMMISSIONER GAW: No problem. The 9 other -- another question I have is related to Fidelity, 10 and that has to do with this question of the reflection in rate base of the purchase price and then invites the 11 12 question of whether or not the purchase price was at or 13 below or above book. And I couldn't tell from this, and I 14 assume that there's a reason why I can't tell, but I don't know if my assumption is correct. 15 16 MR. OLIGSCHLAEGER: Commissioner --COMMISSIONER GAW: Whenever he starts out 17 18 with that, I know I'm --MR. OLIGSCHLAEGER: The net book cost on 19 Fidelity's records of these assets at the time of purchase 20 21 I think was approximately 4.1 million. The purchase 22 price, I believe, was somewhere in the neighborhood of 23 1.9 million. So it was purchased at an approximate 24 50 percent discount.

25 COMMISSIONER GAW: So it was a bargain,

1 depending upon your point of view.

2 MR. OLIGSCHLAEGER: Yes. 3 MS. SHEMWELL: Yes. 4 COMMISSIONER GAW: All right. The pricing 5 to Fidelity customers, if this goes through, how does it 6 impact their rates since they're going to be merged in on 7 the Laclede pricing? 8 MR. OLIGSCHLAEGER: The adjustments we've 9 included in our run for that changeover -- let me get the more or less exact number. That would lead to a reduction 10 of approximately 146,000 in annual revenues. In other 11 12 words, Fidelity customers as a whole will be paying 13 slightly less. COMMISSIONER GAW: And that's with the 14 revenue increase they're paying less? 15 16 MR. OLIGSCHLAEGER: No. That's not counting the revenue increase. 17 18 COMMISSIONER GAW: With it, do they get an increase, stay about the same, do you know? 19 20 MR. OLIGSCHLAEGER: I'm not sure we've 21 looked at that. We can get an answer to that if you like. 22 COMMISSIONER GAW: Well, I just thought if 23 you knew, I'd be curious, because it might be more 24 interesting if you lived in Fidelity territory to know 25 that number as opposed to what the increase is for --

1 MS. SHEMWELL: Commissioner, Tom Solt's 2 indicating that he has those numbers. Perhaps he can be 3 sworn.

4 (Witness sworn.)

5 MR. SOLT: I did take a look at those 6 numbers on a category by category basis. Residential and 7 commercial would pay less under the new higher rates 8 than -- and I'm talking about Fidelity customers, former 9 Fidelity customers. With the larger classes of customer, it depends on -- Fidelity currently -- the tariffs that 10 are currently in effect have flex rates for commodity 11 12 charge. They range from about 32 cents down to about 13 10 cents. It would depend on where they are in the -- in that flex. 14

However, in every case they would be less 15 than the top of that flex rate. They would be paying less 16 17 under the new rates than they are currently at the top, at 18 the 32 cent level. The only category that would be paying more would be transportation, and there are no 19 20 transportation customers on Fidelity's system currently. 21 COMMISSIONER GAW: Okay. Thank you. The 22 other thing, the other question I think I was going to ask 23 has to do with the changes in the blocks, and if --Mr. Pendergast, you might be able to answer this quicker. 24 25 You're moving more of the fixed costs into the first block

1 for -- is that for everyone or is that just for residential? I don't remember what you told me. 2 3 MR. PENDERGAST: That's for everyone. 4 Well, when I say everyone, that's for our residential, 5 commercial, C1, C2, C3 and we are reducing the cost. 6 We're not really moving more costs into it, but we're 7 recovering those costs over a lower block therm than we 8 did before. 9 COMMISSIONER GAW: What does that mean, a 10 lower block? MR. PENDERGAST: Well, instead of it being 11 65 blocks in which we put all the costs, we're putting it 12 13 in the first 30 therms. And because those blocks are 14 lower, you have greater surety that you'll actually be recovering those costs because you have more customers 15 that are going to go ahead and have usage falling within 16 that block than maybe you will at 40 or 50 or 60. So it 17 18 tends to go ahead and help to ensure that we recover those costs but don't over-recover them. 19 20 By the same spoken, we had the PGA offset 21 that was designed to go ahead and basically offset the 22 impact on customers by moving the costs from the first 23 block of PGA into the second block of the PGA. We still

25 big a differential between the first block and second

24

maintain a blocking structure there. It's not quite as

block as it used to be. We're reducing that. I think 1 Staff thought it was important to go ahead and move in 2 3 that direction. But nevertheless, because we maintain it 4 5 because some of this is still collected on usage rather 6 than simply through the customer charge, it does go ahead 7 and mitigate the impact of moving to this rate design on 8 low use customers. 9 COMMISSIONER GAW: So there's a -- in that, if I'm a residential customer, ignoring the gas cost 10 itself, I pay what under this rate design? 11 12 MR. PENDERGAST: Right. You will go ahead 13 and pay a customer charge. COMMISSIONER GAW: Which will be about 14 what? 15 16 MR. PENDERGAST: 15.50 for a residential 17 customer. COMMISSIONER GAW: And what was it? 18 MR. PENDERGAST: It was 12. 19 20 COMMISSIONER GAW: And then what happens to 21 it? 22 MR. PENDERGAST: And then for all my usage, 23 I will go ahead and up to 30 therms, I will go ahead and 24 pay the usage-based charge for that, and at the same time 25 I will pay a PGA.

COMMISSIONER GAW: Yeah. Stop for a 1 minute. What was the -- what was the rate and what will 2 3 it be, ignoring the PGA? I can look, I suppose. 4 MR. PENDERGAST: It's here on the tariffs. 5 Attachment 1. COMMISSIONER GAW: Is it this --6 7 MR. PENDERGAST: That gives the therms. It 8 doesn't give the rates. 9 COMMISSIONER GAW: Sheet 18A. MR. PENDERGAST: 18A is I think the PGA 10 rate. About 89 cents a therm on page 2. That's up to 11 12 30 therms. 13 COMMISSIONER GAW: 89 cents. What was it before? 14 15 MR. PENDERGAST: It was 41 cents before. 16 COMMISSIONER GAW: Okay. So it's doubling? MR. PENDERGAST: Yes, but they will not pay 17 anything after 30 therms, whereas they were paying that 18 41 cents for their entire 65 therms. 19 COMMISSIONER GAW: Okay. And Public 20 21 Counsel, explain to me why that's okay for lower use 22 customers. What is the counterbalance to that? 23 MR. POSTON: Well, that it still is tying 24 the margin rate to usage, so that's something that we 25 tried to make sure stayed in there instead of moving

everything towards more or less a straight fixed variable
 rate design.

3 COMMISSIONER GAW: What's an average 4 residential customer's usage? I know that varies through 5 the year obviously. What are we looking at in, say, 6 summer and then a peak winter?

7 MR. POSTON: I do not know that number. 8 MR. PENDERGAST: The one we used for 9 illustrative purposes on our customer impact number was right around 900, I think it was really 890, which was 10 based on sort of a test year, weather normalized, and 11 12 that's what produces the approximately two and a half percent, \$2.50 increase. Now, that's a typical customer. 13 Not each customer will be lower than that. 14 15 COMMISSIONER GAW: Yeah. 16 MR. PENDERGAST: Maybe 600, 300 even 17 possibly. 18 COMMISSIONER GAW: Lower use customers, will they receive a larger increase? 19 20 MR. PENDERGAST: Sure. Sure. Lower use 21 customers will receive a larger increase, but not as large 22 of an increase as they would have through a straight fixed 23 variable. It's not only because some of it's being

24 recovered on usage with just a customer charge being

25 applied, but at the same time we still have a PGA offset.

1 So we have a 30 block in the PGA, too, and that PGA rate is lower in that block. So if you look at the blocking 2 3 that goes on there, I think it's what, 23 cents lower than 4 the second block, 24 cents lower. 5 So what you're really doing is you're 6 taking that 89 cent -- is it 89 cents? Yeah, about 89 7 cents, but you're offsetting it by the lower block PGA, which is that single PGA. You'd be paying the same PGA 8 9 rate by 20 cents, 24 cents, which for the low use customer 10 you're reducing that usage impact on him. 11 So, you know, the bottom line is that it tends to go ahead and mitigate impact that you would have 12 if you just had a standard customer charge throughout the 13 14 year. COMMISSIONER APPLING: Steve, can I jump in 15 16 here? 17 COMMISSIONER GAW: Yes, please. 18 COMMISSIONER APPLING: Michael, what 19 advantage is there to Laclede versus the customer? The

20 next question I have on that same issue, do you have any 21 numbers of how many of your residential customers that has 22 a bill that's less than \$100 per month? Because it seemed 23 to me that lowering this from 64, 65 down to 30 would all 24 depend on me how many people are standing in that shade. 25 MR. PENDERGAST: Sure. The benefits, I

think, to Laclede are. First of all, this is a mechanism that seems to have worked well for us for about four or five years. I know that we're changing the blocking a bit and the customer charge is going up a bit, but we've had relatively few customer complaints about the rate design. So people get comfortable with something, and you want to go ahead and preserve it if it gets the job done.

8 And what lowering the block does is help 9 ensure that we're going to recover but not over-recover 10 our costs because the more usage takes place in that 30 11 therms than it does in 65 therms.

I guess the other impact was we did have a bit of a concern from the standpoint that we do have a fairly significant number of customers that have relatively low usage and somewhere in the neighborhood of maybe 50,000, and this kind of rate design sort of softens the impact of the straight fixed variable would have on them.

We don't have to have the customer faced with, well, if I've got to go ahead and pay this much just to go ahead and keep a heater and dryer and maybe a stove going, or just keeping a water heater going, you know, this tends to go ahead and not make a customer make that choice by softening the impact.

25 And we thought, you know, for our

1 particular characteristics that that was an important consideration. 2 3 COMMISSIONER APPLING: Thank you, Steve. COMMISSIONER GAW: I think I'm done, too. 4 5 Thank you all. 6 JUDGE DIPPELL: Thank you. Commissioner 7 Clayton, did you have some questions? 8 COMMISSIONER CLAYTON: Do you-all want to 9 go next? 10 COMMISSIONER APPLING: That was my only question. I was concerned about the low income, so I have 11 12 no other questions. 13 JUDGE DIPPELL: Mr. Chairman, did you want to ask questions now? 14 15 CHAIRMAN DAVIS: No. I think most of my questions have already been answered. 16 COMMISSIONER CLAYTON: Thank you, Judge. 17 18 Mr. Pendergast, what was the -- the original request was \$52.9 million in increase in revenues; is that correct? 19 20 MR. PENDERGAST: That sounds correct, yes. COMMISSIONER CLAYTON: Did that 21 22 52.9 million include the amount in ISRS, the roughly 23 \$5 million in ISRS that's being rolled in, or is this 24 52.9 plus the infrastructure investment that was being 25 made at the time?

1 MR. PENDERGAST: I think it excluded it, but -- excuse me. I think it excluded. Let me just 2 3 verify that real quickly. 4 It was net of about 1.8 million in ISRS at 5 the time. 6 COMMISSIONER CLAYTON: So if we look at the 7 totality of Laclede's request, it would be roughly another 3 and a half million, \$4 million added to the 52.9. Would 8 9 have been about a \$55 million increase request in total from base rates? 10 11 MR. PENDERGAST: Yeah. I'd have to think about that a little bit. The only reason I say that is 12 13 because when we filed our case, we filed some pro forma 14 stuff that just kind of projects out rate base and that sort of thing, and some of that would have gone ahead and 15 16 instead of being in the pro forma rate base, would have been picked up by the ISRS. So it may not be a dollar for 17 dollar offset. 18 COMMISSIONER CLAYTON: I'm looking for 19 estimates, just an idea of whether -- since we're moving a 20 21 surcharge into base rates, I just wanted to be clear on 22 the comparison. 23 MR. PENDERGAST: Sure.

24 COMMISSIONER CLAYTON: Ms. Shemwell, can
25 you point -- give me an idea of where the major

1 differences were between Staff and Laclede prior to the settlement? First of all, can you tell me what Staff's 2 3 recommendation was for an increase if we were to have 4 adopted Staff's position? 5 MS. SHEMWELL: Initially with its direct 6 filing it was 15 million. We got updated information from 7 the company, new payroll information, health care costs 8 and things like that, and that led us to increase our --9 COMMISSIONER CLAYTON: And what was your updated figure? What was Staff's updated position? 10 11 MS. SHEMWELL: 27.1. 12 COMMISSIONER CLAYTON: Okay. And what is 13 the total amount of increase in this is 30 --14 MS. SHEMWELL: 8.6. COMMISSIONER CLAYTON: 38.6. Can you 15 identify for me some of the big ticket items where Staff 16 17 and Laclede disagreed that would -- that would help illustrate the difference in positions between the 18 52.9 and the 27.1? 19 20 MS. SHEMWELL: ROE, bad debt, prepaid 21 pension asset amortization, and then Staff --22 COMMISSIONER CLAYTON: Hang on. Slow down. 23 You said ROE. You said bad debts. Okay. Go ahead. 24 MS. SHEMWELL: Prepaid pension asset 25 amortization. I can barely say that, so someone else will

have to explain that if you have questions. And then 1 true-up added about two and a half million to Staff's. 2 COMMISSIONER CLAYTON: Were there any 3 4 differences on depreciation? 5 MS. SHEMWELL: No. 6 COMMISSIONER CLAYTON: Okay. Can you give 7 me an idea, considering Laclede's last rate case 8 concluded, what, about a year and a half ago, what is the 9 major driver for the increase since it wasn't that long ago? We don't have fuel costs like we would see in an 10 electric case. Can you give me a general idea of the big 11 12 ticket items? 13 MS. SHEMWELL: I believe that was a 2005 14 case was their last rate case. Laclede does have increase in costs in terms of payroll expenses, health care costs. 15 16 They are continuing to put pipe into the ground all of the 17 time. 18 COMMISSIONER CLAYTON: But there was only 5 million in infrastructure, correct, I mean, of 19 investment that was put into rate base? 20 MS. SHEMWELL: Of ISRS qualifying. Not 21 22 everything they do qualifies for ISRS. That has to be new 23 and they have repairs and that sort of thing. Taxes, 24 gasoline, you know, the cost of vehicles, all of those 25 things increase. We're looking at about a 3 percent

1 increase, which is probably in the range of what

2 inflation's been in the last 18 months.

3 COMMISSIONER CLAYTON: Mr. Pendergast, do 4 you want to elaborate on that at all? You probably know 5 the case better than anyone. Are there any other big 6 ticket items that led to this?

7 MR. PENDERGAST: Yeah. I think, first of 8 all, I'm not sure that we thought maybe perhaps in the 9 last case we had fully come up to where we needed to be as 10 far as cost recovery was concerned, but it was pretty high 11 cost environment at the time. And I thought that reaching 12 a settlement under those circumstances was appropriate.

13 The \$6 million right off the bat, the base 14 rate increase, the offset that we talked about, is associated with moving off-system sales out of base rates, 15 and there's a 6 million imputation there, and moving it 16 over to the PGA. Now, we tried to capture some of that 17 18 back with the PGA offset that we have. If you're just looking at base rates and wondering what happened there, 19 20 that's a factor.

21 COMMISSIONER CLAYTON: Can you give me an 22 idea of beyond the ISRS amount of 5 and a half million, 23 5.5 million was already in ISRS accumulated since the last 24 case?

25 MR. PENDERGAST: Right.

1 COMMISSIONER CLAYTON: How much additional infrastructure investment, capital investment has Laclede 2 3 made since the last case? 4 MR. PENDERGAST: Yeah. And my sense is 5 that ISRS maybe accounts for about 40 percent of our 6 capital budget, the rest going to, you know, new 7 construction, new development and non-ISRS related maintenance things. So you might have -- if you turn it 8 9 into the same kind of number, you know, looking at the revenue requirement associated with it, that might be 10 7 or 8 million right there. 11 12 COMMISSIONER CLAYTON: In revenue 13 requirement? 14 MR. PENDERGAST: Yes. COMMISSIONER CLAYTON: So we can have 15 confidence -- and I want any party to disagree with this. 16 17 We can have confidence that we're looking at a 12 or 18 \$13 million revenue requirement associated with just capital expenditures, 5 and a half plus another 7? 19 20 MR. PENDERGAST: That sounds back of the 21 envelope like that would be about right. 22 COMMISSIONER CLAYTON: Does anyone disagree 23 with that? 24 MS. SHEMWELL: No, Commissioner. 25 COMMISSIONER CLAYTON: Many of the

1 questions that I had have already been answered, so if 2 you-all will bear with me just for a second.

3 I did have a question on paragraph 17. I'm 4 going to ask Mr. Pendergast this. In the off-system sales 5 capacity release revenues that will flow through the PGA, 6 there is a reference -- there is a reference to firm sales 7 and firm transportation customers, and I kind of got a little confused in reading that. Are the different 8 9 customer classes treated any differently with regard to 10 the off-system sales and capacity release issue? MR. PENDERGAST: Yeah, they are, and 11 basically the main difference is that there's some 12 13 recognition that our ability to make off-system sales is 14 somewhat -- is supported by the fact we have pipeline capacity, by the fact we have demand charges that we pay 15 16 on our gas supply, and some customers pay a greater 17 proportion of those.

18 If I'm a firm transportation customer, I 19 may -- in fact, I do go ahead and pay for some pipeline 20 capacity. They pay 80 percent of that for the right to go 21 ahead and have backup service. And so they go ahead and 22 get a portion of the capacity release revenues in 23 accordance with how much --

24 COMMISSIONER CLAYTON: Is it proportional,25 is it directly proportional to the different class cost of

1 service?

2 MR. PENDERGAST: Yeah, I think it's fair to 3 say that it is proportional. The only thing I would say 4 is that our firm transportation customers as a result of 5 something reached agreement on years ago I think pay 6 80 percent of the proportional amount. So it would be 7 ratcheted down to reflect that.

8 And then on the off-system sales, it's a 9 combination of -- when you say how much of the off-system 10 sales do you get for firm transportation customers, it's a 11 factor that's based on what they pay in gas supply demand 12 charges, which is basically nothing. So they don't get a 13 portion related to that, but they still get a portion 14 related to the pipeline capacity.

Basic transportation customers, on the other hand, since they don't pay us for capacity that's included in our PGA and they don't pay us for gas supply demand charges, would not be entitled to get a share of that revenue.

20 COMMISSIONER CLAYTON: Thank you.
21 Mr. Poston?
22 MR. POSTON: Yes, sir.
23 COMMISSIONER CLAYTON: Are you awake over
24 there?
25 MR. POSTON: Yes.

COMMISSIONER CLAYTON: Did or does Public 1 Counsel have any concerns with regard to treatment of 2 3 residential customers on the PGA flow-throughs on 4 off-system sales and capacity release? 5 MR. POSTON: What do you mean by treatment 6 of residential customers? 7 COMMISSIONER CLAYTON: Well, just what Mr. Pendergast says, the proportional allocation of the 8 9 mechanism relating to capacity charges and firm transportation charges. Did you hear his answer? 10 11 MR. POSTON: Yes. Yes. No. I mean, I 12 agree with what he said. We don't have any additional 13 concerns that I can raise right now. 14 COMMISSIONER CLAYTON: Okay. What is the -- what is Laclede's total revenue requirement, 15 excluding PGA, just the distribution costs? 16 MR. PENDERGAST: Total 38.6, and that's --17 I'm sorry. 38.6 million, but that's with 5.5 million in 18 19 ISRS already. 20 COMMISSIONER CLAYTON: No, no. The total 21 revenue requirement. That's the increase. 22 MR. PENDERGAST: Oh, total cost of service? 23 COMMISSIONER CLAYTON: Yes. 24 MR. PENDERGAST: Excellent question. Let 25 me see if I can find out. With this increase, it's

1 280 million.

2 COMMISSIONER CLAYTON: That does not 3 include PGA, correct? 4 MR. PENDERGAST: Correct. 5 COMMISSIONER CLAYTON: Paragraph 20, sub B, 6 there's a reference to the HVAC rebate program. What is 7 the balance in that program right now? 8 MR. PENDERGAST: All told, I think we had a 9 couple hundred thousand left in that, Commissioner, and 10 the residential has really been pretty much fully subscribed. The commercial and one of the programs we 11 have for low-income renters that own multiple units has 12 13 not used very much of the money, just haven't been able to 14 get --15 COMMISSIONER CLAYTON: So the 200,000 is in commercial, on the commercial side? 16 MR. PENDERGAST: Yeah. And what we've 17 18 agreed to do here as part of this stipulation is we're going to have the collaborative process. We'll sit down, 19 20 we'll see what we can come up with on an overall basis. 21 But in the meantime, the parties have agreed that to the 22 extent those funds are available, they can be used for 23 either the residential, the commercial or any of the other 24 programs, so we don't have to start telling the 25 residential folks that we're out of money.

COMMISSIONER CLAYTON: DNR? DNR's here. 1 You-all awake back there? Way back. Can you tell me how 2 3 far off from your starting position in this case the 4 energy efficiency conservation program part of the 5 settlement is? Is this what you-all requested or is it 6 less than that? How does it compare? 7 MR. MILLER: Your Honor, I'd like to -it's less. If you have specific questions about that, I'd 8 9 ask to have Brenda Wilbers sworn in, please. JUDGE DIPPELL: Ms. Wilbers, would you come 10 forward. 11 12 COMMISSIONER CLAYTON: Boy, the lawyers are earning their money today. Swear in my fact witness. 13 14 (Witness sworn.) MS. WILBERS: This is less then we had 15 originally requested. We had originally requested a range 16 17 of a half a percent to 1.5 percent of total annual 18 revenues, and that would have been -- with their 2005 earnings, would have been 4 million at a half a percent, 19 20 up to 8 million. 21 COMMISSIONER CLAYTON: That's not the 22 revenue requirement. That's a percentage of what? 23 MS. WILBERS: Percentage of total operating revenues, which does include the commodity cost of gas. 24 25 COMMISSIONER CLAYTON: Okay. Go ahead.

1 MS. WILBERS: We think, though, that the process that was agreed to here that will bring in a 2 3 consultant, that will identify a broad range of energy 4 efficiency programs, that this will provide the foundation 5 for developing and increasing that investment in 6 efficiency programs. 7 So this 3 and a half million over this three year-period is a start. We fully expect and hope 8 9 that those funds will increase. COMMISSIONER CLAYTON: Do you anticipate 10 that the working group will be able to track not just the 11 12 expenditure of the funds, but also track potential or lack 13 of potential benefits? For example, do you have a mechanism that's set up to determine whether the 14 expenditure meets its goals, that the benefits from the 15 16 expenditure are worth it? MS. WILBERS: We do have requirements in 17 18 here for pre-implementation screening and then postimplementation evaluation. So we will go back and 19 20 evaluate if the savings are actually there from the 21 program. So yeah, we hope to do all that. 22 COMMISSIONER CLAYTON: Is this the largest 23 amount of money being spent by a utility, by a gas utility 24 in Missouri on energy efficiency conservation programs? 25 MS. WILBERS: Staff may want to answer

1 that. I think they did an analysis.

2 COMMISSIONER CLAYTON: We'll have to swear 3 someone else in. 4 MS. WILBERS: I'm sorry. On a per customer 5 basis, I would have to look. 6 COMMISSIONER CLAYTON: Look at total 7 dollars. You've got 3 and a half, \$4 million here. 8 MR. PENDERGAST: Your Honor, Commissioner, 9 if you look at Attachment 1, I think, of the Staff's memorandum, they've done a very nice job of summing up 10 what's been spent, I think, by the various utilities, and 11 12 by that light, we're at the top. COMMISSIONER CLAYTON: So Laclede 13 certainly's spending the most? 14 15 MR. PENDERGAST: Yes. 16 COMMISSIONER CLAYTON: How does that 17 compare -- let's see. Number of customers. 18 Mr. Pendergast is quick to highlight what's going on. 19 MR. PENDERGAST: On a per customer basis, I 20 think we may still be on top. I mean, MGE's got about 500,000. We have 630. And so I -- if I did the math, I'd 21 22 probably show that it's reasonably equivalent. 23 COMMISSIONER CLAYTON: Do you know about 24 this attachment? Where was this attachment? 25 MS. SHEMWELL: Staff's memo in support.

1 COMMISSIONER CLAYTON: Memo in support. I just got that not too long ago. You do have that? 2 MS. WILBERS: I got it, yeah, this morning. 3 4 COMMISSIONER CLAYTON: You buy this? You 5 agree with this? 6 MS. SHEMWELL: Yes, I do. 7 COMMISSIONER CLAYTON: Looking at this chart, which is very helpful. Who prepared this? 8 9 MS. SHEMWELL: Lesa Jenkins prepared it. COMMISSIONER CLAYTON: Oh, Lesa. Where is 10 Lesa? There she is. Do you want to be sworn in? Be the 11 last one in the room. Where do we need to be as a state 12 in terms of energy efficiency conservation? Are we on the 13 right track here? Are we still short? 14 MS. WILBERS: I think we're still short. I 15 think if we are going to have an impact and communicate 16 17 back to the suppliers and wholesalers and try to impact 18 the cost of natural gas, we need to be making more significant commitment. 19 20 COMMISSIONER CLAYTON: It would be helpful 21 for DNR -- we've had this conversation before outside of 22 this case, I know with DNR staff. I mean, I think it 23 would be very helpful to have, you know, education be made available for not just Staff but Commissioners as well on 24 25 what DNR -- what the energy division thinks is the most

appropriate way we ought to go. So outside of this case, 1 I think we need to continue working on this and hear what 2 3 you have to say. I'd ask that you-all come back to us 4 after this case and so we can talk about it. 5 MS. WILBERS: Okay. 6 COMMISSIONER CLAYTON: Thank you. 7 MR. PENDERGAST: Commissioner, I'd just also point, as Mr. Oligschlaeger did to me just a moment 8 9 ago, I don't need to do the math. They also have the per 10 customer numbers on this. COMMISSIONER CLAYTON: Yes. I saw that. 11 12 Very handy attachment. I don't think I have any other 13 questions. Thank you. 14 JUDGE DIPPELL: Thank you. Mr. Chairman, did you have anything further? 15 16 CHAIRMAN DAVIS: I think all my questions 17 have been answered. JUDGE DIPPELL: All right, then. Were 18 there -- did any of the parties have any closing remarks 19 20 or any clarifications or anything they needed to make? 21 MR. PENDERGAST: Your Honor, once again, I 22 just want to thank the Commission for their time and attention to this matter, and once again, the other 23 parties for all the efforts they've made in reaching this 24 25 resolution. Just remind the Commission once again that

the August 1st effective date was certainly an important
 part of the settlement.

3 And also, to facilitate that, in the past 4 we have gone ahead and, you know, assuming it does get 5 approved by the Commission, that to facilitate having 6 tariffs go into effect by the August 1st date, whether we 7 should go ahead and separately file those with a 30 day 8 effective date on it so that the parties have already 9 agreed to them, there aren't any snafus about whether they 10 conform with what's in the Stipulation & Agreement, and that way, should you approve the Stipulation & Agreement, 11 12 they're there and ready to go. Would that be helpful? 13 JUDGE DIPPELL: I'm going to -- I think 14 that what we can do is what was anticipated in Ms. Shemwell's memorandum and see what happens with the 15 16 stipulation. As a part of that order, if they should be 17 approved, then Laclede could be prepared to file tariffs and the Commission could make a finding of good cause to 18 have them effective earlier. 19

20 MR. PENDERGAST: Well, we'll certainly 21 submit them to the partis in advance so that hopefully 22 when we do file them we can have the parties indicate at 23 the same time that they've reviewed them and they're okay 24 with them.

JUDGE DIPPELL: I'm assuming the tariffs

25

1 that -- the sample tariffs that you had attached to the 2 Stipulation & Agreement, there's not too many changes 3 still to be made.

4 MR. PENDERGAST: I'm hopeful that there 5 won't be any more changes. We'll remove a few red lines 6 that were in the latest batch that we filed today. Other 7 than that, they I'm hopeful will be identical.

8 JUDGE DIPPELL: Okay. Were there any other 9 questions or clarifications? I just wanted to state that 10 I did have an e-mail yesterday, the day before from one of the attorneys for the union, and they had indicated their 11 12 desire to participate by telephone, but I never got a 13 telephone number. We may have miscommunicated there. 14 They indicated they hadn't been hat involved, and if their presence wasn't necessary, they probably wouldn't be here. 15 16 And then at the local public hearings, 17 there were a few customer complaints where either 18 Commissioners or myself asked Staff to report back about 19 that particular customer, and I just wanted to make sure that Staff was still going to give some sort of report on 20 21 those particular customers to the Commission. I don't 22 suppose it's technically necessary that it go in this case 23 file, if Staff wants to just report directly to the Commissioners. If it's easier to keep track of, it could 24 25 be filed in this, but I want to make sure if there's

specific customer information or something it can be filed as highly confidential. MS. SHEMWELL: Yes, Judge. Thank you. JUDGE DIPPELL: And I think I had asked the transcripts be prepared by July 18th so that the Commission could take this up at their next agenda or the following agenda if they preferred and still have that August 1st effective date in mind. I think that's everything, then. I appreciate your time and attendance, and we can adjourn the hearing. Thank you. WHEREUPON, the hearing of this case was concluded. 

CERTIFICATE 1 2 STATE OF MISSOURI ) ) ss. 3 COUNTY OF COLE ) 4 I, Kellene K. Feddersen, Certified 5 Shorthand Reporter with the firm of Midwest Litigation 6 Services, and Notary Public within and for the State of 7 Missouri, do hereby certify that I was personally present 8 at the proceedings had in the above-entitled cause at the 9 time and place set forth in the caption sheet thereof; that I then and there took down in Stenotype the 10 proceedings had; and that the foregoing is a full, true 11 12 and correct transcript of such Stenotype notes so made at 13 such time and place. Given at my office in the City of 14 Jefferson, County of Cole, State of Missouri. 15 16 Kellene K. Feddersen, RPR, CSR, CCR 17 Notary Public (County of Cole) My commission expires March 28, 2009. 18 19 20 21 22 23 24 25