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                       STATE OF MISSOURI
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                   PUBLIC SERVICE COMMISSION
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                   TRANSCRIPT OF PROCEEDINGS
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                            Hearing
 7
                       November 30, 2006
                    Jefferson City, Missouri
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                            Volume 7
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   In the Matter of Atmos Energy )
    Corporation's Tariff Revision )
12
    Designed to Consolidate Rates )
     and Implement a General Rate ) Case No. GR-2006-0387 Increase for Natural Gas )
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     Service in the Missouri
                                     )
    Service Area of the Company
14
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                    NANCY DIPPELL, Presiding,
                    DEPUTY CHIEF REGULATORY LAW JUDGE
17
                   JEFF DAVIS, Chairman,
                   CONNIE MURRAY,
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                   STEVE GAW,
                   ROBERT M. CLAYTON, III
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                   LINWARD "LIN" APPLING,
                                 COMMISSIONERS.
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     REPORTED BY:
23
     PAMELA FICK, RMR, RPR, CCR #447, CSR
    MIDWEST LITIGATION SERVICES
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- 2 JUDGE DIPPELL: This is Case Number
- 3 GR-2006-0387 in the matter of Atmos Energy
- 4 Corporation's Tariff Division Design to Consolidate
- 5 Rates and Implement a General Rate Increase for
- 6 Natural Gas Service in the Missouri Service Area of
- 7 the Company.
- 8 My name is Nancy Dippell. I'm the
- 9 regulatory law judge assigned to this case, and we've
- 10 come here today for an evidentiary hearing in this
- 11 matter. It is -- we're having a winter storm outside
- 12 so I appreciate everyone braving the weather to be
- 13 here today, and we're gonna work our schedule around
- 14 that as we go along.
- So I'd like to begin with entries of
- 16 appearance. Can we start with Staff?
- 17 MR. BERLIN: Yes, Judge. Appearing on
- 18 behalf of the Staff of the Public Service Commission,
- 19 Robert S. Berlin, Kevin Thompson, Lera Shemwell,
- 20 Steve Reed, Post Office Box 360, Jefferson City,
- 21 Missouri 65102.
- JUDGE DIPPELL: And Public Counsel?
- MR. POSTON: Thank you. Appearing on
- 24 behalf of the Office of Public Counsel and the
- 25 public, Mark Poston, P.O. Box 2230, Jefferson City

- 1 Missouri 65102.
- JUDGE DIPPELL: And Atmos?
- 3 MR. FISCHER: Appearing on behalf of
- 4 Atmos Energy Corporation, James M. Fischer and
- 5 Larry W. Dority with the law firm of Fischer &
- 6 Dority. Our address is 101 Madison Street, Suite
- 7 400, Jefferson City, Missouri 65101. Also appearing
- 8 today is Doug Walter who is in-house counsel with
- 9 Atmos out of Dallas, Texas and he will be assisting
- 10 as well.
- JUDGE DIPPELL: Okay. Remind everybody
- 12 to turn off your cell phones and other wireless
- 13 devices, Palm Pilots, PDA's. Sometimes they
- 14 interfere with our internet transmission. And
- 15 Noranda?
- MR. FULTON: Yes. Rob Fulton appearing
- on behalf of Noranda Aluminum. My address is P.O.
- 18 Box 151, Fredericktown, Missouri 63645.
- JUDGE DIPPELL: And is anyone present
- 20 for Hannibal Regional Hospital?
- 21 (NO RESPONSE.)
- JUDGE DIPPELL: Okay. I had a call this
- 23 morning. Actually I had a message this morning -- it
- 24 may have been a call yesterday -- from Mr. Woodsmall
- 25 on behalf of Hannibal Regional, and he asked to be

- 1 excused from the hearing. And he may or may not be
- 2 present today. While I can't actually excuse him
- 3 from the hearing, I will state that I will not hold
- 4 any penalties against him. However, anyone who's not
- 5 present gives up any right to cross-examination or
- 6 recitation of evidence at that point in the hearing
- 7 and loses rights to objections and so forth.
- 8 Okay. We had a partial nonunanimous
- 9 stipulation and agreement filed yesterday, and I just
- 10 wanted to have a brief statement from the parties as
- 11 to what that covers and give us a little bit of
- 12 background on that. Mr. Berlin, would you like to --
- 13 or Atmos, whichever?
- MR. BERLIN: Judge, going back to the
- 15 filing of the joint issues, list of witnesses and the
- 16 order of cross-examination, that filing was done on
- 17 the 14th of November, and in that filing the parties
- 18 indicated that there were seven resolved issues. The
- 19 seven resolved issues formed the basis of this
- 20 partial nonunanimous stipulation and agreement. The
- 21 partial stipulation was signed by Staff, Public
- 22 Counsel and Atmos. In looking at this, and I would
- 23 refer you to this, I presume you have a copy of it in
- 24 front of you?
- JUDGE DIPPELL: Yes, I do.

- 1 MR. BERLIN: Okay. Roman numeral I,
- 2 Billing Determinants, the parties have agreed to
- 3 those billing determinants as represented in
- 4 Attachment A to this stipulation. I have Roman
- 5 Numeral II, Other Post-Retirement Benefits
- 6 Contribution. The parties have agreed that, as
- 7 stated, Atmos has made a catch-up contribution in the
- 8 amount stated and will begin funding the annual OPEB
- 9 cost for its operations in Missouri.
- 10 Roman Numeral III -- and I'm kind of
- 11 water-skiing over this --
- 12 JUDGE DIPPELL: That's fine.
- 13 MR. BERLIN: -- but I would like to just
- 14 add that we do have Staff witnesses who can discuss
- 15 this in greater technical detail, but I can't at this
- 16 point. But Roman Numeral III is the class share of
- 17 revenue by district and class cost of service, and I
- 18 think it's important to note the parties have agreed
- 19 there will be no revenue shifts among the classes,
- 20 and that the normalized present gas not -- let me go
- 21 back.
- The "normalized present non-gas revenues
- 23 of each customer class" shall be the amount shown in
- 24 Attachment A which represents the weather-normalized
- 25 class test year revenues.

- 1 And I think it's important to note Roman
- 2 Numeral III, paragraph B, that Atmos has agreed that
- 3 they will file a class cost-of-service study
- 4 consistent with the Commission's decision regarding
- 5 however this Commission decides on the issue of
- 6 district consolidation. And they will do that class
- 7 cost-of-service study as part of a filing -- its
- 8 filing in the next general rate case.
- 9 And then you can see there's language in
- 10 there whereby the company agrees to submit certain
- 11 data to the Staff and to Public Counsel so that Staff
- 12 and Public Counsel may perform their own study. And
- 13 so this we believe is adequately covered.
- 14 Roman Numeral IV deals with customer
- 15 service requirements and reporting, and there are
- 16 certain -- there are certain requirements in here
- 17 that Atmos must meet with regard to customer service,
- 18 certain reporting requirements to Staff and to Public
- 19 Counsel and I won't get into all of these, but we do
- 20 have a Staff representative, Lisa Kremer, who is a
- 21 Staff witness who can address this in greater detail.
- I know one of the Commissioners will
- 23 have probably some questions on this, but Roman
- 24 Numeral V has to do with the PGA minimum filing
- 25 requirement, and what we've asked Atmos to do is that

- 1 concurrently with its annual cost adjustment filing
- 2 it will provide certain documentation to support the
- 3 company's ACA that will be used to reconcile the
- 4 company's actual gas cost with its billed revenues.
- 5 And you can see that from paragraph A through
- 6 paragraph D, we have pretty well defined what that
- 7 documentation is that Atmos is to provide in its PGA
- 8 filing.
- 9 Roman Numeral VI deals with the subject
- 10 of depreciation recordkeeping and reporting, that
- 11 Atmos will make certain -- will perform certain
- 12 actions with regard to addressing the current
- 13 depreciation rates that serve -- the plants that
- 14 serve all Missouri operations.
- 15 And this -- this particular paragraph
- 16 just basically addresses any of the concerns that
- 17 Staff and Public Counsel had with regard to
- 18 recordkeeping and reporting. And again, Staff
- 19 witness Guy Gilbert could certainly address that if
- 20 there's technical questions on that issue.
- 21 We also settled the issue of gas loss
- 22 reporting, Roman Numeral VII, and permit Atmos to use
- 23 its proposed 2 percent methodology. And we are
- 24 asking Atmos to actually make reports to Staff
- 25 regarding its progress with regard to managing gas

- 1 loss reporting. And so we feel we have certain
- 2 management protections in place so that the
- 3 customer's protected from unaccounted for gas loss.
- 4 And that is a topic or subject issue area that Staff
- 5 witness Mike Ensrud could answer some more detailed
- 6 questions on.
- 7 And with regard to Roman Numeral VIII,
- 8 the nonsignatory parties, Noranda and Hannibal
- 9 Regional Hospital. And then, of course, Roman
- 10 Numeral IX is the general boilerplate language of the
- 11 stipulation agreement. I kind of water-skied over
- 12 that I know, but that's just the gist of this
- 13 particular stipulation and agreement.
- 14 JUDGE DIPPELL: I appreciate that.
- 15 Thank you very much. Okay. With that, I will also
- 16 say that we did -- I issued an order earlier and the
- 17 parties premarked the exhibits with exhibit numbers,
- 18 and we will accept those exhibit numbers.
- 19 MR. BERLIN: Judge, if I may interrupt?
- JUDGE DIPPELL: Excuse me, yes.
- 21 MR. BERLIN: We do have a revised
- 22 November 30th exhibit list that we will --
- JUDGE DIPPELL: Okay.
- MR. BERLIN: We've been scrutinizing our
- 25 list of exhibits and have tried to correct certain

- 1 details with regard to the prefiled testimony. Do
- 2 you have that? And Judge, I have a copy.
- JUDGE DIPPELL: Okay. Yes, if you
- 4 could -- are there major revisions or --
- 5 MR. BERLIN: No, no major revisions.
- 6 JUDGE DIPPELL: Okay. Okay. We'll try
- 7 to follow those as we go along. I think we'll do
- 8 each parties' exhibits as we go, and prior to going
- 9 on the record, the parties indicated they would be
- 10 willing to waive the preliminary address, name and so
- 11 forth of the witnesses as they come up, and would
- 12 there be any objection to that procedure to save
- 13 time?
- 14 (NO RESPONSE.)
- JUDGE DIPPELL: I see no -- no
- 16 objection. Are there any other preliminary matters
- 17 that we should resolve before beginning with opening
- 18 statements?
- 19 MR. BERLIN: Judge, I just want to alert
- 20 you to -- and unless the situation has changed, one
- 21 key Staff witness, Anne Ross, is coming in from out
- 22 in the country north of Columbia --
- JUDGE DIPPELL: All right.
- MR. BERLIN: -- will be coming in late,
- 25 and while I look at the order of issues, I don't

- 1 think that will present a problem, and I would expect
- 2 that she would be able to be here because I think
- 3 that particular issue is the last issue scheduled for
- 4 today.
- 5 JUDGE DIPPELL: Well, like I say, we'll
- 6 work around people being able to be here. I don't
- 7 want anyone risking life or limb to be here today.
- 8 We actually have a whole week reserved next week for
- 9 this hearing still, so we'll work around people and
- 10 their traveling.
- 11 MR. FISCHER: Judge, I would also
- 12 request, the list of issues and order of witnesses
- 13 has Don Murray going first for the company. He's our
- 14 ROE witness. However, Pat Childers is actually the
- 15 policy witness that gives the overview of the company
- 16 and addresses the overall situation on revenue
- 17 requirement. And with the approval of the parties,
- 18 I'd put her up first just to give a broader
- 19 perspective on that.
- JUDGE DIPPELL: Is there any objection
- 21 to the change in the order of witness?
- (NO RESPONSE.)
- JUDGE DIPPELL: Seeing none, that would
- 24 be allowed. All right, then, let's go ahead and
- 25 begin with opening statements, and the parties

- 1 previously agreed to the order of that, and we'll
- 2 begin with Atmos. And you may stay at your seat, if
- 3 you'd rather, than come to the podium, that's fine.
- 4 Wherever you're speaking from, I'd appreciate it if
- 5 you would speak into the microphone.
- 6 MR. FISCHER: May it please the
- 7 Commission, my name is Jim Fischer and I'm
- 8 representing Atmos Energy Corporation today. I also
- 9 have with me my partner, Larry Dority, and I wanted
- 10 to introduce Doug Walter who's in-house counsel to
- 11 the company out of Dallas. Doug was actually with
- 12 the Office of the General Counsel here at the
- 13 Missouri Public Service Commission back in the
- 14 1980's, and he's back here right behind my seat.
- 15 Atmos is the largest pure natural gas
- 16 distribution company in the United States. It has
- 17 its offices located in Dallas, Texas but it has
- 18 regional and state offices for Missouri operations in
- 19 Hannibal, Jackson and Sikeston.
- 20 Atmos serves about 60,000 customers in
- 21 Missouri including residential, commercial and
- 22 industrial customers. It has a Missouri-based work
- 23 force of approximately 75 employees, and its plant in
- 24 Missouri covers -- or includes about 2,150 miles of
- 25 both mains and distribution facilities.

- 1 The Missouri operations are actually
- 2 compromised of six districts located in the
- 3 northeast, the southeast and west-central areas of
- 4 Missouri. I noticed on the screen whenever I came
- 5 in that there was a map that may be used later in
- 6 the hearing that shows exactly where those areas
- 7 are.
- 8 The company came together as a result of
- 9 three acquisitions: The Greeley Gas Company was
- 10 purchased in 1993, the United Cities Gas Company was
- 11 purchased in 1997, and more recently, the Associated
- 12 Natural Gas Company was purchased in the year 2000.
- Now, Atmos has not filed a rate case
- 14 since acquiring these particular service areas, so
- 15 all the rates that exist today go back to those days
- 16 when the other companies owned the systems. So for
- 17 example, Greeley, which serves a small number of
- 18 companies in western Missouri, they haven't had a
- 19 rate increase in that area since before Greeley Gas
- 20 Company actually acquired that system from the Rich
- 21 Hill Hume Gas Company back in 1994.
- The last time the rates for the Greeley
- 23 district were actually increased was in 1983, nearly
- 24 23 years ago. The last rate increase for United
- 25 Cities Gas was filed in 1994 or about 12 years ago,

- 1 and the last rate increase for the Associated area,
- 2 Associated Natural Gas, was in 1997. So it's been
- 3 about a decade since the most recent look at any of
- 4 these areas, and some of these rates have been in
- 5 effect for almost 23 years.
- In 2002, the Commission approved the
- 7 consolidation of the company's rules and regulations
- 8 in its tariff so that at least the rules and the
- 9 regulations for this company are uniform
- 10 throughout -- throughout the state.
- But more importantly, the rates and the
- 12 miscellaneous charges are not uniform in Missouri.
- 13 They all go back to that time when Greeley set them
- 14 years ago, United Cities rate case and then the
- 15 Associated Natural Gas case. And those rates are
- 16 still the ones that are in effect in the Atmos tariff
- 17 today.
- As a result, each of these Atmos
- 19 districts have different margin or base rates, and
- 20 they also have different PGA rates and tariffs
- 21 relating to how the PGA operates and also how the
- 22 transportation rates are implemented.
- 23 At present, Atmos has six sets of
- 24 non-gas rates or margin rates and six sets of PGA
- 25 rates. Even the miscellaneous charges, like bad debt

- 1 charges, reconnection fees and other miscellaneous
- 2 charges are not uniform throughout the state.
- 3 While the company's made every effort to
- 4 operate as efficiently as possible and it is proud of
- 5 its well deserved reputation as one of the lowest-
- 6 cost providers of natural gas service in the United
- 7 States, since the last United Cities rate case, the
- 8 company has invested more than \$22 million in direct
- 9 Missouri gross plant, including additions that have
- 10 occurred since the acquisition of the Associated
- 11 Natural Gas properties.
- 12 Atmos has also made significant
- 13 technological investments in customer call centers
- 14 and billing systems since that last look at its rates
- 15 in the Associated case.
- On April 7th, 2006, Atmos filed tariffs
- 17 in this case which proposed to increase the rates by
- 18 approximately \$3.4 million. Now, one of the primary
- 19 reasons the company filed this rate case was an
- 20 attempt to consolidate these rates and to make the
- 21 miscellaneous charges uniform throughout the --
- 22 throughout the state of Missouri.
- 23 It also sought to make rate design
- 24 changes that would mitigate the effects of weather on
- 25 the customers' bills and on the company's earnings.

- 1 In that regard, one of the original recommendations
- 2 contained in the Atmos testimony in this case was the
- 3 recommendation that the Commission permit the company
- 4 to use a weather normal -- weather normalization
- 5 adjustment mechanism similar to the type of mechanism
- 6 that has already been approved for the company in
- 7 four of its other jurisdictions.
- 8 As I'm gonna discuss in a minute,
- 9 however, Atmos has changed its position on this
- 10 particular issue and is now supporting the Staff's
- 11 rate design recommendations which will also mitigate
- 12 the effects of weather on the customers' bills and on
- 13 the company's earnings.
- 14 As is discussed in the rebuttal
- 15 testimony of Atmos witness Pat Childers, the company
- 16 has thoroughly reviewed and compared its case with
- 17 the Staff's case, has analyzed and compared the
- 18 various adjustments to the test period in both cases
- 19 and has considered the impact of the Staff's proposed
- 20 rate design on the company as we reviewed our various
- 21 cases.
- The company has concluded that if the
- 23 Commission approves the Staff's proposed rate design
- 24 and the other positions enunciated by Staff in its
- 25 testimony and accepted by the company, then Atmos

- 1 believes it will have a reasonable opportunity to
- 2 earn a fair return without the need for rate increase
- 3 in this case.
- 4 With only a couple of very minor
- 5 exceptions, Staff and company have no areas of
- 6 disagreement remaining in the case. Specifically,
- 7 with regard to the overall revenue requirement, Staff
- 8 witness Steve Rackers, who I think was the head
- 9 auditor in the audit, has testified that -- and I'm
- 10 gonna quote it: "The Staff believes that no change
- in cost of service on a total company basis will
- 12 still result in just and reasonable rates as a result
- 13 of this case."
- 14 The company has accepted this
- 15 recommendation in light of the rate design proposals
- 16 that are being suggested by the -- by the Staff.
- 17 While the Office of the Public Counsel did not file
- 18 any direct testimony in this case regarding the
- 19 overall revenue requirement, its accountant, Mr. Russ
- 20 Trippensee, has sponsored rebuttal testimony on the
- 21 subject of cost of equity suggesting that the
- 22 Commission approve a 7 percent rate of return on
- 23 equity for Atmos in this proceeding.
- I think the evidence will show that
- 25 Mr. Trippensee did not perform any discounted cash

- 1 flow analysis or other traditional analysis of the
- 2 cost of capital issue. Instead, his testimony
- 3 recommends that the Commission lower the ROE
- 4 recommended by Staff as an apparent response to the
- 5 Staff's proposed delivery charge on the rate design
- 6 issue.
- 7 Obviously, a 7 percent ROE is much lower
- 8 than any ROE previously authorized by the Commission,
- 9 at least in the last 30 years or so that I can
- 10 remember. Both Staff witness Matt Barnes and Atmos
- 11 witness Don Murray thoroughly discuss and rebut
- 12 Mr. Trippensee's calculation of the appropriate cost
- 13 of capital for Atmos.
- 14 Regarding Public Counsel's approach and
- 15 the punitive ROE recommendation, Dr. Murray observes
- 16 in his surrebuttal, "That is not analysis. This is
- 17 just unorthodox opinion." Mr. Trippensee's
- 18 recommendation is not supported by a commonly
- 19 accepted rate of return analysis. He did not analyze
- 20 the cost of equity of the companies that have similar
- 21 risk to Atmos.
- In fact, he didn't acknowledge in his
- 23 testimony that many of the comparable companies
- 24 analyzed by Staff and the company have weather
- 25 mitigation rate designs that minimize the effects of

- 1 weather on the -- on the customers' bills and on the
- 2 company's earnings.
- 3 As Dr. Murray explains in his
- 4 surrebuttal testimony, seven of the eight companies
- 5 that Mr. Barnes identified as comparable to Atmos
- 6 Energy operate under some type of revenue
- 7 stability -- or excuse me, revenue stabilization
- 8 mechanisms for their residential and small commercial
- 9 customers.
- 10 Finally, the other legal flaw in the
- 11 Public Counsel's position on the revenue requirement
- 12 issue in this case is that the Office of the Public
- 13 Counsel has not filed a complaint against the
- 14 reasonableness of Atmos's existing rates.
- 15 As the Commission knows, according to
- 16 Section 386.270, all rates of a public utility that
- 17 have been approved by the Commission are prima facie
- 18 lawful and reasonable until found otherwise in a suit
- 19 brought for that purpose pursuant to the provisions
- 20 of Chapter 386.
- 21 The Office of Public Counsel has chosen
- 22 not to file a complaint against the reasonableness of
- 23 existing rates of the company. As a result, there is
- 24 no pending complaint proceeding alleging that Atmos's
- 25 existing rates are unjust and unreasonable, and, of

- 1 course, if they did file a complaint case, the
- 2 complainant would have the burden of proof. So we're
- 3 basically at a point here, from our perspective, that
- 4 we have a revenue-neutral rate design proceeding that
- 5 we are asking the Commission to resolve.
- Now, on the rate design issue, Staff has
- 7 recommended that the Commission combine the current
- 8 districts into three -- three different districts:
- 9 The northeast, the southeast and the midwest.
- 10 Staff's proposal to consolidate base rates into three
- 11 geographic areas is quite similar to the company's
- 12 original recommendations offered in the testimony of
- 13 Pat Childers, and Atmos supports the Staff's
- 14 proposal.
- 15 Atmos also supports the Staff's proposal
- 16 to consolidate the PGA part of the tariff into four
- 17 areas. Although we had originally proposed a
- 18 state-wide consolidation so there would just be one
- 19 PGA, we are certainly accepting the Staff's proposal
- 20 to have four, which is certainly a step in the right
- 21 direction.
- 22 Staff is also recommending that the
- 23 non-gas or the margin part of the rate, the margin
- 24 costs, be recovered through a fixed monthly charge
- 25 which is known as a delivery charge for residential

- 1 and small commercial customers.
- 2 As Anne Ross explains in her testimony,
- 3 the delivery charge removes the disincentives for
- 4 utilities to encourage and assist customers in making
- 5 conservation and efficiency investments, and
- 6 secondly, reduces the effects of weather on the
- 7 utilities' revenues and on customers' bills.
- 8 I think she explains very well the many
- 9 benefits to customers in her testimony, and I would
- 10 encourage you to review her testimony and ask her
- 11 questions about the impact for consumers and the
- 12 benefits. This type of rate structure would provide
- 13 Atmos with the opportunity to earn on its non-gas
- 14 revenue requirement without regard to the weather
- 15 impacts from any given year.
- 16 While the company's original proposal
- 17 contained this weather normalization adjustment
- 18 mechanism, which is sometimes shorthanded as a WNA,
- 19 after carefully considering the Staff's proposal on
- 20 the delivery charge rate structure, the company is
- 21 now supporting the adoption of Staff's rate design
- 22 proposals in lieu of its original weather
- 23 normalization adjustment mechanism.
- 24 Atmos does recommend one minor
- 25 modification to the Staff's proposal, and that is

- 1 that it would seasonably sculpt that delivery charge
- 2 so that it would be slightly higher in the winter and
- 3 slightly lower in the summer. However, Atmos can
- 4 accept Staff's delivery charge as its proposed if
- 5 that's the preference of the Commission. Our
- 6 witness, Gary Smith, can discuss that sculpting
- 7 proposal.
- 8 The company is committed to educating
- 9 customers about the delivery charge prior to and
- 10 during the implementation to ensure that customers
- 11 understand the delivery charge will exist and the
- 12 basis for that and understanding what it's all about.
- 13 And Pat Childers can talk to you about that if you
- 14 have an interest in that.
- 15 In addition, the company has reviewed
- 16 Ann Ross's rebuttal testimony encouraging the company
- 17 to initiate energy audits for all residential
- 18 customers, or at least to make them available to all
- 19 residential customers.
- 20 She also recommends the development of a
- 21 home weatherization program for at least 30
- 22 low-income customers on an annual basis. Pat
- 23 Childers, in her surrebuttal testimony, accepts that
- 24 proposal and agrees to implement these proposals as
- 25 described by the Staff.

- Now, having reviewed the Staff's
- 2 proposed customer classes, including the proposal to
- 3 split the general service into a small and a
- 4 general -- and a medium general service class, and
- 5 also its proposal to set the classes on a uniform
- 6 basis across the State of Missouri, the company has
- 7 agreed or is willing to accept the Staff's proposal
- 8 on rate design in that regard as well.
- 9 Now, Atmos does oppose the rate design
- 10 proposal that's being advocated by the Office of the
- 11 Public Counsel in this proceeding. That proposal
- 12 would essentially maintain the status quo. Under
- 13 Public Counsel's recommendation, there would be no
- 14 progress toward the consolidation of these base rates
- 15 in the PGA areas, and the company would not have an
- 16 opportunity to mitigate the effects of weather on its
- 17 customers' bills or on the company's earnings.
- 18 Public Counsel also opposes the economic
- 19 development rider and many of the other miscellaneous
- 20 proposals that I'm gonna discuss shortly.
- 21 Atmos is willing to accept the Staff's
- 22 proposals on the miscellaneous utility-related
- 23 charges. Staff supports Mike Ensrud's
- 24 recommendations in that regard regarding the
- 25 reconnection fee to offset any delivery charges

- 1 avoided by customers when they disconnect from the
- 2 system.
- 3 There are also a number of other
- 4 miscellaneous areas which Staff and Atmos are in
- 5 agreement. These include changes to the
- 6 transportation tariffs including what are known as
- 7 cash-out provisions for the transportation tariff.
- 8 Staff also supports in their testimony the proposed
- 9 economic development rider that is endorsed by Atmos.
- 10 Staff and Atmos are also in agreement, I
- 11 think, on the company's main extension policy. Staff
- 12 has advocated only one exception to the company's
- main extension policy by proposing some additional
- 14 language regarding refunds, and Atmos has accepted
- 15 Staff's position on that and is willing to add the
- 16 language suggested by Mike Ensrud in that -- in their
- 17 final tariffs in this case.
- Now, as you just heard from Mr. Berlin
- 19 yesterday, Atmos, the Staff and Public Counsel filed
- 20 a stipulation and agreement which resolved a number
- 21 of issues, and I'm not gonna repeat that at this
- 22 point, but we'd be happy to answer any questions
- 23 about that.
- We've withdrawn the proposal that we had
- 25 included in our testimony on the research development

- 1 rider and our suggestion that the uncollectible
- 2 expense be recovered through the PGA. Also, issues
- 3 related to the Noranda contract have been resolved.
- 4 As more fully described in our
- 5 prehearing brief, Atmos and the Staff have no
- 6 significant areas of disagreement remaining in this
- 7 case. While the Office of the Public Counsel
- 8 continues to object to the delivery charge rate
- 9 design advocated by Staff, such objections have been
- 10 thoroughly discussed and rebutted by the prefiled
- 11 testimony of Staff and the company witnesses.
- 12 Resolution of this particular issue in
- 13 favor of the Staff and Atmos's position will result
- 14 in just and reasonable rates, and it's certainly
- 15 going to be in the public interest.
- As stated by the Staff witness Anne Ross
- 17 who sponsors this testimony, Staff believes that its
- 18 rate design is a simple, understandable, appropriate
- 19 recovery mechanism that decouples the cost of
- 20 serving the customer from the customers' energy
- 21 consumption.
- I want to point out that this is a
- 23 wonderful opportunity for this Commission to do a
- 24 great deal of good for a great number of people. We
- 25 have an opportunity in Missouri to align the interest

- 1 of shareholders and customers.
- 2 Judge, on that point more than any
- 3 other, I think the company would agree with Staff,
- 4 and we would strongly urge you to accept this
- 5 delivery charge proposal that the Staff has
- 6 suggested. This proposal is progressive and it
- 7 results in benefits to consumers as well as to the
- 8 company. It will reduce the volatility of the
- 9 company's earnings, and it will give the customer the
- 10 opportunity to better manage his energy bill in the
- 11 future.
- 12 Thank you very much for your attention,
- and we'll be happy to answer any questions.
- 14 JUDGE DIPPELL: Thank you, Mr. Fischer.
- 15 An opening statement from Staff?
- MR. BERLIN: Just a minute, Judge.
- 17 We're trying to get ready technically. We're making
- 18 an attempt to use the Smart Board technology. I'm
- 19 gonna have my assistant pull up a -- an overhead of
- 20 the state that depicts the service area that
- 21 Mr. Fischer talked about, and I have a copy that I
- 22 can pass out.
- JUDGE DIPPELL: Thank you.
- 24 MR. BERLIN: Judge, I think the Smart
- 25 Board has outsmarted us.

- 1 JUDGE DIPPELL: I applaud you for giving
- 2 it a try.
- 3 MR. BERLIN: What we're attempting to do
- 4 is put this overview of Atmos's service areas on the
- 5 screen so that it would provide an easy reference to
- 6 pointing out these particular areas. Okay. Thank
- 7 you, Sarah.
- 8 During my opening comments, I'll
- 9 probably use two other charts that are part of Ann
- 10 Ross's surrebuttal and rebuttal testimony just for
- 11 purposes of illustration.
- 12 Good morning. I'm Bob Berlin, and may
- 13 it please the Commission, I am assisted today as a
- 14 lead attorney by Kevin Thompson who will be
- 15 addressing the issue of rate of return, return on
- 16 equity and revenue requirement; Lera Shemwell who
- 17 will be addressing the issue of depreciation; Steve
- 18 Reed who will be addressing the issue of tariff
- 19 charges and miscellaneous charges and related tariff
- 20 issues. I will be addressing the issue of rate
- 21 design and PGA consolidation, district consolidation.
- I would like to begin my statement by
- 23 saying that we have a really unique case here. In
- 24 fact, this is a case of first impression and a case
- 25 of first impression for a number of reasons which I

- 1 will go into.
- 2 Mr. Fischer talked about some of those
- 3 reasons, and I will attempt to flesh those reasons
- 4 out, and attempt to make it very clear what this case
- 5 is about.
- 6 First, I think we need to take a look at
- 7 Atmos's service areas on the map on the screen and
- 8 the map that is before you, and understand today that
- 9 Atmos is composed of seven separate districts that
- 10 are spread across three distinct geographic service
- 11 areas: We have northeast Missouri, southeast
- 12 Missouri, and we have western Missouri or west
- 13 central Missouri on the opposite end of the state.
- Now, in northeast Missouri -- and I'm
- 15 pointing to it now -- you can see that there are
- 16 three separate districts in that geographic area.
- 17 Kirksville area district on the western side is part
- 18 of the old Associated Natural Gas Company acquired by
- 19 Atmos in 2000. In the middle is Hannibal, Canton,
- 20 Bowling Green. That district is part of the old
- 21 United Cities Gas that was purchased by Atmos in
- 22 1997.
- 23 And on the far side of the northeast
- 24 Missouri area is the Palmyra district. That too is
- 25 part of the old United Cities Gas Company acquired in

- 1 1997.
- 2 Going to southeast Missouri, there are
- 3 two separate districts. Now, on your map you can see
- 4 that on the far western southwestern corner of
- 5 southeast Missouri appear to be two counties that are
- 6 bolden out. You should see a bold line. Those two
- 7 counties represent approximately the service area of
- 8 the Neelyville district. Neelyville -- and I'm
- 9 pointing to it -- is part of the old United Cities
- 10 Gas Company bought in 1997.
- 11 The remainder of southeast Missouri that
- 12 I point to here is part of the old Associated Natural
- 13 Gas Company acquired in 2000.
- 14 Going to western Missouri, there's the
- 15 Butler district. Butler is the larger district and
- 16 that is -- Butler district is part of the old
- 17 Associated Natural Gas Company purchased in 2000.
- 18 The southern western corner is called
- 19 the Greeley district, and as Mr. Fischer explained,
- 20 that is the old Greeley Gas Company, and that was
- 21 purchased by Atmos in 1993.
- 22 So today what we have is that Atmos is
- 23 operating seven separate districts across the state.
- 24 These seven separate districts are based on
- 25 operational realities of Atmos's three predecessor

- 1 companies: The Greeley Gas Company purchased in
- 2 1993, United Cities bought in 1997, and the old
- 3 Associated Natural Gas Company bought in 2000.
- What does this mean? Well, with seven
- 5 districts, you have seven different customer charges,
- 6 you have seven different volumetric commodity
- 7 charges, you have seven PGA filings and there are
- 8 seven sets of miscellaneous charges.
- 9 In short, what Staff sees here are seven
- 10 opportunities to create customer confusion, seven
- 11 opportunities for needless customer confusion over
- 12 billing, especially among the customers in adjoining
- 13 or contiguous districts.
- 14 As I point to the northeast Missouri
- 15 district, there's three separate districts all
- 16 adjoining each other. One can only imagine the
- 17 administrative inefficiencies involved in managing
- 18 seven separate districts.
- 19 In short, Atmos is an amalgamation, much
- 20 like many of this state's utilities, but it operates
- 21 a hodgepodge of old LDC's whose costs represent
- 22 operational realities of the past. Atmos Energy has
- 23 never appeared in a general rate case before this
- 24 Commission.
- 25 Greeley Gas Company that I mentioned in

- 1 the western part of Missouri, acquired in 1993, never
- 2 had a rate case before this Commission. Its rates
- 3 were actually set on nonexistent costs in an
- 4 application case. United Cities Gas, acquired in
- 5 1997, had its last rate case in 1994 in which its
- 6 rates were implemented in 1995. Associated Natural
- 7 Gas, acquired in 2000, had its last rate case in 1997,
- 8 and its rates were implemented that same year.
- 9 Now, Staff believes quite strongly that
- 10 the time is now to consolidate districts. Staff
- 11 proposes the consolidation of these seven separate
- 12 districts into three separate operating areas and
- 13 four separate PGA districts, and let me explain
- 14 again.
- 15 For purposes of determining cost of
- 16 operations, cost of service to the customer, Atmos
- 17 will have the three geographic areas that you see on
- 18 the screen or on your map: Northeast Missouri,
- 19 southeast Missouri and western Missouri. And again,
- 20 I can't emphasize enough that these three operational
- 21 areas represent today's operational realities and
- 22 today's operational costs.
- Now, going to PGA, Atmos, in Staff's
- 24 opinion and Staff's proposal, should have four
- 25 separate PGA districts. Now, why the number four?

- 1 Well, let me explain: The number of PGA districts
- 2 was determined by Staff based upon how the interstate
- 3 pipelines serve those particular areas, or where the
- 4 gas supply comes from, what particular supply basin
- 5 the pipeline brings the gas.
- 6 Staff witness Tom Imhoff can provide
- 7 many of the answers to any questions you have with
- 8 regard to the cost of those interstate pipelines and
- 9 how they relate.
- I would like to point out that with four
- 11 PGA districts, the geographical area that will have
- 12 two districts for PGA purposes is northeast Missouri.
- 13 There will be a Kirksville PGA district, and the
- 14 remainder of the northeast Missouri service area will
- 15 be another district. The driver, again, for that is
- 16 how the interstate pipelines serve those areas and
- 17 the costs related to those interstate pipelines.
- I would also like to mention that on a
- 19 statewide basis the Staff proposes that miscellaneous
- 20 charges which are based on Atmos's true cost of
- 21 operations, true cost of service, that the services
- 22 related to those charges such as things like
- 23 reconnection or insufficient funds, that those
- 24 charges be uniform throughout the state. It just
- 25 makes sense.

- 1 Now, when I started my opening
- 2 statement, I said this is a case of first impression,
- 3 and I need to go into the other reasons why this --
- 4 this case is a case of first impression. It is
- 5 certainly a landmark case for Staff. And why is
- 6 that? Well, to begin with, this is a zero revenue
- 7 requirement case. The Staff's proposed rate design
- 8 in a zero revenue requirement situation, customers
- 9 will pay no more to Atmos than what they are paying
- 10 now. Atmos will take the same amount of revenue from
- 11 the State as they are taking today.
- 12 Now, in its direct case, Atmos filed for
- 13 a \$3.6 million rate increase. The Staff, based on
- 14 its audit and analysis, determined in its direct case
- 15 a negative \$1.2 million revenue requirement. After
- 16 holding a rate design technical conference and a
- 17 week-long settlement conference, Staff became aware
- 18 of the various positions of the parties on many
- 19 different issues.
- 20 And in consideration of the positions of
- 21 the parties on other issues, Staff firmly believes
- 22 that the current rates are just and reasonable under
- 23 this revenue requirement. And let me give you an
- 24 example. Staff developed its \$1.2 million negative
- 25 requirement in its direct case using a 9.0 return on

- 1 equity.
- 2 Staff -- Staff recognizes that this
- 3 Commission has never awarded a single-digit return on
- 4 equity. Though Staff believes that it can defend its
- 5 9.0 return on equity, we are being realistic and
- 6 recognize that this Commission has, in the past,
- 7 awarded any number from 10 to 10.5 on return on
- 8 equity. And I understand that the Commission
- 9 recently awarded 11 percent return on equity in a
- 10 past rate case. I believe it might have been Empire.
- Now, that was just one piece of it.
- 12 There was a couple other issues. There was the issue
- 13 of amortization, the issue of uncollectibles. When
- 14 considering the positions of the parties on those
- 15 issues, all three of those issues, it's quite
- 16 possible that if the Commission were to adopt those
- 17 positions, that that negative \$1.2 million would be
- 18 erased and could possibly move this case into a
- 19 positive revenue requirement. That is possible.
- Now, Staff witness Steve Rackers can
- 21 fully explain how these different positions affect
- 22 the revenue requirement. But what I have tried to
- 23 explain is that there is a certain flex in that
- 24 number. Staff firmly believes that that number
- 25 represents -- the number of the zero revenue

- 1 requirement -- represents a very fair revenue
- 2 requirement at just and reasonable rates.
- I think that you will see that Staff,
- 4 based on its prefiled testimony and any evidence from
- 5 the testimony presented here today, that that zero
- 6 revenue requirement is, indeed, just and reasonable.
- 7 Now, moving forward, the real
- 8 centerpiece of Staff's case here, what makes this
- 9 truly a case of first impression, is Staff's rate
- 10 design proposal. Staff's rate design is a design
- 11 that strikes the greatest fairness for all customers
- 12 of Atmos.
- 13 Staff proposes a simple two-part rate
- 14 design. First, we break out the fixed delivery
- 15 charges to cover the cost of service, simply the cost
- 16 of providing gas service to the customer. That cost
- 17 of service. The other piece of a customer's bill is
- 18 the PGA. That is the pass-through to the customer,
- 19 the actual cost of the gas that that customer uses.
- 20 We believe that is simple -- that is a
- 21 simple approach, certainly one that would be easily
- 22 understood. But as Mr. Fischer talked about, Staff
- 23 really believes it strikes the very best fair and
- 24 equitable approach to rate design for the customer.
- 25 And yes, it does balance the interest of

- 1 the customer with the shareholder. And I'll talk a
- 2 little bit more about that in a minute, but I think
- 3 it's important now to take a look at what is an
- 4 average residential customer and what does that
- 5 customer use, what do they use gas for and how much
- 6 do they use? And so I'd like to go to -- can you,
- 7 Sarah? And what -- what she's bringing up is the
- 8 average residential annual CCF usage and typical
- 9 residential usage that is part of Staff witness Anne
- 10 Ross's testimony. That's okay. I think we can go
- 11 there. And I do have copies of that too, to provide
- 12 to you.
- 13 What you see on the screen and on the
- 14 handout that I just passed out to you is a graph
- 15 prepared by Anne Ross in her surrebuttal testimony
- 16 just showing the average residential annual CCF gas
- 17 usage by service territory, the service territory
- 18 being the three geographic areas in the state:
- 19 Northeast Missouri, west-central or southeast
- 20 Missouri.
- 21 And you can see what the average gas
- 22 consumption is per residence. Sarah, if you could
- 23 scroll down. Now, what are typical residential end
- 24 uses? And this is on Anne Ross's surrebuttal, I
- 25 should point out for the record, on page 6.

- 1 Well, pretty easy to understand that
- 2 space heating is the big driver of gas consumption,
- 3 640 CCF annual. The next big driver is water heating
- 4 at 288, gas fireplace inserts, 84, and then stove
- 5 cooking, 24. I don't know if that includes barbecue
- 6 grills or not, but --
- 7 COMMISSIONER APPLING: At least we hope
- 8 so.
- 9 MR. BERLIN: But if you've got a
- 10 gas-fired barbecue grill, you can understand a little
- 11 bit about what you're consuming as a result of using
- 12 it. And that's a snapshot of what a typical resident
- 13 uses gas for and how much they use it in each of the
- 14 three geographic service areas served by Atmos.
- Now, I think we should take a look at
- 16 the status quo. What is happening today? What you
- 17 see on the screen, I believe on the second page of
- 18 this handout, is today's situation, and I'd like to
- 19 just walk you through this.
- 20 This is also part of Anne Ross's -- this
- 21 is part of her rebuttal testimony, but this gives you
- 22 an overview of what's happening today. You can see
- 23 that we've broken this out by the seven operating
- 24 districts served by Atmos today.
- We can take a look here and see, for

- 1 example, the northeast service area. We have the
- 2 Kirksville district, the Palmyra district, and then
- 3 that Hannibal/Canton/Bowling Green district. And you
- 4 can see that the -- there's a variety of customer
- 5 charges there: \$7 at Kirksville, 9.05 in Palmyra and
- 6 seven and a quarter over at Hannibal/Canton/Bowling
- 7 Green. Each of those districts also has a different
- 8 volumetric rate that is charged to the commodity.
- 9 You can see that it varies from seven and a half
- 10 cents all the way to over 25 cents.
- 11 So what does that mean in terms of what
- 12 the customer is paying in the non-gas margin costs?
- 13 Well, if you're -- if you live in Kirksville, you're
- 14 getting a pretty good deal because during the year,
- 15 if you're using 720 CCF, that is, a year, you're only
- 16 gonna pay \$138 in margin costs.
- 17 However, if you happen to live in
- 18 Hannibal, Canton or Bowling Green, you will pay
- 19 substantially more in non-gas margin costs at the
- 20 same amount of gas consumption at \$269. And you can
- 21 see, going down that chart, the western district --
- 22 western operating area or western service area of
- 23 Greeley district and Butler district, there's a
- 24 really low service charge for Greeley, but of course,
- 25 we know that that was set in an application case back

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- 1 in 1993.
- 2 But they make up for it, though, when
- 3 you look at their volumetric commodity charge there
- 4 at 31 -- almost 32 cents. That cost of service for
- 5 non-gas margin is \$290. Butler's is a little bit
- 6 more reasonable at 213, certainly still far ahead of
- 7 Kirksville. Going to southeast Missouri, you can see
- 8 pretty much similar results. If you live in
- 9 Neelyville, you're paying a lot more. If you're
- 10 living in Sikeston or New Madrid, you got a good
- 11 deal.
- 12 That's today's rate design. That is the
- 13 status quo rate design. That is the rate design that
- 14 Public Counsel is embracing for Missouri customers.
- Now, Staff believes that this is the
- 16 best time for this Commission to recognize these
- 17 inequities caused by the status quo, and that the
- 18 rate that Public Counsel wants to inflict on
- 19 customers, well, it's just time to make a change,
- 20 it's time to do the right thing.
- 21 And before I -- I leave this topic, I'd
- 22 kind of like to give you a little bit of background
- 23 on the why and how these different charges came into
- 24 being because in light of today's environment, they
- 25 just radiate, you know, a question of why. How is

- 1 this reflective of what is happening today? What are
- 2 the operational cost realities we experience today?
- Well, I think it's important to know
- 4 that these rates were set long ago, back in the day
- 5 when utilities were developing and implementing huge
- 6 capital investments, huge capital investments that
- 7 were needed to achieve a critical mass so that they
- 8 could offer gas service to customers in their
- 9 respective certificated areas.
- 10 Utilities we all know are capital-
- 11 intensive businesses. And as any business person
- 12 knows, you can't make money or get any return on your
- 13 investment unless you have a customer who is willing
- 14 to buy your service and, of course, a customer who
- 15 actually pays for your service.
- 16 Why did the utilities price their
- 17 service charges so low? Well, back in that day, it
- 18 was needed to attract customers, possibly customers
- 19 who were using propane service. Perhaps they were
- 20 all electric. But those low service charges were
- 21 needed to bring them onboard. And the utility needed
- 22 those customers to help pay for that massive capital
- 23 investment.
- 24 And they did that knowing that they
- 25 would recover their fixed cost or a portion of them

- 1 in that service charge, but they also knew at the
- 2 time that they'd recover hopefully the balance of
- 3 their fixed costs, their cost of service from the
- 4 commodity charge, a commodity charge passed onto
- 5 customers, paid by customers based upon the amount of
- 6 gas that they bought, whether they're firing up a
- 7 barbecue grill or whether they're space and
- 8 water-heating their homes.
- 9 And this made perfect -- perfectly good
- 10 sense back then because, as you remember, most of us,
- 11 many of us were around back then, those were the days
- 12 of very cheap gas, a cheap commodity that was priced
- 13 very attractively in the market and could entice
- 14 customers to come onboard the gas utility.
- 15 And that old pricing mechanism, the one
- 16 that is in effect today, allowed the recovery of
- 17 fixed cost and let the utility offer truly low and
- 18 unrealistic service charges in light of today's
- 19 costs.
- Now, we know the days of cheap gas are
- 21 long gone. Gas costs today are about 80 percent of a
- 22 customer's bill. There's been a turnaround in what
- 23 that bill looks like. Customers are getting walloped
- 24 on cost of gas. Service charges are but a small
- 25 portion of customers' bills today. The service

- 1 charges are approximately 20 percent. It's an 80/20
- 2 break, couple percent either way.
- Now, Staff proposes a fixed delivery
- 4 charge for the cost of service for each of the three
- 5 geographical areas. Those three service areas are
- 6 based -- or the customer charge would be based on the
- 7 company's cost of providing service to that area.
- Now, what Staff's rate design does, is
- 9 that it represents the operational realities of
- 10 today. It ensures that each customer pays the right
- 11 price for gas service, the true price, and that no
- 12 customer overpays for service, no customer underpays.
- 13 Similarly situated residential customers will pay the
- 14 same delivery charge. What does that mean?
- 15 It means that if I'm space and
- 16 water-heating my home and using gas to cook with, and
- 17 fire up a fireplace, it means that my cost of that
- 18 service will be the same as that customer that has
- 19 decided to only use it for cooking or maybe even a
- 20 fireplace purpose.
- 21 Because when you think of this, the cost
- 22 of providing service to one house is the same cost of
- 23 providing that gas service to another house. Cost of
- 24 providing gas service to a resident is not a function
- of how much gas flows through the line; it's a

- 1 function of all the fixed cost that the company has
- 2 to put that service -- bring that service to
- 3 residents.
- 4 Now, Staff believes its rate design is
- 5 truly a sea change from the way business was done in
- 6 the past. We know that. You know, it's never too
- 7 late to make the right decision, and this is what
- 8 Staff believes that it is doing with this rate design
- 9 because it is simply the most efficient way to price
- 10 service to customers. It's the best way to send a
- 11 very clear price message and to allow that customer
- 12 to make their own decisions regarding how they use
- 13 gas or whether they use gas.
- 14 Staff's design is all about fairness.
- 15 No customer subsidizes another. Each customer pays
- 16 their fair share. Now, with this hodgepodge of old
- gas LDC's that make up today's Atmos, and today's
- 18 operational cost realities and the unique opportunity
- 19 that a zero revenue requirement case presents to this
- 20 Commission, Staff believes quite strongly its rate
- 21 design offers the fairest deal to customers.
- 22 It not only balances the interest of
- 23 customers with the shareholders, but it truly
- 24 balances the interests of the customers so that the
- 25 customer who uses more gas need not subsidize that

- 1 customer who uses less gas for some discretionary
- 2 purpose. And a customer who uses -- and we know the
- 3 customer who uses the most gas is one who's using it
- 4 for space and water heating. This is about equity,
- 5 it's about fairness.
- And before I close, I want to address
- 7 how Staff's rate design affects this issue of
- 8 business risk. Much is talked about business risk,
- 9 and it's certainly a valid issue. Staff's design
- 10 does remove weather as a business risk when compared
- 11 against today's status quo rate design because
- 12 Staff's rate design is intended for the company to
- 13 have an opportunity, not a guarantee, but an
- 14 opportunity to recover its fixed costs of service in
- 15 a -- in a fixed delivery charge as opposed to a
- 16 commodity charge.
- Now, much is talked about this reduction
- 18 of business risk, but it is a two-way street here.
- 19 Staff's rate design also removes risk from the
- 20 customer with regard to bad weather because under
- 21 today's rate design, and the ways of the old rate
- 22 design with high fixed commodity charges that are
- 23 passed through to that customer on buying, the
- 24 situation is, you've got the gas utility in one
- 25 corner of the room, you have the customer in the

- 1 other, they come to the middle and they sit at the
- 2 table and place their bets today.
- 3 The gas utility bets on, well, we sure
- 4 hope that we don't have a warmer-than-normal winter
- 5 because we're not gonna recover our fixed costs, our
- 6 cost of service. The customer, on the other hand,
- 7 and not much is ever talked about this, and there's a
- 8 pretty obvious reason why, because we have been
- 9 fortunate and experienced warmer-than-normal weather.
- 10 But when that cold weather hits, that
- 11 customer will be pulling out cash out of its pockets
- 12 and throwing it at the utility and the utility will
- 13 be glad to take that money because that's the way the
- 14 rate design today is designed.
- 15 And there is a fairness issue involved
- 16 here. I don't think that's fair. And I think,
- 17 recognizing that today's rate design, the status quo
- 18 is designed to recover fixed costs on a volumetric
- 19 basis, those costs are paid by the customer today in
- 20 four months of the year.
- 21 And so when you look at Staff's rate
- 22 design, you have to understand that those costs are
- 23 spread out across the year. And so the customer,
- 24 most customers will experience lower gas bills in the
- 25 winter, because under the volumetric design, when

- 1 you're buying the most gas and the customer needs the
- 2 most help, you're not -- you won't be paying as much
- 3 when you're -- as when -- in the current way where
- 4 you front all those costs during a four-month period
- 5 when you're just sucking gas out of a line to heat
- 6 your house.
- 7 We have Staff witness Anne Ross who will
- 8 provide the testimony on rate design and
- 9 consolidation, and the other witnesses that I have
- 10 talked about who will be present today.
- 11 And in closing, I would just like to
- 12 urge this Commission that now is the opportunity to
- 13 do the right thing. Now is the opportunity to strike
- 14 a truly fair balance of interest and to protect
- 15 customers and to remove the situation where one high-
- 16 use customer may subsidize the low discretionary use
- 17 of another customer, and it is simply the fairest
- 18 pricing mechanism that can be made to that customer.
- 19 And we think it's the right thing for this Commission
- 20 to do to protect Missouri customers.
- 21 And I appreciate your attention, and
- 22 that concludes my opening remarks, and we are
- 23 available to answer questions as may be needed.
- JUDGE DIPPELL: Thank you, Mr. Berlin.
- 25 I just have a couple questions for you before you

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- 1 step down.
- 2 MR. BERLIN: Sure.
- 3 JUDGE DIPPELL: Is the map that you have
- 4 of the service territories, is that what you had
- 5 premarked on your exhibit list as Exhibit 100?
- 6 MR. BERLIN: Correct.
- 7 JUDGE DIPPELL: Okay. And in your --
- 8 the information that you put up also that was out of
- 9 Ms. Ross's testimony, there was a slight discrepancy,
- 10 and maybe this is accounted for elsewhere, but on the
- 11 presentation information, the very beginning it said
- 12 northeast, the average residential annual CCF usage
- was 836, and I believe in her testimony it says 835.
- 14 Is that just an error?
- MR. BERLIN: I would have to have her
- 16 answer the difference of 835 and 836. I can't answer
- 17 that.
- JUDGE DIPPELL: Okay. We'll -- we'll
- 19 clarify that when we get to her testimony which
- 20 number is correct there. Okay. That's all. I also
- 21 just wanted to state for those of you that noticed,
- 22 before we begin, Ms. Shemwell did hand me a Diet
- 23 Coke, and if anyone thinks that that will bias me
- 24 toward Staff, I just want to get that on the record.
- 25 COMMISSIONER APPLING: Judge, can I ask

- 1 one?
- 2 JUDGE DIPPELL: Oh, sure. Commissioner
- 3 Appling, you had a question?
- 4 COMMISSIONER APPLING: Mr. Berlin, will
- 5 you step back one step and put your map back up there
- 6 again?
- 7 MR. BERLIN: Sure. Sarah, are you able
- 8 to call that back up?
- 9 COMMISSIONER APPLING: If you can't,
- 10 then I think everybody probably has a copy of it. I
- 11 just -- this is just serving as a reminder, and I'm
- 12 not trying to get ahead of anyone here. And what I
- 13 hear you saying, there is just and reasonable rates
- 14 and I will listen to OPC very carefully.
- But I just want this to serve as a
- 16 reminder that the south part of this map down there
- in Moreland and Caruthersville and all that, if
- 18 you've been down there lately or earlier or years
- 19 ago, you realize that this is one of the most
- 20 economic depressed areas in the whole state.
- 21 And I get in front of the company, you
- 22 or anyone else here, I'm just saying as we march down
- 23 the road to the south, just before we get to
- 24 Arkansas, we need to be reminded that this is a low,
- 25 depressed economical area. Just keep that in mind.

- 1 Thank you very much, sir.
- JUDGE DIPPELL: Thank you. Is there an
- 3 opening statement from Public Counsel?
- 4 MR. POSTON: Yes, thank you. Good
- 5 morning. My name is Mark Poston, and I'm here on
- 6 behalf of the Office of Public Counsel and the
- 7 public. And I wish I could point to a team of
- 8 attorneys behind me that were supporting me here but
- 9 I'm all you're gonna get today.
- 10 As you know, Mr. Fischer -- as
- 11 Mr. Fischer stated, Atmos came in originally asking
- 12 for a more than \$3 million increase in rates. And
- 13 after a thorough review, the Commission's Staff
- 14 replied that not only is that Atmos entitled -- not
- 15 entitled to any revenue increase, but Atmos is
- 16 earning more from ratepayers than necessary by
- 17 approximately \$1.2 million annually.
- Despite this, Staff and Atmos appeared
- 19 to have agreed to no increase and no decrease. This
- 20 begs the question, why is Staff not pursuing the
- 21 \$1.2 million of annual over-earnings? We haven't
- 22 seen any agreement filed between Staff and Atmos
- 23 where concessions have been made, but apparently
- 24 concessions have been made.
- 25 And what does Atmos get out of this

- 1 deal? Atmos gets a lot. First, they get Staff to
- 2 back off and not file a complaint due to Atmos's
- 3 excess earnings. Second, Atmos gets Staff's support
- 4 for a rate design proposal that would essentially
- 5 guarantee Atmos will receive more than a mere
- 6 opportunity to earn a fair return as required by law,
- 7 but will instead guarantee a return by completely
- 8 removing all weather-related risk, removing all
- 9 conservation-related risk and other risk factors.
- 10 And this unprecedented change in rate
- 11 design was more than enough to convince Atmos to
- 12 quickly back off every penny of its rate increase and
- 13 settle with Staff for zero. That alone is very
- 14 telling of what the rate design proposal will do.
- 15 Atmos also gets a number of other perks
- 16 including changes designed to reduce its
- 17 administrative burden such as consolidated rates and
- 18 miscellaneous charges up front, recovery of the cost
- $19\,$ of certain main extensions and more. What does Staff
- 20 get out of this deal? In our opinion, very little.
- 21 What do ratepayers get out of the deal? Even less.
- 22 One of the biggest detriments to Staff's
- 23 decoupling rate design proposal is that it will
- 24 eliminate entirely any benefits the customers will
- 25 receive from conservation related to the service

- 1 regulated by this Commission.
- 2 At a time when NARUC, NASUCA, and state
- 3 commissions around the company are encouraging
- 4 conservation and efficiency and implementing programs
- 5 to achieve those goals, Staff presents the Commission
- 6 with a rate design proposal that should be labeled a
- 7 conservation mitigation rate design.
- 8 Customers expect to be rewarded for
- 9 their conservation efforts, and the Staff's proposal
- 10 will deny customers that opportunity and will be
- 11 contrary to their expectations.
- 12 Another criticism of the Staff's rate
- 13 design proposal is that it makes absolutely no
- 14 adjustment for the reduction in risk that will happen
- 15 if all weather-related risks are removed and the
- 16 other risks identified. Staff did not take the
- 17 reduction of risk into account when it proposed its
- 18 rate of return which would suggest that the Staff's
- 19 1.2 million excess calculation should be even
- 20 greater.
- 21 Mr. Fischer stated that OPC's 7.0 return
- 22 on equity proposal was lower than any previously
- 23 approved by the Commission and I believe he said the
- 24 past 30 years. I would reply that the Commission has
- 25 not completely eliminated weather and other risks

- 1 like it would do if it approves Staff's decoupling
- 2 proposal.
- 3 The evidence presented at this hearing
- 4 and the argument made in Public Counsel's post
- 5 hearing brief will show that Staff's decoupling
- 6 proposal was terribly understudied before its
- 7 proposal. Decades of ratemaking by this Commission
- 8 has resulted in a traditional rate design that allows
- 9 gas distribution companies to recover their margin
- 10 costs through a two-part rate, a fixed rate element
- 11 and a volumetric element.
- 12 This Commission has repeatedly found
- 13 this former rate design to be just, reasonable in the
- 14 public interest. Now the Staff wants to make a
- 15 historical change. Change alone is not bad. There
- 16 can be better ways to do things, and the Commission
- 17 must be able to respond to new problems that arise
- 18 under the old ways of doing things.
- But to make a huge change to something
- 20 as important as how you design the rates paid by the
- 21 public, the public deserves nothing less than a
- 22 thorough review of all data necessary to fully
- 23 analyze the impact the change will make on ratepayers
- 24 in the industry. And the Commission itself
- 25 deserves -- deserves nothing less than all necessary

- 1 data and the best study possible.
- 2 Unfortunately, the coupling rate design
- 3 proposal before the Commission was proposed before
- 4 any real data analysis was performed, and is
- 5 insufficient to remotely support what is being
- 6 proposed. Sure, the supporters have come in after
- 7 the proposal and tried to prop it up, but those
- 8 attempts are based on unsupported reasoning rather
- 9 than hard data.
- 10 And then there's the policy aspect of
- 11 the recommended change. Is it good public policy for
- 12 the Commission in a case where the evidence suggests
- 13 a rate decrease should be the result because the
- 14 company's over-earning, is it good public policy for
- 15 the Commission to make a change that could be
- 16 detrimental to all small low-use customers to the
- 17 benefit of the larger gas users?
- In the last MGE rate case, this
- 19 Commission got it right and concluded just two years
- 20 ago that dumping cost on low-use customers is
- 21 contrary to good public policy. Nothing has changed
- 22 to make this shift to low-use customers suddenly to
- 23 become good public policy.
- We see the value in ensuring that Atmos
- 25 has a reasonable opportunity to earn a fair return,

- 1 allowing it to continue providing safe and reliable
- 2 gas service. In that scenario everyone wins,
- 3 shareholders and customers alike, but this proposal
- 4 is extremely lopsided. Where are the consumer
- 5 protections? What do consumers get? They get
- 6 Staff's hope that Atmos will encourage conservation
- 7 efficiency while removing a portion of the economic
- 8 incentive to customers to conserve.
- 9 Atmos will be getting a rate design
- 10 unprecedented in Missouri and unprecedented
- 11 nationally. Nothing like this exists anywhere and
- 12 for good reason. Other states that have moved toward
- 13 to weather mitigation, former rate design, couple
- 14 that with conservation and efficiency programs.
- 15 Because when you take away a customer's ability to
- 16 see benefits from conservation, the customer deserves
- 17 something in return.
- The Staff proposes absolutely no new or
- 19 net customer benefits with its rate design proposal.
- 20 We ask that you reject this rate design. If there
- 21 comes a time when the current rate design proves to
- 22 be insufficient, which it does not appear to be since
- 23 the company is earning 1.2 million more than
- 24 necessary, then make changes. But here we have a
- 25 company over-earning, and in no need of locking in a

- 1 rate design that will ensure it continues to
- 2 over-earn.
- 3 If the Commission agrees with Staff and
- 4 wants to guarantee Atmos's recovery of all margin
- 5 costs, the public deserves that the rates
- 6 guaranteeing such recovery are initially set to allow
- 7 recovery of no more than is necessary to cover margin
- 8 costs. The rates should not be set to cover margin
- 9 plus 1.2 million.
- In fact, it's hard to see how the
- 11 Commission could resolve this case at zero increase
- 12 and zero decrease without including that certain
- 13 aspects of Staff's testimony is reasonable and
- 14 likewise for Atmos's testimony.
- 15 Staff, however, appears to be saying
- 16 that our expertise has determined -- or their
- 17 expertise has determined that Atmos is already
- 18 recovering more than necessary. We're not going to
- 19 allow that.
- Oh, and by the way, for you low-use
- 21 customers, even though the company's not getting a
- 22 rate increase and deserves a rate decrease, we're
- 23 raising your rates by as much as 173 percent. This
- 24 absolutely does not make sense.
- 25 Something else that does not make sense

- 1 is consolidating districts under the extremely false
- 2 premise that the cost to serve a customer is equal
- 3 in every -- excuse me, in every district. This
- 4 premise in Staff's testimony completely ignores a
- 5 study by another Staff witness that shows there
- 6 really are differences in costs per district. The
- 7 costs of each district are different.
- 8 I'm not going to address each and every
- 9 remaining issue, but I will address one last issue
- 10 and that's depreciation. Staff's intentions here are
- 11 good. They see a benefit from lowering depreciation
- 12 expense by 591,000. Normally, you would expect
- 13 Public Counsel to be in favor of a proposal that
- 14 lowered expenses.
- But this time we cannot support this
- 16 proposal for two reasons: One, by taking 591,000
- 17 from accumulated depreciation reserve and adding it
- 18 back into rate base, the Commission would essentially
- 19 be requiring rate fares to once again pay for a plant
- 20 that already depreciated and force them to pay a
- 21 return on top of this addition to rate base.
- The second reason we don't support this
- 23 proposal is that it would constitute poor accounting
- 24 practices and we cannot support that. Staff's
- 25 testimony is clear in stating Atmos has failed to

- 1 follow the Commission's rules and has failed to keep
- 2 data to enable anyone, Staff, Atmos, OPC, the
- 3 Commission, to conduct a proper depreciation analysis
- 4 based on known and measurable data. Despite this,
- 5 Staff agrees to go along with the 591,000 reductions
- 6 to depreciation reserves simply because Atmos --
- 7 Atmos's management thinks it's a good idea. That
- 8 reasoning is absurd and it's clearly not supported by
- 9 any data in this record.
- 10 I'm the first to admit that depreciation
- is a very complex issue, so I strongly encourage you
- 12 to ask Mr. Trippensee to walk you through this
- 13 reasoning. He's been doing this for a long time, and
- 14 he can explain this to you even if it takes him
- 15 getting up on the Smart Board and doing a little
- 16 accounting 101 which he had to do with me and explain
- 17 why this proposal should be rejected.
- 18 In conclusion, we see the most important
- 19 issue before the Commission to the rate design
- 20 proposal. I think everyone agrees with that.
- 21 Staff's decoupling rate design proposal
- 22 is harmful to consumers because, one, the impact of
- 23 the proposal is truly not known without sufficient
- 24 studies; two, customer efforts to conserve energy
- 25 will be negated; three, no conservation or efficiency

- 1 programs have been introduced; and four, it will be
- 2 contrary to good public policy in that it will shift
- 3 a substantial portion of the cost to the lowest use
- 4 customers. We encourage you to reject this proposal
- 5 and not disrupt customers in a case where the company
- 6 has backed off its requested rate increase and where
- 7 no changes are necessary. Thank you.
- 8 JUDGE DIPPELL: Thank you. Is there an
- 9 opening statement from Noranda?
- 10 MR. FULTON: Yes, briefly. May it
- 11 please the Commission, Commissioner Appling, Noranda
- 12 is located in that poor -- poor part of the state
- down in the Boot Heel of Missouri. In testimony
- 14 filed by Mr. George Swogger, who, unfortunately, was
- 15 caught up by the weather up in Kingdom City and won't
- 16 be here, we have spelled out how important Noranda is
- 17 to the Boot Heel area, not just New Madrid County
- 18 where it's located and which it supplies over
- 19 one-third of the revenues -- the tax revenues for the
- 20 school districts and for the county, but also for the
- 21 entire region down there.
- We've also incorporated in there some
- 23 testimony from two of the representatives down there,
- 24 the county administrator. And at the hearing in
- 25 Sikeston, the administrator of the -- director of the

- 1 sheltered workshop testified about the importance of
- 2 Noranda.
- 3 Noranda is a large company. Its a
- 4 corporation. Its revenues are derived by what the
- 5 world economy dictates. We do not center on prices,
- 6 we do not have guaranteed -- well, we don't have the
- 7 opportunity to earn a fair rate of return if the
- 8 economy does not see fit to do so.
- 9 As such, we have to watch what our
- 10 expenses are. If we do not pare our expense to the
- 11 bone, we cannot compete, we cannot support our
- 12 community. We are part of the community, but we have
- 13 to be able to keep our expenses down. There has been
- 14 a couple of statements made during the course of
- 15 these opening statements that I think are important
- 16 to note.
- 17 Well, by way of background,
- 18 approximately four years ago in an effort to keep our
- 19 costs down, Noranda entered into a special contract
- 20 with Atmos whereby they'd provide delivery services
- 21 to us. We purchase our gas elsewhere but they
- 22 provide the transportation services to us under
- 23 special contract.
- In the initial phase of this proceeding,
- 25 it appeared that the special contract was going to be

- 1 at issue. However, during the course of a -- some
- 2 discussions, it was asked of us what does Noranda
- 3 want? Noranda believes that it's actually paying
- 4 more than what the cost of service is under the
- 5 special contract. But we have six more -- we have
- 6 been under this contract for four years, we have six
- 7 more years to run. We've met our contract, we're
- 8 willing to live with our contract notwithstanding
- 9 it's a little bit above what we believe the costs
- 10 are.
- 11 When asked what it was that Noranda
- 12 wanted at these conferences, we specified we want to
- 13 be left alone. What you have heard today by
- 14 Mr. Fischer and also by Mr. Berlin is that they're
- 15 going to leave Noranda and its contract alone.
- 16 They're also going to leave alone the management to
- 17 the Hannibal hospital contract.
- 18 As such, Noranda no longer has a dog in
- 19 this fight. They're going -- it's -- the statements
- 20 are that the rates are just and reasonable, we're
- 21 prepared to live with that. And as such, we would
- 22 ask permission of this Commission to go home so we
- 23 can save Noranda a little bit more money. We will
- 24 waive our right to cross-examine the witnesses, and
- 25 we will also waive our right to object to the other

- 1 testimony. I thank you. Anybody have any questions
- 2 I'll be happy to answer any.
- JUDGE DIPPELL: Commissioner Appling,
- 4 did you have any questions?
- 5 COMMISSIONER APPLING: I think just a
- 6 couple. Mr. Fulton, how are you doing this morning?
- 7 MR. FULTON: I'm doing fine, Judge,
- 8 Commissioner.
- 9 COMMISSIONER APPLING: I wish I was
- 10 a judge, but I'm not, so I'll just stick with the
- 11 Commissioner for a while.
- But anyway, what you're telling me this
- 13 morning that Noranda is pleased with what the Staff
- 14 is putting forth.
- MR. FULTON: What -- what we're
- 16 telling -- what I'm telling you today is Noranda is
- 17 not taking a position with regards to the other
- 18 issues before this Commission to specifically -- the
- 19 rate design issues which is, I really believe, the
- 20 fundamental thing, that do not impact upon our
- 21 contract. Those rate design issues do not impact
- 22 Noranda.
- 23 COMMISSIONER APPLING: Is that correct,
- 24 Staff?
- MR. BERLIN: Yes.

- 1 COMMISSIONER APPLING: Okay.
- 2 Mr. Fulton, thank you very much, and you need to stay
- 3 around a little bit and get a little of this cold
- 4 weather. It's kind of warm down in your district,
- 5 okay?
- 6 MR. FULTON: Well, I'm in Fredericktown,
- 7 and actually, it's about 50 miles -- 100 miles north
- 8 of where Noranda is, so I'm going to be getting it
- 9 too. But I appreciate it, Commissioner. Thank you.
- 10 COMMISSIONER APPLING: Thank you very
- 11 much.
- 12 JUDGE DIPPELL: Thank you. And
- 13 Mr. Fulton, you -- with the caveat that, of course,
- 14 you will give up any rights to cross-examine and to
- 15 present further evidence and so forth, you may be
- 16 excused from your presence here when you're ready to
- 17 go. I will ask that if there would happen to be a
- 18 question tomorrow from some of the Commissioners,
- 19 that your witnesses be available by telephone if
- 20 that's possible.
- 21 MR. FULTON: That's certainly possible,
- 22 and I will also be available by telephone.
- JUDGE DIPPELL: All right.
- MR. FULTON: Thank you.
- 25 JUDGE DIPPELL: Okay. I think that this

- 1 is a good place then to take a short break. We'll
- 2 break for 15 minutes and we'll come back just like 17
- 3 after the hour. Thank you.
- 4 (A RECESS WAS TAKEN.)
- 5 JUDGE DIPPELL: Okay. Let's go ahead
- 6 and go back on the record. Remind everyone that if
- 7 you were using your cell phones while you were out at
- 8 break, if you'd make sure those are turned back off.
- 9 Okay. I think we're ready to begin then
- 10 with Atmos's case, and we've rearranged the order of
- 11 the witnesses just a little bit. Atmos has given the
- 12 court reporter a copy of all of its exhibits that
- 13 were premarked.
- 14 Mr. Fischer?
- MR. FISCHER: Yes, your -- well, at any
- 16 rate, we'll call Pat Childers.
- 17 JUDGE DIPPELL: Okay. And we also
- 18 previously dispensed with the preliminaries for the
- 19 witnesses, but I will swear Ms. Childers in. Please
- 20 raise your right hand.
- 21 (The witness was sworn.)
- 22 DIRECT EXAMINATION BY MR. FISCHER:
- Q. Good morning, Ms. Childers. I wanted to
- 24 let you know that your testimony's been marked as
- 25 Exhibit 5, your direct; rebuttal, 6; and surrebuttal

- 1 is 7. Do you have any corrections or changes you
- 2 need to make to any of those testimonies?
- 3 A. No, I do not.
- 4 MR. FISCHER: Judge, then I tender her
- 5 for cross-examination.
- JUDGE DIPPELL: I did have one question.
- 7 I notice that her -- on the premarked exhibit list,
- 8 her testimony was marked as 5 HC and NP, but I didn't
- 9 see actually that there was any highly confidential;
- 10 is that correct?
- 11 MR. FISCHER: There are two schedules
- 12 that have some special-contracts revenues on the HC
- 13 version that are redacted from the other, and that's
- 14 the only change.
- JUDGE DIPPELL: Okay. Is that the same
- 16 as filed in EFIS originally?
- 17 MR. FISCHER: I believe there was a
- 18 subsequent filing that did clarify that.
- JUDGE DIPPELL: Oh, okay. Okay. So I
- 20 just looked at it and it was not confidential on
- 21 EFIS, but there's a subsequent filing with the
- 22 confidential information?
- MR. FISCHER: That's correct.
- JUDGE DIPPELL: All right, then. Are
- 25 you offering that?

- 1 MR. FISCHER: Yes. We would offer
- 2 Exhibits 5 NP, 5 HC, Exhibit 6 and then Exhibit 7.
- JUDGE DIPPELL: Would there be any
- 4 objection to Exhibit 5 NP and HC and 6 and 7?
- 5 (NO RESPONSE.)
- 6 JUDGE DIPPELL: Seeing no objection, I
- 7 will receive it into the record.
- 8 (EXHIBIT NOS. 5 NP, 5 HC, 6 AND 7 WERE
- 9 RECEIVED INTO EVIDENCE AND MADE A PART OF THE
- 10 RECORD.)
- 11 (TELEPHONIC INTERRUPTION.)
- 12 COMMISSIONER APPLING: I'm always afraid
- 13 that's gonna happen to me in church.
- JUDGE DIPPELL: Okay. It threw me off
- 15 just a little bit. We will begin with
- 16 cross-examination then. Staff?
- 17 MR. THOMPSON: Thank you, Judge.
- 18 CROSS-EXAMINATION BY MR. THOMPSON:
- 19 Q. What is it that you do for Atmos?
- 20 A. I'm the vice president of regulatory
- 21 affairs.
- 22 Q. So you would be familiar with what an
- 23 Atmos bill looks like?
- 24 A. Yes.
- Q. Now, from the point of view of a

- 1 customer, if a customer uses less gas during a
- 2 billing period than another customer, is the customer
- 3 that uses less gas, is that bill going to be lower,
- 4 equal to or higher than the bill of a customer who
- 5 uses more gas?
- 6 A. If a customer uses less gas --
- 7 Q. Yes, ma'am.
- 8 A. -- is the bill going to be higher or
- 9 lower?
- 10 Q. Yes, ma'am.
- 11 A. It depends on what -- well, what area
- 12 they're in. You know, we -- right now we have
- 13 various --
- 14 Q. Let's say they're in the same area.
- 15 A. If they're in the same area --
- 16 Q. Yes, ma'am.
- 17 A. -- and they use less gas, they would pay
- 18 the same customer charge, they would pay the same
- 19 distribution charge and they would pay the same gas
- 20 rate, the same PGA.
- Q. Well, now, when you say the same rate,
- 22 isn't that a charge that's multiplied by the amount
- 23 of gas that's used to reach the final bill to that
- 24 customer?
- 25 A. Yes, they would pay the same unit rates

- 1 but they would pay a different total dollar bill
- 2 amount.
- 3 Q. And is that going to still be true if
- 4 the rate design that Staff has proposed in this case
- 5 is implemented?
- 6 A. That will be true because the customer
- 7 that uses less gas is still going to be charged
- 8 volumetrically for the PGA, the gas cost portion of
- 9 the bill.
- 10 MR. POSTON: Your Honor, I'd like to
- 11 object. I believe this is nothing but friendly
- 12 cross. These parties have no issues where they're in
- 13 disagreement.
- 14 MR. THOMPSON: Well, your Honor, first
- 15 of all, traditionally in Commission proceedings,
- 16 friendly cross is prohibited in the procedural
- 17 schedule or in what used to be called the hearing
- 18 memorandum. I'm not aware of any order issued in
- 19 this case that has stated that there will not be
- 20 so-called friendly cross. And secondly, when
- 21 Mr. Poston stands at that lectern and
- 22 mischaracterizes the facts for this Commission, I
- 23 believe we should have an opportunity to bring out
- 24 the reality and the truth.
- 25 JUDGE DIPPELL: I'm going to allow you

- 1 to cross-examine, but I would appreciate it if you
- 2 would not make it repetitive.
- 3 MR. THOMPSON: I am absolutely
- 4 uninterested in repetition, your Honor.
- 5 JUDGE DIPPELL: Proceed, please.
- 6 MR. THOMPSON: Thank you.
- 7 THE WITNESS: Could I further clarify my
- 8 response? Would that be appropriate?
- 9 BY MR. THOMPSON:
- 10 Q. You certainly may.
- 11 A. The delivery charge that Staff is
- 12 recommending, the customers would both pay that same
- 13 delivery charge. But I think it's important to keep
- in mind that 80 percent of a customer's bill is
- 15 purchased gas cost. So the customer that's going to
- 16 use less consumption is going to pay less in the
- 17 wholesale cost of gas than the customer that uses
- 18 more. So there would be a total difference in the
- 19 bill, but it's going to be largely driven by the gas
- 20 cost itself, not by the delivery charge.
- 21 Q. So do I understand you to say in answer
- 22 to my question, that if the rate design that Staff
- 23 has proposed in this case is implemented, it will, in
- 24 fact, continue to be true that the customer in the
- 25 same area that uses more gas will, in fact, pay more

- 1 money?
- 2 A. That's correct.
- 3 Q. So would you agree with me that there is
- 4 still a reason to practice conservation in gas use?
- 5 A. Absolutely. The gas cost is, again, 80
- 6 percent of what a customer pays, so they have every
- 7 incentive to conserve and use less.
- 8 MR. THOMPSON: Thank you. No further
- 9 questions.
- 10 JUDGE DIPPELL: Thank you. Is there
- 11 anything from Public Counsel?
- 12 CROSS-EXAMINATION BY MR. POSTON:
- Q. Good morning.
- A. Good morning.
- 15 Q. I don't have very many questions for you
- 16 and I'll kind of -- kind of jump around. Has Atmos
- 17 prepared a class cost-of-service study in this case?
- 18 A. No, we did not prepare one in this case.
- 19 Q. Has Atmos prepared a replacement study
- 20 for the cost of mains in the last ten years?
- 21 A. Not to my knowledge.
- Q. Does the design of Atmos's main system
- 23 include consideration of future load?
- 24 A. I am probably not the most appropriate
- 25 witness to ask of that. I believe witness Mike Ellis

- 1 would be better able to respond to that. That's
- 2 really outside my area.
- 3 MR. POSTON: Your Honor, I'd like to
- 4 approach the witness with a document, a data request.
- 5 JUDGE DIPPELL: Show it to her attorney
- 6 and then proceed.
- 7 BY MR. POSTON:
- 8 Q. Can you please describe the document I
- 9 handed you?
- 10 A. Yes. It appears to be a data request
- 11 from the office of OPC. Shall I read the question?
- 12 Q. Yeah. Who is -- it's from OPC to?
- 13 A. Requested from Josh Stull.
- 14 Q. And the date of that?
- 15 A. The date is September 1, 2006.
- 16 Q. And that's for this case, correct?
- 17 A. That's correct.
- 18 Q. Okay. If you could please read the
- 19 request and the response.
- 20 A. Certainly. "Please describe in detail
- 21 how the company designs and plans its main's system
- 22 to meet design day peak system requirements. Other
- 23 than design day peak requirements, what factors might
- 24 enter into the design of the main system?"
- The response: "The engineering

- 1 department designs each major main extension or
- 2 system modification and would use expected future
- 3 load information, existing system capacity and would
- 4 utilize system modeling software to conduct the
- 5 study."
- 6 MR. POSTON: Thank you. I have a few
- 7 more of these that I'd also like to ask that she
- 8 read, if I may approach as well.
- 9 BY MR. POSTON:
- 10 Q. I handed you -- the first one I'm gonna
- 11 ask you to read is data request 732.
- 12 A. Yes.
- 13 Q. If you could identify that document,
- 14 please?
- 15 A. Again, this is a data request from the
- 16 office of OPC requested of Josh Stull. The date of
- 17 the request is September 1, 2006. The information
- 18 requested: "Are distribution mains of the size
- 19 two-inch or below used in serving large volume
- 20 interruptible or transportation customers? If yes,
- 21 approximately what percentage of the two-inch or
- 22 below distribution mains is used in serving customers
- 23 in each of these classes?"
- 24 The company responds: "This information
- 25 is not readily available but we probably do have some

- 1 large volume accounts served off of two-inch
- 2 distribution mains. However, if this is the case,
- 3 the system delivering capacity would have been
- 4 modeled to make sure it was capable of maintaining
- 5 deliveries to firm customers."
- 6 Q. Okay. And data request 704, there is a
- 7 subpart D. If you could first identify that
- 8 document?
- 9 A. Yes. Yes. Again, a data request from
- 10 Public Counsel requested of Josh Stull. Date of the
- 11 request, September 1, 2006. Subpart D: "What other
- 12 factors does the company believe to be relevant in
- designing the company's rates?"
- 14 Company response: "Other factors that
- 15 the company has considered include changing patterns
- 16 of use such as declining use, the fixed nature of the
- 17 company's cost of service, the value of service to
- 18 customers and the risk of customers leaving the
- 19 system and gradualism in making changes to minimize
- 20 impact."
- 21 Q. And the last one, 724?
- 22 A. Again, a data request from the office of
- 23 OPC of Josh Stull, date of request, September 1,
- 24 2006. Information requested: "Please provide any
- 25 information available in the last five years

- 1 regarding actual experienced average cost-per-foot
- 2 cost for various types of main-installation projects
- 3 on a rolling 12-month basis. Please identify the
- 4 type of main projects, such as new business
- 5 extension, relocation, reinforcement, maintenance,
- 6 replacement, et cetera. Please also explain the
- 7 approximate proportion of each type of main projects."
- 8 Company response: "This information is
- 9 not readily available."
- 10 Q. Does the design of main system include
- 11 modeling considerations?
- 12 A. According to the response, yes.
- 13 Q. Do those modeling considerations for
- 14 Atmos include customer density?
- 15 A. Again, I'm going to defer to witness
- 16 Mike Ellis. He's much more familiar with mains and
- 17 services and those types of expenditures than I am.
- MR. POSTON: Okay. Thank you.
- 19 JUDGE DIPPELL: Thank you. I did not
- 20 ask if there were questions from Noranda or Hannibal
- 21 Regional because those parties are no longer present,
- 22 so I just wanted to clarify that.
- 23 Are there any questions from the
- 24 Commissioners for this witness regarding these
- 25 issues? Ms. Childers will be testifying about other

- 1 issues later. Commissioner Appling, did you have
- 2 anything?
- 3 CHAIRMAN DAVIS: No, no. Go ahead,
- 4 Commissioner Appling.
- 5 QUESTIONS BY COMMISSIONER APPLING:
- 6 Q. I'm sorry but I missed you. Good to see
- 7 you again.
- 8 A. Thank you. Good to see you.
- 9 Q. I came in a little late then. I didn't
- 10 adjust my head space in time in order to ask the
- 11 question that I need to ask, but you'll be back up
- 12 again, won't you?
- 13 A. Yes, Commissioner, I will.
- 14 Q. Color for me again exactly what you done
- 15 on this case again, please.
- 16 A. Okay. I am a vice president of
- 17 regulatory affairs.
- 18 Q. Right.
- 19 A. I work with six of the regulatory
- 20 jurisdictions in which we serve, Missouri being one
- 21 of those. I have filed direct, rebuttal and
- 22 surrebuttal testimony on the rate design, utility
- 23 related charges, things of that matter, which I
- 24 believe I'll actually be back before you two more
- 25 times --

- 1 Q. Okay.
- 2 A. -- to answer any questions you might
- 3 have on the rate consolidation for the base portion
- 4 of the rates, as well as the proposal to consolidate
- 5 the PGA's.
- 6 COMMISSIONER APPLING: Okay. Thank you
- 7 very much. I have some for you the next time you're
- 8 up then. Thank you.
- 9 THE WITNESS: You're welcome.
- 10 JUDGE DIPPELL: Mr. Chairman?
- 11 OUESTIONS BY CHAIRMAN DAVIS:
- 12 Q. Ms. Childers, when's the last time Atmos
- 13 filed a class cost-of-service study in Missouri?
- 14 A. The last time we had a case was ten
- 15 years ago, and Chairman, I really cannot tell you
- 16 whether we filed a cost-of-service study in that case
- 17 or not. I could probably get that answer for you,
- 18 and when I come back before you, I could respond to
- 19 that. My memory is just -- I just can't recall.
- 20 Q. Okay. When's the last time Atmos filed
- 21 a class cost-of-service study in another state?
- 22 A. I believe we have recently filed one
- 23 perhaps in the states of Tennessee -- again, I can --
- 24 on the next break I can verify that with some of the
- 25 other people that are here today with the company.

- 1 And if I have misspoken, I will be happy to correct
- 2 that.
- 3 Q. And then I believe Mr. Poston also
- 4 inquired if Atmos conducted a study, what was it,
- 5 main replacement; is that correct, Mr. Poston?
- 6 A. Not to my knowledge. Again, I believe
- 7 witness Mike Ellis would know the answer to that if
- 8 it's different than no, we have not.
- 9 Q. Okay. So would you have any idea of
- 10 when Atmos would have ever conducted one in Missouri,
- if they'd ever conducted one at all?
- 12 A. No, I would not have that knowledge.
- 13 Q. Is it Atmos's practice to perform those
- 14 studies in other states?
- 15 A. I know that we have ongoing pipe
- 16 replacement programs in Tennessee and Georgia, and I
- 17 know we have studies in those states.
- 18 Q. Do you have an ongoing pipe replacement
- 19 program in Missouri?
- 20 A. No, we do not, not a Commission-ordered
- 21 pipe replacement program. Obviously, we continue to
- 22 replace pipe in all of the jurisdictions in which we
- 23 serve.
- 24 Q. Okay.
- 25 A. But not a formalized program such as

- 1 what we have in Tennessee and the state of Georgia.
- 2 CHAIRMAN DAVIS: Okay. No further
- 3 questions at this time, Judge.
- 4 JUDGE DIPPELL: Thank you. Is there any
- 5 further cross-examination from Staff based on
- 6 questions from the bench?
- 7 MR. THOMPSON: No, ma'am.
- JUDGE DIPPELL: Public Counsel?
- 9 MR. POSTON: No, your Honor. I'd just
- 10 like to apologize for asking my questions out of
- 11 order. She's up here on policy rate of return, and I
- 12 asked my district consolidation questions, but I hope
- 13 I didn't throw things off too bad. Thank you.
- 14 JUDGE DIPPELL: Did you have any policy
- 15 rate of return --
- MR. POSTON: No.
- JUDGE DIPPELL: I'm sorry. I didn't
- 18 clarify that when we got started that we were going
- 19 to go by issue the way that...
- 20 MR. POSTON: No, I have no questions or
- 21 redirect -- or recross.
- 22 COMMISSIONER APPLING: Judge, could I
- 23 ask some questions, just a short question?
- JUDGE DIPPELL: Certainly.
- 25 COMMISSIONER APPLING: Sorry to slow you

- 1 down.
- JUDGE DIPPELL: That's all right.
- 3 QUESTIONS BY COMMISSIONER APPLING:
- Q. Mrs. Childers, Mr. Poston testified this
- 5 morning -- not testified but spoke to the fact that
- 6 in one of the areas the percentage will go up about
- 7 173 percent?
- 8 A. Yes, that's correct. I would first like
- 9 to say that I think percentages can be very
- 10 misleading when you use percentages or you use dollar
- 11 impact, but I also believe that OPC's analysis
- 12 excluded the gas cost portion of the bill which,
- 13 again, represents 80 percent. When you roll back in
- 14 80 percent of the bill, the customer cost, obviously
- 15 the percent comes down. But again, I think you have
- 16 to be careful at looking at percents as opposed to
- 17 looking at dollar -- dollar impact.
- 18 Q. Can you answer what one of the areas
- 19 that he was referring to?
- 20 A. Well, this might be helpful. Attached
- 21 to my -- attached to my surrebuttal testimony --
- 22 Q. Right.
- 23 A. -- there is page 2 of 2 of Exhibit 2
- 24 which does show the consolidated delivery charge
- 25 based on Staff's recommendation and the consolidated

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- 1 PGA's. The PGA's that are shown on this exhibit are
- 2 the PGA's that have been most recently filed by the
- 3 company which are substantially less than the PGA's
- 4 that are in effect today, which is good news for
- 5 the -- for the consumer.
- It also includes that ACA component
- 7 which is the true-up component.
- 8 Q. Right.
- 9 A. And if you, for example, look at --
- 10 well, let's just say Kirksville, for example, because
- 11 they currently have the lowest rates. If you look at
- 12 the impact in Kirksville, the dollar amount is \$105,
- 13 but the percentage is 12.4. Again, when you
- 14 calculate percent, not only using the base rate but
- 15 the gas cost which is a larger portion of the bill,
- 16 you get a substantially reduced percentage.
- 17 COMMISSIONER APPLING: Thank you.
- JUDGE DIPPELL: Is there any further
- 19 cross based on Commissioner Appling's question from
- 20 Staff?
- 21 (NO RESPONSE.)
- JUDGE DIPPELL: Public Counsel?
- MR. POSTON: No.
- JUDGE DIPPELL: Is there redirect from
- 25 Atmos?

- 1 MR. FISCHER: Just briefly, your Honor.
- 2 REDIRECT EXAMINATION BY MR. FISCHER:
- 3 Q. Ms. Childers, you were asked some
- 4 questions from the bench regarding Atmos's
- 5 cost-of-service studies.
- A. Yes.
- 7 Q. And is that one of the issues that is
- 8 the subject -- that is the subject of the partial
- 9 stipulation and agreement that was filed last night?
- 10 A. Yes, we have agreed at our next filing
- 11 to file a cost-of-service study and provide all the
- 12 information to all parties to assist them in
- 13 performing the cost-of-service study on their own as
- 14 well.
- 15 Q. I believe the chairman wasn't available
- 16 this morning. That -- that stipulation also includes
- 17 Staff, Public Counsel and the company, they were
- 18 signatories; is that right?
- 19 A. That's correct.
- 20 Q. You were also asked some questions about
- 21 past cost-of-service studies. Is it correct that if
- 22 past cost-of-service studies would have been done,
- 23 that that would have been done by your predecessor
- 24 companies, United Cities or Associated Natural Gas
- and not Atmos?

- 1 A. Yes, that's -- that's definitely
- 2 correct, yes.
- 3 MR. FISCHER: That's all I have. Thank
- 4 you.
- 5 JUDGE DIPPELL: Thank you. I'm gonna
- 6 allow you to step down, Ms. Childers. We'll have you
- 7 back for further questions. And some of the
- 8 Commissioners are not able to be here today, and they
- 9 may have questions about this topic also tomorrow.
- 10 THE WITNESS: Thank you.
- JUDGE DIPPELL: Uh-huh.
- MR. THOMPSON: I apologize, Judge. Did
- 13 you admit her testimony into the record?
- JUDGE DIPPELL: Yes, I did.
- MR. THOMPSON: Thank you.
- JUDGE DIPPELL: Okay. Let's move on
- 17 with the next witness. And we are going -- we are
- 18 trying to go by issue, revenue requirement, rate of
- 19 return and return on equity. To begin, I realize the
- 20 testimony is all -- covers all of the subjects, so
- 21 obviously, if there was objections to the testimony
- 22 on other subjects, you should make those when the
- 23 testimony is offered as a whole instead of trying to
- 24 offer the testimony piecemeal. Dr. Murray?
- 25 (The witness was sworn.)

- 1 JUDGE DIPPELL: Thank you. Mr. Fischer?
- 2 DIRECT EXAMINATION BY MR. FISCHER:
- 3 Q. Yes. Dr. Murray, your direct
- 4 testimony's been marked as Exhibit 14, and your
- 5 surrebuttal's been marked as Exhibit 15. Do you have
- 6 any changes or corrections you need to make to those
- 7 exhibits?
- 8 A. I have -- I have one minor change to
- 9 each.
- 10 Q. Okay.
- 11 A. On page 10, line 7 of my direct
- 12 testimony, there is a word 40 and that should be the
- 13 word 30. And on -- in the rebuttal testimony of
- 14 page 6, line 8, the word "to" should be the word
- 15 "from."
- JUDGE DIPPELL: I'm sorry. What page
- 17 was that?
- 18 THE WITNESS: That was in surrebuttal,
- 19 page 6, line 8.
- JUDGE DIPPELL: Thank you.
- 21 BY MR. FISCHER:
- Q. Any other changes that need to be made?
- 23 A. No, sir.
- 24 MR. FISCHER: All right. Your Honor,
- 25 with that, then, I'd move for the admission of

- 1 Exhibit 14 and 15 and tender Dr. Murray for cross.
- 2 JUDGE DIPPELL: Would there be any
- 3 objection to Exhibits 14 and 15?
- 4 MR. THOMPSON: No objection.
- 5 JUDGE DIPPELL: Seeing no objections,
- 6 then I will enter those into evidence.
- 7 (EXHIBIT NOS. 14 AND 15 WERE RECEIVED
- 8 INTO EVIDENCE AND MADE A PART OF THE RECORD.)
- 9 JUDGE DIPPELL: Sorry. I seem to be
- 10 losing my voice. Is there cross-examination from
- 11 Staff?
- MR. THOMPSON: None, your Honor.
- 13 JUDGE DIPPELL: Is there
- 14 cross-examination from Public Counsel?
- MR. POSTON: No, your Honor.
- JUDGE DIPPELL: Okay. Is there -- are
- 17 there any questions from the Commissioners?
- 18 Commissioner Appling?
- 19 QUESTIONS BY COMMISSIONER APPLING:
- Q. Good morning, Dr. Murray.
- 21 A. Good morning, Commissioner.
- Q. Where are you from?
- 23 A. Oklahoma, Norman, Oklahoma.
- Q. Norman, Oklahoma, huh? That's pretty
- 25 close to Fort Sill, isn't it?

- 1 A. Yes.
- 2 Q. Yeah.
- 3 A. Have you been to Fort Sill, sir?
- 4 Q. Yeah. I spent two days too long there.
- 5 A. We both did.
- 6 Q. It's redneck country, artillery. That's
- 7 where we train all our rednecks.
- 8 A. Yes, sir, I went -- I went through
- 9 there.
- 10 Q. Yeah. Oklahoma is a great -- great
- 11 state and -- did you recommend the ROE on this -- on
- 12 this -- on this case?
- 13 A. Yes, sir, I did.
- 14 Q. Talk to me a little bit about it.
- 15 A. Well, my -- my testimony and analysis,
- 16 of course, preceded what I understand is now in
- 17 agreement with the Staff which states --
- 18 Q. Do you understand what the Staff and
- 19 Atmos is talking about right now?
- 20 A. I can't say that I've analyzed it, but I
- 21 think I understand some of the basic elements to that
- 22 agreement.
- 23 Q. Share your thoughts on it with me,
- 24 please.
- 25 A. Well, this is not so much a rate of

- 1 return response, because I'm not privy to all the
- 2 issues.
- 3 Q. Correct.
- 4 A. And as I understand it, it's a -- I
- 5 guess we use the term black box agreement, but the
- 6 stipulation for a straight fixed variable rate, and I
- 7 know that's one of the issues in this case, now I'm
- 8 speaking as an economist and my experience which at
- 9 the time was the Federal Power Commission, and the
- 10 movement to straight -- straight fixed variable rates
- 11 for the pipelines, as an economist I view that as an
- 12 efficient rate schedule.
- 13 There was much discussion this morning
- 14 about equity, and I'm not disagreeing with that
- 15 concept. But as I -- listening to that and thinking
- 16 back, my recollection in dealing with the regulation
- 17 pipelines and moving to that sort of rate structure,
- 18 was to create a stable revenue stream for the
- 19 investment in maintaining the pipeline system or
- 20 expanding the system, the capacity requirement, if
- 21 you will.
- 22 And if you think about it, that
- 23 guarantees the revenues that are going into the
- 24 investment. And so looking at it again now from an
- 25 investment, economic efficiency standpoint, that made

- 1 it possible for the pipelines to go into the market
- 2 and borrow money and maintain the system. I know
- 3 that was one of the considerations.
- 4 And in separating that from the
- 5 volumetric requirement of natural gas, that puts the
- 6 burden, the cost of the gas on the volumetric charge.
- 7 And so in that sense, it's dividing those two issues,
- 8 the capacity requirements and the volumetric charge.
- 9 Now, as I understand in this agreement,
- 10 there's also a provision for -- for -- to treat the
- 11 weather normalization, and I'm using that term, I
- 12 guess, generically as part of that fixed charge.
- 13 And as an economist and also looking at
- 14 the financial issues, to me that also makes sense
- 15 because you're essentially going to a normal weather
- 16 basis and smoothing out the variability, the highs
- 17 and the lows, and looking at those kinds of weather
- 18 provisions as an -- again, as an economist.
- 19 And the way an investor would look at
- 20 it, you're not -- you're not increasing the return to
- 21 the company. What you're doing is you're reducing
- 22 the variability. And so it's beneficial on one hand
- 23 to the ratepayers because they don't get hit with
- 24 these heavy shocks when the weather is severe, and on
- 25 the other hand, the company doesn't have to dip into

- 1 short-term borrowing and periods to cover gas at
- 2 those points in time.
- 3 And so it -- it's really narrowing
- 4 the range of the revenue stream as opposed to
- 5 raising the revenue stream. And that's my
- 6 understanding of the agreement, and I think it makes
- 7 economic sense.
- 8 COMMISSIONER APPLING: I think that's
- 9 all I need.
- 10 THE WITNESS: Yes, sir.
- 11 COMMISSIONER APPLING. I haven't read
- 12 your testimony and all that, so I think the rest of
- 13 the question is somewhat hindsight. Today is the
- 14 only day you're going to be -- at least you're hoping
- 15 so, right?
- 16 THE WITNESS: I was going to say, if I
- 17 can make a plane in St. Louis and get out today, I...
- 18 COMMISSIONER APPLING: Yeah, that's the
- 19 way I felt about Oklahoma is that it's the only way
- 20 to see Fort Sill was in your rear-view mirror. Thank
- 21 you very much, sir.
- THE WITNESS: Yes, sir.
- JUDGE DIPPELL: Mr. Chairman, do you
- 24 have questions?
- 25 CHAIRMAN DAVIS: No.

- 1 QUESTIONS BY JUDGE DIPPELL:
- 2 Q. Dr. Murray, I just have one question and
- 3 it's sort of a basic -- basic question.
- 4 A. Certainly, your Honor.
- 5 Q. And that is, in your testimony -- let's
- 6 see, your direct testimony at page 10, you talked
- 7 about the comparable companies that you looked at in
- 8 a group of gas companies, and -- well, let me just
- 9 ask first, were any of those companies Missouri
- 10 companies?
- 11 A. I would have to look to tell you. No,
- 12 ma'am.
- Q. And why is that?
- 14 A. The criteria I used -- well, to begin
- 15 with, I don't think it's necessary to select a
- 16 Missouri company or not to select a Missouri company,
- 17 because we're concerned with the cost of capital in a
- 18 national capital margin, and so it's country-wide.
- 19 And so I don't consider that a necessary criterion.
- 20 And so the selection process that I
- 21 think was important -- the criteria that I think are
- 22 important are such things as size of the company and
- 23 the equity ratios, and the factors that I think
- 24 investors would look -- look to. Missouri companies
- 25 didn't fit those criteria.

- JUDGE DIPPELL: Okay. Thank you.
- THE WITNESS: Certainly.
- JUDGE DIPPELL: Is there any further
- 4 cross-examination based on questions from the bench?
- 5 MR. THOMPSON: No, your Honor.
- 6 JUDGE DIPPELL: Public Counsel?
- 7 MR. POSTON: No, your Honor.
- JUDGE DIPPELL: Any redirect?
- 9 MR. FISCHER: Just briefly.
- 10 REDIRECT EXAMINATION BY MR. FISCHER:
- 11 Q. You were just asked a question about the
- 12 comparable companies that you looked at. Did you
- 13 also look at the comparable companies that Staff
- 14 included in their testimony?
- 15 A. I did in my surrebuttal, yes, sir.
- Q. And why did you do that?
- 17 A. That was in response to the testimonies
- 18 I read and the testimony by Mr. Trippensee that
- 19 essentially accused the Staff witness of ignoring
- 20 weather adjustments, weather normalizations. And so
- 21 I looked specifically as to -- as to whether or not
- 22 those companies had weather provisions, and I
- 23 detailed that in my surrebuttal testimony.
- In fact, seven out of the eight of the
- 25 companies that Staff witness analyzed do have weather

- 1 normalization provisions of one form or another. And
- 2 so if you take -- if you take the theoretical
- 3 implications of the discounted cash flow, for
- 4 example, which he also used, those data would reflect
- 5 the fact that these companies had some weather
- 6 adjustment provision.
- 7 MR. FISCHER: That's all I have, your
- 8 Honor. Dr. Murray is available by phone if any of
- 9 the other Commissioners would have questions, but if
- 10 possible, we would like to let him get on the road.
- JUDGE DIPPELL: Okay.
- MR. FISCHER: The other company
- 13 witnesses are available, though.
- JUDGE DIPPELL: I'm -- yeah, I'm gonna
- 15 try to contact the other Commissioners and make sure
- 16 that that's gonna work out. And if you'll give us a
- 17 little bit of time, Dr. Murray, we'll have an answer
- 18 for you shortly.
- 19 THE WITNESS: Certainly. I appreciate
- 20 that.
- JUDGE DIPPELL: Okay. For now, you can
- 22 step down.
- MR. THOMPSON: We would call Steve
- 24 Rackers, your Honor.
- 25 (The witness was sworn.)

- JUDGE DIPPELL: Go ahead, Mr. Thompson.
- 2 MR. THOMPSON: Thank you, your Honor.
- 3 DIRECT EXAMINATION BY MR. THOMPSON:
- 4 Q. Mr. Rackers, you prepared or caused to
- 5 be prepared Exhibits 103, your direct testimony; 104,
- 6 your rebuttal testimony; 105, Staff accounting
- 7 schedules and 106 which is a corrected Schedule 10;
- 8 is that correct?
- 9 A. Yes.
- 10 Q. Do you have any corrections or changes
- 11 to those four exhibits?
- 12 A. Yes. On Exhibit 103, my direct
- 13 testimony, page 2, line 8, the word "Arkansas" should
- 14 be "associated." And I have the same correction on
- 15 page 8, line 13. The word "Arkansas" should be
- 16 "associated."
- 17 MR. THOMPSON: As I understand it, we
- 18 are waiving the other standard questions, so at this
- 19 time I would move for the admission of Exhibits 103
- 20 through 106 and tender the witness for
- 21 cross-examination.
- JUDGE DIPPELL: Would there be any
- 23 objection to Exhibits 103 through 106?
- MR. FISCHER: No objection.
- JUDGE DIPPELL: Seeing no objection, I

- 1 will enter those into evidence and I guess I just
- 2 have one question.
- 3 (EXHIBIT NOS. 103, 104, 105 AND 106 WERE
- 4 RECEIVED INTO EVIDENCE AND MADE A PART OF THE
- 5 RECORD.)
- 6 JUDGE DIPPELL: The accounting schedule
- 7 105 and then it was later corrected as 106, is -- I
- 8 guess my question is, do we need both accounting
- 9 schedules to understand the testimony or the numbers?
- 10 THE WITNESS: I think the second
- 11 accounting schedule is just -- might just be a single
- 12 page.
- JUDGE DIPPELL: Oh, okay.
- 14 THE WITNESS: I think from our original
- 15 direct filing, we were missing a page out of one of
- 16 the districts.
- JUDGE DIPPELL: Okay. That's right.
- 18 I'm sorry. I -- that's probably why I couldn't find
- 19 the other volume. Okay. Is there any
- 20 cross-examination from Atmos?
- 21 MR. FISCHER: Just one, your Honor.
- 22 CROSS-EXAMINATION BY MR. FISCHER:
- 23 Q. Mr. Rackers, I quoted your testimony in
- 24 my opening statement where you indicated that Staff
- 25 believes that no change in the cost of service on a

- 1 total company basis would still result in just and
- 2 reasonable rates as a result of this case. I just
- 3 wanted to make sure that that's still your present
- 4 testimony; is that right?
- 5 A. Yes.
- 6 MR. FISCHER: That's all I have.
- 7 JUDGE DIPPELL: Is there any
- 8 cross-examination from Office of Public Counsel?
- 9 MR. POSTON: Yes, Judge, thank you.
- 10 CROSS-EXAMINATION BY MR. POSTON:
- 11 Q. Good morning.
- 12 A. Good morning.
- 13 Q. Mr. Rackers, what was the amount of
- 14 revenue increase requested by Atmos?
- 15 A. I believe it was 3.2 million.
- 16 Q. Isn't it true that in the Staff's direct
- 17 case filed on September 13th, 2006, the Staff
- 18 calculated revenue excess for Atmos of approximately
- 19 1.2 million on a total company basis?
- 20 A. That's correct.
- 21 Q. And in your rebuttal testimony, you
- 22 state that Staff made corrections to this calculation
- 23 but that these corrections did not significantly
- 24 change results of Staff's calculation; is that
- 25 correct?

- 1 A. Yes.
- 2 Q. Would you agree that Staff's latest
- 3 calculations continue to reflect a revenue in excess
- 4 of approximately 1.2 million?
- 5 A. Yes, they do.
- 6 Q. Are you aware of any errors to Staff's
- 7 calculations?
- 8 A. Not at present.
- 9 Q. But Staff isn't pursuing a complaint
- 10 case against Atmos requesting a revenue reduction, is
- 11 it?
- 12 A. Staff is not pursuing a complaint case
- 13 to reduce rates in this case.
- 14 Q. Has the Staff reached some form of an
- 15 agreement with Atmos whereby Staff agreed not to
- 16 pursue the 1.2 million over-earnings?
- 17 A. No.
- 18 Q. What does Staff get for giving up the
- 19 1.2 million? What, in your opinion, is the benefit
- 20 of this?
- 21 A. Well, I think in every case that I've
- 22 ever participated in, you go through an assessment of
- 23 what issues you think are strong, what issues you
- 24 think are weak. I think that's -- I'm not an
- 25 attorney but I think that's what we often refer to as

- 1 litigation strategy.
- 2 And there are certain manpower and
- 3 resource requirements to pursue a complaint. And we
- 4 also participated in a prehearing and had additional
- 5 discussion on many of these issues. And as I say in
- 6 my testimony, I think at this time Staff believes
- 7 that unless it prevailed on each and every one of
- 8 those issues, which I think is extremely unlikely,
- 9 that it believed that zero is -- would result in just
- 10 and reasonable rates.
- 11 Q. Did Staff meet with Atmos without Public
- 12 Counsel's involvement in any meetings where the
- 13 company and Staff talked about settling certain
- 14 issues and talked about agreeing to a zero revenue
- 15 increase?
- 16 A. No.
- 17 Q. Okay. How about where they just talked
- 18 about settling certain issues and didn't talk about
- 19 the zero revenue increase?
- 20 A. I don't recall that Public Counsel
- 21 either wasn't present or wasn't invited.
- 22 Q. If the Commission were to direct the
- 23 Staff to pursue a complaint case against Atmos, do
- 24 you believe Staff's position of 1.2 million is
- 25 reasonable and defendable, and if accepted by the

- 1 Commission, would result in just and reasonable rates?
- 2 MR. THOMPSON: Objection, calls for
- 3 speculation.
- 4 JUDGE DIPPELL: Sustained.
- 5 BY MR. POSTON:
- 6 Q. Let me rephrase this. If the Commission
- 7 were -- just a minute. Mr. Rackers, did you
- 8 previously testify that the Staff's 1.2 million
- 9 over-earning position is reasonable and defendable?
- 10 A. Yes, I think that's in my rebuttal
- 11 testimony.
- 12 Q. Thank you. Assuming Staff's 1.2 million
- 13 negative revenue requirement has a reasonable
- 14 level -- level of cost built in, what level of return
- on equity would be needed to bring Staff's
- 16 1.2 million to zero?
- 17 A. I think roughly 12 percent return on
- 18 equity would nearly erase Staff's negative case.
- 19 Q. Would you accept, subject to check,
- 20 12. -- almost 12.6?
- 21 MR. THOMPSON: I object to that, your
- 22 Honor. Testifying subject to check is speculative.
- 23 I mean, he either knows or he doesn't know.
- JUDGE DIPPELL: I was starting to say, I
- 25 don't know that it's speculative, but it's not really

- 1 an answer if you get one but --
- 2 MR. POSTON: I can rephrase.
- JUDGE DIPPELL: Okay.
- 4 BY MR. POSTON:
- 5 Q. Would you have reason to believe that
- 6 your 12 percent number would not -- is not -- if
- 7 calculated, would not be 12.59?
- 8 A. I'm sorry. I don't understand your
- 9 question.
- 10 Q. You just testified you believe it would
- 11 be close to 12 percent. Do you have reason to
- 12 believe that if you actually sat down and did the
- 13 calculations, it would not be actually 12.59?
- 14 A. Are you asking me if it would take a
- 15 return on equity in Staff's case, having everything
- 16 else equal, to bring Staff's revenue requirement
- 17 calculation to zero?
- 18 Q. Yes.
- 19 A. I don't know.
- 20 Q. Can you explain how that calculation
- 21 would be made?
- 22 A. Well, in easiest terms, I would take
- 23 Staff's current revenue-requirement run, change the
- 24 return on equity. I guess if you were -- if your
- 25 goal was to try to get the number to zero, you could

- 1 continue to earn -- excuse me, insert different
- 2 returns on equity until the revenue-requirement
- 3 number was zero. I haven't tried to do that.
- 4 MR. POSTON: That's all I have. Thank
- 5 you.
- 6 JUDGE DIPPELL: Thank you. Other
- 7 questions from the bench for Mr. Rackers?
- 8 Commissioner Appling?
- 9 QUESTIONS BY COMMISSIONER APPLING:
- 10 Q. Mr. Rackers, how are you doing this
- 11 morning?
- 12 A. Pretty good. How are you, sir?
- 13 Q. It's a little cold out and I'm moving
- 14 slow today so bear with me, okay?
- 15 A. Sure.
- 16 Q. There was a couple numbers thrown
- 17 around, the 3.2, you recall?
- 18 A. Yes.
- 19 Q. And a 1.2 over-earning?
- 20 A. Yes.
- Q. And then there's another leg to this
- 22 whole stew, is the fact that this company has seven
- 23 districts right now, if it's -- districts is right,
- 24 or seven areas of operation, which they would
- 25 certainly get some -- some equity here in their

- 1 billing process and all the other things in the cost.
- 2 I'm just trying to get my arms around
- 3 that 1.2. I'm trying to level that in my own mind,
- 4 the justification for you-all to move ahead on the
- 5 1.2.
- I think I understand exactly what you're
- 7 doing and why you're doing it, but would you just
- 8 touch on that for me again, how you got to that? And
- 9 also I read your testimony which is on page 2 of your
- 10 rebuttal testimony. Help me out just a little bit
- 11 because I'm trying to get level on it if I can, okay?
- 12 A. Sure, I'll try. As I say on page 2,
- 13 after having prehearing and after discussing the
- 14 various positions that parties have taken in
- 15 opposition to where Staff's revenue requirement
- 16 calculation currently is, we believe that if we had a
- 17 full hearing on those positions, that it's likely
- 18 that that level of revenue requirement would be
- 19 modified such that it could completely wipe out the
- 20 excess, and it's certainly possible that you could
- 21 wind up with a rate increase on a total company
- 22 basis. And because of that, we are not pursuing a
- 23 complaint.
- Q. So what you're telling me is that as
- 25 Mr. Berlin described this morning, this is a case of

- 1 first impression, is that good results for the
- 2 ratepayers, for the company and for everyone that is
- 3 involved; do you agree with that?
- 4 A. Yes.
- 5 COMMISSIONER APPLING: No further
- 6 questions, Judge.
- 7 JUDGE DIPPELL: Thank you.
- 8 Mr. Chairman, did you have any questions?
- 9 QUESTIONS BY CHAIRMAN DAVIS:
- 10 Q. Mr. Rackers, in your opinion, is Atmos
- 11 over-earning?
- 12 A. Based on my revenue calculation, if
- 13 Staff won every issue it proposed, yes.
- Q. And -- well, I mean -- okay, but
- 15 that's -- I mean, that's -- that's a qualified
- 16 response, Mr. Rackers. And I don't want to put words
- in your mouth, but I believe you've given previous
- 18 testimony here just a few minutes ago that you did
- 19 not believe that you would win every issue; is that
- 20 correct?
- 21 A. That's correct.
- 22 Q. So that over -- could you please tell
- 23 me -- could you please walk through the assumptions
- 24 that you have to make to get -- to get to that
- 25 \$1.2 million worth of over-earning? I mean, the

- 1 Commission would have to find for you on all issues.
- 2 What are those -- what are those issues?
- 3 A. Well, I can talk to you about some of
- 4 the significant ones.
- 5 Q. I want all of them, Mr. Rackers, not
- 6 just the significant ones. I want all of them.
- 7 A. Return on equity in and of itself,
- 8 between company's position and Staff's position, I
- 9 believe is worth in excess of \$1 million. We have
- 10 rate base differences, both in the level of plant
- 11 reserve, different items we have included in rate
- 12 base as opposed to the company, that are worth
- 13 \$400,000 worth of revenue requirement.
- 14 And we have included certain revenue and
- 15 expense items in our case, or not included them, or
- 16 calculated them differently than the company has in
- 17 their case, and that is worth \$3 million, for a total
- 18 difference between our negative 1.2 and the company's
- 19 positive 3.2, of \$4.4 million.
- Now, as I said before, we've made
- 21 certain assumptions or we've tried to determine, can
- 22 we maintain that level of over-earnings or negative
- 23 revenue requirement calculation if this case went to
- 24 a full hearing before the Commission.
- 25 And our assessment is that those

- 1 positions are likely to be modified such that, based
- 2 on your decision, such that the excess would be
- 3 reduced to zero or very close, or possibly would end
- 4 up as a positive number for the company.
- 5 Q. Mr. Rackers, can you please state your
- 6 reasons for believing that those positions would be
- 7 modified?
- 8 A. That would be based on my experience
- 9 with other Commission orders recently, my assessment
- 10 of the strength and weaknesses of the company's
- 11 arguments in opposition to our positions. Those are
- 12 the two -- oh, and there is -- those are the two most
- 13 important reasons.
- Q. So Mr. Rackers, I'm gonna ask you this
- 15 question: Is it your belief, in fact, that they are
- 16 over-earning by \$1.2 million or is that position a
- 17 negotiated position?
- 18 A. Well, Judge, I'm having some trouble
- 19 answering your question because --
- 20 Q. It's a -- is it a negotiating position
- 21 or are they over-earning? It's one or the other,
- 22 Mr. Rackers. And if you don't know, that's fine too.
- 23 A. Based on our assessment of the issues, I
- 24 don't believe that we can support an over-earnings of
- 25 1.2 million.

- 1 Q. Okay. Is there an over-earnings
- 2 position that you believe you can support? And if
- 3 so, what would it be?
- 4 A. I don't know.
- 5 CHAIRMAN DAVIS: No further questions at
- 6 this time, Judge.
- 7 JUDGE DIPPELL: Thank you. Is there
- 8 further cross-examination based on questions from the
- 9 bench?
- 10 MR. FISCHER: Yes, your Honor, just
- 11 briefly.
- 12 JUDGE DIPPELL: Go ahead.
- 13 RECROSS-EXAMINATION BY MR. FISCHER:
- 14 Q. Mr. Rackers, in other cases where the
- 15 Staff has assessed its litigation position and
- 16 decided that there was an over-earnings it could
- 17 support, has Staff filed a complaint against public
- 18 utilities?
- 19 A. Yes.
- 20 Q. And Staff has not done that in this
- 21 case; is that correct?
- 22 A. That's correct.
- Q. And when you talk about assessing
- 24 litigation risk, would that include more than just
- 25 ROE in your assessment?

- 1 A. Yes.
- 2 Q. And I believe in answer to Chairman
- 3 Davis's questions you listed quite a number of issues
- 4 that represent differences between the Staff and
- 5 company; is that right?
- A. Yes.
- 7 Q. Those all would be taken into account in
- 8 your assessment of that risk?
- 9 A. That's correct.
- 10 MR. FISCHER: I have no further
- 11 questions.
- 12 JUDGE DIPPELL: Okay. I believe the
- 13 chairman has one more question before we go any
- 14 further.
- 15 QUESTIONS BY CHAIRMAN DAVIS:
- 16 Q. Mr. Rackers, are you the case manager in
- 17 this case?
- 18 A. I share those duties with Mr. Solt, Tom
- 19 Solt.
- 20 Q. And just for the record, what cases out
- 21 there are you the case manager? What pending cases
- 22 are you a case manager in right now, just so I'm
- 23 aware of it?
- 24 A. This is the only one.
- Q. This is the only one?

- 1 A. The only rate case, yes.
- 2 CHAIRMAN DAVIS: The only rate case.
- 3 Thank you.
- 4 JUDGE DIPPELL: Thank you. Anything
- 5 further, Mr. Fischer?
- 6 MR. FISCHER: No, your Honor.
- 7 JUDGE DIPPELL: Public Counsel?
- 8 RECROSS-EXAMINATION BY MR. POSTON:
- 9 Q. I'm confused. Your response to Chairman
- 10 Davis's question about the 1.2 million, did you
- 11 answer that you do not believe that you can support
- 12 the 1.2 million?
- MR. THOMPSON: I object. The record
- 14 speaks for itself. What he said is what he said.
- MR. POSTON: I'm following up too. I
- 16 have a question to follow up. I'm trying to clarify
- 17 what was said.
- JUDGE DIPPELL: I'm gonna let him
- 19 answer.
- 20 MR. THOMPSON: Well, Judge, I don't
- 21 think that Mr. Poston's confusion should take up time
- 22 in the hearing today.
- JUDGE DIPPELL: I'm gonna overrule your
- 24 objection and let him answer.
- 25 THE WITNESS: I believe Staff's current

- 1 case is defendable, but I don't believe that we would
- 2 prevail on enough issues that we can support filing a
- 3 complaint to reduce rates by \$1.2 million.
- 4 BY MR. POSTON:
- 5 Q. Are there mistakes in your testimony --
- 6 in any of the testimony, prefiled testimony?
- 7 A. Not that I'm aware of. Oh, I'm sorry.
- 8 In the prefiled case? There were some errors that
- 9 were corrected. They weren't significant enough to
- 10 change the run very much.
- 11 MR. POSTON: That's all I have.
- 12 JUDGE DIPPELL: Is there any redirect?
- MR. THOMPSON: Why, thank you, your
- 14 Honor.
- 15 REDIRECT EXAMINATION BY MR. THOMPSON:
- 16 Q. Have you ever been sued, Mr. Rackers?
- 17 A. No, thankfully.
- 18 Q. You probably got a pretty good idea what
- 19 it feels like today, haven't you?
- 20 A. I doubt it.
- Q. Would you agree with me that Mr. Poston
- 22 has done a good job of putting you and Staff on trial
- 23 here today?
- A. Somewhat, yes.
- Q. Now, as I understand your testimony,

- 1 Staff didn't pursue the \$1.2 million punitive
- 2 over-earnings because Staff believed it was more
- 3 likely that a rate increase would result; isn't that
- 4 correct?
- 5 A. I see the possibility that a rate
- 6 increase could be the outcome of a fully -- of a full
- 7 hearing.
- 8 Q. Now, from the point of view of a
- 9 ratepayer, when a company comes in for its first rate
- 10 case in quite a few years and the result is no
- 11 increase in revenue requirement, isn't that something
- 12 that ratepayers can be happy about?
- 13 A. Yes.
- 14 MR. THOMPSON: Thank you, no further
- 15 questions.
- JUDGE DIPPELL: Thank you. Mr. Rackers,
- 17 you may be excused for now, but I will ask you to
- 18 remain and be available tomorrow if there are further
- 19 Commission questions.
- THE WITNESS: Okay.
- JUDGE DIPPELL: Your next witness?
- 22 CHAIRMAN DAVIS: Judge, something tells
- 23 me that's not as big a problem for Mr. Rackers as it
- 24 might be for other witnesses here.
- JUDGE DIPPELL: I'm afraid with the

- 1 weather forecast it may be a problem for all of us.
- 2 MR. THOMPSON: Staff calls Matt Barnes.
- 3 (The witness was sworn.)
- 4 JUDGE DIPPELL: Thank you.
- 5 Mr. Thompson?
- 6 MR. THOMPSON: Thank you, your Honor.
- 7 DIRECT EXAMINATION BY MR. THOMPSON:
- 8 Q. Mr. Barnes, you're responsible for
- 9 preparing, or you did prepare Exhibits 101, your
- 10 direct testimony, and 102, your surrebuttal
- 11 testimony; is that correct?
- 12 A. Yes.
- 13 Q. Do you have any corrections or changes
- 14 to those exhibits?
- 15 A. I have two changes to my direct
- 16 testimony. The first one on schedule 16, column 7
- 17 and 8, WGL Holdings Incorporation, the high and low
- 18 stock price are switched. The high stock price
- 19 should read "\$30.32", and the low stock price should
- 20 read "\$28.44."
- 21 And then on schedule -- let's see, I'm
- 22 sorry. Schedule 18, below the company names it says
- 23 "Great Plains Energy." It should say "Atmos Energy
- 24 Corporation." That's it.
- MR. THOMPSON: Thank you, Mr. Barnes.

- 1 Understanding again, your Honor, that we're waiving
- 2 the traditional questions, I would move for the
- 3 admission of Exhibits 101 and 102 and tender
- 4 Mr. Barnes for cross-examination.
- 5 MR. FISCHER: No objection.
- 6 MR. POSTON: No objection.
- 7 JUDGE DIPPELL: Seeing no objection, I
- 8 will enter those exhibits into evidence.
- 9 MR. THOMPSON: Thank you.
- 10 JUDGE DIPPELL: That's Exhibits 101 and
- 11 102.
- 12 (EXHIBIT NOS. 101 AND 102 WERE RECEIVED
- 13 INTO EVIDENCE AND MADE A PART OF THE RECORD.)
- 14 JUDGE DIPPELL: Okay. Is there any
- 15 cross-examination from Atmos?
- MR. FISCHER: No, thank you, your Honor.
- 17 JUDGE DIPPELL: From Public Counsel?
- MR. POSTON: Yes, thank you.
- 19 CROSS-EXAMINATION BY MR. POSTON:
- 20 Q. Mr. Barnes, is the purpose of your
- 21 testimony in this case to present Staff's
- 22 recommendation on the appropriate overall rate of
- 23 return?
- 24 A. Yes.
- 25 Q. And you recommend an overall rate of

- 1 return of 7.12 percent to 7.46 percent based on a
- 2 recommended return of equity of 8.5 to 9.3 roughly,
- 3 correct?
- 4 A. Correct.
- 5 Q. And in your direct testimony, you
- 6 explained two steps that you took to determine your
- 7 recommended cost of common equity. One, you
- 8 developed the cost of common equity by applying the
- 9 discounted cash flow model to a comparable group of
- 10 natural gas distribution companies, correct?
- 11 A. Correct.
- 12 Q. And then the second step is you
- 13 evaluated a number of factors to test the
- 14 reasonableness of your recommendations, correct?
- 15 A. Correct.
- 16 Q. But before you explained your analysis,
- 17 you highlight what you call legal principles and cite
- 18 to the landmark cases of Hope and Bluefield; is that
- 19 correct?
- 20 A. Yes.
- 21 Q. And on page 5 of your direct, you state
- 22 that in the 1923 Bluefield case, the United States
- 23 Supreme Court ruled that a fair return for a public
- 24 utility would have three qualities; is that correct?
- 25 A. Could you refer to what lines you're

- 1 referring to?
- Q. Very top of the page. I guess "quality"
- 3 was my term. But you listed what the Supreme Court
- 4 determined that a fair return would be; is that
- 5 correct?
- A. Yes.
- 7 Q. Would you please read -- I'm sorry.
- 8 Scratch that. Would you please read lines 2 through
- 9 8 on page 5 of your testimony for me?
- 10 A. Sure. "Answer: In the Bluefield case
- 11 the Supreme Court ruled that a fair return would be,
- 12 one, a return generally being made at the same time
- in that general part of the country; two, a return
- 14 achieved by other companies with corresponding risk
- 15 and uncertainties; and three, a return sufficient to
- 16 ensure confidence in the financial soundness of the
- 17 utility."
- 18 Q. Okay. And that second one you listed,
- 19 that a fair return would be achieved by other
- 20 companies with corresponding risks and uncertainties,
- 21 what are the primary risks and uncertainties facing
- 22 most local distribution companies today?
- 23 A. The main risk would be weather. There's
- 24 also other business risks associated besides weather.
- 25 There's also financial risk for the company, the

- 1 ability for the company to be able to attract capital
- 2 to maintain certain credit ratings. Those are the
- 3 main ones that come to my mind right now.
- 4 Q. And the business risks, what would those
- 5 be, other business risks?
- 6 A. The risk of customers leaving the
- 7 system, customers not paying their bills, maintenance
- 8 expenses, payroll expenses, those are just a few.
- 9 Q. Could conservation be a business risk,
- 10 if a customer is conserving and reducing their usage?
- 11 A. Yes.
- 12 Q. Why does weather create a risk?
- 13 A. Well, weather changes all the time
- 14 throughout the year. The colder it is, the more a
- 15 customer is likely to use more gas, and the warmer it
- 16 is, the less likely they are to use gas.
- 17 Q. If a significant risk factor is
- 18 completely removed for the company, would that
- 19 generally make the company a less risky investment if
- 20 all else is equal?
- 21 A. If all else is equal, yes.
- 22 Q. Turning to your cost of common equity
- 23 recommendation, you performed a comparable company
- 24 analysis of eight companies, correct?
- 25 A. Correct.

- 1 Q. And you found these companies from the
- 2 Edward Jones Natural Gas Industry Summary dated
- 3 March 1st, 2006, correct?
- 4 A. Correct.
- 5 Q. And you state that they listed 14
- 6 companies that they considered to be natural gas
- 7 distribution companies?
- 8 A. Yes.
- 9 Q. Did they list more than 14 and you just
- 10 chose 14 or was that the total list?
- 11 A. That was the total list.
- 12 Q. And of these 14, you applied certain
- 13 criteria that you list on page 14 of your direct
- 14 company -- or I'm sorry, of your direct testimony; is
- 15 that correct?
- 16 A. Yes.
- 17 Q. And you used this criteria to select
- 18 your -- what you called a proxy group, I believe?
- 19 A. Correct.
- 20 O. Was similar weather risk a criteria that
- 21 you used?
- 22 A. No, it was not.
- Q. On that same page, there is a Q and A
- 24 and there's a sentence in there I'd like you to read.
- 25 It starts on line 9 with the word "because." Could

- 1 you read that sentence for me?
- 2 A. "Because Atmos is a natural gas
- 3 distribution utility, this helps to ensure the
- 4 selection of companies that are similar in risk
- 5 profile of that of Atmos's business operations."
- 6 Q. When you make that statement, are you
- 7 saying that the only tests you applied to determine
- 8 whether the proxy companies with corresponding risks
- 9 to that of Atmos was whether the company was simply
- 10 another local distribution company?
- 11 A. Could you repeat that question?
- 12 Q. Are you saying in that sentence that the
- 13 only -- well, strike that.
- 14 Is the only test you applied to
- 15 determine whether your proxy companies had
- 16 corresponding risks to that of Atmos was whether
- 17 those companies were simply another local
- 18 distribution company?
- 19 A. That was one of my criterion of -- if I
- 20 understand your question, yes, it's -- the first
- 21 criterion is if they are a limited distribution
- 22 company.
- 23 Q. In the sentence you read, you state that
- 24 because Atmos is a natural gas distribution company,
- 25 this helps ensure the selection of companies that are

- 1 similar in risk, correct?
- 2 A. Yes.
- 3 Q. So just because they are a local
- 4 distribution company, these companies that you
- 5 selected, that's the only basis for your
- 6 determination that this risk is similar?
- 7 MR. THOMPSON: Objection, he's
- 8 mischaracterizing the testimony.
- 9 JUDGE DIPPELL: I think he's asking the
- 10 witness to clarify that.
- 11 MR. THOMPSON: I think he asked him to
- 12 agree that this was the only criterion, and the
- 13 sentence states "this helps ensure."
- 14 MR. POSTON: I'm asking is this -- is
- 15 this the only --
- MR. THOMPSON: Could I get a ruling,
- 17 your Honor?
- JUDGE DIPPELL: Sustained. Mr. Poston,
- 19 could you rephrase your question?
- 20 BY MR. POSTON:
- 21 Q. That sentence that we're highlighting,
- 22 are you saying in there that the only factor that you
- 23 have considered to determine whether the risk
- 24 associated with your companies is similar to Atmos is
- 25 whether it was -- these companies are also a natural

- 1 gas distribution utility?
- 2 A. No, that's not my only criterion for
- 3 selecting these companies.
- 4 Q. That's not what I asked. Was that your
- 5 only criteria for determining whether the risk is
- 6 similar?
- 7 A. No.
- 8 Q. Okay. What -- what else did you
- 9 consider?
- 10 A. Well, starting -- the criteria in here
- 11 that I selected to determine what companies were
- 12 comparable to Atmos, if you want me to read those, I
- 13 can. On page 14, the stock publicly traded to -- is
- 14 the information printed in Value Line.
- 15 Q. That's okay.
- 16 A. Okay.
- 17 Q. This criteria you list, these one
- 18 through six, is that the only criteria that you used?
- 19 A. Yes.
- 20 Q. In the Bluefield case that you quoted
- 21 from your testimony, the three items that you list,
- 22 did the Supreme Court say a fair return must be that
- 23 earned by companies that simply offer the same
- 24 service or did they say companies with corresponding
- 25 risks and uncertainties?

- 1 A. They said companies with corresponding
- 2 risks and uncertainties.
- 3 Q. And before you made your rate of return
- 4 recommendation in your direct testimony, did you read
- 5 the direct testimony of Staff witness Anne Ross that
- 6 was filed in this case regarding rate design?
- 7 A. I briefly looked over it, yes.
- 8 Q. So you were aware that the rate design
- 9 Staff would propose would eliminate all
- 10 weather-related risk and uncertainty for Atmos?
- 11 A. Yes.
- 12 Q. In your direct testimony analysis, did
- 13 you look into each company's rate design and first
- 14 determine whether each comparable company had no
- 15 weather risk similar to that being proposed by Staff
- 16 or Atmos?
- 17 A. I didn't look at the details of it. I
- 18 researched the Standard & Poor's research reports
- 19 that they issue for each of the companies and
- 20 determined that seven out of eight have some sort of
- 21 weather mitigation rate design in place.
- Q. And did you do that research before or
- 23 after your direct testimony?
- 24 A. After.
- Q. Would it be safe to say that your cost

- 1 of common equity analysis that you conducted for your
- 2 direct testimony did not specifically take the
- 3 weather risk elimination of Staff's rate design
- 4 proposal into consideration?
- 5 A. My analysis does take into account the
- 6 fact that Staff's rate design proposal indirectly
- 7 takes in the weather mitigation rate design as being
- 8 proposed.
- 9 Q. Can you point to anywhere in your direct
- 10 testimony where you explain how you've taken the
- 11 elimination of weather risk into consideration?
- 12 A. I didn't specifically talk about that in
- 13 my surrebuttal testimony. I explained that my
- 14 comparable companies there, that risk reduction is
- 15 reflected in the price of their stock, which seven
- 16 out of eight companies have some sort of weather
- 17 mitigation rate design in place, so that's already
- 18 being reflected in the price of the stock and also
- 19 the credit rating of the companies.
- 20 Q. Before you filed your direct testimony,
- 21 did you look at each of the eight companies and study
- 22 their tariff to determine whether the risk associated
- 23 with their rate design is similar to the risk of a
- 24 rate design that completely eliminates weather risk?
- 25 A. No, I did not.

- 1 Q. Can you explain the type or form of rate
- 2 design used by each of the eight companies?
- 3 A. I don't have the details. I have these
- 4 Standard & Poor's reports that mention what -- if
- 5 it's a weather normalization clause or a weather
- 6 mitigation rate design. I don't have details of each
- 7 of those companies.
- 8 MR. THOMPSON: Your Honor, I'm gonna
- 9 object to this whole line of questioning because, as
- 10 you're aware, Staff has moved away from the position
- 11 that was announced in Mr. Barnes' filed testimony,
- 12 and has instead moved to a position of no revenue
- 13 requirement change.
- 14 And as Mr. Rackers testified, that
- 15 equates to an ROE of about 12 percent. So I don't
- 16 understand how the abandoned position of Staff
- 17 continues to be relevant here, and therefore, why we
- 18 are enduring a lengthy cross-examination as to how
- 19 Mr. Barnes calculated it.
- JUDGE DIPPELL: Mr. Poston, can you
- 21 explain why it's relevant?
- MR. POSTON: Well, this testimony has
- 23 been offered and accepted, and I believe we deserve
- 24 our opportunity to cross-examine this witness on that
- 25 testimony.

- 1 JUDGE DIPPELL: The objection is
- 2 overruled.
- 3 MR. THOMPSON: Could I voir dire a
- 4 moment, your Honor?
- 5 JUDGE DIPPELL: Certainly.
- 6 VOIR DIRE EXAMINATION BY MR. THOMPSON:
- 7 Q. Mr. Barnes, if the Commission adopts
- 8 your original ROE proposal, which I believe was a
- 9 range of 8.5 to 9.3, would you agree with me that
- 10 that would result in a reduced revenue requirement
- 11 for Atmos?
- 12 A. Compared to what the company is
- 13 requesting?
- 14 Q. Compared to what they have right now.
- 15 A. Possibly, yes, but I don't know for
- 16 sure.
- 17 MR. THOMPSON: Mr. Poston is attacking
- 18 testimony that, in fact, supports the result that he
- 19 wishes to achieve. So I suppose if he wants to
- 20 continue, I will withdraw my objection.
- JUDGE DIPPELL: Thank you.
- 22 CROSS-EXAMINATION RESUMED BY MR. POSTON:
- Q. Do any of your eight proxy companies
- 24 that you identified have a rate design that
- 25 completely eliminates weather risk for that company?

- 1 A. Seven out of the eight have a weather
- 2 mitigation rate design put in place.
- 3 Q. And that's not what I asked.
- 4 A. It --
- 5 Q. Do they -- I'm sorry. Go ahead.
- 6 A. Yes, all else equal, that would reduce
- 7 the risk for those companies.
- 8 Q. But would it completely eliminate
- 9 weather risk, those rate designs or those eight
- 10 companies?
- 11 A. I don't know the details of each of the
- 12 rate designs so I don't know.
- 13 Q. Do any of your eight proxy companies
- 14 have a rate design that completely eliminates
- 15 conservation risks for that company?
- 16 A. I believe a couple of them do. I'd have
- 17 to look at those but I believe a couple of them do.
- 18 Q. And which companies are those?
- 19 A. Northwest Natural Gas.
- 20 Q. Can you explain how conservation risk is
- 21 completely eliminated for that company?
- 22 A. It's my understanding if a customer
- 23 wants to, say, put in insulation or new windows in
- 24 their home, that would cut back on their consumption
- 25 of gas.

- 1 Q. There's still a volumetric rate tied
- 2 with that rate design, is that correct, with the
- 3 non-gas portion of that rate design?
- 4 A. I don't know. I'd have to refer you to
- 5 Anne Ross with that question.
- 6 Q. Have you read the testimony of OPC
- 7 witness Barbara Meisenheimer where she states that
- 8 the only state that has approved a rate design like
- 9 Staff's proposal is North Dakota, and in North Dakota
- 10 the company accepted a reduced return; have you read
- 11 that testimony?
- 12 A. No, I haven't.
- 13 Q. Earlier you stated that you analyzed --
- 14 and I believe this is in your testimony -- you
- 15 analyzed research reports from Standard & Poor's and
- 16 Value Line investment survey and determined seven out
- 17 of the eight proxy companies have a rate design that
- 18 mitigates weather, correct?
- 19 A. Correct.
- 20 Q. Is this your only support claim, that
- 21 these companies all have weather mitigation rate
- 22 design?
- 23 A. Yes.
- Q. Did you include these reports in your
- 25 testimony?

- 1 A. I don't believe that I did.
- 2 Q. Even if you were correct in your seven
- 3 out of eight companies have a rate design that
- 4 mitigates the effects of weather, is simply
- 5 mitigating weather risk different than eliminating
- 6 weather risk altogether?
- 7 A. I'm not sure if I understand your
- 8 question.
- 9 Q. What -- what do you consider mitigating
- 10 weather risk to mean? Define that term.
- 11 A. It's my understanding -- I understand it
- 12 to be if there's a warmer winter, that consumers will
- 13 use less gas; therefore, there would be less cash
- 14 flow going to the company. And if it's a colder
- 15 winter, more cash flow going to the company based on
- 16 their usage.
- 17 Q. So under a mitigating weather risk rate
- 18 design, the company would be protected to an extent
- 19 from changes in weather, correct?
- 20 A. That's my understanding, yes.
- JUDGE DIPPELL: Mr. Barnes, could I get
- 22 you to speak more toward the microphone?
- 23 THE WITNESS: Certainly, sorry.
- JUDGE DIPPELL: Thanks.
- 25 BY MR. POSTON:

- 1 Q. And there's different ways you can do
- 2 that weather mitigating rate design, correct?
- 3 MR. THOMPSON: Objection, none of those
- 4 are under consideration in this case. Irrelevant.
- 5 MR. POSTON: Well, they're relevant
- 6 because he's citing eight companies, seven out of
- 7 eight that he said have weather mitigating rate
- 8 design, and I'd like to explore those.
- 9 MR. THOMPSON: And he's already agreed
- 10 with you that they merely mitigate, they don't
- 11 remove. So what's the relevance Mr. Poston?
- 12 JUDGE DIPPELL: I'm gonna overrule your
- 13 objection.
- MR. THOMPSON: Very well.
- 15 BY MR. POSTON:
- 16 Q. Mitigating weather risk is simply
- 17 reducing the risk of weather; is that correct?
- 18 A. I would agree with that, yes.
- 19 Q. Is that equivalent to eliminating the
- 20 risk of weather altogether?
- 21 A. I don't know.
- 22 Q. Did you analyze your seven companies,
- 23 the seven out of eight to determine if they received
- 24 a reduced return on equity to account for the
- 25 reduction of risk associated with their rate design?

- 1 A. No, I did not.
- JUDGE DIPPELL: Mr. Poston, do you have
- 3 substantial cross-examination still to go?
- 4 MR. POSTON: I'm almost at the end.
- 5 JUDGE DIPPELL: Okay. Well, since I've
- 6 already interrupted you, I'm going to interrupt and
- 7 just give Dr. Murray some good news and some bad
- 8 news. The good news is that you are free to leave
- 9 the premises so long as you can be available by
- 10 telephone tomorrow. And would it be possible to be
- 11 available on Monday also if there are Commissioner
- 12 questions?
- DR. MURRAY: Yes.
- 14 JUDGE DIPPELL: The bad news is there
- 15 are substantial delays from airport traffic from
- 16 Lambert right now.
- DR. MURRAY: Thank you for the news.
- JUDGE DIPPELL: Go ahead, Mr. Poston. I
- 19 apologize.
- 20 BY MR. POSTON:
- 21 Q. Are there other factors other than
- 22 weather that can affect customer usage and affect
- 23 earnings due to the existing traditional rate design?
- 24 A. Yes.
- 25 Q. Would customer conservation be a factor?

- 1 A. Yes.
- 2 Q. Would general economic conditions be a
- 3 factor?
- 4 A. Yes.
- 5 Q. Would changes in gas appliance
- 6 technology be a factor?
- 7 A. I believe so, yes.
- 8 Q. Do any of your comparable companies have
- 9 a rate design that completely eliminates the effect
- 10 of conservation, economic conditions or gas appliance
- 11 technology?
- 12 A. I don't know the details of those rate
- 13 designs.
- Q. Can you please explain where you
- 15 considered the business risk of customers in
- 16 determining whether recommended -- in determining
- your recommended cost of equity for Atmos?
- 18 A. Could you repeat that question?
- 19 Q. Did you consider any customer business
- 20 risk in your recommended cost of equity?
- 21 A. Customer business risk?
- 22 Q. I'm sorry, scratch that. Did you
- 23 consider -- hold on a minute, please.
- 24 Did you consider the customers' business
- 25 risk in determining your recommended cost of equity

- 1 for Atmos?
- 2 A. Could you define customer business risk?
- 3 Q. The business risk that customers face.
- 4 A. I believe it's reflected in the
- 5 company's credit rating, so indirectly I did consider
- 6 that.
- 7 Q. Has Staff, to your knowledge, ever
- 8 incorporated a customer's business risk into its
- 9 recommended cost of equity for a public utility
- 10 regulated by this Commission?
- 11 A. I don't know.
- 12 Q. Could you please define what you
- 13 understand a basis point to be?
- A. A basis point is -- let's say --
- 15 let's -- I prefer to use my schedule at the very end,
- 16 schedule 21. 8.59 is my low end of my range, so one
- 17 basis point would be 859 basis points, or 8.59
- 18 percent.
- 19 Q. Can you quantify the revenue requirement
- 20 value of a change in ROE of one basis point?
- 21 A. No. In this case I don't know what that
- 22 number would be.
- 23 Q. Would you -- would you determine that
- 24 basis -- would you determine that basis point value
- 25 by measuring the change in recommended revenue

- 1 requirements on Staff's accounting schedule 1 divided
- 2 by change in ROE?
- 3 A. I'll have to refer you to Steve Rackers
- 4 on that question because I don't know.
- 5 MR. POSTON: That's all I have. Thank
- 6 you.
- 7 JUDGE DIPPELL: Thank you. Are there
- 8 any questions from the Commission? Commissioner
- 9 Appling?
- 10 OUESTIONS BY COMMISSIONER APPLING:
- 11 Q. Good morning, Mr. Barnes.
- 12 A. Good morning.
- 13 Q. You might want to take this all the way
- 14 up to lunch and then we can go and have a snack,
- 15 okay? Would you go to your surrebuttal information,
- 16 and you can refer to this in any way you choose,
- 17 okay?
- But I'm trying to get a better
- 19 understanding of OPC's recommendation on common
- 20 equity for Atmos. I think they are recommending
- 21 7 percent and you are recommending -- Staff is
- 22 recommending a spite higher number, okay? For me,
- 23 very quickly -- I'm still missing something here and
- 24 I don't know exactly what it is -- but would you take
- 25 the short version and summarize that for me, please?

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- 1 A. OPC's recommendation?
- 2 Q. Yes.
- 3 A. Well, Mr. Trippensee basically uses the
- 4 risk-free rate of the 30-year treasury bond of 5.13
- 5 percent, subtracts that from my embedded cost of debt
- 6 for Atmos of 6.03 percent to arrive at .87, and he
- 7 adds that to the embedded cost of 6.03 to -- which
- 8 arrives at 6.9 and he rounds it up to 7.
- 9 Q. If the Commission would adopt his
- 10 recommendation, what do you see is the difficulty in
- 11 that?
- 12 A. Well, I don't agree that using a current
- 13 risk-free rate within a historical rate is the
- 14 appropriate method to determine the difference
- 15 between the embedded cost and the risk-free rate. I
- 16 believe the DCF model and the CAPM model are the
- 17 appropriate models to use to determine an ROE. I
- 18 don't agree with his methodology here.
- 19 COMMISSIONER APPLING: Thank you. I'm
- 20 sure I'll get Mr. Trippensee to explain his side of
- 21 the story there when he reaches the witness stand.
- 22 Thank you very much.
- THE WITNESS: Thank you.
- JUDGE DIPPELL: Is there any further
- 25 cross-examination based on questions from the bench?

- 1 From Atmos?
- 2 MR. FISCHER: Just briefly.
- 3 CROSS-EXAMINATION BY MR. FISCHER:
- 4 Q. Judge Appling just asked you to talk
- 5 about Mr. Trippensee's methodology a little bit.
- 6 Mr. Barnes, have you ever seen this methodology
- 7 presented in any Commission proceeding that you know
- 8 of?
- 9 A. Not since I've started this position,
- 10 no.
- 11 Q. Have you ever come across it in any
- 12 financial textbook or economic treatise?
- 13 A. Not that I can recall right now.
- 14 MR. FISCHER: That's all I have. Thank
- 15 you.
- JUDGE DIPPELL: Any further cross from
- 17 Public Counsel?
- MR. POSTON: No, thank you.
- JUDGE DIPPELL: Any redirect?
- MR. THOMPSON: No, thank you.
- JUDGE DIPPELL: All right. Mr. Barnes,
- 22 you may be excused for now also. I will ask you to
- 23 remain available for further Commission questions,
- 24 should they come up on this subject at a later date.
- THE WITNESS: Thank you.

- 1 JUDGE DIPPELL: Okay. It looks like
- 2 it's almost noon so we will go ahead and take a break
- 3 for lunch. How much time do you need for lunch? An
- 4 hour and a half? Okay. Let's come back at 1:30 by
- 5 that clock.
- 6 Mr. Poston, please take the opportunity
- 7 to read over your notes and speed up the
- 8 cross-examination when we get back. And I will ask
- 9 the other attorneys to do the same.
- 10 MR. POSTON: Could you order
- 11 Mr. Trippensee to improve his handwriting, please?
- 12 JUDGE DIPPELL: Okay. We can go off the
- 13 record.
- 14 (THE NOON RECESS WAS TAKEN.)
- JUDGE DIPPELL: All right. I believe we
- 16 were ready to begin with Office of Public Counsel's
- 17 witness on the revenue requirement, rate of return,
- 18 return on equity.
- MR. POSTON: Thank you. We'd call
- 20 Barbara Meisenheimer. Your Honor, I'll just ask the
- 21 other parties if the parties are gonna have questions
- of Ms. Meisenheimer on this subject. She didn't
- 23 offer a lot of testimony in this area, but she wanted
- 24 to make herself available in case they do.
- 25 MR. FISCHER: The company does not have

- 1 any cross for Ms. Meisenheimer on this issue.
- 2 MR. THOMPSON: I might if she reminds me
- 3 what she said about it.
- 4 (The witness was sworn.)
- 5 JUDGE DIPPELL: Go ahead, Mr. Poston.
- 6 DIRECT EXAMINATION BY MR. POSTON:
- 7 Q. Ms. Meisenheimer, did you cause to be
- 8 filed direct, rebuttal and surrebuttal testimony in
- 9 this case that has been marked Exhibits 200, 201,
- 10 202?
- 11 A. Yes, I did.
- 12 Q. And do you have changes or corrections
- 13 to this testimony?
- 14 A. Yes, I do. I've prepared a sheet that
- 15 lists those corrections to all three pieces of
- 16 testimony.
- 17 MR. POSTON: Your Honor, I'd like to
- 18 have this correction sheet marked as Exhibit, I
- 19 believe, 204. We previously marked Mr. Trippensee's
- 20 testimony as 203.
- JUDGE DIPPELL: Have you given copies of
- 22 that to the other parties?
- MR. FISCHER: The company has received
- 24 one, yes.
- 25 MR. POSTON: I believe everyone has. We

- 1 have extras.
- 2 JUDGE DIPPELL: Okay. We'll mark that
- 3 as Exhibit 204. Can I get a copy of it? And make
- 4 sure the court reporter has one. I'm sorry. Did you
- 5 offer your exhibits?
- 6 MR. POSTON: We offer Exhibits 200, 201,
- 7 202 and 204 and tender Ms. Meisenheimer for
- 8 cross-examination.
- 9 JUDGE DIPPELL: Would there be any
- 10 objection to Exhibits 200, 201, 202 and 204? If
- 11 you need a minute to look at the corrections,
- 12 that's...
- MR. THOMPSON: No objection.
- MR. FISCHER: No objection.
- JUDGE DIPPELL: All right. Then I will
- 16 receive those into evidence.
- 17 (EXHIBIT NOS. 200, 201, 202 AND 204 WERE
- 18 RECEIVED INTO EVIDENCE AND MADE A PART OF THE
- 19 RECORD.)
- 20 JUDGE DIPPELL: Is there
- 21 cross-examination from Atmos?
- MR. FISCHER: No, thank you, not on this
- 23 issue.
- JUDGE DIPPELL: Staff?
- MR. THOMPSON: Thank you, your Honor.

- 1 CROSS-EXAMINATION BY MR. THOMPSON:
- Q. I'll take you up on your offer,
- 3 Ms. Meisenheimer, to remind me what you said about
- 4 return on equity or rate of return.
- 5 A. What I said about rate of return or
- 6 return on equity that I'll lump together -- I assume
- 7 you'd be interested in both --
- 8 Q. Absolutely.
- 9 A. -- was I introduced the idea in rebuttal
- 10 testimony in response to the Staff's proposed rate
- 11 design that, in fact, in the Laclede stipulation,
- 12 there was consideration given for the return in
- 13 developing that stipulation that I do not believe
- 14 that the Staff, in fact, considered at the time
- 15 were -- at or before the time that they filed their
- 16 direct testimony in rate design. Were you able to
- 17 find that? I might be able to locate it for you if
- 18 it would be helpful.
- 19 Q. I just want you to summarize for me what
- 20 you had to say of significance in the area of return
- 21 on equity or rate of return.
- 22 A. Okay. And then I also criticized the
- 23 fact that there was no such recommendation together
- 24 with the Staff's direct filing. I introduced
- 25 Mr. Trippensee as our witness on that issue

- 1 specifically, and then I believe that I restated some
- 2 of the same concerns about no adjustment in
- 3 surrebuttal testimony.
- 4 Q. Thank you. Now, you would agree with
- 5 me, would you not, that when a customer receives a
- 6 bill from Atmos, the customer is called upon to pay a
- 7 charge for the commodity that the customer has
- 8 consumed as well as a noncommodity charge to the
- 9 company; isn't that correct?
- 10 A. Yes.
- 11 Q. And, in fact, we're here today for a
- 12 case to set the amount of that second charge only,
- 13 aren't we?
- 14 A. Well, from my perspective, those
- 15 charges, the customer charge and volumetric charge
- 16 associated with non-gas cost recovery.
- 17 Q. Okay. I think what I did was, I
- 18 attempted to split out the charges into those for the
- 19 gas and those that aren't for the gas. And today
- 20 we're here to set charges that aren't for the gas;
- 21 isn't that true?
- 22 A. I would agree with that. I thought you
- 23 were talking about a singular rate when you first
- 24 asked the question. I'm sorry if I was confused.
- 25 Q. I'm just a lawyer. You know, this is

- 1 deep water for me, numbers, but we'll struggle
- 2 forward. So let me ask you this: I have heard you
- 3 testify in many rate cases as to class cost of
- 4 service; isn't that true?
- 5 A. Yes.
- 6 Q. And so you are at least generally
- 7 familiar with how utility costs can be divided across
- 8 customer groups and classes?
- 9 A. Yes.
- 10 Q. And you are -- or are you not at least
- 11 generally familiar with the sort of costs that are
- 12 incurred by an LDC in providing services to
- 13 customers?
- 14 A. Yes, I am.
- 15 Q. Well, let me ask you this: So far as
- 16 you know, do the costs incurred by Atmos in providing
- 17 gas service to its customers, are those costs
- 18 weather-variable?
- 19 A. Yes.
- 20 O. So --
- 21 A. Some of those costs are
- 22 weather-variable, yes.
- Q. For example?
- 24 A. For example, to some degree, when mains
- 25 are placed, I believe that the engineering models

- 1 that are used to determine what are, you know, the
- 2 cost-efficient size to place have a lot to do with
- 3 what do you expect the demand to be on that system,
- 4 not just today, but also in the future. What are the
- 5 characteristics of the service territory, things such
- 6 as density. I have, in fact, reviewed those types of
- 7 modeling -- engineering models in the past. So, yes,
- 8 I do think that a portion is weather-sensitive.
- 9 Q. What portion?
- 10 A. Well, the size of mains when they're
- 11 placed, although --
- 12 Q. What if they're already in the ground?
- 13 In other words, what does it -- does the cost
- 14 incurred by this company in serving its customers, do
- 15 those costs vary with the weather where the
- 16 infrastructure is already in existence?
- 17 A. Well, I mean, once -- once the pipe is
- 18 laid, certainly that is, you know, the -- the cost is
- 19 what the cost is. How you divide that --
- 20 Q. Thank you. Thank you, Ms. Meisenheimer.
- 21 A. I'd be happy to explain my answer.
- Q. I like that phrase, "the cost is what
- 23 the cost is." So if the cost is what the cost is,
- 24 and if we divide that cost for each customer class
- 25 across the number of customers in the class and the

- 1 number of billing periods, I mean, why is that an
- 2 unfair way to collect those costs?
- 3 A. That -- that is one way to divide those
- 4 costs. I do not think it is the fairest way. There
- 5 is -- there is the issue of the cost is what the cost
- 6 is. There is also the issue of whose cost is it.
- 7 Q. Okay. Let's talk about whose cost is
- 8 it. Now, would you agree with me that low-income
- 9 customers are more likely to live in homes that do
- 10 not have efficient furnaces and that have not been
- 11 weatherized; would you agree with that?
- 12 A. I would not necessarily agree with that,
- 13 and I would be happy to explain why.
- 14 Q. So you don't believe there's any chance
- 15 of a weather-sensitive noncommodity charge having an
- 16 unfair impact on lower-income customers?
- 17 A. That's not what I said. What I said is
- 18 that I don't necessarily agree with that, and I would
- 19 be happy to explain my answer.
- 20 Q. Well, but I -- I'm not interested in
- 21 having you narrate into the record, so, thank you. I
- 22 won't take you up on that.
- 23 A. Darn it.
- MR. THOMPSON: I have no other questions
- 25 for this witness. Thank you.

- 1 JUDGE DIPPELL: Commissioner Appling, do
- 2 you have any questions for Ms. Meisenheimer on the
- 3 revenue requirement, rate of return, return on equity
- 4 issues? She will be back for additional testimony.
- 5 COMMISSIONER APPLING: I would just pull
- 6 up my emergency brake until your return, okay?
- 7 We'll -- I'm sorry that I didn't get back down here
- 8 on time, but we'll talk to you next time, okay?
- 9 Thank you very much.
- 10 THE WITNESS: Thanks.
- 11 JUDGE DIPPELL: All right. I think
- 12 that's all -- all the questions from the bench, since
- 13 there were none. Is there any redirect?
- MR. POSTON: Sorry.
- 15 REDIRECT EXAMINATION BY MR. POSTON:
- 16 Q. Ms. Meisenheimer, there was two
- 17 questions just asked of you where you offered to
- 18 expand. I believe one of them was about companies'
- 19 costs varying by weather. Could you please expand on
- 20 those, please?
- 21 A. On just the one about varying by weather
- 22 or also --
- Q. On both of them.
- A. -- the ones about whose cost is it?
- 25 Q. Both questions.

- 1 A. Okay. In fact, it is my testimony that
- 2 not only may costs vary by considerations related to
- 3 weather, but it is also my testimony that costs vary
- 4 according to other factors: The embedded costs that
- 5 are collected in a rate case vary by other factors,
- 6 and I listed those in my testimony.
- 7 I won't -- I won't repeat them here in
- 8 an effort to save time, but there are costs. The
- 9 sizing of the system is dependent on the expectation
- 10 of weather and customer characteristics and other
- 11 things, and is planned for as a whole, not
- 12 necessarily by a customer class.
- The additional issue is once -- once you
- 14 place them in the ground, there is a cost to be
- 15 recovered. Those costs as I believe -- was a
- 16 response to a data request that may have made it into
- 17 the case, and the company agrees, much of those costs
- 18 are common costs.
- 19 Common costs are costs that are not
- 20 easily assignable to one particular class in any
- 21 precise manner, and instead, you have to come up with
- 22 reasonable allocations of whose cost is it. And
- 23 typically and historically, this Commission has
- 24 determined in gas cases that it is fair for a portion
- 25 to be identified as a customer cost, that all

- 1 customers pay -- similarly situated customers pay the
- 2 same rate. And similarly situated generally was
- 3 defined by being in the same type of service area
- 4 served by a connected system.
- 5 In addition, there was an additional
- 6 component of cost recovered through volumetric rates
- 7 that the Commission deemed fairly distributed based
- 8 on use of the system so that there is a value of
- 9 service in actually receiving the commodity as
- 10 opposed to just having the ability to receive the
- 11 commodity. And with respect to low-income customers,
- 12 I think actually that was the other question.
- 13 Q. Yeah. I asked you to expand on both of
- 14 them, so please.
- 15 A. Okay. I think that I had that one not
- 16 separated. The low-income customers, I am aware of
- 17 some arguments that, in fact, low-income customers
- 18 may tend to live in less efficient housing. I am
- 19 also aware of studies that indicate that low-income
- 20 customers tend to live in smaller housing, so there
- 21 may actually be a trade-off between those two
- 22 factors.
- In this particular case before I filed
- 24 rebuttal testimony, I actually took a look based on a
- 25 sample of data that the Staff collected regarding

- 1 low-income customers to determine whether they, in
- 2 fact, did have similar characteristics to the rest of
- 3 the service territory, and related to something that
- 4 Commissioner Appling pointed out, I believe, that I
- 5 think helps explain it.
- 6 You mentioned earlier that, in fact,
- 7 down around the SEMO area, the southeast portion of
- 8 the state, incomes tend to be low. And what I found
- 9 in the study that I did and I mentioned in testimony,
- 10 is that in this case it doesn't appear that
- 11 low-income customers' characteristics substantially
- 12 differ from those of the rest of the general customer
- 13 class, and that may be because just generally, it's a
- 14 low-income area down there. And that may be the
- 15 primary driver in other areas that this company
- 16 serves. They don't serve the metropolitan areas of
- 17 St. Louis, Kansas City proper, if you will, or
- 18 Springfield or Columbia. So, in fact, the income
- 19 levels may be more alike and therefore the usage more
- 20 alike.
- 21 MR. POSTON: That's all I have. Thank
- 22 you.
- JUDGE DIPPELL: Thank you.
- 24 Ms. Meisenheimer, you can step down for now. Ask you
- 25 to remain for further questions at a later time.

- 1 Who's your next witness, Mr. Poston?
- 2 MR. POSTON: Yes. We'd call Russell
- 3 Trippensee.
- 4 (The witness was sworn.)
- 5 JUDGE DIPPELL: Thank you.
- 6 DIRECT EXAMINATION BY MR. POSTON:
- 7 Q. Mr. Trippensee, did you prepare and
- 8 cause to be filed rebuttal testimony that's been
- 9 marked as Exhibit 203?
- 10 A. Yes, I did.
- 11 Q. Do you have any corrections or changes?
- 12 A. Not to my knowledge.
- MR. POSTON: Your Honor, I'd offer
- 14 Exhibit 203 into the record and tender Mr. Trippensee
- 15 for cross-examination.
- JUDGE DIPPELL: Is there any objection
- 17 to Exhibit 203?
- MR. THOMPSON: No objection.
- JUDGE DIPPELL: Seeing none, I will
- 20 receive it into evidence.
- 21 (EXHIBIT NO. 203 WAS RECEIVED INTO
- 22 EVIDENCE AND MADE A PART OF THE RECORD.)
- JUDGE DIPPELL: Is there any
- 24 cross-examination by Atmos?
- MR. FISCHER: Yes, your Honor.

- 1 CROSS-EXAMINATION BY MR. FISCHER:
- 2 Q. Good afternoon Mr. Trippensee.
- 3 A. Good afternoon, Mr. Fischer.
- 4 Q. I'd like to turn your attention to
- 5 page 11 of your rebuttal testimony at line 18.
- A. Yes, sir, I'm there.
- 7 Q. You state there Public Counsel would
- 8 recommend the Commission use a 7 percent return on
- 9 equity; is that correct?
- 10 A. That is correct.
- 11 Q. Would you have any interest in
- 12 withdrawing that recommendation in the interest of
- 13 moving this along today?
- 14 A. Why don't we see where this goes.
- 15 Q. Okay. I'll ask you again.
- 16 Mr. Trippensee, is this recommendation your own
- 17 professional opinion or are you just relaying to the
- 18 Commission what Lewis Mills, the Director of the
- 19 Office of Public Counsel, might suggest is a
- 20 recommendation in this case?
- 21 A. This is my recommendation to this
- 22 Commission based on the data available in this case.
- Q. Okay. On page 1 of your rebuttal
- 24 testimony, you testified that you received a
- 25 B.S./B.A. degree, major in accounting in December of

- 1 1977; is that right?
- 2 A. That is correct.
- 3 O. And what does that term -- I wasn't
- 4 familiar with the B.S./B.A. What does that
- 5 certification mean?
- 6 A. Bachelor of Science, business
- 7 administration.
- 8 Q. Okay. And you also indicate that you've
- 9 acquired the requisite hours for a major in finance;
- 10 is that right?
- 11 A. That is correct.
- 12 Q. How many hours of finance would that be?
- 13 A. 30.
- Q. 30? Okay. And how many hours of
- 15 accounting would your degree --
- 16 A. The accounting degree also required 30.
- 17 I have 36, I believe.
- 18 Q. Okay. And did you have any economics
- 19 hours?
- 20 A. I have every undergraduate economics
- 21 course the business school offered. I think that was
- 22 nine hours of undergrad.
- Q. Okay. And would it be correct to
- 24 conclude that while you have the requisite number of
- 25 hours for a major in finance, your actual degree is

- 1 in accounting; is that right?
- 2 A. The University of Missouri at that time
- 3 did not, quote, have majors; you just fulfilled the
- 4 requirements for those areas, so I have both.
- 5 Q. Okay. So you have basically a business
- 6 administration degree; is that right?
- 7 A. With an emphasis in accounting and an
- 8 emphasis in finance.
- 9 Q. Okay. Have you taken any graduate
- 10 classes in accounting, finance or economics since you
- 11 graduated in 1977?
- 12 A. From a university, no.
- 13 Q. Have you taken any graduate college
- 14 courses since you joined the Public Counsel's office
- 15 in '84?
- 16 A. The only -- the formal
- 17 university-offered courses, no. I did take classes
- 18 through various seminars and also probably 50 hours
- 19 of class for a CPA exam.
- 20 Q. You indicated that you started at the
- 21 PSC in August of '77 as an accounting intern and were
- 22 later employed in January of 1978 as a public utility
- 23 accountant I; is that correct?
- 24 A. Yes, it is.
- 25 Q. And you also indicated you attended the

- 1 1981 NARUC annual regulatory studies program at
- 2 Michigan State University; is that correct?
- 3 A. That is correct.
- 4 Q. Is that something we normally call Camp
- 5 NARUC around the Commission?
- 6 A. We definitely used to.
- 7 Q. Okay. And is that a two-week course on
- 8 basic regulation of public utilities?
- 9 A. Generally, yes.
- 10 Q. Would you agree that a variety of
- 11 professional disciplines, accountants, lawyers,
- 12 management services personnel and other professionals
- 13 would typically be in attendance at that seminar?
- 14 A. Yes.
- 15 Q. Mr. Trippensee, would you agree that
- 16 everyone that attends Camp NARUC is not necessarily
- 17 qualified to sponsor expert accounting testimony in a
- 18 Commission proceeding?
- 19 A. Definitely if they're a lawyer, that
- 20 would be true.
- Q. Okay. Would you also agree that
- 22 everyone that attends Camp NARUC is not necessarily
- 23 qualified to sponsor expert testimony on the subject
- 24 of what's an appropriate rate of return on equity for
- 25 a public utility?

- 1 A. That would be true too.
- 2 Q. Camp NARUC basically gives you another
- 3 view of regulation but not expertise in a particular
- 4 field, wouldn't you agree?
- 5 A. Correct.
- 6 Q. Before you left the Commission to go to
- 7 work for Public Counsel, did you ever work in the
- 8 Commission's financial analyst department?
- 9 A. No, I did not.
- 10 Q. And that's the group at the PSC that
- 11 typically provides ROE and capital structure
- 12 testimony; is that correct?
- 13 A. That is correct.
- 14 Q. That's the section that Matt Barnes is
- 15 currently employed in; is that right?
- 16 A. That is correct. Mr. Barnes is an
- 17 accountant by training.
- 18 Q. Did you ever present testimony on
- 19 appropriate ROE for a public utility while you were
- 20 employed at the PSC?
- 21 A. No, I did not.
- JUDGE DIPPELL: Mr. Trippensee, can I
- 23 get you to speak into the microphone a little more?
- 24 Thank you. Or speak up a little louder. Go ahead.
- 25 Mr. Fischer, I'm sorry.

- 1 MR. FISCHER: Thank you.
- 2 BY MR. FISCHER:
- 3 Q. On page 1 of your testimony you also
- 4 indicate that -- on lines 16 and 17, that you left
- 5 the Missouri Public Service Commission's staff in
- 6 June of 1984 as a public utility accountant I and
- 7 assumed your present position; is that correct?
- 8 A. No, it's not. I left as a public
- 9 utility accountant III.
- 10 Q. Oh, I'm sorry. Public utility
- 11 accountant III. You also indicated you're a member
- 12 of the Missouri Society of Certified Public
- 13 Accountants; is that right?
- 14 A. That is correct.
- 15 Q. Are you familiar with a professional
- 16 organization called the Society of Rate of Return
- 17 Analysts?
- 18 A. I believe I've heard of them, yes.
- 19 Q. Are you a member of that professional
- 20 association?
- 21 A. No, I am not.
- 22 Q. I'd like to ask you to refer to your
- 23 schedule, RWT-1. I believe this schedule lists the
- 24 cases in which you filed testimony over the last 25
- 25 years or so; is that correct?

- 1 A. That is the intent of that schedule. I
- 2 hope I haven't missed any.
- 3 Q. Okay. Based on that list of cases, it
- 4 appears to me that you're reaching a milestone in
- 5 this particular case. It appears this is your one
- 6 hundredth case that you've submitted testimony.
- 7 Would that be about right, centennial or something?
- 8 A. Sounds like a good reason for a party,
- 9 but I'll take your count for that, subject to check.
- 10 Q. Okay. Well, and I wasn't sure whether
- 11 you might have had other cases before that time or
- 12 not.
- 13 A. Mr. Fischer, I looked at this recently,
- 14 and it seems like I've filed more, but --
- 15 Q. Well, for purposes of this discussion,
- 16 let's assume it's 100 and then make it nice and round
- 17 numbers. Out of those 100 cases, would you identify
- 18 the number of cases in which you -- in which the
- 19 specific purpose and subject of your testimony was to
- 20 recommend the appropriate rate of return on equity
- 21 for a public utility?
- 22 A. A specific purpose for rate of return I
- 23 don't believe was the focus of these testimonies.
- 24 Other components of business risk, the appropriate
- 25 relationship between rate of return and the revenue

- 1 requirement have been touched on.
- 2 Q. So would this be the first case you made
- 3 a specific recommendation on ROE, is that what you're
- 4 saying?
- 5 A. Where there's a numeric value, yes.
- 6 Q. Okay. Would it be correct, then, to
- 7 conclude that with the exception of this case, the
- 8 subject of the testimony and those remaining 99 cases
- 9 dealt with issues other than rate of return on
- 10 equity?
- 11 A. As I indicated, I do not believe any of
- 12 those other cases have a specific number for equity.
- 13 I cannot agree that the subject of return on equity
- 14 was not discussed in that testimony. I did not go
- 15 back and look at every issue, but with the variety of
- 16 issues I have testified on over the years, rate of
- 17 return is an integral part of the revenue
- 18 requirement.
- 19 Q. Okay. We can discuss that in a minute.
- 20 Is it correct or could you agree that in the vast
- 21 majority of those cases listed on RWT-1 that you were
- 22 testifying on accounting-related matters?
- 23 A. I was testifying on revenue-
- 24 requirement-related matters. I have testified on
- 25 engineering matters, I have testified on all the

- 1 components of the revenue requirement in one way or
- 2 another. I have not made, as I indicated, a specific
- 3 recommendation on return on equity where I have the
- 4 responsibility for that recommendation.
- 5 Q. When was the last case, other than this
- 6 one, that you did testify on what is an appropriate
- 7 rate of return on equity for a public utility?
- 8 A. I believe I just indicated I haven't
- 9 gone back and looked at each and every testimony.
- 10 Quite frankly, I did not have time to do that.
- 11 Q. But you did -- is it -- is it your
- 12 testimony that this is the first case that you've
- done a specific number for ROE; is that what you're
- 14 telling me?
- 15 A. That is correct. Some of these
- 16 testimonies that dealt with the appropriate -- the
- 17 relationship of rate of return and customer deposits
- 18 and the appropriate amount of -- the appropriate
- 19 return to provide customers and stockholders as one
- 20 example where rate of return is an integral part of
- 21 what you're terming accounting issue.
- Q. When was the last case in which you
- 23 testified on the issue of capital structure of a
- 24 public utility, do you recall?
- 25 A. I'm not sure if I've had testimony on

- 1 the specific issue of capital structure, as I do not
- 2 in this case.
- 3 Q. On page 1 of your schedule, you list a
- 4 case involving the Northeast Missouri Rural Telephone
- 5 Company, Case Number TR-85-23. I think it's the 16th
- 6 case listed on that first page. Do you see that
- 7 case?
- 8 A. Yes, I do.
- 9 Q. Do you recall testifying about a capital
- 10 structure issue in that case?
- 11 A. Since I'm supposed to tell the truth,
- 12 the answer is no, I don't. I do not go back and
- 13 review each -- each --
- 14 MR. FISCHER: Your Honor, I would ask
- 15 the Commission to take administrative notice of its
- 16 decision in Case Number TR-85-23 which can be found
- 17 at 27 Missouri PSC New Series, pages 369 through 373.
- 18 JUDGE DIPPELL: Is there any objection
- 19 to the Commission taking notice of that?
- MR. THOMPSON: No objection.
- 21 JUDGE DIPPELL: The Commission will take
- 22 notice of that decision.
- 23 BY MR. FISCHER:
- Q. Mr. Trippensee, I'd like to show you and
- 25 your counsel a copy of that decision.

- 1 Mr. Trippensee, if you could take a look at that
- 2 decision, and particularly I'm interested in the last
- 3 paragraph on page 372. Maybe that will refresh your
- 4 memory.
- 5 Mr. Trippensee, do you recall that in
- 6 that case you suggested on behalf of the Public
- 7 Counsel that the Commission utilize a capital
- 8 structure for Northeast Missouri Rural Telephone
- 9 Company by deducting from rate base the entire amount
- 10 of some REA debt?
- 11 A. I'd have to look at the entire order
- 12 because what I'm reading here doesn't comport with
- 13 what I, you know, would believe.
- 14 Q. Let's look at the last paragraph found
- on page 372 in that reported decision where it
- 16 states, "Public Counsel has created a capital
- 17 structure by deducting from rate base the entire
- 18 amount of REA debt. The remaining amount Public
- 19 Counsel designates as equity-funded rate base. The
- 20 Commission finds this computation inappropriate as
- 21 applied by Public Counsel to the capital structure in
- 22 this case." Do you see that passage?
- 23 A. That's the passage I see, and that's the
- 24 passage I don't understand what they're talking
- 25 about.

- 1 Q. Okay. Were you the Public Counsel's
- 2 witness in that case?
- 3 A. I'm in the paragraph before, and my
- 4 concern is debt is not a component of rate base.
- 5 Debt supports components of rate base. While that
- 6 semantical difference may seem insignificant to some
- 7 people, it's a material difference to me, and my
- 8 problem is I'm not sure if this characterization of
- 9 the testimony is accurate because the
- 10 characterization is not something I believe I would
- 11 ever have said.
- 12 Q. Did you make a recommendation in that
- 13 case on what should be an appropriate capital
- 14 structure?
- 15 A. Again, I would have to go back and
- 16 review the entire case.
- 17 Q. Well, based on what you have in front of
- 18 you, would it be correct to conclude from that
- 19 passage that the Commission rejected the capital
- 20 structure suggested by Public Counsel in that case?
- 21 A. The Commission rejected capital
- 22 structure, but again, their description of why does
- 23 not make sense to me.
- 24 Q. Okay. Well --
- 25 A. Because they're two different things.

- 1 Q. That's fair. They disagreed with your
- 2 position too, I think. On page 373 of that decision,
- 3 the Commission stated, "With regard to Public
- 4 Counsel's argument that acceptance of Staff and
- 5 company's position will result in the company earning
- 6 a return through capital structure as well as through
- 7 interest income recorded below the line, the
- 8 Commission would state that it does not believe this
- 9 to be possible. It is impossible for the company to
- 10 earn a double return on cash investments since they
- 11 are not included in the rate base agreed to by Staff
- 12 and company, meaning that the customers do not pay
- 13 the company a return on these funds." Did I read
- 14 that right?
- 15 A. It appears you did.
- Q. And were you the Public Counsel's
- 17 witness addressing that particular issue?
- 18 A. I believe that's what the order states.
- 19 Q. Mr. Trippensee, would it be correct to
- 20 conclude from that passage that the Commission
- 21 rejected the Public Counsel's position in the NEMO
- 22 case?
- 23 A. It appears that the Commission did.
- Q. Now, you've mentioned -- you've touched
- 25 on ROE issues in other cases while not specifically

- 1 making an ROE recommendation. Do you recall if the
- 2 Commission has ever adopted your ROE recommendation
- 3 specifically in any case?
- 4 A. Since I didn't make one, it would be
- 5 very difficult for them to accept it.
- 6 Q. Okay. Would it be correct that of those
- 7 other 99 cases that are listed on your RWT-1, that
- 8 there would have been some other Staff witness or
- 9 perhaps Public Counsel witness that would have
- 10 sponsored testimony on the appropriate ROE in those
- 11 rate cases?
- 12 A. That would be correct.
- 13 Q. Office of the Public Counsel used to
- 14 have a financial analyst on staff; is that correct?
- 15 A. That is correct. We've had several.
- Q. And who would some of those have been?
- 17 A. John Tuck, Mark Burdette, Amy Levins.
- 18 Q. Jim Bush?
- 19 A. No.
- Q. Bill Thompson?
- 21 A. No.
- Q. What were the professional backgrounds
- 23 of the financial analysts that you mentioned that had
- 24 been in the office?
- 25 A. Ms. Levins had the same background that

- 1 I do, effectively a double major, Mr. Burdette had an
- 2 engineering major and a finance major, or actually I
- 3 think it was a finance master's. Mr. Tuck, I
- 4 believe, had an undergrad in either economics or
- 5 finance and a finance major.
- 6 Q. In the recent KCPL rate case that the
- 7 hearings have just concluded, is it true that Public
- 8 Counsel sponsored the testimony of Michael Baudino on
- 9 the subject of the appropriate ROE?
- 10 A. Yes.
- 11 Q. He's an outside consultant for the
- 12 Office of Public Counsel?
- 13 A. Yes, he was.
- Q. What's Mr. Baudino's professional
- 15 background?
- 16 A. Mr. Baudino, I believe, is an economist
- 17 by training. He worked for the New Mexico, I
- 18 believe, Public Service Commission staff for
- 19 approximately six to seven years, upon which he went
- 20 out on his own.
- 21 Q. Mr. Trippensee, are you holding yourself
- 22 out to this Commission in this case as an expert in
- 23 the area of what is an appropriate rate of return on
- 24 equity for a public utility?
- 25 A. I'm holding myself out as an expert in

- 1 regulatory risk, rate of return for this -- to
- 2 recognize the risk.
- 3 Q. So the answer --
- 4 A. Yes.
- 5 Q. -- to the question is yes, you are
- 6 holding yourself out as an expert on rate of return
- 7 in this case?
- 8 A. Yes. I would point out that the people
- 9 you have discussed, Mr. Tuck, Ms. Levins,
- 10 Mr. Burdette, all operated under my direct
- 11 supervision for the last ten to 15 years.
- 12 Q. Okay.
- 13 A. All preparation of all testimony was
- 14 through -- under my direct supervision.
- 15 Q. At what point in your career do you
- 16 believe that you became qualified as -- to sponsor
- 17 expert opinions on the issue of rate of return for
- 18 (sic) equity for public utilities?
- 19 A. I believe I have -- as a finance major
- 20 which I obtained from the University of
- 21 Missouri-Columbia, I believe that provides the
- 22 requisite basic knowledge. I believe 29 years
- 23 experience in revenue requirement, in reviewing rate
- 24 of return testimony, analysis, studies, has amply
- 25 provided me the ability to recognize -- to discuss

- 1 the subject with this Commission.
- 2 Q. So you're saying that you've been an
- 3 expert since you began in the area 29 years ago?
- 4 A. I believe you have the educational
- 5 background. The question is what do you do with it.
- 6 Q. Okay. And since that time, you would
- 7 hold yourself out as an expert on ROE?
- 8 A. I think I've answered that, yes.
- 9 Q. Okay. Mr. Trippensee, in the Northeast
- 10 Missouri Rural Telephone Company proceeding, Case
- 11 Number TR-85-23, do you recall being asked the
- 12 following question: "Are you holding yourself out to
- 13 the Commission as an expert in the areas of capital
- 14 structure and rates of return, Mr. Trippensee?"
- 15 A. No, I do not remember that question.
- MR. FISCHER: Judge, I'd ask the
- 17 Commission to take administrative notice of page 81
- 18 of the transcript in Case Number TR-85-23 in a
- 19 proceeding held on April 2nd, 1985, and I'd like to
- 20 show the witness that page.
- JUDGE DIPPELL: Would there be any
- 22 objection to the Commission taking official notice of
- 23 that record?
- MR. THOMPSON: No.
- MR. POSTON: No.

- 1 JUDGE DIPPELL: Then the Commission will
- 2 take official notice of that transcript.
- 3 BY MR. FISCHER:
- Q. Mr. Trippensee, I'd like to show you a
- 5 copy of that transcript in the case, and I'd refer
- 6 you to the first question and answer on page 81. On
- 7 that page isn't it true that you were asked the
- 8 question, "Are you holding yourself out to this
- 9 Commission as an expert in the areas of capital
- 10 structure and rates of return, Mr. Trippensee?"
- 11 A. That is correct.
- 12 Q. And is it correct that you answered that
- 13 question by stating, "Definitely not in the -- in
- 14 regard to the area of rates of return. With regard
- 15 to the components of capital structure that support
- 16 rate base, yes, I am"; is that correct?
- 17 A. That is a correct reading, yes, sir.
- 18 Q. Mr. Trippensee, did you perform
- 19 personally a discounted cash flow analysis as a part
- 20 of your rebuttal testimony?
- 21 A. No, I did not.
- Q. Did you perform a capital asset pricing
- 23 model analysis as a part of your rebuttal testimony?
- A. No, I did not.
- Q. Did you include in your rebuttal

- 1 testimony a comparison of the ROE's of similarly
- 2 situated public utilities with Atmos?
- 3 A. No, I did not.
- 4 Q. On page 11 of your testimony you
- 5 recommend a 7 percent return on equity which utilizes
- 6 a spread between the risk-free rate and the cost of
- 7 debt; is that correct?
- A. I believe that's correct, yes.
- 9 Q. Can you cite any Missouri PSC decision
- 10 which has accepted that specific approach that you're
- 11 recommending in this case?
- 12 A. First off, you're saying I'm
- 13 recommending it. Let's get something understood
- 14 first. This recommendation is if, and only if, this
- 15 Commission adopts the Staff's rate of return which
- 16 completely decouples sale -- decouples earnings from
- 17 sales.
- 18 Q. Let's assume for purposes of this
- 19 question that the Commission does adopt the Staff and
- 20 the company's proposals to use the delivery charge.
- 21 Is it correct that that's what you're recommending at
- 22 7 percent return on equity?
- 23 A. That would be the recommendation under
- 24 that unprecedented rate design.
- 25 Q. So would it be correct to conclude that

- 1 there's no Missouri PSC decision which has accepted
- 2 that specific approach that you're recommending in
- 3 this case?
- 4 A. There's been no PSC decision that has
- 5 accepted a rate design that would necessitate
- 6 recognition of the risk reduction.
- 7 Q. And is this the first case in which
- 8 you've recommended this approach?
- 9 A. It's the first case in which any party
- 10 has recommended --
- 11 MR. FISCHER: Judge, I'm going to
- 12 object. He's nonresponsive. These are yes or no
- 13 questions.
- 14 JUDGE DIPPELL: Mr. Trippensee, answer
- 15 the question.
- 16 THE WITNESS: Could he repeat the
- 17 question, please?
- 18 BY MR. FISCHER:
- 19 Q. I'm sorry. Sure. Is this the first
- 20 case you've recommended this specific approach?
- 21 A. Yes, it is, but I would like to qualify
- 22 that.
- 23 Q. Okay. Well, your counsel can redirect
- 24 like he did with Barb Meisenheimer. Can you cite any
- 25 Missouri PSC decision in the last 30 years which

- 1 establishes a rate of return on equity for a gas LDC
- 2 as low as 7 percent?
- 3 A. I would have to go back and look at all
- 4 the cases. Prior to double-digit inflation and --
- 5 beginning in the late '70s, interest rates were --
- 6 and rate of returns were significantly lower.
- 7 Q. So the answer to that question, would it
- 8 be no, you can't cite any as you sit there today?
- 9 A. As I sit here today, the answer would be
- 10 no.
- 11 Q. Okay. I'm sorry to put you through
- 12 this. Would you care to withdraw your recommendation
- on 7 percent return on equity?
- 14 A. Let's continue going forward,
- 15 Mr. Fischer.
- MR. FISCHER: Thank you very much.
- 17 That's all I have.
- JUDGE DIPPELL: Is there any
- 19 cross-examination from Staff?
- MR. THOMPSON: Why, yes, your Honor.
- 21 CROSS-EXAMINATION BY MR. THOMPSON:
- Q. Good morning, or good afternoon,
- 23 Mr. Trippensee. Are you familiar with the direct
- 24 testimony filed in this matter by Mr. Barnes?
- 25 A. Yes, I am.

- 1 Q. Do you have a copy of that up there?
- 2 A. Yes, I do.
- 3 Q. I wonder if you could turn to page 5.
- 4 A. Of his direct?
- 5 Q. Yes, sir. During his examination of
- 6 Mr. Barnes, Mr. Poston very properly focused
- 7 attention on Mr. Barnes' citation of certain
- 8 principles from Hope and Bluefield. If you take a
- 9 look at the top of page 5, there's three factors that
- 10 are listed by Mr. Barnes. I wonder if you could read
- 11 them, starting at page -- excuse me, line 2. Read
- 12 them out loud.
- 13 A. The three factors begin on line 3.
- 14 Line 2 refers simply to the -- to the Bluefield case.
- 15 Three begins -- first factor is "A return generally
- 16 being made at the same time in that general part of
- 17 the country"; second factor, "A return achieved by
- 18 other companies with corresponding risk and
- 19 uncertainties"; and 3, "A return sufficient to ensure
- 20 confidence and the financial soundness of the
- 21 utility."
- 22 Q. Now, Mr. Trippensee, with respect to
- 23 your recommendation for a return on equity in this
- 24 case, what exactly did you do to ensure that your
- 25 recommendation complies with the first of these

- 1 factors?
- 2 A. The basis of my recommendation --
- 3 contingent recommendation is Mr. Barnes' testimony
- 4 and his, quote, comparable companies. I believe
- 5 Mr. Barnes' testimony is sound, absent the rate
- 6 design proposed by Staff.
- 7 Q. Well, as I look at your testimony, you
- 8 constructed your recommendation, did you not, by
- 9 taking Mr. Barnes' risk-free rate; isn't that
- 10 correct?
- 11 A. That is correct.
- 12 Q. And his risk-free rate has, in fact,
- 13 nothing whatsoever to do with his comparable
- 14 companies, does it? Isn't that simply the rate of
- 15 return on a selected federal government security?
- 16 A. It is -- yes -- yes, sir.
- 17 Q. Okay. So it has nothing to do with an
- 18 analysis of comparable companies, does it?
- 19 A. It is part of the analysis of the
- 20 overall rate of return.
- 21 Q. And --
- 22 A. There is no precedent for comparable
- 23 companies with the Staff rate design.
- Q. And the second thing you took, as I
- 25 recall, was the cost of debt; isn't that right?

- 1 A. That is correct.
- 2 Q. And isn't that, in fact, Atmos's
- 3 embedded cost of debt?
- 4 A. That is correct.
- 5 Q. So that has nothing to do with an
- 6 analysis of comparable companies either, does it?
- 7 A. Cost of debt is a component of cost for
- 8 Atmos. It is not a component of cost for a
- 9 comparable company.
- 10 Q. So, in fact, you did absolutely no
- 11 comparative analysis to reach your recommendation --
- 12 your recommended return on equity; isn't that
- 13 correct?
- 14 A. I would disagree. I looked at
- 15 Mr. Barnes' comparable companies that he utilized.
- 16 He did not make any adjustment for the risk reduction
- 17 associated with Staff's innovative, brand new,
- 18 never-tried-before rate design, and Mr. Barnes'
- 19 testimony and his comparable analysis served as an
- 20 upper end of what a reasonable return would be.
- 21 So I disagree with your assertion. I
- 22 simply was trying to quantify what needed to come off
- 23 of Mr. Barnes' recommendation based on comparable
- 24 companies.
- 25 Q. So are you saying you took Mr. Barnes'

- 1 recommendation and then made a subtraction to get to
- 2 7 percent?
- 3 A. It was a consideration in the
- 4 development of the appropriate return. I have seen
- 5 in -- have never seen a utility -- financial analyst
- 6 be able to specifically quantify how much has to come
- 7 off to represent this much -- this reduction in risk.
- 8 I attempted to quantify that reduction utilizing the
- 9 risk-free rate of return and the relationship of that
- 10 risk-free rate of return to the cost of debt, but
- 11 Mr. Barnes' testimony was a fundamental component of
- 12 that analysis.
- 13 Q. Do you say that in here anywhere?
- 14 A. I believe I just testified to it right
- 15 now, sir.
- Okay. So you would agree with me, then,
- 17 that your rebuttal testimony is misleading?
- 18 A. No, I would not agree with you that my
- 19 testimony is misleading. I told you how the
- 20 mathematical calculation worked in the testimony. I
- 21 did not put down every consideration, every parameter
- 22 that was done.
- Q. Okay. Now, one of the questions
- 24 Mr. Poston had of Mr. Barnes was whether or not
- 25 Mr. Barnes could tell us what the revenue requirement

- 1 impact is of a single basis point change in a return
- 2 on equity recommendation. I wonder if you can tell
- 3 me that.
- A. Be happy to. 3,750 basis points -- I
- 5 mean, excuse me, \$3,750 per basis point.
- 6 Q. Okay.
- 7 A. That's pretty basic in our line of work.
- Q. Well, as you testified, lawyers couldn't
- 9 do this.
- 10 A. No.
- 11 Q. And so when you rounded up here at the
- 12 bottom of page 11, what was the support for that?
- A. Support for that?
- 14 Q. In other words, you said --
- 15 A. One was --
- 16 Q. -- using the method that you have
- 17 described, as well as the secret and undescribed
- 18 aspects of your method that you've testified to
- 19 today, you came up with 6.9 percent rounded up to 7
- 20 percent. Well, somebody's gonna have to pay for that
- 21 additional revenue requirement, so I'm asking you,
- 22 sir, what is your basis to recommend that that be
- 23 rounded up?
- 24 A. As I indicated, consideration of
- 25 Mr. Barnes' recommendation in this case, which, by

- 1 the way, was 80 basis points a range, a
- 2 ten-basis-point adjustment, based on my opinion of
- 3 the quality of Mr. Barnes' testimony, and the
- 4 completely unknown effect of this rate design that
- 5 Staff's proposing, appear to be reasonable to myself.
- 6 Q. Well, now, Mr. Poston characterized this
- 7 rate design as removing weather-related risk.
- 8 A. Along with conservation, along with gas
- 9 technology, along with a complete -- I think he used
- 10 the term decouple.
- 11 Q. So is it unknown or is it known?
- 12 A. The removal of the risk, the valuation
- 13 of the risk is completely unknown. I would point out
- 14 that in MGE, the company witness made an arbitrary
- 15 25-basis-point adjustment downward if some sort of
- 16 rate design like this is adopted. He also made a
- 17 15-basis-point unsubstantiated upward adjustment
- 18 because there was no weather-related adjustment -- or
- 19 rate design, excuse me.
- MR. THOMPSON: Thank you.
- JUDGE DIPPELL: Are there any questions
- 22 for Mr. Trippensee on these issues from the bench,
- 23 Commissioner Appling?
- 24 COMMISSIONER APPLING: I think I'm gonna
- 25 pass at this time, Judge.

- JUDGE DIPPELL: Mr. Chairman?
- 2 CHAIRMAN DAVIS: I'll pass at this time
- 3 as well.
- 4 JUDGE DIPPELL: Is there any redirect?
- 5 MR. POSTON: Yes, thank you.
- 6 REDIRECT EXAMINATION BY MR. POSTON:
- 7 Q. Mr. Fischer questioned you about your
- 8 background in the area of finance.
- 9 A. Yes, sir.
- 10 Q. And what do you believe to be the
- 11 background that you have in finance that qualifies
- 12 you to testify for return on equity?
- 13 A. As indicated earlier, I have an
- 14 undergrad degree -- or undergrad emphasis in finance.
- 15 I, subsequent to that time in the late 1980's,
- 16 participated in an extensive class sponsored actually
- 17 by the Public Service Commission but through the
- 18 University of Missouri to pass the CPA exam. Finance
- 19 is an integral part of the CPA exam.
- In the early '90s I became responsible
- 21 for the financial analysis department -- if you can
- 22 call one person a department -- at Office of Public
- 23 Counsel and held that position consistently for
- 24 approximately 15 years.
- 25 So I reviewed all testimony that went

- 1 through the Office of Public Counsel and participated
- 2 in the development of it for the rate of return. I
- 3 did not serve as a sponsor, as I was more -- my
- 4 abilities were better used elsewhere.
- 5 Q. And Mr. Fischer asked you about your 100
- 6 cases before you made recommendations. He asked you
- 7 if you made recommendations on ROE. And out of these
- 8 100, is this the first case that you can recall where
- 9 Staff and the company have proposed to completely
- 10 eliminate the company's weather conservation and
- 11 other risks as far as they apply to the services
- 12 provided by this company?
- 13 A. This is the first case where the Staff
- 14 has ever proposed a complete decoupling of earnings
- 15 from sales, so Public Counsel or this Commission has
- 16 never seen this proposal before.
- 17 Q. So that's why you chose to step up and
- 18 file testimony and respond to this?
- 19 A. We had -- the Office of Public Counsel
- 20 received this in direct testimony and because of my
- 21 background, I was the only person in the office who
- 22 could address this, and because of state procurement
- 23 procedures, we could not obtain an outside consultant.
- Q. That doesn't minimize the importance of
- 25 the issue?

- 1 A. It definitely does not minimize the
- 2 importance and the -- of the issue, nor does it
- 3 minimize the fact that neither Staff nor the company
- 4 witness on rate of return utilize any comparable
- 5 companies in their studies that has a complete
- 6 decoupling rate design.
- 7 Q. And in questioning your -- well, did
- 8 Mr. Fischer question the background of Mr. Barnes?
- 9 A. No, he did not.
- 10 Q. Are you aware of Mr. Barnes' background?
- 11 A. Yes, I am. Mr. Barnes has an undergrad
- in accounting and a master's in accounting.
- 13 MR. THOMPSON: I object, your Honor.
- 14 This certainly goes beyond the scope of anything
- we've heard before.
- JUDGE DIPPELL: I believe you asked him
- 17 about Mr. Barnes' testimony.
- 18 MR. THOMPSON: I didn't ask him about
- 19 Mr. Barnes' background.
- JUDGE DIPPELL: I'm gonna allow it.
- 21 Overruled.
- 22 BY MR. POSTON:
- 23 Q. I'd like to bring your attention to the
- 24 case that Mr. Fischer handed you. I believe you
- 25 still have the book in front of you. And you started

- 1 to answer a question regarding the Commission's
- 2 reasoning and why you questioned Mr. Fisher's
- 3 characterization of your position and Office of
- 4 Public Counsel's position. Can you please explain to
- 5 me what concerns you have about this case and what
- 6 you have before you?
- 7 A. The first sentence on page 372 of
- 8 volume 27, Public Service Commission reports, states,
- 9 "Public Counsel has created a capital structure by
- 10 deducting from rate base the entire amount of the REA
- 11 debt."
- 12 The REA debt would be in the capital
- 13 structure, it would not be in rate base. Rate base
- 14 is the investments of the company, the assets of the
- 15 company. How debt is an asset of the company,
- 16 though, in which they're going to earn, it supports
- 17 the assets, but that distinction is critical to
- 18 anyone understanding what the Office of Public
- 19 Counsel's position was in this case. Those two
- 20 things are not together. They're not on the same
- 21 place in the process.
- 22 Capital structure supports rate base. I
- 23 don't deduct a component of capital structure from
- 24 rate base. So I don't know what the Commission is
- 25 meaning here. I have not gone back and studied our

- 1 position in this case, but their reasoning is not
- 2 sound.
- Whoever wrote this order or whoever
- 4 voted for this order -- and Mr. Dority is kind of
- 5 chuckling because one of the people who did may be
- 6 sitting next to me. Those two things are mutually
- 7 exclusive. So you can't say because of this, this is
- 8 happening, because they don't go together.
- 9 Q. So it would help to look at the entire
- 10 record --
- 11 A. Yes, it would.
- 12 Q. -- in this case? Including the entire
- 13 transcript?
- 14 A. Yes, it would.
- MR. POSTON: Your Honor, I move that we
- 16 take official notice of the entire record in that
- 17 case instead of just one page of the transcript.
- JUDGE DIPPELL: Is there any way to
- 19 limit that to --
- MR. POSTON: What does that entail?
- 21 Does that entail...
- JUDGE DIPPELL: Well, I've never filed a
- 23 record on appeal in one of these cases. Would that
- 24 include anything that the Commission took official
- 25 notice of?

- 1 MR. POSTON: You mean would it include
- 2 what they took official notice of in that case, so it
- 3 could be cases and cases, is what you're saying?
- 4 JUDGE DIPPELL: No, I -- I just don't
- 5 want to bog down this record with a lengthy record
- 6 from another case. If there's some way to limit
- 7 that, just the transcript, or just Mr. Trippensee's
- 8 testimony or --
- 9 MR. FISCHER: Judge, I placed in front
- 10 of the witness the cross-examination that occurred in
- 11 that case of the witness that's like 30 pages. If
- 12 you wanted to take that, that's -- I don't have an
- 13 objection to that.
- MR. POSTON: I mean, yeah, that
- 15 testimony -- and perhaps all of Mr. Trippensee's
- 16 testimony, all of Public Counsel's testimony in that
- 17 case.
- JUDGE DIPPELL: Would there be any
- 19 objection to the Commission taking official notice of
- 20 those items?
- 21 MR. THOMPSON: If Public Counsel
- 22 supplies them. I mean, I don't think I have them in
- 23 my office.
- MR. FISCHER: They're available in
- 25 microfilm.

- JUDGE DIPPELL: I believe they're
- 2 available in the data center, and Mr. Poston will
- 3 make those available.
- 4 MR. POSTON: Thank you.
- 5 JUDGE DIPPELL: As soon as the microfilm
- 6 machine is fixed, the Commission takes official
- 7 notice of those items.
- 8 BY MR. POSTON:
- 9 Q. Mr. Thompson asked you questions about
- 10 your calculation on ROE and use of comparable
- 11 companies. Are there comparable companies?
- 12 A. That have this decoupled rate design?
- 13 Q. Yes.
- 14 A. I believe Northeast and -- well, excuse
- 15 me. Northern States Power has a somewhat similar
- 16 rate design to what Staff has proposed in this case.
- 17 They were not a member of either the comparable
- 18 groups by company witness or Staff witness.
- 19 Other than that, to my knowledge, there
- 20 are no other companies in this country, natural gas
- 21 companies, that have this type of rate design. So
- 22 the issue of are there comparable companies, from my
- 23 perspective, is somewhat moot because this is new
- 24 ground, completely.
- MR. POSTON: That's all the questions I

- 1 have.
- JUDGE DIPPELL: Thank you.
- 3 QUESTIONS BY JUDGE DIPPELL:
- 4 Q. I actually have some additional
- 5 questions from Commissioner Murray to ask this
- 6 witness, so I'm gonna backtrack just a little bit.
- 7 And I'm just going to read this. She's actually
- 8 listening to our internet broadcast.
- 9 So for the following questions
- 10 Commissioner Murray would like to figure out how
- 11 exactly you calculated the reduction for ROE based on
- 12 risk reduction through Staff-recommended rate design.
- 13 First question is what number did you begin with?
- 14 A. As far as beginning, I looked at the
- 15 Staff testimony of Mr. Barnes, his range, and it was
- 16 my opinion that his testimony with a traditional rate
- 17 design was reasonable. So that would constitute the
- 18 upper end of any recommendation for the appropriate
- 19 rate of return with a completely decoupled rate
- 20 design.
- I then tried to determine the best way
- 22 to measure that reduction in risk. And absent any
- 23 other information available because of the lack of
- 24 any comparable company, I simply -- I looked at the
- 25 differential between a risk-free rate and the risk

- 1 that lenders place on the company and took that
- 2 differential and placed it, then, again on top of the
- 3 lender's risk.
- 4 And then, as was pointed out, for --
- 5 rounded it up, and I simply did that based on
- 6 Mr. Barnes' -- consideration of Mr. Barnes' position
- 7 and just a principle of conservativeness.
- 8 Q. And so the specific number that you used
- 9 to start with was Mr. Barnes' --
- 10 A. It served -- it served as the upper end
- 11 of -- as kind of a test of reasonableness. But then
- 12 the actual calculation considered the risk-free rate
- 13 of return and the cost of debt to Atmos-specific, and
- 14 I used Atmos's cost of debt because equity as the --
- 15 to meet the financial metrics, interest coverage,
- 16 debt coverage, things along that line, would be
- 17 Atmos-specific. They would not be comparable
- 18 companies.
- 19 That's why I used that as the reason to
- 20 take the spread off of that number versus, say, take
- 21 the spread and reduce it from Mr. Barnes' number.
- Q. And what authorities can you cite to
- 23 show that your methodology is generally accepted?
- A. I'm unable to cite any methodology
- 25 because this is new ground. I've discussed this with

- 1 numerous rate of return analysts of utilities over
- 2 the years and Staff members. Nobody has ever been
- 3 able to try to quantify a -- or been able to quantify
- 4 a risk reduction, the quantification and basis points
- 5 of a risk reduction.
- 6 As I pointed out in MGE, their witness,
- 7 Mr. Handley, in his direct testimony that's been
- 8 filed with this Commission, just says 25 basis points
- 9 with absolutely no support whatsoever, just his
- 10 opinion.
- 11 Q. What return on equity would Office of
- 12 Public Counsel recommend without Staff's rate design?
- 13 A. We believe that Mr. Barnes'
- 14 recommendation is appropriate as was pointed out
- 15 earlier. That would result in a 1. -- approximately
- 16 \$1.2 million rate reduction. To go to zero, that
- 17 return on equity, based on Staff's case, moves up to
- 18 approximately 12.6 which is even above the company's
- 19 request.
- 20 Q. And so in arriving at that return on
- 21 equity without Staff's rate design, you're in
- 22 agreement with Mr. Barnes' methodology on that?
- 23 A. Yes, Mr. Barnes' methodology was sound
- 24 as far as it went with traditional rate designs. The
- 25 issue here is driven by rate design as I indicated in

- 1 my direct testimony, not by difference with Staff's
- 2 methodology, which we believe was sound in this case.
- JUDGE DIPPELL: Okay. Are there any
- 4 further cross-examination questions based on my
- 5 questions from Commissioner Murray? Atmos?
- 6 MR. FISCHER: Yes, just briefly.
- 7 RECROSS-EXAMINATION BY MR. FISCHER:
- 8 Q. Mr. Trippensee, do you know if there was
- 9 anything added to Mr. Barnes' ROE due to the lack of
- 10 a weather-mitigating rate design?
- 11 A. No, I don't.
- MR. FISCHER: Okay. Thank you.
- JUDGE DIPPELL: Staff?
- MR. THOMPSON: No questions, thank you.
- JUDGE DIPPELL: Any redirect?
- MR. POSTON: No, thank you.
- 17 JUDGE DIPPELL: All right. Thank you,
- 18 Mr. Trippensee. You may step down for now and remain
- 19 available for other topics.
- I think we're ready to move on to
- 21 depreciation, so this is a good time to take a break.
- 22 So we'll come back at about ten till according to the
- 23 clock in the room which is different than the clock
- 24 on the computer.
- 25 (A RECESS WAS TAKEN.)

- 1 JUDGE DIPPELL: Okay. Let's go ahead
- 2 and go back on the record. The weather's getting bad
- 3 outside, and we talked about trying to get through a
- 4 little bit more and then recessing until at least
- 5 late tomorrow morning. I'll reassess that when we
- 6 adjourn here today. And so let's try to keep things
- 7 moving with our next witness. Depreciation. Atmos?
- 8 MR. FISCHER: Judge, we have listed as a
- 9 witness, Jim Cagle. He's here mostly to answer any
- 10 questions there might be about the depreciation
- 11 stipulation. He did not file prefiled testimony and
- 12 we wouldn't offer any, but if someone from the bench
- does have any questions about Atmos with respect to
- 14 that, we'd be glad to put him up.
- JUDGE DIPPELL: We don't have any
- 16 questions on that today, but if -- it would be likely
- 17 that those questions would be on Monday. Could
- 18 Mr. Cagle be available Monday by phone?
- MR. FISCHER: Yes, by phone he could be.
- JUDGE DIPPELL: Ms. Shemwell?
- MS. SHEMWELL: Judge, we're prepared,
- 22 then, to bring Guy Gilbert to the stand if you don't
- 23 have any questions for Mr. Cagle.
- JUDGE DIPPELL: Okay. Were there any
- other cross-examination questions for Mr. Cagle?

- 1 MR. POSTON: No, your Honor.
- 2 JUDGE DIPPELL: Okay. Let's go ahead
- 3 then with Mr. Gilbert. I guess Mr. Cagle -- there
- 4 could be questions tomorrow for Mr. Cagle, but I
- 5 believe that being available by telephone would be
- 6 sufficient.
- 7 (The witness was sworn.)
- 8 JUDGE DIPPELL: Ms. Shemwell?
- 9 MS. SHEMWELL: Thank you.
- 10 DIRECT EXAMINATION BY MS. SHEMWELL:
- 11 Q. I understand we have agreed to dispense
- 12 with the name and so on. Mr. Gilbert, did you file
- 13 testimony in this case that has been marked as
- 14 Exhibits 107 for your direct, 108 for your rebuttal
- 15 and 109 for surrebuttal?
- 16 A. I have.
- 17 Q. Do you have any corrections to your
- 18 testimony?
- 19 A. I do.
- Q. Would you please tell those to the
- 21 reporter?
- 22 A. On my direct testimony, Exhibit No. 107
- 23 at page 1, line 23, the word deprecation should be
- 24 "depreciation" with the insertion of an i.
- 25 Q. Is that Exhibit 107?

- 1 A. Yes.
- 2 Q. Thank you.
- JUDGE DIPPELL: I'm sorry. Could you
- 4 tell me the page and line again?
- 5 THE WITNESS: Page No. 1, line 23.
- JUDGE DIPPELL: Thank you.
- 7 THE WITNESS: And then again at page 6,
- 8 line 23, the last line there, Schedules 2 and 3
- 9 should say "Schedules GCG 2 and 3."
- 10 And then again at page 8, line 22, the
- 11 same modification, Schedules 2, 3 and 4 should read
- "Schedules" -- excuse me, "Schedules GCG 4, 5 and 6."
- 13 And then with respect to my rebuttal
- 14 testimony, Exhibit No. 108 at page 2, line 6, the
- 15 word savage should read "salvage."
- 16 BY MS. SHEMWELL:
- 17 Q. Spell check doesn't pick those up.
- 18 A. And that's all I'm aware of at this
- 19 time. Thank you.
- 20 Q. Mr. Gilbert, is your testimony, then,
- 21 true and correct to the best of your knowledge and
- 22 belief?
- 23 A. I believe so, yes.
- 24 MS. SHEMWELL: I will tender the witness
- 25 for cross, Judge. Thank you.

- 1 JUDGE DIPPELL: Are you offering those
- 2 exhibits?
- 3 MS. SHEMWELL: Yes, I am offering the
- 4 exhibits as corrected.
- 5 JUDGE DIPPELL: Is there any objection
- 6 to Exhibits No. 107, 108 and 109?
- 7 (NO RESPONSE.)
- 8 JUDGE DIPPELL: Seeing none, then I will
- 9 receive those into evidence.
- 10 (EXHIBIT NOS. 107, 108 AND 109 WERE
- 11 RECEIVED INTO EVIDENCE AND MADE A PART OF THE
- 12 RECORD.)
- JUDGE DIPPELL: Is there any
- 14 cross-examination by Atmos?
- MR. FISCHER: No, thank you, your Honor.
- JUDGE DIPPELL: Public Counsel?
- MR. POSTON: Yes, thank you.
- 18 CROSS-EXAMINATION BY MR. POSTON:
- 19 Q. Mr. Gilbert, your prefiled testimony
- 20 addresses the issue of depreciation, correct?
- 21 A. That's correct.
- 22 Q. And in your direct testimony you propose
- 23 that the Commission order the continuation of Atmos's
- 24 current depreciation rates with one exception, that
- 25 being the Commission -- that the Commission use the

- 1 current Butler depreciation rates for Greeley; is
- 2 that correct?
- 3 A. I believe that's correct, yes.
- 4 Q. And with the exception of Greeley, is
- 5 your proposal that the Commission order the continued
- 6 use of the depreciation rates that the Commission
- 7 previously ordered for Atmos or the predecessor
- 8 companies?
- 9 A. That's correct.
- 10 Q. So you're not recommending any changes
- 11 to the depreciation rates?
- 12 A. Not to the depreciation rates, no.
- 13 Q. Isn't it true that you recommend using
- 14 the current depreciation rates because Atmos failed
- 15 to maintain sufficient plant data to enable the Staff
- 16 to perform a detailed depreciation analysis?
- 17 A. That's correct. An actuarially-based
- 18 detailed analysis, yes.
- 19 Q. I'd like to briefly go over some of that
- 20 missing data. You testified Atmos provided its final
- 21 submission of actuarial data in May 2006, but data on
- 22 17 separate accounts was missing; is that correct?
- 23 Page 6 of your direct.
- 24 A. There were 17 accounts missing from the
- 25 data, yes, the actuarial data.

- 1 Q. And you also testified that a
- 2 disproportionate amount of account transactions list
- 3 2005 ending balances, correct?
- 4 A. I thought that was true, yes.
- 5 Q. What other items other than ending
- 6 balances should have been shown for each account?
- 7 A. Well, the major thing that I was seeking
- 8 in the continuing property record was the retirement
- 9 data.
- 10 Q. And would additions, dates of removal --
- 11 removal, cost for removal, were those things that you
- 12 would want to see as well?
- 13 A. They are.
- 14 Q. And you also testified that there are
- 15 problems in the net salvage data because the company
- 16 does not maintain comprehensive retirements in the
- 17 CPR as required, correct?
- 18 A. Correct.
- 19 Q. And you testified that because of the
- 20 lack of data to perform an accurate depreciation
- 21 analysis, it was not possible for Staff to accurately
- 22 determine a theoretical reserve for each account,
- 23 correct?
- 24 A. That's true.
- 25 Q. So would it be fair to say Staff cannot

- 1 perform a detailed depreciation analysis because the
- 2 underlying plant data is not known and measurable?
- 3 A. That's true.
- 4 Q. And how would you define the term "known
- 5 and measurable"?
- 6 A. What we look for in the continuing
- 7 property record -- and I believe that's outlined in
- 8 my direct testimony -- let's see here -- at page 3,
- 9 line 12. "What is the CPR and what is its purpose?"
- 10 I detail the information that we look for to be part
- 11 of the continuing property record of the company.
- 12 Q. Is concluding whether a cost is known
- 13 and measurable a standard criteria when deciding
- 14 whether a cost belongs in the company's overall cost
- 15 of service?
- 16 A. That has often been a criteria in the
- 17 past.
- 18 Q. Staff and Atmos have proposed a negative
- 19 amortization of \$591,000, correct?
- 20 A. That's true.
- 21 Q. Have you been able to verify the
- 22 accuracy of the -- of that figure through an analysis
- 23 of Atmos's actuarial data and continuing property
- 24 records?
- 25 A. No. I accepted management's recognition

- 1 and acknowledgment of an over-accrual of depreciation
- 2 in that amount.
- 3 Q. Are you familiar with the Uniform System
- 4 of Accounts?
- 5 A. I believe I am, yes.
- 6 Q. Could you please tell me what entries
- 7 are made on the company's monthly financial records
- 8 to record depreciation expense?
- 9 A. Not specifically. I'm not an
- 10 accountant.
- 11 Q. If you don't understand how to make
- 12 these basic entries, how are you qualified to testify
- 13 that your recommendation doesn't take away amounts
- 14 from the depreciation reserve?
- 15 A. The method that we've used to adjust the
- 16 depreciation reserve, a negative amortization, is a
- 17 method that we have often used to true up
- 18 depreciation imbalances in previous cases.
- 19 Q. Are you familiar with the Uniform System
- 20 of Accounts, account 403, depreciation expense?
- 21 A. I would -- 403, that's not a 300 series,
- 22 so without referring to the Uniform System of
- 23 Accounts, I can't, off the top of my head, unless
- 24 it's in the schedule here. I have no accounts that I
- 25 study that are numbered 403. They're all 300 series.

- 1 Q. Okay. So you wouldn't also be familiar
- 2 with account 108, cumulative provisions for
- 3 depreciation of gas utility plant?
- 4 A. I am aware that the depreciation
- 5 accruals in aggregate are placed in that account.
- 6 MR. POSTON: I have copies of these
- 7 accounts. May I approach the witness?
- JUDGE DIPPELL: Yes, go ahead.
- 9 BY MR. POSTON:
- 10 Q. I've just handed you a description of
- 11 account 403; is that correct?
- 12 A. That's what it states, yes.
- 13 Q. Okay. And I believe on the second page
- 14 there is a description of account 108; is that
- 15 correct?
- 16 A. Yes.
- 17 Q. Could you please read -- or just read to
- 18 yourself 403 and familiarize yourself with it?
- MS. SHEMWELL: Judge, perhaps it would
- 20 be helpful before we take the time to do this if we
- 21 understood the relevance of the line of questions.
- JUDGE DIPPELL: Mr. Poston?
- MR. POSTON: The relevance is the proper
- 24 accounting that needs to occur when the adjustments
- 25 that he recommends are made. These accounts are

- 1 accounts that also need to be adjusted and it is
- 2 relevant that we discuss those accounts.
- JUDGE DIPPELL: Ms. Shemwell?
- 4 MS. SHEMWELL: I would just note that
- 5 Mr. Gilbert has indicated that accounting is not his
- 6 area of expertise, and it's possible that these might
- 7 be areas to be discussed with a witness who is an
- 8 accounting expert.
- 9 JUDGE DIPPELL: I think that may be the
- 10 point Mr. Poston is trying to make.
- 11 MS. SHEMWELL: See, I just -- I just saw
- 12 what he was going to hand him, so I don't have the
- 13 opportunity to sit here and read it myself, so I
- 14 can't really know. I guess I could look over
- 15 Mr. Gilbert's shoulder, but --
- JUDGE DIPPELL: I'm going to allow him
- 17 to ask questions, but please, let's do cut out
- 18 anything that we don't really need.
- MR. POSTON: Okay.
- 20 BY MR. POSTON:
- Q. Would you be able to answer this
- 22 question: When a monthly depreciation expense is
- 23 recorded in account 403, is that account credited or
- 24 debited?
- 25 A. I wouldn't be able to answer that.

- 1 Q. On account 108, same question: When
- 2 monthly depreciation expense is recorded, is that
- 3 account credited or debited?
- 4 A. I'm not able to answer that question. I
- 5 don't know when the records of entry were made.
- 6 Q. So would you know what financial
- 7 statement account 108 would appear in the company's
- 8 records?
- 9 A. No, I wouldn't.
- 10 Q. Will the current depreciation rates that
- 11 you propose be applied to plant and service as of
- 12 June 30th, 2006 on a going-forward basis until such
- 13 time as that plant is retired or the Commission
- 14 authorizes new depreciation rates?
- 15 A. I don't know what date the rates would take
- 16 place per the Commission's orders in this case, so...
- 17 Q. If June 30th, 2006 was the update date
- 18 for the Staff's determination of rate base, would
- 19 that help?
- 20 A. I'm the depreciation analyst. I'm kind
- 21 of like a life insurance agent. I look at the
- 22 utilities's plant and equipment and determine the
- 23 serviceability of it and how long it's gonna live and
- 24 be used and useful, and then pass those rates on and
- 25 any total amounts adjustments that I believe are

- 1 necessary to bring the reserves back into line, so...
- 2 Q. Okay. Do you understand or do you know
- 3 the formula used to calculate depreciation expense?
- 4 A. There's several different methods, yes.
- 5 Q. Would you agree that the formula -- that
- 6 one formula would be to calculate depreciation
- 7 expense is to multiply plant and service by the
- 8 depreciation rate?
- 9 A. Yeah, that's how the depreciation rate
- 10 is used, uh-huh.
- 11 Q. And mathematically, can we also
- 12 determine the depreciation rate by dividing the
- depreciation expense by plant and service?
- 14 A. I believe that's correct.
- 15 Q. And you say your policy would lower
- 16 depreciation expense; is that correct?
- 17 A. There would be a reduction to the
- 18 aggregate depreciation expense, yes.
- 19 Q. Is the negative amortization the Staff
- 20 recommends dependent on the level of depreciation
- 21 expense that is recorded each month?
- 22 A. I don't know that the number I produce
- 23 is on an annual basis.
- Q. Do you believe this Commission must
- 25 authorize Atmos to utilize specific depreciation

- 1 rates that will apply against monthly plant and
- 2 service balances to determine monthly depreciation
- 3 expense?
- 4 A. The rates I provide are for an annual
- 5 accrual.
- 6 Q. Do you believe this Commission must
- 7 authorize the negative amortization in order for
- 8 Atmos to record this -- the reduction of what you
- 9 term net accrual in your surrebuttal testimony?
- 10 A. Could you rephrase the question, please?
- 11 Q. The question is, do you believe this
- 12 Commission must authorize the negative amortization
- in order for Atmos to record the reduction in what
- 14 you term net accrual, on page 2 of your surrebuttal?
- 15 A. I believe in reference to your question
- 16 in my rebuttal testimony at page 1, line 18, the
- 17 question, "Are there any clarifications, explanations
- 18 or amplifications that you would like to provide to
- 19 the Commission at this time with respect to your
- 20 testimony," I answered, "The only additional
- 21 clarification and explanation I would like to offer
- 22 is that Atmos management accepted in its own
- 23 depreciation consultant's recommendation that as a
- 24 whole, the annual depreciation accrual should be
- 25 reduced by approximately \$591,000. This reduction

- 1 should be facilitated by a negative amortization to
- 2 the depreciation reserve account in the amount of
- 3 \$591,000 annually."
- 4 And then I go on, "Furthermore," if
- 5 you'd like me to read. But this is a common
- 6 mechanism that we've used in depreciation
- 7 amortizations on an annual basis, either positive or
- 8 negative, to true up the aggregate reserve for
- 9 depreciation.
- 10 Q. The question was, do you believe the
- 11 Commission must authorize the negative -- sorry. Do
- 12 you believe the Commission must authorize the
- 13 negative amortization in order for Atmos to record
- 14 this reduction in what you term "net accrual"?
- 15 A. The Commission's the ruling authority
- 16 with respect to the issues in this case, so to the
- 17 extent that this is a question that they've been
- 18 asked to decide, I believe that would be the case. I
- 19 mean, they are the authority.
- 20 MS. SHEMWELL: It seems to me Mr. Poston
- 21 is asking a question about recording, which I'm not
- 22 understanding. Perhaps that's an accounting question
- 23 in order for them to record it in their books.
- MR. POSTON: I'm ready to move on.
- JUDGE DIPPELL: Okay. Thank you.

- 1 BY MR. POSTON:
- 2 Q. Is it Staff's position that the
- 3 Commission's authorization of specific depreciation
- 4 rates is dependent on the Commission also authorizing
- 5 the negative amortization?
- 6 A. I think the Commission has -- has the
- 7 authority to choose all or part of any decision.
- 8 Q. If the Commission rejects your negative
- 9 amortization proposal, do you still recommend keeping
- 10 current depreciation rates?
- 11 A. I do.
- 12 Q. And has that been an agreement of the
- 13 parties, I believe, keeping the current depreciation
- 14 rates?
- 15 A. I believe so with the partial
- 16 stipulation and agreement -- nonunanimous partial
- 17 stipulation and agreement which I've reviewed earlier
- 18 today, that is the case, true.
- 19 Q. Would Staff's proposed negative
- amortization change from the \$591,000 amount as a
- 21 result of new plan additions subsequent to June 30th,
- 22 2006?
- 23 A. It is a fixed amortization until such
- 24 time as the Commission would rule otherwise.
- 25 Q. And do you know what accounts will be

- 1 credited to record the 591,000 on the company's
- 2 financial records?
- 3 A. The aggregate account that I spoke of
- 4 earlier that I believe that all the depreciation
- 5 accruals went into, that would be the account 108,
- 6 but again, I'm not an accountant.
- 7 Q. So you wouldn't then know what account
- 8 would be debited to record that same...
- 9 A. No, I would not.
- 10 Q. Is the recording of depreciation expense
- 11 based on monthly plant and service balances and
- 12 currently approved depreciation rates?
- 13 A. I think I've answered that earlier in
- 14 that the depreciation rates that I developed are
- 15 based upon an annual basis. So, you know, frequency
- 16 of their booking, again, that's not something I'm
- 17 really involved with or privy to.
- 18 Q. Is the depreciation expense a static
- 19 number or does it change from month to month as a
- 20 plant is added or retired?
- 21 A. Well, I would think that -- well, again,
- 22 you're talking on a monthly basis, and the rates I
- 23 come up with are annual rates. But to the extent
- 24 that they have added plant over the course of a year,
- 25 yeah, I would think that there would be more

- 1 depreciation accrued then.
- 2 And likewise, if they retired a plant,
- 3 there would be, likewise, a deduction in the amount
- 4 of plant and service. And that's part of the
- 5 actuarial life characteristics that we get into in
- 6 depreciation.
- 7 Q. Would you agree that accumulated
- 8 depreciation is a reduction to rate base under
- 9 traditional regulatory procedures advocated by Staff
- 10 and used by this Commission?
- 11 A. I believe that's the case.
- 12 Q. I'm sorry?
- 13 A. Yeah, I believe that's the case, uh-huh,
- 14 yes.
- 15 Q. Thus, rate base would be larger in the
- 16 future absent Commission authorization of a negative
- 17 reserve?
- 18 A. I'm not sure I understand.
- 19 Q. I'll move on. Are you familiar with the
- 20 terms "return on" and "return of" capital?
- 21 A. I've heard them used before, yes.
- Q. Would you agree that depreciation
- 23 expense represents a return of the capital investment
- 24 in plant and service from the ratepayers to the
- 25 company?

- 1 A. That's true.
- 2 Q. Would you agree that until such time
- 3 that the ratepayers provide a return of the capital
- 4 investment that the ratepayer provides a return on
- 5 the capital investment through the overall rate of
- 6 return?
- 7 A. That is also true as I understand it,
- 8 yes.
- 9 Q. Would you agree that rate base
- 10 represents the capital investment of the company used
- 11 to provide regulated natural gas service to
- 12 Missourians?
- 13 A. As I understand it, yes.
- 14 Q. You've also agreed that plant and
- 15 service is included in the rate base?
- 16 A. That's my understanding.
- 17 Q. If future ratepayers are required to
- 18 provide a return of capital and a return on capital
- 19 as a result of the Commission authorizing a negative
- 20 amortization in this case, given all things else
- 21 being equal, wouldn't future ratepayers have higher
- 22 rates incrementally as it relates to the increase in
- 23 rate base resulting from the negative amortization?
- 24 A. Well, I think that gets back to my
- 25 direct testimony, and kind of one of the cruxes of

- 1 the problem that's brought us here to begin with is
- 2 that given the lack of an actuarial database to work
- 3 from and study what the appropriate depreciation
- 4 rates should be, we don't know whether those rates
- 5 would be higher or lower in the future. So it would
- 6 be a matter of conjecture to say whether it would be
- 7 more or less in the future.
- 8 Q. But you've simply accepted the 591,000
- 9 based on what Atmos's management believes is
- 10 appropriate?
- 11 A. Right. Because I see that, I view that
- 12 as an immediate relief to the current ratepayers in
- 13 that it reduces their depreciation expense by
- 14 \$591,000 per year. Now, granted, it's going to
- 15 increase the amount of rate base that consumers are
- 16 going to pay a return on.
- 17 However, if we were to use an example of
- 18 10 percent for the return on equity for that
- 19 additional \$591,000 of rate base, it would cost them
- 20 \$59,100 a year as opposed to the savings of \$591,000
- 21 a year in depreciation expense. So the difference of
- 22 those two would be the net savings to the current
- 23 ratepayers.
- Q. Will the future ratepayers have to repay
- 25 that 591,000?

- 1 A. At some rate of depreciation.
- 2 Q. The answer is yes, they will have to
- 3 repay that?
- 4 A. Yes.
- 5 MR. POSTON: Thank you. That's all I
- 6 have.
- 7 JUDGE DIPPELL: Thank you. Are there
- 8 any questions from the bench of Mr. Gilbert?
- 9 Commissioner Appling?
- 10 COMMISSIONER APPLING: No questions.
- 11 JUDGE DIPPELL: All right.
- 12 QUESTIONS BY JUDGE DIPPELL:
- 13 Q. Mr. Gilbert, you testified about what
- 14 you believe is a violation of the Commission rule
- 15 with regard to the recordkeeping.
- 16 A. That's correct.
- 17 Q. And on page 2 of your direct testimony,
- 18 is it Staff's position that the Commission should
- 19 authorize Staff to seek penalties or to pursue a
- 20 complaint if Staff deems it necessary? Is that what
- 21 you're asking there?
- 22 A. During prehearing negotiations, the
- 23 company expressed a ready willingness to work with
- 24 Staff to come into compliance with the Commission's
- 25 rules. However, based upon the Commission's order or

- 1 whatever, essentially that item does remain on the
- 2 table.
- JUDGE DIPPELL: Okay. All right.
- 4 That's all I have. Is there any cross-examination,
- 5 based on that question, from Atmos?
- 6 MR. FISCHER: Yes, your Honor.
- 7 CROSS-EXAMINATION BY MR. FISCHER:
- 8 Q. Mr. Gilbert, you mentioned the partial
- 9 nonunanimous stipulation and agreement in your
- 10 discussion earlier today, but isn't it correct that
- 11 the depreciation recordkeeping and reporting issue
- 12 has been settled between Staff and Atmos and Public
- 13 Counsel in this case now?
- 14 A. For purposes of the stipulation and
- 15 agreement, we are going to meet and work together and
- 16 hopefully -- and it's intended by that, I believe, to
- 17 have the issue resolved by the middle of 2007.
- 18 Q. And assuming that that is done by June
- 19 of 2007, won't that go a long way toward resolving
- 20 any questions that there are related to the property
- 21 records issued?
- 22 A. I believe it would.
- 23 Q. And that would also be true of the
- 24 reverse amortization adjustment that's being proposed
- 25 by Public Counsel?

- 1 A. I'm not sure that I make the connection
- 2 there. In order for the amortization to be relieved,
- 3 I believe it would be necessary for the Commission to
- 4 order new depreciation rates.
- 5 Q. And that will happen following the June
- 6 property updates; is that your understanding?
- 7 A. That becomes a matter of case, but I
- 8 don't know if we would have to file with the
- 9 Commission for rates that would reflect that. I'm
- 10 sorry. That's not my --
- 11 Q. But at some point that could happen in
- 12 the future, though; is that right?
- 13 A. I would believe so, yes.
- 14 MR. FISCHER: I think that's all I have,
- 15 Judge. Thank you.
- 16 JUDGE DIPPELL: Thank you. Is there
- 17 anything further from Public Counsel? Or I'm sorry.
- 18 Yes, from Public Counsel?
- MR. POSTON: No, thank you.
- JUDGE DIPPELL: Is there redirect?
- MS. SHEMWELL: Yes, briefly, thank you.
- 22 REDIRECT EXAMINATION BY MS. SHEMWELL:
- 23 Q. Mr. Gilbert, are you simply accepting
- 24 the problems with recordkeeping that this company
- 25 has?

- 1 A. No, I am not.
- 2 Q. And what is your plan of action?
- 3 A. Well, the plan of action is, as I laid
- 4 out in my direct testimony, would be to fulfill the
- 5 requirements of the Commission's rules, and I think
- 6 I've laid those out with respect to the requirements
- 7 for the continuing property record and timely
- 8 recordkeeping and so forth.
- 9 I think it's further explored and
- 10 explained in the nonunanimous stipulation and
- 11 agreement where it produces a timeline with which
- 12 these goals would be met.
- 13 Q. If they're not met?
- 14 A. The Staff would then have the option to
- 15 pursue another course of action.
- 16 Q. I was hearing an implication that either
- 17 customers might double-pay for depreciation or Atmos
- 18 might double-recover. Is that your understanding?
- 19 A. No, I don't believe that's the case.
- 20 Q. Do you believe that customers benefited
- 21 from your suggested reduction?
- 22 A. Yes, I think that the customers would
- 23 see an immediate benefit in the reduction.
- Q. Can you quantify that benefit?
- 25 A. The \$591,000 in negative amortization to

- 1 the depreciation expense.
- Q. I'd like to clarify, for all of the rate
- 3 base questions. Do you consider yourself a rate base
- 4 expert?
- 5 A. No, I do not.
- 6 Q. You have said that there would be a
- 7 repayment at some rate of depreciation. Would you
- 8 say what you mean by repayment?
- 9 A. Yeah, let me clarify that. As
- 10 Mr. Fischer, I believe, pointed out, is that once
- 11 Atmos has adequate records in place, the depreciation
- 12 study can be conducted. Staff and the company
- 13 would be able to conduct a depreciation analysis and
- 14 arrive at what would be true and correct, we would
- 15 believe to be true and correct depreciation rates
- 16 for those plant and equipment serving Atmos customers
- 17 at that time, at which the appropriate return of
- 18 the investment could be made to the Atmos
- 19 stockholders.
- 20 Q. I may be misremembering, but I thought
- 21 earlier you said a return on investment. But you're
- 22 clarifying that it's a return of?
- 23 A. Yes. Hopefully, I didn't misspeak, but
- 24 the depreciation end of things is the return of the
- 25 investment.

- 1 Q. Can you speculate as to what that will
- 2 be?
- 3 A. No, I cannot.
- 4 MS. SHEMWELL: That's all I have. Thank
- 5 you.
- JUDGE DIPPELL: Okay, then.
- 7 Mr. Gilbert, I believe that's all the questions for
- 8 you today. The other Commissioners could have some
- 9 questions for you, and so I'll ask you to remain
- 10 available on future days.
- 11 THE WITNESS: Thank you. I will.
- 12 JUDGE DIPPELL: Okay. We need to take a
- 13 quick break for the court reporter. So let's take
- 14 about a five to seven-minute break and come back at
- 15 25 till.
- 16 (A RECESS WAS TAKEN.)
- 17 (The witness was sworn.)
- 18 JUDGE DIPPELL: You can sit down,
- 19 Mr. Trippensee. You've been previously sworn. We
- 20 can go back on the record if I didn't say that.
- 21 Okay.
- We had a little technical difficulty
- 23 there, but the court reporter is gonna let me know if
- 24 she has further difficulties.
- We are gonna go as long as we can,

- 1 hopefully get through Mr. Trippensee. If -- we're
- 2 gonna adjourn and reconvene tomorrow at 10:00 a.m. if
- 3 we can. And I'm getting a calling conference call
- 4 port, and I'll let you know as soon as I have the
- 5 toll-free number in case we need to have some
- 6 witnesses by phone or people listening in by phone
- 7 tomorrow.
- 8 Mr. Trippensee, you were previously
- 9 sworn, and on the issue of depreciation your exhibits
- 10 have already been admitted. Is there
- 11 cross-examination from Atmos?
- MR. FISCHER: No, thank you, your Honor.
- JUDGE DIPPELL: From Staff?
- MS. SHEMWELL: Briefly. Thank you, your
- 15 Honor.
- 16 CROSS-EXAMINATION BY MS. SHEMWELL:
- 17 Q. Mr. Trippensee, I have a question.
- 18 Mr. Gilbert has recommended a reduction in
- 19 depreciation reserve, correct? Is that your
- 20 understanding?
- 21 A. A reduction in the depreciation reserve,
- 22 that is correct.
- Q. And it is only on a going-forward basis,
- 24 correct?
- 25 A. That is correct.

- 1 Q. And past customers have paid what
- 2 they've paid, right?
- 3 A. Past customers will have paid those
- 4 monies that he's now wishing to funnel back to
- 5 current --
- 6 Q. My question was, they've paid what
- 7 they've paid, right?
- 8 A. I am just answering your question.
- 9 Q. And the reserve will continue to grow,
- 10 correct, because the total depreciation is greater
- 11 than the 591,000?
- 12 A. On a net basis the reserve will continue
- 13 to grow.
- MS. SHEMWELL: Thank you. That's all I
- 15 have.
- JUDGE DIPPELL: Okay. Commissioner
- 17 Appling, do you have any questions for
- 18 Mr. Trippensee?
- 19 COMMISSIONER APPLING: No questions at
- 20 this time.
- 21 JUDGE DIPPELL: Okay. Give me just a
- 22 moment. I have one. Never mind. I believe my
- 23 question's already been answered, Mr. Trippensee. So
- 24 is there any redirect?
- MR. POSTON: Yes, your Honor.

- 1 REDIRECT EXAMINATION BY MR. POSTON:
- 2 Q. Ms. Shemwell asked you a question about
- 3 reduction in depreciation reserve going forward.
- 4 A. Yes.
- 5 Q. Do you have any concerns with that?
- 6 A. Yes, I do.
- 7 Q. Can you please explain that?
- 8 A. Yes, I can. The depreciation reserve
- 9 represents the accumulated payments of ratepayers of
- 10 the return of plant investment of the company. Staff
- 11 is proposing, without any support, I think, as even
- 12 Mr. Gilbert support -- or testified to today, to take
- 13 some of those monies and return it to current
- 14 ratepayers in the next year.
- But what that does not point out is that
- 16 future ratepayers, after that first year, are going
- 17 to have to repay all \$591,000, and until such time as
- 18 those amounts are repaid, they will also have to pay
- 19 a return on that \$591,000. This also effectively
- 20 results in the company having to reinvest in this
- 21 company in this rate base by \$591,000 because the
- 22 capital structure has to support the rate base.
- 23 If you increase rate base, the company
- 24 has to have either debt or equity that supports it.
- 25 So Staff's position is effectively forcing the

- 1 company to reinvest and then have the ratepayers,
- 2 somewhere down the line, repay them. They -- the
- 3 Staff is taking two separate adjustments, one, their
- 4 depreciation expense based on depreciation rates that
- 5 they're -- that I believe Mr. Gilbert stated were
- 6 independent, would be the rates be used regardless of
- 7 the 591,000.
- 8 And then they get that number which is
- 9 about \$3.3 million -- I believe that's right. It
- 10 happens to be about what the company asks for. They
- 11 are not the same. And then also then netting it
- 12 against this other -- this negative amortization, and
- 13 therefore saying gee, the reserve overall will
- 14 continue to grow.
- 15 Unfortunately, the two adjustments are
- 16 separate and distinct, I think, as Mr. Gilbert
- 17 recognized when he said that he recommended those
- 18 rates if the Commission rejected the negative
- 19 amortization.
- 20 So simply by netting it together and
- 21 squishing it and making it appear as it's not there
- 22 doesn't change the underlying factors of what is
- 23 causing it. Right now, that \$591,000 of negative
- 24 amortization is effectively -- is based on the
- 25 comparison of a theoretical reserve to what the

- 1 actual reserve is.
- I believe I heard Mr. Gilbert say he
- 3 couldn't calculate the theoretical reserve. That
- 4 does not rise to the level, then, of being a known
- 5 measurable adjustment that this Commission should
- 6 accept rates on.
- 7 MR. POSTON: Thank you. That's all I
- 8 have.
- 9 JUDGE DIPPELL: All right. Thank you,
- 10 Mr. Trippensee. There may be additional questions on
- 11 this topic from the other Commissioners at a later
- 12 time.
- 13 THE WITNESS: Fine.
- 14 JUDGE DIPPELL: Okay. Can we go ahead
- 15 and begin with Mr. Smith and get to his -- get his
- 16 testimony in the record and so forth?
- MR. FISCHER: Yes.
- 18 (The witness was sworn.)
- 19 JUDGE DIPPELL: Thank you. And is
- 20 this the only day that Mr. Smith is scheduled to
- 21 testify?
- MR. FISCHER: I believe so, yes.
- JUDGE DIPPELL: Okay. Let's go ahead
- 24 with him. Maybe we'll see how it goes. Maybe we can
- 25 get finished with him today too.

- 1 DIRECT EXAMINATION BY MR. FISCHER:
- Q. Mr. Smith, just for your information,
- 3 your direct testimony has been marked as Exhibit
- 4 No. 2, your rebuttal has been marked as No. 3 and
- 5 your surrebuttal has been marked as No. 4. Do you
- 6 have any changes or corrections you need to make to
- 7 any of those exhibits?
- 8 A. No, I do not.
- 9 MR. FISCHER: With that, your Honor, I
- 10 would move for the admission of Exhibits 2, 3 and 4
- 11 and tender Mr. Smith for cross-examination.
- 12 JUDGE DIPPELL: Is there any objection
- 13 to Exhibit 2, 3 and 4?
- MR. BERLIN: No, your Honor.
- 15 JUDGE DIPPELL: Seeing none, then I will
- 16 admit it into evidence -- or admit those into
- 17 evidence.
- 18 (EXHIBIT NOS. 2, 3 AND 4 WERE RECEIVED
- 19 INTO EVIDENCE AND MADE A PART OF THE RECORD.)
- JUDGE DIPPELL: Is there any
- 21 cross-examination from Staff?
- 22 MR. BERLIN: Yes, your Honor. I just
- 23 have a couple quick questions.
- 24 CROSS-EXAMINATION BY MR. BERLIN:
- Q. Mr. Smith, do you have any studies or

- 1 any opinion on the amount of gas consumption of
- 2 low-income consumers?
- 3 A. No, I do not, no.
- 4 Q. Is there someone in the company who
- 5 might have knowledge of that?
- 6 A. You can refer the question to Mr. Ellis
- 7 later. I'm not certain that we've done any studies
- 8 in Missouri. I believe we may have evaluated it a
- 9 little bit in some other states.
- 10 MR. BERLIN: All right. Thank you. I
- 11 have no further questions, your Honor.
- 12 JUDGE DIPPELL: Thank you. Public
- 13 Counsel?
- MR. POSTON: No questions, thank you.
- 15 JUDGE DIPPELL: Commissioner Appling, do
- 16 you have any questions for Mr. Smith?
- 17 COMMISSIONER APPLING: No questions for
- 18 Mr. Smith.
- 19 QUESTIONS BY JUDGE DIPPELL:
- Q. Okay. Mr. Smith, you mentioned page 3
- 21 of your surrebuttal testimony, the Missouri Energy
- 22 Task Force and their adoption of the National Energy
- 23 Action Plan for Energy Efficiency?
- A. What page did you say, please?
- 25 Q. On page 3.

- 1 A. Okay.
- 2 Q. Are you familiar with the makeup of the
- 3 Missouri Energy Task Force?
- 4 A. No, other than to see that resolution.
- 5 Q. Okay. And on page 5 of your rebuttal
- 6 testimony, can you explain to me how you arrived at
- 7 the 75 percent on line 7?
- 8 A. Basically what we did there was we
- 9 agreed with Staff witness Ross's calculations, and
- 10 this was our methodology used to arrive at a
- 11 potential structure that would be what we referred to
- 12 as sculpting the delivery charge.
- 13 And the 75 percent was not a real
- 14 scientific approach, but what we were looking for
- 15 more or less was a summer charge that we felt
- 16 wouldn't drive behavior of customers that otherwise
- 17 would probably turn off service. We felt like it was
- 18 a little bit closer what the customer -- the
- 19 customers would be familiar with in the way we
- 20 collected margins under traditional rate designs to
- 21 these classes, and -- but yet, still, probably as
- 22 Staff is seeking lowering their winter bills.
- So we took the 75 percent of the
- 24 computed charge by Ms. Ross, made that the summer
- 25 rate, and then for the five winter months of November

- 1 through March, backed into the remainder to equal her
- 2 total revenue for that residential class.
- JUDGE DIPPELL: Okay. That's all the
- 4 questions I have for you. Are there any
- 5 recross-examination questions from Staff?
- 6 MR. BERLIN: No, your Honor.
- 7 JUDGE DIPPELL: Public Counsel?
- 8 MR. POSTON: No, thank you.
- 9 JUDGE DIPPELL: Is there any redirect?
- 10 MR. FISCHER: Just briefly.
- 11 REDIRECT EXAMINATION BY MR. FISCHER:
- 12 Q. The judge asked you about low-income
- 13 usage. Are you familiar with the testimony of Public
- 14 Counsel witness Barb Meisenheimer who addressed that
- 15 topic earlier today?
- 16 A. I have read her testimony, yes.
- 17 Q. Do you recall that she indicated that
- 18 her study showed that low-income was the equivalent
- 19 of the average use in all of the Atmos districts?
- 20 A. I do recall that, yes.
- Q. Okay. And I'm not sure that this
- 22 addresses just low income, but I'd like to show you
- 23 an exhibit that's attached to Pat Childers'
- 24 surrebuttal testimony that talks about the average
- 25 annual CCF.

- 1 MR. FISCHER: May I approach the
- 2 witness?
- JUDGE DIPPELL: Yes.
- 4 MR. POSTON: Your Honor, I have an
- 5 objection. I'm not sure how this is based off of a
- 6 question that came from the bench.
- JUDGE DIPPELL: Mr. Fischer?
- 8 MR. FISCHER: Well, your Honor, the
- 9 evidence seems to be that the average -- the low-
- 10 income has the same usage levels as the average
- 11 customer. I was about to put in front of him the
- 12 testimony that shows what the average usage is in our
- 13 different districts.
- 14 JUDGE DIPPELL: And that's based on
- 15 cross questions?
- MR. FISCHER: It's based on your
- 17 question about low-income usage.
- JUDGE DIPPELL: Oh, okay. Well, my
- 19 question had to do with the 75 percent.
- 20 MR. FISCHER: Perhaps I'm thinking of a
- 21 cross question then. Okay. I will withdraw that
- 22 question then.
- JUDGE DIPPELL: Okay. Well, you're --
- 24 you're allowed to redirect.
- MR. FISCHER: Okay. Well, I guess

- 1 that's right, then. If it's redirect I can go ahead
- 2 and do that.
- 3 MR. POSTON: My apologies.
- 4 JUDGE DIPPELL: Okay.
- 5 BY MR. FISCHER:
- 6 Q. I'd like to show you the PJC surrebuttal
- 7 two, pages 1 of 2, and ask you just to read into the
- 8 record the average annual usage for each of the --
- 9 for residential classes for each of our districts.
- 10 A. I knew I would regret not bringing my
- 11 glasses to the stand, but I can --
- 12 Q. I've got 150s. Will that do?
- 13 A. Yes, it will do. It will actually do
- 14 perfectly. Yeah, this will be fine. Okay. The
- 15 average residential CCF annually in the Butler
- 16 division was 761 CCF; in division 29 it was 747 CCF;
- in Kirksville, 771; division 97 is 793; division 97
- 18 of -- UCG portion of division 97 is 817, and the
- 19 southeast Missouri division is 638.
- MR. FISCHER: Thank you. That's all I
- 21 have.
- JUDGE DIPPELL: Thank you. All right.
- 23 Mr. Smith, again, there may be additional questions
- 24 from the other Commissioners so I won't excuse you
- 25 completely, but if you are going to be available

- 1 tomorrow?
- THE WITNESS: I will be.
- JUDGE DIPPELL: That will be fine. If
- 4 you need to be available by telephone, that will be
- 5 fine as well.
- 6 MR. BERLIN: Judge?
- 7 JUDGE DIPPELL: I'm sorry.
- 8 MR. BERLIN: Just for purposes of
- 9 clarity -- and I'm just gonna ask the question and
- 10 ask you to rule on it -- but Mr. Smith just read into
- 11 the record the CCF average annual usage from some
- 12 prefiled testimony, and he used some terms that we
- 13 had not discussed here today, such as division 29,
- 14 division 97, the old UCG.
- 15 Perhaps you might be able to say if
- 16 that's just exactly what that is based on how he's
- 17 been identifying these districts. This is just for
- 18 purposes of clarity.
- 19 JUDGE DIPPELL: That is a good idea.
- 20 OUESTIONS BY JUDGE DIPPELL:
- 21 Q. I believe it's in Ms. Childers'
- 22 testimony but...
- 23 A. I would need that.
- Q. If you could just clarify that for this
- 25 portion.

- 1 A. Okay. It would appear that division 71
- 2 that I referred to is the Butler division -- or the
- 3 Butler district. Division 29 is the Greeley area.
- 4 I'm not sure if this is helping or not.
- 5 MR. BERLIN: I think it is. Go ahead.
- 6 THE WITNESS: Okay. Thank you. The
- 7 70 I've already identified as the Kirksville
- 8 division. As division 79 -- I'm looking at the cross
- 9 tabs here. I'm sorry. That's 97. I'm sorry. 97,
- 10 Palmyra.
- 11 MR. BERLIN: That's division what,
- 12 Palmyra?
- 13 THE WITNESS: Palmyra, division 97,
- 14 Palmyra. That was the 793 CCF. The 817 was in
- 15 division 97 UCG, or Neelyville. And then finally,
- 16 division 72, southeast Missouri, is referred to as
- 17 the southeast district.
- JUDGE DIPPELL: Did that help,
- 19 Mr. Berlin?
- MR. BERLIN: Yes, thank you.
- JUDGE DIPPELL: Okay. Thank you. You
- 22 may be excused for now, Mr. Smith, subject to being
- 23 available later for additional Commission questions,
- 24 if any.
- THE WITNESS: That's fine. Thank you.

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1
                  JUDGE DIPPELL: Okay. I think that
 2
     we're gonna call it a day. And I do have an 800
 3
     number, and I've made some copies and I'll get those
     to you if counsel could give me their contact
 4
 5
     information in case the weather should be so
 6
     awful that we'd need to cancel completely tomorrow.
     Thank you, all, and be careful this evening.
 7
                  We can go off the record.
 8
 9
                  (WHEREUPON, the hearing of this case was
10
    recessed until December 4, 2006.)
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