

Exhibit No.:

Issues: Revenues, Gas Costs
Uncollectible Expenses,
Non-utility allocations

Witness: ARLENE S. WESTERFIELD

Sponsoring Party: MoPSC Staff

Type of Exhibit: Direct Testimony

Case No.: GR-99-315

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

DIRECT TESTIMONY

OF

ARLENE S. WESTERFIELD

FILED

JUN 28 1999

Missouri Public
Service Commission

LACLEDE GAS COMPANY

CASE NO. GR-99-315

Jefferson City, Missouri
June, 1999

Direct Testimony of
Arlene S. Westerfield

1 Q. With reference to Case No. GR-99-315, have you made an examination of
2 the books and records of Laclede Gas Company (Laclede or Company)?

3 A. Yes, in conjunction with other members of the Staff.

4 Q. What are the results of the Staff's investigation of Laclede?

5 A. The Staff's investigation of the Company indicates that at the time of this
6 direct testimony filing, the Company is over-earning in the range of \$7.0 to \$11.3 million
7 annually before considering the true-up revenue requirement.

8 Q. Is the Staff filing a complaint against the Company jointly with the filing
9 of the Staff's direct testimony?

10 A. No. The Staff has chosen to delay the decision to file a complaint against
11 Laclede until the conclusion of the Prehearing Conference. The Staff believes that this
12 additional time will allow all the parties to this case the opportunity to exchange
13 additional information and further review the Staff's cost of service results. This
14 additional time will allow the Company the opportunity to provide additional
15 information as well as updated information to the Staff. Upon, the completion of the
16 Prehearing Conference, the Staff may file a complaint alleging excessive earnings based
17 on results of the Staff's audit at that time.

18 Q. What are your principal areas of responsibility in this case?

19 A. My primary areas of responsibility in this case are revenues, gas costs,
20 uncollectibles and deregulated services. I am also sponsoring the Staff's Accounting
21 Schedule 1, Revenue Requirement; Accounting Schedule 9, Income Statement and
22 Accounting Schedule 10, Adjustments To Income Statement.

23 Q. Please discuss Accounting Schedule 1.

Direct Testimony of
Arlene S. Westerfield

1 A. Accounting Schedule 1, Revenue Requirement, shows the calculation of
2 the Staff's recommended revenue requirements for the Company based on the rates of
3 return sponsored by Staff Witness David P. Broadwater of the Financial Analysis
4 Department.

5 Q. Has the Staff included any revenue requirement for anticipated changes
6 due to true-up?

7 A. Yes. The Staff estimates the change related to true-up to be in the range of
8 \$7.2 to \$7.5 million, as indicated on line 11 of Accounting Schedule 1, Revenue
9 Requirement. A description of true-up items and their value is attached as Schedule 2 to
10 my direct testimony. The Staff believes these amounts will change, as the value of
11 additional true-up items is determined.

12 Q. Does this schedule include all the items which will be considered in true-
13 up?

14 A. No. This schedule includes the major items currently quantified. A
15 complete list of true-up items appears on pages four and five of this testimony.

16 Q. Please discuss Accounting Schedule 9.

17 A. Accounting Schedule 9 is the Staff's Income Statement. Column B of
18 Accounting Schedule 9 reflects the actual income statement amounts as recorded by the
19 Company for the test year ended December 31, 1998. Column C summarizes the
20 adjustments proposed by the Staff to reflect known and measurable events through the
21 update period ending March 31, 1999. These adjustments are added to the test year
22 amounts in column B to develop the "As Adjusted" income statement in column E.

23 Q. Please discuss Accounting Schedule 10.

1 following types of situations: construction that has been closed to the plant in service
2 account, new employees currently working for the Company, and contracted payroll
3 increases that will take effect by or reasonably near July 31, 1999. The Staff believes that
4 the items indicated represent a balanced package of adjustments that will prevent any
5 improper mismatch of expenses, revenues and rate base.

6 Q. What items are you proposing to true up?

7 A. These items would include:

- 8 • revenues associated with customer additions;
- 9 • changes in rate base components and associated depreciation and
10 property taxes;
- 11 • capital structure changes for long-term debt, short-term debt, preferred
12 stock and common equity;
- 13 • changes in employee levels and benefits costs, including costs
14 associated with the August 1, 1999 Laclede contract wage increase and
15 July 15, 1999 Missouri Natural Gas Division (MoNat) Management
16 increase;
- 17 • the effect of any change in the annual PSC assessment;
- 18 • changes in rate case expense;
- 19 • costs associated with maintenance agreements for new computer
20 systems which are in service ;
- 21 • verifiable costs associated with the calculable increase in facility
22 locates;

- 1 • changes in the amortization of the safety deferral associated with
2 additional amounts deferred.

3 The Staff will perform it's true-up as the July data becomes available in August and
4 September. The results of Staff's true-up will be filed with the Commission in
5 September at which time a brief true-up hearing may be required.

6 **LACLEDE REVENUES**

7 Q. Please provide a general format outlining your discussion of revenues.

8 A. Company's test year revenues, like its expenses, must be annualized and
9 normalized in order to develop a cost of service that is representative of the Company's
10 operations. Generally, my discussion of revenues will be developed in five stages. First,
11 I will discuss the general operations of the Company as they relate to the area of
12 revenues. Second, I will describe the types of adjustments the Staff is proposing in this
13 case. Third, I will discuss some of the specific adjustments and reference the Staff
14 members who developed the revenue analysis and adjustments. Fourth, I will describe
15 the approach I performed regarding the determination of customer levels for purposes of
16 revenue annualizations. Lastly, I will describe the specific general service adjustments
17 by district and customer class.

18 Q. Please describe Laclede's operations.

19 A. For purposes of recording revenues and levels of customers (numbers),
20 Laclede has five districts. The five districts are:

- 21 1. Laclede
22 2. St. Charles
23 3. Midwest

Direct Testimony of
Arlene S. Westerfield

1 4. Missouri Natural (MoNat)

2 5. Franklin County

3 Within each district, customers and revenues are divided into the customer classes
4 of residential, commercial, and industrial. Finally, customers are further divided within
5 customer classes based on general consumption habits.

6 The following classifications can be found in the residential customer class:

7 1. General Service

8 2. Heat Pump

9 3. Seasonal

10 4. Propane

11 Likewise, within the commercial and industrial classes, the following
12 classifications can be found:

13 1. General Service

14 2. Large Volume

15 3. Basic Transportation

16 4. Firm Transportation

17 5. Interruptible

18 6. Propane

19 Q. What is the basis for pricing the revenue adjustments?

20 A. All revenue adjustments in the Staff's cost of service were priced on the
21 margin (the total rate excluding gas cost) included in the Company's tariffs.

22 Q. Please describe and discuss the types of adjustments Staff developed to
23 determine annualized revenues.

Direct Testimony of
Arlene S. Westerfield

1 A. In general, the Staff's annualized revenues reflect the effects of the
2 following conditions:

- 3 1. Normalized Weather
- 4 2. Customers switching customer classes (rate switching)
- 5 3. Customer load changes
- 6 4. Customer growth or loss

7 Q. Why is it appropriate to adjust revenues for normalized weather?

8 A. Temperature levels experienced during any twelve-month period could
9 have a significant impact on the Company's revenues. If the overall temperature was
10 very cold during the period, the Company's revenue would be overstated in relation to
11 normal weather. Conversely, if the overall temperature was warm during the period, the
12 Company's revenues would be understated in relation to normal weather. Therefore, the
13 Staff normalized revenues for weather to eliminate the effects of above normal
14 temperature during the test year.

15 Q. What methodology did the Staff use to normalize for weather?

16 A. The methodology and weather station data used by the Staff to develop
17 actual and normal weather is discussed in the direct testimony of Staff witnesses Dennis
18 Patterson of the Electric Department and Dr. Steve Qi Hu, a climatological consultant
19 appearing on behalf of the Staff. This data was used to develop weather normalized
20 sales and usage per customer, as discussed in the direct testimony of Staff witness James
21 A. Gray. The results of Mr. Gray's weather normalized sales volumes were provided to
22 Mr. Henry E. Warren of the Gas Department who allocated the weather normalized sales
23 to the rate blocks. The methodology to develop weather normalized revenues for Large

Direct Testimony of
Arlene S. Westerfield

1 Volume, Interruptible and Transportation customers is discussed in the direct testimony
2 of Staff witness Daniel I. Beck of the Gas Department. Based on these analyses, the Staff
3 has adjusted revenue to reflect the normalization of weather.

4 Q. Please describe the Staff's adjustments relating to weather normalization.

5 A. Staff witness James A. Gray of the Gas Department developed the
6 monthly weather normalized therm sales per customer for the weather sensitive customer
7 classes during the Staff's test year. Generally, these classes consisted of the residential,
8 commercial and small industrial heating customers. The weather normalized therm sales
9 per customer were developed for each of the five districts, for each customer class, with
10 the exception of Franklin Industrial.

11 Mr. Gray adjusted the actual monthly therm sales from the test year to reflect
12 normalized weather. The monthly adjustments to the test year were then summed by
13 season; Summer (May-October) and Winter (November-April). The totals by season
14 were then priced on the margin to develop the Staff's weather normalized adjustments.
15 (S-1.2, S-2.2, and S-4.2).

16 At the time of its direct testimony filing the Staff was performing additional
17 analyses of weather data that the Staff believes will change weather normalized revenues.
18 The Staff estimates this change to be \$1.7 million of additional revenues.

19 Q. Why hasn't the Staff included this amount in its calculation of revenue
20 requirement?

21 A. The Staff believes that the value of additional true-up items, when
22 determined, will offset this change in weather normalized revenues. Therefore, the Staff
23 has not reflected this estimated change in its revenue requirement.

1 Q. Please describe the phenomenon of customers switching customer classes
2 (rate switching) and customer load changes.

3 A. Customers switching customer classes or rate switching can occur for
4 several reasons. The nature of a customer's operations may have changed and another
5 customer class is now more appropriate. The customer may find it to be economical to
6 switch to another customer class. Finally, the customer may decide to procure its own
7 gas and thus, a rate switch would be necessary.

8 Customers also experience load changes. The operations of the customer
9 production facilities may have changed and thus, a change in demand for gas has
10 occurred.

11 Staff witness Beck addresses these two conditions within his analysis. Mr. Beck
12 analyzed the Company's interruptible, firm transportation, basic transportation, and large
13 volume customers on a customer by customer basis during the Staff's test year and update
14 period ending March 31, 1999. Adjustments S-2.3, S-2.5, S-3.1, S-3.2, S-4.1, and S-4.2
15 reflect the results of his analysis. Please refer to Staff witness Beck's direct testimony for
16 a further detailed explanation of these adjustments.

17 Q. Why is it appropriate to adjust revenues for customer growth or loss?

18 A. This adjustment is appropriate in order to reflect the on-going level of
19 revenues based on the latest customer counts through the end of the Staff's update period.

20 Q. Please explain your analysis related to customer growth/loss for the
21 general service customer class.

22 A. The Staff analyzed customer growth for each of the five districts of the
23 Company. The analysis was further divided into specific customer classes within those

1 districts. The customer growth adjustments are comprised of two components. The first
2 component relates to the pricing of the normalized therm sales per customer for the
3 annualized level of customers. The second component annualizes the customer charge
4 based on the annualized level of customers.

5 Q. Please explain how the annualized level of customers was determined.

6 A. In order to determine the annualized level of customers, the Staff used two
7 different methods. For industrial customers in the St. Charles, Midwest, MoNat, and
8 Franklin County districts, the March 31, 1999 level of customers was used. Because
9 many customers have shown a tendency to drop off the system in the residential,
10 commercial, and Laclede industrial classes over the years, another method was used to
11 determine the annualized level for these customers. The annualized level was determined
12 by first multiplying the March 31, 1999 level of customers by the ten year average
13 percentage of March 31 customers to the calendar year average customers. This product
14 was then assumed to be the average annualized level of customers. However, customer
15 levels are less in the summer months as compared to the yearly average and winter.
16 Thus, a ten-year average percentage of summer customers to the yearly average was then
17 applied to the average annualized level of customers to determine the summer level of
18 customers. The cumulative or summation of the six month summer average of customers
19 was then deducted from the cumulative average annualized level and the winter level of
20 customers was derived. The example below will illustrate the calculation involved:

Direct Testimony of
Arlene S. Westerfield

1	March 31, 1999 level of Customers	1,010
2	Percentage of March Customers to Yearly Average	<u>99%</u>
3	Average Annualized level of Customers	1,000
4	Percentage of Summer Customers to Yearly Average	<u>99%</u>
5	Average Summer level of Customers	990
6		
7	Average Annualized level of Customers	<u>1,000</u>
8	Months in a Year	<u>12</u>
9	Cumulative Average Customers Per Year	12,000
10		
11	Average Summer level of Customers	990
12	Multiplied by Number of Summer Months	<u>6</u>
13	Total Cumulative Average Summer Customers	5,940
14		
15	Cumulative Average Customers Per Year	12,000
16	Less Cumulative Average Summer Customers	<u>5,940</u>
17	Total Cumulative Average Winter Customers	6,060
18	Divided by Number of Winter Months	<u>6</u>
19	Average Winter level of Customers	1,010
20		

21 Once the annualized levels of customers were determined, the Staff then
22 developed the annualized levels of therms for each district.

23 Q. How were the annualized levels of therms developed?

24 A. For industrial customers in the St. Charles, Midwest, MoNat and Franklin
25 County divisions, the annualized customer levels were multiplied by the normal therm
26 sales per customer for each district to develop annualized therm sales. This method was
27 also used for residential, commercial and Laclede industrial for the summer months.

28 Because a significant difference exists in the normal therms per customer for each
29 month in the winter, a different method was used to develop annualized therms in the
30 winter for all residential, commercial, and Laclede Industrial customers. First, the
31 percentage of customers for each month during the test year to the average level of test
32 year winter customers was calculated. This percentage was then multiplied by the
33 annualized average winter level of customers to determine the annualized customer level

Direct Testimony of
Arlene S. Westerfield

1 for each month. The annualized customers for each month was then multiplied by the
2 test year normal therms per customer to derive annualized usage for each month. Finally,
3 the annualized usage for each month was summed to determine the annualized usage for
4 the winter months.

5 Once annualized usage was determined, test year therm sales as adjusted by the
6 therms associated with weather were then subtracted from the annualized therm sales to
7 derive the customer growth adjustment to therm sales. These therm sales were
8 distributed to the appropriate blocks as supplied by Staff Witness Warren and then priced
9 at the margin to calculate customer growth revenues.

10 Lastly, the annualized level of customers was multiplied by the monthly customer
11 charge for twelve months to develop the annualized customer charge revenues. Test year
12 customer charge revenues were subtracted from the annualized customer charge revenues
13 to derive the customer charge adjustment. All district growth adjustments were then
14 summed to arrive at the Staff's adjustments for customer growth (S-1.1 and S-2.1).

15 Q. Please describe adjustment S-1.3.

16 A. Adjustment S-1.3 represents an elimination of the unbilled revenue from
17 the Staff's test year. The unbilled revenue adjustment is made by the Company to reflect
18 revenues on a billed basis.

19 Q. Please explain why this adjustment is made.

20 A. In the Staff's test year, there exists gas sales to customers, at both the
21 beginning and end of the test year, which either are not recognized on the bills or which
22 relate to usage periods outside the test year. To reflect actual revenues, estimates of sales
23 are made and booked each month between the date meters are read and the end of the

1 month. For purposes of a rate case, unbilled revenues must be eliminated from the test
2 year in order to reflect revenues during the test year on an as-billed basis. Staff's
3 adjustment eliminates the effect of these accruals and places the test year on an actual bill
4 twelve-month basis.

5 Q. Please discuss Adjustments S-1.4, S-2.4, S-3.3, S-4.4, and S-6.5. These
6 adjustments remove the cost of natural gas from revenue. The total test year cost of
7 natural gas was removed from the various revenue classes based on the total percentage
8 of test year revenue from each class. By eliminating test year gas costs from revenue and
9 expense, the Staff has put its direct filing on a margin basis.

10 **LACLEDE GAS COMPANY'S GAS SUPPLY INCENTIVE PLAN**

11 Q. Please describe the Gas Supply Incentive Plan (GSIP).

12 A. The Gas Supply Incentive Plan became effective October 1, 1996 for a
13 three-year period ending September 30, 1999 as part of a settlement reached in the
14 Company's 1996 rate case. Under the Plan, the Company and its customers share in
15 income from off-system sales and certain gains and losses, as measured against
16 benchmark prices for gas costs, related to the acquisition of the Company's natural gas
17 supply. As part of this Plan, the Company sells gas supply and pipeline capacity in
18 markets outside of its normal service territory.

19 Q. Please describe adjustments S-6.3.

20 A. Adjustments S-6.3 removes from Other Revenues the revenues associated
21 with GSIP.

22 An offsetting adjustment is also made to gas costs.

1 **GAS COSTS**

2 Q. Please explain adjustments S-7.1, S-7.2, S-7.3 and S-8.2.

3 A. Adjustments S-7.1 and S-8.2 remove the test year cost of natural and
4 manufactured gas from expense. Adjustment S-7.2 eliminates the gas expense associated
5 with the Gas Supply Incentive Plan discussed in my earlier testimony. Adjustment S-7.3
6 is the offsetting adjustment relating to the gas costs associated with the unbilled revenues,
7 as previously discussed. Unbilled gas cost is eliminated from the Company's books in
8 order to reflect test year revenues on a billed basis.

9 **UNCOLLECTIBLES**

10 Q. Please explain adjustment S-12.2.

11 A. Adjustment S-12.2 annualizes uncollectible expense. The Staff utilized a
12 five-year average of actual write-offs for the years ending March 31, 1995-1999. Over
13 the last five years uncollectible expense has fluctuated from \$3,774,445 to \$7,650,305.
14 The Staff's use of a five-year average, which is \$5,923,900, includes a normal level of
15 expense in the cost of service associated with this fluctuating item.

16 **LACLEDE'S NON-UTILITY OPERATIONS**

17 Q. Can you provide a description of Laclede's non-utility operations?

18 A. Yes. Laclede operations extend beyond its regulated utility operations.
19 The following is a description of Laclede's subsidiaries:

20 **Laclede Investment Corporation**, a wholly owned subsidiary, invests in other
21 enterprises and has made loans to several joint ventures engaged in real estate
22 development.

1 **Laclede Energy Resources, Inc.**, a wholly owned subsidiary of Laclede
2 Investment Corporation, engages in non-utility efforts to market natural gas.

3 **Laclede Gas Family Services, Inc.**, a wholly owned subsidiary of Laclede
4 Energy Resources, Inc., is a registered insurance agency in the State of Missouri. It is
5 currently promoting the sale of supplemental hospitalization, accident, supplemental
6 Medicare and life insurance by Life Insurance Company of North America, Washington
7 National Insurance Company, Fidelity Security Life Insurance Company and Union
8 Fidelity Life Insurance Company.

9 **Laclede Pipeline Company**, a wholly owned subsidiary, owns and operates a
10 pipeline for transporting liquid propane gas, purchased by Laclede from its suppliers, to a
11 Company owned storage cavern. Laclede maintains an inventory of liquid propane gas at
12 an underground storage site in St. Louis County for use during peak periods and sale to
13 customers.

14 **Laclede Development Company**, a wholly owned subsidiary, participates in real
15 estate development, primarily through joint ventures.

16 **Laclede Venture Corp.**, a wholly owned subsidiary of Laclede Development
17 Company, has a 28.5% interest in the LBP Partnership, a general partnership which
18 previously engaged in research and development of light beam profiling technology.
19 Laclede Venture Corp. also offers services for the compression of natural gas to third
20 parties who desire to use or sell compressed natural gas for use in vehicles.

21 In addition, Laclede has retail sales of gas appliances (e.g., water heaters, dryers,
22 gas grills) which are recorded on the Company's books as miscellaneous income below
23 the line.

Direct Testimony of
Arlene S. Westerfield

1 Q. Have you made any adjustments to account for non-utility operations?

2 A. Yes, I have. Adjustment S-20.1 adjusts the test period to move non-utility
3 expense below-the-line.

4 Q. How was this adjustment derived?

5 A. For purposes of this case the Staff has accepted the Company's allocation
6 adjustment associated with non-utility expense. This adjustment includes allocations for
7 both subsidiary and merchandising costs. An adjustment to move merchandise
8 salesmen's salaries and associated expenses below-the-line is discussed in the direct
9 testimony of Staff Witness Mark D. Griggs.

10 Q. Does this conclude your direct testimony?

11 A. Yes, it does.

RATE CASE PROCEEDINGS
ARLENE S. WESTERFIELD

<u>Company</u>	<u>Case Number</u>
Arkansas-Missouri Power Company	ER-79-48
Radio Communications Company	TR-79-86
Fidelity Telephone Company	18310
Southwestern Bell Telephone Company	TR-79-213
Southwestern Bell Telephone Company	TR-80-256
Union Electric Company	ER-80-17
Union Electric Company	ER-81-180
Union Electric Company	ER-82-52
Union Electric Company	EO-82-86
Union Electric Company	ER-83-163
Union Electric Company	ER-84-168
Union Electric Company	EO-85-17
Union Electric Company	EM-91-29
Union Electric Company - Steam	HR-80-193
Laclede Gas Company	GR-80-210
Laclede Gas Company	GR-81-245
Laclede Gas Company	GR-82-200
Laclede Gas Company	1987 Earning Investigation
Laclede Gas Company	GR-90-120
Citizens Electric Corporation	ER-81-79
O'Fallon Gas Company	GR-81-51
Capital City Water Company	WR-82-117
St. Louis County Water Company	WR-82-249
St. Louis County Water Company	WR-83-264
St. Louis County Water Company	WR-85-243
St. Louis County Water Company	WR-87-2
St. Louis County Water Company	WR-88-5
St. Louis County Water Company	WR-89-246
St. Louis County Water Company	WR-91-361
St. Louis County Water Company	WR-94-166
St. Joseph Water Company	WR-83-108
Joplin Water Works	WR-83-132
Osage Natural Gas Company	GR-85-183
Arkansas Power & Light Company	ER-85-20
Continental Telephone Company	TR-86-55
Webster County Telephone Company	TR-86-63
Missouri Cities Water Company	WR-86-111
Missouri Cities Water Company	SR-86-112

RATE CASE PROCEEDINGS
ARLENE S. WESTERFIELD

<u>Company</u>	<u>Case Number</u>
Cedar Hill Utility	Informal Rate Case - 1987
Cat Pak Waterworks	Informal Rate Case - 1988
Contel, CSM & Webster Telephone Companies	TR-89-106
Citizens Electric Corporation	Informal Examination of Legal & Consulting Expenses
Fidelity Telephone Company	1989 Earnings Investigation
Bourbeuse Telephone Company	1989 Earnings Investigation
Contel	1990 Earnings Investigation
SK&M Water Company	Informal Rate Case - 1990
Argyle Estates Water Company	Informal Rate Case - 1990
Missouri-American Water Company	WR-91-211
United Cities Gas/Great Rivers	GR-91-55
United Cities Gas/Neelyville	GR-91-53
Evergreen Lakes Water Company	Informal Rate Case - 1992
Missouri Pipeline Company	GR-92-314
Orchard Farm Telephone Company	TR-93-153
Missouri-American Water Company	WR-93-212
Fidelity Natural Gas Company	GR-93-135
Stoutland Telephone Company	TO-96-349
New London Telephone Company	TO-96-350
St. Louis County Water Company	WR-96-263
Atmos/United Cities Gas	GM-97-70
Missouri-American Water Company	WR-97-237
Lakeland Heights Water Company	Informal Rate Case - 1998
Rockport Telephone Company	TM-97-528
Union Electric Company	EO-96-14
Union Electric Company	EM-96-149

Laclede Gas Company
 GR-99-315
 True-up Valuation

Description		LOW	MIDPOINT	HIGH
Capital Structure	(1)	1,373	1,456	1,539
Plant Additions	(1)	2164	2246	2330
Depreciation On Plant Additions	(1)	2661	2661	2661
Wage Increases	(1)	1423	1423	1423
Customer Growth	(2)	(444)	(444)	(444)
True-up Revenue Requirement		7,176	7,341	7,509

(1) See Attached

(2) 4/12 of Staff's Adjustment