#### WILLIAM D. STEINMEIER, PC. 2031 TOWER DRIVE JEFFERSON CITY, MISSOURI (MO) 65109

WILLIAM D. STEINMEIER ATTORNEY AT LAW GOVERNMENTAL CONSULTANT (573) 659-8672 FAX (573) 636-2305

MAILING ADDRESS:
POST OFFICE Box 1 04595
JEFFERSON CITY, MISSOURI (MO)
65110-4595

MARY ANN YOUNG ATTORNEY AT LAW OF COUNSEL (573) 634-8109 FAX (573) 634-8224

May 23, 2002

Missouri Public Service Commission Attn: Secretary of the Commission 200 Madison Street, Suite 100 P. O. Box 360 Jefferson City, MO 65102-0360

RE: Prices of UNE Services, Case No. TO-2002-397

Dear Secretary:

Enclosed are the original and eight copies of the Initial Brief of Accutel of Texas, Inc., on the issues outlined in the <u>Commission's Notice Regarding Filing</u> issued May 3, 2002, in Case No. TO-2002-397. Thank you for your assistance in processing this filing.

Copies are being served on the General Counsel, Public Counsel and counsel for all parties of record in the case, as shown on the attached service list, both by regular mail/hand delivery service methods and via email. An electronic copy is also being served on Regulatory Law Judge Ruth. Please contact me at 634-8109 if there are any questions.

Sincerely.

Mary Ann (Garr) Young

**Enclosure** 

cc: Parties of Record

General Counsel Public Counsel Mark Foster

# OF THE STATE OF MISSOURI

n the Matter of the Determination	)	
of Prices of Certain	)	Case No. TO-2002-397
Certain Unbundled Network Elements.	)	

## **ACCUTEL'S INITIAL BRIEF ON SCOPE OF PROCEEDING**

COMES NOW AccuTel of Texas, Inc. (hereafter simply "AccuTel") and answers the Commission's questions regarding the scope of this proceeding as follows:

1. What is the appropriate scope of this case? Should the scope be limited to a review of the unbundled network elements that were at issue in Case No. TO-2002-222, or should it also include all pricing issues that are not part of Case Nos. TO-2002-438, TO-2002-439, and TO-2002-440? Are there any additional issues that should be included?

This proceeding should be an overall generic review of SWBT's LINE pricing. As a result of the U.S. Supreme Court's ruling in Verizon Communications Inc. v. FCC, No. 00-511, slip op. (U.S. May 13, 2002), certainty has returned to the pricing principles that govern LINE price determinations and the FCC's TELRIC pricing rules have been upheld. Even before the recent Supreme Court decision, several states have undertaken proceedings to redetermine UNE prices in a "second generation" review of prices that were implemented through proceedings held in the 1997 time frame in response to the Federal Telecommunications Act of 1996 ("FTA"). These "second generation" LINE price cases are critical to competition in the local exchange industry. Telecommunications is a decreasing cost industry; many costs have dramatically fallen in the six years since passage of the FTA. In a very recent arbitration award, the Texas Public Utility Commissioners found:

The Arbitrators conclude that UNE loop costs and rates should be reevaluated.... Further, the evidence showed that SWBT's deployment of
Project Pronto has changed loop plant technology, technology mix, and
processes regarding loop deployment and maintenance. There is also
evidence that engineering assumptions (such as higher percentage of the
use of remote terminals and fiberfeeder) have changed as a result of Project
Pronto. Therefore, the Arbitrators conclude Project Pronto has caused the
use of more fiber, declining cost of electronics, lower cost structure for
NGDLC, and a reduction of the number of dispatches in maintenance
processes and lower overall costs. The evidence of such changed
circumstances is sufficiently compelling to merit an investigation of SWBT's
forward-looking loop costs and, therefore, the UNE rates.'

Other states are re-examining UNE rates. In California, UNE loop and switching rates have been lowered by 15.1 % and 69.4% respectively in an interim order adopted by the California Public Utilities Commissioners on May 16, 2002, in Decision 02-05-042. The resulting loop costs are \$8.38 for zone 1, \$11.27 for zone 2, and \$19.64 for zone 3. Georgia is currently examining UNE rates for Bell South in Docket No. 14361-U. Hearings for that case concluded on May 8, 2002. North Carolina has instituted a proceeding for examination of Bell South's UNE rates in Docket No. P-100, Sub 133d.

The state proceedings described above are only those in which AccuTel is participating as a party or is closely monitoring. There may well be other state agencies that are reviewing UNE prices at the present time.

In addition to the recurring charges for loops and switching, state agencies have also been examining the prices for UNE non-recurring charges. Examples include:

The Texas PUC has opened a new docket, No. 25834, for the investigation of the LINE rates as called for in Docket 24,542.

<sup>&#</sup>x27;See Arbitration Award dated May I, 2002, in Texas PUC Docket No. 24542 - Petition of MCImetro Access Transmission Services, LLC Sage Telecom, Inc., Texas UNE Platform Coalition, Mcleod USA Telecommunications Services, Inc., and A 7&T Communications of Texas, LP for Arbitration with Southwestern Bell Telephone Company Under the Telecommunications Act of 1996.

Indiana- Cause No. 40611-S1, Phase I, In the Matter *of* the Commission *Investigation and* Generic Proceeding on Ameritech *Indiana's* Rates for Interconnection, Service, *Unbundled* Elements, and Transport and Termination. A single non-recurring service order charge of \$0.41 for installation of UNE-P was approved.

**Ohio-** In Opinion and Order in Case No. 96-922-TP-UNC, In the Matter *of* the Review *of* Ameritech Ohio's *Economic* Costs for Interconnection, *Unbundled Network* Elements, *and* Reciprocal Compensation for Transport and Termination *of Local Telecommunications* Traffic, the Ohio agency found that a "nonrecurring charge in the amount of \$0.74 for the provision on Ameritech's UNE-P is appropriate."

Illinois- Docket No. 98-0396, *Investigation* into the Compliance of Illinois Bell Telephone Company with the Order in *Docket* 96-0486/0569 Consolidated Regarding the *Filing of Tariffs and* the Accompanying Cost Studies for Interconnection, *Unbundled Network* Elements, *and Local Transport* and Termination *and Regarding End* to *End Bundling Issues is* an ongoing proceeding where the non-recurring charge for conversions or migrations has been set at \$1.02.

For Missouri, AccuTel suggests that UNE loop and switching prices should be reviewed. In addition, there are several other charges which - on their face alone - are extraordinarily high and certainly cannot be costjustified underTELRIC pricing standards. These include the following non-recurring charges:

Electronic or mechanized service order charge \$5.00 current
Subsequent service order charge \$5.00 current
Mechanized service order charge for
conversions/migrations \$5.00 current
Central office access charge \$5.00 current

In addition, SWBT's Missouri charges for features listed on Appendix A hereto are outrageous and should be examined in this case. These charges of \$2.65, \$6.35, and \$32.95 compare to a \$0.05 charge in Texas.

2. Should a working group be established? If so, give guidance on the group's purpose.

AccuTel concurs in the answer of staff to this question. However, AccuTel urges that a workshop not be used as a vehicle to delay requirements for an SWBT cost study, discovery on same, and a hearing on the merits.

# 3. How should the results of this case be used? Should the case be used only as a benchmark for future proceedings?

New UNE rates should be established in this docket. Any new rates should not be viewed as sacrosanct but should be subject to continued review and examination as future costs change.

Respectfully submitted,

Mark Foster

TX Bar # 07293850

Foster & Malish, L.L.P. 1403 West Sixth Street

Austin TX 78703

Phone: 512-476-8591 Fax: 512-477-8657

Email: mfoster@fostermalish.co.m

Mary An

Gar Y

g, MoBar #27951

William D. Steinmeier, P.C.

2301 Tower Drive

P.O. Box 104595

Jefferson City, MO 65110-4595

Phone: 573-634-8109 Fax: 573-634-8224 Email: myoung0654

Counsel for AccuTel of Texas, Inc.

### **CERTIFICATE OF SERVICE**

hereby certify that a copy of this document has been hand delivered or mailed, postage prepaid, this 23rd day of May 2002, on the Office of Public Counsel, the Commission's General Counsel, and parties of record as shown on the attached service list. Copies are also being served electronically on all parties of record.

Mary Ann (Gap) You

APPENDIX A
FEATURE CHARGES WHICH SHOULD BE REVIEWED

RATE ELEMENTS	USOCS	Nonrecurring Rate First	
Call Waiting	ESX	\$ 2.65	
Call Waiting ID	NWT	\$ 2.65	
Call Waiting ID Options (for end user Type 2.5 CPE)	NWL	\$ 2.65	
Call Forwarding Variable	ESM	\$ 2.65	
Call Forwarding Busy Line	EVB	\$ 2.65	
Call Forwarding Don't Answer	EVD	\$ 2.65	
Call Forwarding Busy Line Don't Answer	HE	\$ 2.65	
Call Transfer Disconnect	FG3	\$ 2.65	
Simultaneous Call Forwarding	ESD	\$ 2.65	
Remote Access to Call Forwarding	RC3	\$ 2.65	
Three-Way Calling	ESC	\$ 2.65	
Speed Calling 8	ESL	\$ 2.65	
Speed Calling 30	ESF	\$ 2.65	
Auto Callback/Auto Redial	NSQ	\$ 2.65	
Distinctive Ring/Priority Call	NSK	\$ 2.65	
Selective Call Rejection/Call Blocker	NSY	\$ 2.65	
Auto Recall/Call Return	NSS	\$ 2.65	
Selective Call Forwarding	NCE	\$ 2.65	
Calling # Delivery	NSD	\$ 2.65	
CNAM Delivery	NMP	\$ 2.65	
Calling Number/Name Delivery Blocking/Per Ln Block	NBJ	\$ 2.65	
Calling Number/Name Blocking	AYK	\$ 2.65	
Customer Alerting Enablement	AWS	\$ 2.65	

Toll Restriction	DH2	\$	2.65
nternational Direct Dialing Blocking	NR4BK	\$	2.65
Personalized Ring	DRS	\$	6.35
Personalized Ring - DN1	DRS1X	\$	6.35
Personalized Ring - DN2	DRS2X	\$	6.35
Hunting Arrangement	NR931	\$	32.95
Call Trace (per feature per port)	NST	\$	2.65
Call Trace (per successful occurrence per port)	ZZUCL	None	
Usage sensitive Call Return (per feature per port)	NV9	\$	2.65
Usage sensitive Call Return (per occurrence)	ZZURE	None	
Usage sensitive Auto ReDial (per feature per port)	NV8	\$	2.65
Usage sensitive Auto ReDial (per occurrence)	ZZUAR	None	
Usage sensitive Three Way Calling (per feature per port)	3UY	\$	2.65
Jsage sensitive Three Way Calling (per occurrence)	ZZU3W		<u>None</u>

### Service List for UNE Case Case No. TO-2002-397 Updated 5/1/02

Michael Dandino Office of the Public Counsel P.O. Box 7800 Jefferson City, Missouri 65102

Rebecca DeCook AT&T Communications 1875 Lawrence St., Suite 1575 Denver CO 80202

Mark Johnson/Trina LeRiche Sonnenschein Nath Rosenthal 4520 Main Street, Suite 1100 Kansas City MO 64111

Carl J. Lumley Curtis Oetting Heinz 130 S. Bemiston, Suite 200 Clayton MO 63105

Mary Ann (Garr) Young William D. Steinmeier, P.C. P.O. Box 104595, 2031 Tower Dr. Jefferson City MO 65110-4595

Morton Posner Allegiance Telecom, Inc. 1919 M Street NW, Suite 420 Washington DC 20036 General Counsel Missouri Public Service Comm. P.O. Box 360 Jefferson City Mo 65102

J. Steve Weber AT&T Communications 101 W. McCarty, Suite 216 Jefferson City MO 65101

David J. Stueven
P Communications Corporation
6405 Metcalf, Suite 120
Overland Park KS 66202

Leo J. Bub Southwestern Bell Telephone Co One Bell Center, Room 3520 St. Louis MO 63101

Bradley R. Kruse McLeodUSA Telecommunications 6400 C Street SW, P.O. Box 3177 Cedar Rapids, Iowa 52406 Paul H. Gardner Goller, Gardner & Feather PC 131 Est High Street Jefferson City MO 65101

Lisa Creighton Hendricks Sprint 6450 Sprint Parkway, Bldg 14 Overland Park KS 66251

Carol Keith NuVox Communications 16090 Swingley Ridge Rd., Suite 500 Chesterfield MO 63017

Sondra B. Morgan
Brydon Swearengen England PC
312 East Capitol Ave/P.O. Box 456
Jefferson City MO 65102

Mark Foster/Chris Malish Foster & Malish LLP 1403 West Sixth Street Austin TX 78703