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Production Cost Model Shawn E. Lange MO PSC Staff Surrebuttal Testimony ER-2016-0023

# **MISSOURI PUBLIC SERVICE COMMISSION**

### **OPERATIONAL ANALYSIS DEPARTMENT**

### **ENGINEERING ANALYSIS UNIT**

### SURREBUTTAL TESTIMONY

OF

## SHAWN E. LANGE

## THE EMPIRE DISTRICT ELECTRIC COMPANY

CASE NO. ER-2016-0023

Jefferson City, Missouri May 2016

Start Exhibit No\_\_\_\_\_ Dateb 02-16\_ Reporter 4F File No\_\_F2- 2016-0023

1		SURREBUTTAL TESTIMONY		
2		OF		
3		SHAWN E. LANGE		
4		THE EMPIRE DISTRICT ELECTRIC COMPANY		
5		CASE NO. ER-2016-0023		
6	Q. P	Please state your name and business address.		
7	A. N	My name is Shawn E. Lange and my business address is Missouri Public		
8	Service Commission, P.O. Box 360, Jefferson City, MO 65102.			
9	Q. A	Are you the same Shawn E. Lange that filed direct testimony in this		
10	proceeding?			
11	A. Y	les, I am.		
12	Q. V	Vhat is the purpose of your surrebuttal testimony?		
13	A. N	Ay surrebuttal testimony is in response to The Empire District Electric		
14	Company ("Em	pire") witness Mr. Todd W. Tarter's rebuttal testimony; in particular to		
15	respond to Mr. Tarter's view of Staff's level of coal generation, State Line combined cycle			
16	heat rates, level of Stateline CT and Energy Center 1 through 4 generation, and Staff's			
17	modeling of Empire's generation fleet.			
18	Coal Generation			
19	Q. D	oes Staff's fuel model produce unreasonably high generation levels for coal		
20	resources?1			
21	A. N	lo. While Staff's modeled level of coal generation is higher than Empire's		
22	modeled level of	modeled level of coal generation, this difference is predominately driven by the difference in		

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<sup>&</sup>lt;sup>1</sup> Tarter Rebuttal, page 5, lines 17-23.

1 Asbury 1 generation. The table below shows the generation from each coal plant in Staff's

2 direct run and Empire's direct run.

Coal Unit	Staff MWH	Empire MWH
IATAN 1	578,592	572,300
IATAN 2	799,680	726,700
PLUM POINT	675,300	612,200
ASBURY 1	1,454,385	1,099,400

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Q. Why is there a difference in generation at Asbury?

A. There are differences in model inputs between Staff's model and
Empire's model. One difference is the capacity of Asbury 1. Based on Mr. Tarter's direct
workpapers, Empire used a modeled maximum capacity of 186 MW. Staff used a modeled
capacity of 195 MW.

Q. What was the source of Staff's use of the 195 MW capacity value for Asbury?
A. Staff relied on the reports Empire provided pursuant to CSR 240-3.190 that
were reported after turbine upgrades were completed at Asbury 1 in February of 2015.

Q. Did the turbine work increase the capacity at Asbury 1?

14 A. Yes. In its reporting pursuant to CSR 240-3.190, Empire provided outage 15 reporting indicating an increase to the reported maximum capacity of Asbury 1. Empire's 16 outage information reports the amount of MWs the unit is down, which can be a partial outage 17 (at some number less than the maximum capacity) or a full outage (at the maximum capacity). Therefore, when the unit is shut down for maintenance, the maximum capacity is the amount 18 19 of MWs the unit is down. Based on these reports, the maximum capacity of the unit changed 20 from 189 MW to 194 MW in the February 2015 time frame. In the February 2016 outage reporting, Empire indicated an increase in the Asbury 1 capacity to 198 MW. 21

1 Q. What work has Empire done at Asbury 1 in recent years? 2 Α. Empire installed Air Quality Control System ("AQCS") upgrades on the Asbury 1 unit. Those upgrades were completed in February 2015. At the same time, Empire 3 4 had some turbine work done that ultimately increased the capacity of Asbury. Asbury 1's 5 capacity, with the turbine upgrades, after parasitic loads related to the installed AOCS 6 equipment, increased by approximately 5 MW. 7 Ο. Is the 195 MW Asbury 1 capacity Staff used as a model input a conservative 8 amount? 9 A. Yes. Staff's use of 195 MW is a conservative and representative capacity 10 value for Asbury 1 capacity, since Asbury 1 generated above 195 MW approximately 11.06% 11 of the time period 12 months ending September 30, 2015. This level of generation is also 12 consistent with a conservative reading of data provided by Empire pursuant to CSR 240-13 3.190. Staff reviewed data for the 12 months ending September 30, 2015, and found that 14 during that time period, Asbury 1 generated above 186 MW 27.39% of the time. 15 Q. Is Mr. Tarter's reference at page 6 to the year 2015 as an example of historic 16 levels of generation at Asbury 1 reasonably representative of a year of "normal" generation? 17 No. Staff inputs a normalized level of outages for each plant as an input to the A. fuel model. In late 2014 through late 2015, Asbury underwent an atypical level of outages 18 19 that is not likely to be experienced on an ongoing basis. 20 **O**. What outages occurred at Asbury 1 during this time period? Asbury was down for extended outages in late 2014 for the AQCS tie in, and 21 A. 22 was down for a maintenance outage in September and October 2015. Asbury 1 was down from September 12, 2014, through November 5, 2014, and September 29, 2015, through 23

1 October 19, 2015. Once the tie in outage is complete, there usually is a testing and tuning 2 phase. This is a phase where there are typically outages due to new equipment as well as 3 testing procedures that are designed to test whether the equipment will perform as the 4 contractor illustrated.

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Q. Was Asbury 1 the only coal plant with extensive outages in the 2014 - 2015 time period?

7 A. No. Although the coal units are each on a maintenance cycle, in 2014 - 20158 many of those cycles aligned. In the 2014 - 2015 period, all of Empire's coal units 9 experienced a higher than normal level of both planned and forced outages. In 2014, Plum Point had 2,770.82 hours of equivalent forced outage; that is more than the sum of the 10 11 equivalent forced outage hours for 2012, 2013, and January through September 2015 12 combined. To put that into perspective, 2,770.82 equates to the total number of hours in the 13 period of January 1, 2014, through April 26, 2014. In January through September 2015, Jatan 14 1 was down for 1,614.61 planned outage hours, which was nearly the amount of the planned 15 outage hours of the previous three years combined (1,769.85 planned outage hours). In 16 January through September 2015, Jatan 2 had the most forced outages it had ever had (1,469.35 equivalent forced outage hours). In 2014, Iatan 2 had the most planned outages it 17 18 ever had (1,627.74 planned outage hours).

### 19 Combustion Turbines

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Q. Do you agree with Mr. Tarter's assertion that the level of generation associated

21 with Energy Center 1 through 4 and Stateline 1 is too low?<sup>2</sup>

<sup>&</sup>lt;sup>2</sup> Tarter Rebuttal, page 6, line 1, through page 7, line 1.

1 Α. No. While the generation is low compared to Mr. Tarter's model run, at the 2 end of the day, the natural gas price tends to set the market price in peak hours. Those plants 3 typically run in peak hours. So for ratemaking purposes, the fuel and purchase power cost 4 assumes that Empire is generating at Energy Center 1-4 or Stateline 1 for minimal margin, or 5 buying market power at pennies over the cost of Empire-owned generation; the difference will 6 be minimal. For example, consider an hour when the market price of energy is \$35.00 and the cost of generating at one of Empire's peaking units is \$34.99. If that unit generates 100 MWh 7 8 in that hour, Empire's generation at that unit would increase 100 MWh; however, Empire's 9 fuel and purchase power cost would only decrease by \$1.00, compared to the price of 10 purchased power. Similarly, if the market price for that hour fell to \$34.98, Empire's 11 generation for that unit would decrease by 100 MWh, but the reduction to Empire's fuel and 12 purchase power cost would only be \$1.00. Please see Staff witness Ms. Erin Maloney for Staff's additional testimony on Market Prices. 13

- Q. Are there other aspects to the calculation of fuel and purchased power costs
  that contribute to differences between Empire's fuel model and Staff's fuel model?
- A. Yes. For example, Staff separately analyzes Empire's activities in the
  Southwest Power Pool ("SPP") ancillary services market outside of Staff's fuel model. These
  ancillary service revenues and expenses are included in Staff's calculation of Empire's
  revenue requirement, as described in Staff witness Ms. Amanda C. McMellen's testimony.
- 20 Stateline Heat Rate
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Q. Is Mr. Tarter claiming that Staff modeled Stateline using an inaccurate heat rate curve?

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1	A. No. Mr. Tarter's concern is that under Staff's model, Stateline operated at a		
2	more efficient average than it did in Mr. Tarter's model. Apparently, in Mr. Tarter's model,		
3	the unit turned off and on more frequently than under Staff's model; or it ran at a very high		
4	level, or at a very low level. By way of analogy, if a car is operated in stop and go traffic, it		
5	will use more gallons to the mile than a car that runs at highway speed. Similarly, if that car		
6	is driven at 120 mph, or at 10 mph, it will probably use more gallons to the mile than the same		
7	car traveling at a constant 65 mph. Mr. Tarter's criticism is that Staff's fuel run modeled the		
8	Stateline units operating at a constant and efficient rate.		
9	Modeling		
10	Q. Mr. Tarter states "it does not appear that Staff's model has been refined		
11	enough to produce reasonable results."3 Does Staff agree with that statement?		
12	A. No. Staff is uncertain whether Mr. Tarter is stating the software Staff is using		
13	is not refined enough, or whether the representation of Empire's system within the software		
14	package is not refined to Mr. Tarter's preferred level. Therefore, I will address both points.		
15	If Mr. Tarter is referring to the Plexos software, the Plexos software has been used by		
16	American Electric Power ("AEP"), Westar, and the Midcontinent Independent System		
17	Operator ("MISO"). MISO is currently using the Plexos software in their Clean Power Plan		
18	("CPP") modeling.		
19	If Mr. Tarter is referring to the representation of Empire's system within Plexos, the		
20	results of Staff's direct case, at the fuel adjustment clause base factor level, is \$25.64. Empire		
21	filed a base factor of \$26.88. Below is a table showing the last two accumulation periods'		
22	actual \$/MWh cost for Empire.		

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<sup>3</sup> Tarter Rebuttal, page 5, lines 9-10.

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Period Ending	\$/MWh
2/28/2016	\$ 24.82
8/31/2015	\$ 26.36
8/31/2013	a 20.50

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The model used in Empire's direct filing included the new capacity and lower unit operational 3 fuel costs associated with the Riverton 12 Combined Cycle project. With the addition of the 4 more efficient heat recovery steam generator on Riverton 12, one would expect the base factor 5 level should be lower, not higher, than the last two accumulation periods which did not 6 include the Riverton 12 Combined Cycle project. Staff's value of \$25.64, without the 7 Riverton 12 Combined Cycle Project, is comparable to the simple average of the two 8 accumulation period's \$/MWh (\$25.59), which is also without the Riverton 12 Combined 9 Cycle Project. 10

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Q. Does this conclude your surrebuttal testimony?

12 A. Yes, it does.

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### **OF THE STATE OF MISSOURI**

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In the Matter of The Empire District Electric Company's Request for Authority to Implement a General Rate Increase for Electric Service

Case No. ER-2016-0023

#### **AFFIDAVIT OF SHAWN E. LANGE**

STATE OF MISSOURI COUNTY OF COLE

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COMES NOW SHAWN E. LANGE and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing SURREBUTTAL TESTIMONY; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

E. Lange

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this  $\frac{164}{16}$ day of May, 2016.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 12, 2016 Commission Number: 12412070

Jotary Public