STATE OF MISSOURI PUBLIC SERVICE COMMISSION JEFFERSON CITY August 16, 2000

CASE NO: TA-2000-701

Office of the Public Counsel P.O. Box 7800 Jefferson City, MO 65102

David J. Roberts/James P.
Zakoura/William A. Wolff
Smithyman & Zakoura, Chartered
750 Commerce Plaza II
7400 W 110th Street
Overland Park, KS 66210-2346

General Counsel

Missouri Public Service Commission P.O. Box 360 Jefferson City, MO 65102

Paul G. Lane/Leo J. Bub Anthony K. Conroy/Mimi B. MacDonald Southwestern Bell Telephone Company One Bell Center, Room 3510 St. Louis, MO 63101

Enclosed find certified copy of an ORDER in the above-numbered case(s).

Sincerely,

HARLY Roberts

Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge

DEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Phone Bank,)
Inc., d/b/a Phone Banc. Inc., for a Certificate)
of Service Authority to Provide Basic Local)
Telecommunications Service in Portions of the)
State of Missouri and to Classify Said Services)
and the Company as competitive.)

ORDER GRANTING CERTIFICATE OF SERVICE AUTHORITY TO PROVIDE BASIC LOCAL AND LOCAL EXCHANGE TELECOMMUNICATIONS SERVICES

Procedural History

Phone Bank, Inc., d/b/a Phone Banc, Inc. (Phone Bank or Applicant), applied to the Commission on April 28, 2000, for a certificate of service authority to provide basic local exchange telecommunications services in Missouri under Chapter 392 of the Missouri Revised Statutes. Applicant asked the Commission to classify it as a competitive company and to waive certain statutes and rules as authorized by Section 392.420, RSMo. Phone Bank is incorporated under the laws of Kansas and is authorized to transact business in Missouri. Phone Bank's principal offices are located at 3212 State Avenue, Kansas City, Kansas 66102.

The Commission issued a notice and schedule of applicants on June 6, 2000, directing interested parties wishing to intervene to do so by July 6, 2000. The Commission granted permission to intervene to Southwestern Bell Telephone Company (SWBT) on July 10, 2000.

On July 28, 2000, the parties filed a Unanimous Stipulation and Agreement (Agreement), which is included with this order as Attachment 1. The Staff of the Commission (Staff) filed suggestions in support of the Agreement on August 9, 2000. In the Agreement, the parties waived their rights to present testimony, cross-examine witnesses, present oral argument or briefs, and to seek rehearing or judicial review. The Agreement also provided that one of the statutes originally proposed for waiver by Phone Bank, Section 392.240.1, RSMo 1994, would not be waived.

On August 3, 2000, the Staff of the Commission and counsel for SWBT appeared at the Commission's Agenda meeting to discuss another case involving the same waiver. Staff and counsel for SWBT explained that SWBT believed that waiver of Section 392.240.1, RSMo 1994, was not in the public interest as it would deprive the Commission of a useful enforcement mechanism in the event that a company should ever charge unlawful, unjust or unreasonable rates. However, discussion of this point satisfied the Commission that it would continue to possess ample enforcement powers even if Section 392.240.1, RSMo 1994, were to be waived. Counsel for SWBT stated that SWBT would not object to the waiver of that section, if ordered by the Commission.

The requirement for a hearing is met when the opportunity for hearing has been provided and no proper party has requested the opportunity to present evidence. State ex rel. Rex Deffenderfer Enterprises, Inc. v. Public Service Commission, 776 S.W.2d 494, 496 (Mo. App. 1989). Since no one has requested a hearing in this case,

the Commission may grant the relief requested based on the application.

Discussion

Phone Bank proposes to provide facilities-based and resold basic local and local exchange telecommunications services, as separate and distinct services, throughout all Missouri exchanges currently served by SWBT, Sprint/United Telephone Company (Sprint), and GTE Midwest Incorporated (GTE). The specific exchanges in which Phone Bank proposes to operate are listed in those companies' local exchange tariffs. Applicant is not asking for certification in any area that is served by a small incumbent local exchange provider. Phone Bank is requesting that its basic local and local exchange services be classified as competitive and that the application of certain statutes and regulatory rules be waived.

A. Requirements of 4 CSR 240-2.060(4)

Commission Rule 4 CSR 240-2.060(4) requires a foreign corporation applying for certification to provide telecommunications services to include in its application a certificate from the Secretary of State showing it is authorized to do business in Missouri, a description of the types of services it intends to provide, a description of the exchanges where it will offer service, and a proposed tariff with a 45-day effective date. Phone Bank has provided all the required documentation except for the proposed tariff. The company requested a temporary waiver of 4 CSR 240-2.060(4)(H) until it has entered into an interconnection agreement

with one of the underlying local exchange carriers and that agreement has been approved by the Commission.

The Applicant agreed to submit to the Commission for approval a proposed tariff with a minimum 45-day effective date once it is party to the appropriate interconnection agreement. The Stipulation and Agreement provides that Phone Bank will file the tariff in this case and give notice of the tariff filing to all the parties. Along with that filing, Phone Bank has agreed to provide a written disclosure of all interconnection agreements it has entered into which affect its Missouri service areas. However, the Commission has found that holding open the certificate case until a tariff is filed may result in the case being left open without any activity for an extended period. Therefore, this case will be closed and when Phone Bank files the required tariff, it will be assigned a new case number. Phone Bank will be directed to provide the notice and disclosures required by the Stipulation and Agreement when it files its proposed tariff.

B. Basic Local Service Certification

Section 392.455, RSMo Supp. 1999, sets out the requirements for granting certificates to provide basic local telecommunications service to new entrants. A new entrant must: (1) possess sufficient technical, financial and managerial resources and abilities to provide basic local telecommunications service; (2) demonstrate that the services it proposes to offer satisfy the minimum standards established by the Commission; (3) set forth the geographic area in which it proposes to offer service and demonstrate that such area

follows exchange boundaries of the incumbent local exchange telecommunications company and is no smaller than an exchange; and (4) offer basic local telecommunications service as a separate and distinct service. In addition, the Commission must give due consideration to equitable access for all Missourians to affordable telecommunications services, regardless of where they live or their income.

Phone Bank submitted as Exhibit 4 to its application the financial documents which demonstrates its financial resources and abilities. Exhibit 3 to the application lists the names and qualifications of the applicant's management team. The parties agreed that Phone Bank possesses sufficient technical, financial and managerial resources and abilities to provide basic local telecommunications service.

Phone Bank has agreed to provide services that meet the minimum basic local service standards required by the Commission, including quality of service and billing standards. The parties agreed that Applicant proposes to offer basic local services that satisfy the minimum standards established by the Commission.

Phone Bank wishes to be certificated to offer services in all the exchanges presently served by SWBT, Sprint, and GTE as described in the basic local exchange tariffs of those companies. The parties agreed that Phone Bank has sufficiently identified the geographic area in which it proposes to offer basic local service and that the area follows the incumbent local exchange carrier's exchange boundaries and is no smaller than an exchange.

Phone Bank has agreed to offer basic local telecommunications service as a separate and distinct service and to provide equitable access, as determined by the Commission, for all Missourians within the geographic area in which it will offer basic local services in compliance with Section 392.455(5), RSMo Supp. 1999.

C. Competitive Classification

The Commission may classify a telecommunications provider as a competitive company if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation. Section 392.361.2, RSMo 1994. In making that determination, the Commission may consider such factors as market share, financial resources, and name recognition, among others. In the Matter of the Investigation for the Purpose of Determining the Classification of the Services Provided by Interexchange Telecommunications Companies Within the State of Missouri, 30 Mo. P.S.C. (N.S.) 16 (1989); In the Matter Southwestern Bell Telephone Company's Application of Classification of Certain Services as Transitionally Competitive, 1 Mo. P.S.C. 3d 479, 484 (1992). The Commission has found that whether a service is competitive is a subject for case-by-case examination and that different criteria may be given greater weight depending upon the service being considered. Supra, 1 Mo. P.S.C. 3d, at 487. In addition, all the services a competitive company provides must be classified as competitive. Section 392.361.3, RSMo 1994.

The parties have agreed that Phone Bank should be classified as a competitive telecommunications company. Phone Bank agrees to meet the minimum basic local service standards, including quality of

service and billing standards, as the Commission requires of the ILECs with which Phone Bank seeks to compete. Notwithstanding the provisions of Section 392.500, RSMo 1994, as a condition of certification and competitive classification, Phone Bank's originating and terminating access rates will be no greater than the Commission-approved corresponding access rates in effect for each large incumbent local exchange company (ILEC) within whose service area(s) Phone Bank seeks authority to provide service.

Additionally, Phone Bank agrees that if the ILEC, in whose service area Applicant is operating, decreases its originating or terminating access service rates, Applicant shall file an appropriate tariff amendment to reduce its originating or terminating access rates within 30 days of the ILEC's reduction of its originating or terminating access rates in order to maintain the cap.

The parties have agreed that the grant of service authority and competitive classification to Phone Bank should be expressly conditioned on the continued applicability of Section 392.200, RSMo Supp. 1999, and on the requirement that any increases in switched access services rates set forth herein shall be cost-justified and made pursuant to Sections 392.220, RSMo Supp. 1999, and 392.230, and not Sections 392.500 and 392.510, RSMo 1994.

Subject to the continued application of Section 392.200, RSMo 1994, the parties have agreed, and SWBT will not oppose, that waiver of the following statutes and Commission rules is appropriate: Sections 392.210.2, 392.240.1, 392.270, 392.280, 392.290., 392.300.2, 392.310, 392.320, 392.330, and 392.340, RSMo 1994, 4 CSR 240-10.020,

4 CSR 240-30.010(2)(C), 4 CSR 240-30.040, 4 CSR 240-32.030(4)(C), 4 CSR 240-33.030, and 4 CSR 240-35.

Findings of Fact

The Missouri Public Service Commission, having considered all of the competent and substantial evidence upon the whole record, makes the following findings of fact.

- A. The Commission finds that competition in the basic local exchange telecommunications markets is in the public interest.
- B. The Commission finds that Phone Bank has met the requirements of 4 CSR 240-2.060(4) for applicants for certificates of service authority to provide telecommunications services with the exception of the filing of a tariff with a 45-day effective date.
- C. The Commission finds that Phone Bank has demonstrated good cause to support a temporary waiver of the tariff filing requirement and the waiver shall be granted.
- D. The Commission finds that the local exchange services market is competitive and that granting Phone Bank a certificate of service authority to provide local exchange telecommunications services is in the public interest. The Applicant's certificate shall become effective when its tariff becomes effective.
- E. The Commission finds that Phone Bank meets the statutory requirements for provision of basic local telecommunications services and indicates it will abide by those

requirements in the future. The Commission determines that granting Phone Bank a certificate of service authority to provide basic local telecommunications services is in the public interest. The certificate of Phone Bank shall become effective when its tariff becomes effective.

- F. The Commission finds that Phone Bank is a competitive company and should be granted waiver of the statutes and rules set out in the ordered paragraph below.
- G. The Commission finds that certification and competitive status of Phone Bank should be expressly conditioned on the requirement that, unless otherwise ordered by the Commission, if Phone Bank provides access services, its originating and terminating access rates will be no greater than the lowest Commission-approved corresponding access rates in effect for the large ILEC within whose service area(s) Phone Bank seeks authority to provide service.
- H. The Commission finds that the certification and competitive status of Phone Bank should be expressly conditioned upon the continued applicability of Section 392.200, RSMo Supp. 1999, and on the requirement that any increases in switched access rates set forth herein shall be cost-justified and made pursuant to Sections 392.200, RSMo Supp. 1999, and 392.230, RSMo 1994, rather than Sections 392.500 and 392.510, RSMo 1994.

Conclusions of Law

The Missouri Public Service Commission has reached the following conclusions of law.

The Commission has the authority to grant certificates of service authority to provide telecommunications service within the state of Missouri. Phone Bank has requested certification under Sections 392.420 - .440, and Sections 392.410 and 392.450, RSMo Supp. 1999, which permit the Commission to grant a certificate of service authority where it is in the public interest. Sections 392.361 and 392.420, RSMo 1999, authorize the Commission to modify or suspend the application of its rules and certain statutory provisions for companies classified as competitive or transitionally competitive.

The federal Telecommunications Act of 1996 and Section 392.455, RSMo Supp. 1999, were designed to institute competition in the basic local exchange telecommunications market in order to benefit all telecommunications consumers. See Section 392.185, RSMo Supp. 1999.

Based upon the Commission's review of the applicable law and upon its findings of fact, the Commission concludes that certificate and competitive classification requested by Phone Bank should be granted.

IT IS THEREFORE ORDERED:

- 1. That the Unanimous Stipulation and Agreement of the parties, filed on July 28, 2000, is approved.
- 2. That Phone Bank, Inc., d/b/a Phone Banc, Inc., is granted a certificate of service authority to provide local exchange

telecommunications services in the state of Missouri, subject to the conditions of certification set out above and to all applicable statutes and Commission rules except as specified in this order. The certificate of service authority shall become effective when the company's tariff becomes effective.

- 3. That Phone Bank, Inc., d/b/a Phone Banc, Inc., is granted a certificate of service authority to provide basic local exchange telecommunications services in the state of Missouri, subject to the conditions of certification set out above and to all applicable statutes and Commission rules except as specified in this order. The certificate of service authority shall become effective when the company's tariff becomes effective.
- 4. That Phone Bank, Inc., d/b/a Phone Banc, Inc., is classified as a competitive telecommunications company. Application of the following statutes and regulatory rules shall be waived:

Statutes

392.210.2	-	uniform system of accounts
392.240.1	-	rates-rentals
392.270	-	<pre>valuation of property (ratemaking)</pre>
392.280		depreciation accounts
392.290	-	issuance of securities
392.300.2	-	acquisition of stock
392.310	_	stock and debt issuance
392.320	_	stock dividend payment
392.330	_	issuance of securities, debts and
		notes
392.340	_	reorganization(s)

Commission Rules

```
4 CSR 240-10.020 - depreciation fund income 4 CSR 240-30.010(2)(C) - central operating office 4 CSR 240-30.040 - uniform system of accounts 4 CSR 240-32.030(4)(C) - records and reports
```

4 CSR 240-33.030 4 CSR 240-35

- minimum charges rulereporting of bypass andcustomer-specific arrangements
- 5. That the request for waiver of 4 CSR 240-2.060(4)(H), which requires the filing of a 45-day tariff, is granted.
- 6. That Phone Bank, Inc., d/b/a Phone Banc, Inc., shall file tariff sheets with a minimum 45-day effective date reflecting the rates, rules, regulations and the services it will offer within 30 days after the effective date of a Commission order approving an interconnection agreement that will allow it provide services. The tariff shall include a listing of the statutes and Commission rules waived above.
- 7. That Phone Bank, Inc., d/b/a Phone Banc, Inc., shall give notice of the filing of the tariffs described above to all parties or participants in this case. In addition, Phone Bank, Inc., d/b/a Phone Banc, Inc., shall file a written disclosure of all interconnection agreements which affect its Missouri service areas, all portions of Missouri service areas for which it does not have an interconnection agreement, and an explanation of why no interconnection agreement is necessary for those areas.
- 8. That as a condition of certification and competitive classification, Phone Bank, Inc. d/b/a Phone Banc, Inc.'s, originating and terminating access rates will be no greater than the lowest Commission-approved corresponding access rates in effect for each large ILEC within whose service area(s) Phone Bank seeks authority to provide service.

- That 9. Inc., d/b/a Phone Bank, Phone Banc, certification and competitive status are expressly conditioned upon the continued applicability of Section 392.200, RSMo Supp. 1999, and on the requirement that any increases in switched access rates set forth herein shall be cost-justified and made pursuant Sections 392.200, RSMo Supp. 1999, and 392.230, RSMo 1994, rather than Sections 392.500 and 392.510, RSMo 1994.
 - 10. That this order shall become effective on August 28, 2000
 - 11. That this case may be closed on August 29, 2000.

BY THE COMMISSION

HAR HARD Roberts

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

(S E A L)

Kevin A. Thompson, Deputy Chief Regulatory Law Judge, by delegation of authority pursuant to Section 386.240, RSMo 1994.

Dated at Jefferson City, Missouri, on this 16th day of August, 2000.



BEFORE THE PUBLIC SERVICE COMMISSION STATE OF MISSOURI

JUL 2 8 2000

In the Matter of the Application)	Missouri Public
of Phone Bank, Inc. d/b/a)	Missouri Public Se rvice Commiss io
Phone Banc, Inc. for a Certificate)	
of Service Authority to Provide)	Case No. TA-2000-701
Basic Local Telecommunications Service)	
in Portions Of the State of Missouri and to)	
Classify Said Services and the Company)	
as Competitive.)	

UNANIMOUS STIPULATION AND AGREEMENT

Phone Bank, Inc. d/b/a Phone Banc, Inc. ("Applicant") initiated this proceeding on April 28, 2000, by filing an Application requesting a certificate of service authority to provide basic local and basic local exchange telecommunications services in those portions of Missouri that are currently served by Southwestern Bell Telephone Company ("SWBT"), Sprint/United Telephone Company ("Sprint"), and GTE Midwest, Incorporated ("GTE").

The Missouri Public Service Commission ("Commission") granted SWBT's timely application to intervene.

A. Standards and Criteria

- 1. For purposes of this Unanimous Stipulation and Agreement, the Parties agree that applications for basic local exchange service authority in exchanges served by "large" local exchange companies (LECs)¹ should be processed in a manner similar to that in which applications for interexchange and local exchange authority currently are handled.
- 2. In determining whether Applicant's application for certificate of service authority should be granted, the Commission should consider Applicant's technical, financial, and managerial resources and abilities to provide basic local telecommunications

¹Large LECs are defined as LECs that serve 100,000 or more access lines, § 386.020 R.S.Mo. Supp. 1998. In Missouri, the current large LECs are SWBT, Sprint, and GTE.

service. Applicant must demonstrate that the basic local services it proposes to offer satisfy the minimum standards established by the Commission, including but not limited to filing and maintaining basic local service tariffs with the Commission in the same manner and form as the Commission requires of incumbent local exchange companies ("ILECs") with which Applicant seeks to compete. Further, Applicant agrees to meet the minimum basic local service standards, including quality of service and billing standards, as the Commission requires of the ILECs with which Applicants seeks to compete. Notwithstanding the provisions of §392.500 R.S.Mo. (1994), as a condition of certification and competitive classification, Applicant agrees that, unless otherwise ordered by the Commission, Applicant's originating and terminating access rates will be no greater than the lowest Commission-approved corresponding access rates in effect for each large ILEC within whose service area(s) Applicant seeks authority to provide service.

Additionally, Applicant agrees that if the ILEC, in whose service area Applicant is operating, decreases its originating and/or terminating access service rates, Applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates within thirty (30) days of the ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap. Further, Applicant agrees to offer basic local telecommunications service as a separate and distinct service and has sufficiently identified the geographic area in which it proposes to offer basic local service. Such area follows exchange boundaries of the ILECs in the same area and is no smaller than an exchange. Finally, Applicant agrees to provide equitable access to affordable telecommunications services, as determined by the Commission for all Missourians within the geographic area in which it proposes to offer basic local service, regardless of residence or income. See §392.455 R.S.Mo. Supp. 1999.

- 3. Applicant has submitted its Application without tariffs and seeks a temporary waiver of 4 CSR 240-2.060(6)(C). Applicant agrees to file its initial tariffs in this certification docket and serve all parties thereto with written notice at the time the initial tariffs are submitted to afford them an opportunity to participate in the tariff approval process. Applicant will provide copies of the tariff immediately to a requesting Party. Any service authority shall be regarded as conditional and shall not be exercised until such time as tariffs for services have become effective. When filling its initial basic local tariff, Applicant also shall file and serve a written disclosure of all resale and/or interconnection agreements which affect its Missouri service areas; all portions of its Missouri service areas for which it does not have a resale and/or interconnection agreement with the ILEC; and an explanation of why such a resale and/or interconnection agreement is unnecessary for such areas.
- 4. Pursuant to § 392.420 R.S.Mo., Applicant has requested that the Commission waive the application of the following statutory provisions and rules to its basic local telecommunications services, and the Parties agree that the Commission should grant such request provided that § 392.200 R.S.Mo. should continue to apply to all of Applicant's services:

Statutory Provisions	Commission Rules
§ 392.210.2	4 CSR 240-10.020
§ 392.270	4 CSR 240-30.010(2)(C)
§ 392.280	4 CSR 240-30.040
§ 392.290	4 CSR 240-32.030(4)(C)
§ 392.300.2	4 CSR 240-33.030
§ 392.310	4 CSR 240-35
§ 392.320	
§ 392.330	
§ 392.340	

5. In negotiating the remaining provisions of this Unanimous Stipulation and Agreement, the Parties employed the foregoing standards and criteria, which are intended

to meet the requirements of existing law and §§392.450 and 392.455 R.S.Mo. regarding applications for certificates of local exchange service authority to provide or resell basic local telecommunications service.

B. Applicant Certification

- 6. Applicant hereby agrees that its Application should be deemed amended to include by reference the terms and provisions described in paragraphs 2-4 above.
- 7. Based upon its verified Application, as amended by this Unanimous Stipulation and Agreement, Applicant asserts, and no party makes a contrary assertion, that there is sufficient evidence from which the Commission can find and conclude that Applicant:
 - a. possesses sufficient technical, financial and managerial resources and abilities to provide basic local telecommunications service and local exchange telecommunications service, including exchange access service;
 - proposes and agrees to offer basic local services that satisfy the
 minimum standards established by the Commission;
 - c. has sufficiently identified the geographic area in which it proposes to offer basic local telecommunications service, and such area follows exchange boundaries of the ILECs in the same areas, and such area is no smaller than an exchange;
 - d. will offer basic local telecommunications service as a separate and distinct service;
 - e. has agreed to provide equitable access to affordable basic local telecommunications services, as determined by the Commission, for all Missourians within the geographic area in which Applicant

proposes to offer basic local service, regardless of where they live or their income; and

- f. has sought authority which will serve the public interest.
- 8. Applicant asserts, and no Party opposes, that Applicant's Application and request for authority to provide basic local telecommunications services and local exchange telecommunications services (including exchange access service) should be granted. All services authorized herein should be classified as competitive telecommunications services provided that the requirements of § 392.200 R.S.Mo. continue to apply, and Applicant shall remain classified as a competitive telecommunications company. Applicant asserts, and no Party opposes, that such services will be subject to sufficient competition by the services of the ILECs to justify a lesser degree of regulation of Applicant's services consistent with the protection of ratepayers and the promotion of the public interest. Such classification should become effective upon the tariffs for the services becoming effective. Such authority should be conditional, not to be exercised until such time as tariffs for those services have been filed (together with the written disclosure as stipulated above) and have become effective. The Commission's Order should state the foregoing conditions substantially as follows:

The service authority and service classification herein granted are subject to the requirements of §392.200 R.S.Mo. and are conditional and shall not be exercised until such time as tariffs for services have become effective.

The Parties agree that Applicant's switched access services may be classified as competitive services. The Parties further agree that Applicant's intrastate switched exchange access services are subject to §392.200 R.S.Mo. Any increases in intrastate switched access service rates above the maximum switched access service rates as set forth in paragraph 2 herein shall be made pursuant to §§392.220 and 392.230 R.S.Mo. and not §§392.500 and 392.510. Applicant agrees that if the ILEC, in whose service area

Applicant is operating, decreases its originating and/or terminating access rates, Applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates within thirty (30) days of the ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap. The Commission's Order should state the foregoing conditions substantially as follows:

The service authority and service classification for switched exchange access granted herein is expressly conditioned on the continued applicability of §392.200 R.S.Mo. and the requirement that any increases in switched access service rates above the maximum switched access service rates set forth herein shall be made pursuant to §§392.220 and 392.230 R.S.Mo. and not §§392.500 and 392.510 R.S.Mo. Further, if the ILEC, in whose service area Applicant is operating, decreases its originating and/or terminating access rates, Applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates within thirty (30) days of the ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap.

9. Applicant's request for a temporary waiver of 4 CSR 240-2.060(6)(C), which requires applications to include a proposed tariff with a 45-day effective date, is not opposed by the Parties and should be granted, because at the time of filing its Application, Applicant does not yet have approved a resale or interconnection agreement with any ILEC. Applicant agrees that at such time as all facts necessary for the development of tariffs become known, it will submit the tariff(s) in this docket, with a minimum 45-day proposed effective date, to the Commission for its approval, together with the written disclosure as stipulated above. Applicant shall serve notice to all parties and participants in this docket of the filing of its tariff(s) at the time filed with the Commission and serve the tariff(s) with the aforesaid written disclosure and shall upon request immediately provide any Party with a copy of Applicant's proposed tariff(s). The Commission's order should state these obligations to the temporary waiver of 4 CSR 240-2.060(6)(C), substantially as follows:

Applicant's request for temporary waiver of 4 CSR 240-2.060(6)(C) is hereby granted for good cause in that Applicant does not yet have an approved resale or interconnection agreement with the incumbent local exchange carriers within whose service areas it seeks authority to provide service; provided, when Applicant submits its tariff(s) in this docket to the Commission such tariff(s) shall have a minimum 45-day effective date and the Applicant shall serve written notice upon the Parties hereto of such submittal and shall provide copies of such tariff(s) to such Parties immediately upon request. When filing its initial basic local service tariff in this docket, the Applicant also shall file and serve upon the Parties hereto a written disclosure of all resale or interconnection agreements which affect its Missouri service areas; all portions of its Missouri service areas for which it does not have a resale or interconnection agreement with the ILEC; and its explanation of why such resale or interconnection agreement is unnecessary for any such areas.

10. Applicant's request for waiver of the application of the following rules and statutory provisions as they relate to the regulation of Applicant's basic local telecommunications services should be granted:

Statutory Provisions	Commission Rules
§ 392.210.2	4 CSR 240-10.020
§ 392.270	4 CSR 240-30.010(2)(C)
§ 392.280	4 CSR 240-30.040
§ 392.290	4 CSR 240-32.030(4)(C)
§ 392.300.2	4 CSR 240-33.030 ()
§ 392.310	4 CSR 240-35
§ 392.320	
§ 392.330	
§ 392.340	

11. This Unanimous Stipulation and Agreement has resulted from extensive negotiations among the signatories and the terms thereof are interdependent. In the event the Commission does not adopt this Stipulation in total, this Stipulation and Agreement shall be void, and no signatory shall be bound by any of the agreements or provisions hereof. The stipulations herein are specific to the resolution of this proceeding and are made without prejudice to the rights of the signatories to take other positions in other proceedings.

- 12. In the event the Commission accepts the specific terms of this Unanimous Stipulation and Agreement, the Parties and participants waive with respect to the issues resolved herein their respective rights pursuant to §536.080.1 R.S.Mo. 1994 to present testimony, to cross-examine witnesses, to present oral argument or written briefs, their respective rights to the reading of the transcript by the Commission pursuant to §536.080.2 R.S.Mo. 1994, and their respective rights to seek rehearing pursuant to §386.500 R.S.Mo. 1994 and their respective rights to seek judicial review pursuant to §386.510 R.S.Mo. 1994. The Parties agree to cooperate with Applicant and with each other in presenting this Unanimous Stipulation and Agreement for approval to the Commission and shall take no action, direct or indirect, in opposition to the request for approval of the Applicant's Application made herein.
- 13. The Staff shall file suggestions or a memorandum in support of this Unanimous Stipulation and Agreement and the other parties shall have the right to file responsive suggestions or prepared testimony. All responsive suggestions, prepared testimony, or memorandum shall be subject to the terms of any Protective Order that may be entered in this case.
- 14. The Staff also shall have the right to provide, at any agenda meeting at which this Unanimous Stipulation and Agreement is noticed to be considered by the Commission, whatever oral explanation the Commission requests; provided that Staff shall provide, to the extent reasonably practicable, the other Parties and participants with advance notice of when the Staff shall respond to the Commission's request for such explanation once such explanation is requested from the Staff. Staff's oral explanation shall be subject to public disclosure, except to the extent that it refers to matters that are privileged or protected by disclosure pursuant to any protective order that may be issued in this case.

- 15. The Office of the Public Counsel is a signatory to this Unanimous Stipulation and Agreement for the sole purpose of stating that it has no objection to this Unanimous Stipulation and Agreement.
- Finally, Applicant will comply with all applicable Commission rules and 16. regulations, except those which specifically are waived by the Commission.

WHEREFORE, the signatories respectfully request the Commission to issue its Order approving the terms of this Unanimous Stipulation and Agreement and issue its Order granting authority and classification as requested by Applicant subject to the conditions described above, at its earliest convenience.

David J. Roberts

KS Bar #14689; MO Bar #42272

SMITHYMAN & ZAKOURA, CHARTERED Public Service Commission

750 Commerce Plaza II

7400 West 110th Street Overland Park, KS 66210-2346

(913) 661-9800 - Telephone

(913) 661-9863 - Fax

e-mail: roberts@smizak-law.com

FOR: Phone Bank, Inc. d/b/a Phone Banc, Inc.

Bruce Bates, MO #35442

Assistant General Counsel

P.O. Box 360

Jefferson City, MO 65102

(573) 751-7434 - Telephone

(573) 751-9285 - Fax

e-mail: bbates@mail.state.mo.us

FOR: Staff of the

Missouri Public Service Commission

Mimi B. MacDonald, MO #37606

Southwestern Bell Telephone Company

One Bell Center, Room 3510

St. Louis, MO 63101-1976

(314) 235-4094 - Telephone

(314) 247-0014 - Fax

e-mail: mm8072@momail.sbc.com

Michael F. Dandino, MO #24590 Office of the Public Counsel P. O. Box 7800

Jefferson City, MO 65102 (573) 751-5559 - Telephone

(573) 751-5562 - Fax

FOR: Southwestern Bell Telephone

Company

FOR: Office of the Public Counsel

ALJ/Sec'y: Thempson (Dombson) | Pype |

Sec'y: Thempson (Dombson | Pope |

Sec'y: Thempson (Dombson | Pope |

Section | Pope |

Section | Pope |

Lumpe, Chair |

Drainer, Vic Chair |

Murray, Commissioner |

Schemenayer, Commissioner |

Simmons, Commissioner |

Simmons,

STATE OF MISSOURI OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this $\underline{16^{th}}$ day of Aug. 2000.

Dale Hardy Roberts

Secretary/Chief Regulatory Law Judge

Loke HARD Roberts