

**STATE OF MISSOURI  
PUBLIC SERVICE COMMISSION  
JEFFERSON CITY**

**March 14, 2000**

**CASE NO: TO-2000-488**

**Office of the Public Counsel**

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GTE Arkansas Incorporated  
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**Enclosed find certified copy of an ORDER in the above-numbered case(s).**

**Sincerely,**



**Dale Hardy Roberts  
Secretary/Chief Regulatory Law Judge**

**Uncertified Copies:**

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of the Adoption of the GTE/       )  
AT&T Communications of the Southwest, Inc.       )  
Interconnection Agreement by Teleport       ) Case No. TO-2000-488  
Communications Group Inc./TCG St. Louis and       )  
TCG Kansas City, Inc., Pursuant to Section       )  
252(i) of the Telecommunications Act of 1996       )

**ORDER APPROVING THE ADOPTION OF AN INTERCONNECTION AGREEMENT**

**Procedural History**

On February 9, 2000, GTE Midwest Incorporated and GTE Arkansas Incorporated (GTE) filed with the Missouri Public Service Commission (Commission) an application (Application) for the approval of the adoption of the GTE/AT&T Communications of the Southwest, Inc. interconnection agreement (Agreement) by Teleport Communications Group, Inc./TCG St. Louis and TCG Kansas City, Inc. (TCG) under the provisions of the Telecommunications Act of 1996 (the Act).

GTE nowhere made reference in its Application that GTE and TCG currently had an interconnection agreement which the Commission approved on December 2, 1998, in case number TO-99-94<sup>1</sup>. Nonetheless, if the Commission approves the adoption of the interconnection agreement in this case, the existing interconnection agreement will be canceled.

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<sup>1</sup> This fact is mentioned in GTE's cover letter; however, the Commission rules make it clear that cover letters are not pleadings. The better practice would be for an applicant requesting that the Commission allow it to replace a prior interconnection agreement refer to that fact in its pleadings.

GTE stated in its Application that, pursuant to Section 252(i) of the Act, TCG notified GTE that TCG desired to adopt the terms of the interconnection agreement between GTE and AT&T Communications of the Southwest, Inc., approved by the Commission in case number TO-97-63. Section 252(i) of the Act states:

A local exchange carrier shall make available any interconnection, service, or network element provided under an agreement approved under this section to which it is a party to any other requesting telecommunications carrier upon the same terms and conditions as those provided in the agreement.

GTE also stated in its Application that it was not voluntarily entering into the Agreement with TCG and that GTE did not waive any rights or remedies that it had concerning its position as to the illegality or unreasonableness of the terms of the Agreement. GTE also stated that any modification to the underlying terms of the interconnection agreement between GTE and AT&T Communications of the Southwest, Inc., approved by the Commission in case number TO-97-63 shall "automatically apply" to TCG<sup>2</sup>.

The Commission issued its order directing notice and making TCG a party on February 16, 2000, directing any party wishing to request a hearing or participate without intervention to do so no later than March 7, 2000, and also making TCG a party. No applications to participate or requests for hearing were filed. The requirement for a hearing is met when the opportunity for hearing has been provided and no proper party has requested the opportunity to present evidence. State

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2 There is no provision in the law for "automatic" modifications of interconnection agreements.

ex rel. Rex Deffenderfer Enterprises, Inc. v. Public Service Commission, 776 S.W.2d 494, 496 (Mo. App. 1989). Since no one has asked permission to participate or requested a hearing in this case, the Commission may grant the relief requested based on the verified application.

That order also directed the Staff of the Commission (Staff) to file a memorandum advising either approval or rejection of this agreement and giving the reasons therefor no later than April 17, 2000.

### Discussion

The Commission, under the provisions of Section 252(e) of the Act, has the authority to approve the adoption of an interconnection agreement negotiated between an incumbent local exchange carrier and a new provider of basic local exchange service. The Commission may reject an interconnection agreement only if the agreement is discriminatory or is inconsistent with the public interest, convenience and necessity.

On March 8, 2000, Staff filed a Memorandum that recommended that GTE and TCG be granted approval of the adoption of the resale and facilities-based interconnection agreement. Staff stated that the Agreement meets the limited requirements of the Act. Specifically, Staff stated that the Agreement does not appear to discriminate against telecommunications carriers not party to the Agreement, and the Agreement does not appear to be against the public interest, convenience or necessity. Staff further recommended that the Commission direct TCG and GTE to submit any modifications or amendments to the Agreement to the

Commission for approval. This condition has been applied in prior cases where the Commission has approved similar agreements.

### **Findings of Fact**

The Missouri Public Service Commission, having considered all of the competent and substantial evidence upon the whole record, makes the following findings of fact.

The Commission has considered the application and the supporting documentation, including Staff's recommendation. Based upon that review, the Commission finds that the Agreement meets the requirements of the Act in that it does not unduly discriminate against a nonparty carrier and also finds that implementation of the Agreement is not inconsistent with the public interest, convenience and necessity. The Commission finds that approval of the Agreement should be conditioned upon the parties submitting any modifications or amendments to the Commission for approval pursuant to the procedure set out below.

### **Modification Procedure**

The Commission has a duty to review all resale and interconnection agreements, whether arrived at through negotiation or arbitration, as mandated by the Act. 47 U.S.C. 252. In order for the Commission's review and approval to be effective, the Commission must also review and approve modifications to these agreements. The Commission has a further duty to make a copy of every resale and interconnection agreement available for public inspection. 47 U.S.C. 252(h). This duty is in keeping with the Commission's practice under its own rules of requiring

telecommunications companies to keep their rate schedules on file with the Commission pursuant to Commission Rule 4 CSR 240-30.010.

The parties to each resale or interconnection agreement must maintain a complete and current copy of the agreement, together with all modifications, in the Commission's offices. Any proposed modification must be submitted for Commission approval, whether the modification arises through negotiation, arbitration, or by means of alternative dispute resolution procedures.

Unless one has already been provided, TCG and GTE shall provide the Staff with a final copy of the resale or interconnection agreement with all pages, including the appendices, numbered seriatim in the lower right-hand corner. Simultaneously therewith, the parties shall file a pleading notifying the Commission that such copy has been provided. Modifications to an agreement must be submitted to the Staff for review. When approved, the modified pages will be substituted in the agreement, which should contain the number of the page being replaced in the lower right-hand corner. The official record of the original Agreement and all the modifications made will be maintained by the Staff in the Commission's tariff room.

The Commission does not intend to conduct a full proceeding each time the parties agree to a modification. Where a proposed modification is identical to a provision that has been approved by the Commission in another agreement, the modification will be approved once Staff has verified that the provision is an approved provision, and prepared a recommendation advising approval. Where a proposed modification is not

contained in another approved agreement, Staff will review the modification and its effects and prepare a recommendation advising the Commission whether the modification should be approved. The Commission may approve the modification based on the Staff recommendation. If the Commission chooses not to approve the modification, the Commission will establish a case, give notice to interested parties and permit responses. The Commission may conduct a hearing if it is deemed necessary.

### **Conclusions of Law**

The Missouri Public Service Commission has arrived at the following conclusions of law.

The Commission, under the provisions of Section 252(e)(1) of the federal Telecommunications Act of 1996 (47 U.S.C. 252(e)(1)), is required to review negotiated resale agreements. It may only reject a negotiated agreement upon a finding that its implementation would be discriminatory to a nonparty or inconsistent with the public interest, convenience and necessity under Section 252(e)(2)(A). Based upon its review of the interconnection agreement between TCG and GTE and its findings of fact, the Commission concludes that the Agreement is neither discriminatory nor inconsistent with the public interest and should be approved.

### **IT IS THEREFORE ORDERED:**

1. That the application for the adoption of the Interconnection Agreement between GTE Midwest Incorporated and GTE Arkansas Incorporated and AT&T Communications of the Southwest, approved in case number TO-97-63, between GTE Midwest Incorporated and GTE Arkansas Incorporated

and Teleport Communications Group, Inc./TCG St. Louis and TCG Kansas City, Inc., filed on February 9, 2000, is approved.

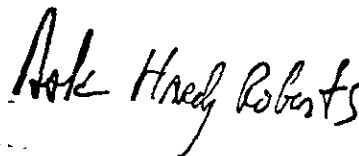
2. That any changes or modifications to the interconnection agreement between GTE Midwest Incorporated and GTE Arkansas Incorporated and Teleport Communications Group, Inc./TCG St. Louis and TCG Kansas City, Inc., the application for the approval of the adoption of which was filed on February 9, 2000, shall be filed with the Missouri Public Service Commission for approval pursuant to the procedure outlined in this order.

3. That the interconnection agreement previously approved on December 2, 1998, in case number TO-99-94 is canceled.

4. That this order shall become effective on March 24, 2000.

5. That this case may be closed on March 27, 2000.

**BY THE COMMISSION**



**Dale Hardy Roberts**  
**Secretary/Chief Regulatory Law Judge**

( S E A L )

Bill Hopkins, Senior Regulatory Law Judge,  
by delegation of authority pursuant to  
4 CSR 240-2.120(1) (November 30, 1995)  
and Section 386.240, RSMo 1994.

Dated at Jefferson City, Missouri,  
on this 14th day of March, 2000.



FYI: To Be Issued By Delegation

ALJ/Sec'y: Hopkins/Boyce

3-10  
Date Circulated

3-15  
Return by 3 p.m.

10 am

10-2000-488  
CASE NO.

[Signature]  
Lumpke, Chair

[Signature]  
Crumpton, Commissioner

[Signature]  
Murray, Commissioner

[Signature]  
Schemenauer, Commissioner

[Signature]  
Drainer, Vice-Chair

STATE OF MISSOURI  
OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and  
I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City,  
Missouri, this 14<sup>th</sup> day of March 2000.

Dale Hardy Roberts

Dale Hardy Roberts  
Secretary/Chief Regulatory Law Judge

