Exhibit No.:

Issue(s): Quality of Service-

Reliability

Witness: Saeid R. Dindarloo, PhD

Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony

Case No.: ER-2021-0312

Date Testimony Prepared: December 20, 2021

# MISSOURI PUBLIC SERVICE COMMISSION FINANCIAL & BUSINESS ANALYSIS DIVISION AUDITING DEPARTMENT

REBUTTAL TESTIMONY

**OF** 

SAEID R. DINDARLOO, PhD

THE EMPIRE DISTRICT ELECTRIC COMPANY, d/b/a Liberty

**CASE NO. ER-2021-0312** 

Jefferson City, Missouri December 2021

# REBUTTAL TESTIMONY 1 2 OF SAEID R. DINDARLOO, PhD 3 THE EMPIRE DISTRICT ELECTRIC COMPANY, 4 d/b/a Liberty 5 6 CASE NO. ER-2021-0312 7 Q. Please state your name and business address. 8 A. My name is Saeid Dindarloo, and my business address is Missouri Public Service 9 Commission, P.O. Box 360, Jefferson City, Missouri, 65102. 10 Q. By whom are you employed and in what capacity? 11 A. I am employed by the Missouri Public Service Commission ("Commission") as an 12 Associate Engineer in the Engineering Analysis Department of the Industry Analysis Division. Q. 13 Please describe your educational background and relevant work experience. 14 A. I obtained Bachelor of Science and Master of Science degrees, both in Mining 15 Engineering, in 2006 and 2008, respectively. I also received a PhD degree in Mining Engineering 16 from Missouri University of Science and Technology in 2012. I was employed by Missouri 17 University of Science and Technology from 2012 to 2017; Missouri Department of Social Services 18 from 2017 to 2018; Missouri Department of Natural Resources from 2018 to 2020; and Missouri 19 Public Service Commission since 2020. My credentials are attached as schedule SD-r1. 20 O. What is the purpose of your rebuttal testimony? 21 The purpose of my rebuttal testimony is to respond to the direct testimony of The A. 22 Empire District Electric Company (Empire) witness Jeffery Westfall comparing Empire's 23 reliability indices to other utilities in the region (i.e. benchmark study). I conclude my testimony 24 with recommendations on the Company's reliability reporting and reliability investment programs.

Q. Why did Empire present a reliability benchmark study?

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A. The reliability of Empire's service was an issue in ER-2019-0374, which was resolved by the unopposed paragraph 10 in the Global Stipulation and Agreement ("Agreement") filed on April 15, 2020. Although the Commission did not approve the Agreement in ER-2019-0374, the Commission noted in its Amended Report and Order issued July 23, 2020, that the unopposed issue of reliable service should be resolved consistent with the terms of the Agreement<sup>1</sup> Per the Global Stipulation and Agreement in ER-2019-0374, Empire agreed to provide a benchmark study to analyze the reliability performance of investor-owned electric utilities in Missouri, Oklahoma, Kansas, and Arkansas, using the publicly available System Average Interruption Frequency Index (SAIFI) and System Average Interruption Duration Index

## Q. What is SAIFI?

(SAIDI) data.<sup>2</sup>

A. SAIFI is a gauge for outage frequency. It reflects the average frequency of service interruptions in number of occurrences per customer and is defined as the total number of customer interruptions for the period covered divided by the total number of customers served.

# Q. What is SAIDI?

A. SAIDI is a gauge for outage duration. It reflects the average interruption in hours or minutes per customer served for the period covered and is defined as the sum of all customer interruption durations divided by the total number of customers served.

<sup>&</sup>lt;sup>1</sup> Page 22(footnote #45): "Reliable Service has been resolved by the parties pursuant to paragraph 10 of the Agreement. In the parties' May 11, 2020, Response to Commission Order, the undisputed Reliable Service issue is designated as Issue 22b, referencing the parties April 8, 2020, Joint List of Issues, which sets forth the parties original list of contested issues for Commission determination."

Page 24: "Having reviewed the related filings in the record and determined the unopposed terms in the Agreement to be reasonable resolutions of the undisputed issues identified in the May 11, 2020 Response to Commission Order, the Commission finds the undisputed issues should be resolved consistent with the terms of the Agreement unless otherwise specified in this order."

<sup>&</sup>lt;sup>2</sup> Case No. ER-2019-0374- Exhibit No. 750: Global Stipulation and Agreement. P.6.

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Are the electric utilities required to report to the Commission certain O. reliability indices?

Yes. Commission rule 20 CSR 4240-23.010 requires reporting of four major A. indices including SAIFI and SAIDI. The other major reliability metrics are Customer Average Interruption Duration Index (CAIDI) and Customer Average Interruption Frequency Index (CAIFI). My testimony will focus on the metrics included in Empire's benchmark study, SAIFI, and SAIDI.

Q.Please summarize Empire witness Jeffrey Westfall's direct testimony regarding the benchmark study and the Company's reliability improvement programs and investments.

Α. On page 16 of his direct testimony, Mr. Westfall asserted that the "Comparison of the including and excluding major events performance indicates Empire customers are benefiting from a more resilient infrastructure and enhanced restoration capabilities...". Mr. Westfall also stated that Empire's reliability indices improved significantly in 2020 compared to the benchmark study that included the period of 2014-2019.

To improve the reliability of its transmission and distribution assets, Empire has implemented a reliability improvement program called "Operation Toughen-Up" since 2010, which aims to upgrade and replace aging equipment and components. In addition to the mentioned program, Empire continuously invests in other reliability improvement projects as summarized in Schedule JW-1 of direct testimony of the Company's witness Jeffrey Westfall.

Q. Please summarize the results of the reliability benchmark study performed by Empire?

<sup>&</sup>lt;sup>3</sup> Direct testimony of the Company's witness, Jeffrey Westfall, P. 4.

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Based on the results of the benchmark study performed by the Company<sup>4</sup>, Empire

is ranked 3<sup>rd</sup> for SAIDI index among 26 electric utilities in Missouri, Kansas, Oklahoma, and

Arkansas over the period of 2014-2019. For SAIDI (excluding major events), SAIFI, and SAIFI

(excluding major events), Empire has ranked, respectively,  $10^{th}$ ,  $8^{th}$ , and  $13^{th}$  among all studied

utilities, which includes IOUs, co-ops, and publicly-owned electric utilities.

Q. According to the benchmark study, what is the status of Empire's reliability indices

compared to other Missouri utilities?

A. Table 1 shows Empire's rank compared to the other Missouri IOUs, which demonstrates that there is a considerable potential for Empire to improve its SAIFI and SAIDI reliability indices, particularly when excluding major events. Although Empire has significantly improved its reliability indices in 2020 compared to its 2014-2019 average performance in the benchmark study, Empire's rank among Missouri IOUs remained unchanged (see Table 2). These

indices are affected by customer density, tree density, geography, observed weather, and other

factors that may be beyond the control of the utilities.

TABLE 1. Missouri IOUs reliability ranking based on the Empire's benchmark study (2014-2019)

15 16

	SAIFI Rank	SAIFI excluding major events Rank	SAIDI Rank	SAIDI excluding major events Rank
Empire	8	13	3	10
<b>Evergy Metro</b>	10	5	18	4
<b>Evergy West</b>	12	7	11	6
Ameren	3	3	7	5

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<sup>&</sup>lt;sup>4</sup> Case No. EO-2021-0383- Empire's 2020 Annual Reliability Report, PP 19-23.

Table 2. Comparison of Empire's 2020 reliability indices with other Missouri IOUs' 2014-2019 indices

Period	Company	SAIFI	SAIFI excluding major events	SAIDI	SAIDI excluding major events
	<b>Empire</b>	1.289	1.212	144.47	116.27
2014-2019	<b>Evergy Metro</b>	1.299	0.924	357.31	84.58
	<b>Evergy West</b>	1.369	1.046	214.49	101.62
	Ameren	0.99	0.768	184.33	92.17
2020 <sup>5</sup>	Empire	0.936	0.936	103.39	103.39

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Q.

Q. Do you agree with Mr. Westfall's statement, on page 16 of his direct testimony, regarding the status of Empire's performance in terms of reliability indices?

A. Partially. Based on the results of the benchmark study, Empire has improved its reliability as measured by SAIFI and SAIDI during the analysis period. Also, according to the Company's annual reliability indices report for the year 2020, the Company has further improved these reliability indices compared to the benchmark time period. However, as it is further discussed below in my testimony, Empire's reliability performance is below other investor-owned utilities in Missouri.

- Q. Are all customers of Empire experiencing the same level of reliability?
- A. No. Pursuant to 20 CSR 4240-23.010, Empire has filed its 2020 annual reliability report, which includes the top 5% worst performing circuits based on SAIFI and the Company's plans to improve them. \*\*

Do all Companies in the benchmark study use the same definition and procedures

for describing and calculating their reliability indices?

<sup>&</sup>lt;sup>5</sup> Case No. EO-2021-0383- Empire's 2020 Annual Reliability Report.

<sup>&</sup>lt;sup>3</sup> Case No. EO-2021-0383- Empire's 2020 Annual Reliability Report, P.7.

it for reporting reliability indices. However, should it be noted that Empire excludes maintenance/planned outages when reporting its annual reliability indices (i.e., SAIDI, SAIFI, CAIDI, and CAIFI). However, other Missouri investor-owned utilities include such outages in their reliability index calculations. <sup>7,8</sup> Depending on the frequency and duration of the excluded planned outages, Empire's reported reliability indices might be significantly underreported, which can further exacerbate Empire's rank compared to other Missouri and

neighboring states' investor-owned electric utilities, according to the benchmark study conducted

No. The IEEE 1366 standard has been used for the companies that use

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by Empire.9

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Q. Do major storm events skew the reliability indices?

Yes. However, Missouri electric utilities are required to report their reliability A. indices with and without major events (e.g., severe storms, tornados, earthquakes) to account for the effect of severe, but less frequent, events on reliability indices. The exclusion of major events provides a better look at day-to-day reliability.

- Q. Please provide Staff's recommendations to the Commission regarding the improvement of the Company's reliability performance.
  - A. Staff has two recommendations.

First, Staff recommends that Empire continue to invest in its reliability improvement programs, to further improve its reliability performance to further reduce the gap between its reliability and other IOUs in the region as described in Tables 1 and 2 above.

<sup>&</sup>lt;sup>7</sup> Ameren's response to Staff's DR No. 0002- Case No. EO-2021-0380.

<sup>&</sup>lt;sup>8</sup> Evergy's response to Staff's DR No. 0003 - Case No. BRIP-2021-1779, and DR No. 0003 - Case No. BRIP-2021-1780.

<sup>&</sup>lt;sup>9</sup> Direct testimony of the Company's witness, Jeffrey Westfall- Schedule JW-3.

Second, Staff recommends that the Commission order Empire to provide an annual report to update the status of its reliability improvement projects and expenditures in a format similar, but not limited, to Schedule JW-1 of the direct testimony of Mr. Westfall, and to identify and justify future reliability improvement opportunities. Currently, pursuant to 20 CSR 4240-23.010(9), Empire files its annual reliability improvement program that summarizes the Company's scheduled programs to maintain or improve its reliability in the next year. In its 2020 report, 10 Empire mentioned that the Toughen-Up program will end in 2021; however, the Company plans to spend \$53,826,000 in 2021 on similar projects. Empire does not provide details of such projects in its annual report. A detailed reporting of the justification, necessity, cost-benefit analysis, expected contribution to reliability improvement, budget, progress, and future plans for such projects, under or in-lieu of the Toughen-Up program, is recommended to be submitted by Empire on an annual basis. It is recommended that Empire invests only in reliability projects that are reasonably deemed effective in improving the reliability of its distribution systems, when measured using reliability indices.

- Q. Does this conclude your Rebuttal Testimony?
- A. Yes it does.

<sup>&</sup>lt;sup>10</sup> EFIS Tracking No. BRIP-2021-0278- Empire's Reliability Improvement Program. P. 7.

# BEFORE THE PUBLIC SERVICE COMMISSION

# OF THE STATE OF MISSOURI

In the Matter of the Request of The Empire	)				
District Electric Company d/b/a Liberty for	)	Case No. ER-2021-0312			
Authority to File Tariffs Increasing Rates for	)				
Electric Service Provided to Customers in its	)				
Missouri Service Area	)				
AFFIDAVIT OF SAEID R. DINDARLOO, PhD					

STATE OF MISSOURI	)	
	)	SS.
COUNTY OF COLE	)	

COMES NOW SAEID R. DINDARLOO, PhD, and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Rebuttal Testimony of Saeid R. Dindarloo, PhD, PE; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

### **JURAT**

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for of December, 2021.

DIANNA L. VAUGHT
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: July 18, 2023

Notary Public O

## Saeid Dindarloo

I am employed by the Missouri Public Service Commission as an Associate Engineer in the Engineering Analysis Department of the Industry Analysis Division. I mainly review and provide recommendations for electric and gas rate cases (and other cases) as subject matter expert (SME).

## **Educational Background and Work Experience**

I obtained Bachelor of Science and Master of Science degrees, both in Mining Engineering, in 2006 and 2008, respectively. I also received a PhD degree in Mining Engineering from Missouri University of Science and Technology in 2012. I was employed by Missouri University of Science and Technology from 2012 to 2017; Missouri Department of Social Services from 2017 to 2018; Missouri Department of Natural Resources from 2018 to 2020; and Missouri Public Service Commission since 2020.

## **Case Participation**

Case/Tracking	Utility		
No.	Type	Type Of Case	Designation
EA-2020-0371	Electric	CCN	Staff
EO-2021-0308	Electric	Other	SME
EO-2021-0327	Electric	Other	SME
EO-2021-0330	Electric	Other	SME
EO-2021-0344	Electric	Other	Staff
EO-2021-0345	Electric	Other	Staff
EO-2021-0346	Electric	Other	Staff
EO-2021-0347	Electric	Other	Staff
EO-2021-0348	Electric	Other	Staff
EO-2021-0352	Electric	Other	SME
EO-2021-0380	Electric	Other	SME
EO-2021-0383	Electric	Other	SME
EO-2021-0404	Electric	Other	SME
EO-2021-0405	Electric	Other	SME
ER-2021-0312	Electric	Rate Case	Staff
EW-2021-0267	Electric	Working Group	Staff
GR-2021-0108	Gas	Rate Case	SME