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LACLEDE GAS COMPANY

GR-2002-356

REBUTTAL TESTIMONY

OF

JAMES A. FALLERT

August, 2002

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REBUTTAL TESTIMONY OF JAMES A. FALLERT

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General Information

Q. Please state your name and business address.

A. My name is James A. Fallert. My business address is 720 Olive Street, St. Louis, Missouri.

Q. Are you the same James A. Fallert who previously filed direct testimony in this case on behalf of Laclede Gas Company ("Laclede" or "Company")?

A. Yes.

Purpose of Testimony

Q. What is the purpose of your rebuttal testimony?

A. The purpose of my testimony is to respond to the direct testimony of Commission Staff ("Staff") witness Roberta McKiddy and Office of Public Counsel ("Public Counsel") witness Mark Burdette. In so doing, I will relate some information which Laclede believes is critical to the Commission's consideration of the return on equity recommendations made by Staff and Public Counsel witnesses in their direct testimonies. The fundamental technical weaknesses in their recommendations are detailed in the rebuttal testimony of Company witness Kathleen McShane. My testimony will provide an analysis of the weighted cost of equity consistent with the methodology employed by the Staff in the recent AmerenUE rate case, Case No. EC-2002-1 and address the impact of the Staff and Public Counsel recommendations on the Company's credit ratings.

1 Additionally, my testimony will respond to the direct testimony of
2 Commission Staff witness Rosella Schad, specifically as it relates to the
3 ratemaking treatment of the depreciation reserve under Commission rules, the
4 direct testimony of Staff witness John Cassidy as it relates to income taxes on
5 inventory capitalized and income taxes on cost of removal, the direct testimony
6 of Staff witness Stephen Rackers as it relates to deferred tax balances on
7 Accounting Authority Orders ("AAO"s) in rate base, the direct testimony of
8 Staff witness Janis Fischer as it relates to Supplemental Retirement Plan
9 ("SERP") expense, and the direct testimony of Staff witness Leasha Teel as it
10 relates to property taxes.

11 **Summary of Rate of Return Review**

12 Q. Please summarize the results of your review of the weighted cost of equity
13 recommendations submitted by Staff and Public Counsel in this case.

14 A. By way of background, Mr. Ronald Bible, who is manager of the Staff's
15 Financial Analysis Department, provided an analysis of the weighted cost of
16 equity of comparable companies in his surrebuttal testimony in the recently-
17 concluded AmerenUE rate case, Case No. EC-2002-1. Laclede was a party in
18 that case. While the Staff witness in this case, Ms. Roberta McKiddy, cited
19 numerous comparisons in her testimony, she apparently did not perform the
20 analysis that Mr. Bible performed in the Ameren UE case. I have performed
21 that same calculation for this case.

22 Q. What does it show?

1 A. It clearly demonstrates that, based on Mr. Bible's methodology, the rate of
2 return recommendations of the Staff (and also the Public Counsel for that
3 matter) for Laclede in this case are significantly below the level being granted
4 in other jurisdictions. This results from return on equity and equity ratio
5 recommendations that are both significantly below average. The combination
6 of these two factors results in rate of return recommendations that are true
7 outliers and cannot be considered reasonable. By contrast, the Company's rate
8 of return request in this case is clearly in the mainstream.

9 Q. Please summarize your conclusions regarding the impact of Staff and Public
10 Counsel's rate of return recommendations in this case on the Company's credit
11 ratings.

12 A. By their own calculations, the Staff and Public Counsel recommendations
13 imply a downgrade of Laclede's credit rating of at least three notches from
14 current levels. This would be in addition to the recent downgrade of one notch
15 by both Moody's and Standard & Poor's.

16 Q. What would be the impact of the downgrade implied by Staff and the Office of
17 the Public Counsel's rate of return recommendations in this case?

18 A. Such a downgrade would result in substantially less financing flexibility and
19 higher borrowing costs. I am concerned that the increased risk could make it
20 extremely difficult for the Company to secure the capital it needs to finance its
21 ongoing construction and safety programs on satisfactory terms, particularly at
22 times when credit markets are constricting as they are today.

1 **Comparison of Weighted Cost of Equity to Other Companies**

2 Q. On page 41 and 42 of her direct testimony, Staff witness McKiddy discusses a
3 review that she performed comparing various financial measures of Laclede to
4 comparable companies. Do you believe that Ms. McKiddy's analysis has
5 covered all of the pertinent comparisons?

6 A. No. I don't believe that Ms. McKiddy has adequately analyzed the impact of
7 her capital structure recommendations on return on equity as it compares to
8 other companies. In fact, her approach appears to be inconsistent with the
9 approach which the Staff recently took in another case.

10 Q. Please explain.

11 A. I have reviewed the surrebuttal testimony of Staff witness Ronald Bible in
12 Ameren's case, Case No. EC-2002-1. Mr. Bible performed such a comparative
13 review in that case and argued "*it is not return on equity but the weighted*
14 *return on equity or weighted cost of equity, and how it fits into the overall*
15 *rate of return and before tax rate of return, that is important.* Failure to
16 examine all these factors will result in a flawed rate-of-return study." (See
17 Bible Surrebuttal, page 10, line 21 – page 11, line 2). Mr. Bible went on to
18 compare the weighted cost of Ameren's equity to comparable companies to
19 support his rate of return recommendation in that case.

20 Q. Has Ms. McKiddy performed any such comparative analysis in connection
21 with her direct testimony in this case?

1 A. Apparently not. I say this because she has offered nothing in testimony or her
2 workpapers to indicate that she has done so. If she had performed such an
3 analysis she could have only concluded that her return on equity
4 recommendation in this case is totally out of the mainstream and woefully
5 inadequate.

6 Q. Would such an analysis have an impact on her rate of return recommendation
7 in this case?

8 A. Yes. Ms. McKiddy's rate of return recommendation for Laclede in this case
9 would be substantially higher if she had used Mr. Bible's methodology.

10 Q. Please explain.

11 A. Schedule 2 of Mr. Bible's surrebuttal testimony in the AmerenUE case details
12 an analysis that he performed in which he compared the historical weighted
13 cost of equity in prior rate case decisions across the country with that of his
14 recommendation in that case. I have attached a copy of this schedule to my
15 testimony as Rebuttal Schedule JAF-1. Mr. Bible summarized this schedule as
16 follows on page 13 of his surrebuttal testimony:

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**“Table 2
Regulatory Research Associates (RRA)
Major Rate Case Decisions**

| | <u>ROR%</u> | <u>ROE%</u> | <u>Eq. As % Cap. Struct.</u> | <u>Weighted Cost of Equity</u> |
|-------------------|-------------|-------------|----------------------------------|--|
| RRA Avg. | 9.33% | 11.46% | 46.12% | 5.28% |
| Bible Rec. | 8.31% | 9.41% | 59.08% | 5.56%” |

Mr. Bible went on to explain his belief that this analysis supported the reasonableness of his return on equity recommendation in the Ameren case since it produced a weighted cost of equity in line with the authorized returns that other utilities have received.

Q. Please continue.

A. In connection with my rebuttal, I have performed a virtually-identical analysis to that performed by Mr. Bible, substituting gas utility returns for the electric utility returns used in his study. The results are detailed in my Rebuttal Schedule JAF-2, and summarized below:

**Regulatory Research Associates (RRA)
Major Rate Case Decisions**

| | <u>ROR%</u> | <u>ROE%</u> | <u>Eq. As % Cap. Struct.</u> | <u>Weighted Cost of Equity</u> |
|--------------------|-------------|-------------|----------------------------------|--|
| RRA Average | 9.29% | 11.30% | 47.90% | 5.41% |
| RRA (2002) | 8.97% | 11.22% | 49.44% | 5.55% |
| Staff High | 7.79% | 9.75% | 41.85% | 4.08% |
| OPC High | 8.06% | 10.20% | 38.71% | 3.95% |
| Company | 9.01% | 11.75% | 42.40% | 4.98% |

Q. What do you conclude from this analysis?

A. Staff’s high end return on equity recommendation for Laclede in this case of 9.75% produces a weighted cost of equity for the Company which is 1.33%

1 less than the ten year average of returns granted to other gas utilities and 1.47%
2 less than the 2002 average. Furthermore, Staff's high end recommendation
3 produces a weighted cost which is 1.48% less than the midpoint recommended
4 by Staff for AmerenUE as set out in Mr. Bible's surrebuttal testimony filed in
5 Case No. EC-2002-1 on June 24, 2002. Clearly, Staff's recommendation in
6 Laclede's case is totally inadequate, and the Public Counsel's weighted cost of
7 equity is even lower than Staff's. The only return on equity recommendation
8 in this case which has any reasonable relationship to that of others within the
9 industry based on Staff member Bible's methodology as used in the Ameren
10 case is that of Laclede witness Kathleen McShane. In fact, the Company's
11 requested rate of return in this case results in a somewhat lower than average
12 weighted return on equity using Staff's own analytical methodology, and also
13 produces an overall rate of return in line with industry norms.

14 Q. What would be the impact on revenue requirement in this case if Staff had
15 filed a rate of return recommendation consistent with the results of this
16 analysis?

17 A. I believe that the weighted cost of capital is the most appropriate measure for
18 determination of such impact. Increasing the before tax weighted cost of
19 capital in this case to the level suggested by Mr. Bible's methodology would
20 have the following effect on Staff's high end revenue requirement
21 recommendation:

| | RRA 10-Year <u>Average</u> | RRA 2002 <u>Average</u> | AmerenUE Staff <u>Midpoint</u> |
|-------------------------------------|----------------------------------|-------------------------------|--------------------------------------|
| Before Tax Weighted Cost of Capital | 12.66% | 12.43% | 11.77% |
| Staff High End – | | | |
| Laclede Case No. GR-2002-356 | <u>10.33%</u> | <u>10.33%</u> | <u>10.33%</u> |
| Increase in Cost of Capital | 2.33% | 2.10% | 1.44% |
| Rate Base – Staff Direct Filed Case | <u>622,897,000</u> | <u>622,897,000</u> | <u>622,897,000</u> |
| Increase in Revenue Requirement | \$14,514,000 | \$13,081,000 | \$ 8,970,000 |

12 Q. Do you have any other comments based on this analysis?

13 A. This analysis reveals clearly that the rate of return recommendations of both
14 Staff and Public Counsel in this case are extreme outliers in relation to returns
15 being granted across the country. The recommended returns on equity and
16 equity ratios are both considerably lower than average, resulting in a double
17 whammy to the recommended cost of capital for Laclede. The Company's
18 requested cost of capital would place our returns in the mainstream, although
19 still somewhat less than average.

20 **Credit Ratings**

21 Q. What are the current credit ratings of Laclede?

22 A. Staff witness McKiddy correctly noted that Standard & Poor's recently
23 downgraded Laclede's senior debt rating to A+. However, her reference to
24 Mergent (i.e. Moody's) rating of Aa3 is out of date. On May 2, 2002, Moody's
25 downgraded Laclede's senior debt rating to A1, citing "continuing concerns
26 regarding Laclede's weakened credit measures due to increased earnings
27 pressure and near-term regulatory risks." Moody's went on to say "This past

1 winter's warm weather and insufficiency of regulatory support on the part of its
2 regulators (as exhibited by the rejection of the Company's successful Gas
3 Supply Incentive Plan), have affected Laclede's cash flows and further
4 hampered its operating and debt coverage ratios relative to its historical
5 measures and those of its peers." The full text of Moody's news release is
6 attached to my testimony as Rebuttal Schedule JAF-3.

7 Q. Has Moody's indicated a possibility of further downgrades?

8 A. Yes. Moody's has indicated that "The outlook remains negative due to
9 regulatory risk."

10 Q. Have you reviewed the impact that Staff's recommendations would have on the
11 credit ratings of Laclede?

12 A. Yes, I have. I have reviewed Ms. McKiddy's analysis of interest coverage
13 ratios that would result from her recommendation. The resulting ratios of
14 2.61x to 2.79x fall in the BBB range of 1.8x to 2.8x designated by S&P for
15 companies with Laclede's level of business risk. Thus, even Ms. McKiddy's
16 own calculation implies a three notch self-fulfilling downgrade from the
17 current A+ level (i.e., from A+, to A, to A-, to BBB+).

18 Q. Does Ms. McKiddy's analysis reflect the full extent of ratings downgrade
19 implied by her rate of return recommendation?

20 A. No, I do not believe it does. Her simplified analysis uses marginal tax rates
21 rather than effective rates, and excludes some utility interest charges, such as

1 customer deposits. Refining the calculations for these items would further
2 reduce the indicated coverage ratios.

3 Furthermore, as Ms. McKiddy points out, rating agencies examine
4 numerous factors in addition to interest coverage in assessing a company's
5 credit rating. Some of the most important such factors are cash flow coverage
6 ratios. Laclede tends to have relatively low cash flow measures since its
7 depreciation rates are among the lowest in the country.

8 Q. What are the credit ratings of the comparable companies identified by Ms.
9 McKiddy?

10 A. The average rating of the seven companies is A.

11 Q. Have you examined the return required in this case to produce interest
12 coverage consistent with an A rating?

13 A. Yes, I have. My Rebuttal Schedule JAF-4 details a recalculation of Ms.
14 McKiddy's interest coverage analysis at a return on equity necessary to
15 produce coverage of 3.1x, which is the midpoint of Standard & Poor's range
16 for A rated companies with Laclede's level of business risk. This analysis
17 indicates that an 11.4% return on equity would produce interest coverage
18 sufficient to maintain an A rating, based on Ms. McKiddy's simplified
19 methodology.

20 Q. Ms. McKiddy at page 33, line 21 of her direct testimony notes that her
21 recommendation "allows enough earnings power for Laclede to meet its Net
22 Earnings Requirement of two times the amount of the annual interest

1 requirements pursuant to provisions of its Supplemental Indenture (Source:
2 Company Response to Staff Rate Request No. 3805). Thus, the pro forma pre-
3 tax interest coverage test shows that Staff's recommended return on common
4 equity permits enough earnings potential for Laclede to meet its capital costs
5 based upon the return on common equity range for Laclede referenced above."
6 Do you agree with Ms. McKiddy's statement?

7 A. Absolutely not.

8 Q. Why not?

9 A. The net earnings requirement in the Indenture defines the minimum level of
10 interest coverage under which the Company would be permitted to issue first
11 mortgage bonds under the Indenture under the worst of conditions. It is not an
12 appropriate measure for an allowed return. Ms. McKiddy's return
13 recommendation results in coverage levels that bring the Company
14 uncomfortably close to the point where it could not even issue first mortgage
15 bonds in certain plausible adverse situations. The net earnings required
16 referenced in the Company's Indenture has no relevance to an appropriate
17 return on equity, which should be based on the accepted legal standards for
18 what constitutes a fair and reasonable return.

19 Q. Did Public Counsel witness Burdette perform any analysis of the impact of his
20 recommendation on Laclede's interest coverage?

21 A. Yes. Mr. Burdette calculated coverage ratios of 2.51x to 2.58x based on his
22 return recommendations (Schedule MB-11). Notably, however, Mr. Burdette

1 did not comment on these ratios in his direct testimony. I would note that Mr.
2 Burdette's calculated interest coverage ratios are even lower than those
3 produced by Ms. McKiddy's recommendation.

4 Q. Do you have any other comments regarding Mr. Burdette's calculation of
5 interest coverage?

6 A. Yes. While Mr. Burdette's calculations indicate that his recommended return
7 would result in a credit rating of BBB for Laclede, he has excluded other BBB
8 rated companies from his selection of comparable companies.

9 Q. Please summarize your conclusions regarding the impact of Staff and Public
10 Counsel's return recommendations on Laclede's credit ratings.

11 A. By their own calculations, Ms. McKiddy and Mr. Burdette's rate of return
12 calculations result in coverage ratios implying a downgrade of Laclede's credit
13 ratings by at least three notches, and very possibly more. Credit rating
14 agencies have recently demonstrated a willingness to impose multi-notch
15 reductions. The implied BBB ratings are well below those of the comparable
16 companies selected by these witnesses. I believe that these results further
17 demonstrate the inadequacy of the rate of return recommendations of Staff and
18 the Office of the Public Counsel in this case.

19 **Accumulated Depreciation for Calculation of Revenue Requirement**

20 Q. What is the purpose of this portion of your rebuttal testimony?

21 A. I will discuss additional considerations relating to Staff's proposed treatment of
22 the Company's depreciation reserve as reflected in the direct testimony of

1 Rosella Schad. Company witness R. L. Sherwin also discusses this and other
2 depreciation issues in his rebuttal testimony.

3 Q. How has the Staff treated the depreciation reserve in this case?

4 A. As discussed more thoroughly in Mr. Sherwin's Rebuttal Testimony, the Staff
5 has proposed a theoretical reserve adjustment which reaches back to make
6 adjustments based on past collections of net salvage cost.

7 Q. What is the Commission's rule that specifies ratemaking treatment of
8 depreciation reserves?

9 A. The applicable rule is 4 CSR 240-10.020. This rule prescribes that in the
10 process of setting utility rates, the appropriate treatment of the depreciation
11 reserve is to impute a credit to rates equal to 3% of the depreciation reserve.

12 Q. Has this rule been followed in recent years?

13 A. No. Instead of following this rule, the Commission's practice has been to
14 subtract the accumulated depreciation from gross plant in the determination of
15 rate base, effectively imputing a credit on the reserve equal to the pretax rate of
16 return used in the rate calculation.

17 Q. Have you calculated the effect in this case if rates were established in
18 compliance with 4 CSR 240-10.020?

19 A. Yes. My Rebuttal Schedule JAF-5 shows the effect on revenue requirement of
20 calculating rates in compliance with this rule. Based on the March 31, 2002
21 updated depreciation reserve, compliance with the rule would increase revenue

1 requirement by \$26,977,801 based on Staff's high end recommended rate of
2 return or \$34,161,904 based on Laclede's recommended rate of return.

3 Q. Do these amounts reflect the impact of past non-compliance with 4 CSR 240-
4 10.020?

5 A. No. These amounts would apply only to the current revenue requirement in
6 this case. The amounts would exceed the entirety of Staff's claimed
7 depreciation reserve imbalance if one attempted to reach back to recognize
8 these past differences, but reaching back would be just as inappropriate in this
9 instance as it is with Staff's theoretical reserve adjustment.

10 Q. Has the Company's rate request included the effect of compliance with this
11 rule?

12 A. No. Laclede has voluntarily included a credit in rates based on recent
13 Commission practice despite the fact that it would be legally entitled to
14 recovery pursuant to the rule. However, the Company cannot support the
15 theoretical reserve adjustment proposed by Staff witness Rosella Schad. The
16 theoretical reserve adjustment would move the Company's rate treatment of the
17 depreciation reserve even farther from the rule. The Company urges the
18 Commission to reject Staff's proposed theoretical reserve adjustment as an
19 even greater deviation from 4 CSR 240-10.020.

20 **Income Taxes - Inventory Capitalized**

21 Q. Please describe the tax treatment applicable to natural gas and propane
22 inventory.

1 A. Certain costs related to acquisition and injection of gas for inventory purposes
2 are expensed when incurred for book purposes but capitalized for tax purposes
3 and deducted at the point of inventory withdrawal. This creates a book/tax
4 timing difference.

5 Q. What impact does this accounting have on the Company's books?

6 A. In any particular period, current taxes payable will be affected by an addition
7 or deduction, depending upon the timing and amount of the inflows and
8 outflows of these capitalized costs related to gas inventories. An offsetting
9 deferred tax entry is made to income taxes (i.e., the expense is normalized),
10 and a deferred tax balance exists on the books which consists of the cumulative
11 book/tax timing difference.

12 Q. How does the Company include this item in its calculation of income taxes for
13 ratemaking purposes?

14 A. The Company followed the above-described accounting. We included a
15 current tax deduction based on the book/tax timing difference in the test year,
16 and normalized that deduction with an offsetting deferred tax entry. The
17 cumulative book/tax timing difference (which essentially represents tax
18 deductions not yet taken) was included as an item of rate base since the
19 Company has not yet received the benefit of those tax deductions.

20 Q. How has Staff treated this item in its filing?

- 1 A. Staff witness John Cassidy has "flowed through" this item, in effect
2 recognizing only the current tax deduction. Staff has not included any rate
3 base impact.
- 4 Q. Which method is preferable?
- 5 A. The Company's normalization method produces the most reasonable results.
6 The Staff's use of flow through accounting can result in significant variations
7 from period to period due simply to the vagaries of changes in storage costs,
8 and injection/withdrawal timing. In fact, this case provides an excellent
9 illustration. The current tax deduction in the test year was \$1,389,000. This
10 amount was included in the Company's filing. By March 31, 2002, this
11 deduction had declined to \$85,000.
- 12 Q. Has the Staff included the March 31, 2002 amount in its filing?
- 13 A. No. At this point, the Staff has declined to update this item.
- 14 Q. Is there any reason that this item should not be updated consistent with the rest
15 of the case?
- 16 A. No.
- 17 Q. Is Staff's treatment of this item consistent with its past practice?
- 18 A. No. In Laclede Gas Case No. GR-2001-629, Staff used a five-year average of
19 current inventory capitalized.
- 20 Q. What would be the result if such treatment were used in this case?
- 21 A. This would result in an addition to taxable income of \$45,000.

1 Q. What is your recommendation regarding the appropriate tax treatment for
2 inventory capitalization?

3 A. The Commission should adopt the Company's normalization method. This
4 results in an increase in income tax expense of \$533,000 (revenue requirement
5 of \$868,000) and an addition to rate base of \$1,325,000. If the Commission
6 chooses to implement the Staff's flow-through method in this case, then the tax
7 deduction should be updated to March 31, 2002 levels in order to match this
8 expense to the rest of the case. This results in a \$500,000 increase to income
9 tax expense (revenue requirement of \$814,000).

10 Q. Should this item be included in the true-up?

11 A. Yes.

12 **Income Taxes - Net Cost of Removal**

13 Q. Please describe this issue.

14 A. Staff witness John Cassidy has included in his filed case the tax effect on the
15 amount of deductible net cost of removal actually incurred during fiscal 2001.
16 Subsequent to its filing, Staff has revised its position to include a tax effect on
17 the booked amount of cost of removal in the update period. The Company
18 proposes to include the actual cost of removal deductible for tax purposes as
19 updated through March 31, 2002.

20 Q. Why are book expense and tax deductible cost of removal different?

21 A. There are two primary differences. The first relates to the treatment of
22 overheads and interest for tax purposes and is not an issue in this case. The

1 second relates to removal cost which has been previously deducted and,
2 therefore, is not currently deductible when incurred. Staff's deduction based
3 on book cost of removal essentially deducts these amounts twice.

4 Q. You said that some of the incurred removal costs have been previously
5 deducted. How does this occur?

6 A. This occurs for older vintage property which is depreciated for tax purposes at
7 straight-line rates, which are the same as the book depreciation rates. Since the
8 book/tax depreciation rates until recently included an allowance for cost of
9 removal, the tax deduction related to that property has already been taken and,
10 thus, cannot be taken again when the removal cost is actually incurred.

11 Q. How are these costs accounted for?

12 A. These costs are applied to the tax depreciation reserve since they have already
13 been deducted. They are not deducted for tax purposes.

14 Q. Why is Staff's tax treatment of these costs inappropriate?

15 A. As I mentioned above, Staff includes a deduction for costs which have already,
16 previously been deducted.

17 Q. Has Staff used this inappropriate methodology in the past?

18 A. No, and since this treatment was not used in their direct filed case, I am not
19 certain of the reason. However, I presume that Staff has changed its position
20 due to the change in accounting implemented in the Company's previous rate
21 case wherein cost of removal is now treated as an item of expense on the books
22 of the Company.

1 Q. Does this change in book accounting justify Staff's use of book cost of removal
2 as tax deductible cost of removal?

3 A. No. The change in book accounting does not change the fact that the Company
4 has previously deducted a portion of these costs and, therefore, cannot do so a
5 second time.

6 Q. What is the impact of correcting Staff's double count of these tax deductions?

7 A. Income taxes in this case should be increased by \$924,000, resulting in
8 additional revenue requirement of \$1,505,000.

9 **Deferred Taxes on AAOs in Rate Base**

10 Q. Please describe this issue.

11 A. On page 7, lines 13-15 of his direct testimony, Staff witness Stephen Rackers
12 proposes to exclude from rate base the balances related to accounting authority
13 orders (AAOs), but include as an offset to rate base the associated deferred
14 taxes.

15 Q. Please explain how these AAO balances arise.

16 A. The costs deferred pursuant to these AAOs include depreciation expense,
17 property taxes and carrying costs, or operating expenses incurred by the
18 Company in providing utility service. These costs have not been funded by
19 nor recovered from ratepayers, but have been borne by the shareholders.
20 However, through the AAO process, the Commission has permitted the
21 Company to defer these costs for later recovery through rates. Hence, the
22 Company does not recognize these costs when incurred, but instead defers

1 A. Absolutely none. The deferred tax offset to rate base is created by the
2 existence of the rate base item. There is no basis for excluding a rate base
3 addition (the AAO balances) from cost of service while simultaneously
4 including an offset (the deferred tax offset) that is based on that addition.

5 Q. How are deferred taxes related to AAO balances calculated?

6 A. The deferred taxes are equal to the AAO balance multiplied by the tax rate.
7 Staff witness Rackers has calculated such balances as follows:

| | <u>GR-99-315</u> | <u>GR-2001-629</u> | <u>Total</u> |
|-------------------------|---------------------|--------------------|-----------------------------|
| 8 AAO Balance | \$10,537,042 | \$2,801,312 | |
| 9 Income Tax Rate | <u>x38.5596%</u> | <u>x38.5596%</u> | <u> </u> |
| 10 Deferred Tax Balance | <u>\$ 4,063,041</u> | <u>\$1,080,175</u> | <u>\$5,143,216</u> |

11 The Deferred Tax Balance is clearly a product of the AAO balance and the tax
12 rate. If there is no AAO balance in rate base, there can be no deferred tax
13 balance.
14

15 Q. Has Staff differentiated the deferred tax treatment of different types of AAO
16 balances?

17 A. Not in this case. However, in Laclede's 1999 rate case (GR-99-315) Staff
18 applied this mismatched treatment only to AAO balances associated with the
19 Gas Safety AAO. Other balances were not similarly treated. In fact, Staff had
20 mistakenly included the deferred tax offset related to Year 2000 deferrals in
21 rate base in its original filing in that case, and later corrected it. Mr. Rackers
22 noted in his surrebuttal testimony in that case (at page 13, line 6): "The

1 deferred taxes associated with the Year 2000 AAO were mistakenly included
2 in the accumulated deferred tax balance the Staff is proposing as an offset to
3 the rate base. The Staff will correct this item when it files updated accounting
4 schedules."

5 Q. Were deferred taxes related to AAO balances included in the determination of
6 rate base in Case No. GR-99-315?

7 A. No. None of these deferred taxes were included in that calculation.

8 Q. Please comment on Staff's proposal to include the mismatched rate base offset
9 in this case.

10 A. The 1999 rate case established a framework for the treatment of the substantial
11 AAO balances which had accumulated to that point. The parties in that case
12 agreed to numerous provisions which significantly reduced the economic value
13 to the Company of these AAO's including:

- 14 – elimination of four of the five AAOs;
- 15 – 15 year amortization of all AAO balances then outstanding, except for
16 the gas safety AAO, which is being amortized over 10 years;
- 17 – no rate base recovery on outstanding AAO balances;
- 18 – an imputed \$157,000 annual reduction for 15 years in the Gas Safety
19 AAO to cover theoretical maintenance savings (this is in addition to a
20 1% reduction of the interest rate used for accrual of interest expense for
21 this same purpose); and,

1 – an additional \$33,000 annual reduction for the term of rates in GR-99-
2 315 to cover additional maintenance savings.

3 It would be totally inappropriate to further reduce the economic value of these
4 AAOs by imputing a deferred tax offset not included in GR-99-315.

5 Q. You mentioned a \$33,000 annual reduction for the term of rates in GR-99-315
6 related to maintenance savings. What is the treatment of that item in the
7 current case?

8 A. Staff has proposed to continue the reduction in cost of service of \$33,000.
9 However, Staff has provided no rationale for this adjustment, and I urge the
10 Commission to reject it.

11 Q. Please summarize your position regarding Staff's treatment of deferred taxes
12 on AAO balances.

13 A. Staff's adjustment is incorrect. It is totally inappropriate to include a deferred
14 tax offset in rate base when the item upon which the offset is based is itself
15 excluded from rate base. In any event, this mismatched treatment is unfair to
16 the Company since it significantly reduces the economic value of AAOs that
17 were already substantially reduced in the Company's 1999 rate case. In that
18 case, the carefully crafted resolution of the then outstanding AAO issues
19 excluded from rate base both the AAO balances and the related deferred taxes.

20 **SERP Pension Expense**

21 Q. What is the issue in this case regarding this expense item?

1 A. Laclede filed for recovery of these expenses on a FAS 87/88 basis, but has
2 agreed to include an amount in rates based on payments to participants, which
3 is Staff's preference. The remaining issue is the appropriate calculation of a
4 normal payment amount for inclusion in cost of service.

5 Q. How has Staff calculated SERP payments in this case?

6 A. Staff witness Janis Fischer has used the test year actual payments.

7 Q. Does this generate a reasonable normalized payment amount?

8 A. No, it does not. The reason is because of the irregular pattern of payments
9 made under the SERP. SERP payments are subject to extreme volatility due to
10 the occasional payment of lump sums under the plan. The test year included
11 no lump sums and, therefore, is significantly less than the amount of payments
12 which would be expected over the long term.

13 Q. What do you recommend?

14 A. I recommend the use of a ten-year average of SERP payments to generate a
15 normalized payment amount in this case. This adjustment would add \$508,000
16 to Staff's calculation of SERP payments.

17 Q. Five-year averages are used for normalization periods in many rate case
18 adjustments. Why do you recommend a ten-year average for SERP payments?

19 A. I believe that the sporadic and occasional nature of these payments support the
20 use of a longer averaging period. I would note that the use of a five-year
21 average in this case would have increased the adjustment to Staff's calculation
22 of SERP cost by \$917,000.

1 **Property Tax**

2 Q. Please describe the issue regarding property taxes.

3 A. Laclede's direct filing included the impact of estimated assessments as of
4 January 1, 2002 for property tax payments. Staff witness Leasha Teel's direct
5 filing was based on January 1, 2001 assessments.

6 Q. Have actual assessments as of January 1, 2002 become available subsequent to
7 these filings?

8 A. Yes. Most assessments are now known.

9 Q. Has Staff included the effect of the January 1, 2002 assessments in its updated
10 case?

11 A. No.

12 Q. Should the impact of these January 1, 2002 assessments on property taxes be
13 included in the case as updated through March 31, 2002?

14 A. Yes. These are known and measurable costs which the Company is incurring,
15 and which have reasonably been included in rates in past cases. The impact of
16 including these costs is an increase of \$287,000 in revenue requirement.

17 Q. Does this conclude your rebuttal testimony?

18 A. Yes.

**Regulatory Research Associates (RRA)
Major Rate Case Decisions
April 10, 2002**

| | <u>ROR %</u> | <u>ROE%</u> | | <u>Eq. As % Cap. Struc.</u> | <u>Weighted Cost of Equity</u> | <u>Weighted Cost of Debt & Preferred</u> |
|--------|--------------|--------------|------------|---------------------------------|--|--|
| 1991 | 10.45% | 12.55% | (45)* | 43.80% | 5.50% | 4.95% |
| 1992 | 10.01% | 12.09% | (48) | 44.69% | 5.40% | 4.61% |
| 1993 | 9.46% | 11.41% | (32) | 47.40% | 5.41% | 4.05% |
| 1994 | 9.29% | 11.34% | (31) | 45.15% | 5.12% | 4.17% |
| 1995 | 9.44% | 11.55% | (33) | 45.90% | 5.30% | 4.14% |
| 1996 | 9.21% | 11.39% | (22) | 44.34% | 5.05% | 4.16% |
| 1997 | 9.16% | 11.40% | (11) | 48.79% | 5.56% | 3.60% |
| 1998 | 9.44% | 11.66% | (10) | 46.14% | 5.38% | 4.06% |
| 1999 | 8.81% | 10.77% | (20) | 45.08% | 4.86% | 3.95% |
| 2000 | 9.20% | 11.43% | (12) | 48.85% | 5.58% | 3.62% |
| 2001 | 8.96% | 11.08% | (16) | 47.20% | 5.23% | 3.73% |
| **2002 | 8.51% | 10.87% | (5) | 46.15% | 5.02% | 3.49% |
| | | Total | 285 | | | |

| | | | | | | |
|--|-------|--------|--|--------|-------|-------|
| Average | 9.33% | 11.46% | | 46.12% | 5.28% | 4.04% |
| Ameren midpoint EC-2002-1 | 8.31% | 9.41% | | 59.08% | 5.56% | 2.75% |

| | <u>Ameren</u> | <u>RRA 2002 **</u> |
|---|---------------|--------------------|
| Weighted Cost of Equity | 5.56% | 5.02% |
| times Tax Multiplier | 1.6231 | 1.6231 |
| plus Weighted Cost of Debt and Preferred | 2.75% | 3.49% |
| equals Before Tax Weighted Cost of Capital | 11.77% | 11.64% |

* Number of observations each period indicated in parenthesis.

** First quarter 2002, Jan-Mar.

This is Schedule 2 from the surrebuttal testimony of Staff witness Ronald Bible in Ameren Case No. EC-2002-1.

**Regulatory Research Associates (RRA)
Major Rate Case Decisions
Gas Utilities
July 9, 2002**

| | ROR% | ROE% | * Cap.Struc. | Eq. As % Cap.Struc. | Weighted Cost of Equity | Weighted Cost of Debt & Preferred |
|---|--------------|---------------|-------------------------|--------------------------------|--|--|
| 1992 | 10.10% | 12.01% | (29) | 46.64% | 5.60% | 4.50% |
| 1993 | 9.44% | 11.35% | (45) | 46.15% | 5.24% | 4.20% |
| 1994 | 9.51% | 11.35% | (28) | 48.12% | 5.46% | 4.05% |
| 1995 | 9.64% | 11.43% | (16) | 49.98% | 5.71% | 3.93% |
| 1996 | 9.25% | 11.19% | (20) | 47.69% | 5.34% | 3.91% |
| 1997 | 9.13% | 11.29% | (13) | 47.78% | 5.39% | 3.74% |
| 1998 | 9.46% | 11.51% | (10) | 49.50% | 5.70% | 3.76% |
| 1999 | 8.86% | 10.66% | (9) | 49.06% | 5.23% | 3.63% |
| 2000 | 9.33% | 11.39% | (12) | 48.59% | 5.53% | 3.80% |
| 2001 | 8.51% | 10.95% | (7) | 43.96% | 4.81% | 3.70% |
| **2002 | <u>8.97%</u> | <u>11.22%</u> | <u>(7)</u> | <u>49.44%</u> | <u>5.55%</u> | <u>3.42%</u> |
| Total | | | (196) | | | |
| Average | 9.29% | 11.30% | | 47.90% | 5.41% | 3.88% |
| GR-2002-356 Recommendations: | | | | | | |
| Staff High | 7.79% | 9.75% | | 41.85% | 4.08% | 3.71% |
| OPC High | 8.06% | 10.20% | | 38.71% | 3.95% | 4.11% |
| Laclede | 9.01% | 11.75% | | 42.40% | 4.98% | 4.03% |

| | RRA Avg. | RRA 2002 | Staff High | OPC High | Laclede |
|--|-----------------|-----------------|-------------------|-----------------|----------------|
| Weighted Cost of Equity | 5.41% | 5.55% | 4.08% | 3.95% | 4.98% |
| times Tax Multiplier | 1.6231 | 1.6231 | 1.6231 | 1.6231 | 1.6231 |
| plus Wtd Cost of Debt and Preferred | 8.78% | 9.01% | 6.62% | 6.41% | 8.08% |
| equals Before Tax Wtd Cost of Capital | 3.88% | 3.42% | 3.71% | 4.11% | 4.03% |
| | 12.66% | 12.43% | 10.33% | 10.52% | 12.11% |

* Number of observations each period indicated in parenthesis.

** First and Second Quarters, Jan. - June.

This Schedule recreates the analysis performed by Staff witness Ronald Bible in his surrebuttal testimony in Ameren Case No. EC-2002-1, as applied to the return recommendations in Laclede Gas Case No. GR-2002-356.



Moody's Investors Service

Global Credit Research
Rating Action
2 MAY 2002Rebuttal Schedule JAF-3
page 1 of 2

Rating Action: Laclede Gas Company

MOODY'S DOWNGRADES LACLEDE GAS COMPANY'S DEBT RATINGS (SR. SECURED TO A1); CONFIRMS COMMERCIAL PAPER RATING AT PRIME-1**Approximately \$360 Million of Laclede Gas Company debt affected Approximately \$500 Million of The Laclede Group's Newly-Registered shelf are affected**

New York, May 02, 2002 -- Moody's Investors Service downgraded the senior secured ratings of Laclede Gas Company ("Laclede") to A1 (senior unsecured implied A2) while maintaining the commercial paper rating at Prime-1. At the same time it assigned a first-time senior unsecured debt rating of (P)A3 to the \$500 million shelf of The Laclede Group, Inc. ("LGI"). The outlook remains negative due to regulatory risk.

Moody's rating action reflects its continuing concerns regarding Laclede's weakened credit measures due to increased earnings pressure and near-term regulatory risk. Laclede's earnings and cash flow are highly sensitive to weather and Laclede is operating without the benefit of a weather mitigation clause or some other mechanism that would reduce its weather exposure in this area. For the six months ended March 31, 2002, utility operating margins were down almost 20% from the comparable period in 2001 while Net Income for the Laclede Group was down 27%. Laclede is also in the midst of various regulatory proceedings with the Missouri Public Service Commission ("MPSC") including a weather mitigation clause in the pending rate case. Laclede expects the rate case to be resolved by the end of calendar year 2002. This past winter's warm weather and insufficiency of regulatory support on the part of its regulators (as exhibited by the rejection of the company's successful Gas Supply Incentive Plan), have affected Laclede's cash flows and further hampered its operating and debt coverage ratios relative to its historical measures and those of its peers.

LGI is a recently-formed holding company for various operating subsidiaries including Laclede and SM&P Utility Resources, Inc., an unregulated company acquired in January of 2002. The A3 rating reflects Moody's approach of rating the parent holding companies of regulated utilities one notch lower than the senior unsecured debt ratings of the regulated entity ("Laclede"). The new parent company rating also takes into account the relative stability of cash flows and investment grade credit quality required for Laclede by the Missouri Public Service Commission in its approval last July for the formation of the LGI parent holding company structure and the relatively marginal impact of the group's unregulated business line.

New ratings for Laclede are as follows: Newly assigned ratings for LGI shelf are as follows:

Senior secured debt - A1; Senior unsecured debt - (P)A3

Senior secured shelf - (P)A1; Subordinated debt and trust preferred securities - (P)Baa1

Senior unsecured shelf - (P)A2. Preferred stock - (P)Baa2

Confirmed ratings are as follows:

Commercial Paper - P-1.

Laclede Gas Company is a natural gas distribution company serving a territory in eastern Missouri, including St. Louis and is a utility regulated by the MPSC. It is the principal operating subsidiary of The Laclede Group, Inc. and is headquartered in St. Louis, Missouri.

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Laclede Gas Company
 Case No. GR-2002-356
 Analysis of Staff Interest Coverage Calculation

| | Staff Filing (from McKiddy Sch. 31) | | | Necessary To Maintain Rating of A 11.40% |
|---|-------------------------------------|--------------|---------------|---|
| | Low 8.75% | Mid 9.25% | High 9.75% | |
| Return on Equity | | | | |
| 1. Common Equity | 286,125,637 | 286,125,637 | 286,125,637 | 286,125,637 |
| 2. Earnings Allowed | 25,035,993 | 26,466,621 | 27,897,250 | 32,618,323 |
| 3. Preferred Dividends | 62,669 | 62,669 | 62,669 | 62,669 |
| 4. Net Income Available | 25,098,662 | 26,529,290 | 27,959,919 | 32,680,992 |
| 5. Tax Multiplier | 1.6231 | 1.6231 | 1.6231 | 1.6231 |
| 6. Pre-Tax Earnings | 40,737,043 | 43,059,062 | 45,381,081 | 53,043,742 |
| 7. Annual Interest Costs | | | | |
| - Long Term | 21,466,351 | 21,466,351 | 21,466,351 | 21,466,351 |
| - Short Term | 3,840,595 | 3,840,595 | 3,840,595 | 3,840,595 |
| Total | 25,306,946 | 25,306,946 | 25,306,946 | 25,306,946 |
| 8. Available for Coverage | 66,043,989 | 68,366,008 | 70,688,027 | 78,350,688 |
| 9. Pro Forma Pre-Tax Interest Coverage | 2.61 | 2.70 | 2.79 | 3.10 |
| Implied Credit Rating | BBB+ | BBB+ | BBB+ | A |

Note: This calculation is based on Staff's simplified analysis. The actual coverage would likely be lower because Staff uses the marginal tax rate rather than the effective rate and because Staff excludes certain utility interest expense, such as customer deposits, which should be included.

**Laclede Gas Company
Case No. GR-2002-356
Impact of Commission Rule 4 CSR 240-10.020 on Revenue Requirement**

| | <u>Staff High</u> | <u>Company</u> |
|--|--------------------------|--------------------------|
| Depreciation Reserve at March 31, 2002 (from Staff EMS Run) | <u>\$ 374,172,000</u> | <u>\$ 374,172,000</u> |
| Authorized Pretax Rate of Return | 10.21% | 12.13% |
| Income Imputed Pursuant to 4 CSR 240-10.020 | <u>3.00%</u> | <u>3.00%</u> |
| Difference | <u>7.21%</u> | <u>9.13%</u> |
| Additional Revenue Requirement to Comply with 4 CSR 240-10.020 | <u>\$ 26,977,801</u> | <u>\$ 34,161,904</u> |