Exhibit No.:

Issue: Response to Renew Missouri, et al.

Witness: Tim M. Rush
Type of Exhibit: Rebuttal Testimony

Sponsoring Party: Kansas City Power & Light Company

KCP&L Greater Missouri Operations Company

Case No.: EC-2013-0379

EC-2013-0380 [Consolidated]

Date Testimony Prepared: August 9, 2013

#### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: EC-2013-0379 and EC-2013-0380

#### **REBUTTAL TESTIMONY**

**OF** 

#### TIM M. RUSH

#### ON BEHALF OF

# KANSAS CITY POWER & LIGHT COMPANY and KCP&L GREATER MISSOURI OPERATIONS COMPANY

Kansas City, Missouri August 2013

# REBUTTAL TESTIMONY

## OF

# TIM M. RUSH

# Case No. EC-2013-0379 and EC-2013-0380

1	Q:	Please state your name and business address.
2	A:	My name is Tim M. Rush. My business address is 1200 Main Street, Kansas City,
3		Missouri 64105.
4	Q:	By whom and in what capacity are you employed?
5	A:	I am employed by Kansas City Power & Light Company ("KCP&L") as Director,
6		Regulatory Affairs.
7	Q:	What are your responsibilities?
8	A:	My general responsibilities include overseeing the preparation of the rate case, class cost
9		of service and rate design of both KCP&L and KCP&L Greater Missouri Operations
10		Company ("GMO"). I am also responsible for overseeing the regulatory reporting and
11		general activities as they relate to the Missouri Public Service Commission ("MPSC" or
12		"Commission").
13	Q:	Please describe your education, experience and employment history.
14	A:	I received a Master of Business Administration degree from Northwest Missouri State
15		University in Maryville, Missouri. I did my undergraduate study at both the University
16		of Kansas in Lawrence and the University of Missouri in Columbia. I received a
17		Bachelor of Science degree in Business Administration with a concentration in
18		Accounting from the University of Missouri in Columbia.

- 1 Q: Please provide your work experience.
- 2 A: I was hired by KCP&L in 2001 as the Director, Regulatory Affairs. Prior to my
- 3 employment with KCP&L, I was employed by St. Joseph Light & Power Company
- 4 ("Light & Power") for over 24 years. At Light & Power, I was Manager of Customer
- 5 Operations from 1996 to 2001, where I had responsibility for the regulatory area, as well
- as marketing, energy consultant and customer services area. Customer services included
- 7 the call center and collections areas. Prior to that, I held various positions in the Rates
- 8 and Market Research Department from 1977 until 1996. I was the manager of that
- 9 department for fifteen years.
- 10 Q: Have you previously testified in a proceeding before the MPSC or before any other
- 11 utility regulatory agency?
- 12 A: I have testified on several occasions before the MPSC on a variety of issues affecting
- regulated public utilities. I have additionally testified at the Federal Energy Regulatory
- 14 Commission and the Kansas Corporation Commission.
- 15 Q: On whose behalf are you testifying?
- 16 A: I am testifying on behalf of KCP&L and GMO (the "Companies").
- 17 Q: What is the purpose of your Rebuttal Testimony?
- 18 A: The purpose of my Rebuttal Testimony is to address certain issues contained in the
- 19 testimony of Missouri Solar Applications, LLC witness Vaughn Prost and Renew
- 20 Missouri witness Patrick J. Wilson.

1	BACKGROUND
	DAUNGKUUND

2	0:	What Commission dockets	s predated Earth Island's complain	nt?

A: On April 16, 2012, KCP&L and GMO filed their 2012 Annual Renewable Energy Standard ("RES") Compliance Report in Case No. EO-2012-0348 and 0349 respectively. Earth Island Institute d/b/a Renew Missouri and Missouri Solar Applications, LLC, along with several other organizations filed comments in opposition on May 31, 2012. Those comments argued that the Companies may not rely on Renewable Energy Credits ("RECs") collected before January 1, 2011 to meet their RECs for 2011 and that the Companies may not meet their solar obligations by purchasing unbundled RECs associated with power generated in other states. Neither organization, nor any other party, complained about the Companies' method of calculating the 1% cap. MPSC Staff ("Staff") filed a report on May 31, 2012 that it found no deficiencies in Companies' plan.

### 13 Q: What decision did the Commission make in these dockets?

14 A: The Commission's August 15, 2012 Order in both dockets concluded that no further 15 order from the Commission was appropriate at that time.

#### RESPONSE TO DIRECT TESTIMONY OF VAUGHN PROST

# 17 Q: What does Mr. Prost indicate is the purpose of his testimony?

A: On page 3 of his Direct Testimony, Mr. Prost indicates that the purpose of his testimony is to demonstrate his own interest – and the interests of similarly situated companies in the Missouri solar industry in having sections (5) and (7)(B)1.f of the Commission's rule 4 CSR 240-20.100 fully enforced.

- 1 Q: What are the sections of 4 CSR 240-20.100 that Mr. Prost is suggesting that KCP&L
- 2 is deficient?

- 3 A: Mr. Prost believes that sections 5 and 7(B)1. of the rule were not followed by the
- 4 Companies. Section 5 is the provision that requires the 1% calculation of the retail rate
- 5 impact and reads as follows:
- 6 (5) Retail Rate Impact.
  - (A) The retail rate impact, as calculated in subsection (5)(B), may not exceed one percent (1%) for prudent costs of renewable energy resources directly attributable to RES compliance. The retail rate impact shall be calculated on an incremental basis for each planning year that includes the addition of renewable generation directly attributable to RES compliance through procurement or development of renewable energy resources, averaged over the succeeding ten (10)-year period, and shall exclude renewable energy resources owned or under contract prior to the effective date of this rule.
  - (B) The RES retail rate impact shall be determined by subtracting the total retail revenue requirement incorporating an incremental non-renewable generation and purchased power portfolio from the total retail revenue requirement including an incremental RES compliant generation and purchased power portfolio. The non-renewable generation and purchased power portfolio shall be determined by adding to the utility's existing generation and purchased power resource portfolio additional non-renewable resources sufficient to meet the utility's needs on a least-cost basis for the next ten (10) years. The RES-compliant portfolio shall be determined by adding to the utility's existing generation and purchased power resource portfolio an amount of renewable resources sufficient to achieve the standard set forth in section (2) of this rule and an amount of least-cost non-renewable resources, the combination of which is sufficient to meet the utility's needs for the next ten (10) years.

These renewable energy resource additions will utilize the most recent electric utility resource planning analysis. These comparisons will be conducted utilizing projections of the incremental revenue requirement for new renewable energy resources, less the avoided cost of fuel not purchased for nonrenewable energy resources due to the addition of renewable energy resources. In addition, the projected impact on revenue requirements by non-renewable energy resources shall be increased by the expected value of greenhouse gas emissions compliance costs, assuming that such costs are made at the expected value of the cost per ton of greenhouse gas emissions allowances, cost per ton of a greenhouse gas

emissions tax (e.g., a carbon tax), or the cost per ton of greenhouse gas emissions reductions for any greenhouse gas emission reduction technology that is applicable to the utility's generation portfolio, whichever is lower. Calculations of the expected value of costs associated with greenhouse gas emissions shall be derived by applying the probability of the occurrence of future greenhouse gas regulations to expected level(s) of costs per ton associated with those regulations over the next ten (10) years. Any variables utilized in the modeling shall be consistent with values established in prior rate proceedings, electric utility resource planning filings, or RES compliance plans, unless specific justification is provided for deviations. The comparison of the rate impact of renewable and non-renewable energy resources shall be conducted only when the electric utility proposes to add incremental renewable energy resource generation directly attributable to RES compliance through the procurement or development of renewable energy resources.

- (C) Rebates made during any calendar year in accordance with section (4) of this rule shall be included in the cost of generation from renewable energy resources.
- (D) For purposes of the determination in accordance with subsection (B) of this section, if the revenue requirement including the RES-compliant resource mix, averaged over the succeeding ten (10)-year period, exceeds the revenue requirement that includes the non-renewable resource mix by more than one percent (1%), the utility shall adjust downward the proportion of renewable resources so that the average annual revenue requirement differential does not exceed one percent (1%). In making this adjustment, the solar requirement shall be in accordance with subsection (2)(F) of this rule. Prudently incurred costs to comply with the RES standard, and passing this rate impact test, may be recovered in accordance with section (6) of this rule or through a rate proceeding outside or in a general rate case.
- (E) Costs or benefits attributed to compliance with a federal renewable energy standard or portfolio requirement shall be considered as part of compliance with the Missouri RES if they would otherwise qualify under the Missouri RES.

#### 1 Q: What does section (7)(B) of this rule state? 2 Section (7)(B)1.F. is the provision that requires a detailed explanation of the 1% A: 3 calculation of the retail rate impact. 4 **7**(B) RES Compliance Plan 5 1. The plan shall cover the current year and the immediately following two (2) calendar years. The RES compliance plan shall include, at a 6 7 minimum— 8 A. A specific description of the electric utility's planned actions to 9 comply with the RES; 10 B. A list of executed contracts to purchase RECs (whether or not 11 bundled with energy), including type of renewable energy 12 resource, expected amount of energy to be delivered, and contract duration and terms; 13 14 C. The projected total retail electric sales for each year; 15 D. Any differences, as a result of RES compliance, from the utility's preferred resource plan as described in the most recent 16 17 electric utility resource plan filed with the commission in accordance with 4 CSR 240- 22, Electric Utility Resource 18 19 Planning; 20 E. A detailed analysis providing information necessary to verify 21 that the RES compliance plan is the least cost, prudent 22 methodology to achieve compliance with the RES; 23 F. A detailed explanation of the calculation of the RES retail 24 impact limit calculated in accordance with section (5) of this rule. 25 This explanation should include the pertinent information for the 26 planning interval which is included in the RES compliance plan; 27 and 28 G. Verification that the utility has met the requirements for not 29 causing undue adverse air, water, or land use impacts pursuant to 30 subsection 393.1030.4. RSMo, and the regulations of the 31 Department of Natural Resources.

1	Q:	Have	the	Companies	complied	with	the	renewable	energy	resource	plan
2		requir	emen	ts of sections	(5) and (7)	of the	rule?				

- A: Yes. The Companies believe that they has complied with the reporting requirements as set out in 4 CSR 240.20-100. As set out in section (5)(A), the rule requires the calculation of the 1% cap for each planning year that includes the addition of renewable generation directly attributable to RES compliance. For the filing made on April 16, 2012, the planning years are the three consecutive years 2012, 2013 and 2014. No new renewable generation attributable to RES compliance was planned for any of those years.

  Please see the Rebuttal Testimony of Burton Crawford for additional explanation.
- 10 Q: The Staff also reviewed the filing for compliance with the rule. Did the Staff support the Companies' position?
- 12 A: Yes. The Staff in its May 31, 2012 report supported the Companies' position by
  13 indicating that it would not serve a purpose for the Companies to expend resources to
  14 provide a more detailed calculation, since the requirements of for the compliance plan are
  15 met by existing resources, new low-cost alternative resources and purchase of solar
  16 renewable energy certificates.
- 17 Q: Mr. Prost, in his Direct Testimony on page 4 lines 2-5, states that the rule requires 18 each utility to submit the calculation under Section (5) each year in its compliance 19 plan. Do you agree?

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A: No. The rule requires the utility to file the 1% rate calculation if any renewable generation is being planned in any of the planning years, as defined in the rule. As set out in section 7(B)1, the planning years shall cover the current year and the immediately following two (2) calendar years. The planning years in this filing that would include

1	2012, 2013 and 2014. No renewable generation was planned during the reporting period
2	and as such, no calculation was required.

- 3 Q: Have the Companies since filed their 1% cap calculation?
- 4 A: Yes. In the 2013 compliance plan, the Companies filed their 1% cap calculation.
- 5 Q: Did the Companies include a detailed calculation and explanation of that calculation?
- Yes, the Companies provided both the calculation and explanation of the calculation.

  Some of this information was highly confidential under 4 CSR 240-2.135 in that it contains specific marketing analysis, fuel and market forecast information relating to
- good services purchased or acquired for use by a company in providing services to customers. Intervenors can access to this highly confidential information under the
- Commission's rules.
- 13 Q: Do you believe that it is necessary to go back and calculate a 1% cap for the 2012
- 14 planning period?
- 15 A: No. There would be no purpose for this calculation as the 2012 planning period is over and the 2013 plan has been filed.

1		RESPONSE TO DIRECT TESTIMONY OF PATRICK J. WILSON
2	Q:	As described by Mr. Wilson, what was the purpose of his Direct Testimony?
3	A:	On page 3 of Mr. Wilson's Direct Testimony, he indicates that the purpose of his
4		testimony is to explain the purpose and the significance of the retail rate impact limitation
5		provision in sections (5) and (7)(B)1.F of the Commission's rule (4 CSR 240-20.100).
6	Q:	Is Mr. Wilson's testimony consistent with Mr. Prost as far as the purpose behind his
7		testimony?
8	A:	Yes. I think they are both relatively consistent. Both Mr. Wilson and Mr. Prost are
9		contending that the Companies should have filed the 1% cap calculation as part of their
10		2012 compliance plan filing. The purpose behind this position is so that the solar
11		developers can have an understanding of the calculation and how it may impact their
12		business.
13	Q:	Do you think that filing the 1% cap calculation for the 2012 through 2014 planning
14		period would have provided either Mr. Prost or Mr. Wilson with what they are
15		interested?
16	A:	The 2012 through 2014 plans filed by the Companies did include the estimated average
17		annual cost increase to meet RES compliance, which included anticipated solar rebates
18		and the cost of S-RECs. This should have provided the solar industry information helpful
19		to its business planning.

1	Q:	On page 7 of Mr. Wilson's Direct Testimony, he describes how the 1% calculation is
2		required each and every year. Do you agree with that position?

- A: No. As I previously testified and as set out in the rule under Section (5)(A), the only time the calculation is required is if a renewable generation source is going to be added during the planning period. As such, no calculation was required for the 2012-2014 planning period.
- 7 Q: Further in Mr. Wilson's response, he points out how it is incumbent upon the 8 MPSC regulators to access fines against the utilities. What do you say to his point?
- A: The MPSC does have the authority to impose fines. However, the Companies have complied with the RES rule requirements and therefore should not be subject to any fine by the Commission. The Staff has already determined that the Companies filings were not deficient and that the Companies complied with the rules. Even if the Commission decides that the Companies' calculation was incorrect, fines are not appropriate in this case since there was no guidance on how the new rule was to be interpreted.
- 15 Q: From the Companies perspective, what should the Commission do regarding the 16 complaint filed by Renew Missouri?
- 17 A: The Companies have complied with 4 CSR 204-20.100. As such, the Commission 18 should dismiss this case. The proper place to address the 1% cap calculation is in the 19 2013-2015 planning years filing made by the Companies in Case Nos. EO-2013-0504 20 and EO-2013-0505. Those filings includes the 1% cap calculation, address the 21 significant changes in the solar rebate program and provides detailed explanation of the 22 computation used in establishing the 1% cap. None of these issues can be addressed in 23 the complaint cases as they deal with past planning years by the Companies.

- 1 Q: Does that conclude your testimony?
- 2 A: Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

Earth Island Institute d/b/a Renew Missouri, et al.,	) )				
Complainants,					
v.	) Case No. EC-2013-0379				
Kansas City Power & Light Company,	)				
Respondent.	)				
Earth Island Institute d/b/a Renew Missouri, et al.,  Complainants,	)				
v.	) Case No. EC-2013-0380				
KCP&L Greater Missouri Operations Company,	() [Consolidated with Case No. EC-2013-0379] )				
Respondent.	)				
AFFIDAVIT	AFFIDAVIT OF TIM M. RUSH				
STATE OF MISSOURI )					
COUNTY OF JACKSON )					
Tim M. Rush, being first duly sworn	on his oath, states:				
1. My name is Tim M. Rush. I	work in Kansas City, Missouri, and I am employed				
by Kansas City Power & Light Company as	Director, Regulatory Affairs.				
2. Attached hereto and made a p	part hereof for all purposes is my Rebuttal Testimony				
on behalf of Kansas City Power & Light (	Company and KCP&L Greater Missouri Operations				
Company consisting of eleven	( / l ) pages, having been prepared in written				
form for introduction into evidence in the ab	ove-captioned docket.				

3. I	have knowledge of the matters set forth therein. I hereby swear and affirm that
my answers con	ntained in the attached testimony to the questions therein propounded, including
any attachments	s thereto, are true and accurate to the best of my knowledge, information and
belief.	Zim M. Rush
Subscribed and	sworn before me this / 9th day of August, 2013.

My commission expires: April 4, 2015

CARLA LOMAX
Notary Public - Notary Seal
State of Missouri
Commissioned for Clay County
My Commission Expires: April 06, 2015
Commission Number: 11169285