## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Kansas City Power \& Light ) Company and KCP\&L Greater Missouri ) Operations Company's Requests for Authority ) to Implement A General Rate Increase for ) Electric Service

File No. ER-2018-0145
and
File No. ER-2018-0146

## NON-UNANIMOUS STIPULATION AND AGREEMENT REGARDING PENSIONS AND OTHER POST-EMPLOYMENT BENEFITS

COMES NOW Kansas City Power \& Light Company ("KCP\&L"), KCP\&L Greater Missouri Operations Company ("GMO"), (collectively the "Company") and the Staff of the Missouri Public Service Commission ("Staff"), and respectfully state to the Missouri Public Service Commission ("Commission"):

KCP\&L, GMO and the Staff (individually "Signatory" and collectively "Signatories") have reached an agreement ("Agreement") that resolves between them pension and other postemployment benefit ("OPEB") costs for KCP\&L and GMO as of June 30, 2018, and identifies the treatment of KCP\&L and GMO’s pension and OPEB costs subsequent to the effective date of rates in these cases as indicated below. Nothing in this Agreement prevents any of the Signatories from proposing changes to the provisions of this Agreement in any future case. The Signatories are not bound to propose continuation of this treatment of pensions and OPEBs expense in future rate cases; i.e., they may propose other ratemaking treatment.

## PURPOSE OF THE STIPULATION AND AGREEMENT

The Generally Accepted Accounting Principles ("GAAP") related to pension and OPEB costs are identified in Accounting Standards Codification ("ASC") 715 - Compensation Retirement Benefits. Prior to the codification of accounting standards, GAAP for pensions and OPEB costs were included in Statement of Financial Accounting Standards ("FAS") Nos. 87, 88,

106, 112, 132(R) and 158. For purposes of clarity and consistency the original FAS designations will be used here.

This Stipulation and Agreement is intended to accomplish the following:
a. Establish in a single document the various pension and OPEB provisions that are appropriate for the calculation of pension and OPEB costs for financial reporting and ratemaking purposes.
b. Ensure that the FAS 87 cost used as a basis for the amount collected in rates is determined using the methods identified in paragraph 2 below for pension cost.
c. Ensure that the pension and OPEB costs, including amounts collected for FAS 88 regulatory assets that are fully amortized, used as basis for the amounts collected in rates are contributed, respectively, to the pension and OPEB trusts.
d. Ensure that amounts contributed by the Company to the pension and OPEB trusts, except as otherwise indicated herein, are considered for ratemaking and/or will be recoverable in rates approved by the Commission in these cases. Any reasonable and prudent amounts contributed by the Company to the trusts in the future will be considered for ratemaking in future rate cases. Nothing in this agreement should be considered as an assurance of recovery of future contributions in future rates, other than as allowed in paragraph 6.
e. Identify the pension and OPEB treatment of the Company's joint owners in the Iatan 1, Iatan 2 and La Cygne 1 and La Cygne 2 generating units/stations.
f. Identify for purposes of calculating the tracking mechanism included herein, the pension and OPEB Regulatory Assets and/or Liabilities and the annual Pension/OPEB Costs resulting from rates established in Case No. ER-2018-0145 and Case No. ER-2018-0146. The tracking mechanism requires that all Regulatory Assets and/or Liabilities, and annual Pension/OPEB Costs be identified as of the established true-up date for the Company's rate cases.
g. Identify the treatment of pension and OPEB costs under Statement of Financial Accounting Standards 88 ("FAS 88") for Missouri ratemaking purposes.
h. Recognize contributions in excess of FAS 87 pension expense to include contributions required as a result of the Employee Retirement Income Security Act of 1974, as amended (ERISA).

## PENSION PROVISIONS OF THE STIPULATION AND AGREEMENT

To accomplish the goals above, the Signatories agree to the following:

1. The Company's FAS 87 cost, for financial reporting purposes, will differ from the method used for ratemaking purposes described in paragraph 2 below. In January 2000, the Company made a voluntary decision (not required for compliance with a Commission order) to amortize gains and losses under FAS 87 for financial reporting purposes over a five (5) year period. A five (5) year average of the unrecognized gain/loss balance has been amortized over five (5) years since January 2000. KCP\&L and GMO have established a regulatory asset for the annual FAS 87 difference in the two different methods. The Company's outside actuary will maintain actuarial reports under each method on an annual basis. Any difference between the two methods
is merely a timing difference which will eventually be recovered, or refunded, through rates under the method used in setting rates over the life of the pension plan. No rate base recognition will be required for any regulatory asset or liability calculated in accordance with this Paragraph.
2. FAS 87 pension cost, used for Missouri ratemaking purposes, will be calculated based on the following methodology.
a. Market Related Value ("MRV") for asset determination, smoothing all asset gains and losses that occur on and after January 1, 2005 over five (5) years.
b. No $10 \%$ corridor.
c. Amortization period of ten (10) years for unrecognized gains and losses. (With a five (5) year MRV amortization - all gains/losses are reflected in fifteen (15) years).
d. Pension cost will be calculated by the Company's actuaries without regard for the extent to which the Company will expense or capitalize components of the cost. Only the expense component of such cost will be included in KCP\&L and GMO's cost of service.
e. The term "cost" as used herein means KCP\&L and GMO's share of the consolidated pension cost calculated by the Company's actuaries. The term "expense" as used herein means KCP\&L and GMO's share of the consolidated pension cost calculated by the Company's actuaries less the capitalization component of such cost. The capitalization component is derived by multiplying the capitalization rate determined in the Payroll Annualization adjustment by the pension cost.
f. "KCP\&L and GMO’s share" of the consolidated pension cost are derived by first applying the annualized KCP\&L or GMO payroll allocation factor, from the Payroll Annualization adjustment, to the consolidated Company's cost determined by the Company's actuaries for non-union and joint trustee pension plans after the joint owners' shares are eliminated. Both KCP\&L and GMO will reflect a limited-time funding adjustment to address the different funding statuses of the plans. This adjustment had the effect of decreasing the pension cost for GMO and increasing the pension cost for KCP\&L. In addition, KCP\&L will include their 47\% share of Wolf Creek pension costs and GMO will include their share of joint owner pension costs. Nothing in the above paragraph binds the Signatories from taking positions inconsistent with the provisions of the paragraph in future rate proceedings.
3. The Signatories agree that a FAS 87 regulatory asset or liability will be continued on KCP\&L and GMO’s books to track the difference between the level of FAS 87 cost calculated, pursuant to paragraph 2 above, during each current annual rate period, and the level of pension cost used to establish rates for that period. The level of FAS 87 current period cost, before capitalization, will be updated annually based on the amounts provided by the Company's actuaries. If the FAS 87 cost during the current period is more than the cost used to determine rates for the period, KCP\&L and GMO will establish a regulatory asset or reduce the existing regulatory liability. If the FAS 87 cost during the current period is less than the cost used to determine rates for the period, KCP\&L and GMO will either establish a regulatory liability or reduce the existing regulatory asset. If the current period FAS 87 cost becomes negative during a period in-between rate proceedings, KCP\&L and GMO will establish a regulatory liability equal to the difference
between the level of pension cost used to determine rates for that period, and \$0. Since paragraph 3 is a cash item, the cumulative net regulatory asset or liability will be included in rate base and amortized over five (5) years in KCP\&L and GMO's next Missouri rate case, subject to a review for prudence.
4. Any amount of FAS 87 cost (as calculated in paragraph 2 above), which exceeds the actual level of contributions as authorized in paragraph 6 below, must be funded by the Company, either through a cash contribution or through a reduction of the Prepaid Pension Asset discussed in paragraph 6 below.
5. Any FAS 87 amount that exceeds the actual level of contributions as authorized in paragraph 6 below that is not funded because it exceeds the amount of funding that is tax deductible will be tracked, as a regulatory liability, to ensure it is funded in the future when it becomes tax deductible. The non-funded amount (regulatory liability) will be allowed as a rate base offset (reduction) for the excess collected in rates, but not contributed to the trust fund until such time as the contribution occurs.
6. The Prepaid Pension Asset is $\$ 0$ at June 30, 2018 for KCP\&L and GMO. However, consistent with the goal expressed above, a new Prepaid Pension Asset may be established if KCP\&L or GMO's share of amounts contributed to the pension trust, as authorized for the reasons below, exceed the FAS 87 cost calculated in paragraph 2 above. Except as otherwise indicated below, the Signatories agree to allow the Company rate recovery for contributions made to the pension trust in excess of the FAS 87 cost calculated pursuant to paragraph 2 above for the following reasons:
a. The minimum required contribution under ERISA is greater than the FAS 87 cost level.
b. Additional contributions are made to avoid or reduce Pension Benefit Guarantee Corporation ("PBGC") variable premiums or to avoid benefit restrictions or "at risk" status under ERISA. Such contributions will be examined in future rate cases and a determination will be made at that time as to the prudency and reasonableness of these contributions, and the appropriate and proper level recognized for ratemaking as a Prepaid Pension Asset.
c. The Prepaid Pension regulatory asset will be continued and will be allowed rate base treatment for the excess of any contribution over the annual FAS 87 cost calculated in accordance with paragraph 2 above. This regulatory asset shall be used to satisfy, in whole or in part, the FAS 87 funding requirement described in paragraph 4 above. The Prepaid Pension Asset will be reduced as it is used to satisfy the FAS 87 funding requirement.
7. Any FAS 87 prepaid pension asset, other than the amount authorized in paragraph 6 above, will not earn a return in future regulatory proceedings.

## OPEBS PROVISION OF THIS STIPULATION AND AGREEMENT

8. The Signatories agree that KCP\&L and GMO will utilize a tracking mechanism for its share of FAS 106 OPEB costs consistent with the provisions of paragraphs 3 through 7 above, with the following modifications:
a. OPEB cost will be calculated based on FAS 106 requirements with the exception of KCP\&L’s share of Wolf Creek OPEBs.
b. All amounts provided in rates as calculated under FAS 106 shall be contributed to an OPEB trust, with the exception of amounts paid related to KCP\&L's share of Wolf Creek OPEBs.
c. Wolf Creek OPEBs cost will be based on the "pay as you go" amount; i.e, the amount actually paid to Wolf Creek after amounts to capital. Wolf Creek OPEBs cost and the amounts paid to Wolf Creek shall not be subject to any tracking, either independently or within KCP\&L's ongoing OPEB tracking mechanism.

TREATMENT OF PENSION/OPEB COST FOR JOINT OWNERS IN IATAN AND LA CYGNE
9. KCP\&L, GMO and The Empire District Electric Company ("Empire") jointly own the Iatan 1 generating unit. KCP\&L, GMO, Empire, Missouri Joint Municipal Electric Utility Commission ("MJMEUC"), and Kansas Electric Power Cooperative, Inc. ("KEPCO") jointly own the Iatan 2 generating unit and Iatan Common plant. KCP\&L and Westar Energy ("Westar") jointly own the La Cygne generating station, which includes units 1 and 2. As the majority owner and operator of the Iatan and La Cygne generating units/stations, KCP\&L allocates the operating costs, including pension/OPEB costs, to the other joint owners: GMO, Empire, MJMEUC, KEPCO and Westar. The Signatories agree employee pension and OPEB costs related to KCP\&L employees directly assigned to, or who allocate part of their time to, work for the Iatan 1 , Iatan 2 , Iatan Common and La Cygne 1 and La Cygne 2 generating units/stations will be calculated consistently with the methodology identified in the Payroll Annualization adjustment. Any cost or regulatory asset and/or liability, generated under paragraphs 2 through 8 above, will be calculated separately for the amounts related to KCP\&L's joint owners
10. KCP\&L will not reflect any regulatory assets and/or liabilities or annual pension and OPEB costs related to KCP\&L’s joint owners in its rate base or cost of service in any rate case. GMO will reflect its joint owner share of any regulatory assets and /or liabilities or annual pension and OPEB costs related to its share of the Iatan 1 and 2 generating units/stations and Iatan Common plant in rate base or cost of service in any GMO case.
11. KCP\&L, Westar, and KEPCO jointly own the Wolf Creek generating unit/station, but the Wolf Creek Nuclear Operating Corporation ("WCNOC"), not KCP\&L, operates the Wolf Creek generating unit/station. Thus, WCNOC allocates the operating costs, including pension/OPEB costs, to the joint owners, including KCP\&L.

## TREATMENT OF PENSION COST

FOR THE SUPPLEMENTAL EXECUTIVE RETIREMENT PLAN (SERP)
12. The Company maintains a Supplemental Executive Retirement Plan (SERP) for key employees which does not utilize a trust fund. WCNOC also maintains a SERP plan which does not utilize a trust fund. The Signatories agree that SERP expense will not be included in the tracking mechanism for Regulatory Assets and/or Liabilities nor will SERP expense be included in the amounts reflected below for this Agreement or in any costs included herein. SERP will be considered in KCP\&L and GMO’s cost of service separately for Missouri rate making purposes to the extent it is determined to be appropriate and reasonable. The Signatories are free to consider other alternative treatment in future rate cases.

## ANNUAL PENSION COST AND REGULATORY ASSETS

 CASE NOS. ER 2018-0145 AND ER 2018-014613. KCP\&L and GMO’s Missouri jurisdictional rates established in these cases, ER-2018-0145 and ER-2018-0146, are based on $\$ 45,770,829$ and $\$ 15,336,445$, (total company), respectively, for annual pension cost expensed under FAS 87, after removal of capitalized amounts
and the portion of KCP\&L's annual pension cost which is allocated to KCP\&L's joint owners in the Iatan and La Cygne generating units/stations, but before inclusion of allowable SERP pension costs and amortization of pension-related regulatory assets/liabilities. As described in paragraph 2, an annual funding status adjustment has been made from GMO to KCP\&L in the amount of $\$ 1.5$ million, before capitalization. The Company's actuaries have determined that this adjustment is required annually for an approximate ten (10) year period. This 10 year period began January 2010 and will end December 2019. As of January 2020, this funding status adjustment will be excluded from the pension tracker mechanism.
14. KCP\&L and GMO's Prepaid Pension Asset balances included in rate base, exclusive of the joint owners' shares, is \$0 (total company) at June 30, 2018.
15. KCP\&L and GMO’s FAS 87 Regulatory Asset included in rate base for the cumulative difference between pension cost recognized in its prior rates and its actual pension costs under FAS 87 since January of 2005 are $\$ 11,893,825$ and $\$ 37,058,691$ (total company), respectively, at June 30, 2018.
16. KCP\&L's and GMO's rates reflect the 5-year amortization of the FAS 87 Regulatory Asset identified in the prior paragraph at an annual rate before capitalization of $\$ 2,378,765$ and $\$ 7,411,738$ (total company), respectively. KCP\&L and GMO will amortize $\$ 1,648,722$ and $\$ 5,113,358$, respectively, (total company), after capitalization, to pension expense annually beginning with the effective date of rates established in cases ER-2018-0145 and ER-2018-0146.

## ANNUAL OPEB COST AND REGULATORY ASSETS CASE NOS. ER 2018-0145 AND ER 2018-0146

17. KCP\&L and GMO’s Missouri jurisdictional retail rates established in c a s es ER-2018-0145 and ER-2018-0146, are based on $\$ 1,504,028$ and $\$ 734,279$ (total company),
respectively, for annual OPEB cost expensed under FAS 106, before inclusion of the OPEB-related amortization of regulatory assets and/or liabilities. KCP\&L's rates will also include $\$ 419,183$ for their share of WCNOC OPEB O\&M costs based on the pay-as-you-go method.
18. KCP\&L and GMO’s FAS 106 Regulatory Liability included in rate base for the cumulative difference since inception between OPEB cost recognized in its prior rates and its actual OPEB costs under FAS 106 are $(\$ 5,850,628)$ and $(\$ 8,585,356)$ (total company), respectively, at June 30, 2018.
19. KCP\&L and GMO's rates reflect the 5-year amortization of the FAS 106 Regulatory Liability identified in the prior paragraph at an annual rate before capitalization of ( $\$ 1,170,126$ ) and $(\$ 1,717,071)$ (total company), respectively. KCP\&L and GMO will amortize ( $\$ 811,014$ ) and $(\$ 1,184,607)$ (total company), respectively, after capitalization, to OPEB expense annually beginning with the effective date of rates established in cases ER-2018-0145 and ER-2018-0146.
20. KCP\&L and GMO's Prepaid OPEB Asset balances included in rate base are $\$ 0$ at June 30, 2018.

## FAS 88 PENSION TREATMENT

21. The Signatories agreed to defer FAS 88 pension costs consistent with the agreement for FAS 87 deferred accounting treatment. Unlike FAS 87, which allows for delayed recognition in net periodic pension cost of certain unrecognized amounts, FAS 88 requires immediate recognition of certain costs arising from settlements and curtailments of defined benefit plans. FAS 88 costs are legitimate pension costs which should be recovered in rates. Any FAS 88 pension costs deferred will be amortized to cost-of-service over 5-years in KCP\&L and GMO's next rate case.
22. KCP\&L and GMO’s Regulatory Asset for FAS 88 pension costs will be tracked by vintage. At June 30, 2018, KCP\&L’s total company 2013, 2014 and 2017 vintages of FAS 88 regulatory assets were $\$ 3,041,039, \$ 4,523,405$ and $\$ 16,785,056$, respectively, exclusive of any amount allocated to KCP\&L’s joint owners. At June 30, 2018, GMO’s total company 2013, 2014 and 2017 vintages of FAS 88 regulatory assets were, $\$ 2,683,120 \$ 3,650,022$ and $\$ 8,266,068$, respectively.
23. KCP\&L and GMO's rates will continue to reflect the 5-year amortization of the 2013 and 2014 vintages identified in the prior paragraph at the annual total company amount of \$1,040,035 and $\$ 1,415,122$, respectively, for KCP\&L and $\$ 518,622$ and $\$ 713,047$, respectively, for GMO. In addition, the 2017 vintage identified in the prior paragraph will be included in KCP\&L and GMO rates at an annual total company amount of $\$ 2,326,744$ and $\$ 1,140,552$, respectively, after capitalization. KCP\&L and GMO will amortize FAS 88 costs to pension expense annually with the effective date of rates established in Case Nos. ER-2018-0145 and ER-20180146.
24. KCP\&L and GMO will be required to fund all FAS 88 pension costs it collects in rates. Since KCP\&L and GMO will not be required to fund any FAS 88 cost prior to recovery in rates, no rate base treatment will be required for the regulatory asset representing deferred FAS 88 costs.

## FAS 88 OPEB TREATMENT

25. The Signatories agree KCP\&L and GMO's FAS 88 OPEB costs will be deferred in a regulatory asset and amortized to cost-of-service over 5-years in the Company's next rate case. KCP\&L and GMO's FAS 88 OPEB costs deferred in a regulatory asset were $\$ 0$ at June 30, 2018.

## TREATMENT OF PENSION AND OPEB-RELATED OTHER COMPREHENSIVE INCOME (OCI)

26. The provisions of FAS 158, require certain adjustments to the pension and OPEBs asset and/or pension or OPEBs liability with a corresponding adjustment to equity (i.e., decreases/increases to Other Comprehensive Income). The Company shall be allowed to set up a regulatory asset/liability to offset any adjustments that would otherwise be recorded to equity caused by applying the provision of FAS 158 or any other FASB statement or procedure that requires accounting adjustments to equity due to the funded status or other attributes of the pension or OPEB plan. The parties acknowledge that the adjustments described in this paragraph shall not increase or decrease rate base.

## GENERAL PROVISIONS

27. This Agreement is being entered into solely for the purpose of settling the issues in this case explicitly set forth above. Unless otherwise explicitly provided herein, none of the Signatories to this Agreement shall be deemed to have approved or acquiesced in any ratemaking or procedural principle, including, without limitation, any cost of service methodology or determination, depreciation principle or method, method of cost determination or cost allocation or revenue-related methodology. Except as explicitly provided herein, none of the Signatories shall be prejudiced or bound in any manner by the terms of this Agreement in this or any other proceeding, regardless of whether this Agreement is approved.
28. This Agreement is a negotiated settlement. Except as specified herein, the Signatories to this Agreement shall not be prejudiced, bound by, or in any way affected by the terms of this Agreement: (a) in any future proceeding; (b) in any proceeding currently pending under a separate docket; and/or (c) in this proceeding should the Commission decide not to approve this Agreement, or in any way condition its approval of same.
29. This Agreement has resulted from extensive negotiations among the Signatories, and the terms hereof are interdependent. If the Commission does not approve this Agreement unconditionally and without modification, then this Agreement shall be void and no Signatory shall be bound by any of the agreements or provisions hereof.
30. This Agreement embodies the entirety of the agreements between the Signatories in this case on the issues addressed herein, and may be modified by the Signatories only by a written amendment executed by all of the Signatories.
31. If approved and adopted by the Commission, this Agreement shall constitute a binding agreement among the Signatories. The Signatories shall cooperate in defending the validity and enforceability of this Agreement and the operation of this Agreement according to its terms.
32. If the Commission does not approve this Agreement without condition or modification, and notwithstanding the provision herein that it shall become void, (1) neither this Agreement nor any matters associated with its consideration by the Commission shall be considered or argued to be a waiver of the rights that any Signatory has for a decision in accordance with RSMo. §536.080 or Article V, Section 18 of the Missouri Constitution, and (2) the Signatories shall retain all procedural and due process rights as fully as though this Agreement had not been presented for approval, and any suggestions, memoranda, testimony, or exhibits that have been offered or received in support of this Agreement shall become privileged as reflecting the substantive content of settlement discussions and shall be stricken from and not be considered as part of the administrative or evidentiary record before the Commission for any purpose whatsoever.
33. If the Commission accepts the specific terms of this Agreement without condition or modification, only as to the issues of the issues in these cases explicitly set forth above, the Signatories each waive their respective rights to present oral argument and written briefs pursuant to RSMo. §536.080.1, their respective rights to the reading of the transcript by the Commission pursuant to $\S 536.080 .2$, their respective rights to seek rehearing pursuant to $\S 536.500$, and their respective rights to judicial review pursuant to $\S 386.510$. This waiver applies only to a Commission order approving this Agreement without condition or modification issued in this proceeding and only to the issues that are resolved hereby. It does not apply to any matters raised in any prior or subsequent Commission proceeding nor any matters not explicitly addressed by this Agreement.

WHEREFORE, the undersigned Signatories respectfully request the Commission to issue an order in this case approving the Non-Unanimous Stipulation And Agreement Regarding Pensions And Other Post-Employment Benefits subject to the specific terms and conditions contained therein.

Respectfully submitted,

## Id/ Nicale Mers

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## ATTORNEYS FOR KANSAS CITY POWER \& LIGHT COMPANY AND KCP\&L GREATER MISSOURI OPERATIONS COMPANY

## CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this $21^{\text {st }}$ day of September, 2018.

## Rabert g. Hack

Robert J. Hack

