Exhibit No. 141

Issues: Overview Witness: Michael P. Skelly

Type: Supplemental Direct Testimony Sponsoring Party: Grain Belt Express Clean Line LLC

Case No.: EA-2016- 0358

Date of Testimony: November 12, 2018

# MISSOURI PUBLIC SERVICE COMMISSION **CASE NO. EA-2016-0358**

# SUPPLEMENTAL DIRECT TESTIMONY OF MICHAEL P. SKELLY ON BEHALF OF GRAIN BELT EXPRESS CLEAN LINE LLC

**November 12, 2018** 

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#### 1 I. INTRODUCTION AND PURPOSE OF TESTIMONY

- 2 Q. Please state your name, present position, and business address.
- 3 A. My name is Michael P. Skelly. I am chairman of Clean Line Energy Partners LLC
- 4 ("Clean Line"). I am also a Senior Advisor to Lazard Ltd. My business address is 1001
- 5 McKinney Street, Suite 700, Houston, Texas 77002.
- 6 Q. Have you previously submitted testimony in this proceeding?
- 7 A. Yes, I submitted direct testimony on August 30, 2016 and testified at the evidentiary
- 8 hearing in March 2017.
- 9 Q. What is the purpose of this supplemental direct testimony?
- 10 A. The purpose of my supplemental direct testimony is to report any material changes to my previously submitted testimony and exhibits in this proceeding. Like my prior testimony, 11 my supplemental direct testimony supports the Application of Grain Belt Express Clean 12 Line LLC ("Grain Belt Express" or "Company"), which is seeking a certificate of 13 convenience and necessity ("CCN") under Section 393.170.1.<sup>1</sup> This certificate would 14 authorize the Company to construct in Missouri 206 miles of the HVDC transmission line 15 ("HVDC Line") that will traverse the states of Kansas, Missouri, Illinois, and Indiana, 16 17 including an associated converter station in Ralls County, Missouri that will deliver energy to Missouri by interconnecting with the Ameren Missouri transmission line that 18 connects the Maywood and Montgomery 345 kV substations (the "Project"). This 19 20 converter station and associated alternating current ("AC") interconnecting facilities, including an AC switching station, together with the HVDC Line located in this state 21

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<sup>&</sup>lt;sup>1</sup> All statutory references are to the Missouri Revised Statutes (2016), as amended.

comprise the "Missouri Facilities." The HVDC Line will be located in the Missouri counties of Buchanan, Clinton, Caldwell, Carroll, Chariton, Randolph, Monroe and Ralls.

## II. OVERVIEW OF THE APPLICATION

- 4 Q. Are there any material changes to your prior overview testimony?
- 5 Yes. The major change is that Grain Belt Express Holding LLC has entered into an A. 6 agreement with Invenergy Transmission LLC (together with its affiliate, Invenergy LLC, "Invenergy"). Invenergy is a leading U.S.-based developer of wind, solar, and natural 7 gas-fueled power generation projects, to acquire Grain Belt Express with the goal of 8 9 completing the development and construction of the Project. Invenergy has developed 10 more than 20,000 MW of projects that are in operation, construction, or under contract. The details of this transaction are discussed in the supplemental direct testimony of Grain 11 12 Belt Express witness David Berry. Invenergy Senior Vice Presidents Kris Zadlo and Andrea Hoffman will discuss Invenergy's credentials and capabilities in their 13 supplemental direct testimony. 14
- O. Do you have confidence in Invenergy's capabilities to successfully develop, construct and operate the Project?
- 17 A. Yes. Invenergy is a true leader in renewable energy infrastructure development in the
  18 United States. I have great confidence in Invenergy's managerial, financial and
  19 operational qualifications and resources to bring the Project to completion.
- Q. Are there other material changes to the new facts that Grain Belt Express presented in this case that were different from what was filed in the 2014 Case, No. EM-2014-0207?

Generally, no. The few material changes that have occurred are discussed below. The
Company's transmission service agreement ("TSA") with the Missouri Joint Municipal
Electric Utility Commission ("MJMEUC") to purchase up to 250 MW of capacity from
the Project remains in place. The TSA was recently reaffirmed by MJMEUC through an
amendment which is discussed in the supplemental direct testimony of Grain Belt
Express witness David Berry and of MJMEUC witness John Grotzinger. Grain Belt
Express also has a TSA with Realgy Energy Services, an Illinois load-serving entity, that
was agreed to as of November 30, 2016. Realgy has agreed to buy 25 MW of
transmission service for delivery into Missouri and 25 MW of transmission service for
delivery into PJM.

Of the twelve other developments that I listed in my direct testimony at pages 8-10, most of them remain materially unchanged, as indicated below.

- a. As discussed in the supplemental direct testimony of Invenergy witness Mr. Zadlo, upon acquiring Grain Belt Express, Invenergy will follow its standard approach to project management and construction, and will evaluate all of the Company's existing project contracts, including the agreement with Quanta Services, Inc.
- b. Unchanged: The Project will offer 500 MW of bi-directional service from the Missouri converter station to PJM Interconnection LLC, ("PJM") (of which MJMEUC has agreed to purchase up to 50 MW). This service will allow Missouri utilities an additional means to earn revenue from off-system sales of excess power. Previously, Grain Belt Express had only offered transmission service to Missouri from the Project's Kansas converter station;

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1	c.	Unchanged: As discussed in Mr. Zadle
2		Invenergy will develop a Construction Pl
3		durations, and resources required to cons
4		similar to the Construction Plan attached
5		Testimony of Company witness Thomas F
6	d.	Unchanged: The Company has prepared
7		consistent with North American Electric F
8		certification requirements for transmission
9		Schedule <b>AWG-4</b> to the Direct Testimony
10	e.	Unchanged: The Company has advanced
11		Southwest Power Pool, Inc. ("SPP"), incl
12		an Interconnection Agreement with SPP a
13	f.	Regulatory changes that have recently occ
14		supplemental direct testimony of Grain Be
15	g.	As noted above, the transaction with Invo
16		by Mr. Berry and Mr. Zadlo.
17	h.	Unchanged: The Company has conferr
18		regarding appropriate inputs to production
19		power market impacts of the Grain Belt E
20	i.	Unchanged: The Company has revised ce
21		of the Project as a result of comment
22		negotiation efforts and public outreach

- o's supplemental direct testimony, an that outlines the scope, methods, struct the Grain Belt Express Project d as Schedule TFS-4 to the Direct F. Shiflett:
- d a more detailed compliance plan Reliability Corporation standards and on operators, which is attached as y of Company witness Wayne Galli;
- the interconnection process with the uding the negotiation and signing of nd ITC Great Plains;
- curred in Illinois are discussed in the elt Express witness Hans Detweiler.
- energy will be described more fully
- ed with Staff of the Commission on cost modeling of the wholesale xpress Project;
- rtain portions of the Proposed Route ts by landowners during easement sessions in 2016, as well as from

1	evidence provided a	t the	local	public	hearings	and	written	testimony	in	the
2	2014 Case;									

- Unchanged: The Company has established a Landowner Protocol that recognizes and respects the interests of landowners, which is attached as Schedule DKL-1 to the Direct Testimony of Company witness Deann Lanz. The Landowner Protocol includes the ability for landowners to elect into binding arbitration to determine the easement compensation. In addition, Grain Belt Express has committed to update county-wide market data studies with more recent land valuation information to determine the average per-acre value for specific land types in each county. The updated market studies will set a current basis for the easement payments from Grain Belt Express to landowners:
- k. Unchanged: The Company has agreed that no earlier than the 20<sup>th</sup> anniversary of the completion of the Project, Grain Belt Express will establish and maintain a decommissioning fund to be used in the remote event that the Company must dismantle, demolish, or remove all equipment facilities and structures. This would be the first transmission line decommissioning fund ever established in the United States; and
- No change: Developed a Missouri Agricultural Impact Mitigation Protocol
   ("MO Ag Protocol") to avoid, minimize, and mitigate for impacts to cropland
   and agricultural resources in Missouri, which is attached as Schedule JLA-2
   to the Direct Testimony of Company witness James Arndt.

- 1 Q. Please identify the witnesses who are submitting supplemental direct testimony on
- 2 behalf of Grain Belt Express.
- 3 A. The witnesses and the topics addressed in their supplemental direct testimony are as
- 4 follows:

Witness	Primary Testimony Topics	
Michael Skelly	Overview of the material changes in the Company's case	
David Berry	<ul> <li>The transaction between the Company and Invenergy</li> <li>How the Project continues to meet the <u>Tartan</u> criteria</li> <li>Updates regarding the TSA with MJMEUC</li> </ul>	
Jonathan Abebe	<ul> <li>Mr. Abebe adopts the direct and surrebuttal testimony of Anthony Wayne Galli</li> <li>Updates regarding developments that have occurred at PJM and MISO</li> </ul>	
Hans Detweiler	<ul> <li>Mr. Detweiler adopts the direct and surrebuttal testimony of Mark Lawlor and of Deann Lanz</li> <li>Updates regarding the status of the regulatory approval process in Kansas and Illinois</li> </ul>	
Kris Zadlo (Invenergy)	<ul> <li>Invenergy's managerial and operational experience and qualifications</li> <li>Need for the Project</li> <li>Economic feasibility of the Project</li> <li>Construction and landowner relationship issues</li> </ul>	
Andrea Hoffman (Invenergy)	<ul> <li>Invenergy's financial resources and capabilities to support the Project</li> <li>Project development and financing methods that Invenergy will follow</li> </ul>	

# Q. Will any of the Company's other witnesses present supplemental direct testimony?

No. With the exception of Prescott Hartshorne, who discussed the role of National Grid's financial and operational support of the Project, there have either been no changes to their testimony, or no change in material or significant facts, as indicated below. The support provided to Clean Line and to the Project by National Grid will be succeeded by the financial resources and operational experience of Invenergy, as discussed in the supplemental direct testimony of Mr. Zadlo and Ms. Hoffman.

Regarding the other witnesses whose prior testimony is summarized below, Mr. Detweiler or Mr. Berry will confirm in their supplemental direct testimony that there are no material changes to their testimony.

Witness	Primary Testimony Topics		
James Puckett	<ul> <li>Grain Belt Express's route determination process</li> <li>Basis for selection of the Proposed Route</li> <li>Missouri Route Selection Study and Routing Study Addendum</li> </ul>		
Suedeen Kelly	<ul> <li>How the Project meets the Tartan criteria</li> <li>How the Project benefits the Missouri public</li> <li>Why a participant-funded business model is a market-driven solution to transmission expansion</li> <li>How Grain Belt Express helps to solve the challenge of interregional transmission planning</li> </ul>		
James Arndt	<ul> <li>Industry standard agricultural impact mitigation practices</li> <li>Summary of the Company's Missouri Ag Policy</li> <li>Grain Belt Express' proposed and potential agricultural impact mitigation measures</li> </ul>		
William Bailey	Assessment of the scientific issues related to potential health effects of electric and magnetic fields as they relate to the Project		

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Witness	Primary Testimony Topics		
VVIENESS	Timary resumony ropics		
Thomas F. Shiflett <sup>2</sup>	<ul> <li>PAR Electric's relationship with Grain Belt Express</li> <li>How PAR will manage Project construction</li> <li>The Project's job impacts in Missouri</li> <li>Emergency response and restoration</li> <li>How PAR will maintain landowner relationships during the construction process</li> </ul>		
J. Neil Copeland	<ul> <li>Economic and environmental impacts of operation of the Grain Belt Express Project</li> <li>Production cost analysis</li> <li>Economic market study methodology</li> <li>Improvements since 2014 Grain Belt Express Case</li> </ul>		
Edward Pfeifer	<ul> <li>Loss of Load Expectation ("LOLE") analysis and results</li> <li>Reliability benefits that the Grain Belt Express Project will provide to Missouri</li> </ul>		
Wayne Wilcox	<ul> <li>Description of how the Project is in the public interest because it will bring revenue and opportunities to the Project area counties that it crosses</li> <li>Description of Grain Belt Express' work with landowners, county officials, and other community members</li> <li>A landowner's perspective on farming around transmission lines</li> </ul>		
Richard Tregnago	<ul> <li>Description of how the Project is in the public interest because it will bring property tax benefits to the Project Area counties it traverses</li> <li>How the property value of agricultural land with transmission lines is assessed</li> </ul>		
Richard J. Roddeweig	<ul> <li>Effects of transmission liens on property values</li> <li>Compensation proposal that Grain Belt Express will offer to landowners</li> </ul>		

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<sup>&</sup>lt;sup>2</sup> While existing contracts are subject to review by Invenergy, the general construction, emergency response restoration, and landowner relationship practices discussed in Mr. Shiflett's direct testimony will remain the same.

### III. OVERVIEW OF THE TARTAN CRITERIA

- 2 Q. Are there any material changes to your direct testimony on whether there is a need
- **3 for the service provided by the Project?**
- 4 A. No. As noted above, the Company's TSA with MJMEUC and its TSA with Realgy
- 5 Energy Services demonstrate a clear need for the service the Project will provide.
- 6 Q. Are there any material changes to your direct testimony on whether the Project is
- 7 **economically feasible?**

- 8 A. No. HVDC technology continues to be the most cost-effective and efficient way to move
- 9 large amounts of renewable energy over a long distance. As discussed by Mr. Abebe,
- new tariffs adopted by the Midcontinent Independent System Operator ("MISO") now
- specifically accommodate merchant HVDC projects like the Grain Belt Express Project.
- Western Kansas provides high capacity factor wind energy that is the cheapest form or
- renewable energy in the Midwest.
- 14 Q. Are there any material changes to your direct testimony on whether Grain Belt
- 15 Express has the financial capability to provide service?
- 16 A. Yes. As discussed by Mr. Berry and by Ms. Hoffman of Invenergy, the financial backing
- for the Company is as strong as, if not stronger, than the support provided by the current
- investors in Clean Line and the Company.
- 19 Q. Are there any material changes to your direct testimony on whether Grain Belt
- 20 Express has the operational qualifications to provide service?
- 21 A. Yes. As Mr. Zadlo discusses in supplemental direct testimony, Invenergy possesses
- substantial experience and expertise to support the construction and operation of the
- Great Belt Express Project. Invenergy is well qualified to complete the development

1	phase of the Project, to construct the transmission line and converter stations, and t	C
2	oversee its operation.	

- 3 Q. Are there any material changes to your direct testimony on whether the Project is in 4 the public interest?
- 5 A. No. If anything, the public interest is even greater today, as discussed by Mr. Zadlo in his supplemental direct testimony.

# 7 IV. <u>CLEAN LINE AND THE GRAIN BELT EXPRESS PROJECT</u>

- 8 Q. Are there material changes to this section of your direct testimony?
- 9 A. Yes. As noted above and as discussed by Mr. Berry in his supplemental direct testimony, 10 there is a material change in the ownership of Grain Belt Express. With regard to the 11 other projects that Clean Line had pursued, the following changes have occurred:
  - The Plains & Eastern transmission project was originally designed to deliver renewable energy from western Oklahoma to Arkansas and eastern Tennessee. As a result of changes in federal policy, in December 2017 Clean Line sold the Oklahoma portion of this project (Plains and Eastern Clean Line Oklahoma LLC) to NextEra Energy Resources. NextEra intends to use this asset to provide transmission service to wind generators in Oklahoma and the Southwest Power Pool.
  - In May 2018 Clean Line sold to Pattern Energy Group the Western Spirit transmission project and the Mesa Canyons Wind Farm project, both of which were in advanced stages of development and are expected to begin construction in 2019.

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1	<ul> <li>In July 2018 ConnectGen acquired the non-transmission development assets of</li> </ul>
2	Clean Line, including its interests in a 600 MW wind project and a series of
3	utility-scale wind and battery storage development projects.

- Clean Line is not now actively developing either the Rock Island or the Centennial West transmission projects.
- Q. Are there any updates to your direct testimony regarding the development activities
   that Grain Belt Express has been engaged in since the filing of the Application?
- 8 A. Yes. Changes that have occurred in Kansas and Illinois are discussed in the Supplemental Direct Testimony of Hans Detweiler.
- 10 V. <u>PUBLIC POLICY SUPPORTING THE DEVELOPMENT OF RENEWABLE</u> 11 ENERGY RESOURCES AND PRIVATE INVESTMENT IN INFRASTRUCTURE
- Q. Are there any material changes to your direct testimony regarding Missouri's public policy regarding its support of renewable energy and investment that supports renewable energy infrastructure?
- 15 A. No. Missouri's statutory policy has not changed, and the business community in
  16 Missouri continues to support the development of infrastructure such as the Grain Belt
  17 Express Project.
- 18 Q. Does this conclude your supplemental direct testimony?
- 19 A. Yes, it does.

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# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Grain Belt Express )	
Clean Line LLC for a Certificate of Convenience and	
Necessity Authorizing it to Construct, Own, Control,	Case No. EA-2016-0358
Manage, Operate and Maintain a High Voltage, Direct	
Current Transmission Line and an Associated Converter	
Station Providing an Interconnection on the Maywood-	
Montgomery 345 kV Transmission Line	

#### AFFIDAVIT OF MICHAEL P. SKELLY

COUNTY OF San Francisco

Michael P. Skelly, being first duly sworn upon his oath, states:

- 1. My name is Michael P. Skelly. I am the Chairman of Clean Line Energy Partners LLC.
- 2. Attached hereto and made a part hereof for all purposes is my Supplemental Direct Testimony on behalf of Grain Belt Express Clean Line LLC, having been prepared in written form for introduction into evidence in this proceeding.
- 3. I have knowledge of the matters set forth herein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Michael P. Skelly

Subscribed and sworn before me this 12th day of November 2018

Notary Public

A notary public or other officer completing this certificate verifies only the identity of the individual who signed the document to which this certificate is attached, and not the truthfulness, accuracy, or validity of that document.
State of California
County of San Francisco
Subscribed and sworn to (or affirmed) before me on this 2th day of, 20, by Milmael Helly
proved to me on the basis of satisfactory evidence to be the person show ho appeared before me.
RAQUELLE LOZADA COMM #2253979 Notary Public · California San Francisco County Comm. Expires Aug 13. 203 gnature