# **MISSOURI PUBLIC SERVICE COMMISSION**

## **STAFF REPORT**

## **SECOND PRUDENCE REVIEW OF CYCLE 2 COSTS**

## **RELATED TO THE**

# MISSOURI ENERGY EFFICIENCY INVESTMENT ACT

# FOR THE ELECTRIC OPERATIONS

OF

EVERGY METRO, INC., d/b/a Evergy Missouri Metro ("Evergy Missouri Metro"), f/k/a Kansas City Power & Light Company ("KCP&L")

April 1, 2018 through December 31, 2019

FILE NO. EO-2020-0227

Jefferson City, Missouri June 30, 2020

\*\* Denotes Confidential Information \*\*

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1	STAFF REPORT
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8	April 1, 2018 through December 31, 2019
9	FILE NO. EO-2020-0227
10	I. <u>Executive Summary</u>
11	The Missouri Public Service Commission ("Commission") Staff ("Staff") reviewed and
12	analyzed a variety of items in examining whether Evergy Metro, Inc. d/b/a Evergy Missouri
13	Metro ("Evergy Missouri Metro"), f/k/a Kansas City Power & Light Company ("KCPL")
14	reasonably and prudently incurred costs associated with its demand-side programs and
15	demand-side programs investment mechanism ("DSIM") which were approved by the
16	Commission's Order Approving Stipulation and Agreement Resolving KCPL's MEEIA Filing in
17	Case No. EO-2015-0240 ("Cycle 2 Plan").
18	This prudence review report ("Report") reflects Staff's second prudence review for
19	Evergy Missouri Metro's Missouri Energy Efficiency Investment Act <sup>1</sup> ("MEEIA") demand-side
20	programs and DSIM Cycle 2 costs arising from File No. EO-2015-0240, and covers the review
21	period of April 1, 2018 through December 31, 2019 ("Review Period"). This Report reflects
22	prudence review costs for Evergy Missouri Metro's Cycle 2 program costs ("Program Costs"),
23	annual energy and demand savings, TD, and interest. The total Review Period is comprised of
24	the following two (2) time periods.
25	1. The first time period is Cycle 2 program year 3 ("PY3") or program year 2018
26	("PY2018"). This is the time period beginning April 1, 2018 through March 31, 2019.
27	The total amount of program costs for PY3 was \$14,054,913 and the actual TD was

The total amount of program costs for PY3 was \$14,054,913 and the actual TD was \$8,370,876.

<sup>1</sup> Section 393.1075 RSMo 2016.

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2. The second time period is April 1, 2019 through December 31, 2019 ("PY4") or ("PY2019").<sup>2</sup> The total amount of program costs reported was \$11,814,397 and the actual TD was \$3,571,293.

Based on its review, Staff has identified a disallowance of expenses for conferences and meetings; MEEIA Cycle 3 expenses; memberships and sponsorships; other expenses; and Demand Response programs during the Review Period, identified in Table 1 below. Staff is recommending an ordered adjustment ("OA") in the amount of \$2,034,986.29, including interest<sup>3</sup>, in Evergy Missouri Metro's next DSIM Rider rate adjustment filing to adjust for these disallowed expenses. The recommended OA amount is explained in detail later in this Report.

Table 1						
Costs	Explanation of Costs	Disa	llowed Cost	Interest		ommended llowance
Conferences and Meetings	Page 14	\$	2,456.86	\$98.87	\$	2,555.73
Cycle 3 Expenses	Page 15	\$	1,786.42	\$57.28	\$	1,843.70
Memberships/Sponshorships/Assn Fees	Page 17	\$	14,559.00	\$418.78	\$	14,977.78
Other Expenses	Page 18	\$	1,526.08	\$31.00	\$	1,557.08
Demand Response	Page 24	\$	2,014,052.00	\$0.00	\$	2,014,052.00
Total		\$	2,034,380.36	\$605.93	\$	2,034,986.29

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## BACKGROUND

On August 28, 2015, Evergy Missouri Metro filed, in Case No. EO-2015-0240, its application under the MEEIA and the Commission's MEEIA rules<sup>4</sup> for approval of Evergy 14 15 Missouri Metro's second MEEIA application. On November 23, 2015, Evergy Missouri Metro, 16 Evergy Missouri West, Staff, Office of the Public Counsel, Missouri Division of Energy, Natural 17 Resources Defense Council, National Housing Trust, Earth Island Institute, d/b/a Renew Missouri, United for Missouri, and West Side Housing Organization filed a Non-Unanimous<sup>5</sup> 18 19 Stipulation And Agreement Resolving MEEIA Filings ("First Stipulation").

<sup>3</sup> Interest calculated on disallowances for Actual Program Costs, sections A through D through December 31, 2019, however interest was not calculated on disallowances in Actual Program Costs Section I.

<sup>&</sup>lt;sup>2</sup> The Commission approved Evergy Missouri West and Evergy Missouri Metro MEEIA Cycle 2 to be extended for up to nine months with a new date of not later than 12/31/2019 and the extended period will be deemed Program Year 4 (PY4). The Commission's Order Approving Stipulation and Agreement was filed on February 27, 2019 in Case No. EO-2019-0132.

<sup>&</sup>lt;sup>4</sup> 20 CSR 4240-20.093 and 20 CSR 4240-20.094.

<sup>&</sup>lt;sup>5</sup> Brightergy was the only party that objected to the stipulation. A hearing was held on January 12, 2016.

Through its March 2, 2016 Order Approving Non-Unanimous Stipulation And Agreement Resolving Kansas City Power and Light ("KCPL") Company's MEEIA Filing in Case No. EO-2015-0240, the Commission authorized Evergy Missouri Metro to implement its three-year<sup>6</sup> "Plan" including: 1) sixteen (16) demand-side programs ("MEEIA Programs") described in Evergy Missouri Metro's August 28, 2015 MEEIA application and modified to reflect the terms and conditions contained in the First Stipulation, 2) technical resource manual ("TRM") and 3) a demand-side programs investment mechanism. In its March 23, 2016 Order Approving Expedited Tariffs, the Commission approved rates for the DSIM Rider and approved a DSIM Charge<sup>7</sup> in Case No. EO-2015-0240 to be effective on April 1, 2016.

The Commission's April 6, 2016 Order Approving Second Stipulation and Agreement in Case No. EO-2015-0240 approved a Non-Unanimous Stipulation and Agreement ("Second Agreement") that was filed March 17, 2016. The Second Agreement was agreed to by the Company, Commission Staff, Office of the Public Counsel, Division of Energy, National Housing Trust, West Side Housing Organization, Natural Resources Defense Council, Earth Island Institute d/b/a Renew Missouri, and United for Missouri, Inc.<sup>8</sup> The Second Agreement replaced Appendix C of the First Agreement with a new Appendix 1 that modifies the incentive ranges for two programs that were either not complete or inaccurate and it also replaced Appendix I of the First Agreement with a new Appendix 2 that provides a complete list of DSM measures for Cycle 2 programs that were inadvertently omitted in Appendix I.

The Commission's February 27, 2019 Order Approving Stipulation and Agreement in Case No. EO-2019-0132 approved a Stipulation and Agreement Regarding Extension of MEEIA 2 Programs During Pendency of MEEIA 3 Case ("Third Agreement") that was filed February 15, 2019. The Third Agreement was agreed to by the Company, the Staff of the

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<sup>&</sup>lt;sup>6</sup> Starting April 1, 2016 and ending March 31, 2019. Starting April 1, 2019 the "three-year" plan was extended to a "four-year" plan in Commission *Order Approving Stipulation and Agreement* filed on February 27, 2019 in Case No. EO-2019-0132.

<sup>&</sup>lt;sup>7</sup> From Evergy Missouri Metro's Original Sheet No. 49F: Charges arising from the MEEIA Cycle 2 Plan that are the subject of this DSIM Rider shall be reflected in one "DSIM Charge" on customers' bills in combination with any charges arising from a rider that is applicable to post-MEEIA Cycle 2 Plan demand-side management programs approved under the MEEIA.

<sup>&</sup>lt;sup>8</sup> The Second Agreement is non-unanimous in that it was not signed by all parties. However, Commission Rule 20 CSR 4240-2.115(2) provides that other parties have seven days in which to object to a non-unanimous stipulation and agreement. If no party files a timely objection to a stipulation and agreement, the Commission may treat it as a unanimous stipulation and agreement. More than seven days passed and no party objected, therefore the Commission treated the Second Agreement as a unanimous stipulation and agreement.

1 Commission, the Office of the Public Counsel, the Missouri Department of Economic Development - Division of Energy, and Renew Missouri Advocates. The Third Agreement allowed for the Company to extend MEEIA Cycle 2 for up to nine months, with a new end date of not later than December 31, 2019. It also modified Appendix 1 (Incentive Ranges) and modified Appendix 2 (TRM), which will be used during the MEEIA Cycle 2 extension period.

Commission Rule 20 CSR 4240-20.093(11) requires that the Staff conduct prudence reviews of an electric utility's costs for its DSIM no less frequently than every twenty-four (24) months. This Report documents Staff's second review of the prudence of Evergy Missouri Metro's Cycle 2 Program Costs, annual energy and demand savings, TD, interest for the Review Period, and the over/under collection from the Commission approved Cycle 1 Performance Incentive ("PI").

Commission Rule 20 CSR 4240-20.093(10) requires that Evergy Missouri Metro file a quarterly Surveillance Monitoring Report. Addendum A to this Report is Page 7 of Evergy Missouri Metro's Quarterly Surveillance Monitoring Reports ("QSMR") including status of the MEEIA Programs and DSIM cost and savings for the quarter ended, and cumulative total ended December 31, 2019.

Table 2 below<sup>9</sup> identifies the line items and Review Period amounts from Addendum A which are the subject of Staff's prudence review.

continued on next page

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<sup>&</sup>lt;sup>9</sup> The Surveillance Monitoring Total Program Costs Interest in Table 2 accurately demonstrates the correct interest amount, as there was a small error in the March 2019 calculation. See Staff's Section X, footnote 43 for specific details.

Table 2			
Cumulative Totals for April 1, 2018 t	hrough December 31,	2019	
Category Descriptor Period To		riod Total	
Total Program Costs (\$)	Billed	\$	28,674,17
Total Program Costs (\$)	Actual	\$	25,869,31
Total Program Costs (\$)	Variance	\$	(2,804,867
Total Program Costs (\$)	Interest	\$	34,50
First Year Gross Annual Energy Savings (kWh)	Target		111,164,19
First Year Gross Annual Energy Savings (kWh)	<b>Deemed Actual</b>		121,323,62
First Year Gross Annual Energy Savings (kWh)	Variance		10,159,43
First Year Gross Annual Deemed Savings (kW)	Target		30,89
First Year Gross Annual Deemed Savings (kW)	Deemed Actual		31,04
First Year Gross Annual Deemed Savings (kW)	Variance		14
Throughput Disincentive Costs (\$)	Billed	\$	12,945,57
Throughput Disincentive Costs (\$)	Actual	\$	11,942,16
Throughput Disincentive Costs (\$)	Variance	\$	(1,003,402
Throughput Disincentive Costs (\$)	Interest	\$	44,48

In evaluating prudence, Staff reviews whether a reasonable person making the same decision would find both the information the decision-maker relied on and the process the decision-maker employed to be reasonable based on the circumstances and information known at the time the decision was made, *i.e.*, without the benefit of hindsight. The decision actually made is disregarded; instead, the review evaluates the reasonableness of the information the decision-maker relied on and the decision-making process the decision-maker employed. If either the information relied upon or the decision-making process employed was imprudent, then Staff examines whether the imprudent decision caused any harm to ratepayers. Only if an imprudent decision resulted in harm to ratepayers, will Staff propose a disallowance. A more detailed discussion of the legal foundation for Staff's definition of imprudence is presented in section IV.

## 4 Staff Expert: Brooke Mastrogiannis

#### II. <u>MEEIA Programs</u>

Evergy Missouri Metro used various request for proposal ("RFP") processes to contract: 1) implementers for its individual MEEIA Programs, 2) Evaluation, Measurement and Valuation ("EM&V") contractor for its residential and business MEEIA Programs, and 3) its comprehensive demand-side programs' data management system Nexant, Inc. ("Nexant").

Table 3<sup>10</sup> summarizes for each of the sixteen (16) MEEIA Programs: Commission-approved cumulative annual energy and demand savings targets, program implementers and program EM&V contractor:

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	Table	3					
2016-2018 Evergy Missouri Metro Energy Efficiency Plan							
MEEIA Programs	3-Year MEEIA Target Savings Targets (kWh)	Annual Demand Savings Targets (kW)	Program Implementers	Program EM&V Contractors			
Business - Standard	72,963,363	13,667	CLEAResult	Navigant			
Business - Custom	55,451,825	15,160	CLEAResult	Navigant			
Block Bidding	12,574,248	2,180	Overlay/CLEAResult	Navigant			
Strategic Energy Management	11,284,066	2,526	CLEAResult	Navigant			
Small Business Lighting	4,387,042	702	CLEAResult	Navigant			
Business Programable Thermostat	123,008	335	CLEAResult	Navigant			
Business Online Energy Audit	-	-	Oracle	Navigant			
Demand Response Incentive	-	15,000	CLEAResult/Oracle	Navigant			
Home Lighting Rebate	30,866,088	3,122	ICF International	Navigant			
Home Appliance Recycling Rebate	7,912,838	1,321	ICF International	Navigant			
Home Energy Report	13,861,941	2,866	Oracle	Navigant			
Home Online Energy Audit	-	-	Oracle	Navigant			
Residential Programable Thermostat	5,485,095	14,959	Nest/CLEAResult	Navigant			
Whole House Efficiency	13,922,482	4,081	ICF International	Navigant			
			<b>Community Action</b>				
Income-Eligible Weatherization	1,682,756	474	Programs/DOE	Navigant			
Income-Eligible Multifamily	13,221,415	1,929	ICF International	Navigant			
Evergy Missouri Metro Total	243,736,167	78,322					

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#### 11 Staff Expert: Brooke Mastrogiannis

<sup>&</sup>lt;sup>10</sup> Table 3 was updated after the Commission *Order Approving Stipulation and Agreement* filed on February 27, 2019 in Case No. EO-2019-0132. This Order approved an increase in budget for energy and demand savings for Cycle 2.

III. <u>Prudence Review Process</u>

On February 3, 2020, Staff initiated its second prudence review of costs of Evergy Missouri Metro's DSIM<sup>11</sup> in compliance with 20 CSR 4240-20.093(11) as authorized under Sections 393.1075.3 and 393.1075.11, RSMo. This prudence review was performed by members of the Energy Resource Department of the Industry Analysis Division. Staff obtained and analyzed a variety of documents, records, reports, data request responses, work papers, and emails, and had numerous phone discussions with Evergy Missouri Metro personnel to complete its prudence review of costs for the DSIM Rider for the Review Period of April 1, 2018 through December 31, 2019. In compliance with 20 CSR 4240-20.093(11), this prudence review was completed within one-hundred-fifty (150) days of its initiation.

If the Commission were to order any disallowance of costs as a result of prudence reviews and/or corrections, such a disallowance amount shall be returned to customers through an OA in a Cycle 2 DSIM Rider rate adjustment filing.<sup>12</sup>

4 Staff Expert: Brooke Mastrogiannis

## IV. <u>Prudence Review Standard</u>

In State ex rel. Associated Natural Gas Co. v. Public Service Com'n of State of Mo., the Western District Court of Appeals stated the Commission defined its prudence standard as follows:

[A] utility's costs are presumed to be prudently incurred.... However, the presumption does not survive "a showing of inefficiency or improvidence... [W]here some other participant in the proceeding creates a serious doubt as to the prudence of expenditure, then the applicant has the burden of dispelling these doubts and proving the questioned expenditure to have been prudent.

In the same case, the PSC noted that this test of prudence should not be based upon hindsight, but upon a reasonableness standard: [T]he company's conduct should be judged by asking whether the conduct was reasonable at the time, under all the circumstances, considering that the company had to solve its problem prospectively rather than in reliance on

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<sup>&</sup>lt;sup>11</sup> The first prudence review for Cycle 2 is in File No. EO-2018-0363.

<sup>&</sup>lt;sup>12</sup> Evergy Missouri Metro Original Sheet No. 49D: OA = Ordered Adjustment is the amount of any adjustment to the DSIM ordered by the Commission as a result of prudence reviews and/or corrections under this DSIM Rider. Such amounts shall include monthly interest at the Company's monthly Short-Term Borrowing Rate.

hindsight. In effect, our responsibility is to determine how reasonable people would have performed the tasks that confronted the company. 954 S.W.2d 520, 528-29 (Mo. App. W.D., 1997) (citations omitted). In reversing the Commission in that case, the Court did not criticize the Commission's definition

of prudence, but held, in part, that to disallow a utility's recovery of costs from its ratepayers 6 based on imprudence the Commission must determine the detrimental impact of that imprudence 7 on the utility's ratepayers. Id. at 529-30. This is the prudence standard Staff has followed in this 8 review. Accordingly, Staff reviewed for prudence the areas identified and discussed below for 9 Evergy Missouri Metro's DSIM Rider.

Staff Expert: Brooke Mastrogiannis 10

> V. **Billed Revenue**

#### 1. Description

For the Review Period, Evergy Missouri Metro billed customers through a separate line item on customers' bills titled "DSIM Charge" to recover estimated energy efficiency programs' costs and estimated Company TD. The "DSIM Charge" is based on the customer's monthly consumption and the applicable energy efficiency investment rates approved by the Commission initially in Case No. EO-2015-0240, and subsequently in Case Nos. ER-2018-0357, ER-2019-0165, ER-2019-0375, and ER-2020-0154.

Evergy Missouri Metro provided a random sample of actual customer bills<sup>13</sup> that Staff reviewed and determined the appropriate rates were being charged to its customer for the recovery of program and TD costs.

During PY2018 Evergy Missouri Metro billed customers \$19,048,986 to recover its estimated energy efficiency programs' costs. For the same period, Evergy Missouri Metro actually spent \$14,054,913 on its energy efficiency programs. Thus Evergy Missouri Metro over-collected \$4,994,073 from its customers for programs' costs during the PY2018. During PY2018 Evergy Missouri Metro billed customers \$10,650,808 for estimated Company TD. The actual Company TD for PY2018 was \$8,370,876. Thus, Evergy Missouri Metro over-collected \$2,279,932 from its customers for Company TD during PY2018.

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<sup>&</sup>lt;sup>13</sup> Evergy Missouri Metro's response to Staff's Data Request No. 0010.

1 During the PY2019 Evergy Missouri Metro billed customers \$9,625,191 to recover its estimated energy efficiency programs' costs. During PY2019, Evergy Missouri Metro actually spent \$11,814,397 on its energy efficiency programs. Thus, Evergy Missouri Metro under-collected \$2,189,206 from its customers for programs' costs during the PY2019. 4 5 During the PY2019, Evergy Missouri Metro billed customers \$2,294,764 for estimated Company TD. The actual Company TD for the PY2019 was \$3,571,293. Thus, Evergy Missouri 6 Metro under-collected \$1,276,530 from its customers for Company TD during PY2019. The 8 over/under collection from prior periods is attempted to be corrected for in each subsequent 9 DSIM Rider filing.

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#### **Summary of Cost Implications**

If Evergy Missouri Metro was imprudent in its decisions relating to the determination of the "DSIM Charge" for customers' bills, ratepayer harm could result in an increase in billed revenue.

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## Conclusion

Staff found no indication that Evergy Missouri Metro has acted imprudently regarding the determination of the "DSIM Charge" for customers' bills.

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#### **Documents Reviewed**

- a. Evergy Missouri Metro's 2016 2018 MEEIA Plan;
- b. Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets;
  - c. Evergy Missouri Metro's Quarterly Surveillance Monitoring Reports, Page 6; and
- d. Staff Data Requests; 0002, 0003, 0005, 0010, 0020, and 0023.
- 24 Staff Expert: Brooke Mastrogiannis
- 25 VI.

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#### 1. Description

**Nexant Tracking Software** 

27 In January 2016, Evergy Missouri Metro contracted an integrated software tracking 28 system called Nexant to allow Evergy Missouri Metro to store, manage and process data for its 29 DSM portfolio over the life-cycle of each measure in Evergy Missouri Metro's Cycle 2 Plan. 30 Nexant specifically allowed Evergy Missouri Metro to develop operating rules for its approved

energy efficiency programs, process customers' applications, support processing and payment of
 incentives (rebates)<sup>14</sup> and provide regulatory compliance and management reporting. Before
 Evergy Missouri Metro contracted with Nexant it considered four vendors, and Nexant was
 selected based on the best overall score for the criteria of meeting core requirements, company
 experience and performance, growth opportunity, pricing, diversity participation, and Evergy
 Missouri Metro Information Technology involvement needed.

The primary implementers that are able to use this tracking system are CLEAResult and ICF. CLEAResult uses it for all of the business programs and the Thermostat Programs, and ICF uses it for the Home Lighting, Whole House Efficiency, and Income Eligible Multi Family Programs. For the low volume programs the incentive amounts and energy and demand savings amounts are manually put into the Nexant system.

Staff reviewed the controls Evergy Missouri Metro has developed to assure demand-side program incentive payments are accounted for properly. Staff also reviewed the incentive amounts paid to customers to verify they complied with incentive levels for individual measures approved for each energy efficiency program. Data management and recordkeeping is critical for the proper administration of the DSIM Rider.

Evergy Missouri Metro granted Staff remote on-line access to the Nexant system for Staff's use in conducting Staff's MEEIA prudence review. Staff reviewed a sample of customer data, incentive levels, and annual energy and demand savings for all of Evergy Missouri Metro's approved energy efficiency programs. During its review, Staff found that while some program reporting in Nexant did match to the incentives reported in Table 4 below, which is created from the general ledger, other programs did not match to total incentives reported in Table 4. Staff had to rely on Evergy Missouri Metro's general ledger to accurately review the total incentives reported in program costs, instead of the data exported from the Nexant system. Subsequently, Evergy Missouri Metro provided in Staff Data Request No. 0017 a reconciliation of incentives paid to residential and commercial customers for the Review Period. This reconciliation provided Staff with additional details for the differences between the general ledger and Nexant. One main difference was that the general ledger included January 2020 data, even though it is outside of

<sup>&</sup>lt;sup>14</sup> Evergy Missouri Metro First Revised Sheet No. 49G: "Incentive" means any consideration provided by the Company, including, but not limited to buy downs, markdowns, rebates, bill credits, payments to third parties, direct installation, giveaways, and education, which encourages the adoption of program measures.

the Review Period, so there are timing differences for when the rebates were actually reported. Other reconciliation differences include: 1) a 1% vendor carrying cost for specific programs; 2) corrections from PY1 to PY2 prudence review; 3) rebates misclassified from one program to another; 4) rebate invoices accrued with incorrect split between programs; 5) rebates coded to Evergy Missouri Metro instead of Evergy Missouri West; and 6) a few unidentified differences that are immaterial. Evergy Missouri Metro notes that the misclassifications will be reversed and corrected.

Despite the discrepancies, Nexant did allow Staff to verify deemed annual energy and demand savings detail at a total program level. Staff had to request annual energy and demand savings detail for each program to verify savings reported in Nexant matched the savings in the Company's workpapers and Quarterly Surveillance Reports. Evergy Missouri Metro also provided in Staff Data Request No. 0017 separate detailed files for the thermostat programs and Demand Response Incentive Program, which are not tracked in Nexant.

While the Company was able to verify and reconcile incentive levels and annual energy and demand savings for the programs, Staff recommends Evergy Missouri Metro continue to timely track and reconcile the differences in incentives between the Nexant tracking system and the general ledger and to make timely corrections as needed, so that this reconciliation information is readily available to Staff and completed before the next prudence review.

#### **Summary of Cost Implications**

If Evergy Missouri Metro was imprudent in its decisions relating to the administration and implementation of the Nexant system, ratepayer harm could result in an increase in future DSIM Charge amounts.

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Conclusion

Staff found no indication that Evergy Missouri Metro has acted imprudently regarding the implementation and administration of the Nexant system; however, in order for Staff to complete this review, Staff had to review a complete reconciliation provided by the Company instead of just reviewing the details provided by the Nexant system.

#### **Documents Reviewed**

- a. Evergy Missouri Metro's Cycle 2 Plan;
- b. Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets;

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- c. Staff Data Requests; 0003, 0008, 0017, 0021, 0024 and
- d. Evergy Missouri Metro MEEIA Vendor and Implementer Contracts.

Staff Experts: Brooke Mastrogiannis and Lisa Wildhaber

VII. <u>Actual Program Costs</u>

Evergy Missouri Metro's programs' costs include: 1) incentive payments; 2) program administration costs for residential and business programs; and 3) strategic initiative program costs for general, accounting, regulatory, administrative, implementation and marketing costs.

Staff reviewed all actual program costs Evergy Missouri Metro sought to recover through its "DSIM Charge" to ensure only reasonable and prudently incurred costs are being recovered through the DSIM Rider. Staff reviewed and analyzed, for prudency, Evergy Missouri Metro's adherence to contractual obligations, adequacy of controls and compliance with approved tariff sheets. Evergy Missouri Metro provided Staff accounting records for all programs' costs it incurred during the Review Period. Staff categorized these costs by program and segregated them between incentives payments and program administrative costs.

The results of Staff's categorization of programs' costs are provided in Table 4 shown below:

continued on next page

	Ta	ble 4					
Actual Reb	ate and	Program Cost	Tot	als			
H	Highly Confidential						
Programs' Costs Apr	il 1, 201	l8 through Dec	emb	er 31, 2019			
	PROGRAM						
	ТО	TAL COSTS		REBATES	AD	MINISTRATI	
<b>RESIDENTIAL:</b>							
Income Eligible Multi Family	\$	2,469,282	\$	941,035	\$	1,528,247	
Res Programmable Thermo	\$	2,820,602	\$	568,177	\$	2,252,425	
On-line Home Energy Audit	\$	115,871	\$	-	\$	115,871	
Home Energy Reports	\$	661,064	\$	-	\$	661,064	
Income Eligible Home Energy Reports	\$	206,527	\$	-	\$	206,527	
Home Lighting Rebate	\$	2,159,497	\$	1,079,422	\$	1,080,075	
Whole House Efficiency	\$	2,872,524	\$	1,457,402	\$	1,415,122	
Subtotal Residential Programs	\$	11,305,367	\$	4,046,036	\$	7,259,331	
Demand Response Incentive	\$	1,488,450	\$	1,076,639	\$	411,811	
Bus Programmable Thermo	\$	109,756	\$	5,000	\$	104,756	
On-line Business Energy Audit	\$	24,487	\$	-	\$	24,487	
Bus Energy Effic Rebate-Custom	\$	6,758,663	\$	4,003,359	\$	2,755,304	
Strategic Energy Mgmt	\$	230,553	\$	17,106	\$	213,447	
Block Bidding	\$	371,619	\$	50,652	\$	320,967	
Small Bus Direct Install	\$	84,214	\$	1,832	\$	82,382	
Bus Energy Effic Rebate-Standard	\$	4,768,438	\$	2,356,752	\$	2,411,686	
Subtotal Business Programs	\$	13,836,180	\$	7,511,341	\$	6,324,839	
Research and Pilot	\$	727,762	\$	-	\$	727,762	
					<b>.</b>	1 1 2 1 1 2 2 2	
Total Program Costs	\$	25,869,310	\$	11,557,377	\$	14,311,933	
COSTS BY SUBACCOUNTS:							
Customer Rebates	\$	11,557,377					
Implementation Contractors	\$	9,818,958					
Evaluation	\$	1,142,668	Ì				
Marketing	\$	1,005,647					
Administrative	\$	2,344,661					
Total Program Costs	\$	25,869,310					

Evergy Missouri Metro incurs administrative costs that are directly related to the implementation of its approved energy efficiency programs. Staff uses the term "administrative" to mean all costs other than incentives<sup>15</sup>. Staff reviewed each administrative category of cost to determine the reasonableness of each individual item of cost and if the costs being sought for recovery were directly related to energy efficiency programs and recoverable from customers through the "DSIM Charge".

<sup>7</sup> 

<sup>&</sup>lt;sup>15</sup> Incentives are program costs for direct and indirect incentive payments to encourage customer and/or retail partner participation in programs and the costs of measures which are provided at no cost as part of a program.

Evergy Missouri Metro provides incentive payments to its customers as part of its approved energy efficiency programs. Incentive payments are an important instrument for encouraging investment in energy efficient technologies and products by lowering higher upfront costs for energy efficiency measures compared to the cost of standard measures. Incentive payments can also complement other efficiency policies such as appliance standards and energy codes to help overcome market barriers for cost-effective technologies.

Evergy Missouri Metro has also developed internal controls that allow for review and approval at various stages for the accounting of costs for its energy efficiency programs. Evergy Missouri Metro has developed internal procedures that provide program managers and other reviewers a detailed and approved method for reviewing invoices. Evergy Missouri Metro also provided Staff with its policies related to reimbursement of employee-incurred business expenses and approval authority for business transactions.

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#### A. Administrative Costs - Conferences and Meetings

1. Description

During this MEEIA prudence review, Staff evaluated all administrative expenses incurred and identified expenses that were not specifically MEEIA related or lacked proper documentation to determine if they were MEEIA related. There were expenses Staff disallowed during the Review Period and Staff has provided its reason for each disallowance.

19 Staff requested the Company provide invoices related to conferences and meetings along 20 with the agendas or information related to the focus on MEEIA. Staff reviewed each conference 21 and the meeting information provided to determine if the events were primarily related to 22 MEEIA. There were conferences and meetings where neither an agenda nor information was 23 provided, and certain instances where the overall conference was deemed not primarily MEEIA 24 related. After reviewing the paid invoices, Staff found that the following conference/meeting 25 expenses, which total \$2,456.86, should be disallowed and not recoverable through the Evergy 26 Missouri Metro DSIM Rider. The reasons for the disallowances are identified in Table 5 below:

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	Table 5		
Costs	Month(s)	Reason for Disallowance	Disallowed Cost
Annual MEEA Conference	Jun 18	No Information Provided	\$ 196.23
Nexant Conference	Jun 18	No Information Provided	\$ 316.64
MEEA Board Meeting (IL)	Aug 18	No Information Provided	\$ 32.79
MEEIA Supporting/Training Conf (AZ)	Sep 18	No Information Provided	\$ 249.49
Chartwell Conference	Oct 18	Related to billing & customers & not MEEIA	\$ 582.17
PLMA Conference (Coronado, CA)	Apr, 2018	No Information Provided	\$ 403.22
Nexant Annual User Consortium (FL)	May 19	No Information Provided	\$ 260.72
Smart Grid Conference (Dayton, OH)	Oct 19	No Information Provided	\$ 415.60
Total			\$ 2,456.86

#### 2. Summary of Cost Implications

If Evergy Missouri Metro was imprudent in its decisions relating to the accountability of expenses of the Residential and Business Energy Efficiency Programs, ratepayer harm could result in an increase in future DSIM Charge amounts.

#### 3. Conclusion

Staff has identified expenses for conferences and meetings that were either not primarily MEEIA related or no documentation for those expenses was provided and therefore should not be recoverable through the DSIM Rider. Staff is proposing a disallowance of \$2,456.86 plus interest of \$98.87 on the disallowance through December 31, 2019, for a total disallowance of \$2,555.73.

4. Documents Reviewed

a. Staff Data Requests: 0001, 0003, 0003.1, 0012, 0013, 0014 and 0015.

Staff Expert: Cynthia M. Tandy

## B. Administrative Costs - MEEIA Cycle 3 Expenses

1. Description

During the review, Staff identified expenses for MEEIA Cycle 3 that were included in the Cycle 2 Review Period. Since those Cycle 3 costs are specific to Cycle 3 and not Cycle 2, Staff recommends these expenses not be sought for recovery until the beginning of Cycle 3, which would be January 2020 and outside of this Review Period. This allows for expenses for preparing the Cycle 3 filing to be recovered during the MEEIA Cycle with which those costs are associated. Staff further recommends that the recovery of costs for preparing all subsequent MEEIA filings be recovered during the respective future MEEIA Cycle with which those costs

Cycle 3.

Table 6 Disallowed Cost Month(s) **Reason for Disallowance** Costs MEEIA 3 Check In Meeting - More than 20 Defer into Cycle 3 period people \$ 261.78 May-18 Defer into Cycle 3 period MEEIA Lunch Mtg \$ May-18 9.67 Lunch - MEEIA Cycle 3 Mtg - B. File, K. Defer into Cycle 3 period Winslow, T. Nelson, T. Alexander, R. \$ 101.47 Dec-18 Defer into Cycle 3 period MEEIA Cycle 3 Mtg \$ Dec-18 6.25 Defer into Cycle 3 period Beverages - MEEIA Cycle 3 Mtg \$ 8.74 Dec-18 Defer into Cycle 3 period MEEIA Cycle 3 Mtg Dec-18 \$ 22.47 Defer into Cycle 3 period MEEIA Cycle 3 Mtg \$ Dec-18 6.25 Lunch - MEEIA Cycle 3 Mtg - B. File, K. Defer into Cycle 3 period Winslow, M. Foltz, T. Alexander, Steimer \$ Dec-18 72.76 Defer into Cycle 3 period Beverages - MEEIA Cycle 3 Mtg Dec-18 \$ 6.14 Defer into Cycle 3 period For Pool Car - MEEIA Cycle 3 Mtg \$ Dec-18 21.57 Lunch - MEEIA Cycle 3 Mtg - B. File, R. Defer into Cycle 3 period Steiner, \$ Dec-18 30.16 Defer into Cycle 3 period For Pool Car - MEEIA Cycle 3 Mtg \$ 6.44 Dec-18 MEEIA Cycle 3-K. Winslow, M. Wilson, B. Defer into Cycle 3 period File, K. Brannan, K. McDaniel, E. Johnston, \$ Jan-19 586.66 MEEIA Cycle 3 Settlement Discussions -Defer into Cycle 3 period Jeff City May-19 \$ 4.25 MEEIA Cycle 3 Settlement Discussions -Defer into Cycle 3 period Jeff City \$ May-19 5.18 LUNCH - MEEIA Cycle 3 Settlement Defer into Cycle 3 period Discussions - Jeff City - B. File, T. Nelson \$ May-19 51.76 MEEIA Cycle 3 Settlement and Extension Defer into Cycle 3 period **Discussions - Jeff City** \$ May-19 13.20 LUNCH - MEEIA Cycle 3 Negotiations - B. Defer into Cycle 3 period File, M. Dority, R. Steiner, T. Nelson, J. \$ Jun-19 72.00 Lockheed Martin MEEIA 3 Design Sprint-Defer into Cycle 3 period Lunch \$ Jun-19 4.19 Lockheed Martin MEEIA 3 Design Sprint-Defer into Cycle 3 period Parking \$ 18.29 Jun-19 Lockheed Martin MEEIA 3 Design Sprint-Defer into Cycle 3 period 200.92 Lodging \$ Jun-19 Lockheed Martin Cycle 3 Design Sprint in Defer into Cycle 3 period St. Louis MO - LM Office \$ 18.00 Jun-19 Lockheed Martin Cycle 3 Design Sprint in Defer into Cycle 3 period St. Louis MO - LM Office Jun-19 \$ 187.90 Defer into Cycle 3 period Argument Mapping tool for MEEIA 3 Case Jul-19 \$ 50.00 LUNCH - MEEIA Cycle 3 Testimony - B. File, Defer into Cycle 3 period T. Nelson Sep-19 \$ 20.37 Total \$ 1,786.42

are associated. Staff found that the following Cycle 3 expenses, which total \$1,786.42, as

identified in the Table 6 below should be disallowed and sought for recovery at the beginning of

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2. **Summary of Cost Implications** If Evergy Missouri Metro was imprudent in its decisions relating to the accountability of expenses of the Residential and Business Energy Efficiency Programs, ratepayer harm could result in an increase in future DSIM Charge amounts. 3. Conclusion Staff has identified expenses for Cycle 3 that should be disallowed and sought for recovery at the beginning of Cycle 3. Staff is proposing a disallowance of \$1,786.42 plus interest of \$57.28 through December 31, 2019, for a total disallowance of \$1,843.70. 4. **Documents Reviewed** Staff Data Requests: 0001, 0003 and 0003.1. a. Staff Expert: Cynthia M. Tandy C. Administrative Costs – Memberships, Sponsorships, and Association Fees 1. Description During this Review Period, Staff identified expenses for memberships and sponsorships

that were included for recovery through the DSIM Rider. Staff requested<sup>16</sup> copies of receipts for all membership dues and/or trade associations. A very small list was provided in Staff's original request; however, Staff was able to identify a larger sample of invoices for memberships and sponsorships in Staff Data Request No. 0024. Staff found that the following membership/sponsorship expenses, which total \$14,559.00, and are identified in Table 7 below, should be disallowed and Staff provides its reason for the disallowance:

		Table 7	
Payee	Month(s)	Reason for Disallowance	Disallowed Cost
Missouri Work Force Housing Assn	May 18	Unclear why sponsorship is necessary in the MEEIA program	\$ 500.00
MEEA Sponsorship	Nov 18	Unclear why sponsorship is necessary in addition to membership	\$ 3,000.00
Certified Energy Manager Cert Renewal	Nov 18	No identification of how this is related to MEEIA	\$ 300.00
US Green Building Council	Dec 18 & Jul 19	No identification of how this is related to MEEIA	\$ 5,000.00
Green Training USA	Mar 19	No identification of how this is related to MEEIA	\$ 3,000.00
ASHRAE Membership	May 19	No identification of how this is related to MEEIA	\$ 259.00
Metro Wire Media (Platinum Sponsor 2019 Industrial Summit)	May & Jul 19	No identification of how this is related to MEEIA	\$ 2,500.00
Total			\$ 14,559.00

<sup>&</sup>lt;sup>16</sup> Staff Data Request No. 0019.

2. **Summary of Cost Implications** If Evergy Missouri Metro was imprudent in its decisions relating to the accountability of expenses of the Residential and Business Energy Efficiency Programs, ratepayer harm could result in an increase in future DSIM Charge amounts. 3. Conclusion Staff has identified expenses for memberships and sponsorships that are unclear as to whether they are MEEIA related or if the sponsorship was necessary above and beyond the cost of paying the membership, and therefore should not be recoverable through the DSIM Rider. Staff is proposing a disallowance of \$14,559.00 plus interest of \$418.78 on the disallowance through December 31, 2019, for a total disallowance of \$14,977.78. 4. **Documents Reviewed** Staff Data Requests: 0001, 0003, 0003.1, 0003.2, 0013, 0015, 0019 and a. 0024. Staff Expert: Cynthia M. Tandy **D.** Administrative Costs - Other Expenses 1. Description During the review, Staff evaluated all administrative expenses and identified some

expenses that did not fall into the three categories discussed above. For the purpose of this review, these expenses are classified as "Other Expenses". Staff found that the following other expenses, which total \$1,526.08, as identified in Table 8, should be disallowed with the reason why:

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	Table 8		
Costs	Month(s)	Reason for Disallowance	Disallowed Cost
Halbrook Law Firm	Apr & May 18	No receipts or purpose of expenses	\$ 74.12
Gift Cards for 4DX awards mid-yr celebration	Aug 18	Receipts have no purpose and who received the cards	\$ 60.00
DERMS, Nike and Work Shirts	Sep 18, Sep 19 & Nov 19	Not related specifically to MEEIA	\$ 869.72
Building Operator Certification BOC Grad	Mar 19	General Certification not specific to MEEIA	\$ 374.97
Souvenirs at Airport along with water/snacks	Apr 19	Looks like personal items	\$ 6.94
Going Away Party for Amy Bartak	Aug 19 & Sep 19	Looks like personal and not MEEIA related	\$ 126.44
Lyft	Oct 19	Indicates this is personal	\$ 13.89
Total			\$ 1,526.08

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1 2. **Summary of Cost Implications** If Evergy Missouri Metro was imprudent in its decisions relating to the accountability of expenses of the Residential and Business Energy Efficiency Programs, ratepayer harm could result in an increase in future DSIM Charge amounts. 3. Conclusion Staff has identified some general administrative expenses that were either recorded as personal or included personal items on the receipts. There were also expenses for shirts that did not indicate any MEEIA message on the shirts or their purpose. Staff is proposing a disallowance of \$1,526.08 plus interest of \$31.00 on the disallowance through December 31, 2019, for a total disallowance of \$1,557.08. 4. **Documents Reviewed** 12 a. Staff Data Requests: 0001, 0003, 0003.1, 0003.2, 0015 and 0024. Staff Experts: Cynthia M. Tandy and Lisa Wildhaber 14 E. **Rebates and Incentives** 1. Description 16 Evergy Missouri Metro provides rebates and incentive payments based upon the type and 17 nature of measures installed by customers to promote the adoption of energy efficiency measures. 18 Staff reviewed the rebate and incentive amounts to ensure Evergy Missouri Metro was providing 19 the proper incentive level agreed to in its MEEIA plan. See the Nexant Tracking Software section 20 for a more detailed explanation regarding the reconciliation for rebates and incentives in the 21 general ledger versus the Nexant Tracking Software. 22 2. **Summary of Cost Implications** 23 If Evergy Missouri Metro was imprudent in providing the wrong level of rebates or 24 incentives to its customers, ratepayer harm could result from increased future DSIM Charge amounts. 26 3. Conclusion Staff found no indication that Evergy Missouri Metro has acted imprudently regarding paying out plan rebates or incentives.

4. Documents Reviewed

- a. Evergy Missouri Metro's Cycle 2 Plan;
- b. Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets; and
- c. Staff Data Requests; 0003, 0008 and 0017.

Staff Experts: Brooke Mastrogiannis and Lisa Wildhaber

#### F. Implementation Contractors

#### 1. Description

Evergy Missouri Metro hired business partners for design, implementation and delivery of its portfolio of residential and business energy efficiency programs to customers. Contracting with competent, experienced and reliable program implementers is extremely important to the success of Evergy Missouri Metro's energy efficiency programs and for affording Evergy Missouri Metro's customers the greatest benefits.

Evergy Missouri Metro issued RFPs at the beginning of Cycle 2 for program implementers to directly administer one or more of Evergy Missouri Metro's energy efficiency programs. Evergy Missouri Metro selected and contracted with the organization identified in Table 3 to implement individual MEEIA Programs. All of the implementers identified on Table 3 are nationally recognized contractors that have credible histories of energy efficiency programs' design and implementation.

In its previous Evergy Missouri Metro MEEIA Cycle 2 prudence review, Staff reviewed Evergy Missouri Metro's relationship with its implementers to gauge if Evergy Missouri Metro acted prudently in the selection and oversight of its program implementers. Staff examined the contracts between Evergy Missouri Metro and the implementers in an effort to determine if the terms of the contract were followed during the implementation of the residential and business programs. Staff also reviewed a large sample of over 600 invoices paid to the implementers identified in Table 3, and traced these costs to the general ledger, program costs in Staff Data Request No. 0003.

Comparing actual cumulative deemed annual energy and demand savings relative to theplanned cumulative annual energy and demand savings for the same period is important to

1 understanding the overall performance of Evergy Missouri Metro's energy efficiency programs and its implementation contractors.

Table 9 below provides a comparison of achieved energy and demand savings and planned deemed energy and demand savings for Evergy Missouri Metro's residential and business programs for the Review Period. If Evergy Missouri Metro was unable to achieve its planned energy and demand savings levels, that could be an indication the programs were not being prudently administered by the implementers and by Evergy Missouri Metro. Although some of Evergy Missouri Metro's individual programs did not meet energy and demand savings targets, the programs in total achieved and exceeded the overall energy efficiency portfolio annual energy and demand savings targets.

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		Table 9				
A	pril 1, 2018 thro	ugh December	31, 2019			
MEEIA Programs	Achieved Annual Energy Savings (kWh)	Planned Annual Energy Savings (kWh)	Variance	Achieved Annual Demand Savings (kW)	Planned Annual Demand Savings (kW)	Variance
Business - Standard	42,667,581	34,071,248	8,596,333	8,437	6,378	2,059
Business - Custom	37,769,621	26,116,021	11,653,600	7,773	7,140	633
Block Bidding	1,684,436	7,544,549	(5,860,113)	469	1,308	(839)
Strategic Energy Management	(123,710)	5,265,898	(5,389,608)	-	1,179	(1,179)
Small Business Direct Install	4,993	2,285,946	(2,280,953)	1	365	(364)
Business Programmable Thermostat	17,289	57,404	(40,115)	107	157	(50)
Business Online Energy Audit	-	-	-	-	-	-
Demand Response Incentive	-	-	-	2,632	2,000	632
Home Lighting Rebate	25,255,733	15,873,988	9,381,745	2,424	1,614	810
Home Appliance Recycling Rebate	-	3,793,277	(3,793,277)	-	633	(633)
Home Energy Report	(2,693,324)	357,478	(3,050,802)	(427)	-	(427)
Income-Eligible Home Energy Report	(1,295,265)	(137,785)	(1,157,480)	(87)	-	(87)
Home Online Energy Audit		-	-	-	-	-
Residential Programmable Thermostat	471,933	2,559,711	(2,087,778)	4,261	6,981	(2,720)
Whole House Efficiency	10,862,806	7,365,674	3,497,132	4,662	2,171	2,491
Income-Eligible Weatherization	-	-	-	-	-	-
Income-Eligible Multi-family	6,701,536	6,010,788	690,748	793	973	(180)
Evergy Metro Total	121,323,629	111,164,197	10,159,432	31,045	30,899	146

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1	2.	Summary of Cost Implications					
2	If Ev	ergy Missouri Metro was imprudent in its decisions related to the selection and					
3	supervision of its program implementers, ratepayer harm could result in an increase in the future						
4	DSIM Charg	e amounts.					
5	3.	Conclusion					
6	Staff	found no indication that Evergy Missouri Metro has acted imprudently regarding					
7	the selection	and supervision of its program implementers.					
8	4.	Documents Reviewed					
9		a. Evergy Missouri Metro's Cycle 2 Plan;					
10 11		<ul> <li>Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets; and</li> </ul>					
12		c. Staff Data Requests; 0003, 0007, 0024, 0024.1 and 0028.					
13	Staff Expert:	Lisa Wildhaber					
14	<b>G.</b> 1	Evaluation, Measurement and Verification Contractors					
14 15	G. 1 1.	Evaluation, Measurement and Verification Contractors Description					
	1.						
15	1. Everg	Description					
15 16	1. Everş EM&V of ea	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report					
15 16 17	1. Everş EM&V of ea Missouri Me	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy					
15 16 17 18	1. Everş EM&V of ea Missouri Me Navigant Co	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup>					
15 16 17 18 19	1. Everş EM&V of ea Missouri Me Navigant Co Missouri Me	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> onsulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy					
15 16 17 18 19 20	1. Everş EM&V of ea Missouri Me Navigant Co Missouri Me Durir	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> onsulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy etro's Cycle 2 demand-side programs.					
15 16 17 18 19 20 21	1. Every EM&V of ea Missouri Me Navigant Co Missouri Me Durir which repres	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> onsulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy etro's Cycle 2 demand-side programs. Ing the Review Period, Evergy Missouri Metro expended \$1,142,668 for EM&V,					
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	1. Every EM&V of ea Missouri Me Navigant Co Missouri Me Durir which repres	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> onsulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy otro's Cycle 2 demand-side programs. Ing the Review Period, Evergy Missouri Metro expended \$1,142,668 for EM&V, ents 4.42% of the \$25,869,309 total programs' costs. Thus, the costs associated with					
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	1. Every EM&V of ea Missouri Me Navigant Co Missouri Me Durin which repres the EM&V d 2.	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> onsulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy etro's Cycle 2 demand-side programs. Ing the Review Period, Evergy Missouri Metro expended \$1,142,668 for EM&V, ents 4.42% of the \$25,869,309 total programs' costs. Thus, the costs associated with lid not exceed the 5% maximum cap.					
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	1. Every EM&V of ea Missouri Me Navigant Co Missouri Me Durin which repres the EM&V d 2. If Ev	<b>Description</b> gy Missouri Metro is required to hire independent contractor(s) to perform and report ach Commission-approved demand-side program. Commission rules allow Evergy etro to spend approximately 5% of its total program costs budget for EM&V. <sup>17</sup> insulting, Inc. ("Navigant") conducted and reported the EM&V results for Evergy etro's Cycle 2 demand-side programs. Ing the Review Period, Evergy Missouri Metro expended \$1,142,668 for EM&V, ents 4.42% of the \$25,869,309 total programs' costs. Thus, the costs associated with lid not exceed the 5% maximum cap. <b>Summary of Cost Implications</b>					

<sup>&</sup>lt;sup>17</sup> 20 CSR 4240-20.093(8)(A) Each utility's EM&V budget shall not exceed five percent (5%) of the utility's total budget for all approved demand-side program costs.

1	3. Conclusion
2	Staff found no indication that Evergy Missouri Metro has acted imprudently regarding
3	the selection and supervision of its EM&V contractors.
4	4. Documents Reviewed
5	a. Evergy Missouri Metro's Cycle 2 Plan;
6 7	b. Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets; and
8 9	c. Staff Data Requests: 0001, 0002, 0003, 0005, 0006, 0009, 0018 and 0018.1.
10	Staff Expert: Brooke Mastrogiannis
11	H. MEEIA Labor
12	1. Description
13	For MEEIA Cycle II, Evergy Missouri Metro included labor costs that are allocated
14	towards the MEEIA DSIM Rider and excluded from base rates in its cost of service. In the most
15	recent general rate case which had an effective date of December 2018, a total of 12.5 Full Time
16	Employees ("FTE's") were excluded from base rates. Evergy Missouri Metro provided Staff with
17	a file that included hours charged monthly to MEEIA by individual to total chargeable hours for
18	those individuals excluding paid time off, for the Review Period of April 1, 2018 through
19	December 31, 2019. Staff then created a reconciliation between what Evergy Missouri Metro
20	provided in this MEEIA prudence review of individuals charged to MEEIA and the individuals
21	associated with the 12.5 FTEs that were excluded from the last rate case. Upon further review
22	Staff came to the understanding that during the course of this MEEIA prudence Review Period,
23	certain employees moved in and out of the group by either leaving the company, joining the
24	company, or internal transfer. Staff was also then informed that since the last general rate case
25	there have been two positions that were added to MEEIA labor charges that were not in place at
26	the time of the 12.5 FTEs reported at the 2018 general rate case since; at the time of the 2018
27	general rate case, those two positions were vacant. Those positions are an EM&V Manager and
28	a Residential DR Program Manager. The addition of these two roles brought up the peak FTE
29	charged to MEEIA labor during the summer of 2019.

1	2.	Summary of Cost Implications
2	If Evergy Missouri Metro was imprudent in its reporting and/or calculating labor charged	
3	towards MEI	EIA, ratepayer harm could result in an increase DSIM Charge amounts.
4	3.	Conclusion
5	Staff	found no indication that Evergy Missouri Metro has acted imprudently regarding
6	the calculation	on of MEEIA labor.
7	4.	Documents Reviewed
8		a. Evergy Missouri Metro's Cycle 2 Plan;
9		b. 2016 Stipulation and Agreement, EO-2015-0240;
10		c. Tariff sheets 49-49P; and
11		d. Staff Data Requests: 0022 and 0022.1.
12	Staff Expert:	Brooke Mastrogiannis
10		
13		Demand Response
14	1.	Description
15	-	gy Missouri Metro has a responsibility to provide benefits to all customers in
16	a given rate	class <sup>18</sup> through implementation of the MEEIA programs. As stated on pages
17	five -six of th	ne Commission's Report and Order in Case No. EO-2015-0055:
18 19 20 21 22	dema to pu resou	r MEEIA and with Commission approval, electric utilities may offer nd-side programs and special incentives to participating customers designed at demand-side initiatives on equal footing with traditional supply-side rces. In order to accomplish that equal footing, the law requires the mission to do three things:
23 24 25 26 27 28 29		<ol> <li>Provide timely cost recovery for utilities;</li> <li>Ensure that utility financial incentives are aligned with helping customers to use energy more efficiently and in a manner that sustains or enhances utility customers' incentives to use energy more efficiently; and</li> <li>Provides timely earnings opportunities associated with cost-effective measurable and verifiable savings. (footnote omitted).</li> </ol>
30 31 32	appro	IA allows such demand-side programs only so long as those programs are oved by the Commission, result in measurable demand or energy savings, and <i>eneficial to all customers</i> . [Emphasis added.]

<sup>18</sup> RSMo 393.1075.4

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The best way to provide benefits to all customers is to achieve targets as economically as possible and to maximize the benefits of the demand-side programs. Demand response can be a great demand-side resource for utilities that are short on capacity and when the programs are implemented reasonably with an effort to avoid costs or provide benefits to customers. The Commission's approval of the demand response programs does not excuse the requirement of the Evergy Missouri Metro decision makers to implement the programs prudently and in a manner that maximizes benefits to customers at least cost. The Evergy Missouri Metro demand response programs were not implemented in a manner that would maximize benefits at least cost due to managerial decision making; thus, the costs associated with those programs are not justified. MEEIA was never intended to be a blank check.<sup>19</sup>

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#### Summary of Cost Implications

#### a) Residential Smart Thermostats

Evergy Missouri Metro provided free smart thermostats to customers in exchange for participation in demand response events; however, Evergy Missouri Metro rarely called events throughout the Review Period. Evergy Missouri Metro acted imprudently, which drove up costs to ratepayers through the DSIM Rider by failing to alter the incentive level for the Residential Programmable Thermostat Program. Evergy Missouri Metro exceeded the projected installations for the entire MEEIA Cycle 2 portfolio in 2017. At any point during 2017, Evergy Missouri Metro was in the unique position to have both the knowledge that the thermostat installations were being adopted more quickly than projected<sup>20</sup> and the ability to alter the incentive level paid for the thermostat. Altering the incentive level would have decreased program costs to customers as a whole and maintained the expectation to meet the targeted goal of the program. Every Missouri Metro had the flexibility to do so in a relatively short time-frame through the change process laid out in the approved tariff,<sup>21</sup> but chose not to do so. Instead, Evergy Missouri Metro made the decision to slow the rate of installations by restricting participation in the Residential Programmable Thermostat to Direct Installations (DI) in order to "monitor and meter participation".<sup>22</sup> The DI channel of participation is the most expensive method of installation for most measures. The reasonable and economic decision to make in this instance would have been

<sup>&</sup>lt;sup>19</sup> Page 17 of the Commission's Report and Order in Case No. EO-2015-0055.

<sup>&</sup>lt;sup>20</sup> Evergy Missouri Metro tracks measure installations on a monthly basis.

<sup>&</sup>lt;sup>21</sup> Evergy Missouri Metro tariff sheet no. 2.22.

<sup>&</sup>lt;sup>22</sup> Response to Staff Data Request No. 0036

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removing DI as an unnecessary channel of implementation<sup>23</sup> and lowering the incentive amount for acquiring the thermostats.<sup>24</sup> That approach is no different from the change process that Evergy Missouri Metro has followed when adoption of a given measure is not following the expected adoption rate. Even with this more expensive throttled implementation procedure, Evergy Missouri Metro suspended all thermostat installations from June 25, 2018 until April 1, 2019 when the Company was granted an extension to the MEEIA Cycle 2 portfolio. Staff estimates that the decision to only allow DI installations as opposed to lowering the incentive amount arbitrarily increased the program costs by at least \$179,600 or \$100 per DI thermostat without considering the impact of reduced incentive amounts on program costs.

The purpose section of Evergy Missouri Metro's first revised tariff sheet no. 23.24 for the Residential Programmable Thermostat program states,

The voluntary Programmable Thermostat Program is intended to reduce system peak load and thus defer the need for additional capacity. The program accomplishes this [Peak load reduction] by cycling the Participants' air conditioning unit(s) or heat pump(s) temporarily in a KCP&L coordinated effort to limit overall system peak load.

According to Evergy Missouri Metro's response to Staff Data Request No. 0053.1, Evergy Missouri Metro has provided over 1,000 smart-thermostats to customers free of charge that were not activated to participate in demand response events. According to Evergy Missouri Metro, only about 400 of those have been returned by those customers. Thermostats that are not activated to be called for events are contrary to the purpose of the program. Staff estimates that the cost of providing 621 thermostats free of charge without participation in demand response events cost ratepayers \$108,080 without consideration for additional administration costs and installation costs.

#### b) Demand Response Incentive Program

Evergy Missouri Metro's implementation of the Demand Response Incentive Program ("DRI") focused on maximizing the megawatts ("MW") enrolled and did not properly motivate participating customers to follow through with the contracted load reductions despite a minimal

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<sup>&</sup>lt;sup>24</sup> Staff raised concern with the chosen approach during Demand-side Management Advisory Group meetings.

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number of events being called during the Review Period. According to the Commission's Report 1 and Order in Case No. EO-2015-0055, "Simply put, the Commission would approve a MEEIA 3 plan if non-participating ratepayers would be better off paying to help some ratepayers reduce 4 usage than they would be paying a utility to build a power plant."

In order to reduce the peak demand of Evergy Missouri Metro, the Demand Response Incentive Program contracts should have been reasonably designed to properly incentivize participants that perform well during called events and not provide, or minimize, incentives to those participants that do not perform during called events.

9 Furthermore, it is possible that Evergy Missouri Metro's load could reach levels near 10 peak on several occasions in a given year. If Evergy Missouri Metro had called more events 11 during the review period, the decision makers and stakeholders would have a better understanding of the capability of the program to achieve its stated purpose <sup>25</sup>at a future point in 12 13 time when Evergy Missouri Metro needs to reduce peak load to defer supply-side resources. Evergy Missouri Metro provided DRI enrollees a large lump sum credit<sup>26</sup> for enrolling based on 14 the number of MWs enrolled.<sup>27</sup> Evergy Missouri Metro did offer additional credits for those 15 16 customers that participated in called events and penalties for those customer that did not 17 participate, but the additional credits and reduced credits were minimal and did not properly 18 incentivize customers to actively participate in the event in a meaningful manner. The result was 19 a DRI program that was unnecessarily costly, rewarded customers that did not participate, and 20 harmed customers that did not sign up but had to pay the DSIM charge. For example, if a 21 hypothetical customer signed up claiming the ability to reduce 500 kW during called event hours, that customer would receive bill credits totaling \*\* \*\* over the season or \*\* 22 23 per month during the season. If that same customer did not participate in a 4-hour event in a 24 given month, or even used more load than expected, the customer's bill credit would be reduced by roughly \*\* . \*\* The participating customer would net \*\* \*\* for the month or 25 \*\* for the season for doing nothing but signing up for the program, i.e., not 26 \*\* 27 participating. Simply put, if an enrolled customer can earn more profit than the minimal event

<sup>&</sup>lt;sup>25</sup> The purpose section of Evergy Missouri Metro's tariff sheet no. 2.09 states, "This voluntary program is designed to reduce customer load during peak periods to help defer future generation capacity additions and provide improvements in energy supply."

<sup>&</sup>lt;sup>26</sup> The credit was split among the four summer months.

<sup>27</sup> \*\*

1 penalty costs, the customer is unlikely to participate meaningfully. Evergy Missouri Metro's 2 DRI contracts did not incentivize performance of participants and did not benefit any other 3 customers in the respective rate classes. Only those that signed up and received bill credits for the program, regardless of those customers' participation in events, received any benefit. 4 5 Furthermore, although the additional payments that would have been necessary for Evergy 6 Missouri Metro to call more events was minimal, Evergy Missouri Metro called a minimal 7 number of events during the Review Period and did not focus on customer savings that could 8 result from precisely-timed events. Despite having the opportunity to restructure the DRI 9 contracts with participants in 2019 due to the unexpected extension of MEEIA Cycle 2 and 10 knowledge of several parties' concerns with the implementation of the DRI program, Evergy 11 Missouri Metro maintained contract structures that did not incentivize meaningful participation, 12 rewarded customers that did not participate meaningfully, and harmed customers that did not sign up but had to pay the DSIM charge. Staff estimates that the costs of paying customers who 13 14 did not perform well during called events was \$13,147 in 2018 and \$98,216 in 2019. These costs 15 were avoidable through reasonable decision making prior to implementation of the DRI program

#### c) SPP fees

and the subsequent contracts.

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At the time of implementation, Evergy Missouri Metro managers and decision makers 18 19 should have been aware of the real costs that the Company incurs due to its membership in the 20 Southwest Power Pool. The Company used a substantial amount of ratepayer funds to contract 21 demand response capacity from commercial and industrial customers and to provide residential 22 customers smart thermostats free of charge in exchange for participation in demand response 23 events. Evergy Missouri Metro could have limited the amount of expense owed to SPP by 24 minimizing its monthly coincident peak, or at least attempting to do so. Evergy Missouri Metro 25 did not attempt to minimize its monthly peak through the use of the demand response program 26 as evidenced by minimal event calling. Evergy Missouri Metro could have targeted demand 27 response events to pre-cool residential homes with the goal of minimizing the cost of serving 28 load during periods of high Locational Marginal Prices (LMP) by shifting load to periods of 29 lower expected LMPs. However, Evergy Missouri Metro did not call any events due to SPP Day

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Ahead (DA) market pricing opportunities<sup>28</sup> despite DA market prices exceeding \$100/MWh several times during the Review Period.<sup>29</sup> Furthermore, according to Evergy Missouri Metro's response to Staff Data Request No. 0041,

During the MEEIA Cycle 2 period, Evergy Metro did not consider bidding its contracted demand response capacity into the SPP market. The Company's demand response programs during this time were not designed to meet the requirements of demand response products in the SPP market.

Evergy Missouri Metro clearly missed several opportunities to capitalize on SPP markets as a way to benefit customers in exchange for the considerable expense imposed due to the demand response programs.

11 Evergy Missouri Metro called only three events for DRI of a potential 20 events in 2018 12 and 2019 and four events of a potential 168 Residential Programmable Thermostat events in 2018 13 and 2019. Contrary to the Stipulation and Agreement regarding the extension of Cycle 2 14 programs in 2019, in which Evergy Missouri Metro agreed to call five Residential Programmable thermostat events in 2019,<sup>30</sup> Evergy Missouri Metro called only 2 events. Evergy Missouri 15 Metro failed to manage the programs prudently by not attempting to minimize the costs to all 16 17 customers through the ratepayer-funded demand response MEEIA programs. Staff estimates that 18 Evergy Missouri Metro could have avoided \$499,308 in SPP expenses by targeting demand 19 response events and attempting to call events to reduce the monthly peak load. If Evergy 20 Missouri Metro targeted demand response events that attempted to reduce load during some of 21 the highest DA LMPs, Evergy Missouri Metro could have avoided \$54,227 in SPP expenses with minimal, if any<sup>31</sup>, incremental costs. 22

<sup>&</sup>lt;sup>28</sup> Response to Staff Data Request No. 0034.

<sup>&</sup>lt;sup>29</sup> Response to Staff Data Request No. 0042.

<sup>&</sup>lt;sup>30</sup> Paragraph 7.b of the Stipulation and Agreement signed on February 15, 2019 in Case Nos. EO-2019-0132 and EO-2019-0133.

<sup>&</sup>lt;sup>31</sup> In the case of Programmable Thermostat programs, Evergy Missouri Metro likely would not incur any additional costs.

As the Commission stated in the findings of facts in the Amended Report and Order from Case No. EO-2019-0132, "SPP member costs are a source of potential cost avoidance. SPP member fees could be reduced through average monthly reductions in energy and demand."<sup>32,33</sup>

Minimization of SPP fees is consistent with the stated purpose of the Demand Response Incentive program<sup>34</sup> to "provide for improvements in energy supply."

6 The Commission also stated that, "Evergy has the ability to create additional revenue by selling its excess capacity through bi-lateral contracts,"<sup>35</sup> but Evergy Missouri Metro did not 7 8 enter into any bi-lateral contracts with non-affiliates during the Review Period, despite being 9 very long on capacity. Any sales from a bi-lateral contract would have flowed through the fuel 10 adjustment clause as off-system sales revenue and benefited customers by reducing costs of fuel and purchased power. According to the Capacity Balance sheet from Evergy Missouri Metro's 11 12 2018 IRP, Evergy Missouri Metro expected to exceed the SPP reserve margin by more than 700 13 MW in 2018 and more than 370 MW in 2019. If Evergy Missouri Metro entered into a capacity 14 sale contract with a non-affiliate for \*\* \*\*, customers could have 15 realized a benefit of \$1,161,474. At the time of the implementation of the MEEIA programs, it 16 was unlikely that Evergy Missouri Metro would fall short of the SPP resource adequacy requirements regardless of demand response implementation, so it is reasonable to assume that 17 18 such a capacity sale would have been reasonable.

3. Conclusion

Evergy Missouri Metro could have avoided the additional cost of DI installations and lowered the incentive amount of the Residential Programmable Thermostat program by simply not giving thermostats away free of charge; therefore, Staff recommends that the Commission disallow \$179,600.

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Providing smart-thermostats at no cost to customers who do not participate in demand response events is contrary to the stated purpose of the program tariff and provides minimal

<sup>&</sup>lt;sup>32</sup> Page 12, paragraph 30, of the Commission's Amended Report and Order in Case No. EO-2019-0132.

 <sup>&</sup>lt;sup>33</sup> This statement was supported by the Evergy Surrebuttal report, Exhibit 4, page 22 in Case No. EO-2019-0132.
 <sup>34</sup> Evergy Missouri Metro 1<sup>st</sup> Revised Sheet No. 2.09.

 <sup>&</sup>lt;sup>35</sup> Page 13, paragraph 31, of the Commission's Amended Report and Order in Case No. EO-2019-0132.
 <sup>36</sup> \*\*

benefits to customers as a whole; therefore, Staff recommends that the Commission disallow \$108,080.<sup>37</sup>

Evergy Missouri Metro's decision to enter contracts for the DRI program that did not incentivize meaningful participation, financially rewarded customers that did not participate meaningfully, and harmed customers that did not sign up but had to pay the DSIM charge; therefore, Staff recommends that the Commission disallow \$111,363.

Evergy Missouri Metro decision makers chose not to attempt to avoid SPP expenses by targeting demand response events and attempting to call events to reduce the monthly peak load; therefore, Staff recommends that the Commission disallow \$499,308.

Evergy Missouri Metro chose not to target demand response events in an attempt to
reduce load during some of the highest DA LMPs despite minimal, if any, incremental costs;
therefore, Staff recommends that the Commission disallow \$54,227.

Evergy Missouri Metro chose not to enter into a capacity sale contract with a non-affiliate for \*\* \_\_\_\_\_\_\_ \*\* despite being very long on capacity; therefore, Staff recommends that the Commission disallow \$1,161,474.

In total, Staff recommends that the Commission disallow \$2,014,052 related to demand
response programs since Evergy Missouri Metro decision makers failed to implement the
programs in a manner that would maximize benefits at least cost. This total disallowance Staff
recommends does not include interest.

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#### **Documents Reviewed**

- a. Evergy Missouri Metro's 2016 2018 MEEIA Plan;
- b. Approved MEEIA Energy Efficiency and Demand Side Management Programs Tariff Sheets;
- c. SPP Open Access Transmission Tariff;
- d. Navigant's KCP&L-MO EM&V PY 2018 Final Report;
- e. Guidehouse's Evergy Missouri Metro EM&V PY 2019 Draft Report;

 <sup>&</sup>lt;sup>37</sup> \$100 is the difference in the TRM incremental cost for BYO thermostat measures and Smart thermostat measures.
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1 2 3 4 5	<ul> <li>f. Evergy responses to Staff Data Requests; 0002, 0006, 0008, 0017, 0025, 0026, 0027, 0028, 0028.1, 0028.2, 0029, 0030, 0031, 0032, 0032.1, 0033, 0034, 0036, 0036, 0036.1, 0037, 0038, 0039, 0040, 0041, 0042, 0043, 0043.1, 0044, 0045, 0047, 0048, 0049, 0050, 0051, 0052, 0053, 0053.1, 0054, and 0054.1;</li> </ul>
6 7	<ul> <li>g. Stipulation and Agreement signed on February 15, 2019 in Case Nos. EO-2019-0132 and EO-2019-0133;</li> </ul>
8 9	h. Evergy Responses to Staff Data Requests in Case No. EO-2019-0132; 0023, 0039, 0042, 0052, 0122, 0123,0131, 0134, 0143, and 0145;
10	i. Staff rebuttal report in Case No. EO-2019-0132;
11 12	j. Kansas City Power and Light Company Surrebuttal report in Case No. EO-2019-0132;
13 14	<ul> <li>k. Commission's Amended Report &amp; Order filed on March 11, 2020 in Case No. EO-2019-0132;</li> </ul>
15	Staff Expert: J Luebbert
16	VIII. <u>Throughput Disincentive</u>
16 17	VIII. <u>Throughput Disincentive</u> A. Actual TD
17	A. Actual TD
17 18	A. Actual TD 1. Description
17 18 19	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput</li> </ul>
17 18 19 20	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales.</li> </ul>
17 18 19 20 21	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales.</li> <li>This relationship between revenues and sales creates a financial disincentive for the utility to</li> </ul>
17 18 19 20 21 22	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales.</li> <li>This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales. This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency programs.</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales. This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency programs.</li> <li>The TD allows the utility to recover its lost margin revenues associated with the</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales. This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency programs.</li> <li>The TD allows the utility to recover its lost margin revenues associated with the successful implementation of the MEEIA programs. The TD calculation is described in Evergy</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales. This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency programs.</li> <li>The TD allows the utility to recover its lost margin revenues associated with the successful implementation of the MEEIA programs. The TD calculation is described in Evergy Missouri Metro's tariff Sheet Nos. 49I through 49L and tariff Sheet No. 49P (for the net margin</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> </ol>	<ul> <li>A. Actual TD</li> <li>1. Description</li> <li>For a utility that operates under a traditional regulated utility model a "throughput incentive" is created when a utility's increase in revenues is linked directly to its increase in sales. This relationship between revenues and sales creates a financial disincentive for the utility to engage in any activity that would decrease sales, such as utility sponsored energy efficiency programs.</li> <li>The TD allows the utility to recover its lost margin revenues associated with the successful implementation of the MEEIA programs. The TD calculation is described in Evergy Missouri Metro's tariff Sheet Nos. 49I through 49L and tariff Sheet No. 49P (for the net margin revenue rates). Generally the TD for each program is determined by multiplying the monthly</li> </ul>

<sup>&</sup>lt;sup>39</sup> Monthly savings are obtained by taking annual savings and applying annual loadshapes contained in Appendix G of the First Stipulation.

1	Staff has verified each component of the TD calculation that was provided by Evergy	
2	Missouri Metro in the Quarterly Surveillance Reports, Page 6. Staff has also verified the TD	
3	calculation workpapers, and compared the kWh savings impact and TD with the MEEIA rate	
4	adjustment filings <sup>40</sup> , along with the Quarterly Surveillance Reports. Staff found no discrepancies	
5	in the reconciliation between Evergy Missouri Metro's TD calculation workpapers, Quarterly	
6	Surveillance Reports, and the MEEIA rate adjustment filings. The MEEIA rate adjustment filings	
7	and the Quarterly Surveillance Reports both demonstrate TD that customers are responsible for	
8	paying is \$11,942,169.	
9	2. Summary of Cost Implications	
10	If Evergy Missouri Metro was imprudent in its reporting and/or calculating the Company	
11	TD, ratepayer harm could result in an increase in DSIM Charge amounts.	
12	3. Conclusion	
13	Staff found no indication that Evergy Missouri Metro has acted imprudently regarding	
14	the calculation of its TD.	
15	4. Documents Reviewed	
16	a. Evergy Missouri Metro's Cycle 2 Plan;	
17 18	b. 2016 Stipulation and Agreement, EO-2015-0240, and Appendix G, approved 11-23-15;	
19	c. Tariff sheets 49-49P and Appendix J;	
20 21	<ul> <li>Evergy Missouri Metro work papers included in Case No. ER-2018-0357, ER-2019-0165, ER-2019-0375; and ER-2020-0154; and</li> </ul>	
22	e. Quarterly Surveillance Reports;	
23	f. Staff Data Requests: 0020 and 0020.1.	
24	Staff Expert: Lisa Wildhaber	

<sup>&</sup>lt;sup>40</sup> Staff verified TD amounts against the DSIM Riders through October 2019, because the DSIM Rider adjustment that included results for November 2019 and December 2019 was not filed until June 1, 2020, pending a Staff recommendation and Commission approval with a proposed effective date of August 1, 2020.

## B. Gross Deemed Annual Energy and Demand Savings

1. Description

Staff reviewed the monthly calculation of kWh savings from Evergy Missouri Metro's MEEIA Programs calculated with the Nexant software. Evergy Missouri Metro provided Staff additional details supporting the Nexant system results to show how the kWh savings were calculated during the Review Period.

To begin its review of Evergy Missouri Metro's calculations of its monthly kWh savings for the Review Period, Staff verified that the total kWhs and kWs for each program as reported in Nexant were in agreement with the Quarterly Surveillance Reports, the kWh savings used in the Throughput Disincentive calculations, and the Company workpapers provided.

The Company provided workpapers to support the kWh savings for the program measures. These workpapers provided individual detailed project savings pulled from Nexant with a calculation of the kWh and kW savings per measure per customer. Staff chose a sample of program measures and compared the kWh savings as reported in the Company details to the measure savings as reported in the TRM and subsequent updates to the TRM.<sup>41</sup>.

For a selected sample, Staff verified the kWh savings calculations, using Nexant supporting details the Company provided in Staff Data Request No. 0020.1 supplemental response. In these files, Staff was provided the kWh per unit, kW per unit, the library measure name, and the quantity installed. Staff was able to verify the kWh calculated savings by using this information. Staff was then able to verify that this information was in agreement with the original Staff Data Request No. 0020 TD calculation kWh savings at the meter.

Staff also compared the Total Resource Cost ("TRC") test for each program to the TRC targets identified in the First Stipulation and Agreement. Staff notes that in the Company response to Staff Data Request No. 0023.1 supplemental response, which provides TRC results for Cycle 2 Program Year 3, three programs reflect a TRC of less than 1.0: \*\*

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\*\*, and \*\*

. \*\* Commission Rule 20 CSR 4240-20.094(6)(B) states

in part that, "Nothing herein requires utilities to end any demand-side program which is subject

<sup>&</sup>lt;sup>41</sup> The TRM was updated in Case No. EO-2015-0241 by a Commission *Order Approving Application to Modify Technical Resource Manual and Program Design Incentive Ranges* on March 21, 2018 and then again when Cycle 2 was extended in Case No. EO-2019-0132 after the Commission *Order Approving Stipulation and Agreement* filed on February 27, 2019.

to a cost-effectiveness test deemed not cost-effective immediately." As such, Staff is not recommending a disallowance at this time; however, Staff will monitor these programs going forward to verify that there is not a continuing pattern of these programs not being cost-effective and may recommend disallowance in the future if a pattern exists for lack of cost-effectiveness.

In reviewing all sources of kWh savings and kW savings, Staff was able to verify the reported 121,323,629 kWh of energy savings and 31,045 kW of demand savings for the MEEIA Programs during the Review Period by reconciling the Quarterly Surveillance Reports, the Nexant data base, and the Company's workpapers provided.

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# **Summary of Cost Implications**

If Evergy Missouri Metro was imprudent in its decisions related to calculating the gross energy and demand savings of each program, ratepayer harm could result in an increase in future DSIM Charge amounts.

#### 3. Conclusion

Staff found no indication that Evergy Missouri Metro has acted imprudently regarding the calculation of the gross energy and demand savings.

- 4. **Documents Reviewed** 
  - Evergy Missouri Metro's Cycle 2 Plan; a.
  - b. Quarterly Surveillance Reports;
  - c. First Stipulation, Appendix e and Appendix i;
  - d. Technical Resource Manual updated 2-28-18 and 4-1-19; and
  - Staff Data Requests: 0001, 0008, 0020, 0020.1, 0023 and 0023.1. e.

Staff Expert: Lisa Wildhaber

#### IX. **Earning Opportunity ("EO")**

1. Description

Commission Rule 20 CSR 4240-20.092(1)(S) defines the earnings opportunity component of a DSIM as the methodology approved by the Commission in a utility's filing for demand-side program approval to allow the utility to receive an earnings opportunity. The Rule 28 further states that any earnings opportunity component of a DSIM shall be implemented on a 29 retrospective basis, and all energy and demand savings used to determine a DSIM earnings 30 opportunity amount shall be verified and documented through EM&V Reports.

1	Evergy Missouri Metro's tariff sheet defines the Cycle 2 EO as:
2 3 4 5 6 7 8	Cycle 2 Earnings Opportunity" (EO) means the incentive ordered by the Commission based on actual performance verified through EM&V against planned targets. The Company's EO will be \$7.4M if 100% of the planned targets are achieved. EO is capped at \$15.5M, which reflects adjustment for TD verified by EM&V. Potential Earnings Opportunity adjustments are described on Sheet No. 49M. The Earnings Opportunity Matrix outlining the payout rates, weightings, and caps can be found in 49P.
9	For this Review Period, an EO for Cycle 2 had not been awarded, therefore a review of
10	the EO component was not performed for Cycle 2.
11	The Evergy Missouri Metro MEEIA Cycle 1 PI was approved for recovery over an
12	18-month recovery period following the approval of the final EM&V Report. This EM&V
13	Report was filed and approved in late 2016 and the recovery began with the DSIM Rider update
14	effective February 1, 2017. The 18-month amortization into DSIM recovery extended through
15	July 2018. Following that month, the Company continued to track the over/under recovery in
16	DSIM Rider revenues through the end of 2019. The small balances remaining will be recovered
17	in early 2020. <sup>42</sup> As stated above, a PI for Cycle 1 was awarded for part of this Review Period.
18	Staff was able to review this Cycle 1 PI from the calculations sent by Evergy Missouri Metro for
19	the Review Period months, to verify that Evergy Missouri Metro did not recover more than its
20	approved Cycle 1 PI including the carrying costs.
21	2. Summary of Cost Implications
22	If Evergy Missouri Metro was imprudent in its reporting and/or calculation of the EO,
23	ratepayer harm could result in an increase in future DSIM Charge amounts.
24	3. Conclusion
25	Staff has verified that Evergy Missouri Metro is not seeking any recovery of a Cycle 2
26	earnings opportunity in this Review Period as none has been awarded. Staff has verified that
27	Evergy Missouri Metro did not recover more than its approved Cycle 1 PI including the carrying
28	costs in this Review Period.

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# **Documents Reviewed**

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a. Evergy Missouri Metro's Cycle 2 Plan;

<sup>&</sup>lt;sup>42</sup> Staff Data Request No. 0055 in EO-2020-0228.

b.	Evergy Missouri Metro's Quarterly Surveillance Monitoring Report, Page 6;
c.	Tariff sheets 49-49P;
d.	Evergy Missouri Metro work papers included in Case No. ER-2018-0357, ER-2019-0165, ER-2019-0375; and ER-2020-0154; and
e.	Staff Data Requests; 0002, 0003, 0006, 0018, and 0055.
Staff Expert: Bro	poke Mastrogiannis

# X. Interest Costs

## 1. Description

Staff reviewed the interest calculations for program costs and TD, provided in Staff Data Request No. 0005 for the Review Period of April 1, 2018 through December 31, 2019. Staff verified the Company's monthly short-term borrowing rate was applied correctly.

During the Review Period Evergy Missouri Metro reported the interest amount accrued for the Company's program costs and Staff compared that to Evergy Missouri Metro's Quarterly Surveillance Monitoring Reports and found a small discrepancy, but after discussion with the Company, it was determined that \$34,503<sup>43</sup> was over-collected for the interest on program costs and \$44,487 for the over-collection of TD. Because Evergy Missouri Metro over-recovered program costs and TD from customers, the cumulative interest amount as of December 31, 2019 would be included by Evergy Missouri Metro in its next DSIM Rider filing.

The First Stipulation provides that for program costs and TD: "To the extent that KCP&L/GMO has over-recovered, such over-recoveries shall be returned to customers with interest at KCP&L/GMO's short-term borrowing rate. To the extent that KCP&L/GMO has under-recovered, such under-recoveries shall be recovered from the customers with interest at KCP&L/GMO's short-term borrow rate"<sup>44</sup>

<sup>&</sup>lt;sup>43</sup> The total interest on programs' costs as reported in the Quarterly Surveillance Reports amounted to \$34,699, a difference of \$196. The Company stated in response to an email: "The carrying costs in the DR 0005 over under file and the carrying cost calculation are correct. The interest in the Surveillance report was incorrect and was revised in the cumulative total in the Q2 2019 Surveillance Report. Further note, the correct amounts were used in the DSIM Rider updates for both jurisdictions." Staff further notes the revised interest calculation was from an error found in March 2019. Using the correct amount of interest results in total interest for the Review Period of \$34,503.

<sup>&</sup>lt;sup>44</sup> EO-2015-0240 In the Matter of Kansas City Power & Light Company's Notice of Intent to File an Application for Authority to Establish a Demand-Side Programs investment Mechanism, NON-UNANIMOUS STIPULATION AND AGREEMENT RESOLVING MEEIA FILINGS.

1	Beca	use Evergy Missouri Metro over-recovered program costs and TD from customers,
2	the interest a	mount as of December 31, 2019 would be included in a regulatory liability balance
3	(with interes	t) as of the end of the last period used to update or true-up the test year used for
4	setting new e	electric rates in a general electric rate proceeding and shall be amortized over three
5	years and the	e resulting annual amount included in the revenue requirement used to determine
6	base rates in	that general electric rate proceeding.
7	The M	MEEIA DSIM Charge on Evergy Missouri Metro's customers' bills did not include
8	recovery of i	nterest until Evergy Missouri Metro's unrecovered regulatory asset balances were
9	included in H	Evergy Missouri Metro's Cycle 2 DSIM Rider in accordance with paragraph 14 of
10	the First Stip	ulation.
11		14. Rider
12 13 14 15 16 17 18 19 20 21 20 21 22 23 24 25 26		<ul> <li>a. Initial rates for Residential and Non-Residential will be computed for estimated initial six month Program Costs and the TD plus the unrecovered balances from Cycle 1 MEEIA programs for KCP&amp;L (GMO unrecovered balances from Cycle 1 will be recovered over a 24 month period) as set out in the tariff sheets in Appendix D. Over-or Under- recovery of Commission-approved Program Costs and TD will be tracked and included in Rider adjustment for each six-month period thereafter for estimated Programs Costs and TD. EO will be computed in 2019 and included in Rider over a two-year period thereafter. The Cycle 1 Performance incentive will be collected through the Rider.</li> <li>b. GMO will initiate a rider mechanism as shown on the specimen tariff sheets to take effect January 1, 2016 with rates effective February 1, 2016. GMO reserve balances for Cycle 1 will be recovered over a two-year period and will be included in the initial tariffs and trued up through the tariff process.</li> </ul>
27	2.	Summary of Cost Implications
28	If Eve	ergy Missouri Metro was imprudent in its reporting and/or calculating of the interest
29	associated to	over- or under-recovery of energy efficiency programs' costs and/or Company TD,
30	ratepayer har	m could result in an increase in future DSIM Charge amounts.
31	3.	Conclusion
32	Staff	has verified that Evergy Missouri Metro interest calculations and interest amounts
33	for inclusion	in its December 31, 2019 are correct and are calculated properly on a monthly basis

34 as provided in Staff Data Request Response No. 0005 for the Review Period.

1	4. Do	cuments Reviewed
2	a.	Evergy Missouri Metro's Cycle 2 Plan;
3	b.	Evergy Missouri Metro's Annual DSM Report;
4	с.	Evergy Missouri Metro's Quarterly Surveillance Monitoring Report; and
5	d.	Staff Data Request: 0005.
6	Staff Expert: Cyn	thia M. Tandy

# 7 Attached - Addendum A

# **BEFORE THE PUBLIC SERVICE COMMISSION**

# **OF THE STATE OF MISSOURI**

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In the Matter of the Second Prudence Review of the Missouri Energy Efficiency Investment Act (MEEIA) Cycle 2 Energy Efficiency Programs of Evergy Metro, Inc. d/b/a Evergy Missouri Metro

Case No. EO-2020-0227

# AFFIDAVIT OF J LUEBBERT, BROOKE MASTROGIANNIS, CYNTHIA M. TANDY, LISA WILDHABER

STATE OF MISSOURI	)	
	)	ss.
COUNTY OF COLE	)	

**COME NOW** J Luebbert, Brooke Mastrogiannis, Cynthia M. Tandy, Lisa Wildhaber, and on their oath declares that they are of sound mind and lawful age; that they contributed to the foregoing *Staff Report Second Prudence Review of Cycle 2 Costs*; and that the same is true and correct according to their best knowledge and belief, under penalty of perjury.

Further the Affiants sayeth not.

<u>/s/ J Luebbert</u> J Luebbert

<u>/s/ Brooke Mastrogiannis</u> Brooke Mastrogiannis

/s/ Cynthia M. Tandy Cynthia M. Tandy

<u>/s/ Lisa Wildhaber</u> Lisa Wildhaber

#### REVISED

## Kansas City Power & Light Company Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended June 30, 2018 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category	<u> </u>	Descriptor	Qu	arter Ended	12 N	Ionths Ended	Cui	nulative Total
Total Program Costs (\$)		Billed	\$	6,227,853	\$	25,726,931	\$	40,559,832
<b>Total Program Costs (\$)</b>	(1)	Actual	\$	2,895,016	\$	16,071,799	\$	41,953,995
<b>Total Program Costs (\$)</b>	(6)	Variance	\$	(3,332,837)	\$	(9,655,132)	\$	1,394,163
Total Program Costs (\$)	(7)	Interest	\$	26,904	\$	208,584	\$	291,753
First Year Gross Annual Energy Savings (kWh)	(2)	Target		15,785,922		62,663,690		148,357,892
First Year Gross Annual Energy Savings (kWh)	(4) (8)	Deemed Actual		12,835,551		78,462,637		244,229,206
First Year Gross Annual Energy Savings (kWh)		Variance		(2,950,371)		15,798,947		95,871,314
First Year Gross Annual Demand Savings (kW)	(3)	Target		6,050		18,250		53,475
First Year Gross Annual Demand Savings (kW)	(4) (8)	Deemed Actual		4,955		21,096		74,922
First Year Gross Annual Demand Savings (kW)		Variance		(1,095)		2,846		21,447
Throughput Disincentive Costs (\$)		Billed	\$	2,803,906	\$	7,593,414	\$	10,196,673
Throughput Disincentive Costs (\$)	(5) (8)	Actual	\$	2,415,392	\$	7,660,953	\$	11,642,247
Throughput Disincentive Costs (\$)	(6)	Variance	\$	(388,514)	\$	67,539	\$	1,445,574
Throughput Disincentive Costs (\$)	(7) (8)	Interest	\$	12,595	\$	56,359	\$	67,426

#### Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

(8) The Company determined that the deemed kWh savings and kW savings for certain lighting measures were calculated using incorrect measure values from April through December 2018. As a result of the kWh overstatement the throughput disincentive and related carrying costs were overstated as well. Following are the corrections reflected in this Supplemental Surveillance filing. The Cycle 2 MEEIA surveillance report was originally filed on August 23, 2018, Non-Case Related Filing BFQR-2019-0138.

First Year Gross Annual Energy Savings (kWh)	Deemed Actual	(469,660)	(469,660)	(469,660)
First Year Gross Annual Demand Savings (kW)	Deemed Actual	8	8	8
Throughput Disincentive Costs (\$)	Actual	(5,184)	(5,184)	(5,184)
Throughput Disincentive Costs (\$)	Interest	(14)	(14)	(14)

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### REVISED

## Kansas City Power & Light Company Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended September 30, 2018 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category	<u> </u>	Descriptor	Qu	arter Ended	12	Months Ended	Cu	mulative Total
Total Program Costs (\$)		Billed	\$	6,397,594	\$	26,186,189	\$	46,957,426
<b>Total Program Costs (\$)</b>	(1)	Actual	\$	3,462,704	\$	14,210,420	\$	45,416,699
Total Program Costs (\$)	(6)	Variance	\$	(2,934,890)	\$	(11,975,769)	\$	(1,540,727)
Total Program Costs (\$)	(7)	Interest	\$	(2,810)	\$	135,493	\$	288,944
First Year Gross Annual Energy Savings (kWh)	(2)	Target		16,806,871		63,643,536		165,164,763
First Year Gross Annual Energy Savings (kWh)	(4) (8)	Deemed Actual		16,594,576		76,484,910		260,823,782
First Year Gross Annual Energy Savings (kWh)		Variance		(212,294)		12,841,374		95,659,020
First Year Gross Annual Demand Savings (kW)	(3)	Target		4,351		18,470		57,826
First Year Gross Annual Demand Savings (kW)	(4) (8)	Deemed Actual		3,780		17,683		78,702
First Year Gross Annual Demand Savings (kW)		Variance		(571)		(786)		20,876
Throughput Disincentive Costs (\$)		Billed	\$	3,415,019	\$	9,699,510	\$	13,611,692
Throughput Disincentive Costs (\$)	(5) (8)	Actual	\$	3,687,810	\$	9,143,288	\$	15,330,057
Throughput Disincentive Costs (\$)	(6)	Variance	\$	272,790	\$	(556,221)	\$	1,718,364
Throughput Disincentive Costs (\$)	(7) (8)	Interest	\$	13,690	\$	58,368	\$	81,116

#### Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

(8) The Company determined that the deemed kWh savings and kW savings for certain lighting measures were calculated using incorrect measure values from April through December 2018. As a result of the kWh overstatement the throughput disincentive and related carrying costs were overstated as well. Following are the corrections reflected in this Supplemental Surveillance filing. The Cycle 2 MEEIA surveillance report was originally filed on November 20, 2018, Non-Case Related Filing BFQR-2019-0278.

First Year Gross Annual Energy Savings (kWh)	Deemed Actual	(598,242)	(1,067,902)	(1,067,902)
First Year Gross Annual Demand Savings (kW)	Deemed Actual	16	24	24
Throughput Disincentive Costs (\$)	Actual	(17,626)	(22,809)	(22,809)
Throughput Disincentive Costs (\$)	Interest	(109)	(124)	(124)

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### REVISED

## Kansas City Power & Light Company Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended December 31, 2018 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category		Descriptor	Quarter Ended		12 Months Ended		Cumulative Total	
Total Program Costs (\$)		Billed	\$	3,432,742	\$	23,136,204	\$	50,390,167
<b>Total Program Costs (\$)</b>	(1)	Actual	\$	3,527,726	\$	13,004,739	\$	48,944,425
<b>Total Program Costs (\$)</b>	(6)	Variance	\$	94,985	\$	(10,131,465)	\$	(1,445,742)
Total Program Costs (\$)	(7)	Interest	\$	(9,665)	\$	61,177	\$	279,279
First Year Gross Annual Energy Savings (kWh)	(2)	Target		16,806,871		64,623,383		181,971,633
First Year Gross Annual Energy Savings (kWh)	(4) (8)	Deemed Actual		14,117,250		66,932,688		274,941,032
First Year Gross Annual Energy Savings (kWh)		Variance		(2,689,621)		2,309,305		92,969,399
First Year Gross Annual Demand Savings (kW)	(3)	Target		4,351		18,697		62,178
First Year Gross Annual Demand Savings (kW)	(4) (8)	Deemed Actual		2,998		14,595		81,701
First Year Gross Annual Demand Savings (kW)		Variance		(1,353)		(4,102)		19,523
Throughput Disincentive Costs (\$)		Billed	\$	2,515,033	\$	10,931,182	\$	16,126,725
Throughput Disincentive Costs (\$)	(5) (8)	Actual	\$	1,682,012	\$	9,358,606	\$	17,012,069
Throughput Disincentive Costs (\$)	(6)	Variance	\$	(833,020)	\$	(1,572,575)	\$	885,344
Throughput Disincentive Costs (\$)	(7) (8)	Interest	\$	14,297	\$	57,174	\$	95,413

#### Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

(8) The Company determined that the deemed kWh savings and kW savings for certain lighting measures were calculated using incorrect measure values from April through December 2018. As a result of the kWh overstatement the throughput disincentive and related carrying costs were overstated as well. Following are the corrections reflected in this Supplemental Surveillance filing. The Cycle 2 MEEIA surveillance report was originally filed on March 15, 2019, Non-Case Related Filing BFQR-2019-0673.

First Year Gross Annual Energy Savings (kWh)	Deemed Actual	(468,614)	(1,536,516)	(1,536,516)
First Year Gross Annual Demand Savings (kW)	Deemed Actual	17	41	41
Throughput Disincentive Costs (\$)	Actual	(20,825)	(43,634)	(43,634)
Throughput Disincentive Costs (\$)	Interest	(303)	(426)	(426)

## Kansas City Power & Light Company Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended March 31, 2019 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/15	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/15	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/15	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/15	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	<u></u>
Online Home Energy Audit	04/01/16	3/31/2019	

Category		Descriptor	Qu	arter Ended	12 N	Ionths Ended	Cur	nulative Total
Total Program Costs (\$)		Billed	\$	2,990,797	\$	19,048,986	\$	53,380,964
Total Program Costs (\$)	(1)	Actual	\$	4,169,467	\$	14,054,913	\$	53,113,892
Total Program Costs (\$)	(6)	Variance	\$	1,178,670	\$	(4,994,073)	\$	(267,072)
Total Program Costs (\$)	(7)	Interest	S	(10,643)	\$	3,786	\$	268,636
First Year Gross Annual Energy Savings (kWh)	(2)	Target		16,126,238		65,525,902		198,097,872
First Year Gross Annual Energy Savings (kWh)	(4)	Deemed Actual		22,666,595		66,213,972		297,607,627
First Year Gross Annual Energy Savings (kWh)		Variance		6,540,356		688,070		99,509,755
First Year Gross Annual Demand Savings (kW)	(3)	Target		4,150		18,903		66,328
First Year Gross Annual Demand Savings (kW)	(4)	Deemed Actual		5,525		17,259		87,226
First Year Gross Annual Demand Savings (kW)		Variance		1,375		(1,643)		20,898
Throughput Disincentive Costs (\$)		Billed	\$	1,916,850	\$	10,650,808	\$	18,043,575
Throughput Disincentive Costs (\$)	(5)	Actual	S	585,662	\$	8,370,875	\$	17,597,731
Throughput Disincentive Costs (5)	(6)	Variance	S	(1,331,188)	\$	(2,279,932)	\$	(445,844)
Throughput Disincentive Costs (\$)	(7)	Interest	\$	1,042	\$	41,624	\$	96,455

#### Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

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## Kansas City Power & Light Company Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended June 30, 2019 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism

## For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	· · · · · · · · · · · · · · · · · · ·
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category		Descriptor	Qu	arter Ended	12 1	Months Ended	Cu	mulative Total
Total Program Costs (\$)		Billed	\$	1,944,578	\$	14,765,711	\$	55,325,543
Total Program Costs (\$)	(1)	Actual	\$	3,162,853	\$	14,322,750	\$	56,276,745
Total Program Costs (\$)	(6)	Variance	\$	1,218,274	\$	(442,961)	\$	951,203
Total Program Costs (\$)	(7)	Interest	\$	3,850	\$	(19,463)	\$	272,290
First Year Gross Annual Energy Savings (kWh)	(2)	Target		15,212,765		64,952,744		213,310,636
First Year Gross Annual Energy Savings (kWh)	(4)	Deemed Actual		5,312,661		58,691,081		302,920,287
First Year Gross Annual Energy Savings (kWh)		Variance		(9,900,104)		(6,261,663)		89,609,651
First Year Gross Annual Demand Savings (kW)	(3)	Target		3,999		16,852		70,327
First Year Gross Annual Demand Savings (kW)	(4)	Deemed Actual		1,445		13,749		88,671
First Year Gross Annual Demand Savings (kW)		Variance		(2,554)		(3,103)		18,344
Throughput Disincentive Costs (\$)		Billed	\$	717,428	\$	8,564,329	\$	18,761,002
Throughput Disincentive Costs (\$)	(5)	Actual	\$	889,528	\$	6,845,012	\$	18,487,259
Throughput Disincentive Costs (\$)	(6)	Variance	\$	172,100	\$	(1,719,318)	\$	(273,743)
Throughput Disincentive Costs (\$)	(7)	Interest	\$	(2,898)	\$	26,131	\$	93,557

Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

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## Evergy Metro, Inc. Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended September 30, 2019 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism

# For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category		Descriptor Quarter Ended		12 Months Ended		Cumulative Total		
Total Program Costs (\$)		Billed	\$	3,659,064	\$	12,027,181	\$	58,984,607
Total Program Costs (\$)	(1)	Actual	\$	3,743,996	\$	14,604,042	\$	60,020,742
Total Program Costs (\$)	(6)	Variance	\$	84,932	\$	2,576,861	\$	1,036,135
Total Program Costs (\$)	(7)	Interest	\$	14,139	\$	(2,515)	\$	286,428
First Year Gross Annual Energy Savings (kWh)	(2)	Target		15,212,765		63,358,638		228,523,401
First Year Gross Annual Energy Savings (kWh)	(4)	Deemed Actual		9,757,177		51,853,682		312,677,464
First Year Gross Annual Energy Savings (kWh)		Variance		(5,455,587)		(11,504,956)		84,154,063
First Year Gross Annual Demand Savings (kW)	(3)	Target		3,999		16,499		74,326
First Year Gross Annual Demand Savings (kW)	(4)	Deemed Actual		3,922		13,891		92,593
First Year Gross Annual Demand Savings (kW)		Variance		(77)		(2,609)		18,267
Throughput Disincentive Costs (\$)		Billed	\$	932,227	\$	6,081,536	\$	19,693,229
Throughput Disincentive Costs (\$)	(5)	Actual	\$	1,530,745	\$	4,687,947	S	20,018,004
Throughput Disincentive Costs (\$)	(6)	Variance	\$	598,518	\$	(1,393,590)	\$	324,775
Throughput Disincentive Costs (\$)	(7)	Interest	\$	829	\$	13,270	\$	94,386

## Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.

## Evergy Metro, Inc. Quarter Ended, 12 Months Ended and Cumulative Cycle 2 Total Ended December 31, 2019 SURVEILLANCE MONITORING REPORT Missouri Energy Efficiency Investment Act of 2009 (MEEIA) Status of MEEIA Demand-Side Programs and Demand-Side Programs Investment Mechanism

## For MEEIA Cycle 2 Started April 1, 2016

DSM Program Name	Start Date	Planned End Date	Actual End Date
Business Energy Efficiency Rebate - Standard	04/01/16	3/31/2019	
Business Energy Efficiency Rebate - Custom	04/01/16	3/31/2019	
Strategic Energy Management	04/01/16	3/31/2019	
Block Bidding	04/01/16	3/31/2019	
Small Business Direct Install	04/01/16	3/31/2019	
Business Programmable Thermostat	04/01/16	3/31/2019	
Demand Response Incentive	04/01/16	3/31/2019	
Online Business Energy Audit	04/01/16	3/31/2019	
Home Lighting Rebate	04/01/16	3/31/2019	Maria and Anna and An
Home Appliance Recycling Rebate	04/01/16	3/31/2019	5/11/2016
Home Energy Report	04/01/16	3/31/2019	
Income-Eligible Home Energy Report	04/01/16	3/31/2019	
Whole House Efficiency	04/01/16	3/31/2019	
Income-Eligible Multi-Family	04/01/16	3/31/2019	
Residential Programmable Thermostat	04/01/16	3/31/2019	
Online Home Energy Audit	04/01/16	3/31/2019	

Category		Descriptor	Qu	uarter Ended	12 M	Months Ended	Cu	nulative Total
Total Program Costs (\$)		Billed	\$	4,021,549	\$	12,615,988	\$	63,006,156
Total Program Costs (\$)	(1)	Actual	\$	4,907,548	\$	15,983,864	\$	64,928,289
Total Program Costs (\$)	(6)	Variance	\$	885,999	\$	3,367,875	\$	1,922,133
Total Program Costs (\$)	(7)	Interest	\$	12,924	\$	20,073	\$	299,352
First Year Gross Annual Energy Savings (kWh)	(2)	Target		15,212,765		61,764,532		243,736,165
First Year Gross Annual Energy Savings (kWh)	(4)	Deemed Actual		40,039,819		77,776,252		352,717,283
First Year Gross Annual Energy Savings (kWh)		Variance		24,827,055		16,011,719		108,981,118
First Year Gross Annual Demand Savings (kW)	(3)	Target		3,999		16,147		78,325
First Year Gross Annual Demand Savings (kW)	(4)	Deemed Actual		8,420		19,312		101,013
First Year Gross Annual Demand Savings (kW)		Variance		4,421		3,165		22,688
Throughput Disincentive Costs (\$)		Billed	\$	645,109	\$	4,211,612	\$	20,338,337
Throughput Disincentive Costs (\$)	(5)	Actual	\$	1,151,020	\$	4,156,955	\$	21,169,024
Throughput Disincentive Costs (\$)	(6)	Variance	\$	505,912	\$	(54,658)	\$	830,686
Throughput Disincentive Costs (\$)	(7)	Interest	S	4,932	\$	3,905	\$	99,318

### Footnotes:

(1) Actual program costs incurred.

(2) Target energy savings (kWh) savings.

(3) Target demand savings (kW) savings.

(4) Actual demand and energy savings.

(5) Throughput disincentive on kWh savings at NTG Factor of 85%.

(6) Under- or (over) collection.

(7) Carrying costs on under- or over-collection at short-term borrowing rate.