## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Reunion ) Communications, Inc. For a Certificate of ) Service Authority to Provide Interexchange ) Telecommunications Services in the State of )

File No. XA-2011-0234
Tariff No. YX-2011-0352

Missouri and for Competitive Classification )

## **STAFF RECOMMENDATION**

COMES Now the Staff of the Missouri Public Service Commission and states:

1. On January 13, 2011, Reunion Communications, Inc. ("Applicant") applied for certificate of service authority to provide interexchange telecommunications services and for competitive classification. Along with its application, the Applicant submitted a tariff with an effective date of February 27, 2011 (Tariff File No. YX-2011-0352).

2. In the attached Memorandum, labeled Appendix A, the Staff recommends that the Missouri Public Service Commission (Commission) grant Applicant a certificate to provide interexchange telecommunications services. The Commission shall grant an application for a certificate of telecommunications service authority upon a finding that the grant of authority is in the public interest. §§ 392.430 and 392.440 RSMo 2000.

3. Staff also recommends that the Commission classify the Applicant and the services it proposes to offer in its Application as competitive. The Commission may classify a telecommunications provider or its services as competitive if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation and that such lesser regulation is consistent with the protection of ratepayers and promotes public interest.

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- §392.361.4. RSMo Supp. 2009. A majority of the services a competitive company provides must be classified as competitive. §392.361.3. RSMo Supp. 2009.
- 4. The Staff recommends that the "standard" waivers, listed below, be granted, as required by §392.420 RSMo. The Company shall list the waivers in its tariff as long as they are effective.

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4 CSR 240-3.550 (4) and (5)(A) Quality of service reports
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- 4 CSR 240-32.080 Service objectives and surveillance levels
- 4 CSR 240-33.040(1-3) and (5-10) Billing and payment standards
- 4 CSR 240-33.045 Clear identification and placement of charges on bills
- 4 CSR 240-33.080(1) Identify company name and toll-free number on bills
- 4 CSR 240-33.130(1), (4) and (5) Operator service requirements
- 392.210.2 Accounting requirements (system of accounts)
- 392.240.1 Reasonableness of rates
- 392.270 Accounting requirements (valuation of property)
- 392.280 Accounting requirements (depreciation rates/accounts)
- 392.290 Issuance of stocks, bonds and other indebtedness
- 392.300 Transfer of property and ownership of stock
- 392.310 Approval of issuing stocks, bonds and other indebtedness
- 392.320 Certificate of Commission to be recorded-stock dividends
- 392.330 Accounting requirements (proceeds of sales of stock, bonds, notes, etc.)
- 392.340 Company reorganization
- 5. The Staff further recommends that the Commission state in its order that, pursuant to Section 392.410, the authority conferred by the certificate of service authority shall be null and void unless it is exercised within one year of its issuance.
- 6. The Staff recommends that the Commission approve the proposed tariff No. 1, or allow it to take effect by operation of law.
- 7. The Applicant is not delinquent in filing an annual report, paying the PSC assessment, MoUSF, and Relay Missouri.

WHEREFORE, Staff recommends that the Commission grant Reunion Communications, Inc. a certificate of service authority to provide interexchange telecommunications services,

<sup>4</sup> CSR 240-10.020 Depreciation Records

<sup>4</sup> CSR 240-30.040 Uniform System of Accounts

<sup>4</sup> CSR 240-32.060 Engineering and maintenance

<sup>4</sup> CSR 240-32.070 Quality of Service

grant it the requested competitive classification, grant the standard waivers listed above and approve the pending tariff or allow it to take effect by operation of law.

Respectfully submitted,

Colleen M. Dale Senior Staff Counsel Missouri Bar No. 31624 Attorney for the Staff of the Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102 (573) 751-4255 (Telephone) cully.dale@psc.mo.gov

## **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this 14<sup>th</sup> day of February, 2011.

## MEMORANDUM

To:	Missouri Public Service Commission Official Case File Case No: XA-2011-0234 File No: YX-2011-0352
	Applicant: Reunion Communications, Inc.
From:	Kari Salsman Telecommunications Department William Voight 2-10-11 Utility Operations Division/Date
Subject:	Staff Recommendation for Approval of Certificate and/or Initial Tariff
Date: Filing Deadline:	2-10-11 2-11-11
	ications Department Staff (Staff) recommends the applicant be granted ificate(s), as indicated below, to be effective on the same date the tariff:
following service All of All of All of Statew	AT&T Missouri CenturyLink Spectra vide
U Other	(please describe)
certificate to p	provide interexchange telecommunications services.  provide local exchange telecommunications services.*  uthority should be restricted to dedicated, private line services.

Staff recommends the applicant and its services receive competitive classification. Staff further recommends a Commission order granting certification state that pursuant to Section 392.410 RSMo, unless exercised within a period of one year from the issuance thereof, authority conferred by a certificate of service authority shall be null and void. In addition, Staff recommends approval of the waivers listed in the Notice.

Granting a certificate to provide basic local exchange telecommunications services should be based on the following two conditions:

- 1. The applicant's originating and terminating access rates shall not exceed the access rates of the incumbent local exchange company against whom the applicant is competing pursuant to Sections 392.361.6 and 392.370 RSMo.
- 2. If the directly competing ILEC, in whose service area the applicant is operating, decreases its originating and/or terminating access service rates, the applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates in the directly competing ILEC's service area

	within 30 days of the directly competing ILEC's reduction of its originating and/or terminating access rates in order to maintain the cap.
	No objection to tariff taking effect No.1 2-27-11 The Staff states that the tariff meets the requirements of all applicable statutes, specifically, one or more of the following: Sections 392.200(8), (12); 392.455(3), (4); and 392.500(2) RSMo. In addition, the tariff filing does not conflict with the following Commission rules: 4 CSR 240-3.545 (4), (6), (7), (8 C,G,H), (9), (15), (16), (19); 4 CSR 240-31.065(1), (2), (3); 4 CSR 240-32.150(5), 32.160(1), (2), 32.190; 4 CSR 240-33.040(4), 33.045(2), 33.050(4) and 33.070(2).
	Tariff was not submitted with application. Pursuant to 4 CSR 240-3.510(1)(C), the applicant cannot lawfully provide service until tariffs are effective.
Additio	onal Comments:
	llowing "standard" waivers were not requested in application. The tariff was to include them.  4 CSR 240-3.550(4) Held Orders & (5)(A) Quarterly Service
4 CSR	240-32.050(4)(B) was intentionally excluded due providing IXC services only.
	Company is not delinquent in filing an annual report, paying the PSC assessment, F, and Relay Missouri.
relief/a	e Company is delinquent. Staff recommends the Commission grant the requested action on the condition the applicant corrects the delinquency. The applicant be instructed to make the appropriate filing in this case after it has corrected the nearly
( No	o annual report Unpaid PSC assessment. Amount owed:  upaid MoUSF Unpaid Relay Missouri)

Review Items for IXC, Non-switched Local and CLEC Certificate Applications (as required by 4 CSR 240-2.060):		
(as rec	Proper Secretary of State authorization Statement of character of business performed. Statement declaring no pending action or final unsatisfied judgments Statement declaring no overdue annual reports/assessment fees Application includes an affidavit. The applicant is requesting waivers of rules or statutes previously granted to a competitively classified company quired by 392.430/.440): Application shows that grant of authority is in the public interest.	
Additional Review Items for CLEC Applications (as required by 392.455):		
	Possesses sufficient technical and managerial resources and abilities.  Applicant has provided an affidavit attesting that the company possesses sufficient financial resources.  Statement that the applicant will satisfy the minimum standards established by the commission.  Identifies geographic area (no smaller than an exchange).  Statement that applicant will give equitable access to all Missourians.	
Tariff	Tariff Review Items (applicable for all competitively classified companies):	
$\boxtimes$	The tariff meets Staff's review for compliance with rules for competitive company tariff filings.	