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Exhibit No. 725

Issues: Public Interest and Need for Grain Belt Express Clean Line

Witness: Ashok Gupta

Sponsoring Party: Natural Resources Defense Council

Type of Exhibit: Rebuttal Testimony

Case No. EA-2016-0358

### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. EA-2016-0358

REBUTTAL TESTIMONY

OF

**ASHOK GUPTA** 

ON BEHALF

OF

NATURAL RESOURCES DEFENSE COUNCIL

January 24, 2017

NRDC Exhibit No. 725

Date 3.23.17 Reporter T5

File No. EA. 2016.0358

- 1 Q. Please state your name, address, and affiliation.
- 2 A: My name is Ashok Gupta. I work for the Natural Resources Defense Council ("NRDC").
- 3 My work address is NRDC, 20 N. Wacker Drive, Chicago, Illinois 60606.
- 4 Q. Describe your background and professional qualifications?
- 5 A: I have been with NRDC since 1991, working as a Senior Energy Economist on energy related
- 6 matters including energy efficiency, renewables, and utility regulatory policy. I have served as
- 7 NRDC's Director of the Air & Energy program for ten years and most recently as Director of
- 8 Programs for almost three years. I was NRDC's representative on Mayor Bloomberg's Energy
- 9 Policy Task Force and Sustainability Advisory Board. Prior to NRDC, I worked at the City of
- 10 New York and the Public Utility Law Project of New York as an energy policy analyst.
- My educational training includes undergraduate degrees in Physics and Math from
- 12 Georgetown University and a master's degree in Economics from American University.
- 13 Q. On whose behalf are you testifying?
- 14 A: I am testifying on behalf of NRDC.
- 15 O. What is the purpose of your testimony?
- A: I am responding to the testimony of Grain Belt Express witnesses David Berry, Mark Lawlor,
- 17 Neil Copeland, James Puckett and James Arndt regarding the need for the service provided by
- the Grain Belt Express Clean Line LLC and the public interest served by the project.
- 19 Q. Please summarize your testimony.
- A20 NRDC supports the Grain Belt Express Application for Certificate of Convenience and
- 21 Necessity because the project brings needed clean, low-cost renewables to Missouri, helps lower
- 22 system costs for all customers, provides important health and environmental benefits for all
- 23 Missourians, and because of the particular care shown in siting the project.

# Q. Is there a need for the service from this project in Missouri?

- 2 A. Yes, There is a need for the service provided by the Project. First, the Grain Belt Express'
- 3 Transmission Service Agreement with Missouri Joint Municipal Electric Utility Commission
- 4 ("MJMEUC") demonstrates the need for this project. Second, the transmission service offered by
- 5 Grain Belt Express will allow Missouri utilities to meet the requirements of Missouri's
- 6 Renewable Energy Standard ("RES"), Third, the Project will deliver low-cost renewable wind
- 7 generation that will save consumers in Missouri millions of dollars annually. Based on the
- 8 levelized cost of energy analysis provided by witness David Berry, the Project is the lowest-cost
- 9 way to meet renewable energy and other electric demand.
- Fourth, substantial environmental and health benefits will be created by this project due
- to the reduction in harmful emissions as a result of the increased renewable generation and
- reduced fossil generation. Fifth, Missouri is highly dependent on coal-fired generation which
- 13 exposes utilities and ratepayers to higher costs of environmental compliance. As explained
- below, increasing access to low-cost renewables through this project is needed in Missouri to
- 15 help reduce these compliance costs.

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#### 16 Q. Is there a need for more renewable generation in Missouri?

- 17 A. Yes. In addition to the RES, there are multiple environmental regulations pertaining to
- waste and pollution that fossil fuel generators must comply with. Installing pollution control
- 19 equipment and new waste disposal requirements will increase the cost of fossil fuel generation
- 20 for utilities and ratepayers. For example, the Effluent Limitations Guidelines and Standards for
- 21 Steam Electric Power Generating Units are designed to reduce toxic metals and other harmful
- 22 pollutants discharged in the wastewater from steam electric power plants. Compliance with this
- rule begins on November 1, 2018. The Coal Combustion Residual Rule regulates the disposal of

- coal ash materials generated from coal-fired power plants and took effect in 2015. The Mercury
- 2 and Air Toxics Standards (MATS) Rule regulates toxic air emissions from coal and oil-fired
- power plants, and was finalized in March 2016. Due to Missouri's dependence on coal
- 4 generation, the cost to comply with these regulations will almost certainly result in higher costs
- 5 for utilities and their customers. This project can lessen the dependence on coal-fired generation
- 6 in Missouri and have a positive impact on the cost of compliance.

# 7 Q. Does the project serve the public interest?

- 8 A. Yes. The Grain Belt Express serves the public interest by enabling the delivery of low-
- 9 cost renewable energy to the benefit of the State of Missouri. The project provides access to low-
- 10 cost Kansas wind energy that is otherwise unavailable due to lack of adequate infrastructure.
- 11 The project also provides Missouri load-serving entities with a cost-effective way to meet
- 12 Missouri's RES requirements as well as cost-effective compliance with current and future
- 13 emissions mandates. Inexpensive, clean renewable generation enabled by the project is in the
- 14 public interest of all Missourians.
- 15 Q. Are there other aspects of the project that serve the public interest?
- 16 A. Yes. The Project will lower emissions by enabling renewable energy and displacing
- thermal generation which emits sulfur dioxide, nitrogen oxides, and carbon dioxide.
- 18 O. Has Grain Belt Express taken steps to minimize the environmental impact of the
- 19 project's footprint?
- 20 A. Yes. The most effective way to reduce environmental impacts from a transmission
- 21 project is to avoid them in the first place. As described in the Missouri Route Selection Study,
- 22 attached as Schedule JGP-1 to witness James Puckett, Grain Belt Express spent years developing
- 23 the proposed route by collaborating with the conservation community, regulatory agencies, non-

- 1 governmental organizations and landowners to identify environmentally sensitive resources.
- 2 Specifically, Grain Belt Express worked closely with The Nature Conservancy of Missouri to
- 3 identify an alignment that avoided sensitive environmental areas. Further, the protocols Grain
- 4 Belt Express has developed will protect the land during and after construction of the project.
- 5 While all infrastructure projects have some impact on the environment, Grain Belt Express has
- 6 taken important steps to reduce impacts, and undertaken commitments to remediate impacts from
- 7 the project. As a result the substantial benefits described above make this project vitally
- 8 important to Missouri's environment and economy.
- 9 Q. Does this conclude your pre-filed rebuttal testimony in this case?
- 10 A. Yes.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of Grain Belt Express Clean Line LLC for a Certificate of Convenience and Necessity Authorizing it to Construct, Own, Operate, Control, Manage and Maintain a High Voltage, Direct Current Transmission Line and an Associated Converter Station Providing an Interconnection on the Maywood - Montgomery 345kV Transmission Line	) ) ) )	File No. EA-2016-0358
STATE OF KANSAS ) COUNTY OF JOHNSON )		

#### AFFIDAVIT OF ASHOK GUPTA

Ashok Gupta, of lawful age, on his oath states: that he has participated in the preparation of the accompanying rebuttal testimony to be presented in the above case; that the answers in the rebuttal testimony were prepared by him or under his direction and supervision; that he has knowledge of the matters set forth in such answers; and that such answers are true to the best of his knowledge and belief.

Ashok Gupta

In witness whereof I have hereunto subscribed my name and affixed my official seal this 23 day of January, 2017.

ERIC JONES
Notary Public-State of Kansas
My Appt. Expires