Exhibit No.: Issue: Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared:

Fuel Expense John P. Cassidy MoPSC Staff Surrebuttal Testimony ER-2007-0002 February 27, 2007

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

SURREBUTTAL TESTIMONY

OF

JOHN P. CASSIDY

UNION ELECTRIC COMPANY, d/b/a AmerenUE

CASE NO. ER-2007-0002

Jefferson City, Missouri February 2007

<u>Denotes Highly Confidential Information</u>



BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Union Electric Company d/b/a AmerenUE for Authority to File Tariffs Increasing Rates for Electric Service Provided to Customers in the Company's Missouri Service Area.

Case No. ER-2007-0002

AFFIDAVIT OF JOHN P. CASSIDY

STATE OF MISSOURI)) ss. COUNTY OF COLE)

John P. Cassidy, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Surrebuttal Testimony in question and answer form, consisting of $\underline{14}$ pages to be presented in the above case; that the answers in the foregoing Surrebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

John P. Cassidy

Subscribed and sworn to before me this 22day of February, 2007.



Suspellankin

1	SURREBUTTAL TESTIMONY
2	OF
3	JOHN P. CASSIDY
4	UNION ELECTRIC COMPANY,
5	d/b/a AmerenUE
6	CASE NO. ER-2007-0002
7	EXECUTIVE SUMMARY
8	CALLAWAY REFUELING NON-LABOR MAINTENANCE EXPENSE
9	DIESEL FUEL SURCHARGE HEDGE COSTS
10	PROPOSED INCLUSION OF NUCLEAR FUEL COSTS BEYOND JANUARY 1, 2007 CUTOFF 10
11	SO2 EMISSION ALLOWANCES
12	PRODUCTION COST MODEL

1	SURREBUTTAL TESTIMONY
2	OF
3	JOHN P. CASSIDY
4	UNION ELECTRIC COMPANY,
5	d/b/a AmerenUE
6	CASE NO. ER-2007-0002
7	Q. Please state your name and business address.
8	A. John P. Cassidy, 9900 Page Avenue, Suite 103, Overland, Missouri 63132.
9	Q. By whom are you employed and in what capacity?
10	A. I am employed by the Missouri Public Service Commission (Commission) as a
11	Regulatory Auditor.
12	Q. Are you the same John P. Cassidy who has previously filed Direct and
13	Rebuttal testimony in this rate proceeding?
14	A. Yes.
15	EXECUTIVE SUMMARY
16	Q. Please give a brief summary of your surrebuttal testimony.
17	A. My surrebuttal testimony will respond to the rebuttal testimony of the
18	following AmerenUE (AmerenUE or Company) witnesses and issues:
19 20 21 22 23 24	Alan M. RutzCallaway Refueling Non-Labor Maintenance ExpenseRobert K. NeffDiesel Fuel Surcharge Hedge Costs & Fuel Cost VolatilityRandall J. IrwinNuclear Fuel Cost IncreasesWarner L. BaxterSO2 Emission AllowancesJames C. Moore, IISO2 Emission AllowancesTimothy D. FinnellProduction Cost Modeling

1 The Staff will explain how its Callaway refueling non-labor maintenance expense amount, 2 which agreed with the Company's filed position in direct and supplemental direct testimony 3 of Gary Weiss submitted during July 2006 and September 2006, respectively, is still the 4 appropriate level. The Staff will also explain why it is unreasonable for the Company to now 5 change its position in rebuttal testimony to reflect Callaway refueling non-labor maintenance 6 costs based on an average of the three most recent Callaway refuelings as proposed by 7 Company witness Alan M. Rutz. The Staff will explain why ratepayers should not be 8 required to pay for diesel fuel surcharge hedge costs as proposed by Company witness 9 Robert K. Neff. The Staff will also explain why Company witness Randall J. Irwin's 10 proposal to include nuclear fuel costs that will not be reflected in expense until early 11 May 2007, well beyond the January 1, 2007 cutoff agreed to by the parties and ordered by the 12 Commission in this case, is inappropriate to include in the cost of service calculation, absent 13 consideration of all the other relevant factors that could change throughout that same time 14 period. The Staff will also address the proposed treatment of the gains on SO₂ emission 15 allowance sales that were described by Company witnesses Warner L. Baxter and James C. Moore, II in their rebuttal testimonies. Finally, the Staff will explain the changes to its 16 17 production cost model in response to the rebuttal testimony of Company witness Timothy D. 18 Finnell. The Staff believes that these changes have resolved the production cost modeling 19 issues.

20

CALLAWAY REFUELING NON-LABOR MAINTENANCE EXPENSE

Q. What position did the Staff take with regard to this issue in its directtestimony?

1 A. The Company refuels the Callaway nuclear power plant on an eighteen month 2 Therefore, the cost of refueling must be normalized to reflect the amount cvcle. 3 incurred during a twelve month period. Staff Income Statement Adjustment S-6.5 removed 4 one-third or approximately \$7.2 million of the Company's \$21.5 million test year level of 5 Callaway refueling non-labor maintenance expense. In his direct testimony, Company 6 witness Gary S. Weiss also supported the position to remove \$7.2 million of test year non-7 labor maintenance expense as the proper inclusion in cost of service.

Q. Does the rebuttal testimony filed by Company witness Rutz represent a change
from the position AmerenUE supported in its filed direct testimony, with regard to Callaway
refueling non-labor maintenance expenses?

11 The Company no longer supports the position, as espoused by A. Yes. 12 AmerenUE witness Gary S. Weiss that the test year Callaway refueling non-labor 13 maintenance expenses of \$21.5 million should be reduced by one third, or by \$7.2 million, in 14 order to normalize these expenses. The Company has now introduced a new witness, 15 Mr. Alan M. Rutz, who proposes to change the Company's position with regard to Callaway refueling non-labor maintenance expense, to reflect a level of expense based on an average of 16 17 the expenses incurred during the last three refuelings.

Q. What is the value of this proposed change from the position that is supportedby the Company in its direct testimony?

A. In the Company's direct testimony, it proposed to include approximately
\$14.3 million for Callaway refueling non-labor maintenance expense, two-thirds of the test
year \$21.5 million level. Mr. Rutz's rebuttal testimony now proposes to include
approximately \$18.7 million, which is based on two-thirds of an approximately \$28.1 million

three refueling average (\$22.6 million + \$40.1 million + \$21.5 million / 3). The difference
 between the position the Company originally supported in its direct testimony and the position
 it now supports results in a proposed \$4.4 million increase in revenue requirement
 (\$18.7 million rebuttal position less \$14.3 million direct position).

5 Q. Why does the Staff believe that the Company's proposed new position with 6 regard to Callaway refueling non-labor maintenance expense is inappropriate?

7 A. The Staff believes that this new position is inappropriate for the following 8 three reasons: (1) As was previously discussed, no new information has become available 9 since the time of the Company's direct testimony filing. The Company's new position represents an unwarranted change in methodology. (2) Mr. Rutz based his new position on a 10 11 three year average of non-labor maintenance expenses which includes the highest level of 12 non-labor related Callaway refuelings maintenance expense that AmerenUE has ever 13 experienced. (3) Mr. Rutz has singled out one component of Callaway operations and 14 maintenance (O&M) expenses (the non-labor Callaway refueling maintenance expense) and 15 ignored the overall change in total Callaway O&M expense.

Q. Has any new information or an event occurred since the time of either of
Mr. Weiss's direct testimony filings that would have created a need to update Callaway
refueling non-labor maintenance expense adjustment?

A. No. In fact, the Company's last refueling was completed during November
2005. At the time of both its direct testimony filings in July 2006 and September 2006, the
Company had all of the information contained within Mr. Rutz's rebuttal testimony filing at
its disposal for developing and supporting a position with regard to the proper inclusion of
Callaway refueling non-labor maintenance expense. No new information about any of the

Company's fourteen previous Callaway refuelings has come to light since the time of the
 Company's direct testimony filings. The Company's new position now supported by
 Company witness Rutz represents an unwarranted change in methodology with regard to this
 issue.

Q. Please explain why Staff otherwise believes it is inappropriate to now include a
three refueling average of non-labor maintenance expense for the Callaway refueling?

A. Mr. Rutz's proposed three year average includes expenses associated with
Callaway refueling thirteen, which represents the highest level of costs that the Company has
ever incurred with regard to Callaway refueling non-labor maintenance expense. In fact,
Callaway refueling non-labor maintenance expenses associated with Callaway refueling
thirteen are \$17 million more than the next highest level. The following chart provides a
history of the Company's non-labor maintenance expenses associated with all Callaway
refuelings:

14	

15	 			
16				
17			 	
18	 		 	_
19	 		 	
20	 	_	 	
20	 		 	_
²¹ 22	 	—	 	
	 		 <u> </u>	
23	 	_	 	
24	 		 	
25	 	_	 	
26	 		 	
27	 		 	_
28				
29			 	**
-	 	_	 	

This chart demonstrates that the Company's proposed average, which includes the anomalousCallaway thirteen refueling event, is inappropriate. The Company experienced unexpected



problems with Callaway refueling thirteen and the expenses associated with this event
inappropriately inflate Mr. Rutz's three refueling average. By including the Callaway thirteen
refueling event, the Company is attempting to significantly reflect its highest expense level on
record. In fact the resulting three year average of \$28.1 million proposed by Mr. Rutz is
\$5.0 million higher than the second highest non-labor maintenance expense ever incurred by
AmerenUE.

Q. Has Mr. Rutz given consideration to total Callaway O&M expense as part of
his proposed adjustment?

9 A. No. In the response to Staff Data Requests Nos. 141 and 529, the Company provided total O&M expense related to the Callaway nuclear plant. The amounts 10 11 provided in these two data request responses include the subcomponent of Callaway refueling 12 non-labor maintenance expense that Mr. Rutz is now proposing to increase in his rebuttal 13 testimony. ** 14 15 16 17 18 19 20 21 _____ 22 23 24 25

1	
2	
3	
4	
5	
6	
7	**
8	DIESEL FUEL SURCHARGE HEDGE COSTS
9	Q. Does the Staff agree with Company witness Robert K. Neff's proposal in his
10	rebuttal testimony to include approximately ** ** of diesel fuel surcharge
11	hedge costs as part of the cost of service calculation?
12	A. No. The Staff believes it would be inappropriate to include these hedge costs
13	in the cost of service calculation because ratepayers will not benefit from the inclusion of
14	these costs.
15	Q. Does this hedge cost that AmerenUE proposes for inclusion in rates represent a
16	financial hedge for the actual price of on-highway diesel fuel?
17	A. **
18	
19	
20	
21	
22	

1	
2	**
3	Q. For what time period does the Company's hedges guard against increases in
4	the price of heating oil?
5	A. **
6	
7	
8	**
9	Q. Please explain why the Staff believes that ratepayers do not stand to benefit
10	from these proxy diesel fuel surcharge hedge costs proposed for inclusion in rates by the
11	Company.
12	A. **
13	
14	
15	
16	
17	
18	
19	
20	**
21	Q. Does this hedge against the price of U.S. on-highway diesel going
22	above ** ** serve as a form of protection for ratepayers?

1	A. **	
2		
3	***	
4	Q. What is the current price of U.S. on-highway diesel fuel as reported by E	EIA?
5	A. On February 26, 2007, EIA reported a U.S. on-highway diesel fue	l price
6	of \$2.55.	
7	<u>Fuel Cost Volatility</u>	
8	Q. Please address Company witness Robert K. Neff's rebuttal testimon	y with
9	regard to comments made about fuel cost volatility.	
10	A. The Staff does not disagree that AmerenUE has experienced sign	nificant
11	increases in prices that it has paid for coal during the recent past. However, all of the	he past
12	increases referenced by Mr. Neff on page 7 in his rebuttal testimony will be included	as part
13	of the Staff's cost of service calculation that will include all known and measurable fuel	l prices
14	through the January 1, 2007 true-up cutoff date as established for this rate proceeding.	
15	Q. Mr. Neff discusses the volatility associated with transportation costs t	hat are
16	directed to the EIA reported U.S. on-highway diesel price index. What does the Staff	believe
17	is AmerenUE's risk of incurring an increased level of transportation costs?	
18	A. **	
19		
20		
21		
22		

1	
2	**
3	Q. Are the future coal cost increases that AmerenUE is already under contractual
4	obligation to incur similar to increases associated with other significant expense items
5	included in the cost of service?
6	A. Yes. It is important to remember that the timing of these coal cost increases is
7	largely known. Much like an annual wage increase that occurs on known specific dates in the
8	future, AmerenUE will incur annual increases in its fuel expense for coal and related freight
9	cost at known specific dates in the future.
10 11	<u>PROPOSED INCLUSION OF NUCLEAR FUEL COSTS BEYOND JANUARY 1, 2007</u> <u>CUTOFF</u>
12	Q. Does the Staff believe it is appropriate to include the nuclear fuel costs as
13	proposed by Company witness Randall J. Irwin in his rebuttal testimony?
14	A. **
15	
16	
17	
18	
19	
20	
21	
22	

1 ** 2 3 On page 6 of his rebuttal testimony, Mr. Irwin proposes to include in the Q. 4 nuclear fuel inventory balance the cost of nuclear fuel assemblies for the next Callaway 5 refueling that will not occur until May 2007. Does the Staff agree with this approach? No. The ** _____ ** inventory balance is based on AmerenUE's 6 A. 7 projection of the average balance of nuclear fuel in the reactor as of May 2007. The fuel costs 8 that are assumed in this calculation will not be providing service to ratepayers until sometime in May 2007. Since the ** _____ ** average nuclear fuel balance, proposed for 9 10 inclusion in rate base by AmerenUE, represents fuel assemblies that will not be loaded in the 11 reactor until May 2007, these assemblies are incapable of providing service to ratepayers as of 12 January 1, 2007, the cutoff date established in this rate proceeding. The Staff believes it is inappropriate to include the Company's proposed rate base inclusion in the cost of service 13 14 calculation for nuclear fuel assemblies that will not be providing service to AmerenUE 15 customers until sometime during May 2007, well beyond the established cut off period for this rate proceeding. This methodology represents a departure from the Company's position 16 as filed in its direct testimony and a departure from the methodology established in previous 17 18 rate cases. In all previous rate cases, the nuclear fuel inventory was based on an average 19 balance of unburned nuclear fuel actually in the reactor.

20

21

Q. What did the Company propose to include in nuclear fuel inventory as part of its direct filed case?

1	A. Company witness Gary S. Weiss's cost of service calculation and workpapers
2	prepared in support of its direct filed case, included an 18 month average ending June 30,
3	2006 that represented the unburned nuclear fuel that was actually in the reactor.
4	Q. How does the Staff propose to update the nuclear fuel inventory balance for
5	inclusion in its cost of service calculation for purposes of true-up?
6	A. The Staff proposes to include the 18 month nuclear fuel inventory balance that
7	exists at December 31, 2006. This is consistent with the true-up cutoff date that was
8	established by the Commission and agreed to by parties in this rate proceeding.
9	SO2 EMISSION ALLOWANCES
10	Q. What is the Staff's position with regard to the treatment of the gains on the sale
11	of emission allowances?
12	A. **
13	
14	
15	
16	
17	
18	** Please refer to the Surrebuttal
19	Testimony of Staff Witness Greg R. Meyer for a complete discussion for the Staff's proposed
20	treatment for storm costs.
21	The Staff proposes that beginning on January 1, 2007, all SO2 premiums, net of SO2
22	discounts, will be accounted for in FERC USOA Account 254, a regulatory liability account.
23	All gains associated with SO2 allowance sales, beginning on January 1, 2007 will also be
I	

recorded in the same regulatory liability account. The net balance of these SO2 premiums expenses (or discounts) and corresponding gains associated with SO2 allowance sales will be addressed as part of the fuel expense calculation in the Company's next rate proceeding. To the extent the Company is allowed a fuel adjustment clause as a result of this case, the tariffs should reflect the inclusion of all SO2 premiums paid (net of discounts) and the inclusion of all gains on the sales of emission allowances.

Q. What is the basis for Staff's proposed treatment of SO2 premiums and gains on
the sale of emission allowances?

9 A. The SO2 premiums AmerenUE pays to its coal suppliers are related to the price of emission allowances in the open market. Prices of emission allowances have been 10 11 volatile in the recent past as have the volume of emission sales and SO2 premiums paid. The Staff's proposal would help to mitigate the effects of any volatility associated with SO2 12 13 premiums (net of discounts) as part of AmerenUE's annualized fuel expense. The Staff's 14 proposal also addresses the fluctuating levels of gains on the sale of emission allowances by 15 offsetting these two items in the regulatory liability account. This tracking approach ensures 16 that the Company receives regulatory treatment as part of its next rate proceeding for any 17 difference that might exist between these two items.

18

PRODUCTION COST MODEL

Q. Has the Staff made changes to its production cost model to address the
concerns that were described in the rebuttal testimony of Company witness Timothy D.
Finnell?

A. Yes. The Staff has had several discussions with Mr. Finnell regarding the
issues that were raised in his rebuttal testimony. Based on these discussions, the Staff

1 completed several changes to its production cost model in order to address the issues that 2 were raised by Mr. Finnell. Specifically, Staff witness Michael L. Rahrer has completed 3 changes to his production cost model to address the following: the scheduling of its planned 4 and forced outages, the modeling approach related to blending coal at the Sioux plant in order 5 to achieve optimal plant operations, the unit availability rates, line losses and a 6 synchronization of hourly load profiles to hourly energy market prices. The Staff provided 7 the revised version of its production cost model to the Company on Tuesday, February 20, 8 2007. Based on discussions with the Company, the Staff believes that these changes will 9 resolve the production cost model issues that were discussed by Mr. Finnell in his rebuttal 10 testimony and will provide a basis for inclusion of the remaining true-up costs that still need 11 to be reflected in the production cost model.

12

Does this conclude your surrebuttal testimony?

13 A.

Q.

Yes.