Exhibit No.: Issue: Fuel Adjustment Clause Witness: Lisa A. Starkebaum Type of Exhibit: Direct Testimony Sponsoring Party: KCP&L Greater Missouri Operations Company Case No.: ER-2017-0188 Date Testimony Prepared: December 30, 2016

### MISSOURI PUBLIC SERVICE COMMISSION

## **DIRECT TESTIMONY**

OF

## LISA A. STARKEBAUM

### BEFORE THE PUBLIC SERVICE COMMISSION **OF THE STATE OF MISSOURI**

In the Matter of KCP&L Greater Missouri Operations ) Company for Authority to Implement Rate Adjustments Required by 4 CSR 240-20.090(4) and the Company's Approved Fuel and Purchased Power Cost Recovery Mechanism

Case No. \_ ER-2017-0188

### **AFFIDAVIT OF LISA A. STARKEBAUM**

STATE OF MISSOURI	)	
	)	SS
COUNTY OF JACKSON	)	

Lisa A. Starkebaum, being first duly sworn on her oath, states:

My name is Lisa A. Starkebaum. I work in Kansas City, Missouri, and I am 1. employed by Kansas City Power & Light Company as Supervisor - Regulatory Affairs.

2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of KCP&L Greater Missouri Operations Company For All Territories Served As L&P and MPS, consisting of seven (7) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.

I have knowledge of the matters set forth therein. I hereby swear and affirm that 3. my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

<u>(). Starkebaum</u> cebaum er 2016. Lisa A. Starkebaum

Subscribed and sworn before me this  $30^{4}$  day of December 2016.

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My commission expires:  $Oct l_{0,2017}$ 

Notary Public - Notary Seal STATE OF MISSOURI Comm. Number 13779753 Jackson County My Commission Expires: Oct. 6, 2017

### DIRECT TESTIMONY

### OF

### LISA A. STARKEBAUM

#### Case No. ER-2017-0188

- 1 Q: Please state your name and business address.
- 2 A: My name is Lisa A. Starkebaum. My business address is 1200 Main, Kansas
  3 City, Missouri 64105.
- 4 Q: By whom and in what capacity are you employed?
- 5 A: I am employed by Kansas City Power & Light Company ("KCP&L") as
  6 Supervisor Regulatory Affairs.
- 7 Q: What are your responsibilities?
- 8 A: My responsibilities include the coordination, preparation and review of financial
  9 information and schedules associated with the Company's compliance filings for
  10 both KCP&L and KCP&L Greater Missouri Operations Company ("Company" or
  11 "GMO").
- 12 Q: Please describe your education.
- A: In 1994, I received a Bachelor of Science Degree in Finance from Northwest
  Missouri State University in Maryville, Missouri.
- 15 Q: Please provide your work experience.

A: In 1995, I joined Cerner Corporation as an Accountant in the Finance Department
assisting with month-end close and reporting responsibilities. In 1997, I joined
Aquila, Inc. ("Aquila") where I worked in the Financial and Regulatory Reporting
group as an Accountant, until joining Regulatory Accounting Services as a

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1 Regulatory Analyst in 1999. I was employed by Aguila for a total of 11 years 2 prior to beginning my employment with KCP&L in July 2008 as a part of the 3 acquisition of Aquila, Inc., by Great Plains Energy Incorporated. Since that time I 4 have held various positions with increasing responsibilities within Regulatory 5 Accounting Services and Regulatory Affairs, most recently as a Lead Regulatory 6 Analyst. As a Lead Analyst, my main areas of responsibility included the 7 preparation of FERC and jurisdictional reporting, and the preparation of rate cases 8 and rate case support for both KCP&L and GMO. In December 2015, I became a 9 Supervisor, Regulatory Affairs responsible for compliance reporting. In my 10 current position, I am responsible for overseeing the various reporting 11 requirements to ensure KCP&L and GMO are compliant with its jurisdictional 12 rules and regulations, in addition to the implementation of new reporting or 13 commitments resulting from various rate case orders and other regulatory filings.

# 14 Q: Have you previously testified in a proceeding before the Missouri Public 15 Service Commission ("MPSC" or "Commission") or before any other utility 16 regulatory agency?

- 17 A: Yes, I have testified before the MPSC, the Kansas Corporation Commission
  18 ("KCC" or "Commission"), and have provided written testimony before the
  19 Public Utilities Commission of Colorado. In addition, I have worked closely with
  20 many MPSC Staff on numerous filings and rate case issues.
- 21 Q: What is the purpose of your testimony?
- A: For the accumulation period included in this filing, GMO consists of two rate
  jurisdictions identified as All Territories Served as L&P and MPS ("L&P" and

1 "MPS," respectively). This FAC tariff filing consists of a Fuel Adjustment Rate 2 ("FAR") for each of the rate jurisdictions. My testimony supports the rate 3 schedule filed by GMO to adjust rates for the FAC includable costs experienced 4 during the six-month period June 2016 through November 2016. This six-month 5 period represents the 19th accumulation period under GMO's FAC, which was 6 originally approved by the Commission in Case No. ER-2007-0004 ("2007 7 Case") and modified in Case Nos. ER-2009-0090, ER-2010-0356 ("2010 Case"), 8 and ER-2012-0175 ("2012 Case"). In Case No. ER-2016-0156, GMO requested 9 and was granted authorization to consolidate its MPS and L&P rate jurisdictions. 10 As a result of this consolidation, the proposed FAC recovery rates to be effective 11 March 1, 2017 have been consolidated using a weighted average energy 12 calculation originally used to calculate the L&P and MPS current rates in order to 13 calculate a single GMO rate. The proposed change in the FAR will result in an 14 increase to a typical GMO residential customer's bill of approximately \$0.35 per 15 month.

## 16 Q: Please explain why GMO filed the FAC adjustment rate schedules at this 17 time.

A: The Commission's rule governing fuel and purchased power cost recovery
mechanisms for electric utilities – specifically 4 CSR 240-20.090(4) – requires
GMO to make periodic filings to allow the Commission to review the actual net
FAC includable costs the Company has incurred and to allow rates to be adjusted,
either up or down, to reflect those actual costs. The Commission's rule requires at
least one such review and adjustment each year. GMO's approved FAC calls for

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1 two annual filings – one filing covering the six-month accumulation period 2 running from June through November and another filing covering the 3 accumulation period running from December through May. Any increases or 4 decreases in rates in these filings are then included in the customers' bills over a 5 subsequent 12-month recovery period. Since the conclusion of the 2007 Case, 6 overall, the cost of fuel and purchased power necessary to meet the demand for 7 electricity by the Company's customers has been higher than the amount included 8 in the base energy costs. Fuel and purchased power costs net of off system sales 9 revenues were rebased in both the 2010 Case and 2012 Case. The base rates 10 included in this filing became effective on January 26, 2013. The actual net 11 energy costs to provide energy to customers has increased over the most recent 12 accumulation period.

For the accumulation period covering June 2016 through November 2016, GMO's actual FAC includable costs exceeded the base energy costs included in base rates by approximately \$2.5 million. In accordance with the Commission's rule and GMO's approved FAC, GMO is filing the FAC tariff that provides for a change in rates to recover 95% of those cost changes.

In addition, a true-up filing is being made concurrent with this filing
covering the 16th accumulation period of December 2014 through May 2015 and
its corresponding recovery period of September 2015 through August 2016.
Contained within this true-up calculation is a combined GMO correction of
\$0.265 million, for a total over-recovery amounting to \$0.335 million. Please see

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my direct testimony related to the true-up filing made in conjunction with this
 tariff filing for an explanation of the correction.

# 3 Q: How did you develop the various values used to derive the proposed FARs 4 that are shown on Schedule LAS-1?

A: The proposed tariff rates are shown in Schedule LAS-1. The filing made in
conjunction with this testimony contains all of the information as set in 4 CSR
240-3.161(7)(A) which supports these proposed rates. In addition, I am
submitting a copy of the workpapers that support the determination of the current
FAR.

# 10 Q: Please describe the impact of the change in costs and how it will affect a 11 typical customer.

A: The proposed current period FAR for GMO is \$0.00022 per kWh for primary
voltage customers and \$0.00022 per kWh for secondary voltage customers. This
is the difference between base FAC includable costs and the actual costs incurred
by the Company including interest and adjustments during the June-November
2016 accumulation period over a recovery period running from March 2017
through February 2018.

18 The proposed FAR was calculated in the manner specified in the 19 Company's FAC. Attached to my testimony, as Schedule LAS-1, is a copy of the 20 tariff sheet with the current FAR, the prior period FAR and the total FAR that will 21 be billed to customers over the recovery period. The FAR calculated for the 17th 22 period has been removed as its recovery period will cease on February 2017. The 23 FAR for the 18th accumulation period is added to the FAR for the current accumulation period to provide the annual FAR. Thus, given the proposed
current FAR calculations, the annual FAR for GMO will be (\$0.00180) per kWh
for primary voltage customers and (\$0.00185) per kWh for secondary voltage
customers. As stated earlier, this will result in an increase to a typical GMO
residential customer's bill of approximately \$0.35 per month.

6 Q: If the rate schedules filed by GMO are approved or allowed to go into effect,
7 what safeguards exist to ensure that the revenues the Company bills to its
8 customers do not exceed the fuel and purchased power costs that GMO
9 actually incurred during the Accumulation Period?

10 GMO's FAC and the Commission's rules provide two mechanisms to ensure that A: 11 amounts billed to customers do not exceed GMO's actual, prudently-incurred fuel 12 and purchased power costs. First, at the end of each recovery period the 13 Company is required to true up the amounts billed to customers through the FAR 14 with the excess fuel and purchased power costs that actually were incurred during 15 the accumulation period to which the FAR applies. Second, GMO's fuel and 16 purchased power costs are subject to periodic prudence reviews to ensure that 17 only prudently-incurred fuel and purchased power costs are billed to customers 18 through GMO's FAC. These two mechanisms serve as checks to ensure that the 19 Company's customers pay only the prudently-incurred, actual costs of fuel and 20 purchased power used to provide electric service.

# Q: Have each of these mechanisms been in effect throughout the FAC process since its inception in the 2007 Case?

1 A: Yes, GMO has been through six prudence reviews to date as well as 15 true-up 2 filings. In all prudence reviews the MPSC Staff indicated in each of their reports 3 that there were no areas of imprudence identified within the audits with the 4 exception of Staff's recommendation in GMO's third prudence review which was 5 taken before the Commission. However, following the Commission's review, the 6 Commission issued its order stating no indication of imprudence by the Company. 7 In addition, the Company has made 15 true-up filings, all of which were approved 8 by the MPSC. Additionally, a 16th true-up filing is being made concurrent with 9 this filing covering the 16th accumulation period of December 2014 through May 10 2015 and its corresponding recovery period of September 2015 and August 2016. 11 The Company's calculation of the true-up and over-recovery including 12 corrections for GMO have been included in the calculation of the current 13 proposed tariff change.

## 14 Q: What action is GMO requesting from the Commission with respect to the15 rate schedules that the Company has filed?

- 16 A: The Company requests the Commission approve the rate schedule to be effective17 as of March 1, 2017.
- 18 Q: Does this conclude your testimony?
- 19 A: Yes, it does.

### KCP&L GREATER MISSOURI OPERATIONS COMPANY

P.S.C. MO. No. \_\_\_\_\_1

Canceling P.S.C. MO. No. 1

14<sup>th</sup>\_\_\_\_\_ Revised Sheet No. <u>127</u>

Revised Sheet No. 127

For Missouri Retail Service Area

## FUEL ADJUSTMENT CLAUSE – Rider FAC FUEL AND PURCHASED POWER ADJUSTMENT CLAUSE (Applicable for the billing months of March 2017 through February 2018)

13<sup>th</sup>

	Imulation Period Ending: November 2016			
			MPS	L&P
1	Current Period Fuel Adjustment Rate (FAR)		\$0.00047	(\$0.00054)
2				
3	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>		\$0.00049	(\$0.00056)
4	Prior Period FAR <sub>Prim</sub>	+	(\$0.00203)	(\$0.00198)
5	Current Annual FAR <sub>Prim</sub>	=	(\$0.00154)	(\$0.00254)
6	Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>		\$0.00050	(\$0.00058)
7	Prior Period FAR <sub>Sec</sub>	+	(\$0.00209)	(\$0.00203)
8	Current Annual FAR <sub>Sec</sub>	=	(\$0.00159)	(\$0.00261)
9				
10	Rate Case No. ER-2016-0156, effective Fe for the accumulation period ending November MDS surgest ensure 54 De ware consolidate	per 2016, the	components used to cal	Iculate the L&P and
	MPS current annual FARs were consolidate	ed using a we	ighted average energy of	calculation.
11		ed using a we	ighted average energy of	calculation.
11 12		ed using a we	ighted average energy of the second sec	
12	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>		Rates Effective	
12 13		+	Rates Effective	
12 13 14	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub>		Rates Effective GMO \$0.00022	
12 13 14 15	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub> Prior Period FAR <sub>Prim</sub>	+	Rates Effective GMO \$0.00022 (\$0.00202)	
12 13 14 15 16	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub> Prior Period FAR <sub>Prim</sub> Current Annual FAR <sub>Prim</sub>	+	Rates Effective GMO \$0.00022 (\$0.00202) (\$0.00180)	
12 13 14 15 16 17	Current Period FAR <sub>Prim</sub> = FAR x VAF <sub>Prim</sub> Prior Period FAR <sub>Prim</sub> Current Annual FAR <sub>Prim</sub> Current Period FAR <sub>Sec</sub> = FAR x VAF <sub>Sec</sub>	+	Rates Effective GMO \$0.00022 (\$0.00202) (\$0.00180) \$0.00022	
12 13 14 15 16 17 18	Current Period $FAR_{Prim} = FAR \times VAF_{Prim}$ Prior Period $FAR_{Prim}$ Current Annual $FAR_{Prim}$ Current Period $FAR_{Sec} = FAR \times VAF_{Sec}$ Prior Period $FAR_{Sec}$	+	Rates Effective GMO \$0.00022 (\$0.00202) (\$0.00180) \$0.00022 (\$0.00207)	
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12 13 14 15 16 17 18	Current Period $FAR_{Prim} = FAR \times VAF_{Prim}$ Prior Period $FAR_{Prim}$ Current Annual $FAR_{Prim}$ Current Period $FAR_{Sec} = FAR \times VAF_{Sec}$ Prior Period $FAR_{Sec}$ Current Annual $FAR_{Sec}$ Current Annual $FAR_{Sec}$ MPS $VAF_{Prim} = 1.0419$	+	Rates Effective GMO \$0.00022 (\$0.00202) (\$0.00180) \$0.00022 (\$0.00207)	