1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
3	In the Matter of Alma)Case No. TT-99-428
4	Telephone Company's Filing) et al to Revise its Access Service)
5	Tariff, PSC Mo. No. 2
6	
7	HEARING October 13, 1999
8	Jefferson City, Missouri Volume 3
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10	
11	BEFORE:
12	BILL HOPKINS, Presiding, SENIOR REGULATORY LAW JUDGE.
13	SHEILA LUMPE, Chair CONNIE MURRAY,
14	ROBERT G. SCHEMENAUER, HAROLD CRUMPTON
15	M. DIANNE DRAINER, Vice-Chair COMMISSIONERS.
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1	PROCEEDINGS
2	JUDGE HOPKINS: Let's go back on the record.
3	This is October the 13th, 1999.
4	We have a witness unavailable, Mr. Kohley,
5	K-o-h-l-e-y, and it's Mr. DeFord's witness. We've
6	talked about this off the record.
7	And, Mr. DeFord, would you please explain
8	your proposal on submitting his testimony and so
9	forth?
10	MR. DeFORD: Yes, your Honor.
11	First, I'd like to thank everyone for
12	their help and patience yesterday. Mr. Kohley will
13	be unavailable to answer questions concerning his
14	surrebuttal tes I guess his rebuttal testimony.
15	We would be pleased to have Mr. Kohley
16	respond to written questions that we would file on the
17	record, and I suppose we may have to have another
18	round of questions in regard to his responses if there
19	are questions from the Commission.
20	And we would expedite that depending upon, I
21	suppose, his availability. We don't really know right
22	now exactly when he will be available to answer those
23	questions. I would I would guess that we could
24	probably at least in the interim agree to make those
25	responses within the next ten days or two weeks.

1	JUDGE HOPKINS: After the close of the
2	hearing?
3	MR. DeFORD: Yes.
4	JUDGE HOPKINS: I'd like to remind
5	everybody, we've got a new sound system in here, and
6	if you'll use your microphones, we get the sound up
7	here and it really helps us.
8	So are you saying then, Mr. DeFord, that we
9	should the other parties should submit questions to
10	you how soon after the hearing?
11	MR. DeFORD: I would guess
12	JUDGE HOPKINS: Ten days?
13	MR. DeFORD: Ten days, a week. Whatever, I
14	mean, we can discuss that. I'm not suggesting any
15	hard day that we need the questions submitted.
16	JUDGE HOPKINS: I understand you can't give
17	us a particular time, but I'd appreciate it if you-all
18	could you-all meaning the parties, could let us
19	know some type of time frame as soon as possible.
20	MR. JOHNSON: What I was going to suggest
21	was submit any written questions, and I was only
22	interested in asking for factual questions of AT&T,
23	and submit them to Mr. DeFord within ten days after
24	the close of the hearing.
25	It's not necessary for my purposes that 200

- 1 Mr. Kohley sign the answers as long as AT&T does, and
- 2 so that would depend on Mr. Kohley's personal
- 3 availability, but would that make sense?
- 4 And that way we know we have ten days to do
- 5 the questions and ten days for a response, and then we
- 6 have a finite period to complete the record, if you
- 7 will.
- 8 MR. DeFORD: Sure. We'll agree to that.
- 9 That's not a problem.
- 10 JUDGE HOPKINS: I don't see or hear any
- objection from anybody on that.
- 12 (No response.)
- JUDGE HOPKINS: Okay. That's what we will
- 14 do. We need to have those, of course, submitted like
- a regular pleading to the official file so we'll know
- 16 what they are too, please.
- 17 MR. LANE: I'm sorry. The questions
- themselves you want submitted?
- 19 JUDGE HOPKINS: Yes. We want to know the
- 20 questions themselves, so we'll have those as if they
- 21 were asked in front of the Commission.
- 22 MR. LANE: And then AT&T will submit the
- answers to you like a pleading, with copies to
- everybody?
- JUDGE HOPKINS: Right, right. Then, of 201

- 1 course, obviously the Commission may have some
- 2 questions. We don't know yet. We'll have to wait and
- 3 see.
- 4 I also had a pending motion here on
- 5 Southwestern Bell Telephone Company's motion to
- 6 compel. I'm going to deny that motion on the grounds
- of Revised Statutes of Missouri 326.151, which is the
- 8 privilege on accountants. I'll find that the STCG
- 9 have complied with the data request. Okay?
- 10 MR. ENGLAND: Could I have the cite again,
- 11 please?
- JUDGE HOPKINS: Sir?
- MR. ENGLAND: Could I have the cite, the
- 14 statutory cite again, please?
- JUDGE HOPKINS: The cite on the statute?
- MR. ENGLAND: Yes.
- 17 JUDGE HOPKINS: 326.151.
- 18 MR. ENGLAND: Thank you.
- 19 JUDGE HOPKINS: We've got a copy of it here.
- 20 You gave me some highly confidential information,
- 21 Mr. England. Do you want that back?
- MR. ENGLAND: Yes, please, but I think I've
- only claimed privilege with respect to those four
- 24 paragraphs in the second letter. Am I required then
- 25 to reveal the remainder of that letter as well as the 202

- 1 first letter that accompanied Phase I?
- JUDGE HOPKINS: No. I'm going to find
- 3 those --
- 4 MR. ENGLAND: Both letters?
- 5 JUDGE HOPKINS: -- cover letters were not
- 6 part of the audit.
- 7 MR. ENGLAND: Thank you.
- JUDGE HOPKINS: Here is the copy.
- 9 We were in the middle of Ms. Meisenheimer's
- 10 testimony, and I apologize. I don't know who was
- 11 examining here.
- 12 MR. ENGLAND: I believe I was in the middle
- of it, and hopefully with the intervening overnight, I
- 14 was able to shorten my cross-examination and maybe
- 15 make it a little more clear. I don't make any
- 16 promises, but I'll give it a shot.
- 17 JUDGE HOPKINS: All right, sir. You may
- 18 proceed.
- 19 CROSS-EXAMINATION (CONT'D) BY MR. ENGLAND:
- Q. Good morning, Ms. Meisenheimer.
- A. Good morning.
- Q. As I said, I'm going to try to come at this
- 23 maybe a little different way that hopefully is a
- 24 little clearer.
- 25 In a PTC environment, is it your opinion 203

- 1 that a secondary carrier is responsible for one-plus
- 2 interexchange calls originating in their exchanges?
- 3 A. The local company?
- 4 Q. Correct.
- 5 A. No.
- 6 Q. And when I say responsible for, not only
- 7 responsible for routing but responsible for paying
- 8 terminating access or compensation on those calls.
- 9 Do you understand that?
- 10 A. Yes, I understand it. And, no, they are
- 11 not.
- 12 Q. Okay. In a post-PTC environment where we
- now have intraLATA presubscription and that secondary
- 14 carrier has chosen not to be in the toll business
- itself and therefore will not be carrying any toll out
- of its exchange, would that company still be
- 17 responsible for any one-plus interexchange call
- 18 originating in its exchanges?
- 19 A. If there were an IXC operation in the
- 20 exchange, then, no, I think the IXC would bear that
- 21 traffic.
- Q. Whether that IXC was an affiliate of the
- 23 local company or an unrelated corporate entity?
- 24 A. Yes.
- 25 MR. ENGLAND: Thank you. I have no other 204

- 1 questions.
- JUDGE HOPKINS: All right. Thank you,
- 3 Mr. England.
- 4 Southwestern Bell Telephone?
- 5 CROSS-EXAMINATION BY MR. LANE:
- 6 Q. Good morning.
- 7 A. Good morning.
- 8 Q. In your testimony, Ms. Meisenheimer, you
- 9 make the claim that the Telecommunications Act doesn't
- 10 permit the incumbent LEC to request interconnection
- 11 from an indirectly connected wireless provider. Is
- 12 that a fair statement?
- 13 A. It doesn't permit them or doesn't ensure
- 14 that they will have the ability to negotiate with
- 15 those carriers?
- 16 If you can point me to a statement in my
- 17 testimony, I'll be able to answer it.
- 18 Q. Okay. I'm just trying to understand your
- 19 general position on it. Is it your view that the
- 20 Mid-Missouri companies here are not permitted under
- 21 the Telecommunications Act to request interconnection
- 22 with an indirectly connected wireless provider and
- then bring that matter to the Commission for
- arbitration if they're not able to reach agreement?
- 25 A. I think that they can request it. I don't 205

- think that the wireless carriers are obligated under
- 2 251B or C to enter into negotiations or to -- or to be
- 3 subject to the arbitration.
- 4 O. So that if the wireless carrier chooses not
- 5 to respond affirmatively to an interconnection request
- 6 by one of the Mid-Missouri Group companies, then
- 7 Mid-Missouri Group couldn't bring the matter to the
- 8 Commission for arbitration in your view under the
- 9 Telecommunications Act of '96; is that right?
- 10 A. Well, the -- under -- under the Act and
- 11 subsequently the FCC orders to implement the
- 12 provisions of the Act, the FCC at paragraph 1005 and
- 13 1006 indicate that wireless carriers are not subject
- 14 to those specific provisions of the Act, and so, no,
- 15 I'm not sure that they actually could -- unless the
- 16 wireless carriers enter into negotiations, requested
- 17 negotiations, I'm not sure that they could bring it
- 18 for arbitration before this Commission.
- 19 Q. Okay. And are you aware of any court that
- 20 has agreed with that position that you've expressed,
- 21 that a State Commission doesn't have the authority to
- 22 arbitrate an interconnection agreement requested by an
- 23 incumbent LEC of an indirectly connected wireless
- 24 provider?
- 25 A. No, I'm not aware of any court. 206

- 1 Q. Would you agree with me that apart from the
- 2 Telecommunications Act of '96, that the Commission has
- independent authority to handle compensation
- 4 arrangements between incumbent LECs and wireless
- 5 providers?
- 6 A. I'm not sure.
- 7 Q. You haven't studied that matter?
- 8 A. Well, wireless carriers are -- are regulated
- 9 at the interstate level, and I'm not sure of -- you
- 10 know, outside of what is included in the FCC's orders
- 11 implementing the Act, I'm not sure of what authorities
- has been delegated to the State Commissions in terms
- of wireless carriers.
- 14 Q. Prior to the passage of the 1996 Telecom
- 15 Act, there were wireless providers that were operating
- in Missouri, were there not?
- 17 A. Yes.
- 18 Q. And would you agree with me that the FCC
- 19 made clear that the State Commissions had authority to
- 20 take jurisdiction over compensation arrangements
- 21 between incumbent LECs and those wireless providers
- 22 prior to the passage of the Telecommunications Act?
- 23 A. I'm not familiar with the extent of that.
- Q. Assuming that the FCC had found that the
- 25 State Commissions had that authority, would you agree 207

- 1 that this Commission would have authority even prior
- 2 to the Act to engage in whatever procedures were
- 3 necessary to ensure reasonable compensation methods
- 4 were in place?
- 5 A. Yes. Once again, I said I'm not familiar
- 6 with the extent of that authority.
- 7 MR. LANE: That's all I have. Thank you.
- 8 JUDGE HOPKINS: AT&T?
- 9 MR. DeFORD: Thank you, your Honor.
- 10 CROSS-EXAMINATION BY MR. DeFORD:
- 11 Q. Good morning, Ms. Meisenheimer.
- 12 A. Good morning.
- Q. Ms. Meisenheimer, do you believe that it's
- in the public interest for every CLEC and wireless
- 15 provider to arbitrate interconnection agreements with
- 16 every incumbent LEC in the state?
- 17 A. Um, not necessarily, but I'm not sure that
- an arbitration between each and every company will be
- 19 necessary.
- Q. Would you agree that the cost to the
- 21 industry may be substantial if that were to occur?
- 22 A. If it were to occur, yes.
- 23 O. Would you agree that all LECs have the duty
- 24 to establish cost-based rates of arbitration if
- 25 requested?

- 1 A. Yes.
- Q. And that reciprocal compensation would also
- 3 be appropriate?
- 4 A. In arbitration?
- 5 Q. Yes.
- A. At -- on an on-cost or at-cost basis?
- 7 Q. Yes.
- 8 A. Yes.
- 9 MR. DeFORD: Thank you. That's all I have.
- 10 JUDGE HOPKINS: Southwestern Bell Wireless?
- MS. FISCHER: I have no questions.
- JUDGE HOPKINS: Sprint PCS?
- MR. LANE: No questions.
- 14 JUDGE HOPKINS: Any questions from the
- 15 Bench?
- 16 Chair Lumpe?
- 17 QUESTIONS BY CHAIR LUMPE:
- 18 Q. At the risk of being redundant here, on your
- 19 testimony on page 2 and page 6, where you say switched
- 20 access rates can apply absent approved agreements,
- 21 what incentive is there to have agreements?
- 22 A. On the part of an incumbent LEC, I think
- 23 that -- that the Act and the FCC's orders envision
- that there really isn't a lot of incentive to -- in
- 25 some cases, where market power might exist -- to 209

- 1 establish agreements, if they were -- if the incumbent
- 2 wasn't compelled to do so.
- 3 And I think that's why the provisions of the
- 4 Act and the FCC's orders in implementing that put
- 5 requirements on the incumbent LECs to -- incumbent
- 6 LECs, in fact, have to negotiate in good faith.
- 7 So I think that the vision of that
- 8 interaction was going to be that CLECs and also
- 9 wireless carriers, if they felt that they could get a
- 10 more advantageous arrangement, could come in and
- 11 request interconnection and that the incumbent would
- then be compelled to provide it.
- Now, if they don't come in and request the
- 14 interconnection, I think -- I think that there is some
- 15 disadvantages on the other side, because they're not
- obligated under the Act to respond to requests for
- 17 negotiation and arbitration.
- 18 Q. And then to clarify, if I heard you
- 19 correctly, the LEC can request, but there is no
- 20 compulsion on the other side to agree or decide they
- 21 want to negotiate with the LEC. In the reverse the
- 22 wireless has a right to request and the LEC must
- 23 respond?
- 24 A. Yes.
- 25 Q. So there is a little disconnect there or one 210

- 1 has more obligation than the other --
- 2 A. Yes.
- 3 Q. -- am I hearing you correctly?
- 4 A. Yes. And that's the reason that -- in part
- 5 that we support approving the tariffs, is because I
- 6 think that will create an incentive for the wireless
- 7 carriers to come in and request -- officially request
- 8 negotiations. And then at that point they will be
- 9 obligated as are the incumbent LECs to negotiate in
- 10 good faith.
- 11 Q. So the incentive that we thought we had in
- 12 524 didn't work. Is that the position -- and that is
- certainly some position here, and if we were then to
- 14 approve this tariff, that would be the incentive that
- would be needed to get those agreements to happen?
- 16 A. I think so.
- 17 Q. Okay. The question was raised about the
- 18 costs that might be -- have to be agreements with all
- 19 CLECs and LECs, multitudes of agreements.
- 20 Has it ever occurred that sort of a model
- 21 agreement has been reached and many people buy into?
- 22 Is that a possibility?
- 23 A. Yes, it is a possibility. And, you know, I
- 24 think there is a lot of potential that that could
- 25 happen in this case.

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1	CHAIR LUMPE: Thank you, Ms. Meisenheimer.
2	That's all the questions I have.
3	JUDGE HOPKINS: Thank you.
4	Vice Chair Drainer?
5	QUESTIONS BY VICE CHAIR DRAINER:
6	Q. Good morning, Ms. Meisenheimer.
7	A. Good morning.
8	Q. How are you this morning?
9	A. I'm fine.
10	Q. Good.
11	Would you explain to me what your position
12	has been with respect to Staff's proposal, because you
13	basically stated that you agreed in part and disagreed
14	in part. So I'd like you to elaborate for me.
15	A. Well, if there is a request, then I agree
16	there will need to be a determination of what are the
17	costs of providing, or the FCC has adopted some
18	proxies that can be used on an interim basis.
19	I think also they said that if the
20	Commission finds that there is an equal flow of or,
21	you know, a similar flow of traffic, that bill-and-
22	keep is going to be an option to you.
23	In cases where a negotiated where
24	negotiation hadn't been requested, then I don't think
25	that there is a requirement that Section 252D, that

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- 1 sets out the cost-based pricing rolls for both
- 2 interconnection and for reciprocal compensation apply.
- 3 So, you know, the Commission has had
- 4 negotiated agreements before it in the past, and my
- 5 memory is that when you were faced with those
- 6 negotiated agreements, you determined that you were
- 7 not obligated to -- to determine whether the rates
- 8 proposed were, in fact, cost based or not. Or you
- 9 didn't have to determine whether they complied with
- 10 that section, with the pricing section, because it was
- 11 not the point of arbitration.
- 12 Q. Okay. And then in your counsel's opening
- 13 statement, he mentioned that Public Counsel doesn't
- often get involved in the cases with this type of
- 15 subject matter, but I'd like you to tell me, do you
- 16 believe so strongly that these tariffs need to be
- 17 approved because they are in the public interest and
- 18 that it goes beyond your normal concerns and that's
- why you're here?
- 20 A. Um, personally I'm here for a couple of
- 21 reasons. One of them is certainly that I see these
- tariffs as a method to get the ball rolling, if you
- 23 will. I remember reviewing some of the testimony and
- the attachments, where there was a bill sent to
- 25 wireless carriers and the wireless carriers said, 213

1	well,	we	can't	find	anything	in	your	tariffs	that

- these are -- you know, that this is the rate that
- 3 applies, and so, therefore, my impression was that
- 4 they said, well, we're not going to pay it.
- 5 And since the wireless carriers are not
- 6 compelled to enter into negotiations for reciprocal
- 7 compensation or interconnection, the secondary
- 8 carriers can stand on a mountain high and call out, we
- 9 want to negotiate but that doesn't -- that may not
- 10 produce a result.
- 11 So I think we're kind of at an impasse. And
- 12 by approving the tariffs, um, the wireless carriers
- may find it advantageous to come forward and request
- 14 negotiations, and at that point the secondary carriers
- will have an opportunity eventually to request
- 16 arbitration.
- 17 O. Okay.
- 18 A. That's one of the reasons.
- 19 The other reason is, in reading some of the
- 20 testimony, I felt like -- I didn't agree with some of
- 21 the interpretation of when cost-based rates should
- apply, and I was relatively familiar in applying the
- 23 rules for negotiations and the approval of agreements
- since I had participated in some of the
- 25 interconnection agreements and also in the arbitration

- 1 proceeding.
- 2 And I just felt like I wanted to come in and
- 3 say that, you know, my interpretation in applying it
- 4 is different than what I -- than what I read. I
- 5 didn't want the Commission to not have a full picture
- of in what cases cost-based rates are required.
- 7 Q. Okay. And then can you tell me representing
- 8 the Office of the Public Counsel why approving these
- 9 tariffs would be in the general public's interest?
- 10 A. Well, one part of it is, is that I feel like
- 11 the small carriers do have a responsibility to their
- 12 customers to recover their costs, joint and common
- 13 costs in particular. And that if they're not able to
- 14 recover compensation for the exchange of traffic,
- whether it be directly from a wireless carrier,
- 16 whether it be from an interexchange carrier for
- 17 access, then -- then this would kind of set the ball
- 18 rolling, as I said before, where hopefully we'll get
- 19 to some kind of resolution where they -- they will be
- able to recover some of those costs.
- 21 Q. So that it doesn't fall on the customers?
- 22 A. Right.
- 23 VICE CHAIR DRAINER: I quess I have no other
- 24 questions.
- 25 THE WITNESS: Okay. 215

1	VICE	CHAIR	DRAINER:	It's	gone.

- 2 JUDGE HOPKINS: Any further questions from
- 3 the Bench?
- 4 Recross based on questions from the Bench?
- 5 MMG?
- 6 MR. JOHNSON: Just a couple, please.
- 7 RECROSS-EXAMINATION BY MR. JOHNSON:
- 8 Q. Ms. Meisenheimer, on the subject of
- 9 incentives and costs --
- 10 VICE CHAIR DRAINER: Excuse me. Can I ask
- one other question so we don't have to do a second
- 12 round-robin?
- MR. JOHNSON: Absolutely.
- 14 VICE CHAIR DRAINER: It came back to me. I
- 15 apologize.
- 16 FURTHER QUESTIONS BY VICE CHAIR DRAINER:
- 17 Q. What I wanted to ask you is based on some of
- 18 the testimony I've seen here and from MMG's witness
- 19 yesterday also, there is this indication that the
- 20 traffic is really a relatively low number that isn't
- 21 being compensated and there is not a lot of evidence
- on the record about what revenues are being lost.
- 23 And if you were here yesterday with MMG's
- 24 witness, he stated that it's kind of relatively what
- 25 small is, and I was just wondering -- if you can 216

- answer this, please do. If you don't have any
- 2 information, that's fine. But I was wanting your take
- 3 on that.
- 4 Are we looking at something that can be
- 5 significant to our small carriers in Missouri and do
- 6 you have any information on that?
- 7 A. I believe that -- not personally except for
- 8 what I read in other parties' testimony -- that, in
- 9 fact, even though that may not -- the amount of
- 10 traffic may not seem significant to the wireless
- 11 carriers, it may be very significant to one of our
- 12 small LECs in terms of recovering costs. And . . .
- 13 Q. Well, and then as an expert witness for the
- 14 Office of the Public Counsel who has dealt with these
- 15 different cases, is it your expert impression that
- indeed that can be significant for small carriers?
- 17 A. Um, based on their statement, it could be,
- and that concerns me in terms of can they recover
- 19 their costs at providing service or are they going to
- 20 have to put that then on the backs of their local
- 21 exchange customers?
- 22 VICE CHAIR DRAINER: Okay. Thank you.
- I have no other questions.
- JUDGE HOPKINS: MMG?
- MR. JOHNSON: Thank you, your Honor. 217

- 1 RECROSS-EXAMINATION (CONT'D) BY MR. JOHNSON:
- 2 Q. Ms. Meisenheimer, it's my understanding that
- 3 since the 1996 Act, that several wireless carriers
- 4 have negotiated interconnection agreements with
- 5 Southwestern Bell. They've been approved; is that
- 6 right?
- 7 A. Well, yes.
- 8 Q. Well, prior to the Act these carriers
- 9 were already connected with Southwestern Bell and the
- 10 purchase out of their terminating -- their wireless
- interconnection tariff; is that right?
- 12 A. I'm not sure.
- 13 Q. Do you know why they went ahead and
- 14 negotiated interconnection agreements as opposed to
- 15 just staying on the tariff?
- 16 A. I'm not sure.
- 17 Q. Do you know what their incentive was to do
- 18 that?
- 19 A. Well, I would -- I'm sorry. I can't say.
- 20 Q. Do you recall hearing any complaints about
- 21 the costs of establishing an interconnection agreement
- 22 with the carrier they're already connected with at the
- 23 time?
- A. I'm not aware of any.
- 25 Q. Are any of these wireless carriers -- do any 218

- of them have interconnection agreements not only with
- 2 Southwestern Bell but, say, with GTE also, or do you
- 3 know?
- 4 A. I'm not sure.
- 5 MR. JOHNSON: That's all I have. Thank you.
- 6 JUDGE HOPKINS: Thank you.
- 7 STCG?
- 8 MR. ENGLAND: No questions. Thank you.
- 9 JUDGE HOPKINS: Staff?
- MS. KARDIS: No questions.
- 11 JUDGE HOPKINS: Southwestern Bell Telephone?
- MR. LANE: Thank you, your Honor.
- 13 RECROSS-EXAMINATION BY MR. LANE:
- 14 Q. In response to questions from Chair Lumpe
- 15 concerning incentives, would you agree with me that
- 16 your position on creating incentives is based upon
- 17 your views that the small telephone companies can't
- force the wireless providers that are indirectly
- 19 connected with it to negotiate and to arbitrate?
- 20 A. Yes. And as I mentioned earlier in response
- 21 to a question, I think that at paragraph 1005 and
- 22 1006, the FCC indicates that wireless carriers are not
- obligated under 251B that includes the reciprocal
- 24 compensation requirement or 251C that includes the
- 25 negotiating in good faith and interconnection

- 1 requirements.
- Q. Would you agree with me that the small
- 3 telephone companies in Missouri, that none of them
- 4 have requested interconnection from wireless carriers
- 5 to find out whether they would be willing to enter
- 6 into those agreements?
- 7 A. Um, I'm not -- I'm not sure. I know that
- 8 there's a difference of opinion on -- on what type of
- 9 interconnection or exchange of traffic would be
- 10 required.
- 11 Q. Have you seen --
- 12 A. I'm not sure that they flat-out said, no, we
- don't want to talk to you ever.
- 14 Q. You haven't seen any requests made by any
- 15 member of the small -- of the Mid-Missouri Group
- seeking interconnection agreements with wireless
- 17 providers, have you?
- 18 A. No.
- 19 Q. Haven't several wireless carriers written to
- 20 the small -- or the Mid-Missouri Group companies
- 21 suggesting an agreement be reached for compensation
- 22 for local traffic?
- 23 A. I'm not sure that those are -- are actual
- 24 requests for negotiations. I remember viewing some
- 25 correspondence that -- from the wireless companies

- that said, well, we don't think the traffic is going
- 2 to be significant, so we'd like to enter into a
- 3 bill-and-keep arrangement for the completion of that
- 4 traffic.
- 5 Q. And haven't you also seen letters that said,
- 6 but if you don't want to enter into bill-and-keep,
- 7 we're willing to talk about reciprocal compensation
- 8 arrangements?
- 9 A. There -- there may have been some
- 10 correspondence about that. I think that some proposed
- 11 agreements were exchanged -- were sent to the -- or
- sent to small companies by the wireless carriers.
- Q. And would you agree with me that in this
- 14 case the evidence has been that the small telephone --
- or the Mid-Missouri Group has made it clear to the
- 16 wireless carriers that they won't discuss
- 17 interconnection agreements with them unless those
- 18 carriers agree to directly connect with them?
- 19 A. That -- that's true for some.
- MR. LANE: May I approach the witness?
- JUDGE HOPKINS: Yes, sir.
- 22 BY MR. LANE:
- 23 O. Let me show you what have been previously
- marked and admitted as Exhibits 13 and 14.
- Would you agree with me that Exhibit 13 is a 221

- 1 letter from Mr. Stowell of MoKan Dial to Mr. Crane of
- 2 Aerial Communications, in which he says that they
- 3 won't enter into interconnection agreements unless
- 4 Aerial agrees to directly interconnect its physical
- 5 facilities?
- 6 A. Um, I need to review it to make sure that
- 7 that's what it says.
- 8 Q. Sure.
- 9 A. Yes, it does -- it does indicate that they
- 10 view it as a requirement that there be a direct
- 11 interconnection.
- 12 Q. And the same is true with regard to
- 13 Exhibit 14, a letter from Mr. Jones of Mid-Missouri
- 14 Telephone to Mr. Crane of Aerial?
- 15 A. Yes. It does indicate that they view it as
- 16 requiring a direct interconnection.
- 17 Q. So in your view, they really haven't
- 18 shouted from the mountain tops that they would like to
- 19 reach interconnection agreements with indirectly
- 20 connected wireless providers, have they?
- 21 A. No, they have not shouted from the mountain
- 22 top.
- Q. In fact, they said they wouldn't
- 24 interconnect or discuss agreements with them unless
- 25 there was direct physical connections. Right?

A. Well, I think that that may be true	1	Α.	Well,	I	think	that		that	may	be	true	fo
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- 2 some carriers. However, the wireless carriers have
- 3 the opportunity, as I discussed with Chair Lumpe, to
- 4 come in and request negotiations, and they are
- 5 compelled to negotiate -- negotiate those agreements
- 6 in good faith at that point.
- 7 Q. In response to some questions from
- 8 Commissioner Drainer about whether it's in the public
- 9 interest to approve this particular tariff, would you
- 10 agree that before approval, that we would need to be
- 11 sure that the tariff is consistent with the FCC
- requirements with regard to compensation between
- wireless providers and local telephone companies?
- 14 A. I think it is consistent until the point at
- 15 which negotiation is requested.
- 16 Q. Would you agree with me that prior to the
- 17 passage of the '96 Act, that the FCC made clear that
- 18 the states controlled compensation arrangements but
- 19 that they were not permitted to impose access charge
- 20 tariffs on wireless providers for local traffic?
- 21 A. Could you repeat the question?
- Q. Would you agree with me that prior to the
- passage of the Act, that the FCC has made it
- 24 abundantly clear that state's controlled compensation
- 25 arrangements between wireless providers and local

- 1 telephone companies but that they were not permitted
- 2 to impose access tariff charges on those wireless
- 3 providers for local calls?
- 4 A. For interconnection within a local exchange?
- 5 Q. Within an MTA.
- 6 A. Oh, I -- I -- I don't know that I would
- 7 agree with that within an MTA.
- 8 Q. Okay. If that were a correct statement of
- 9 the FCC's view, would it still be your recommendation
- 10 to the Commission that they approve a tariff requiring
- 11 the imposition of access charges on wireless
- 12 providers?
- 13 A. Well, I think you would -- you would have to
- look to the Act and determine whether the Act changed
- 15 the rules.
- 16 Q. Okay. And in your view the Act doesn't
- 17 apply to the wireless providers, right, so it couldn't
- 18 have changed the rules, could it?
- 19 A. I didn't say that the Act doesn't apply to
- 20 wireless providers. The -- certain requirements in
- 21 the Act do not apply to wireless providers.
- Q. Okay. Does the Act change the rules, does
- 23 it permit the Commission to impose access tariffs on
- 24 cellular providers that are indirectly connected?
- 25 A. I think that if a wireless provider and an

- incumbent LEC negotiated an arrangement where access
- was the compensation, then in reviewing and
- 3 determining whether the Commission had the authority
- 4 to reject that agreement, that they would be limited
- 5 to determining that it was not in the public interest
- 6 and determining that it was not discriminatory against
- 7 some other party.
- 8 Q. We're not talking about a negotiated
- 9 agreement here, are we? We're talking about a tariff.
- 10 A. Well, if the wireless carriers have not come
- in and requested to negotiate interconnection or a
- 12 reciprocal compensation arrangement for the exchange
- of traffic within a local exchange, I'm not -- I don't
- 14 necessarily think that there is a problem with having
- 15 access.
- I'm not sure that they should be viewed as
- 17 wanting to enter at the exchange as a competitor.
- 18 Q. This tariff as proposed would apply to
- 19 wireless carriers and require them to pay access
- 20 charges, would it not?
- 21 A. Yes. And in our recommendation we proposed
- that some of the language be modified to reflect that,
- in cases where negotiations were requested, that it
- would no longer apply.
- Q. Wouldn't it be better to approve one of the 225

- options that the Staff has recommended in this case in
- 2 a wireless tariff so as to avoid any potential
- 3 inconsistency with FCC decisions concerning imposition
- 4 of access charges on wireless carriers?
- 5 A. If the small companies have come in with
- 6 tariffs that proposed to establish some kind of tariff
- 7 that would apply to that traffic, then perhaps.
- 8 That's not what we have before us. And in this
- 9 limited proceeding, I'm not sure that that is -- that
- 10 that is not an option. So . . .
- 11 MR. LANE: That's all I have.
- 12 THE WITNESS: Thank you.
- JUDGE HOPKINS: AT&T?
- MR. DeFORD: No questions. Thank you.
- 15 JUDGE HOPKINS: Southwestern Bell Wireless?
- MS. FISCHER: No questions. Thank you.
- JUDGE HOPKINS: Sprint PCS?
- 18 MS. GARDNER: I have a couple. Thank you.
- 19 RECROSS-EXAMINATION BY MS. GARDNER:
- 20 Q. Ms. Meisenheimer, when you were talking
- 21 about what would be significant versus perhaps
- 22 di minimis with Commissioner Drainer, have you done
- any independent analysis of what traffic -- how much
- 24 wireless traffic there is and what dollar amounts are
- associated with it for the smaller independent LECs?

- 1 A. No, I've done no independent research on
- 2 that.
- 3 Q. So the opinion that it's a significant
- 4 amount is based on the 300 to \$600 range found in
- 5 Mr. Stowell's testimony?
- 6 A. That was the example.
- 7 Q. And was that the basis then for your opinion
- 8 that it may be significant?
- 9 A. Yes.
- 10 Q. And is there any amount that would not be
- 11 significant in your mind?
- 12 A. Well, I think once a wireless carrier
- 13 requests negotiations, then, you know, if the
- 14 Commission finds that it's -- I'm not sure there is a
- di minimis amount at that point if the traffic flow is
- similar, I think that they can approve bill-and-keep.
- 17 Q. Well, let's say instead of it being 300 to
- 18 \$600 a month, it was \$100 a month. Is that still a
- 19 significant amount in your mind?
- 20 A. I -- I can't -- I can't -- I don't know at
- 21 that point. If it gets down to, you know, a very
- 22 limited amount of traffic that is flowing from the
- 23 wireless carriers to the -- to the small companies,
- 24 I'm not sure at that point why it would be important
- 25 to the wireless carriers to pay something other than 227

- 1 access, if they, you know, in their business decision
- 2 it wasn't worth coming in and asking for something
- 3 different.
- 4 Q. Do you understand that the \$300-to-600 month
- figure that was calculated was based on \$.06 to \$.12
- 6 access ranges?
- 7 Is this your understanding of how that was
- 8 calculated?
- 9 A. I'd have to look. I'd have to look back at
- 10 that piece of testimony.
- 11 Q. It's page 19 of Mr. Stowell's surrebuttal.
- 12 A. Direct or surrebuttal?
- Q. Surrebuttal, line 17, page 19.
- 14 A. Page 19?
- 15 Q. Yes.
- 16 A. Yes. It appears that it was based on \$.06-
- to \$.12-per-minute amount.
- 18 Q. Okay. And if that were to be recalculated
- 19 to be based on a half-a-cent amount which is closer to
- the FCC proxy rate, that amount would become \$25?
- 21 Is that a significant amount in your mind?
- 22 A. I'm not sure in terms of the dollar amount
- 23 whether it would be significant. I'm not -- although
- 24 I'm also not sure about what the FCC's proxy rate has
- 25 to do with the statement here.

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- 2 opinion today?
- 3 A. Well, I don't think there that there is any
- 4 obligation at this point to use the FCC proxy rate.
- 5 Q. Would \$25 be significant in your mind?
- 6 A. It might not be.
- 7 Q. Okay. I want to talk a little bit about the
- 8 incentives you discussed with Chair Lumpe.
- 9 Now, as I understand your testimony, the
- 10 trigger to get out from underneath paying the access
- 11 rates is a request to negotiate; is that correct?
- 12 A. Yes.
- 13 Q. And do you understand that Mr. Stowell's
- 14 testimony and the way the tariff is written, it's at
- 15 approval of an agreement. Is that different in your
- 16 mind than the request to negotiate?
- 17 A. I agree that that is -- yes, I agree that
- 18 there is a difference in my mind. I think that the
- 19 FCC established interim rates that would actually
- 20 apply if -- if the negotiations resulted in an
- 21 arbitrated agreement. And so our office proposed some
- 22 change in the language to accommodate for that.
- 23 Q. If -- if the trigger were approval of an
- 24 agreement and that would either be a negotiated
- 25 agreement or an arbitrated agreement as Mr. Stowell

- 1 recommends, would there be any incentive on the part
- of the ILEC to agree early in the process or would
- 3 their incentive be to delay the process and continue
- 4 to collect access charges, in your mind?
- 5 A. They might. They might have an incentive to
- 6 delay that process. However, the wireless could have
- 7 come in long before now and negotiated or -- and
- 8 requested negotiation for an agreement.
- 9 Q. Do you understand that it's --
- 10 A. So I'm not sure that that will be
- 11 significant -- I'm not sure that that would have been
- 12 significant or a significant consideration for this
- 13 Commission.
- Q. Do you understand that at Sprint PCS's
- 15 testimony that they have, in fact, requested
- 16 negotiations with all of those small ILECs in this
- 17 state?
- 18 A. No, I'm not -- I'm not sure that -- I'm not
- 19 sure that that's Sprint position. I -- I don't know
- 20 that they've requested some kind of -- that they've
- 21 requested arbitration at this point. And if they
- 22 actually have made an official request, then I would
- 23 think that at that point the small carriers could
- 24 begin considering requesting arbitration.
- 25 Q. I'm sorry. Was your trigger request to 230

- 1 arbitrate or request to negotiate?
- 2 A. Well, the request to negotiate initiates the
- 3 time line for when arbitration can be requested.
- 4 Q. So in your mind Sprint PCS's letters that
- 5 have requested negotiation are not sufficient; you
- 6 would have to automatically go to arbitration?
- 7 A. No. I am -- I'm not -- I am not sure that
- 8 the -- that Sprint has officially requested
- 9 negotiations for an interconnection agreement.
- I know that there is -- that they have
- inquired about coming to agreement on a terminating
- 12 arrangement. If it's an official request for
- 13 negotiations, then at some point -- I think it's
- 14 135 days -- that there could have been a request for
- 15 arbitration, so that would have gotten us moving in
- 16 the process.
- 17 And there'll be, you know, new issues that
- 18 the Commission is going to have to deal with at that
- 19 point.
- 20 MS. GARDNER: Thank you. That's all I have.
- JUDGE HOPKINS: Redirect by OPC?
- MR. DANDINO: No questions, your Honor.
- 23 Thank you.
- 24 JUDGE HOPKINS: May this witness excused?
- Thank you. You may step down. 231

1	Staff's case. Call your witness, please.
2	MR. DeFORD: Your Honor, we would ask that
3	we take Mr. Maass out of order.
4	We had anticipated being able to get him out
5	of town to his next connection a bit earlier than it
6	appears now. So if we could take him out of order, I
7	think the parties would agree with that.
8	JUDGE HOPKINS: Any objection to taking
9	Mr. Maass out of order?
10	(No response.)
11	JUDGE HOPKINS: Hearing no objection, let's
12	take Mr. Maass and start with AT&T's case. And if
13	you'd call Mr. Maass.
14	(Witness sworn/affirmed.)
15	JUDGE HOPKINS: Thank you. Would you please
16	be seated and spell your first and last name for the
17	court reporter?
18	KURT C. MAASS testified as follows:
19	THE WITNESS: My name is Kurt, K-u-r-t,
20	Maass, M-a-a-s-s.
21	JUDGE HOPKINS: Direct examination,
22	Mr. DeFord?
23	You may proceed.
24	MR. DeFORD: Thank you, your Honor.
25	DIRECT EXAMINATION BY MR. DeFORD: 232

- 1 Q. Please state your name and business address
- 2 for the record.
- 3 A. My name is Kurt Maass. My business address
- is 7277 164th Avenue Northeast, Redman, Washington
- 5 98052.
- 6 Q. Mr. Maass, by whom are you employed and in
- 7 what capacity?
- 8 A. I'm employed by AT&T Wireless Services as a
- 9 vice-president of external affairs.
- 10 Q. Did you cause to be prepared and filed
- 11 rebuttal and surrebuttal testimony which has been
- marked for purposes of identification as Exhibits 7
- 13 and 8?
- 14 A. Yes.
- 15 Q. Do you have any corrections to that
- 16 testimony that you would like to make at this time?
- 17 A. Yes, I do.
- 18 On my rebuttal testimony, on Page No. 4,
- line 10, what we need to do is to strike the word
- 20 "since" and in front of the numbers, right in front of
- 21 the decimal point, put a dollar sign. So that that
- should properly read \$.004241 per minute.
- Q. Do you have any other correction?
- 24 A. Yes. In my surrebuttal testimony, Page
- No. 2, line 7, after the phrase, "yes, it does," I

- 1 need to strike the phrase that says, "Matt and Paul."
- 2 I would just delete this discussion.
- 3 Q. And whose fault would that have been? I'll
- 4 withdraw that question.
- With those corrections, Mr. Maass, if I were
- 6 to ask you those same questions today, would your
- 7 answers be substantially the same?
- 8 A. Yes, they would.
- 9 Q. And would those answers be true and correct
- 10 to the best of your information and belief?
- 11 A. Yes.
- MR. DeFORD: With that I would offer
- 13 Exhibits 7 and 8 and tender Mr. Maass for
- 14 cross-examination.
- 15 JUDGE HOPKINS: At the same time, why don't
- we offer Mr. Kohley on No. 6. So I will ask if there
- is any objection to Matt Kohley, Exhibit No. 6, Kurt
- 18 Maass rebuttal, No. 7, Kurt Maass surrebuttal, No. 8,
- 19 any objections to any of those being received into
- 20 evidence?
- 21 (No response.)
- JUDGE HOPKINS: No objection being heard,
- 23 I'll receive all of those into evidence.
- 24 (EXHIBIT NOS. 6, 7 AND 8 WERE RECEIVED INTO
- 25 EVIDENCE.)

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- 1 JUDGE HOPKINS: And we previously stated on
- the record how we're going to do Mr. Kohley's
- 3 testimony.
- 4 Mr. DeFord -- I mean, excuse me.
- 5 You may proceed, Staff.
- 6 MS. KARDIS: No questions, your Honor.
- 7 JUDGE HOPKINS: Southwestern Bell Telephone?
- 8 MR. LANE: No questions, your Honor.
- 9 JUDGE HOPKINS: Southwestern Bell Wireless?
- 10 MS. FISCHER: No questions.
- JUDGE HOPKINS: Sprint PCS?
- MR. LANE: No questions.
- JUDGE HOPKINS: OPC?
- MR. DANDINO: No questions, your Honor.
- 15 JUDGE HOPKINS: STCG?
- MR. ENGLAND: Yes, your Honor.
- 17 CROSS-EXAMINATION BY MR. ENGLAND:
- Q. Good morning, Mr. Maass.
- 19 A. Good morning.
- 20 Q. At page 2 of your rebuttal testimony, I
- 21 believe it's on lines 15 through 17, you indicate that
- 22 companies such as those constituting Mid-Missouri
- 23 Group deliver some similar small volume of traffic to
- 24 AWS for termination as third-party transited traffic.
- 25 Do you see that?

- 1 A. Yes, I do.
- Q. I'd like to ask you some questions about
- 3 that traffic coming from Mid-Missouri company -- or
- 4 Group members.
- 5 And I was going to use my BPS example, even
- 6 though BPS is not a member of the Mid-Missouri Group,
- 7 but I think it's similarly situated, but I've learned
- 8 over the evening that BPS may not be a good example
- 9 because one of its exchanges may be out of the MTA,
- 10 the St. Louis MTA.
- 11 So let's try New Florence Telephone Company.
- 12 I'm not sure if you're familiar with
- 13 Missouri or not, but New Florence is a single-exchange
- 14 company off of Highway 70 just due west of St. Louis.
- 15 It's in the MTA, same MTA as St. Louis. It's in the
- same LATA as St. Louis. It's served by the New
- 17 Florence Telephone Company, which is a single-exchange
- 18 small telephone company independent of any of the
- other parties to this case, does not have a toll
- 20 affiliate.
- 21 Do you understand all of that?
- 22 A. I think so.
- 23 O. Okay. Now, if a customer in New Florence
- 24 calls an AWS customer in St. Louis, they're going to
- 25 have to do it via long distance. Correct? 236

- 1 A. I -- if it is a long-distance call from
- New Florence to St. Louis, then I would -- I don't
- 3 know if that's true or not, but I'll take your word
- 4 for it.
- 5 Q. And the AWS customer has an NXX that is
- 6 associated with the St. Louis exchange, so the
- 7 customer New Florence, in order to call that AWS
- 8 customer, is going to have to dial one-plus or dial
- 9 around to get -- or if you'll assume that for purposes
- 10 of my question.
- 11 A. All right.
- 12 Q. Now, is it your opinion or AWS's opinion
- that for purposes of reciprocal compensation,
- 14 New Florence is responsible for paying AWS terminating
- 15 compensation on that call?
- 16 A. On calls that originate and terminate within
- 17 the MTA, that is our position, yes.
- 18 Q. Even though that call may have been carried
- 19 by Southwestern Bell if it was a one-plus call prior
- 20 to July 22nd of this year?
- 21 A. Well, I don't understand the significance of
- 22 July 22nd.
- 23 O. Okay. On July 22nd, New Florence and a
- 24 number of other small carriers implemented intraLATA
- 25 presubscription. Prior to July 22nd all one-plus 237

- 1 calls out of New Florence were directed to the primary
- 2 toll carrier, in this case Southwestern Bell Telephone
- 3 Company.
- 4 So prior to July 22nd, if a customer dialed
- 5 one-plus to get the AWS customer in St. Louis, it
- 6 would have been carried by Southwestern Bell Telephone
- 7 Company?
- 8 A. All right.
- 9 Q. But as I understand it, it's your testimony
- 10 that New Florence -- despite the fact that
- 11 Southwestern Bell carries that toll call, New Florence
- is the one responsible for paying AWS terminating
- 13 compensation on that call from the New Florence
- 14 customer to the AWS customer?
- 15 A. That's correct.
- 16 Q. Okay. Are you today receiving any
- 17 compensation from New Florence for that call?
- A. No, we're not.
- 19 Q. Are you today receiving any compensation
- 20 from Southwestern Bell Telephone Company for that
- 21 call?
- A. No, we're not.
- 23 O. Did you happen to see the correspondence
- 24 attached to the surrebuttal testimony of
- 25 Mr. Schoonmaker in this case?

- 1 A. I don't remember the attachments, no.
- 2 Q. Let me just show it to you to see if that
- 3 refreshes your memory. If not, I'll move on.
- 4 MR. ENGLAND: If I may, I'm going to show
- 5 the witness a copy of --
- JUDGE HOPKINS: Yeah.
- 7 MR. ENGLAND: -- Exhibit 3 in this case, and
- 8 the correspondence I'm referring to is attached
- 9 thereto as Schedule RCS-2.
- 10 BY MR. ENGLAND:
- 11 Q. Did you have a chance to see that in your
- 12 preparation for this case, Mr. Maass?
- 13 A. Actually, Mr. England, I don't remember this
- one.
- 15 Q. Okay. That's fine.
- May I have it back?
- 17 If I were to tell you that Southwestern Bell
- 18 has represented to the small companies that it would
- 19 pay termination -- terminating compensation on that
- 20 call we've just discussed, would that surprise you?
- 21 A. Yes, it would.
- Q. Because it's your belief you're not being
- 23 compensated for that call today; is that right?
- A. It's my understanding.
- 25 Q. Okay. What if that one-plus call from 239

- 1 New Florence Telephone Company after July 22nd is
- 2 being carried by MCI because that customer chose MCI
- 3 as its intraLATA toll provider, would you expect MCI
- 4 to be paying you terminating compensation on that call
- 5 or New Florence?
- 6 A. It's a very good question. It -- it -- the
- 7 rules, the environment is changing very quickly. I
- 8 don't know what the answer to that would be. That's a
- 9 very -- a very good question. I don't know.
- 10 Q. Are you drawing a distinction then between
- 11 when we've got an intervening or intermediate third
- 12 party, whether that third party is a LEC like
- 13 Southwestern Bell or it's an interexchange carrier
- 14 like MCI?
- 15 A. I'm not necessarily saying that -- what kind
- of intervening carrier. I'm talking about the nature
- of the call itself.
- 18 The nature of the call as you've described
- 19 it from New Florence, and if that is then carried by
- 20 an interexchange carrier and it becomes in that case
- 21 an interexchange call, and I assume that MCI is doing
- the billing to the customer?
- Q. Correct.
- A. It's like an intraLATA PIC sort of
- 25 situation.

- 1 That -- that might change the entire
- 2 situation on that particular kind of call, because it
- 3 then becomes -- in essence, you could look at it, it
- 4 becomes MCI's call in that case. And I don't know
- 5 what the answer is in that particular case.
- 6 Q. Is the distinction then or the distinction
- 7 that you're making one of who bills for the call and
- 8 who receives compensation from the end user for the
- 9 call?
- 10 A. That might be one consideration. And as you
- look at the nature of what that call is, yes.
- 12 Q. Does it seem fair to you that if the --
- 13 rather -- excuse me -- that the party that carries the
- 14 call bills for the call and receives compensation from
- 15 the end user for the call ought to be the one
- 16 responsible for paying all carriers who participated
- in the termination of that call, whether they be
- 18 wireless or landline or whatever?
- 19 A. That is certainly one way that -- one of the
- 20 considerations that you could -- you could look at as
- 21 you determine how the compensation arrangements are
- 22 supposed to occur. I don't know if that would be the
- only consideration or the primary one. It certainly
- 24 would be one of them that you'd have to consider.
- 25 Q. Are you receiving compensation today 241

- 1 terminating compensation from any IXC for landline to
- 2 mobile calls within an MTA?
- 3 A. No.
- 4 Q. Not from an interexchange carrier?
- 5 A. That's correct.
- 6 Q. Okay. What about from the originating LEC?
- 7 A. In the case like the one you just described,
- if you can use that one as the example, we're not
- 9 receiving any compensation from anybody on that call,
- 10 any other carriers I should say.
- 11 Q. Have you discussed this with the
- 12 interexchange -- excuse me. Assuming that that call
- 13 was delivered to you by an interexchange carrier, have
- 14 you discussed with interexchange carriers why you're
- not being compensated for that call?
- A. At this point, no.
- 17 Q. I take it then you haven't pursued any
- 18 collection efforts with them?
- 19 A. No, I have not.
- 20 Q. Let me switch things. The same kind of
- 21 example but a different question. I'm coming at it in
- 22 a different way.
- 23 If in the New Florence example you were
- 24 correct and New Florence is responsible for paying you
- 25 terminating compensation on calls originated in its

- 1 exchange and terminated to you in St. Louis, wouldn't
- 2 it seem reasonable or fair that New Florence ought to
- 3 be able to have control of the routing of that call
- 4 and ought to receive compensation from its end user
- for that call in order to be able to pay you and any
- 6 other carrier participating in the termination of that
- 7 call?
- 8 A. I haven't thought about it in those terms
- 9 before. I suppose that -- that is something that they
- 10 would been interested in.
- I haven't had a chance to think that whole
- 12 scenario through.
- 13 Q. Does it seem reasonable?
- 14 A. From their perspective, it probably would.
- 15 Q. I'm going to switch gears on you now. I'm
- looking at wireless-originated calls, where your
- 17 customer originates the call.
- 18 Does AWS contract with any IXCs such as AT&T
- or MCI to carry intraMTA calls?
- 20 A. In most cases I think that the answer would
- 21 be no in most cases on an intraMTA call. We'll
- 22 deliver that call right now to Southwestern Bell. And
- 23 to the extent they can deliver the call, they do. In
- 24 some cases they can't deliver the call because it's
- 25 interLATA, because the MTAs are bigger than some of 243

- 1 the LATAs.
- 2 So in those cases we have to get alternative
- 3 ways -- to have alternative ways to do that. But to
- 4 the extent that Southwestern Bell can deliver the
- 5 call, they do.
- 6 Q. Okay. Let's take an intraMTA call, wireless
- originated, but a call that spans a LATA boundary.
- 8 And as you've pointed out, the MTA at least on the
- 9 eastern half of Missouri, I believe, is larger than
- 10 the LATAs that are there as well.
- 11 So we've got an intraMTA interLATA call, if
- you will, from your customer to a landline customer.
- And I think what you've said is you have to make other
- 14 arrangements to terminate that call because
- 15 Southwestern Bell can't.
- 16 A. Let me get this straight. IntraMTA call,
- 17 but that happens to be interLATA --
- 18 Q. Correct.
- 19 A. -- mobile originated to a landline customer.
- 20 Q. Yes.
- 21 A. Other arrangements would have to be made.
- 22 And it just depends on the markets, depends on
- 23 traffic, depends on geography, how we would do that.
- Q. And in some instances I assume you do
- 25 contract with wire -- interexchange carriers, IXCs, to 244

- 1 carry that traffic. Correct?
- 2 A. I believe -- subject to check I believe
- 3 that's true.
- 4 Q. When you do that and that interexchange
- 5 carrier delivers a call to a LEC for termination, who
- 6 pays the LEC for terminating that call, you or the
- 7 IXC?
- 8 A. I think today in those cases where we
- 9 would contract with intermediate carrier to deliver
- 10 that traffic and the intermediate carrier delivers
- 11 that traffic at the other end, over -- over its
- 12 Feature Group D connections with the carrier at the
- other end, I believe in those cases, that the
- 14 intermediary carrier pays the local carrier, unless we
- 15 have an arrangement with that local carrier at the
- other end.
- 17 Q. So in the absence of an agreement with the
- 18 terminating LEC, the IXC who carried that intraMTA
- interLATA call would pay the terminating LEC their
- 20 State access charges, wouldn't they?
- 21 A. I believe that probably would be correct,
- 22 yeah.
- 23 Q. So let me get this straight.
- In the case of an IXC-carried wireless call,
- 25 you look to the IXC to be responsible for paying the 245

- 1 terminating LEC its terminating compensation. But
- 2 when the tables are reversed, if the call comes from
- 3 New Florence via an IXC to you, you still think the
- 4 LEC -- originating LEC is the responsible party for
- 5 paying you terminating compensation; is that right?
- 6 A. Well, there is two answers to that question.
- 7 First of all, how it works today, and as you stated
- 8 it, it is correct.
- 9 Q. Is that the right way to do it?
- 10 A. No.
- In the intraMTA call that happens to be
- interLATA, it is still our position that if ultimately
- on the other end of that call it should local.
- Now, again, it starts to get into -- you
- 15 start to -- it starts to confuse a lot of the roles
- 16 and responsibilities of different carriers and how
- they act and how they don't.
- 18 If, for example, I was to deliver that call
- 19 to an intermediate carrier on a private-line basis and
- 20 have the dedicated facility, for example, and I have
- 21 an agreement at the other end, across that LATA
- 22 boundary, it would be a lot easier for the carrier on
- 23 the other end to recognize that traffic and to know
- 24 what it is, for example.
- 25 It's a little bit more difficult when the

- 1 carrier takes the call and delivers it over the
- 2 Feature Group D trunks. And we just have to pursue a
- 3 situation where --
- 4 JUDGE HOPKINS: Mr. Maass?
- 5 THE WITNESS: Yes, your Honor.
- 6 JUDGE HOPKINS: Could you please sit a
- 7 little closer to the microphone?
- 8 THE WITNESS: Oh, I'm sorry. Sure.
- 9 JUDGE HOPKINS: You've got your back to me
- 10 and I can't hear you.
- 11 THE WITNESS: See, I was having this
- 12 conversation with Mr. England and I kind of forgot.
- MR. ENGLAND: Where was I?
- What was the last answer?
- 15 (THE COURT REPORTER READ BACK THE LAST
- 16 PORTION.)
- 17 THE WITNESS: Okay. We had to pursue the
- 18 situation in that -- the case where it goes in that
- 19 long -- that further distance, with those parties at
- the other end, to actually get those kind of
- 21 arrangements. It's -- we haven't done that yet.
- 22 BY MR. ENGLAND:
- 23 O. Let me go back to the example of a landline
- to mobile call, but set it up this way. It's an
- 25 interLATA landline call but still within the MTA.

- One-plus goes to the PIC carrier, MCI, AT&T, whoever
- 2 that is, and that's delivered to you. Are you being
- 3 compensated for that call today?
- 4 A. Not by another carrier, no.
- 5 Q. Not by the IXC?
- 6 A. No.
- 7 Q. Again, have you pursued that with the IXCs?
- 8 A. Not aggressively, no.
- 9 Q. Well, have you pursued it informally with
- 10 the IXCs?
- 11 A. Yes, we have.
- 12 Q. And what has been their response?
- 13 A. I haven't made much progress at this point.
- Q. Do they refuse to pay you terminating
- 15 compensation on that call?
- 16 A. Well, I'd rather not, you know, discuss our
- 17 business discussions.
- 18 Q. I'm sorry. Well, I don't necessarily want
- 19 to get into confidential.
- 20 I'm going to switch gears on you again.
- 21 Does AWS deliver any other traffic over its
- 22 direct interconnection with Southwestern Bell than its
- own customer-originated wireless-to-landline traffic?
- 24 A. No.
- 25 Q. For example, you do not deliver the wireless 248

- 1 traffic of any other wireless company over your
- 2 interconnections with Southwestern Bell?
- 3 A. Not that I'm aware of.
- 4 Q. Do you do it in any other states?
- 5 A. Do what?
- 6 Q. Deliver another wireless company's traffic
- 7 over your interconnection with the LEC.
- 8 A. I don't believe so.
- 9 Q. Is there anything that you're aware of
- 10 technologically that would prohibit you from doing so?
- 11 A. I'm not an engineer, so I don't -- I don't
- 12 know the answer to that.
- 13 Q. Is there any -- what, if any, constraints
- are you aware of that would prohibit you from
- delivering someone else's -- some other wireless
- 16 carrier's traffic over that connection?
- 17 A. I think the constraints would be the
- 18 provisions of the contracts that we have with the
- incumbent -- with -- with the telephone company as to
- 20 what kinds of traffic and the nature of the traffic
- 21 that can go over those connections.
- Q. Let me take another example.
- 23 I would assume that your answer would be the
- same if I asked you about CLEC-originated traffic.
- 25 AWS doesn't terminate any CLEC-originated traffic over 249

- 1 its interconnections with either Southwestern Bell or
- any other LECs that you're aware of; is that correct?
- 3 A. That's right.
- 4 Q. How about interexchange traffic?
- 5 A. How do you define interexchange traffic?
- 6 Q. Toll traffic, landline-to-landline
- 7 interexchange traffic that somehow gets on your
- 8 network and you deliver over a connection with either
- 9 Southwestern Bell or any other LEC with whom you have
- 10 familiarity in your interconnections.
- 11 A. That is true with a very, very minor
- 12 exception that would be like a call-forwarding sort of
- 13 situation.
- 14 Q. Could you explain to me how that might work?
- 15 A. Sure. If a landline carrier or a landline
- 16 customer receives a call and that -- he -- that
- 17 customer has the call forwarded to a wireless, to his
- 18 wireless phone, and to give an example, if a call came
- 19 from New York to St. Louis and a St. Louis landline
- 20 customer had it call-forwarded to his wireless phone,
- 21 it would bounce from the landline phone to the
- 22 wireless phone.
- No, that wouldn't happen at all. No. That
- 24 example didn't make any sense. And there are no cases
- where we do that, no.

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- 1 Q. So there are no incidents that you are aware
- 2 of that you deliver anything but your own customer
- 3 wireless-originated traffic over these
- 4 interconnections with either Southwestern Bell or
- 5 other LECs with whom you have interconnection
- 6 agreements?
- 7 A. That is true.
- 8 O. What type of records does AWS create for the
- 9 traffic originated on its network and terminated to
- 10 landline customers?
- 11 A. Each call has a call record that's
- 12 developed, because we keep track of that for billing
- 13 purposes for our own customers. And I think as a
- 14 general rule, we keep track of the time of day of the
- 15 call, the duration of the call and the number that was
- 16 called.
- 17 Q. Is it fair to say that you keep the same
- 18 records for a wireless-to-landline call as you might
- 19 keep for a wireless-to-wireless call?
- 20 A. I believe that's true.
- 21 Q. Are these what I will call originating
- 22 records since they're created at the originating end,
- are they used for purposes of billing between you and
- 24 Southwestern Bell in your interconnection?
- 25 A. Well, the type of call that we just 251

- 1 talked about would -- would not apply in that
- 2 situation because it's a wireless-originated call.
- 3 The only thing I'd bill Southwestern Bell is for
- 4 landline-originated calls.
- 5 Q. I'm sorry. I meant for their billing to
- 6 you. Wireless-to-landline call, my understanding is
- 7 they're going to bill you a terminating local rate?
- 8 A. Correct. They bill us under the contract.
- 9 Yes, that's right.
- 10 Q. Do you pass your originating records to them
- 11 for purposes of them to bill you?
- 12 A. No.
- 13 Q. From what records are they issuing their
- 14 bill?
- 15 A. I don't know what records they use
- internally, but they do issue us a bill, a very
- 17 regular bill on a monthly basis.
- 18 Q. They're very good about that, aren't they?
- 19 A. They're very good about that.
- 20 Q. Do you suspect that those records then,
- 21 that the recordings are made on their end of the
- 22 connection?
- A. I would suspect so.
- Q. For purposes of reverse traffic, landline to
- 25 mobile, how do you bill? Do you bill based on your 252

- 1 records or do you bill based on records given you by
- 2 Southwestern Bell?
- 3 A. We have -- we use our own records. Our own
- 4 records.
- 5 Q. So you're able to measure the traffic that
- 6 Southwestern Bell delivers to you over that connection
- 7 and bill them for it; is that correct?
- 8 A. In the case of calls that we have agreed
- 9 with South-- Southwestern that they pay us for, that
- is correct, yes.
- 11 Q. And that gets to my next question. Do you
- 12 have a specific exclusion for calls that may have come
- 13 from New Florence Telephone Company over that
- 14 interconnection?
- 15 A. Yes.
- 16 Q. How was that referred to in the contract, do
- 17 you know, sir?
- 18 A. I don't have the contract with me, no.
- 19 Q. Do any LECs with which you directly
- 20 interconnect -- and this is probably not Southwestern
- 21 Bell but other LECs with which you directly
- 22 interconnect -- offer a terminating function in
- 23 addition to a transiting function where that call may
- go to a third-party LEC?
- 25 A. I don't understand what you mean by -- I 253

understand the transiting part, but I don't know wha
--

- 2 you mean by the terminating to the other LEC.
- 3 Q. We have heard testimony in other proceedings
- 4 that one LEC in its interconnection agreements with
- 5 wireless carriers billed them a blended rate which
- 6 recovered the directly connected LEC's terminating
- 7 access charges, plus the terminating access charges it
- 8 would have to pay in terminating that call to a third
- 9 party.
- 10 So my question is, did any of the LECs that
- 11 you interconnect with offer what sometimes has been
- 12 referred to as an end-to-end service, where they will
- terminate that call to other LECs but be responsible
- 14 for paying those LECs their terminating compensation?
- 15 A. I don't think so.
- 16 Q. All of the LECs with which you interconnect
- offer only a transit service where that call
- 18 eventually ends up in a third-party LEC's exchange?
- 19 A. That's fair to say, yes.
- 20 Q. Okay. If a call is placed from one of your
- 21 customers in Kansas City to a Southwestern Bell
- landline customer in St. Louis, that would be not only
- an interLATA but an interMTA call. Correct?
- A. I don't mean to be picky, but we don't have
- 25 any customers in Kansas City, but if you wanted to 254

- just switch that around and talk about my St. Louis
- 2 customer --
- Q. Okay.
- 4 A. -- and build that example over again so I
- 5 can answer.
- 6 Q. Fair enough. AWS customer in St. Louis
- 7 calls a Southwestern Bell customer in Kansas City.
- 8 That would be an interLATA interMTA call. Correct?
- 9 A. That's right.
- 10 Q. Okay. How would that call be carried, do
- 11 you know?
- 12 A. Today that call is carried by an
- interexchange carrier.
- 14 Q. Does AWS ever carry those calls itself?
- 15 A. No.
- Q. Okay. Do you know what compensation is paid
- 17 to Southwestern Bell for terminating that call?
- 18 A. I don't have any personal knowledge of what
- 19 that is, no, I don't. I would assume it's access
- 20 charges but I don't know that for sure.
- Q. Okay. You certainly aren't paying
- 22 Southwestern Bell any terminating compensation on that
- 23 call. Correct? That's the IXC's responsibility?
- A. That's correct.
- Q. Let me flip the direction of the call, not 255

- 1 the direction of the customers, so that it's a
- 2 landline customer in Southwestern Bell's Kansas City
- 3 exchange calling your customer in St. Louis. Again, I
- 4 assume that would be delivered by an interexchange
- 5 carrier since Southwestern Bell doesn't have interLATA
- 6 authority. Correct?
- 7 A. I believe that's correct, yes.
- 8 Q. And that would be an interMTA call and you
- 9 would agree that access charges are appropriate in an
- 10 interMTA calling environment. Correct?
- 11 A. Well, there -- today there are appropriate
- 12 MTA calling environment. Let me back up.
- I'm not sure I would agree -- well, let me
- 14 back up even further.
- Today there is no compensation that occurs
- on that call. I don't get anything from anybody on
- 17 that call besides my own customers.
- 18 Q. Okay. You leapt ahead of me. That was
- 19 going to be my next question.
- 20 But you would agree with me that today
- 21 there doesn't appear to be a dispute that landline
- 22 customers -- landline companies at least are entitled
- 23 to access charges on wireless-originated calls that
- 24 are interMTA?
- 25 A. Yes, I believe that's what the FCC rules 256

- 1 state.
- 2 Q. And what I've switched around is that this
- 3 is a landline-originated call to a wireless company
- 4 but it does span the MTA. It is delivered by an
- 5 interexchange carrier. And what you're telling me is
- 6 you're not being compensated for that call?
- 7 A. We're not being compensated by any other
- 8 carrier, that's correct.
- 9 Q. I guess that raises the next question. How
- 10 are you being compensated for that call?
- 11 A. It depends on what -- the arrangements that
- 12 we have with our own customers.
- 13 Q. So it's possible your own end-user customer
- 14 may be paying you for that incoming call; is that
- 15 right?
- 16 A. Well, remember, that the motion here with
- 17 wireless, of course, is air time. So today in this
- 18 country when a customer receives a call one way or
- 19 another, the customer -- our customer pays for that
- 20 call. So that today is the sole compensation that we
- 21 have on those kinds of calls.
- Q. At page 5 of your rebuttal testimony, down
- 23 at the bottom -- are you there?
- 24 A. Yes.
- 25 Q. The answer beginning with line 18, and I'm 257

- going to paraphrase, but you basically suggest that
- 2 the Commission should reject the proposed tariffs and
- 3 instruct incumbent LECs who are not satisfied with the
- 4 bill-and-keep arrangement to initiate negotiations
- 5 pursuant to the terms of the Act and if necessary
- 6 arbitration can be utilized. Do you see that?
- 7 A. Yes, I do.
- 8 Q. Okay. Would these negotiations that you're
- 9 talking about on line 20 be interconnection
- 10 negotiations or something else? Again, I'm talking
- 11 about in direct connection, if you will.
- 12 A. Well, not to get too specific about the term
- 13 "interconnection," but there would be a negotiation to
- 14 establish compensation between our -- our two parties.
- 15 Q. And see, that's where I get confused,
- 16 because I don't know if there is a distinction between
- 17 negotiation to establish interconnection and
- 18 negotiation to establish compensation arrangements.
- 19 Do you draw a distinction?
- 20 A. Well, today effectively we are
- 21 interconnected, albeit through the services -- transit
- 22 services that Southwestern Bell provides. So traffic
- 23 is being -- is being delivered back and forth. And so
- the real issue then becomes the compensation
- 25 arrangement between the parties.

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- 1 Q. Okay. So what you're referring to about
- 2 negotiations there would be negotiations regarding
- 3 reciprocal compensation?
- 4 A. Correct.
- 5 Q. Is it your opinion that wireless carriers
- 6 such as AWS must negotiate with the requesting LEC in
- 7 that situation?
- 8 A. Well, that gets into a legal issue. I'm
- 9 not an attorney, so I can't render a legal opinion on
- 10 that --
- 11 O. Well --
- 12 A. -- whether or not we're required to or not.
- 13 Q. All of the other witnesses have, and I think
- if I go through your testimony, I may find some. So
- go ahead and take a shot at it, Mr. Maass.
- 16 A. As I read the -- as I read the FCC's orders,
- 17 they discuss how wireless carriers are not subject to
- 18 the -- to the same requirements as incumbent LECs are
- 19 under 251B and C. However, in our situation, all I
- 20 can say is that we will never turn down anybody's
- 21 request to negotiate for a contract.
- Q. My question is, if you decided for whatever
- 23 reason that you didn't want to negotiate, do you think
- you have to under the Act?
- 25 A. I don't think so. 259

- 1 Q. Okay. Similarly, if you decided to
- 2 negotiate but realize that you couldn't reach an
- 3 agreement with the requesting LEC, do you think you're
- 4 required to arbitrate that dispute or that
- 5 disagreement pursuant to the Act?
- 6 A. I don't know.
- 7 Q. If you don't have a duty to negotiate,
- 8 wouldn't you agree with me you probably don't have a
- 9 duty to go to arbitration either?
- 10 A. That seems logical.
- 11 MR. ENGLAND: Thank you, sir. I have no
- 12 other questions.
- 13 (A recess was taken.)
- JUDGE HOPKINS: Any cross of MMG?
- MR. JOHNSON: From Mid-Missouri Group?
- JUDGE HOPKINS: Yes, sir.
- 17 MR. JOHNSON: Thank you, your Honor.
- 18 CROSS-EXAMINATION BY MR. JOHNSON:
- 19 Q. Mr. Maass, is the name of the wireless
- 20 carrier AT&T Wireless Services Inc.?
- 21 A. Yes.
- Q. Okay. And that's who you're employed by?
- 23 A. Yes.
- Q. And in how many states does AWS operate as a
- 25 wireless carrier?

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- 1 A. I think it's about 40. The only reason I
- 2 hesitate, we have done some acquisitions recently and
- 3 I haven't recounted but I think it's probably in that
- 4 range.
- 5 O. How many interconnect -- first of all, let
- 6 me ask you this question: Are you familiar with
- 7 AT&T's CLEC operations here in the State of Missouri?
- 8 A. No. I really am not.
- 9 Q. So if I were to ask you a bunch of factual
- 10 questions about how they operated that I would have
- otherwise asked Mr. Kohley, you don't feel like you
- 12 could give me any factual information?
- 13 A. I'm afraid I can't do that, no.
- 14 Q. How many interconnection agreements does AWS
- 15 have in Missouri? I'm talking about interconnection
- 16 agreements with the incumbents.
- 17 A. I understand. Well, either one or two. And
- 18 the only reason I'm hesitating, I don't remember if we
- 19 have a contract with GTE in this state or not. So
- it's either one or two.
- 21 Q. You don't know whether or not you do?
- 22 A. I just don't recall if it applies to GTE in
- this state or not. I just don't know.
- Q. And I was looking at Ms. Hollingsworth's
- 25 testimony. She showed that you did your 261

- interconnection agreement with Southwestern Bell and
- 2 it was approved on July 16, 1997. Does that sound
- 3 about right?
- 4 A. I think that's about right, yeah.
- 5 Q. Was your interconnection agreement -- and I
- 6 talk about yours -- was AWS's interconnection
- 7 agreement negotiated with Bell separately from the
- 8 AT&T interconnection agreement or was that part of the
- 9 same negotiations?
- 10 A. It was negotiated separately.
- 11 Q. Okay. Is it possible that you do have a
- 12 separate interconnection agreement with GTE in
- 13 Missouri?
- 14 A. It is possible. I just don't remember at
- this point if we do or not.
- 16 Q. If you did one with GTE, would it have been
- done after or before the one that you did with
- 18 Southwestern Bell?
- 19 A. Most likely after.
- Q. And why is that?
- 21 A. I think probably the only reason is -- it
- 22 would be after is that the majority of our traffic in
- 23 Missouri would be with Southwestern Bell, and just,
- 24 you know, you have to prioritize your business
- 25 arrangements, and I suspect we did GT-- Southwestern 262

- 1 Bell first.
- 2 Q. Now, were you already directly physically
- 3 interconnected with Southwestern Bell before you did
- 4 the interconnection agreement with them?
- 5 A. Yes.
- 6 Q. Okay. That goes back to prior to the
- 7 enactment of the 1996 Telecom Act, your direct
- 8 connection with Bell?
- 9 A. Yeah, that's right.
- 10 Q. Okay. At that point in time that you had an
- interconnection agreement with Southwestern Bell,
- weren't you also then indirectly connected with GTE?
- 13 A. With GTE?
- 14 Q. Yes, sir. When you became directly
- 15 connected with Bell, you were indirectly connected
- 16 with GTE. Is that --
- 17 A. Well, again, I don't remember if we have a
- 18 contract with GTE in the state or not. Most likely we
- 19 would be directly connected with GTE if we had a
- 20 contract with them, and we've had a contract with GTE
- in many states for many years.
- Q. Why under your position in this docket that
- 23 you're entitled to compensation without a direct
- 24 connection and your concern about your negotiating
- costs, why would you never approach GTE for an 263

- interconnection agreement?
- 2 A. Because we connect with them directly in
- 3 many cases. In many states.
- 4 Q. Were you connected with them before
- 5 enactment of the Telecom Act?
- 6 A. With GTE?
- 7 Q. In Missouri, yes.
- 8 A. I just -- I don't know if we are not or not.
- 9 Q. Would you agree with me that in your
- 10 position it would not be necessary to negotiate more
- 11 than one interconnection agreement in any state?
- 12 A. No, I would not agree with that at all.
- 13 Q. So would you agree with me that once you
- 14 become directly connected with the dominant incumbent
- 15 LEC in the State, you automatically become indirectly
- 16 connected with all of the other incumbents in that
- 17 state?
- 18 A. No, that is not true. I would be connected
- indirectly with carriers within that LATA before I had
- 20 connection with Southwestern Bell. But there is many
- 21 reasons why you want to have an interconnection or why
- you want to connect with a carrier.
- 23 There is -- traffic reasons are a very
- 24 important one. Volumes of traffic. Engineers will
- 25 tell you that they would like to instead of loss of 264

- 1 traffic over conduit facilities, they'll want to have
- 2 direct connections when traffic volumes warrant. So
- 3 there is a lot of reasons that you'd want to have
- 4 arrangements with telephone companies.
- Q. And when you say traffic volumes warrant it,
- 6 does that mean that by directly interconnecting with
- 7 them you can negotiate rates that are less than what
- 8 you're currently paying?
- 9 A. Those two things do not follow, no.
- 10 Q. Okay. Do you have an interconnection
- 11 agreement with Sprint in Missouri? And I'm talking
- 12 about the incumbent LEC, Sprint.
- 13 A. I think we do. That would be subject to
- 14 check, but I believe that we do.
- 15 Q. Do you have an interconnection agreement in
- 16 Missouri with AllTel, the incumbent LEC?
- 17 A. Subject to check, I don't think so.
- 18 Q. Okay. Are there any other incumbent LECs in
- 19 Missouri besides Southwestern Bell, possibly GTE and
- 20 Sprint that you have interconnection agreements with?
- 21 A. Subject to check, I don't think so.
- Q. How many LATAs are in Missouri?
- A. Well, subject to -- yeah, subject to going
- 24 back and checking, I believe it was four or five. I
- don't recall. My map is a little bit hard to read. 265

- 1 Q. Would you agree with me that Bell has a
- presence in every LATA in Missouri?
- 3 A. I don't know that to be a fact.
- 4 Q. Do you interconnect with Southwestern Bell
- 5 in every LATA in Missouri or just some of the LATAs in
- 6 Missouri?
- 7 A. I think just some. I don't think we connect
- 8 with all of them.
- 9 Q. I think we've established -- or I'm
- 10 suspecting maybe that you are interconnected with
- 11 Southwestern Bell in St. Louis or what we call the
- 12 St. Louis LATA?
- 13 A. That's correct.
- 14 Q. And it was kind of my impression that you
- 15 may not be directly interconnected with Southwestern
- 16 Bell in the Kansas City market area or the Kansas City
- 17 LATA, or do you know for sure?
- 18 A. Well, we as AWS, AT&T Wireless Services,
- 19 are not connected directly with Southwestern Bell in
- 20 Kansas City because -- this gets into ownership of
- 21 partnerships and that sort of thing -- but the Kansas
- 22 City operation is a partnership which is controlled by
- another company.
- Q. Who is that?
- 25 A. That would be Air Touch. So we are not -- 266

- 1 AT&T Wireless Services per se doesn't have a presence
- 2 in Kansas City LATA, no.
- 3 Q. Does Air Touch have an interconnection
- 4 agreement with Southwestern Bell?
- 5 A. I would assume so.
- 6 Q. Does AWS have presence or interconnection
- 7 with Southwestern Bell in Springfield?
- 8 A. Yes.
- 9 Q. So you do operate in that LATA under your
- 10 own name?
- 11 A. Yes.
- 12 Q. And these interconnections that you have
- with Southwestern Bell in Springfield and St. Louis,
- 14 they were both covered in the same interconnection
- 15 agreement?
- 16 A. Yes, that's true.
- 17 Q. And in the St. Louis LATA -- let's focus
- 18 there -- you have an interconnection agreement with
- 19 Southwestern Bell. Right?
- 20 A. Correct.
- 21 Q. And GTE does also have significant amount of
- 22 exchanges there, the red exchanges out in western
- 23 county and St. Charles County in St. Louis; is that
- 24 right?
- 25 A. What was your question? I'm sorry. 267

- 1 Q. Do you agree with me that GTE has some
- 2 properties also in the St. Louis LATA?
- 3 A. Yeah, based on this map I'm looking at, that
- 4 appears to be the case.
- 5 O. Do you know if that is true or not?
- 6 A. Based on that map, that's what it says.
- 7 JUDGE HOPKINS: Mr. Johnson, for the record,
- 8 would you please identify that map? I know it's the
- 9 MTIA map.
- 10 MR. JOHNSON: Yes, sir, your Honor. I
- 11 believe this is a Missouri Telecommunications Industry
- 12 Association map of Missouri, and I think it's dated
- July 1997, and it depicts Bell exchanges, I believe,
- in blue and GTE in red, and I was describing to him
- the cluster of red exchanges immediately to the west
- of St. Louis.
- JUDGE HOPKINS: Thank you.
- 18 BY MR. JOHNSON:
- 19 Q. Would you agree with me, sir, that
- when you became directly interconnected with
- 21 Southwestern Bell in St. Louis, you also became
- indirectly interconnected with those GTE exchanges
- just west of St. Louis?
- 24 A. That sounds reasonable.
- 25 Q. But it's my understanding that you didn't 268

- 1 just ask GTE to sign termination agreements or
- 2 reciprocal compensation around an indirect
- 3 interconnection, you went ahead and did a direct
- 4 physical interconnection agreement with GTE?
- 5 A. Again, subject to check, as we said before,
- 6 I believe that's correct.
- 7 Q. Your interconnection agreement that you
- 8 have with Southwestern Bell, does it have a provision
- 9 in it that says you're not supposed to be sending
- 10 traffic to third-party LECs prior to having a traffic
- 11 arrangements with them.
- 12 A. I'd have to check the -- the contract.
- 13 Q. You don't know if it says that or not?
- 14 A. I don't know if it says those words or not.
- 15 Q. I'm assuming that this date was accurate,
- 16 the date that that agreement was approved. July 16,
- 17 1997.
- Do you know whether or not you have, in
- 19 fact, been sending traffic to the small companies, the
- 20 nonSouthwestern Bell, nonGTE, nonSprint incumbent LECs
- in Missouri since July of 1997?
- 22 A. I believe that's true.
- 23 O. When did you first become aware that -- or
- have you ever become aware that you had an obligation
- 25 in that contract not to do that until you've made 269

- 1 arrangement with us for termination of that traffic?
- 2 A. I haven't agreed that the contract says what
- 3 you just stated. I'd have to look at it.
- 4 Q. Okay. So if Southwestern Bell's witness has
- 5 described if there is an obligation such as that in
- 6 your agreement, you're not necessarily going to agree
- 7 to that without reviewing your agreement?
- 8 A. That's correct.
- 9 Q. And you have a copy of your agreement with
- 10 you here today?
- 11 A. I thought I did, Mr. Johnson, but I can't --
- 12 I don't locate it here.
- Q. Did AT&T Wireless Services ever request or
- make a request to us for some sort of arrangement to
- 15 terminate that traffic?
- 16 A. "Us" being?
- 17 Q. AWS. With my clients, the small companies
- in Missouri.
- 19 A. No, we have not.
- 20 O. So for over two and a half -- for over two
- 21 years you've been sending traffic our way without
- 22 making any arrangements to pay for it at all?
- 23 A. That's true.
- Q. Why did you do that?
- 25 A. Largely I think it's -- it's an issue of -- 270

- of, you know, like everything else, it's time and
- 2 money. But the traffic volumes are very, very small
- 3 and I would argue that if -- even by the independent
- 4 standards of traffic is very, very small. Based on
- 5 the bills that we have been receiving in the last
- 6 couple of months, we're talking about just in the
- 7 hundreds of minutes a month, but to answer your
- 8 question, we just haven't had the time to do that yet.
- 9 That's it.
- 10 Q. In your testimony there was some number, I
- 11 think it was 5,000 minutes a month. And I don't know
- where that number came up, but all of a sudden it's
- 13 cast in stone in this docket, and I was going to ask
- 14 you about that number.
- Was that an average -- what number does that
- 16 represent?
- 17 A. In my rebuttal testimony on page 3, line 5,
- 18 I quote that the 5,000 minutes per month. And that
- 19 number was -- was based on bills that I have seen from
- 20 your clients up to this point. All of the bills that
- 21 we've received have been -- have been less than that.
- 22 So just to make the math easier in my own head, I just
- 23 picked the 5,000.
- Q. That \$5,000, is that per company or per
- 25 exchange?

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- 1 A. That is 5,000 minutes. Not dollars.
- Q. Okay. I'm sorry. Did I say \$5,000?
- 3 A. Yeah.
- 4 Q. Freudian slip.
- 5 Money has nothing to do with this case, you
- 6 know.
- 7 5,000 minutes per month. It says per use
- 8 per month. But that should be per month. Right?
- 9 A. That's correct.
- 10 Q. Is that per independent company or per
- independent company exchange?
- 12 A. Based on the bills that I've seen so far,
- it's per independent company. And again, the 5,000 is
- more than I received from any of the companies.
- 15 Q. Let me ask you this question, Mr. Maass:
- 16 For traffic that -- and I'm kind of switching
- 17 directions here a little bit with you, following up on
- 18 maybe a topic Mr. England raised.
- 19 For traffic that your customers initiate
- and terminates on Southwestern Bell's landline
- 21 customers --
- 22 A. Yes.
- 23 O. -- for that traffic that crosses an MTA
- 24 boundary, that is interMTA but intraLATA, does
- 25 Southwestern Bell charge you access?

- 1 A. I'm sorry. Could you say that again? I got
- 2 confused on your inters and intras there.
- 3 Q. This is for a call that one of your
- 4 customers makes to a Southwestern Bell customer. So
- 5 it's mobile or cellular originated, landline
- 6 terminated, and it crosses an MTA boundary.
- 7 Does Southwestern Bell charge you access for
- 8 that call?
- 9 A. So just to clarify, you're asking me about a
- 10 mobilely originated call that crosses an MTA boundary?
- 11 Q. Yes, sir.
- 12 A. I don't believe Southwestern Bell carries
- any calls for us of that nature.
- 14 Q. Is it possible in Missouri that -- it's my
- 15 understanding that Southwestern Bell can only carry
- 16 calls for you that are intraLATA; is that right?
- 17 A. That's right.
- 18 Q. And isn't it true that in Missouri there
- 19 are -- the MTA boundary line basically carves Missouri
- in the middle, so we have the Kansas City MTA and the
- 21 St. Louis MTA.
- Do you know where the MTA boundary is in
- 23 Missouri, sir?
- A. Generally speaking, yes.
- Q. And isn't it true that in each of the three 273

- 1 major Missouri LATAs, you can have intraLATA calls
- 2 that also cross the MTA boundary?
- 3 A. I'm not aware of any of those circumstances,
- 4 intraLATA calls that cross the MTA boundary.
- Q. I want you to assume for me, sir, just as an
- 6 example that a call from Joplin, Missouri,
- 7 Springfield, crosses an MTA boundary.
- 8 A. Okay.
- 9 Q. You are in the Springfield LATA?
- 10 A. That's correct.
- 11 Q. And Joplin is in the Springfield LATA?
- 12 A. I think that's correct, yes.
- Q. And I would imagine that AWS is involved in
- one end of a call from Joplin to Springfield?
- 15 A. Where we operate in Springfield, yes.
- 16 Q. And do you know whether or not Joplin is in
- 17 a different MTA than Springfield?
- 18 A. It appears to be in the Kansas City MTA.
- 19 Q. So can we agree that a call from between
- Joplin and Springfield would be intraLATA but
- 21 interMTA; is that right?
- 22 A. Yes, I think you're right.
- 23 Q. And as I understand the FCC's determination,
- access is the appropriate form of compensation for
- 25 that call?

- 1 A. For interMTA calls, that's correct. Yes,
- 2 sir.
- 3 Q. Do you know whether or not Bell is charging
- 4 you access for an interMTA call that is originated by
- 5 your caller?
- 6 A. The call would be originated by my -- well,
- 7 my customers in Springfield and terminated to a
- 8 landline in Joplin; is that the situation?
- 9 Q. Yes, sir. That is one example, yes, sir.
- 10 A. Yeah, I don't know if they are or not. I
- 11 think under -- I think under our contract they --
- we have pricing for intraMTA calls. I just do not
- 13 know -- I don't recall seeing a bill for that kind of
- 14 a call.
- 15 Q. You indicated that your own recording
- systems or your call records are generated for every
- 17 call that is made and you have time and duration and
- 18 you also include in the recording the called number?
- 19 A. I believe that's correct, yes.
- 20 Q. Are your systems -- are your internal
- 21 systems set up to distinguish an interMTA call from an
- 22 intraMTA call?
- 23 A. I could find out from the data that is on
- the call records if that was or not by doing some
- 25 additional analysis, but today I'm not set up to have 275

- 1 reports that are generated in that nature.
- 2 Q. So today you don't know whether or not your
- 3 system distinguishes between interMTA calls and
- 4 intraMTA calls?
- 5 A. Well, again, the data is there so that --
- 6 that you could find that answer if you want to. But
- 7 today do they distinguish from it? I don't believe
- 8 so.
- 9 Q. Are your recording billing and compensation
- 10 systems that you exchange with Southwestern Bell today
- 11 set up to distinguish interMTA calls from intraMTA
- 12 calls?
- 13 A. Well, my recording systems for
- 14 wireless-originated calls are not set up in that way,
- 15 because Southwestern Bell does the recording and the
- 16 billing on wireless-originated calls.
- 17 Q. Let me ask you this: When Southwestern Bell
- 18 transits a call for you as opposed to terminating it
- 19 to their own customer and they transit to one of the
- 20 small company's customers but the completion point of
- 21 the call would make it an interMTA call --
- 22 A. Would make it a what?
- Q. An interMTA call.
- A. All right.
- Q. -- do they charge you a different transiting 276

- 1 rate for interMTA-directed calls than they do for
- 2 intraMTA-directed calls?
- 3 A. I would have to check the contract, but I
- 4 believe there is one transit rate.
- Q. Okay. And the CTUSRs that Southwestern Bell
- 6 supplies to my clients, do you know whether they're
- 7 based on your recordings or whether they're based on
- 8 Southwestern Bell's traffic recordings?
- 9 A. They are not based on ours, so I have to
- 10 assume they're based on Southwestern's.
- 11 Q. If Southwestern Bell said that the only
- information they have is what your recordings tell
- them, that would be wrong?
- 14 A. I'm not aware that we are exchanging those
- 15 records with Southwestern Bell.
- 16 Q. Would you agree that if any records -- if we
- 17 can't make our own -- if we can't make our own records
- 18 at the terminating end of the call to identify the
- 19 jurisdiction of the call, that in order to know when
- 20 access would apply and reciprocal compensation would
- 21 apply, we would need to be able to distinguish an
- interMTA call from an intraMTA call?
- 23 A. That would be reasonable, yes.
- 24 Q. And do you know whether or not Southwestern
- 25 Bell's currently supplying us that level of

- 1 information in their CTUSR reports?
- 2 A. I don't know that.
- 3 Q. On page 3 of your rebuttal testimony,
- 4 Mr. Maass, you make the statement that it's a common
- 5 practice for carriers simply to exchange traffic on a
- 6 bill-and-keep basis.
- 7 A. I'm sorry. I can't find that. Where is
- 8 that?
- 9 Q. I'm in your rebuttal testimony beginning at
- 10 line 5.
- 11 A. Yes.
- 12 Q. Are you saying there that it's only common
- practice to do bill-and-keep when it's relatively
- di minimis amounts of traffic?
- 15 A. I'm -- I'm not saying that's only when you
- do bill-and-keep.
- 17 Q. But you're not doing bill-and-keep under
- 18 your interconnection agreements with Southwestern
- 19 Bell; is that correct?
- 20 A. That's correct.
- 21 Q. Are you then bill-and-keep under any
- interconnection agreements in Missouri?
- 23 A. No.
- Q. On page 4, line 5 of your rebuttal
- 25 testimony, you cite ILEC access charges in a range of 278

- 1 between \$.06.05 and \$.31.2 per minute.
- 2 A. I see that.
- 3 Q. And what was your source of those numbers?
- A. I believe it was research that we did on
- 5 tariffs.
- 6 Q. Are those intraLATA rates or interLATA
- 7 rates?
- 8 A. I believe it was intra.
- 9 Q. Okay. Some of these calls would be
- interLATA, would they not?
- 11 A. Some of the intraMTA calls could be intra --
- interLATA, that's correct.
- 13 Q. Let me ask you this question: If you're
- 14 wanting to transit all of your traffic through Bell to
- us, how can you build a compensation arrangement with
- 16 us that encompasses traffic that Southwestern Bell
- 17 can't deliver because it crosses the LATA boundary?
- 18 A. I'm sorry. Could you ask that question
- 19 again?
- 20 Q. It's my understanding that you want to use
- 21 your indirect connection with us that you have through
- 22 Southwestern Bell to base all of your compensation
- 23 around; is that fair?
- 24 A. To the extent that Southwestern Bell can
- deliver the call, that's correct.

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 Q. But you have traffic in Missouri that 	1	Ο.	But	you	have	traffic	in	Missouri	tha
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- 2 Southwestern Bell cannot terminate for you. Is that
- 3 because it crosses the LATA boundary; is that right?
- 4 A. They cannot -- well, it's correct that they
- 5 cannot carry traffic themselves across the LATA
- 6 boundary. That is correct.
- 7 Q. So for that traffic that they can't carry,
- 8 how are we going to establish a compensation
- 9 arrangement for that?
- 10 A. Well, there are several ways that it be can
- 11 be done. First of all, I do have connections with
- 12 Southwestern Bell in several of the LATAs, as we've
- discussed. It's conceivable that I could carry the
- 14 call somehow myself down to the other LATA or up to
- 15 the other LATA and ask Southwestern Bell to deliver it
- in that respect and connect it that way, I suppose,
- because it's an intraMTA call. That would be one way.
- 18 Another way in cases where we don't have any
- 19 connections with anybody in that LATA and traffic
- 20 needed to be terminated, the options would be a direct
- 21 connection with your client or giving that call to an
- interexchange carrier, I suppose.
- 23 O. So there are other options besides the
- 24 indirect relationship that you're wanting to establish
- 25 through Southwestern Bell?

- 1 A. There are other technical options, that's
- 2 right.
- 3 Q. Okay. Back to bill-and-keep for just a
- 4 second. Would you agree with me that a big reason why
- 5 bill-and-keep works for the situation it does work is
- 6 because there is a balanced exchange of traffic?
- 7 A. That's one of the reasons that makes
- 8 bill-and-keep work. It's not the only one.
- 9 Q. What is your experience currently in
- 10 Missouri? What percentage of calls are coming from
- 11 wireless carriers to landline phones as opposed to
- 12 coming from landline phones back to wireless?
- 13 What is your current experience with the
- 14 balance of traffic?
- 15 A. In Missouri today, there are more calls that
- 16 are originated by wireless than are terminated to
- 17 wireless.
- 18 Q. And what's the ratio?
- 19 A. It would vary market to market, but
- 20 historically it's been -- over the, you know, the last
- decade, it's been about a 75/25 ratio, but those tend
- 22 to be converging over the last couple of years.
- 23 Q. And so for me to put that in my own words,
- 24 typically there has been out of every four calls that
- went back and forth between landline and cell phones,

- 1 three of those four would have been initiated by a
- 2 cell phone?
- 3 A. Historically, that's correct.
- 4 Q. And it's also true as I understand it that
- 5 those balances are changing and there is an
- 6 ever-increasing proportion of those calls that are
- 7 going landline back to cell phone?
- 8 A. That's right.
- 9 Q. Okay.
- 10 MR. JOHNSON: That's all I have.
- JUDGE HOPKINS: Thank you, Mr. Johnson.
- 12 I have a couple of questions.
- 13 QUESTIONS BY JUDGE HOPKINS:
- 14 Q. Mr. Maass, if you'll look on your rebuttal
- 15 testimony. Do you have that?
- 16 A. Yes.
- 17 Q. If you'd go to page 2, and then on page 2 of
- 18 your rebuttal testimony at line 8, the question is do
- 19 you agree with Mr. Stowell's assertion that wireless
- 20 carriers such as AWS terminate traffic to Mid-Missouri
- 21 Group companies, and your answer was, yes, AWS admits
- 22 that some relatively small volume of traffic was
- 23 terminated.
- 24 Do you have any numbers on what you're
- 25 calling relatively small volume of traffic?

1 A.	Well,	what :	I have	is	based	on	the	bills	that
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- 2 we've received up to this point, and that's what I'm
- 3 basing that statement on, yes.
- 4 And would you like a number, some numbers
- for example?
- 6 Q. Do you have some kind of numbers, I assume,
- 7 to keep those minutes of use?
- 8 A. Yes, yes. They range -- the ones I've seen
- 9 range from, like, 120 minutes a month up to in the
- range of 2,500 minutes per month.
- 11 Q. And then on line 13 of that page 2 of your
- 12 rebuttal, it says, do incumbent local exchange
- companies such as those represented by Mr. Stowell
- 14 terminate traffic to AWS, and your answer is, yes,
- 15 companies such as those constituting the Mid-Missouri
- 16 Group deliver some similar small volume of traffic to
- 17 AWS for termination as third-party transited traffic.
- 18 Do you have evidence to support that answer?
- 19 Where did you get that answer?
- 20 A. I got that answer from a system that we have
- 21 developed internally to record traffic that comes into
- 22 our system. And it's based on the originating carrier
- 23 number that is -- that piece of information is on the
- 24 call records that we receive, and we record that when
- 25 calls come in to us. And that's where I get that 283

- 1 information.
- 2 Q. Is that information documented or do you
- 3 have that with you or --
- 4 A. I don't think I have those particular
- 5 reports with me, but that was the basis of where I got
- 6 that.
- 7 Q. Would those be available to the Commission
- 8 if we asked for them?
- 9 A. I don't see why not.
- 10 Q. Okay.
- 11 JUDGE HOPKINS: Recross based on questions
- 12 from the Bench?
- 13 Staff?
- MS. KARDIS: No questions.
- 15 JUDGE HOPKINS: Southwestern Bell Telephone?
- MR. LANE: No questions.
- 17 JUDGE HOPKINS: Southwestern Bell Wireless?
- MS. FISCHER: No questions.
- JUDGE HOPKINS: Sprint PCS?
- MR. LANE: No questions.
- JUDGE HOPKINS: OPC?
- MR. DANDINO: No questions.
- JUDGE HOPKINS: STCG?
- MR. ENGLAND: Yes, sir.
- 25 RECROSS-EXAMINATION BY MR. ENGLAND: 284

- Q. Mr. Maass, based on that last answer, too,
- 2 regarding your internal system, do you record traffic
- 3 coming into based on originating number, would that
- 4 also tell you what carrier delivered it to you at that
- 5 direct connection?
- 6 A. I don't think it does.
- 7 Q. So if the call had -- getting back to my
- 8 example with the earlier -- if the call had a New
- 9 Florence NXX delivered to your customer or to your
- 10 system there in St. Louis, you could tell from the
- originating number that it was a New Florence number
- but you don't know how it got to you; is that right?
- 13 A. I think that's correct, yes.
- MR. ENGLAND: Okay. Thanks.
- JUDGE HOPKINS: MMG?
- 16 MR. JOHNSON: Yes. Just let me follow that
- 17 up too.
- 18 CROSS-EXAMINATION BY MR. JOHNSON:
- 19 Q. The incoming traffic that your internal
- 20 systems are recording is identified by originating
- 21 carrier number. That is traffic is coming to you over
- 22 Southwestern Bell's connection with you?
- 23 A. I believe so.
- Q. Do you have the same system set up for
- 25 traffic that is coming to you from an IXC? 285

- 1 A. I don't know if we run that traffic through
- 2 the same system or not.
- 3 Q. So you know that the traffic is getting to
- 4 you from the carrier you have the interconnection
- 5 agreement with, you believe South-- we know
- 6 Southwestern Bell, and perhaps you have that set up
- 7 for GTE as well; is that right?
- 8 A. I think so. That's correct.
- 9 Q. Do you know who puts the originating carrier
- 10 number in the stream of information that is coming to
- 11 you?
- 12 A. No, I don't.
- 13 Q. Is this coming in the SS7 type of
- 14 information?
- 15 A. I don't -- I don't know how that is
- 16 collected.
- 17 Q. You don't know how the signaling is done on
- 18 that?
- 19 A. No, I don't.
- Q. Is this information that is coming with the
- 21 call or is it some other piece of paper information
- someone else is supplying you?
- 23 A. My -- my general understanding is that that
- is information that comes in on the call record elec--
- you know, when the call actually comes in.

- 1 Q. The call record is something that comes to
- you from Southwestern Bell?
- 3 A. That would be right.
- 4 JUDGE HOPKINS: All right. Redirect by
- 5 AT&T?
- 6 MR. DeFORD: I think just one, your Honor.
- 7 Thanks.
- 8 REDIRECT EXAMINATION BY MR. DeFORD:
- 9 Q. Mr. Maass, I think you said in response to a
- 10 question from Mr. Johnson that subject to check you
- 11 believe that AWS had an interconnection agreement with
- 12 GTE; is that correct?
- 13 A. Yes.
- Q. Would you be surprised to learn upon
- 15 checking that no such agreement exists? I know you're
- 16 responsible for a number of jurisdictions.
- 17 A. At this point I wouldn't be surprised at
- 18 much of anything, but I would not be surprised, no.
- 19 Q. Would you be willing to supplement the
- 20 record to indicate whether or not such an agreement
- 21 does, in fact, exist?
- 22 A. Yes.
- MR. DeFORD: Thank you.
- 24 JUDGE HOPKINS: Okay. May this witness be
- 25 excused?

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- 1 You may step down.
- 2 Staff case. Mr. Clark?
- 3 (Witness sworn/affirmed.)
- 4 JUDGE HOPKINS: Thank you.
- 5 Ms. Kardis?
- 6 ANTHONY S. CLARK testified as follows:
- 7 DIRECT EXAMINATION BY MS. KARDIS:
- 8 Q. Would you state please state your name and
- 9 business address?
- 10 A. Anthony Steven Clark, 301 West High Street,
- 11 Jefferson City, Missouri, 65101.
- 12 Q. And by whom are you employed and in what
- 13 capacity?
- 14 A. I'm an economist on the Staff of the
- 15 Missouri Public Service Commission, Telecommunications
- 16 Department.
- 17 Q. Are you the same Anthony Clark that has
- 18 caused to be prepared and filed in this docket a
- 19 document entitled rebuttal testimony of Anthony S.
- 20 Clark that has been marked for purposes of
- 21 identification as Exhibit No. 5?
- 22 A. Yes, I am.
- 23 O. With respect to this document, do you have
- any changes or corrections that need to be made at
- 25 this time?

- 1 A. No.
- Q. If I were to ask you the questions that
- 3 appear in your rebuttal testimony, would your answers
- 4 here today under oath be the same?
- 5 A. Yes.
- 6 Q. And are those answers true and correct to
- 7 the best of your knowledge, information and belief?
- 8 A. Yes.
- 9 MS. KARDIS: At this time I'd like to offer
- 10 Exhibit 5 into evidence, as well as tender the witness
- 11 for cross-examination.
- JUDGE HOPKINS: Thank you.
- 13 Any objection to Exhibit No. 5, Anthony
- 14 Clark rebuttal, being received into evidence?
- 15 (No response.)
- JUDGE HOPKINS: Hearing no objection, I will
- 17 receive it into evidence.
- 18 (EXHIBIT NO. 5 WAS RECEIVED INTO EVIDENCE.)
- 20 Southwestern Bell?
- 21 MR. LANE: No questions, your Honor.
- JUDGE HOPKINS: AT&T?
- MR. DeFORD: Thank you, your Honor.
- 24 CROSS-EXAMINATION BY MR. DeFORD:
- Q. Mr. Clark, I believe you suggest charging a

- default rate of approximately \$.02 per minute?
- 2 A. Yes. That is one of the proposals and
- 3 that's my -- that's my recommendation, yes.
- 4 Q. How did you arrive at \$.02?
- 5 A. Um, the \$.02 -- it basically comes from
- 6 looking at the -- the rates that are in the approved
- 7 interconnection agreements. Those range from a half a
- 8 penny up to over to -- I think \$.01.3, or something
- 9 like that, depending on the agreement.
- 10 It also accounts for the fact that none of
- 11 those agreements involve any of the smallest companies
- in Missouri, and it recognizes that there are some
- differences in cost characteristics between those
- 14 companies.
- 15 Q. Would you consider that \$.02 figure to be a
- 16 cost-based rate?
- 17 A. I believe that if we went through the whole
- 18 proceeding and looked at cost studies, we'd probably
- 19 come up with a rate not far from the \$.02. The way I
- 20 arrived at it was not that way.
- 21 Q. So you don't know whether that would be cost
- 22 based or not?
- 23 A. I believe it wouldn't be tremendously far
- from that, but I did not get the \$.02 from looking at
- 25 the cost studies, no.

- 1 JUDGE HOPKINS: Excuse me. This is on
- 2 page 16 of his rebuttal testimony; is that correct?
- 3 You're talking about the \$.02?
- 4 MR. DeFORD: Sure.
- 5 THE WITNESS: You're asking me?
- 6 JUDGE HOPKINS: Is that on page 16, line 23?
- 7 THE WITNESS: It starts on page 10 and 11,
- 8 and, yes, it's repeated on page 16.
- 9 JUDGE HOPKINS: All right. Thank you.
- 10 BY MR. DeFORD:
- 11 Q. Would you consider the FCC default proxies
- to be appropriate?
- 13 A. No.
- 14 Q. Why not?
- 15 A. Um, I present those because I think they
- should be kind of a bottom end of the range for
- 17 consideration. That's why I presented those.
- 18 And also in my opinion the Commission isn't
- 19 bound to that like many parties here believe. If it's
- 20 found that from a legal standpoint the Commission is
- 21 bound to that, then it's in the record. I've put it
- in the record for that purpose.
- I don't believe it's appropriate for a
- 24 couple of reasons. First of all, as you can tell from
- 25 my testimony, the attachment, Schedule 1, the rates 291

- that the wireless carriers are coming into agreement
- 2 upon with the other LECs in Missouri are higher than
- 3 those default rates.
- 4 So I wouldn't recommend the Commission
- 5 impose those default proxies on the smaller companies
- 6 who likely have higher costs.
- 7 Q. Do you know what the rate that AT&T agreed
- 8 to with Southwestern Bell is, approximately?
- 9 A. It's probably something like four-tenths of
- 10 a cent maybe up to a penny or nine-tenths of a cent,
- 11 something like that.
- 12 Q. So very close to the FCC proxy rates, would
- 13 it not?
- 14 A. Close to double, depending on the type of --
- 15 the type of interconnection.
- 16 Q. Do you believe it's in the public interest
- for the wireless providers and all of the CLECs to
- 18 engage in negotiations and ultimately arbitrations
- with all of the ILECs in Missouri?
- 20 A. I don't think that's for me to determine. I
- 21 mean, that's --
- Q. Would you agree with me that there would be
- 23 substantial costs to the industry if that were to
- 24 occur?
- 25 A. Yes. And that's exactly why I've opposed a 292

- 1 rate for the Commission to declare as the default
- 2 rate.
- 3 MR. DeFORD: Thank you. That's all I have.
- 4 JUDGE HOPKINS: Southwestern Bell Wireless?
- 5 MS. FISCHER: No questions.
- JUDGE HOPKINS: Sprint PCS?
- 7 MR. LANE: No questions.
- 8 JUDGE HOPKINS: OPC?
- 9 MR. DANDINO: Yes, your Honor.
- 10 CROSS-EXAMINATION BY MR. DANDINO:
- 11 Q. Mr. Clark, should the -- if the wireless
- 12 companies would request all of the LECs in the state
- of Missouri to negotiate, would it necessarily end up
- 14 that every one of them would result in an arbitration?
- 15 A. No, I wouldn't say that is necessarily the
- 16 case. Probably it would be done in groups, maybe the
- 17 Small Telephone Company Group and the Mid-Missouri
- 18 Group, or maybe even all together. And whether or not
- 19 it would result in arbitration, that remains to be
- 20 seen.
- 21 Q. Hasn't Southwestern Bell -- or wireless
- 22 companies requested interconnection agreements with
- 23 Southwestern Bell which were eventually arrived at by
- 24 negotiations?
- 25 A. Yes.

- 1 Q. And about how many wireless companies have
- 2 entered interconnection agreements with Southwestern
- 3 Bell?
- 4 A. I don't know the exact number. I think
- that's in Ms. Hollingsworth's testimony, so it's on
- 6 the record. But a good handful, I guess.
- 7 Q. Okay. And entering into interconnection
- 8 agreements between the wireless and the Southwestern
- 9 Bell, that would also incur costs to Southwestern Bell
- and to the wireless company. Right?
- 11 A. Entering into the agreements or --
- 12 Q. Yes.
- 13 A. Entering into negotiation, entering into
- 14 agreements.
- 15 Q. But that didn't stand in the way of these
- 16 companies entering into interconnection agreements,
- 17 did it?
- 18 A. No.
- 19 Q. Do you know if the wireless companies or
- 20 Southwestern Bell requested the negotiation to enter
- into those interconnection agreements?
- 22 A. I don't know. I could guess but I don't
- 23 know the answer to that.
- Q. I should probably ask Ms. Hollingsworth.
- A. Yeah.

- 1 MR. DANDINO: Okay. That's all I have, your
- 2 Honor. Thank you.
- JUDGE HOPKINS: Thank you.
- 4 MMG?
- 5 MR. JOHNSON: Thank you, your Honor.
- 6 CROSS-EXAMINATION BY MR. JOHNSON:
- 7 Q. Mr. Clark, would you agree with me that the
- 8 fundamental issue in this case is whether direct
- 9 physical interconnection is required for purposes of
- 10 interconnection agreements or reciprocal compensation
- 11 agreements?
- 12 A. Um, that's one of the fundamental issues,
- 13 yes.
- 14 Q. As I'm understanding the wireless carriers
- and the CLECs' theory, once they have that first
- 16 direct interconnection agreement, then everybody that
- their directly connect with has an obligation to
- 18 negotiate reciprocal compensation without a direct
- interconnection. There would not need to be more than
- one interconnection per state, would there?
- 21 A. I don't -- I don't agree with that.
- Q. Would you once they became connected with
- 23 Southwestern Bell, they become indirectly
- interconnected with every other incumbent LEC in
- 25 Missouri?

- 1 A. Maybe not necessarily every single one.
- Q. I'm not saying they would do that
- 3 conceptually. They wouldn't have to under their
- 4 theory negotiate another agreement or go into connect
- 5 with anybody else, would they?
- 6 A. That is not my interpretation of what is
- 7 required of them.
- 8 Q. Well, what is your interpretation of what is
- 9 required of them under that theory?
- 10 A. Well, my interpretation is that they should
- 11 have their own separate agreements as well, though
- 12 it's an indirect interconnection.
- Q. Well, that's what I'm saying. They could --
- 14 under their theory they get agreements with everybody
- but they only have to connect with one, directly
- 16 connect with one. Is that right or wrong?
- 17 A. That's true.
- 18 Q. Okay. Would you agree with me that
- 19 Section 251(c)(2) of the Act is the part that speaks
- 20 specifically about interconnection agreements?
- 21 A. Could you read that part to me? I believe
- 22 that's right.
- Q. I don't want to do that.
- 24 These witnesses can be so demanding
- 25 sometimes.

- 1 Q. Okay. I've got it right here.
- 2 Q. Good for you.
- 3 And I'm just trying to get to simplify this.
- 4 But is that the section -- the subsection of 251 that
- 5 specifically deals with interconnection agreements?
- 6 A. 251(c)(2)?
- 7 Q. Yes, sir.
- 8 A. Yes.
- 9 Q. And would you agree with me that the
- 10 language that speaks about the technically feasible
- 11 points within the carrier's network, that for purposes
- of this subsection, 251(c)(2), we are speaking about a
- 13 direct physical interconnection between two carriers?
- 14 A. Not necessarily.
- 15 Q. Okay. I just read that to talk about the
- 16 requesting carrier and the incumbent local exchange
- 17 carriers. Are there any other carriers they're
- 18 talking about in this section?
- 19 A. Um, even with an indirect interconnection --
- 20 this is my answer. Even with an indirect
- interconnection, there has to be some point of
- interconnection between those carriers, the indirectly
- 23 interconnected ones.
- Q. But the duty to provide for the facility and
- 25 equipment of the requesting carrier at any technically 297

- feasible point within the carrier's network, doesn't
- 2 that talk about a direct connection between the CLEC
- 3 or wireless facilities and the incumbent LECs network?
- 4 A. And my answer is not necessarily. I mean,
- 5 this may be a legal question, but part of what should
- 6 be considered is that transport piece, that's an
- 7 unbundled network element. Common transport is an
- 8 ending. And so a carrier purchasing that unit for all
- 9 intents and purposes, that's their network while using
- 10 that unit.
- 11 Q. On Page 6 of your rebuttal testimony, you
- 12 cited the bottom of page 5 and the top of page -- you
- cited us to Section 252(d)(2)?
- 14 A. Yes.
- 15 Q. And there isn't a rule -- this is the
- 16 language from the Act itself?
- 17 A. Yes.
- 18 Q. Okay. And this is that part of the Act that
- 19 speaks about what pricing standards the Missouri
- 20 Public Service Commission is supposed to follow in
- 21 approving reciprocal compensation agreements?
- 22 A. Yes.
- 23 O. Okay. And I just want to ask you a couple
- of questions.
- 25 For purposes of compliance by an incumbent 298

- local exchange carrier, do you believe the word "an"
- 2 is singular and talks about one incumbent?
- A. I guess it could be any way you read it.
- Q. What does the word "an" mean? Does it mean
- 5 one or does it mean three?
- 6 A. It means one.
- 7 Q. And then on down it talks about the mutual
- 8 and reciprocal recovery by each carrier, and it talks
- 9 about costs for calls that originate on the network
- 10 facilities of the other carrier.
- 11 Would you agree with me that those three
- words, the other carrier, talks about one company?
- 13 A. The other carrier is one company, yes.
- 14 Q. So would you agree with me that one
- reasonable interpretation of this section is that it's
- 16 talking about mutual and reciprocal recovery between
- two companies or two carriers?
- 18 A. That's -- that's your interpretation. I
- mean, I could interpret it as the two being indirectly
- interconnected as well. And that's -- that's my
- 21 interpretation. It's not a legal one.
- Q. If I'm indirectly connected with AT&T
- 23 Wireless -- strike that. That wasn't a good question.
- Would you agree with me that the FCC's rule
- 25 defining transport for purposes of reciprocal 299

- 1 compensation specifically talks about two carriers, an
- 2 interconnection point between two carriers?
- 3 A. I don't have it here in front of me, but I
- 4 know that my interpretation was not the same as yours
- 5 when I look at that, so . . .
- 6 Q. Did you review Mr. Schoonmaker's surrebuttal
- 7 testimony?
- 8 A. Yes.
- 9 Q. And did you check his citation to the FCC
- 10 rule?
- 11 A. Yes, I had read that rule before.
- 12 Q. And you don't believe that traffic between a
- 13 LEC and a telecommunications carrier is speaking about
- 14 two carriers? To me a means one and A&T means two?
- 15 A. It's speaking about two carriers, but why
- 16 couldn't -- it would be the two that indirectly
- 17 connected. It's just a difference in interpretation.
- 18 That's all I'm saying is I don't agree with your
- 19 interpretation.
- 20 Q. Okay. Let me ask you this, sir: This
- 21 indirect interconnection currently exists as far as my
- 22 clients are concerned?
- 23 A. Yes.
- Q. This traffic is coming to us?
- 25 A. That appears to be the case. 300

- 1 Q. Okay. And have you looked at any of the
- 2 information that Southwestern Bell is providing to us
- 3 identifying the amounts and types of that traffic that
- 4 we're getting over that indirect interconnection?
- 5 A. No. I've seen some prototypes of the CTUSR.
- 6 That's been a while. But I haven't seen any actual
- 7 reports.
- 8 Q. Do you know that at the terminating end of
- 9 this connection that we have with Southwestern Bell,
- 10 we don't -- we can't record enough information to
- 11 identify the origination point and the jurisdiction of
- 12 a call?
- 13 A. Um, I wasn't aware of that until this
- 14 hearing.
- 15 Q. Do you think we should be in a position to
- 16 be able to police or enforce our compensation rights
- for the traffic that comes over that connection?
- 18 A. You're asking me about you can't tell
- 19 whether it's enter or intraMTA. You can tell the
- 20 carrier is originating the call.
- Q. How can you tell that, sir?
- 22 A. Um, my --
- 23 Q. My first question is do you think we should
- 24 be in a position to know or be able to police and make
- 25 sure that the appropriate types of traffic, No. 1, is 301

- 1 coming, and No. 2, that we're getting paid the
- 2 appropriate compensation, whatever it may be, for that
- 3 particular type of traffic?
- 4 A. We should be able to have the information
- 5 that you need to do that, you know, within reason.
- 6 Q. Okay. Do you think we should be able to
- 7 distinguish interMTA from intraMTA calls?
- 8 A. That would be ideal, but I know that a lot
- 9 of the wireless interconnection agreements, if not all
- of them, have an interMTA factor, or they assume a
- 11 certain percent is interMTA, and that might be one
- 12 possible way to handle that piece of it.
- 13 I don't know the extent to that which factor
- is relied upon, but I know that it's in a lot of the
- 15 contracts.
- 16 Q. Do you know whether or not Southwestern Bell
- is providing those with us if with that factor
- 18 information today?
- 19 A. It's in the tariff. It's public
- 20 information.
- Q. It's in Bell's tariff what that is for?
- 22 A. It's in the interconnection agreement.
- 23 Q. Are we supposed to as strangers to that
- interconnect agreement --
- 25 A. No. That's -- I'm just suggesting that is 302

- one possible way to handle it between yourselves and
- 2 the wireless carriers. That's how other LECs have
- 3 apparently handled it.
- Q. And what is that factor, sir?
- 5 A. Um, I don't know. It could vary from
- 6 agreement to agreements, but that's . . .
- 7 Q. Does it vary depending on who Southwestern
- 8 Bell interconnects with, the CLEC or the wireless
- 9 carrier?
- 10 A. I don't know.
- 11 O. Do you know whether or not we receive
- 12 interstate calls sometimes over that common trunk
- group we share with Southwestern Bell?
- 14 A. I'm not sure.
- 15 Q. Do you know whether sometimes interLATA
- 16 calls are terminated over that common trunk group that
- we have with Southwestern Bell?
- 18 A. Possibly. I'm not sure.
- 19 Q. Well, we got interstate, interLATA,
- interMTA, interMTA, all four of those things are
- 21 factors you need to know in order to apply whatever
- 22 the appropriate compensation rate might be? Is that
- 23 possible?
- 24 A. Yes.
- Q. When these interconnection agreements 303

- 1 between Southwestern Bell and the wireless carriers
- were first presented, I believe that was some time in
- 3 1997?
- 4 A. Yes.
- 5 Q. It's my recollection that Staff specifically
- 6 asked in the Ameritech deal that traffic destined for
- 7 small company exchanges not be prevented from
- 8 terminated?
- 9 A. Not be blocked, right.
- 10 Q. Not be blocked.
- 11 Were you here with Staff at that particular
- 12 point in time?
- 13 A. Yes.
- 14 Q. And as I recall -- and I think it's attached
- to Ms. Hollingsworth's testimony that Ameritech
- 16 promised Commissioner Drainer -- that they would go
- 17 out and make arrangements with us for the termination
- 18 of that traffic?
- 19 A. I wasn't present for that, but I believe
- 20 that probably is the case.
- Q. Have you read that?
- 22 A. Yeah.
- Q. Do you know whether or not they ever did
- 24 that?
- 25 A. I believe they haven't done that. 304

- 1 Q. Can you tell me what, if anything, that you
- 2 know of that Southwestern Bell has done to make sure
- 3 that these wireless companies and CLECs have not sent
- 4 any traffic to us before they've got an arrangement or
- 5 a contract with us for the termination of that
- 6 traffic?
- 7 A. Other than having that statement in their
- 8 interconnection agreements and in the tariff as well,
- 9 I'm not -- I'm not aware of anything.
- 10 MR. JOHNSON: That's all I have.
- 11 JUDGE HOPKINS: There are no questions from
- 12 the Bench.
- MR. ENGLAND: Your Honor, I do have cross.
- 14 JUDGE HOPKINS: I'm sorry. STGC? I beg
- 15 your pardon.
- 16 MR. ENGLAND: I'd like to have an exhibit
- 17 marked, please.
- JUDGE HOPKINS: Go ahead.
- 19 (EXHIBIT NO. 16 WAS MARKED FOR
- 20 IDENTIFICATION BY THE COURT REPORTER.)
- 21 MR. ENGLAND: Your Honor, what I've asked to
- 22 have marked as an exhibit are selected pages from
- 23 Southwestern Bell's intrastate access tariff, PSC Mo,
- 24 No. 36, Section 3, Sheets 13, 83 and 85, and then a
- 25 complete copy of its wireless interconnection tariff 305

- which is dominated PSC Mo No. 40. I requested that
- 2 they be certified as true copies by the Secretary of
- 3 Commission. And that's the certificate on the front
- 4 sheet, and I've given the original to the reporter.
- 5 JUDGE HOPKINS: All right.
- 6 MR. ENGLAND: These are tariff sheets on
- file and approved by the Missouri Public Service
- 8 Commission, and I'd ask that that exhibit be admitted
- 9 into evidence. I have a series of questions to ask
- 10 about it.
- 11 JUDGE HOPKINS: Any objection to Exhibit
- No. 16 being entered into evidence?
- 13 (No response.)
- 14 JUDGE HOPKINS: Hearing no objection, I will
- 15 receive that into evidence.
- 16 (EXHIBIT NO. 16 WAS MARKED FOR
- 17 IDENTIFICATION BY THE COURT REPORTER.)
- 18 MR. ENGLAND: Thank you.
- 19 CROSS-EXAMINATION BY MR. ENGLAND:
- Q. Good morning, Mr. Clark.
- 21 A. Hello.
- Q. At pages 12 through 14 roughly of your
- 23 testimony I believe you discuss the Southwestern Bell
- 24 wireless interconnection tariff. Do you see that?
- 25 A. Yes.

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- 1 Q. And the rates that you quote in your
- 2 testimony I believe are on page 13?
- 3 A. Yes.
- 4 Q. Would you agree that they are for calling
- 5 within the local calling scope?
- 6 A. Yes.
- 7 Q. And I believe those rates, if you'll turn
- 8 your attention to Exhibit 16, are set forth on
- 9 Sheet 16.02; is that correct?
- 10 JUDGE HOPKINS: Which number is that,
- 11 Mr. England?
- MR. ENGLAND: 16.02 at the bottom, and I
- 13 believe it reads on over to the top of the next --
- 14 THE WITNESS: Yes.
- 15 MR. ENGLAND: -- 16.03.
- 16 BY MR. ENGLAND:
- 17 Q. That's where you got those rates, is that
- 18 correct, Mr. Clark?
- 19 A. Yes.
- Q. Okay. Now, also on 16,03 you'll see that
- 21 there is a rate -- or there are rates, if you will,
- for outside the local calling scope; is that right?
- 23 A. Yes.
- Q. Would you agree with me that the rates
- 25 specified for outside the local calling scope on 307

- 1 Sheet 16.03 are identical to Southwestern Bell's
- 2 intrastate access rates for switched access?
- 3 A. I believe that's true.
- 4 Q. And if you don't believe me, those are why I
- 5 have the first three pages attached to that exhibit.
- 6 A. No, I believe that's true.
- 7 Q. Okay. What is your understanding of the,
- 8 quote, local calling scope, end quote, as it is used
- 9 in SWBT's tariff?
- 10 A. My understanding is it's the MTA as defined
- 11 by the FCC.
- 12 Q. I gathered that from your testimony. But
- 13 I'll be honest with you, I've reviewed the entire
- 14 tariff and can find no reference to MTA, particularly
- as it relates to the local calling scope. Can you
- 16 point that to me, please?
- 17 A. No.
- 18 Q. So the tariff is silent in your opinion as
- 19 to what the local calling scope is?
- 20 A. I don't know that. I'd have to review it
- 21 extensively to find out for sure. But I'll accept
- that that's the case.
- Q. Okay. Let me turn your attention to
- 24 Sheet 9, PSC Mo. No. 40, Section 4.2 entitled calling
- 25 scope and rate center.

- 1 Do you see section A at the bottom?
- 2 A. Yes.
- 3 Q. It says any calling scope available to
- 4 landline customers is available to the carrier subject
- 5 to the provisions of paragraph 4.1.D. proceeding. Do
- 6 you see that?
- 7 A. Uh-huh.
- 8 O. The use of the word "carrier" there is the
- 9 wireless carrier. Correct?
- 10 A. I believe so.
- 11 Q. Okay. So it says any calling scope
- 12 available to the landline customers is available and
- 13 I'll insert the word to the wireless carrier.
- 14 Correct?
- 15 A. I believe so.
- 16 Q. Okay. Now, let's look at the Type 2A
- 17 connection, which is Section 4.2B. And that's a
- 18 tandem connection as I understand it?
- 19 A. Yes.
- 20 Q. I'm still at the bottom of Sheet 9, tandem,
- 21 paren, Type 2, end paren, interconnections require the
- 22 carrier to designate an end office to determine the
- 23 tandem interoffice service's local calling scope and
- 24 rate center. Do you see that?
- 25 A. Yes.

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- 1 Q. And then it goes on to say, the rate --
- excuse me -- the carrier may have only one rate center
- 3 designated, per tandem office. Do you see that?
- 4 A. Yes.
- 5 Q. My understanding in dialing with Type 2A
- 6 connections is that a wireless carrier can designate
- 7 one end office off of a tandem for purposes of local
- 8 calling. Is that your understanding?
- 9 A. Based on this tariff, that's what I would
- 10 say, based -- if the carrier is purchasing the service
- 11 out of the -- under the tariff exclusively. That is
- 12 what you're asking me?
- 13 Q. Yes.
- 14 A. I would agree with this.
- Q. Okay. We're not talking an MTA. We're
- talking an end office, correct, landline end office?
- 17 A. That's what it appears.
- 18 Q. Okay. On the next page, Sheet 10,
- 19 Section 4.2.C, talks about the calling scopes for
- 20 Type 1, Type 2B and other line-side interconnections.
- 21 Do you see that?
- 22 And it says -- first of all, do you see it?
- 23 A. I see where it's referring to the
- interconnections, and I'm looking for the calling
- 25 scope.

- 1 Q. Okay. I just want to read to you what C
- 2 says. It says, Type 1, Type 2B and line-side
- 3 interconnections may only be to end offices that serve
- 4 telephone subscribers within the wireless carrier
- 5 service area of the carrier's system.
- Down further, 4.4.A, do you see this?
- 7 A. Uh-huh.
- 8 Q. Calls completed via the Type 2B
- 9 interconnection circuits are terminated in or
- originated by directory numbers, (DNs) served only by
- 11 that specific SWBT end office. Do you see that?
- 12 A. Yes.
- Q. Again, my understanding of a Type 1, Type 2B
- 14 connection, Type 1 or a Type 2B connection is that it
- is a line-side connection that only gets you the
- 16 end -- end office calling scope of the landline
- 17 company pursuant to this tariff. Is that your
- 18 understanding?
- 19 A. I'm not sure if that's the case for a Type
- 20 1.
- 21 Q. Let me turn your attention to Sheet 14,
- 22 6.2.B. Do you see that?
- 23 A. Yes.
- 24 Q. The terminating usage charges for wireless
- 25 carrier originating traffic interchanged with the 311

- 1 telephone company and destined to points within the
- 2 local calling scope of the wireless carrier's end
- office, paren, Type 1, end paren, or the designated
- 4 end office rate center, paren, 2A, end paren, shall be
- 5 as specified in Paragraph 7.1.A and 7.1.B following.
- 6 Do you see that?
- 7 A. Yes.
- 8 Q. And the reference to those rates are the
- 9 ones we discussed previously, I believe, on Sheet
- 10 16.02 and 16.03?
- 11 A. Yes.
- 12 Q. Section C on Sheet 14, you see there is
- 13 terminating usage charges for wireless carrier
- 14 originated traffic interchanged with the telephone
- 15 company and destined to points outside the local
- 16 calling scope of the wireless carrier's end office,
- 17 Type 1, or the designated end office rate center,
- 18 paren, Type 2A, end paren, shall be as specified in
- 19 paragraph 7.1.D of this tariff. And those are I
- 20 believe outside the local calling scope rates that
- we've talked about on Sheet 16.03?
- 22 A. Yes.
- 23 O. Okay. Now, on Sheet 15 -- you've got to
- 24 flip a few to get to 15 -- Section 6.5.E, the middle
- of the page roughly, we're talking about a Type 2B 312

- 1 connection now.
- 2 It says, the terminating usage charges for
- 3 wireless carrier-originated traffic interchanged with
- 4 the telephone company at Type 2B end offices within
- 5 the local calling scope are defined in paragraph
- 6 7.1.C., following. Terminating usage charges at
- 7 Type 2B end offices outside the local calling scope
- 8 are defined in paragraph 6.2.C, preceding.
- 9 Again, are these rates we've been talking
- 10 about?
- 11 A. Yes.
- 12 Q. Mr. Clark, here is my question. The way I
- 13 read Southwestern Bell's tariff and the provision that
- 14 I've just highlighted for you, I believe that calling
- 15 within the local calling area refers to landline local
- 16 calling area, not MTA, and similarly, when they talk
- 17 about calling outside of the local calling area, we're
- 18 talking about outside of the landline local calling
- 19 area, not the MTA. Would you agree that that may be a
- 20 reasonable interpretation of these tariffs?
- 21 A. In my opinion it might be interpreted that
- 22 way; however, I believe these same questions should be
- 23 directed to Ms. Hollingsworth. She's probably the
- 24 true expert on this particular tariff.
- 25 Q. I intend to. But you're the one that raised 313

- it in your testimony and have assumed for purposes of
- 2 your testimony that these rates apply for calling
- 3 within the MTA. Correct?
- 4 A. That was an assumption I had, and I still
- 5 don't know that that's not the way it's actually done.
- 6 Q. I understand. I don't think you've conceded
- 7 that.
- 8 But my point is, if your assumption is wrong
- 9 and local calling under this tariff is not MTA wide
- 10 but more restricted based on landline calling scopes,
- 11 then would you agree with me that for calling outside
- the landline local calling area for wireless
- 13 originated calls, Southwestern Bell at least pursuant
- 14 to this tariff charges access rates for the
- 15 termination of that call?
- 16 A. Again, if that's the way it's really done,
- 17 and I'm not sure that is what is actually done in
- 18 practice. I've heard statements in previous cases
- 19 that very little traffic actually is served under this
- 20 tariff. You know, I believe at least '98 percent or
- 21 maybe more of the traffic is served under the wireless
- 22 interconnection agreements. So I can't say that that
- is what is really occurring.
- Q. Again, if your assumption is wrong, my
- 25 assumption is correct, and Bell's tariff applies 314

- 1 access charges for calling outside the landline local
- 2 calling area --
- 3 A. Then somebody should complain.
- 4 Q. Well, that's really no different than what
- 5 the Mid-Missouri Group is trying to do with their
- 6 tariff restrictions here, is it? They're trying to
- 7 apply access charges for wireless originating calls
- 8 that terminate beyond the landline local calling area.
- 9 A. If -- if you're correct, I'd say that's
- 10 true. However, I'm not saying that that justifies
- 11 another, wrong basically.
- 12 Q. And to the extent that Southwestern Bell's
- 13 wireless interconnection tariff is ambiguous, that is
- 14 no reason to reject it, is it?
- 15 A. To reject Southwestern Bell's tariff?
- 16 Q. Yes.
- 17 A. It could be rejected on those grounds.
- 18 Q. Let me get back to your statement that very
- 19 few carriers purchase out of the interconnection
- 20 tariff.
- 21 A. That's -- that's my understanding, my
- 22 recollection from previous cases.
- Q. I understand that.
- 24 But my question to you is, is it not -- it's
- 25 not that surprising that carriers would not purchase 315

- 1 out of the interconnection tariff?
- 2 A. No. The rates are higher.
- 3 Q. Because they're subject to access rates when
- 4 they get outside of the local calling scope of the
- 5 landline companies. Right?
- 6 A. Even the local rates in here are higher.
- 7 Q. Right. There is an incentive built into
- 8 Southwestern Bell's tariff to drive carriers into
- 9 interconnection negotiations with them, is there not,
- 10 based on this rate structure?
- 11 A. The incentive exists. I don't know if that
- is what necessarily caused them to do that. They
- might have taken action based on, you know, the FCC
- order, the Act.
- 15 Q. At least -- at the very least there an
- 16 economic incentive --
- 17 A. Yes.
- 18 Q. -- to negotiate lower rates than what appear
- 19 on this tariff?
- 20 A. Yes, sir.
- 21 MR. ENGLAND: Thank you, sir. I have no
- 22 other questions.
- 23 JUDGE HOPKINS: Okay. We'll recess until
- one o'clock and then we'll begin with the redirect.
- Thank you very much. 316

- 1 (The noon recess was taken.)
- 2 JUDGE HOPKINS: Let me make something clear.
- 3 We talked about Matt Kohley's testimony today and how
- 4 you-all were going to get questions and answers.
- 5 Do you want to make sure that the questions
- on his testimony are just that, on his testimony, and
- 7 then the answers, make sure it's somebody that says
- 8 that they have adopted his testimony.
- 9 MR. DeFORD: Sure, I can do that.
- 10 JUDGE HOPKINS: I think we were at the
- 11 redirect by Staff on Mr. Clark.
- MS. KARDIS: Thank you, your Honor.
- 13 REDIRECT EXAMINATION BY MS. KARDIS:
- 14 Q. Mr. Johnson asked you if the core issue in
- this case was whether direct interconnections were
- 16 required for companies to be subject to reciprocal
- 17 compensation agreements.
- 18 Isn't the core issue in this case really
- about whether or not the Mid-Missouri Group's proposed
- 20 tariffs should be approved or rejected?
- 21 A. Yes, that's the core issue.
- Q. Does Staff's proposal have anything to do
- with reciprocal compensation agreements?
- 24 A. Not really. The only place I reference that
- 25 in my testimony is when I'm citing the -- the Federal 317

- language, I guess, about the top of page 6.
- 2 After that every time I refer to the rate I
- 3 talk about a rate for the transport and termination of
- 4 intraMCA wireless traffic. I don't call it reciprocal
- 5 comp because this is not a proceeding about a
- 6 reciprocal compensation agreement. It's about a
- 7 tariff filing and that's not really reciprocal.
- 8 Q. Mr. England cited some language from
- 9 Southwestern Bell's wireless carrier interconnection
- 10 tariff whose rates you quoted in your rebuttal
- 11 testimony; is that correct?
- 12 A. Yes.
- Q. What is the reason you included that
- 14 reference to Southwestern Bell's tariff in your
- 15 testimony?
- 16 A. Um, I wanted to make the Commission aware --
- 17 I'm sure they're aware that the tariff is there, but
- 18 remind them and put it on the record that there is
- 19 such a tariff for such a service in existence. I
- 20 thought it would be fair to include that and also the
- 21 rates that are in that tariff.
- 22 If Mr. England's theory is correct and there
- is some discrepancy between the local calling scopes
- in that tariff and the Federal law, I'd say that is
- 25 probably -- probably at the time that the tariff was

- initially approved, it was a lawful tariff.
- 2 If he's correct and that's the case, then
- 3 that -- I would say that wouldn't be lawful to approve
- 4 that today, in today's environment.
- 5 Q. The \$.02 rate you proposed didn't come from
- 6 Southwestern Bell's tariff, did it?
- 7 A. No.
- 8 Q. Mr. DeFord asked you about when you believed
- 9 the FCC proxy rates were appropriate in this case. In
- 10 your view when are the FCC proxy rates appropriate?
- 11 A. I believe it's one of the options available
- 12 to the Commission in an arbitration proceeding. And
- 13 I'm basing that on a piece from the FCC order; it's
- paragraph 1060.
- 15 And this is where the first reference I find
- 16 to these three options that several other parties
- 17 mentioned in testimony. It says, thus, in arbitration
- 18 proceedings state must -- states must set the price
- 19 for end-office termination of traffic by, and then it
- 20 gives the three options: the economic cost study, the
- 21 proxy rates or the bill-and-keep.
- 22 And so that's -- and so I believe that in an
- arbitration proceeding, that would be one of the
- 24 options available to the Commission. And again, this
- is not an arbitration proceeding.

- 1 Q. Okay. But still, even though this is not an
- 2 arbitration proceeding, you don't believe it would be
- 3 appropriate for the Commission to decide that switched
- 4 access rates are appropriate for the transport and
- 5 termination of intraMTA wireless traffic?
- 6 A. No, I think that's clearly against the
- 7 Federal Rules to imply switched access to that
- 8 traffic.
- 9 MS. KARDIS: Okay.
- 10 JUDGE HOPKINS: May this witness be excused?
- 11 Thank you.
- We're down to the Sprint PCS case. Call
- 13 your witness, please.
- MS. GARDNER: James Propst.
- JUDGE HOPKINS: Raise your right hand.
- 16 (Witness sworn/affirmed.)
- 17 JUDGE HOPKINS: Mr. Propst, please be seated
- and spell your first and last name for the reporter.
- 19 THE WITNESS: James, J-a-m-e-s, Propst,
- 20 P-r-o-p-s-t.
- JUDGE HOPKINS: Thank you.
- You may proceed.
- 23 JAMES B. PROPST testified as follows:
- 24 DIRECT EXAMINATION BY MS. GARDNER:
- Q. Mr. Propst, are you the same James B. Propst 320

- that previously filed what's been marked as Exhibit
- No. 9, rebuttal testimony, and Exhibit No. 10,
- 3 surrebuttal testimony?
- 4 A. Yes, I am.
- 5 Q. Do you have any changes or corrections to
- 6 either Exhibit 9 or Exhibit 10?
- 7 A. Yes, I do have one minor change to my
- 8 rebuttal testimony.
- 9 On the first page on line 5, I identify
- 10 myself as a senior engineer at Carrier Interconnection
- 11 Management Group.
- 12 Since the filing of that testimony I
- have accepted a new job in Sprint PCS and now my
- title is different and it's Manager, Enhanced 911
- 15 Implementation.
- 16 Q. Is that the only correction to the exhibit?
- 17 A. Yes, it is.
- 18 Q. If I ask you the same questions today, would
- 19 your answers be the same?
- 20 A. Yes, they would.
- 21 Q. And are they true and correct to the best of
- your information, knowledge and belief?
- 23 A. Yes, they are.
- 24 MS. GARDNER: At this point I would
- offer into evidence Exhibits No. 9 and 10 and tender

- 1 Mr. Propst for cross-examination.
- JUDGE HOPKINS: All right. Are there any
- 3 objections to James Propst's rebuttal testimony,
- 4 Exhibit No. 9 or James Propst's surrebuttal testimony,
- 5 Exhibit No. 10?
- 6 (No response.)
- 7 JUDGE HOPKINS: Hearing no objection, I will
- 8 receive both of those into evidence.
- 9 (EXHIBIT NOS. 9 AND 10 WERE RECEIVED INTO
- 10 EVIDENCE.)
- 11 JUDGE HOPKINS: Cross-examination, Staff?
- MS. KARDIS: No questions, your Honor.
- JUDGE HOPKINS: Southwestern Bell?
- MR. LANE: No questions, your Honor.
- JUDGE HOPKINS: AT&T?
- MR. DeFORD: No questions. Thank you.
- 17 JUDGE HOPKINS: Southwestern Bell Wireless?
- MS. FISCHER: No questions.
- JUDGE HOPKINS: OPC?
- MR. DANDINO: Yes, your Honor. Thank you.
- 21 CROSS-EXAMINATION BY MR. DANDINO:
- Q. Good afternoon, Mr. Propst.
- 23 A. Good afternoon.
- Q. Has Sprint PCS made an official request to
- 25 negotiate interconnection agreements with the six 322

- 1 member telephone companies of the Mid-Missouri Group?
- 2 A. The definition of official request, I feel
- 3 that we have made a reasonable business request to
- 4 these companies to establish the required business
- 5 arrangements to identify this traffic, yes, sir.
- 6 Q. Do you consider that an official request
- 7 such as to trigger a negotiation under the Federal
- 8 Telecommunications Act?
- 9 A. Yes, I do.
- 10 Q. Okay. And what steps has Sprint taken to
- 11 compel those six local exchange companies to proceed
- with the negotiation?
- 13 A. We have attempted to continue to negotiate
- 14 with these companies, the ones that are willing to
- 15 negotiate with us on a business arrangement to
- 16 identify this traffic.
- 17 Other small independents in Missouri have
- 18 also taken the same position as the ones that are
- 19 represented in this case, and in response to that and
- 20 the business situation at the time, we have filed a
- 21 request at the Commission -- at the FCC for
- 22 clarification of the specific issues that are being
- 23 raised and that's the issues associated with indirect
- 24 traffic.
- 25 Q. So you consider that you've made a request, 323

- 1 the negotiations are ongoing, or are they at an
- impasse now?
- 3 A. They're at an impasse right now.
- 4 Q. So Sprint has gone to the FCC for what type
- 5 of relief?
- 6 A. We -- we are attempting to identify the
- 7 responsibilities associated with indirect traffic in
- 8 the FCC intent. There has been a lot of issues raised
- 9 and questions raised on what the intent of that
- 10 specific language in the FCC orders and rules really
- 11 meant to the small independent.
- 12 And we made the business decision to look at
- it from the standpoint of where did we need to go to
- 14 get that clarification. And we felt that going to the
- 15 FCC was the appropriate place to go and get that
- 16 clarification needed.
- 17 Q. You could have filed a request for
- 18 arbitration of the difference of opinion with this
- 19 Commission?
- 20 A. That is true.
- 21 MR. DANDINO: That's all I have, your Honor.
- Thank you, sir.
- JUDGE HOPKINS: STCG?
- MR. ENGLAND: Thank you.
- 25 CROSS-EXAMINATION BY MR. ENGLAND: 324

- 1 Q. Good afternoon, Mr. Propst.
- 2 A. Good afternoon.
- Q. At I believe it's your rebuttal testimony --
- 4 I forgot what page it is -- maybe you can help me.
- In your testimony you stated that you've
- 6 attempted to enter into formal interconnection
- 7 agreements with the small LECs?
- 8 A. Yes, sir.
- 9 Q. But later in the answer I've got line
- 10 numbers. I just don't have page numbers.
- I believe it's the bottom of page 2. The
- 12 question contains the reference to the formal
- interconnection agreements. Do you see that?
- 14 A. Yes.
- 15 Q. But later in the answer there on line 23 and
- 16 carrying over to the top of the page, you indicate
- 17 that you requested that the small LECs enter into a
- 18 reciprocal compensation agreement with Sprint PCS.
- 19 Do you see that?
- 20 A. Yes, sir.
- 21 Q. And I guess the question I have of you is a
- 22 similar one that I had of Mr. Maass with AWS this
- morning.
- 24 Do you draw a distinction between an
- 25 interconnection agreement and an agreement for 325

- 1 reciprocal compensation?
- 2 A. I -- I do not. When I look at the
- 3 agreements required to implement the communications
- 4 act, I look at them as business arrangements between
- 5 us and a different -- another telecommunications
- 6 carrier.
- 7 Therefore, whenever I'm looking at these
- 8 agreements, I look -- I'm looking at them as business
- 9 arrangements, reference to them as interconnection
- 10 agreements or reciprocal compensation agreements or
- 11 whatever are just a definition associated with the
- business arrangements that we need to establish
- 13 between our companies.
- 14 Q. So when you use the term "interconnection
- 15 agreement" or "reciprocal compensation agreement" in
- 16 your prepared testimony or here in your testimony
- today, you're speaking of one and the same?
- 18 A. Yes, sir.
- 19 Q. All right. Now, and this follows up,
- 20 I believe, on some questions you just received from
- 21 Mr. Dandino with the Public Counsel's Office.
- You indicate in your testimony later on
- 23 page 4, lines 5 through 6, that your requests were
- 24 refused, and I believe you indicate that there was a
- 25 complaint or an informal complaint filed with the FCC 326

- 1 against some of these companies.
- 2 But if I understand you correctly, you
- 3 did not file any type of complaint or enforcement
- 4 proceeding with the Missouri Public Service
- 5 Commission; is that correct?
- 6 A. That's correct.
- 7 Q. Would you agree with me that the Missouri
- 8 Public Service Commission has the jurisdiction over
- 9 the types of agreements and the issues that we have
- 10 between Sprint PCS and the small companies?
- 11 A. I would agree to a point that the Commission
- 12 in Missouri does have the rights established by the
- 13 rules and regulations implementing the
- 14 Telecommunication Act of 1996 to perform that
- 15 arbitration process to resolve complaints that are
- 16 presented to them during the arbitration process.
- 17 Q. Well, let me be more specific. If we refuse
- 18 to negotiate -- excuse me. If the small companies
- 19 refuse to negotiate with Sprint PCS, isn't that an
- 20 action that you could bring to the State Commission
- 21 for redress?
- 22 A. Yes, it is.
- 23 Q. And if we reach -- if we negotiate with you
- 24 but are unable to reach agreement, would you agree
- with me that you also have the opportunity to request 327

- 1 arbitration of those disputed items --
- 2 A. Yes, I do.
- 3 Q. -- before the State Commission?
- 4 A. Yes.
- 5 Q. Okay. Now, let me flip it. Is it your
- 6 opinion that a wireless carrier such as Sprint PCS
- 7 must negotiate with a LEC where there is no direct
- 8 connection, and if the wireless carrier refuses to
- 9 negotiate, the LEC can force the wireless carrier to
- do so before the State Commission?
- 11 A. You're asking me for a legal opinion and I
- am not a lawyer, so I'm not going to address it from
- 13 that standpoint.
- 14 I will address it from the standpoint of
- 15 Sprint PCS as a business established in the wireless
- 16 communications industry. A Sprint PCS -- a request to
- 17 Sprint PCS would have been responded to in a business
- 18 environment and we would have entered the appropriate
- 19 negotiations with the company that requested it.
- 20 Q. Okay. But I guess the question I have of
- 21 you is the one I had of Mr. Maass earlier, and that
- is, for whatever reason you determined you don't want
- 23 to negotiate, do you believe the State Commission can
- require you to do so?
- 25 A. Yes. I think all telecommunications 328

- carriers have the same rights. Whether they're
- 2 specifically defined in the rules and regulations, I
- 3 don't know. But I think that the Commission has the
- 4 right to step in and intervene in any conflict between
- 5 telecommunications carriers.
- 6 Q. Okay. Similarly, if we agree to negotiate
- 7 but reach an impasse with respect to one or more
- 8 issues, do you think that the State Commission has the
- 9 jurisdiction to arbitrate that issue and make that
- 10 arbitration binding on the wireless carriers as well
- 11 as on the LEC?
- 12 A. Again, not to suggest that this is a correct
- 13 legal opinion, but as a business opinion, yes, sir, I
- 14 do.
- 15 Q. Okay. You've made, I think, a comment,
- 16 perhaps some testimony to the effect that you thought
- 17 a number of the issues that were being addressed in
- 18 this proceeding were also being addressed at the FCC;
- 19 is that correct?
- 20 A. From a business base, yes, I do believe
- 21 that.
- Q. Would you agree with me that the primary
- issue between Sprint PCS and some of the small
- telephone companies, at least as it has been brought
- 25 to the FCC, involves the obligations of the small 329

1	companies	to	be	responsible	for	reciprocal

- 2 compensation to wireless carriers for traffic
- 3 originated by the small companies?
- 4 A. And if the traffic is intraMTA, it is Sprint
- 5 PCS's position that the originating company does have
- 6 the obligation to associate it with the FCC rules.
- 7 That does not necessarily mean that the
- 8 compensation has to come directly from that company.
- 9 If they have an arrangement in place with a
- 10 third-party transit provider, be it another LEC, be it
- an IXC, and that business arrangement that they have
- 12 with that third-party transit provider includes the
- 13 compensation of the terminating traffic with us, that
- 14 would be the type of situations that we would address
- in our business negotiations with those companies to
- 16 make sure that there was not a situation where there
- is double recovery or where -- or we are recovering
- 18 traffic or the revenue from the incorrect company.
- 19 Q. Okay. I'm not sure that that was my
- 20 question. My question was that with respect to the
- 21 issue between Sprint PCS and the small companies
- 22 before the FCC, it is primarily directed at
- 23 landline-originated wireless-terminated calls within
- 24 an MTA and what are the obligations of the originating
- 25 LEC with respect to reciprocal compensation? 330

- 1 Would you agree?
- 2 A. I -- yes, I do agree. And I believe that
- 3 was my response.
- 4 Q. Okay. Following up on that response -- and
- 5 are you familiar with some of the geography here in
- 6 the state, sir?
- 7 A. I'm not a geography expert but I've driven
- 8 through Missouri.
- 9 O. Okay. I want to use the New Florence
- 10 Telephone Company, which I believe is one of these
- 11 white-colored exchanges on the MTA map.
- 12 A. All right.
- 13 Q. It's an exchange roughly north of Interstate
- 14 70 due west of St. Louis, Missouri. It's served by
- 15 the New Florence Telephone Company --
- 16 A. Okay.
- 17 O. -- which I believe is one of the -- I know
- 18 it's one of the members of the Small Telephone Company
- 19 Group, but I also believe it's one of the companies
- 20 that has been named in your informal complaint with
- the FCC.
- 22 If a call from New Florence to a Sprint
- 23 PCS customer in St. Louis involves a one-plus call,
- 24 long-distance call, it's my understanding and I think
- 25 you just mentioned a minute ago it's your belief that 331

- 1 New Florence is responsible for reciprocal
- 2 compensation to Sprint PCS for that call; is that
- 3 correct?
- 4 A. Your definition of a one-plus long-distance
- 5 call I think is -- from a business perspective is
- 6 really immaterial in the discussion.
- 7 The -- the issue is, is the call originated
- 8 and terminated within the same MTA? If so, the
- 9 originating party has the responsibility for the
- 10 compensation of the terminating traffic.
- 11 How they accomplish that compensation, be it
- 12 through themselves or through a third party, is not in
- 13 debate.
- 14 Q. Well, assume for purposes of my questioning
- that it requires a one-plus call to get from
- 16 New Florence to your customer in St. Louis.
- 17 Can you do that, sir?
- 18 A. I would say then that becomes a New Florence
- 19 business decision on how they want to route that
- 20 traffic. If the most efficient technically and
- 21 economical means for them to route that traffic from
- New Florence to us in St. Louis is to utilize their
- 23 existing agreements or their existing arrangements
- 24 which require one-plus dialing, that is their business
- 25 decision.

1	That's	the	decision	TA7 🗀	need	tο	address
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- in our negotiations with that company to have the
- 3 appropriate business arrangements between our
- 4 companies.
- 5 Q. If New Florence is going to take
- 6 responsibility for that one-plus call, sir, would you
- 7 agree with me it's also a matter of concern to this
- 8 Commission because it involves an interexchange call,
- 9 from one exchange, New Florence, to another exchange
- in St. Louis?
- 11 A. I think -- and again, without offering a
- 12 legal opinion but based on a business interpretation
- of the FCC rules, the rule -- the FCC has established
- their rights to establish the rules and regulations
- 15 for CMRS providers.
- 16 Within those rules, again from a business
- 17 understanding, they have granted certain rights and
- 18 privileges to the State Commission, and I cannot
- 19 specifically address your question from a legal
- 20 perspective.
- Q. Okay. Well, I guess my question, just from
- 22 a business perspective, is, do you imagine that the
- 23 Missouri Public Service Commission has some
- 24 involvement in landline calling from the New Florence
- 25 exchange regardless of where that call goes as long as 333

- 1 it terminates within the state?
- 2 A. If the traffic is designated as local
- 3 traffic, which the FCC has done in this particular
- 4 situation, then it is my understanding that the
- 5 Commission does have responsibilities and obligations
- 6 for local traffic, yes, sir.
- 7 Q. Okay. What if the customer in New Florence
- 8 has chosen as his one-plus presubscribed intraLATA
- 9 carrier MCI and MCI carries that call from
- 10 New Florence to your facilities in St. Louis or your
- 11 network in St. Louis, do you still believe it's
- 12 New Florence's obligation to pay terminating
- 13 compensation?
- 14 A. As I stated previously, I believe that the
- 15 New Florence business decision on how to route that
- traffic is a decision that they have in making their
- 17 own business decisions on how they're going to handle
- 18 traffic that is subject to local reciprocal
- 19 compensation.
- 20 If their decision is to route that traffic
- 21 by an arrangement with an IXC, it still does not
- relieve them of my understanding of the business
- 23 responsibility they have to make decisions on how
- traffic that is subject to local reciprocal
- 25 compensation is routed.

1	Ο.	Okav.	Let me	ask vou	the c	guestion	then	with

- 2 respect to Southwestern Bell exchange and with whom
- 3 you have an interconnection agreement as I understand;
- 4 is that correct?
- 5 A. That's correct.
- 6 Q. A Southwestern Bell customer in Cape
- 7 Girardeau, Missouri calls a Sprint PCS customer in
- 8 St. Louis but that customer of Southwestern Bell has
- 9 now after July 22nd decided it wants or he or she
- 10 wants all of their intraLATA one-plus calls to be
- 11 carried by MCI, is it still your opinion that
- 12 Southwestern Bell Telephone Company is responsible for
- 13 paying you reciprocal compensation on that call
- 14 carried by MCI?
- 15 A. Based on the business arrangements that are
- in place, yes, sir, I do. The manner in which the end
- 17 user that originates the call compensates the parties
- 18 for that particular call is not an issue.
- 19 The issue that we're talking about is whose
- 20 responsibility is it for reciprocal compensation of
- 21 traffic that originates and terminates within the same
- 22 MTA and is, therefore, subject to local reciprocal
- 23 compensation.
- 24 Q. Are you being paid or compensated by
- 25 Southwestern Bell today for calls emanating in their 335

- 1 exchanges but being carried by other intraLATA toll
- 2 providers and terminating to your facilities within
- 3 the MTA?
- 4 A. I have not looked specifically at accounting
- 5 records, and so I cannot answer that.
- 6 Q. Okay. Are you being paid at all today --
- 7 let's take the New Florence example again -- for
- 8 any calls from small telephone companies such as
- 9 New Florence terminating to your facilities that may
- 10 have been carried by Southwestern Bell Telephone
- 11 Company?
- 12 A. Would you repeat that again, please?
- 13 Q. Yes. Are you being compensated today for
- 14 any calls coming from small telephone companies within
- 15 the MTA terminated to your facilities by Southwestern
- 16 Bell Telephone company?
- 17 A. No, sir, we are not.
- 18 Q. Okay. And I'd ask you the same question too
- 19 that I asked Mr. Maass.
- 20 Are you familiar with the correspondence
- 21 that is attached to Mr. Schoonmaker's surrebuttal
- 22 testimony and I believe actually went to one of your
- 23 counsel?
- A. Yes, sir.
- Q. And did that not represent or appear to you 336

- 1 to represent that Southwestern Bell would pay you
- 2 terminating compensation for those calls?
- 3 A. That specific correspondence was not
- 4 addressed to Sprint PCS. It was addressed to --
- 5 evidently -- I don't have it in front of me so I'm not
- 6 sure who it was addressed to. But it did state that
- 7 in there that they would have the responsibility or
- 8 would assume the responsibility.
- 9 However, in our negotiations with
- 10 Southwestern Bell for the interconnection agreement,
- 11 that was not brought up, and our original attempt to
- 12 establish the appropriate business arrangements with
- 13 the small telephone companies, that was not brought up
- 14 as an issue and a reason for us to address that
- 15 situation in our business arrangements between us and
- 16 those companies.
- 17 Q. Since that issue or letter, representation,
- 18 whatever you want to call, was brought to the
- 19 attention of your counsel, have you had discussions
- 20 with Southwestern Bell to find out whether or not
- 21 you're being compensated for those calls?
- 22 A. I know that we are not being compensated for
- 23 those calls, and we have had conversations with
- 24 Southwestern Bell to see if we could establish the
- 25 appropriate relationship and understanding between us 337

- and the independent or -- or small ILECs to address
- 2 the requirements.
- 3 Q. And these discussions have occurred since I
- 4 sent that letter to Mr. McKee?
- 5 A. Yes, sir.
- 6 Q. All right. What is Southwestern Bell's
- 7 response?
- 8 A. We're still in the process of negotiating.
- 9 Q. If Southwestern Bell agrees to compensate
- 10 you for those calls and you're still holding
- 11 New Florence, for example, responsible for those
- calls, there is a possibility you'd get paid twice,
- isn't there?
- 14 A. I will repeat what I said earlier.
- 15 If New Florence has a business relationship
- 16 with Southwestern Bell to provide the transit of that
- 17 traffic from their exchanges to my customer, and if
- 18 that business arrangement that New Florence has with
- 19 Southwestern Bell includes an arrangement where
- 20 Southwestern Bell would do the compensation on behalf
- 21 of New Florence, those are the issues that should be
- 22 identified and defined in our business relationship
- 23 between Sprint PCS and New Florence, so Sprint PCS
- knows who is going to be doing the compensation.
- 25 Q. My question, sir, was, if you're also going 338

- 1 to hold New Florence responsible for that call and
- 2 Southwestern Bell is compensating you for it, there is
- 3 a possibility of double recovery, isn't there?
- 4 A. I apparently am not making myself clear, so
- 5 let me try it again.
- 6 If New Florence's arrangement with
- 7 Southwestern Bell includes the position that
- 8 Southwestern Bell will do the compensation to Sprint
- 9 PCS on behalf of New Florence, that does not relieve
- 10 New Florence of the responsibilities for entering
- 11 the reciprocal com-- reciprocal compensation
- interconnection connection with Sprint PCS.
- 13 It shifts in our negotiation of the business
- 14 arrangement who the appropriate party is that is going
- to be paying that. It does not in my business
- decision eliminate New Florence's responsibility.
- 17 Q. Well, let me see if I can paraphrase what I
- 18 believe to be your response.
- 19 If Southwestern Bell has undertaken to
- 20 pay you for that call, you're not going to hold
- 21 New Florence additionally responsible for that call;
- is that right?
- 23 A. I will not double collect or attempt to
- double collect if the appropriate arrangements are
- 25 identified for me and are included in the business 339

- 1 arrangements between me and New Florence.
- 2 Q. Now, if that call from New Florence is
- 3 delivered to you via an IXC such as MCI, was it your
- 4 testimony a minute ago that you were not receiving any
- 5 compensation from any interexchange carriers?
- 6 A. No, I did not make that statement.
- 7 Q. Are you receiving any compensation from
- 8 interexchange carriers for calls carried from small
- 9 telephone company exchanges and delivered to Sprint
- 10 PCS within the MTA?
- 11 A. Sprint PCS has negotiated many compensation
- 12 arrangements with several of the IXCs. Due to the
- 13 unfortunate limitations within the LEC billing
- 14 structure and the LEC revenue -- or record-reporting
- 15 structure at this point in time -- or maybe I should
- 16 change that from the LEC to the telecommunications
- 17 industry -- lack of proper assistance to identify the
- 18 originating traffic associated with an IXC call coming
- in to Sprint PCS.
- 20 The agreement that we have negotiated with
- 21 the IXCs includes them paying Sprint PCS for all
- traffic that comes in to us based on our agreed-to
- 23 amount, because we are unable at this point in time --
- 24 Sprint PCS is unable at the point in time to identify
- 25 the originating end office associated with that call

- 1 because we do not receive that information.
- 2 Q. So you are receiving compensation from IXCs
- 3 for traffic originated in the exchanges of small
- 4 telephone companies and terminated to Sprint PCS
- 5 within an MTA. Correct?
- 6 A. If that traffic exists and it's with one of
- 7 the IXCs that we have been successful in negotiating
- 8 arrangements with, yes, I am getting compensated.
- 9 Q. You are not, however, paying any
- 10 compensation in the reverse direction to any of the
- small telephone companies that make up the Small
- 12 Telephone Company Group here, are you?
- 13 A. Sprint PCS has been aggressive in attempting
- 14 to work with these companies to establish the
- appropriate business relationships to support that.
- We have not in any way, shape or form denied the fact
- 17 that if bill -- bill-and-keep work was not acceptable,
- 18 we have not attempted to deny or ignore our
- 19 responsibilities to pay terminating ac-- terminating
- 20 compensation based on an appropriate approved business
- 21 arrangement with that company.
- Q. But that's not my question, sir. My
- 23 question is, you haven't today paid anybody that is at
- 24 least part of the group that represents the Small
- Telephone Company Group here today. Correct?

1	A. As of this time I have no appropriate
2	business arrangements in place with those companies
3	and I have therefore not paid any of those companies.
4	Q. What efforts has Sprint PCS pursued other
5	than what you've just described to get paid by either
6	Southwestern Bell or IXCs for traffic terminated to it
7	from small company exchanges within the MTA?
8	A. Because of the push-back that we've been
9	receiving from the small independent telephone
10	companies and their refusal in my definition of the
11	business structure to negotiate an appropriate
12	arrangement, we have not specifically pursued any
13	negotiations, anything that I would specifically
14	address as being geared strictly towards receiving
15	revenue from the small company groups in Missouri.
16	Q. Is it safe to say you haven't pursued any
17	complaint cases or other formal proceedings before the
18	State Commission or the FCC regarding your failure to
19	be paid by interexchange carriers for Southwestern
20	Bell for intraMTA traffic coming to you from small
21	telephone companies?
22	A. As I've said earlier, I do not believe that
23	in the business implementation of the FCC rules and
24	regulations, supporting the Telecommunications Act of
25	'96, that the IXCs or the transit provider has that

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1	responsibi	lity ur	less it	t's i	dentified	bv	the

- 2 originating company as being their business decision
- 3 to enter a business arrangement with a transit
- 4 provider to pay the terminating company.
- I have not been advised by any of these
- 6 companies that that is the specific arrangements that
- 7 they have made with their transit service provider.
- 8 Q. Is that a yes or a no, sir? Do you recall
- 9 my question?
- 10 A. I have not addressed any complaints, legal
- 11 activity towards the IXCs or the transiting LEC to
- 12 attempt to recover revenue that has been generated by
- an end user of one of the small incumbent telephone
- 14 companies.
- 15 Q. What if that end user's revenue went to the
- 16 IXC or to Southwestern Bell Telephone Company? Does
- 17 that make any difference to you?
- 18 A. When I've read the FCC rules and associated
- with this particular process, I have seen absolutely
- 20 nothing that would indicate to me how the end user
- 21 pays for the call is even part of the equation.
- The question is, whose responsibility is it
- 23 to compensate for the origination and termination of
- 24 traffic and how that end user is billed is a business
- decision based on the originating company's business 343

- 1 case.
- Q. So is that a yes or a no, sir?
- 3 You're unconcerned about who receives the
- 4 revenue from the end user for the call?
- 5 A. I think it's immaterial. And so, therefore,
- 6 I guess if I think it's immaterial, then, yes, I do
- 7 not believe it's an issue.
- 8 Q. Reverse the direction on the flow of
- 9 traffic. Now we're talking about wireless
- 10 originating.
- 11 Does Sprint PCS contract with any IXCs such
- as AT&T or Sprint long distance to carry intraMTA
- 13 calls?
- 14 A. The arrangements that Sprint has when they
- 15 terminate traffic that is originated on their network
- is really proprietary in structure because they are
- 17 business relationships between us and other companies,
- 18 but to give you a general answer to your question
- instead of ignoring it, we have made business
- 20 arrangements with nonLECs to provide third-party
- 21 transit services that we require to complete our
- calls.
- 23 O. And in those circumstances, who is
- 24 responsible for paying the ultimate terminating
- compensation to the end office company, Sprint PCS or

- 1 those entities, nonLEC entities that you've just
- 2 described?
- 3 A. Based on the business arrangements that we
- 4 negotiate with those companies, it could vary.
- 5 Currently the majority of the business arrangements
- 6 we have in place with those companies, we are
- 7 compensating those companies for use of their
- 8 facilities, and because, again, of the inadequacy of
- 9 the record exchange and the systems that are supposed
- 10 to be record and compensation exchange in the
- 11 telecommunications industry, we have made the business
- 12 decision that we would let those companies compensate
- 13 the terminating company based on the appropriate
- charges that are out there right now, which
- unfortunately are the access charges, yes, sir.
- 16 Q. So in some instances Sprint has contracted
- 17 with the nonLEC entity to not only transit the traffic
- 18 but pay for its termination where it terminates to
- 19 another LEC; is that right?
- 20 A. In certain circumstances Sprint PCS has made
- 21 that business decision, yes.
- 22 Q. And that business relationship is between
- you and the nonLEC entity. Correct?
- A. The business relationship is between us and
- 25 the nonLEC entity, but it identifies in that the 345

1 responsibilities of Sprint PC Sprint PCS has	LOL
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- 2 compensating the terminating.
- 3 Q. But the terminating company is not a party
- 4 to those agreements, is it?
- 5 A. No, they are not.
- 6 Q. And to the extent those terminating
- 7 companies are members of the Small Telephone Company
- 8 Group here in Missouri, you have no agreements with
- 9 them assuring them that that's how they're going to be
- 10 compensated for these calls that you transit and
- 11 terminate through these nonLEC entities. Correct?
- 12 A. As I said earlier, that is correct. They
- have not stepped up to the plate to negotiate the
- 14 appropriate business relationships between us, Sprint
- 15 PCS and the small telephone companies to identify the
- 16 appropriate business arrangements to identify and
- 17 compensate for that type of traffic.
- 18 Q. Does Sprint PCS deliver any other traffic
- over its direct interconnection with Southwestern Bell
- 20 Telephone Company other than its own customer
- 21 originated wireless traffic?
- 22 A. Sprint PCS does have some roaming agreements
- 23 in place with other wireless carriers, and if a
- 24 customer from another wireless carrier is in our
- 25 market area and we have an appropriate roaming

- 1 agreement with that company, we will complete calls
- 2 that are originated by that roamer.
- 3 Q. That is the only exception?
- 4 A. Yes, it is.
- 5 Q. So there would be no other wireless company
- 6 originated traffic that you may terminate over your
- 7 direct connection with Southwestern Bell Telephone
- 8 Company?
- 9 A. That's correct.
- 10 Q. There would be no landline interexchange
- 11 traffic that you might terminate or transmit over that
- direct connection with Southwestern Bell Telephone
- 13 Company?
- 14 A. That's correct.
- 15 Q. There will not be any CLEC competitive local
- 16 exchange carrier traffic terminated over your network
- to Southwestern Bell Telephone Company?
- 18 A. That's correct.
- 19 Q. What type of records does Sprint PCS create
- 20 for traffic originating on its network and terminated
- 21 to landline customers, Mr. Propst?
- 22 A. Are you familiar with the term CDR?
- 23 Q. No, I'm not.
- A. Within the telecommunication industry, the
- 25 switch creates what we refer to as a CDR, which 347

- is a call detail record. That call detail record
- 2 contains information about the timing of the call,
- 3 when it was originated, where it was originated from,
- 4 the terminating number it was going to.
- We do make a record of all of the traffic
- 6 through our switch that is originated from our switch
- 7 in that CDR format.
- 8 Q. And I take it then you make no distinction
- 9 in creating those records between a call that is
- 10 terminated to a, we'll say, third-party LEC as opposed
- 11 to terminated to the LEC with whom you have direct
- 12 interconnection. You create the same record
- 13 regardless of where your --
- 14 A. Yes, we create the same record.
- 15 Q. Okay. Are these records made available to
- the landline companies or the LECs with whom you
- 17 interconnect?
- 18 A. They have not been made available.
- 19 Q. For billing purposes then, when the LEC
- 20 charges you for traffic, you terminate it over these
- 21 direct connections, are you billed based on their
- 22 records or records that you supply to them?
- 23 A. Since we do not make the records available
- to them, we are billed based on the records they have
- or they accumulate.

- 1 Q. For purposes of the reverse, when they
- 2 terminate traffic to you, what do you bill from, your
- 3 records or records provided to you by the LEC?
- 4 A. Our records.
- 5 Q. So you create a terminating record as well
- 6 when landline traffic terminates to your network?
- 7 A. That's correct.
- 8 Q. And I assume -- is that something different
- 9 than a CDR?
- 10 A. It is still in the CDR format.
- 11 Q. What information do you record at the
- 12 terminating end, sir?
- 13 A. It depends on where the -- unfortunately it
- depends on where the call originated from.
- 15 If it originates and we receive from the
- 16 LEC that is terminating or from the carrier that is
- terminating that traffic to us, the originating
- 18 number, we do record that number in our CDR records.
- 19 Unfortunately, again, due to the existing
- 20 technology within the telecommunications industry and
- 21 the uncertainty and the lack of a lot of this record
- 22 exchange that identifies the originating company, we
- are not always able to capture the originating NXX
- 24 associated with that call.
- 25 Q. So what do you get? Just a -- 349

- 1 A. We get a record that basically has a blank
- 2 in the originating field.
- Q. And just gives you basically --
- 4 A. Time. Time.
- 5 Q. And length of call?
- 6 A. Yes.
- 7 Q. Let me try another example similar to the
- 8 one I was asking Mr. Maass about earlier.
- 9 And do you have presence in both the Kansas
- 10 City and Springfield metropolitan areas? I'm sorry.
- 11 Not Springfield. St. Louis/Kansas City?
- 12 A. St. Louis and Kansas City, yes.
- 13 Q. So if a call was made from a Sprint PCS
- 14 customer in Kansas City to a Southwestern Bell
- 15 landline customer in St. Louis, you'd agree with me
- that that is an interMTA and interLATA call?
- 17 A. Yes, I would.
- 18 Q. Okay. How would that call be carried that's
- 19 originated from your network and delivered to
- 20 Southwestern Bell in St. Louis?
- 21 A. It could be carried a number of ways
- depending on the network topology that we have in
- 23 place supporting the traffic between St. Louis and
- 24 Kansas City.
- One way would be for Sprint PCS's Kansas 350

- 1 City switch to route that to a long-distance carrier
- 2 who would carry it over their network to their POP in
- 3 St. Louis and terminate it by the Feature Group D
- 4 access structure they have with that LEC in St. Louis.
- 5 Q. In that case would you imagine the
- 6 Southwestern Bell Telephone company is paid
- 7 terminating access charges by the IXC?
- 8 A. I would bet on it, yes, sir.
- 9 Q. Would you agree with me that, generally
- 10 speaking, interMTA traffic is subject to access
- 11 charges when it terminates on a landline network?
- 12 A. InterMTA traffic by the rules as I read them
- is totally subject to the access charge structure,
- 14 yes, sir.
- 15 Q. Okay. You mentioned other ways of
- delivering traffic to St. Louis. What are other ways?
- 17 And I don't mean to get into proprietary agreements,
- 18 but if you can give me sort of a general description.
- 19 A. Sprint PCS could choose to contract with a
- 20 facility provider, provision a leased line between its
- 21 two switches, which is often referred to as
- intermachine trunking. It could go out and create its
- 23 own microwave connectivity between the two switches
- and switches -- or traffic goes -- that goes between
- 25 the two switches over their own facility. 351

- 1 So a number of ways.
- 2 Q. Does Sprint have its own facilities --
- 3 excuse me -- Sprint PSC have its own interexchange
- 4 facilities for the carrying of that traffic?
- 5 A. Not at this point in time.
- 6 Q. There's a question that came about earlier
- 7 based on some testimony. Maybe now is a good time to
- 8 ask you.
- 9 Are any of your indirect interconnections
- 10 with small ILECs in Missouri accomplished through the
- 11 purchase of unbundled network elements?
- 12 A. Sprint PCS at this point in time does not
- 13 use unbundled network elements. So, no, sir, none of
- our interconnection agreements are established through
- the use of unbundled network elements.
- 16 Q. Let me get back to my example and reverse
- 17 the call from the Southwestern Bell landline customer
- 18 to a Sprint PCS customer in Kansas City.
- 19 Are you with me?
- 20 A. Southwestern Bell landline customer in
- 21 St. Louis to Kansas City PC, yes, sir.
- Q. Yes. Now, my understanding is that
- 23 since that is interLATA it would be carried by an
- interexchange carrier because Southwestern Bell can't
- 25 carry it. Is that your understanding?

- 1 A. That's my understanding.
- Q. Okay. Now, that's delivered to you, we'll
- 3 say, by an interexchange carrier. Do you receive
- 4 access charges for that interMTA call from the IXC?
- 5 A. As I stated earlier, Sprint PCS has been
- 6 successful in negotiating some compensation
- 7 arrangements with the IXCs, with some of the IXCs.
- 8 If that call was transited to Sprint PCS via
- 9 one of the IXCs that it has established those business
- 10 relationships with, we would be compensated for that
- 11 traffic. If it was transited to Sprint PCS over one
- of the IXCs that we have been unsuccessful in reaching
- a negotiated business arrangement with, we are not
- 14 being compensated.
- 15 So it depends on the IXC and the
- 16 relationships Sprint PCS has with that IXC.
- 17 Q. Given that it's an interMTA call, carried by
- 18 an IXC, why wouldn't an IXC be responsible for paying
- 19 you some sort of terminating compensation?
- 20 A. We believe they are, but unfortunately some
- of them don't believe they are.
- Q. What efforts have you undertaken to pursue
- 23 them to get that resolved? And again, I'm talking
- 24 now about interMTA calls.
- 25 A. You know, again, we have established a 353

- 1 number of proprietary negotiations going on with these
- 2 carriers that are currently still underway and the
- 3 ones that we have not reached the agreements with.
- 4 So we are attempting to negotiate a solution
- 5 to those issues.
- 6 Q. But you haven't pursued any formal
- 7 collection processes such as a complaint or a lawsuit,
- 8 have you?
- 9 A. Sprint PCS's attempt to implement the
- 10 Telecommunications Act has been based on business
- decisions, and we have attempted as much as possible
- 12 to keep the negotiations in the business environment
- and out of the legal regulatory world.
- 14 So we are not a great company to go forward
- and file complaints if we still feel that we have an
- 16 acceptable business discussion going on that we might
- 17 reach solution. So, no, sir, we have not yet filed
- any complaints before a regulatory body to try to
- 19 force the IXCs to compensate us.
- 20 MR. ENGLAND: Excuse me just a second. I
- 21 think I'm about done.
- 22 (OFF THE RECORD.)
- 23 BY MR. ENGLAND:
- Q. Let me get back to the Kansas City to
- 25 St. Louis call for example. Your customer in 354

- 1 Kansas City -- or Southwestern Bell's customer in
- 2 St. Louis.
- 3 A. Okay.
- 4 Q. And in the situation where you lease
- 5 facilities -- I think that was one of your options to
- 6 get the call to St. Louis --
- 7 A. Yes, sir.
- 8 Q. -- and deliver it directly to Southwestern
- 9 Bell in St. Louis?
- 10 A. Yes, sir.
- 11 Q. How do you report that call to Southwestern
- 12 Bell? As an interMTA call?
- 13 A. If you read most of the interconnection
- 14 agreements that are out, you will again notice that
- 15 because of the lack of effective exchange of records
- 16 between the telecommunications exchange providers,
- 17 we have been unable to systematically identify on a
- 18 call-by-call basis that sort of traffic.
- 19 So our interconnection agreements with
- 20 Southwestern Bell in this particular example contains
- 21 what we refer to as a percent local usage factor that
- is used to adjust the total exchange of traffic to
- 23 identify a portion of that traffic as being subject to
- 24 access charges.
- 25 It is a negotiated factor based on the best 355

- 1 available information that we have at that point in
- 2 time.
- 3 Q. And so I guess then as I understand your
- 4 answer is, in that environment you were unable to tell
- 5 the jurisdiction of the call?
- 6 A. There are a number of elements, yes, sir,
- 7 and since we are unable to identify specifically, we
- 8 have negotiated and agreed to a business arrangement
- 9 to ensure that Southwestern Bell is obtaining the
- 10 appropriate jurisdictional compensation for that call.
- 11 MR. ENGLAND: Thank you, sir. I have no
- 12 questions.
- JUDGE HOPKINS: MMG?
- MR. JOHNSON: Thank you.
- 15 CROSS-EXAMINATION BY MR. JOHNSON:
- 16 Q. Is it Mr. Propst or Mr. Propst?
- 17 A. I pronounce it Propst but I answer to just
- about anybody.
- 19 Q. Straighten me out if I start pronouncing it
- 20 wrong, Mr. Propst
- 21 As I understood your earlier testimony, you
- 22 stated that since there are no business arrangements
- 23 in place to pay the small companies, you haven't paid
- them yet?
- 25 A. That's correct.

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- 1 Q. Okay. Is Sprint PCS in sufficient control
- 2 of its own facilities to make sure that no one else
- 3 can terminate calls on your facilities without first
- 4 having made an agreed business relationship?
- 5 A. Absolutely not. We feel that that would be
- 6 a totally inappropriate business position to take and
- 7 say, let's block a call that an end user is attempting
- 8 to make.
- 9 If a consumer is attempting to make a
- 10 call, let's complete the call, let's fight out the
- 11 compensation issues outside of the environment that
- has an impact directly on the end user consumer.
- 13 Q. So is Southwestern Bell terminating calls to
- 14 you that you're not getting paid for?
- 15 A. I hope not, but they may be.
- 16 Q. Let me ask you another question. Sprint
- 17 Spectrum and Sprint PCS is the same entity for
- 18 purposes of this proceeding?
- 19 A. Yes, sir.
- Q. And looking at Southwestern Bell's
- 21 testimony, the interconnection agreement between
- 22 Sprint PCS and Southwestern Bell became, I think,
- approved on October 15, 1997. Does that sound right?
- A. That sounds about right.
- Q. Okay. And how many interconnection 357

- 1 agreements does Sprint PCS have with Southwestern
- 2 Bell, just the one?
- 3 A. We have State-specific interconnection
- 4 agreements with Southwestern Bell, so in effect we had
- 5 five with Southwestern Bell, one of them for each of
- 6 their operating states.
- 7 Q. And does the one agreement with Southwestern
- 8 Bell cover the entire state?
- 9 A. Yes, sir.
- 10 Q. Does Sprint PCS operate in all areas of
- 11 Missouri, all of the LATAs?
- 12 A. Sprint PCS has licenses to operate in the
- 13 entire state of Missouri. I'm not sure at this point
- in time if we have billed out into the Springfield
- 15 area. So I know we are billed out in the Kansas City
- and St. Louis area, but I'm not sure about the
- 17 Springfield LATA.
- 18 Q. The interconnection agreement that you have
- 19 with Southwestern Bell does involve a direct physical
- interconnection, does it not?
- 21 A. The interconnection agreement we have
- 22 with Southwestern Bell identifies both the direct
- 23 interconnection and indirect interconnection business
- 24 requirements.
- 25 Q. And in how many different locations in 358

- 1 Missouri do you directly physically interconnect with
- 2 Southwestern Bell?
- 3 A. I don't know. I didn't count them. We have
- 4 St. Louis and Kansas City, and I know -- and I'm not
- 5 sure about any other ones.
- 6 Q. Is there ever more than one interconnection
- 7 points in any particular LATA?
- 8 A. Depending on the traffic, yes, sir, we have
- 9 a number of locations that I have a little bit more
- 10 familiarity with where we do have multiple
- 11 interconnections.
- 12 Kansas City, as an example, is a split LATA,
- 13 has some service in Missouri and some in Kansas City
- 14 (sic). And within the Kansas City MTA, we have at a
- 15 minimum an interconnection -- a direct interconnection
- 16 with Southwestern Bell in both the Kansas side of the
- 17 LATA and the Missouri side of the LATA.
- 18 Q. Did Sprint PCS request the
- 19 interconnection --
- 20 A. Yes.
- 21 Q. -- agreement from Southwestern Bell?
- 22 A. Yes.
- 23 O. Southwestern Bell didn't request it from
- 24 you?
- 25 A. That is correct. 359

- 1 Q. Have you ever received a request from an
- 2 incumbent local exchange company to do an
- 3 interconnection agreement?
- 4 A. No.
- 5 Q. Do you have any other interconnection
- 6 agreements in Missouri with incumbent LECs besides
- 7 Southwestern Bell?
- 8 A. Yes, we do.
- 9 Q. Who?
- 10 A. I've identified these on page 1 of my
- 11 rebuttal testimony, so I'll just read from there.
- 12 It's on line 16 and 17 and 18.
- 13 It's Southwestern Bell, Sprint Missouri
- 14 Incorporated, GTE, New London Telephone Company,
- 15 Orchard Farm Telephone Company, Stoutline Telephone
- 16 Company and Peace Valley Telephone Company.
- 17 Q. Do you directly interconnect with Sprint
- 18 Missouri?
- 19 A. Yes.
- Q. Do you directly interconnect with GTE?
- 21 A. Do you know if they serve Columbia?
- Q. Yes, sir, they do.
- 23 A. If they serve Columbia, yes, sir, we are
- 24 directly interconnected with them.
- 25 MR. JOHNSON: I guess I shouldn't testify. 360

- 1 But it's my --
- 2 MR. LANE: Why stop now?
- 3 THE WITNESS: I guess I could have turned
- 4 and looked at the map.
- 5 BY MR. JOHNSON:
- 6 Q. If you would look at the map and Columbia is
- 7 red, that would indicate they do.
- 8 A. Yeah. Yes, we are connected -- direct
- 9 connected to GTE.
- 10 Q. Are you directly interconnected with
- 11 New London?
- 12 A. No.
- 13 Q. Orchard Farms?
- 14 A. No.
- 15 Q. Stoutland?
- 16 A. No.
- 17 Q. Peace Valley?
- 18 A. No.
- 19 Q. I was looking at some of these schedules
- 20 attached to your rebuttal testimony, Mr. Propst, and I
- was wanting to go to No. 7, Schedule 7.
- I think it's 7.
- I'm sorry.
- A. That's okay. I'm having a hard time finding
- 25 the numbers here.

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- 1 Q. Schedule 5, JP5, sir.
- 2 A. I have it.
- 3 Q. And this is a draft agreement; is that
- 4 correct?
- 5 A. Yes, sir.
- 6 Q. And this is an indirect interconnection
- 7 agreement draft?
- 8 A. Yes, sir.
- 9 Q. This is something that Sprint PCS has
- 10 drafted in-house?
- 11 A. Yes, sir.
- 12 Q. And is this something that you have proposed
- to some of the small companies?
- 14 A. Yes, sir.
- 15 Q. And as I understand it, this draft is for
- 16 reciprocal compensation over an indirect
- 17 interconnection?
- 18 A. It is to establish the business relationship
- 19 between us and the appropriate small ILEC to identify
- 20 the compensation requirements associated with indirect
- 21 interconnection.
- Q. When I look at page 9 of this draft
- 23 agreement, am I correct that Article 4 is entitled
- 24 transport and termination of traffic?
- 25 A. Yes, sir.

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- 1 Q. But then as I look at Section 4.3.1, I see
- 2 where it discusses termination but I don't see where
- it discusses transport at all? Do you see where it
- 4 does?
- 5 A. I -- when I look down at indirect
- 6 interconnection and in 4.4 it's talking about transit
- 7 charges. So it may not use the term "transport," but
- 8 by reference in this proposal it's identified as
- 9 transit.
- 10 Q. Okay. When I look at Index B, the rates and
- 11 charges, I only see a termination rate.
- 12 Is that all you see?
- 13 A. Yes, sir.
- 14 Q. The first letter that you sent to the small
- 15 companies -- or I believe it's the first letter is
- 16 that attached -- and I'm talking about the first
- 17 letter after you entered into the interconnection
- 18 agreement with Southwestern Bell.
- 19 Is that the letter you attached to
- 20 Schedule JP1?
- 21 A. This was the first letter that we sent to
- 22 all of the small ILECs in Missouri. Prior to this
- there was letters sent out to, I believe, nine
- 24 companies that were not part of the Mid-Missouri
- 25 Group. And so, therefore, they were not referenced in 363

- 1 this particular testimony.
- 2 Q. So even though you've just attached this
- 3 one letter to Mr. Stowell at MoKan Dial, this was
- 4 reflective of a more generic letter that was sent out
- 5 to more companies?
- 6 A. This particular letter with the exception of
- 7 the names was sent out to all identified small ILECs
- 8 in the state of Missouri.
- 9 Q. In the paragraph, the last paragraph on the
- 10 first page of this letter it says, Pursuant to our
- 11 agreements with Bell and GTE and our understanding of
- 12 the current requirements of the FCC, Sprint PCS must
- reach some form of agreement with MoKan Dial.
- 14 Where did you get that? I mean, was that
- something specifically that was in your
- interconnection agreement with Southwestern Bell?
- 17 A. Our interconnection agreement with
- 18 Southwestern Bell identifies the fact that transit
- 19 traffic is supported by that agreement. And again,
- 20 our understanding of -- from a business perspective of
- 21 the FCC rules say, yes, sir, there is specific
- 22 reference in our Southwestern Bell agreement to
- 23 address transit traffic.
- Q. And at the time you wrote this letter in
- November of 1997, when you used the word "must," did 364

- 1 you mean that you had to reach the agreement before
- 2 you sent traffic to them?
- 3 A. No.
- Q. In Sprint PCS's experience, what is the
- 5 ratio of calls that go from cell phone to landline as
- 6 compared to going from landline to cell phone?
- 7 A. The experience we have had is that that is a
- 8 market-by-market number. The most consistent
- 9 representation at this particular point in time is
- 10 that about 37 and a half percent landline originated
- and -- what does that leave, 62 and a half percent
- 12 wire-- wire-- wireless originated.
- 13 Q. Let me kind of change directions on you.
- 14 You might be able to teach me a few things here.
- 15 A. I'll try.
- 16 Q. I would appreciate that.
- 17 I'm talking about Sprint PCS's relationship
- 18 with its customers. When you sign someone up on a
- mobile phone, you're not required to let them choose
- 20 their primary interexchange carriers for interLATA and
- 21 intraLATA calls; is that correct?
- 22 A. That's correct, we are not.
- 23 O. So whereas my clients have to let people
- 24 pick an intraLATA toll carrier and an interLATA toll
- 25 carrier, your company is not -- as a wireless CMRS 365

- 1 provider is not required to do that?
- 2 A. We are not required to provide intra -- or
- 3 toll presubscription, that's correct.
- 4 Q. If you want to, can you?
- 5 A. Yes, sir.
- 6 Q. Does Sprint PCS provide that choice to their
- 7 customers?
- 8 A. No, sir.
- 9 Q. So for calls, toll calls that your customers
- 10 do make, who is their carrier?
- 11 A. Sprint PCS.
- 12 Q. And do you contract with any underlying
- 13 carriers to carry that toll?
- 14 A. Yes, sir.
- 15 Q. And who all do you contract with to carry
- 16 that?
- 17 A. I don't know. I'm not sure that that's
- 18 relevant.
- 19 Q. You're telling me you don't know?
- 20 A. I don't know. No, sir, I do not.
- 21 Q. Do you know if it's one carrier or more than
- 22 one?
- 23 A. I do not know.
- Q. Do you know if it's one of the major three
- 25 interexchange carriers in the country?

- 1 A. I do not know.
- Q. Do you know if it's an affiliate of Sprint
- 3 PCS?
- 4 A. I do not know.
- 5 Q. Okay. And it's my understanding from your
- 6 earlier testimony that at the time you completed your
- 7 interconnection agreement with Southwestern Bell and
- 8 had it approved, you had not been informed by
- 9 Southwestern Bell that they were going to be
- 10 responsible for terminating compensation because it
- originated in the small companies exchanges?
- 12 A. That is correct.
- 13 Q. Do you receive sufficient information from
- 14 Southwestern Bell on calls that they terminate to you
- that allows you to distinguish between interMTA calls
- and intraMTA calls, or do you totally rely on these
- 17 factors?
- 18 A. At this point in time, as I explained
- 19 earlier, we have to rely on the factors.
- 20 Q. Is Southwestern Bell telling you that
- 21 they're incapable of delivering to you the originating
- 22 NXX?
- 23 A. I don't -- I have not had that specific
- 24 statement made to me by Southwestern Bell, no, sir.
- 25 Q. If you knew the originating NXX, you would 367

- 1 be able to identify the originating exchange, would
- 2 you not?
- 3 A. That's correct.
- 4 Q. If you knew the originating exchange, you
- 5 would know whether or not that exchange was in the
- 6 same MTA as the call terminated or whether it was
- 7 outside of that MTA, would you not?
- 8 A. That's correct.
- 9 MR. JOHNSON: That's all of the questions I
- 10 have.
- 11 JUDGE HOPKINS: All right. Let's take about
- 12 a five-minute break here.
- 13 (A recess was taken.)
- 14 JUDGE HOPKINS: Okay. We're back on the
- 15 record. There are no questions from the Bench.
- 16 Redirect by Sprint?
- MS. GARDNER: Thank you.
- 18 REDIRECT EXAMINATION BY MS. GARDNER:
- 19 Q. Mr. Propst, I just have a couple of
- 20 questions. You went over with Mr. Johnson the
- 21 interconnection agreement that was attached as -- I
- think it was JP5. Yeah, JP5.
- Do you recall that?
- A. Yes, ma'am.
- 25 Q. Is that an executed interconnection 368

- agreement or is it a sample interconnection agreement
- 2 or what is that?
- 3 A. This was a draft agreement that was designed
- 4 to get discussions started between us and the
- 5 telephone companies to establish the appropriate
- 6 business arrangements.
- 7 Q. And Appendix B to that agreement, is that a
- 8 completed Appendix B or is that just a sample?
- 9 A. It's just a sample.
- 10 Q. So if you actually entered into negotiations
- and came to terms with different services and
- 12 different rates, would you expect them to be listed
- 13 there?
- 14 A. Yes, I would.
- 15 Q. Okay. You discussed with Mr. England, I
- believe, the primary issue at the FCC, and could you
- 17 tell me what you believe the issues are at FCC in the
- 18 informal complaint?
- 19 A. The primary issue is to clarify the
- 20 responsibilities associated with originating and
- 21 terminating traffic by indirect interconnection,
- 22 responsibilities for the originating company, the
- terminating company and the transit provider.
- Q. So it goes both directions?
- 25 A. Yes, absolutely. 369

- 1 Q. And then lastly you discussed with
- Mr. Johnson the concept of interLATA and intraLATA.
- 3 Does that concept mean anything in the wireless
- 4 environment?
- 5 A. No, it does not. Our marketing plans and
- 6 structure is based on the MTA structure. And so,
- 7 therefore, when we put our marketing plans together
- 8 and address the marketing decisions that need to be
- 9 made based on the MTA and we do not from a marketing
- 10 perspective pay any attention to the LATAs.
- 11 We do, unfortunately, have to pay attention
- 12 to the LATAs from a network topology standpoint of how
- 13 we design and build our network. But it does not
- enter into the end user customer product that is
- 15 marketed.
- 16 Q. For that matter, is toll the same in the
- 17 wireless environment as the landline environment?
- 18 A. My definition of toll -- and I believe it's
- 19 what we look at it in the wireless environment also,
- is that, you know, that is what the end user ends up
- 21 paying for the specific call.
- 22 So my answer to your question would be, it
- is probably not the same in the wireless environment
- as it's viewed in the landline environment.
- 25 MS. GARDNER: Thank you. That's all I have. 370

- 1 JUDGE HOPKINS: May this witness be excused?
- 2 You may step down.
- 3 THE WITNESS: Thank you.
- 4 JUDGE HOPKINS: Southwestern Bell Telephone
- 5 case. Ms. Hollingsworth.
- Raise your right hand and be sworn.
- 7 (Witness sworn/affirmed.)
- JUDGE HOPKINS: Miss Hollingsworth, please
- 9 be seated and spell your first and last name for the
- 10 reporter.
- 11 THE WITNESS: Sure. It's D-e-b-r-a,
- Hollingsworth, H-o-l-l-i-n-g-s-w-o-r-t-h.
- JUDGE HOPKINS: Mr. Lane?
- 14 DEBRA HOLLINGSWORTH testified as follows:
- 15 DIRECT EXAMINATION BY MR. LANE:
- Q. Would you state by whom you're employed and
- in what capacity, Ms. Hollingsworth?
- 18 A. I'm employed by Southwestern Bell Telephone
- 19 Company as area manager rate administration.
- Q. And where are you located?
- 21 A. One Bell Center, Room 36Q4, St. Louis,
- 22 Missouri, 63101.
- 23 O. And, Ms. Hollingsworth, did you prepare
- 24 rebuttal testimony that has been prefiled in this case
- 25 and has been marked in this proceeding as Exhibit 11?

- 1 A. Yes, I did.
- Q. And do you have any changes to make to that
- 3 testimony?
- 4 A. No, I do not.
- 5 Q. If I were to ask you the same questions as
- 6 are contained in the rebuttal testimony, would your
- 7 answers be the same?
- 8 A. Yes, they would.
- 9 Q. And are they true and correct to the best of
- 10 your knowledge and belief?
- 11 A. Yes.
- 12 MR. LANE: Your Honor, we offer Exhibit 11
- and tender Ms. Hollingsworth for cross-examination.
- JUDGE HOPKINS: Does anyone have any
- objection to Exhibit No. 11, Debra Hollingsworth's
- 16 rebuttal testimony, being entered in evidence?
- 17 (No response.)
- 18 JUDGE HOPKINS: Hearing no objection, I will
- 19 receive that into evidence.
- 20 (EXHIBIT NO. 11 WAS RECEIVED INTO EVIDENCE.)
- JUDGE HOPKINS: Cross-examination?
- 22 Staff would go first.
- MR. POSTON: No questions.
- JUDGE HOPKINS: AT&T?
- 25 MR. DeFORD: No questions. Thank you. 372

- 1 JUDGE HOPKINS: Southwestern Bell Wireless?
- MS. FISCHER: No questions.
- JUDGE HOPKINS: Sprint?
- 4 MR. LANE: No questions.
- JUDGE HOPKINS: OPC?
- 6 MR. DANDINO: Yes, your Honor. Thank you.
- 7 CROSS-EXAMINATION BY MR. DANDINO:
- 8 Q. Good afternoon, Ms. Hollingsworth.
- 9 A. Good afternoon.
- 10 Q. On page 6 of your rebuttal testimony there's
- 11 a chart, I guess, at 12 of wireless companies. Are
- 12 these all of the wireless companies that Southwestern
- 13 Bell has interconnection agreements with in the state
- of Missouri?
- 15 A. Yes, sir.
- 16 Q. Now, how many of those did Southwestern Bell
- initiate the negotiations?
- 18 A. None of them. They negotiated them. They
- 19 came to us.
- 20 Q. Okay. And do you know how many
- 21 interconnection agreements Southwestern Bell has with
- 22 CLECs in the state of Missouri?
- 23 A. No, I don't know that number right off the
- top of my head. But I know the Missouri Public
- 25 Service Commission has all of those listed on their 373

- 1 web site. I would say it's probably, if I had to take
- 2 a good guess, around 100.
- Q. Okay.
- 4 A. Uh-huh.
- 5 Q. And do you know how many of those cases or
- 6 do you know -- how many of those cases do you know if
- 7 Southwestern Bell initiated the negotiations for those
- 8 interconnection agreements?
- 9 A. I'm not familiar with that, but I believe
- 10 probably the CLEC came to us to negotiate an
- interconnection agreement in most of those cases.
- 12 Q. Okay. And Southwestern Bell doesn't have an
- obligation to go out and start the negotiations for
- interconnection agreements; is that right?
- 15 A. You know, I don't think we have that
- obligation necessarily, but I think we could possibly.
- 17 Under the Act if that is something we wanted to do, we
- 18 could possibly go out and ask for interconnection.
- 19 Q. Sure.
- Now, if you would ask a wireless company to
- 21 enter into an interconnection agreement such as, well,
- 22 AT&T Wireless and they said they refused to negotiate,
- what would be your remedies?
- 24 A. I believe we could come before the
- 25 Commission and file a petition for arbitration.

- 1 Q. And the Commission -- okay. Is Southwestern
- 2 Bell making any effort to, let's say, recruit other
- 3 wireless companies or CLECs to enter into
- 4 interconnection agreements with them?
- 5 A. Not that I'm aware of, but that's not an
- 6 area I necessarily deal in. So not that I'm aware of.
- 7 Q. You're not shouting from any mountain tops?
- 8 A. Not that I'm aware of.
- 9 MR. DANDINO: That's all I have, your Honor.
- 10 Thank you.
- 11 THE WITNESS: Thank you.
- JUDGE HOPKINS: STCG?
- MR. ENGLAND: Thank you.
- 14 CROSS-EXAMINATION BY MR. ENGLAND:
- Q. Good afternoon, Ms. Hollingsworth.
- 16 A. Good afternoon.
- 17 Q. We meet again.
- 18 A. Yeah.
- 19 Q. I want to ask you some questions about your
- 20 tariff, but before we do that I want to hopefully get
- some answers that I think maybe we can agree on.
- 22 A. Okay.
- Q. We'll see.
- A. All right.
- Q. Would you agree with me that at least that 375

- 1 it's your position that intrastate access charges do
- 2 not apply to wireless-originated traffic terminated
- 3 within -- originated and terminated within an MTA?
- 4 A. Yes. I would agree with that.
- 5 Q. And conversely, or maybe the next question
- 6 would be, would you agree with me that access charges
- 7 would apply where the call is interMTA?
- 8 A. Yes.
- 9 Q. Okay. Now, do you have a copy of that
- 10 tariff that I put into the record --
- 11 A. Yes.
- 12 O. -- Exhibit 16?
- Do you have that, Ms. Hollingsworth?
- 14 A. Yes, I do.
- 15 Q. Am I correct in understanding that your
- 16 rates for -- and we're talking about the tariff?
- 17 A. The wireless tariff. Right?
- 18 Q. The wireless tariff.
- 19 A. Okay.
- 20 Q. -- for terminating wireless-originated
- 21 traffic within a local calling scope are set forth, I
- 22 believe, in sheet 1602 and 1603?
- 23 A. That's correct.
- Q. And the rates for terminating, again,
- 25 wireless-originated traffic outside a local calling 376

- 1 scope are those set forth on 1603?
- 2 A. That's correct.
- 3 Q. And I'm also correct in understanding that
- 4 your outside the local calling scope rates are
- 5 basically identical to your access rates?
- 6 A. Um, yes. These are rates that are wireless
- 7 interconnection service tariff rates, but they do
- 8 correspond to, I believe, the tariff that you pulled
- 9 out, this access tariff.
- 10 Q. Okay. Now, the question I had for
- 11 Mr. Clark, and maybe you can clear up for me is, how
- do you define local calling scope in your wireless
- interconnection tariff?
- 14 A. I believe it's -- let me find the page and
- 15 I'll read it here.
- I believe it's on sheet 9, 4.2, calling
- 17 scope and rate center.
- 18 Q. Hold on just a second.
- 19 A. Sure.
- O. Give me a few seconds.
- 21 Okay. I'm with you. Thank you.
- 22 A. It's defined here and it's defined based
- 23 upon the type of interconnection that is purchased out
- of this tariff. If it's a Type 2A, it requires the
- 25 carrier to designate an end office to determine the 377

- tandem interconnection office, the local calling scope
- 2 and rate center.
- 3 The carrier may only have one rate center
- 4 designated per tandem office. These types of
- 5 interconnections are available only when the following
- 6 conditions are met. And it has the designated end
- 7 office is subtending an office of the tandem and the
- 8 designated end office is within the wireless carrier
- 9 service area of that carrier system.
- 10 Type 1, Type 2B and line-side
- 11 interconnections may only be to end offices that serve
- telephone subscribers within the wireless carrier
- 13 service area of the carrier system. Local terminating
- 14 usage rates will apply based on the point of
- interconnection where the call is delivered to
- 16 Southwestern Bell.
- 17 Q. Okay. And maybe we need to take these types
- of interconnections individually, beginning, I
- 19 believe, with Type A. I think you and I had a lengthy
- 20 discussion about these interconnections in another
- 21 proceeding. But correct me if I'm wrong, my
- 22 understanding with the Type 2A interconnection under
- 23 the tariff --
- A. Uh-huh.
- 25 Q. -- is that the wireless company gets to 378

- designate one end office subtend-- that they connect
- 2 at the tandem but they can designate one exchange or
- 3 end office off of that tandem as the local calling
- 4 scope for purposes of their interconnection. Correct?
- 5 A. Right. The rate center.
- 6 Q. Right. Now sticking with the 2A, if they
- 7 were to deliver traffic to you at the tandem destined
- 8 for one of the other offices other than the designated
- 9 office -- are you with me?
- 10 A. Right. Other than the office they selected?
- 11 O. Correct.
- 12 Would that be within the local calling scope
- or outside of the local calling scope?
- 14 A. Outside of the local calling scope.
- 15 Q. And then the outside the local calling scope
- 16 terminating rates would apply?
- 17 A. Right.
- 18 Q. Okay. Making it a little more specific, in
- 19 the St. Louis LATA -- I assume that there's a tandem
- in St. Louis?
- 21 A. Right.
- 22 Q. -- a wireless carrier would designate
- one of the, I quess, end offices or exchanges off of
- 24 St. Louis as its local calling scope?
- A. Uh-huh.

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- 1 Q. Do you know what would be an appropriate one
- for them to designate? One with a lot of --
- 3 A. Let's say, like, maybe Kirkwood.
- 4 Q. So they would designate Kirkwood as their
- 5 local calling area. But if they delivered a call to
- 6 you via that 2A in St. Louis but the call actually
- 7 went to -- let me find another one of your exchanges,
- 8 Fenton -- and I'm assuming Fenton homes are on that
- 9 tandem as well?
- 10 A. I would guess. I'm not certain.
- 11 Q. Well, that's my point. I was trying to
- 12 pick another office off of that tandem -- they would
- 13 be assessed the outside the local calling scope
- 14 terminating rates. Correct?
- 15 A. Rights.
- Q. Okay. Even though Fenton is within the MTA?
- 17 A. That's right.
- 18 Q. Okay. So the local calling scope is defined
- 19 by your wireless interconnection tariff as much
- 20 narrower than an MTA?
- 21 A. That's right.
- 22 Q. Okay.
- 23 A. And the reason that that is, this tariff and
- 24 the rates and charges that are in here were negotiated
- with wireless carriers in the late '80s and that's

- 1 what the rates were agreed upon by the wireless
- 2 carriers and Southwestern Bell. And so then we came
- 3 and put this into a tariff at that time. So that's
- 4 why that arrangement exists today.
- 5 It was negotiated with the carriers. These
- 6 rates were agreed upon and they were formalized after
- 7 that negotiation period in a wireless carrier
- 8 interconnection service tariff.
- 9 Q. Okay. Is it fair to say that over time as
- 10 your intrastate access rates have changed, you have
- 11 correspondingly changed your outside the calling scope
- 12 local calling scope rates for purposes of the wireless
- interconnection tariff?
- 14 A. You know, I'd have to go back and look at
- 15 what we filed in the past to see what has happened.
- 16 Um, I know -- let me look on here and see whether this
- 17 page was changed.
- 18 Well, some things on this page were changed
- in '98 but that particular section was not. So I'd
- 20 have to go back and see.
- 21 Q. Okay. Regardless of whether this was agreed
- 22 to by the wireless industry or not, am I correct in
- 23 summarizing or concluding that at least for purposes
- of wireless interconnection pursuant to your tariff,
- 25 calls terminated by a wireless carrier outside the

- local calling scope as defined by the tariff but
- within the MTA are, in fact, being charged intrastate
- 3 access rates?
- 4 A. No, I would disagree. These rates that are
- 5 in here are wireless carrier interconnection service
- 6 rates that were negotiated with wireless carriers.
- 7 Q. Okay. They are also identical to your
- 8 intrastate access rates, are they not?
- 9 A. They are.
- 10 Q. Okay. Would you have an objection to the
- 11 Mid-Missouri Group filing a tariff that instead of
- saying that their access rates apply to wireless
- 13 traffic terminating in their exchanges that comes from
- 14 your -- that we just set out the rates and we mirror
- or mimic our intrastate access rates?
- 16 A. If you sat down and talked to the wireless
- 17 carriers and negotiated and that's what you agreed
- 18 upon, I would think you could file a tariff like that
- or at least have agreements with those wireless
- 20 carriers if they agreed upon those rates.
- 21 Q. And it's your belief that these rates
- 22 contained in this March 15, 1998 tariff, these
- 23 specific rates were negotiated with wireless carriers?
- 24 A. Yes.
- 25 Q. When did those negotiations take place? 382

- 1 A. Um, I believe in the late '80s.
- 2 Q. Surely the rates have changed since then,
- 3 have they not?
- 4 A. You know, I'd have to go back and check the
- 5 sheets. They could have. I don't know.
- 6 Q. Your access rates have changed since that
- 7 time, haven't they?
- 8 A. Um, it depends on when this tariff was
- 9 filed. I know that some access rates changed in '89,
- 10 and -- I don't know. I believe this tariff was filed
- 11 probably early '90.
- 12 O. Well, it's more than mere coincidence that
- the rates here are identical to your access rates.
- Would you not agree with that?
- 15 A. Well, I would think that was something that
- we talked about when we were in those negotiations and
- 17 we looked at rates and this is what we agreed upon.
- 18 Q. Okay. Let me switch gears on you for a
- 19 minute, please.
- 20 A. Okay.
- 21 Q. Is Southwestern Bell Telephone Company
- 22 compensating any wireless carrier for one-plus traffic
- 23 originated in secondary carrier exchanges under the
- 24 primary toll carrier plan and for which SWBT is the
- 25 PTC and those calls -- I'm assuming those calls 383

- 1 terminate to the wireless carrier?
- 2 A. Okay. You're -- let me rephrase this and
- 3 see if I've got it.
- 4 Q. It was a little awkward.
- 5 A. That's all right. You're wanting to know if
- 6 we're compensating a wireless carrier for calls that
- 7 originate, say, in an independent company exchange
- 8 where we were or are right now a PTC?
- 9 Q. Correct.
- 10 A. Yes. We believe we are.
- 11 Q. So contrary to the testimony we've heard
- 12 earlier today from at least from two wireless
- 13 witnesses, you believe you are compensating them for
- 14 that traffic?
- 15 A. Yes.
- 16 Q. What are you paying them, do you know?
- 17 A. No, I don't right off the top of my head. I
- 18 don't know.
- 19 Q. I mean, when I say pay, do you know if it's
- 20 access charges --
- 21 A. Oh, no.
- 22 Q. -- or is it local compensation or --
- 23 A. It would be a rate that we agreed upon, a
- 24 local compensation rate --
- 25 Q. Okay.

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- 1 A. -- or a factor. One of the two. And I
- 2 would think it would depend upon which interconnection
- 3 agreement we looked at.
- 4 Q. Okay. So you believe you were acting
- 5 consistent with representations made by Ms. Dunlop in
- 6 that letter --
- 7 A. Yes.
- 8 Q. -- that's attached to Mr. Schoonmaker's
- 9 testimony?
- 10 A. Yes, sir, I do.
- 11 Q. Now I want to talk about the period of time
- when you exit markets as the PTC, which I understand
- if you haven't done already, you will by October 20th?
- 14 A. Correct.
- 15 Q. And in those secondary carrier exchanges, I
- 16 want you to assume that the secondary carriers have
- 17 remained as only access providers, not toll providers.
- 18 They've implemented intraLATA presubscription and
- 19 presumably carriers have come and participated and
- 20 customers have chosen their one-plus intraLATA
- 21 carrier.
- 22 A. Okay.
- 23 Q. Can you assume that scenario?
- A. Sure.
- Q. Would it be your opinion that the secondary 385

- 1 carrier, the small local exchange company, would be
- 2 responsible for paying terminating compensation on
- 3 one-plus calls that originated in their exchange,
- 4 carried by an IXC and delivered to a wireless carrier,
- 5 say, within the MTA in St. Louis?
- 6 A. No. I believe the IXC would be.
- 7 Q. Okay. And maybe that gets me to my next
- 8 question: If, for example, a customer in one of your
- 9 exchanges -- where I understand you have now
- implemented intraLATA presubscription?
- 11 A. Yes, sir.
- 12 O. -- has chosen MCI as their intraLATA
- one-plus carrier, and they make a one-plus call to
- 14 a wireless carrier customer in St. Louis and that's
- within the MTA, is it your understanding you're
- obliged to be -- or you're responsible for the
- 17 reciprocal compensation of the wireless carrier on
- that call or it's the IXC that is responsible?
- 19 A. I believe it's the IXC, because once that
- 20 call is carried by the IXC, they would directly
- 21 terminate it to the wireless carrier. We would never
- 22 see that call.
- 23 O. Okay. To you it's not your call, is it?
- 24 A. No.
- 25 Q. Is that example that we've just been 386

- 1 talking about specifically addressed in any of your
- interconnection agreements?
- 3 A. Not that I'm aware of.
- 4 Q. Has it come up in any discussions with
- 5 wireless carriers?
- 6 A. Not that I'm aware of. The only thing I
- 7 know that is addressed in one of our interconnection
- 8 agreements is the PTC issue that we talked about
- 9 earlier.
- 10 Q. And you believe you are compensating for
- 11 those calls for so long as you are the PTC?
- 12 A. Yes.
- 13 Q. If you know, if an IXC delivers traffic to
- 14 Southwestern Bell at its tandem and some of that
- 15 traffic is intraMTA wireless-originated traffic, do
- 16 you, Southwestern Bell, treat that traffic differently
- than any other exchange access traffic?
- 18 A. Okay. Give me that scenario again too.
- 19 Q. Sure. If an IXC delivers traffic to your
- 20 tandem and a portion of that traffic that they're
- 21 delivering to you is wireless-originated intraMTA
- 22 traffic, do you treat that traffic any differently
- from the other what I'll call typical interexchange
- 24 traffic that you get from the IXC?
- 25 A. No. Because it was an IXC that carried the 387

- 1 call.
- 2 Q. So even if that wireless-originated call was
- 3 within the MTA, when it's delivered to you by an IXC,
- 4 you believe access charges apply?
- 5 A. I believe that's what is happening.
- 6 Q. That wouldn't be any different if that IXC
- 7 were delivering traffic to a small company, would it?
- 8 A. No.
- 9 Q. And who pays you your access on that
- 10 traffic, the IXC who delivered it to you at the tandem
- 11 or the wireless carrier who gave it to the IXC in the
- 12 first place?
- 13 A. I would say the IXC pays us tandem
- 14 switching.
- 15 Q. Does Southwestern Bell have at this point in
- time any indirect interconnection agreements with any
- 17 wireless carrier?
- 18 A. Not that I'm aware of.
- 19 Q. Let me give you a hypothetical then. Let's
- 20 assume a wireless carrier decides to interconnect
- 21 directly with Fidelity Telephone Company in Sullivan,
- 22 Missouri.
- 23 A. Okay.
- Q. And Fidelity is a PTC today, a toll
- 25 provider, has its own facilities to some degree. And 388

- 1 Fidelity transits that call to you for termination,
- 2 absent an interconnection agreement or reciprocal
- 3 compensation agreement with the wireless carrier, what
- 4 do you think you're entitled to in the way of
- 5 compensation when Fidelity delivers that call to you
- 6 for termination?
- 7 A. I would think we would have to go back to
- 8 whatever wireless carrier originated that call, and
- 9 perhaps Fidelity could give us some information and
- 10 let us know what that was and we could go back to them
- 11 and ask them for termination.
- 12 Q. Okay. And I want you to assume that it's an
- intraMTA call for purposes of my question.
- 14 A. Okay.
- 15 Q. What type of compensation do you think
- 16 you're entitled to from the wireless carrier once you
- 17 sit down and negotiate with them?
- 18 A. Probably, um, close to one of the scenarios
- 19 that Mr. Clark laid out, one of the terminating rates.
- 20 Probably something close to what we have negotiated
- 21 with other carriers in our -- in our interconnection
- 22 agreement.
- 23 O. Okay. I guess I refer to that as local
- 24 compensation or local-type compensation as opposed to
- 25 access compensation. Is that what you're saying? 389

- 1 A. Right. It wouldn't be access.
- 2 Q. Do you know if MTA or the concept of MTAs
- 3 existed prior to the Telecommunications Act of 1996?
- 4 A. Let me look.
- 5 MR. ENGLAND: That's okay,
- 6 Ms. Hollingsworth. It's not that important. I
- 7 appreciate it.
- I have no other questions. Thank you.
- 9 THE WITNESS: Yes.
- JUDGE HOPKINS: MMG?
- MR. JOHNSON: Thank you, your Honor.
- 12 CROSS-EXAMINATION BY MR. JOHNSON:
- Q. Ms. Hollingsworth, in this case we
- 14 CLECs -- I'm sorry -- the wireless providers have
- 15 stated their position that it would be inappropriate
- for any company to charge access on an intraMTA call?
- 17 A. Yes.
- 18 Q. And you guys have agreed with that?
- 19 A. Yes.
- 20 Q. But the Exhibit No. 16, the Southwestern
- 21 Bell's wireless interconnection tariff, Sheet No.
- 22 16.03, the fourth revised sheet, that was filed on
- 23 February 13, 1998.
- 24 A. Um --

- 1 A. Well, I believe what it looks like to me on
- this sheet, what was changed and filed on that day was
- 3 Section 7.2, there at the bottom, was talking about
- 4 facility terminations Type 2B service. That was filed
- on February 13, '98.
- 6 Q. That date is about two years after the
- 7 Telecommunications Act of '96 was passed?
- 8 A. That's correct.
- 9 Q. And even two years after that you were
- 10 filing a tariff that defined the local calling scope
- as something other than the MTA, were you not?
- 12 A. That particular -- outside the local calling
- 13 scope and those rates, those had been established back
- 14 through negotiations from the late '80s and put into
- our tariff, I believe, in the early '90s. So . . .
- 16 Q. But I thought you just agreed with
- 17 Mr. England that the local calling scope that is
- 18 contained in this tariff is not the same thing as the
- 19 metropolitan trading area?
- 20 A. Right, it is not.
- Q. And that these rates, although they're
- 22 not called access, they are still Southwestern Bell
- 23 switched-access rates?
- A. On this particular page there are wireless
- 25 carrier interconnection service rates, but they do 391

- 1 correspond with what is in our access tariff.
- 2 Q. Do you recall what month it was when
- 3 Southwestern Bell and the small companies first got
- 4 the CTUSR process up and going on a routine monthly
- 5 basis?
- 6 A. I remember we brought the CTUSR to the
- 7 hearing in October of 1997, and that was actual data
- 8 that we had collected, I believe, from July and
- 9 August. And we all looked at that and talked about
- 10 the process and what we needed and what would work,
- 11 and I believe that was kind of the first one, if you
- 12 will. And then after that, you probably started
- getting them about, I would guess, toward the end of
- each month, you would get a CTUSR right around the end
- of the month.
- 16 Q. Do you recall that that started happening on
- a regular monthly basis in the summer of 1998?
- 18 A. No. I would have thought earlier. Probably
- 19 late '97, early '98.
- 20 Q. Okay.
- 21 As I understand from the questions and
- 22 answers that have circulated since the CTUSRs have
- 23 been delivered, that there are some wireless carriers
- 24 who interconnect and deliver traffic to Southwestern
- 25 Bell pursuant to the interconnection agreement that 392

- don't just terminate traffic that they originate but
- they may also be terminating traffic that other
- 3 wireless carriers originate; is that correct?
- 4 A. You mean, like, in a resale situation they
- 5 may contract with another --
- 6 Q. Yes, ma'am.
- 7 A. Right. I believe that has happened.
- 8 O. And is it correct that Southwestern Bell
- 9 Wireless is one of the companies that does terminate
- 10 other carriers' traffic besides its own?
- 11 A. You know, I'm not totally familiar with
- 12 that, if that is one of the companies, but I know that
- does occur.
- 14 Q. When that happens -- and let's suppose for
- sake of discussions Southwestern Bell Wireless
- 16 terminates traffic for AllTel Mobile?
- 17 A. Okay.
- 18 Q. Under the terms of your interconnection
- 19 agreement, who pays Southwestern Bell for the AllTel
- 20 Mobile originated traffic? Is it Southwestern Bell
- 21 Wireless or is it AllTel Mobile?
- 22 A. I believe it would be Southwestern Bell
- 23 Wireless.
- 24 Q. And do you know how Southwestern Bell
- 25 Wireless would, in turn, charge AllTel Mobile for 393

- 1 handling that traffic and delivering it to you for
- 2 termination?
- 3 A. No. That would be between wireless and
- 4 AllTel. They would negotiate and work that out.
- 5 Q. Okay. For that traffic that one
- 6 wireless carrier delivers to you on behalf of
- 7 another wireless carrier, do you have a way at the
- 8 point of entry into Southwestern Bell's system of
- 9 facilities of distinguishing between Southwestern
- 10 Bell Wireless-originated minutes and an AllTel
- 11 Mobile-originated minute?
- 12 A. Let me flip over to a copy of the CTUSR I
- 13 have. I believe it shows the originating carrier.
- 14 And I believe in the example you're giving it would
- show up probably as Southwestern Bell Wireless since
- 16 they were the one actually delivering the traffic to
- 17 us.
- 18 Q. I know that you show it to us as all being
- 19 Southwestern Bell Wireless.
- 20 A. Right.
- Q. But my question to you is, is Southwestern
- 22 Bell capable of distinguishing how many minutes are
- 23 Southwestern Bell Wireless originated as opposed to
- how many AllTel Mobile originated?
- 25 A. No. Because we -- we wouldn't know about 394

- 1 their negotiation or their agreement. That would be
- 2 between those two companies. I don't believe we would
- 3 have that information. We would just know that
- 4 wireless terminated or transited our network and
- 5 terminated it somewhere else or terminated it on our
- 6 network.
- 7 Q. In that situation, those wireless carriers
- 8 don't deliver to you an originating carrier number, an
- 9 OCN?
- 10 A. No. I believe what they give us is a CIC
- 11 code and the name of the company and the name of the
- 12 company, the name of the carrier. So in this case it
- would show up as Southwestern Bell Wireless.
- 14 Q. And the CIC code might be the name of the
- 15 carrier that delivered it to you as opposed to the CIC
- 16 code for the name of the carrier who originated the
- 17 minute?
- 18 A. It could be.
- 19 Q. Okay. I'm going to come downstream now to
- 20 after that traffic, the cellular-originated traffic,
- 21 enters Bell's network, you charge a different charge
- 22 to the wireless carrier for terminating a call to one
- of your own landline customers than you charge for
- transiting the call to one of the small company end
- offices; is that right?

- 1 A. Right. We have a transiting charge that is
- 2 in our interconnection agreements and our tariff that
- 3 is charged to a company that just transits our network
- 4 and terminates the call elsewhere.
- 5 Q. And so you do -- Southwestern Bell does have
- 6 to be able to distinguish between a minute that is
- 7 destined to terminate for one of your customers as
- 8 opposed to a minute that is destined to terminate for
- 9 a Mid-Missouri Group customer?
- 10 A. Differentiate? What do you mean?
- 11 Q. You said you charge a different rate for the
- 12 different minutes.
- 13 A. If it's transiting or terminating?
- Q. Yes, ma'am.
- 15 A. Right.
- 16 Q. You do have a different rate for transiting
- and a different rate for terminating?
- 18 A. That's right.
- 19 Q. So in order to know how to correctly charge
- 20 the wireless carrier, you have to be able to
- 21 distinguish those two different types of minutes?
- 22 A. That's true.
- 23 Q. So I imagine that you -- somehow when you
- 24 record the calls that are coming into your network,
- 25 you distinguish between a terminating NXX that is 396

- 1 assigned to a small company as opposed to one of
- Southwestern Bell's own terminating NXXs?
- A. Possibly. I'm not in the -- the billing and
- 4 records process, but I'm sure there is something like
- 5 that set up.
- 6 Q. But as I understood the earlier testimony,
- 7 Southwestern Bell, you do this recording yourself; is
- 8 that correct?
- 9 A. Right. Through CABS for originating traffic
- 10 from a wireless carrier through our network.
- 11 Q. You don't rely on what the wireless carrier
- 12 tells you about the destination of the traffic for
- purposes of billing that wireless carrier, do you?
- 14 A. Not that I know of, but again, I'm not the
- 15 billing expert person.
- Q. What about for CLECs? Is the process
- 17 basically the same?
- 18 Are you charging CLECs different for a
- 19 transiting minute than you are charging them for a
- 20 terminating minute?
- 21 A. Probably so. We'd have to look at the
- interconnection agreements and see in each company's
- 23 case what they're being charged. And in that case, if
- they send traffic to us, you know, we've talked to
- 25 them about records and if they're the originating

- 1 carrier and they're going to send traffic to us, we
- 2 rely on them to send us that information.
- 3 We don't have it otherwise. If they don't
- 4 send it to us, we don't have it.
- 5 Q. Do you receive -- I know you have
- 6 interconnection agreements with the CLECs for local --
- 7 traffic that you two define as local in your
- 8 interconnection agreement process.
- 9 A. Right.
- 10 Q. Do those agreements also cover what I think
- 11 yesterday we referred to as CLEC toll?
- 12 A. You know, I don't know. I'd have to look at
- 13 those agreements and see. I'm not certain that they
- 14 do. I'd have to check it out.
- 15 Q. Do you know whether or not in those
- 16 agreements that you do provide them a transiting
- 17 function for CLEC toll that is destined for small
- 18 company exchanges?
- 19 A. Not really. I'd have to look at those
- 20 agreements.
- 21 Q. On the CLEC agreements for CLEC toll that
- terminates to a Southwestern Bell customer, do you
- charge them access?
- 24 A. I'm not certain about that.
- 25 Q. I was, in looking at your rebuttal 398

- testimony, Ms. Hollingsworth, page -- I think it's
- 2 page 8, in that last question there, they ask -- the
- 3 question was whether you were aware of any wireless
- 4 carriers that have contacted the MMG companies
- 5 regarding interconnection, but your answer was framed
- 6 in terms of they requested to discuss terminating
- 7 arrangements.
- 8 In your mind were you asking (sic) the
- 9 question asked, is there a difference between an
- 10 interconnection arrangement and a terminating
- 11 arrangement?
- 12 A. Let me look here. I was looking at the
- 13 various correspondence that the wireless carriers have
- 14 sent. Let's see what they say.
- I believe in the letters that I looked at,
- it did talk about interconnection and terminating
- 17 arrangements, terminating compensation, so I guess
- 18 kind of one and the same is what I was referring to
- 19 here.
- 20 Q. Well, I think part of the confusion may stem
- 21 from the Act itself. In your mind if we talk about
- interconnection agreement, termination, reciprocal
- 23 compensation, are we talking about the same thing?
- A. Uh-huh.
- 25 Q. Okay. Now, does Southwestern Bell have any 399

- 1 reciprocal compensation arrangements that don't
- 2 involve a direct connection with the requesting
- 3 carrier?
- 4 A. Not that I'm aware of.
- 5 Q. On page 9 of your rebuttal testimony, you
- 6 reference your interconnection agreement with AT&T,
- 7 that says that AT&T will not send to Southwestern Bell
- 8 local traffic --
- 9 A. Uh-huh.
- 10 Q. -- that is destined for the network of a
- 11 third party unless AT&T has the authority to exchange
- 12 traffic with that party?
- 13 A. Yes.
- 14 Q. Does Southwestern Bell do anything to
- 15 enforce or make sure that AT&T honors a commitment
- 16 like that?
- 17 A. Well, we certainly put this language in our
- 18 interconnection agreement and this -- in fact, that
- 19 particular interconnection agreement, you know, was --
- there was a hearing before the Commission on that.
- 21 So I think that that's a lot of enforcement
- 22 right there that it's in the interconnection agreement
- and it was stated before the Commission. But other
- 24 than that, I am -- you know, it's between us and AT&T
- and we've talked about what needs to be done.

- 1 And I think they understand that and they
- 2 know what their obligation is. And then it's up to
- 3 them to negotiate with the other independent local
- 4 exchange companies however they see fit. That
- 5 wouldn't involve us.
- 6 Q. But after you put this in the agreement
- 7 and after it's approved, have you done anything
- 8 independent about that to make sure that they're
- 9 living up to that commitment?
- 10 A. No. We believe they would live up to that
- 11 commitment.
- 12 Q. I was noticing somewhere else that in your
- interconnection agreement with Sprint Spectrum or
- 14 Sprint PCS -- oh, where is that?
- Well, that's all right. I'll withdraw the
- 16 question.
- 17 On page 11 of your testimony,
- 18 Ms. Hollingsworth, you make the statement at line 23
- 19 that the Commission in TT-97-524 and TO-99-254 has
- 20 reaffirmed a standard industry practice under which
- 21 the originating carrier is responsible for
- 22 compensating all other carriers?
- 23 A. Uh-huh.
- Q. Okay. Has that always been the standard
- 25 industry practice in the interLATA toll market in 401

- 1 Missouri?
- 2 A. Well, I'm not certain about that, but I do
- 3 know in both of these cases it was reaffirmed that the
- 4 originating carrier is responsible for compensating
- 5 all other carriers for the use of the facilities.
- 6 Q. When you use the words "standard industry
- 7 practice," what were you attempting to mean or to
- 8 suggest there?
- 9 When you talk about the industry, are we
- 10 talking about the interstate as well as the intrastate
- 11 industry?
- 12 A. No. I was talking about what we're talking
- about here, the wireless. Well, in Missouri.
- 14 Q. Okay. So when you were talking about the
- industry, you were only discussing at that point in
- 16 your testimony the exchange of traffic between
- 17 wireless and wire line industries?
- 18 A. Well, I was looking at both the order in
- 19 97-524 and the order in 99-254 and what the Commission
- 20 said in those orders.
- 21 Q. Okay. Now, TT-97-524, what case was that?
- 22 A. That was the wireless service
- 23 interconnection tariff case.
- 24 Q. And TO-99-254, which case was that?
- 25 A. That was, I believe, PTC. 402

- Q. Okay. So TO-99-254 was the PTC plan case?
- 2 A. Right.
- 3 Q. Well, the PTC plan has got about seven days
- 4 to go --
- 5 A. Right.
- 6 Q. -- in some exchanges?
- 7 A. Right.
- 8 Q. Let me ask you this question: If a call, a
- 9 one-plus call goes from a Southwestern Bell customer,
- 10 let's say, in -- oh, let me get this right or I'll
- 11 screw up the example.
- 12 That originates in the Kansas City LATA,
- terminates to the Kingdom Telephone Company Exchange
- 14 where Kingdom is served by Sprint as the tandem
- 15 provider.
- 16 A. Uh-huh.
- 17 Q. Isn't it correct that even though that's an
- 18 originating Southwestern Bell toll minute, that Sprint
- 19 would pay the terminating compensation to Kingdom?
- 20 A. I believe that would probably meet -- be
- 21 meet-point billing. I'm guessing that's what you're
- 22 saying.
- 23 O. Is it correct that Sprint pays the access to
- 24 the terminating carrier in that situation?
- 25 A. In that case, the call originates in Kansas 403

- 1 City from one of our customers and they dial it
- one-plus and you say Sprint carries the call?
- Q. It doesn't have to be Kansas City. Just
- 4 originates in the same LATA that Kingdom Exchange is
- 5 at?
- 6 A. In the same LATA that Kingdom -- so it's
- 7 within the LATA?
- 8 Q. Yes, it's an intraLATA call originating from
- 9 a Southwestern Bell customer, but it terminates to a
- 10 small company that is served by Sprint as its PTC.
- 11 A. Okay. So Sprint would be the PTC, so they
- 12 would be collecting the toll. They would be the
- originating carrier.
- 14 O. No. The traffic route would be Southwestern
- 15 Bell would originate the call from its own customer,
- but because it doesn't directly connect with Kingdom
- 17 it hands it off to Sprint, who, in turn, terminates it
- 18 there to Kingdom.
- 19 A. I would still say Sprint would be the
- 20 originating carrier on that because they're actually
- 21 going to be collecting the toll from the Southwestern
- 22 Bell end user.
- 23 O. Okay. And does Sprint pay Southwestern Bell
- originating access then for that call?
- 25 A. I would think. I'm not sure under the PTC 404

- 1 plan how that would work, but I think they would
- 2 probably under PTC. I'm not sure how that would
- 3 happen.
- 4 Q. And Sprint would keep the toll revenue?
- 5 A. Yeah. Under PTC I believe they would.
- 6 Q. Even though the call was made by a
- 7 Southwestern Bell customer?
- 8 A. Right. They carry the call though. They
- 9 were the originating carrier.
- 10 MR. JOHNSON: That's all I have.
- 11 JUDGE HOPKINS: No questions from the Bench.
- 12 Redirect by Southwestern Bell?
- MR. LANE: Thank you, your Honor.
- 14 REDIRECT EXAMINATION BY MR. LANE:
- 15 Q. Ms. Hollingsworth, Mr. Dandino on behalf of
- 16 the Office of Public Counsel asked some questions
- 17 about your views of whether Southwestern Bell could
- 18 request interconnection from wireless companies or
- 19 CLECs and seek arbitration.
- 20 Are you aware of any situations outside of
- 21 Missouri where Southwestern Bell has sought
- arbitration with any CLEC?
- 23 A. Yes. We have sought arbitration in Arkansas
- 24 with Brooks and also in California with Brooks for
- 25 terminating compensation for calls that are destined 405

- 1 for inter-- internet service provider traffic.
- 2 O. Now in Arkansas that was Southwestern Bell
- 3 Telephone Company?
- 4 A. That's right.
- 5 Q. And who was it seeking arbitration out in
- 6 California?
- 7 A. It would have been Pacific Telephone
- 8 Company.
- 9 Q. Take a look, if you would, at Exhibit 16 on
- 10 second revised sheet 9. And I want to make sure I
- 11 track with you on the local calling scope questions
- 12 that Mr. England was asking you.
- 13 A. Okay.
- 14 O. Under Section 4.2A and B on the tandem
- 15 2A connection, the tandem car-- or the wireless
- 16 carrier selects the end office to determine the tandem
- 17 interconnection service's local calling scope and rate
- 18 center. Do you see that?
- 19 A. Yes.
- Q. Let me give an example.
- In the St. Louis exchange, is Chestnut a
- central office in the St. Louis exchange?
- 23 A. Yes.
- Q. And what's the local calling scope for
- 25 customers served out of the Chestnut exchange in 406

- 1 St. Louis?
- 2 A. They can basically call almost anywhere in
- 3 the St. Louis metropolitan area. It's pretty wide.
- 4 Q. Under the MCA plan, are they covered in both
- 5 the principle zone St. Louis plus --
- 6 A. 1 and 2.
- 7 Q. -- Tiers 1 and 2?
- 8 A. That's correct.
- 9 Q. And so any local call that terminates for a
- 10 wireless carrier through that Chestnut office that
- 11 goes anywhere within the principle zone or Tiers 1 and
- 12 2, that comes under the local interconnection rate of
- this wireless interconnection tariff?
- 14 A. Yes.
- 15 Q. Under the local calling scope?
- 16 A. Yes.
- 17 Q. Do you know what approximate percent of
- traffic is today carried under the wireless
- 19 interconnection service tariff and what percentage of
- 20 wireless-originated traffic is carried under the
- 21 wireless interconnection agreements that you've
- 22 outlined in your testimony?
- 23 A. Yes. About 5 percent is under the wireless
- 24 services carrier interconnection tariff and 95 percent
- is through interconnection agreement.

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- 1 Q. Do you recall when the FCC issued its order
- 2 concerning the MTA being the point or the place to
- 3 determine whether a call is local or nonlocal in terms
- 4 of terminating from or to a wireless company?
- 5 A. I believe that was in August of 1996, if I
- 6 recall.
- 7 Q. That was interpreting and applying the
- 8 Telecommunications Act at that point?
- 9 A. That's correct.
- 10 Q. Prior to that time the FCC didn't determine
- 11 what the local calling scope was for wireless
- 12 carriers?
- 13 A. That's right, they did not.
- 14 Q. And your interconnection negotiations or the
- 15 company's interconnection negotiations with wireless
- 16 carriers set the calling scope and set the rates and
- then those were approved in the tariff by the
- 18 Commission?
- 19 A. Yes.
- 20 O. And then after the FCC's order came out in
- 21 August of '96, did you then enter into -- did the
- 22 company then enter into interconnection agreements
- 23 with the various wireless carriers?
- A. Yes, we did.
- MR. ENGLAND: Objection. Form of the 408

- 1 question. Counsel is leading the witness. This is
- 2 redirect.
- 3 BY MR. LANE:
- 4 Q. And do those wireless interconnection
- 5 agreements, do they cover what is considered a local
- 6 call?
- 7 JUDGE HOPKINS: Just a minute, Mr. Lane.
- 8 You're withdrawing your question?
- 9 MR. LANE: Well, I don't know. It was asked
- 10 and answered. I guess if he wants to move to strike
- 11 it, I'll try again. But right now it's a little late.
- 12 She answered the question.
- 13 I'm not going to lead her again, Trip. How
- 14 about that?
- MR. ENGLAND: If that's the effect of my
- objection, then that's fine.
- 17 JUDGE HOPKINS: All right.
- MR. ENGLAND: I'm happy.
- 19 (OFF THE RECORD.)
- 20 BY MR. LANE:
- 21 Q. Wireless interconnection agreements that you
- 22 have today, do those govern the local calling scope
- for purposes of determining when local reciprocal
- compensation is due?
- 25 A. Yes, they do. 409

- Q. And do they track the FCC's August of 1996
- 2 decision or interpretation of the Act with regard to
- 3 when reciprocal local compensation is paid?
- 4 A. Yes.
- 5 MR. LANE: That's all I have. Thank you.
- 6 JUDGE HOPKINS: Thank you. May this witness
- 7 be excused?
- 8 (No response.)
- 9 JUDGE HOPKINS: Thank you. You may step
- 10 down.
- 11 Southwestern Bell Wireless case.
- MS. FISCHER: Mr. Dreon.
- 13 (Witness sworn/affirmed.)
- 14 STEVE DREON testified as follows:
- JUDGE HOPKINS: Please be seated and spell
- 16 your first and last name for the reporter.
- 17 THE WITNESS: Steve, S-t-e-v-e, Dreon,
- 18 D-r-e-o-n.
- 19 JUDGE HOPKINS: Direct examination.
- Ms. Fischer?
- 21 DIRECT EXAMINATION BY MS. FISCHER:
- Q. Mr. agree I don't know, could you please
- state your business address for the record?
- A. 892 Woods Mill Road, Ballwin, Missouri,
- 25 63101.

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- 1 Q. And by whom are you employed and in what
- 2 capacity?
- 3 A. Southwestern Bell Wireless. I'm the
- 4 regional manager of network operations.
- 5 Q. Mr. Dreon, have you caused to be prepared
- 6 and filed rebuttal testimony which has been marked for
- 7 purposes of identification for this proceeding as
- 8 Exhibit No. 12?
- 9 A. Yes.
- 10 Q. All right. Do you have any additions or
- 11 changes or corrections to that testimony?
- 12 A. No, I do not.
- 13 Q. If I were to ask you the same questions that
- are set forth in this testimony, would your answers be
- 15 the same today?
- 16 A. Yes, they would.
- 17 O. Are those answers true and correct to the
- 18 best of your information and belief?
- 19 A. Yes.
- MS. FISCHER: Thank you, your Honor.
- 21 I offer into evidence Exhibit No. 12 and
- tender Mr. Dreon for cross-examination.
- 23 JUDGE HOPKINS: Any objection to Exhibit
- No. 12, Steve Dreon rebuttal?
- 25 (No response.) 411

1	JUDGE HOPKINS: Hearing no objection, I'll
2	receive it into evidence.
3	(EXHIBIT NO. 12 WAS RECEIVED INTO EVIDENCE.)
4	JUDGE HOPKINS: Cross-examination of Staff?
5	MR. POSTON: No questions. Thank you.
6	JUDGE HOPKINS: Southwestern Bell Telephone?
7	MR. LANE: No questions.
8	JUDGE HOPKINS: AT&T?
9	MR. DeFORD: No questions. Thank you.
10	JUDGE HOPKINS: Sprint PCS?
11	MR. DeFORD: Ms. Gardner has authorized me
12	to say no questions on her behalf.
13	JUDGE HOPKINS: OPC?
14	MR. DANDINO: I have no questions, your
15	Honor.
16	JUDGE HOPKINS: STCG?
17	MR. ENGLAND: Yes, sir. I'm sorry.
18	CROSS-EXAMINATION BY MR. ENGLAND:
19	Q. Afternoon, Mr. Dreon.
20	A. Good afternoon.
21	Q. Since we haven't met before and maybe you've
22	already gathered from the cross-examination that has
23	taken place, I represent Small Local Exchange
24	Companies, not those that have filed a tariff but are
25	similarly situated to Mid-Missouri Group companies. 412
	ASSOCIATED COURT REPORTERS INC

1	At page 2 of your testimony at lines 5
2	through 8, you testify that counsel for the
3	Mid-Missouri Group indicated in a letter to counsel
4	for Southwestern Bell Wireless that Mid-Missouri Group
5	of telephone companies do not originate calls that
6	terminate to Southwestern Bell Wireless; therefore,
7	symmetrical and reciprocal compensation is not
8	appropriate. Do you see that?
9	A. Yes.
10	Q. Now, I'm not sure that you ever addressed
11	the issue any further, but I want to ask you
12	essentially some of the questions that I've asked the
13	other wireless witnesses that were here before you.
14	Are you familiar with Missouri generally?
15	A. Yes.
16	Q. Taking my example of the New Florence
17	Telephone Company, the single exchange small
18	independent telephone company located at I-70 due west
19	of St. Louis, when a customer in that exchange places
20	a one-plus call to the Southwestern Bell mobile or
21	excuse me Southwestern Bell Wireless customer in
22	St. Louis, is it your belief that New Florence

Southwestern Bell Wireless terminating compensation

413

Telephone Company has an obligation under the

reciprocal compensation requirements to pay

23

24

25

- 1 for that call?
- 2 A. Well, again, I'll answer that as a business
- 3 person with Southwestern Bell Wireless, not a legal
- 4 answer.
- O. Okay.
- 6 A. I believe that we should negotiate a
- 7 business arrangement which calls for reciprocal
- 8 compensation for that type of call.
- 9 Q. And you think that New Florence Telephone
- 10 Company should be responsible for paying you for
- 11 terminating that call?
- 12 A. If the business arrangement calls for the
- payment from -- from that LEC, then, yes. The -- we
- 14 want to enter a business arrangement with that LEC as
- well as other LECs as far as payment.
- 16 Q. I guess I need for you to assume something
- 17 else, New Florence takes the pass for purposes of your
- 18 business discussions, that it is not responsible for
- 19 that call and should not have to pay reciprocal
- 20 compensation for the termination of that call to you?
- 21 MR. LANE: Let me interpose an objection if
- I could. And maybe just the question is vague.
- 23 Is your question that New Florence actually
- 24 carried the call all of the way and handed it off to
- 25 Southwestern Bell Wireless? Is that -- I'm not sure

- 1 what your question has been here on that point.
- 2 MR. ENGLAND: Okay. And you're probably
- 3 right.
- 4 BY MR. ENGLAND:
- 5 Q. I guess a further assumption, that LATA
- 6 one-plus call is either handled by Southwestern Bell
- 7 Telephone Company or an interexchange carrier. Does
- 8 that change your answer or alter your answer in any
- 9 respect?
- 10 A. I'll answer from the originating party would
- 11 be responsible for compensation the terminating party.
- 12 Q. Okay. Who would be the originating party on
- 13 a one-plus call from New Florence to St. Louis that
- 14 was carried by Southwestern Bell Telephone Company,
- billed pursuant to Southwestern Bell intrastate
- 16 tariffs to the end user making the call, and, of
- 17 course, the revenues, therefore, from going to
- 18 Southwestern Bell Telephone Company, who would be
- 19 responsible for that originating call?
- 20 A. From a business view, I would assume the --
- 21 the small independent LEC that originated the call in
- 22 your example.
- 23 O. Even though they essentially didn't provide
- 24 the call or provision the call?
- 25 A. I believe they are still responsible from a 415

- 1 business view for compensation to the terminating
- 2 parties and however they decided to carry or track it.
- 3 Q. So essentially it sounds like your testimony
- 4 is the same as Mr. Propst with Sprint PCS?
- 5 A. In regards to this specific example?
- Q. Yes.
- 7 A. It sounds like we're very similar.
- 8 Q. What if that call leaving New Florence
- 9 Telephone Company customer dials one-plus but they've
- 10 now presubscribed, their intraLATA calling to MCI, is
- it still your belief that New Florence Telephone
- 12 Company should be responsible for the call and for
- paying you terminating compensation?
- 14 A. I believe it's still the same as the first
- 15 example. So whether or not their traffic is being
- 16 routed through an interexchange carrier or directly
- they're still responsible to compensate the
- 18 terminating parties through some type of arrangement.
- 19 O. How about a call from a Southwestern Bell
- 20 landline customer in Cape Girardeau down here in
- 21 the southeast part of the state to your customer in
- 22 St. Louis, but that Southwestern Bell landline
- 23 customer has asked to be presubscribed to MCI, so that
- one-plus call from him to you in St. Louis is carried
- 25 by MCI.

- 1 You hold Southwestern Bell Telephone Company
- 2 responsible for reciprocal compensation on that call;
- 3 is that correct?
- 4 A. I believe that's correct.
- 5 Q. Okay. So it makes no difference to you
- 6 whether the entity transiting that call, if you will,
- 7 is an LEC or an IXC, it only matters who the
- 8 originating LEC is, where the call is placed?
- 9 A. I believe that's correct.
- 10 Q. Okay. I'm going to switch gears on you a
- 11 little bit. Does Southwestern Bell Wireless receive
- 12 today terminating compensation from either
- 13 Southwestern Bell or an IXC for traffic originated in
- small company exchanges?
- 15 And we'll go back to that New Florence
- 16 example if you'd like. Are you receiving compensation
- 17 for calls from New Florence to Southwestern Bell
- 18 mobile -- excuse me -- Southwestern Bell Wireless?
- 19 A. Yes, we are.
- 20 Q. And who are you receiving compensation from?
- 21 A. In that example, it would be Southwestern
- 22 Bell Telephone.
- Q. Okay. Are you receiving -- take New
- 24 Florence out of the picture. Are you receiving any
- 25 compensation today from interexchange carriers who

- 1 might be carrying calls from the small company
- 2 exchanges within the MTA and terminating them to you
- 3 in St. Louis?
- A. No, we're not.
- 5 Q. Why not?
- 6 A. Specifically, with the network
- 7 infrastructure we are not in any arrangements with
- 8 interexchange carriers. So our traffic is delivered
- 9 through Southwestern Bell Telephone or anyone else we
- 10 have an arrangement or agreement with. And we
- 11 currently don't have any agreement with the IXCs.
- 12 Q. You mean a customer in New Florence, for
- example, couldn't use MCI to reach your customer in
- 14 St. Louis?
- 15 A. They could use MCI, but again, to wireless,
- that traffic is delivered by Southwestern Bell
- 17 Telephone.
- 18 Q. So you have no direct connection from any
- interexchange carrier to your network for the delivery
- of landline-originated traffic?
- 21 A. That's correct.
- Q. So in my example of a New Florence customer
- 23 choosing MCI as a one-plus intraLATA toll provider, if
- they called one of your customers in St. Louis dialing
- one-plus, that call would be handled by MCI, 418

- 1 terminated to Southwestern Bell Telephone Company, the
- 2 LEC, who then terminates it to you; is that right?
- 3 A. That's correct.
- 4 Q. And do you get compensation from
- 5 Southwestern Bell Telephone Company, the LEC, for that
- 6 call?
- 7 A. Yes, we do.
- 8 O. So whether that call from New Florence today
- 9 is carried by the PTC or by an IXC, you're getting
- 10 compensated for all of those one-plus calls; is that
- 11 right?
- 12 A. Our agreement is -- is with Southwestern
- 13 Bell Telephone and that is who is delivering that type
- of traffic to us.
- 15 Q. And if I -- I don't want to mischaracterize
- 16 your testimony, but what I think I hear you saying is
- 17 that they're paying you for every call they terminate
- 18 to you whether it comes in on their facilities as the
- 19 primary toll carrier or it comes through IXC
- 20 facilities?
- 21 A. I don't know that I'd say every call. The
- 22 interconnection agreement we have with them is factor
- 23 based.
- Q. Okay. You'd apply -- but after you apply
- 25 the factors, you're getting paid for all of the 419

- 1 traffic you're supposed to be getting paid for?
- 2 A. That's correct.
- 3 Q. So what is your beef with small companies
- 4 then? You have none, do you? You're getting paid for
- 5 those calls today.
- 6 A. Are you saying what is my position on this
- 7 tariff?
- 8 Q. Well, I thought you were challenging whether
- 9 or not small companies originated calls that
- 10 terminated to you and whether symmetrical and
- 11 reciprocal compensation was appropriate.
- 12 Maybe I misunderstood your testimony.
- 13 A. If you're referring to the sections we
- looked at here in the testimony, this was in response
- 15 to our attempt to enter into reciprocal compensation
- with those companies. In that effort they rejected
- 17 that, and one of their claims was that they do not
- 18 originate calls that terminate with our -- on our
- 19 network.
- 20 Q. Okay.
- 21 A. So that was -- it was an issue they had
- 22 raised in their response as to why they would not
- 23 enter reciprocal compensation agreements with us.
- 24 Q. So you would disagree with the notion that
- 25 they don't originate calls that terminate on your

- 1 network?
- 2 A. Yes, I would.
- 3 Q. But you wouldn't disagree with their
- 4 position that you're getting paid for those calls
- 5 today?
- 6 A. If that's their position. Again, our
- 7 agreement is with Southwestern Bell Telephone for the
- 8 delivery of that traffic.
- 9 Q. But my understanding and based on our prior
- 10 discussion here, today you are getting paid for those
- 11 calls after you take out the factors that are
- delivered to you whether they're Southwestern Bell
- 13 Telephone Company carried calls as primary toll
- 14 carrier or IXC carried calls that are terminated at
- 15 Southwestern Bell, who in turn terminates to you?
- 16 A. I believe that's correct.
- 17 Q. Okay. Does Southwestern Bell Wireless
- 18 contract with any interexchange carriers such as AT&T,
- 19 MCI, whatever, to carry intraMTA calls? And I'm
- 20 talking about calls you originate and terminate to the
- 21 landline.
- 22 A. You're talking about mobile to land?
- 23 O. Correct.
- A. Yes, we do.
- 25 Q. In those circumstances who is responsible 421

- 1 for paying terminating compensation to the end office
- 2 company, Southwestern Bell Wireless or the
- 3 interexchange carrier you contract with?
- A. I believe we're responsible from a business
- 5 standpoint. The arrangement we have with the IXC,
- 6 depending on which one it is, you know, the
- 7 compensation costs recovery may be directly with them,
- 8 but I believe we are responsible since we originated
- 9 the call.
- 10 Q. Well, I may be putting aside who is
- 11 responsible. Who is paying the terminating costs on
- those calls if you know?
- 13 A. I believe it's the IXC.
- 14 O. In all instances?
- 15 A. To the best of my knowledge.
- Q. Do you know what they're paying? Access
- 17 rates versus local compensation versus something else?
- 18 A. Unfortunately, no, I don't have that.
- 19 Q. Does Southwestern Bell Wireless deliver
- 20 any other traffic over its direct connection or
- 21 interconnections with Southwestern Bell Telephone
- 22 Company other than its own customer generated or
- 23 originated wireless traffic?
- 24 A. The only -- the only situation that I'm
- 25 aware of would be what was cited earlier, and that 422

- 1 would be roaming traffic, wireless roaming traffic,
- where we have roaming agreements in place.
- 3 Q. I have heard, I think, an answer from the
- 4 prior witness, Ms. Hollingsworth, regarding possible
- 5 resale. Did you hear that? Were you in the room when
- 6 she made that comment?
- 7 A. Yes, but I wasn't quite sure what it was in
- 8 reference to.
- 9 Q. And I'm not sure either. But I guess my
- 10 question is, do you resale any wireless services for
- other wireless companies? Do you contract with them
- 12 to carry the traffic?
- 13 A. There may be such an agreement in place.
- 14 I'm not aware of it.
- 15 Q. Do you carry any interexchange carrier
- 16 traffic -- and I'm referring to landline interexchange
- 17 traffic -- and deliver that over your interconnection
- 18 with direct interconnections with Southwestern Bell
- 19 Telephone Company?
- A. No, we do not.
- 21 Q. And I hate to be picking on you. You have
- 22 interconnection agreements with other LECs here in the
- state, do you not, direct connections?
- 24 A. Yes.
- 25 Q. GTE and Sprint? 423

- 1 A. Well, in my testimony I've mentioned GTE,
- 2 Sprint, and AllTel and TDS.
- Q. Okay. Are those connection -- excuse me --
- 4 are those agreements with AllTel and TDS direct or
- 5 indirect?
- 6 A. They're indirect.
- 7 Q. Okay. I'm just interested right now in the
- 8 direct, where you have direct connections. You've got
- one, obviously, there are several with Southwestern
- 10 Bell Telephone Company. And I assume you've got
- 11 direct interconnections with GTE and Sprint?
- 12 A. That's correct.
- 13 Q. Okay. Do you deliver any other types of
- traffic other than your own customer-originated
- 15 wireless traffic over those direct connections with
- 16 GTE and Sprint to their networks for termination?
- 17 A. Just the roaming wireless traffic.
- 18 Q. No interexchange traffic?
- 19 A. No.
- 20 Q. No CLEC competitive local exchange carrier
- 21 traffic?
- 22 A. No.
- 23 O. No other wireless company's traffic to your
- 24 knowledge?
- 25 A. Not to my knowledge. 424

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- 2 records -- prior wireless witnesses have described the
- 3 records they create for traffic originating on their
- 4 respective networks.
- Is that similar to what Southwestern Bell
- 6 Wireless creates?
- 7 A. Yeah, it sounded very similar. I don't know
- 8 what we call the CDR that they mentioned, but any
- 9 airtime usage records are created, whether it's
- 10 origination or termination.
- 11 Q. Okay. And are those records forwarded
- 12 to any companies you directly connect with for
- 13 compensation purposes for them to be able to bill you
- 14 for traffic you terminate to them?
- 15 A. No. I don't believe they are.
- 16 Q. All of the companies you directly connect
- 17 with bill you based on their recordings of the traffic
- 18 transited or exchanged over the direct connection?
- 19 A. Yeah, I believe that's correct.
- 20 Q. Similarly, when you receive traffic from the
- 21 landline companies, do you rely on records from them
- 22 to tell you the amount, the jurisdiction of the call,
- or do you bill from your own terminating records?
- A. We rely on the records from the party we
- 25 have the agreement with. For instance, Southwestern 425

- 1 Bell Telephone, we use their records.
- 2 Q. They tell you how much traffic they've
- 3 terminated to you and you bill from that?
- 4 A. Well, their records indicate mobile to land,
- 5 and as I mentioned before, we have a factor-based
- 6 arrangement.
- 7 Q. I'm sorry. I'm going the other direction
- 8 now. I'm going land to mobile.
- 9 A. Land to mobile would be based on those
- 10 factors in the agreement.
- 11 Q. Oh, okay. I think I understand what you're
- 12 saying. Let me think about that.
- So you don't measure land to mobile?
- 14 A. No. The records are -- the records are
- mobile to land, and then factors apply to that.
- 16 Q. You assume that a percent of the amount that
- 17 goes from mobile to land will be coming back from land
- 18 to mobile?
- 19 A. Correct.
- 20 Q. Okay. Do any of the LECs, as opposed to the
- 21 IXCs with whom you directly connect -- and I guess I'm
- really just probably limiting it to GTE and Sprint.
- 23 Do either of them offer you what I call an end-to-end
- termination function or is it strictly transit?
- 25 A. For calls outside of their --

- 1 Q. Yes.
- 2 A. I'm only aware of the transiting --
- Q. Okay.
- 4 A. -- function.
- 5 Q. But the IXCs that you deliver traffic to do
- 6 offer that end-to-end service as I understood; is that
- 7 right?
- 8 A. Yes. They -- they complete the -- the
- 9 complete call, the termination call.
- 10 Q. And they pay all of the parties involved in
- 11 the termination?
- 12 A. To the best of my knowledge, yes.
- 13 Q. Let me ask you about the example of Kansas
- 14 City. You're in both Kansas City and St. Louis, are
- 15 you not?
- 16 A. Yes.
- 17 Q. If a Kansas City subscriber to Southwestern
- 18 Bell Wireless places a call to a landline customer of
- 19 Southwestern Bell Telephone Company in St. Louis, that
- 20 would be an interLATA and an interMTA call. Correct?
- 21 A. Correct.
- 22 Q. How is that call carried today, do you know?
- 23 Generally. I don't mean specifically.
- A. My assumption would be the wireless customer
- 25 in Kansas City chooses an LD carrier and then that 427

- 1 traffic is routed to that carrier for St. Louis, it's
- delivered to Southwestern Bell Telephone and then
- 3 transited to Southwestern Bell Wireless.
- 4 Q. So have you offered presubscription -- if
- 5 I'm reading in between the lines -- have you offered
- 6 presubscription to your customers for long-distance
- 7 service?
- 8 A. Are you meaning can they choose?
- 9 Q. Yes.
- 10 A. Yes, they can.
- 11 Q. So your subscriber in the Kansas City area
- 12 has chosen, let's say, Sprint as its long-distance
- 13 carrier, when it dials a wireless -- excuse me -- when
- 14 he picks up his wireless handset and dials a call to
- 15 St. Louis and I guess he dials one-plus, he'll get
- 16 Sprint to carry that call?
- 17 A. Yes.
- 18 Q. Okay. Is there any situation where you
- 19 might carry that call, Southwestern Bell Wireless?
- 20 A. I'm not aware of any now. You know, the
- 21 network is contiguous across the whole state. The
- 22 possibility exists, but I don't know of any
- arrangement where that is actually being done today.
- Q. Well, assume that call from Kansas City to a
- 25 St. Louis Southwestern Bell landline customer is

- 1 carried by an IXC, is it your understanding that that
- 2 IXC also pays Southwestern Bell terminating access
- 3 charges for that call?
- 4 A. Unfortunately, I don't know the arrangement
- 5 between the IXC and Southwestern Bell Telephone.
- 6 Q. Let me reverse the call. Southwestern Bell
- 7 Telephone Company landline customer calling your
- 8 mobile or wireless customer in Kansas City. That too
- 9 would be carried by an IXC, would it not, since it's
- 10 interLATA?
- 11 A. Yes.
- 12 Q. Do you receive compensation from the IXC for
- that call or is that back to the scenario we talked
- 14 about earlier, where it's terminated to Southwestern
- 15 Bell Telephone Company and then delivered to you?
- 16 A. It's back to that scenario. It's delivered
- 17 to Southwestern Bell Telephone and delivered to us.
- Q. And as far as you know, you're getting
- 19 compensated for that call?
- A. Yes, we are.
- 21 Q. By Southwestern Bell Telephone Company?
- 22 A. I believe there is -- the factors apply as
- 23 we mentioned before. There may be something that
- distinguishes interMTA calls, but I'm not aware of it.
- Q. That was going to be my next question. 429

- 1 Since it's interMTA, do you get a different rate than
- 2 you would if it was intraMTA?
- 3 A. I'd have to refer to the agreement. I'm not
- 4 sure if there is a different rate or not.
- 5 Q. Do you have any access-type rates that you
- 6 charge -- that you know of that you charge for
- 7 interMTA calling to you, terminating to you?
- 8 A. No, I'm not aware of any.
- 9 Q. I think it's on page -- yeah, it's on page 4
- of your testimony, at the very top.
- 11 A. Okay.
- 12 Q. You say, I am unaware of anything that says
- 13 the LECs cannot instigate negotiations for an
- interconnection agreement. Do you see that?
- 15 A. Okay. Yes.
- 16 Q. And I guess maybe before I get into this
- 17 line of questioning, I need to understand with you.
- 18 Do you consider interconnection agreements and
- 19 reciprocal compensation agreements and termination
- agreements to be essentially the same thing or do you
- 21 draw a distinction between any or all of those?
- 22 A. I consider interconnection agreements and
- 23 reciprocal compensation agreements to be the same
- thing. I'm not sure about termination agreements.
- 25 Q. Okay. Fair enough. 430

1	Getting back to your testimony, is it your
2	opinion that wireless carriers such as Southwestern
3	Bell Wireless must negotiate with a requesting LEC in
4	a situation where we have indirect interconnection?
5	A. I'd refer again to my business opinion
6	would be that they would want to negotiate for
7	business reasons, just like we would want to negotiate
8	for a business reason. I'm not sure if there is a
9	requirement. I don't know what their legal
10	requirement is.
11	Q. Okay. So if you determine for whatever
12	business reason not to negotiate, you don't know
13	whether you have a legal obligation to do so.
L4	Is that a fair statement?
15	A. Yeah, that's correct.
16	Q. Would that be the same answer if I were to
L7	ask you whether or not you had a legal obligation to
18	arbitrate any decisions or excuse me any issues
19	you couldn't reach agreement on with a requesting LEC
20	A. Yes, I believe I answered the same way.
21	MR. ENGLAND: Thank you, sir.
22	I think that's it.
23	JUDGE HOPKINS: All right.
24	MMG?
25	CROSS-EXAMINATION BY MR. JOHNSON:.

- 1 Q. I think I just have a couple, Mr. Dreon. As
- 2 I understand your answers, Southwestern Bell Wireless
- 3 does give its own wireless customers a choice of toll
- 4 providers? If I sign up for you and I get a cellular
- 5 phone, do you let me pick a toll provider?
- 6 A. Yes.
- 7 Q. Okay. And do you let me pick different toll
- 8 providers for interLATA calls or intraLATA calls, or
- 9 do I just get one choice?
- 10 A. To the best of my knowledge, it's not
- 11 distinguished by -- I mean, I'm not aware that it's
- 12 distinguished at that level.
- 13 Q. And how do you decide which long-distance
- 14 companies that I get to pick from as a toll provider
- 15 for that cellular phone?
- Who all is on the list?
- 17 A. Um, I know we have connections and
- 18 agreements with certain toll providers. I'm not sure
- 19 what the decision is as to whether that is your
- 20 limiting choices or not.
- 21 Q. Can I pick anybody I want as long as they
- 22 have a CIC code or do you have to have some sort of
- agreement or interconnection with them before they're
- 24 eligible for me to choose?
- 25 A. I'd assume that we'd have to have some 432

1	agreement	with	them	before	vou	could	choose	them

- Q. In Missouri, let's just take Jeff City, who
- 3 all are eligible choices? Is AT&T an eligible choice?
- 4 A. I'm not aware of who the choices are in --
- 5 Q. Is Southwestern Bell an eligible choice?
- 6 A. I'm not aware if they are or not.
- 7 Q. Do you understand that my clients as
- 8 incumbent local exchange companies are required to
- 9 give their customers two separate choices, one for
- 10 intraLATA and one for interLATA?
- 11 A. Yes. I assume the -- the intraLATA is what
- has been discussed here, that one that is about to
- 13 expire.
- 14 Q. Have you ever worked for a local exchange
- 15 company or an interexchange carrier?
- 16 A. No, I have not.
- 17 Q. Okay. In your opinion do you recognize any
- 18 difference between an incumbent local exchange company
- 19 providing exchange access to an interexchange company
- 20 to originate or terminate calls as being distinct from
- 21 providing interexchange service itself?
- 22 A. Um, I'm afraid you lost me on that one.
- 23 O. In your mind when an incumbent LEC provides
- 24 exchange access, is that the same thing to you as
- 25 providing the interexchange or the toll service itself

- 1 MS. FISCHER: You know, I'm going to object.
- 2 I don't understand the relevance of these questions.
- MR. JOHNSON: He testified earlier, I
- 4 thought, that in response to Mr. England's questions
- 5 that it was the responsibility of the LEC from where
- 6 the call originated to be responsible for all
- 7 compensation associated with that call, even if the
- 8 call was in the name of an IXC or a PTC, and I was
- 9 just trying to follow up and see what the basis of
- 10 that understanding was.
- 11 JUDGE HOPKINS: Okay. I'll overrule your
- 12 objection.
- Go ahead and answer the question.
- 14 THE WITNESS: From a business view, that's
- 15 my opinion, that the originating LEC is responsible
- 16 for the termination paying the termination costs.
- 17 MR. JOHNSON: That's all of the questions I
- 18 have.
- 19 JUDGE HOPKINS: There are no questions from
- the Bench.
- 21 Redirect for Southwestern Bell, Ms. Fischer?
- 22 REDIRECT EXAMINATION BY MS. FISCHER:
- 23 O. Mr. Dreon, in the New Florence to St. Louis
- 24 example, let's see, if it's landline originated to
- 25 Southwestern Bell Wireless in St. Louis from New

- 1 Florence and the call is carried -- the call is dialed
- one-plus and carried by, I guess, either Southwestern
- 3 Bell Telephone Company or an interexchange carrier,
- 4 did you testify that New Florence Telephone Company
- 5 would be responsible for paying Southwestern Bell
- 6 Wireless the cost of termination?
- 7 A. Yes. I said that in my opinion from a
- 8 business standpoint they were responsible for those
- 9 costs.
- 10 Q. But did you testify also that Southwestern
- 11 Bell Wireless is being compensated for the termination
- of those calls presently being compensated?
- 13 A. Yes. Through our agreement with
- 14 Southwestern Bell Telephone.
- 15 Q. Do you contemplate that Southwestern Bell
- 16 Wireless would double recover, be paid by both
- 17 New Florence Telephone Company and by Southwestern
- 18 Bell Telephone Company for the termination of those
- 19 calls?
- 20 A. Once we entered a negotiation of reciprocal
- 21 compensation with the LEC originating the call, to me
- 22 that does not imply double recovery. If our cost
- 23 recovery is already in place through some other
- 24 business arrangement, then obviously we would not bill
- 25 the LEC originating the traffic.

- 1 And those things would be taken into
- 2 account, I assume, during the negotiations for the
- 3 reciprocal compensation agreement with that company.
- 4 Q. So that type of thing could be taken care of
- 5 through the business arrangement and the negotiations?
- 6 A. I believe so.
- 7 Q. And so Southwestern Bell Wireless does not
- 8 contemplate double recovery, does not intend to double
- 9 recover?
- 10 A. No, not at all.
- MS. FISCHER: No further questions.
- 12 JUDGE HOPKINS: All right. Thank you.
- May this witness be excused?
- MS. FISCHER: Yes.
- 15 JUDGE HOPKINS: All right. Thank you. You
- 16 may be excused.
- No further witnesses.
- On the record we have the official notice
- 19 taken of TT-97-524, official notice of State of
- 20 Missouri ex rel Alma Telephone Company, et al., in the
- 21 Circuit Court of Cole County, CV198-178CC and
- 22 CV198-261CC.
- 23 Also official notice taken of TO-99-254, et
- 24 al; official notice of TO-96-440; Exhibit No. 1,
- 25 Stowell direct; Exhibit No. 2, Stowell surrebuttal; 436

- 1 Exhibit No. 3, Schoonmaker's surrebuttal; Exhibit
- No. 4, Meisenheimer surrebuttal; Exhibit No. 5, Clark
- 3 surrebuttal; Exhibit No. 6, Kohley rebuttal; No. 7,
- 4 Kurt Maass rebuttal; No. 8, Kurt Maass surrebuttal;
- No. 9, Propst rebuttal; No. 10, Propst surrebuttal;
- 6 No. 11, Hollingsworth rebuttal; No. 12, Dreon
- 7 rebuttal; No. 13, Stowell to Crane letter; No. 14,
- Jones to Crane letter; No. 15, Devoy to Southwestern
- 9 Bell Wireless letter; No. 16, Southwestern Bell
- 10 Telephone tariff.
- 11 Now, we've got a tariff coming up, I think,
- 12 December 15th; is that right?
- We're going to have a pretty aggressive
- 14 briefing schedule here. We'd like to have an
- 15 expedited transcript. We need that expedited.
- Yes, Mr. Johnson?
- 17 MR. JOHNSON: I don't know what the current
- suspension date is on the tariffs itself?
- 19 JUDGE HOPKINS: It's the 15th of December.
- 20 MR. JOHNSON: We have no objection to
- 21 agreeing that that be extended as long as possible, or
- 22 not as long as possible but as long as necessary to
- 23 allow these questions and answers to AT&T, as well as
- any subsequent briefing that you're going to ask be
- done, if any.

1	I just don't see any need with all of the
2	other dockets that are going on and the testimony and
3	the briefs that are due, that we're not insistent that
4	this be completed by December the 15th, so we'll
5	consent to whatever extension is reasonable and
6	necessary to accommodate the post-hearing matters that
7	are that you want. And
8	JUDGE HOPKINS: When can you extend that to?
9	MR. JOHNSON: If we could go off the record,
10	your Honor, we might be able to come up with an
11	agreement between ourselves to post-hearing schedules
12	and then come back and report it to you.
13	JUDGE HOPKINS: All right. Let's go off the
14	record. Let's go off the record and I'll come right
15	back and see if you-all can come up with something.
16	(Off the record.)
17	JUDGE HOPKINS: We're back on the record
18	now. Mr. Johnson is going to tell us the schedule
19	that the parties have worked out, if you would,
20	please, Mr. Johnson.
21	MR. JOHNSON: Thank you, your Honor.
22	While we were off the record, the parties
23	agreed that any questions that were going to be
24	directed to AT&T would be sent to AT&T, and of course,
25	filed with the Commission by October the 23rd. 438
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1	AT&T would have until November the 2nd to
2	provide us and file with the Commission their
3	responses. Did I say by November the 2nd?
4	And then the parties have further agreed to
5	provide the simultaneous initial briefs by December
6	the 10th, and subsequently simultaneous reply briefs
7	by January the 10th. And on behalf of the six
8	companies that have the tariffs that are at issues in
9	this case, I do consent to the effective date for
10	those tariffs being extended up to and including
11	February the 15th, 2000, so that the Commission would
12	have an additional month and five days in which to
13	consider and render a decision.
14	JUDGE HOPKINS: Can you give me a pleading
15	to that effect showing that briefing schedule and
16	extension of the tariff, and I'll take that before the
17	Commission on Tuesday.
18	MR. JOHNSON: Would that be appropriate to
19	call that a request for approval of that schedule or
20	something to that effect?
21	JUDGE HOPKINS: Yes, that would be fine.
22	Anything further?
23	Thank you all very much.
24	(Hearing concluded.)
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