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                     TRANSCRIPT OF PROCEEDINGS
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                       Scheduling Conference
                           June 14, 2006
  9
                      Jefferson City, Missouri
                              Volume 1
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     Application of NuVox )
Communications of
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Missouri, Inc., for an Investigation into the Wire Centers that AT&T )
      Missouri Asserts are
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 16
      Non-Impaired under
      the TRRO
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                  KENNARD L. JONES, Presiding,
                             REGULATORY LAW JUDGE
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     REPORTED BY:
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     PAMELA FICK, RMR, RPR, CCR #447, CSR
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- JUDGE JONES: We're in the Matter of the
- 3 Application of NuVox Communications of Missouri,
- 4 Incorporated, for an investigation into the wire
- 5 centers that AT&T Missouri asserts are nonimpaired
- 6 under the TRRO. This is Case No. TO-2006-0360.
- 7 My name is Kennard Jones. I'm the
- 8 Administrative Law Judge over this matter, and good
- 9 morning. At this time we will take entries of
- 10 appearance, beginning with NuVox. I think I said
- 11 NuVo earlier.
- 12 MR. LUMLEY: That's all right. Good
- 13 morning, Judge. Carl Lumley of the Curtis Heinz law
- 14 firm, 130 South Bemiston, Suite 200, Clayton,
- 15 Missouri 63105, appearing on behalf of NuVox
- 16 Communications of Missouri and Excel Communications
- 17 Services.
- On the phone we also have co-counsel,
- 19 Bill Magness, and I'll let him go through his address
- 20 in a moment. And also our clients are represented by
- 21 their employees, Edward Cadieux and Chris Schulman
- 22 from Excel. Mr. Cadieux's from NuVox, and they're
- 23 both on the telephone as well.
- 24 JUDGE JONES: Okay. Those of you on the
- 25 telephone, are you able to hear okay?

- 1 MR. MAGNESS: Yes, sir, so far.
- 2 MR. DANDINO: Yes. Yes.
- JUDGE JONES: Great.
- 4 MR. MAGNESS: And, your Honor, for the
- 5 record, this is Bill Magness, and my address is --
- 6 I'm with Casey, Gentz & Magness law firm. The
- 7 address is 98 San Jacinto Boulevard, Suite 1400,
- 8 Austin, Texas 78701.
- JUDGE JONES: Thank you, Mr. Magness.
- 10 Now we'll hear from AT&T.
- MR. GRYZMALA: Yes. Good morning,
- 12 everyone. This is Bob Gryzmala for Southwestern Bell
- 13 Telephone, L.P., d/b/a AT&T Missouri at One AT&T
- 14 Center, Room 4516, St. Louis, Missouri 63101. And I
- 15 have with us on the phone Carol Chapman, an employee,
- 16 your Honor.
- 17 JUDGE JONES: Thank you. And from the
- 18 Staff of the Commission?
- MR. WILLIAMS: Nathan Williams, Senior
- 20 Counsel, Public Service Commission, P.O. Box 360,
- 21 Jefferson City, Missouri 65102.
- JUDGE JONES: For the Office of Public
- 23 Counsel?
- 24 MR. DANDINO: Michael Dandino, Office of
- 25 the Public Counsel, Post Office Box 2230, Jefferson

- 1 City, Missouri 65102, representing the Office of
- 2 Public Counsel and the public.
- JUDGE JONES: Thank you, Mr. Dandino.
- 4 And for McLeod U.S.A.?
- 5 MS. YOUNG: Thank you, Judge. Mary Ann
- 6 Young with the law firm of William D. Steinmeier,
- 7 P.C., P.O. Box 104595, Jefferson City, Missouri, on
- 8 behalf of McLeod U.S.A. Telecommunications Services,
- 9 Inc.
- 10 JUDGE JONES: And that sounds like
- 11 everyone. Well, my -- the first thing I want to talk
- 12 about before we get into the case is McLeod and Excel
- 13 both filed applications to intervene without being
- 14 given notice from the Commission. There hasn't been
- 15 any notice offered to the whole telco community. And
- 16 I'm wondering first -- well, it's obvious how Excel
- 17 was made aware, because they're affiliated with
- 18 NuVox. What about McLeod, how were you-all made
- 19 aware of this filing? What brought you to seek
- 20 intervention?
- MS. YOUNG: We were made aware of it
- 22 through contacts within the CLEC community.
- JUDGE JONES: So it's just talk going
- 24 around. Does everyone in the CLEC community know
- 25 about this?

- 1 MR. LUMLEY: I wouldn't be comfortable
- 2 saying that, no.
- MR. GRYZMALA: I'm sorry, your Honor. I
- 4 could not hear the lady speaking. This is Bob
- 5 Gryzmala.
- 6 JUDGE JONES: Mr. Gryzmala, that was
- 7 Mary Ann Young.
- 8 MR. GRYZMALA: Oh, yes. Okay.
- JUDGE JONES: I asked her how she became
- 10 aware of this proceeding, and she said just through
- 11 talking in the telco community.
- MR. GRYZMALA: Okay. Great. Thank you.
- 13 JUDGE JONES: And then I asked if
- 14 every -- if everyone is talking about it in the telco
- 15 community, and Mr. Lumley stated that he would not
- 16 feel comfortable making that conclusion. Is that
- 17 everyone else's sentiment?
- 18 MS. YOUNG: I would agree, Judge.
- JUDGE JONES: Ms. Young is shaking her
- 20 head yes and saying she agrees. Does everyone on the
- 21 phone agree with that also?
- MR. DANDINO: That would be fine.
- JUDGE JONES: Okay. What I'll do after
- 24 this prehearing conference, then, is issue a notice,
- 25 and we may have to have a second prehearing

- 1 conference just so you know. I'll issue a notice
- 2 today giving any interested telco carriers 15 days to
- 3 seek intervention.
- 4 MR. MAGNESS: And, your Honor, this is
- 5 Bill Magness. Did you say 15 days?
- 6 JUDGE JONES: Yes, rather than 20 just
- 7 so we can move it along.
- 8 MR. MAGNESS: Yes, sir. I -- Judge, I
- 9 just didn't hear it.
- 10 JUDGE JONES: Okay. Now, I don't think
- 11 it's necessary for us to go into any substance. Do
- 12 you-all want to just talk to each other and figure
- 13 out what you want to do, how this is to proceed, what
- 14 needs to be taken care of on the record?
- MR. LUMLEY: Well, your Honor, this is
- 16 Carl Lumley. The parties have had some
- 17 off-the-record discussions already about a potential
- 18 schedule, and I think, unless there's been a change
- 19 overnight at least, that we're at somewhat of an
- 20 impasse in terms of the structure of the proceedings.
- I would think that, as in most cases, we
- 22 could ultimately come to an agreement on dates --
- 23 it's not that kind of a dispute -- but, rather, how
- 24 the proceedings should be structured.
- 25 And the CLECs are proposing that the

- 1 Commission hear the case in a single phase as it's
- 2 been done successfully in a number of states recently
- 3 where the parties would provide all of the
- 4 information at one time, you know, how we think the
- 5 FCC rule should be interpreted, you know, who should
- 6 be counted and who should not be counted and that
- 7 sort of thing as well as the underlying data so the
- 8 Commission can see how those differing
- 9 interpretations actually play out and what the
- 10 impacts of the decision would be.
- 11 I'll let Mr. Gryzmala speak to his
- 12 views. But, in essence, AT&T wants to do it in two
- 13 steps, and so I think we're at loggerheads at that
- 14 point. And I'm not exactly sure how to proceed,
- 15 other than perhaps we file competing schedules and
- 16 you can make a choice.
- JUDGE JONES: Okay. Mr. Gryzmala?
- MR. GRYZMALA: Yes. Good morning.
- 19 Thank you. Your Honor, given the fact that you will
- 20 be sending out a notice to folks to intervene, this
- 21 may or may not be right or subject to change later by
- 22 others' input. But our basic view is that, you know,
- 23 as you heard from Mr. Lumley, there was a statement
- 24 made that the entirety of the case has been tried in
- 25 a single phase in other -- a number of cases, and we

- 1 advance a two-phase process.
- 2 Just by way of snapshot, your Honor, the
- 3 case is largely, if not -- largely about the
- 4 methodology by which AT&T determined that certain
- 5 wire centers were not impaired under the TRRO issue
- 6 by the FCC.
- 7 And our principal point, your Honor, is
- 8 that to my understanding, in each of the other
- 9 states -- and I have the scheduling order for each of
- 10 the other southwest states in my possession,
- 11 excluding Texas here -- the parties agreed, that is,
- 12 AT&T and NuVox agreed in each and every one of these
- 13 states, being Arkansas, Kansas and Oklahoma, that we
- 14 could proceed on a bifurcated basis.
- There really being no reason to go into
- 16 a recount or a bash of the data, if you will, until
- one figures out the rules of engagement; in other
- 18 words, what the methodology is and whether what we
- 19 employed was valid or was not.
- 20 So subject to that, I mean, we could
- 21 take this to some, you know, length, but again, I'm
- 22 not sure that this is a matter that's presently ripe.
- JUDGE JONES: Okay. First, Mr. Lumley,
- 24 are you aware of the proceedings in the other states?
- MR. LUMLEY: Yes, and I'm not gonna

- 1 verify the exact list. I think Mr. Magness actually
- 2 could do that. But in essence, there are states that
- 3 have done it in two phases. But more recently there
- 4 are states, such as Indiana and I think Ohio, where
- 5 the companies have done it in a single phase, and
- 6 we've found that to be more efficient and productive
- 7 for the state commissions and the parties.
- 8 MR. MAGNESS: Your Honor, this is Bill
- 9 Magness. If I could speak to it just briefly.
- 10 Mr. Gryzmala's correct. In Kansas, Oklahoma and
- 11 Arkansas there was agreement to do this two-phase
- 12 approach, and that was following a case in -- the
- 13 case on this in Texas where the Commission decided it
- 14 wanted to look at the, call it methodology questions.
- 15 That is, when AT&T produced its list of wire centers
- 16 it said should be delisted, were they -- were they
- 17 basically interpreting the FCC rule correctly.
- 18 That was taken up in a -- in a first
- 19 phase, and then the second phase was devoted to if
- 20 the answer is no, that AT&T did not do it completely
- 21 correctly, how do we go back and correct their
- 22 assertions about what should be delisted.
- 23 In -- the cases Mr. Lumley is referring
- 24 to are in the old Ameritec regions or more the upper
- 25 Midwest states where there have been -- he said these

- 1 have been done in various ways, but there have been
- 2 single-phase proceedings where the parties not only
- 3 talked about the methodology but what the outcome of
- 4 the methodology would be.
- 5 And it's our experience that these cases
- 6 are certainly not getting done any faster in the
- 7 two-phase approach, and, in fact, Texas -- the Texas
- 8 case was filed June 30th of last year and is just now
- 9 completing.
- 10 We don't have any decisions on the two
- 11 phases from the other BOCA states, from Oklahoma,
- 12 Kansas or Arkansas, and we're finding that the
- 13 process generally, at least in our view, works more
- 14 efficiently if we try to do it all at once. And we
- 15 have learned quite a bit in doing these cases several
- 16 times and I think can expedite a lot of things,
- 17 particularly around testimony concerning those
- 18 issues.
- 19 I also want to mention that this is an
- 20 issue, your Honor, that -- that arose because of the
- 21 Triennial Review Remand Order. So this has been
- 22 addressed in -- in outside AT&T's territory as well.
- 23 And we were involved in the Bell South
- 24 states. In those states these issues were taken up
- 25 certainly in a single phase and were dealt with in an

- 1 efficient way that got the issues done and resolved.
- 2 I think they're probably more final -- there are more
- 3 final resolutions of this issue in the Bell South
- 4 states where they took it up that way than there are
- 5 in the AT&T states at this point. So -- at least in
- 6 the midwest and the southwest regions.
- 7 MR. GRYZMALA: May I be heard, your
- 8 Honor?
- 9 JUDGE JONES: Mr. Magness, were you
- 10 finished?
- 11 MR. MAGNESS: Yes, your Honor. The only
- 12 thing I'd add is that the -- the outcomes of these
- 13 cases have been different in a lot of places. And,
- 14 you know, I don't want to go into the substance, but
- 15 the basic issues are about fiber-based colocaters and
- 16 about business line accounts. And how you do this on
- 17 a phase basis does not have any particular impact on
- 18 the substantive outcome of the methodology.
- 19 So it's not that we're looking for one
- 20 or the other because we got a better outcome on one
- 21 or the other. It just seems like given what we know
- 22 now and given the experience in these cases, that
- 23 it's gonna be more efficient just to do it in one
- 24 case that puts it all in front of the Commission at
- 25 one time.

- 1 JUDGE JONES: Okay. Mr. Gryzmala?
- 2 MR. GRYZMALA: Just a couple of quick
- 3 points, your Honor. Number one, I don't think
- 4 there's gonna be any unnecessary delay here. CLECs
- 5 filed in this state when they decided they wanted to
- 6 do that. Kansas, Oklahoma, Arkansas, correct, no
- 7 decision. In Oklahoma nor Arkansas, but it should be
- 8 any day in Arkansas. And my understanding is, your
- 9 Honor, Kansas, in fact, has a decision. The --
- MR. MAGNESS: On phase one, Bob, but not
- 11 on phase two. I'm sorry to interrupt, but there's a
- 12 phase one division, but the case isn't complete.
- MR. GRYZMALA: I agree. I quite agree.
- MR. MAGNESS: Okay.
- MR. GRYZMALA: We misunderstood each
- 16 other. The process has been agreed to in four other
- 17 states, your Honor, bifurcated. If the parties here
- 18 or CLECs here wanted to move this quicker, more
- 19 quickly than they have proceeded in the southwest
- 20 states, otherwise they could have filed a motion to
- 21 expedite. They did not.
- I cannot speak to Bell South because I
- 23 don't have that in front of me and I can't verify it,
- 24 your Honor, but I will say this, I think, as a final
- 25 point: I think the discovery process is going to be

- 1 significantly smoother if we bifurcate.
- 2 I will -- I will inform you, and Bill,
- 3 you correct me if I'm wrong, that in the four other
- 4 states in which we litigated on a bifurcated basis,
- 5 all three of Arkansas, Kansas and Oklahoma CLECs
- 6 waived discovery and determined that because we use
- 7 the same methodology here, your Honor, as we did in
- 8 Texas, we would rely -- the parties would rely on
- 9 Texas data.
- 10 I'm not suggesting that Staff might not
- 11 want to do something. That's an open issue as far as
- 12 discovery there. But the fact of the matter is,
- 13 discovery disputes are going to be largely, if not
- 14 entirely, eliminated if we just do a bifurcated
- 15 approach. That's all I would have, your Honor, but
- 16 thank you.
- JUDGE JONES: Okay. Staff?
- 18 Mr. Williams, do you have any opinion on this?
- MR. WILLIAMS: Not as to whether a
- 20 single-phase or two-phase would be the better
- 21 approach.
- JUDGE JONES: Okay. Well, it's my
- 23 understanding then that if it were bifurcated, the
- 24 first phase would be a Conclusion of Law basically
- 25 interpreting the TRRO.

- 1 MR. GRYZMALA: That's essentially right.
- 2 I would agree, your Honor.
- JUDGE JONES: And the second phase would
- 4 be a factual determination of whether AT&T's
- 5 methodology -- methodology is consistent with this
- 6 Commission's interpretation of the TRRO; is that
- 7 correct?
- 8 MR. MAGNESS: Your Honor, I think that
- 9 it catches a lot of it, but one of the other issues
- 10 that has arisen in some of these states is that there
- 11 are questions of whether wire centers are identified
- 12 accurately that don't have to do with methodology.
- 13 For example, there have been situations
- 14 where AT&T, in good faith, believed that a particular
- 15 CLEC was a fiber-based colocater under any standard,
- 16 let's say, to get the legal disagreement out of the
- 17 way, and the particular wire center. And that CLEC
- 18 has -- has looked at it and said, wait a minute, you
- 19 know, I may be one over here but I'm not one in that
- 20 wire center. And that -- that deletion of that
- 21 particular CLEC, because of the error, may have an
- 22 impact on whether that wire center is eligible for
- 23 UNEs or not, is illicit or not.
- 24 So there is -- there are factual issues
- 25 that can be cleared up relatively easily and quickly

- 1 if folks have the information from AT&T that are kind
- 2 of outside the methodology questions.
- 3 MR. GRYZMALA: Your Honor, this is for
- 4 AT&T and maybe Carol can talk to a second of my two
- 5 pieces. I want to clarify. I think you're thinking
- 6 on maybe the bifurcation phase one would consist of
- 7 in -- not maybe the best words here, the Commission's
- 8 determinations, Conclusions of Law as to how the
- 9 methodology laid down by the FCC should be
- 10 implemented. In other words, what the FCC meant when
- 11 they said X or they said Y. And we have our view and
- 12 the CLECs have their views. So that would be kind of
- 13 the phase one.
- 14 The phase two would be what others have
- 15 come to call in our southwest states, the recount, if
- 16 needed. That is, if our methodology is upheld in all
- 17 respects, no recount would be necessary. Contrary,
- 18 if the methodology is in any respect found deficient,
- 19 and then there would be a recount.
- I would like Ms. Chapman basically to
- 21 speak to the other point. I mean, you know, your
- 22 Honor, it's unusual in the industry that there are --
- 23 there is data from time to time that's erroneous and
- 24 the parties are well aware of doing data scrubs and,
- 25 you know, corroborating on these things.

- 1 My experience is that that has not
- 2 occurred in our southwest territory, but -- maybe an
- 3 instance or two in Ameritec, but Carol knows more
- 4 about that than do I, your Honor.
- 5 JUDGE JONES: Ms. Chapman, are you an
- 6 attorney?
- 7 MR. CHAPMAN: No, I'm not.
- JUDGE JONES: Well, I don't want to hear
- 9 from you.
- 10 MR. GRYZMALA: I'm sorry. I didn't mean
- 11 to get -- I got out of step. But the point is that I
- 12 do not think that would be an issue whatsoever.
- JUDGE JONES: Well, do you all agree
- 14 that a single-phase proceeding would -- would be
- 15 quicker? Does everyone agree with that?
- MR. MAGNESS: Your Honor, we do because
- 17 of our experience with it. I think at this point if
- 18 we get the list of fiber-based colocaters by wire
- 19 center which is one of the essential data pieces,
- 20 which is something already in AT&T's possession, then
- 21 we can move right into testimony that says -- as
- 22 Mr. Gryzmala said, you know, here's our legal
- 23 position, here's what we think the outcome ought to
- 24 be. And if you believe our legal position, here's
- 25 what the -- here's what the data shows, here's what

- 1 the numbers are and how -- how AT&T's list should be
- 2 corrected.
- 3 AT&T on the other hand, defends the list
- 4 it has created and the methodology it used. I'll
- 5 tell you, of the orders that have been issued in
- 6 Texas and Kansas that is in the phase one of those
- 7 cases, and the arbitrator's report which is still
- 8 pending in Oklahoma, there hasn't been a single state
- 9 in the southwest region that has affirmed AT&T's
- 10 methodology in total.
- 11 So in every instance there's been a need
- 12 to go back and do the second phase. So given that we
- 13 have been doing this several times and you know, are
- 14 aware of what the data needs are, it just seems like
- 15 let's just do it in one -- one round.
- JUDGE JONES: Mr. Gryzmala?
- 17 MR. GRYZMALA: Your Honor, I would not
- 18 agree that it would necessarily lead to a quicker
- 19 outcome and to the point that, you know, if we're
- 20 wrong in any respect, however minute, we may have to
- 21 come back and revisit the recount.
- But I, you know, remind Mr. Magness of
- 23 my understanding, AT&T enjoyed a win on all counts in
- 24 Ohio. So I mean, you know, we don't want to prejudge
- 25 the outcome by saying, well, gee, this is what it

- 1 would look like if the CLECs were to prevail on these
- 2 specific issues.
- 3
  I think what's most important here is
- 4 that we establish what the methodology is: Is it an
- 5 appropriate methodology, is it our view of the world,
- 6 your Honor, or is it the CLECs's view of the world,
- 7 and then we go from there.
- 8 Again, I'd emphasize if there was some
- 9 reason to expedite this matter, we would have seen a
- 10 motion to expedite. And I don't know that this is
- 11 going to change anything at all.
- MR. CADIEUX: Your Honor, may I be
- 13 heard?
- JUDGE JONES: Is that Mr. Magness?
- MR. CADIEUX: No, this is Mr. Cadieux
- 16 and I am an attorney licensed in Missouri.
- JUDGE JONES: And you're representing,
- 18 I'm sorry, who?
- MR. CADIEUX: With NuVox.
- JUDGE JONES: Okay.
- MR. GRYZMALA: Your Honor, I don't know
- 22 that Mr. Cadieux has entered an appearance. My
- 23 understanding was he was simply a witness/employee if
- 24 you will.
- JUDGE JONES: Mr. Cadieux, what -- what

- 1 hat are you wearing?
- 2 MR. CADIEUX: I have not entered an
- 3 appearance at this point, your Honor.
- 4 JUDGE JONES: Well, is that what you
- 5 want to do or not?
- 6 MR. CADIEUX: Well, if it will -- if it
- 7 will --
- 8 JUDGE JONES: If it will allow you to
- 9 say what you want to say, then I'd rather you not.
- 10 If you want to enter an appearance to play the game,
- 11 then enter an appearance.
- 12 MR. CADIEUX: Well, if it will bar
- 13 me from -- my value probably would be better
- 14 providing information to the Commission at a hearing
- 15 rather than doing it now --
- JUDGE JONES: Okay.
- 17 MR. CADIEUX: -- if that's the choice.
- JUDGE JONES: Okay. That will be fine
- 19 then. Mr. -- Mr. Gryzmala?
- MR. GRYZMALA: Yes, sir.
- 21 JUDGE JONES: Every -- every case has
- 22 law and facts. Why won't we just bifurcate every
- 23 case to first determine what the law is and then
- 24 investigate the facts?
- MR. GRYZMALA: Because I think

- 1 principally in this case, your Honor, and I
- 2 understand intuitively it would be correct, but I
- don't have the history that maybe Mr. Magness has.
- 4 But I know what I know, and that is, in four states
- 5 that came before us in southwest, our company, my
- 6 company and the CLECs who otherwise were as adverse
- 7 as one could expect, agreed on a process. It worked
- 8 and there's been no demonstration that it has not.
- 9 That we know.
- 10 Secondarily, discovery will be largely
- 11 eliminated if not altogether eliminated, certainly
- 12 from a CLEC community, if there is no phase -- no
- 13 single phase. In every state in the southwest
- 14 following Texas, the CLECs -- the CLECs waived
- 15 discovery.
- Now, that's a very attractive
- 17 proposition when you're arguing what is key here and
- 18 that is what the FCC meant when they did X. And
- 19 that's what makes an efficient resolution here and
- 20 that's why we continue to embrace it.
- 21 MR. LUMLEY: Your Honor, the perspective
- 22 we're trying to bring is, you know, that we've
- 23 learned from prior experience and things have been
- 24 done different ways.
- 25 And ultimately, the Commissioners, you

- 1 know, the choice I think that's presented is, you
- 2 know, do you decide an abstract question of law
- 3 without any idea of what the impacts are, or do you
- 4 get all the information so you have a sense of, you
- 5 know, the sensitivity of the data. If I make this
- 6 decision, what kind of an impact is it going to have?
- 7 You know, are these points of just hypothetical
- 8 concern or are these issues that actually have a
- 9 bearing on the outcome?
- 10 MR. WILLIAMS: Judge, if I might for
- 11 Staff?
- JUDGE JONES: Yes, Mr. Williams.
- MR. WILLIAMS: From what I'm hearing,
- 14 not only are we going to be looking at what
- 15 methodology to use, we're going to be, sounds like,
- 16 verifying the underlying data. And it seems to me
- 17 like that's going to have to occur regardless of the
- 18 methodology. So perhaps the two-phase approach is
- 19 not a better approach.
- 21 I'll -- I'll be fair with you, and quite honestly,
- 22 Mr. Williams' comments do help, but I don't -- I
- 23 still, even before he made those statements, don't
- 24 see how this is different from any other case that
- 25 has matters of law and fact involved.

- 1 It's obvious to me that one phase or the
- 2 other is to the benefit of either AT&T or the CLECs,
- 3 the phasing -- the process that each of you propose.
- 4 I don't -- it would take me a few days to even figure
- 5 out how it benefits one party or the other.
- 6 But at this point I don't see the point
- 7 for a -- for a two-phase process. If you-all want to
- 8 file something in that regard, I don't know, that
- 9 sets out something convincing, maybe that will change
- 10 my mind. Of course, the CLECs would be able to file
- 11 something in response --
- MR. GRYZMALA: I understand, your Honor.
- JUDGE JONES: -- the same thing you
- 14 file, but I don't...
- MR. GRYZMALA: Would you envision that
- 16 only after the time for others to intervene should
- 17 they care to? I'm not sure how that would work.
- JUDGE JONES: Yes, I would.
- MR. GRYZMALA: Okay.
- 20 JUDGE JONES: Then the other intervenors
- 21 would have an opportunity to respond to whatever it
- 22 is you might file. What I'll do is issue something
- 23 that prompts a filing by you if you'd like to file
- 24 something, giving you a date which would be after the
- 25 date for intervention.

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1 MR. GRYZMALA: Okay.
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- 2 MR. MAGNESS: And, your Honor, from
- 3 NuVox's perspective, would you expect us to file at
- 4 the same time advocating what we want to do, or would
- 5 you prefer a response to --
- 6 JUDGE JONES: No. You'd just respond --
- 7 MR. MAGNESS: Okay.
- JUDGE JONES: -- with any other
- 9 intervenors that -- with any intervenors that
- 10 would -- would want to respond.
- 11 MR. GRYZMALA: Okay. So intervention
- 12 date may be X date and then a filing by us would
- 13 follow that, X plus, and then filing by CLECs after
- 14 that?
- 15 JUDGE JONES: Correct.
- MR. GRYZMALA: Okay. All righty.
- JUDGE JONES: Do the CLECs have a time
- 18 frame you want to get this done? Anybody care or can
- 19 I just drag my heels on it or what?
- MR. LUMLEY: Your Honor, we had come --
- 21 MR. MAGNESS: I think we -- we initiated
- 22 the case and there is not a particular date we're
- 23 striving for. We want to be sure there's time to
- 24 look at the data and, you know, get in the testimony
- 25 and make for an effective hearing, but, you know,

- 1 obviously whether we think the process we're
- 2 suggesting is more efficient to getting there, but I
- 3 don't think there's any sort of jurisdictional
- 4 deadline or, you know, something like that involved.
- 5 MR. LUMLEY: And your Honor, we had come
- 6 prepared to propose a schedule that would have called
- 7 for hearings in September just so you get a sense of
- 8 the time frame you were looking at.
- 9 MR. MAGNESS: Yeah, yeah.
- 10 MR. LUMLEY: This process that we're
- 11 talking about will extend that out a little bit but
- 12 that will give you a sense of our perspective on the
- 13 time line.
- JUDGE JONES: Okay. You know what? I
- 15 take this back, because I see now you-all probably
- 16 have proposed -- well, let me ask you, Mr. Gryzmala.
- 17 MR. GRYZMALA: Yes, sir.
- JUDGE JONES: Do you have a proposed
- 19 procedural schedule that you're -- that you could
- 20 file any day now?
- 21 MR. GRYZMALA: It would not be very
- 22 long. I actually floated one, your Honor, to all the
- 23 parties a few days ago, yes.
- JUDGE JONES: And was yours based on the
- 25 bifurcated process?

- 1 MR. GRYZMALA: Yes, and of course the
- 2 procedural schedule that I distributed, your Honor,
- 3 did not key up a phase two, if you will, because it's
- 4 tied, of course, to phase one. And let me just get a
- 5 second here.
- I'll have to reformat it but it was at
- 7 the time formatted as a joint motion to bifurcate and
- 8 waive discovery wherein simultaneous direct would
- 9 have been filed in early July, simultaneous rebuttal
- 10 end of July time frame, jointly-agreed issues,
- 11 et cetera, beginning of August. And then after that
- 12 we were just looking for hearing dates at the
- 13 Commission's convenience.
- JUDGE JONES: Okay.
- MR. GRYZMALA: With post-hearing briefs
- 16 30 days after transcript filed. So in sum, it would
- 17 be, you know, give or take maybe a month earlier than
- 18 Mr. Lumley, you know, mentioned to you a little bit
- 19 ago.
- JUDGE JONES: Okay. Thanks.
- MR. GRYZMALA: Because phase -- you
- 22 know, putting everything together in two phases, you
- 23 know, at least does kind of bump things out a month,
- 24 if you will, if that's rough -- you know, give or
- 25 take pretty rough -- rough cut.

- JUDGE JONES: Okay. Also, have you-all
- 2 had any discovery process?
- 3 MR. GRYZMALA: No discovery has been
- 4 generated at all in the case to my knowledge, your
- 5 Honor. We certainly have not generated any nor have
- 6 we fielded any.
- JUDGE JONES: Okay.
- 8 MR. LUMLEY: And, your Honor, what we're
- 9 hoping is that AT&T will voluntarily provide, subject
- 10 to the protective order that's already been issued,
- 11 the data on which it's relied in creating the list of
- 12 what it's claiming are nonimpaired wire centers, and
- 13 specifically, the identity of the fiber-based
- 14 collocating CLECs and the number of business lines.
- 15 And what we would expect to do is then try to verify
- 16 with those CLECs that they agree that they are,
- 17 indeed, properly counted. And if we can do that on a
- 18 voluntary basis somewhere along the lines of a
- 19 federal court proceeding where the parties exchange
- 20 some of this basic information up front, you know,
- 21 then the case can move along pretty expeditiously.
- 22 JUDGE JONES: Mr. Gryzmala, I assume you
- 23 agree with that?
- MR. GRYZMALA: I don't believe so, your
- 25 Honor, for the reasons I mentioned before. And, you

- 1 know, I would just make one other point, and I don't
- 2 want to open up a whole can of worms, but you know,
- 3 last year this Commission entered an order regarding
- 4 the process by which a CLEC is to self-certify its
- 5 right to UNEs. And it's up to the CLEC -- the
- 6 Commission ordered it in 2005-0294. You know, it's
- 7 up to the CLEC to describe its own diligent inquiry
- 8 and explain how that inquiry leads it to believe that
- 9 it's entitled to unbundled access to a particular
- 10 network element.
- 11 And, you know, since that time, your
- 12 Honor, unless I'm wrong in my facts, that order was
- 13 entered back in March of 2005. NuVox was front and
- 14 center in the case with Big River and several others,
- 15 and NuVox has never sought to self-certify with us.
- 16 And I think that the reason why that's pertinent is
- 17 that because this is sort of just another way to go
- 18 about the same point.
- 19 MR. MAGNESS: Mr. Gryzmala, you're wrong
- 20 on your facts.
- MR. GRYZMALA: Okay.
- MR. MAGNESS: NuVox has provided
- 23 self-certification a long time ago.
- MR. GRYZMALA: AT&T --
- MR. MAGNESS: Yeah, after the order,

- 1 after the order provided for the self-certification
- 2 process. AT&T has filed cases against NuVox saying
- 3 its self-certification was insufficient in the states
- 4 where apparently you were in some hurry, which is
- 5 Arkansas --
- 6 MR. GRYZMALA: I'm just talking about
- 7 the Missouri order, Mr. Magness. That's all.
- 8 MR. MAGNESS: Okay. Well, and then in
- 9 Missouri we filed to try to get an answer on this
- 10 thing because it's being answered and dealt with in
- 11 several states and so --
- MR. GRYZMALA: Did you file a
- 13 self-certification in Missouri after the March 2005
- 14 Commission Order? That's the question. That is my
- 15 question.
- MR. MAGNESS: NuVox has self-certified
- 17 to AT&T for -- I mean, I'd have to ask Mr. Cadieux
- 18 the exact number of states.
- MR. DANDINO: In Missouri.
- JUDGE JONES: I knew I could get a fight
- 21 started here.
- MR. MAGNESS: I mean, I could ask -- I
- 23 could ask Mr. Cadieux, just as a factual matter, is
- 24 there one filed.
- 25 JUDGE JONES: Well, you-all deal with

- 1 that on your own.
- 2 MR. MAGNESS: Yeah. I don't -- I don't
- 3 know that it's particularly relevant to what we're
- 4 talking about because what -- what Mr. Lumley was
- 5 talking about was simply providing the data that AT&T
- 6 claims is correct and which supports its allegation
- 7 that certain wire centers should be delisted. And
- 8 that is the identity of the fiber-based colocaters
- 9 and the wire centers in Missouri that they've counted
- 10 up, that they've gone through their process and
- 11 counted up and where they believe they satisfy the
- 12 FCC requirements.
- 13 And I will tell you one thing about
- 14 Texas, is obtaining that was very difficult in Texas
- 15 and we ended up having disputes about what was in
- 16 phase one and what was in phase two. And that's
- 17 something, you know, I think most would rather not
- 18 revisit, debating about which goes in what part of
- 19 the bifurcated case.
- 20 But in any event, that data has -- has
- 21 been provided under protective orders in other states
- 22 whether it's part of a phase one or it's part of a
- 23 phase two, or it's, you know, part of a single-phase
- 24 case.
- 25 And where we think it's important to get

- 1 early on is, if you can get the identity of those
- 2 colocaters, you can go through a process by which you
- 3 can verify them, both -- well, I say both, I mean
- 4 factually verify to be sure there aren't any errors,
- 5 for one thing, and then, you know, flesh out if there
- 6 are any -- any disputed wire centers on a factual
- 7 basis.
- 8 And that's what -- when I was describing
- 9 Bell South, what -- the process that went to -- what
- 10 happened in all nine states in that region was, the
- 11 list was produced something in the nature of a
- 12 request for admission. It could be a subpoena, it
- 13 could be, you know, anything listed -- given to all
- 14 of the CLECs who had been identified. And they
- 15 answered the question basically, you know, do you
- 16 agree you qualify as a fiber-based colocater. And
- 17 most of the time there wasn't any big problem with
- 18 it.
- 19 And in some instances, companies would
- 20 say, you know, hold on a minute, I don't think I do.
- 21 And often, you know, Bell South would either say we
- 22 agree with you, we made a mistake here, or no, we
- 23 disagree with you, and that's an issue we're gonna
- 24 have to litigate. But you identified it up front so
- 25 you knew what all the disputes were.

- JUDGE JONES: Okay. Well, that aside,
- 2 you-all are saying that the Commission is gonna have
- 3 to interpret this 185 documents with regard to your
- 4 specific issue. Can you-all agree where those --
- 5 what paragraphs need to be interpreted?
- 6 MR. GRYZMALA: Your Honor, if I may
- 7 speak to that, I think that the paragraphs that the
- 8 parties have cited in their briefs, as they've walked
- 9 through the southwest states, are pretty much known.
- 10 JUDGE JONES: Well, I don't know what
- 11 they are.
- MR. GRYZMALA: No, no. I mean, I
- 13 thought you were directing that to us.
- JUDGE JONES: Oh, yeah. But you-all do
- 15 agree on what they are?
- MR. GRYZMALA: Bill, is that fair?
- 17 MR. MAGNESS: No, I think we've got a
- 18 pretty good sense of where the -- where the legal
- 19 disputes are, yeah, your Honor. But there's a
- 20 paragraph in the TRRO and portions of the FCC's rules
- 21 that are the key text.
- MR. GRYZMALA: Right.
- 23 JUDGE JONES: And what portions of the
- 24 TRRO are you in dispute about? I'm getting a head
- 25 start on it.

24

25

briefly?

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1
                  MR. MAGNESS: I would say just picking
 2
     it up in front of me, probably the paragraphs we tend
     to cite back and forth to one another start somewhere
 3
     around paragraph 90 where the FCC is describing why
 4
 5
     it chose the criteria it chose. I'd say probably
 6
    paragraph 87, something in that neighborhood, where
 7
     they describe their -- their approach to determining
 8
     impairment. And so, oh, you know, somewhere in the
 9
     neighborhood of 78 and then into --
10
                  JUDGE JONES: Now, Mr. Magness?
11
                 MR. MAGNESS: Yes, sir.
12
                  JUDGE JONES: That's you talking, right?
13
                  MR. MAGNESS: Yes, sir.
                  JUDGE JONES: So I wrote down 90 and
14
15
     then I wrote down 87 and then now should I write 78?
16
                  MR. MAGNESS: I'm sorry. I just -- I
17
     just opened up the order and I -- as I was looking at
18
     it, I know that I'm very familiar with citing things
19
     from like paragraph 90 or 93, but as I opened up the
     order, I realized I'm gonna give you a complete
20
21
     answer. It probably goes back to probably around
22
    paragraph 78 where the FCC starts describing its
23
     approach to impairment and then --
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MR. GRYZMALA: May I interrupt, Bill,

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1 MR. MAGNESS: Sure.
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- 2 MR. GRYZMALA: Would you agree
- 3 through -- through 105? I mean, if I didn't read
- 4 through 105 --
- 5 MR. MAGNESS: Sure.
- 6 MR. GRYZMALA: 78 to 105, your Honor.
- 7 JUDGE JONES: Okay.
- 8 MR. MAGNESS: Yeah. And there -- there
- 9 may be some paragraphs in the discussion of high-
- 10 capacity loops impairment that -- that we may
- 11 reference you to as well, but I think certainly
- 12 through paragraph 105. But then you find, for
- 13 example, that it then hops around a bit, and I think
- 14 the self-certification process that Mr. Gryzmala was
- 15 describing is further on --
- MR. GRYZMALA: Right.
- 17 MR. MAGNESS: -- into the Order. And
- 18 then as far as the rule goes, the primary language
- 19 that's in dispute, from our view anyway, is the
- 20 definitions of business line and of fiber-based
- 21 colocater.
- MR. GRYZMALA: If you look at the back
- 23 of the FCC order, your Honor, if you happen to have
- 24 it or can come up with it, it's 51.319 (A)(4),
- 25 (A)(5), (E)(2). Those are the -- (E)(3) as well.

- 1 Those would be the principal FCC rules that your
- 2 Honor --
- JUDGE JONES: And those are definitions?
- 4 MR. GRYZMALA: Under the tests. Under
- 5 the tests.
- 6 MR. MAGNESS: Yeah. I think we may -- I
- 7 would point you more to 51.5 which is the
- 8 definitions.
- 9 MR. GRYZMALA: Right, agreed.
- 10 MR. MAGNESS: Of business line and of
- 11 fiber-based colocater. I don't think we have a
- 12 dispute about the number of fiber-based colocaters
- 13 that constitute nonimpairment, for example. The
- 14 number of business lines, those are simple
- 15 quantitative things. It's really how you -- how you
- 16 count business lines to get up to that number, how
- 17 you count fiber-based colocaters to get up to that
- 18 number. So I think we're fencing with each other
- 19 mainly about the definitions of those two terms.
- 20 And, I mean, Mr. Gryzmala is right. I
- 21 mean, there were discussions of impairment for
- 22 transport and loops that, you know, we may reference
- 23 those rules. But I think the primary focus is on
- 24 those two definitions.
- 25 JUDGE JONES: Okay. I just need to get

- 1 a head start so I'll know what the heck you-all are
- 2 talking about.
- 3 MR. GRYZMALA: Did you say 51.5, Bill?
- 4 MR. MAGNESS: Yeah, that's right.
- 5 MR. GRYZMALA: Okay. I wrote 51.3, but
- 6 it's 51.5.
- 7 MR. MAGNESS: Yeah.
- 8 MR. GRYZMALA: Okay. Good.
- 9 MR. MAGNESS: Yeah. In the appendix B
- 10 in the TRRO of those -- those rules.
- MR. GRYZMALA: Right.
- MR. LUMLEY: Your Honor, if it would be
- 13 helpful, perhaps when we make our filing about phases
- 14 and proposed schedules, we could confirm those
- 15 section references for you.
- JUDGE JONES: That would be good. Did
- 17 you-all hear what Mr. Lumley suggested?
- MR. GRYZMALA: Uh-huh.
- JUDGE JONES: Do you-all agree with
- 20 that?
- 21 MR. MAGNESS: Certainly from NuVox's
- 22 perspective we're happy to do that. I may have cast
- 23 the net too wide, but give me a few minutes to look
- 24 at it. We could probably give you a fairly
- 25 straightforward answer.

- 1 JUDGE JONES: And Mr. Gryzmala, do you
- 2 agree with that?
- 3 MR. GRYZMALA: I think it's fair. If it
- 4 replicates what we talked about this morning, I mean,
- 5 Bill, I mean, on paragraphs 78 to 105, FCC rule 51.5
- 6 and 51.319.
- 7 MR. MAGNESS: Uh-huh, pretty much it.
- 8 MR. GRYZMALA: Yeah.
- 9 MR. MAGNESS: That's pretty much it.
- 10 JUDGE JONES: Is there anything else we
- 11 need to discuss on the record?
- MR. GRYZMALA: Not for AT&T, your Honor,
- 13 I don't believe, AT&T, Missouri.
- MR. MAGNESS: I don't think anything for
- 15 NuVox, your Honor. We'll just await the Orders you
- 16 were -- you were contemplating.
- JUDGE JONES: Okay.
- 18 MR. WILLIAMS: Note for Staff, I think
- 19 I'll just point out, unlike the other parties in this
- 20 case, the Commission Staff hasn't been involved in
- 21 these issues in other states, so we're kind of behind
- 22 the curve with regard to the other parties.
- JUDGE JONES: Would either process
- 24 benefit Staff, bifurcated -- single-phase or
- 25 bifurcated process?

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                 MR. WILLIAMS: We're gonna want to look
    at kind of like what Carl Lumley was saying, look at
 2
     the data and get verification from CLECs about it.
     So I think the earlier we're engaged in doing that,
 5
    the better.
 6
                 JUDGE JONES: And Mr. Dandino?
 7
                 MR. DANDINO: Yes, sir.
                  JUDGE JONES: Do you have anything you'd
 8
    like to add?
 9
10
                 MR. DANDINO: No, I have nothing to add
11
     to the proceeding right now.
12
                 JUDGE JONES: Okay. Well, with that,
     then, we will go off the record.
13
14
                  (WHEREUPON, the recorded portion of the
15
     scheduling conference was concluded.)
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