Exhibit No.: Issue: Depreciation Rates Witness: Thomas J. Sullivan Type of Exhibit: Rebuttal Testimony Sponsoring Party: Empire District Electric Case No. ER-2016-0023 Date Testimony Prepared: April 2016

# **BEFORE THE**

# **MISSOURI PUBLIC SERVICE COMMISSION**

Case No. ER-2016-0023

The Empire District Electric Company

**Rebuttal Testimony of** 

Thomas J. Sullivan

Issues:

**Depreciation Rates** 

# REBUTTAL TESTIMONY OF THOMAS J. SULLIVAN BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION CASE NO. ER-2016-0023

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.										
2	A.	Thomas J. Sullivan, 15898 Millville Road, Richmond, Missouri 64085.										
3	Q.	ARE YOU THE SAME THOMAS J. SULLIVAN WHO FILED DIRECT										
4		TESTIMONY IN THIS MATTER BEFORE THE MISSOURI PUBLIC SERVICE										
5		COMMISSION ("COMMISSION") ON BEHALF OF THE EMPIRE DISTRICT										
6		ELECTRIC COMPANY ("EMPIRE" OR "COMPANY")?										
7	A.	Yes, I am.										
8	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?										
9	A.	I will address the depreciation recommendations of the Missouri Public Service										
10		Commission Staff ("Staff") contained on Pages 91 through 97 of the Staff Report										
11		<ul> <li>Cost of Service – Revenue Requirement dated March 25, 2016 ("Staff Report").</li> </ul>										
12		The Staff's recommended depreciation rates are contained in Appendix 3,										
13		Schedule JAR(DEP)-d1 to the Staff Report.										
14	Q.	PLEASE SUMMARIZE THE ISSUES YOU HAVE WITH THE STAFF'S										
15		PROPOSED DEPRECIATION RATES.										
16	A.	I will address the following issues with Staff's depreciation rates and their										
17		explanation of those rates in the Staff Report:										
18		1. The Staff fails to recognize that the remaining lives of Empire's										

20 assets and the capital additions required in order to realize those lives

19

1

generating facilities cannot be achieved without retirement of current

- prior to the final retirement of the asset, thus significantly understating
   the depreciation rates necessary to recover Empire's investment in
   these facilities over the remaining life of these assets.
- 2. The Staff's transfer of the unrecovered reserve and cost of removal for
  the Riverton 7 and 8 units is arbitrary and fails to reasonably align the
  cost of those facilities with the customers who received the benefit of
  those facilities thus creating intergenerational subsidy.
- 8 3. The Staff has arbitrarily reduced Empire's estimate of the cost of
   9 removal associated with the Riverton 7 and 8 units by almost \$1
   10 million.
- 4. The Staff has gone back to 2005 (and even recommends going back farther) to impute depreciation expense that was not accrued and makes an inappropriate and unreasonable adjustment to Empire's depreciation reserve for this imputed depreciation expense.
- 15

# **INTERIM RETIREMENTS AND ADDITIONS**

16Q.WHAT IS THE PRINCIPAL DIFFERENCE BETWEEN THE DEPRECIATION17RATES THAT YOU ARE RECOMMENDING FOR EMPIRE'S PRODUCTION18PLANTS (UNIT PROPERTY) AND THOSE RECOMMENDED BY THE STAFF?19A.The Staff's depreciation rates are based on the same estimated retirement dates20for Empire's generating units that are used in Schedule TJS-1 (the Depreciation21Study) that forms the basis for the depreciation rates I recommend. Also, the

22 Staff and I both recommend using the remaining life method to calculate 23 depreciation rates for Empire's generating units. The Staff uses a "test period"

that ends September 30, 2015 rather than the test period used in Empire's filing
 which is the 12 months ended June 30, 2015.

The principal difference is that the Staff's calculation of depreciation rates for Empire's production plants does not reflect that there will be retirements and capital additions over the remaining life of Empire's generating units. It is clear from Empire's historical experience that not only are assets retired and replaced over the life of its generating units, but large capital improvements are also required to achieve the lifespan of the units and meet regulatory requirements such that these plants can continue to operate over this lifespan.

# 10Q.WHAT IMPACT DOES THE FAILURE TO INCLUDE THESE INTERIM11RETIREMENTS AND ADDITIONS HAVE ON THE RESULTING REMAINING12LIFE DEPRECIATION RATES?

A. The failure to consider the impact of future interim retirements and additions results in depreciation rates that are low during the early years of the generating units' lifespan and higher during the later years. This happens primarily for the following reasons:

- 17 **1.** Failure to recognize that many of the component assets have an 18 average service life that is less than the entire lifespan of the 19 generating units.
- 20 2. Failure to recognize that capital improvements that are made after the 21 initial in-service date of the asset will have service lives that are less 22 than the entire lifespan of the generating units.

13. Failure to recognize that in order for the generating units to achieve the2relatively long lifespans historically experienced, significant capital3improvements are made to extend the assets life and/or to bring the4units up to current technology and regulations such that the plants can5continue to economically provide service. These relatively large capital6additions usually have service lives much less than the lifespan of the7generating unit.

# Q. CAN THE PHENOMENA YOU DESCRIBE BE SEEN IN THE DEPRECIATION 9 RATES OF EMPIRE'S GENERATING UNITS?

Α. Yes, it is demonstrated in the existing depreciation rates for Empire's steam 10 production units. The lowest current depreciation rate is 2.10 percent for latan II 11 (2010) which is Empire's newest stream production unit. Plum Point (2010) is 12 roughly the same age but has a shorter estimated life, so its current depreciation 13 rate is 2.33 percent. latan 1 (1980) is the next oldest unit and is significantly 14 older than latan 2 and it has a current depreciation rate of 3.12 percent. The 15 Company's oldest steam production unit is Asbury (1970) and it has a 16 depreciation rate of 4.73 percent. Asbury best demonstrates the phenomena I 17 discuss above, as shown in the Appendix to the Depreciation Study, particularly 18 on Page A-6. 19

# 20 Q. WHAT IS THE NET EFFECT OF FAILING TO CONSIDER THE IMPACT OF 21 INTERIM RETIREMENTS AND ADDITIONS?

A. The net effect is loading most of the depreciation expense near the end of, and even beyond, the useful life of the generating unit. This creates a huge

# THOMAS J. SULLIVAN REBUTTAL TESTIMONY

disconnect between the recovery of the cost of the facility and the value received by the customers who most benefit from the facility. This is further exacerbated when one also takes into account that base load generating units tend to be used less and less as they approach the end of their useful life, because newer units tend to be more efficient and economical to dispatch, and are therefore utilized more.

Q. HAVE YOU PREPARED AN EXAMPLE TO DEMONSTRATE THE EFFECT OF
 NOT CONSIDERING INTERIM RETIREMENTS AND ADDITIONS FOR UNIT
 PROPERTY REMAINING LIFE DEPRECIATION RATES?

Yes, Schedule TJS-3 shows a comparison of depreciation rates, depreciation Α. 10 expense, and depreciation reserve with and without interim activity consideration 11 over the life of a 50 year asset. For this demonstrative example, I have made the 12 simplifying assumptions that the asset has a 50-year lifespan, its original cost is 13 \$10 million, depreciation rates are adjusted (re-calculated) every 5 years, interim 14 additions are equal to 1% of plant annually, interim retirements are equal to 15 0.05% of plant annually, and forecasted interim activity equals actual interim 16 activity. 17

### 18 Q. PLEASE EXPLAIN THE CALCULATIONS IN SCHEDULE TJS-3.

A. Column A of Schedule TJS-3 shows the years that the asset is assumed to be in
 service. The beginning of year plant in service balances, interim additions,

- interim retirements and year end plant balances are shown in Columns B, C, D
- and E, respectively. The initial original cost of the asset is shown on Schedule
- TJS-3 in Column E at the end of year zero.

1		The depreciation rates calculated with interim activity included, as I have
2		done in my study for the Company, are shown in Column F of Schedule TJS-3.
3		The associated depreciation expense and reserve accrual are shown in Columns
4		G and H, respectively, of Schedule TJS-3.
5		The depreciation rates calculated without consideration of interim activity,
6		as Staff has proposed, are shown in Column I of Schedule TJS-3, and the
7		associated depreciation expense and reserve accrual are shown in Columns J
8		and K, respectively.
9	Q.	WHAT DOES THE ANALYSIS IN SCHEDULE TJS-3 DEMONSTRATE?
10	A.	As shown in Column F of ScheduleTJS-3, the depreciation rate remains
11		consistent throughout the lifespan of the asset. Depreciation expense increases
12		as the plant in service balance increases. This differs greatly from the
13		depreciation rates in Column I of Schedule TJS-3 (Staff's method) where the
14		recovery of the depreciation rate is lower early in the life of the asset (2%) and
15		more than doubles by the end of the life of the asset (4.15%). Annual
16		depreciation expense increases by more than 150 percent (or 2.5 times) over the
17		same time period. Additionally, there remains a reserve under accrual of
18		approximately 5% of total plant in service, primarily due to the interim activity
19		since the prior depreciation study when interim activity is not considered (Staff's
20		method).
21	Q.	WHAT HAPPENS WHEN YOU INCLUDE SIGNIFICANT CAPITAL ADDITIONS
22		TO THE ANALYSIS IN SCHEDULE TJS-3?

# THOMAS J. SULLIVAN REBUTTAL TESTIMONY

1	A.	In Schedule TJS-4, I have added large capital additions in years 25 and 35. This									
2		is similar to the situation that has occurred with Asbury. In this example, the									
3		problems discussed above are exacerbated even further with higher end of life									
4		depreciation rates, higher expense in the later years of the asset's life, and a									
5		higher undepreciated balance at the end of the asset's life.									
6	Q.	DOES YOUR RECOMMENDED METHOD ACCELERATE DEPRECIATION									
7		EXPENSE ACCRUAL?									
8	A.	No. As Schedules TJS-3 and TJS-4 demonstrate, the deprecation accrual rates									
9		are stable throughout the entire service life of the asset.									
10	Q.	DOES YOUR RECOMMENDED METHOD COLLECT DEPRECIATION									
11		EXPENSE ON FUTURE COSTS THAT ARE NOT IN SERVICE AND USED									
12		AND USEFUL?									
13	A.	No. The depreciation rates are applied to the current period actual plant in									
14		service balance, the same balance as the depreciation rates developed using the									
15		Staff's approach. There are not any future dollars in the calculation of									
16		depreciation expense (depreciation rate times current plant in service balance).									
17	Q.	DOES THE INCLUSION OF ESTIMATES OF INTERIM RETIREMENTS AND									
18		ADDITIONS RESULT IN A CLOSER MATCH BETWEEN THE RECOVERY OF									
19		THE COST OF THE FACILITY AND THE VALUE RECEIVED BY THE									
20		CUSTOMERS WHO MOST BENEFIT FROM THE FACILITY?									
21	A.	Yes. While there is still higher depreciation expense at the end of the asset's life									
22		using the approach I am recommending, a more stable depreciation rate results if									
23		forecasted interim retirements and additions are included in the determination of									

the depreciation rate than if they are not included (as suggested by Staff). The approach I am recommending is a reasonable compromise between the Staff's approach which defers significant amounts of depreciation expense to the later years of (and even beyond) the generating facility's life, and a unit of production approach which would seek to directly match the investment in the facility with the use (i.e. output) of the facility.

# 7 RIVERTON 7 AND 8 RESERVE DEFICIENCY

8 Q. PLEASE SUMMARIZE YOUR RECOMMENDED TREATMENT OF THE
 9 RIVERTON 7 AND 8 RESERVE DEFICIENCY.

In my direct testimony on Pages 5 through 7, I recommended that the Α. 10 undepreciated plant balance associated with Riverton 7 and 8 and the estimated 11 cost of removal for these facilities be amortized over a five year period. In 12 Empire's last rate case (Case No. ER-2012-0345), I had recommended that the 13 rate for Riverton 7 and 8 be increased, with the goal of collecting the remaining 14 investment in these facilities over the remaining useful life of those facilities. As 15 stated on Page 7, Lines 1 through 7 of my direct testimony: 16

"It is always preferable to recover costs from the ratepayers who are 17 receiving the benefits of the facilities. Deferring costs beyond the 18 retirement of the assets can result in an inter-generational subsidy. In 19 other words, current and future ratepayers will pay costs that should have 20 been borne by past rate payers. However, Empire is entitled to full 21 recovery of these assets, and the 5-year amortization is a reasonable time 22 frame to recover the investment and yet mitigate the potential inter-23 generational subsidy." 24

25

26 Q. PLEASE SUMMARIZE THE STAFF'S POSITION REGARDING THE 27 TREATMENT OF THE RIVERTON 7 AND 8 RESERVE DEFICIENCY.

A. As discussed on Page 95 of the Staff Report, the Staff is recommending that the
 reserve deficiency be transferred to various accounts associated with latan 1,
 Energy Center, State Line Unit 1 and State Line combined cycle. The Staff's
 recommendation results in the unrecovered investment associated with Riverton

5 7 and 8 being recovered over various time periods ranging from 10 to 35 years.

# 6 Q. WHAT IS THE BASIS FOR STAFF'S RECOMMENDATION?

- A. The Staff's recommendation is based on an unreasonable application and
   interpretation of the following language in the settlement in the Company's
   previous rate case:
- "Should the retirement of Riverton 7 or 8 create a reserve deficiency under
   Generally Accepted Accounting Principles (GAAP), the signatories agree
   to support a reasonable request by Empire for accounting authority
   pursuant to Accounting Standard 980 (FAS 71) to reallocate the
   depreciation reserve to cover the cost of removal of such plant."
- The intent of this agreement was to make the Company whole for its investment
- in the Riverton 7 and 8 plants should the settled upon depreciation rates fail to
- recover that investment prior to the ultimate retirement of the plants. The intent
- 19 was not to redistribute the costs of Riverton 7 and 8 to other generating units.
- 20 Nor was the intent to continue this practice in a future rate case when there is an
- 21 opportunity to closely align the cost recovery to the customers who received the
- benefit of Riverton 7 and 8.

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# 23 Q. PLEASE HIGHLIGHT THE FLAWS IN THE STAFF'S RECOMMENDED

- 24 TREATMENT OF THE RIVERTON 7 AND 8 RESERVE DEFICIENCY.
- A. The following are the principal flaws in the Staff's recommendation:

transfer the depreciation reserve deficiency to other power plants. 2 2. The Staff's transfer of reserve is arbitrary, and Staff provides no 3 support for how it determined which power plants and to which 4 accounts it transferred reserve dollars. Furthermore, the Staff provides 5 no support for the amounts it transferred to those power plants. 6 3. Recovering the reserve deficiency for a plant that is no longer in 7 service over the next 10 to 35 years is not reasonable. 8 4. Staff's recommendation creates an explicit inter-generational subsidy. 9 Q. IS YOUR RECOMMENDED TREATMENT CONSISTENT WITH THE 10 SETTLEMENT IN THE PREVIOUS CASE? 11 Yes. My recommendation represents a reasonable request by Empire to recover Α. 12 the deficiency over a reasonable period of time. Implicit in my recommendation 13 is that the undepreciated balance (plus any cost of removal) be transferred to an 14 asset which is amortized over a five year period. The Company's principal 15 concern in the previous case's settlement negotiations was that if Riverton 7 and 16 8 were retired prior to the Company's next rate case, the Staff would make a 17 recommendation that the undepreciated balance not be recovered at all. The 18 Company was compromising from its filed position that all of the investment in 19 Riverton 7 and 8 be recovered over the plants' remaining useful life to a settled 20 position that would allow them to recover any undepreciated balance over a 21 reasonable period of time after the plants were retired. 22

1. Nowhere in the previous case agreement did the parties agree to

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# 1 RIVERTON 7 AND 8 COST OF REMOVAL

#### PLEASE SUMMARIZE THE STAFF'S RECOMMENDATION REGARDING THE Q. 2 COST OF REMOVAL ASSOCIATED WITH RIVERTON 7 AND 8. 3 Α. On Page 96 of the Staff Report, the Staff states the following: 4 "Empire's depreciation study estimated the cost of removal for Riverton 5 Units 7, 8, and 9 to be approximately \$3 million. Staff's recommended 6 transfer of reserves does not cover the full estimated cost of removal for 7 Riverton Units 7, 8, and 9. Hopefully between the transfer of reserves and 8 the continued depreciation or remaining steam assets, the reserve totals 9 will contain close to the final costs to remove the retired plants." 10 11 Q. IS THE STAFF'S RECOMMENDATION REASONABLE? 12 Α. No. First of all, the Depreciation Study does not estimate the cost of removal for 13 Riverton 7, 8, and 9 at "approximately \$3 million". As shown on Page 20 of 14 Schedule TJS-2 (the Depreciation Study) in Table 5-5, the actual estimate is 15 \$3,966,659. Second, the Staff freely admits that their "recommended transfer of 16 reserves does not cover the full estimated cost of removal." Third, the actual 17 amount included in the Staff's transfer appears to be \$2.2 million. The total 18 transfer shown on Line 12 of Page 95 of the Staff Report equals \$10 million 19 (presumable the \$7.8 million reserve deficiency plus \$2.2 million in cost of 20 removal). Finally, the last sentence in the above quotation is nonsensical and 21 appears to virtually assure that Empire will never recover the full cost of removal 22 of these facilities. 23

# 24 Q. HOW SHOULD THE COST OF REMOVAL BE RECOVERED?

A. It is preferable that all of the costs of Riverton 7 and 8 (and 9) be recovered over
 the useful life of those assets, including the investment in facilities and cost of

removal. Whatever costs are not recovered over the useful life should be recovered over a relatively short period of time in order to mitigate intergenerational subsidy. The five year period I am recommending represents a reasonable period of time. The 35 years recommended by the Staff (or possibly never for the cost of removal exceeding \$2.2 million) is not a reasonable period of time.

7 IMPUTING DEPRECIATION EXPENSE

# 8 Q. PLEASE SUMMARIZE THE FOUNDATION FOR STAFF'S POSITION

# 9 **REGARDING "STOPPED DEPRECIATION" AND 0% DEPRECIATION RATES.**

10 A. On Page 92 of the Staff Report, Staff states the following:

"In Staff's review of Empire's depreciation study, Staff found depreciation 11 rate recommendations of 0 percent for five accounts on a going-forward 12 basis. These accounts are: State Line Combined Cycle plant account 342 13 Fuel Holders, State Line Combustion Turbine account 341 Structures and 14 Improvements, Energy Center Units 1 and 2 accounts 342 Fuel Holders, 15 account 344 Generators, and account 346 Miscellaneous Power 16 Equipment. Staff submitted nine data requests related to the 17 recommendation of 0 percent depreciation rates. Empire's responses 18 indicate that it is setting depreciation rates to 0 percent for accounts where 19 reserves are equal to or higher than original cost. This is not the first time 20 Staff has found that Empire has prematurely stopped depreciation accrual 21 on an account or specific asset." 22

23

# 24 Q. DO YOU AGREE WITH THIS STATEMENT?

A. In part. The first three sentences of this statement correctly describe the basis for

- <sup>26</sup> my recommendations for those accounts. The final sentence of the statement,
- <sup>27</sup> however, appears to have no relationship to the first three sentences. Setting the
- depreciation rate of an asset that is fully depreciated at 0 percent is not the same
- thing as stopping depreciation on an asset that has a depreciation rate of

## THOMAS J. SULLIVAN REBUTTAL TESTIMONY

something other than zero, when it is fully depreciated. My Depreciation Study 1 makes no mention of discontinuing the application of a depreciation rate (that is 2 not equal to 0) once an asset is fully depreciated. The issue that Staff introduces 3 on Page 92 of the Staff Report does not relate to my Depreciation Study. 4 The accounts for which I am recommending a depreciation rate of 0 5 percent is based on a proper application of the remaining life formula. In the 6 remaining life formula, the undepreciated balance is divided by the remaining life 7 of the asset to determine the amount of depreciation accrual. If there is no 8 undepreciated balance, the depreciation rate equals 0 percent. If, at some future 9 point in time, additional investment is added to that account, then at the time of 10 the next rate case the depreciation rate would be reset to a level that recovers 11 that investment over the remaining life of that asset. An instance where 12 depreciation accrual would "automatically" stop is when an asset is fully retired 13 and there is no plant in service against which to apply a depreciation rate. 14 Q. WHAT IS THE ISSUE THE STAFF APPEARS TO BE ACTUALLY 15 ADDRESSING? 16 Α. The Staff's issue is summarized on Page 93, Lines 19 through 31, of the Staff 17 Report. On Page 93, the Staff lists various accounts, primarily related to 18 generating plant where the Company has stopped accruing depreciation expense 19 for some period since 2005, presumably when the asset is fully depreciated but 20 not retired and a depreciation rate equal to 0 percent has not been explicitly 21 stated in an Order from a rate case. 22

# Q. WHERE DOES THE STAFF STATE THAT IT WOULD LIKE TO GO BACK EVEN FURTHER THAN 2005?

A. On Page 93, Lines 14 and 15, the Staff states: "the investigation is ongoing and
 Staff may update its position regarding these accounts following its completion."

5

# Q. IS THE STAFF'S POSITION REASONABLE?

No. It is unreasonable for two principal reasons. First, since 1990 the Company Α. 6 has been relying upon a Commission order in Case No. ER-90-138 to not accrue 7 depreciation expense for an asset that is fully depreciated even though the stated 8 depreciation rate is not equal to 0. In Appendix B to the order in that case, there 9 are two accounts with depreciation rates that are not zero (they are 1.84 and 10 1.69 percent) that are footnoted as follows: "Account fully accrued and no 11 depreciation expense to be taken until the Plant Balance exceeds the Reserve 12 for Depreciation." Since 1990, the Company has been following this Order. 13 Second, the Staff has had numerous opportunities to revisit this issue 14 since 2005 (and 1990) each time the Company has filed a rate case. By 15 introducing this issue in a 2015 rate case, the Staff is seeking to re-examine a 16 position it essentially agreed to by its silence. It is completely unreasonable for 17 Staff to go back beyond rate cases that were already settled or litigated and 18 impute depreciation expense as though it were calculated based on the position 19

- 20

# 21 Q. DOES THIS COMPLETE YOUR PREPARED REBUTTAL TESTIMONY?

22 A. Yes, it does.

it wants to take today.

Empire District Electric Interim activity example

#### Assumptions:

Original cost of asset is \$10 million 50 year lifespan for asset Depreciation rate updated every 5 years Simplifying assumption - actual interim activity equals forecasted

[A]	[B]	[C]	[D]	[E]	[F]	[G]	[H]	[1]	[1]	[K]
					Depreciatio	n rates with int	erim activity	Depreciat	tion rates witho	ut interim
						included		act	tivity considera	tion
	Plant in Service	Interim	Interim	Year End	Depreciation	Depreciation	Depreciation	Depreciation	Depreciation	Depreciation
Year	Balance	Additions	Retirements	Balance	Rate	Expense	Reserve	Rate	Expense	Reserve
		1%	-0.50%							
0	_	170	0.5070	10 000 000						_
0				10,000,000						
1	10,000,000	100,000	(50,000)	10,050,000	2.75%	275,850	225,850	2.00%	200,500	150,500
2	10,050,000	100,500	(50,250)	10,100,250	2.75%	277,229	452,829	2.00%	201,503	301,753
3	10,100,250	101,003	(50,501)	10,150,751	2.75%	278,615	680,942	2.00%	202,510	453,761
4	10,150,751	101,508	(50,754)	10,201,505	2.75%	280,008	910,197	2.00%	203,523	606,530
5	10,201,505	102,015	(51,008)	10,252,513	2.75%	281,408	1,140,597	2.00%	204,540	760,063
6	10,252,513	102,525	(51,263)	10,303,775	2.75%	282,884	1,372,219	2.06%	211,471	920,271
7	10,303,775	103,038	(51,519)	10,355,294	2.75%	284,299	1,604,999	2.06%	212,528	1,081,280
8	10,355,294	103,553	(51,776)	10,407,070	2.75%	285,720	1,838,942	2.06%	213,591	1,243,094
9	10,407,070	104,071	(52,035)	10,459,106	2.75%	287,149	2,074,055	2.06%	214,659	1,405,718
10	10,459,106	104,591	(52,296)	10,511,401	2.75%	288,584	2,310,344	2.06%	215,732	1,569,154
11	10 E11 401	10E 114	(52 557)	10 562 059	3 75%	200 109	2 E 4 7 90E	2 129/	224 115	1 740 712
12	10,511,401	105,114	(52,557)	10,505,558	2.73%	290,108	2,347,693	2.13%	224,113	1,740,712
12	10,505,958	105,040	(52,820)	10,010,778	2.75%	291,558	3 026 566	2.13%	225,250	2 086 406
14	10,610,778	106,108	(53,349)	10,009,802	2.75%	293,010	3 267 697	2.13%	220,302	2,080,400
15	10,723,211	107,232	(53,616)	10,726,827	2.75%	295,954	3,510,035	2.13%	228 631	2,200,550
10	10)/ 20)211	107,202	(00)010)	10),,,0,012,	20070	200,001	5,510,000	212070	220,001	2,100,000
16	10,776,827	107,768	(53,884)	10,830,712	2.75%	297,529	3,753,680	2.21%	238,918	2,620,599
17	10,830,712	108,307	(54,154)	10,884,865	2.75%	299,017	3,998,543	2.21%	240,112	2,806,557
18	10,884,865	108,849	(54,424)	10,939,289	2.75%	300,512	4,244,630	2.21%	241,313	2,993,446
19	10,939,289	109,393	(54,696)	10,993,986	2.75%	302,014	4,491,948	2.21%	242,519	3,181,268
20	10,993,986	109,940	(54,970)	11,048,956	2.75%	303,524	4,740,502	2.21%	243,732	3,370,030
21	11,048,956	110,490	(55,245)	11,104,201	2.75%	305,158	4,990,415	2.32%	256,604	3,571,390
22	11,104,201	111,042	(55,521)	11,159,722	2.75%	306,683	5,241,577	2.32%	257,887	3,773,756
23	11,159,722	111,597	(55,799)	11,215,520	2.75%	308,217	5,493,995	2.32%	259,177	3,977,134
24	11,215,520	112,155	(56,078)	11,271,598	2.75%	309,758	5,747,676	2.32%	260,472	4,181,529
25	11,271,598	112,716	(56,358)	11,327,956	2.75%	311,307	6,002,625	2.32%	261,775	4,386,945
26	11 227 056	112 280	(56.640)	11 384 506	2 76%	313 008	6 258 002	2 /15%	278 225	4 608 640
20	11 384 596	113,200	(56,923)	11,384,330	2.76%	314 573	6 516 642	2.45%	278,333	4,008,040
27	11 441 519	114 415	(57,208)	11 498 726	2.76%	316 145	6 775 580	2.45%	281 125	5 055 361
29	11 498 726	114,987	(57,494)	11,556,220	2.76%	317,726	7 035 813	2.45%	282,530	5,280,397
30	11,556,220	115.562	(57,781)	11,614,001	2.76%	319,315	7,297,346	2.45%	283,943	5 506 559
	,,		(			,	.,,_			-,,
31	11,614,001	116,140	(58,070)	11,672,071	2.76%	321,099	7,560,375	2.63%	306,136	5,754,625
32	11,672,071	116,721	(58,360)	11,730,431	2.76%	322,704	7,824,719	2.63%	307,666	6,003,931
33	11,730,431	117,304	(58,652)	11,789,083	2.76%	324,318	8,090,385	2.63%	309,205	6,254,483
34	11,789,083	117,891	(58,945)	11,848,029	2.76%	325,939	8,357,379	2.63%	310,751	6,506,288
35	11,848,029	118,480	(59,240)	11,907,269	2.76%	327,569	8,625,708	2.63%	312,304	6,759,352
36	11,907,269	119,073	(59,536)	11,966,805	2.76%	329,467	8,895,638	2.88%	344,052	7,043,868
37	11,966,805	119,668	(59,834)	12,026,639	2.76%	331,114	9,166,918	2.88%	345,773	7,329,807
38	12,026,639	120,266	(60,133)	12,086,772	2.76%	332,770	9,439,555	2.88%	347,502	7,617,175
39	12,086,772	120,868	(60,434)	12,147,206	2.76%	334,433	9,713,554	2.88%	349,239	7,905,981
40	12,147,206	121,472	(60,736)	12,207,942	2.76%	336,106	9,988,924	2.88%	350,985	8,196,230
/11	12 207 9/2	122 079	(61.040)	12 268 982	2 76%	338 101	10 266 075	3 29%	102 174	8 537 364
41	12,207,942	122,079	(61,040)	12,200,302	2.76%	339,887	10,200,073	3.29%	402,174	8,557,504
42	12,200,302	122,000	(61,652)	12,330,327	2.76%	341 581	10,344,012	3.29%	406 206	9 224 759
43	12,330,327	123,303	(61,960)	12,351,575	2.76%	343 289	11 105 870	3.29%	408,200	9 571 036
45	12,351,575	124,539	(62,270)	12,516,208	2.76%	345,205	11,388,606	3.29%	410 278	9 919 044
-5	12,433,333	127,333	(02,270)	12,010,200	2.7070	545,005	11,000,000	5.2570	410,270	5,515,044
46	12,516,208	125,162	(62,581)	12,578,789	2.77%	347,572	11,673,597	4.15%	520,731	10,377,195
47	12,578,789	125,788	(62,894)	12,641,683	2.77%	349,310	11,960,013	4.15%	523,335	10,837,636
48	12,641,683	126,417	(63,208)	12,704,892	2.77%	351,056	12,247,860	4.15%	525,952	11,300,379
49	12,704,892	127,049	(63,524)	12,768,416	2.77%	352,811	12,537,147	4.15%	528,581	11,765,436
50	12,768,416	127,684	(63,842)	12,832,258	2.77%	354,576	12,827,881	4.15%	531,224	12,232,818

Empire District Electric Interim activity example with Capital Improvements

#### Assumptions:

Original cost of asset is \$10 million 50 year lifespan for asset Depreciation rate updated every 5 years Simplifying assumption - actual interim activity equals forecasted Large Capital Improvements in Years 25 and 35

[A]	[B]	[C]	[D]	[E]	[F]	[G]	[H]	[1]	[J]	[K]
					Depreciatio	n rates with int	erim activity	Depreciat	tion rates witho	ut interim
						included		ac	tivity considerat	ion
	Plant in Service	Interim	Interim	Year End	Depreciation	Depreciation	Depreciation	Depreciation	Depreciation	Depreciation
Year	Balance	Additions	Retirements	Balance	Rate	Expense	Reserve	Rate	Expense	Reserve
		1%	-0.50%						·	
0	-	270	010070	10,000,000						-
	40.000.000	400.000	(50.000)							
1	10,000,000	100,000	(50,000)	10,050,000	3.32%	332,895	282,895	2.00%	200,500	150,500
2	10,050,000	100,500	(50,250)	10,100,250	3.32%	334,559	567,204	2.00%	201,503	301,753
3	10,100,250	101,003	(50,501)	10,150,751	3.32%	336,232	852,934	2.00%	202,510	453,761
4	10,150,751	101,508	(50,754)	10,201,505	3.32%	337,913	1,140,093	2.00%	203,523	606,530
5	10,201,505	102,015	(51,008)	10,252,513	3.32%	339,603	1,428,688	2.00%	204,540	760,063
6	10,252,513	102,525	(51,263)	10,303,775	3.32%	341,362	1,718,788	2.06%	211,471	920,271
7	10,303,775	103,038	(51,519)	10,355,294	3.32%	343,069	2,010,338	2.06%	212,528	1,081,280
8	10,355,294	103,553	(51,776)	10,407,070	3.32%	344,784	2,303,346	2.06%	213,591	1,243,094
9	10,407,070	104,071	(52,035)	10,459,106	3.32%	346,508	2,597,819	2.06%	214,659	1,405,718
10	10,459,106	104,591	(52,296)	10,511,401	3.32%	348,241	2,893,764	2.06%	215,732	1,569,154
11	10 511 /01	105 114	(52 557)	10 563 958	3 37%	350.052	3 101 250	2 13%	22/ 115	1 7/10 712
12	10,511,401	105,114	(52,830)	10,505,558	3 37%	351 802	3 /90 2/2	2.13%	224,115	1 913 128
12	10,505,958	106 168	(52,820)	10,010,778	3.32%	353 561	3,490,242	2.13%	225,250	2 086 406
1/	10,610,770	106,100	(53,349)	10,003,002	3 3 2%	355 329	4 092 699	2.13%	220,502	2,000,400
15	10 723 211	107,232	(53,616)	10,725,211	3 32%	357 106	4,052,055	2.13%	228 631	2,200,550
15	10,723,211	107,252	(55,610)	10,770,027	5.5270	337,100	4,550,105	2.13/0	220,001	2,433,303
16	10,776,827	107,768	(53,884)	10,830,712	3.32%	358,972	4,701,277	2.21%	238,918	2,620,599
17	10,830,712	108,307	(54,154)	10,884,865	3.32%	360,767	5,007,890	2.21%	240,112	2,806,557
18	10,884,865	108,849	(54,424)	10,939,289	3.32%	362,570	5,316,036	2.21%	241,313	2,993,446
19	10,939,289	109,393	(54,696)	10,993,986	3.32%	364,383	5,625,722	2.21%	242,519	3,181,268
20	10,993,986	109,940	(54,970)	11,048,956	3.32%	366,205	5,936,958	2.21%	243,732	3,370,030
21	11 048 956	110 490	(55 245)	11 104 201	3 32%	368 129	6 249 842	2 32%	256 604	3 571 390
22	11,104,201	111.042	(55,521)	11,159,722	3.32%	369,970	6 564 291	2.32%	257,887	3 773 756
23	11 159 722	111,597	(55,799)	11 215 520	3 32%	371 820	6 880 312	2.32%	259,007	3 977 134
24	11 215 520	112 155	(56,078)	11 271 598	3 32%	373 679	7 197 913	2.32%	260 472	4 181 529
25	11 271 598	5 112 716	(56,358)	16 327 956	3 32%	458 634	7 600 189	2.32%	319 691	4 444 861
25	11,271,330	3,112,710	(30,330)	10,527,550	5.5270	430,034	7,000,105	2.5270	515,051	4,444,001
26	16,327,956	163,280	(81,640)	16,409,596	3.34%	547,023	8,065,573	2.91%	476,512	4,839,734
27	16,409,596	164,096	(82,048)	16,491,644	3.34%	549,758	8,533,283	2.91%	478,895	5,236,580
28	16,491,644	164,916	(82,458)	16,574,102	3.34%	552,507	9,003,331	2.91%	481,289	5,635,411
29	16,574,102	165,741	(82,871)	16,656,972	3.34%	555,269	9,475,730	2.91%	483,696	6,036,236
30	16,656,972	166,570	(83,285)	16,740,257	3.34%	558,046	9,950,491	2.91%	486,114	6,439,065
31	16.740.257	167.403	(83.701)	16.823.958	3.34%	561.129	10.427.919	3.08%	516.347	6.871.711
32	16.823.958	168.240	(84.120)	16.908.078	3.34%	563.935	10.907.734	3.08%	518.929	7.306.521
33	16.908.078	169.081	(84,540)	16.992.619	3.34%	566.754	11.389.948	3.08%	521.524	7.743.504
34	16.992.619	169.926	(84,963)	17.077.582	3.34%	569.588	11.874.573	3.08%	524.131	8.182.672
35	17,077,582	2,670,776	(85,388)	19,662,970	3.34%	614,231	12,403,416	3.08%	565,212	8,662,496
	40.000.000		(00.045)							0.000.070
36	19,662,970	196,630	(98,315)	19,761,284	3.36%	662,235	12,967,336	3.73%	735,198	9,299,379
37	19,761,284	197,613	(98,806)	19,860,091	3.36%	665,546	13,534,076	3.73%	/38,8/4	9,939,447
38	19,860,091	198,601	(99,300)	19,959,391	3.36%	668,874	14,103,649	3.73%	742,569	10,582,715
39	19,959,391	199,594	(99,797)	20,059,188	3.36%	672,218	14,676,070	3.73%	746,282	11,229,200
40	20,059,188	200,592	(100,296)	20,159,484	3.36%	675,579	15,251,353	3.73%	750,013	11,878,917
41	20,159,484	201,595	(100,797)	20,260,282	3.36%	679,770	15,830,326	4.11%	830,127	12,608,246
42	20,260,282	202,603	(101,301)	20,361,583	3.36%	683,169	16,412,194	4.11%	834,278	13,341,222
43	20,361,583	203,616	(101,808)	20,463,391	3.36%	686,585	16,996,971	4.11%	838,449	14,077,863
44	20,463,391	204,634	(102,317)	20,565,708	3.36%	690,018	17,584,672	4.11%	842,641	14,818,188
45	20,565,708	205,657	(102,829)	20,668,536	3.36%	693,468	18,175,312	4.11%	846,854	15,562,213
40		200 005	(102 242)	20 774 070	3 370/	600 636	10 770 500	4 0 40/	1 033 040	16 402 602
40 17	20,008,530	200,005	(103,343) (103 950)	20,771,879	3.3/% 2 270/	098,020 702 120	10 260 056	4.94%	1,023,818 1 020 027	10,482,088
47 10	20,771,079	207,719	(103,605)	20,0/3,/39	2.3/70	702,120	10,000,000	4.94%	1 024 002	18 227 460
40 40	20,010,109	200,/3/	(104,379)	20,300,117	2.3/70	700,159	19,970,107	4.94%	1 020 252	10,337,409
49 50	20,300,117	203,001	(104,301)	21,003,010	3.37%	712 704	20,374,303	4.54%	1,039,232	20 210 842
50	21,003,010	210,030	(103,423)	21,130,443	3.3770	/12,/04	21,101,044	4.3470	1,044,440	20,210,043
51	-	-	-	-			(8,799)			(979,600)

### AFFIDAVIT OF THOMAS J. SULLIVAN

#### STATE OF MISSOURI

### COUNTY OF RAY

On the  $\underline{19^{+}}$  day of April, 2016, before me appeared Thomas J. Sullivan, to me personally known, who, being by me first duly sworn, states that he is President of Navillus Utility Consulting, LLC and acknowledged that he has read the above and foregoing document and believes that the statements therein are true and correct to the best of his information, knowledge and belief.

Thomas J. Sullivan

Subscribed and sworn to before me this  $\frac{19^{+}}{100}$  day of April, 2016

Notary

My commission expires: <u>4-3-20</u>

) ss

PATRICIA A. McQUEEN Notary Public - Notary Seal State of Missouri Commissioned for Ray County My Commission Expires: April 03, 2020 Commission Number: 12414456