



Commissioners

SHEILA LUMPE
Chair

HAROLD CRUMPTON

CONNIE MURRAY

ROBERT G. SCHEMENAUER

M. DIANNE DRAINER
Vice Chair

Missouri Public Service Commission

POST OFFICE BOX 360
JEFFERSON CITY, MISSOURI 65102
573-751-3234
573-751-1847 (Fax Number)
<http://www.ecodev.state.mo.us/psc/>

December 3, 1999

GORDON L. PERSINGER
Acting Executive Director
Director, Research and Public Affairs

WESS A. HENDERSON
Director, Utility Operations

ROBERT SCHALLENBERG
Director, Utility Services

DONNA M. KOLILIS
Director, Administration

DALE HARDY ROBERTS
Secretary/Chief Regulatory Law Judge

DANA K. JOYCE
General Counsel

FILED³

DEC 03 1999

Missouri Public
Service Commission

Mr. Dale Hardy Roberts
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
P. O. Box 360
Jefferson City, MO 65102

RE: Case No. TA-2000-243

Dear Mr. Roberts:

Enclosed for filing in the above-captioned case are an original and fourteen (14) conformed copies of **SUGGESTIONS IN SUPPORT OF THE STIPULATION AND AGREEMENT.**

This filing has been mailed or hand-delivered this date to all counsel of record.

Thank you for your attention to this matter.

Sincerely yours,

Marc D. Poston
Senior Counsel
(573) 751-8701
(573) 751-9285 (Fax)

MP/dkf
Enclosure
cc: Counsel of Record

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

FILED³
DEC 03 1999

Missouri Public
Service Commission

In the Matter of the Application of)
Navigator Telecommunications, LLC to)
Amend its Certificate of Service Authority)
to provide Basic Local and Local)
Exchange Telecommunications Service in)
portions of the State of Missouri.)

Case No. TA-2000-243

SUGGESTIONS IN SUPPORT OF THE STIPULATION AND AGREEMENT

COMES NOW the Staff of the Missouri Public Service Commission ("Staff") and in support of the Stipulation and Agreement filed in this matter states as follows:

1. Navigator Telecommunications, LLC. ("Applicant") agreed in the Stipulation and Agreement, paragraph 4, that any service authority it receives shall be conditional and not exercised until tariff(s) for services have become effective. The Applicant has already received approval from the Commission of interconnection agreements in Case No. TO-98-375 and Case No. TO-2000-291.

2. The application process envisioned in the Stipulation and Agreement requires that the Applicant: a) file a complete application, including such undertakings as the Parties have deemed essential; b) enter into an interconnection or resale agreement and file it for approval (discussed in paragraph 1); and c) file tariffs for approval. The Staff believes this three-step process provides the necessary protections without unduly burdening or delaying certification.

3. As indicated in paragraph 9 of the Stipulation and Agreement, no Party disputes that the Applicant should be classified as a competitive telecommunications company, and all of the telecommunications services it offers should be classified as competitive. However, the Staff and other parties expressed concern about classifying exchange access service as competitive.

The end user, not the access customer (presently the interexchange carrier [IXC]), determines whose services will be used. Accordingly, an IXC does not have the option to avoid a certain LEC because its access charges are too high; if the IXC's customer is served by that LEC, the IXC will have to buy access from that LEC. To address this concern, the Parties devised an access rate "cap" that places an upper limit on access rates at the lowest level charged by the LECs in whose service territories the Applicant seeks authority to provide service. This access rate cap is discussed and stipulated to in paragraph 3. Although access services would technically be classified as competitive, the Applicant may not avail itself of the near automatic rate changes normally afforded to competitive services in §§ 392.500 and .510, RSMo. Instead, if the Applicant can establish to the Commission's satisfaction that its costs of providing access exceed the capped rate, it could increase its rates through the rate change process set out in §§ 392.220 and 230, RSMo. Such a mechanism is permissible because §§ 392.361.5 and .6, RSMo. authorize the Commission to impose conditions on competitive classification rate changes that are reasonably necessary to protect the public interest.

4. The Stipulation and Agreement provides, in paragraph 3, that the Applicant will adhere to the same quality of service and billing standards as those to which the incumbent LECs must adhere. The requested waivers in the Stipulation and Agreement are waivers which have previously been granted to competitive local exchange carriers.

5. The Applicant agrees in paragraph 3 of the Stipulation and Agreement, that it will provide equitable access, as determined by the Commission, to all Missourians. The Staff believes that such an affirmative statement is not necessarily required, as the statutory section in question is couched in terms of a Commission finding rather than an affirmative undertaking.¹

¹§ 392.455, RSMo. Supp. 1998.

However, the Staff can see a potential benefit in such an undertaking, so it does not object to including equitable access as an affirmative statement in the Stipulation and Agreement.²

6. The Stipulation and Agreement was specifically designed to address the five (5) criteria set out in § 392.455, RSMo. Supp. 1998, which the Commission must address in the process of certificating new basic local telecommunications service providers.

The Applicant possesses sufficient technical, financial and managerial resources and abilities to provide basic local telecommunications service. In Case No. TA-98-383 the Commission determined that the Applicant possessed the technical, financial and managerial resources necessary to provide the service it proposes.

The Applicant has demonstrated that the services it proposes to offer satisfy the minimum standards established by the Commission. The Staff has reviewed the Applicant's services and has concluded that the Applicant satisfies the minimum standards established by the Commission.

The Applicant has set forth the geographic area in which it proposes to offer service and has demonstrated that such area follows exchange boundaries of the incumbent local exchange telecommunications company and is no smaller than an exchange. The Staff has concluded that the geographic area in which the Applicant proposes to offer service follows exchange boundaries and is not smaller than an exchange.

The Applicant has agreed to offer basic local telecommunications service as a separate and distinct service. The Staff has concluded that the Applicant will offer basic local telecommunications service as a separate and distinct service.

The Applicant has agreed to provide equitable access to affordable telecommunications services for all Missourians, regardless of where they live or their income. The Staff has concluded that the Applicant will provide equitable access to affordable telecommunications services for all Missourians, regardless of where they live or their income.


For all of the foregoing reasons, the Staff believes the Stipulation and Agreement has adequately addressed the relevant issues and should be approved by the Commission. Staff thereby prays the Commission approve the Application of Navigator Telecommunications, LLC.

²As equitable access is a concern the Commission must address in the certification process, the Parties wanted to bring it to the Commission's attention and assert their belief that this application is in no way inconsistent with equitable access.

for a certificate of authority to provide basic local telecommunications services in those exchanges listed in its application and to classify those services as competitive.

Respectfully submitted,

DANA K. JOYCE
General Counsel

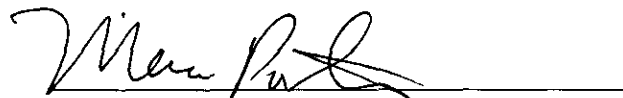


Marc D. Poston
Senior Counsel
Missouri Bar No. 45722

Attorney for the Staff of the
Missouri Public Service Commission
P. O. Box 360
Jefferson City, MO 65102
(573) 751-8701 (Telephone)
(573) 751-9285 (Fax)

Certificate of Service

I hereby certify that copies of the foregoing have been mailed or hand-delivered to all counsel of record as shown on the attached service list this 3rd day of December 1999.



**Service List for
Case No. TA-2000-243
December 3, 1999**

Office of the Public Counsel
P.O. Box 7800
Jefferson City, MO 65102

Gregory F. Hoffmann
Millar, Shaefer, Hoffman & Robertson
230 S. Bemiston Ave., Suite 1110
St. Louis, MO 6315

Anthony K. Conroy
Southwestern Bell Telephone Company
One Bell Center, Room 3518
St. Louis, MO 63101