BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

Greater Jefferson City Construction Company, LLC., and Edward P. Storey,

Complainants,

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Aqua Missouri, Inc.,

Respondent.

NOTICE OF COMPLAINT AND ORDER DIRECTING STAFF INVESTIGATION

Issue Date: February 20, 2007

Effective Date: February 20, 2007

Case No. WC-2007-0303

Legal Department Aqua Missouri, Inc. 5402 Business Highway, Suite 3 Jefferson City, Missouri 65102 **CERTIFIED MAIL**

On February 9, 2007, Greater Jefferson City Construction Company, LLC, and Edward P. Storey filed a complaint with the Missouri Public Service Commission against Aqua Missouri, Inc.; a copy of which is enclosed. Pursuant to 4 CSR 240-2.070, Respondent Aqua Missouri shall have 30 days from the date of this notice to file an answer or to file notice that the complaint has been satisfied.

In the alternative, the Respondent may file a written request that the complaint be referred to a neutral third-party mediator for **voluntary mediation** of the complaint. Upon receipt of a request for mediation, the 30-day time period shall be tolled while the Commission ascertains whether or not the Complainant is also willing to submit to voluntary

mediation. If the Complainant agrees to mediation, the time period within which an answer is due shall be suspended pending the resolution of the mediation process. Additional information regarding the mediation process is enclosed.

If the Complainant declines the opportunity to seek mediation, the Respondent will be notified in writing that the tolling has ceased and will also be notified of the date by which an answer or notice of satisfaction must be filed. That period will usually be the remainder of the original 30-day period.

All pleadings (the answer, the notice of satisfaction of complaint or request for mediation) shall be mailed to:

Secretary of the Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102-0360

A copy shall be served upon the Complainant at the Complainant's address as listed within the enclosed complaint. A copy of this notice has been mailed to the Complainant.

Further the Commission will direct the Staff of the Commission to investigate the facts in this case and to file a report under Commission Rule 4 CSR 240-2.070(10).

Under this rule, the Commission may request, after a formal complaint has been filed, an analysis by its Staff of the reasons underlying the complaint. The Staff must then file its findings with the Commission and serve copies on the other parties.

The Commission views its Staff as an unbiased third party in this complaint case and will direct the Staff to investigate the contested issues set out in the pleadings and to file a report of its findings with the Commission. Staff also has the discretion to report findings as to any other contested issues in this case, which may appear during its investigation.

The Commission will direct the Staff to file a report and will allow the parties to file responsive pleadings to that report.

IT IS ORDERED THAT:

1. Aqua Missouri, Inc. shall, no later than March 22, 2007, file a response to this complaint.

2. The Staff of the Commission shall file, no later than March 27, 2007, a report of its investigation in this matter.

- 3. Any party may file a response to Staff's report no later than April 2, 2007.
- 4. This order shall become effective on February 20, 2007.

BY THE COMMISSION

Colleen M. Dale Secretary

(SEAL)

Kennard L. Jones, Senior Regulatory Law Judge, by delegation of authority pursuant to Section 386.240,RSMo 2000.

Dated at Jefferson City, Missouri, on this 20th day of February, 2007.

Commissioners

JEFF DAVIS Chairman

CONNIE MURRAY

STEVE GAW

ROBERT M. CLAYTON III

LINWARD "LIN" APPLING

WESS A. HENDERSON **Executive Director** DANA K. JOYCE **Director**, Administration ROBERT SCHALLENBERG **Director**, Utility Services WARREN WOOD **Director, Utility Operations** COLLEEN M. DALE Secretary/Chief Regulatory Law Judge **KEVIN A. THOMPSON General Counsel**

Information Sheet Regarding Mediation of Commission Formal Complaint Cases

Mediation is a process whereby the parties themselves work to resolve their dispute with the aid of a neutral third-party mediator. This process is sometimes referred to as "facilitated negotiation." The mediator's role is advisory and although the mediator may offer suggestions, the mediator has no authority to impose a solution nor will the mediator determine who "wins." Instead, the mediator simply works with both parties to facilitate communications and to attempt to enable the parties to reach an agreement which is mutually agreeable to both the complainant and the respondent.

The mediation process is explicitly a problem-solving one in which neither the parties nor the mediator are bound by the usual constraints such as the rules of evidence or the other formal procedures required in hearings before the Missouri Public Service Commission. Although many private mediators charge as much as \$250 per hour, the University of Missouri-Columbia School of Law has agreed to provide this service to parties who have formal complaints pending before the Public Service Commission at no charge. Not only is the service provided free of charge, but mediation is also less expensive than the formal complaint process because the assistance of an attorney is not necessary for mediation. In fact, the parties are encouraged not to bring an attorney to the mediation meeting.

The formal complaint process before the Commission invariably results in a determination by which there is a "winner" and a "loser" although the value of winning may well be offset by the cost of attorneys fees and the delays of protracted litigation. Mediation is not only a much quicker process but it also offers the unique opportunity for informal, direct communication between the two parties to the complaint and mediation is far more likely to result in a settlement which, because it was mutually agreed to, pleases both parties. This is traditionally referred to as "win-win" agreement.



Missouri Public Service Commission

POST OFFICE BOX 360

JEFFERSON CITY, MISSOURI 65102

573-751-3234

573-751-1847 (Fax Number)

http://www.psc.mo.gov

The traditional mediator's role is to (1) help the participants understand the mediation process, (2) facilitate their ability to speak directly to each other, (3) maintain order, (4) clarify misunderstandings, (5) assist in identifying issues, (6) diffuse unrealistic expectations, (7) assist in translating one participant's perspective or proposal into a form that is more understandable and acceptable to the other participant, (8) assist the participants with the actual negotiation process, (9) occasionally a mediator may propose a possible solution, and (10) on rare occasions a mediator may encourage a participant to accept a particular solution. The mediator will not possess any specialized knowledge of the utility industry or of utility law.

In order for the Commission to refer a complaint case to mediation, the parties must both agree to mediate their conflict in good faith. The party filing the complaint must agree to appear and to make a good faith effort to mediate and the utility company against which the complaint has been filed must send a representative who has full authority to settle the complaint case. The essence of mediation stems from the fact that the participants are both genuinely interested in resolving the complaint.

Because mediation thrives in an atmosphere of free and open discussion, all settlement offers and other information which is revealed during mediation is shielded against subsequent disclosure in front of the Missouri Public Service Commission and is considered to be privileged information. The only information which must be disclosed to the Public Service Commission is (a) whether the case has been settled and (b) whether, irrespective of the outcome, the mediation effort was considered to be a worthwhile endeavor. The Commission will not ask what took place during the mediation.

If the dispute is settled at the mediation, the Commission will require a signed release from the complainant in order for the Commission to dismiss the formal complaint case.

If the dispute is not resolved through the mediation process, neither party will be prejudiced for having taken part in the mediation and, at that point, the formal complaint case will simply resume its normal course.

Colleen M. Dale Secretary