Exhibit No.:

Issue:

Availability Fees

Witness: John R. Summers

Sponsoring Party: Lake Region Water & Sewer Company Case Nos.: SR-2010-0110 and WR-2010-0111

LAKE REGION WATER & SEWER COMPANY

Case Nos. SR-2010-0110 and WR-2010-0111

SURREBUTTAL TESTIMONY

OF

JOHN R. SUMMERS

Four Seasons, Missouri March, 2010

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Lake Region Water & Sewer Company for Authority to File Tariffs Increasing Rates for Water and Sewer Provided to Customers in the Company's Missouri Service Area) Case No. WR-2010-) Case No. SR-2010-)	
AFFADAVIT OF JOHN R. SUMMERS		
STATE OF MISSOURI)) ss	
VILLAGE OF FOUR SEASONS)	
John R. Summers, being first sworn	on his oath, states:	
1. My name is John R. S	Summers. I work in The Village of Four Seasons,	
Missouri, and I am employed by Pul	olic Water Supply District Number Four of Camden	
County as General Manager.		
2. Attached hereto and r	made a part hereof for all purposes is my Surrebuttal	
Testimony on behalf of Lake Regior	n Water & Sewer Company consisting of 4 pages,	
all of which have been prepared in v	vritten form for introduction into evidence in the	
above referenced dockets.		
3. I here by swear and a	ffirm that my answers contained in the attached	
testimony to the questions therein pr	opounded age true and correct	
	Je R Dan	
	John R. Summers	
Subscribed and sworn before me thi	s 11th day of March, 2010 Legy Hue Lot Children Notary Public	
My commission expires:		
10/31/11		

1		SURREBUTTAL TESTIMONY
2		OF
3		JOHN R. SUMMERS
4		CASE NOS. SR-2010-0110 AND WR-2010-0111
5	Q.	Please state your full name and business address.
6	A.	My name is John R. Summers. My business address is 62 Bittersweet Road, Four
7		Seasons, MO 65049.
8	Q.	Are you the same John R. Summers who filed direct and rebuttal testimony in
9		the two cases referenced above?
10	A.	Yes.
11	Q.	What is the purpose of your testimony?
12	A.	The purpose of my testimony is to address certain statements and assertions regarding
13		availability fees made by Mr. Merciel in his rebuttal testimony.
14		AVAILABILITY FEES
15	Q.	What is Mr. Merciel's position regarding availability fees in these cases?
16	A.	I understand Mr. Merciel's position to be that the availability fees should be tariffed
17		and included in the cost of service. On Page 6 of his rebuttal testimony he states "I
18		believe it is clearly a regulated and lawful 'rate' if it is included in a regulated utility's
19		tariff." In addition, as shown by his answer beginning on Page 17, Line 13 of his
20		Rebuttal Testimony he believes the revenues from availability fees should be
21		included as LRWS revenue.
22	Q.	Does Mr. Merciel direct the Commission to any statutory or regulatory
23		authority for his position?

1 A. No he does not.

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- Q. On Page 11 of Mr. Merciel's testimony he mentions two other utilities that have included availability fees in their tariffs. Was the tariffing of availability fees by the two utilities he refers to ---Peaceful Valley Service Company (Peaceful Valley) and I.H. Utilities, Inc. (IH)--- appropriate based upon your understanding of the Commission's rules and authority?
- 7 A. No it could not be. As I testified in my Rebuttal Testimony, my understanding is that 8 the Commission has declined to include availability fees within its regulatory 9 responsibility or jurisdiction. In addition to the Commission's conclusion in the 10 Report and Order in Case Nos. WC-2006-0082 and WO-2007-0277, which I quote on 11 Page 6, Lines 1 through 14 of my Rebuttal Testimony, the Commission has expressed 12 a similar conclusion in its Report an Order in In the Matter of the Application of 13 Central Jefferson County Utilities, Inc., for an Order Authorizing the Transfer and 14 Assignment of Certain Water and Sewer Assets to Jefferson County Public Sewer 15 District and in Connection Therewith, Certain Other Related Transactions, Case No. SO-2007-0071, et al. at page 36. In brief, the Commission's historical determinations 16 17 are that it lacks jurisdiction and authority over availability fees or developer imposed 18 connection fees. The Peaceful Valley and IH availability fee tariffs involve a real 19 estate transaction and do not involve a utility service and are not properly part of their tariffs. 20
 - Q Did you submit data requests to the Staff and Mr. Merciel concerning the Commission's authority to tariff availability fees?

- 1 A. Yes, I did. I submitted a series of data requests, Data Requests 0077 through 0093,
 2 which asked for, among other things, the Commission rules or regulations and
 3 applicable statutes that would involve tariffing of availability fees.
- 4 Q. What was the response to your data requests.

- A. Staff filed general objections to each including an objection that the data requests were irrelevant and not calculated to the discovery of relevant evidence. I have attached as JRS Surrebuttal Schedule 1 a copy of *Objections of Staff of the Missouri Public Service Commission to Lake Region Water & Sewer Company's Data Requests*, and I have attached as JRS Surrebuttal Schedule 2 copies of Staff's responses to LRWS's Data Requests 0077 to 0093. The Commission will notice that for some of the responses, Staff supplied partial answers to the inquiry but for most, Staff stood on its objection to the data request.
 - Q. As exhibits to his Rebuttal Testimony, Mr. Merciel included over 110 pages of documents pertaining to the restrictive covenants of certain subdivisions served by the company. On Page 15, Lines 1 through 6 Mr. Merciel refers to language from the Third Amended and Restated Declaration of Restrictive Covenants. What is his interpretation of that language?
- A. On Page 16, Lines 4 and 5 of his Rebuttal Testimony he states that lot owners "likely believed that indeed the Commission would provide oversight of availability charges."
- Q. Mr. Summers, are you aware of any authority of the Commission to take authority over a practice or charge of a utility for the reason that property owners expected the Commission to provide oversight?

- 1 A. No, I do not and Mr. Merciel does not recite any such authority in his testimony.
- Q. On Page 10, Lines 10 through 13 of his Rebuttal Testimony, Mr. Merciel states that he believes the developer should recover capital costs and operational subsidies through sales prices for lots and not through recurring fees to some lot owners and not others. Are the sales prices paid for subdivision lots always that
- A. No, and I would agree with Mr. Merciel at Page 7, Lines 10 and 11 of his Rebuttal

 Testimony where he testifies that "The value of any given lot, anywhere, is what it is,

 based on any number of factors including utility availability." Like Mr. Merciel, I

 believe that the availability of utilities does not necessarily increase the value of the

 lot to a point where the developer may adequately recover either capital costs or

 operational subsidies from lot sale price alone.
- 13 Q. Does this conclude your Surrebuttal Testimony?
- 14 A. Yes, it does.

inclusive?

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