## STATE OF MISSOURI

## PUBLIC SERVICE COMMISSION

TRANSCRIPT OF PROCEEDINGS

Evidentiary Hearing

January 8, 2013

Jefferson City, Missouri

Volume 4

Big River Telephone Company, LLC,	)
Complainant,	)
VS.	) ) File No. TC-2012-0284
Southwestern Bell Telephone, L.P. D/b/a AT&T Missouri,	) ) )
Respondent.	)

MICHAEL BUSHMANN, Presiding, Regulatory LAW JUDGE.

TERRY M. JARRETT, STEPHEN M. STOLL, COMMISSIONERS.

## REPORTED BY:

KELLENE K. FEDDERSEN, CSR, RPR, CCR MIDWEST LITIGATION SERVICES

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18	FOR: Staff of the Missouri Public Service Commission.
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- 1 PROCEEDINGS
- 2 (WHEREUPON, the hearing began at 1:00 p.m.)
- 3 (BIG RIVER EXHIBIT NOS. 1 THROUGH 11 WERE
- 4 MARKED FOR IDENTIFICATION BY THE REPORTER.)
- JUDGE BUSHMANN: Let's bring the proceeding
- 6 to order. Today is January 8, 2013. The Commission has
- 7 set this time for an evidentiary hearing in Big River
- 8 Telephone Company, LLC versus Southwestern Bell Telephone,
- 9 L.P., doing business as AT&T Missouri, File
- 10 No. TC-2012-0284.
- 11 My name is Michael Bushmann. I'm the
- 12 Regulatory Law Judge that's been assigned to this matter.
- 13 Let's start with counsel making their entries of
- 14 appearance. For Big River Telephone Company?
- MR. HOWE: Brian Howe.
- 16 JUDGE BUSHMANN: For AT&T Missouri?
- 17 MR. GRYZMALA: Good morning, your Honor.
- 18 Bob Gryzmala, G-r-y-z-m-a-l-a.
- MR. GERMANN: And Hans Germann,
- g-e-r-m-a-n-n.
- 21 JUDGE BUSHMANN: Staff of the Public
- 22 Service Commission?
- MR. BORGMEYER: John Borgmeyer,
- 24 B-o-r-g-m-e-y-e-r, and Cully Dale.
- 25 JUDGE BUSHMANN: I don't see anybody from

- 1 Public Counsel. I'd like to advise everybody here,
- 2 including those in the audience, to please silence your
- 3 cell phones so it doesn't interfere with the video
- 4 streaming devices.
- 5 As far as preliminary matters, there are
- 6 two pending motions to strike, but I would like to take
- 7 those up, Mr. Howe, at the time that the witnesses are
- 8 actually up on the stand and their testimony is being
- 9 offered. So if you could renew those at that time, we can
- 10 discuss it then.
- MR. HOWE: Thank you, your Honor.
- 12 JUDGE BUSHMANN: As far as the witnesses, I
- 13 have six witnesses, Gerard Howe, John Jennings, Mark
- 14 Neinast, William Greenlaw, Janice Mullins, William Voight,
- 15 in that order.
- 16 As far as scheduling, we have -- right now
- 17 we have scheduled for this afternoon, and we'll need to
- 18 stop today at five because there's a conflict with a
- 19 couple of people here that need to leave, so we'll need to
- 20 stop about then. And then we also have scheduled tomorrow
- 21 beginning at one. We'll have to see how we're doing later
- this afternoon and how far along we're moving.
- I would maybe ask counsel to move
- 24 expeditiously during your questioning so we can try and
- 25 get finished tomorrow afternoon. I don't really want to

- 1 go into Thursday. I understand there's problems with
- 2 staying over. So if we can get finished tomorrow, I
- 3 certainly want to try to do that.
- 4 If anybody has any exhibits that need to be
- 5 marked, now would be a good time to do that. You can
- 6 bring them forward and have the court reporter mark them
- 7 and we can take care of that before we start with opening
- 8 statements.
- 9 MR. GRYZMALA: Your Honor, may I ask, has
- 10 the reporter already received the parties' prefiled
- 11 exhibits?
- JUDGE BUSHMANN: No.
- 13 MR. GRYZMALA: Then would your Honor have a
- 14 preference as to how parties would want to mark any cross
- 15 exhibits they'd like to use, in other words, build on the
- 16 numbering of the hearing exhibits or start Cross Exhibit 1
- 17 AT&T or Big River Cross Exhibit 1?
- 18 JUDGE BUSHMANN: I would just use your
- 19 party designation and continue on. You've got -- I've got
- 20 your exhibit list, but if you want to add additional
- 21 exhibits beyond that, then just keep on going with the
- 22 sequential numbering past that.
- MR. GRYZMALA: Okay.
- 24 (AT&T EXHIBIT NOS. 1 THROUGH 19 AND STAFF
- 25 EXHIBIT NOS. 4, 5 AND 6 WERE MARKED FOR IDENTIFICATION BY

- 1 THE REPORTER.)
- 2 MR. GRYZMALA: For AT&T, and speaking
- 3 perhaps on behalf of Mr. Howe, we thought it would be more
- 4 helpful if we could square away the status of pretrial
- 5 hearing exhibits that we filed. Our thought was that we
- 6 would make our points with regard to moving them into
- 7 evidence at this point and maybe hopefully resolve things
- 8 earlier than later. I don't think there's too much to
- 9 resolve, but --
- 10 MR. HOWE: Or we go ahead and stipulate to
- 11 the ones that we agree upon and then present the ones with
- 12 the witnesses where there is disagreement.
- 13 JUDGE BUSHMANN: So you're saying you want
- 14 to stipulate to the admission of certain documents now
- 15 into the record?
- MR. GRYZMALA: Yes.
- 17 JUDGE BUSHMANN: Those were exhibits that
- 18 you identified on your exhibit list?
- 19 MR. GRYZMALA: Yes, your Honor. For
- 20 purposes of AT&T, we would ask that there be a stipulation
- 21 or that the record would admit Exhibits 1 through 19.
- JUDGE BUSHMANN: So with AT&T exhibits,
- 23 you're talking about your hearing Exhibits 1 through 19?
- MR. GRYZMALA: Yes, your Honor.
- 25 JUDGE BUSHMANN: And is there any objection

- 1 to any of those on behalf of any of the other parties?
- 2 MR. HOWE: I have objections to, it looks
- 3 like, just the last two, your Honor, the arbitration
- 4 decision from Illinois and the affidavit of Claude Rich.
- JUDGE BUSHMANN: You had no objection to 1
- 6 through 17?
- 7 MR. HOWE: That's correct, your Honor.
- 8 JUDGE BUSHMANN: Did you -- you had filed
- 9 earlier your motions to strike regarding Mr. Neinast and
- 10 Mr. Greenlaw.
- MR. HOWE: Right.
- JUDGE BUSHMANN: So that would be -- that
- 13 would be Exhibits 1 and -- well, I guess that's all 1
- 14 through 7.
- MR. HOWE: 1 through 6, I believe, but
- 16 you're right, your Honor. Subject to --
- 17 JUDGE BUSHMANN: All right. So then you
- 18 have no objection to 8 through 17?
- 19 MR. HOWE: 17.
- MR. GRYZMALA: And I have one comment I
- 21 would add, your Honor, if I may. I would only ask to
- 22 supplement Exhibit 16 and 17. We'll call them the AT&T
- 23 Indiana exhibits. I would like to add the e-mail
- 24 transmitting those data responses to Big River's counsel.
- 25 So for each exhibit it would be a single page.

- 1 JUDGE BUSHMANN: Anybody have any objection
- 2 to that?
- MR. HOWE: No, your Honor.
- 4 JUDGE BUSHMANN: Staff have any objection
- 5 to AT&T Exhibits 8 through 17 with the additional
- 6 supplement on 16 and 17?
- 7 MR. BORGMEYER: No.
- 8 JUDGE BUSHMANN: Then AT&T Exhibits 8
- 9 through 17 will be received into the record subject to the
- 10 supplement for 16 and 17.
- 11 (AT&T EXHIBIT NOS. 8 THROUGH 17 WERE
- 12 RECEIVED INTO EVIDENCE.)
- MR. GRYZMALA: I will distribute those
- 14 right now so the court reporter has copies.
- JUDGE BUSHMANN: Were there any other
- 16 exhibits that you wanted to stipulate to for any of the
- 17 other parties?
- 18 MR. BORGMEYER: Staff has a couple extra
- 19 exhibits. I don't know if the parties want to stipulate
- 20 to those at this time.
- 21 JUDGE BUSHMANN: On your exhibit list,
- there's three.
- MR. BORGMEYER: And then we have three
- 24 more, yeah.
- JUDGE BUSHMANN: Okay.

- 1 MR. GRYZMALA: AT&T would have no objection
- 2 to Exhibits 1 through 3. Those we are aware of. We
- 3 haven't seen 4, 5 and 6 yet.
- 4 MR. HOWE: We don't have any objection
- 5 either to the first three.
- 6 MR. BORGMEYER: The first one's just a copy
- 7 of the statute.
- MR. GRYZMALA: That's Exhibit 4?
- 9 MR. BORGMEYER: Yes, Exhibit 4.
- 10 MR. GRYZMALA: AT&T would have no objection
- 11 to Exhibit 4.
- MR. BORGMEYER: Staff Exhibit 5 is just a
- 13 copy of a web page from Big River.
- MR. GRYZMALA: AT&T would have no objection
- 15 to Staff Exhibit 5.
- 16 MR. HOWE: Big River has no objection to
- 17 Staff Exhibit 4.
- JUDGE BUSHMANN: Can I see copies of those?
- MR. BORGMEYER: Yes.
- 20 JUDGE BUSHMANN: We need a copy for the
- 21 Commissioners also. What did you say Exhibit 5 was?
- MR. BORGMEYER: Exhibit 5 is a printout of
- 23 Big River's web page, website I guess.
- 24 JUDGE BUSHMANN: And I don't have No. 6.
- MR. BORGMEYER: Yeah. 6 we're still --

- 1 MR. GRYZMALA: Your Honor, this is 16 for
- 2 AT&T, tacking on to the Indiana, and 17, that's the e-mail
- 3 transmitting.
- JUDGE BUSHMANN: Mr. Gryzmala, could you
- 5 give me an extra copy of the supplemental sheets or two
- 6 extra copies for 16 and 17 for the Commissioners?
- 7 MR. GRYZMALA: Yes, your Honor. AT&T has
- 8 no objection to Staff Exhibit 6.
- 9 MR. HOWE: Big River has no objection to
- 10 Staff Exhibit 5 or 6.
- MR. BORGMEYER: Do you want me to give you
- 12 a couple extra copies for the other Commissioners?
- JUDGE BUSHMANN: That would be fine. Tell
- 14 me again what Staff Exhibit 6 is.
- MR. BORGMEYER: Big River's 2011 annual
- 16 report.
- 17 JUDGE BUSHMANN: So I don't hear any
- 18 objections to Staff Exhibits 1 through 6; is that correct?
- 19 MR. HOWE: That's correct, your Honor.
- 20 JUDGE BUSHMANN: Is that correct,
- 21 Mr. Gryzmala?
- MR. GRYZMALA: That's correct.
- JUDGE BUSHMANN: Staff Exhibits 1 through 6
- 24 will be received into the record.
- 25 (STAFF EXHIBIT NOS. 1 THROUGH 6 WERE

- 1 RECEIVED INTO EVIDENCE.)
- JUDGE BUSHMANN: Were there stipulated
- 3 exhibits for Big River?
- 4 MR. GRYZMALA: Your Honor, AT&T would have
- 5 no objection to any of the exhibits, with the exception of
- 6 Exhibit No. 7. We can address that objection now along
- 7 with Big River's objections to our two or we can defer
- 8 them, however would best accommodate your Honor.
- JUDGE BUSHMANN: Why don't we take that up
- 10 during the case when there's a witness on the stand. We
- 11 can deal with that with a witness.
- 12 Did Staff have any objections to Big River
- 13 Exhibits 1 through 11, with the exception of No. 7?
- MR. BORGMEYER: Staff has no objection.
- JUDGE BUSHMANN: Then Big River Exhibit --
- 16 I'm sorry. Go ahead.
- 17 MR. HOWE: Just to clarify something, your
- 18 Honor, when we filed Exhibit 7 on EFIS, it doesn't look
- 19 like we attached the actual e-mails. So I didn't want
- 20 there to be any confusion on that, but you were both
- 21 provided those in response to discovery.
- MR. GRYZMALA: So the only reference to
- 23 Exhibit 7 in the EFIS filing is on the exhibit list?
- MR. HOWE: Yes.
- 25 MR. GRYZMALA: But there's no documents in

- 1 EFIS?
- MR. HOWE: Well, there's the interrogatory
- 3 answer referring to the e-mails and saying see attached.
- 4 MR. GRYZMALA: But no e-mails?
- 5 MR. HOWE: It looks like we may have filed
- 6 it without.
- JUDGE BUSHMANN: I seem to remember that
- 8 there was a separate attachment with e-mails.
- 9 MR. HOWE: That's what -- I wasn't sure. I
- 10 wasn't able to check that on the way down here, but I
- 11 think we may have done it that way. There may not be any
- 12 confusion except on my part right now.
- JUDGE BUSHMANN: Well, leaving aside No. 7,
- 14 Big River Exhibits 1 through 6 and 8 through 11 will be
- 15 received into the record. And you can take up No. 7 when
- 16 you have a witness on the stand.
- 17 (BIG RIVER EXHIBIT NOS. 1 6 AND 8 11
- 18 WERE RECEIVED INTO EVIDENCE.)
- 19 JUDGE BUSHMANN: So I believe that takes
- 20 care of a lot of the exhibits for the parties. Anything
- 21 else we need to do preliminarily before opening
- 22 statements?
- MR. GRYZMALA: Your Honor, just a
- 24 housekeeping matter. Throughout the course of this case
- 25 the complainant -- or rather the respondent has been

- 1 referred to Southwestern Bell Telephone, L.P. Some years
- 2 ago we became a domestic corporation. We are known and
- 3 were known and are known today as Southwestern Bell
- 4 Telephone Company, d/b/a AT&T Missouri. With the
- 5 concurrence of Big River's counsel and the Staff counsel,
- 6 our proposal is we substitute the parties so that
- 7 henceforth the limited partnership is no longer named.
- JUDGE BUSHMANN: So the proper name of the
- 9 party should be Southwestern Bell Telephone Company --
- MR. GRYZMALA: D/b/a.
- JUDGE BUSHMANN: -- d/b/a AT&T Missouri?
- MR. GRYZMALA: Yes, your Honor. Just as a
- 13 housekeeping matter.
- 14 JUDGE BUSHMANN: Thank you. Anything
- 15 further?
- 16 MR. HOWE: Do the Commissioners need copies
- of exhibits other than the prefiled testimony?
- 18 JUDGE BUSHMANN: Would you like to receive
- 19 those now in paper copies? It's in EFIS now. You're
- 20 asking if they want paper copies?
- MR. HOWE: Correct.
- 22 COMMISSIONER JARRETT: Prefiled testimony?
- MR. HOWE: Other than the prefiled
- 24 testimony.
- 25 COMMISSIONER JARRETT: Yes.

- 1 JUDGE BUSHMANN: Anything further to deal
- 2 with exhibits?
- 3 All right. Why don't we start with opening
- 4 statements, then. The first opening statement will be Big
- 5 River. You may come to the podium.
- 6 MR. HOWE: May it please the Commission?
- 7 I'm Brian Howe here on behalf of Big River Telephone. I
- 8 would like to thank the Commission and everybody else
- 9 involved for allowing the short postponement to give me a
- 10 bit of time to recover from my illness. Good news is I'm
- 11 feeling better than yesterday. Bad news is, that's not a
- 12 whole lot to say.
- So I'll try to keep this brief, which it
- 14 shouldn't be too hard because it's rather a
- 15 straightforward case. There are only two issues before
- 16 the Commission. One is whether the traffic that Big River
- 17 terminated to AT&T was subject to exchange access charges,
- 18 and Section 13.3 of Attachment 12 of the interconnection
- 19 agreement provides that VOIP and enhanced services traffic
- 20 are not subject to exchange access charges. The
- 21 subsequent amendment to the ICA states that interconnected
- 22 VOIP is subject to access charges like other
- 23 telecommunications services.
- 24 Both AT&T Missouri and Staff have taken the
- 25 position that the Commission really only needs to

- 1 determine whether Big River provides interconnected VOIP
- 2 services, and that's fine. It makes it pretty simple
- 3 because Big River doesn't provide interconnected VOIP
- 4 services.
- 5 The statute has a clear definition of what
- 6 constitutes interconnected VOIP services. One of the
- 7 elements of that definition is that it requires a
- 8 broadband connection from the user's location. Big
- 9 River's service does not require a broadband connection
- 10 from the user's service. We can provide our service at
- 11 less than dial-up speeds.
- 12 AT&T has argued, and I assume will continue
- 13 to argue, that the use of requires in that statute doesn't
- 14 really mean requires. But as the Commission knows, when a
- 15 term in a statute is not defined, you look at the plain
- 16 use of that word, and the plain use of the word requires I
- 17 think is known to everybody here.
- 18 In addition, Big River has provided
- 19 evidence, which is essentially uncontested, that it
- 20 provides services that are enhanced beyond the fact that
- 21 it's not interconnected VOIP, and these services undergo
- 22 the type of net protocol conversion required to be
- 23 considered an enhanced traff-- enhanced service traffic.
- Now, the other issue I had mentioned is the
- 25 amount owed, and in that regard there is no evidence

- 1 before the Commission, no competent evidence before the
- 2 Commission regarding any amount owed by Big River to AT&T
- 3 Missouri for exchange access charges.
- 4 The one possible or arguable piece of
- 5 evidence is a statement unsubstantiated made by
- 6 Mr. Greenlaw. Mr. Greenlaw does not work for AT&T
- 7 Missouri, he does not work for a company that handles
- 8 billing for AT&T Missouri, and he had no involvement in
- 9 this dispute until after the complaint was filed. So
- 10 anything he knows about any alleged amount owed by Big
- 11 River to AT&T Missouri is logically based entirely on
- 12 hearsay.
- So as I mentioned, there's no competent
- 14 evidence before the Commission regarding the amount of
- 15 alleged access charges owed.
- 16 As I said, it's pretty straightforward.
- 17 Try to keep it brief so that at the end of the hearing Big
- 18 River will be asking the Commission to determine that its
- 19 traffic is not subject to the exchange access charges. In
- 20 the event that the Commission finds otherwise, the
- 21 Commission has nothing to base any finding in terms of
- 22 what amount may be owed for exchange access charges.
- Thank you.
- JUDGE BUSHMANN: Thank you, Mr. Howe.
- 25 Opening by AT&T Missouri.

- 1 MR. GRYZMALA: Your Honor, Commissioners
- 2 Stoll and Jarrett, thank you for the opportunity allowing
- 3 AT&T to present its case. I will likewise be brief.
- 4 We believe that it has come time for Big
- 5 River to account. Big River owes, the evidence will show,
- 6 AT&T over approximately \$350,000 in exchange access
- 7 charges for services that AT&T provided to Big River,
- 8 namely the termination of traffic delivered by Big River
- 9 to AT&T to its end user customers.
- 10 Exchange access charges are due and owing
- 11 on that for several reasons. The principal reason is that
- 12 our evidence will show that the traffic that -- the
- 13 traffic that Big River delivered to AT&T is interconnected
- 14 voice over Internet protocol service. We are well aware
- 15 of what the statute says in terms of defining that
- 16 service. 386 -- Section 386.020 subpart 23 defines
- 17 interconnected VOIP over Internet protocol service.
- Our evidence will show that Big River --
- 19 that the service that Big River provides its customers is
- 20 IVOIP, interconnected VOIP service, based upon the
- 21 statutory elements because the customers have Internet
- 22 protocol compatible CPE equipment in their homes where
- 23 they make their calls from, that they engage in two-way
- 24 conversation, that they make voice telephone calls to
- 25 people who are served on the public switch network and

- 1 they receive calls from people who are on the public
- 2 switch telephone network.
- We agree with Staff that what our evidence
- 4 shows, based in goodly measure on what their CEO stated to
- 5 us in deposition, is interconnected VOIP service. That
- 6 being the case, Section 392.550 of the Missouri code
- 7 dictates that access charges are applicable to
- 8 interconnected VOIP traffic no less than it is applicable
- 9 to traditional telecom traffic, and compensation is access
- 10 charges as has been billed by AT&T.
- This is not the first time we've been
- 12 involved in such a scrape. The evidence will show that in
- 13 2005 Big River stated to AT&T that our PEU is 100 percent.
- 14 That's a buzzword for our percent of enhanced usage is
- 15 100 percent. Therefore, we don't owe you access charges.
- 16 We didn't agree with that, and it ended up in a lawsuit
- 17 and a settlement agreement was formed. There will be
- 18 evidence about the intent of the parties in closing out
- 19 that settlement agreement.
- The evidence will show that effective as of
- 21 January 1 of 2010, the parties intended to bill access
- 22 charges on Big River's interconnected VOIP service. They
- 23 understood that. The parties understood that. It's
- 24 memorialized in a settlement agreement, and it's
- 25 memorialized in an ICA amendment that was filed with the

- 1 Commission and approved by the Commission.
- 2 Big River complains that after that
- 3 settlement was cut and the amendment was approved, that we
- 4 continued to bill for exchange access charges. No
- 5 surprise given the ICA amendment which we will put into
- 6 evidence.
- 7 But then Big River says, well, wait a
- 8 minute, gee, we don't have interconnected service here.
- 9 That's because, as Mr. Howe said in his testimony when
- 10 asked, what is it about Big River's telephone service that
- 11 does not make it interconnected VOIP, and the evidence
- 12 will show that Big River stated through its CEO that,
- 13 quote, one, in the state of Missouri if you do provide
- 14 interconnected VOIP service, you have to register with the
- 15 State. We are not registered with the State to provide
- 16 that service. Were you done with your answer? I don't
- 17 want to interrupt you if you weren't, he is asked. And he
- 18 says, yes.
- 19 That's a nonsecular. You don't answer a
- 20 question as to whether you're providing a service by
- 21 saying no, you're not because we're not registered to
- 22 provide it as we are required to do under law.
- 23 Anyway, a month later Big River changes its
- 24 story again. The evidence will show for the first time in
- 25 its surrebuttal testimony of November 30th that it's not

- 1 interconnected VOIP because it doesn't require a broadband
- 2 connection. The FCC does not specifically require a
- 3 broadband connection, which is where the definition came
- 4 from, the FCC's definition. It is sufficient that, as the
- 5 FCC has noted, we expect that most VOIP services will be
- 6 used over a broadband connection. Let there be no doubt,
- 7 most of these services are used over a broadband
- 8 connection. That is exactly the way Big River, the
- 9 evidence will show, designs, markets and sells its
- 10 services.
- But there's more in this series of excuses.
- 12 Big River now says, we have another argument. We don't
- owe you anything because the bills may not be accurate.
- 14 Say what? There's nothing in the complaint arguing that
- 15 the bills are inaccurate and that's why we are not paying,
- 16 Big River says.
- 17 There's nothing in the letters to AT&T
- 18 invoking dispute resolution under the terms of the
- 19 interconnection agreement that says we are not paying your
- 20 bill because your bills may not be accurate. They only
- 21 say we're not paying your bill because we are providing
- 22 enhanced services traffic which is exempt from access
- 23 charges. Think about that when Mr. Howe and Jennings try
- 24 to state otherwise.
- The evidence will show that this entire

- 1 series of argument late in the game, very late in the
- 2 game, about our bills may not be accurate is foreclosed.
- 3 It was not in the complaint. It was not in the informal
- 4 dispute resolution process brought to AT&T. It was not in
- 5 the affirmative defense that Big River raised to our own
- 6 claim that you Big River owe us money. The only specific
- 7 affirmative defense they raised was, is we are exempt from
- 8 access charges 100 percent. Billing accuracy is a red
- 9 herring.
- 10 Our evidence will also show that the
- 11 motions to strike our witnesses' testimony are not well
- 12 taken. That will be taken up with the testimony of the
- 13 witnesses, as you heard a few moments ago. There are
- 14 arguments among counsel about whether or not certain
- 15 pieces of testimony should be admitted.
- 16 The statute, the law is absolutely clear.
- 17 This Commission is not bound by the formal rules of
- 18 evidence. This Commission is entitled to listen to and
- 19 hear the judgment and the expertise and the knowledge of
- 20 the facts from AT&T's witnesses, Mr. Greenlaw and Neinast.
- 21 Were Mr. Greenlaw and Mr. Neinast there when the
- 22 settlement agreement was cut between Big River and AT&T?
- 23 The answer is no. We admit to that. But they bring to
- 24 bear knowledge on other subjects, including billing, which
- 25 this Commission should hear, including the significance of

- 1 Big River's having filed tariffs, Big River's having filed
- 2 for, requested and obtained a certificate of service
- 3 authority, AT&T's -- or I'm sorry, Big River's filing of
- 4 annual reports, what Big River says about its services on
- 5 its website. Our witnesses are entitled to speak to that,
- 6 too, and form the decision so you can make a rational
- 7 decision.
- 8 The question with regard to what is owed is
- 9 straightforward. There is no real substantial question
- 10 about that, and our evidence will show that. So that with
- 11 respect, in conclusion, to issue No. 1, the answer is, in
- 12 our humble view, that the traffic we are talking about
- 13 here is interconnected voice over Internet protocol
- 14 service. And in answer to No. 2, being what charges, if
- 15 any, should apply, it's equally simple. The charges that
- 16 were billed from February 5 of 2010 through today.
- 17 Thank you.
- JUDGE BUSHMANN: Thank you. Opening by
- 19 Staff.
- MR. BORGMEYER: May it please the
- 21 Commission? Your Honor, Commissioners, I have good news
- 22 for you. It's not often that a lawyer gets to say that
- 23 he's got good news, but I do, and the news is that the
- 24 case before you is not as complicated as some of the
- 25 testimony might suggest.

- 1 Now, this case arises from cross complaints
- 2 by Big River and AT&T. Big River asserts that the traffic
- 3 it delivers to AT&T is not subject to access charges.
- 4 AT&T asserts that the traffic is subject to access
- 5 charges. That's the only dispute that the Commission must
- 6 resolve in this case.
- 7 Now, Big River argues that this traffic is
- 8 classified by the FCC and by the parties' interconnection
- 9 agreement as enhanced service or information service, and
- 10 that's traffic that is not subject to access charges.
- 11 Now, enhanced is a term of art that federal law uses to
- 12 describe what we commonly think of as Internet access
- 13 service. Enhanced service includes things like e-mail,
- 14 Skype, the Worldwide Web, which are not regulated by the
- 15 FCC because Congress has determined that the Internet
- 16 should develop free of government regulation. And that's
- 17 not what we're talking about here.
- 18 We're talking about telecommunications
- 19 traffic that Big River has delivered to AT&T Missouri.
- 20 And the term is confusing because when a layperson hears
- 21 the word enhanced, they think made better, but that's not
- 22 what the word means in this context.
- The Commission's recent Report and Order in
- 24 the Halo TransCom case has a nice explanation of what is
- 25 and what is not enhanced service, and it provides an apt

- 1 analogy to Big River's claims in this case. Here, as in
- 2 the Halo case, what happens in the middle of the transport
- 3 of a telephone call is irrelevant to determining what kind
- 4 of communication it is. Just as the little wireless
- 5 portion in the Halo case did not alter the nature of the
- 6 call, so here the use of Internet signaling protocol does
- 7 not make the call enhanced or information service rather
- 8 than telecommunications.
- 9 If you look at Big River's testimony, what
- 10 it describes as enhancements may improve call quality, may
- improve network efficiency, but that doesn't mean that
- 12 that service should be classified as enhanced so that it's
- 13 not subject to access charges. In Staff's view, Big
- 14 River's traffic is interconnected voice over Internet
- 15 protocol or IVOIP traffic as defined by both the FCC and
- 16 Missouri law.
- 17 IVOIP is a technology that allows telephone
- 18 calls using broadband connection. The key future of
- 19 IVOIP, the feature that makes it interconnected is that
- 20 customers have the ability to make and receive calls to
- 21 the public switch telephone network, which you'll hear us
- 22 refer to as the PSTN. From the user's perspective, IVOIP
- 23 is a phone call. It's made from a traditional telephone
- 24 handset, but the voice signal is transmitted using IP
- 25 signaling protocol.

- 1 Missouri has an IVOIP statute that
- 2 specifically provides that IVOIP traffic is subject to
- 3 access charges. Case closed.
- In his rebuttal testimony, Staff witness
- 5 William Voight describes how Big River's traffic meets the
- 6 definition of IVOIP. Big River's service enables real
- 7 time two-way voice communication. Their customers can
- 8 make calls and have a telephone conversation.
- 9 Staff witness Bill Voight is here today to
- 10 answer any questions you might have. Thank you.
- JUDGE BUSHMANN: Thank you. The first
- 12 witness I have is Gerard Howe. Mr. Howe, if you can come
- 13 forward, please.
- 14 (Witness sworn.)
- JUDGE BUSHMANN: You may be seated. You
- 16 may proceed.
- 17 MR. HOWE: Thank you, your Honor.
- 18 GERARD HOWE testified as follows:
- 19 DIRECT EXAMINATION BY MR. HOWE:
- 20 Q. Would you state your name, please.
- 21 A. Gerard J. Howe.
- 22 O. And by whom are you employed?
- 23 A. Big River Telephone Company.
- Q. And in what position are you employed?
- 25 A. Chief executive officer.

- 1 Q. And how long have you held that position?
- 2 A. Eleven years.
- MR. HOWE: May I approach, your Honor?
- 4 JUDGE BUSHMANN: Yes.
- 5 BY MR. HOWE:
- Q. I'm handing you what's been marked as Big
- 7 River's Exhibit 1. Can you identify that document?
- 8 A. Yes. It is my direct testimony in this
- 9 case.
- 10 Q. Do you have any additions or corrections to
- 11 that testimony?
- 12 A. Yes, I have one correction.
- Q. What is that correction?
- 14 A. On page 11, there's a question that's
- 15 asked, have any local exchange companies offered to
- 16 exchange access traffic in the format inherent in your
- 17 network? That question should be changed to ask, have any
- 18 local exchange companies or their affiliates offered to
- 19 exchange access traffic in the format inherent in your
- 20 network?
- 21 And then the beginning of the response to
- 22 that question should strike the first sentence that is
- 23 there that currently says, yes, AT&T Missouri has. That
- 24 sentence should be struck and instead the answer should
- 25 start with, while AT&T Missouri has not, an affiliate of

- 1 AT&T Missouri has offered to exchange access traffic in
- 2 the format inherent in Big River's network. The rest of
- 3 the response should remain the same.
- Q. Do you have any other additions or
- 5 corrections to your testimony?
- 6 A. No.
- 7 MR. HOWE: Your Honor, I have no further
- 8 questions for this witness and tender him for cross.
- 9 JUDGE BUSHMANN: I believe that was -- that
- 10 exhibit was already received into the record. There were
- 11 some changes there. Mr. Gryzmala, is that okay? Do you
- 12 have any objection to that as corrected?
- MR. GERMANN: This one's mine, your Honor.
- 14 We have no objections to that as corrected.
- JUDGE BUSHMANN: Then cross-examination by
- 16 AT&T Missouri.
- 17 CROSS-EXAMINATION BY MR. GERMANN:
- 18 Q. Good afternoon, Mr. Howe. I'm Hans Germann
- 19 for AT&T. I know we've met before.
- Now, if I understand your testimony
- 21 correctly, you say that Big River provides a VOIP service
- 22 but it's not interconnected VOIP; is that correct?
- 23 A. Can you refer me to somewhere in the
- 24 testimony you're talking about?
- 25 O. Well, what's your understanding of a VOIP

- 1 service? To be clear, I'm not referring to an
- 2 interconnected VOIP service.
- 3 A. On page 6 of my testimony, I explain how we
- 4 make transformations to all the information that we
- 5 exchange with AT&T Missouri where we have to transform all
- 6 the data that we receive from their network and then we
- 7 transmit to their network, and I explain there part of
- 8 that change is packetizing some of the data into IP
- 9 datagrams.
- 10 But I also explain a variety of other
- 11 transformations that we are required to make to allow
- 12 people to communicate and hear, parties from AT&T's
- 13 network to communicate with parties on our network.
- Q. Do you have your surrebuttal testimony in
- 15 front of you?
- 16 A. No.
- 17 Q. This is Big River Exhibit 6. If you could
- 18 turn to page 6, please. I'm looking at lines 14 and 15.
- 19 It says, the calls on our network originate in IP format
- 20 at the customer's location and are transformed to TDM at
- 21 Big River's switch for delivery to AT&T Missouri's
- 22 network; is that correct?
- 23 A. Yes.
- Q. Now, is that a VOIP service?
- 25 A. No. It's just a transformation of data

- 1 that takes place at our media gateway.
- Q. Would you agree that a VOIP service is a
- 3 voice telephone service that is provided using Internet
- 4 protocol format?
- 5 A. I think generally it is, yes.
- 6 Q. And is that a service that Big River
- 7 provides, a voice service that originates from the user's
- 8 location --
- 9 A. As I state --
- 10 Q. -- using Internet protocol format?
- 11 A. As I stated in my testimony, we do use
- 12 Internet protocol as a component of the way that we
- 13 deliver service to our customers.
- 14 Q. And that includes service that originates
- in Internet protocol format at the user's location; is
- 16 that correct?
- 17 A. Yes.
- 18 Q. Now, but it's your testimony that the
- 19 service is not or cannot be interconnected VOIP because a
- 20 broadband connection is not required; is that correct?
- 21 A. As I read the statute and the statute
- 22 stated that a broadband connection is required, I believe
- 23 that excluded our service from meeting the definition.
- 24 Our service does not require broadband connection to the
- 25 end user customer's location.

- 1 Q. Now, to get a VOIP service from Big River,
- 2 a customer needs some kind of connection to Big River's
- 3 network, don't they?
- 4 A. What do you mean by some kind of connection
- 5 to our network?
- 6 Q. Well, if they're not connected to your
- 7 network, they can't receive your service or use your
- 8 service?
- 9 A. They can connect over the Internet or any
- 10 variety of other means to connect to our network.
- 11 Q. But there still has to be some connection?
- 12 A. Sure.
- Q. Okay. And in the case of Big River's
- 14 service, that is generally a DSL line or a cable company's
- 15 fiber coax network; is that correct?
- 16 A. Yes.
- 17 MR. GERMANN: Your Honor, may I approach?
- JUDGE BUSHMANN: Yes.
- 19 (AT&T EXHIBIT NO. 20 WAS MARKED FOR
- 20 IDENTIFICATION BY THE REPORTER.)
- 21 BY MR. GERMANN:
- Q. Mr. Howe, this a printout from Big River's
- 23 website, and near the top it says digital telephone
- 24 services. I'd like you to look at the first question
- 25 there under the heading Digital Telephone Service FAQ. It

- 1 says, what is digital telephone service or VOIP? Now, the
- 2 answer says, digital telephone service or VOIP, voice over
- 3 internet protocol, is a residential phone or business
- 4 phone service that uses a broadband connection rather than
- 5 a traditional analog line to make unlimited local and long
- 6 distance telephone calls.
- 7 Is this an accurate description of the
- 8 digital telephone service that Big River provides?
- 9 A. It's an explanation of how we would work
- 10 with wholesale providers in providing services over their
- 11 network. That's the intention of this page. It's a
- 12 marketing page to explain to potential wholesale partners
- 13 who we would work with and how they would work with us and
- 14 provide service to their customers, or we would provide
- 15 service in conjunction with their network to their
- 16 customers.
- 17 Q. So you would provide a VOIP service using a
- 18 broadband connection?
- 19 A. We would provide digital telephone service
- 20 using whatever connections that our partners might have.
- 21 Q. Do you provide a voice service that
- 22 originates in IP format over analog telephone lines?
- 23 A. I don't believe so.
- 24 Q. Do you know what dial-up Internet access
- 25 is?

- 1 A. Yes.
- Q. Is that generally where somebody uses a
- 3 computer modem to dial the number of an ISP and establish
- 4 a connection between their computer and the ISP? Is that
- 5 a fair description?
- A. Yes, that's a fair description.
- 7 Q. Do you provide voice telephone service to
- 8 customers over dial-up Internet access connections?
- 9 A. Not that I'm aware of.
- 10 Q. You mentioned that some of Big River's
- 11 voice telephone services are provided over DSL lines; is
- 12 that correct?
- 13 A. Yes.
- Q. And that's using a DSL line is the last
- 15 mile connection to the customer's premises?
- 16 A. Most -- most of the time, yes.
- 17 Q. Now, a DSL line is a digital telephone line
- 18 configured for high speed service, isn't it?
- 19 A. I don't know if I'd describe it as a
- 20 telephone line. It's a digital carrier over a local loop
- 21 to a customer's premise.
- 22 O. And a DSL line is generally considered a
- 23 broadband connection, isn't it?
- 24 A. It's hard to say. I believe the FCC in
- 25 their eighth report on broadband increased the bandwidth

- 1 definition of broadband to, I believe, over 4 megabits per
- 2 second, and a lot of DSL connections, because of the
- 3 condition of the loops, are not capable of operating at
- 4 those speeds. Some cases they're not capable of operating
- 5 at speeds in excess of 200 kilobits per second.
- 6 So DSL, whether or not -- DSL is a
- 7 technology. It doesn't guarantee a speed. It doesn't
- 8 particularly meet a definition of broadband. It's simply
- 9 a technology used to transmit data digitally over a
- 10 two-wire copper pair.
- 11 Q. Does Big River offer DSL service?
- 12 A. Yes.
- Q. Does Big River sell any DSL service that is
- intended to operate at less than 200 kilobits per second?
- 15 A. We probably do. Again, our customers are
- 16 looking for an improvement over dial-up speeds, and again,
- 17 because of the condition of the loops and the condition of
- 18 the copper network that exists out in the outside plant,
- 19 that will dictate the speeds that are obtained on a DSL
- 20 connection.
- 21 The same holds true with cable services.
- 22 Again, we've dealt with some of our cable partners where
- 23 we've had to deal with conditions that, for some periods
- 24 of time in some cases for a duration, where the condition
- 25 of the network diminishes the capability of the network to

- 1 carry speeds sometimes in excess of again 4 megabits.
- 2 Generally they can attain speeds in excess of 200
- 3 kilobits, though. Both cable modem service and DSL
- 4 service are a technology, neither of which guarantee any
- 5 speeds.
- 6 Q. DSL technology is intended to offer
- 7 customers speeds higher than dial-up Internet services;
- 8 isn't that correct?
- 9 A. Generally, yes.
- 10 MR. GERMANN: Your Honor, may I approach?
- JUDGE BUSHMANN: Yes.
- MR. GERMANN: Mark this as AT&T Exhibit 21.
- 13 (AT&T EXHIBIT NO. 21 WAS MARKED FOR
- 14 IDENTIFICATION BY THE REPORTER.)
- 15 BY MR. GERMANN:
- 16 Q. This is another page from Big River's
- 17 website regarding high speed DSL. I'd like you to look at
- 18 the second half of the page where it says, on the middle
- 19 of the page it says high speed DSL. Underneath that, if
- 20 you go down a paragraph, you will see the speeds that we
- 21 can offer today range from. Do you see where I'm reading
- 22 from?
- 23 A. Yes.
- Q. Okay. The speeds that we can offer today
- 25 range from 1 megabit per second slash 128 kilobits per

- 1 second to 3 megabits per second slash 512 kilobits per
- 2 second; is that correct?
- 3 A. That is correct.
- Q. Now, the 1 megabit per second, is that the
- 5 download speed?
- 6 A. That is correct.
- 7 Q. So that would be the speed of data from
- 8 basically the Internet at the server to the customer's
- 9 premises?
- 10 A. That's the speed that we are capable of
- 11 providing service off the port of our DSLAMs.
- 12 Q. Now, on this page Big River doesn't
- 13 advertise or offer any speed, download speed slower than
- 14 1 megabit per second for a DSL line, does it?
- 15 A. Excuse me. What's the question again?
- 16 Q. Well, does Big River market or advertise
- 17 the availability of a DSL service with a download speed
- 18 slower than 1 megabit per second?
- 19 A. Do we market it?
- 20 Q. Yes.
- 21 A. It might come up in regards to a discussion
- 22 with a customer. We generally don't put it on a website.
- 23 We generally don't put it in newspaper, radio or mass
- 24 communications advertising. But it most definitely could
- 25 come up in discussions with a customer who might be at the

- 1 extremity of a loop, who might be capable of getting
- 2 200 kilobits per second and would opt to get that service
- 3 versus a dial-up speed where he might only be getting
- 4 14.4 kilobits per second. That sales process is part of
- 5 marketing.
- 6 Q. So your testimony is that while this is the
- 7 speeds that we can offer today range from 1 megabit per
- 8 second, you actually will provide DSL service slower than
- 9 that?
- 10 A. Yes, most definitely. Again, because of
- 11 the condition of the loops over which the service is
- 12 provided will dictate the actual speeds that the customers
- 13 receive at their customer premise.
- 14 Q. How many customers in Missouri does Big
- 15 River have to whom it provides DSL service at 200 kilobits
- 16 per second or slower?
- 17 A. On the uplink or the downlink or either
- 18 direction?
- 19 Q. On the download.
- 20 A. I'm not sure.
- 21 Q. Do you know if there are any?
- 22 A. Customers that we provide download speeds
- 23 less than -- yes, I know we do. I don't know how many
- 24 there are.
- 25 O. Is it a very small percentage of your DSL

- 1 customer base?
- 2 A. I would guess so. We generally restrict
- 3 our speeds to customers where they have had trouble paying
- 4 their bill. So what we do is we restrict their broadband
- 5 speed to 40 kilobits per second. They're still able to
- 6 make telephone calls and receive telephone calls, but
- 7 their Internet speeds are reduced to that level, which is
- 8 generally lower than what they expect. That will
- 9 generally entice our customers to pay us.
- 10 Q. I'm going to move on here. Now, Big River
- in the past has represented to the FCC that it provides
- 12 interconnected VOIP service, hasn't it?
- 13 A. I'm not aware that we have.
- MR. GERMANN: We can mark this as AT&T
- 15 Exhibit 22.
- 16 (AT&T EXHIBIT NO. 22 WAS MARKED FOR
- 17 IDENTIFICATION BY THE REPORTER.)
- 18 BY MR. GERMANN:
- 19 Q. This is a document from the FCC electronic
- 20 filing system. It's a letter to the FCC. The re line,
- 21 VOIP E911 compliance report, Big River Telephone Company.
- 22 Now, Mr. Howe, is this a letter submitted to the FCC on
- 23 behalf of Big River?
- A. Yes, it appears so.
- 25 Q. If you turn to the very last page, there's

- 1 a certification there from Kevin Keaveny. Did I pronounce
- 2 that correctly?
- 3 A. Yes.
- Q. And he's an officer at Big River, is he
- 5 not?
- 6 A. Yes.
- 7 Q. Can you take a look at the first paragraph
- 8 of the letter? Big River Telephone Company through its
- 9 undersigned counsel and pursuant to Commission Rule 9.5F
- 10 as adopted by the Commission's VOIP E911 order concerning
- 11 enhanced 911 or E911 service requirements and conditions
- 12 applicable to interconnected voice over Internet protocol
- 13 service providers submits this compliance report.
- 14 Is that -- is this letter, does that appear
- to be suggesting to the FCC that Big River is an
- 16 interconnected VOIP provider?
- 17 A. I think it suggests that we comply with the
- 18 rules that apply to interconnected VOIP providers with
- 19 regard to 911 service requirements.
- 20 Q. Is it your understanding that -- well, do
- 21 you know whether non-interconnected VOIP providers are
- 22 obligated to comply with the FCC's E911 rules?
- 23 A. I don't know.
- Q. If you turn a few pages in to paragraph 12.
- 25 A. I don't know what you mean by paragraph 12.

- 1 0. It's question 12. It's numbered 12, and
- there's a response to that in the last paragraph begins
- 3 with as described above. Do you see that?
- 4 A. Do I see what now?
- 5 Q. The second paragraph of the response that
- 6 begins with "as described above."
- 7 A. Yes.
- Q. And does that paragraph not indicate that
- 9 Big River provides interconnected VOIP service?
- 10 A. It states what it states.
- 11 Q. It states, does it not, that Big River
- 12 subscribers have VOIP telephone equipment that they use to
- 13 access their interconnected VOIP service?
- 14 A. Yes.
- 15 Q. If we go back to the first page, the second
- 16 line, again, this letter indicates that it was submitted
- 17 pursuant to Commission Rule 9.5F; is that correct?
- 18 A. Yes.
- 19 Q. And the date of this letter is November 28,
- 20 2005; is that correct?
- 21 A. Yes.
- MR. GERMANN: Your Honor, if I may
- 23 approach?
- JUDGE BUSHMANN: Yes.
- MR. GERMANN: Mark this as AT&T Exhibit 23.

- 1 (AT&T EXHIBIT NO. 23 WAS MARKED FOR
- 2 IDENTIFICATION BY THE REPORTER.)
- 3 BY MR. GERMANN:
- Q. This is a copy of Part 9 of the FCC's
- 5 rules. Could you take a look at Section 9.5A. It's on
- 6 the second page. And 9.5A states, does it not, that the
- 7 following requirements are only applicable to providers of
- 8 interconnected VOIP services; is that correct?
- 9 A. That is correct.
- 10 Q. And then if you look at 9.5F, the very last
- 11 subsection of that rule, compliance letter, and it states,
- 12 does it not, that all interconnected VOIP providers must
- 13 submit a letter to the Commission detailing their
- 14 compliance with this section no later than November 28,
- 15 2005?
- 16 A. Yes.
- 17 Q. And does this letter, Exhibit 22, appear to
- 18 be the compliance letter referred to in Rule 9.5F?
- 19 A. Yes.
- Q. Now, Big River also submits annual reports
- 21 to the FCC, does it not?
- 22 A. I'm not -- not sure.
- Q. You didn't -- prior to appearing today, you
- 24 didn't look into whether Big River had filed reports with
- 25 the FCC characterizing its traffic?

- 1 A. No.
- Q. Mr. Howe, this is not the first time you
- 3 have testified before a state commission, is it?
- 4 A. No.
- 5 Q. In fact, you previously have testified,
- 6 among other places, in front of the Kansas Commission?
- 7 A. Yes.
- MR. GERMANN: If we could mark this as 24.
- 9 (AT&T EXHIBIT NO. 24 WAS MARKED FOR
- 10 IDENTIFICATION BY THE REPORTER.)
- 11 BY MR. GERMANN:
- 12 Q. Mr. Howe, is this testimony that you
- 13 submitted to the Kansas Corporation Commission in 2009?
- 14 A. Yes.
- Q. And in this proceeding, among other things,
- 16 Big River was asking the Commission to be designated as an
- 17 ETC or an eligible telecommunications carrier; is that
- 18 correct?
- 19 A. That is correct.
- Q. And ultimately the Commission granted Big
- 21 River ETC status; is that correct?
- 22 A. That is correct.
- Q. If you could turn, please, to page 4, very
- 24 first line, Big River is currently providing voice over
- 25 Internet protocol, VOIP, or voice over IP service to

- 1 customers in many of AT&T exchanges; is that correct?
- 2 Does Big River provide voice over Internet protocol
- 3 service?
- 4 A. Yes.
- 5 MR. HOWE: Your Honor, I'm going to object
- 6 to questions regarding this document. The testimony in
- 7 the Kansas proceeding is totally irrelevant here.
- 8 MR. GERMANN: Your Honor, it's impeachment.
- JUDGE BUSHMANN: Overruled.
- 10 BY MR. GERMANN:
- 11 Q. So my question, Mr. Howe, is, does Big
- 12 River provide voice over Internet protocol service?
- 13 A. Yes.
- Q. But it's your testimony here that it
- 15 doesn't provide interconnected voice over Internet
- 16 protocol service; is that correct?
- 17 A. Yes. Again, as we read the statute and we
- 18 determined if we should register as an interconnected VOIP
- 19 provider or continue to operate under our certificate of
- 20 authorization, we read the statute that suggested to us
- 21 that we were not an interconnected VOIP provider.
- 22 Q. If you could turn please to page 11, the
- 23 question that begins on line 8 and your response on
- 24 line 10. The question is, does Big River intend to
- 25 provide its retail services under tariffs filed with the

- 1 Commission? And the answer is no. As a provider of
- 2 interconnected voice over IP, Big River will continue to
- 3 offer retail services via individual service agreements.
- 4 So he represented here to the Kansas
- 5 Commission that Big River provides interconnected voice
- 6 over IP service, did you not?
- 7 A. That's what I stated. Again,
- 8 interconnected is not defined. It's not capitalized. I
- 9 do use voice over IP, which we made clear to the Kansas
- 10 Commission. The fact that it's interconnected implies
- 11 that we're going to exchange traffic with the incumbents
- 12 where we provide service.
- 13 And as I advised the commission there, too,
- 14 we would meet the obligations that are placed upon
- interconnected VOIP providers, such as providing 911
- 16 services, providing telecommunications relay services, and
- 17 collecting and remitting USF fees, all of which are placed
- 18 on interconnected VOIP providers, and I advised the
- 19 commission that, as part of the way that we provide
- 20 service, we would meet those obligations as well.
- 21 Q. Now, but in the first line there, line 10,
- 22 you say, as a provider of interconnected voice over IP.
- 23 Is there anywhere in here where you tell the Commission
- 24 actually Big River does not provide interconnected voice
- 25 over IP?

- 1 A. It never came up.
- Q. If you could turn to page 14, please. I'm
- 3 looking at the sentence of your testimony that begins on
- 4 line 12. The very last word of line 12 is big, and it
- 5 goes on, Big River service offerings, and it states there
- 6 that Big River service offerings made in conjunction with
- 7 Eagle Communications are advanced information and
- 8 telecommunications alternatives to those services provided
- 9 by the incumbent and are offered over an alternative
- 10 network with advanced capabilities and a significant
- 11 amount of bandwidth to support high speed data services.
- 12 Is that true of Big River's IP-based voice
- 13 services generally, that they are offered over networks
- 14 with advanced capabilities and a significant amount of
- 15 bandwidth to support high speed data services?
- 16 A. Yes.
- 17 MR. GERMANN: If we could mark this as
- 18 AT&T 25.
- 19 (AT&T EXHIBIT NO. 25 WAS MARKED FOR
- 20 IDENTIFICATION BY THE REPORTER.)
- 21 BY MR. GERMANN:
- 22 O. And AT&T Exhibit 25 is your rebuttal
- 23 testimony from the same proceeding in Kansas. Do you
- 24 recognize this as your testimony from that proceeding?
- 25 A. I can't say that I recognize it. I'm --

- 1 I'm guessing it's my testimony.
- Q. You recall submitting testimony in that
- 3 proceeding, I take it?
- 4 A. Yes.
- 5 Q. If you could turn, please, to page 6, and
- 6 looking at lines 20 through 22, I'll summarize, you state
- 7 that since Big River uses voice over IP, it's capable of
- 8 using any broadband Internet or data connection to a
- 9 customer premises and using it to support high-capacity
- 10 voice services; is that correct?
- 11 A. Yes, that's what I stated.
- 12 Q. And is that -- does that continue to be an
- 13 accurate description of Big River's voice over IP service?
- 14 A. Yes. We could use any broadband connection
- 15 to the Internet to provide service to a customer.
- 16 Q. If you could please look at the next page,
- 17 page 7, and there's a sentence that begins in the middle
- 18 of line 3, it says, again, by the very nature of Big
- 19 River's service strategy and network, our connections to
- 20 customers are made using high-capacity broadband
- 21 facilities. Is that correct?
- 22 A. That is correct.
- Q. Those high-capacity broadband facilities
- 24 include the last mile connections of cable companies; is
- 25 that correct?

- 1 A. That is correct.
- 2 (AT&T EXHIBIT NO. 26 WAS MARKED FOR
- 3 IDENTIFICATION BY THE REPORTER.)
- 4 BY MR. GERMANN:
- 5 Q. AT&T Exhibit 26 is a copy of Big River's
- 6 application to the Alabama Commission for a certificate of
- 7 public convenience and necessity dated in 2009. I'd like
- 8 to draw your attention to Section 4 of this application.
- 9 Unfortunately, there are no page numbers, but it's about
- 10 11 or 12 pages in, and at the top it says Section 4
- 11 Engineering. Do you see that, Mr. Howe?
- 12 A. Yes.
- 13 Q. If you look down under -- well, under
- 14 Section 4.1, the first question and the first response
- 15 indicates applicant proposes to provide local exchange and
- 16 switched exchange access services throughout any exchanges
- 17 in which it partners with a local cable TV company with
- 18 whom it will lease local network to gain access to
- 19 customers; is that correct?
- 20 A. That's correct.
- 21 MR. HOWE: Your Honor, I'm going to object
- 22 to any questions regarding this document as lacking
- 23 foundation, and it doesn't appear that it was ever
- 24 verified by anyone from Big River.
- 25 MR. GERMANN: Your Honor, I'd point out in

- 1 the cover page that there's a stamp that it was filed with
- 2 the secretary of the Alabama Commission, there's
- 3 Mr. Howe's signature, and attached is a searchable PDF
- 4 copy. I believe it's self evident.
- 5 JUDGE BUSHMANN: I'll overrule the
- 6 objection.
- 7 BY MR. GERMANN:
- 8 Q. Mr. Howe, is it true that Big River
- 9 generally partners with local cable television companies
- 10 to gain access to the last mile facilities to provide
- 11 voice service?
- 12 A. We work with a number of network providers,
- 13 most of which all use high speed services. That's what we
- 14 find is in demand in the market today. We really don't
- 15 find a lot of demand for people wanting narrow band
- 16 services. Everybody wants high speed data services, and
- 17 so that's generally who we partner with, both cable TV
- 18 companies, fiber to the home companies, satellite
- 19 companies, but generally they're all companies that
- 20 provide high speed Internet access. There's no doubt
- 21 about that.
- 22 O. And down under Section 4.2 here on the same
- 23 page where it says, provide a statement that describes
- 24 transmission capability of applicant, it states, for
- 25 transmission purposes Big River Telephone, LLC leases

- 1 network access from cable TV companies. The next sentence
- 2 says, the capabilities of the underlying cable TV networks
- 3 are significant and can readily provide 10 to 50 megabits
- 4 per second of bandwidth; is that correct?
- 5 A. Yes, it says that.
- 6 Q. Now, is that generally true of the cable TV
- 7 companies that Big River partners with when it provides
- 8 voice service?
- 9 A. Yes. They generally have been increasing,
- 10 especially with the introduction of DOCSIS 3.0, they are
- 11 now generating regularly speeds in excess of 25 megabits
- 12 per second. Again, we only lease and need less than
- 13 100 kilobits per second of that connection, but we find
- 14 that packaging our service with a provider that's
- 15 providing speeds enhances the ability to sell our
- 16 services.
- 17 Q. 10 to 50 megabits per second, those are
- 18 broadband speeds, are they not?
- 19 A. Yes.
- 20 Q. You suggested just a second ago in your
- 21 answer that you lease 100 kilobits per second or you need
- 22 100 kilobits per second. Could you repeat that? I'm
- 23 sorry. I didn't understand that.
- 24 A. Yes. In our relationship with our cable
- 25 partners or our wholesale broadband partners, all we do is

- 1 work out the requirements to deliver our service to their
- 2 customers. It's not that we need or require the
- 3 50 megabits per second speeds that we mentioned here.
- 4 Those customers might buy that sort of bandwidth to meet
- 5 their data needs, but to meet the needs of the services
- 6 that we provide, as I suggested in my surrebuttal
- 7 testimony, all we need is about 40 kilobits per second.
- And again, that's because of the
- 9 transformation that we make to the information that we
- 10 receive and we transmit over our network using the codecs
- 11 that I explained, we don't require broadband speeds.
- 12 Q. Do your cable company partners throttle
- 13 back the last mile facilities to 40 kilobits per second
- 14 when somebody -- when a Big River customer is making a
- 15 telephone call?
- 16 A. I don't -- I don't know if they throttle
- 17 back or --
- 18 Q. Do they allow --
- 19 A. -- when they make a telephone call.
- Q. Do they allow --
- 21 A. All they do is they reserve the amount of
- 22 bandwidth we require for our telephone call.
- Q. Do they allow --
- 24 A. The rest of the bandwidth is used for the
- 25 data services they provide to the customer.

- 1 Q. Do they allow Big River's telephone service
- 2 to use more than 100 kilobits per second?
- A. Not that I'm aware.
- 4 Q. Do they prevent Big River from using more
- 5 than that?
- 6 A. I'm not sure. Generally in the setting on
- 7 the CMTS, it's a cable termination system. In their
- 8 network they reserve and allocate the bandwidth that's
- 9 required to make sure we have priority and our voice gets
- 10 to the customer before -- you know, if they are
- 11 downloading a large file, that might cause disruption if
- 12 you're not managing that network. We work with our cable
- 13 partners to manage the network to where our packets are
- 14 given priority. But again, no where is that demand on the
- 15 bandwidth greater than 40 kilobits per second.
- 16 Q. I believe we have an example here with your
- 17 surrebuttal testimony of the voice service at 40 kilobits
- 18 per second; is that correct?
- 19 A. Yes.
- MR. GERMANN: Your Honor, could we play
- 21 this attachment?
- 22 JUDGE BUSHMANN: And this is -- can you
- 23 describe what the attachment is?
- 24 MR. GERMANN: This is an attachment to
- 25 Mr. Howe's surrebuttal testimony.

- 1 JUDGE BUSHMANN: And this was filed in --
- 2 MR. GERMANN: This was filed in this case.
- JUDGE BUSHMANN: With the Commission?
- 4 MR. GERMANN: Yes, it was filed in this
- 5 case. It's on EFIS.
- JUDGE BUSHMANN: I believe you're going to
- 7 need to hit the play button. You have a remote there.
- 8 (The following recording was played:)
- 9 SPEAKER ONE: J.T., where you calling from?
- 10 SPEAKER TWO: From Cape Girardeau using a
- 11 DSL line at 40 kilobits a second.
- 12 SPEAKER ONE: Okay. Hey, are you looking
- 13 at the DSLAM now to confirm that speed?
- 14 SPEAKER TWO: Yes. It's showing 41
- 15 kilobits down and 43 kilobits up.
- 16 SPEAKER ONE: Okay. And did you conduct a
- 17 speed test prior to this call?
- 18 SPEAKER TWO: Yes. It showed 34 kilobits
- 19 up and 32 kilobits down.
- 20 SPEAKER ONE: Okay. Just send me a copy of
- 21 those results if you would.
- 22 SPEAKER TWO: Sure.
- 23 SPEAKER ONE: That's all I needed. Thanks
- 24 for the help.
- 25 (Recording ended.)

- 1 BY MR. GERMANN:
- Q. Mr. Howe, was that you in that recording?
- 3 A. Yes.
- 4 Q. And who were you speaking to?
- 5 A. One of the managers in our network
- 6 operations center.
- 7 Q. Now, it sounded like there was an echo in
- 8 that recording. It could be the playback equipment here.
- 9 Let's put that aside. Apart from the echo, when you spoke
- 10 to one of your employees, was there a delay in hearing his
- 11 response?
- 12 A. I don't believe so. I think the only delay
- 13 that you probably heard from him was his timidity in
- 14 talking to me and making the recording.
- 15 Q. Okay.
- 16 A. Again, we didn't set up that network and
- 17 measure any latency packet loss. Really what we're
- 18 focused on are just limiting speeds. But in talking to
- 19 him, I didn't experience -- I did hear an echo, probably
- 20 about 200 milliseconds. That's the first time I've ever
- 21 heard it when you played it back in this room. In the
- 22 file that we had, I do not believe that there was an echo
- 23 recorded on the call. But that was a noticeable echo in
- 24 this room that I hadn't heard before, and like I said,
- 25 it's -- it's pronounced. It's got to be at least

- 1 200 millisecond echo delay.
- Q. Now, is the quality of the voice service
- 3 that Big River provides the same whether somebody's DSL
- 4 line is running at 40 kilobits per second or 2 megabits
- 5 per second?
- A. Yes. The speed really isn't the limiting
- 7 factor. As I mentioned to you just a few minutes ago, our
- 8 issues are really in latency packet loss. Sometimes just
- 9 jitter. But because of the codec we use, we really don't
- 10 need that much speed.
- 11 Q. Packet loss can be affected by speed, can't
- 12 it?
- 13 A. If you overburden a network connection by
- 14 putting more data through than it's allowed to manage, the
- 15 end device on either end will probably discard packets.
- 16 But again, as I mentioned earlier, in our working with our
- 17 wholesale partners, we use differentiated service points
- 18 to serve -- it's technical. I'm sorry -- characteristic
- 19 and transmitting IP packets that prioritizes voice over
- 20 data.
- 21 So you might be on a 1 megabit per second
- 22 connection downloading 100 megabit file, and because of
- 23 the use of differentiated service points, we're allowed to
- 24 push the voice through uninterrupted with no packet loss.
- 25 If any packets are discarded, they'll be the data packets

- 1 of that 100 megabit file. Our calls with the information
- 2 containing the voice will be sent through without any
- 3 interruption or delay or loss.
- 4 Q. Let's talk a little bit more about the
- 5 cable companies you partner with, and specifically in
- 6 Missouri, could you name for us the cable companies in
- 7 Missouri that you partner with to provide voice telephone
- 8 service?
- 9 A. Telecom Management, CableAmerica, Semo
- 10 Communications, Boycom Communications. We do provide
- 11 service, what we call over the top, over Charter. We have
- 12 no network interconnection with Charter. We have no
- 13 working relationship with them, but some of our customers
- 14 subscribe to our service over their Internet connection
- 15 using a Charter connection.
- 16 Q. Give me one second here.
- 17 A. As I sit here, that's the only cable
- 18 companies that I can think of in Missouri.
- 19 Q. Did you mention NewWave?
- 20 A. NewWave is Telecom Management.
- 21 Q. That is Telecom Management. Okay. Same
- 22 company.
- 23 A. Can I ask you where we got this file? This
- 24 bothers me that there was this echo on this recording.
- 25 O. I have no idea.

- 1 (AT&T EXHIBIT NO. 27 WAS MARKED FOR
- 2 IDENTIFICATION BY THE REPORTER.)
- 3 BY MR. GERMANN:
- Q. And Exhibit 27 is a printout from the web
- 5 page of NewWave Communications, which is one of the cable
- 6 companies that you partner with in Missouri to provide
- 7 voice service; is that correct?
- 8 A. That is correct.
- 9 Q. And if you look on the first page here, it
- 10 describes digital phone service.
- 11 MR. HOWE: Your Honor, if I could, I'm
- 12 going to object to any questions regarding this as lack of
- 13 foundation. This is from a company completely separate
- 14 from Big River. We had nothing to do with creating this
- 15 document.
- 16 MR. GERMANN: The company may be separate
- 17 from Big River, but Big River partners with them to
- 18 provide telephone service and providing services over the
- 19 facilities in connection with this cable company. I think
- 20 I'm entitled to ask Mr. Howe what he knows about that.
- 21 Presumably as the CEO he was involved in negotiating some
- 22 of these agreements. He should have some knowledge of the
- 23 cable company's networks.
- JUDGE BUSHMANN: I'm having trouble
- 25 understanding how this creates impeachment against

- 1 Mr. Howe.
- MR. GERMANN: Well, your Honor, he
- 3 suggested that they don't use broadband connections when
- 4 they partner with cable companies to provide the voice
- 5 service.
- 6 MR. HOWE: That's a misrepresentation.
- 7 He's never said that.
- MR. GERMANN: Well, that was my
- 9 understanding of his testimony is that -- is that the
- 10 cable companies, I guess, may or may not be using
- 11 broadband connections. But here we have, for example,
- 12 this is NewWave, a description of the service says your
- 13 phone service is delivered through broadband connection.
- 14 And I'm entitled, I believe, to ask him if he agrees with
- that, if he has any reason to dispute NewWave's
- 16 description of their service.
- 17 JUDGE BUSHMANN: I'll give you a little bit
- 18 of leeway to talk about what he may know about what
- 19 NewWave does, but -- so I'll let you go as far as that.
- 20 BY MR. GERMANN:
- 21 Q. Well, looking at the first page of this,
- 22 Mr. Howe, it states here that your phone service is
- 23 delivered through your broadband connection with crystal
- 24 clarity. Do you know whether when NewWave provides this
- 25 digital phone service, whether it's always delivered

- 1 through a broadband connection?
- 2 A. I don't know.
- Q. One of the other cable companies you
- 4 mentioned is Boycom. You partner with Boycom to provide
- 5 voice service in Missouri; is that correct?
- 6 A. That is correct. They generally operate in
- 7 territories served by Windstream, and they have just
- 8 started to move into that service territory in conjunction
- 9 with us providing our telephone service over their
- 10 connections.
- 11 O. Do you know whether all of Boycom's last
- 12 mile connections to their customers are broadband
- 13 connections?
- 14 A. I do not know. Again, we have worked in
- 15 some cases with some of our cable companies from time to
- 16 time, and we do know the conditions, the cold, the
- 17 humidity, noise picked up on the cable network sometimes
- 18 affects the speeds and the capabilities of the networks.
- 19 And so I don't know for certain what speeds
- 20 they're operating at, much less what they're designed to
- 21 operate at. Some cases they use DOCSIS 3.0, some cases
- they use DOCSIS 2.0, some cases they use DOCSIS 1.1, all
- 23 of which provide varying degrees of speeds on the network,
- 24 again, conditioned by the actual physical condition of the
- 25 network itself.

- 1 MR. GERMANN: Can we mark this as
- 2 Exhibit 28.
- 3 (AT&T EXHIBIT NO. 28 WAS MARKED FOR
- 4 IDENTIFICATION BY THE REPORTER.)
- 5 BY MR. GERMANN:
- 6 Q. This is a printout from CableAmerica, and
- 7 CableAmerica is another cable company that you partner
- 8 with in Missouri; is that correct?
- 9 A. That's correct.
- 10 Q. So if we were to see a website -- well,
- 11 strike that.
- 12 When CableAmerica offers digital phone
- 13 service, is that offered in partnership with Big River?
- 14 A. Sometimes it is. Sometimes it isn't. They
- 15 have another underlying telephone provider in the state of
- 16 Missouri in addition to Big River.
- 17 Q. And it's a telephone company that's not
- 18 affiliated with Big River?
- 19 A. That is correct. I believe they work in
- 20 partnership with Fidelity Telephone in Sullivan, Missouri.
- 21 Q. This document, if you look at the first
- 22 paragraph, it describes digital phone service as an
- 23 affordable, full-featured broadband telephony service.
- 24 When CableAmerica partners with Big River to provide
- 25 telephone service, is that an accurate description of the

- 1 service?
- 2 MR. HOWE: Your Honor, I'm again going to
- 3 object to what this document says. Big River has no
- 4 connection with the creation or production of this
- 5 document. What the cable company says really has no
- 6 bearing.
- JUDGE BUSHMANN: He's not offering it yet.
- 8 He's just asking what Mr. Howe knows about it. I think to
- 9 that extent he can do that.
- 10 THE WITNESS: Can you restate the question?
- 11 BY MR. GERMANN:
- 12 Q. I'll ask it again. When Big River partners
- 13 with CableAmerica to provide digital phone service, is it
- 14 accurate to describe that service as an affordable,
- 15 full-featured broadband telephony service?
- 16 A. Probably not. Again, as I stated, we don't
- 17 require or use more than 40 kilobits of bandwidth on a
- 18 broadband connection. Generally what happens is that we
- 19 partner with providers of high speed data services, and
- 20 high speed communications. So they will typically
- 21 describe the packages of their services as broadband.
- 22 Q. Is it your testimony that you never use
- 23 more than 40 kilobits per second when you provide a voice
- 24 service?
- 25 A. We might on some instances use a G711 codec

- 1 to a customer. In those cases we would use 90 kilobits
- 2 per second. When we use the G722 high definition codec,
- 3 again, we use approximately 90 kilobits per second.
- 4 JUDGE BUSHMANN: If I could interrupt just
- 5 for a second. Prior to the hearing the parties agreed
- 6 that there would be a one-hour limit on cross, and so you
- 7 have about five minutes remaining.
- MR. GERMANN: Thank you, your Honor.
- 9 BY MR. GERMANN:
- 10 Q. Mr. Howe, I'm going to refer to your
- 11 surrebuttal testimony, which is Big River Exhibit 3, and
- 12 beginning on the bottom of page 8 there and over on to
- 13 page 9, you reference a dispute with AT&T or an issue
- 14 regarding the validity of data. Do you see that?
- 15 A. Yes.
- 16 Q. And you assert there on line 6 that you
- 17 rebutted the validity of Mr. McPhee's data --
- 18 A. Yes.
- 19 Q. -- do you see that?
- Now, isn't it a fact that at the end of the
- 21 day in that case that the Illinois Commerce Commission
- 22 found in AT&T Illinois' favor on that issue?
- MR. HOWE: I object to the relevance of the
- 24 question.
- JUDGE BUSHMANN: Overruled.

- 1 THE WITNESS: Oh, yes, they found in favor
- 2 of AT&T, yes.
- 3 BY MR. GERMANN:
- 4 Q. And specifically on the issue of the
- 5 validity of the data; is that correct?
- 6 A. I don't recall if they -- I know the staff
- 7 witness accepted the validity of the data. I don't know
- 8 if the commission issued an order saying that the data was
- 9 valid. I think my point here was that subsequent data and
- 10 experiences showed that the data, whether or not found
- 11 valid by the commission, was clearly found to be erroneous
- 12 and invalid.
- MR. GERMANN: I'll just quickly offer this.
- 14 (AT&T EXHIBIT NO. 29 WAS MARKED FOR
- 15 IDENTIFICATION BY THE REPORTER.)
- 16 BY MR. GERMANN:
- 17 Q. If you could turn quickly to page 19,
- 18 second paragraph to the end, the commission indicates
- 19 there that they found that the data provided by AT&T
- 20 Illinois was a more accurate measure of the traffic at
- 21 issue than that used by Big River; is that correct?
- 22 A. Yes, that is correct. We were limited to
- 23 trying to pull together information with limited access to
- 24 data because we did not record that traffic and could not
- 25 provide evidence.

- 1 Q. You do not record what?
- 2 A. Local call records. We do not generate
- 3 traffic records for local calls. So we had no evidence to
- 4 provide other than some information we pulled together and
- 5 I presented to the commission to give an indication of the
- 6 unreasonableness of the data that was provided by AT&T.
- 7 And I believe, as I state in my surrebuttal
- 8 testimony in this case, that the subsequent billing that
- 9 AT&T charged us for was more in line with the numbers that
- 10 I sort of predicted based upon the limited information
- 11 that we had as opposed to the information that was
- 12 provided by AT&T in their testimony.
- Q. You didn't seek rehearing from the Illinois
- 14 Commission on that issue or on that basis?
- 15 A. No, we did not. They generally bill us
- 16 about -- after they corrected the billing, they're billing
- 17 us about \$35 a month. We didn't think it was reasonable
- 18 to go back in and address the issue before the commission.
- 19 We pay that bill on a monthly basis.
- 20 Q. Turning to page 10 of your testimony, you
- 21 refer to something that happened in an arbitration with
- 22 AT&T in Indiana, and you say that Stanley Mensinger stated
- 23 incorrectly that AT&T did not have a record of billing Big
- 24 River Telephone for reciprocal compensation in the state
- 25 of Illinois.

- 1 A. Yes.
- Q. Do you see that? Isn't it a fact that,
- 3 while AT&T originally stated that, it corrected or it
- 4 submitted a corrected discovery response within hours?
- 5 A. Yes. In that case they had submitted their
- 6 response to a data request. We were trying to determine
- 7 how much money AT&T was actually billing us in Illinois
- 8 where we -- is the only other state where we have a
- 9 reciprocal compensation arrangement.
- 10 We also, simultaneously with that data
- 11 request, we also pursued within AT&T billing department
- 12 information as to what they were billing us in reciprocal
- 13 compensation, and we did a study on how much time it would
- 14 take us to do cost assurance with that information. We
- 15 provided that information about ten minutes after AT&T
- 16 provided their initial response where they said they had
- 17 no record of billing us.
- 18 Subsequent to us providing the information
- 19 of the records that they had billed us, they objected to
- 20 the question, stating that we had the information. But
- 21 again, when we asked the question in discovery, we did not
- 22 have the information.
- Q. You didn't know whether AT&T had been
- 24 billing you in Illinois at the time?
- 25 A. No.

- 1 Q. Okay.
- 2 A. We had trouble just in discussing with the
- 3 AT&T billing staff people which bills were for reciprocal
- 4 compensation. I assume that was the same problem
- 5 Mr. Mensinger had. It took us some time and effort
- 6 talking with the staff of the billing department to
- 7 actually isolate, I think there were two or three bills
- 8 that AT&T Illinois was billing us for reciprocal
- 9 compensation.
- 10 Probably one of the problems in identifying
- 11 it was that the rate for reciprocal compensation per our
- 12 interconnection agreement in Illinois should be like
- 13 triple zero seven, and they were billing us at a rate of
- 4.8 cents a minute, and that probably made it a little bit
- 15 more difficult to identify those bills. I'm not sure.
- Q. You're not sure?
- 17 A. No.
- 18 Q. Okay.
- 19 A. I don't know why AT&T had trouble
- 20 identifying those reciprocal compensation bills.
- 21 MR. GERMANN: Your Honor, I think I'm out
- 22 of time, so I will stop there. I will move for the
- 23 admission of AT&T's cross Exhibits 20 through 29.
- JUDGE BUSHMANN: Any objections?
- MR. HOWE: Object to lack of foundation

- 1 regarding 27 and 28 regarding pages pulled from companies
- 2 other than Big River's websites. I also object to the
- 3 introduction of the arbitration decision from Illinois as
- 4 completely irrelevant to the issues here at hand.
- JUDGE BUSHMANN: So the objections are to
- 6 27, 28 and 29?
- 7 MR. HOWE: Yes, your Honor.
- JUDGE BUSHMANN: Does Staff have any
- 9 objection to any of those?
- MR. BORGMEYER: No.
- JUDGE BUSHMANN: Mr. Germann, do you want
- 12 to respond to the objections?
- MR. GERMANN: I'll start with the
- 14 arbitration decision. Frankly, it's the Illinois
- 15 Commission's arbitration decision. I don't think it needs
- 16 to be admitted into evidence because I think the
- 17 Commission can take judicial notice of it. It's an
- 18 official record of the Illinois Commerce Commission.
- 19 As to the relevance, Mr. Howe, Big River is
- 20 the one that put in testimony saying he refuted AT&T's
- 21 data in this proceeding. So I think it's relevant to know
- 22 what happened when you tried to refute it and the Illinois
- 23 Commission found for AT&T on the issue. I think that's
- 24 clearly relevant, and they opened the door by putting that
- 25 in their testimony.

- 1 As far as 27 -- I'm sorry. Would you like
- 2 me to go on?
- JUDGE BUSHMANN: 27 and 28, those are
- 4 the --
- 5 MR. GERMANN: Yes.
- JUDGE BUSHMANN: -- NewWave and
- 7 CableAmerica documents.
- 8 MR. GERMANN: Your Honor, I think it's --
- 9 you know, those are Big River's partners in providing
- 10 service. This entire case is about what is the nature of
- 11 their service, and their position is we don't require
- 12 broadband connection.
- 13 Well, the broadband connections or whatever
- 14 connection it is are provided by these cable companies,
- 15 and at this point the only evidence that we have of those
- 16 cable connections are are those companies' own description
- 17 that they post on their website. Big River has not itself
- 18 presented any evidence as to what its partners connections
- 19 are and whether or not they're broadband connections.
- 20 JUDGE BUSHMANN: Okay. As far as 20
- 21 through 26, those are received into the records without
- 22 objection.
- 23 (AT&T EXHIBIT NOS. 20 THROUGH 26 WERE
- 24 RECEIVED INTO EVIDENCE.)
- 25 JUDGE BUSHMANN: As far as 27 and 28, the

- 1 objection was to foundation. I think that is sustained.
- 2 There was not a proper foundation laid to authenticate
- 3 those documents.
- As far as Exhibit No. 29, I would agree
- 5 with Mr. Germann that the relevance of that was opened by
- 6 Big River, so that is relevant, and I would admit AT&T
- 7 Exhibit No. 29.
- 8 (AT&T EXHIBIT NO. 29 WAS RECEIVED INTO
- 9 EVIDENCE.)
- 10 JUDGE BUSHMANN: And just to make sure I'm
- 11 correct, Mr. Germann, is Exhibit No. 29 the same thing as
- 12 AT&T Exhibit No. 18 that was admitted?
- 13 MR. GERMANN: Yes, your Honor, it is.
- 14 JUDGE BUSHMANN: That was at least offered.
- MR. GRYZMALA: Yes, it is, your Honor.
- 16 MR. GERMANN: That's the same.
- 17 JUDGE BUSHMANN: I believe that completes
- 18 cross for AT&T. Cross by Staff?
- MR. BORGMEYER: Staff has no questions,
- 20 your Honor.
- 21 JUDGE BUSHMANN: Questions from the Bench,
- 22 Commissioner Jarrett?
- 23 COMMISSIONER JARRETT: Yes.
- 24 QUESTIONS BY COMMISSIONER JARRETT:
- 25 O. I just have, I think, maybe one or two

- 1 questions. And I know you're not an attorney, or maybe
- 2 you are an attorney, but you're not representing Big River
- 3 as an attorney in this case. I'm trying to understand Big
- 4 River's argument here. Is it strictly a legal argument
- 5 that you are making that because Missouri statute uses the
- 6 word required, that Big River -- it doesn't apply to Big
- 7 River's operations? Is that really all we're arguing
- 8 about from Big River's perspective?
- 9 A. I think it's a combination of a legal
- 10 argument and a technical argument. The legal argument is
- 11 the one as defined by the statute which we looked at when
- 12 we determined if we needed to file as an interconnected
- 13 VOIP provider a few years ago. Based upon our reading, we
- 14 did not believe we were an interconnected VOIP provider.
- 15 As we have told AT&T through our discussions, we provide
- 16 services pursuant to our certificate of necessity that was
- 17 authorized by the Commission, not as an interconnected
- 18 VOIP provider.
- 19 And basically the technical part of that
- 20 argument boils down to broadband, and whether or not you
- 21 use broadband connections or you require broadband
- 22 connections, we go over broadband connections, but when we
- 23 do so, because of the nature of data networks, you can
- 24 allocate. Some cases you allocate a virtual private
- 25 network to provide data connectivity from one business

- 1 location to another business location. You can provide
- 2 different sorts of data tunnels through the Internet using
- 3 encryption methods.
- 4 Similarly, when we work with our partners,
- 5 and they generally market and sell high speed data
- 6 because, as we all know, that's what people want in the
- 7 economy, to be successful in business today and to enjoy
- 8 life more in the residential setting as a consumer. You
- 9 want high speed Internet.
- 10 And so we have found that, yes, we will
- 11 partner with those people because generally we find
- 12 they're selling to more customers than people that are
- 13 providing dial-up Internet services. Dial-up Internet
- 14 service providers have almost disappeared in the last
- 15 three to five years.
- 16 But we never require, because of the nature
- 17 of the service that we provide, we never require more than
- 18 100 kilobits per second. As I mentioned, on a high
- 19 definition call or a standard TDM call we put over our
- 20 network, we never require more than 100 kilobits per
- 21 second. So we do not require a broadband connection.
- 22 As I said, it's both a technical and a legal issue is the
- 23 way that we've interpreted it.
- Q. Now, does your company provide the same
- 25 types of services that you provide in Missouri to other

- 1 states?
- 2 A. Yes. We provide voice services in probably
- 3 20 states.
- Q. Okay. And do any of those other states
- 5 have definition of interconnected VOIP providers in their
- 6 statutes?
- 7 A. Not that I'm aware of. And again, one of
- 8 the predecessors to the interconnected VOIP definition
- 9 here was an issue before the Commission probably about six
- 10 or seven years ago when the Commission asserted
- 11 jurisdiction over cable companies, and the cable companies
- 12 came back and said, no, we're a VOIP provider. You cannot
- 13 regulate us.
- 14 In that instance we were working with cable
- 15 companies and we told them, hey, that's not an issue. We
- 16 are providing service with -- you know, without any regard
- 17 to voice over IP, and the issues before the Commission, we
- 18 are regulated by the Commission and we're providing
- 19 service pursuant to our certificate and our tariffs that
- 20 are filed. We're providing 911 service and we always
- 21 have. And so we provided an entire suite of services that
- 22 essentially looks like the regular PSTN that was subject
- 23 to regulation.
- 24 That predated and that then drove the need
- 25 to establish the regulation by the Commission -- or the

- 1 registration I should say of interconnected voice over IP
- 2 providers, which we did not believe we were before that
- 3 registration was made a requirement and we do not believe
- 4 that we are now.
- 5 Q. And is that just because of our statute,
- 6 the way our statute's worded?
- 7 A. Most definitely. We did read the statute.
- 8 O. So --
- 9 A. But again, even predating the statute, we
- 10 said we're providing telecommunications services. Yes, we
- 11 are using voice over IP technology. We're using a whole
- 12 list of technologies to provide our service, and voice
- over IP is one of those technologies, but we were not a
- 14 voice over IP.
- We -- again, going back to 2003-2004 when
- 16 we first introduced our own local services using our own
- 17 technology and our own switch, we were using voice over
- 18 IP, but we did so as a certificated carrier tariff -- with
- 19 filed tariffs in the state of Missouri.
- 20 Q. Is that -- is that the same way you operate
- in the other 19 states?
- 22 A. Yes.
- 23 COMMISSIONER JARRETT: I don't have any
- 24 further questions. Thanks.
- JUDGE BUSHMANN: Commissioner Stoll, any

- 1 questions?
- 2 COMMISSIONER STOLL: No, your Honor, I have
- 3 no questions. Thank you.
- 4 JUDGE BUSHMANN: Is there any recross based
- 5 on the questioning from the Bench for AT&T?
- 6 MR. GERMANN: No, your Honor.
- 7 JUDGE BUSHMANN: Any questions from the
- 8 Staff?
- 9 MR. BORGMEYER: No, your Honor.
- 10 JUDGE BUSHMANN: Mr. Howe, do you have any
- 11 redirect? And let me ask you real quick, do you know how
- 12 long that's going to take? If it's going to be a while,
- 13 I'll probably take a break now.
- MR. HOWE: It won't be very long.
- JUDGE BUSHMANN: Okay. Go ahead.
- 16 REDIRECT EXAMINATION BY MR. HOWE:
- 17 Q. Mr. Howe, do you still have all the cross
- 18 exhibits in front of you?
- 19 A. Yes. They're not numbered, and you're
- 20 going to have to help me if I have to sort out what's
- 21 what.
- 22 O. Okay. Cross Exhibit No. 22 is a letter
- 23 from Swidler Berlin. Were you involved in preparation of
- 24 that letter?
- 25 A. Indirectly, yes.

- 1 Q. Did you sign off on the letter?
- 2 A. No.
- 3 Q. Do you know if Mr. Keaveny is aware of the
- 4 definition in Missouri regarding interconnected VOIP?
- 5 A. I don't know. I don't think so.
- Q. Was interconnected VOIP at issue in the
- 7 case before the Kansas Commission?
- 8 A. No.
- 9 Q. Would you look at page 4 of your direct
- 10 testimony before the Kansas Commission?
- 11 A. Yes.
- 12 Q. The first line on that, what does it
- 13 indicate in terms of what type of service Big River is
- 14 providing?
- JUDGE BUSHMANN: Excuse me. Just for the
- 16 record, is that direct testimony or rebuttal testimony?
- 17 MR. HOWE: Direct testimony, your Honor.
- JUDGE BUSHMANN: Go ahead.
- 19 THE WITNESS: It says that Big River's
- 20 currently providing voice over Internet protocol service
- 21 to customers in many AT&T exchanges.
- 22 BY MR. HOWE:
- Q. Does it say anything about interconnected
- 24 VOIP?
- A. No, it does not.

- 1 Q. In Big River's application to the Alabama
- 2 Public Service Commission, which is cross Exhibit 26 --
- 3 A. Yes.
- Q. -- was Big River using Missouri's
- 5 definition of interconnected VOIP when it made that
- 6 application?
- 7 A. No.
- Q. Okay. Going to the arbitration decision in
- 9 Illinois, when was it determined that the minutes provided
- 10 by Mr. McPhee were actually incorrect? When did Big River
- 11 determine that?
- 12 A. After the record in that case was closed.
- Q. Okay. And how did it determine that?
- 14 A. How did we determine that?
- 15 Q. Yes.
- 16 A. By subsequently getting bills and looking
- 17 at the number of minutes on those bills.
- Q. Do you remember approximately the number of
- 19 minutes Mr. McPhee testified that AT&T Illinois was
- 20 billing Big River?
- 21 A. He indicated that Big River was passing
- 22 about 100 minutes a month to AT&T, whereas AT&T was
- 23 passing in excess of 40,000 minutes a month to Big River.
- Q. After the record was closed and Big River
- 25 examined the bills, what was -- what were the amounts of

- 1 minutes approximately that AT&T Illinois was billing
- 2 Big River for?
- 3 A. It was approximating about 40,000 minutes a
- 4 month. It was a lot more than 100 minutes a month.
- 5 Q. In regard to the data request responses in
- 6 Indiana, when was the initial data response from AT&T
- 7 Indiana received?
- 8 A. I looked at it, I think it was about 4 p.m.
- 9 Q. And what did that data response indicate in
- 10 terms of billing for recip comp in Illinois?
- 11 A. That, according to Mr. Mensinger, that AT&T
- 12 had no record of billing Big River for reciprocal comp in
- 13 Illinois.
- 14 Q. And when was the corrected version of that
- 15 response received?
- 16 A. Later that evening, I think about
- 17 six o'clock.
- Q. What happened between the time that Big
- 19 River received the first response and the time that Big
- 20 River received the corrected response?
- 21 A. We had supplemented a response of discovery
- 22 from AT&T providing an analysis of the amount of time and
- 23 effort required to do cost assurance for reciprocal
- 24 compensation bills, and we used an analysis of the bills
- 25 that we found in Illinois.

- 1 Again, while we submitted the request for
- 2 discovery in that case, we also simultaneously went to our
- 3 account team at AT&T to get copies of any bills that they
- 4 were billing us for recip comp in Illinois. And based
- 5 upon that information that we got from the account team,
- 6 we conducted our analysis and saw that they were billing
- 7 us in the state of Illinois despite Mr. Mensinger's
- 8 assertion in his initial discovery response.
- 9 O. Okay. So just so I understand, AT&T
- 10 Indiana's initial response indicated that AT&T Illinois
- 11 did not bill Big River for recip comp?
- 12 A. Correct.
- Q. Shortly thereafter, they almost, sounds
- 14 like, crossed on the Internet, Big River had provided an
- 15 answer to an AT&T Indiana data request actually providing
- 16 the bills from AT&T Illinois?
- 17 A. Yes. The analysis, the cost analysis that
- 18 we did included information about those bills.
- 19 Q. And did the subsequent response from AT&T
- 20 actually correct that?
- 21 A. No. They objected to the question and said
- 22 that Big River had the information on bills that they had
- 23 rendered to Big River.
- 24 Q. Just one final question. Does Big River
- 25 require a broadband connection from the user's premise to

- 1 provide its services?
- 2 A. No.
- MR. HOWE: Thank you. I have nothing
- 4 further.
- JUDGE BUSHMANN: Thank you Mr. Howe. You
- 6 can step down now.
- 7 Why don't we take about a 15-minute break.
- 8 We'll be in recess until about 3:25.
- 9 (A BREAK WAS TAKEN.)
- 10 JUDGE BUSHMANN: Next witness I have listed
- 11 is John Jennings. Mr. Jennings, you can come forward,
- 12 please.
- (Witness sworn.)
- 14 JUDGE BUSHMANN: Please be seated.
- 15 THE WITNESS: Thank you.
- 16 JUDGE BUSHMANN: You may proceed.
- 17 JOHN JENNINGS testified as follows:
- 18 DIRECT EXAMINATION BY MR. HOWE:
- 19 Q. Would you state your name, please.
- 20 A. John Jennings.
- Q. And by whom are you employed?
- 22 A. Big River Telephone Company.
- Q. And what's your position with Big River?
- 24 A. Chief financial officer.
- 25 O. How long have you held that position?

- 1 A. Ten years.
- MR. HOWE: May I approach, your Honor?
- JUDGE BUSHMANN: You may.
- 4 BY MR. HOWE:
- 5 Q. I'm handing you what's been marked as Big
- 6 River's Exhibit No. 7. Would you take a look at that,
- 7 please.
- 8 A. Yes.
- 9 O. Can you identify that document?
- 10 A. This is -- this is Big River's responses to
- 11 AT&T Missouri's second set of document requests,
- 12 interrogatories and requests for admissions, and it says,
- this describes all attempts made by Big River between
- 14 January of 2010 and AT&T Missouri's provision of week's
- 15 worth of traffic data referred to in Mr. Jennings'
- 16 rebuttal testimony to reconcile our audit of AT&T Missouri
- 17 bills for band 1104010113803. See attached e-mails.
- 18 Q. And what's attached to that response?
- 19 A. The first page is the summary of listing
- 20 all the contacts Big River Telephone had with AT&T, and
- 21 then subsequent to that are e-mails from Jennifer
- 22 Rinesmith, which is going to be all the com-- the actual
- 23 e-mail communications, all her notes that she had from
- 24 meetings with AT&T.
- 25 Q. Who is Jennifer --

- 1 MR. GRYZMALA: Your Honor, I'm sorry. I
- 2 have an objection after Mr. Howe finishes his question.
- MR. HOWE: Who is Jennifer Rinesmith?
- 4 MR. GRYZMALA: Your Honor, at this point I
- 5 would like to object to any further discussion of the
- 6 document. If your Honor please, this is testimony which
- 7 could have been offered but was not in no less than three
- 8 rounds of earlier testimony by Mr. John Jennings. There
- 9 was no opportunity, therefore, since it was not presented
- 10 in Big River's testimony, for AT&T to respond to it.
- This is not of the nature of an AT&T
- 12 interrogatory answer, in the nature of a true
- 13 cross-examination exhibit, or in the nature of an AT&T
- 14 document or in the nature of an AT&T admission of that.
- 15 That is not at all what we're talking about here. This is
- 16 supplemental testimony that is improper. We would have no
- 17 opportunity to cross on that because we've never seen it
- 18 before, unless your Honor would allow us recross.
- 19 But this is impermissible supplemental
- 20 testimony. That's what it is. There was no reason in the
- 21 world why this could not have been presented in
- 22 Mr. Jennings' direct or in his rebuttal when he raised the
- 23 so-called data issue, and certainly in his surrebuttal of
- 24 November 30. The first time we saw this was, subject to
- 25 correction, in Big River's responses to AT&T Missouri's

- 1 second data requests, and they were received December 20,
- 2 long after the close of testimony in this case.
- 3 We would object to any further questioning
- 4 on it as well for the same reason we object to its
- 5 admission into the record as Exhibit No. 7.
- JUDGE BUSHMANN: Mr. Howe, how do you
- 7 respond?
- MR. HOWE: As Mr. Gryzmala pointed out,
- 9 these were in response to an AT&T discovery request.
- 10 These were not produced in testimony prior to that because
- 11 at that point really nobody had made an issue of the
- 12 timing of the independent -- or the informal dispute
- 13 resolution process. And so up until the point that AT&T
- 14 made this data request, there was no reason to produce
- 15 this.
- 16 MR. GRYZMALA: I'd like to respond to that,
- 17 your Honor.
- JUDGE BUSHMANN: Go ahead.
- MR. GRYZMALA: Your Honor, in Mr. Jennings'
- 20 rebuttal, the issue came up in the context of
- 21 Mr. Jennings' rebuttal of October 19 in which he states
- 22 that he requested AT&T to provide supporting detail.
- JUDGE BUSHMANN: Can you use the
- 24 microphone, please?
- 25 MR. GRYZMALA: And that is the context in

- 1 which this subject of detail and call detail records came
- 2 up. It came up in Mr. Jennings' October 19, 2012 rebuttal
- 3 testimony where he states he requested AT&T to provide
- 4 supporting detail. That's what this exchange, that's what
- 5 these e-mails is all about. Those e-mails could have been
- 6 referred to, relied upon and conveyed in that testimony.
- 7 Ergo, our witnesses would have had the opportunity, as
- 8 well as Staff, to have commented and to provide -- and to
- 9 have provided surrebuttal on it. We were not. We were
- 10 precluded from doing that. This is a late night entry
- into trying to supplement testimony.
- 12 MR. HOWE: Again, your Honor, if I can
- 13 respond. Ms. Mullins in her surrebuttal testimony
- 14 indicates that she did investigate Big River's request for
- 15 documentation to supplement the bills that AT&T had sent
- 16 to Big River.
- 17 The issue of the accuracy of those bills
- 18 was brought up by Mr. Jennings in his surrebuttal, but the
- 19 timing in terms of the sequence of the questions and the
- 20 fact that AT&T made an issue, the fact that Big River did
- 21 not seek further documentation after the provision of the
- 22 one week's worth of data did not become an issue until
- 23 after surrebuttal. And so when they asked that data
- 24 request, that was responsive to that data request.
- 25 JUDGE BUSHMANN: So you're saying this

- 1 issue came up after surrebuttal?
- 2 MR. HOWE: Yes. I think it initially arose
- 3 in their response to our motion for summary determination.
- JUDGE BUSHMANN: Do you have any response
- 5 to that, Mr. Gryzmala?
- 6 MR. GRYZMALA: Judge, I can only tell you
- 7 what I'm looking at. Again, I'm going to hang my hat on
- 8 Mr. Jennings' testimony of October 19. He says, I
- 9 requested data, and he was -- and it took -- after
- 10 considerable delay, they provided me with this, that and
- 11 the other, and I was unable to reconcile the billing.
- 12 That was the point in which this testimony should have
- 13 been fleshed out, not -- not later in the game. And that
- 14 is why Ms. Mullins testifies in only -- her only testimony
- is surrebuttal to respond to that point.
- 16 When they come back a month later and say
- 17 we have more to talk about, that precludes us from making
- 18 any sworn testimony on the subject.
- 19 JUDGE BUSHMANN: Okay. The Commission
- 20 rules provide that it's improper to supplement prefiled
- 21 testimony, and it appears to me that that's at this stage
- in the proceeding is what you're doing is supplementing
- 23 the prefiled testimony. So I'm going to sustain the
- 24 objection at least right now. It is possible that the
- 25 exhibit could become an issue for another purpose, but as

- 1 far as this stage in the proceeding, I'm going to sustain
- 2 the objection.
- MR. GRYZMALA: Thank you.
- 4 MR. HOWE: I have no further questions for
- 5 Mr. Jennings. I'll tender him for cross.
- JUDGE BUSHMANN: Cross-examination by AT&T
- 7 Missouri.
- 8 CROSS-EXAMINATION BY MR. GRYZMALA:
- 9 Q. Good afternoon, Mr. Jennings.
- 10 A. Good afternoon.
- 11 Q. My name is Bob Gryzmala. I have just a few
- 12 questions for AT&T.
- 13 You have been CFO for approximately how
- 14 long at Big River?
- 15 A. Ten years. I've been with Big River for
- 16 ten years in that capacity.
- 17 Q. And you were the chief financial officer of
- 18 Big River in 2005, were you not?
- 19 A. Yes.
- Q. And do you recall what was known back then
- 21 was the post-M2A arbitration, which was an arbitration of
- 22 the interconnection amendment or interconnection agreement
- 23 that would succeed the interconnection agreement that was
- 24 approved when SBC was allowed into long distance in the
- 25 state of Missouri?

- 1 A. I'm not that familiar with that, no.
- Q. You recall references to Section 13.3 of
- 3 Attachment 12, do you not?
- 4 A. I do.
- 5 Q. And you know that that attachment is a part
- 6 of the interconnection agreement that resulted from the
- 7 2005 arbitration? You know that much, correct?
- 8 A. I didn't know the history of it, but -- no,
- 9 I didn't know the history of it.
- 10 Q. Okay. You submitted -- let me refer you
- 11 to, I think it's your direct testimony, Exhibit No. --
- 12 excuse me, Schedule No. 1. Do you have a copy of your
- 13 testimony before you?
- 14 A. I do not.
- 15 Q. Okay.
- 16 A. I'm sorry. What exhibit was that, sir?
- 17 Q. That would be a copy of your direct
- 18 testimony filed in this matter, correct?
- 19 A. This is, yes.
- Q. Okay. And Schedule 1, if you would refer
- 21 to that, please.
- 22 A. Yes.
- Q. And Schedule 1 is the letter, am I correct,
- 24 the October 20, 2005 letter that you wrote to AT&T, you
- 25 personally wrote to AT&T stating that Big River's

- 1 Telephone -- Big River Telephone's PEU, which means
- 2 percent enhanced usage, for the state of Missouri is
- 3 100 percent as of the effective date of the
- 4 interconnection agreement; is that right?
- 5 A. That's correct.
- Q. Was the import of that statement, the
- 7 result of that statement Big River's view that, given a
- 8 PEU percent factor 100 percent, it would not be billed
- 9 enhanced -- or it would not be billed exchange access
- 10 charges for that traffic, correct?
- 11 A. Correct. For the traffic -- the traffic
- 12 that's going over this facility, that's correct.
- Q. And for which is being billed under this
- 14 BAN number, billing account number 803, which is referred
- 15 to often in the testimony, correct?
- 16 A. Yes.
- 17 Q. In other words, in this case what's at
- 18 issue is the PEU, if I can refresh your recollection, the
- 19 PEU that you submitted to AT&T in October of 2005 and the
- 20 dispute arises because notwithstanding your declaration of
- 21 a PEU of 100 percent, AT&T continued or throughout billed
- 22 nonetheless exchange access charges for billing account
- 23 number, et cetera, et cetera, 803, it ends in 803?
- A. That's correct.
- 25 Q. Okay. Now, eventually, though, a dispute

- 1 erupted over that?
- 2 A. Correct.
- Q. And that resulted in a lawsuit, did it not?
- 4 A. Yes.
- 5 Q. And in that lawsuit Big River claimed that
- 6 AT&T had breached the ICA, the interconnection agreement,
- 7 excuse me, acronym for --
- 8 A. Yes.
- 9 O. -- interconnection agreement?
- 10 Big River claimed in that lawsuit that was
- 11 filed back in 2008 in St. Louis County that AT&T had
- 12 breached the interconnection agreement by billing
- 13 Big River almost \$500,000 for terminating enhanced
- 14 services traffic sent by Big River to AT&T; is that
- 15 correct?
- 16 A. I don't know the specifics of the lawsuit,
- 17 but that is -- that is our dispute, yes.
- 18 Q. I'm sorry?
- 19 A. That was the dispute at hand, yes.
- Q. That was the dispute?
- 21 A. Yes.
- Q. Okay. In that lawsuit, to your knowledge,
- 23 was there any other claim that Big River did not owe that
- 24 money other than that the traffic was not -- or that the
- 25 traffic was enhanced services and, therefore, was exempt

- 1 from access charges?
- 2 A. I don't recall if there were any other
- 3 claims at this point.
- 4 Q. None occur to you, though?
- 5 A. None occur to me.
- 6 Q. Now, the settlement -- or rather the
- 7 lawsuit was terminated by a settlement agreement, is that
- 8 correct, at the end of 2000 -- or October of 2009?
- 9 A. Correct.
- 10 Q. And you actually are very conversant with
- 11 the terms of that lawsuit or the terms of that agreement
- 12 because you helped negotiate it, did you not?
- 13 A. I was party to the agreement.
- 14 Q. You sat at the table with Mr. Howe and
- 15 AT&T's principals and negotiated the terms of that
- 16 settlement, did you not?
- 17 A. I sat at the table. I don't know if I
- 18 was -- Mr. Howe pretty much led the negotiations. I
- 19 wasn't a big part of the negotiations, but I did sit at
- 20 that table, and I did prepare some of the schedules.
- Q. I'm sorry?
- 22 A. I did prepare some of the schedules.
- Q. Thank you. Let me ask you to turn -- well,
- 24 let me refer you to your direct at page 2, and you state
- 25 at lines 11 through 13, the parties previously had a

- 1 dispute regarding access charges. That dispute was
- 2 resolved in November of 2009. AT&T continued to bill for
- 3 access charges after the settlement agreement was reached.
- 4 Do you see that?
- 5 A. Yes.
- 6 Q. And that is your recollection of what
- 7 occurred?
- 8 A. Correct.
- 9 Q. Let me turn your attention to Exhibit 3 --
- 10 I'm sorry, Schedule 3 of your direct testimony, and if I
- 11 can move a little quickly here, that would be a letter
- 12 that was -- that was written by yourself on or about
- 13 April 19, 2012 to the AT&T notices manager in Dallas,
- 14 Texas, correct?
- 15 A. Correct.
- 16 Q. And this is the letter, is it not, that
- 17 under the terms of the ICA kicked off the informal dispute
- 18 which Big River registered with the company regarding its
- 19 claim that its services constituted enhanced services and,
- 20 therefore, were exempt from access charges?
- 21 A. Correct.
- 22 Q. This was the kickoff letter?
- 23 A. This was the kickoff letter, yes.
- Q. Now, prior to that, AT&T -- well, strike
- 25 that.

- 1 Later in that letter, I want to draw your
- 2 attention to the second page of that letter, and subject
- 3 to your own reading, it says here, we have continually
- 4 pointed out the fact that this traffic is enhanced. This
- 5 has been recognized by AT&T in the lawsuit settlement
- 6 agreement by their crediting of all charges through that
- 7 time period. AT&T did agree to adhere to the terms of the
- 8 interconnection agreement for all future dealings with
- 9 this enhanced traffic which plainly state that AT&T will
- 10 apply our PEU factor. Do you see that passage?
- 11 A. Yes.
- 12 Q. And that is your understanding as conveyed
- in your direct testimony as to the import of that
- 14 settlement agreement; is that your testimony?
- 15 A. Can you say that one more time?
- Q. Well, is it your testimony, then, that
- 17 the -- your understanding of the settlement agreement was
- 18 that AT&T had committed in the settlement agreement to
- 19 apply the PEU factor for all future traffic?
- 20 A. No.
- 21 Q. Okay. How do you square -- what do you
- 22 mean when you say in the letter that AT&T agreed to adhere
- 23 to the terms of the agreement for all future dealings with
- 24 this enhanced traffic which plainly states that AT&T will
- 25 apply our PEU factor? What did you base your

- 1 understanding on?
- 2 A. Sure. The amendment to the settlement
- 3 agreement did not address enhanced, and so the language in
- 4 our interconnection agreement that we just referred to,
- 5 which does address enhanced, was not modified, and so
- 6 that's what I'm referring to is that we -- that the
- 7 amendment -- in regards to enhanced is still part of our
- 8 interconnection agreement. It was not -- as part of the
- 9 settlement we did not include the word enhanced as it did
- 10 not address enhanced at all.
- MR. GRYZMALA: May I approach?
- JUDGE BUSHMANN: You may.
- 13 (AT&T EXHIBIT NO. 30 WAS MARKED FOR
- 14 IDENTIFICATION BY THE REPORTER.)
- 15 BY MR. GRYZMALA:
- 16 Q. Mr. Jennings, have you ever heard the term
- 17 HB 1779?
- 18 A. Yes, sir.
- 19 Q. What does that term mean to you?
- 20 A. From my understanding, it's a House Bill,
- 21 1779.
- 22 O. And do you recall that HB 1779 instituted
- 23 into the Missouri statutory code what some refer to as the
- 24 so-called VOIP statute?
- MR. HOWE: I'm going to object to the form

- 1 of the question in terms of what some people would refer
- 2 to it as.
- 3 BY MR. GRYZMALA:
- Q. Do you know whether or not HB 1779 enacted
- 5 into law Section 392.550 and particularly that part which
- 6 relates to the intercarrier compensation applicable to
- 7 interconnected VOIP traffic?
- A. Am I aware of that?
- 9 Q. Yes.
- 10 A. I'm aware of it.
- 11 O. Okay. The enhanced services portion of the
- 12 dispute that Big River had with AT&T and AT&T had with
- 13 Big River back in 2008, that portion was one portion of a
- 14 number of claims that the companies had with one another,
- 15 right?
- 16 A. Correct.
- 17 Q. That were resolved by the settlement?
- 18 A. Correct.
- 19 Q. And the parties came to call this
- 20 particular portion the so-called enhanced services
- 21 dispute, didn't they?
- 22 A. Correct.
- Q. Okay. And let me refer your attention to
- 24 page 4 and ask that you confirm that page 4, paragraph B
- 25 sets forth the parties' arrangement with respect to the

resolution of the enhanced services dispute? 1 MR. HOWE: Excuse me. This is a 2 confidential settlement agreement. 3 MR. GRYZMALA: Yes, it is. I believe --4 5 well --MR. HOWE: Do we need to go --6 7 MR. GRYZMALA: If we need to close some circuits, I guess, is that where you're going? 8 9 MR. HOWE: Yes. MR. GRYZMALA: I mean, if it's highly 10 confidential, I believe all of our folks have signed 11 nondisclosure agreements. I'm not sure --12 JUDGE BUSHMANN: It's highly confidential. 13 14 Do you want to go in-camera? 15 MR. GRYZMALA: Yes. (REPORTER'S NOTE: At this point an 16 in-camera session was held, which is contained in 17 18 Volume 5, pages 125 through 137 of the transcript.) 19 20 21 22 23

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25

- 1 JUDGE BUSHMANN: Okay. We're back in
- 2 public session. Go ahead.
- 3 BY MR. GRYZMALA:
- Q. Did not the reference of January 1 have
- 5 specific significance with regard to VOIP compensation in
- 6 HB 1779?
- 7 MR. HOWE: I'm going to object to the vague
- 8 form of the question in terms of the significance and to
- 9 whom.
- 10 JUDGE BUSHMANN: Overruled. Overruled.
- 11 THE WITNESS: I don't know if there was
- 12 significance to that date.
- 13 BY MR. GRYZMALA:
- 14 Q. Let me refer --
- 15 A. Besides --
- 16 Q. I'm sorry.
- 17 A. I'm sorry. Besides the fact that in your
- 18 settlement agreement we -- going forward, that date, the
- 19 only importance is that going forward the new language
- 20 would apply.
- 21 Q. The new language --
- 22 A. Right.
- Q. -- would apply? What new language?
- 24 A. The last sentence, on and after
- 25 January 1st, 2010 the parties' respective obligations will

- 1 be governed by the interconnection agreement to be amended
- 2 as here described.
- Q. Now, the new language you're referring to
- 4 was the interconnection amendment --
- 5 A. Yes.
- 6 Q. -- right?
- 7 Okay. Let me refer you to page 4 of your
- 8 testimony. Before we talk about that, do you recall that
- 9 after the amendment -- or after the agreement was signed
- 10 around October 30th of 2009 by Messrs. Foley and Howe, the
- 11 parties submitted to the Missouri Public Service
- 12 Commission an amendment to their interconnection agreement
- that incorporated the provisions of HB 1779 and
- 14 specifically a portion of Section 392.550; is that
- 15 correct?
- 16 A. 392.550? I'm not sure. I don't see that
- 17 in here. I'm sorry.
- 18 Q. You don't know?
- 19 A. It doesn't -- this doesn't -- I don't know.
- 20 I don't know what 390 -- whatever that -- I don't know
- 21 what that is.
- Q. But the bottom of page 4 going over into
- 23 the first two lines of page 5 replicate the paragraph that
- 24 was implemented as a result of the interconnection
- 25 agreement amendment, correct? That is the paragraph?

- 1 A. I'd have to compare, but --
- Q. Well, it's in your testimony, but I mean --
- 3 A. It is then.
- 4 Q. It is. And does that amendment not state
- 5 that provisions that -- that provisions in ICAs for
- 6 compensation different than access charges would remain in
- 7 effect until January 1 of 2010?
- 8 A. It says, those provisions shall remain in
- 9 effect through December 31st, 2009, and the intercarrier
- 10 compensation arrangements described in the first clause of
- 11 this section shall not become effective until January 1,
- 12 2010.
- Q. Right. So the same date used in the
- 14 settlement agreement is the same date that was referred to
- in the amendment, that is January 1, correct?
- 16 A. Those are the same dates.
- 17 Q. And the upshot of the amendment, so I'm
- 18 clear as to your interpretation of this amendment, is that
- 19 as of January 1, the parties shall exchange interconnected
- 20 voice over Internet protocol traffic subject to the access
- 21 charges to the same extent as telecommunications carriers
- 22 pay them, correct?
- 23 A. My -- my interpretation is that if we were
- 24 to be an interconnected VOIP provider, that this would
- 25 apply. Otherwise, the provisions of our interconnection

- 1 agreement regarding enhanced is still a viable portion of
- 2 the interconnection agreement.
- Q. And without getting into the terms of the
- 4 settlement agreement because we're on camera, the inter --
- 5 the settlement agreement doesn't say that, does it?
- 6 A. The settlement agreement -- the settlement
- 7 agreement -- let me think about that. The settlement
- 8 agreement did not specifically address the original
- 9 interconnection regarding enhanced. If it had, it might
- 10 be -- so since it didn't, then enhanced is still a portion
- 11 of the interconnection per my understanding. But like I
- 12 said, I'm not an attorney, but that's the way I interpret
- 13 it.
- Q. But if we were -- but if the upshot of the
- 15 settlement agreement was to apply the enhanced services
- 16 provisions of the ICA, then why did it refer -- what was
- 17 the reason to refer in a post January 1 period to an
- 18 interconnection agreement as amended?
- 19 MR. HOWE: I'm going to object as calling
- 20 for speculation.
- JUDGE BUSHMANN: Overruled.
- 22 BY MR. GRYZMALA:
- Q. Do you understand my question?
- 24 A. I do not, no.
- 25 Q. Let me try again. If the intent -- if your

- 1 understanding of the intent of the settlement agreement
- 2 was to apply the PEU factor that had been set forth in the
- 3 interconnection agreement of a few years earlier, then why
- 4 did the parties specifically refer to the interconnection
- 5 agreement as amended for post January 1, 2010?
- 6 A. I'm not sure why the timing was what it
- 7 was. I'm unclear of that. I don't know from a legal
- 8 perspective. I assume that it was required by law that
- 9 this had to be part of our interconnection agreement, and
- 10 it wasn't necessarily specific to Big River and enhanced,
- 11 but that as part of the deal we would put this in there,
- 12 so if we were to become an interconnected VOIP provider,
- 13 this provision would apply.
- Q. Even in your letter to Mr. -- I'm sorry --
- 15 to the contract management folks, your Exhibit 3, the
- 16 April 19 letter, you refer in the fourth paragraph to the
- 17 prior settlement, and you say, do you not, that the prior
- 18 dispute resolutions mentioned VOIP traffic multiple times?
- 19 Do you see that reference?
- 20 A. I'm sorry. Which paragraph is that?
- Q. It's Exhibit 3, the first page, the letter
- 22 to the AT&T notices manager, and it's the fourth
- 23 paragraph, first two lines. Does it not say, while the
- 24 prior dispute resolutions mentioned VOIP traffic multiple
- 25 times, the fact remains that our traffic, et cetera, is

- 1 enhanced. Do you see that?
- 2 A. I do see that.
- 3 Q. And isn't it a fact that during the
- 4 settlement negotiations, Big River mentioned VOIP traffic
- 5 several times; isn't that correct?
- A. We always contended the issue was enhanced,
- 7 and we always were clear that it was an enhanced issue.
- 8 When we provided schedules, we said it was enhanced. I
- 9 don't -- you know --
- 10 MR. GRYZMALA: Your Honor, I'm going to
- 11 move to strike the answer. That's not responsive. I
- 12 asked him whether or not he, during the course of
- 13 negotiations, or whether Big River mentioned the term VOIP
- 14 traffic several times.
- JUDGE BUSHMANN: You may answer that
- 16 question.
- 17 THE WITNESS: This doesn't say that Big
- 18 River mentioned it. It says, while the prior dispute
- 19 resolutions mentioned VOIP traffic multiple times. So I
- 20 don't know if AT&T referenced it multiple times. I'm not
- 21 saying that.
- 22 BY MR. GRYZMALA:
- Q. That was not my question.
- 24 A. The question is --
- 25 Q. I didn't ask you what the letter said.

- 1 A. You asked me if it said --
- Q. The letter speaks for itself.
- 3 A. Go ahead. Ask me again.
- Q. My question once again was, isn't it a fact
- 5 that during the settlement discussions that led to the
- 6 agreement, the parties mentioned VOIP traffic multiple
- 7 times?
- A. If you're saying the parties mentioned
- 9 multiple times, yes, that's what this intended.
- 10 Q. No. I'm not asking you about this. I'm
- 11 asking from your own independent recollection. Put this
- 12 aside, because you were at the table with Mr. Howe --
- 13 A. I was.
- Q. -- and Mr. Noland and Mr. Richardson,
- 15 correct?
- 16 And isn't it a fact that during the
- 17 settlement discussions, the parties mentioned VOIP traffic
- 18 multiple times?
- 19 A. I don't recall exactly if it was multiple
- 20 times. More than once, yes.
- Q. And do you recall that it was also Big
- 22 River that mentioned VOIP traffic some times, multiple
- 23 times?
- MR. HOWE: I'm going to object to this line
- 25 of questioning as to number of times that VOIP traffic was

- 1 mentioned in a prior settlement negotiation in terms of it
- 2 being completely irrelevant to what's going on and what's
- 3 at issue here.
- 4 MR. GRYZMALA: Your Honor, I just want an
- 5 answer to the question. I'm about to close my questions
- 6 on this subject. It is not irrelevant for multiple
- 7 reasons that will be pointed out in briefing.
- JUDGE BUSHMANN: On the grounds of
- 9 relevance, I will overrule the objection.
- 10 THE WITNESS: So ask me one more time.
- 11 BY MR. GRYZMALA:
- 12 Q. The question is, during the settlement
- 13 negotiations, isn't it a fact that Big River mentioned
- 14 VOIP traffic multiple times during the negotiations?
- 15 A. I don't recall if we did. I don't know if
- 16 we -- I know we've always said that the issue was an
- 17 enhanced issue, and we always refer to it as enhanced. If
- 18 we said VOIP multiple times, and we might have, I don't
- 19 recall.
- 20 Q. You recall in 2008 -- or you recall earlier
- 21 questioning about the St. Louis County lawsuit, and
- 22 because my time is limited, if I may, I want to just ask a
- 23 couple questions about that.
- You recall that that lawsuit or that
- 25 litigation was precipitated by AT&T filing a lawsuit

- 1 against Big River and then Big River filing counterclaims
- 2 against AT&T. Do you recall that?
- 3 A. As I sit here now, I don't remember the
- 4 order of who filed when.
- 5 Q. Do you recall that -- do you recall any
- 6 allegation being made by Big River -- strike that.
- 7 Was there any allegation by Big River in
- 8 its lawsuit directed to AT&T regarding the enhanced
- 9 services dispute that the bills that AT&T were rendering
- 10 on the account were improperly calculated or incorrect in
- 11 any fashion?
- 12 MR. HOWE: I'm going to have to object.
- 13 This is completely irrelevant. He's talking about a
- 14 dispute that has already been resolved and whether the
- 15 accuracy of the bills were at issue in that dispute, which
- 16 has nothing to do with what's at dispute here in the case
- 17 today.
- JUDGE BUSHMANN: How is that relevant,
- 19 Mr. Gryzmala?
- MR. GRYZMALA: Your Honor, we would present
- 21 evidence to the effect that -- we would present evidence
- 22 to the effect that from the outset of the parties'
- 23 discussions and the parties' dealings under this account
- 24 number, notwithstanding an enhanced service dispute
- 25 between the companies, there's never been an allegation,

- 1 not until Mr. Jennings' rebuttal filed in October, that
- 2 the bill was or may have been improperly calculated.
- 3 That's all that is.
- 4 JUDGE BUSHMANN: Since these issues have
- 5 all been similar and running together in multiple stages,
- 6 I think I'm going to say that it would be relevant. So
- 7 I'll overrule the objection.
- 8 THE WITNESS: I don't remember what the
- 9 lawsuit said. I mean, your question was did the lawsuit
- 10 say that. I don't -- I would have to see a copy to let
- 11 you know.
- 12 (AT&T EXHIBIT NO. 31HC WAS MARKED FOR
- 13 IDENTIFICATION BY THE REPORTER.)
- 14 BY MR. GRYZMALA:
- 15 Q. Let me refer you, please, to page 5,
- 16 Count 2. I'll represent to you that that was the claim
- 17 made by Big River regarding the enhanced services dispute,
- 18 and I just would like you to confirm that there is nothing
- 19 in your view, nothing indicated in Count 2 in your view
- 20 which suggests that Big River's claim has to do with the
- 21 fact that the bill may not have been accurately
- 22 calculated?
- MR. HOWE: I'm going to object as the
- 24 document speaks for itself and he's asking for a legal
- 25 interpretation.

- 1 JUDGE BUSHMANN: Mr. Gryzmala?
- MR. GRYZMALA: I would have no further
- 3 questions on this document if -- we would move to admit
- 4 this into evidence as Exhibit No. 30.
- JUDGE BUSHMANN: This will be Exhibit 30?
- 6 MR. GRYZMALA: I'm sorry. It won't be 30.
- 7 30 is the settlement agreement. 31 is the lawsuit.
- 8 Please excuse. If that Exhibit 31 be admitted, that is
- 9 the lawsuit, 31, then I would have no further questions of
- 10 this witness on that document.
- JUDGE BUSHMANN: Exhibit 30 is going to be
- 12 marked as highly confidential; is that correct?
- MR. GRYZMALA: Yes.
- JUDGE BUSHMANN: Exhibit 31 is what appears
- 15 to be a court document from the Circuit Court of St. Louis
- 16 County; is that correct?
- 17 MR. GRYZMALA: Right. So we would move to
- 18 admit Exhibit 31 into evidence.
- MR. HOWE: Renew my objection.
- JUDGE BUSHMANN: Do you have an objection
- 21 to the admission of the document?
- MR. HOWE: It's irrelevant.
- JUDGE BUSHMANN: Any other objections?
- MR. BORGMEYER: No, your Honor.

- 1 I'll overrule it and Exhibit 31 will be received into the
- 2 record for AT&T.
- 3 (AT&T EXHIBIT NO. 31 WAS RECEIVED INTO
- 4 EVIDENCE.)
- 5 BY MR. GRYZMALA:
- 6 Q. I want to refer you to your April 15 -- I'm
- 7 sorry -- your April 19 letter, Exhibit 3. Would you
- 8 confirm there, please, Mr. Jennings, that there is no
- 9 suggestion in your letter that any of the bills which had
- 10 been rendered since the beginning of 2010 may have been
- inaccurately calculated or incorrect in any other way?
- 12 A. This letter only addresses enhanced.
- 13 Q. There's no suggestion in that letter that
- 14 the bills were inaccurately calculated or incorrectly
- 15 calculated, correct?
- 16 A. That letter doesn't say that.
- 17 Q. This letter does not say that, is that what
- 18 you said?
- 19 A. That's correct.
- 20 Q. Okay. Thank you. Let's move to the next
- 21 exhibit in your testimony. That is the May 19 letter.
- 22 That letter likewise does not suggest that AT&T's bills on
- 23 BAN 803 were inaccurately calculated or incorrectly
- 24 calculated, does it? That would be Schedule 4.
- 25 A. Other than the fact that the traffic is

- 1 enhanced.
- Q. I'm sorry?
- 3 A. You didn't specifically ask --
- Q. My question was --let me reground -- this
- 5 letter, Schedule 4, does not suggest your view that AT&T's
- 6 bills were inaccurately calculated or incorrectly
- 7 calculated, does it?
- 8 A. Besides the fact that it was enhanced.
- 9 Q. Right. Apart from the fact that Big River
- 10 maintain it's enhanced?
- 11 A. Correct.
- 12 Q. But otherwise it doesn't say that the bills
- 13 were inaccurately calculated or incorrectly calculated?
- 14 A. Right. This record, this does not.
- Q. And that allegation was not made in the
- 16 complaint brought by Big River on March 1, was it?
- 17 A. No.
- Q. Correct?
- 19 A. Correct.
- Q. And that allegation was not made when Big
- 21 River submitted an affirmative defense to AT&T's
- 22 counterclaim here; is that likewise not correct?
- MR. HOWE: I object. The document speaks
- 24 for itself.
- MR. GRYZMALA: Do you recall?

- 1 JUDGE BUSHMANN: You can answer.
- 2 THE WITNESS: I don't know what affirmative
- 3 defense means, so I --
- 4 (AT&T EXHIBIT NO. 32 WAS MARKED FOR
- 5 IDENTIFICATION BY THE REPORTER.)
- 6 BY MR. GRYZMALA:
- 7 Q. I just have one question about Exhibit
- 8 No. 32, which I've just provided you, Mr. Jennings. I'll
- 9 represent to you that that is a letter dated March 1, 2012
- 10 by your counsel in this matter, and does it not say that
- 11 the formal resolution process was necessary after our
- 12 informal dispute was denied by Janice Mullins on
- 13 November 1, 2011?
- 14 A. It does say that, yes.
- 15 Q. And is that your recollection? Is it not
- 16 the case that dispute resolution was denied by Janice
- 17 Mullins on November 1, 2011, correct?
- 18 A. I did receive a letter on that date.
- 19 Q. Right. And that letter denied the dispute,
- 20 did it not?
- 21 A. It denied the dispute, but --
- 22 O. Okay. Thank you. Your suggestion, do you
- 23 recall -- do you recall that on or about May 10th of 2011,
- 24 Ms. Mullins was appointed what we call the IDR
- 25 representative for AT&T?

- 1 A. I recall that.
- Q. And you know what that means under the
- 3 interconnection agreement, do you not, that being,
- 4 following the receipt of your letter to AT&T, the ICA
- 5 calls for designating representatives of the parties to
- 6 negotiate, and in this case AT&T designated Ms. Janice
- 7 Mullins. Your letter appointed yourself as the contact
- 8 for Big River. Is that all correct?
- 9 A. That's all correct.
- 10 Q. All right. Now, you did not suggest to
- 11 Ms. Mullins at any time that the billings that AT&T had
- 12 generated since January 1 of 2010 or at any time were
- inaccurately calculated or incorrectly calculated, did
- 14 you?
- MR. HOWE: Are you asking other than the
- 16 fact that the position was that they shouldn't have been
- 17 billed at all?
- MR. GRYZMALA: I'm sorry?
- 19 MR. HOWE: Are you asking other than the
- 20 fact that the dispute was that they shouldn't have been
- 21 billed at all?
- MR. GRYZMALA: Oh, yes. Yes.
- 23 BY MR. GRYZMALA:
- Q. We understand that the dispute that was
- 25 brought between you and worked with Ms. Mullins had to do

- 1 with whether it was enhanced services or not?
- 2 A. Correct.
- 3 Q. We understand that. My question is
- 4 different. Did you at any time during your discussions
- 5 with Ms. Mullins assert or claim that the bills had
- 6 otherwise been calculated incorrectly or incorrectly
- 7 billed?
- 8 A. No, I hadn't.
- 9 Q. Did you ever convey that -- and eventually
- 10 you did receive -- your data -- your testimony does
- 11 indicate that on February 15 of 2012, you received some
- 12 data. Do you remember that?
- 13 A. We received some data, yes.
- 14 Q. That was on February 15, correct?
- 15 A. February -- February 15, 2012 was the date.
- 16 Q. And because my time is short, I'll just try
- 17 to get to the point. At any time after February 15, 2012,
- 18 did you express to Ms. Mullins that the data you had been
- 19 provided was insufficient for any reason?
- 20 A. I didn't, because --
- Q. No. I just wanted the answer, yes or no,
- 22 please.
- 23 A. Say the question again.
- Q. At any time after February 15 of 2012, did
- 25 you express to Ms. Mullins the view that the data you had

- 1 been provided was insufficient for any reason?
- A. Not to Ms. Mullins, no.
- Q. Did you ever convey to Ms. Mullins that you
- 4 were unable to reconcile AT&T's billing with Big River's
- 5 own billing records?
- A. Not with Ms. Mullins, no.
- 7 Q. Did you ever submit to the notices manager
- 8 at AT&T pursuant to Section 15.3 of the ICA which provides
- 9 the contacts, notices manager, that Big River was
- 10 submitting a dispute based on the fact that its bills had
- 11 been incorrectly calculated or incorrectly billed?
- 12 A. In the notices dispute? To the notices
- 13 dispute? No.
- 14 Q. Correct.
- 15 A. Let me add this, if I could.
- 16 Q. I'm sorry?
- 17 A. Let me add something, if I could.
- Q. Well, your counsel can help you on
- 19 redirect.
- 20 A. Okay.
- 21 Q. Thank you. When data was requested on
- 22 November 30 of 2011, you recall that was by an e-mail from
- 23 Big River to AT&T?
- 24 A. Yes.
- 25 Q. Okay. Do you at any time -- or was there

- 1 ever any indication as to why Big River needed that data
- 2 expressed by the company?
- 3 A. We wanted to substantiate the amounts
- 4 billed on the invoice.
- 5 O. Do what?
- A. We wanted to substantiate the amounts
- 7 billed on the invoice.
- 8 Q. Do you realize that under Section 38 of the
- 9 interconnection agreement that parties have -- or a billed
- 10 party has the right to audit the billing party's books and
- 11 records to assess the accuracy of billing?
- 12 A. That the billed party?
- Q. Are you aware that right exists under
- 14 Section 38?
- 15 A. That we could audit the billing party, yes.
- 16 Q. Books and records.
- 17 A. Yes.
- 18 Q. You are aware of that?
- 19 A. I am aware of that.
- Q. Did you ever seek to do that through the
- 21 notices manager at AT&T or otherwise?
- 22 A. Yes.
- Q. Your testimony does not refer to any notice
- 24 or any notice to AT&T that you were exercising audit
- 25 rights under Section 38; isn't that correct?

- 1 A. By requesting the call records for the
- 2 November invoice of 2011, we were exercising our rights.
- 3 Q. You're saying that suffices?
- 4 A. That's what I'm saying, yes.
- 5 Q. You're saying that a request for call
- 6 detail records suffices to trigger an audit request to the
- 7 officially designated contact, Contract Management in
- 8 Texas, exercising your audit rights under the agreement?
- 9 MR. HOWE: Objection. Asked and answered.
- 10 JUDGE BUSHMANN: Sustained. This is your
- 11 five-minute warning, Mr. Gryzmala. This is your
- 12 five-minute warning.
- 13 BY MR. GRYZMALA:
- 14 Q. Is there any letter -- did Big River write
- 15 any letter to the notices manager at AT&T invoking its
- 16 audit rights pursuant to Section 38 of the general terms
- 17 and conditions?
- 18 A. We did not.
- MR. GRYZMALA: Thank you, your Honor. I
- 20 think I have nothing further. I do believe, though, I
- 21 would like to move into admission Exhibit No. 30. I think
- 22 I did not do that, the settlement agreement.
- JUDGE BUSHMANN: That was not offered.
- MR. GRYZMALA: I would offer that.
- 25 JUDGE BUSHMANN: And 32, were you wanting

- 1 to offer that as well?
- MR. GRYZMALA: That would be, yes,
- 3 Mr. Howe's letter. Yes, I would.
- 4 JUDGE BUSHMANN: Are there any objections
- 5 to receipt of Exhibits -- AT&T Exhibits 30 and 32?
- 6 MR. HOWE: No objection, your Honor.
- 7 JUDGE BUSHMANN: Hearing no objections,
- 8 those exhibits are received into the record.
- 9 (AT&T EXHIBIT NOS. 30 AND 32 WERE RECEIVED
- 10 INTO EVIDENCE.)
- JUDGE BUSHMANN: Any cross-examination by
- 12 Staff?
- MR. BORGMEYER: Just briefly, your Honor.
- MR. BORGMEYER: May I approach?
- JUDGE BUSHMANN: You may.
- 16 CROSS-EXAMINATION BY MR. BORGMEYER:
- 17 Q. Good afternoon, Mr. Jennings.
- 18 A. Good afternoon.
- 19 Q. My name is John Borgmeyer. I have just a
- 20 couple quick questions for you.
- 21 I've handed you Staff's Exhibit 6. Do you
- 22 recognize that document?
- 23 A. I do.
- Q. It's Big River's 2011 annual report; is
- 25 that correct?

- 1 A. Correct.
- Q. If you could turn to page 4A for me. And
- 3 this document is highly confidential. I think I'm going
- 4 to ask my questions in a way that won't disclose highly
- 5 confidential information. If I do, just let me know and
- 6 we'll go in-camera.
- 7 Now, does Big River have any affiliates or
- 8 partners whose local telecom or IVOIP lines are included
- 9 in this annual report?
- 10 A. Are you asking if maybe one of our cable
- 11 partner lines or something would be reflected here?
- 12 Q. Yes.
- 13 A. I didn't prepare this document, so I'm
- 14 not -- I reviewed it, but I didn't prepare it to look at
- 15 the details to understand exactly.
- 16 Q. You signed the verification on the back; is
- 17 that correct?
- 18 A. I did verify it, yes. I did verify it, but
- 19 I didn't accumulate the numbers. So I'm not sure exactly.
- 20 I mean, it's possible that they're in there, but
- 21 without -- we overlap in territories. Without looking at
- 22 it, I'm not sure.
- Q. So in the line counts that are included in
- 24 this annual report as telecom or IVOIP lines, are they --
- 25 are they telecom loops or are they IVOIP connections?

- 1 A. They're telecom loops.
- Q. There is no line listed anywhere in this
- 3 annual report that's an IVOIP line?
- 4 A. I have to look at the report. Yeah, I --
- 5 I'm assuming it's going to be local voice services, just
- 6 local lines and not IVOIP, but that's -- I'm assuming this
- 7 is going to be local voice services and not IVOIP,
- 8 because -- but I don't know for certain. I'd have to
- 9 look.
- 10 Q. So that would mean that all these lines are
- 11 only capable of making local calls? Is that what that
- 12 would mean?
- 13 A. It's local voice services. It's going to
- 14 be local, local lines, local telephone lines.
- Q. And so it's your testimony that you don't
- 16 know whether any of these lines listed here include IVOIP
- 17 services?
- 18 A. I do not know. I do not.
- MR. BORGMEYER: Nothing further.
- JUDGE BUSHMANN: Commissioner Stoll, do you
- 21 have any questions?
- 22 COMMISSIONER STOLL: I have no questions,
- 23 your Honor. Thank you.
- 24 JUDGE BUSHMANN: Since there's no questions
- 25 from the Bench, there's no need for recross. Redirect by

- 1 Big River.
- 2 REDIRECT EXAMINATION BY MR. HOWE:
- Q. Mr. Jennings, under the informal dispute
- 4 resolution that you participated in with Mullins, what
- 5 percentage of the bill was Big River disputing?
- 6 A. 100 percent.
- 7 Q. Prior to her denying the dispute regarding
- 8 enhanced services, was there any reason for AT&T -- I'm
- 9 sorry -- for Big River to challenge the accuracy of the
- 10 bills?
- 11 A. Prior to that, no.
- MR. HOWE: Okay. Your Honor, I would seek
- 13 to again admit the e-mails that I'd offered earlier.
- 14 Mr. Gryzmala asked about one of them on his examination of
- 15 Mr. Jennings, so I think he's opened the door for it.
- 16 JUDGE BUSHMANN: Mr. Gryzmala?
- 17 MR. GRYZMALA: Your Honor, with all due
- 18 respect, I was careful to limit my examination. The only
- 19 basis, the only point I made --
- JUDGE BUSHMANN: Can you speak into the
- 21 microphone?
- 22 MR. GRYZMALA: The cross-examination was
- 23 very -- the cross-examination was very limited, and it was
- 24 limited to the date on which the detail request was made
- 25 to the company. You don't need to rely on e-mails to

- 1 obtain that. That did not open the door to all of the
- 2 e-mail and other documents that are in Exhibit 7. It
- 3 remains, it remains impermissible as supplemental
- 4 testimony.
- 5 The only question asked was, is it not a
- 6 fact that the call detail records were requested on
- 7 November 30, 2011.
- 8 MR. HOWE: Via e-mail. That was the
- 9 beginning of the e-mail chain.
- 10 JUDGE BUSHMANN: The question was only to
- 11 the date, though, not to the contents?
- MR. GRYZMALA: That's all.
- JUDGE BUSHMANN: Do you have any response
- 14 to that?
- MR. HOWE: The question was to the
- 16 contents. He asked him about what that e-mail said on
- 17 that date.
- JUDGE BUSHMANN: I haven't got a copy of
- 19 those e-mails. Do you have a copy for me to review?
- MR. GRYZMALA: Your Honor, I might add,
- 21 that would have been a perfectly permissible question
- 22 because it was simply the discovery provided to AT&T. I
- 23 don't need his exhibit to tell me something that was
- 24 already provided as to AT&T because that's what he's
- 25 seeking to do is submit his own discovery responses.

- 1 MR. HOWE: If I could add, your Honor, my
- 2 recollection of the question was whether that e-mail
- 3 included any indication of why we were requesting the
- 4 documentation sought.
- 5 MR. GRYZMALA: Your Honor, if I may
- 6 respond. Again, that is information I had learned in the
- 7 discovery responses anyway. If the resolution here be
- 8 that the first e-mail may be admitted into evidence as and
- 9 for Big River Exhibit 7, I would have no objection, but
- 10 thereafter, that is -- I would not agree to any of the
- 11 remaining.
- 12 JUDGE BUSHMANN: I tend to agree with that,
- 13 because that first e-mail occurs November 30th, but then
- 14 all the other -- there's a number of e-mails going all the
- 15 way two months after that. That does not seem to be the
- 16 same thing as asking for the date of a single e-mail.
- 17 MR. HOWE: Again, I don't think he asked
- 18 just the date of it. I think he asked what the -- whether
- 19 it stated, why we were requesting it, and then he followed
- 20 up as whether that was enough to initiate the audit
- 21 proceedings under Section 38 of the ICA.
- JUDGE BUSHMANN: And he said that he has no
- 23 objection -- I would have no problem with admitting the
- 24 e-mail for that date to show what the e-mail was of the
- 25 date that you're referring to since that's what's in

- 1 dispute, but as far as the subsequent e-mails between
- 2 different people that go on for two months, I don't see
- 3 how that comes in as well.
- 4 MR. HOWE: Because they go to basically the
- 5 audit provision that he referenced in his follow-up
- 6 questions about that initial e-mail.
- JUDGE BUSHMANN: But I think he opened the
- 8 door only to that single document. So I would be willing
- 9 to admit that document if you want to offer it, but I
- 10 can't admit the rest of that without any -- without any
- indication that that's just not improper supplementation
- 12 unless he's -- he's only asked about the one date.
- MR. BORGMEYER: Your Honor, Staff would
- 14 have to, I guess, make a similar objection. If it's a
- 15 data response that has been provided to AT&T Missouri, I
- 16 think it would be at AT&T Missouri's discretion as to
- 17 whether they would admit that discovery into evidence or
- 18 not.
- 19 JUDGE BUSHMANN: Correct. That's why I
- 20 have problems with it being improper supplementation of
- 21 the record. Do you want to amend your offer?
- MR. HOWE: Not at this point, no.
- JUDGE BUSHMANN: All right. Then in that
- 24 case I have to sustain the objection.
- 25 MR. HOWE: I would just say, is AT&T going

- on the record now that technical rules of evidence do
- 2 apply to these proceedings?
- JUDGE BUSHMANN: Technical rules do not
- 4 apply.
- 5 MR. HOWE: I'm asking if that's their
- 6 position now.
- JUDGE BUSHMANN: Well, it doesn't matter
- 8 what their position is. The Commission's decision is
- 9 technical rules do not apply but basic rules of evidence
- 10 do.
- 11 BY MR. HOWE:
- 12 Q. Mr. Jennings, are you aware of any
- 13 specification in Section 38 regarding the audit procedures
- 14 under the ICA about how the audit is initiated?
- 15 A. I'm not aware about how it needs to be
- 16 initiated.
- 17 MR. HOWE: Your Honor, I'd like to go
- 18 in-camera, please.
- 19 (REPORTER'S NOTE: At this point an
- 20 in-camera session was held, which is contained in
- 21 Volume 5, page 165 of the transcript.)

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- 1 JUDGE BUSHMANN: We're now back in public
- 2 session.
- 3 BY MR. HOWE:
- 4 Q. What amount of data did Big River request
- 5 to supplement the bills that had been sent by AT&T?
- A. We requested all the call detailed records
- 7 for the November 2011 invoice.
- 8 MR. GRYZMALA: Your Honor, I apologize.
- 9 I'm going to object to this line of questioning. I didn't
- 10 ask him about the nature of the detail, the nature of the
- 11 request. I just asked him when and what he said to this
- 12 or that, to Ms. Mullins. You know, I think he's
- 13 amplifying upon the testimony he provided in his earlier
- 14 testimony as to what he requested. He had an opportunity
- 15 to present that. This is improper redirect.
- 16 JUDGE BUSHMANN: You're saying it's outside
- 17 the scope?
- MR. GRYZMALA: Absolutely. I merely asked
- 19 him the date on which he made this point about data
- 20 accuracy or data request to Ms. Mullins, that sort of
- 21 thing, timing. Never asked him about the nature or the
- 22 extent.
- JUDGE BUSHMANN: And your response?
- MR. HOWE: I think he did ask about the
- 25 nature of the data provided because he then followed up

- 1 and asked whether there was any follow-up request for
- 2 further data or any indication that the data provided was
- 3 insufficient.
- 4 JUDGE BUSHMANN: And that's correct. So
- 5 I'll overrule the objection.
- 6 BY MR. HOWE:
- 7 Q. Do you remember the question?
- A. I do not.
- 9 Q. I believe you just answered that Big River
- 10 had requested the November call records?
- 11 A. Correct.
- 12 Q. Okay. When did Big River finally receive
- any data from AT&T Missouri?
- 14 A. Big River received one week's worth of
- 15 traffic on December 15th of 2012.
- 16 Q. I'm sorry. When?
- 17 A. February 15, 2012. I'm sorry.
- 18 Q. Okay. What type of records did Big River
- 19 receive?
- MR. GRYZMALA: Your Honor, again, I'm going
- 21 to object. This goes into the kind of testimony that
- 22 we're trying desperately to avoid, which is impermissible
- 23 supplemental testimony. I was very careful to ask him if
- 24 he ever made any objection to the sufficiency or -- to
- 25 Ms. Mullins, keeping it to the witnesses we have here

- 1 before we open up the door to a lot of folks that your
- 2 Honor recognizes are not here and who we have no
- 3 opportunity to speak.
- 4 MR. HOWE: Remember that line, please.
- JUDGE BUSHMANN: What's your response?
- 6 MR. HOWE: Again, I go back to his
- 7 question, his follow-up questions regarding whether he
- 8 indicated to Ms. Mullins that the traffic data was
- 9 insufficient.
- JUDGE BUSHMANN: I think that's -- I think
- 11 that was in the cross-examination about the sufficiency of
- 12 the data and the information. So I think I'll overrule
- 13 the objection and allow you to ask it.
- MR. HOWE: Thank you, your Honor.
- THE WITNESS: They provided one week's
- 16 worth of traffic, and they were Category 92 call records.
- 17 BY MR. HOWE:
- 18 Q. What are Category 92 records?
- 19 A. Category 92 records are records that SBC
- 20 produces that they provide to -- would provide to carriers
- 21 like us who would then in turn either use them to bill our
- 22 LWC customers, local wholesale complete customers that are
- 23 on their network, so we need to get those call records
- 24 from them to bill those customers, or we would use
- 25 Category 92 records to invoice AT&T or other IXCs.

- 1 Q. Just so I understand, Category 92 records
- 2 would be provided to Big River so that Big River could
- 3 bill AT&T for traffic?
- 4 A. Right.
- 5 Q. Okay. Was this the type of data that would
- 6 in any way be helpful to reconcile AT&T's bills for access
- 7 charges?
- A. Typically we see Category 11 records when
- 9 we validate access records.
- 10 Q. What are those?
- 11 A. Category --
- MR. GRYZMALA: I apologize. I'm going to
- 13 have to object again. This is testimony which could have
- 14 been embedded in his rebuttal testimony, an explanation as
- 15 to why they were insufficient. He said in his testimony
- 16 it was insufficient to reconcile his records. That was
- 17 the opportunity to do that. I did not open the door to
- 18 this line of questioning by the limited questions I had in
- 19 my cross.
- JUDGE BUSHMANN: It does seem that you're
- 21 straying a little bit afield from the questions
- 22 Mr. Gryzmala was asking.
- MR. HOWE: Okay. Then just one other
- 24 question.
- 25 BY MR. HOWE:

- 1 Q. Why didn't Big River pursue further data
- 2 from AT&T Missouri after receiving that one week's on
- 3 February 15th, 2012?
- 4 A. Because on that day or shortly thereafter,
- 5 the next day, I think it was UPS, we received the
- 6 collections letter from AT&T to pay this enhanced invoice
- 7 or they will suspend ordering of our customers within two
- 8 weeks.
- 9 Q. Okay.
- 10 A. So we had no choice at that point but to
- 11 file a formal dispute process.
- 12 MR. HOWE: Thank you. I have no further
- 13 questions.
- MR. GRYZMALA: Your Honor, may I have
- 15 limited redirect on that last question?
- 16 JUDGE BUSHMANN: No. There's no provision
- 17 for that. You may step down.
- It's ten 'til five, and it appears we won't
- 19 have time to start another witness today. So we're going
- 20 to go into recess here until tomorrow, but it's scheduled
- 21 for one o'clock since the Commissioners have a meeting in
- 22 the morning. My hope is that we'll be able to move a
- 23 little bit quicker tomorrow and get through. If not,
- 24 we'll have to decide whether to go on to Thursday or try
- 25 and finish up tomorrow night. My hope is we can get done

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tomorrow by five, but we'll have to see.
 1
                     So we'll be in recess until 1 p.m.
 2
 3
     tomorrow.
                     (WHEREUPON, the hearing was recessed at
 4
 5
     4:46 p.m.)
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1	CERTIFICATE
2	STATE OF MISSOURI )
3	COUNTY OF COLE )
4	I, Kellene K. Feddersen, Certified
5	Shorthand Reporter with the firm of Midwest Litigation
6	Services, do hereby certify that I was personally present
7	at the proceedings had in the above-entitled cause at the
8	time and place set forth in the caption sheet thereof;
9	that I then and there took down in Stenotype the
10	proceedings had; and that the foregoing is a full, true
11	and correct transcript of such Stenotype notes so made at
12	such time and place.
13	Given at my office in the City of
14	Jefferson, County of Cole, State of Missouri.
15	
16	Kellene K. Feddersen, RPR, CSR, CCR
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