

James M. Fischer Larry W. Dority

## Attorneys at Law Regulatory & Governmental Consultants

101 Madison, Suite 400 Jefferson City, MO 65101 Telephone: (573) 636-6758 Fax: (573) 636-0383

August 1, 2002

Secretary of the Missouri Public Service Commission 200 Madison Street, Suite 100 P.O. Box 360 Jefferson City, Missouri 65102-0360

AUG 0 1 2002

Missouri Public Service Commission

RE:

In the Matter of the Investigation of the Actual Costs Incurred in Providing Exchange Access Service and the Access Rates to be Charged by Competitive Local Exchange Telecommunications Companies in the State of Missouri;

Case No. TR-2001-65

Mr. Roberts:

Enclosed for filing in the above-referenced matter are the original and eight (8) copies of the Rebuttal Testimony of Steve Brandon on behalf of ALLTELL Missouri, Inc.

Pursuant to the Commission's Order Adopting Procedural Schedule, Clarifying the Scope of this Proceeding, and Concerning Motion to Waive Service Requirement and Motion to Compel Discovery issued on March 14, 2002, a copy of the Rebuttal Testimony of Steve Brandon and this cover letter will be served this date on counsel for all represented parties to the case. A copy of this cover letter will be served this date on all unrepresented parties, who may obtain a copy of the testimony upon request at no cost.

Thank you for your attention to this matter.

Sincerely

farry W. Dority

/jr

Enclosures

cc:

Counsel for All Represented Parties of Record w/enclosure All Unrepresented Parties of Record w/o enclosure

#### **CERTIFICATE OF SERVICE**

I do hereby certify that a true and correct copy of the foregoing document has been hand-delivered or mailed, First Class, postage prepaid, this 1<sup>st</sup> day of August 2002, to:

Dana K. Joyce, General Counsel Missouri Public Service Commission Jefferson City MO 65102

Thomas R. Parker GTE Midwest Inc. d/b/a Verizon Midwest 601 Monroe Street, Suite 304 Jefferson City MO 65101

Craig S. Johnson Andereck Evans Milne Peace Johnson 700 East Capitol P.O. Box 1438 Jefferson City MO 65102

Brian T. McCartney W.R. England III Brydon Swearengen & England P.C. P.O. Box 456 Jefferson City MO 65102-0456

Carl J. Lumley Leland B. Curtis Curtis Oetting Heinz Garrett & Soule 130 S. Bemison, Suite 200 St. Louis MO 63105

James M. Fischer Fischer & Dority, P.C. 101 Madison Street, Suite 400 Jefferson City MO 65101

Lisa Creighton Hendricks Sprint 6450 Sprint Parkway, Bldg. 14 Mail Stop KSOPHN0212-2A253 Overland Park KS 66251 Office of the Public Counsel P.O. Box 7800 Jefferson City MO 65102

Mary Ann Young William D. Steinmeier, P.C. P.O. Box 104595 Jefferson City Mo 65110-4595

Paul G. Lane Southwestern Bell Telephone Company One Bell Center Room 3520 St. Louis MO 63101

Sheldon K. Stock Greensfelder Hemker & Gale P.C. 10 South Broadway Suite 2000 St. Louis MO 63102

Stephen F. Morris
MCI Telecommunications Corp.
701 Brazos, Suite 600
Austin TX 78701

Paul H. Gardner Goller Gardner & Feather 131 East High Street Jefferson City MO 65101

AccuTel of Texas Inc.
7900 John W. Carpenter Freeway
Dallas TX 75247

ACSI Local Switched Services Inc. 131 National Business Parkway, Suite 100 Annapolis MD 20701

Allegiance Telecom of Missouri Inc. 1950 Stemmons Freeway Suite 3026 Dallas TX 75207

American Communications Servicesof Kansas City Inc.131 National Business Parkway, Suite 100Annapolis Junction MD 20701

BarTel Communications Inc. 333 Leffingwell, Suite 101 St. Louis MO 63122

BroadStream Corporation 4513 Pin Oak Court Sioux Falls SD 57103

Buy-Tel Communications Inc. P.O. Box 1170 6409 Colleyville Blvd. Colleyville TX 76034

Central Missouri Telecommunications Inc. P.O. Box 496 Osage Beach MO 65065

Ciera Network Systems Inc. 2630 Fountainview Drive Suite 300 Houston TX 77057

Computer Business Sciences Inc. 80-02 Kew Gardens Road Suite 5000 Kew Gardens NY 11415 Adelphia Business Solutions Operations Main & Water Street Coudersport PA 16915

Alltel Communications Inc. One Allied Drive P.O. Box 2177 Little Rock AR 72203

J. Steve Weber AT&T Communications of the Southwest 101 West McCarty Street, Suite 216 Jefferson City MO 65101

Birch Telecom of Missouri Inc. 2020 Baltimore Avenue Kansas City MO 64108

Business Telecom Inc. d/b/a BTI 4300 Six Forks Road, Suite 400 Raleigh NC 27609

Camarato Distributing Inc. 900 Camarato Drive Herin IL 63948

Choctaw Communications L.C. d/b/a Smoke Signal Communications 1600 Viceroy Dallas TX 75235

Comm S. Companies d/b/a Comm South Inc. P.O. Box 821269 6830 Walling Lane Dallas TX 75382

Delta Phones Inc. P.O. Box 784 105 Illinois Street Delhi LA 71232 DMJ Communications Inc. 2525 N. Grandview, Suite 900 Odessa TX 79761

EZ Talk Communications LLC 4727 S. Main Stanfford TX 74777

Frontier Local Services Inc. 1221 Nicollet Mall, Suite 300 Minneapolis MN 55403

Global Crossing Local Services Inc. 1221 Nicollet Mall Suite 300 Minneapolis MN 55043

Intermedia Communications Inc. 3625 Queen Palm Drive Tampa FL 33619

KMC Telecom III Inc. 1543 Route 206, Suite 300 Bedminster NJ 07921

Level 3 Communications LLC 1025 El Dorado Blvd. Broomfield CO 80021

Mark Twain Communications Co. P.O. Box 128 Hurdland MO 63547

Max-Tel Communications Inc. P.O. Box 280 102 West Franklin Alvord TX 76225

Navigator Telecommunications LLC P.O. Box 13860 North Little Rock AR 72113 ExOp of Missouri Inc. 303 N. Jefferson Kearney MO 64060

Fast Connections Inc. P.O. Box 130418 Dallas TX 75313

Frontier Telemanagement 180 S. Clinton Rochester NY 14646

Green Hills Telecommunications Services P.O. Box 227 7926 NE State Route M Breckenridge MO 64625

Ionex Communications Inc. 5710 LBJ Freeway, Suite 215 Dallas TX 75240

LDD Inc. 24 S. Minnesota Cape Girardeau MO 63702

Logix Communications Corp. 3555 NW 58<sup>th</sup>, Suite 900 Oklahoma City OK 73112

Maxon Inc. 10647 Widmer Road Lenexa KS 66215

Missouri Telecom Inc. P.O. Box 419 515 Cleveland, Suite C Monett MO 65708

Net-Tel Corp. d/b/a Net-Tel Communications Corp. 11921 Freedom Drive, Suite 550 Reston VA 20190 NOW Communications Inc. 713 Country Place Drive Jackson MS 39208

The Page Company 3030 East Truman Road Kansas City MO 64127

QCC Inc. 8829 Bond Street Overland Park KS 66124

Quintelco Inc. 1 Blue Hill Plaza Pearl River NY 10965

Ren-Tel Communications Inc. 1734 Highway 113 N. Carroliton GA 30117

Snappy Phone of Texas Inc. d/b/a Snappy Phone P.O. Box 29620 6901 W. 70<sup>th</sup> Street Shreveport LA 71129

Sprint Communications Company LP 8140 Ward Parkway 5E Kansas City MO 64114

Suretel Inc 5 N. McCormick Oklahoma City OK 73127

TCG St. Louis
Teleport Communications Group
Two Teleport Drive, Suite 300
Staten Island NY 10311

Omniplex Communications Group 17 Missouri Research Park Dr. St. Charles MO 63304

Preferred Carrier Service Inc. d/b/a Phones for All 14681 Midway Road, Suite 105 Dallas TX 75244

Quick-Tel Communications Inc. P.O. Box 196 456 W. Rock Island Boyd TX 76023

Reitz Rentals Inc. d/b/a SouthWest TeleConnect 7000 Cameron Road, Suite 200 Austin TX 78752

Simply Local Services Inc. 2225 Apollo Drive Fenton MO 63026

Rebecca B. Cook
AT&T Communications of the Southwest
1875 Lawrence Street
Suite 1575
Denver CO 80202

Sterling International Funding Inc. d/b/a Reconex P.O. Box 40 Hubbard OR 97032-0040

TCG Kansas City Inc.
Teleport Communications Group
Two Teleport Drive, Suite 300
Staten Island NY 10311

Teligent Inc. 8065 Leesburg Pike Suite 400 Vienna VA 22182 Tel-Link LLC 1001 Third Avenue West Suite 354 Bradenton FL 34205

TranStar Communications LLC P.O. Box 2999 Harlingen TX 78551

Universal Telephone 2405 E. Pawnee, Suite 10 Wichita KS 67211

U.S. Teleco Inc. d/b/a 1-800-Reconex P.O. Box 40 2500 Industrial Avenue Hubbard OR 97032

Worket Communications Inc. 7777 Bonhomme Avenue, Suite 2000 St. Louis MO 63105

Advanced Telecom Group Inc. 110 Stony Point Road 2<sup>nd</sup> Floor Santa Rosa CA 95401

Atlas Communications Ltd. 482 Norristown Road, Suite 200 Blue Bell PA 19422

BellSouthBSE Inc.
32 Perimeter Center East
Atlanta GA 30346

Broadband Office Communications Inc. 2900 Telestar Court, 2<sup>nd</sup> Floor Falls Church VA 22042

CAT Communications International Inc. 4142 Melrose Avenue, Suite 25 Roanoke VA 24107

Tin Can Communications Company LLC 1063 Wirt Road Suite 202 Houston TX 77005

United States Telecommunications Inc. d/b/a Tel Com Plus 13902 N. Dale Mabry, Suite 212 Tampa FL 33618

USLD Communications Inc. 4250 N. Fairfax Drive, Suite 12W002 Arlington VA 22203

Winstar Wireless Inc. 1615 L Street NW Suite 1250 Washington DC 20036

2<sup>nd</sup> Century Communications Inc.7702 Woodland CenterTampa FL 33614

American Fiber Network Inc. 9401 Indian Creek Parkway Suite 140 Overland Park KS 66210

Basicphone Inc. 3512 Mockingbird, Suite D Orange TX 77630

Bluestar Networks Inc. 801 Crescent Center Drive #600 Franklin TN 37064

CapRock Telecommunications Corp. 15601 N. Dallas Parkway, Suite 700 Addison TX 75001

C.C.O. Telecom Inc. 7265 N. Oak Trafficway Gladstone MO 64118 CCCMO Inc. d/b/a Connect! 124 W. Capitol, Suite 250 Little Rock AR 72203

Compass Telecommunications Inc. 7001 Scottsdale Road, Suite 2000 Scottsdale AZ 85250

ConnectSouth Communications of Missouri Inc. 9600 Great Hill Trail Austin TX 78759

Convergent Communications Services Inc. 400 Iverness Drive South Suite 400 Englewood CO 80112

Cox Missouri Telecom LLC 231 E. 4th Street P.O. Box 696 Carthage MO 64836

Cypress Communications Operating Co. 15 Piedmont Center Suite 100 Atlanta GA 30305

Dial & Save of Missouri Inc. 8750 N. Central Expressway, Suite 1500 Dallas TX 75231

Digital Broadcast Network Corporation 424 S. Woods Mill Road, Suite 350 Chesterfield MO 63017

Digital Teleport Inc. 8112 Maryland Ave., 4th Floor St. Louis MO 63105

dPi-Teleconnect LLC 2997 LBJ Freeway, Suite 225 Dallas TX 75234

Eagle Communications Missouri Inc. 60 E. 56th Street

New York NY 10022

Essential.com, Inc. Three Burlington Woods Drive 4th Floor Burlington MA 01803

**Everest Connections Corporation** 5555 Winghaven Blvd. O'Fallon MO 63366

Excel Telecommunications Systems Inc. 8750 N. Central Expressway Suite 200 Dallas TX 75231

Fairpoint Communications Solutions Corp. Focal Communications Corp. of Missouri 6324 Fairview Road, Suite 400 Charlotte NC 28210

200 N. LaSalle Street, Suite 800 Chicago IL 60601

GE Capital Communications Services d/b/a GE Exchange 6540 Powers Ferry Road Atlanta GA 30339

Group Long Distance Inc. 400 E. Atlantic Blvd. Pompano Beach FL 33060-6200

GTE Communications Corp. 6665 N. MacAuthur Irving TX 75038

HJN Telecom Inc. 3235 Satellite Blvd. Building 400, Suite 300 Deluth GA 30096

JATO Operating Corporation 1099 18<sup>th</sup> Street, Suite 2200 Denver CO 80202

LDM Systems Inc. 430 Park Avenue, 5<sup>th</sup> Floor New York NY 10022

Maxcess Inc. 100 W. Lucerne Plaza, Suite 200 Orlando FL 32801

Metro Connection d/b/a
Transamerican Telephone
209 E. University
Danton TX 76201

Onfiber Carrier Services Inc. 11921 N. MO PAC Expressway Suite 100 Austin TX 78759

Pathnet Inc. 11720 Sunrise Valley Drive Reston VA 20191

Prism Missouri Operations Inc. 1667 K Street NW Suite 200 Washington DC 20006

Supra Telecommunications & Information Systems Inc. 2620 SW 27<sup>th</sup> Avenue Miami FL 33133

TLC Next Generation International Holdings LLC 9113 Washington, Suite 625 St. Louis MO 63101

Universal Access Inc. 100 N. Riverside Plaza Suite 2200 Chicago IL 60606 Kansas City Fiber Network LP 111 Main Street, Suite 300 Kansas City MO 64105

Local Line America Inc. P.O. Box 4551 Akron OH 44310

Megsinet-CLEC Inc. 225 W. Ohio, Suite 200 Chicago IL 60610

MVX.com Communications Inc. 100 Rowland Way Suite 145 Novato CA 94945

Onsite Access Local LLC 1372 Broadway 2<sup>nd</sup> Floor New York NY 10018

Payroll Advance Inc. 808 S. Baker Mountain Home AR 72643

Rocky Mountain Broadband Inc. 999 18<sup>th</sup> Street Suite 2201 Denver CO 80202

Tel-Save Inc. of Pennsylvania 6805 Route 202 New Hope PA 18938

TransNational Telecommunications Inc. 8626 Tesoro Drive Suite 440 San Antonio TX 78217

U.S. TelePacific Corp.
d/b/a TelePacific Communications
515 S. Flower Street, 49<sup>th</sup> Floor
Los Angeles CA 90071

Vectris Telecom Inc. 5000 Plaza on the Lake Suite 305 Austin TX 78746 Z-Tel Communications Inc. 601 S. Harbour Island Blvd. Suite 220 Tampa FL 33602

Larry W. Dority

EXHIBIT NO:

ISSUE:

OTHER TELEPHONE

SPECIFIC ISSUES

WITNESS:

STEVE BRANDON

TYPE OF EXHIBIT:

REBUTTAL TESTIMONY SPONSORING PARTY: ALLTEL MISSOURI, INC.

CASE NO.:

TR-2001-65

DATE:

AUGUST 1, 2002

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of an Investigation of the	)
Actual Costs Incurred in Providing	)
Exchange Access Service and the Access	)
Rates to be Charged by Competitive Local	)
Exchange Telecommunications	)
Companies in the State of Missouri.	)

Case No. TR-2001-65

**FILED**<sup>3</sup>

AUG 0 1 2002

**REBUTTAL TESTIMONY** 

Missouri Public Service Commission

Of

STEVE BRANDON

On Behalf Of

ALLTEL MISSOURI, INC.

Jefferson City, Missouri August 1, 2002

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the matter of an Investigation of the Actual Cost Incurred in Providing Exchange Access Service and the Access Rates To be charged by Competitive Local Exchange Telecommunication Companies in the State of Missouri  Case No. TR-2001-65		
AFFIDAVIT OF STEVE BRANDON		
STATE OF ARKANSAS ) ) SS COUNTY OF PULASKI )		
I, Steve Brandon, being duly sworn or affirmed, depose and state:		
<ol> <li>My name is Steve Brandon, and I am presently employed as Director of Costs for ALLTEL Communications.</li> </ol>		
2. Attached hereto and made part hereof for all purposes is my rebuttal testimony in the above captioned case.		
3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct to the best of my knowledge and belief.		
Steve Brandon		
Subscribed and sworn or affirmed before me this 31st day of July, 2002.		
My Commission Expires:  September 1, 2011  My Comm. Expires  9-1-2011		

10

16

17

18

19

20

21

22

23

24

25

26

- 11 The purpose of my rebuttal testimony is to respond to direct testimony filed in this proceeding, particularly that of Staff witness Ben Johnson. 12
- Q. Do you believe that the cost study submitted by Dr. Johnson for ALLTEL Missouri, 13 Inc. (ALLTEL) is a more accurate or appropriate study than the one you prepared 14 and submitted in your direct testimony? 15
  - A. No, I do not. The study produced by Dr. Johnson was not based on any ALLTEL specific costing information. Dr. Johnson's study utilized inputs based on cost studies of Southwestern Bell Telephone Company, Sprint, and Verizon as surrogate ALLTEL costs. In the course of this proceeding, ALLTEL prepared responses to a total of seven (7) data requests from Dr. Johnson, in which a great deal of ALLTEL specific data was provided. This data included central office equipment investment information, loop cost information, subscriber quantity information, and demand quantity (minutes of use) information at an exchange level. A review of the ALLTEL study prepared by Dr. Johnson shows that none of this data was incorporated in the study. In addition, Dr. Johnson's general approach to ALLTEL appears to be inconsistent. Dr. Johnson categorizes ALLTEL throughout his analysis as a "Large ILEC," and yet he recognizes

that ALLTEL reflects the same local service characteristics as other small rural ILECs:
" we prepared cost estimates for Alltel and 37 other small rural ILECs. (p. 57). This
follows directly from the lower density, more rural characteristics of the latter two
carriers' [Alltel and CenturyTel] service area. (p. 119)."

÷

Q.

- The Commission's stated purpose in this proceeding is "to investigate all of the issues affecting exchange access service, including particularly the actual costs incurred in providing such service, ..." (Order Clarifying the Scope of this Proceeding, March 14, 2002, emphasis added.) Does Dr. Johnson's methodology produce a study of actual costs?
- 10 A. No, it does not. Dr. Johnson's study, as indicated above, relies on surrogate costs based
  11 on a statistical analysis of the costs of other LECs. Further, the study itself purports to
  12 identify forward looking costs, which are not representative of costs actually incurred by
  13 a LEC in building and maintaining its existing network.
- 14 Q. Do you believe that the cost study you prepared and filed with your direct testimony
  15 more accurately reflects ALLTEL's actual costs than the study prepared by Dr.
  16 Johnson?
  - A. Yes I do. As stated in my direct testimony, ALLTEL's study reflects ALLTEL specific costs, rather than relying on surrogates derived from another LEC. Using FCC Parts 36 and 69 Rules allows ALLTEL's intrastate cost study to be consistent with its interstate study. Using consistent cost methodologies between state and interstate will prevent possible rate arbitrage by interexchange carriers.
    - One of the issues in this proceeding is the proper assignment of joint and common costs to access elements. Part 36 jurisdictional separations procedures determine what portion of joint and common costs must be recovered from the interstate

jurisdiction via interstate access charges, and what portion must be recovered from revenues received from local telecommunications services, by assigning them in the same proportion as direct costs. Part 69 rules specify how these costs are recovered through specific rate elements. This costing methodology has been utilized for many years and is still adequate for developing access rates.

As noted in my Direct Testimony, in comparison with ALLTEL's forecasted annual allocated cost study for intrastate access, wherein all costs are based on FCC Parts 36 and 69 rules consistent with its interstate analysis, Staff's cost development is based on 1999 data which utilizes: a) loop costs from an FCC model; b) switching costs from statistical analysis of line terminations, traffic sensitive, and getting started costs; and c) transport costs from statistical analysis of per circuit investments.

### Do you believe loop costs should be recovered from switched access services?

Yes. Although some carriers believe that loop costs are incremental to only providing local service, it is a shared cost of all services. While the FCC is moving to a flat rate basis through increased subscriber line charges to provide for recovery of loop costs, it still recognizes that interstate calls account for 25% of loop costs. My opinion is that state access should also recover 25% of loop costs and local rates should recover 50%.

### Q. Does this conclude your testimony?

19 A. Yes.

Q.

A.