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Issues:

Warren County Tank, Warren

County Sewer Plant, Cedar Hill

Sewer Plant

Witness:

Alan J. DeBoy

Exhibit Type:

Rebuttal

Sponsoring Party: Missouri-American Water Company

Case No.:

WR-2007-0216, SR-2007-0217

Date:

July 13, 2007

#### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. WR-2007-0216 SR-2007-0217

**REBUTTAL TESTIMONY** 

OF

**ALAN J. DEBOY** 

ON BEHALF OF

MISSOURI-AMERICAN WATER COMPANY

MAWC Exhibit No. 5

Case No(s) WR 7007 DIC

Date 8 14 1 Rptr PE

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

IN THE MATTER OF MISSOURI-AMERICAN WATER COMPANY FOR AUTHORITY TO **FILE TARIFFS REFLECTING INCREASED** RATES FOR WATER AND SEWER SERVICE

**CASE NO. WR-2007-0216** CASE NO. SR-2007-0217

## AFFIDAVIT OF ALAN J. DEBOY

Alan J. DeBoy, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony entitled "Rebuttal Testimony of Alan J. DeBoy"; that said testimony were prepared by him and/or under his direction and supervision; that if inquires were made as to the facts in said testimony, he would respond as therein set forth; and that the aforesaid testimony are true and correct to the best of his knowledge.

Alan J. DeBoy

State of Missouri **County of St. Louis** SUBSCRIBED and sworn to

Before me this 9 day of July

2007.

My commission expires:

Stact A. Oben clary Public - Notary Sect **St. Charles County Commission #** 05519210

My Commission Expires: March 20, 2009

# REBUTTAL TESTIMONY ALAN J. DEBOY MISSOURI-AMERICAN WATER COMPANY CASE NO. WR-2007-0216

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2		MISSOURI-AMERICAN WATER COMPANY
3		Case No. WR-2007-0216
4		Rebuttal Testimony of Alan J. DeBoy
5		
6		BACKGROUND
7	Q.	Please state your name.
8	A.	Alan J. DeBoy.
9	Q.	Are you the same Alan J. DeBoy who previously filed Direct Testimony on
10		behalf of Missouri-American Water Company ("Missouri-American")?
11	A.	Yes.
12	Q.	What is the purpose of your rebuttal testimony?
13	A.	I will explain the capacity appropriateness of the Warren County Tank, Warren
14		County Wastewater treatment plant expansion and the Cedar Hill wastewater
15		treatment plant expansion.
16	Q.	Have you reviewed the prefiled testimony of James A. Merciel, Jr.?
17	A.	Yes, I have.
18		Warren County Tank
19	Q.	What does Mr. Merciel recommend in regard to the Warren County Storage
20		Tank?
21	A.	Mr. Merciel recommends that plant in service related to the Warren County Storage
22		Tank be reduced by 70%.

### Q. Why does he propose this adjustment to plant?

- 2 A. Mr. Merciel alleges that the "plant expansions are quite massive in relation to
- 3 existing plant, and that the expansions are mostly intended to serve future
- 4 customers."

1

- 5 Q. When and why was the Warren County Storage Tank constructed?
- 6 A. The Warren County Storage Tank was constructed in 2006 with a capacity of 7 200,000 gallons. The elevated tank was constructed to address system pressure issues and the available storage volume. The water elevation achievable in the 8 previously existing standpipe did not allow the system to be operated so that all 9 customers had a minimum of 20 pounds per square inch (psi) pressure available. The 10 11 new elevated tank increased the water storage elevation so that adequate pressure can 12 be maintained under normal operating conditions. The 32,000 gallon standpipe did 13 not provide an adequate storage volume. Furthermore, a U.S. EPA Administrative Order on Consent, Docket Number CWA-07-2004-0299 included a requirement to 14 15 replace the existing storage structure. Also, testimony in Case No WM-2004-0122, 16 which approved Missouri American's acquisition of the Warren County system, 17 made it clear that replacement of the then existing storage structure was necessary in order to provide safe and adequate service. 18
- 19 Q. How was the capacity of the tank determined?
- 20 A. The 200,000 gallon replacement tank capacity was established using standard
  21 American Water design criteria. Equalization and fire flow is considered in
  22 determining the needed water storage capacity.

- 1 Q. How is the equalization factor derived and what was the factor used in this
  2 case?
- A. The equalization factor is derived by looking at diurnal system demand curves during high demand periods. The concept is to level out the water production rate by storing water during lower demand segments in a 24 hour period and drawing water from storage during higher demand segments during the same 24 hour period. The
- 7 20% equalization factor is typical of small residential systems like Warren County.
- 8 Q. Please explain the capacity calculation that was used in this case.
- In this case, equalization was determined to be 52,000 gallons based on applying a 20% storage factor to the maximum day demand of 262,000 gallons. The fire flow requirement was determined to be 135,000 gallons based on 750 gallons per minute for 3 hours. The sum of these two factors is 187,000 gallons. The standard elevated tank capacity that fits this need is 200,000 gallons.
- Q. Did Mr. Merciel consider fire flow requirements in his assessment of the tank capacity?
- 16 A. He did not. He used average day demand for making his assessment.
- Q. Is it appropriate for fire flows to be considered in determining Warren County
   storage capacity?
- 19 A. Yes. Fire protection is provided to the Warren County customers.
- Q. Is the Warren County Standpipe that existed before the construction of the new elevated tank in service?
- 22 A. No. It was removed from service once the new tank became operational.

2		Warren County water customers?
3	A.	Yes.
4		Warren County Sewer Treatment Facilities
5	Q.	What does Mr. Merciel recommend in regard to the Warren County Sewer
6		Treatment Facilities?
7	A.	Mr. Merciel recommends that the investment in plant in service related to the Warren
8		County sewer treatment facilities be reduced by 60%.
9	Q.	Please describe the Warren County sewer facility construction that is at issue?
10	A.	The Warren County system has traditionally consisted of two treatment sites.
11		MAWC increased capacity at each of the two treatment sites to 80,000 gallons per
12		day (gpd). This was accomplished by constructing a packaged activated sludge,
13		extended aeration plant, equalization tank, supervisory control and data acquisition
14		(SCADA) and UV system.
15	Q.	What is Mr. Merciel's basis for his proposed adjustment?
16	A.	Mr. Merciel indicates his belief that only 40% of the facilities represent capacity that
17		is necessary for existing customers
18	Q.	Do you agree with Mr. Merciel's assessment?
19	A.	No. It is not practical to build wastewater treatment facilities without considering
20		future growth. First, process equipment is manufactured in incremental capacities
21		that would not match up with existing customer loads. Secondly, customers would

Do you believe that the new tank is necessary to meet the existing needs of the

1 **Q.** 

1		pay more it small, incremental plant expansions were completed too frequently.
2		Economies of scale, contractor remobilization and unnecessary repetition of non-
3		construction (design, bidding and construction administration) activities would result
4		in higher costs to the customer. A developer has expressed interest in receiving
5		service and is awaiting an agreement from the Company to expand the collection
6		system. If the Company is provided a certificate of convenience and necessity for
7		this new area, the proposed development would utilize approximately all of the
8		available capacity at the Plant #2 site. This would be about half of the overall
9		expanded treatment capacity.
10	Q.	Do you believe that the sewer plant expansion was necessary to meet the existing
11		needs of the Warren County water customers?
12	A.	Yes.
13	Q.	Would it have been reasonable to construct a smaller expansion?
14	A.	No.
15	Q.	Was this project competitively bid?
16 ·	A.	Yes.
17		Cedar Hill Sand Creek Expansion
• /		Cedar I'm Sand Creek Expansion
18	Q.	What does Mr. Merciel recommend in regard to the Cedar Hill Sand Creek
19		plant expansion?
20	A.	Mr. Merciel recommends that the entire cost of the Sand Creek expansion be
21		removed from plant in service.

- 1 Q. Why does Mr. Merciel make this recommendation?
- 2 A. He believes the plant is "necessary only for future customers."
- 3 Q. Do you agree with Mr. Merciel's recommendation?
- A. No. The Sand Creek Plant was expanded to satisfy a commitment to serve a new development. The Sand Creek Plant is in a position to provide service to this new development. The new development has been cleared and the developer is marketing lots to home builders. Construction of the plant expansion occurred after an agreement with the developer was executed. As mentioned in my testimony above regarding the Warren County Plant expansion, it is appropriate to consider future

growth when building additional wastewater treatment capacity.

How does the Company determine future growth potential that the treatment

- 12 facility will likely need to accommodate?
- 13 A. The Company considered a 10 to 15 year planning horizon when determining the
  14 expanded plant expansion. Historical growth trends and knowledge of potential
  15 growth from discussions with developers and local planning agencies form a basis
  16 for projected future needs. Forecasting future growth is in the best interest of the
  17 customers because it helps manage the overall cost of service.
- 18 Q. Was this project competitively bid?
- 19 A. Yes.

10

11

Q.

- 20 Q. Does this conclude your testimony?
- 21 A. Yes.