Exhibit No.: Issues: C F Witness: W Sponsoring Party: M Type of Exhibit: S Case No.: E Date Testimony Prepared: F

Callaway Plant Life and Fuel Adjustment Clause Warren T. Wood MO PSC Staff Surrebuttal Testimony ER-2007-0002 February 27, 2007

## **MISSOURI PUBLIC SERVICE COMMISSION**

## UTILITY OPERATIONS DIVISION

## SURREBUTTAL TESTIMONY

### OF

## WARREN T. WOOD

### UNION ELECTRIC COMPANY d/b/a AMERENUE

### CASE NO. ER-2007-0002

Jefferson City, Missouri February 2007

### **BEFORE THE PUBLIC SERVICE COMMISSION**

#### OF THE STATE OF MISSOURI

In the Matter of Union Electric Company ) d/b/a AmerenUE for Authority to File ) Tariffs Increasing Rates for Electric ) Service Provided to Customers in the ) Company's Missouri Service Area. )

Case No. ER-2007-0002

#### AFFIDAVIT OF WARREN T. WOOD

STATE OF MISSOURI ) ) ss COUNTY OF COLE )

Warren T. Wood, of lawful age, on his oath states: that he has participated in the preparation of the following Surrebuttal Testimony in question and answer form, consisting of  $\underline{6}$  pages of Surrebuttal Testimony to be presented in the above case, that the answers in the following Surrebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.

Warren T. Wood

Subscribed and sworn to before me this  $\frac{26}{4}$  day of February, 2007.



SUSAN L. SUNDERMEYER My Commission Expires September 21, 2010 Callaway County Commission #06942086

Notary Public

-21-10 My commission expires

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1		SURREBUTTAL TESTIMONY	
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6 7		UNION ELECTRIC COMPANY d/b/a AMERENUE	
8 9		CASE NO. ER-2007-0002	
10 11			
12	Q.	Please state your name and business address.	
13	Α.	Warren T. Wood, P.O. Box 360, Jefferson City, Missouri 65102.	
14	Q.	By whom are you employed and in what capacity?	
15	A.	I am the Director of the Missouri Public Service Commission (Commission)	
16	Staff's Utility Operations Division.		
17	Q.	Do you have any professional licenses?	
18	A.	Yes. I am a registered Professional Engineer in the State of Missouri.	
19	Q.	Are you the same Warren T. Wood who filed direct testimony in this case on	
20	December 15, 2006 and rebuttal testimony in this case on January 31, 2007 and February 5,		
21	2007?		
22	A.	Yes.	
23		<b>Executive Summary</b>	
24	Q.	Would you please give a brief summary of your surrebuttal testimony?	
25	А.	My surrebuttal testimony provides the Commission Staff's (Staff) position on	
26	the following two issues:		
27	1)	Callaway Plant Life: A sixty-year plant life should be implemented in this	
28	case for AmerenUE's Callaway nuclear generating plant. License renewal is now the		

industries' practice, ignoring this practice acts as a disincentive for AmerenUE to
 timely file its license renewal application.

Fuel Adjustment Clause: Staff believes the Commission should not implement a
 fuel adjustment clause (FAC), or an interim energy charge (IEC), at this time for
 AmerenUE. If AmerenUE is however granted a FAC by the Commission, it is Staff's
 position that revenues from off-system sales should flow through the FAC to both
 reduce the FAC rate and its volatility rather than be shared as has been alternatively
 proposed.

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#### **Callaway Plant Life**

Q. Does Staff have any response to testimony about the plant life of AmerenUE's
Callaway nuclear plant found in the rebuttal testimony of other parties' witnesses filed in this
case?

A. Yes. A sixty-year plant life should be used for Callaway in this case. On page 13 14 2, at lines 16 and 17 of Mr. Charles D. Naslund's rebuttal testimony, filed on behalf of 15 AmerenUE on January 31, 2007, he states "[t]here are numerous scenarios that could threaten 16 AmerenUE's ability to extend the license that will not be known until later in Callaway's 17 licensed life." Also, on page 3, at lines 4 through 6 of Mr. Naslund's rebuttal testimony, he 18 states "[n]o studies have been completed to investigate the technical issues or economic issues 19 that would need to be evaluated to make a prudent decision on license extension." Frankly, Staff finds these statements regarding AmerenUE's inability to assess if Callaway is ready for 20 license renewal to be contradictory to what Mr. Naslund said in an interview with KOMU TV 21 22 Channel 8 following the major infrastructure work recently completed at Callaway. In this interview Mr. Naslund states "after the first 20 years of operations, we've rejuvenated the 23

plant and it's basically ready for the next 20 years and the 20 beyond that." (emphasis
 added). The entire newsclip from KOMU TV Channel 8 within which Mr. Naslund makes
 the foregoing statement is attached as Appendix A, and is formatted to be played in a DVD
 player.

Twenty-year license renewals for nuclear power plants started out as an industry trend
several years ago but are now clearly industry practice. In fact, as of December 15, 2006, less
than ten of the 104 nuclear power plants with operating licenses in the U.S. that are eligible
for license renewal have not either sought, or indicated they will seek, license renewal.
Callaway is one of these plants.

Q. Does Staff have any additional concerns regarding the statements made by Mr.
Naslund in his rebuttal testimony?

12 A. Yes. Staff notes that the events Mr. Naslund has listed in his rebuttal 13 testimony relative to license renewal for Callaway could happen within the existing license 14 period. Any requirements AmerenUE has placed on when it can perform the analyses it 15 believes must be performed relative to an application for license renewal are self-imposed. If 16 the plant life of Callaway remains at forty years this allows AmerenUE to determine when it 17 will incur license renewal activity costs and when Callaway plant depreciation rates will 18 change due to a life extension. This acts as an incentive for AmerenUE to defer license 19 renewal activities in order to continue to receive a higher depreciation rate on this significant 20 rate base item. The estimated operating plant life for Callaway should be based on the current 21 operating license (forty years) plus a highly probable twenty-year license renewal (sixty year 22 total life).

1 2

#### **Fuel Adjustment Clause**

Q. Does Staff have any response to the fuel adjustment clause testimony found in
the rebuttal testimony of other parties' witnesses filed in this case?

A. Yes. Some parties have offered alternative FAC proposals involving offsystem sales and the matter of rate volatility has been raised. The Commission should not
allow AmerenUE to implement a FAC or IEC at this time. If AmerenUE is however granted
a FAC by the Commission, it is Staff's position that revenues from off-system sales should
flow through the FAC to reduce both the level of the FAC rate and its volatility rather than be
shared with AmerenUE shareholders.

My surrebuttal testimony, in part, responds to the rebuttal testimony filed by Mr.
Martin J. Lyons, Jr. on behalf of AmerenUE on February 5, 2007. Pages 2 through 4 of Mr.
Lyons' rebuttal testimony summarize why AmerenUE believes it is appropriate that
AmerenUE be granted a FAC.

14 Much of Mr. Lyons' rebuttal testimony addresses general U.S. regulatory policy that 15 Staff recognizes as reasons why Senate Bill 179 was enacted and is now available as a 16 regulatory tool for use by the Commission. In addition to AmerenUE not needing a FAC or 17 IEC in this case, AmerenUE's proposed FAC mechanism does not adequately address rate 18 volatility mitigation, a topic the Commission is well acquainted with through numerous prior 19 cases where rate volatility was a concern for customers. As with those cases, the customers served by AmerenUE are sensitive to rate volatility. On page 3, at lines 9 through 11 of the 20 rebuttal testimony of Donald Johnstone, filed on behalf of Noranda Aluminum on February 5, 21 22 2007, he states "[a] particular Noranda concern is the possibility for sharp or extraordinary 23 rate increases due to operation of the proposed FAC."

One mechanism to reduce the volatility of FAC rate adjustments, if AmerenUE is 1 2 granted a FAC by the Commission, is to require that off-system sales revenues flow through 3 the FAC to reduce both the FAC rate and its volatility rather than be shared with AmerenUE 4 shareholders as AmerenUE has proposed. To the degree that a significant correlation exists 5 between variability in fuel expense and variability in off-system sales revenues, these 6 expenses and revenues would tend to dampen FAC rate adjustments. This correlation is noted 7 in Staff witness Dr. Michael S. Proctor's rebuttal testimony. Dr. Proctor's analysis shows that 8 a significant correlation exists between variability in fuel expense and variability in off-9 system sales revenues. Very simply, lower fuel costs correlate with lower off-system sales 10 revenues and higher fuel costs correlate with higher off-system sales revenues. Thus. 11 increases in fuel costs are mitigated by increases in off-system sales revenues, and decreases 12 in fuel costs correspond with reductions in off-system sales revenues. Therefore, seeking a 13 sharing mechanism for off-system sales, while recognizing increased fuel expenses, would 14 increase the rate volatility of customers under a FAC. Customers would be required to pay 15 higher fuel prices but only receive a portion of the increase in off-system sales. Furthermore, 16 the sharing of off-system sales as proposed by AmerenUE would create many concerns 17 regarding the proper allocation of fuel expense between native load customers and off-system 18 sales.

Q. Is Staff then proposing that off-system sales revenues be passed through the
FAC rather than be shared as AmerenUE in particular has proposed?

A. Yes. As addressed in Dr. Proctor's rebuttal testimony, Staff does not view
AmerenUE's proposed sharing mechanism as an appropriately structured incentive
mechanism.

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- 1 Q. Has the Commission adopted any standards regarding incentive mechanisms or
- 2 performance based programs associated with the rules it adopted to implement the electric
- 3 utility FAC and IEC provisions of RSMo 386.266?
  - A. Yes. Rule 4 CSR 240-20.090(11)(B) states:

Any incentive mechanism or performance based program shall be structured to align the interests of the electric utility's customers and shareholders. The anticipated benefits to the electric utility's customers from the incentive or performance based program shall equal or exceed the anticipated costs of the mechanism or program to the electric utility's customers. For this purpose, the cost of an incentive mechanism or performance based program shall include any increase in expense or reduction in revenue credit that increases rates to customers in any time period above what they would be without the incentive mechanism or performance based program.

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- Q. Does Staff believe this standard has been met by AmerenUE in its proposed
- 16 off-system sales sharing mechanism?
- A. No. I am not aware of any studies or analyses that show that AmerenUE's
  proposed incentive mechanism is structured such that anticipated benefits to the electric
  utility's customers from the incentive mechanism equal or exceed the anticipated costs of the
  mechanism.
- 21 Q. Does this conclude your surrebuttal testimony?
- A. Yes, it does.

# Appendix A

## Is Too Large to File

# In EFIS,

# So It is being supplied to the

## **Commission and the Parties as a DVD**

To Be Played in a DVD Player.