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# MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

REBUTTAL TESTIMONY

**OF** 

**DAVID MURRAY** 

MISSOURI-AMERICAN WATER COMPANY

**CASE NO. WR-2007-0216** 

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Jefferson City, Missouri July 2007

\*\* Denotes Highly Confidential Information \*\*

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#### REBUTTAL TESTIMONY 2 OF 3 DAVID MURRAY 4 MISSOURI-AMERICAN WATER COMPANY 5 CASE NO. WR-2007-0216 6 Q. Please state your name. 7 Α. My name is David Murray. 8 Q. Are you the same David Murray who filed direct testimony in this proceeding 9 for the Staff of the Missouri Public Service Commission (Staff)? 10 A. Yes, I am. 11 Q. In your direct testimony, did you recommend a fair and reasonable rate of 12 return for the Missouri jurisdictional water utility rate base for Missouri-American Water 13 Company (MAWC)? 14 A. Yes, I did. 15 What is the purpose of your rebuttal testimony? O. 16 A. The purpose of my rebuttal testimony is to respond to the direct testimony of Pauline M. Ahern and Michael Gorman. Ms. Ahern sponsored rate-of-return (ROR) 17 18 testimony on behalf of MAWC. Mr. Gorman sponsored ROR testimony on behalf of 19 Missouri Industrial Energy Consumers (MIEC). The Office of the Public Counsel did not 20 sponsor ROR testimony in this case. I will address the issues of appropriate capital structure, 21 embedded cost of long-term debt, embedded cost of preferred stock, cost of short-term debt 22 and the cost of common equity to be applied to MAWC for ratemaking purposes in this 23 proceeding.

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#### **EXECUTIVE SUMMARY**

- Q. Please provide an executive summary of your rebuttal testimony.
- A. Ms. Ahern and Mr. Gorman's proposed use of MAWC's capital structure for ratemaking purposes in this case is inappropriate. It does not reflect the reality of how MAWC is, and will be, financed. MAWC does not have a stand-alone credit rating, has centralized most of its financing functions through its affiliate, American Water Capital Corporation (AWCC), can receive equity infusions through debt raised at American Water, and the debt provided by AWCC is supported by American Water's creditworthiness. Because American Water is predominately a regulated water utility, it is appropriate to use the parent company's capital structure in this case because it is consistent with the way in which American Water believes its regulated water utility operations should be capitalized.

I will provide support for a lower cost of capital estimate for American Water's regulated water utility operations from analyses done by third-parties which were hired by American Water for purposes other than a rate case. These analyses provide support for a ROR that is lower than MIEC witness Gorman's recommendation.

I will also address a few areas about each witnesses' specific cost of common equity methodologies. Ms. Ahern suggests that a small size risk premium adjustment needs to be made to her final results. I will provide support from a third party used by American Water for valuation purposes that did not believe a small size adjustment should be made because of the regulated nature of American Water's water operations.

Ms. Ahern discusses what she considers to be short-comings of the DCF model because of current high market-to-book ratios as it relates to the ratemaking process which applies the authorized return to book value rate base. I will discuss the strength of the DCF model, which is that it captures investors' knowledge and expectations about the

fundamentals of an industry in general and a company in specific. Because investors know that the authorized ROR is applied to rate base, the stock price will reflect this fact and no further adjustment is needed.

Ms. Ahern and Mr. Gorman use projected yields to estimate the cost of common equity using the risk premium method and CAPM. This is inappropriate for much the same reason that using projected stock prices in the DCF would be inappropriate. The current yields reflected in bond prices reflect investors' expectations of the future. I do not believe it is appropriate to substitute projected interest rates for the interest rates currently required by investors.

Ms. Ahern and Mr. Gorman use historical earned returns to develop their equity risk premiums. While I also use historical earned returns to develop my equity risk premium for my CAPM, I only used my CAPM as a test of reasonableness. I believe if one is using the CAPM to help develop his/her recommended return, then one must recognize that these historical returns may be overstated because of unexpected high earned returns for the period 1951 through 2000.

Ms. Ahern's and Mr. Gorman's use of arithmetic averages rather than geometric averages to measure historical equity risk premiums causes higher estimated costs of common equity for both their risk premium analysis and CAPM analysis. I will explain and provide academic support as to why it is more appropriate to use geometric averages when evaluating long-term asset classes, such as utility stocks.

I will also discuss Mr. Gorman's use of average authorized returns to develop his risk premium estimate. While this approach may be intuitively appealing to the Commission given its interest in other states' authorized returns, I do not believe it should be represented

as a cost of common equity model because there are many considerations that a Commission may make when authorizing a return on common equity (ROE) and some of these may not be cost-of-capital based.

# COST OF COMMON EQUITY, CAPITAL STRUCTURE, EMBEDDED COST OF LONG-TERM DEBT, EMBEDDED COST OF PREFERRED STOCK AND AVERAGE COST OF SHORT-TERM DEBT

- Q. Did you update your capital structure, embedded cost of debt and average cost of short-term debt for the update period, December 31, 2006?
- A. No. At the time of writing this rebuttal testimony, MAWC still has not been able to provide American Water's financial statements as of December 31, 2006. Although MAWC has provided embedded cost of long-term debt and preferred stock information as of December 31, 2006, it is not appropriate to use these costs until they can be matched with their corresponding balances as of December 31, 2006.
- Q. Is there agreement between Staff, MAWC and MIEC on the embedded cost of preferred stock, the embedded cost of long-term debt and the average cost of short-term debt?
- A. No. MAWC and MIEC used MAWC's capital structure, which consists of allocated debt and parent company equity infusions, whereas I utilized American Water's consolidated capital structure. Because I utilized a consolidated capital structure, I also matched the corresponding consolidated embedded cost of long-term debt (based on debt issued by American Water, American Water Capital Corporation and MAWC), embedded cost of preferred stock (based on preferred stock issued by American Water and MAWC) and average cost of short-term debt for the consolidated entity to this capital structure. MAWC and MIEC's determinations of the embedded cost of long-term debt and embedded cost of

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preferred stock are based on the costs of issuances associated with MAWC. Therefore, the costs used by MAWC and MIEC do not match those calculated by Staff.

- Q. Is there an agreement between Staff, MAWC and MIEC on capital structure and cost of common equity for MAWC?
- A. No. Mr. Gorman and Ms. Ahern used MAWC's capital structure rather than American Water's capital structure.

Mr. Gorman recommends a cost of common equity of 9.70 percent whereas Staff recommends a cost of common equity of 8.60 to 9.60 percent. Ms. Ahern recommends a cost of common equity of 11.30 percent.

### MS. AHERN'S AND MR. GORMAN'S RECOMMENDED CAPITAL STRUCTURE FOR MAWC AND WEIGHTED AVERAGE COST OF CAPITAL ESTIMATES

- Q. Please summarize Ms. Ahern's and Mr. Gorman's capital structure recommendations for MAWC.
- A. Ms. Ahern and Mr. Gorman recommend the use of MAWC's capital structure. Ms. Ahern and Mr. Gorman use MAWC's estimated capital structure for the first year rates will be in effect. This capital structure was estimated by Company witness James M. Jenkins and is shown on Schedule JMJ-1 attached to his Direct Testimony. This capital structure consists of 46.91 percent common equity, 0.42 percent preferred stock and 52.67 percent long-term debt.
- Q. Why is it inappropriate to use MAWC's capital structure for ratemaking purposes in this case?
- A. MAWC no longer issues all of its own debt. This change occurred when American Water created its financing subsidiary American Water Capital

Corporation (AWCC). Although there are internal loan documents between MAWC and AWCC, AWCC is the entity that is actually issuing the debt on a consolidated basis for all of the subsidiaries of American Water. Additionally, AWCC is acting as the corporate treasury for American Water, in that it also aggregates all of the cash receipts and disbursement functions for its subsidiaries.

- Q. Please describe MAWC's financing arrangement with AWCC.
- A. As stated in Paragraph 13 of Missouri-American's Application filed in Case No. WF-2002-1096:

Applicant [MAWC] proposes to implement some or all of the long-term debt portion of its financing program primarily through an affiliate, American Water Capital Corp. ("AWCC"). AWCC is a wholly-owned subsidiary of American Water Works Company, Inc., ("AWW") established for the purpose of providing financial services to AWW and its water and wastewater utility subsidiaries (including Applicant) by pooling the financing requirements of such companies (the "Participants"), thereby creating larger and more cost efficient debt issues at more attractive interest rates and lower transaction costs than would otherwise be available.

The Application goes on further to state in Paragraph 14:

In the past, Applicant, and its constituent predecessors in interest, provided for debt financing needs primarily through short-term bank borrowings and the sale by private placement of long-term bonds issued pursuant to mortgages on plant and property in this State including the Indenture of Mortgage and, when available, tax exempt bond issues. Changes in financial markets and federal securities regulation have made the public securities market an attractive alternative to the traditional, secured privately placed bonds and bank borrowings upon which Applicant has traditionally relied. However, borrowers can derive the benefits of the public market only if the amounts they borrow are large enough, and their credit rating high enough, to meet that market's significant entry level requirements. Standing alone, Applicant does not have the borrowing requirements large enough to finance in the public markets. However, by financing through AWCC, Applicant and its sister companies in other states have sufficient borrowing power to finance in the public market and thereby obtain the advantageous terms available therein.

Paragraph 15. goes on further to state:

 Generally, each year the Participants provide AWCC with an estimate of the borrowing requirements which they propose to finance through AWCC for the coming year and for one (1) to three (3) years in advance. On the basis of this information, AWCC arranges borrowing commitments and programs to provide the funds necessary to meet these requirements. All long-term debt incurred by AWCC and the corresponding long-term indebtedness of each Participant will be match-funded. That is to say, AWCC borrows long term funds only to

Q. Do you have any evidence that indicates that the utilization of AWCC for the debt financing of its subsidiaries is a consolidation of financing needs for American Water and its subsidiaries?

meet specific borrowing needs of one or more participants.

A. Yes. In MAWC's last rate case, Case No. WR-2003-0500, Staff (Ronald L. Bible and David Murray) conducted a transcribed telephone interview on September 10, 2003 with MAWC (James M. Jenkins and Edward Grubb) and American Water (Paul G. Foran and Joseph Hartnett, Jr.) personnel. The following question and answer occurred between Ron Bible and Joseph Hartnett, Jr. (p. 16, ll. 3-21):

#### Mr. Bible:

Q. This is Ron Bible. Just to try to summarize in my mind, basically the way I understand it, and you can tell me if I'm wrong, you formed American Water Capital Corp. to basically -- your operating entities were individually going to the capital markets at least to issue debt in the past and you formed American Water Capital Corporation to basically consolidate all of those, pull them together and get maybe a better interest rate, better cost and stuff like that. And going forward, that's how you intend to do your public financings with the exception of going through, like, a state program like the EIERA is that basically correct?

#### Mr. Hartnett:

A. That's, correct, American Water Capital Corp. will continue to be the source of capital, debt capital for its participants to regulate[d] utilities and the parent.

Q. How does Standard & Poor's (S&P) evaluate the creditworthiness of American Water and its subsidiaries?

A. S&P does not provide credit ratings for American Water's individual subsidiaries as it does for some other Missouri utilities, such as AmerenUE and Kansas City Power and Light. The credit analysis performed by S&P is based on the consolidated credit risk profile of American Water, which is primarily based on its regulated subsidiaries, but does include some non-regulated operations. Consequently, the cost of capital provided to MAWC is driven by the consolidated operations of American Water. As long as the risk associated with the consolidated operations is consistent with MAWC's risk, then it is appropriate to not only use the consolidated capital structure, but also the cost of capital associated with this capital structure for ratemaking purposes.

- Q. Does the consolidation of financing needs through AWCC make MAWC's capital structure inappropriate for purposes of arriving at a recommended ROR?
- A. Yes, because AWCC is more or less acting like the treasury for American Water, the inflows and outflows of funds at AWCC become commingled with those funds that are being used for all sorts of purposes at American Water and its subsidiaries. For example, Staff discovered during its interview in MAWC's last rate case that of \$1.2 billion of debt issued on November 6, 2001, American Water borrowed \$450 million for equity infusions into certain subsidiaries (p. 36, ll. 8-15). If American Water's subsidiaries had truly independent capital structures, then the debt incurred for this acquisition would have been carried at the subsidiary level. By carrying some of this debt at the parent company level rather than at the subsidiaries, American Water is able to produce subsidiary capital structures that are more heavily weighted in equity, which would not be the case otherwise. Because

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American Water's capital structure directly affects the cost of capital that is available to its subsidiaries, it is unlikely that American Water would manage this capital structure in an imprudent manner, whether it is with too much leverage or not enough. Consequently, the use of the consolidated capital structure for ratemaking purposes is most likely to produce a ROR that is consistent with the cost of capital available to MAWC.

- Q. Considering the fact that your proposed capital structure contains 28.18 percent common equity versus MAWC witness Jim Jenkins' proposed capital structure, which includes 46.91 percent common equity, do you still think it is appropriate to use American Water's capital structure?
- A. Yes, because this is a more accurate reflection of how American Water and its subsidiaries are financed. If one were to use MAWC's capital structure, which contains equity infusions from the parent company and debt allocations from AWCC, then the analyst would be utilizing a capital structure that doesn't truly reflect how American Water's subsidiaries are financed. If American Water believed that its capital structure was not prudent because it wasn't consistent with how its subsidiaries were financed, then one would believe that American Water would have been financed with more common equity.
- Q. What is the primary reason for American Water's capital structure having less common equity than MAWC?
- A. Although I can't provide a complete explanation as to why American Water has less common equity on a consolidated basis compared to MAWC because I am not sure how much common equity is held at American Water's other subsidiaries, it appears that the main reason for the difference is the \$1.75 billion of preferred stock issued by American Water as part of the acquisition by RWE.

- Q. If you add the preferred stock ratio to the common equity ratio in your capital structure recommendation, what is the total equity ratio in your capital structure recommendation?
  - A. 47.36 percent (28.18 percent plus 19.18 percent).
  - Q. Isn't this similar to the common equity ratio proposed by MAWC in this case?
  - A. Yes.
- Q. Is preferred stock given the same amount of equity treatment by credit rating agencies as common equity?
- A. No. According to S&P's Corporate Ratings Criteria, perpetual preferred stock is typically assigned an equity value in the 40 to 60 percent range. If 50 percent equity treatment is provided to American Water's preferred stock, then American Water's equity ratio would be approximately 38 percent, which is fairly similar to American Water's average year-ended common equity ratio of 37.36 percent for the period 1997 through 2002. This average common equity ratio is based on the exclusion of short-term debt from the capital structure. If I exclude short-term debt from American Water's June 30, 2006, capital structure, the equity ratio would be 40.31 percent when assigning American Water's preferred stock a 50 percent equity treatment value.
- Q. If it appears that American Water's capital structure with the preferred stock included would not be considered more leveraged than American Water's capital structure if it had 10 percent more common equity rather than 20 percent preferred stock, why is capital structure such an important issue in this case?
- A. Because the preferred stock carries a cost that I believe is consistent with the current lower cost-of-capital environment. Although this preferred stock was issued during

the first half of 2003, I believe the cost of capital was somewhat consistent at that time with the current cost-of-capital levels. Consequently, because the cost of preferred stock is more tangible than that of common equity, it is much more difficult to argue that this cost needs to be higher in order to recover the cost of this capital. Because estimating the cost of common equity is not as tangible as debt and preferred capital costs, this tends to be the capital component in which companies can boost their revenue requirement by asking for a higher cost of equity than that which is implied by utility companies' stock prices.

Q. Please explain further.

A. If I had recommended a cost of common equity in the 7 to 8 percent range using MAWC's capital structure, then my overall ROR would have been much lower than MAWC's requested ROR in this proceeding. Consequently, while the focus in a capital structure discussion may be whether it is appropriate to include certain capital components in the capital structure, one must not lose sight of the fact that it is the overall ROR that drives the amount of revenue needed to service the various capital components in the capital structure. If RWE only requires a 5.90 percent return for its investment in American Water's preferred stock, then one would expect that its required ROE will not be much higher, especially considering that many investors view utility common stock investments as quasi debt investments, let alone quasi preferred stock investments.

Q. Are you aware of any evidence that would support a lower overall ROR regardless of the capital components used in the capital structure?

A.	Yes.	In respons	se to	Staff	Data	Request	No.	100.1,	MAWC	provided	certain
valuation	analyses	performed	by *	**					<del></del>		



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Q. Are there reasons other than American Water's consolidation of financing
procurement that provide support for the use of American Water's consolidated capital
structure rather than MAWC's capital structure to determine a fair and reasonable ROR?
A. Yes. As discovered by Staff in MAWC's last rate case, Case
No. WR-2003-0500, American Water had used debt at the holding company level to make
equity infusions at the subsidiary level. This situation is often characterized as double
leverage because the consolidated company not only carries debt at the subsidiary level, but it
also carries debt at the holding company level to provide "equity" to the subsidiaries.
Because the revenue requirement may be higher because of a higher amount of common



equity in the capital structure caused by the use of double leverage, it is important for

regulators to address this situation when determining an appropriate revenue requirement.

1	Because the consolidated capital structure is that which is evaluated by investors when					
2	providing American Water with debt and equity capital, I believe this capital structure is the					
3	most appropriate for ratemaking purposes in this case.					
4	Q. Please provide the relevant information from the last rate case which you relied					
5	upon to support your claim that American Water employs double leverage.					
6	A. The following exchange occurred in the September 10, 2003, interview					
7	conducted by Staff in MAWC's last rate case (p. 35, l. 11 - p. 36, l. 15):					
8	Mr. Murray:					
9 10 11 12 13	Q. Why wouldn't you if your six subsidiaries, why wouldn't you have the debt put through to them in order to make the acquisition, if American Water owns those subsidiaries, then what's what does it matter whether or not American Water has the 450 million and the subsidiaries have the rest or American Water had all of it or the subsidiaries had all of it?					
15	Mr. Hartnett:					
16 17 18 19 20 21 22	A. The subsidiaries will look to Capital Corp. for their debt source of capital and will look to American Water Works Company for any equity needs they may have. So American Water Works Company has to look for its own source of capital, whether it be internally generated capital or external capital. So the subsidiaries could not necessarily carry all the debt in some of those states to enable that purchase of that — of those water assets in those states.					
24	Mr. Murray:					
25 26 27	Q. So some of that 450 million that's held in American Water may be used as an equity infusion for the acquisition of Citizens?					
28	Mr. Hartnett:					
29 30 31	A. Yes, that's true. American water uses whatever source it can for capital, whether it's borrowing or accessing the equity markets.					

- Q. Is this type of financing scenario something that had occurred more often with water utilities rather than electric and gas utilities?
- A. Yes. At least as far as electric and gas utility companies that were subject to the Public Utility Holding Company Act (PUHCA) were concerned. According to Roger A. Morin's book, *Regulatory Finance: Utilities' Cost of Capital*, 1994, PUHCA had limited the amount of borrowing that companies subject to PUHCA could undertake. However, with the repeal of PUHCA, this situation may change.
- Q. What other reasons do you believe support the use of American Water's consolidated capital structure rather than MAWC's capital structure?
- A. American Water's operations are largely confined to regulated water utility operations. American Water's 2005 audited financial statements indicate that non-utility net property plant and equipment only make up 1.18 percent of total net property, plant and equipment. Additionally, it appears that S&P is giving the most weight to American Water's regulated utility operations when assigning it a business risk profile of "2". If S&P believed that American Water had a significant amount of non-regulated operations, then it would most likely assign American Water a higher business risk profile.
- Q. Even if American Water had significant non-regulated operations, what would most likely be the impact on the capital structure to offset the higher business risk that is usually associated with non-regulated operations?
- A. It would require American Water to carry more equity on a consolidated basis in order to maintain its credit rating as opposed to if American Water's operations were strictly confined to regulated water utility operations. If American Water has higher-risk, non-regulated business ventures, then commonly understood financial theory dictates the need

for more common equity in order to maintain a certain credit rating versus a company that does not have higher-risk, non-regulated business ventures. Therefore, utilizing American Water's consolidated capital structure for ratemaking purposes in this case is appropriate because even though American Water's non-regulated operations are limited, the inclusion of these non-regulated operations would require American Water to maintain a higher level of common equity than if American Water's operations were confined to regulated water utility operations.

- Q. Does Ms. Ahern agree with you that the existence of non-regulated operations increases the business risk of a regulated utility, and therefore, would require additional common equity to lower the financial risk to offset the increased business risk?
- A. No. On page 15, lines 6 through 8 of her Direct Testimony, Ms. Ahern states the following:

Utilities formally were considered to have much less business risk vis-à-vis unregulated enterprises, and, as a result a larger percentage of debt capital was acceptable to investors.

This is completely inconsistent with most risk analyses I have reviewed in which the risks of non-regulated operations are compared with the risk of regulated utility operations. Although Ms. Ahern appears to be making a generalized statement in her testimony, it is the risks specific to MAWC's regulated water utility operations that are important in this case. In a May 31, 2006, S&P research report on American Water, S&P made the following statement:

American Water's stand-alone credit quality is supported by its '2' (excellent) business risk profile. (Utility business risk profiles are categorized from '1' (excellent) to '10' (vulnerable)). The company's business risk profile benefits from geographic and regulatory diversity, a large customer base that is mostly residential and commercial, and a generally supportive regulatory environment. These strengths are slightly offset by the somewhat increased

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## wastewater operations. (emphasis added)

risk from American Water's nonregulated water and

Consequently, at least in the case of American Water, an investor publication does not agree with the statement made by Ms. Ahern.

#### MS. AHERN'S RECOMMENDED COST OF COMMON EOUITY FOR MAWC

- Q. Please summarize Ms. Ahern's recommended cost of common equity for MAWC.
- Ms. Ahern utilized the Discounted Cash Flow (DCF) model, the Capital Asset Α. Pricing Model (CAPM), the Risk Premium Model (RPM), and the Comparable Earnings Model (CEM) to estimate the cost of common equity for MAWC. Ms. Ahern applied the DCF, CAPM and RPM to two proxy groups. Ms. Ahern applied the CEM to two proxy groups of non-price regulated companies. Ms. Ahern selected each non-price regulated proxy group with the intent of making these groups comparable to her utility proxy groups. Ms. Ahern summarizes her results on pages 4 through 6 of her Direct Testimony. The results range from a low of 10.3 percent utilizing the DCF model to a high of 14.0 percent using the CEM. After reviewing these results and making a business risk adjustment, Ms. Ahern arrived at a range of recommended cost of common equity of 11.025 percent to 11.575 percent.
- Q. On page 11, line 30 through page 14, line 23, of her Direct Testimony, Ms. Ahern explains why she believes a small size risk adjustment needs to be made to her initial proxy group cost of common equity. What has been Staff's position in the past regarding the need for an adjustment to the cost of common equity to consider a utility company's smaller size relative to the proxy group?

1	A. Staff has consistently recommended to the Commission that it reject any
2	adjustments to the cost of common equity because of a utility company's smaller size. Staff
3	has maintained that the study's cited by company ROR witnesses were not based on an
4	analysis of the regulated utility industry, but on all of the stocks in the New York Stock
5	Exchange, the American Stock Exchange and the Nasdaq National Market.
6	Q. Are you aware of any information from valuation studies done on American
7	Water that support the Staff's longstanding position?
8	A. Yes. **
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Q. On page 22, line 14 through page 26, line 18 of her Direct Testimony, Ms. Ahern explains why she believes it is better to rely on more than one cost of common equity model to estimate the cost of common equity. She also implies that it is improper to give primary reliance to the DCF model. How do you respond?

A. I believe it is important to consider other available financial information to test the reasonableness of a recommendation regardless of the model or models used. I believe one can do this by evaluating expected returns in the market and comparing this to the results obtained from performing a cost of common equity analysis. For example, in my Direct Testimony, I compared my recommendation to American Water's expected pension returns and found that my recommended cost of common equity relying primarily on the DCF model was quite reasonable.

Also, it is important to note that a proper DCF analysis will take into account the average of all discount rates (whether determined by the CAPM or some other model) investors have used to determine a fair price for the stock. Therefore, a proper application of the DCF indirectly incorporates investors' use of all models for discount rate estimation.

- Q. Beginning on page 26, line 23 through page 33, line 3 of her Direct Testimony, Ms. Ahern explains why she believes an unadjusted DCF cost of common equity estimate would understate the cost of common equity when market-to-book ratios are above one because the cost of common equity is applied to book value rate base. Do you agree that the DCF needs to be adjusted to consider this?
- A. No. Investors are completely aware that the ROE is applied to book value rate base to determine the revenue requirement for a given utility. Therefore, a proper application of the DCF model already contemplates this fact because the price of the utility's common

stock will capture any increased required return investors perceive that they need based on their knowledge of the ratemaking process. Consequently, Staff's unadjusted DCF cost of common equity estimate already considers investors' perceptions of the regulatory process and should be used for purposes of setting rates for MAWC.

- Q. Do you have any concerns with Ms. Ahern's analysis using the Risk Premium Model (RPM)?
- A. Yes. I believe it is more appropriate to use a recent average yield on utility bonds with a credit rating of "A" as the starting point in her risk premium analysis because there have been many predictions of increases in long-term interest rates by economists in the recent past that haven't come to fruition. However, because interest rates have increased recently, Ms. Ahern's use of a 6.3 percent bond yield is not extremely overstated when comparing it to the 5.97 average "A" rated public utility bond yield for April 2007. I believe current yields should also be used in the CAPM. Because investors can easily observe current bond yields and apply their current required equity risk premiums to these yields, using current yields allows for a more reliable measure of the current cost of common equity. While it is possible that long-term interest rates may increase in the future, it is also possible that they will decrease. If MAWC's cost of capital should increase dramatically because of an increase in long-term interest rates, then it can file a rate case and have all of its revenues, expenses, and rate base data reviewed at that time.
- Q. Why is it logical to use current yields when estimating the cost of common equity using the RPM or the CAPM?
- A. It is logical to use current yields for the same reason it is logical to use current stock prices in the DCF model. As with current stock prices, current yields reflect investors'

required rates of return for future uncertainties. If I require a yield of 6 percent on my investment in a bond today, I have done so based on my assessment of not only company-specific factors, such as credit risk, but also understanding the possibility of interest rate increases and decreases in the future. In applying the DCF model, it would not be appropriate to use some future estimate of what the stock price may be a year or so into the future to determine the current cost of common equity. Consequently, it is most appropriate to use current yields for RPM and CAPM analyses.

- Q. Do you have any concerns with Ms. Ahern's risk premium estimate using historical data?
- A. Yes. I do not agree with Ms. Ahern's position that arithmetic means should be used when estimating the risk premium going forward. For the most part, it is assumed that investors in utility stocks are buying for the long-term. Investors are not buying and selling shares every year. Consequently, the investor should not be assumed to be realizing any of the gains and losses that occur year-to-year.
- Q. Please provide a simple example to illustrate why you don't believe investors use arithmetic means when determining the amount of risk premium they will require on a given stock or a portfolio of stocks.
- A. Suppose that an investor makes a \$1 stock investment over a three-year period. If an investor pays \$1 for a stock in year 1 and in year 2 the stock increases to \$1.50, then the investor would have a 50 percent growth rate. In year three, the price of the stock decreases by 50 percent to \$.75. If an investor performed a simple arithmetic average of these two returns, then he would think that he received 0 percent [(50 percent + -50 percent)/2] growth in his investment over the three-year period. However, in reality the investor actually had a

25 percent decline in his investment over this three-year period. This is why using the arithmetic mean to measure risk premiums is questionable.

- Q. You have given an intuitive reason as to why you believe that geometric means are more realistic in measuring equity risk premiums, but Ms. Ahern cited Ibbotson Associates to support her claim that the arithmetic average should be used. Do you have any academic support for your use of the geometric mean?
- A. Yes. The first is *Investment Analysis & Portfolio Management*, seventh edition, 2003, written by Frank K. Reilly and Keith C. Brown. Reilly and Brown stated the following:

The geometric mean is appropriate for long-run asset class comparisons, whereas the arithmetic mean is what you would use to estimate the premium for a given year (e.g. the *expected* performance next year).

The second textbook is *INVESTMENT VALUATION: Tools and Techniques for Determining the Value of Any Asset*, 1996, written by Aswath Damodaran. Dr. Damodaran stated the following in his textbook:

The geometric mean generally yields lower premium estimates than the arithmetic mean. In the context of valuation, where cash flows over a long time horizon are discounted back to the present, the geometric mean provides a better estimate of the risk premium. Thus, the premium of 5.50% (the geometric mean of the premium over Treasury bonds) is used throughout this book for calculating expected returns.

The third textbook is *Analysis of Equity Investments: Valuation*, 2002, written by John D. Stowe, Thomas R. Robinson, Jerald E. Pinto and Dennis W. McLeavey. The text states the following:

In taking a historical approach, we face a choice between using arithmetic mean return (typically, the average of one-year rates of return) and using the geometric mean return (the compound rate of growth of the index over the study period). The arithmetic mean

more accurately measures average one-period returns; the geometric mean more accurately measures multiperiod growth. The dilemma is that the CAPM (as well as the APT) is a single-period model, suggesting the use of the arithmetic mean; but common stock investment often has a long time horizon, and valuation involves discounting cash flows over many periods, suggesting the use of geometric mean...

...Although the debate is inconclusive, this book uses geometric means, not only for the previously given reasons but also because geometric means produce estimates of the equity risk premium that are more consistent with the predictions of economic theory.

The above-mentioned textbooks were used in the Chartered Financial Analyst (CFA) Program sponsored by the CFA Institute. Many individuals that are pursuing their CFA designation may either work in the investment field or intend to work in the investment field. If these individuals employ a risk premium estimate as used in these textbooks, their valuation analysis will be based in part on historical geometric average risk premiums.

- Q. Do you have concerns with Ms. Ahern's CAPM analysis?
- A. Yes. My concerns about her CAPM analysis are much the same as my concerns about her risk premium analysis because of her use of arithmetic averages. Therefore, I will not go into the detail that I did in my discussion about her risk premium analysis.
- Q. What concerns about her CAPM analysis are different than that of her risk premium analysis?
- A. Ms. Ahern chose to use only the income return on long-term U.S. Government Securities when calculating an historical earned risk premium difference between equities and risk-free securities. However, an investor will receive only the income return if he holds the bond until maturity. Otherwise investors will receive a total return, which is based on changes in the price of the bond and reinvestment returns. Therefore, if one is going to use

earned return spreads to estimate forward-looking risk premiums, it is appropriate to measure the market risk premium by comparing total returns on stocks to total returns on risk-free treasuries because this is what investors will expect to receive.

- Q. Ms. Ahern uses a form of the CAPM characterized as the Empirical Capital Asset Pricing Model (ECAPM). Is the use of the ECAPM widely discussed in financial texts?
- A. Not to my knowledge. For example, the textbook by Aswath Damodaran, INVESTMENT VALUATION: Tools and Techniques for Determining the Value of Any Asset, 1996, does not recommend an adjustment to beta for the CAPM. This textbook follows the traditional execution of the CAPM throughout the text.
- Q. Does the Comparable Earnings Model (CEM) analysis performed by Ms. Ahern necessarily reflect the cost of common equity capital to the companies in her study?
- A. No. The use of the CEM is an analysis of past actual returns or future expected ROE. In the case of Ms. Ahern's analysis, she uses both past and expected returns. First, there is an inherent problem with using expected returns on common equity from Value Line because while investors use Value Line to evaluate their investment opportunities, Value Line's predictions may not be consistent with that of investors. Second, past and expected returns are not necessarily synonymous with the cost of common equity; i.e., required ROE.

If the allowed returns are set based on past and expected returns, then it is possible that these returns will remain above the cost of capital. This results in providing support for current market valuation levels rather than setting the ROE equivalent or close to the cost of common equity. If a company is earning more than its cost of capital, then the company is recovering more than its cost of service. The intent of ROR/rate base regulation is to allow

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the utility to recover its cost of service. While reviewing what other companies may be earning or expected to earn may be informative in testing the reasonableness of a witness's DCF results, it should not be relied upon for a cost of common equity recommendation because of the above explanation.

- Q. Have any other commissions rejected the CEM for basically the same reason that you cited above?
- A. Yes. In a case involving AmerenUE, Docket Nos. 02-0798, 03-0008 and 03-0009, the Illinois Commerce Commission stated the following:

Staff objects to Ameren's comparable earnings analysis the comparable because Staff believes earnings methodology is based on the erroneous assumption that earned returns on book equity are acceptable substitutes for investor-required returns. Staff claims there is no basis for this implication, since investor-required returns are only loosely related to accounting returns; they are not interchangeable. Staff asserts that the return on book value of common equity is unaffected by changes in the investorrequired rate of return. Staff claims that in some circumstances investors could bid up the price of a stock, thereby reducing the implied required rate of return, but the anticipated return on book equity would not change.

As Staff notes, the Commission has consistently and repeatedly rejected the comparable earnings methodology. In the Commission's view, Ameren has provided no new argument in favor of this flawed methodology. Stated simply, the Commission does not believe it is appropriate to estimate CIPS' and UE's forward looking cost of common equity by looking to historical earned returns on common equity earned by competitive industrial firms of similar risk. The constantly changing economic environment alone, which is well documented in the record, prevents the Commission from relying on historical earned returns to establish a forward looking return on common equity.

As stated above, the objective of this proceeding is to establish a net original cost rate base and provide common equity investors the opportunity to earn the market required

rate of return on the proportion of net original cost rate base financed by common equity investors. The comparable earnings test proposed by Ameren is inconsistent with this object[ive] and is rejected.

- Q. Is there any other logical reason to dismiss the estimated cost of common equity using the CEM?
- A. Yes. A review of page 2 of Ms. Ahern's Schedule PMA-1 attached to her direct testimony shows that she averaged lines 1 through 4 to arrive at her estimated cost of common equity of 10.95 for her proxy group of six AUS Utility Reports water companies and 11.50 percent for her proxy group of four Value Line water companies. Ms. Ahern's CEM is the only model that shows an estimated cost of common equity that is not in the 10 percent range. Because of the large difference between this model compared to the other three models, she should have dismissed the results rather than giving them 25 percent weight.

#### MR. GORMAN'S RECOMMENDED COST OF COMMON EQUITY FOR MAWC

- Q. Please summarize Mr. Gorman's recommended cost of common equity for MAWC.
- A. Mr. Gorman recommends a return on common equity of 9.70 percent and an overall ROR of 7.77 percent for MAWC based on the subsidiary capital structure of MAWC. Mr. Gorman's recommended cost of common equity is based on a range of cost of common equity estimates of 9.20 percent based on his constant growth and two-stage DCF analyses and 10.10 percent based on an average of his risk premium and CAPM analyses. Mr. Gorman's recommended cost of common equity of 9.70 percent is approximately the midpoint of this range.

- Q. Mr. Gorman's recommended cost of common equity is higher than your recommended cost of common equity by 60 basis points. What is your understanding for the main differences in your recommendations?
- A. It appears that the main reason for the difference is his reliance on the results he achieves using the risk premium and CAPM models. Therefore, I will concentrate on his analyses using these two models to show why I believe he arrives at higher cost of common equity results using these two models.
- Q. Mr. Gorman's estimates a cost of common equity of 9.6 percent to 10.1 percent using a "bond-yield plus risk premium" model. Are Mr. Gorman's estimates consistent with some basic rules of thumb when adding a general risk premium to American Water's current cost of debt?
- A. No. AWCC recently issued \$237,700,000 of 15-year debt on December 31, 2006, which carries a coupon of 5.77 percent. Because this is the most recent longer-term maturity debt issuance, I believe this provides a good proxy of American Water's current cost of debt; i.e. current yield-to-maturity. According to the textbook *Analysis of Equity Investments: Valuation* (2002) by John D. Stowe, Thomas R. Robinson, Jerald E. Pinto and Dennis W. McLeavey, a typical risk premium added to the yield-to-maturity (YTM) of a company's long-term debt is in the 3 to 4 percent range. It is important to note that the YTM is based on a company's current cost of debt, not an historical cost of debt. This is why I am using the coupon on recent debt issued by AWCC rather than historical debt issuances. Because utility stocks behave much like bonds, I wouldn't add more than a 3 percent risk premium to arrive at a rough estimate of the cost of common equity. This would result in an 8.77 percent cost of common equity for MAWC using the bond-yield plus risk premium

approach. A more general approach would be to add this risk premium to the recent average "A" rated public utility bond yield, which was 5.97 percent as of May 2007. This results in an estimated cost of common equity of 8.97 percent.

- Q. How did Mr. Gorman approach estimating the equity risk premium?
- A. Mr. Gorman analyzed the differences between average authorized gas utility common equity returns to both U.S. Treasury bond returns and Moody's utility bond yields for the period 1986 through 2006. He then added these differences to projected yields on long-term U.S. Treasury bonds and "A" rated public utility bond yields. While I do not believe it is appropriate to use projected yields for reasons I discussed when rebutting Ms. Ahern, Mr. Gorman's projected yields are not much different than current yields because of recent increases in interest rates.
- Q. Why are Mr. Gorman's equity risk premium estimates higher than what you believe to be appropriate?
- A. Mr. Gorman uses authorized returns as an indicator of the market cost of common equity. Risk premium analyses in traditional finance would not use allowed returns on common equity as a variable. Traditional finance risk premium analysis measures either implied required returns on common equity against expected bond returns or actual returns on common equity against actual bond returns. Because commissions may not be willing to authorize returns on common equity that are consistent with the current lower costs of common equity, then this may result in a higher than appropriate equity risk premium.
- Q. Why do you believe Mr. Gorman's CAPM analysis results in higher estimates for the cost of common equity for utility companies?

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A. Primary drivers of Mr. Gorman's higher CAPM results are his use of historical realized returns for the period 1926 through 2006 to predict future expected returns and his use of arithmetic averages rather than geometric averages.

The use of historical realized returns was questioned recently by two of the most prominent individuals in the field of finance. Eugene F. Fama and Kenneth R. French (Fama and French) article, "The Equity Premium" published in the *Journal of Finance* in April 2002. I discussed this article in my Direct Testimony starting on page 26, line 19 through page 28, line 5. The article's main point was that the performance of equities during the period 1951 to 2000 exceeded the returns required by investors to the point that using historical data with this period included may result in a higher than appropriate estimate of the equity risk premium.

Compounding the problem of Mr. Gorman's use of historical realized returns to estimate the future equity risk premium is his complete reliance on arithmetic averages of these historical earned return differences. I provided support for why I believe it is more appropriate to use geometric averages in this testimony when addressing Ms. Ahern's use of arithmetic averages.

#### **SUMMARY AND CONCLUSIONS**

- Q. Please summarize the conclusions of your rebuttal testimony.
- A. My conclusions regarding the capital structure and cost of common equity are listed below:
  - The use of MAWC's capital structure as proposed by MIEC and MAWC is inappropriate. It does not reflect American Water's actual support of the capital of its subsidiary, MAWC. The calculation of the

1	1 cost	of capital for MAWC should be based on American Water's actua
2	2 cons	olidated capital structure as of June 30, 2006;
3	3 2. My	cost of common equity recommendation of 8.60 percent to
4	9.60	percent, would produce a fair and reasonable ROR of 6.27 percen
5	5 to 6.	55 percent for the Missouri jurisdictional water utility rate base for
6	6 MAY	WC.
7	7 Q. Does this co	onclude your rebuttal testimony?
8	8 A. Yes, it does.	

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water ) Company's request for Authority to ) Case No. WR-2007-0 Implement a General Rate Increase for ) Water Service provided in Missouri ) Service Areas )	216
AFFIDAVIT OF DAVID MURRAY	
STATE OF MISSOURI ) ) ss. COUNTY OF COLE )	
David Murray, being of lawful age, on his oath states: that he has preparation of the following Rebuttal Testimony in question and answ of 3/ pages to be presented in the above case; that the answer Rebuttal Testimony were given by him; that he has knowledge of the such answers; and that such matters are true and correct to the best of belief.	ver form, consisting ers in the following matters set forth in
David Murray	
Subscribed and sworn to before me this 9th day of July, 2	007.
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri County of Cole My Commission Exp. 07/01/2008  Notary Public	nkin

#### SCHEDULE 1 and 2

HAS BEEN DEEMED

HIGHLY CONFIDENTIAL

IN ITS ENTIRETY