#### **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of the Application of Great Plains Energy Incorporated for Approval of its Merger With Westar Energy, Inc.

File No. EM-2018-0012

### **NOTICE OF COMPLIANCE**

COME NOW Kansas City Power & Light Company ("KCP&L") and KCP&L Greater

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Missouri Operations Company ("GMO") (collectively, the "Company"), and for their Notice of

Compliance ("Notice") to the Missouri Public Service Commission ("Commission"), state as

follows:

1. Pursuant to Condition 33 of the Merger Commitments and Conditions identified in

Exhibit A to the Stipulation and Agreement filed in this docket on January 12, 2018, KCP&L and

GMO hereby notify the Commission that they have provided an updated Cost Allocation Manual

("CAM") to Staff for the Commission ("Staff") and the Office of the Public Counsel ("OPC"):

<u>Cost Allocation Manual</u>: KCP&L and GMO agree to meet with Staff and OPC no later than sixty (60) days after the closing of the Merger to provide a description of its expected impact on the allocation of costs among Holdco's utility and non-utility subsidiaries as well as a description of its expected impact on the cost allocation manuals ("CAMs") of KCP&L and GMO. No later than six (6) months after the closing of the Merger but no less than two (2) months before the filing of a general rate case for either KCP&L or GMO, whichever occurs first, KCP&L and GMO agree to file updates to their existing CAMs reflecting process and recordkeeping changes necessitated by the Merger.

2. Attachment 1 appended hereto contains the updated CAMs for both KCP&L and

GMO as contemplated in Condition 33.

3. Attachment 2 appended hereto contains the updated CAM for Westar Energy, Inc.

WHEREFORE, KCP&L and GMO request that the Commission take notice of their

compliance with the condition cited above.

Respectfully submitted,

### Is/Robert J. Hack

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Attorneys for Kansas City Power & Light Company, and KCP&L Greater Missouri Operations Company

#### **CERTIFICATE OF SERVICE**

I do hereby certify that a true and correct copy of the foregoing document has been emailed or mailed, postage prepaid, this 4<sup>th</sup> day of December 2018, to all counsel of record.

Is Robert J. Hack

Attorney for Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company

## Kansas City Power & Light Company

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# Kansas City Power & Light Company

1 Evergy, Inc. ("Evergy"), headquartered in Kansas City, Missouri, is a registered public 2 utility holding company with three wholly-owned direct utility subsidiaries—Kansas City 3 Power & Light Company ("KCP&L"), KCP&L Greater Missouri Operations Company ("GMO") and Westar Energy, Inc. ("Westar") and three direct non-regulated 4 5 subsidiaries. All Evergy subsidiaries and affiliates are shown on the five (5) pages of Appendix 1 entitled Evergy, Inc. Organizational Structure. KCP&L and Westar 6 7 employees operate and manage the business and properties of Evergy and its affiliates 8 as well as the non-regulated activities of KCP&L, GMO and Westar.

9 KCP&L is a regulated electric utility serving approximately 542,000 customers as of
10 December 2017 in western Missouri and eastern Kansas and owns Kansas City Power
11 & Light Receivables Company ("KCREC"), a wholly-owned subsidiary to whom all its
12 retail electric accounts receivables are sold through an affiliate transaction.

KCP&L is regulated by the Public Service Commission of the State of Missouri
("MoPSC") and The State Corporation Commission of the State of Kansas ("KCC") with
respect to retail rates, certain accounting matters, standards of service and, in certain
cases, the issuance of securities, certification of facilities and service territories. KCP&L
is classified as a public utility under the Federal Power Act and is subject to regulation
by the Federal Energy Regulatory Commission ("FERC"). KCP&L has a 47%

TAB A

1	ownership interest in Wolf Creek Generating Station ("Wolf Creek"), which is regulated
2	by the Nuclear Regulatory Commission. KCP&L also has a 47% ownership interest in
3	Wolf Creek Nuclear Operating Corporation ("WCNOC"), which operated Wolf Creek.
4	GMO is a regulated electric utility and also wholly owns GMO Receivables Company
5	("GREC"), a subsidiary to whom all its retail electric accounts receivables are sold
6	through an affiliate transaction, MPS Merchant Services, Inc., an unregulated subsidiary
7	which has certain long-term natural gas contracts, and several unregulated subsidiaries
8	some of which no longer have active operations. These unregulated subsidiaries are:
9	MPS Gas Pipeline Corporation MPS Platt County Power LLC MOPUB Group Inc. Golden Bear Hydro, Inc. Energia, Inc. LoJamo, LLC MO MPS Finance Corp. SJLP Inc. Trans MPS, Inc. MPS Europe, Inc. MPS Canada Holdings, Inc. Missouri Public Service Company MPS Networks Canada Corp. MPS Canada Corp. MPS Canada Corp. MPS Sterling Holdings, LLC
11	by the MoPSC and FERC. In addition to providing electrical services, GMO also
12	provides industrial steam to a limited number of customers in the St. Joseph service
13	area.

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Westar is a regulated electric utility serving approximately 708,000 customers as of
 December 2017 in Kansas and is regulated by the KCC and FERC. Westar has one
 active wholly-owned subsidiary with significant operations, Kansas Gas and Electric
 Company ("KGE"), which has a 47% ownership interest in WCNOC and operates Wolf
 Creek.

6 In 2012, Transource Energy, LLC ("Transource") was formed as a non-MoPSC 7 regulated joint venture between Evergy and American Electric Power Company ("AEP") to pursue competitive transmission projects. Evergy owns 13.5% of Transource through 8 9 its wholly-owned non-MoPSC regulated direct subsidiary GPE Transmission Holding Company, LLC ("GPTHC") with AEP owning the remaining 86.5%. Transource 10 11 Missouri, LLC, a wholly-owned subsidiary of Transource, was formed for regional 12 transmission projects in Missouri and is in part MoPSC regulated. AEP will operate Transource and intends to provide the majority of staff and services through its service 13 company. However, KCP&L may provide certain services to Transource and will be 14 15 reimbursed consistent with the Stipulation and Agreement approved by the MoPSC in File No. EA-2013-0098. A copy of the relevant pages of that Report and Order is 16 17 attached as Appendix 4 for ease of reference.

Evergy has two other non-regulated subsidiaries-GXP Investments, Inc. ("GXPI") and
Great Plains Energy Services Incorporated ("GPES"). GXPI has investments in KCP&L
Solar, Inc., a solar supplier and other various businesses within the energy ecosystem..
GPES is used as a contracting vehicle for purposes of administrative efficiencies.

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This Cost Allocation Manual ("CAM") is a requirement of the MoPSC Affiliate
 Transactions Rule (4 CSR 240-20.015). This rule is intended to prevent MoPSC
 regulated utilities from subsidizing their non-regulated operations. KCP&L will include in
 its annual CAM the criteria, guidelines, and procedures it will follow to be in compliance
 with this rule.

In its July 1, 2008, Report and Order in File No. EM-2007-0374 the MoPSC granted
KCP&L and GMO a variance to 4 CSR 240-20.015. The MoPSC granted the variance
to all regulated transactions between KCP&L and GMO except for wholesale power
transactions, which would be based on rates approved by FERC. This variance is
referenced below in TAB F – Transfer Pricing.

11 Also in its July 1, 2008, Report and Order in File No. EM-2007-0374 the MoPSC 12 required GMO and KCP&L to execute a joint operating agreement within ninety (90) days of the effective date of its July 1, 2008, Report and Order approving Evergy's 13 acquisition of Aquila Inc. ("GMO"). On October 10, 2008, GMO and KCP&L filed with 14 15 the MoPSC a Joint Operating Agreement ("JOA") dated October 10, 2008. The purpose 16 of the JOA is to provide the contractual basis for the coordinated planning, construction, 17 acquisition, disposition, operation and maintenance of GMO's and KCP&L's business 18 and properties to achieve synergies, consistent with reliable electric service and all legal 19 and other requirements. A copy of the JOA is included as Appendix 5.

In June 2018, the Report and Order in merger docket EM-2018-0012, granted a limited
variance from the affiliate transaction rules to facilitate transactions between the

regulated operations of KCP&L, GMO and Westar by allowing all transactions to occur
 at cost except for wholesale power transactions, which will be based on rates approved
 by FERC.

It is the objective of the KCP&L CAM to provide a high level of assurance that KCP&L
has implemented and is monitoring a set of criteria, guidelines, and procedures that also
provides a high level of assurance that KCP&L is not subsidizing its affiliated activities
or non-regulated operations to the detriment of its regulated electric customers in
Missouri.

KCP&L established a fully-functioning CAM Team in January 2015 consisting of a
necessary number of trained employees to oversee the operations and management of
KCP&L's affiliate transactions. The CAM Team will ensure that all affiliate transactions
are either consistent with the MoPSC's Affiliate Transactions Rule or KCP&L has
followed the required variance procedures to allow KCP&L to participate in noncomplying affiliate transactions.

KCP&L will apply for a waiver from applicable affiliate transaction requirements
consistent with the process specified in 4 CSR 240-20.015(10) or it will not participate in
the noncomplying affiliate transaction as required in 4 CSR 240-20.015(2)(D).

18 KCP&L CAM submittals will identify the KCP&L management position that is
19 responsible for the overall governance and enforcement of the KCP&L CAM preparation

1	and implementation of criteria, guidelines, and procedures necessary to provide full
2	compliance with the MoPSC's Affiliate Transactions Rule.

The CAM Team will be involved in decision-making regarding all affiliate transactions to
the extent necessary to ensure that these decisions will be based on information
regarding complying with the MoPSC's Affiliate Transactions Rule.

Anytime there is 1) an addition or 2) a deletion of an affiliated entity or non-regulated
activity, the CAM Team will be notified within the day of the event.

8 All additions to or deletions of affiliated entities / non-regulated activities will be
9 submitted in writing to the MoPSC Staff Counsel's Office and the Office of the Public
10 Counsel ("OPC") within thirty (30) days of the event occurring.

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### Kansas City Power and Light Company

### OVERVIEW OF COSTING METHODOLOGY & SERVICE AGREEMENTS

KCP&L provides information, assets, goods and services to Evergy and its
 subsidiaries/affiliates. Related costs are collected and assigned directly or indirectly to
 a business unit when applicable, with business unit referring to a legal entity or
 regulatory jurisdiction within Evergy.

5 Costs are assigned on a fully distributed cost ("FDC") basis to reflect all costs incurred 6 in providing goods, assets, information, and services. Costs specifically related to one 7 business unit are billed directly to that unit while costs related to more than one 8 business unit are allocated or assigned based on a cost causative relationship as well 9 as in the aggregate by a general allocator of truly common costs. Since Evergy and 10 certain of its subsidiaries/affiliates may be operated and managed by KCP&L 11 employees, KCP&L will be required to bill out labor charges and related loadings 12 incurred by and benefiting other business and operating units. The allocation and billing 13 of costs is designed to reflect benefits received as closely as practical and to prevent 14 subsidization of any business unit and ensure equitable fair market price ("FMP") or fully 15 distributed cost distributions, as applicable, among Evergy and its affiliates.

KCP&L realizes that failure to fully charge affiliates or non-regulated activities for the
relevant fully distributed cost or fair market price of goods, services, assets, or
information provided to or on the behalf of these affiliated entities or non-regulated

1 operations is expressly prohibited by the MoPSC's Affiliate Transactions Rule.

The regulated utility's billing of direct assigned, and allocated fully distributed cost or fair
market price, if higher, is designed to prevent providing a financial advantage to or
subsidization of any business unit or non-regulated activity while also ensuring equitable
charges among Evergy and its subsidiaries/affiliates.

Affiliates are billed on a FDC basis which includes all direct and indirect costs, including
cost of capital and overheads, or at the fair market price, whichever is higher. The
following three types of cost assignments are utilized to determine proper FDC billings:

9 1) Billing between Business Units (TAB C) – Applies to balance sheet and income 10 statement costs between KCP&L and affiliates. The billing of costs between business 11 units is based on the operating unit field charged in the account code. The operating 12 unit field identifies what business unit is benefiting from the cost and is required on all 13 capital and expense transactions. For billing purposes, costs are grouped into two 14 basic groups: (a) direct billed projects and (b) indirect billed projects. Direct billed 15 projects are assigned directly to a business unit based on the operating unit, while the 16 indirect billed projects are allocated based on relevant cost allocation factors. In 17 addition, affiliates will be charged for the use of common plant and for the use of capital 18 whenever such charges are appropriate.

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2) Clearings and Loadings (TAB D) – Applies to types of costs that are assigned
 based on the usage related to other costs. In some applications, costs are distributed,
 or "cleared" over a distribution of direct costs, such as fleet clearings. In other
 applications, costs are distributed, or "loaded" onto a related cost, such as paid
 absence, and distributed based on a payroll distribution.

3) Specific Assignment Method (TAB E) – Applies to costs that can be assigned to
the benefiting business unit based on a statistical analysis, usage study, or association
with the underlying asset or liability. For instance, depreciation expense is assigned
based on the related plant asset.

10 KCP&L will rely upon its Accounting Department or the group responsible for control of 11 the costs to determine the specific assignments. KCP&L and affiliates shall enter into 12 service agreements which establish the terms and conditions for affiliate transactions. 13 including a general description of goods and services provided, pricing, billing and 14 payment methods and dispute resolution. Refer to Appendix 2 for a listing of services. 15 Additional services may be provided if needed. Appendix 2 and Service Agreements will be updated if additional services are provided or removed. The agreements will 16 17 comply with all applicable MoPSC rules and orders to prevent any preferential treatment 18 among the affiliates.

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# Kansas City Power & Light Company SHARED SERVICE BILLINGS BETWEEN BUSINESS UNITS

1 KCP&L provides goods, services, assets, and information to other entities within Evergy including Evergy. When goods are provided or services are performed for the benefit of 2 3 these entities, the fully distributed cost of providing the good or service is accumulated 4 and billed to the affiliate. On a monthly<sup>1</sup> basis, these accumulated fully distributed costs 5 are then compared with the fair market price of the good or service. After the comparison is made, if the fair market price is higher than the fully distributed cost an 6 7 adjustment will be made for the difference and billed by KCP&L to the benefiting 8 business unit on a monthly basis.

9 Since KCP&L and Westar are the only business units among all Evergy business units
10 that have employees, they must bill out labor charges and related loading costs (such
11 as pensions, OPEBs and other loadings) incurred for the benefit of other business units.
12 Employees enter their time by account code in a time-entry system which allows

<sup>&</sup>lt;sup>1</sup> Staff supports a two-year variance ending March 16, 2019 from KCP&L billing its affiliates, except for affiliates where a waiver for variances exist, the higher of cost (FDC) or market (FMP) at the time KCP&L bills its affiliates for the provision of assets, goods, information, and services on a monthly basis. KCP&L is to be allowed to bill its affiliates at cost for the first two months of each calendar quarter with true-up bills in the third month of each calendar quarter for market price to the extent market price is higher than cost. These true-up bills are to include an interest charge at the late payment charge rate for the period KCP&L delayed receiving its money if the initial bill would have reflected the higher market price. The variance described in this paragraph is to expire March 16, 2019, or sooner if KCP&L chooses to implement monthly billing, except as provided in section 4 CSR 240-20.015(10).

for payroll to be accurately assigned. Below is a description of the various billings
 between business units.

Income Statement Billings – Income and expenses are classified into the following
two groups for billings purposes—direct and indirect. Costs are accumulated at the
operating unit level of the account code with the operating unit indicating the allocation
group where the cost belongs.

**1. Direct Billings** – These are costs incurred to provide a specific service (e.g.,
filing federal income tax returns, satisfying filing requirements at a specific state or
other level) to a specific business unit. There is a direct relationship between the
cost incurred and the business unit receiving the benefit of the cost. These costs
are billed to the business unit based on the owner of the operating unit charged.

12 2. Indirect Billings – These are costs incurred to provide services benefiting more 13 than one business unit. These costs are billed to the business units based on 14 predefined allocation factors or the results of periodic allocation studies. The 15 allocation factors are determined based on a cost causative relationship as well as in 16 the aggregate by a general allocator of truly common costs. KCP&L is aware that all 17 costs are to be directly or indirectly charged to Evergy or its affiliates to the 18 maximum extent possible. Common costs result from residual costs that could not 19 reasonably be directly or indirectly assigned. Refer to Appendix 3 for a list of 20 allocation factors and how the factors are calculated.

The Utility Massachusetts Formula will only be used as a general allocator to
allocate common costs that apply only to GMO, Westar, KGE and KCP&L's
regulated operations and activities. All other residual common costs will be
allocated using the General Allocator calculation. The General Allocator allocates
costs based on an entity's relative ratio of direct and assigned expenses to total
direct and assigned expenses incurred.

Balance Sheet Billings – All costs incurred by a business unit for the benefit of another
business unit that are charged to a construction, undistributed stores expense or
clearing account, are then billed to the benefiting business unit based on the operating
unit designations. These costs are primarily direct billings from one business unit to
another, however, there may be charges to undistributed stores expense or clearing
accounts that are billed out based on an assignment or allocation factor.

### 13 Common Use Plant and Asset Transfers

Common Use Plant - In the ordinary course of business, assets belonging to KCP&L 14 may be used by another entity. This property, referred to as common use plant, is 15 primarily service facilities, telecommunications equipment, network systems and 16 software. In order to ensure the regulated entities do not subsidize Evergy and its other 17 companies, KCP&L charges costs for the use of its common assets. Monthly billings 18 are based on the depreciation and/or amortization expense of the underlying asset and 19 20 a rate of return applied to the net plant. The total cost is then assigned or allocated on an applicable factor to the business unit benefiting from the use of the asset. All direct 21

costs incurred to common plant are directly charged to the Evergy entity causing those
 costs.

Asset Transfers – KCP&L will not sell, lease, assign, mortgage, transfer, or otherwise
dispose or encumber the whole or any part of its franchise, works, or system, necessary
or useful in the performance of its duties to the public, nor by any means, direct or
indirect, merge or consolidate such works or system, or franchises, or any part thereof,
with any other corporation, person, or public utility, without having first secured from the
MoPSC an order authorizing it so to do. (Section 393.190 RSMo).

9 Compensation for the Use of Capital – Transactions between legal entities result in the creation of intercompany receivables or payables with settlement due in the 10 11 following month. In addition to the above charges, a charge for the use of capital based 12 on the outstanding intercompany receivable balance and the daily Commercial Paper 13 Rate published by the Board of Governors of the Federal Reserve System for A2/P2 14 non-financial issuers will be applied. Any receivables outstanding after thirty (30) days 15 from month end will result in a late payment fee which will be based on the late payment 16 fee charged to KCP&L's regulated customers.

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# Kansas City Power & Light Company CLEARINGS & LOADINGS

Paid Absence Loadings - KCP&L is required to follow the FERC Uniform System of 1 2 Accounts ("USOA") that describes how the various paid absence costs will be allocated over the "at work" activities. Monthly, costs charged to the various paid absence 3 4 accounts are allocated to capital and expense accounts based on each account's 5 respective straight-time payroll activity for the month. Employees will directly or indirectly<sup>1</sup> charge labor to Evergy and its affiliates for each and every activity performed 6 7 that benefits Evergy and its affiliates, including KCP&L based on the goods or 8 services provided to these entities. Paid absence loading will be assigned to 9 these labor charges at the time of these direct and indirect charges.

Payroll Tax Loadings – Payroll taxes are loaded to labor charged to expense
 accounts, work orders and clearing accounts based on a projected rate applied to direct
 labor charged to these accounts. This process allows for payroll taxes to follow the
 original labor distribution and to be included in construction costs. Employees
 will directly or indirectly<sup>2</sup> charge labor to Evergy and its affiliates and non-regulated
 operations for each and every activity benefitting Evergy and its affiliates and non-

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<sup>2</sup> See footnote 1.

<sup>&</sup>lt;sup>1</sup> Employees will directly charge labor that can be directly assigned to an affiliate. Employees will indirectly charge labor that cannot be directly assigned.

regulated operations. Payroll taxes will be assigned to these labor charges at the time
 of these direct and indirect charges.

Pensions and Other Benefits Loadings – Pension, post-retirement, employee 3 insurance and other benefits are applied to labor costs to ensure that an appropriate 4 5 portion of benefits is capitalized and to provide management with costs per project. Loadings are based on a projected rate applied to direct labor. Employees will 6 directly or indirectly<sup>3</sup> charge labor to Evergy and its affiliates for each and every activity 7 8 benefitting Evergy and its affiliates and non-regulated operations. Pensions and other 9 benefit costs will be assigned to these labor charges at the time of these direct and 10 indirect charges.

Material and Tool Loading – The FERC USOA requires the use of undistributed
stores expense accounts (163 accounts) to accumulate purchasing and store keeping
costs of inventory materials. These costs are cleared based on historical loading rates.
The rates are applied to materials issued to O&M and capital projects.

Administrative and General ("A&G") Loading – The purpose of this loading is to
capitalize a portion of the various A&G costs that are incurred in support of capital
activities. Based on a time study, specific departments monthly labor charges are
allocated to all open construction projects.

<sup>3</sup> See footnote 1.

ATTACHMENT 1 Page 16 of 221 **T&D Division Overheads** – The purpose of this loading is to capitalize a portion of the
delivery division service costs that are related to construction and removal activity but
impractical to charge directly. The overhead costs are cleared through account 184780
based on current month applicable labor charges.

Generation Division Clearing – The purpose of this clearing is to capitalize a portion
of the generation service costs that are related to construction and removal activity but
impractical to charge directly. The overhead costs are cleared through account 184781
based on current month generation labor charges.

9 Flyash Clearings – This clearing distributes general costs in account 502010, Steam
10 Operations Solid By-Products, to the appropriate coal fired plants. Current month
11 activity in this account is cleared to expense plant projects based on a twelve months
12 ended MMBTU's factor.

Unit Train Maintenance Clearing – The purpose of this clearing is to distribute general
unit train maintenance charges to coal fired plants. Labor and non-labor in account
151601, Unit Train Maintenance, are spread to specific coal fired plant expense
projects based on train cars assigned to each plant.

Combustion Turbine ("CT") Fuel Clearing – The purpose of this clearing is to
distribute general charges in fuel expense and CT expense accounts 547101-554000,
to the appropriate combustion turbines. This allocation transfers the monthly activity of

general projects in these accounts to specific CT projects based on the twelve months
 ended MMBTU's factor.

Fuel Clearing – This clearing distributes general charges in fuel expense and steam
accounts 500000 and 501500-514001, to the appropriate coal fired plants. This
allocation transfers the monthly activity of general projects in these accounts to
specific coal fired plant projects based on the twelve months ended MMBTU's factor.

Fleet Clearings – The purpose of this clearing is to spread the cost of vehicles to the appropriate departments and capital and expense accounts. Fleet vehicles are owned by specific departments with a vehicle rate assigned to each department based on the type and number of vehicles. Account 184004, Transportation, is used to accumulate the operations and maintenance expenses. The monthly charges are then cleared from this account to each departmental owner with the clearing following labor.

# Kansas City Power & Light Company SPECIFIC ASSIGNMENT METHOD

Specific assignment of costs among business units is used 1) when a statistical analysis
of the underlying cost indicates the benefiting business unit or 2) when the cost can be
assigned based on the ownership of the related assets or liabilities. Specific
assignment methods could be used for such transactions as property insurance
premiums which are allocated based on an appropriate cost causative driver or
depreciation expense which follows the ownership of the related assets.

For example, property insurance premiums may provide coverage to more than one
business unit but the premiums are billed with one invoice. Under the FDC method, to
allocate the premium to the benefiting business units, an analysis is done to determine
the appropriate cost causative driver which determines the amount related to each
business unit. The invoice amount is then charged to all applicable business units.

In addition, the specific assignment method may be utilized to track costs that are or
potentially will benefit non-regulated activities. When a potential new non-regulated
activity is identified, a project may be assigned to help identify and accumulate costs
associated with the new non-regulated activity. Ultimately, these projects will be used
to segregate those costs from regulated activities.

# Kansas City Power & Light Company TRANSFER PRICING

1 Affiliate transactions between regulated and non-regulated affiliates follow a "best for the business" transfer pricing policy designed to prevent cross subsidization between 2 affiliates. For example, a business would not provide a good, service, information, or 3 asset below fully distributed cost unless it was operating under distressed 4 circumstances. Also, a business would not provide a good, service, information, or 5 asset at fully distributed cost if the fair market price was greater than the cost to create 6 or provide the good or service. The MoPSC's Affiliate Transactions Rule is predicated 7 on the utility acting in the utility's best interests when dealing with affiliates or its non-8 9 regulated activities. If a utility provides a good, service, asset, or information to an affiliate at cost when the fair market value is greater than fully distributed cost, the utility 10 will experience the opportunity loss while the affiliate or non-regulated activity extracts 11 12 the higher fair market value that the utility forfeited when it charged the affiliate the lower fully distributed cost-based price. All information, assets, goods or services provided by 13 a regulated Evergy affiliate to a non-regulated affiliate/product will be charged at the 14 15 greater of fair market price or the fully distributed cost incurred to provide the good or 16 service.

Information, assets, goods or services provided by a non-regulated affiliate to a
regulated affiliate will be priced at the lower of fair market price or the fully distributed
cost. The regulated affiliates will document the fair market price either through

competitive bids or other measures and will analyze the fully distributed costs to
 determine appropriate pricing. KCP&L can and should acquire the good or service at
 fair market price from a non-affiliate source whenever it is below the fully distributed
 cost to produce the good or service itself. KCP&L should acquire the good or service at
 its fully distributed cost when fair market price is higher.

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### Transactions between KCP&L, GMO and Westar

7 As noted above in TAB A, in its July 1, 2008 Report and Order in File No. EM-2007-0374 the MoPSC granted GMO and KCP&L a variance to the Affiliate Transactions 8 Rule for all transactions between GMO and KCP&L except for wholesale power 9 10 transactions, which would be based on rates approved by FERC. At paragraph 589, page 187, of the MoPSC Report and Order, the MoPSC noted that "[r]ather than the 11 asymmetrical pricing prescribed in the rule, the Applicants request that the Commission 12 13 grant a waiver from the rules to the extent necessary to allow KCPL and Aquila to 14 provide services at fully distributed costs, except for wholesale power transactions, 15 which would be based on rates approved by FERC." [Footnote omitted].

16 The MoPSC explained the variance at page 264 of its Report and Order:

G. Conclusions of Law Regarding the Commission's Affiliate Transactions Rule

\* \* \*

20 3. Final Conclusions Regarding the Affiliate Transactions Rule

The Commission determines that substantial and competent evidence in the
record as a whole supports the conclusions that: (1) the Commission's
Affiliate Transactions Rule, 4 CSR 240.015, applies to KCPL and Aquila
because these entities meet the Rule's definition of "affiliates"; (2) the
purpose of the Commission's Affiliate Transactions Rule is to prevent cross-

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1 2 3 4 5 6 7 8 9 10 11	<ul> <li>subsidization of regulated utility's non-regulated operations, not to prevent transactions at cost between two regulated affiliates; (3) to the extent that the Affiliate Transactions Rule is applicable to transactions between KCPL and Aquila, a variance shall be granted; and (4) more specifically, the variance shall be granted for all transactions except for wholesale power transactions, which would be based on rates approved by FERC.</li> <li>Finally, at page 265 of the Report and Order the Commission noted that:</li> <li>although both KCPL and Aquila will continue to be subject to the Commission's recordkeeping requirements for regulated electrical corporations, the sections of 4 CSR 240.015 which relate to recordkeeping will not be waived</li> </ul>
12	Also as noted in Tab A, in the 2018 Report and Order in docket EM-2018-0012,
13	the MoPSC granted KCP&L, GMO and Westar a variance from the Affiliate
14	Transaction Rule except for wholesale power transactions, which would be
15	based on rates approved by FERC.
16	Fully Distributed Costs ("FDC"): FDC as described in this CAM include all costs to
17	produce a product or service including direct, indirect, capital and overhead costs. First,
18	labor and non-labor costs that are directly assignable to an affiliate are billed to that
19	affiliate. These include costs that directly benefit the affiliate or product. Secondly,
20	indirect costs are billed. These include costs attributable to affiliates which are allocated
21	based on a cost causative relationship and general service costs that are allocated
22	using the general allocator. The general allocator will be used with the exception of
23	transactions that only benefit directly or indirectly KCP&L's, GMO's or Westar's
24	regulated operations between KCP&L, GMO and Westar. In transactions only between
25	KCP&L, GMO and Westar, the Utility Massachusetts Formula may be used in lieu of the
26	General Allocator. The Utility Massachusetts Formula is currently based on a three-

factor formula which includes investments/net fixed assets, operating revenues and
labor charged to operations and maintenance. The specific components of the Utility
Massachusetts Formula should be adjusted as necessary to more closely fit (result in a
more reasonable allocation) the type of cost that is being allocated based on the
characteristics of the entities receiving the allocation. Refer to Appendix 3 for more
information on the allocation factors.

7 FDC includes but is not limited to billings for the following:

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- 1) Labor-the cost of human capital associated with the service provided.
- 9 2) Loadings-the benefits, pensions, OPEBs, insurance, paid absences, payroll
  10 taxes, etc. associated with labor and capital loadings associated with functional
  11 parts of the organization.
  - Plant, including Common Use Plant, which includes the use of common facilities such as telecommunication and network systems used in support of the organization.

4) Non-Labor-all other charges for materials, services and overheads.

Fair Market Price ("FMP"): The fair market price is the price that would be received to sell or acquire a good or service in an orderly transaction (i.e., not a forced liquidation or distressed sale) between market participants at or near the measurement date, under current market conditions. The fair market price will be used to document the pricing of goods and services to KCP&L's affiliates, with the exception of GMO's MoPSC regulated operations and Westar's regulated operations. In the absence of current comparable market prices, benchmarking, if approved by the MoPSC, may be used. The transaction
to sell a good or provide a service is a hypothetical transaction at the measurement date,
considered from the perspective of a market participant that holds the good or provides
the service. The objective is to determine the price that would be received to sell or
paid to acquire the good or service at or near the measurement date (an exit price).

Fair Value Measurement ("FVM"): Fair value measurement guidelines under generally
accepted accounting principles ("GAAP") can be found in Accounting Standards
Codification 820 ("ASC 820," formerly "FAS 157").

9 For purposes of this CAM, assets and liabilities in this definition will be the same for goods and services. Also for the purposes of this CAM, the term "fair value" or "fair 10 11 value measurement" as used in this CAM and ASC 820 has the same meaning as "fair 12 market price" as used in this CAM and the MoPSC's Affiliate Transactions Rule. 13 KCP&L shall use a valuation technique that is appropriate for the circumstances and 14 for which sufficient data is available to measure the fair market price, maximizing the 15 use of relevant observable inputs and minimizing the use of unobservable inputs. The 16 objective of using a fair market valuation technique, such as the one reflected in this 17 CAM, is to determine the price at which an orderly transaction to transfer or acquire 18 goods or provide or acquire services would take place between market participants at 19 the measurement date under current market conditions. KCP&L will use the market 20 approach described in this CAM to determine fair market prices. The market approach 21 is described in ASC 820.

1 The market approach is a valuation technique that uses prices and other relevant 2 information generated by market transactions involving identical or comparable (i.e., similar) goods and services. (A quoted price in an active market provides the 3 most reliable evidence of fair value.) A fair market price is a market-based 4 measurement that should be determined based on the assumptions that market 5 participants would use in pricing the good or service. As a basis for considering market 6 7 participant assumptions in fair market price determinations, this CAM uses a fair value 8 hierarchy (described below) that distinguishes between:

market participant assumptions developed based on market data obtained from
 sources independent of the regulated utility (observable inputs) and
 the regulated utility's own assumptions about market participant assumptions
 developed based on the best information available in the circumstances
 (unobservable inputs).

The use of unobservable inputs is allowed only in situations in which there is little, if any, market activity for the good or service at or near the measurement date. In those situations, KCP&L need not undertake all reasonable efforts to obtain information about market participant assumptions. However, KCP&L will not ignore information about market participant assumptions that is reasonably available without undue cost and effort.

The fair market price of the good or service shall be determined based on the
assumptions that market participants would use in pricing the good or service. In

#### ATTACHMENT 1 Page 25 of 221

1	developing those assumptions, KCP&L may, but need not identify specific market
2	participants. Rather, KCP&L should identify characteristics that distinguish market
3	participants generally, considering factors specific to:
4	a) the good or service,
5	b) the principal (or most advantageous) market for the good or service, and
6	c) market participants with whom KCP&L would transact in that market.
7	Market participants are buyers and sellers in the principal (or most advantageous)
8	market for goods or services that are:
9	a) Not related parties,
10	b) Knowledgeable, having a reasonable understanding about the good or
11	service and the transaction based on all available information, including
12	information that might be obtained through due diligence efforts that are usual
13	and customary,
14	c) Able to transact for the good or service, and
15	d) Willing to transactmotivated but not forced or otherwise compelled to do so.
16	Inputs refer broadly to the assumptions that market participants would use in pricing a
17	good or service. Inputs may be observable or unobservable:

- a) Observable inputs are inputs that reflect the assumptions market participants would use in pricing the good or service developed based on market data obtained from sources independent of the regulated utility.
  - b) Unobservable inputs are inputs that reflect the regulated utility's own assumptions about the assumptions market participants would use in pricing the good or service developed based on the best information available in the circumstances.

8 Fair Market Pricing Process: In the process of determining the fair market price for a 9 good or service provided to or received from an affiliate, KCP&L will use a process 10 based on obtaining the highest quality of information reasonably available to determine 11 the fair market price of an affiliate transaction. The process for determining fair market 12 price prioritizes the inputs to valuation techniques used to measure fair market price into 13 three broad levels based on quality of information. The process used by KCP&L gives 14 the highest priority to quoted prices (unadjusted) in active markets for identical goods 15 and services and the lowest priority to unobservable inputs.

### 16 High Quality inputs (observable)

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High quality inputs are quoted prices (unadjusted) in active markets for identical goods
or services that the regulated utility has the ability to access at or near the measurement
date (date of the transaction). An active market for a good or service is a market in
which transactions for the good or service occur with sufficient frequency and volume to
provide pricing information on an ongoing basis. A quoted price in an active market
provides the most reliable evidence of a fair market price and shall be used to measure

the fair market price (as required by 4 CSR 240-20.015(2)(A) whenever available. The
MoPSC's Affiliate Transactions Rule requires at 4 CSR 240-20.015(3)(A) that when a
utility purchases information, assets, goods or services from an affiliate, the utility shall
either obtain competitive bids or demonstrate why competitive bids were neither
necessary nor appropriate. Assuming a reasonably-designed bidding process, the
obtaining of competitive bids for the purchase of goods or services by the utility may
constitute a high quality input for the purposes of this CAM.

### 8 Medium Quality inputs (observable)

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9 Medium quality inputs are inputs other than quoted prices that are observable for the
10 good or service, either directly or indirectly. If the good or service has a specified
11 (contractual) term, a medium quality input must be observable for substantially the full
12 term of the good or service. Medium quality inputs include the following:

- a) Quoted prices for similar goods or services in active markets.
- b) Quoted prices for identical or similar goods or services in markets that are not active.

 c) Inputs other than quoted prices that are observable for the good or service.

 d) Inputs that are derived principally from or corroborated by observable market data by correlation or other means (market-corroborated inputs). Depending on the nature of the benchmark, benchmarking practices that have the
 characteristics of medium quality inputs (if approved by the MoPSC - 4 CSR 240 20.015(3)(D)), can constitute a medium quality input.

### 4 Lower Quality inputs (unobservable)

Lower quality inputs are unobservable inputs for the good or service. Unobservable 5 inputs shall be used to measure the fair market price to the extent that relevant 6 observable inputs are not available, thereby allowing for situations in which there is little, 7 if any, market activity for the good or service at or near the measurement date. 8 Unobservable inputs shall reflect the regulated utility's own assumptions about the 9 assumptions that market participants would use in pricing the good or service. 10 Unobservable inputs shall be developed based on the best information available in the 11 circumstances, which might include the regulated utility's own data. Due to the lower 12 quality nature of these unobservable inputs, greater effort will be made to ensure the fair 13 market price determination using this data reviewed closely for reasonableness using 14 the Conservatism Principle of Accounting. In developing unobservable inputs, KCP&L 15 need not undertake all possible efforts to obtain information about market participant 16 assumptions. However, KCP&L shall not ignore information about market participant 17 assumptions that is reasonably available without undue cost and effort. Therefore, 18 KCP&L's own data used to develop unobservable inputs shall be adjusted if information 19 is reasonably available without undue cost and effort that indicates that market 20 21 participants would use different assumptions.

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#### KCP&L's Labor Costs

Since Evergy and certain of its subsidiaries/affiliates are operated and managed by 2 KCP&L employees, KCP&L will be required to bill out labor costs benefiting affiliates 3 and non-regulated activities. To determine the fair market price of a good or service 4 provided by KCP&L to an affiliate, the market approach as described above will be 5 used. The CAM Team, which includes representatives across several functions, 6 including the Procurement Department, will conduct current fair market pricing analysis 7 which will determine whether the appropriate amount to record an affiliate transaction is 8 9 at FDC or fair market price.

### KCP&L's Non-Labor Purchases

For all non-labor affiliate purchases exceeding corporate established competitive bid Policies (\$100,000 for all purchases), KCP&L will do the following:

The Procurement Department, will solicit and obtain multiple competitive bids from nonaffiliated vendors in addition to the bid from the affiliate. Prior to awarding the bid to an affiliate, the Procurement Department will review the bids received and use its procurement expertise to determine if the price proposed by the affiliate is within the range of the responsive bids received from the non-affiliated vendors. For transactions that are below the referenced competitive bid thresholds, the market approach as described in this Tab will be used.

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### Allocation of Costs Between KCP&L / GMO / Westar

2 The above language is subject to the Commission variance from the Affiliate

3 Transactions Rule granted to KCP&L and GMO in File No. EM-2007-0374 and to

4 KCP&L, GMO and Westar in EM-2018-0012.

KCP&L provides goods, services, assets, and information to other entities within Evergy 5 including Evergy. When goods are provided or services are performed for the benefit of 6 7 these entities, the fully distributed cost of providing the good or service is accumulated 8 and billed to the affiliate. On a monthly<sup>1</sup> basis, these accumulated fully distributed costs 9 are then compared with the fair market price of the good or service. After the 10 comparison is made, if the fair market price is higher than the fully distributed cost an 11 adjustment will be made for the difference and billed to the benefiting business unit on a 12 monthly basis.

<sup>&</sup>lt;sup>1</sup> Staff supports a two-year variance ending March 16, 2019 from KCP&L billing its affiliates, except for affiliates where a waiver for variances exist, the higher of cost (FDC) or market (FMP) at the time KCP&L bills its affiliates for the provision of assets, goods, information, and services on a monthly basis. KCP&L is to be allowed to bill its affiliates at cost for the first two months of each calendar quarter with true-up bills in the third month of each calendar quarter for market price to the extent market price is higher than cost. These true-up bills are to include an interest charge at the late payment charge rate for the period KCP&L delayed receiving its money if the initial bill would have reflected the higher market price. The variance described in this paragraph is to expire March 16, 2019, or sooner if KCP&L chooses to implement monthly billing, except as provided in section 4 CSR 240-20.015(10).

### TAB G

# Kansas City Power & Light Company AFFILIATE MARKETING MATERIALS

Any marketing materials or advertisements for the unregulated affiliates with similar
names, logos or trademarks to regulated affiliates will state in a font size no smaller
than the smallest font size on the page and will clearly display that it is "Not Regulated
by the Missouri Public Service Commission." Copies of all such material for each
reporting period will be available for review on or before the submittal date of the CAM.

# Kansas City Power & Light Company RECORD KEEPING REQUIREMENTS

1	KCP&L's affiliate transactions policies and procedures are governed by the rules and
2	regulations of FERC and the MoPSC. KCP&L will maintain each affiliate's books and
3	records separately and each will be maintained so affiliate transactions are auditable on
4	KCP&L's books. Affiliate transaction records will document the cost of transactions, the
5	methods used to assign costs and descriptions of the services provided. Affiliate
6	transactions will be retained for a period of at least six years or as required to meet
7	MoPSC rules. Any non-assignment of affiliate costs or variances from the costing
8	methods outlined in the CAM will be tracked and provided for MoPSC regulatory review
9	on an annual basis.
10	An Affiliate Transactions Report will be submitted annually for review or as required to
11	meet all regulatory requirements. The annual filing will include the following:
12	1) A list of affiliate entities
13	2) A description and dollar amount of all affiliate transactions
14	3) A list of all contracts between affiliates
15	4) A list of affiliate transactions without a written contract
16	5) The basis used for pricing the affiliate transactions (FDC or fair market price)
17	6) A Code of Conduct which discusses training, enforcements and audits
18	7) Cost Allocation Manual

- 1 KCP&L will conduct periodic audits to review affiliate transactions for compliance with
- 2 the CAM's documented policies and procedures and with FERC and MoPSC rules and
- 3 orders.

# Kansas City Power & Light Company TRAINING

1 Annually, employees are required to complete Evergy's Code of Ethical Business 2 Conduct which includes training and proper compliance with accounting and record 3 keeping rules and procedures, antitrust regulations, fair trading and various ethical 4 issues. The on-line training is mandatory for all employees and requires passage of an 5 on-line test following completion of the training and a compliance questionnaire and 6 certification. 7 New supervisors are required to complete Supervisor's Training. Beginning in 2016, a portion of the training was dedicated to the rules governing affiliate transactions to 8 9 ensure new supervisors are properly trained and informed regarding KCP&L's affiliate 10 transaction policies and procedures and how they impact their departments. 11 KCP&L identified the functional areas that are involved in the provision of goods, 12 services, information, or assets to Evergy and its affiliates per executed written 13 agreements. 14 All KCP&L employees performing services on behalf of other affiliates (including 15 supervisors and executives) who are involved in the provision of goods, services,

information, or assets to Evergy, its affiliates, and non-regulated operations will receive
overall training regarding the MoPSC's Affiliate Transactions Rule.

ATTACHMENT 1 Page 35 of 221 All KCP&L employees performing services on behalf of other affiliates (including
supervisors and executives), who are involved in the provision of goods, services,
information, or assets to Evergy, its affiliates, and non-regulated operations, are given
training materials that (1) identifies all of the goods, services, information, or assets
identified in service agreements with affiliates they may provide to Evergy and its
affiliates and (2) indicates that goods, services, information, or assets are not to be
provided in the absence of a service agreement.

In addition, KCP&L employees performing services on behalf of other affiliates
(including supervisors and executives) are trained as to the proper recording required
for the goods, services, information, or assets they will be providing to Evergy and its
affiliates. The training materials are maintained to provide continued support for affiliate
transactions reporting and recording questions and issues. KCP&L will provide
individual training as needed.

In 2014, training courses were enhanced to include detailed information regarding the 14 15 MoPSC Affiliate Transactions Rule and expectations to each designated employee 16 (including supervisors and executives) regarding the specific goods, services, 17 information, or assets he/she provides to Evergy and its affiliates. Employees are 18 requested to certify if they have knowledge of any potential abuses specific to affiliate 19 transactions, and that those abuses have been communicated in writing to the CAM 20 Team. Internal communications, department Intranet sites and new employee 21 orientation will be updated and maintained to provide additional information on affiliated entities and affiliate rules and requirements. Internal communications may include 22

- 1 company-wide leadership meetings, various staff meetings, manager-specific
- 2 communications, company-wide e-mail announcements and printed communications
- 3 regarding the MoPSC's Affiliate Transactions Rule and related topics.

# Kansas City Power & Light Company VARIANCES

The Affiliate Transactions Rule variance process is described in 4 CSR 240-20.015(10).

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KCP&L understands that with limited exceptions an exemption needs to be granted by 2 or be in process before the MoPSC from an applicable standard pursuant to the Affiliate 3 Transactions Rule, 4 CSR 240-20.015, before KCP&L may participate in an affiliate 4 transaction that is not consistent with the MoPSC's Affiliate Transactions Rule. The 5 limited exception as outlined in the rule is related to the affiliated transaction pricing 6 standard and only when KCP&L believes complying with the standards set out in the 7 Affiliate Transactions Rule would to its best knowledge and belief not be in the best 8 interests of its regulated customers. If any such pricing variance were to occur, KCP&L 9 must request a variance through a written application to the MoPSC or provide notice to 10 the Secretary of the MoPSC and the OPC within ten (10) days of the non-complying 11 12 transaction.

To comply with Missouri Affiliate Transactions Rule 4 CSR 240-20.015(2)(D) and
(10)(A)2, KCP&L will file notice of any non-complying affiliate transaction occurrence.
The notice will contain a detailed explanation of why the affiliate transaction was exempt
from affiliate requirements and why the variance was in the best interest of regulated
customers.

At this time, KCP&L has variances/waivers granted by the MoPSC regarding
 transactions with GMO and Westar (File Nos. EM-2007-0374 and EM-2018-0012) and
 the provision of goods, services, information, and assets to Transource and Transource
 Missouri (File No. EO-2012-0367 and File No. EA-2013-0098).

Any revisions, additions and deletions, to the CAM will be filed with the Secretary of the 5 MoPSC and OPC within ten (10) days of the occurrence of the change as either a 6 variance application: (1) in accordance with 4 CSR 240-20.015(10)(A)1 and 4 CSR 240-7 2.060(4). KCP&L cannot act in accordance with the variance application until the 8 request receives MoPSC approval); or (2) in accordance with 4 CSR 240-9 20.015(10)(A)2, KCP&L can operate under the revised CAM before final MoPSC 10 determination as explained below. The notice shall explain in detail the reasons for the 11 change and explain why the change is in the best interest of regulated 12 customers. Within thirty (30) days of the notice, Staff, OPC, or any entity shall have the 13 right to request a hearing on the change. The MoPSC may grant or deny a request for 14 a hearing. If the MoPSC denies a request for hearing, the denial shall not in any way 15 prejudice an entity's ability to challenge the revision at the time of the annual KCP&L 16 CAM filing. At the time of the filing of KCP&L's CAM, KCP&L shall provide to the 17 Secretary of the MoPSC a listing of all revisions, additions and deletions, which 18 occurred between the period of the last filing and the current filing. Any revisions shall 19 remain interim, pending final MoPSC determination on whether each revision is in the 20 21 best interests of the regulated customers.

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# Kansas City Power & Light Company REPORTING PERIOD RESULTS

Reporting period results should include:

- A summary of charges by absolute total with the amount charged to or billed from each subsidiary or affiliate of Evergy including KCP&L. The KCP&L portions should identify charges to both regulated and each of its non-regulated activities.
- "Affiliate Transactions Report" for KCP&L in its CAM.
- "KCP&L Additional Affiliate Transaction Information" for KCP&L in its CAM.
- A schedule listing all changes from prior CAM filing.
- A listing of all CAM changes that have not been approved by MoPSC.

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# Kansas City Power & Light Company

# GLOSSARY OF TERMS

1 CAM Team – Team made up of KCP&L and Westar employees to implement and 2 supervise the KCP&L CAM.

Cost Allocation Manual ("CAM") – a document that includes the criteria, guidelines and
 procedures a regulated utility will follow to be in compliance with the MoPSC's Affiliate
 Transactions Rule (4 CSR 240-20.015).

6 FERC – Federal Energy Regulatory Commission.

GAAP – Generally accepted accounting principles. As used in this CAM, GAAP refers
to FASB Statement 157 and ASC 820 (Codification Topic 820) *Fair Value Measurements and Disclosures* (on July 1, 2009, FASB Statement 157 was codified
into ASC Topic 820).

General Allocator – A "last resort" allocation method only used when neither direct nor
indirect measures of cost causation can be found to charge a cost to a specific entity.
KCP&L may use a three factor formula made up of operating revenues, labor charged
to O&M and Net Plant as an allocator for costs allocated between KCP&L, GMO and
Westar. For all other costs, KCP&L uses a General Allocator which allocates based on
an entity's relative ratio of direct and assigned expenses to total direct and assigned
expenses incurred.

- 18 GMO KCP&L Greater Missouri Operations Company, a wholly-owned subsidiary of
   19 Evergy, whose primary purpose is to provide electricity to customers within its regulated
   20 Missouri territories.
- 21 Evergy Evergy, Inc., the holding company.

Evergy's Code of Ethical Business Conduct – a document together with Evergy's
"Guiding Principles" provides Evergy the structure for decisions it makes and how it
deals with legal and ethical issues. In addition, these documents, located on Evergy's
website, describe how Evergy treats it employees, customers, shareholders, regulators,
legislators and communities.

GPES – Great Plains Energy Services Incorporated, a wholly-owned subsidiary of
 Evergy.

29 GPTHC – GPE Transmission Holding Company, LLC, a wholly-owned subsidiary of 30 Evergy.

GXPI - GXP Investments, Inc., formerly known as KLT, is a wholly-owned non-1 2 regulated subsidiary of Evergy. IRS Form 7004 (Rev Dec 2012) - Application for Automatic Extension of Time To File 3 Certain Business Income Tax, Information, and Other Returns for Evergy's and 4 Subsidiaries' Affiliated Group Information Statement 1 which lists the name and address 5 6 of each member of the affiliated group. 7 KCC – The State Corporation Commission of the State of Kansas. 8 KCP&L – Kansas City Power & Light Company, a wholly-owned subsidiary of Evergy, whose primary purpose is to provide electricity to customers within its regulated service 9 territory in Missouri and Kansas. 10 KCP&L Receivables Company ("KCREC") - a wholly-owned subsidiary of KCP&L to 11 whom all regulated retail electric accounts receivables are sold through an affiliate 12 transaction. 13 14 KCP&L Solar, Inc. - a subsidiary of GXP. MoPSC – Public Service Commission of the State of Missouri. 15 MPS Merchant Services, Inc. – a wholly-owned subsidiary of GMO which has certain 16 long-term natural gas contracts, and several unregulated subsidiaries some of which no 17 longer have active operations 18 Service Agreement – a written agreement detailing the scope of any information, 19 assets, goods or services that KCP&L is obligated to provide to any affiliated entity or 20 KCP&L is obliged to receive and compensate any affiliated entity. 21 Transource Energy, LLC ("Transource") – formed in 2012 by Evergy and American 22 23 Electric Power Company ("AEP") to pursue competitive transmission projects. Evergy owns 13.5% of Transource through its wholly-owned direct subsidiary GPE 24 Transmission Holding Company, LLC ("GPTHC") with AEP owning the remaining 25 86.5%. 26 Transource Missouri, LLC - a wholly-owned subsidiary of Transource Energy LLC 27 formed for regional transmission projects in Missouri. 28 Variance – A variance from the standards of the MoPSC's Affiliate Transactions Rule 29 may be obtained by compliance with paragraphs (10)(A)1 or (10)(A)2 of the MoPSC 30 Affiliate Transactions Rule (4 CSR 240-20.015). 31 32 Westar – Westar Energy, Inc., a wholly-owned subsidiary of Evergy, whose primary purpose is to provide electricity to customers within its regulated Kansas territories. 33 34

Wolf Creek Generating Station ("Wolf Creek") – a nuclear generating station located near Burlington Kansas in which KCP&L has a 47% ownership interest. 1 2

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Wolf Creek Nuclear Operating Corporation ("WCNOC") – the Company that operates the Wolf Creek Generating Station. The ownership is divided among KCP&L (47%), Westar Energy (47%) and Kansas Electric Power Cooperative, Inc. (6%). 4 5

## Kansas City Power & Light Company

# TESTS

1 KCP&L will complete the following tests and report the results of the tests in its annual 2 CAM filing as a function of quality control for each future reporting period:

• Employees who complete or assist in the completion of IRS Form 7004 are to notify the CAM Team within five business days of any material changes from KCP&L prior year tax return filing. The KCP&L CAM will be checked to see whether entities identified in the Form 7004 are addressed in the CAM or an explanation is included in the CAM justifying why no costs were assigned to entities that are included on the Form 7004.

• Annual charges to Evergy and each of its subsidiaries will be identified in a Summary Schedule and included in Tab K Reporting Period Results. An explanation must be given as to the appropriateness of the absence of any charges to Evergy or any of its affiliates.

• The controller will affirm that he/she has examined the Affiliate Transactions Report and to the best of his/her knowledge, information and belief, all statements, information and material contained in the Affiliate Transactions Report are complete and correct in compliance with the MoPSC's Affiliate Transactions Rule 4 CSR 240-20.015.

• The CAM Team, under the direction of the controller, will be responsible to ensure that:

- 1) all contracts that exist are reported in the CAM;
- 2) all contracts reported in the CAM are currently in effect;
- 3) all contracts no longer in effect have been removed from the CAM;
- 4) all affiliates that engage in transactions with KCP&L have a current contract or the CAM includes an explanation of why no contract exists and a certification that this treatment (engaging in transactions with no written contract) is consistent with the treatment KCP&L provides to non-affiliated entities;
- 5) to the extent KCP&L finds that contracts exist that were not reported and contracts reported in the CAM are no longer effective, KCP&L will take action to correct the discrepancies and institute appropriate controls to minimize the likelihood of future discrepancies;
- 6) internal controls are created and employed to ensure that employees who provide or assist in the provision of affiliate services are charging time to the affiliates; and
- 7) all documents used to support affiliate transaction fair market price determinations are reasonable and current.

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• In all cases where Evergy affiliates have no charges during the reporting year, KCP&L will provide an explanation of how it did not provide any goods or services for that entity to exist and/or that none of its employees or officers are employees or officers of the affiliate. 

# Kansas City Power & Light Company

#### AUDITS

#### 1 Audits Completed or Currently Pending:

KCP&L shall list all audits completed or currently pending regarding affiliate transactions
or non-regulated utility activity. The list for KCP&L shall contain the title of the audits as
well as a reference to the location where each audit report is or will be retained. KCP&L
should consider that the MoPSC Staff and OPC will want to receive a copy of each audit
report in a mutually agreeable medium with work papers upon completion of the audit.

#### 7 Audits Planned:

KCP&L shall list all audits planned regarding affiliate transaction or non-regulated utility
activity that will occur in the upcoming year (or a longer period of time if consistent with
the audit planning horizon) following the reporting period. KCP&L shall provide a
description of the audit areas of each planned audit.

#### 12 Independent Attestation:

Staff or OPC may request the MoPSC establish an independent attestation engagement
of the CAM and propose a cost allocation for the engagement. This settlement
agreement in File No. EO-2014-0189 does not prohibit any party from opposing this
request and cost allocation proposal on any grounds.

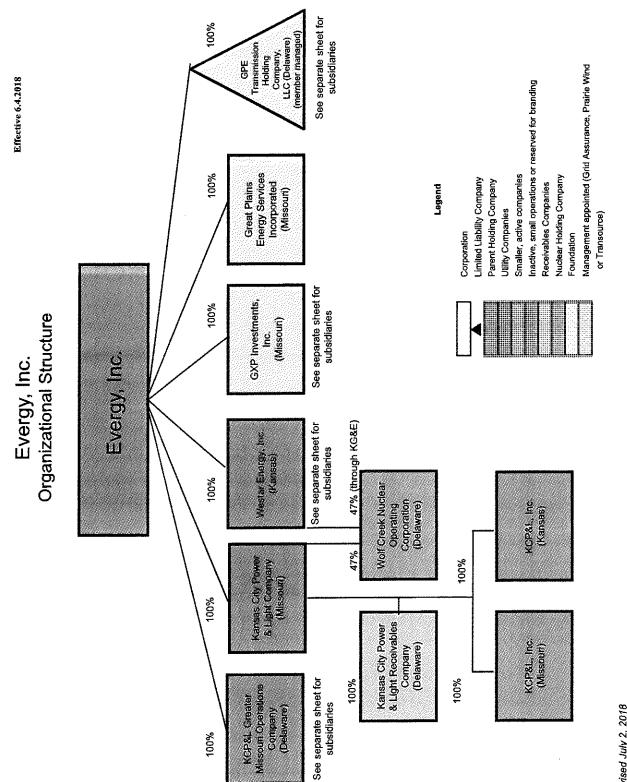
# Kansas City Power & Light Company CUSTOMER INFORMATION

2 CSR 240-20.015(2)(C) requires that customer information be made available to "affiliated or unaffiliated" entities only with the consent of the customer or as otherwise allowed by Commission rules or orders. KCP&L will comply with the rule as explained by the Commission's Report and Order, issued April 27, 2016, effective May 27, 2016 and the Commission's Order Regarding Script Revisions, issued May 26, 2016,

effective May 27, 2016, in File No. EC-2015-0309.

TAB O

**APPENDIX 1** 

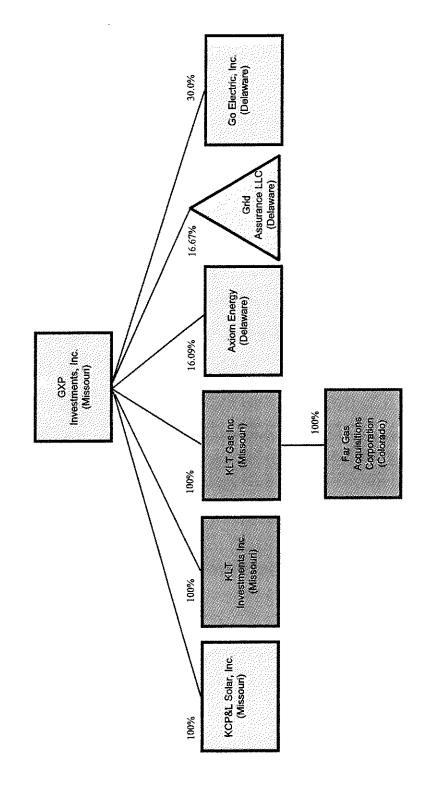


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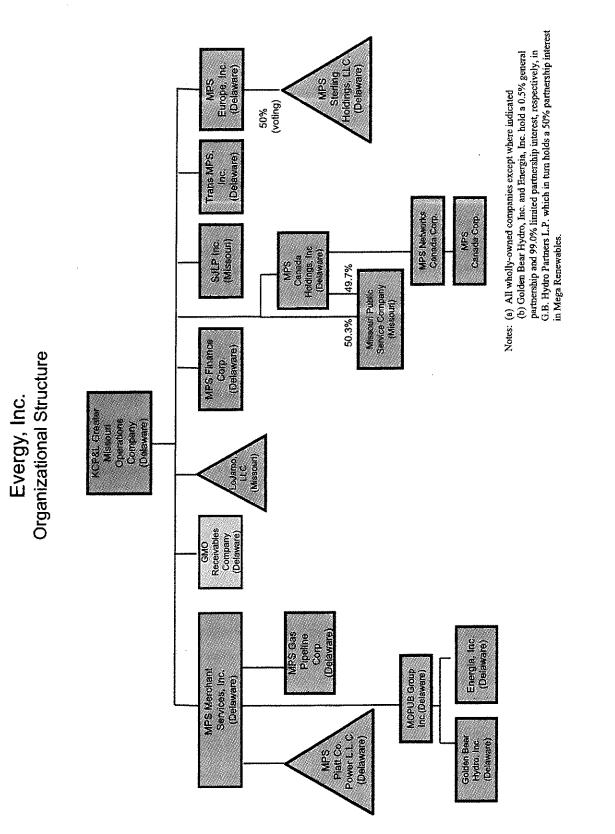
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# Evergy, Inc. Organizational Structure



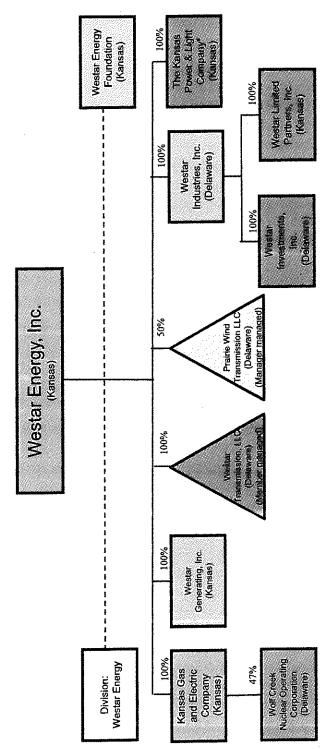
ATTACHMENT 1 Page 49 of 221 **APPENDIX 1** 



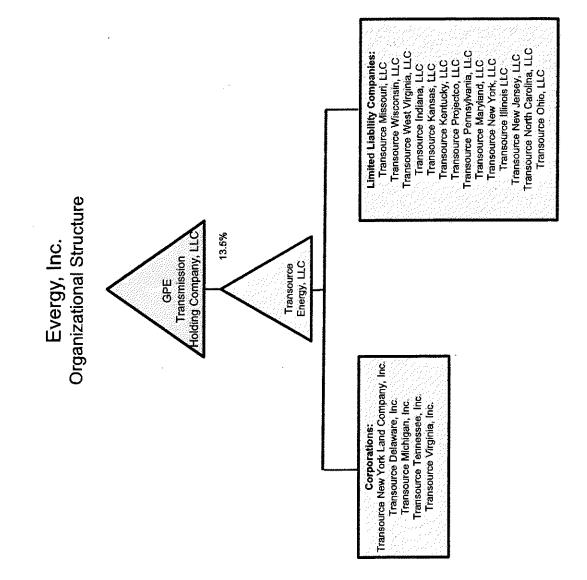
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Evergy, Inc. Organizational Structure



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# EVERGY, INC.

## DESCRIPTION OF SERVICES PROVIDED BY KCP&L

#### **Corporate Services**

Corporate Services is responsible for providing information technology, purchasing and facilities and resource protection services.

Information Technology: Supports existing applications, technology and infrastructure to ensure business continuity and leverage capabilities. Systems include CIS, PeopleSoft, desktop, real-time systems, radio and telecommunications.

Purchasing: Provides procurement services in acquiring goods and services for operations, maintenance and construction projects.

Facilities: Responsible for planning and management of existing company buildings and grounds as well as new building construction and remodeling. Also provides print, courier, mailroom and records management services.

## Delivery

Delivery is responsible for providing customer, transmission and distribution services. This includes business performance services, claims services, customer services, major outage event management services, energy efficiency and demand response services, metering, resource management, safety training and incident response services. Delivery also includes transmission and distribution operations, maintenance and construction, engineering, planning and compliance.

Business Performance Services: Develops and gathers data to create financial and reliability delivery reports.

Claims Services: Administers claims received for property damage and/or service issues.

Community Liaison and Communications Services: Acts as a liaison with government agencies, civic organizations and other community stakeholders.

Customer Services: Receives and processes customer requests though all customer contact channels; answers customer questions, creates and enters service orders, educates customers and manages energy assistance programs. Also records meter data and manages field collection process at the customer premise, invoices customers, manages payment process and investigates complaints.

Economic Development Services: Manages and administers business development initiatives, and programs for retention, expansion and recruitment of customers.

Energy Efficiency and Demand Response Service (EE/DSM): Identifies and develops EE/DSM projects including market analysis, technology reviews, load research and tariff development. Also provides marketing and education of EE/DSM programs to customers.

Major Outage/Catastrophic Event Management Services: Provides "command and control" management including allocation of resources, communication with stakeholders, coordination with the Mutual Assistance Group, and analysis of operation and performance data.

Metering and Infrastructure Technology Services: Plans, designs and implements integrated technologies to supply, manage, and enable more efficient use of energy for utility and customers.

Resource Management: Provides supervision of resource procurement, including strategic sourcing, vendor development, order and supplier management, consignment systems and contract governance. Also manages vegetation, infrastructure and fleet services.

Safety Training and Incident Response Services: Creates and presents public safety education and training demonstrations and responds to incidents of personal injury and property damage.

Transmission and Distribution Construction Maintenance Management: Analyzes coordinates and supports work for system expansion, system improvements, construction and corrective and preventive maintenance. Also provides patrolling services of infrastructure and acts as company liaison.

Transmission and Distribution Operations and Maintenance: Provides first response to outage and irregular system operations and coordinates and supports work to restore service.

Transmission, Distribution and Substation Engineering and Asset Management: Analyzes, coordinates and supports work for delivery and substation system expansions, improvements, and provides corrective and preventive maintenance. Also provides engineering, planning, design, mapping services, right-of-way and zoning services.

Transmission Policy, Planning and Compliance Services: Develops policies, monitors key developments, policies and procedures and participates in industry groups related to transmission reliability, operations and policy issues including FERC, NERC, Southwest Power Pool, MISO, EEI, KETA. Services also include monitoring system reliability and security.

# Supply

Supply is responsible for all aspects of providing the electric energy necessary to reliably fulfill the electric demands of customers. Supply may provide the following services: resource planning, plant operations and maintenance, fuel procurement, generation dispatch, power purchases and sales, new construction and Black Start.

Resource Planning: Develops integrated resource plans, provides capacity testing, reliability reporting and interconnection applications and maintains fleet generation statistics.

Plant Operations and Maintenance: Conducts safety training and incident investigations, manages plant operation and maintenance, maintains facilities and equipment, manages inventory, environmental compliance and reporting.

Fuel Procurement and Logistics: Develops fuel procurement plans, arranges fuel delivery handling and storage, and the sale or off-site disposal of coal combustion products.

Generation Dispatch: Provides unit scheduling, maintenance of reserve requirements, coordination with the RTO and coordination of generation stations and load balancing.

Power Purchases and Sales: Manages day ahead and real time sales and/or purchases to meet customer demand, secure transmission paths, manage wholesale customers and tracks and manages RTO transactions.

New Unit Construction: Organizes and manages the construction efforts to place new generating assets into service or to retro-fit existing facilities and also manages the removal of abandoned equipment.

Black Start: Maintains and periodically tests the system black-start capability.

#### Human Resources

Human Resources (HR) is responsible for the planning, development and implementation of all aspects of human capital.

Employee Relations: Provides generalists to work with operating groups as business partners to support operating needs.

Labor Relations: Works with the IBEW locals in labor strategy, negotiations, grievances, arbitration, job bidding and other union activities.

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Staffing and Recruitment: Oversees the recruiting, interviewing, testing, placement and on-boarding processing. Also manages internship and diversity programs.

Compensation and Benefits: Develops and maintains the overall reward programs including base salary, incentives and benefits. Also oversees the Affirmative Action programs.

Safety and Medical: Manages worker's compensation, return-to-work, DOT and other health and safety programs.

Training and Development: Ensures an effective professional workforce through the development and delivery of training programs, leadership development, work force planning, surveys and performance management systems.

Human Resource Information System: Ensures secure and effective systems to report employee-related information, provide employee self-service and other HR systems.

HR Strategy and Planning: Establishes goals, metrics and plans to enhance HR services and implement workforce strategies.

#### **Finance and Accounting Services**

Finance and Accounting Services is responsible for all aspects of financial services to the Company.

Accounting Systems: Provides system support operations and maintenance of all financial systems including PeopleSoft financial and HR systems, CIS customer billings systems, and PowerPlant,

Accounts Payable: Provides accounts payable transaction processing and reporting.

Audit Services: Examines and evaluates the adequacy and effectiveness of the company's governance and risk management processes and internal control structure. This includes the review of reliability and integrity of financial and operation information, compliance with Sarbanes-Oxley Act of 2002 and other laws and regulations and safeguarding of assets.

Corporate Accounting: Maintains the accounting books and records of all GPE companies and provides internal and external reporting and other financial support as required.

Corporate Finance: Directs the Company's corporate finance function including development, analysis and implementation of financial plans and capital structure. Corporate finance is also responsible for the management of relationships with rating agencies and the financial community.

Corporate Planning and Budgeting: Developes budgets and financial forecasts including total company and department operating and capital budgets.

Corporate Treasury: Responsible for all cash management activities including shortterm financing facilities, cash monitoring and controls and customer remittance activities.

Income and Transaction Taxes: Responsible for all aspects of maintaining the tax books and records including the preparation and filing of consolidated and separate federal, state and local income, franchise, sales, use, gross receipts, fuel excise, property and other miscellaneous tax returns and payments

Insurance: Provides insurance services including management of insurance policies and filing of claims.

Property Accounting: Maintains all fixed assets and intangible property records.

Risk Management: Provides credit risk management services related to wholesale counterparties, reviews contracts, monitors credit markets and develops policies to mitigate market risk.

Strategic Planning and Development: Provides long-term strategic development and coordination for major asset decisions, renewable energy, climate change, nuclear power, energy efficiency and other energy related issues.

## Legal and Environmental Services

Legal and Environmental Services is responsible for providing legal advice and representation and environmental services.

Legal Advice and Representation: Services include advising and representing the company on litigation matters, contract negotiations, regulatory compliance, security filings and general corporate matters.

Environmental Services: Responsible for compliance with applicable environmental laws and regulations and obtainment of environmental permits.

# **Regulatory Affairs**

Regulatory Affairs is responsible for supporting and representing the Company in all regulatory processes and procedures including developing regulatory strategies and policies, filing for changes in rate levels, responding to Commission investigations and the administration of tariff filings and rate designs.

#### **Corporate Secretary and Governance**

The Corporate Secretary and Governance area is responsible for compliance with applicable corporate laws and regulations, development and maintenance of corporate documents, compliance with corporate policies and procedures, and acts as a liaison between management and the Board of Directors.

#### ATTACHMENT 1 Page 58 of 221

#### Evergy, Inc. Allocation Factors July 2018

Allocation Factor	Description
General Allocator	Ratio of entities direct and indirect expenses to to total company direct and indirect expenses.
Customers/Transmission Miles	Company/business unit average of jurisdictional retail customers and transmission pole miles as a percent of total.
Number of Customers	Jurisdictional retail customers as a percent of total retail customers.
Plant Capacity Factor	Jurisdictional plant capacity as a percent of total plant capacity.
Transmission Miles	Jurisdictional transmission pole miles as a percent of total pole miles.
Utility Massachusetts Formula	Utility companies (KCP&L, GMO & Westar) average of 1) Operating revenues 2) Labor charged to O&M and 3) Net plant.

(1) Factors are updated annually or as necessary if allocation basis changes significantly.

# **BEFORE THE PUBLIC SERVICE COMMISSION**

# OF THE STATE OF MISSOURI



In the Matter of the Application of Transource Missouri Missouri, LLC for a Certificate of Convenience and Necessity Authorizing It to Construct, Finance, Own, Operate, and Maintain the latan-Nashua and Sibley-Nebraska City Electric Transmission Projects

File No. EA-2013-0098

# **REPORT AND ORDER**

Issue Date: August 7, 2013

Effective Date: September 6, 2013

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#### STATE OF MISSOURI PUBLIC SERVICE COMMISSION

At a session of the Public Service Commission held at its office in Jefferson City on the 7<sup>th</sup> day of August, 2013.

In the Matter of the Application of Transource Missouri Missouri, LLC for a Certificate of Convenience and Necessity Authorizing It to Construct, Finance, Own, Operate, and Maintain the Iatan-Nashua and Sibley-Nebraska City Electric Transmission Projects

File No. EA-2013-0098

#### REPORT AND ORDER

Issue Date: August 7, 2013

Effective Date: September 6, 2013

The Missouri Public Service Commission is approving disposition by settlement,

granting the applications,<sup>1</sup> and incorporating the proposed conditions and terms. The

applications relate to two transmission projects: the latan-Nashua line and the

Sibley-Nebraska City line ("the projects"):

For authorization to	Applicant	Title
Transfer plant and operating rights for the projects	Kansas City Power & Light Company ("KCPL"), and KCP&L Greater Missouri Operations Company ("GMO")	Application of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company <sup>2</sup> ("transfer application")
Construct and operate the projects	Transource Missouri, LLC ("Transource Missouri")	Application of Transource Missouri, LLC for a Certificate of Convenience and Necessity and Request for Waiver <sup>3</sup> ("CCN application")

<sup>&</sup>lt;sup>1</sup> Consolidated under this file number is the action in File No. EO-2012-0367, <u>In the Matter of the Application</u> of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company Regarding Arrangements for Approval to Transfer Certain Transmission Property to Transource Missouri, L.L.C. and for Other Related Determinations.

<sup>3</sup> EFIS No. 1.

<sup>&</sup>lt;sup>2</sup> File No. EO-2012-0367, Electronic Filing and Information System ("EFIS)" No. 4. All other EFIS citations refer to File No. EA-2013-0098. EFIS is accessible at <u>http://psc.mo.gov/default.aspx</u>.

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#### I. Jurisdiction

The Commission has jurisdiction over the subject matter because the Commission's jurisdiction generally includes electrical corporations.<sup>4</sup> That includes KCPL and GMO, because KCPL and GMO own electric plant, and will include Transource Missouri when it owns and operates transmission facilities. <sup>5</sup> The Commission also has jurisdiction over the disposition of certain utility property,<sup>6</sup> including operating rights,<sup>7</sup> and the construction and operation of the utility projects<sup>8</sup> proposed by Transource Missouri. The signatories cite other statutes supporting the Commission's jurisdiction over the applications as set forth in Appendix 2 of this report and order. Therefore, the Commission concludes that it has jurisdiction to rule on the applications.

#### II. Docket

KCPL, GMO, and Transource Missouri ("applicants") filed the transfer application and the CCN application ("applications").<sup>9</sup> The Commission gave notice,<sup>10</sup> and additional notice,<sup>11</sup> of the applications and set a deadline for filing applications to intervene. The

<sup>&</sup>lt;sup>4</sup> Sections 386.250(1) and 393.140(1), RSMo 2000; and 386.020(43), RSMo Supp. 2012.

<sup>&</sup>lt;sup>5</sup> Sections 393.110 and 386.020(15) and (14), RSMo Supp. 2012.

<sup>&</sup>lt;sup>6</sup> Sections 393.190.1 and 386.250(1), RSMo 2000.

<sup>&</sup>lt;sup>7</sup> Section 386.250(1), RSMo 2000, and 4 CSR 240-3.110(1)(A).

<sup>&</sup>lt;sup>8</sup> Section 393.170.1, RSMo 2000.

<sup>&</sup>lt;sup>9</sup> On August 31, 2012.

<sup>&</sup>lt;sup>10</sup> EFIS No. 7, Order Directing Notice, Setting Intervention Deadline, Directing Filing and Scheduling a Conference.

<sup>&</sup>lt;sup>11</sup> EFIS No. 9, Order Directing Additional Notice; EFIS No. 60, Order Directing Notice to County Clerks.

Commission granted an application to intervene from Missouri Industrial Energy Consumers ("MIEC").<sup>12</sup> The Commission issued notice of a contested case. <sup>13</sup>

Applicants, Staff, and the Office of the Public Counsel ("signatories") filed a stipulation and agreement.<sup>14</sup> The signatories also filed an amendment to the stipulation and agreement.<sup>15</sup> No party filed any objection to the stipulation and agreement or amendment ("together, "settlement") within the time provided by regulation. <sup>16</sup> The Commission convened an evidentiary hearing.<sup>17</sup> The signatories filed a proposed report and order,<sup>18</sup> and a supporting memorandum. <sup>19</sup>

The Commission convened a settlement conference. <sup>20</sup> The signatories filed a proposed report and order and consent order<sup>21</sup> with supporting suggestions. <sup>22</sup> The

<sup>&</sup>lt;sup>12</sup> EFIS No. 12, Order Granting Requests to Intervene.

<sup>&</sup>lt;sup>13</sup> EFIS No. 40, Notice of Contested Case.

<sup>&</sup>lt;sup>14</sup> EFIS No. 54, Non-Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>15</sup> EFIS No. 92, First Amendment to Non-Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>16</sup> 4 CSR 240-2.115(2)(C).

<sup>&</sup>lt;sup>17</sup> EFIS No. 61, Transcript volume 2.

<sup>&</sup>lt;sup>18</sup> EFIS No. 100, Joint Proposed Order Approving Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>19</sup> EFIS No. 99, Joint Memorandum in Support of the Stipulation.

<sup>&</sup>lt;sup>20</sup> EFIS No. 106, Order Setting Conference.

<sup>&</sup>lt;sup>21</sup> EFIS No. 110, Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>22</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement.

Commission ordered the record supplemented<sup>23</sup> with materials that Transource Missouri filed setting forth the final route for the Sibley-Nebraska City line.<sup>24</sup>

#### III. Findings, Conclusions, and Orders

The Commission's decision must stand on the law.<sup>25</sup> The Commission must always state its conclusions of law.<sup>26</sup> The Commission makes each ruling on consideration of each party's allegations and arguments.

#### A.Procedure

In any Commission proceeding, formalities do not invalidate any order.<sup>27</sup> Specifically

in a contested case, parties may waive any procedural formality up to the final decision.<sup>28</sup>

Parties to a contested case may submit a proposed resolution of this action under the

Commission's regulations: The parties may at any time file a stipulation and agreement as

a proposed resolution of all or any part of a contested case. A stipulation and agreement

shall be filed as a pleading.<sup>29</sup> A pleading includes the following.

Each pleading shall include a clear and concise statement of the **relief** requested, a specific reference to the statutory provision or other **authority** under which relief is requested, and a concise statement of the **facts** entitling the party to relief. [<sup>30</sup>]

<sup>&</sup>lt;sup>23</sup> EFIS No. 109, *First Order Supplementing Record*.

<sup>&</sup>lt;sup>24</sup> EFIS No. 104, Applicants' Supplemental Filing.

<sup>&</sup>lt;sup>25</sup> Mo. Const., Art. V, Section 18.

<sup>&</sup>lt;sup>26</sup> Section 386.420.2, RSMo 2000.

<sup>&</sup>lt;sup>27</sup> Section 386.410, RSMo 2000.

<sup>&</sup>lt;sup>28</sup> Sections 536.060(3), RSMo 2000.

<sup>&</sup>lt;sup>29</sup> 4 CSR 240-2.110(1)(A).

<sup>&</sup>lt;sup>30</sup> 4 CSR 240-2.080(4) (emphasis added).

That regulation also allows the Commission to treat the settlement as unanimous when no party files an objection. <sup>31</sup> The Commission is doing so, and for that reason the signatories refer to the settlement's components as "Unanimous."<sup>32</sup> A stipulation of fact eliminates the need for evidence on the matter stipulated. <sup>33</sup> But that does not end the Commission's duty for the following reasons.

First, while a stipulation of fact conclusively establishes the matter stipulated,<sup>34</sup> no stipulation can control procedure, bind the Commission to a conclusion of law,<sup>35</sup> or contravene a statute.<sup>36</sup> A remedy statutorily committed to the commission's discretion is therefore not subject to stipulation.<sup>37</sup> The Commission must therefore independently make its conclusions of law and determine the relief that is due.

Second, the Commission is charged by statute with protecting the public interest. Also, unlike a private party or State agency, Staff has no authority of its own to settle an action. Therefore, Commission approval is necessary for Staff's participation in the settlement.

Third, the signatories premise their proposed resolution on a Commission determination that the settlement includes no term that is contrary to the public interest. The General Assembly has further specified what the public interest means for certain

<sup>&</sup>lt;sup>31</sup> 4 CSR 240-2.115(2) (emphasis added).

<sup>&</sup>lt;sup>32</sup> Which is why they carry that designation in Appendix 3 and Appendix 4.

<sup>&</sup>lt;sup>33</sup> Howard v. Missouri State Bd. of Educ., 847 S.W.2d 187, 191 (Mo. App., S.D. 1993).

<sup>&</sup>lt;sup>34</sup> Howard v. Missouri State Bd. of Educ., 847 S.W.2d 187, 191 (Mo. App., S.D. 1993).

<sup>&</sup>lt;sup>35</sup> Bull v. Excel Corp., 985 S.W.2d 411, 417 (Mo. App., W.D. 1999).

<sup>&</sup>lt;sup>36</sup> Tidwell v. Walker Const., 151 S.W.3d 127, 133 (Mo. App. S.D. 2004).

<sup>&</sup>lt;sup>37</sup> *Tidwell v. Walker Const.*, 151 S.W.3d 127, 133 (Mo. App. S.D. 2004).

actions<sup>38</sup> in the statutes cited in the signatories' *Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement*,<sup>39</sup> as set forth in Appendix 2. The signatories call the determination, that the settlement does not offend those standards, "approval."<sup>40</sup>

Neither the Commission's procedural regulations in 4 CSR 240-2, nor any statute cited in the applications, define "approval" of a stipulation and agreement.<sup>41</sup> As the signatories use that term, they explain, it means reviewing a document to determine whether it is contrary to the public interest. The signatories are correct that the public interest is a consideration in every action before the Commission. Therefore, the Commission rules on the applications accordingly.

#### <u>B.Merits</u>

The settlement seeks an order granting the applications subject to the provisions of the settlement.

#### i. Law

The applications are subject to statutory standards that describe the Commission's authority to grant the permissions sought.

<sup>&</sup>lt;sup>38</sup> The courts have held that such a standard for Commission decisions is an expression of the public interest. *Public Serv. Comm'n of State v. Missouri Gas Energy*, 388 S.W.3d 221, 228 (Mo. App., W.D. 2012).

<sup>&</sup>lt;sup>39</sup> EFIS No. 111.

<sup>&</sup>lt;sup>40</sup> This does not tell the Commission what any other set of parties in any other action want when they ask the Commission to "approve" a stipulation and agreement.

<sup>&</sup>lt;sup>41</sup> The Commission expressly may approve a stipulation related to the Missouri Energy Efficiency Initiative Act under Section 393.1075(11), RSMo Supp. 2012. That statute provides a specific standard for approval. But those provisions do not apply to the applications in this case.

For the CCN application, the standard is public convenience and necessity, [<sup>42</sup>]" which means that an additional service would be an improvement that justifies the cost,<sup>43</sup> and includes such conditions as the Commission "may deem reasonable and necessary."<sup>44</sup>

For the transfer application, the standard implicit in the applicable statute<sup>45</sup> is the absence of public detriment.<sup>46</sup> Like the standard, the authority to condition the transfer is not express. But guarding against public detriment implicitly includes conditions to that end, which is more efficient than denial of an imperfect application.

Among the proposed terms conditions are waivers of specified Commission regulations. For those regulations, the standard for waiver is good cause.<sup>47</sup> Good cause means a good faith request for reasonable relief.<sup>48</sup>

The signatories also ask that no term or condition that is contrary to the public interest, on its face or as explained in the record, and as gauged by the standards in Appendix 2, find its way into the Commission's order.

#### ii. Fact

Meeting those standards requires evidence, or a substitute for evidence like stipulated facts, on the record. <sup>49</sup> Applicants have the burden of proof.<sup>50</sup> The quantum of

<sup>47</sup> 4 CSR 240-2.060(4)(B).

<sup>49</sup> Mo. Const., Art. V, Section 18.

<sup>&</sup>lt;sup>42</sup> Section 393.170.3, RSMo 2000.

<sup>&</sup>lt;sup>43</sup> <u>State ex rel. Intercon Gas, Inc., v. Public Serv.Comm'n</u>, 848 S.W.2d 593, 597 (Mo. App., W.D. 1993).

<sup>&</sup>lt;sup>44</sup> Section 393.170.3, RSMo 2000

<sup>&</sup>lt;sup>45</sup> Section 393.190.1, RSMo 2000.

<sup>&</sup>lt;sup>46</sup> <u>State ex rel. City of St. Louis v. Public Service Comm'n of Missouri</u>, 73 S.W.2d 393, 395 (Mo. 1934).

<sup>&</sup>lt;sup>48</sup> American Family Ins. Co. v. Hilden, 936 S.W.2d 207, 210 (Mo. App., W.D. 1996).

proof necessary to carry that burden is the preponderance of the evidence<sup>51</sup>or reasonable inferences from the evidence. <sup>52</sup> Generally in any proceeding, technical rules of evidence do not bind the Commission. <sup>53</sup>

This record includes evidence relevant to the standards. All findings needed to support this decision stand on the facts stipulated in the settlement and in the Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, the testimony provided at the evidentiary hearing,<sup>54</sup> and the prepared testimony of the parties received into the record. That testimony is in the record pursuant to the signatories' waiver of procedural formalities.<sup>55</sup>

The Commission has considered the substantial and competent evidence on the whole record. Where the evidence conflicts, the Commission determines which evidence is the most credible, and this report and order reflects the Commission's determinations of credibility implicitly.<sup>56</sup> No law requires the Commission to make any statement as to what portions of the record the Commission accepted or rejected.<sup>57</sup> The Commission need not separately state any finding of fact when a stipulation, agreed settlement, or a consent

<sup>50</sup> <u>Central Cnty. Emergency 911 v. International Ass'n of Firefighters Local 2665,</u> 967 S.W.2d 696, 699 (Mo. App., W.D. 1998).

<sup>52</sup> <u>Farnham v. Boone</u>, 431 S.W.2d 154 (Mo. 1968).

<sup>53</sup> Section 386.410, RSMo 2000.

<sup>54</sup> EFIS No. 61, Transcript volume 2.

- <sup>55</sup> EFIS No. 54, Non-Unanimous Stipulation and Agreement page 16.
- <sup>56</sup> Stone v. Missouri Dept. of Health & Senior Servs., 350 S.W.3d 14, 26 (Mo. banc 2011).

<sup>57</sup> Stith v. Lakin, 129 S.W.3d 912, 919 (Mo. App., S.D. 2004).

<sup>&</sup>lt;sup>51</sup> <u>State Board of Nursing v. Berry</u>, 32 S.W.3d 638, 641 (Mo. App., W.D. 2000).

order disposes of the case.<sup>58</sup> Nevertheless, a brief description of the projects illustrates the factual basis for this report and order.

Transource Missouri is a Delaware limited liability corporation qualified to conduct business in Missouri, with its principal place of business in Columbus, Ohio. Transource Missouri is a wholly-owned subsidiary of Transource Energy, LLC ("Transource"). Transource was established by Great Plains Energy Incorporated ("GPE"), the Companies' parent corporation, and American Electric Power Company, Inc. ("AEP") to build wholesale regional transmission projects within SPP, as well as other regional transmission organizations.

The two projects are regional, high-voltage, wholesale transmission projects approved by Southwest Power Pool, Inc. ("SPP") known as the latan-Nashua 345kV transmission project ("latan-Nashua Project") and the Sibley-Nebraska City 345kV transmission project ("Sibley-Nebraska City Project") (collectively, the "Projects").

The plant that the Companies requested be transferred to Transource Missouri is property of GMO. KCP&L and GMO previously requested and received authorization from the Commission to transfer at cost from KCP&L to GMO certain transmission property owned and operated by KCP&L between GMO's Alabama Substation and KCP&L's Nashua Substation ("Alabama-Nashua Line"). The southern portion of the Alabama-Nashua Line will be retired and removed, and the corridor will be used to construct the East Segment of the latan-Nashua Project. The remaining portion of this existing 161kV line, which runs to GMO's Alabama Substation near St. Joseph, Missouri, will remain the

<sup>&</sup>lt;sup>58</sup> Section 536.090, RSMo 2000.

property of GMO and is not to be transferred. This line will continue intact and energized at 161kV as a radial line and will not be a part of the new 345kV facilities.

There is a need for the service to be rendered by the Projects based upon studies performed by SPP in 2009 and 2010. These studies demonstrated that the Projects will improve electric grid reliability, minimize transmission congestion effects, bring economic benefits to SPP members, and help support public policy goals regarding renewable energy. The studies also demonstrated that the Projects will provide estimated benefits and savings that exceed the Projects' estimated costs.

Transource Missouri is qualified to construct, finance, own, operate, and maintain the Projects given the support by the transmission and related expertise of KCP&L and of American Electric Power Company, Inc. ("AEP"). Transource Missouri will have the financial ability to construct, own, operate and maintain the Projects given the equity funding that the subsidiaries of Great Plains Energy Incorporated ("GPE"), the parent corporation of KCP&L and GMO, and AEP will provide to Transource Missouri, and Transource Missouri's plan to issue debt. Furthermore, Transource Missouri will fully recover the cost of the Projects once completed, as the Projects' costs are regionally allocated under the FERC-approved SPP Tariff Schedule 11. Transource Missouri's construction of the Projects is economically feasible by virtue of the cost/benefit analysis conducted by SPP, as well as its FERC-approved cost allocation methodology under its Tariff Schedule 11.

The Projects as proposed to be built by Transource Missouri are in the public interest, given all the above, as well as the agreement of KCP&L, GMO, and Transource

Missouri to follow the provisions of Paragraphs 27, 28, and 29 of the stipulation and agreement regarding the final route of the Sibley-Nebraska City Project.

# iii. Ruling

The record weighs in favor of granting the applications with the provisions proposed, including the proposed waivers. The Commission finds no term or condition of the settlement contrary to the public interest. Therefore, the Commission will grant the applications subject to the settlement's provisions as set forth in Appendix 3 and Appendix 4.

#### C.Consent Order

Appendix 4 sets forth the settlement's provisions that are outside the Commission's authority to mandate. The signatories have clarified that they seek no resolution on the merits for those terms,<sup>59</sup> and the law encourages freedom of contract and settlements in lieu of litigation.<sup>60</sup> In that spirit, the statutes provide that any contested case is subject to disposition by consent order as follows.

#### *i.* Authority

The signatories argue that a consent order is not authorized for any matter except as described in one statute that does not apply to the Commission. In support, the signatories rely on a reading of Section 536.060, RSMo 2000. That statute's history refutes the signatories' reading.

<sup>&</sup>lt;sup>59</sup> EFIS No. 110, Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, page 2 third paragraph. EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 3 paragraph 6.

<sup>&</sup>lt;sup>60</sup> Walley v. La Plata Volunteer Fire Dep't, 368 S.W.3d 224, 231 (Mo. App., W.D. 2012).

Section 536.060's current language is the result of a 1995 amendment. The amendment deleted language (in brackets and italics below) and added language (underscored below) as follows.

[Nothing contained in sections 536.060 to 536.095 shall preclude the informal disposition of] Contested cases and other matters involving licensees and licensing agencies described in section 621.045, RSMo, may be informally resolved by consent agreement or agreed settlement or may be resolved by stipulation, consent order, or default, or by agreed settlement where such settlement is permitted by law. Nothing contained in sections 536.060 to 536.095 shall be construed (1) to impair the power of any agency to take lawful summary action in those matters where a contested case is not required by law, or (2) to prevent any agency authorized to do so from assisting claimants or other parties in any proper manner, or (3) to prevent the waiver by the parties (including, in a proper case, the agency) of procedural requirements which would otherwise be necessary before final decision, or (4) to prevent stipulations or agreements among the parties (including, in a proper case, the agency). [<sup>61</sup>]

Informal disposition of all agencies' contested cases was the original subject of that statute

as the bracketed and italicized language shows.<sup>62</sup> The amendment simply added the

specified "noncontested cases and other matters [.]"63

Unless precluded by law, informal disposition may be made of any contested case by stipulation, agreed settlement, consent order, or default.

15 U.L.A. 1961 Model State Administrative Procedure Act, Section 9(d).

<sup>&</sup>lt;sup>61</sup> 1995 Mo. Laws 1032, 1246 (88th Gen. Assem., 1st Reg. Sess., S.B. 3, Section 536.060).

<sup>&</sup>lt;sup>62</sup> The original language provided that the opportunity for hearing:

<sup>...</sup> shall not preclude the informal disposition of such case by stipulation, consent order or default, or by agreed settlement where such settlement is permitted by law.

<sup>1945</sup> Mo. Laws 1504, 1505 (63<sup>rd</sup> Gen. Assem., S.B.196, Section 6). Similar language appears in the 1961 Model State Administrative Procedure Act adopted by many states:

<sup>&</sup>lt;sup>63</sup> In response to the amended judgment in <u>Bodenhausen v. State Bd. of Regis'n for the Healing Arts</u>, Case No. CV192-1105CC (Jan. 6, 1994, Cir. Ct. Cole Cnty), McHenry, J.; and the affirming opinion in <u>Bodenhausen</u> <u>v. State Bd. of Regis'n for the Healing Arts</u>, WD 48914, 1994 WL 532696 (Mo. App., W.D. Oct. 4, 1994). As to the latter action, the Missouri Supreme Court ordered transfer on January 30, 1995. In each action, the court

Section 536.060, original and current, is expansive. It offers remedies in conformance with the public policy favoring settlement by contractual arrangement. If there were any ambiguity on this issue, the law would require the Commission to read the statute generously in the direction of the intended remedy. The signatories' reading bars resolution by "consent order, or default, or by agreed settlement" in all contested cases, except the specified matters, which furthers no conceivable beneficial end. Therefore, the Commission concludes that a contested case before the Commission is subject to disposition by consent order—just as it is subject to disposition by stipulation, default, or agreed settlement—under Section 536.060.

#### ii. Characteristics

The signatories describe the properties of a consent order by comparison to a consent judgment. The analogy is correct. The analogous properties, as described by the signatories, include the following.

Missouri courts have held that a judgment by consent "is based on an agreement between the parties as to the terms, amount or conditions of the judgment to be rendered." In this context it is important to recognize: "Consent decrees do not arise from a judicial determination of the rights of the parties or the merits of the case [.]" It is also important to note: "A consent judgment needs no cause or consideration other than an adjustment of differences and a desire to set at rest all possibility of litigation. In exchange for the saving of cost and elimination of risk, the parties each give up something that they might have won had they proceeded with litigation." [<sup>64</sup>]

barred informal resolution of contested cases and other matters involving licensees and licensing agencies under section 621.045, RSMo. The Missouri Supreme Court issued its decision on May 30, 1995, also affirming the judgment. <u>Bodenhausen v. Missouri Bd. of Regis'n for the Healing Arts</u>, 900 S.W.2d 621 (Mo. banc 1995).

<sup>&</sup>lt;sup>64</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 6 paragraph 13.

Also, a judgment issued pursuant to the parties' agreement does not aggrieve any such party so, if aggreivement is necessary for standing to appeal, no appeal is available to any such party.<sup>65</sup> In Missouri, a consent judgment has the same force and effect as any other judgment.<sup>66</sup>

In Missouri, whenever the issue has arisen, the courts have applied the analogy between a consent judgment and a consent order. For example, the courts hold that a consent order does not constitute the agency's decision on the merits but, at most, a review as to whether a parties' agreement comports with the public policy entrusted to the respective agencies.<sup>67</sup> Further, where the General Assembly has comprehensively delegated the regulation of a subject matter to an agency, that agency is the first resort for enforcing settlement of an action before that agency.<sup>68</sup>

#### iii. Ruling

As the signatories note, chapter 536, RSMo, applies when chapters 386 and 393 provide nothing to the contrary.<sup>69</sup> The signatories also note that "approval of the [settlement] here would not be inconsistent with the concept of a consent order [.]" <sup>70</sup> Therefore, the Commission will order memorialize the proposed provisions that are beyond the Commission's authority as a consent order, as set forth in Appendix 3. As explained in

<sup>&</sup>lt;sup>65</sup> Strawhun v. Strawhun, 164 S.W.3d 536 (Mo. App., S.D. 2005).

<sup>&</sup>lt;sup>66</sup> Household Fin. Corp. v. Jenkins, 213 S.W.3d 194, 196 (Mo. App., E.D. 2007).

<sup>&</sup>lt;sup>67</sup> Seifner v. Treasurer of State-Custodian of Second Injury Fund, 362 S.W.3d 59, 65 (Mo. App., W.D. 2012).

<sup>&</sup>lt;sup>68</sup> <u>State ex rel. St. Joseph School Dist. v. Missouri Dept. of Elem. And Sec. Educ.</u>, 307 S.W.3d 209, 213-17 (Mo. App., W.D. 2010). filing

<sup>&</sup>lt;sup>69</sup> State ex rel. Praxair, Inc. v. Missouri Pub. Serv. Comm'n, 344 S.W.3d 178, 184 (Mo. 2011).

<sup>&</sup>lt;sup>70</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 6 paragraph 13.

part III.A of this report and order, the approval procedure that the Commission applies in this action is based on the approval that the parties asked for, the authorities that they cited, and the documents that they filed. That procedure does not necessarily apply under any other relief, law, or facts.

# THE COMMISSION ORDERS THAT:

1. Disposition of the applications by settlement is approved.

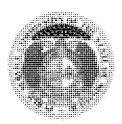
2. Transfer Application. The *Application of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company* ("transfer application") is granted. The transfer of the items as described in the transfer application is authorized. This paragraph includes the notices to construct as described in the transfer application.

3. The Application of Transource Missouri, LLC for a Certificate of Convenience and Necessity and Request for Waiver ("CCN application") is granted. A certificate of convenience and necessity for the projects, as described in the CCN application, shall issue to Transource Missouri, LLC.

- 4. The following are incorporated into this report and order as if fully set:
  - a. Non-Unanimous Stipulation and Agreement;
  - b. First Amendment to Non-Unanimous Stipulation and Agreement; and
  - c. Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement.

5. Ordered paragraphs 1, 2, 3, and 4, are subject to the provisions of Appendix 3 and Appendix 4.

6. This order shall become effective on September 6, 2013.



# BY THE COMMISSION

Morris L Woodruff

Morris L. Woodruff Secretary

R. Kenney, Chm., Jarrett, Stoll, and W. Kenney, CC., concur; and certify compliance with the provisions of Section 536.080, RSMo.

Dated at Jefferson City, Missouri, on this 7<sup>th</sup> day of August, 2013.

Party	Counsel	Counsel's Address
A. Applicants		
Kansas City Power & Light	Roger W.	1200 Main, PO Box 418679,
Company	Steiner	Kansas City, MO 64141-9679
KCP&L Greater Missouri		
Operations Company		
Transource Missouri, LLC	Karl Zobrist	4520 Main, Suite 1100, Kansas City, MO 64111
	Lisa A.	
	Gilbreath	
	Larry W.	400 West 15 <sup>th</sup> Street, Suite 1500,
	Brewer	Austin, TX 78701
B. Parties under 4 CSR 240-2.010	(10)	
Staff of the Commission	Steven	200 Madison Street, Suite 800,
	Dottheim	Jefferson City, MO 65102
- -	Nathan	
	Williams	D.O. Dev 2020, 200 Mediaen
Office of the Public Counsel	Lewis Mills	P.O. Box 2230, 200 Madison Street, Suite 650, Jefferson City,
		MO 65102
	1	MO 05102
C. Intervenors	Stuart Conrad	3100 Broadway, Suite 1209,
AG Processing, Inc. a Cooperative	Stuart Comau	Kansas City, MO 64111
and Midwest Energy Users' Group		
Midwest Energy Consumers	David	807 Winston Court, Jefferson City,
Group	Woodsmall	MO 65101
Missouri Department of Natural	Jessica L.	221 W. High Street P.O. Box 899
Resources	Blome	Jefferson City, MO 65102
Missouri Industrial Energy	Diana M.	211 N. Broadway, Suite 3600 St.
Consumers	Vuylsteke	Louis, MO 63102

# Appendix 1: Appearances

# Appendix 2: Statutes cited by the Signatories

386.250. The jurisdiction, supervision, powers and duties of the public service commission herein created and established shall extend under this chapter:

(1) [To] electric plants, and to [entities] owning, leasing, operating or controlling the same;

\* \* \*

(7) To such other and further extent, and to all such other and additional matters and things, and in such further respects as may herein appear, either expressly or impliedly.

386.310. 1. The commission shall have power, after a hearing . . . to require every . . . public utility to maintain and operate its . . . plant . . . in such manner as to promote and safeguard the health and safety of its employees, customers, and the public, and to this end to prescribe . . . appropriate safety and other devices or appliances, to establish uniform or other standards of equipment, and to require the performance of any other act which the health or safety of its employees, customers or the public may demand [.]

386.610.... The provisions of this chapter shall be liberally construed with a view to the public welfare, efficient facilities and substantial justice between patrons and public utilities.

393.130. 1. [E]very electrical corporation . . . shall furnish and provide such service instrumentalities and facilities as shall be safe and adequate and in all respects just and reasonable. All charges made or demanded by any such . . . electrical corporation . . . for . . . electricity . . . rendered or to be rendered shall be just and reasonable and not more than

allowed by law or by order or decision of the commission. Every unjust or unreasonable charge made or demanded for . . . electricity . . . or in connection therewith, or in excess of that allowed by law or by order or decision of the commission is prohibited.

2. No . . . electrical corporation . . . shall directly or indirectly by any special rate, rebate, drawback or other device or method, charge, demand, collect or receive from any person or corporation a greater or less compensation for . . . electricity . . . or for any service rendered or to be rendered or in connection therewith, except as authorized in this chapter, than it charges, demands, collects or receives from any other person or corporation for doing a like and contemporaneous service with respect thereto under the same or substantially similar circumstances or conditions.

3. No . . . electrical corporation . . . shall make or grant any undue or unreasonable preference or advantage to any person, corporation or locality, or to any particular description of service in any respect whatsoever, or subject any particular person, corporation or locality or any particular description of service to any undue or unreasonable prejudice or disadvantage in any respect whatsoever [.]

393.140. The commission shall:

(1) Have general supervision of all . . . electrical corporations . . . having authority under any special or general law or under any charter or franchise to lay down, erect or maintain wires, pipes, conduits, ducts or other fixtures in, over or under the streets, highways and public places of any municipality, for the purpose of . . . transmitting electricity for light, heat or power, or maintaining underground conduits or ducts for

electrical conductors, ..., and all ... electric plants ... owned, leased or operated by any . .. electrical corporation [.]

(2) [E]xamine or investigate the methods employed by such persons and corporations in manufacturing, distributing and supplying . . . electricity for light, heat or power and in transmitting the same, . . , and have power to order such reasonable improvements as will best promote the public interest, preserve the public health and protect those using such . . . electricity, . . . and those employed in the manufacture and distribution thereof, and have power to order reasonable improvements and extensions of the works, wires, poles, pipes, lines, conduits, ducts and other reasonable devices, apparatus and property of . . . electrical corporations [.]

(3) Have power . . . to prescribe from time to time the efficiency of the electric supply system, of the current supplied and of the lamps furnished by the persons or corporations generating and selling electric current [.]

(4) Have power, in its discretion, to prescribe uniform methods of keeping accounts, records and books, to be observed by . . . electrical corporations . . . engaged in the manufacture, sale or distribution of . . . electricity for light, heat or power [.]

(5) [To determine whether] rates or charges or the acts or regulations of any such persons or corporations are unjust, unreasonable, unjustly discriminatory or unduly preferential or in any wise in violation of any provision of law, [and] determine and prescribe the just and reasonable rates and charges thereafter to be in force for the service to be furnished, notwithstanding that a higher rate or charge has heretofore been authorized by statute, and the just and reasonable acts and regulations to be done and observed; and whenever the commission shall be of the opinion, after a hearing had upon its own motion

or upon complaints, that the property, equipment or appliances of any such person or corporation are unsafe, insufficient or inadequate, the commission shall determine and prescribe the safe, efficient and adequate property, equipment and appliances thereafter to be used, maintained and operated for the security and accommodation of the public and in compliance with the provisions of law and of their franchises and charters.

\* \* \*

(8) Have power . . . after hearing, to prescribe by order the accounts in which particular outlays and receipts shall be entered, charged or credited.

\* \* \*

(11) Have power to require every . . . electrical corporation . . . to file with the commission and to print and keep open to public inspection schedules showing all rates and charges made, established or enforced or to be charged or enforced, all forms of contract or agreement and all rules and regulations relating to rates, charges or service used or to be used, and all general privileges and facilities granted or allowed by such . . . electrical corporation [.] The commission shall have power to prescribe the form of every such schedule, and from time to time prescribe by order such changes in the form thereof as may be deemed wise [.]

## Appendix 3: Conditions Determined on the Merits

The Commission grants the CCN application and the transfer application subject to the following provisions, as drawn verbatim from the *Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement*,<sup>71</sup> which are subject to the report and order. The parties refer to the settlement, defined in the body of this report and order, as the "Unanimous Stipulation and Agreement" the "Unanimous Stipulation and Agreement" the "Unanimous First Amendment [.]"

1. The Unanimous Stipulation and Agreement, attached hereto as Attachment 1, and the Unanimous First Amendment to that Stipulation, attached hereto as Attachment 2, are approved and adopted, and the signatory parties are ordered to comply with their terms. The Commission is not a party to the Stipulation and only approves the agreements that have been entered into by the Signatories.

2. KCP&L and GMO's Transfer Application is granted conditioned upon the terms of the Unanimous Stipulation and Agreement and the Unanimous First Amendment, including the Commission making specific findings after the final selection of the Sibley-Nebraska City route.

3. KCP&L and/or GMO shall file a copy of the final purchase agreement, detail of the costs included in CWIP, and detail of the property to be transferred at the time of transfer of the Projects' facilities.

4. To the extent that the SPP NTCs regarding the Projects are assets, the Commission approves KCP&L and GMO's plans to novate those NTCs.

<sup>&</sup>lt;sup>71</sup> EFIS No. 110, page 14 through 16, part I.D., paragraphs 1 through 11.

5. The Commission's Affiliate Transactions Rule sections 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 are waived with respect to:

- a. The transfer, license, or assignment of transmission assets, easements, or right of ways (or use thereof) owned by GMO or KCP&L associated with the Projects;
- b. Materials and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary for the Projects prior to novation or transfer of the cost of the Projects to Transource Missouri; and
- c. Information, assets, goods, and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary until the Projects are in service.

6. The Commission's Affiliate Transactions Rule sections 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 are waived to the extent necessary to allow KCP&L and GMO to use a 20% markup to their fully distributed cost methodology in lieu of using the fair market value under the Rule with respect to:

a. Non-Project goods and services (if the Signatories cannot agree regarding the reasonableness of these charges, this matter shall be taken to the Commission for resolution);<sup>72</sup> and

<sup>&</sup>lt;sup>72</sup> Although the Signatories have not expressly requested a waiver of the Rule in Paragraph 6 of the Stipulation, the Commission finds that the provisions of Paragraph 6 propose treating non-Project goods and services in a manner different from the requirements of the Rule and, therefore, the Commission will treat Paragraph 6 as requesting a waiver of the Rule to the extent of its provisions.

b. Information, assets, goods, and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary for the Projects after they are in service.

7. KCP&L and GMO shall file for Commission approval of their cost allocation manuals ("CAMs") before providing any information, assets, goods, and services to Transource or Transource Missouri after either the novation or transfer of the cost of the Projects, whichever occurs first, but KCP&L and GMO may provide to Transource or Transource Missouri information, assets, goods, and services in a manner consistent with the provisions of the Stipulation prior to Commission approval of their CAMs. <sup>73</sup>.

8. Transource Missouri's CCN Application is granted conditioned upon the terms of the Unanimous Stipulation and Agreement and the Unanimous First Amendment, including the Commission making specific findings after the final selection of the Sibley-Nebraska City route.

9. Transource Missouri shall provide the Commission with the 4 CSR 240-3.105 information for the Sibley-Nebraska City route as soon as that information is available.

10. The reporting requirements of 4 CSR 240-3.175, Submission Requirements For Electric Utility Depreciation Studies, are waived subject to the Stipulation's provision regarding Staff's and OPC's access to documents.

11. Subsections 4 CSR 240-3.190 (1), (2), and (3)(A)-(D), Reporting Requirements For Electric Utilities And Rural Electric Cooperatives, are waived for Transource Missouri.

<sup>&</sup>lt;sup>73</sup> Transcript, Vol. 2 at 108-10; 4 CSR 240-20.015(3)(D), 4 CSR 240-20.015(10)(A)2.B.

# Appendix 4: Consent Order

The Signatories agree to a grant of the CCN application and the transfer application subject to the following provisions, drawn verbatim from the Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, <sup>74</sup> and the settlement, which are subject to the provisions of the report and order.

1. The Stipulation contains a series of agreements among the Signatories that, among other things, require them (particularly the Applicants) to fulfill certain obligations. The Stipulation also specifies the establishment of certain regulatory liabilities and the manner of their future treatments. The Stipulation provides a process for administering affiliate transactions between the Signatories and related parties.

2. In particular, Section II(A) of the Stipulation provides for certain rate treatment respecting costs allocated to KCP&L or GMO by SPP involving FERC items such as authorized return on equity ("ROE"), capital structure, construction work in progress ("CWIP"), or other FERC transmission rate incentives for the latan-Nashua Project and the Sibley-Nebraska City Project facilities located in KCP&L's and GMO's respective service territories that are constructed by Transource Missouri. KCP&L and GMO have agreed to make these adjustments in all rate cases so long as the transmission facilities are in service.

# A.Rate Treatment – Affiliate Owned Transmission

1. With respect to transmission facilities located in KCP&L certificated territory that are constructed by Transource Missouri that are part of the latan-Nashua and Sibley-Nebraska City Projects, KCP&L agrees that for ratemaking purposes in Missouri the costs allocated to KCP&L by SPP will be adjusted by an amount equal to the difference between: (a) the SPP

<sup>&</sup>lt;sup>74</sup> EFIS No. 110, page 16 through 18, section II, paragraphs 1 through 8.

load ratio share of the annual revenue requirement for such facilities that would have resulted if KCP&L's authorized ROE and capital structure had been applied and there had been no Construction Work in Progress ("CWIP") (if applicable) or other FERC Transmission Rate Incentives, including but not limited to Abandoned Plant Recovery, recovery on a current basis instead of capitalizing pre-commercial operations expenses and accelerated depreciation, applied to such facilities; and (b) the SPP load ratio share of the annual FERC-authorized revenue requirement for such facilities. KCP&L will make this adjustment in all rate cases so long as these transmission facilities are in service.

2. With respect to transmission facilities located in GMO certificated territory that are constructed by Transource Missouri that are part of the latan-Nashua and Sibley-Nebraska City Projects, GMO agrees that for ratemaking purposes in Missouri the costs allocated to GMO by SPP will be adjusted by an amount equal to the difference between: (a) the SPP load ratio share of the annual revenue requirement for such facilities that would have resulted if GMO's authorized ROE and capital structure had been applied and there had been no CWIP (if applicable) or other FERC Transmission Rate Incentives, including but not limited to Abandoned Plant Recovery, recovery on a current basis instead of capitalizing pre-commercial operations expenses and accelerated depreciation, applied to such facilities; and (b) the SPP load ratio share of the annual FERC-authorized revenue requirement for such facilities. GMO will make this adjustment in all rate cases so long as these transmission facilities are in service.

3. Sections II(B) and II(D) address issues under the Commission's Affiliate Transactions Rule, 4 CSR 240-20.015 ("Rule"). The Signatories agreed that provisions of the Affiliate Transactions Rule, 4 CSR 240-20.015, should apply to transactions between KCP&L and GMO on the one hand, and GPE, Transource, and Transource's utility subsidiaries on the other hand, except for the waivers as provided for in Paragraphs 4 through 6, and 11 through 13 of the Stipulation. All Signatories reserved the right to seek or oppose additional waivers for other projects (i.e., projects other than the latan-Nashua Project and the Sibley-Nebraska City Project) from the Affiliate Transactions Rule in the

future.75

# **B.Affiliate Transactions Rule**

3. The provisions of the Affiliate Transactions Rule, 4 CSR 240-20.015, shall apply to transactions between KCP&L and GMO on the one hand, and GPE, Transource Missouri, and Transource Missouri's utility subsidiaries on the other hand, except for the waivers as provided for in paragraphs 4 through 6, and 11 through 13. All Signatories reserve the right to seek or oppose additional waivers for other projects (i.e., projects other than the Projects) from the Affiliate Transactions Rule in the future.

4. The Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to transfer, license, or assignment of easements or right of ways (or use thereof, including joint usage where KCP&L/GMO are using the easement or right of way and permit Transource Missouri to use the same easement or right of way) owned by GMO or KCP&L associated with the Projects. The affiliate transactions referenced in this paragraph are subject to the provisions of paragraph 7.

The Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to materials and services (including, but not limited to, usage of KCP&L/GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary for the Projects prior to novation or transfer of the cost of the Projects to Missouri. The providing entitv shall be Transource compensated for these materials and services including Allowance for Funds Used During Construction ("AFUDC") and capitalized property taxes at its fully distributed cost at the time of transfer of the cost of the Projects.

6. The Signatories agree that non-Project goods and services (defined as goods and services that are not directly related to the Projects) were to be provided and are to be

<sup>&</sup>lt;sup>75</sup> Transcript, Vol. 2 (Apr. 16, 2013) at 103-09; 4 CSR 240-20.015(10); 4 CSR 240-2.060(4).

provided at the higher of fair market value or fully distributed cost by KCP&L to Transource Missouri, Transource Missouri, and GPE prior to the novation or transfer of the cost of the Projects. KCP&L and GMO will, by June 1, 2013, ensure that charges to Transource Missouri, Transource Missouri, and GPE regarding the development and formation of Transource Missouri and Transource Missouri reflect the higher of fair market value or the fully distributed cost. The Signatories agree that KCP&L and GMO can use a 20% markup to their fully distributed cost methodology for such goods and services in lieu of using the fair market value. If the Signatories cannot agree regarding the reasonableness of these charges, this matter will be taken to the Commission for resolution. In support of the resolution of the treatment for non-Project goods and services provided prior to the novation or transfer of the cost of the Projects, KCP&L and GMO will contribute a total of \$50,000 to the State School Fund or a mutually agreeable organization. This contribution will not be recovered from KCP&L and GMO customers. The Signatories agree that all outstanding issues related to the provision of non-Project goods and services to Transource Missouri, Transource Missouri, and GPE prior to the novation or transfer of the cost of the Projects are resolved, except as provided in this paragraph.

7. Transource Missouri will pay GMO the higher of \$5.9 million or net book value for transferred transmission assets, easements, and right-of-ways that have been previously included in the rate base and reflected in the retail rates of KCP&L and GMO customers. KCP&L and GMO agree to book a regulatory liability reflecting the value of this payment to the extent it exceeds net book value. This regulatory liability shall be amortized over three years beginning with the effective date of new rates in KCP&L's and GMO's next retail rate cases.

## D. KCP&L Operations Specific to the Projects

11. If KCP&L assists Transource Missouri for the Projects in communicating with local landowners in the KCP&L and GMO certificated service territories, with local governmental authorities, and with other members of the public, or if KCP&L continues to provide ongoing construction management, cost control management, engineering services, construction services, procurement of materials, and related services for the Projects, the Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-

20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to information, assets, goods, and services (including, but not limited to, usage of KCP&L or GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary until the Projects are in service. These materials and services will be provided at fully distributed cost until the Projects are in service. For the purposes of this paragraph and paragraph 12, "in service" is defined as the commercial operation date for each of the Projects.

12.If KCP&L provides operations and maintenance services and related capital for the Projects after they are in service, it will do so in a manner consistent with the application of the Commission's Affiliate Transactions Rule, except that the Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to information, assets, goods, and services (including, but not limited to, usage of KCP&L or GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary to the extent necessary to allow KCP&L and GMO to use a 20% markup to their fully distributed cost methodology in lieu of using the fair market value.

13. KCP&L and GMO shall file for Commission approval of their Cost Allocation Manuals ("CAM") before providing any information, assets, goods, and services to Transource Missouri or Transource Missouri after either the novation or transfer of the cost of the Projects, whichever occurs first. The Signatories agree that KCP&L and GMO can provide information, assets, goods, and services to Transource Missouri or Transource Missouri in a manner consistent with the provisions of this Stipulation prior to Commission approval of the CAM.

4. The Signatories have agreed to certain payments to be made by Transource

Missouri, KCP&L and GMO, including their regulatory treatment.<sup>76</sup> The Signatories have

<sup>&</sup>lt;sup>76</sup> Stipulation, Paragraph II(B)(7) at p. 7: "Transource Missouri will pay GMO the higher of \$5.9 million or net book value for transferred transmission assets, easements, and right-of-ways that have been previously included in the rate base and reflected in the retail rates of KCP&L and GMO customers. KCP&L and GMO agree to book a regulatory liability reflecting the value of this payment to the extent it exceeds net book value. This regulatory liability shall be amortized over three years beginning with the effective date of new rates in

also agreed to other procedures that KCP&L, GMO, Transource Missouri, and their affiliates will follow with regard to the Projects.

5. The Stipulation contains provisions regarding the future operations of the Applicants in Section II(C), reporting requirements in Section II(E), and access by Staff and OPC to the books and records of Transource Missouri and Transource Energy in Section II(F). There are additional conditions in Section II(G) regarding the final selection of the route of the Sibley-Nebraska City Project, as well as public outreach efforts related to the siting, routing, easement acquisition and right-of-way acquisition for the Projects.

### C. Transource Missouri Operations/Future Transfer

8. Transource Missouri will not pursue future transmission projects that are subject to a right of first refusal ("ROFR") in the KCP&L and GMO respective certificated service territories.

9. KCP&L and GMO will pursue future transmission projects subject to ROFR in their respective certificated service territories. KCP&L or GMO may seek a waiver from the provisions of this paragraph from the Commission for good cause.

10. Transource Missouri agrees to seek approval from the Commission for any subsequent transfer of the Projects' facilities.

# E.Additional Reporting and Provision of Information Regarding the Projects

14.KCP&L will file a copy of the final purchase agreement, detail of the costs included in CWIP, and detail of the property to be transferred at the time of transfer of the Projects' facilities.

15.KCP&L, GMO, and/or Transource Missouri will continue coordinated efforts with Omaha Public Power District

KCP&L's and GMO's next retail rate cases." Stipulation, Paragraph II(B)(6) at p. 6: "... KCP&L and GMO will contribute a total of \$50,000 to the State School Fund or a mutually agreeable organization. This contribution will not be recovered from KCP&L and GMO customers."

until the details of the routing and interception point for the Sibley-Nebraska City line are finalized.

16.KCP&L, GMO, and/or Transource Missouri will provide to Staff and OPC the Sibley-Nebraska City Project cost control budget estimate in the fourth Quarter of 2013.

17.KCP&L, GMO, and/or Transource Missouri will continue to file quarterly status reports on the latan-Nashua Project to the Commission, as KCP&L and GMO are doing in File No. EO-2012-0271.

18. KCP&L, GMO, and/or Transource Missouri will file in File No. EA-2013-0098, or other case as designated by the Commission, quarterly status reports on the Sibley-Nebraska City Project to the Commission consistent with those provided by KCP&L and GMO in File No. EO-2012-0271.

19. Updates to SPP regarding the Projects are now being entered on a quarterly basis directly into SPP's Transmission and Generation Interconnection Tracking ("TAGIT") project tracking database through a secure interface. SPP reviews the updates and includes them in its quarterly Project Tracking Reports, which are publicly available on SPP's website. Transource Missouri will provide to Staff and OPC any other periodic updates required by SPP regarding the Projects that are not included in the publicly available quarterly Project Tracking Reports.

## F.Access to Books and Records Necessary for the Commission to Perform Its Statutory Duties

20. Transource Missouri will produce in Missouri, upon reasonable notice, duplicate copies of Transource Missouri's and Transource Missouri's books and records.

21. Transource Missouri will provide Staff and OPC access to the following documents, including but not limited to: (a) Meeting Minutes of, and Materials distributed at, the Transource Missouri Board of Managers and Members (including Committee Minutes and Materials); (b) Meeting Minutes of, and Materials distributed at, the Transource Missouri Board of Managers and Members (including Committee Minutes and Materials); (c) Workpapers of the external auditors of Transource Missouri; (d) Workpapers of the external auditors of Transource Missouri; (e) General Ledger (provided electronically) of Transource Missouri; (f) General Ledger (provided electronically) of Transource Missouri; (g) Chart of Accounts and Written Accounting Policies of Transource Missouri; (h) Chart of Accounts and Written Accounting Policies of Transource Missouri: (i) Missouri: Organizational Charts of Transource (i) Organizational Charts of Transource Missouri; (k) Total Company and Missouri Jurisdictional Financial Statements (Income Statement, Balance Sheet, Statement of Cash Flows) on a Quarterly Basis of Transource Missouri; (I) Total Company and Missouri Jurisdictional Financial Statements (Income Statement, Balance Sheet, Statement of Cash Flows) on a Quarterly Basis of Transource Missouri; (m) Monthly Operating/Financial Reports of Transource Missouri (used for internal reporting of the utility ongoing operations and earnings results); (n) Monthly Operating/Financial Reports of Transource Missouri (used for internal reporting of the utility ongoing operations and earnings results); (o) Construction and Operating Budgets for the Current and Succeeding Three Years of Transource Missouri; (p) Construction and Operating Budgets for the Current and Succeeding Three Years of Transource Missouri; (g) Federal and Missouri Income Tax Returns of Transource Missouri; and (r) Federal and Missouri Income Tax Returns of Transource Missouri.

22. Transource Missouri will work with Staff to provide office space in Columbus, Ohio if it is more efficient for the Staff to perform its duties in Columbus, rather than by reviewing copies of books and records provided in Missouri.

23. New or updated agreements between the Applicants that are executed after the approval of the settlement agreement in this case will be provided to the Signatories as they become available.

# <u>G.Additional Conditions Agreed to for Approval of</u> <u>Applications</u>

24.GMO agrees to establish a regulatory liability reflecting the amount collected in retail customer rates for the transferred property from the date of the novation or transfer of the costs of the Projects until new GMO rates are established. The treatment of the regulatory liability will be determined in GMO's next retail rate case. 25. Transource Missouri requested that the Commission grant approval of the CCN Application conditioned upon: (a) PSC approval of the transfer requests in File No. EO-2012-0367; (b) SPP's approval of Transource Missouri as a transmission owning member; (c) novation of the NTCs to Transource Missouri; and (d) FERC's acceptance of the novation agreements.

26.KCP&L and GMO requested that the Commission grant approval of the Transfer Application conditioned upon: (a) Transource Missouri obtaining the necessary approvals to construct the Projects; (b) Transource Missouri executing the SPP Membership Agreement as a Transmission Owner; (c) SPP's approval of the novation of the NTCs to Transource Missouri; and (d) FERC's acceptance of the novation agreements.

27. The Signatories agree that it would be reasonable for the Commission to grant conditional approval of KCP&L and GMO's Transfer Application and Transource Missouri's CCN Application prior to the final selection of route for the Sibley-Nebraska City Project. The Signatories request that the Commission grant approval conditioned upon the Commission making specific findings, through means determined at the Commission's discretion, after the final selection of the Sibley-Nebraska City route has been made, that the Transfer Application is not detrimental to the public interest and that the CCN Application is necessary and convenient for the public service. Transource Missouri shall provide the Commission with the 4 CSR 240-3.105 information for the Sibley-Nebraska City route as soon as that information is available.

28. Nothing in this Stipulation restricts any Signatory's right to request reasonable additional notice, local public hearings, or additional processes in these cases. No Signatory is restricted from opposing such request to the Commission.

29. KCP&L and GMO will provide the Commission with a report and information in File No. EA-2013-0098 within 90 days of the effective date of a Commission order approving this Stipulation outlining its public outreach efforts for siting, routing, easement acquisition and right-of-way acquisition for the Projects. KCP&L and GMO will update the report at least guarterly thereafter.

#### JOINT OPERATING AGREEMENT

This Joint Operating Agreement (the "Agreement") is made and entered into this 10th day of October, 2008 by and between Kansas City Power & Light Company ("KCP&L") and Aquila, Inc., doing business as KCP&L Greater Missouri Operations Company ("KCP&L GMO").

#### WITNESSETH

WHEREAS, KCP&L is a wholly-owned subsidiary of Great Plains Energy Incorporated ("Great Plains Energy"); and

WHEREAS, Great Plains Energy acquired KCP&L GMO as of July 14, 2008, and

WHEREAS, to facilitate utility operations integration and to realize synergies, employees of KCP&L GMO were transferred to KCP&L, and employees of KCP&L will operate and manage the business and properties of both KCP&L and KCP&L GMO, and

WHEREAS, in Case No. EM-2007-0374 before the Missouri Public Service Commission (the "MPSC"), KCP&L and KCP&L GMO requested a waiver from the MPSC affiliate transaction rules to permit KCP&L to provide services and non-power goods to KCP&L GMO at fully distributed cost, and offered to execute and file a joint operating agreement to document the provision of such services and non-power goods, and

WHEREAS, the MPSC granted such waiver, authorized Great Plains Energy to acquire KCP&L GMO, and directed that such a joint operating agreement be filed with the MPSC, and

WHEREAS, KCP&L and KCP&L GMO have entered into this Agreement whereby each party agrees to provide and to accept and pay for various services and non-power goods.

NOW THEREFORE, in consideration of the promises and the mutual agreements herein contained, the parties to this Agreement covenant and agree as follows:

#### **ARTICLE I – JOINT OPERATING SERVICES**

<u>Section 1.1</u> <u>Purpose</u>. This Agreement provides the contractual basis for the coordinated planning, construction, acquisition, disposition, operation and maintenance of KCP&L's and KCP&L GMO's business and properties to achieve synergies, consistent with reliable electric service and all legal and other requirements.

<u>Section 1.2</u> <u>KCP&L Designated Agent and Operator.</u> KCP&L GMO hereby designates KCP&L as its agent and operator of its business and properties. KCP&L shall be responsible for and shall perform, through its employees, agents, and contractors, all such actions and functions (including, without limitation, the entry into contracts for the benefit of or as agent for KCP&L GMO) as may be required or appropriate for the proper design, planning, construction, acquisition, disposition, operation, engineering, maintenance and management of KCP&L GMO's business and properties in accordance with the terms of this Agreement (the "Services"). KCP&L GMO hereby delegates to KCP&L, and KCP&L hereby accepts responsibility and authority for the duties set forth in this Agreement.

Section 1.3 Description of the Services. The Services shall include all services required or appropriate for the design, planning, construction, acquisition, disposition, operation, engineering, maintenance and management of KCP&L GMO's business and properties. The Services exclude wholesale electricity and transmission service transactions between KCP&L and KCP&L GMO, which will be governed by applicable Federal Energy Regulatory Commission ("FERC") tariffs and rules. Such Services are more fully described in Appendix A hereto.

<u>Section 1.4</u> <u>Standards for Services</u>. KCP&L shall provide the Services in accordance with its practices, methods, standards, guides, policies and procedures in effect from time to time which, as applicable, will be consistent with those that are generally accepted in the electric utility industry. KCP&L will comply with all applicable Federal, State and local laws, regulations, ordinances and other requirements in the provision of Services to KCP&L GMO.

<u>Section 1.5</u> <u>Facilities Services</u>. KCP&L will use its properties, systems, agreements and other assets in providing Services (the "KCP&L Facilities Services"). KCP&L GMO consents to the use of its properties, systems and agreements by KCP&L in providing Services and in operating and managing KCP&L's own business (the "KCP&L GMO Facilities Services"). The KCP&L Facilities Services and the KCP&L GMO Facilities Services are collectively referred to as the "Facilities Services". The provision of, and payment for, the Facilities Services will be done pursuant to the terms of this Agreement.

<u>Section 1.6</u> <u>Compliance with Policies and Agreements</u>. In connection with its receipt of the Services, each party shall comply with (i) all applicable policies and procedures of the other party, and (ii) all applicable terms and conditions of any third party agreements pursuant to which KCP&L GMO receives Services and KCP&L receives Facilities Services, including without limitation terms and conditions preserving the confidentiality and security of proprietary information of vendors.

<u>Section 1.7</u> <u>Adequacy of Personnel.</u> KCP&L shall use commercially reasonable efforts to maintain a staff trained and experienced in provision of the Services. Notwithstanding the foregoing, KCP&L may (i) arrange for the services of nonaffiliated experts, consultants, attorneys and other third parties in connection with the performance of any of the Services or (ii) subcontract performance of the Services to one or more third parties. <u>Section 1.8</u> Parity of Services and Internal KCP&L Operations. KCP&L will at all times use its commercially reasonable efforts to provide the Services in scope, quality and schedule equivalent to those it provides to its own internal operations. In providing the Services, KCP&L will seek to maximize the aggregate synergies to both companies, and shall not take any action that would unduly prefer either party over the other party.

## **ARTICLE II - COMPENSATION**

Section 2.1 Payment for Services. As compensation for the Services, KCP&L GMO shall reimburse KCP&L for all costs that reasonably can be identified and related to the Services performed by or on behalf of KCP&L for KCP&L GMO including, but not limited to, KCP&L's cost of salaries and wages, office supplies and expenses, third party vendor costs, property insurance, injuries and damages, employee pensions and benefits, taxes, miscellaneous general expenses, rents, maintenance of structures and equipment, depreciation and amortization, and compensation for use of capital. Notwithstanding anything herein to the contrary, the price of the Services shall comply with all applicable rules and regulations of the FERC, the MPSC, all other applicable regulatory commissions, and the provisions of Great Plains Energy's Cost Allocation Manual, which includes KCP&L and KCP&L GMO cost allocation information, filed from time to time with the MPSC.

Section 2.2 Payment for Facilities Services. It is understood that KCP&L GMO Facilities Services may be used by KCP&L in providing Services to KCP&L GMO, as well as used by KCP&L for its own business. In order to avoid duplicate billing, the parties agree that KCP&L will be billed, and will reimburse KCP&L GMO, only for that portion of KCP&L GMO Facilities Services used by KCP&L for its own business. As compensation for Facilities Services, the receiving party shall reimburse the providing party for all costs that can reasonably be identified and related to the Facilities Services including, but not limited to, cost of salaries and wages, office supplies and expenses, third party vendor costs, property insurance, injuries and damages, employee pensions and benefits, taxes, miscellaneous general expenses, rents, maintenance of structures and equipment, depreciation and amortization, compensation for use of capital, and a return on capital associated with the assets used to provide Facilities Services. Costs recovered through Services billings shall be excluded from the costs of Facilities Services. Notwithstanding anything herein to the contrary, the price of Facilities Services shall comply with all applicable rules and regulations of the FERC, the MPSC, all other applicable regulatory commissions, and the provisions of Great Plains Energy's Cost Allocation Manual, which includes KCP&L and KCP&L GMO cost allocation information, filed from time to time with the MPSC.

<u>Section 2.3</u> <u>Billing.</u> KCP&L shall render a monthly statement to KCP&L GMO setting forth a description of the Services and KCP&L Facilities Services rendered to KCP&L GMO in the previous month and KCP&L's costs in connection therewith. The monthly statement to KCP&L GMO will also set forth a description of KCP&L GMO Facilities Services used by KCP&L for its own business and KCP&L GMO's associated costs. KCP&L shall maintain reasonable supporting documentation in connection with costs. Payment shall be made by remittance of the amounts billed within thirty (30) days of the date of the statement or by making appropriate accounting entries on KCP&L's and KCP&L GMO's books. <u>Section 2.4</u> <u>Dispute Resolution.</u> In the event that a dispute arises between KCP&L and KCP&L GMO regarding the costs charged by the providing party to the receiving party for Services or Facilities Services hereunder, representatives of KCP&L and KCP&L GMO will attempt to resolve the issues. Unresolved disputes regarding costs or any other claim or dispute related to this Agreement shall be resolved by binding arbitration by the American Arbitration Association under the rules then in effect. Any award of the arbitrator(s) may be entered as a judgment in any court of competent jurisdiction.

<u>Section 2.5</u> <u>Records Inspection</u>. KCP&L GMO at its own expense may examine KCP&L's pertinent books, records, data and other documents once each year for the purpose of evaluating the accuracy of KCP&L's statements to KCP&L GMO. Such examination shall begin no fewer than thirty (30) days after KCP&L receives a written notice requesting an examination and shall be completed no later than thirty (30) days after the start of such examination. Such examination shall be conducted by an independent auditor reasonably acceptable to both KCP&L GMO and KCP&L. If an independent auditor is used, KCP&L GMO shall cause the independent auditor to execute a nondisclosure agreement reasonably acceptable to KCP&L. Each audit shall be conducted on the premises of KCP&L during normal business hours. KCP&L shall cooperate fully in any such audit, providing the auditor reasonable access to any and all appropriate KCP&L employees and books, records and other documents reasonably necessary to assess the accuracy of KCP&L's invoices. The results of the examination shall be provided to KCP&L.

If KCP&L and KCP&L GMO agree that the amount of any statement should be adjusted as a result of the examination, the amount of the adjustment shall be paid or reimbursed, as applicable, promptly with interest at a rate equal to the applicable compensation for use of capital if the adjustment is related to Services provided, or at a rate equal to the applicable return on capital used for Facilities Services billings (as such rates are described in the Great Plains Energy Cost Allocation Manual) from the due date of the applicable invoice. Any unresolved dispute shall be submitted to arbitration pursuant to Section 2.3, and any resulting award shall include interest calculated on Services or Facilities Services as previously described from the due date of the applicable invoice.

# ARTICLE III - TERM AND TERMINATION

This Agreement shall become effective as of the date first written above and shall continue in force until terminated pursuant to this Article III (the "Term"). This Agreement may be terminated by either party upon at least one year's prior written notice to the other party. This Agreement shall also be subject to termination or modification at any time, without notice, if and to the extent performance under this Agreement may conflict with any applicable law, rule, regulation or order of any regulatory body adopted before or after the date of this Agreement. Further, this Agreement shall automatically terminate in the event of a direct or indirect change of control of either KCP&L or KCP&L GMO. Sections 2.4, 2.5, 4.1, 4.2, 5.3 and 5.4 shall survive expiration or termination of this Agreement for any reason.

# ARTICLE IV -

### DISCLAIMER OF WARRANTIES; LIMITATION OF LIABILITY

Section 4.1 EXCEPT AS SET FORTH IN SECTION 1.4, KCP&L MAKES NO REPRESENTATIONS OR WARRANTIES WITH RESPECT TO THE SERVICES AND HEREBY DISCLAIMS ALL SUCH REPRESENTATIONS AND WARRANTIES, EXPRESS OR IMPLIED, INCLUDING WITHOUT LIMITATION WARRANTIES AS TO MERCHANTABILITY, NON-INFRINGEMENT OR FITNESS FOR A PARTICULAR PURPOSE.

<u>Section 4.2</u> <u>Limitation of Liability</u>. Except with respect to its indemnification obligations set out in this Section 4.2, KCP&L's aggregate liability to KCP&L GMO pursuant to this Agreement for any acts or omissions in any 12-month period during the Term shall not exceed the aggregate charges payable to KCP&L by KCP&L GMO pursuant to Section 2.1 and 2.2 in such 12-month period. Except with respect to its indemnification obligations set out in this Section 4.2, KCP&L GMO's aggregate liability to KCP&L pursuant to this Agreement for any acts or omissions in any 12-month period during the Term shall not exceed the aggregate charges payable to KCP&L GMO by KCP&L pursuant to Section 2.2 in such 12-month period. Notwithstanding the foregoing sentences, each party hereto will defend, indemnify and save harmless the other party hereto from and against any and all liability, loss, costs, damages and expenses, including reasonable attorney's fees, caused by or arising out of the gross negligence, willful misconduct or breach of this Agreement by such indemnifying party. In no event shall any party be liable to the other party for any punitive, exemplary, indirect, special or consequential damages in connection with this Agreement.

### **ARTICLE V - MISCELLANEOUS**

<u>Section 5.1</u> <u>Amendments.</u> No amendment, change, or modification of this Agreement shall be valid, unless made in writing and signed by the parties hereto.

<u>Section 5.2</u> <u>No Assignment.</u> Neither party may assign this agreement, in whole or in part, without the prior written consent of the other party.

<u>Section 5.3</u> <u>Choice of Laws</u>. This Agreement will be deemed to be made in and in all respects shall be interpreted, construed and governed by and in accordance with the laws of Missouri, without giving effect to rules concerning conflicts of laws.

<u>Section 5.4</u> <u>No Third Party Beneficiaries</u>. This Agreement is not intended to, and does not, confer upon any party other than KCP&L and KCP&L GMO any rights or remedies hereunder.

<u>Section 5.5</u> <u>Regulatory Filings</u>. KCP&L and KCP&L GMO shall make all necessary regulatory filings and seek all necessary regulatory approvals for this Agreement.

<u>Section 5.6</u> <u>No Effect on Other Agreements.</u> This Agreement shall not modify the obligations of any party under any agreement with a third party, and shall not modify any agreement between the parties under any tariff or other agreement filed with the FERC, the

MPSC or other regulatory commission.

<u>Section 5.7</u> <u>Waivers</u>. Any waiver at any time by a party of any of its rights with respect to a default by the other party under this Agreement shall not be deemed a waiver with respect to any subsequent default of similar or different nature, nor shall it prejudice its right to deny waiver of any other default by the other party.

<u>Section 5.8</u> <u>Independent Contractor.</u> KCP&L and KCP&L GMO agree that for the purposes of this Agreement, each party is an independent contractor to the other party. KCP&L will be solely responsible for directing the work of its personnel. KCP&L is solely responsible for the compensation of its employees assigned to provide the Services hereunder, and payment of workers' compensation, disability and other similar benefits, unemployment and other similar insurance, and for withholding, income, social security and other taxes.

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed as of the date and year first above written.

# Kansas City Power & Light Company

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William H. Downey President and Chief Operating Officer

Aquila, Inc., doing business as KCP&L Greater Missouri Operations Company

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William H. Downey / President and Chief Operating Officer

Approved by Counsel:

William G. Riggins General Counsel and Chief Legal Officer Kansas City Power & Light Company Aquila, Inc.

# **APPENDIX 5**

# APPENDIX A

#### **Description of Services**

General descriptions of the Services to be provided by KCP&L to KCP&L GMO are detailed below. The descriptions are deemed to include services associated with, or related or similar to, the services contained in such descriptions. The descriptions are not intended to be exhaustive, and KCP&L will provide such additional services, whether or not referenced below, that are necessary or appropriate to meet the service needs of KCP&L GMO.

#### **Corporate Services**

Corporate Services is responsible for providing Information Technology, Purchasing, Facilities and Resource Protection services for KCP&L GMO operations. These services also apply to any new facilities that may be added from time to time.

**Information Technology ("IT"):** Support existing applications, technologies and infrastructure to ensure business continuity and leverage capabilities. Examples include CIS, PeopleSoft, desktop, real-time systems, radio and telecommunications. In addition, IT will work with KCP&L GMO to develop and deploy new applications and technologies as appropriate.

**Purchasing:** Acquire goods and services on behalf of KCP&L GMO operations, as well as for all construction projects; exercise governance and oversight over all procurement functions and ensure compliance with established policies and procedures.

**Facilities:** Responsible for the planning and management of existing company buildings and grounds, whether owned or leased, as well as for any new building construction or remodeling; and provide print, courier and mailroom services and records management.

**Resource Protection:** Responsible for the protection of the physical, human and information assets of KCP&L GMO, and for business continuity planning and adherence to applicable standards such as required by Homeland Security, etc.

#### Delivery

Delivery is responsible for providing customer, transmission and distribution services. This includes business performance services, claims services, customer services, major outage/catastrophic event management services, energy efficiency and demand response services, metering and infrastructure technology services, resource management, safety training and incident response services, transmission and distribution construction and maintenance management, transmission and distribution operations and maintenance, transmission, distribution and substation engineering and asset management, transmission policy, planning and compliance services to KCP&L GMO. These services also apply to any new facilities that may be added from time to time.

**Business Performance Services:** Develop, gather data, manage, create and maintain financial and reliability reports; provide financial analysis, training on financial systems and business support; oversee financial and accounting processes; direct the preparation of budgets and forecasts; draft certain regulatory reports and testimony; develop policies, monitor key developments in the electrical delivery arena and KCP&L GMO territories; prepare and file compliance related reporting; manage process and performance improvement; create and conduct process and performance training; and collect and analyze benchmarking and scorecard data.

**Claims Services:** Administer claims received relating to property damage and/or service issues in KCP&L GMO service territories; prosecute claims to recover damages for property damage against KCP&L GMO assets.

**Community Liaison and Communication Services**: Act as liaison with government agencies; federal, state and locally elected officials, civic organizations, and other community stakeholders affecting the KCP&L GMO service area; respond to media and governmental stakeholder requests for information; and create and present information to the public through press releases, advertising, public speaking and other available communication channels.

**Community Relations Services:** Identify and administer investment and membership support in KCP&L GMO's community organizations; administer contributions to nonprofit agencies identified in KCP&L GMO's service and operating territories that support at-risk youth, the environment and economic/workforce development; administer memberships with chambers, economic development corporations and other organizations in KCP&L GMO's service and operating territories; coordinate presentations and public speaking requests; identify and administer community sponsorships in coordination with partners; manage and provide support for KCP&L GMO's events, including town hall meetings and executive visits; identify and manage employees in KCP&L GMO community support roles, such as serving on boards and providing direct service to underserved people and communities.

Customer Services: Receive and process customer requests through all customer contact channels; answer customer questions, create and enter service orders, and educate customers about KCP&L GMO services; obtain and record meter data; process customer service orders; manage the field collection process at the customer premise, investigate potential revenue loss, and report irregular customer activities pertaining to their electric service; prepare and deliver accurate and timely statements and invoices to customers; manage the payment application process, reconcile payments received from customers, remit payments received, and conduct research on non-routine payments; collect amounts owed on delinquent accounts, bad debt recoveries, and bankruptcy; process and remit amounts recovered; manage and apply energy assistance payments; conduct fraud investigations, diversion investigations, and analyze customer usage and pricing for accuracy and timeliness of sending customer bills; investigate and manage commission complaints to resolution; design programs to increase funding to assist low income customers; manage programs targeted for the elderly and vulnerable (i.e., medical emergency) customers; create partnerships with energy assistance agencies; administer cold and hot weather rules; develop and present outreach programs designed to educate customers about energy usage and efficiency; design and use measurement and assessment tools to gauge

effectiveness and efficiency of customer contact work processes; and collect, verify and report statistics and data as requested by internal customers.

**Economic Development Services**: Manage and administer business development initiatives, strategies and programs associated with retention, expansion and recruitment of major customers in KCP&L GMO's service territory; manage and develop relationships with strategic state, regional and local development groups while being familiar with state and local incentives, and financing options; assist KCP&L GMO's communities in strategic planning, setting goals and priorities, and facilitate implementation of community and economic development programs; and represent KCP&L GMO on relevant community and state boards.

**Energy Efficiency and Demand Response Services ("EE/DSM"):** Identify and develop products for EE/DSM including market analysis, technology review, feasibility analysis, load research and tariff development/approval; provide marketing of EE/DSM to customers; act as liaison and support EE/DSM programs with large industrial and commercial users; create and present public education and training demonstrations on EE/DSM programs; provide eServices management; and develop and provide marketing, sales and product support for unregulated, revenue generating services.

Major Outage/Catastrophic Event Management Services: Provide "command and control" management including allocation of resources, communication with MPSC, internal and external stakeholders, coordination with the Mutual Assistance Group, and analysis of operational and performance data from KCP&L GMO systems; act as liaison with government agencies, municipalities and emergency response organizations; and create and conduct training with stakeholders.

Metering and Infrastructure Technology Services: Plan, design and implement integrated technologies to better supply, manage, and enable more efficient use of energy both by the utility and the customer; identify and evaluate existing and emerging technologies in the areas of advanced metering, distribution automation, grid communication networks, advanced control centers, demand response, energy efficiency, as well as the integration of renewable and distributed supply resources; and plan, design and implement metering and meter reading infrastructure.

**Resource Management:** Provide supervision of resource procurement, including strategic sourcing, vendor alliance development, order management, supplier management, consignment systems and contract governance; manage vegetation management services and infrastructure monitoring and improvements consistent with approved KCP&L GMO vegetation and infrastructure plans; provide supply chain management to drive optimum service, quality and innovation for material, services and fleet management in order to achieve operational excellence and lower operational and maintenance costs; develop policies and implement contract compliance practices to ensure value is captured; provide work management asset tracking services; provide meter procurement and maintenance services; and provide shop services that include equipment testing and reconditioning, welding, mechanical services, pipefitting, plumbing and carpentry.

Safety Training and Incident Response Services: Create and present public safety education and training demonstrations; respond to incidents of personal injury and/or property damage involving employees and/or KCP&L GMO assets; and develop operating and compliance guidelines.

**Transmission and Distribution Construction and Maintenance Management:** Analyze, coordinate and support work for system expansion, construction, system improvements, and corrective and preventive maintenance; provide patrolling services of infrastructure and equipment; and act as company liaison to customers, municipalities, community organizations and local stakeholders.

**Transmission and Distribution Operations and Maintenance:** Provide "first response" to outage and irregular system operation reports and analyze, coordinate and support work to restore service and return system to regular operating status.

**Transmission, Distribution and Substation Engineering and Asset Management:** Analyze, coordinate and support work for delivery and substation system expansion, improvements, and corrective and preventive maintenance; provide engineering, planning, design, trouble-shooting and mapping services; support field personnel in handling right-of-way purchases, right-of-way inquiries, zoning permits and crossing permits; and establish and monitor system-wide electrical standards.

**Transmission Policy, Planning and Compliance Services:** Develop policies, monitor key developments in the transmission arena, and participate in industry groups and forums relevant to transmission system reliability, operations and policy issues; act as liaison with FERC, NERC, Southwest Power Pool ("SPP"), Midwest Independent Transmission System Operator ("MISO"), Edison Electric Institute ("EEI"), Kansas Electric Transmission Authority ("KETA"), the Transmission Owners and Operators Forum and other organizations and stakeholders; perform analysis and planning of transmission system; negotiate agreements with transmission system reliability and security; respond to threats against system reliability and security; provide compliance review of relevant NERC and FERC standards and policies; administer transmission tariffs; and provide accounting of energy flowing across transmission system and monitor transmission revenues received.

# Supply

Supply is responsible for all aspects of providing the electric energy necessary to reliably, and in compliance with applicable laws, fulfill the electric demands of KCP&L GMO customers. In order to effectively meet this obligation, Supply shall provide the following general services to KCP&L GMO: resource planning; plant operations and maintenance; fuel procurement and logistics; generation dispatch; power purchases and sales; new unit construction; and system black-start. These services shall apply to all present and future KCP&L GMO generating facilities. These services also include the optimization of all KCP&L GMO jointly owned units and all capacity and energy contracts that exist or may be entered into from time to time.

KCP&L and KCP&L GMO will be operated and planned for as separate control areas with wholesale transactions governed by applicable FERC tariffs and rules, until and unless otherwise determined by the parties and approved by all applicable regulatory bodies.

**Resource Planning:** Develop periodic integrated resource plans, capacity testing, reliability reporting, and interconnection applications; coordinate new source review as needed; and maintain fleet generation statistics.

**Plant Operations and Maintenance:** Conduct safety training, safety incident investigation, training of the operating and maintenance staff; develop/maintain operating procedures; manage operating staff; maintain planning (near term and long term); maintain facilities and equipment; outage planning; maintenance management; contractor management; inventory management; and environmental compliance and reporting.

**Fuel Procurement and Logistics:** Develop fuel procurement plan, fuel procurement for power production (coal, oil and natural gas); arrange for fuel delivery, nomination of required natural gas deliveries, procurement, delivery of all plant combustion reagents (lime, limestone, ammonia, urea, etc.); fuel handling and storage at the plants; and fuel inventory management, sale or off-site disposal of coal combustion products (including fly ash, bottom ash, and scrubber by-products).

Generation Dispatch: Unit scheduling; maintenance of reserve requirements; coordination with the RTO; and coordination with generating stations and load balancing.

**Power Purchases and Sales:** Manage day ahead and real time sales and/or purchases to effectively meet customer demand; secure transmission paths; cultivate wholesale customers on both the buy and sell side; track and manage RTO transactions and costs; and manage participation in RTO markets as they become available (energy imbalance market, ancillary services, etc.).

**New Unit Construction**: Organize and manage the construction efforts necessary to place new generating assets into service or to retro-fit existing facilities with new process equipment necessary to allow the unit to continue to operate, including the removal of abandoned equipment, as may be necessary.

Black Start: Maintain and periodically test the system black-start capability.

# **Human Resources**

Services are provided to KCP&L GMO by employees of KCP&L. Human Resources ("HR") is responsible for the planning, development, and implementation of all aspects of human capital strategy which complements and reinforces the strategies of KCP&L GMO and its affiliates. HR will meet KCP&L GMO's needs through the general services categories described below.

**Employee Relations** – HR uses a Generalist model in working with operating groups as business partners to ensure close alignment with, and proactive support of, operating needs.

Labor Relations – Provide centralized leadership in working collaboratively with the IBEW locals, including labor strategy, negotiations, grievances, arbitrations, job bidding, and other activities.

**Staffing and Recruitment** – Ensure a robust pipeline of talent into the organization by creatively sourcing candidates and overseeing/coordinating the recruiting, interviewing, testing, placement, and on-boarding processes; and manage a variety to specialized sourcing programs ranging from college recruiting, internship programs, high programs, diversity programs, and other practices.

**Compensation and Benefits** – Recommend and develop the overall reward program to ensure the acquisition and retention of talent and effective cost management, including base salary, incentive, and all other benefit and recognition programs; and oversee Affirmative Action Programs.

**Safety and Medical** – Oversee worker's compensation and return-to-work programs, DOT, and other health and safety programs.

Winning Culture – Work to ensure a workforce that is engaged, innovative, accountable, and high-performing.

**Training and Development** – Ensure an effective professional workforce through the development/delivery of programs through the GPE University; identify suitable external programs and leadership development opportunities; and identify, coaching, and development of high potential employees; and oversee an assessment center, workforce planning, periodic employee surveys, and effective performance management processes.

Human Resource Information System – Ensure secure and effective systems that allow accurate reporting of employee-related information; develop and implement systems and processes that enable increased employee and manager self-service; and promote and implement process improvements for HR.

**HR Service Center** - The HR Service Center provides a "one-stop shop" for efficient response to employees' and retirees' HR questions.

**HR Strategy and Planning** – Ensure awareness of best practices and adopts as appropriate; ensures goals, metrics, and plans are established to enhance service and efficiency; and craft and implement company-wide strategies to address chronic workforce challenges.

### **Finance and Accounting Services**

Finance and Accounting Services ("F&A") is responsible for all aspects of providing services across the organization necessary to support the operations of KCP&L GMO and all other corporate entities. These services are provided by KCP&L to the other entities. F&A will meet KCP&L GMO's need for F&A services through the general services categories described below.

Accounting Systems: Provide system support of financial systems for all entities, including KCP&L GMO. Major financial systems include the PeopleSoft financial and HR systems, CIS+ customer billing system, and the property management system, PowerPlant. System support is categorized into operations and project management functions. The operations function includes; run the month-end financial close process; maintain PeopleSoft and PowerPlant security for the organization; update PeopleSoft chart fields; maintain the PeopleSoft allocation processes; maintain PeopleSoft trees for reporting, and nVision and query development for the organization; including support provided in gathering financial information to respond to regulatory, customer, or audit requests. The project management function includes upgrades and system enhancements and consists of gathering requirements, developing timelines, developing and maintaining test scripts for testing phases, and signoff during implementations.

Accounts Payable: Provide accounts payable transaction processing and reporting for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: Create/maintain vendor profiles; receive/process paper/electronic invoices and payments; prepare vendor 1099s; review/update invoice approval workflow; review/update voucher account coding; reconcile payment records and vendor balances; research/resolve purchase order payment exceptions; provide monthly reporting metrics; and receive/research/provide vendor and/or payment inquiries.

Audit Services: Examine and evaluate the adequacy and effectiveness of the organization's governance, risk management process, internal control system structure, and the quality of performance in carrying out assigned responsibilities to achieve the organization's stated goals and objectives. Primary services provided include: review the reliability and integrity of financial and operating information and the means used to identify, measure, classify, and report such information; review the systems established to ensure compliance with those policies, plans, procedures, laws, and regulations, including relevant provisions of the Sarbanes-Oxley Act of 2002, which could have a significant impact on operations and reports, and assessing whether the organization is in compliance; review the means of safeguarding assets and, as appropriate, verifying the existence of such assets; review operations or programs to ascertain whether results are consistent with established objectives and goals and whether the operations or programs are being carried out as planned; review specific matters at the request of the audit committee or management, as appropriate; monitor and evaluate the effectiveness of the organization's risk management system; and review, where contractually authorized, accounting and other relevant records of joint ventures, contractors, suppliers, and other third party business associates.

**Corporate Accounting:** Maintain the accounting books and records of all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: establish and maintain accounting policies and procedures; establish and monitor internal controls; record revenues, operation and maintenance expenses, other income/expense and assets and liabilities, and analyze activity in accounts; and perform account monitoring and reconciliations, management reports, certain regulatory reports and provide financial support to operations, regulatory affairs and other internal customers, as requested.

**Corporate Finance:** Direct the Company's corporate finance function, which includes the development, analysis, and implementation of financial plans and capital structure so as to maintain continuous access to capital at the lowest overall cost. Primary services provided include: prepare documentation and satisfy the filing requirements associated with the Company's financing and lead negotiations of specific costs and terms of security issues and/or leases by working directly with the underwriters; minimize the cost of debt by managing the variable rate debt portfolio utilizing interest rate management products; support the Company's regulatory efforts, including cost of capital analysis / testimony preparation assistance; primary day-to-day management of relationships with rating agencies, members of the Company's bank group and any other investment banks; and preparation of financial materials for internal and external stakeholders as requested and required.

**Corporate Planning & Budgeting:** Develop budgets and financial forecasts for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: collection of departmental operating and capital budgets; allocation of budgeted pension and benefit costs, jointly owned facilities, and other allocable costs between business units; and development of forecasted financial statements as needed.

Corporate Treasury: Responsible for all cash management activities, including short-term financing facilities, for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: maintain an appropriate level of liquidity through supervision of cash management activities, maintenance of banking relationships and accessing of capital markets for longer-term funding; issue commercial paper or draw on credit facilities as needed, keeping an appropriate maturity ladder; conduct intra-company lending/borrowing to share liquidity within the corporation and minimize idle balances; oversee issuance of letters of credit and guarantees; assist Enterprise Risk in monitoring and maintaining credit support; maintain banking and brokerage relationships, negotiate lines of credit and determine banking/treasury management services to use; monitor and manage investment portfolios in compliance with the corporate investment policy; supervise remittance processing activities in coordination with the Customer Service division; establish and monitor external remittance processing agents (lockbox, direct debit, pay-stations, credit/debit cards, etc.) so to offer customers, reliable, lost cost service; assist in the issuance of capital market securities; provide input in the determination of desired capital structure through detailed cash forecasting; assure compliance with Sarbanes-Oxley requirements and maintenance of proper documentation and controls; provide information for rate cases, regulatory filings, financings and other applications; develop and maintain department policies; create and maintain a corporate wide investment policy; and oversee required accounting and record keeping to maintain the general ledger and reconcile cash accounts.

**Income and Transaction Taxes:** Responsible for all aspects of maintaining the tax books and records of all Great Plains Energy entities, including KCP&L GMO. Tax services can be categorized in five major functions providing the primary services as follows: prepare, review and file all consolidated and separate federal, state and local income, franchise, sales, use, gross receipts, fuel excise, property and other miscellaneous tax returns and payments; research tax issues and questions, including interpretation of rules and proceedings, develop short and long range planning for all types of taxes and monitor and review new or proposed tax laws,

regulations, court decisions and industry positions; provide tax data for budget estimates and rate cases, provide reports of tax activity and projected cash requirements and prepare, review and record tax data for financial reports; supervise and review tax audit activities; respond to vendor-related tax matters associated with tax compliance or tax saving opportunities and process customer tax refunds and adjustments to customer accounts.

**Insurance:** Provide the following insurance services: place and administer Property and Casualty insurance policies, including Property, Liability, Workers Compensation and Management Liability; file and manage Property insurance claims; review contracts and agreements as needed for adequacy of insurance provisions; issue Certificates of Insurance and other evidence of coverage; and place and administer bonds.

**Property Accounting:** Maintain all fixed asset and intangible property records for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: set up, maintain and close capital projects; provide analysis of capital projects; calculate, record and report AFUDC; maintain fixed assets and accumulated depreciation; perform month end close processes; support billing of joint owner projects; support construction projects, including those associated with the Comprehensive Energy Plan; and perform processes to support day-to-day property accounting activity and prepare necessary internal and external reports, and support regulatory filings and depreciation studies.

**Regulatory Accounting:** Serve as the primary liaison between the Regulatory Affairs and Accounting Services teams and provide Accounting Services support for all jurisdictional filings and regulatory reporting for the Company, including KCP&L GMO. Primary services provided include: primary accounting support of rate case process including accounting adjustment planning and preparation; primary accounting support and data request response preparation and review; support of rate case process for accounting focused issue areas; regulatory reporting preparation and filing for all jurisdictional areas including the preparation of the annual FERC Form 1 and quarterly FERC Form 3-Q and certain other monthly, quarterly and annual statistical reports and jurisdictional surveillance reporting; development, tracking and reporting of all merger synergies and transition costs created/incurred across the organization, as relates to the acquisition of KCP&L GMO; and maintenance, review and analysis of critical revenue requirement input components, including regulatory asset and liability tracking and maintenance, debt assignment process maintenance and tracking and FERC account activity analysis for rate case adjustment impacts.

**Risk Management:** Provide the following risk management services on behalf of KCP&L GMO: credit risk management to include complete credit reviews for wholesale counterparties; develop, gather data, manage, create and maintain financial, reliability and accounting reports; develop credit limits for wholesale counterparties and monitor credit exposure on an ongoing basis; manage collateral requirements with wholesale counterparties and manage daily margining requirements; review contracts and agreements for adequacy of credit risk provisions; monitor the external credit markets and develop policies and procedures to help mitigate potential credit risks; prepare and file compliance related reporting; market risk management which includes monitor wholesale commodity transactions and verify that transaction types are covered by risk control policies, monitor wholesale commodity transactions and monitor compliance with risk control limits; develop market volatility curves for new transaction locations and commodities within the deal capture system; monitor the wholesale power and gas markets and develop policies and procedures to help mitigate market risks; and prepare and file compliance related reporting.

**Strategic Planning and Development:** Provide strategy development and coordination in the following areas: manage the development and approval process for the Company's long term strategic plans; coordinate strategic planning for major asset decisions; coordinate internal and public policy positions on renewable energy, climate change, nuclear power, energy efficiency and other energy related issues; and develop and manage renewable energy resource strategy and development of the renewable resource portfolio.

#### Legal and Environmental Services

Legal and Environmental Services is responsible for providing legal advice and representation and environmental services to KCP&L GMO. The following is a representative list of the types of services provided.

Legal Advice and Representation: Advise and represent KCP&L GMO concerning anticipated and pending litigation matters, contract negotiation and administration, general corporate matters and regulatory compliance, including the representation of KCP&L GMO before the MPSC, the FERC, and other regulatory bodies; provide legal advice and support for securities filings, financings and their administration; and provide legal advice and support for other transactions and matters as requested.

Environmental Services: Advise KCP&L GMO concerning compliance with all applicable environmental laws and regulations, including the obtainment of any requisite environmental permits related to KCP&L GMO's operations.

#### **Regulatory Affairs**

Regulatory Affairs is responsible for all aspects of providing services across the organization necessary to support the regulatory strategies that achieve corporate goals and which satisfy the requirements of regulatory policies, rules and procedures for KCP&L GMO The following is a representative list of the types of services provided.

Maintain a working knowledge state and federal regulatory practices, rules and regulations, KCP&L GMO tariffs, regulatory affairs activities of other utilities, and regulatory trends; contribute to the achievement of corporate goals by developing regulatory strategies to enhance earnings, mitigate risk, and guide regulatory and legislative industry restructuring; provide justification for KCP&L GMO's need for changes in rate levels by directing the preparation of filing requirements and responses to Commission complaint investigations, and by submitting testimony; build relationships with state and federal regulators, and consumer counsels; represent KCP&L GMO by serving as a regulatory expert before regulatory commissions, legislatures, and other public forums; work with the Commission and staff of the Missouri Public Service Commission, FERC and legislative committees to establish regulatory policy; oversee economic, engineering, and financial analysis in relation to revenues and costs, day-to day administration of rates, rules, regulations, and tariff filings, review and strategy of revenue requirements, determination of rate designs, and revenue verification; contribute to the development of revenue and resource planning by providing review of cost studies and by participating in the development and review of KCP&L GMO objectives and strategies; and provide information and training to other divisions (departments) on regulatory requirements, rates, rules, and regulations and provide assistance to operational departments in fulfilling regulatory requirements.

#### **Corporate Secretary and Governance**

These functions are primarily responsible for ensuring compliance with applicable corporation laws and regulations, the requirements of organizational documents, and appropriate corporate governance principles. These functions are also responsible for the design, maintenance and administration of director and officer compensation programs. The following is a representative list of the types of services provided: prepare and maintain Board and Committee communications, minutes, materials and other corporate documents; provide advice and analysis to directors and officers on current and emerging corporate governance matters, and recommend appropriate actions in light of those matters; prepare and file all documents necessary to maintain the corporate existence of KCP&L GMO and its subsidiaries; ensure that KCP&L GMO conducts its business in compliance with applicable corporate legal and organizational requirements; act as a liaison between management and the Board of Directors; design, maintain and administer director and officer compensation programs; and provide corporate compliance program management, support and training.

### **KCP&L Greater Missouri Operations Company**

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# KCP&L Greater Missouri Operations Company INTRODUCTION

1 Evergy, Inc. ("Evergy"), headquartered in Kansas City, Missouri, is a registered public 2 utility holding company with three wholly-owned direct utility subsidiaries-KCP&L 3 Greater Missouri Operations Company ("GMO"), Kansas City Power & Light Company 4 ("KCP&L") and Westar Energy, Inc. ("Westar") and three direct non-regulated 5 subsidiaries. All Evergy subsidiaries and affiliates are shown on the five (5) pages of 6 Appendix 1 entitled Evergy, Inc. Organizational Structure. GMO has no employees with 7 KCP&L employees primarily operating and managing the business and properties of 8 GMO. In addition, GMO may receive services from Westar.

GMO is an electric utility regulated by the Public Service Commission of the State of
Missouri ("MoPSC") with respect to retail rates, certain accounting matters, standards of
service and, in certain cases, the issuance of securities, certification of facilities and
service territories. GMO is classified as a public utility under the Federal Power Act and
is subject to regulation by the Federal Energy Regulatory Commission ("FERC").

GMO also wholly owns GMO Receivables Company ("GREC"), a wholly-owned
subsidiary to whom all its retail electric accounts receivables are sold through an affiliate
transaction, MPS Merchant Services, Inc., an unregulated subsidiary which has certain
long-term natural gas contracts, and several unregulated subsidiaries some of which no
longer have active operations. These unregulated subsidiaries are:

ATTACHMENT 1 Page 114 of 221 MPS Gas Pipeline Corporation MPS Platt County Power LLC MOPUB Group Inc. Golden Bear Hydro, Inc. Energia, Inc. LoJamo, LLC MO MPS Finance Corp. SJLP Inc. Trans MPS, Inc. MPS Europe, Inc. MPS Canada Holdings, Inc. MPS Canada Holdings, Inc. MPS Networks Canada Corp. MPS Canada Corp. MPS Sterling Holdings, LLC

GMO served approximately 325,000 customers as of December 2017. In addition to
 providing electrical services, GMO also provides industrial steam to a limited number of
 customers in the St. Joseph service area.

4 In 2012, Transource Energy, LLC ("Transource") was formed as a non-MoPSC regulated joint venture between Evergy and American Electric Power Company ("AEP") 5 6 to pursue competitive transmission projects. Evergy owns 13.5% of Transource through 7 its wholly-owned non-MoPSC regulated direct subsidiary GPE Transmission Holding Company, LLC ("GPTHC") with AEP owning the remaining 86.5%. Transource 8 9 Missouri, LLC, a wholly-owned subsidiary of Transource, was formed for regional 10 transmission projects in Missouri and is in part MoPSC regulated. AEP will operate 11 Transource and intends to provide the majority of staff and services through its service 12 company. However, GMO may provide certain services to Transource and will be 13 reimbursed consistent with the Stipulation and Agreement approved by the MoPSC in 14 File No. EA-2013-0098. A copy of the relevant pages of that Report and Order is 15 attached as Appendix 4 for ease of reference.

Evergy has two other non-regulated subsidiaries-GXP Investments, Inc. ("GXPI") and
 Great Plains Energy Services Incorporated ("GPES"). GXPI has investments in
 KCP&L Solar, Inc., a solar supplier and various businesses within the energy
 ecosystem. GPES is uses as a contracting vehicle for purposes of administrative
 efficiencies. Refer to Appendix 1 for the organizational chart identifying Evergy and its
 affiliates.

7 This Cost Allocation Manual ("CAM") is a requirement of the MoPSC Affiliate
8 Transactions Rule (4 CSR 240-20.015). This rule is intended to prevent MoPSC
9 regulated utilities from subsidizing their non-regulated operations. GMO will include in
10 its annual CAM the criteria, guidelines, and procedures it will follow to be in compliance
11 with this rule.

In its July 1, 2008, Report and Order in File No. EM-2007-0374 the MoPSC granted
GMO and KCP&L a variance to 4 CSR 240-20.015. The MoPSC granted the variance
to all regulated transactions between GMO and KCP&L except for wholesale power
transactions, which would be based on rates approved by FERC. This variance is
referenced below in TAB F – Transfer Pricing.

Also in its July 1, 2008, Report and Order in File No. EM-2007-0374 the MoPSC
required GMO and KCP&L to execute a joint operating agreement within ninety (90)
days of the effective date of its July 1, 2008, Report and Order approving Evergy's
acquisition of Aquila Inc. ("GMO"). On October 10, 2008, GMO and KCP&L filed with
the MoPSC a Joint Operating Agreement ("JOA") dated October 10, 2008. The purpose

of the JOA is to provide the contractual basis for the coordinated planning, construction,
acquisition, disposition, operation and maintenance of GMO's and KCP&L's business
and properties to achieve synergies, consistent with reliable electric service and all legal
and other requirements. A copy of the JOA is included as Appendix 5.

In June 2018, the Report and Order in merger docket EM-2018-0012, granted a limited
variance from the affiliate transaction rules to facilitate transactions between the
regulated operations of GMO, KCP&L, Westar and KGE by allowing all transactions to
occur at cost except for wholesale power transactions, which will be based on rates
approved by FERC.

10 It is the objective of the GMO CAM to provide a high level of assurance that GMO has
11 implemented and is monitoring a set of criteria, guidelines, and procedures that also
12 provides a high level of assurance that GMO is not subsidizing its affiliated activities or
13 non-regulated operations to the detriment of its regulated electric customers in Missouri.

Evergy established a fully-functioning CAM Team in January 2015 consisting of a
necessary number of trained employees to oversee the operations and management of
GMO's affiliate transactions. The CAM Team will ensure that all affiliate transactions
are either consistent with the MoPSC's Affiliate Transactions Rule or GMO has followed
the required variance procedures to allow GMO to participate in non-complying affiliate
transactions.

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1	GMO will apply for a waiver from applicable affiliate transaction requirements consistent
2	with the process specified in 4 CSR 240-20.015(10) or it will not participate in the
3	noncomplying affiliate transaction as required in 4 CSR 240-20.015(2)(D).
4	GMO CAM submittals will identify the GMO management position that is responsible for
5	the overall governance and enforcement of the GMO CAM preparation and
6	implementation of criteria, guidelines, and procedures necessary to provide full
7	compliance with the MoPSC's Affiliate Transactions Rule.
8	The CAM Team will be involved in decision-making regarding all affiliate transactions to
9	the extent necessary to ensure that these decisions will be based on information
10	regarding complying with the MoPSC's Affiliate Transactions Rule.
11	Anytime there is 1) an addition or 2) a deletion of an affiliated entity or non-regulated
12	activity, the CAM Team will be notified within the day of the event.
13	All additions to or deletions of affiliated entities / non-regulated activities will be
14	submitted in writing to the MoPSC Staff Counsel's Office and the Office of the Public
15	Counsel ("OPC") within thirty (30) days of the event occurring.

### KCP&L Greater Missouri Operations Company OVERVIEW OF COSTING METHODOLOGY & SERVICE AGREEMENTS

GMO provides information, assets, goods and services<sup>1</sup> to Evergy and its
 subsidiaries/affiliates. Related costs are collected and assigned directly or indirectly to
 a business unit when applicable, with business unit referring to a legal entity or
 regulatory jurisdiction within Evergy.

5 Costs are assigned on a fully distributed cost ("FDC") basis to reflect all costs incurred 6 in providing goods, assets, information, and services. Costs specifically related to one 7 business unit are billed directly to that unit while costs related to more than one 8 business unit are allocated or assigned based on a cost causative relationship as well 9 as in the aggregate by a general allocator of truly common costs. Since GMO is 10 operated and managed by KCP&L employees, KCP&L will be required to bill out on 11 GMO's behalf the labor charges and related loadings incurred by GMO. Any goods or 12 services provided or received from Westar will be required to be billed to the benefiting 13 business unit. The allocation and billing of costs is designed to reflect benefits received 14 as closely as practical and to prevent subsidization of any business unit and ensure equitable fair market price ("FMP") or fully distributed cost distributions, as applicable, 15 among Evergy and its affiliates. 16

<sup>1</sup> GMO currently provides limited information, assets, goods and services to Evergy and its subsidiaries/affiliates.

GMO realizes that failure to fully charge affiliates or non-regulated activities for the
 relevant fully distributed cost or fair market price of goods, services, assets, or
 information provided to or on the behalf of these affiliated entities or non-regulated
 operations is expressly prohibited by the MoPSC's Affiliate Transactions Rule.

The regulated utility's billing of direct assigned, and allocated fully distributed cost or fair
market price, if higher, is designed to prevent providing a financial advantage to or
subsidization of any business unit or non-regulated activity while also ensuring equitable
charges among Evergy and its subsidiaries/affiliates.

9 Affiliates are billed on an FDC basis which includes all direct and indirect costs,
10 including cost of capital and overheads, or at the fair market price, whichever is higher.
11 The following three types of cost assignments are utilized to determine proper FDC
12 billings:

13 1) Billing between Business Units (TAB C) – Applies to balance sheet and income 14 statement costs between GMO and affiliates. The billing of costs between business 15 units is based on the operating unit field charged in the account code. The operating 16 unit field identifies what business unit is benefiting from the cost and is required on all 17 capital and expense transactions. For billing purposes, costs are grouped into two 18 basic groups: (a) direct billed projects and (b) indirect billed projects. Direct billed 19 projects are assigned directly to a business unit based on the operating unit, while the 20 indirect billed projects are allocated based on relevant cost allocation factors. In 21 addition, affiliates will be charged for the use of common plant and for the use of capital 1 whenever such charges are appropriate.

2) Clearings and Loadings (TAB D) – Applies to types of costs that are assigned
 based on the usage related to other costs. In some applications, costs are distributed,
 or "cleared" over a distribution of direct costs, such as fleet clearings. In other
 applications, costs are distributed, or "loaded" onto a related cost, such as paid
 absence, and distributed based on a payroll distribution.

3) Specific Assignment Method (TAB E) – Applies to costs that can be assigned to
the benefiting business unit based on a statistical analysis, usage study, or association
with the underlying asset or liability. For instance, depreciation expense is assigned
based on the related plant asset.

11 GMO will rely upon its Accounting Department or the group responsible for control of 12 the costs to determine the specific assignments. GMO and affiliates shall enter into 13 service agreements which establish the terms and conditions for affiliate transactions, 14 including a general description of goods and services provided, pricing, billing and 15 payment methods and dispute resolution. Refer to Appendix 2 for a listing of services. 16 Additional services may be provided if needed. Appendix 2 and Service Agreements 17 will be updated if additional services are provided or removed. The agreements will 18 comply with all applicable MoPSC rules and orders to prevent any preferential treatment 19 among the affiliates.

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## KCP&L Greater Missouri Operations Company SHARED SERVICE BILLINGS BETWEEN BUSINESS UNITS

GMO provides goods, services, assets, and information to other entities within Evergy including Evergy. When goods are provided or services are performed for the benefit of these entities, the fully distributed cost of providing the good or service is accumulated and billed to the affiliate. On a monthly<sup>1</sup> basis, these accumulated fully distributed costs are then compared with the fair market price of the good or service. After the comparison is made, if the fair market price is higher than the fully distributed cost an adjustment will be made for the difference and billed by GMO to the benefiting business unit on a monthly basis.

Since KCP&L and Westar are the only business units among all Evergy business units that have employees, they must bill out labor charges and related loading costs (such as pensions, OPEBs and other loadings) incurred for the benefit of other business units. KCP&L and Westar employees enter their time by account code in a time-entry system which allows for payroll to be accurately assigned. Below is a description of the various billings between business units.

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<sup>&</sup>lt;sup>1</sup> Staff supports a two-year variance ending March 16, 2019 from KCP&L billing its affiliates, except where a waiver for variances exist, the higher of cost (FDC) or market (FMP) at the time KCP&L bills its affiliates for the provision of assets, goods, information, and services on a monthly basis. KCP&L is to be allowed to bill its affiliates at cost for the first two months of each calendar quarter with true-up bills in the third month of each calendar quarter for market price to the extent market price is higher than cost. These true-up bills are to include an interest charge at the late payment charge rate for the period KCP&L delayed receiving its money if the initial bill would have reflected the higher market price. The variance described in this paragraph is to expire March 16, 2019, or sooner if KCP&L chooses to implement monthly billing, except as provided in section 4 CSR 240-20.015(10).

operations and activities. All other residual common costs will be allocated using
 the General Allocator calculation. The General Allocator allocates costs based on
 an entity's relative ratio of direct and assigned expenses to total direct and assigned
 expenses incurred.

5 Balance Sheet Billings – All costs incurred by a business unit for the benefit of another
6 business unit that are charged to a construction, undistributed stores expense or
7 clearing account, are then billed to the benefiting business unit based on the operating
8 unit designations. These costs are primarily direct billings from one business unit to
9 another, however, there may be charges to undistributed stores expense or clearing
10 accounts that are billed out based on an assignment or allocation factor.

#### 11 Common Use Plant and Asset Transfers

Common Use Plant – In the ordinary course of business, assets belonging to GMO may 12 be used by another entity. This property, referred to as common use plant, is primarily 13 service facilities, telecommunications equipment, network systems and software. In 14 15 order to ensure the regulated entities do not subsidize Evergy and its other companies, GMO charges costs for the use of its common assets. Monthly billings are based on the 16 depreciation and/or amortization expense of the underlying asset and a rate of return 17 applied to the net plant. The total cost is then assigned or allocated on an applicable 18 19 factor to the business unit benefiting from the use of the asset. All direct costs incurred 20 to common plant are directly charged to the Evergy entity causing those costs.

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Asset Transfers – GMO will not sell, lease, assign, mortgage, transfer, or otherwise
dispose or encumber the whole or any part of its franchise, works, or system, necessary
or useful in the performance of its duties to the public, nor by any means, direct or
indirect, merge or consolidate such works or system, or franchises, or any part thereof,
with any other corporation, person, or public utility, without having first secured from the
MoPSC an order authorizing it so to do. (Section 393.190 RSMo).

7 Compensation for the Use of Capital – Transactions between legal entities result in 8 the creation of intercompany receivables or payables with settlement due in the following month. In addition to the above charges, a charge for the use of capital based 9 on the outstanding intercompany receivable balance and the daily Commercial Paper 10 Rate published by the Board of Governors of the Federal Reserve System for A2/P2 11 non-financial issuers will be applied. Any receivables outstanding after thirty (30) days 12 from month end will result in a late payment fee which will be based on the late payment 13 14 fee charged to GMO's regulated customers.

## KCP&L Greater Missouri Operations Company CLEARINGS & LOADINGS

1 Paid Absence Loadings – GMO is required to follow the FERC Uniform System of 2 Accounts ("USOA") that describes how the various paid absence costs will be allocated 3 over the "at work" activities. Monthly, costs charged to the various paid absence 4 accounts are allocated to capital and expense accounts based on each account's respective straight-time payroll activity for the month. Initially, KCP&L and Westar 5 6 employees will directly or indirectly<sup>1</sup> charge labor to GMO and GMO affiliates for each 7 and every activity performed by KCP&L or Westar that benefits GMO and its affiliates. Paid absence loading will be assigned to these labor charges at the time of these direct 8 9 and indirect charges.

Payroll Tax Loadings – Payroll taxes are loaded to labor charged to expense
accounts, work orders and clearing accounts based on a projected rate applied to direct
labor charged to these accounts. This process allows for payroll taxes to follow the
original labor distribution and to be included in construction costs. Initially, KCP&L and
Westar employees will directly or indirectly<sup>2</sup> charge labor to GMO and GMO affiliates for
each and every activity performed by KCP&L or Westar that benefits GMO and its

<sup>&</sup>lt;sup>1</sup> Employees will directly charge labor that can be directly assigned to an affiliate. Employees will indirectly charge labor that cannot be directly assigned.

<sup>&</sup>lt;sup>2</sup> See footnote 1.

affiliates. Payroll taxes will be assigned to these labor charges at the time of these
 direct and indirect charges.

Pensions and Other Benefits Loadings - Pension, post-retirement, employee 3 4 insurance and other benefits are applied to labor costs to ensure that an appropriate portion of benefits is capitalized and to provide management with costs per project. 5 Loadings are based on a projected rate applied to direct labor. Initially, KCP&L and 6 7 Westar employees will directly or indirectly<sup>3</sup> charge labor to GMO and GMO affiliates for each and every activity performed by KCP&L or Westar that benefits GMO and its 8 9 affiliates. Pensions and other benefit costs will be assigned to these labor charges at the time of these direct and indirect charges. 10

Material and Tool Loading – The FERC USOA requires the use of undistributed stores
expense accounts (163 accounts) to accumulate purchasing and store keeping costs of
inventory materials. These costs are cleared based on historical loading rates. The
rates are applied to materials issued to O&M and capital projects.

Administrative and General ("A&G") Loading – The purpose of this loading is to
capitalize a portion of the various A&G costs that are incurred in support of capital
activities. Based on a time study, specific departments monthly labor charges are
allocated to all open construction projects.

<sup>3</sup> See footnote 1.

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T&D Division Overheads – The purpose of this loading is to capitalize a portion of the
 delivery division service costs that are related to construction and removal activity but
 impractical to charge directly. The overhead costs are cleared through account 184780
 based on current month applicable labor charges.

Generation Division Clearing – The purpose of this clearing is to capitalize a portion
of the generation service costs that are related to construction and removal activity but
impractical to charge directly. The overhead costs are cleared through account 184781
based on current month generation labor charges.

9 Flyash Clearings – This clearing distributes general costs in account 502010, Steam
10 Operations Solid By-Products, to the appropriate coal fired plants. Current month
11 activity in this account is cleared to expense plant projects based on a twelve months
12 ended MMBTU's factor.

Unit Train Maintenance Clearing – The purpose of this clearing is to distribute general
unit train maintenance charges to coal fired plants. Labor and non-labor in account
151601, Unit Train Maintenance, are spread to specific coal fired plant expense projects
based on train cars assigned to each plant.

Combustion Turbine ("CT") Fuel Clearing – The purpose of this clearing is to
distribute general charges in fuel expense and CT expense accounts 547101-554000,
to the appropriate combustion turbines. This allocation transfers the monthly activity of

general projects in these accounts to specific CT projects based on the twelve months
 ended MMBTU's factor.

Fuel Clearing – This clearing distributes general charges in fuel expense and steam
accounts 500000 and 501500-514001, to the appropriate coal fired plants. This
allocation transfers the monthly activity of general projects in these accounts to specific
coal fired plant projects based on the twelve months ended MMBTU's factor.

Fleet Clearings – The purpose of this clearing is to spread the cost of vehicles to the
appropriate departments and capital and expense accounts. Fleet vehicles are owned
by specific departments with a vehicle rate assigned to each department based on the
type and number of vehicles. Account 184004, Transportation, is used to accumulate
the operations and maintenance expenses. The monthly charges are then cleared from
this account to each departmental owner with the clearing following labor.

# KCP&L Greater Missouri Operations Company SPECIFIC ASSIGNMENT METHOD

1	Specific assignment of costs among business units is used 1) when a statistical analysis
2	of the underlying cost indicates the benefiting business unit or 2) when the cost can be
3	assigned based on the ownership of the related assets or liabilities. Specific
4	assignment methods could be used for such transactions as property insurance
5	premiums which are allocated based on an appropriate cost causative driver or
6	depreciation expense which follows the ownership of the related assets.
7	For example, property insurance premiums may provide coverage to more than one
8	business unit but the premiums are billed with one invoice. Under the FDC method, to
9	allocate the premium to the benefiting business units, an analysis is done to determine
10	the appropriate cost causative driver which determines the amount related to each
11	business unit. The invoice amount is then charged to all applicable business units.
12	In addition, the specific assignment method may be utilized to track costs that are or
13	potentially will benefit non-regulated activities. When a potential new non-regulated
14	activity is identified, a project may be assigned to help identify and accumulate costs
15	associated with the new non-regulated activity. Ultimately, these projects will be used
16	to segregate those costs from regulated activities.

### KCP&L Greater Missouri Operations Company TRANSFER PRICING

Affiliate transactions between regulated and non-regulated affiliates follow a "best for 1 2 the business" transfer pricing policy designed to prevent cross subsidization between affiliates. For example, a business would not provide a good, service, information, or 3 asset below fully distributed cost unless it was operating under distressed 4 circumstances. Also, a business would not provide a good, service, information, or 5 asset at fully distributed cost if the fair market price was greater than the cost to create 6 or provide the good or service. The MoPSC's Affiliate Transactions Rule is predicated 7 on the utility acting in the utility's best interests when dealing with affiliates or its non-8 regulated activities. If a utility provides a good, service, asset, or information to an 9 affiliate at cost when the fair market value is greater than fully distributed cost, the utility 10 will experience the opportunity loss while the affiliate or non-regulated activity extracts 11 the higher fair market value that the utility forfeited when it charged the affiliate the lower 12 fully distributed cost-based price. All information, assets, goods or services provided by 13 a regulated Evergy affiliate to a non-regulated affiliate/product will be charged at the 14 greater of fair market price or the fully distributed cost incurred to provide the good or 15 16 service.

Information, assets, goods or services provided by a non-regulated affiliate to a
regulated affiliate will be priced at the lower of fair market price or the fully distributed
cost. The regulated affiliates will document the fair market price either through

competitive bids or other measures and will analyze the fully distributed costs to
 determine appropriate pricing. GMO can and should acquire the good or service at fair
 market price from a non-affiliate source whenever it is below the fully distributed cost to
 produce the good or service itself. GMO should acquire the good or service at its fully
 distributed cost when fair market price is higher.

### 6 Transactions between GMO / KCP&L / Westar

As noted above in TAB A, in its July 1, 2008 Report and Order in File No. EM-2007-7 0374 the MoPSC granted GMO and KCP&L a variance to the Affiliate Transactions 8 Rule for all transactions between GMO and KCP&L except for wholesale power 9 transactions, which would be based on rates approved by FERC. At paragraph 589, 10 page 187, of the MoPSC Report and Order, the MoPSC noted that "[r]ather than the 11 asymmetrical pricing prescribed in the rule, the Applicants request that the Commission 12 grant a waiver from the rules to the extent necessary to allow KCPL and Aquila to 13 provide services at fully distributed costs, except for wholesale power transactions, 14 which would be based on rates approved by FERC." [Footnote omitted]. 15

16 The MoPSC explained the variance at page 264 of its Report and Order:

G. Conclusions of Law Regarding the Commission's Affiliate Transactions Rule

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3. Final Conclusions Regarding the Affiliate Transactions Rule

The Commission determines that substantial and competent evidence in the
record as a whole supports the conclusions that: (1) the Commission's
Affiliate Transactions Rule, 4 CSR 240.015, applies to KCPL and Aquila
because these entities meet the Rule's definition of "affiliates"; (2) the
purpose of the Commission's Affiliate Transactions Rule is to prevent cross-

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1 2 3 4 5 6 7 8 9 10 11	<ul> <li>subsidization of regulated utility's non-regulated operations, not to prevent transactions at cost between two regulated affiliates; (3) to the extent that the Affiliate Transactions Rule is applicable to transactions between KCPL and Aquila, a variance shall be granted; and (4) more specifically, the variance shall be granted for all transactions except for wholesale power transactions, which would be based on rates approved by FERC.</li> <li>Finally, at page 265 of the Report and Order the Commission noted that:</li> <li>although both KCPL and Aquila will continue to be subject to the Commission's recordkeeping requirements for regulated electrical corporations, the sections of 4 CSR 240.015 which relate to recordkeeping will not be waived</li> </ul>
12	Also as noted in Tab A, in the 2018 Report and Order in docket EM-2018-0012,
13	the MoPSC granted GMO, KCP&L and Westar a variance from the Affiliate
14	Transaction Rule except for wholesale power transactions, which would be
15	based on rates approved by FERC.
16	Fully Distributed Costs ("FDC"): FDC as described in this CAM include all costs to
17	produce a product or service including direct, indirect, capital and overhead costs. First,
17 18	produce a product or service including direct, indirect, capital and overhead costs. First, labor and non-labor costs that are directly assignable to an affiliate are billed to that
18	labor and non-labor costs that are directly assignable to an affiliate are billed to that
18 19	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly,
18 19 20	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated
18 19 20 21	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated based on a cost causative relationship and general service costs that are allocated
18 19 20 21 22	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated based on a cost causative relationship and general service costs that are allocated using the general allocator. The general allocator will be used with the exception of
18 19 20 21 22 23	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated based on a cost causative relationship and general service costs that are allocated using the general allocator. The general allocator will be used with the exception of transactions that only benefit directly or indirectly GMO's, KCP&L's or Westar's
18 19 20 21 22 23 24	labor and non-labor costs that are directly assignable to an affiliate are billed to that affiliate. These include costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated based on a cost causative relationship and general service costs that are allocated using the general allocator. The general allocator will be used with the exception of transactions that only benefit directly or indirectly GMO's, KCP&L's or Westar's regulated operations between GMO, KCP&L and Westar. In transactions only between

factor formula which includes investments/net fixed assets, operating revenues and
labor charged to operations and maintenance. The specific components of the Utility
Massachusetts Formula should be adjusted as necessary to more closely fit (result in a
more reasonable allocation) the type of cost that is being allocated based on the
characteristics of the entities receiving the allocation. Refer to Appendix 3 for more
information on the allocation factors.

7 FDC includes but is not limited to billings for the following:

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- 1) Labor-the cost of human capital associated with the service provided.
- Loadings-the benefits, pensions, OPEBs, insurance, paid absences, payroll taxes, etc. associated with labor and capital loadings associated with functional parts of the organization.
- Plant, including Common Use Plant, which includes the use of common facilities such as telecommunication and network systems used in support of the organization.

4) Non-Labor-all other charges for materials, services and overheads.

Fair Market Price ("FMP"): The fair market price is the price that would be received to sell or acquire a good or service in an orderly transaction (i.e., not a forced liquidation or distressed sale) between market participants at or near the measurement date, under current market conditions. The fair market price will be used to document the pricing of goods and services to GMO's affiliates, with the exception of KCP&L and Westar. In the absence of current comparable market prices, benchmarking, if approved by the 1 MoPSC, may be used. The transaction to sell a good or provide a service is a 2 hypothetical transaction at the measurement date, considered from the perspective of a 3 market participant that holds the good or provides the service. The objective is to 4 determine the price that would be received to sell or paid to acquire the good or service 5 at or near the measurement date (an exit price).

Fair Value Measurement ("FVM"): Fair value measurement guidelines under generally
accepted accounting principles ("GAAP") can be found in Accounting Standards
Codification 820 ("ASC 820," formerly "FAS 157").

For purposes of this CAM, assets and liabilities in this definition will be the same for 9 goods and services. Also for the purposes of this CAM, the term "fair value" or "fair 10 value measurement" as used in this CAM and ASC 820 has the same meaning as "fair 11 market price" as used in this CAM and the MoPSC's Affiliate Transactions Rule. GMO 12 shall use a valuation technique that is appropriate for the circumstances and for which 13 sufficient data is available to measure the fair market price, maximizing the use of 14 relevant observable inputs and minimizing the use of unobservable inputs. The 15 objective of using a fair market valuation technique, such as the one reflected in this 16 17 CAM, is to determine the price at which an orderly transaction to transfer or acquire goods or provide or acquire services would take place between market participants at 18 the measurement date under current market conditions. GMO will use the market 19 approach described in this CAM to determine fair market prices. The market approach 20 is described in ASC 820. 21

1 The market approach is a valuation technique that uses prices and other relevant 2 information generated by market transactions involving identical or comparable 3 (i.e., similar) goods and services. (A quoted price in an active market provides the most reliable evidence of fair value.) A fair market price is a market-based 4 5 measurement that should be determined based on the assumptions that market 6 participants would use in pricing the good or service. As a basis for considering market 7 participant assumptions in fair market price determinations, this CAM uses a fair value 8 hierarchy (described below) that distinguishes between:

 market participant assumptions developed based on market data obtained from sources independent of the regulated utility (observable inputs) and
 the regulated utility's own assumptions about market participant assumptions developed based on the best information available in the circumstances
 (unobservable inputs).

The use of unobservable inputs is allowed only in situations in which there is little, if any, market activity for the good or service at or near the measurement date. In those situations, GMO need not undertake all reasonable efforts to obtain information about market participant assumptions. However, GMO will not ignore information about market participant assumptions that is reasonably available without undue cost and effort.

The fair market price of the good or service shall be determined based on the
assumptions that market participants would use in pricing the good or service. In

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1	developing those assumptions, GMO may, but need not identify specific market
2	participants. Rather, GMO should identify characteristics that distinguish market
3	participants generally, considering factors specific to:
4	a) the good or service,
5	b) the principal (or most advantageous) market for the good or service, and
6	c) market participants with whom GMO would transact in that market.
7	Market participants are buyers and sellers in the principal (or most advantageous)
8	market for goods or services that are:
9	a) Not related parties,
9 10	<ul> <li>a) Not related parties,</li> <li>b) Knowledgeable, having a reasonable understanding about the good or</li> </ul>
10	b) Knowledgeable, having a reasonable understanding about the good or
10 11	b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including
10 11 12	b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including information that might be obtained through due diligence efforts that are usual
10 11 12 13	b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including information that might be obtained through due diligence efforts that are usual and customary,
10 11 12 13 14	<ul> <li>b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including information that might be obtained through due diligence efforts that are usual and customary,</li> <li>c) Able to transact for the good or service, and</li> </ul>
10 11 12 13 14	<ul> <li>b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including information that might be obtained through due diligence efforts that are usual and customary,</li> <li>c) Able to transact for the good or service, and</li> </ul>
10 11 12 13 14 15	<ul> <li>b) Knowledgeable, having a reasonable understanding about the good or service and the transaction based on all available information, including information that might be obtained through due diligence efforts that are usual and customary,</li> <li>c) Able to transact for the good or service, and</li> <li>d) Willing to transactmotivated but not forced or otherwise compelled to do so.</li> </ul>

- a) Observable inputs are inputs that reflect the assumptions market participants would use in pricing the good or service developed based on market data obtained from sources independent of the regulated utility.
  - b) Unobservable inputs are inputs that reflect the regulated utility's own assumptions about the assumptions market participants would use in pricing the good or service developed based on the best information available in the circumstances.

8 Fair Market Pricing Process: In the process of determining the fair market price for a 9 good or service provided to or received from an affiliate, GMO will use a process based 10 on obtaining the highest quality of information reasonably available to determine the fair 11 market price of an affiliate transaction. The process for determining fair market price 12 prioritizes the inputs to valuation techniques used to measure fair market price into 13 three broad levels based on quality of information. The process used by GMO gives the 14 highest priority to quoted prices (unadjusted) in active markets for identical goods and 15 services and the lowest priority to unobservable inputs.

### 16 High Quality inputs (observable)

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High quality inputs are quoted prices (unadjusted) in active markets for identical goods
or services that the regulated utility has the ability to access at or near the measurement
date (date of the transaction). An active market for a good or service is a market in
which transactions for the good or service occur with sufficient frequency and volume to
provide pricing information on an ongoing basis. A quoted price in an active market
provides the most reliable evidence of a fair market price and shall be used to measure

the fair market price (as required by 4 CSR 240-20.015(2)(A) whenever available. The MoPSC's Affiliate Transactions Rule requires at 4 CSR 240-20.015(3)(A) that when a utility purchases information, assets, goods or services from an affiliate, the utility shall either obtain competitive bids or demonstrate why competitive bids were neither necessary nor appropriate. Assuming a reasonably-designed bidding process, the obtaining of competitive bids for the purchase of goods or services by the utility may constitute a high quality input for the purposes of this CAM.

### 8 Medium Quality inputs (observable)

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9 Medium quality inputs are inputs other than quoted prices that are observable for the
10 good or service, either directly or indirectly. If the good or service has a specified
11 (contractual) term, a medium quality input must be observable for substantially the full
12 term of the good or service. Medium quality inputs include the following:

- a) Quoted prices for similar goods or services in active markets.
- b) Quoted prices for identical or similar goods or services in markets that are not active.

 c) Inputs other than quoted prices that are observable for the good or service.

d) Inputs that are derived principally from or corroborated by observable market data by correlation or other means (market-corroborated inputs).

Depending on the nature of the benchmark, benchmarking practices that have the
 characteristics of medium quality inputs (if approved by the MoPSC - 4 CSR 240 20.015(3)(D)), can constitute a medium quality input.

### 4 Lower Quality inputs (unobservable)

5 Lower quality inputs are unobservable inputs for the good or service. Unobservable inputs shall be used to measure the fair market price to the extent that relevant 6 7 observable inputs are not available, thereby allowing for situations in which there is little, 8 if any, market activity for the good or service at or near the measurement date. 9 Unobservable inputs shall reflect the regulated utility's own assumptions about the 10 assumptions that market participants would use in pricing the good or service. 11 Unobservable inputs shall be developed based on the best information available in the 12 circumstances, which might include the regulated utility's own data. Due to the lower quality nature of these unobservable inputs, greater effort will be made to ensure the fair 13 14 market price determination using this data reviewed closely for reasonableness using 15 the Conservatism Principle of Accounting. In developing unobservable inputs, GMO 16 need not undertake all possible efforts to obtain information about market participant 17 assumptions. However, GMO shall not ignore information about market participant 18 assumptions that is reasonably available without undue cost and effort. Therefore, 19 GMO's own data used to develop unobservable inputs shall be adjusted if information is 20 reasonably available without undue cost and effort that indicates that market 21 participants would use different assumptions.

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### 1 GMO's Non-Regulated Operations (KCP&L's and Westar's Labor Costs)

2 Since GMO has no employees, KCP&L's and Westar's labor costs that benefit GMO's 3 non-regulated operations will be charged directly to GMO or GMO's non-regulated operations. Any adjustment between FMV and FDC associated with labor activities 4 5 benefitting GMO's non-regulated operations will be charged to GMO's non-regulated operations and credited to KCP&L or Westar's regulated operations. All of these 6 7 charges will be billed by KCP&L or Westar to GMO's non-regulated operations at the 8 higher of FDC or FMP. To determine the fair market price of a good or service provided by GMO to an affiliate, the market approach as described above will be used. 9 The CAM Team, which includes representatives across several functions, including the 10 11 Procurement Department, on the behalf of GMO, will conduct current fair market pricing 12 analysis which will determine whether the appropriate amount to record an affiliate 13 transaction is at FDC or fair market price.

### 14 GMO's Non-Labor Costs

15 Since GMO has no employees, KCP&L and Westar's non-labor costs that benefit GMO's non-regulated operations will be charged directly to GMO or GMO's non-16 17 regulated operations. Any adjustment between FMV and FDC associated with non-18 labor activities benefitting GMO's non-regulated operations will be charged to GMO's non-regulated operations and credited to KCP&L or Westar's regulated operations. All 19 20 of these charges will be billed by KCP&L or Westar to GMO's non-regulated operations 21 at the higher of FDC or FMP. To determine the fair market price of a good or service 22 provided by GMO to an affiliate, the market approach as described above will be used.

and billed to the affiliate. On a monthly<sup>1</sup> basis, these accumulated fully distributed costs
are then compared with the fair market price of the good or service. After the
comparison is made, if the fair market price is higher than the fully distributed cost an
adjustment will be made for the difference and billed to the benefiting business unit on a
monthly basis.

<sup>&</sup>lt;sup>1</sup> Staff supports a two-year variance ending March 16, 2019 from KCP&L billing its affiliates, except where a waiver for variances exist, the higher of cost (FDC) or market (FMP) at the time KCP&L bills its affiliates for the provision of assets, goods, information, and services on a monthly basis. KCP&L is to be allowed to bill its affiliates at cost for the first two months of each calendar quarter with true-up bills in the third month of each calendar quarter for market price to the extent market price is higher than cost. These true-up bills are to include an interest charge at the late payment charge rate for the period KCP&L delayed receiving its money if the initial bill would have reflected the higher market price. The variance described in this paragraph is to expire March 16, 2019, or sooner if KCP&L chooses to implement monthly billing, except as provided in section 4 CSR 240-20.015(10).

## KCP&L Greater Missouri Operations Company AFFILIATE MARKETING MATERIALS

Any marketing materials or advertisements for the unregulated affiliates with similar
 names, logos or trademarks to regulated affiliates will state in a font size no smaller
 than the smallest font size on the page and will clearly display that it is "Not Regulated
 by the Missouri Public Service Commission." Copies of all such material for each
 reporting period will be available for review on or before the submittal date of the CAM.

# KCP&L Greater Missouri Operations Company RECORD KEEPING REQUIREMENTS

1 Evergy's affiliate transactions policies and procedures are governed by the rules and 2 regulations of FERC and the MoPSC. GMO will maintain each affiliate's books and 3 records separately and each will be maintained so affiliate transactions are auditable on 4 GMO's books. Affiliate transaction records will document the cost of transactions, the 5 methods used to assign costs and descriptions of the services provided. Affiliate 6 transactions will be retained for a period of at least six years or as required to meet 7 MoPSC rules. Any non-assignment of affiliate costs or variances from the costing 8 methods outlined in the CAM will be tracked and provided for MoPSC regulatory review 9 on an annual basis.

An Affiliate Transactions Report will be submitted annually for review or as required to
meet all regulatory requirements. The annual filing will include the following:

12 1) A list of affiliate entities

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- 13 2) A description and dollar amount of all affiliate transactions
- 14 3) A list of all contracts between affiliates
  - 4) A list of affiliate transactions without a written contract
  - 5) The basis used for pricing the affiliate transactions (FDC or fair market price)
  - 6) A Code of Conduct which discusses training, enforcements and audits
  - 7) Cost Allocation Manual

ATTACHMENT 1 Page 143 of 221 GMO will conduct periodic audits to review affiliate transactions for compliance with the
 CAM's documented policies and procedures and with FERC and MoPSC rules and
 orders.

# KCP&L Greater Missouri Operations Company TRAINING

1 Annually, employees are required to complete Evergy's Code of Ethical Business 2 Conduct which includes training and proper compliance with accounting and record 3 keeping rules and procedures, antitrust regulations, fair trading and various ethical 4 issues. The on-line training is mandatory for all employees and requires passage of an 5 on-line test following completion of the training and a compliance questionnaire and certification. 6 7 New supervisors are required to complete Supervisor's Training. Beginning in 2016, a 8 portion of the training was dedicated to the rules governing affiliate transactions to 9 ensure new supervisors are properly trained and informed regarding GMO's affiliate 10 transaction policies and procedures and how they impact their departments.

GMO identified the functional areas that are involved in the provision of goods, services,
information, or assets to Evergy and its affiliates per executed written agreements.

All employees performing services on behalf of GMO (including supervisors and
executives) who are involved in the provision of goods, services, information, or assets
to Evergy, its affiliates, and non-regulated operations will receive overall training
regarding the MoPSC's Affiliate Transactions Rule.

All employees performing services on behalf of GMO (including supervisors and executives), who are involved in the provision of goods, services, information, or assets to Evergy, its affiliates, and non-regulated operations, are given training materials that (1) identifies all of the goods, services, information, or assets identified in service agreements with affiliates they may provide to Evergy and its affiliates and (2) indicates that goods, services, information, or assets are not to be provided in the absence of a service agreement.

In addition, employees performing services on behalf of GMO (including supervisors
and executives) are trained as to the proper recording required for the goods, services,
information, or assets they will be providing to Evergy and its affiliates. The training
materials are maintained to provide continued support for affiliate transactions reporting
and recording questions and issues. GMO will provide individual training as needed.

13 In 2014, training courses were enhanced to include detailed information regarding the 14 MoPSC Affiliate Transactions Rule and expectations to each designated employee (including supervisors and executives) regarding the specific goods, services, 15 16 information, or assets he/she provides to Evergy and its affiliates. Employees are 17 requested to certify if they have knowledge of any potential abuses specific to affiliate transactions, and that those abuses have been communicated in writing to the CAM 18 19 Team. Internal communications, department Intranet sites and new employee 20 orientation will be updated and maintained to provide additional information on affiliated 21 entities and affiliate rules and requirements. Internal communications may include 22 company-wide leadership meetings, various staff meetings, manager-specific

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- 1 communications, company-wide e-mail announcements and printed communications
- 2 regarding the MoPSC's Affiliate Transactions Rule and related topics.

# KCP&L Greater Missouri Operations Company VARIANCES

The Affiliate Transactions Rule variance process is described in 4 CSR 240-20.015(10).

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GMO understands that with limited exceptions an exemption needs to be granted by or 2 3 be in process before the MoPSC from an applicable standard pursuant to the Affiliate Transactions Rule, 4 CSR 240-20.015, before GMO may participate in an affiliate 4 transaction that is not consistent with the MoPSC's Affiliate Transactions Rule. The 5 limited exception as outlined in the rule is related to the affiliated transaction pricing 6 7 standard and only when GMO believes complying with the standards set out in the 8 Affiliate Transactions Rule would to its best knowledge and belief not be in the best interests of its regulated customers. If any such pricing variance were to occur, GMO 9 must request a variance through a written application to the MoPSC or provide notice to 10 11 the Secretary of the MoPSC and the OPC within ten (10) days of the non-complying transaction. 12

To comply with Missouri Affiliate Transactions Rule 4 CSR 240-20.015(2)(D) and
(10)(A)2, GMO will file notice of any non-complying affiliate transaction occurrence. The
notice will contain a detailed explanation of why the affiliate transaction was exempt
from affiliate requirements and why the variance was in the best interest of regulated
customers.

At this time, GMO has variances/waivers granted by the MoPSC regarding transactions
 with KCP&L and Westar (File Nos. EM-2007-0374 and ER-2018-0012) and the
 provision of goods, services, information, and assets to Transource and Transource
 Missouri (File No. EO-2012-0367 and File No. EA-2013-0098).

5 Any revisions, additions and deletions, to the CAM will be filed with the Secretary of the 6 MoPSC and OPC within ten (10) days of the occurrence of the change as either a 7 variance application: (1) in accordance with 4 CSR 240-20.015(10)(A)1 and 4 CSR 240-2.060(4), GMO cannot act in accordance with the variance application until the request 8 9 receives MoPSC approval); or (2) in accordance with 4 CSR 240-20.015(10)(A)2, GMO 10 can operate under the revised CAM before final MoPSC determination as explained 11 below. The notice shall explain in detail the reasons for the change and explain why the 12 change is in the best interest of regulated customers. Within thirty (30) days of the 13 notice, Staff, OPC, or any entity shall have the right to request a hearing on the 14 change. The MoPSC may grant or deny a request for a hearing. If the MoPSC denies 15 a request for hearing, the denial shall not in any way prejudice an entity's ability to 16 challenge the revision at the time of the annual GMO CAM filing. At the time of the filing 17 of GMO's CAM, GMO shall provide to the Secretary of the MoPSC a listing of all 18 revisions, additions and deletions, which occurred between the period of the last filing 19 and the current filing. Any revisions shall remain interim, pending final MoPSC 20 determination on whether each revision is in the best interests of the regulated 21 customers.

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# TAB K KCP&L Greater Missouri Operations Company REPORTING PERIOD RESULTS Reporting period results should include: A summary of charges by absolute total with the amount charged to or billed from each subsidiary or affiliate of Evergy including GMO. The GMO portions should identify charges to both regulated and each of its non-regulated activities. "Affiliate Transactions Report" for GMO in its CAM. Comparable information for GMO as is reported in the "KCP&L Additional Affiliate Transaction Information". A schedule listing all changes from prior CAM filing.

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• A listing of all CAM changes that have not been approved by MoPSC.

## TAB L

# **KCP&L Greater Missouri Operations Company**

## **GLOSSARY OF TERMS**

Cost Allocation Manual ("CAM") – a document that includes the criteria, guidelines and
 procedures a regulated utility will follow to be in compliance with the MoPSC's Affiliate
 Transactions Rule (4 CSR 240-20.015).

4 FERC – Federal Energy Regulatory Commission.

GAAP – Generally accepted accounting principles. As used in this CAM, GAAP refers
to FASB Statement 157 and ASC 820 (Codification Topic 820) *Fair Value Measurements and Disclosures* (on July 1, 2009, FASB Statement 157 was codified
into ASC Topic 820).

General Allocator – A "last resort" allocation method only used when neither direct nor
indirect measures of cost causation can be found to charge a cost to a specific entity.
A three factor formula made up of operating revenues, labor charged to O&M and Net
Plant as an allocator for costs allocated between KCP&L, GMO and Westar. For all
other costs, a General Allocator is used which allocates based on an entity's relative
ratio of direct and assigned expenses to total direct and assigned expenses incurred.

GMO – KCP&L Greater Missouri Operations Company, a wholly-owned subsidiary of
 Evergy, Inc. whose primary purpose is to provide electricity to customers within its
 regulated Missouri territories.

- CAM Team Team made up of KCP&L and Westar employees to implement and
   supervise the GMO CAM.
- 20 Evergy Every, Inc. the holding company.
- GMO Receivables Company ("GREC") a wholly-owned subsidiary of GMO to whom
   all its retail electric accounts receivables are sold through an affiliate transaction.
- Evergy's Code of Ethical Business Conduct a document together with Evergy's
  "Guiding Principles" provides Evergy the structure for decisions it makes and how it
  deals with legal and ethical issues. In addition, these documents, located on Evergy's
  website, describe how Evergy treats it employees, customers, shareholders, regulators,
  legislators and communities.
- GPES Great Plains Energy Services Incorporated, a wholly-owned subsidiary of
   Evergy.

GPTHC – GPE Transmission Holding Company, LLC, a wholly-owned subsidiary of
 Evergy.

IRS Form 7004 (Rev Dec 2012) - Application for Automatic Extension of Time To File 1 Certain Business Income Tax, Information, and Other Returns for Evergy's and 2 Subsidiaries' Affiliated Group Information Statement 1 which lists the name and address 3 of each member of the affiliated group. 4 5 KCP&L – Kansas City Power & Light Company, a wholly-owned subsidiary of Evergy, whose primary purpose is to provide electricity to customers within its regulated service 6 territory in Missouri and Kansas. 7 8 MoPSC - Public Service Commission of the State of Missouri. 9 MPS Merchant Services, Inc. - a wholly-owned subsidiary of GMO which has certain long-term natural gas contracts, and several unregulated subsidiaries some of which no 10 longer have active operations 11 Service Agreement - a written agreement detailing the scope of any information, 12 assets, goods or services that GMO is obligated to provide to any affiliated entity or 13 GMO is obliged to receive and compensate any affiliated entity. 14 Transource Energy, LLC ("Transource") - formed in 2012 by GPE and American 15 Electric Power Company ("AEP") to pursue competitive transmission projects. GPE 16 owns 13.5% of Transource through its wholly-owned direct subsidiary GPE 17 Transmission Holding Company, LLC ("GPTHC") with AEP owning the remaining 18 19 86.5%. Transource Missouri, LLC - a wholly-owned subsidiary of Transource Energy LLC 20 formed for regional transmission projects in Missouri. 21 22 Variance - A variance from the standards of the MoPSC's Affiliate Transactions Rule may be obtained by compliance with paragraphs (10)(A)1 or (10)(A)2 of the MoPSC 23 Affiliate Transactions Rule (4 CSR 240-20.015). 24 25 Westar - Westar, Inc., a wholly-owned subsidiary of Evergy whose primary purpose is to provide electricity to customers within its regulated service territory in Kansas. 26

# **KCP&L Greater Missouri Operations Company**

## TESTS

GMO will complete the following tests and report the results of the tests in its annual 2 CAM filing as a function of quality control for each future reporting period:

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Employees who complete or assist in the completion of IRS Form 7004 are to notify the CAM Team within five business days of any material changes from GMO's prior year tax return filing. The CAM will be checked to see whether entities identified in the Form 7004 are addressed in the CAM or an explanation is included in the CAM justifying why no costs were assigned to entities that are included on the Form 7004.

Annual charges to Evergy and each of its subsidiaries will be identified in a Summary Schedule and included in Tab K Reporting Period Results. An explanation must be given as to the appropriateness of the absence of any charges to Evergy or any of its affiliates.

The controller will affirm that he/she has examined the Affiliate Transactions Report and to the best of his/her knowledge, information and belief, all statements. information and material contained in the Affiliate Transactions Report are complete and correct in compliance with the MoPSC's Affiliate Transactions Rule 4 CSR 240-20.015.

The CAM Team, under the direction of the controller, will be responsible to 16 17 ensure that:

- 1) all contracts that exist are reported in the CAM;
- 2) all contracts reported in the CAM are currently in effect;
- 3) all contracts no longer in effect have been removed from the CAM;
- 4) all affiliates that engage in transactions with GMO have a current contract or the CAM includes an explanation of why no contract exists and a certification that this treatment (engaging in transactions with no written contract) is consistent with the treatment GMO provides to non-affiliated entities;

5) to the extent GMO finds that contracts exist that were not reported and contracts reported in the CAM are no longer effective, GMO will take action to correct the discrepancies and institute appropriate controls to minimize the likelihood of future discrepancies;

- 6) internal controls are created and employed to ensure that employees who provide or assist in the provision of affiliate services are charging time to the affiliates: and
- 7) all documents used to support affiliate transaction fair market price determinations are reasonable and current.

In all cases where Evergy affiliates have no charges during the reporting year, GMO will provide an explanation of how it did not provide any goods or services for that 35

entity to exist and/or that none of its employees or officers are employees or officers of
 the affiliate.

# KCP&L Greater Missouri Operations Company AUDITS

#### 1 Audits Completed or Currently Pending:

GMO shall list all audits completed or currently pending regarding affiliate transactions
or non-regulated utility activity. The list for GMO shall contain the title of the audits as
well as a reference to the location where each audit report is or will be retained. GMO
should consider that the MoPSC Staff and OPC will want to receive a copy of each audit
report in a mutually agreeable medium with work papers upon completion of the audit.

#### 7 Audits Planned:

GMO shall list all audits planned regarding affiliate transaction or non-regulated utility
activity that will occur in the upcoming year (or a longer period of time if consistent with
the audit planning horizon) following the reporting period. GMO shall provide a
description of the audit areas of each planned audit.

#### 12 Independent Attestation:

Staff or OPC may request the MoPSC establish an independent attestation engagement
of the CAM and propose a cost allocation for the engagement. This settlement
agreement in File No. EO-2014-0189 does not prohibit any party from opposing this
request and cost allocation proposal on any grounds.

TAB N

TAB O KCP&L Greater Missouri Operations Company CUSTOMER INFORMATION 2 CSR 240-20.015(2)(C) requires that customer information be made available to "affiliated or unaffiliated" entities only with the consent of the customer or as otherwise allowed by Commission rules or orders. GMO will comply with the rule as explained by the Commission's Report and Order, issued April 27, 2016, effective May 27, 2016 and the Commission's Order Regarding Script Revisions, issued May 26, 2016, effective May 27, 2016, in File No. EC-2015-0309.

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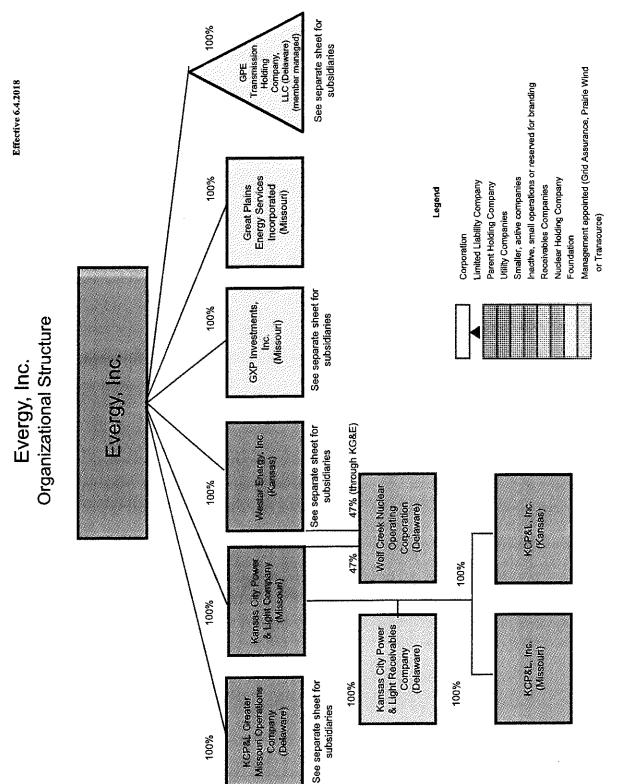
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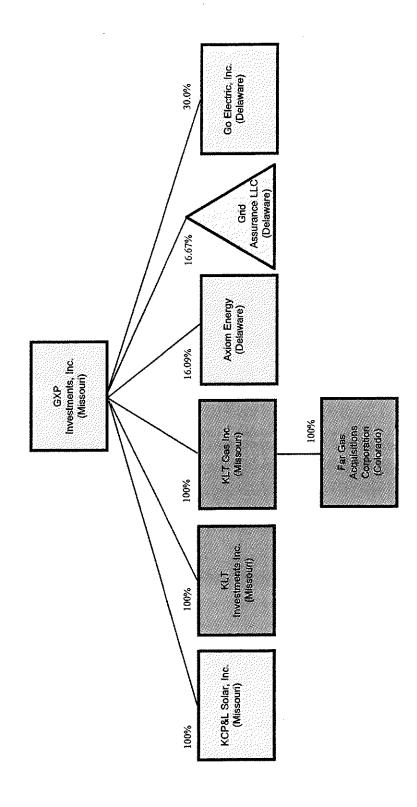
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**APPENDIX 1** 



Last Revised July 2, 2018

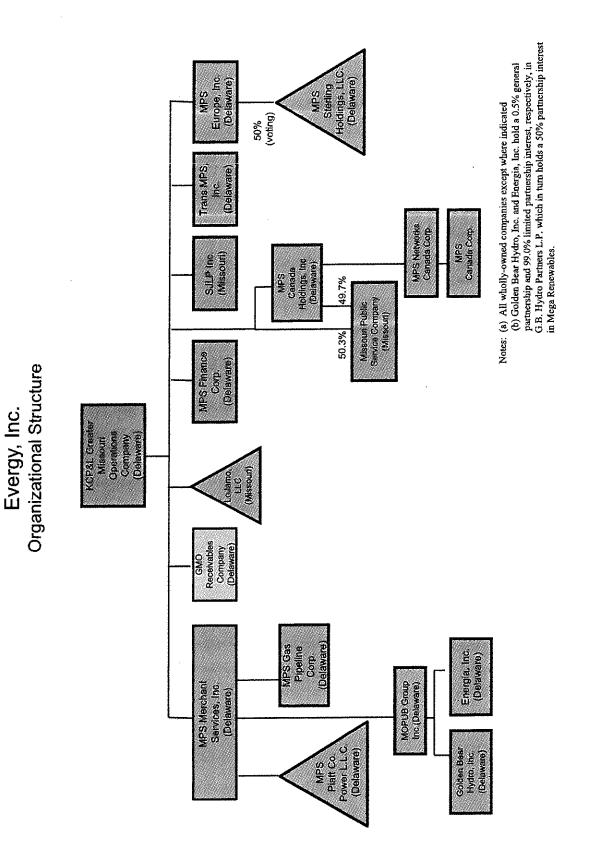




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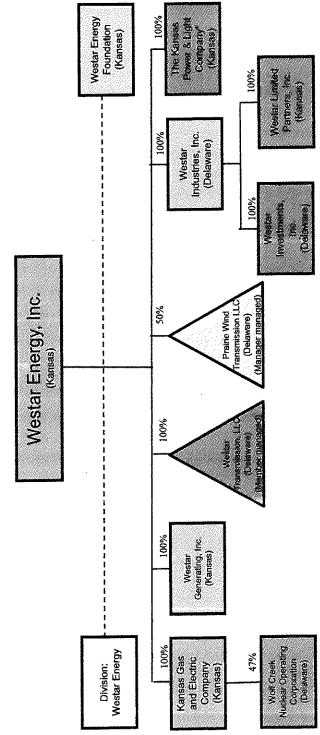
**APPENDIX 1** 



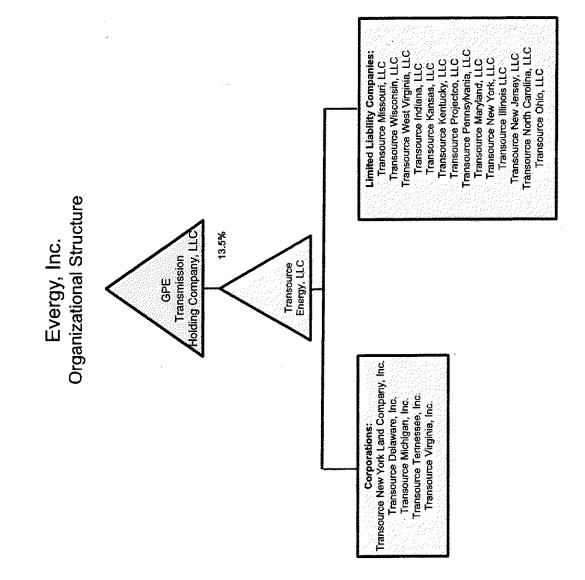
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Evergy, Inc. Organizational Structure



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# EVERGY, INC.

# DESCRIPTION OF SERVICES PROVIDED BY KCP&L

## **Corporate Services**

Corporate Services is responsible for providing information technology, purchasing and facilities and resource protection services.

Information Technology: Supports existing applications, technology and infrastructure to ensure business continuity and leverage capabilities. Systems include CIS, PeopleSoft, desktop, real-time systems, radio and telecommunications.

Purchasing: Provides procurement services in acquiring goods and services for operations, maintenance and construction projects.

Facilities: Responsible for planning and management of existing company buildings and grounds as well as new building construction and remodeling. Also provides print, courier, mailroom and records management services.

# Delivery

Delivery is responsible for providing customer, transmission and distribution services. This includes business performance services, claims services, customer services, major outage event management services, energy efficiency and demand response services, metering, resource management, safety training and incident response services. Delivery also includes transmission and distribution operations, maintenance and construction, engineering, planning and compliance.

Business Performance Services: Develops and gathers data to create financial and reliability delivery reports.

Claims Services: Administers claims received for property damage and/or service issues.

Community Liaison and Communications Services: Acts as a liaison with government agencies, civic organizations and other community stakeholders.

Customer Services: Receives and processes customer requests though all customer contact channels; answers customer questions, creates and enters service orders, educates customers and manages energy assistance programs. Also records meter data and manages field collection process at the customer premise, invoices customers, manages payment process and investigates complaints.

Economic Development Services: Manages and administers business development initiatives, and programs for retention, expansion and recruitment of customers.

Energy Efficiency and Demand Response Service (EE/DSM): Identifies and develops EE/DSM projects including market analysis, technology reviews, load research and tariff development. Also provides marketing and education of EE/DSM programs to customers.

Major Outage/Catastrophic Event Management Services: Provides "command and control" management including allocation of resources, communication with stakeholders, coordination with the Mutual Assistance Group, and analysis of operation and performance data.

Metering and Infrastructure Technology Services: Plans, designs and implements integrated technologies to supply, manage, and enable more efficient use of energy for utility and customers.

Resource Management: Provides supervision of resource procurement, including strategic sourcing, vendor development, order and supplier management, consignment systems and contract governance. Also manages vegetation, infrastructure and fleet services.

Safety Training and Incident Response Services: Creates and presents public safety education and training demonstrations and responds to incidents of personal injury and property damage.

Transmission and Distribution Construction Maintenance Management: Analyzes coordinates and supports work for system expansion, system improvements, construction and corrective and preventive maintenance. Also provides patrolling services of infrastructure and acts as company liaison.

Transmission and Distribution Operations and Maintenance: Provides first response to outage and irregular system operations and coordinates and supports work to restore service.

Transmission, Distribution and Substation Engineering and Asset Management: Analyzes, coordinates and supports work for delivery and substation system expansions, improvements, and provides corrective and preventive maintenance. Also provides engineering, planning, design, mapping services, right-of-way and zoning services.

Transmission Policy, Planning and Compliance Services: Develops policies, monitors key developments, policies and procedures and participates in industry groups related to transmission reliability, operations and policy issues including FERC, NERC, Southwest Power Pool, MISO, EEI, KETA. Services also include monitoring system reliability and security.

# Supply

Supply is responsible for all aspects of providing the electric energy necessary to reliably fulfill the electric demands of customers. Supply may provide the following services: resource planning, plant operations and maintenance, fuel procurement, generation dispatch, power purchases and sales, new construction and Black Start.

Resource Planning: Develops integrated resource plans, provides capacity testing, reliability reporting and interconnection applications and maintains fleet generation statistics.

Plant Operations and Maintenance: Conducts safety training and incident investigations, manages plant operation and maintenance, maintains facilities and equipment, manages inventory, environmental compliance and reporting.

Fuel Procurement and Logistics: Develops fuel procurement plans, arranges fuel delivery handling and storage, and the sale or off-site disposal of coal combustion products.

Generation Dispatch: Provides unit scheduling, maintenance of reserve requirements, coordination with the RTO and coordination of generation stations and load balancing.

Power Purchases and Sales: Manages day ahead and real time sales and/or purchases to meet customer demand, secure transmission paths, manage wholesale customers and tracks and manages RTO transactions.

New Unit Construction: Organizes and manages the construction efforts to place new generating assets into service or to retro-fit existing facilities and also manages the removal of abandoned equipment.

Black Start: Maintains and periodically tests the system black-start capability.

#### Human Resources

Human Resources (HR) is responsible for the planning, development and implementation of all aspects of human capital.

Employee Relations: Provides generalists to work with operating groups as business partners to support operating needs.

Labor Relations: Works with the IBEW locals in labor strategy, negotiations, grievances, arbitration, job bidding and other union activities.

Staffing and Recruitment: Oversees the recruiting, interviewing, testing, placement and on-boarding processing. Also manages internship and diversity programs.

Compensation and Benefits: Develops and maintains the overall reward programs including base salary, incentives and benefits. Also oversees the Affirmative Action programs.

Safety and Medical: Manages worker's compensation, return-to-work, DOT and other health and safety programs.

Training and Development: Ensures an effective professional workforce through the development and delivery of training programs, leadership development, work force planning, surveys and performance management systems.

Human Resource Information System: Ensures secure and effective systems to report employee-related information, provide employee self-service and other HR systems.

HR Strategy and Planning: Establishes goals, metrics and plans to enhance HR services and implement workforce strategies.

### **Finance and Accounting Services**

Finance and Accounting Services is responsible for all aspects of financial services to the Company.

Accounting Systems: Provides system support operations and maintenance of all financial systems including PeopleSoft financial and HR systems, CIS customer billings systems, and PowerPlant,

Accounts Payable: Provides accounts payable transaction processing and reporting.

Audit Services: Examines and evaluates the adequacy and effectiveness of the company's governance and risk management processes and internal control structure. This includes the review of reliability and integrity of financial and operation information, compliance with Sarbanes-Oxley Act of 2002 and other laws and regulations and safeguarding of assets.

Corporate Accounting: Maintains the accounting books and records of all GPE companies and provides internal and external reporting and other financial support as required.

Corporate Finance: Directs the Company's corporate finance function including development, analysis and implementation of financial plans and capital structure. Corporate finance is also responsible for the management of relationships with rating agencies and the financial community.

Corporate Planning and Budgeting: Developes budgets and financial forecasts including total company and department operating and capital budgets.

Corporate Treasury: Responsible for all cash management activities including shortterm financing facilities, cash monitoring and controls and customer remittance activities.

Income and Transaction Taxes: Responsible for all aspects of maintaining the tax books and records including the preparation and filing of consolidated and separate federal, state and local income, franchise, sales, use, gross receipts, fuel excise, property and other miscellaneous tax returns and payments

Insurance: Provides insurance services including management of insurance policies and filing of claims.

Property Accounting: Maintains all fixed assets and intangible property records.

Risk Management: Provides credit risk management services related to wholesale counterparties, reviews contracts, monitors credit markets and develops policies to mitigate market risk.

Strategic Planning and Development: Provides long-term strategic development and coordination for major asset decisions, renewable energy, climate change, nuclear power, energy efficiency and other energy related issues.

#### Legal and Environmental Services

Legal and Environmental Services is responsible for providing legal advice and representation and environmental services.

Legal Advice and Representation: Services include advising and representing the company on litigation matters, contract negotiations, regulatory compliance, security filings and general corporate matters.

Environmental Services: Responsible for compliance with applicable environmental laws and regulations and obtainment of environmental permits.

#### **Regulatory Affairs**

Regulatory Affairs is responsible for supporting and representing the Company in all regulatory processes and procedures including developing regulatory strategies and policies, filing for changes in rate levels, responding to Commission investigations and the administration of tariff filings and rate designs.

# **Corporate Secretary and Governance**

The Corporate Secretary and Governance area is responsible for compliance with applicable corporate laws and regulations, development and maintenance of corporate documents, compliance with corporate policies and procedures, and acts as a liaison between management and the Board of Directors.

#### ATTACHMENT 1 Page 167 of 221

# Evergy, Inc. Allocation Factors July 2018

Allocation Factor	Description
General Allocator	Ratio of entities direct and indirect expenses to to total company direct and indirect expenses.
Customers/Transmission Miles	Company/business unit average of jurisdictional retail customers and transmission pole miles as a percent of total.
Number of Customers	Jurisdictional retail customers as a percent of total retail customers.
Plant Capacity Factor	Jurisdictional plant capacity as a percent of total plant capacity.
Transmission Miles	Jurisdictional transmission pole miles as a percent of total pole miles.
Utility Massachusetts Formula	Utility companies (KCP&L, GMO & Westar) average of 1) Operating revenues 2) Labor charged to O&M and 3) Net plant.

(1) Factors are updated annually or as necessary if allocation basis changes significantly.

# **BEFORE THE PUBLIC SERVICE COMMISSION**

# OF THE STATE OF MISSOURI



In the Matter of the Application of Transource Missouri Missouri, LLC for a Certificate of Convenience and Necessity Authorizing It to Construct, Finance, Own, Operate, and Maintain the latan-Nashua and Sibley-Nebraska City Electric Transmission Projects

File No. EA-2013-0098

# **REPORT AND ORDER**

Issue Date: August 7, 2013

Effective Date: September 6, 2013

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#### STATE OF MISSOURI PUBLIC SERVICE COMMISSION

At a session of the Public Service Commission held at its office in Jefferson City on the 7<sup>th</sup> day of August, 2013.

In the Matter of the Application of Transource Missouri Missouri, LLC for a Certificate of Convenience and Necessity Authorizing It to Construct, Finance, Own, Operate, and Maintain the Iatan-Nashua and Sibley-Nebraska City Electric Transmission Projects

File No. EA-2013-0098

#### REPORT AND ORDER

Issue Date: August 7, 2013

Effective Date: September 6, 2013

The Missouri Public Service Commission is approving disposition by settlement,

granting the applications,<sup>1</sup> and incorporating the proposed conditions and terms. The

applications relate to two transmission projects: the latan-Nashua line and the

Sibley-Nebraska City line ("the projects"):

For authorization to	Applicant	Title
Transfer plant and operating rights for the projects	Kansas City Power & Light Company ("KCPL"), and KCP&L Greater Missouri Operations Company ("GMO")	Application of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company <sup>2</sup> ("transfer application")
Construct and operate the projects	Transource Missouri, LLC ("Transource Missouri")	Application of Transource Missouri, LLC for a Certificate of Convenience and Necessity and Request for Waiver <sup>3</sup> ("CCN application")

<sup>&</sup>lt;sup>1</sup> Consolidated under this file number is the action in File No. EO-2012-0367, <u>In the Matter of the Application</u> of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company Regarding Arrangements for Approval to Transfer Certain Transmission Property to Transource Missouri, L.L.C. and for Other Related Determinations.

<sup>3</sup> EFIS No. 1.

<sup>&</sup>lt;sup>2</sup> File No. EO-2012-0367, Electronic Filing and Information System ("EFIS)" No. 4. All other EFIS citations refer to File No. EA-2013-0098. EFIS is accessible at <u>http://psc.mo.gov/default.aspx</u>.

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# Contents

#### I. Jurisdiction

The Commission has jurisdiction over the subject matter because the Commission's jurisdiction generally includes electrical corporations.<sup>4</sup> That includes KCPL and GMO, because KCPL and GMO own electric plant, and will include Transource Missouri when it owns and operates transmission facilities. <sup>5</sup> The Commission also has jurisdiction over the disposition of certain utility property,<sup>6</sup> including operating rights,<sup>7</sup> and the construction and operation of the utility projects<sup>8</sup> proposed by Transource Missouri. The signatories cite other statutes supporting the Commission's jurisdiction over the applications as set forth in Appendix 2 of this report and order. Therefore, the Commission concludes that it has jurisdiction to rule on the applications.

#### II. Docket

KCPL, GMO, and Transource Missouri ("applicants") filed the transfer application and the CCN application ("applications").<sup>9</sup> The Commission gave notice,<sup>10</sup> and additional notice,<sup>11</sup> of the applications and set a deadline for filing applications to intervene. The

<sup>&</sup>lt;sup>4</sup> Sections 386.250(1) and 393.140(1), RSMo 2000; and 386.020(43), RSMo Supp. 2012.

<sup>&</sup>lt;sup>5</sup> Sections 393.110 and 386.020(15) and (14), RSMo Supp. 2012.

<sup>&</sup>lt;sup>6</sup> Sections 393.190.1 and 386.250(1), RSMo 2000.

<sup>&</sup>lt;sup>7</sup> Section 386.250(1), RSMo 2000, and 4 CSR 240-3.110(1)(A).

<sup>&</sup>lt;sup>8</sup> Section 393.170.1, RSMo 2000.

<sup>&</sup>lt;sup>9</sup> On August 31, 2012.

<sup>&</sup>lt;sup>10</sup> EFIS No. 7, Order Directing Notice, Setting Intervention Deadline, Directing Filing and Scheduling a Conference.

<sup>&</sup>lt;sup>11</sup> EFIS No. 9, Order Directing Additional Notice; EFIS No. 60, Order Directing Notice to County Clerks.

Commission granted an application to intervene from Missouri Industrial Energy Consumers ("MIEC").<sup>12</sup> The Commission issued notice of a contested case. <sup>13</sup>

Applicants, Staff, and the Office of the Public Counsel ("signatories") filed a stipulation and agreement.<sup>14</sup> The signatories also filed an amendment to the stipulation and agreement.<sup>15</sup> No party filed any objection to the stipulation and agreement or amendment ("together, "settlement") within the time provided by regulation. <sup>16</sup> The Commission convened an evidentiary hearing.<sup>17</sup> The signatories filed a proposed report and order,<sup>18</sup> and a supporting memorandum. <sup>19</sup>

The Commission convened a settlement conference. <sup>20</sup> The signatories filed a proposed report and order and consent order<sup>21</sup> with supporting suggestions. <sup>22</sup> The

<sup>&</sup>lt;sup>12</sup> EFIS No. 12, Order Granting Requests to Intervene.

<sup>&</sup>lt;sup>13</sup> EFIS No. 40, Notice of Contested Case.

<sup>&</sup>lt;sup>14</sup> EFIS No. 54, Non-Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>15</sup> EFIS No. 92, First Amendment to Non-Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>16</sup> 4 CSR 240-2.115(2)(C).

<sup>&</sup>lt;sup>17</sup> EFIS No. 61, Transcript volume 2.

<sup>&</sup>lt;sup>18</sup> EFIS No. 100, Joint Proposed Order Approving Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>19</sup> EFIS No. 99, Joint Memorandum in Support of the Stipulation.

<sup>&</sup>lt;sup>20</sup> EFIS No. 106, Order Setting Conference.

<sup>&</sup>lt;sup>21</sup> EFIS No. 110, Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement.

<sup>&</sup>lt;sup>22</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement.

Commission ordered the record supplemented<sup>23</sup> with materials that Transource Missouri filed setting forth the final route for the Sibley-Nebraska City line.<sup>24</sup>

#### III. Findings, Conclusions, and Orders

The Commission's decision must stand on the law.<sup>25</sup> The Commission must always state its conclusions of law.<sup>26</sup> The Commission makes each ruling on consideration of each party's allegations and arguments.

#### A.Procedure

In any Commission proceeding, formalities do not invalidate any order.<sup>27</sup> Specifically

in a contested case, parties may waive any procedural formality up to the final decision.<sup>28</sup>

Parties to a contested case may submit a proposed resolution of this action under the

Commission's regulations: The parties may at any time file a stipulation and agreement as

a proposed resolution of all or any part of a contested case. A stipulation and agreement

shall be filed as a pleading.<sup>29</sup> A pleading includes the following.

Each pleading shall include a clear and concise statement of the **relief** requested, a specific reference to the statutory provision or other **authority** under which relief is requested, and a concise statement of the **facts** entitling the party to relief. [<sup>30</sup>]

<sup>&</sup>lt;sup>23</sup> EFIS No. 109, *First Order Supplementing Record*.

<sup>&</sup>lt;sup>24</sup> EFIS No. 104, Applicants' Supplemental Filing.

<sup>&</sup>lt;sup>25</sup> Mo. Const., Art. V, Section 18.

<sup>&</sup>lt;sup>26</sup> Section 386.420.2, RSMo 2000.

<sup>&</sup>lt;sup>27</sup> Section 386.410, RSMo 2000.

<sup>&</sup>lt;sup>28</sup> Sections 536.060(3), RSMo 2000.

<sup>&</sup>lt;sup>29</sup> 4 CSR 240-2.110(1)(A).

<sup>&</sup>lt;sup>30</sup> 4 CSR 240-2.080(4) (emphasis added).

That regulation also allows the Commission to treat the settlement as unanimous when no party files an objection. <sup>31</sup> The Commission is doing so, and for that reason the signatories refer to the settlement's components as "Unanimous."<sup>32</sup> A stipulation of fact eliminates the need for evidence on the matter stipulated. <sup>33</sup> But that does not end the Commission's duty for the following reasons.

First, while a stipulation of fact conclusively establishes the matter stipulated,<sup>34</sup> no stipulation can control procedure, bind the Commission to a conclusion of law,<sup>35</sup> or contravene a statute.<sup>36</sup> A remedy statutorily committed to the commission's discretion is therefore not subject to stipulation.<sup>37</sup> The Commission must therefore independently make its conclusions of law and determine the relief that is due.

Second, the Commission is charged by statute with protecting the public interest. Also, unlike a private party or State agency, Staff has no authority of its own to settle an action. Therefore, Commission approval is necessary for Staff's participation in the settlement.

Third, the signatories premise their proposed resolution on a Commission determination that the settlement includes no term that is contrary to the public interest. The General Assembly has further specified what the public interest means for certain

<sup>&</sup>lt;sup>31</sup> 4 CSR 240-2.115(2) (emphasis added).

<sup>&</sup>lt;sup>32</sup> Which is why they carry that designation in Appendix 3 and Appendix 4.

<sup>&</sup>lt;sup>33</sup> Howard v. Missouri State Bd. of Educ., 847 S.W.2d 187, 191 (Mo. App., S.D. 1993).

<sup>&</sup>lt;sup>34</sup> Howard v. Missouri State Bd. of Educ., 847 S.W.2d 187, 191 (Mo. App., S.D. 1993).

<sup>&</sup>lt;sup>35</sup> Bull v. Excel Corp., 985 S.W.2d 411, 417 (Mo. App., W.D. 1999).

<sup>&</sup>lt;sup>36</sup> Tidwell v. Walker Const., 151 S.W.3d 127, 133 (Mo. App. S.D. 2004).

<sup>&</sup>lt;sup>37</sup> Tidwell v. Walker Const., 151 S.W.3d 127, 133 (Mo. App. S.D. 2004).

actions<sup>38</sup> in the statutes cited in the signatories' *Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement*,<sup>39</sup> as set forth in Appendix 2. The signatories call the determination, that the settlement does not offend those standards, "approval."<sup>40</sup>

Neither the Commission's procedural regulations in 4 CSR 240-2, nor any statute cited in the applications, define "approval" of a stipulation and agreement.<sup>41</sup> As the signatories use that term, they explain, it means reviewing a document to determine whether it is contrary to the public interest. The signatories are correct that the public interest is a consideration in every action before the Commission. Therefore, the Commission rules on the applications accordingly.

#### <u>B.Merits</u>

The settlement seeks an order granting the applications subject to the provisions of the settlement.

#### i. Law

The applications are subject to statutory standards that describe the Commission's authority to grant the permissions sought.

<sup>&</sup>lt;sup>38</sup> The courts have held that such a standard for Commission decisions is an expression of the public interest. *Public Serv. Comm'n of State v. Missouri Gas Energy*, 388 S.W.3d 221, 228 (Mo. App., W.D. 2012).

<sup>&</sup>lt;sup>39</sup> EFIS No. 111.

<sup>&</sup>lt;sup>40</sup> This does not tell the Commission what any other set of parties in any other action want when they ask the Commission to "approve" a stipulation and agreement.

<sup>&</sup>lt;sup>41</sup> The Commission expressly may approve a stipulation related to the Missouri Energy Efficiency Initiative Act under Section 393.1075(11), RSMo Supp. 2012. That statute provides a specific standard for approval. But those provisions do not apply to the applications in this case.

For the CCN application, the standard is public convenience and necessity, [<sup>42</sup>]" which means that an additional service would be an improvement that justifies the cost,<sup>43</sup> and includes such conditions as the Commission "may deem reasonable and necessary."<sup>44</sup>

For the transfer application, the standard implicit in the applicable statute<sup>45</sup> is the absence of public detriment.<sup>46</sup> Like the standard, the authority to condition the transfer is not express. But guarding against public detriment implicitly includes conditions to that end, which is more efficient than denial of an imperfect application.

Among the proposed terms conditions are waivers of specified Commission regulations. For those regulations, the standard for waiver is good cause.<sup>47</sup> Good cause means a good faith request for reasonable relief.<sup>48</sup>

The signatories also ask that no term or condition that is contrary to the public interest, on its face or as explained in the record, and as gauged by the standards in Appendix 2, find its way into the Commission's order.

#### ii. Fact

Meeting those standards requires evidence, or a substitute for evidence like stipulated facts, on the record. <sup>49</sup> Applicants have the burden of proof.<sup>50</sup> The quantum of

<sup>47</sup> 4 CSR 240-2.060(4)(B).

<sup>49</sup> Mo. Const., Art. V, Section 18.

<sup>&</sup>lt;sup>42</sup> Section 393.170.3, RSMo 2000.

<sup>&</sup>lt;sup>43</sup> <u>State ex rel. Intercon Gas, Inc., v. Public Serv.Comm'n</u>, 848 S.W.2d 593, 597 (Mo. App., W.D. 1993).

<sup>&</sup>lt;sup>44</sup> Section 393.170.3, RSMo 2000

<sup>&</sup>lt;sup>45</sup> Section 393.190.1, RSMo 2000.

<sup>&</sup>lt;sup>46</sup> <u>State ex rel. City of St. Louis v. Public Service Comm'n of Missouri</u>, 73 S.W.2d 393, 395 (Mo. 1934).

<sup>&</sup>lt;sup>48</sup> American Family Ins. Co. v. Hilden, 936 S.W.2d 207, 210 (Mo. App., W.D. 1996).

proof necessary to carry that burden is the preponderance of the evidence<sup>51</sup>or reasonable inferences from the evidence. <sup>52</sup> Generally in any proceeding, technical rules of evidence do not bind the Commission. <sup>53</sup>

This record includes evidence relevant to the standards. All findings needed to support this decision stand on the facts stipulated in the settlement and in the Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, the testimony provided at the evidentiary hearing,<sup>54</sup> and the prepared testimony of the parties received into the record. That testimony is in the record pursuant to the signatories' waiver of procedural formalities.<sup>55</sup>

The Commission has considered the substantial and competent evidence on the whole record. Where the evidence conflicts, the Commission determines which evidence is the most credible, and this report and order reflects the Commission's determinations of credibility implicitly.<sup>56</sup> No law requires the Commission to make any statement as to what portions of the record the Commission accepted or rejected.<sup>57</sup> The Commission need not separately state any finding of fact when a stipulation, agreed settlement, or a consent

<sup>50</sup> <u>Central Cnty. Emergency 911 v. International Ass'n of Firefighters Local 2665,</u> 967 S.W.2d 696, 699 (Mo. App., W.D. 1998).

<sup>52</sup> <u>Farnham v. Boone</u>, 431 S.W.2d 154 (Mo. 1968).

<sup>53</sup> Section 386.410, RSMo 2000.

<sup>54</sup> EFIS No. 61, Transcript volume 2.

- <sup>55</sup> EFIS No. 54, Non-Unanimous Stipulation and Agreement page 16.
- <sup>56</sup> Stone v. Missouri Dept. of Health & Senior Servs., 350 S.W.3d 14, 26 (Mo. banc 2011).

<sup>57</sup> Stith v. Lakin, 129 S.W.3d 912, 919 (Mo. App., S.D. 2004).

<sup>&</sup>lt;sup>51</sup> <u>State Board of Nursing v. Berry</u>, 32 S.W.3d 638, 641 (Mo. App., W.D. 2000).

order disposes of the case.<sup>58</sup> Nevertheless, a brief description of the projects illustrates the factual basis for this report and order.

Transource Missouri is a Delaware limited liability corporation qualified to conduct business in Missouri, with its principal place of business in Columbus, Ohio. Transource Missouri is a wholly-owned subsidiary of Transource Energy, LLC ("Transource"). Transource was established by Great Plains Energy Incorporated ("GPE"), the Companies' parent corporation, and American Electric Power Company, Inc. ("AEP") to build wholesale regional transmission projects within SPP, as well as other regional transmission organizations.

The two projects are regional, high-voltage, wholesale transmission projects approved by Southwest Power Pool, Inc. ("SPP") known as the latan-Nashua 345kV transmission project ("latan-Nashua Project") and the Sibley-Nebraska City 345kV transmission project ("Sibley-Nebraska City Project") (collectively, the "Projects").

The plant that the Companies requested be transferred to Transource Missouri is property of GMO. KCP&L and GMO previously requested and received authorization from the Commission to transfer at cost from KCP&L to GMO certain transmission property owned and operated by KCP&L between GMO's Alabama Substation and KCP&L's Nashua Substation ("Alabama-Nashua Line"). The southern portion of the Alabama-Nashua Line will be retired and removed, and the corridor will be used to construct the East Segment of the latan-Nashua Project. The remaining portion of this existing 161kV line, which runs to GMO's Alabama Substation near St. Joseph, Missouri, will remain the

<sup>&</sup>lt;sup>58</sup> Section 536.090, RSMo 2000.

property of GMO and is not to be transferred. This line will continue intact and energized at 161kV as a radial line and will not be a part of the new 345kV facilities.

There is a need for the service to be rendered by the Projects based upon studies performed by SPP in 2009 and 2010. These studies demonstrated that the Projects will improve electric grid reliability, minimize transmission congestion effects, bring economic benefits to SPP members, and help support public policy goals regarding renewable energy. The studies also demonstrated that the Projects will provide estimated benefits and savings that exceed the Projects' estimated costs.

Transource Missouri is qualified to construct, finance, own, operate, and maintain the Projects given the support by the transmission and related expertise of KCP&L and of American Electric Power Company, Inc. ("AEP"). Transource Missouri will have the financial ability to construct, own, operate and maintain the Projects given the equity funding that the subsidiaries of Great Plains Energy Incorporated ("GPE"), the parent corporation of KCP&L and GMO, and AEP will provide to Transource Missouri, and Transource Missouri's plan to issue debt. Furthermore, Transource Missouri will fully recover the cost of the Projects once completed, as the Projects' costs are regionally allocated under the FERC-approved SPP Tariff Schedule 11. Transource Missouri's construction of the Projects is economically feasible by virtue of the cost/benefit analysis conducted by SPP, as well as its FERC-approved cost allocation methodology under its Tariff Schedule 11.

The Projects as proposed to be built by Transource Missouri are in the public interest, given all the above, as well as the agreement of KCP&L, GMO, and Transource

Missouri to follow the provisions of Paragraphs 27, 28, and 29 of the stipulation and agreement regarding the final route of the Sibley-Nebraska City Project.

# iii. Ruling

The record weighs in favor of granting the applications with the provisions proposed, including the proposed waivers. The Commission finds no term or condition of the settlement contrary to the public interest. Therefore, the Commission will grant the applications subject to the settlement's provisions as set forth in Appendix 3 and Appendix 4.

#### C.Consent Order

Appendix 4 sets forth the settlement's provisions that are outside the Commission's authority to mandate. The signatories have clarified that they seek no resolution on the merits for those terms,<sup>59</sup> and the law encourages freedom of contract and settlements in lieu of litigation.<sup>60</sup> In that spirit, the statutes provide that any contested case is subject to disposition by consent order as follows.

#### *i.* Authority

The signatories argue that a consent order is not authorized for any matter except as described in one statute that does not apply to the Commission. In support, the signatories rely on a reading of Section 536.060, RSMo 2000. That statute's history refutes the signatories' reading.

<sup>&</sup>lt;sup>59</sup> EFIS No. 110, Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, page 2 third paragraph. EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 3 paragraph 6.

<sup>&</sup>lt;sup>60</sup> Walley v. La Plata Volunteer Fire Dep't, 368 S.W.3d 224, 231 (Mo. App., W.D. 2012).

Section 536.060's current language is the result of a 1995 amendment. The amendment deleted language (in brackets and italics below) and added language (underscored below) as follows.

[Nothing contained in sections 536.060 to 536.095 shall preclude the informal disposition of Contested cases and other matters involving licensees and licensing agencies described in section 621.045, RSMo, may be informally resolved by consent agreement or agreed settlement or may be resolved by stipulation, consent order, or default, or by agreed settlement where such settlement is permitted by law. Nothing contained in sections 536.060 to 536.095 shall be construed (1) to impair the power of any agency to take lawful summary action in those matters where a contested case is not required by law, or (2) to prevent any agency authorized to do so from assisting claimants or other parties in any proper manner, or (3) to prevent the waiver by the parties (including, in a proper case, the agency) of procedural requirements which would otherwise be necessary before final decision, or (4) to prevent stipulations or agreements among the parties (including, in a proper case, the agency). [<sup>61</sup>]

Informal disposition of all agencies' contested cases was the original subject of that statute

as the bracketed and italicized language shows.<sup>62</sup> The amendment simply added the

specified "noncontested cases and other matters [.]"63

... shall not preclude the informal disposition of such case by stipulation, consent order or default, or by agreed settlement where such settlement is permitted by law.

1945 Mo. Laws 1504, 1505 (63<sup>rd</sup> Gen. Assem., S.B.196, Section 6). Similar language appears in the 1961 Model State Administrative Procedure Act adopted by many states:

Unless precluded by law, informal disposition may be made of any contested case by stipulation, agreed settlement, consent order, or default.

15 U.L.A. 1961 Model State Administrative Procedure Act, Section 9(d).

<sup>&</sup>lt;sup>61</sup> 1995 Mo. Laws 1032, 1246 (88th Gen. Assem., 1st Reg. Sess., S.B. 3, Section 536.060).

<sup>&</sup>lt;sup>62</sup> The original language provided that the opportunity for hearing:

<sup>&</sup>lt;sup>63</sup> In response to the amended judgment in <u>Bodenhausen v. State Bd. of Regis'n for the Healing Arts</u>, Case No. CV192-1105CC (Jan. 6, 1994, Cir. Ct. Cole Cnty), McHenry, J.; and the affirming opinion in <u>Bodenhausen</u> <u>v. State Bd. of Regis'n for the Healing Arts</u>, WD 48914, 1994 WL 532696 (Mo. App., W.D. Oct. 4, 1994). As to the latter action, the Missouri Supreme Court ordered transfer on January 30, 1995. In each action, the court

Section 536.060, original and current, is expansive. It offers remedies in conformance with the public policy favoring settlement by contractual arrangement. If there were any ambiguity on this issue, the law would require the Commission to read the statute generously in the direction of the intended remedy. The signatories' reading bars resolution by "consent order, or default, or by agreed settlement" in all contested cases, except the specified matters, which furthers no conceivable beneficial end. Therefore, the Commission concludes that a contested case before the Commission is subject to disposition by consent order—just as it is subject to disposition by stipulation, default, or agreed settlement—under Section 536.060.

#### ii. Characteristics

The signatories describe the properties of a consent order by comparison to a consent judgment. The analogy is correct. The analogous properties, as described by the signatories, include the following.

Missouri courts have held that a judgment by consent "is based on an agreement between the parties as to the terms, amount or conditions of the judgment to be rendered." In this context it is important to recognize: "Consent decrees do not arise from a judicial determination of the rights of the parties or the merits of the case [.]" It is also important to note: "A consent judgment needs no cause or consideration other than an adjustment of differences and a desire to set at rest all possibility of litigation. In exchange for the saving of cost and elimination of risk, the parties each give up something that they might have won had they proceeded with litigation." [<sup>64</sup>]

barred informal resolution of contested cases and other matters involving licensees and licensing agencies under section 621.045, RSMo. The Missouri Supreme Court issued its decision on May 30, 1995, also affirming the judgment. <u>Bodenhausen v. Missouri Bd. of Regis'n for the Healing Arts</u>, 900 S.W.2d 621 (Mo. banc 1995).

<sup>&</sup>lt;sup>64</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 6 paragraph 13.

Also, a judgment issued pursuant to the parties' agreement does not aggrieve any such party so, if aggreivement is necessary for standing to appeal, no appeal is available to any such party.<sup>65</sup> In Missouri, a consent judgment has the same force and effect as any other judgment.<sup>66</sup>

In Missouri, whenever the issue has arisen, the courts have applied the analogy between a consent judgment and a consent order. For example, the courts hold that a consent order does not constitute the agency's decision on the merits but, at most, a review as to whether a parties' agreement comports with the public policy entrusted to the respective agencies.<sup>67</sup> Further, where the General Assembly has comprehensively delegated the regulation of a subject matter to an agency, that agency is the first resort for enforcing settlement of an action before that agency.<sup>68</sup>

#### iii. Ruling

As the signatories note, chapter 536, RSMo, applies when chapters 386 and 393 provide nothing to the contrary.<sup>69</sup> The signatories also note that "approval of the [settlement] here would not be inconsistent with the concept of a consent order [.]" <sup>70</sup> Therefore, the Commission will order memorialize the proposed provisions that are beyond the Commission's authority as a consent order, as set forth in Appendix 3. As explained in

<sup>&</sup>lt;sup>65</sup> Strawhun v. Strawhun, 164 S.W.3d 536 (Mo. App., S.D. 2005).

<sup>&</sup>lt;sup>66</sup> Household Fin. Corp. v. Jenkins, 213 S.W.3d 194, 196 (Mo. App., E.D. 2007).

<sup>&</sup>lt;sup>67</sup> Seifner v. Treasurer of State-Custodian of Second Injury Fund, 362 S.W.3d 59, 65 (Mo. App., W.D. 2012).

<sup>&</sup>lt;sup>68</sup> <u>State ex rel. St. Joseph School Dist. v. Missouri Dept. of Elem. And Sec. Educ.</u>, 307 S.W.3d 209, 213-17 (Mo. App., W.D. 2010). filing

<sup>&</sup>lt;sup>69</sup> State ex rel. Praxair, Inc. v. Missouri Pub. Serv. Comm'n, 344 S.W.3d 178, 184 (Mo. 2011).

<sup>&</sup>lt;sup>70</sup> EFIS No. 111, Joint Suggestions of the Signatories in Support of an Order by the Commission Approving the Unanimous Stipulation and Agreement page 6 paragraph 13.

part III.A of this report and order, the approval procedure that the Commission applies in this action is based on the approval that the parties asked for, the authorities that they cited, and the documents that they filed. That procedure does not necessarily apply under any other relief, law, or facts.

# THE COMMISSION ORDERS THAT:

1. Disposition of the applications by settlement is approved.

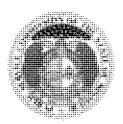
2. Transfer Application. The *Application of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company* ("transfer application") is granted. The transfer of the items as described in the transfer application is authorized. This paragraph includes the notices to construct as described in the transfer application.

3. The Application of Transource Missouri, LLC for a Certificate of Convenience and Necessity and Request for Waiver ("CCN application") is granted. A certificate of convenience and necessity for the projects, as described in the CCN application, shall issue to Transource Missouri, LLC.

- 4. The following are incorporated into this report and order as if fully set:
  - a. Non-Unanimous Stipulation and Agreement;
  - b. First Amendment to Non-Unanimous Stipulation and Agreement; and
  - c. Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement.

5. Ordered paragraphs 1, 2, 3, and 4, are subject to the provisions of Appendix 3 and Appendix 4.

6. This order shall become effective on September 6, 2013.



# BY THE COMMISSION

Morris L Woodruff

Morris L. Woodruff Secretary

R. Kenney, Chm., Jarrett, Stoll, and W. Kenney, CC., concur; and certify compliance with the provisions of Section 536.080, RSMo.

Dated at Jefferson City, Missouri, on this 7<sup>th</sup> day of August, 2013.

Party	Counsel	Counsel's Address
A. Applicants		
Kansas City Power & Light	Roger W.	1200 Main, PO Box 418679,
Company	Steiner	Kansas City, MO 64141-9679
KCP&L Greater Missouri		
Operations Company		
Transource Missouri, LLC	Karl Zobrist	4520 Main, Suite 1100, Kansas City, MO 64111
	Lisa A.	
	Gilbreath	
	Larry W.	400 West 15 <sup>th</sup> Street, Suite 1500,
	Brewer	Austin, TX 78701
B. Parties under 4 CSR 240-2.010	(10)	
Staff of the Commission	Steven	200 Madison Street, Suite 800,
	Dottheim	Jefferson City, MO 65102
- -	Nathan	
	Williams	D.O. Dev 2020, 200 Mediaen
Office of the Public Counsel	Lewis Mills	P.O. Box 2230, 200 Madison Street, Suite 650, Jefferson City,
		MO 65102
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C. Intervenors	Stuart Conrad	3100 Broadway, Suite 1209,
AG Processing, Inc. a Cooperative	Stuart Comau	Kansas City, MO 64111
and Midwest Energy Users' Group		
Midwest Energy Consumers	David	807 Winston Court, Jefferson City,
Group	Woodsmall	MO 65101
Missouri Department of Natural	Jessica L.	221 W. High Street P.O. Box 899
Resources	Blome	Jefferson City, MO 65102
Missouri Industrial Energy	Diana M.	211 N. Broadway, Suite 3600 St.
Consumers	Vuylsteke	Louis, MO 63102

# Appendix 1: Appearances

# Appendix 2: Statutes cited by the Signatories

386.250. The jurisdiction, supervision, powers and duties of the public service commission herein created and established shall extend under this chapter:

(1) [To] electric plants, and to [entities] owning, leasing, operating or controlling the same;

\* \* \*

(7) To such other and further extent, and to all such other and additional matters and things, and in such further respects as may herein appear, either expressly or impliedly.

386.310. 1. The commission shall have power, after a hearing . . . to require every . . . public utility to maintain and operate its . . . plant . . . in such manner as to promote and safeguard the health and safety of its employees, customers, and the public, and to this end to prescribe . . . appropriate safety and other devices or appliances, to establish uniform or other standards of equipment, and to require the performance of any other act which the health or safety of its employees, customers or the public may demand [.]

386.610.... The provisions of this chapter shall be liberally construed with a view to the public welfare, efficient facilities and substantial justice between patrons and public utilities.

393.130. 1. [E]very electrical corporation . . . shall furnish and provide such service instrumentalities and facilities as shall be safe and adequate and in all respects just and reasonable. All charges made or demanded by any such . . . electrical corporation . . . for . . . electricity . . . rendered or to be rendered shall be just and reasonable and not more than

allowed by law or by order or decision of the commission. Every unjust or unreasonable charge made or demanded for . . . electricity . . . or in connection therewith, or in excess of that allowed by law or by order or decision of the commission is prohibited.

2. No . . . electrical corporation . . . shall directly or indirectly by any special rate, rebate, drawback or other device or method, charge, demand, collect or receive from any person or corporation a greater or less compensation for . . . electricity . . . or for any service rendered or to be rendered or in connection therewith, except as authorized in this chapter, than it charges, demands, collects or receives from any other person or corporation for doing a like and contemporaneous service with respect thereto under the same or substantially similar circumstances or conditions.

3. No . . . electrical corporation . . . shall make or grant any undue or unreasonable preference or advantage to any person, corporation or locality, or to any particular description of service in any respect whatsoever, or subject any particular person, corporation or locality or any particular description of service to any undue or unreasonable prejudice or disadvantage in any respect whatsoever [.]

393.140. The commission shall:

(1) Have general supervision of all . . . electrical corporations . . . having authority under any special or general law or under any charter or franchise to lay down, erect or maintain wires, pipes, conduits, ducts or other fixtures in, over or under the streets, highways and public places of any municipality, for the purpose of . . . transmitting electricity for light, heat or power, or maintaining underground conduits or ducts for

electrical conductors, ..., and all ... electric plants ... owned, leased or operated by any . .. electrical corporation [.]

(2) [E]xamine or investigate the methods employed by such persons and corporations in manufacturing, distributing and supplying . . . electricity for light, heat or power and in transmitting the same, . . , and have power to order such reasonable improvements as will best promote the public interest, preserve the public health and protect those using such . . . electricity, . . . and those employed in the manufacture and distribution thereof, and have power to order reasonable improvements and extensions of the works, wires, poles, pipes, lines, conduits, ducts and other reasonable devices, apparatus and property of . . . electrical corporations [.]

(3) Have power . . . to prescribe from time to time the efficiency of the electric supply system, of the current supplied and of the lamps furnished by the persons or corporations generating and selling electric current [.]

(4) Have power, in its discretion, to prescribe uniform methods of keeping accounts, records and books, to be observed by . . . electrical corporations . . . engaged in the manufacture, sale or distribution of . . . electricity for light, heat or power [.]

(5) [To determine whether] rates or charges or the acts or regulations of any such persons or corporations are unjust, unreasonable, unjustly discriminatory or unduly preferential or in any wise in violation of any provision of law, [and] determine and prescribe the just and reasonable rates and charges thereafter to be in force for the service to be furnished, notwithstanding that a higher rate or charge has heretofore been authorized by statute, and the just and reasonable acts and regulations to be done and observed; and whenever the commission shall be of the opinion, after a hearing had upon its own motion

or upon complaints, that the property, equipment or appliances of any such person or corporation are unsafe, insufficient or inadequate, the commission shall determine and prescribe the safe, efficient and adequate property, equipment and appliances thereafter to be used, maintained and operated for the security and accommodation of the public and in compliance with the provisions of law and of their franchises and charters.

\* \* \*

(8) Have power . . . after hearing, to prescribe by order the accounts in which particular outlays and receipts shall be entered, charged or credited.

\* \* \*

(11) Have power to require every . . . electrical corporation . . . to file with the commission and to print and keep open to public inspection schedules showing all rates and charges made, established or enforced or to be charged or enforced, all forms of contract or agreement and all rules and regulations relating to rates, charges or service used or to be used, and all general privileges and facilities granted or allowed by such . . . electrical corporation [.] The commission shall have power to prescribe the form of every such schedule, and from time to time prescribe by order such changes in the form thereof as may be deemed wise [.]

### Appendix 3: Conditions Determined on the Merits

The Commission grants the CCN application and the transfer application subject to the following provisions, as drawn verbatim from the *Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement*,<sup>71</sup> which are subject to the report and order. The parties refer to the settlement, defined in the body of this report and order, as the "Unanimous Stipulation and Agreement" the "Unanimous Stipulation and Agreement" the "Unanimous First Amendment [.]"

1. The Unanimous Stipulation and Agreement, attached hereto as Attachment 1, and the Unanimous First Amendment to that Stipulation, attached hereto as Attachment 2, are approved and adopted, and the signatory parties are ordered to comply with their terms. The Commission is not a party to the Stipulation and only approves the agreements that have been entered into by the Signatories.

2. KCP&L and GMO's Transfer Application is granted conditioned upon the terms of the Unanimous Stipulation and Agreement and the Unanimous First Amendment, including the Commission making specific findings after the final selection of the Sibley-Nebraska City route.

3. KCP&L and/or GMO shall file a copy of the final purchase agreement, detail of the costs included in CWIP, and detail of the property to be transferred at the time of transfer of the Projects' facilities.

4. To the extent that the SPP NTCs regarding the Projects are assets, the Commission approves KCP&L and GMO's plans to novate those NTCs.

<sup>&</sup>lt;sup>71</sup> EFIS No. 110, page 14 through 16, part I.D., paragraphs 1 through 11.

5. The Commission's Affiliate Transactions Rule sections 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 are waived with respect to:

- a. The transfer, license, or assignment of transmission assets, easements, or right of ways (or use thereof) owned by GMO or KCP&L associated with the Projects;
- b. Materials and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary for the Projects prior to novation or transfer of the cost of the Projects to Transource Missouri; and
- c. Information, assets, goods, and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary until the Projects are in service.

6. The Commission's Affiliate Transactions Rule sections 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 are waived to the extent necessary to allow KCP&L and GMO to use a 20% markup to their fully distributed cost methodology in lieu of using the fair market value under the Rule with respect to:

a. Non-Project goods and services (if the Signatories cannot agree regarding the reasonableness of these charges, this matter shall be taken to the Commission for resolution);<sup>72</sup> and

<sup>&</sup>lt;sup>72</sup> Although the Signatories have not expressly requested a waiver of the Rule in Paragraph 6 of the Stipulation, the Commission finds that the provisions of Paragraph 6 propose treating non-Project goods and services in a manner different from the requirements of the Rule and, therefore, the Commission will treat Paragraph 6 as requesting a waiver of the Rule to the extent of its provisions.

b. Information, assets, goods, and services provided by KCP&L or GMO to Transource, Transource Missouri, or a subsidiary for the Projects after they are in service.

7. KCP&L and GMO shall file for Commission approval of their cost allocation manuals ("CAMs") before providing any information, assets, goods, and services to Transource or Transource Missouri after either the novation or transfer of the cost of the Projects, whichever occurs first, but KCP&L and GMO may provide to Transource or Transource Missouri information, assets, goods, and services in a manner consistent with the provisions of the Stipulation prior to Commission approval of their CAMs. <sup>73</sup>.

8. Transource Missouri's CCN Application is granted conditioned upon the terms of the Unanimous Stipulation and Agreement and the Unanimous First Amendment, including the Commission making specific findings after the final selection of the Sibley-Nebraska City route.

9. Transource Missouri shall provide the Commission with the 4 CSR 240-3.105 information for the Sibley-Nebraska City route as soon as that information is available.

10. The reporting requirements of 4 CSR 240-3.175, Submission Requirements For Electric Utility Depreciation Studies, are waived subject to the Stipulation's provision regarding Staff's and OPC's access to documents.

11. Subsections 4 CSR 240-3.190 (1), (2), and (3)(A)-(D), Reporting Requirements For Electric Utilities And Rural Electric Cooperatives, are waived for Transource Missouri.

<sup>&</sup>lt;sup>73</sup> Transcript, Vol. 2 at 108-10; 4 CSR 240-20.015(3)(D), 4 CSR 240-20.015(10)(A)2.B.

# Appendix 4: Consent Order

The Signatories agree to a grant of the CCN application and the transfer application subject to the following provisions, drawn verbatim from the Second Joint Proposed Order and Joint Proposed Consent Order Approving Unanimous Stipulation and Agreement, <sup>74</sup> and the settlement, which are subject to the provisions of the report and order.

1. The Stipulation contains a series of agreements among the Signatories that, among other things, require them (particularly the Applicants) to fulfill certain obligations. The Stipulation also specifies the establishment of certain regulatory liabilities and the manner of their future treatments. The Stipulation provides a process for administering affiliate transactions between the Signatories and related parties.

2. In particular, Section II(A) of the Stipulation provides for certain rate treatment respecting costs allocated to KCP&L or GMO by SPP involving FERC items such as authorized return on equity ("ROE"), capital structure, construction work in progress ("CWIP"), or other FERC transmission rate incentives for the latan-Nashua Project and the Sibley-Nebraska City Project facilities located in KCP&L's and GMO's respective service territories that are constructed by Transource Missouri. KCP&L and GMO have agreed to make these adjustments in all rate cases so long as the transmission facilities are in service.

# A.Rate Treatment – Affiliate Owned Transmission

1. With respect to transmission facilities located in KCP&L certificated territory that are constructed by Transource Missouri that are part of the latan-Nashua and Sibley-Nebraska City Projects, KCP&L agrees that for ratemaking purposes in Missouri the costs allocated to KCP&L by SPP will be adjusted by an amount equal to the difference between: (a) the SPP

<sup>&</sup>lt;sup>74</sup> EFIS No. 110, page 16 through 18, section II, paragraphs 1 through 8.

load ratio share of the annual revenue requirement for such facilities that would have resulted if KCP&L's authorized ROE and capital structure had been applied and there had been no Construction Work in Progress ("CWIP") (if applicable) or other FERC Transmission Rate Incentives, including but not limited to Abandoned Plant Recovery, recovery on a current basis instead of capitalizing pre-commercial operations expenses and accelerated depreciation, applied to such facilities; and (b) the SPP load ratio share of the annual FERC-authorized revenue requirement for such facilities. KCP&L will make this adjustment in all rate cases so long as these transmission facilities are in service.

2. With respect to transmission facilities located in GMO certificated territory that are constructed by Transource Missouri that are part of the latan-Nashua and Sibley-Nebraska City Projects, GMO agrees that for ratemaking purposes in Missouri the costs allocated to GMO by SPP will be adjusted by an amount equal to the difference between: (a) the SPP load ratio share of the annual revenue requirement for such facilities that would have resulted if GMO's authorized ROE and capital structure had been applied and there had been no CWIP (if applicable) or other FERC Transmission Rate Incentives, including but not limited to Abandoned Plant Recovery, recovery on a current basis instead of capitalizing pre-commercial operations expenses and accelerated depreciation, applied to such facilities; and (b) the SPP load ratio share of the annual FERC-authorized revenue requirement for such facilities. GMO will make this adjustment in all rate cases so long as these transmission facilities are in service.

3. Sections II(B) and II(D) address issues under the Commission's Affiliate Transactions Rule, 4 CSR 240-20.015 ("Rule"). The Signatories agreed that provisions of the Affiliate Transactions Rule, 4 CSR 240-20.015, should apply to transactions between KCP&L and GMO on the one hand, and GPE, Transource, and Transource's utility subsidiaries on the other hand, except for the waivers as provided for in Paragraphs 4 through 6, and 11 through 13 of the Stipulation. All Signatories reserved the right to seek or oppose additional waivers for other projects (i.e., projects other than the latan-Nashua Project and the Sibley-Nebraska City Project) from the Affiliate Transactions Rule in the

future.75

# **B.Affiliate Transactions Rule**

3. The provisions of the Affiliate Transactions Rule, 4 CSR 240-20.015, shall apply to transactions between KCP&L and GMO on the one hand, and GPE, Transource Missouri, and Transource Missouri's utility subsidiaries on the other hand, except for the waivers as provided for in paragraphs 4 through 6, and 11 through 13. All Signatories reserve the right to seek or oppose additional waivers for other projects (i.e., projects other than the Projects) from the Affiliate Transactions Rule in the future.

4. The Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to transfer, license, or assignment of easements or right of ways (or use thereof, including joint usage where KCP&L/GMO are using the easement or right of way and permit Transource Missouri to use the same easement or right of way) owned by GMO or KCP&L associated with the Projects. The affiliate transactions referenced in this paragraph are subject to the provisions of paragraph 7.

The Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to materials and services (including, but not limited to, usage of KCP&L/GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary for the Projects prior to novation or transfer of the cost of the Projects to Missouri. The providing entitv shall be Transource compensated for these materials and services including Allowance for Funds Used During Construction ("AFUDC") and capitalized property taxes at its fully distributed cost at the time of transfer of the cost of the Projects.

6. The Signatories agree that non-Project goods and services (defined as goods and services that are not directly related to the Projects) were to be provided and are to be

<sup>&</sup>lt;sup>75</sup> Transcript, Vol. 2 (Apr. 16, 2013) at 103-09; 4 CSR 240-20.015(10); 4 CSR 240-2.060(4).

provided at the higher of fair market value or fully distributed cost by KCP&L to Transource Missouri, Transource Missouri, and GPE prior to the novation or transfer of the cost of the Projects. KCP&L and GMO will, by June 1, 2013, ensure that charges to Transource Missouri, Transource Missouri, and GPE regarding the development and formation of Transource Missouri and Transource Missouri reflect the higher of fair market value or the fully distributed cost. The Signatories agree that KCP&L and GMO can use a 20% markup to their fully distributed cost methodology for such goods and services in lieu of using the fair market value. If the Signatories cannot agree regarding the reasonableness of these charges, this matter will be taken to the Commission for resolution. In support of the resolution of the treatment for non-Project goods and services provided prior to the novation or transfer of the cost of the Projects, KCP&L and GMO will contribute a total of \$50,000 to the State School Fund or a mutually agreeable organization. This contribution will not be recovered from KCP&L and GMO customers. The Signatories agree that all outstanding issues related to the provision of non-Project goods and services to Transource Missouri, Transource Missouri, and GPE prior to the novation or transfer of the cost of the Projects are resolved, except as provided in this paragraph.

7. Transource Missouri will pay GMO the higher of \$5.9 million or net book value for transferred transmission assets, easements, and right-of-ways that have been previously included in the rate base and reflected in the retail rates of KCP&L and GMO customers. KCP&L and GMO agree to book a regulatory liability reflecting the value of this payment to the extent it exceeds net book value. This regulatory liability shall be amortized over three years beginning with the effective date of new rates in KCP&L's and GMO's next retail rate cases.

### D. KCP&L Operations Specific to the Projects

11. If KCP&L assists Transource Missouri for the Projects in communicating with local landowners in the KCP&L and GMO certificated service territories, with local governmental authorities, and with other members of the public, or if KCP&L continues to provide ongoing construction management, cost control management, engineering services, construction services, procurement of materials, and related services for the Projects, the Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-

20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to information, assets, goods, and services (including, but not limited to, usage of KCP&L or GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary until the Projects are in service. These materials and services will be provided at fully distributed cost until the Projects are in service. For the purposes of this paragraph and paragraph 12, "in service" is defined as the commercial operation date for each of the Projects.

12.If KCP&L provides operations and maintenance services and related capital for the Projects after they are in service, it will do so in a manner consistent with the application of the Commission's Affiliate Transactions Rule, except that the Signatories request that the Commission waive 4 CSR 240-20.015(2)(A)2, 4 CSR 240-20.015(2)(B), and 4 CSR 240-20.015(3)(C)4 with respect to information, assets, goods, and services (including, but not limited to, usage of KCP&L or GMO employees, contracted labor/services, vehicles, equipment, and facilities) provided by KCP&L or GMO to Transource Missouri, Transource Missouri, or a subsidiary to the extent necessary to allow KCP&L and GMO to use a 20% markup to their fully distributed cost methodology in lieu of using the fair market value.

13. KCP&L and GMO shall file for Commission approval of their Cost Allocation Manuals ("CAM") before providing any information, assets, goods, and services to Transource Missouri or Transource Missouri after either the novation or transfer of the cost of the Projects, whichever occurs first. The Signatories agree that KCP&L and GMO can provide information, assets, goods, and services to Transource Missouri or Transource Missouri in a manner consistent with the provisions of this Stipulation prior to Commission approval of the CAM.

4. The Signatories have agreed to certain payments to be made by Transource

Missouri, KCP&L and GMO, including their regulatory treatment.<sup>76</sup> The Signatories have

<sup>&</sup>lt;sup>76</sup> Stipulation, Paragraph II(B)(7) at p. 7: "Transource Missouri will pay GMO the higher of \$5.9 million or net book value for transferred transmission assets, easements, and right-of-ways that have been previously included in the rate base and reflected in the retail rates of KCP&L and GMO customers. KCP&L and GMO agree to book a regulatory liability reflecting the value of this payment to the extent it exceeds net book value. This regulatory liability shall be amortized over three years beginning with the effective date of new rates in

also agreed to other procedures that KCP&L, GMO, Transource Missouri, and their affiliates will follow with regard to the Projects.

5. The Stipulation contains provisions regarding the future operations of the Applicants in Section II(C), reporting requirements in Section II(E), and access by Staff and OPC to the books and records of Transource Missouri and Transource Energy in Section II(F). There are additional conditions in Section II(G) regarding the final selection of the route of the Sibley-Nebraska City Project, as well as public outreach efforts related to the siting, routing, easement acquisition and right-of-way acquisition for the Projects.

### C. Transource Missouri Operations/Future Transfer

8. Transource Missouri will not pursue future transmission projects that are subject to a right of first refusal ("ROFR") in the KCP&L and GMO respective certificated service territories.

9. KCP&L and GMO will pursue future transmission projects subject to ROFR in their respective certificated service territories. KCP&L or GMO may seek a waiver from the provisions of this paragraph from the Commission for good cause.

10. Transource Missouri agrees to seek approval from the Commission for any subsequent transfer of the Projects' facilities.

# E.Additional Reporting and Provision of Information Regarding the Projects

14.KCP&L will file a copy of the final purchase agreement, detail of the costs included in CWIP, and detail of the property to be transferred at the time of transfer of the Projects' facilities.

15.KCP&L, GMO, and/or Transource Missouri will continue coordinated efforts with Omaha Public Power District

KCP&L's and GMO's next retail rate cases." Stipulation, Paragraph II(B)(6) at p. 6: "... KCP&L and GMO will contribute a total of \$50,000 to the State School Fund or a mutually agreeable organization. This contribution will not be recovered from KCP&L and GMO customers."

until the details of the routing and interception point for the Sibley-Nebraska City line are finalized.

16.KCP&L, GMO, and/or Transource Missouri will provide to Staff and OPC the Sibley-Nebraska City Project cost control budget estimate in the fourth Quarter of 2013.

17.KCP&L, GMO, and/or Transource Missouri will continue to file quarterly status reports on the latan-Nashua Project to the Commission, as KCP&L and GMO are doing in File No. EO-2012-0271.

18. KCP&L, GMO, and/or Transource Missouri will file in File No. EA-2013-0098, or other case as designated by the Commission, quarterly status reports on the Sibley-Nebraska City Project to the Commission consistent with those provided by KCP&L and GMO in File No. EO-2012-0271.

19. Updates to SPP regarding the Projects are now being entered on a quarterly basis directly into SPP's Transmission and Generation Interconnection Tracking ("TAGIT") project tracking database through a secure interface. SPP reviews the updates and includes them in its quarterly Project Tracking Reports, which are publicly available on SPP's website. Transource Missouri will provide to Staff and OPC any other periodic updates required by SPP regarding the Projects that are not included in the publicly available quarterly Project Tracking Reports.

### F.Access to Books and Records Necessary for the Commission to Perform Its Statutory Duties

20. Transource Missouri will produce in Missouri, upon reasonable notice, duplicate copies of Transource Missouri's and Transource Missouri's books and records.

21. Transource Missouri will provide Staff and OPC access to the following documents, including but not limited to: (a) Meeting Minutes of, and Materials distributed at, the Transource Missouri Board of Managers and Members (including Committee Minutes and Materials); (b) Meeting Minutes of, and Materials distributed at, the Transource Missouri Board of Managers and Members (including Committee Minutes and Materials); (c) Workpapers of the external auditors of Transource Missouri; (d) Workpapers of the external auditors of Transource Missouri; (e) General Ledger (provided electronically) of Transource Missouri; (f) General Ledger (provided electronically) of Transource Missouri; (g) Chart of Accounts and Written Accounting Policies of Transource Missouri; (h) Chart of Accounts and Written Accounting Policies of Transource Missouri: (i) Missouri: Organizational Charts of Transource (i) Organizational Charts of Transource Missouri; (k) Total Company and Missouri Jurisdictional Financial Statements (Income Statement, Balance Sheet, Statement of Cash Flows) on a Quarterly Basis of Transource Missouri; (I) Total Company and Missouri Jurisdictional Financial Statements (Income Statement, Balance Sheet, Statement of Cash Flows) on a Quarterly Basis of Transource Missouri; (m) Monthly Operating/Financial Reports of Transource Missouri (used for internal reporting of the utility ongoing operations and earnings results); (n) Monthly Operating/Financial Reports of Transource Missouri (used for internal reporting of the utility ongoing operations and earnings results); (o) Construction and Operating Budgets for the Current and Succeeding Three Years of Transource Missouri; (p) Construction and Operating Budgets for the Current and Succeeding Three Years of Transource Missouri; (g) Federal and Missouri Income Tax Returns of Transource Missouri; and (r) Federal and Missouri Income Tax Returns of Transource Missouri.

22. Transource Missouri will work with Staff to provide office space in Columbus, Ohio if it is more efficient for the Staff to perform its duties in Columbus, rather than by reviewing copies of books and records provided in Missouri.

23. New or updated agreements between the Applicants that are executed after the approval of the settlement agreement in this case will be provided to the Signatories as they become available.

# <u>G.Additional Conditions Agreed to for Approval of</u> <u>Applications</u>

24.GMO agrees to establish a regulatory liability reflecting the amount collected in retail customer rates for the transferred property from the date of the novation or transfer of the costs of the Projects until new GMO rates are established. The treatment of the regulatory liability will be determined in GMO's next retail rate case. 25. Transource Missouri requested that the Commission grant approval of the CCN Application conditioned upon: (a) PSC approval of the transfer requests in File No. EO-2012-0367; (b) SPP's approval of Transource Missouri as a transmission owning member; (c) novation of the NTCs to Transource Missouri; and (d) FERC's acceptance of the novation agreements.

26.KCP&L and GMO requested that the Commission grant approval of the Transfer Application conditioned upon: (a) Transource Missouri obtaining the necessary approvals to construct the Projects; (b) Transource Missouri executing the SPP Membership Agreement as a Transmission Owner; (c) SPP's approval of the novation of the NTCs to Transource Missouri; and (d) FERC's acceptance of the novation agreements.

27. The Signatories agree that it would be reasonable for the Commission to grant conditional approval of KCP&L and GMO's Transfer Application and Transource Missouri's CCN Application prior to the final selection of route for the Sibley-Nebraska City Project. The Signatories request that the Commission grant approval conditioned upon the Commission making specific findings, through means determined at the Commission's discretion, after the final selection of the Sibley-Nebraska City route has been made, that the Transfer Application is not detrimental to the public interest and that the CCN Application is necessary and convenient for the public service. Transource Missouri shall provide the Commission with the 4 CSR 240-3.105 information for the Sibley-Nebraska City route as soon as that information is available.

28. Nothing in this Stipulation restricts any Signatory's right to request reasonable additional notice, local public hearings, or additional processes in these cases. No Signatory is restricted from opposing such request to the Commission.

29. KCP&L and GMO will provide the Commission with a report and information in File No. EA-2013-0098 within 90 days of the effective date of a Commission order approving this Stipulation outlining its public outreach efforts for siting, routing, easement acquisition and right-of-way acquisition for the Projects. KCP&L and GMO will update the report at least guarterly thereafter.

#### JOINT OPERATING AGREEMENT

This Joint Operating Agreement (the "Agreement") is made and entered into this 10th day of October, 2008 by and between Kansas City Power & Light Company ("KCP&L") and Aquila, Inc., doing business as KCP&L Greater Missouri Operations Company ("KCP&L GMO").

#### WITNESSETH

WHEREAS, KCP&L is a wholly-owned subsidiary of Great Plains Energy Incorporated ("Great Plains Energy"); and

WHEREAS, Great Plains Energy acquired KCP&L GMO as of July 14, 2008, and

WHEREAS, to facilitate utility operations integration and to realize synergies, employees of KCP&L GMO were transferred to KCP&L, and employees of KCP&L will operate and manage the business and properties of both KCP&L and KCP&L GMO, and

WHEREAS, in Case No. EM-2007-0374 before the Missouri Public Service Commission (the "MPSC"), KCP&L and KCP&L GMO requested a waiver from the MPSC affiliate transaction rules to permit KCP&L to provide services and non-power goods to KCP&L GMO at fully distributed cost, and offered to execute and file a joint operating agreement to document the provision of such services and non-power goods, and

WHEREAS, the MPSC granted such waiver, authorized Great Plains Energy to acquire KCP&L GMO, and directed that such a joint operating agreement be filed with the MPSC, and

WHEREAS, KCP&L and KCP&L GMO have entered into this Agreement whereby each party agrees to provide and to accept and pay for various services and non-power goods.

NOW THEREFORE, in consideration of the promises and the mutual agreements herein contained, the parties to this Agreement covenant and agree as follows:

#### **ARTICLE I – JOINT OPERATING SERVICES**

Section 1.1 Purpose. This Agreement provides the contractual basis for the coordinated planning, construction, acquisition, disposition, operation and maintenance of KCP&L's and KCP&L GMO's business and properties to achieve synergies, consistent with reliable electric service and all legal and other requirements.

<u>Section 1.2</u> <u>KCP&L Designated Agent and Operator.</u> KCP&L GMO hereby designates KCP&L as its agent and operator of its business and properties. KCP&L shall be responsible for and shall perform, through its employees, agents, and contractors, all such actions and functions (including, without limitation, the entry into contracts for the benefit of or as agent for KCP&L GMO) as may be required or appropriate for the proper design, planning, construction, acquisition, disposition, operation, engineering, maintenance and management of KCP&L GMO's business and properties in accordance with the terms of this Agreement (the "Services"). KCP&L GMO hereby delegates to KCP&L, and KCP&L hereby accepts responsibility and authority for the duties set forth in this Agreement.

Section 1.3 Description of the Services. The Services shall include all services required or appropriate for the design, planning, construction, acquisition, disposition, operation, engineering, maintenance and management of KCP&L GMO's business and properties. The Services exclude wholesale electricity and transmission service transactions between KCP&L and KCP&L GMO, which will be governed by applicable Federal Energy Regulatory Commission ("FERC") tariffs and rules. Such Services are more fully described in Appendix A hereto.

<u>Section 1.4</u> <u>Standards for Services</u>. KCP&L shall provide the Services in accordance with its practices, methods, standards, guides, policies and procedures in effect from time to time which, as applicable, will be consistent with those that are generally accepted in the electric utility industry. KCP&L will comply with all applicable Federal, State and local laws, regulations, ordinances and other requirements in the provision of Services to KCP&L GMO.

<u>Section 1.5</u> <u>Facilities Services</u>. KCP&L will use its properties, systems, agreements and other assets in providing Services (the "KCP&L Facilities Services"). KCP&L GMO consents to the use of its properties, systems and agreements by KCP&L in providing Services and in operating and managing KCP&L's own business (the "KCP&L GMO Facilities Services"). The KCP&L Facilities Services and the KCP&L GMO Facilities Services are collectively referred to as the "Facilities Services". The provision of, and payment for, the Facilities Services will be done pursuant to the terms of this Agreement.

<u>Section 1.6</u> <u>Compliance with Policies and Agreements</u>. In connection with its receipt of the Services, each party shall comply with (i) all applicable policies and procedures of the other party, and (ii) all applicable terms and conditions of any third party agreements pursuant to which KCP&L GMO receives Services and KCP&L receives Facilities Services, including without limitation terms and conditions preserving the confidentiality and security of proprietary information of vendors.

<u>Section 1.7</u> <u>Adequacy of Personnel.</u> KCP&L shall use commercially reasonable efforts to maintain a staff trained and experienced in provision of the Services. Notwithstanding the foregoing, KCP&L may (i) arrange for the services of nonaffiliated experts, consultants, attorneys and other third parties in connection with the performance of any of the Services or (ii) subcontract performance of the Services to one or more third parties. <u>Section 1.8</u> Parity of Services and Internal KCP&L Operations. KCP&L will at all times use its commercially reasonable efforts to provide the Services in scope, quality and schedule equivalent to those it provides to its own internal operations. In providing the Services, KCP&L will seek to maximize the aggregate synergies to both companies, and shall not take any action that would unduly prefer either party over the other party.

### **ARTICLE II - COMPENSATION**

Section 2.1 Payment for Services. As compensation for the Services, KCP&L GMO shall reimburse KCP&L for all costs that reasonably can be identified and related to the Services performed by or on behalf of KCP&L for KCP&L GMO including, but not limited to, KCP&L's cost of salaries and wages, office supplies and expenses, third party vendor costs, property insurance, injuries and damages, employee pensions and benefits, taxes, miscellaneous general expenses, rents, maintenance of structures and equipment, depreciation and amortization, and compensation for use of capital. Notwithstanding anything herein to the contrary, the price of the Services shall comply with all applicable rules and regulations of the FERC, the MPSC, all other applicable regulatory commissions, and the provisions of Great Plains Energy's Cost Allocation Manual, which includes KCP&L and KCP&L GMO cost allocation information, filed from time to time with the MPSC.

Section 2.2 Payment for Facilities Services. It is understood that KCP&L GMO Facilities Services may be used by KCP&L in providing Services to KCP&L GMO, as well as used by KCP&L for its own business. In order to avoid duplicate billing, the parties agree that KCP&L will be billed, and will reimburse KCP&L GMO, only for that portion of KCP&L GMO Facilities Services used by KCP&L for its own business. As compensation for Facilities Services, the receiving party shall reimburse the providing party for all costs that can reasonably be identified and related to the Facilities Services including, but not limited to, cost of salaries and wages, office supplies and expenses, third party vendor costs, property insurance, injuries and damages, employee pensions and benefits, taxes, miscellaneous general expenses, rents, maintenance of structures and equipment, depreciation and amortization, compensation for use of capital, and a return on capital associated with the assets used to provide Facilities Services. Costs recovered through Services billings shall be excluded from the costs of Facilities Services. Notwithstanding anything herein to the contrary, the price of Facilities Services shall comply with all applicable rules and regulations of the FERC, the MPSC, all other applicable regulatory commissions, and the provisions of Great Plains Energy's Cost Allocation Manual, which includes KCP&L and KCP&L GMO cost allocation information, filed from time to time with the MPSC.

<u>Section 2.3</u> <u>Billing.</u> KCP&L shall render a monthly statement to KCP&L GMO setting forth a description of the Services and KCP&L Facilities Services rendered to KCP&L GMO in the previous month and KCP&L's costs in connection therewith. The monthly statement to KCP&L GMO will also set forth a description of KCP&L GMO Facilities Services used by KCP&L for its own business and KCP&L GMO's associated costs. KCP&L shall maintain reasonable supporting documentation in connection with costs. Payment shall be made by remittance of the amounts billed within thirty (30) days of the date of the statement or by making appropriate accounting entries on KCP&L's and KCP&L GMO's books. <u>Section 2.4</u> <u>Dispute Resolution.</u> In the event that a dispute arises between KCP&L and KCP&L GMO regarding the costs charged by the providing party to the receiving party for Services or Facilities Services hereunder, representatives of KCP&L and KCP&L GMO will attempt to resolve the issues. Unresolved disputes regarding costs or any other claim or dispute related to this Agreement shall be resolved by binding arbitration by the American Arbitration Association under the rules then in effect. Any award of the arbitrator(s) may be entered as a judgment in any court of competent jurisdiction.

<u>Section 2.5</u> <u>Records Inspection</u>. KCP&L GMO at its own expense may examine KCP&L's pertinent books, records, data and other documents once each year for the purpose of evaluating the accuracy of KCP&L's statements to KCP&L GMO. Such examination shall begin no fewer than thirty (30) days after KCP&L receives a written notice requesting an examination and shall be completed no later than thirty (30) days after the start of such examination. Such examination shall be conducted by an independent auditor reasonably acceptable to both KCP&L GMO and KCP&L. If an independent auditor is used, KCP&L GMO shall cause the independent auditor to execute a nondisclosure agreement reasonably acceptable to KCP&L. Each audit shall be conducted on the premises of KCP&L during normal business hours. KCP&L shall cooperate fully in any such audit, providing the auditor reasonable access to any and all appropriate KCP&L employees and books, records and other documents reasonably necessary to assess the accuracy of KCP&L's invoices. The results of the examination shall be provided to KCP&L.

If KCP&L and KCP&L GMO agree that the amount of any statement should be adjusted as a result of the examination, the amount of the adjustment shall be paid or reimbursed, as applicable, promptly with interest at a rate equal to the applicable compensation for use of capital if the adjustment is related to Services provided, or at a rate equal to the applicable return on capital used for Facilities Services billings (as such rates are described in the Great Plains Energy Cost Allocation Manual) from the due date of the applicable invoice. Any unresolved dispute shall be submitted to arbitration pursuant to Section 2.3, and any resulting award shall include interest calculated on Services or Facilities Services as previously described from the due date of the applicable invoice.

#### **ARTICLE III - TERM AND TERMINATION**

This Agreement shall become effective as of the date first written above and shall continue in force until terminated pursuant to this Article III (the "Term"). This Agreement may be terminated by either party upon at least one year's prior written notice to the other party. This Agreement shall also be subject to termination or modification at any time, without notice, if and to the extent performance under this Agreement may conflict with any applicable law, rule, regulation or order of any regulatory body adopted before or after the date of this Agreement. Further, this Agreement shall automatically terminate in the event of a direct or indirect change of control of either KCP&L or KCP&L GMO. Sections 2.4, 2.5, 4.1, 4.2, 5.3 and 5.4 shall survive expiration or termination of this Agreement for any reason.

# ARTICLE IV -

### DISCLAIMER OF WARRANTIES; LIMITATION OF LIABILITY

Section 4.1 EXCEPT AS SET FORTH IN SECTION 1.4, KCP&L MAKES NO REPRESENTATIONS OR WARRANTIES WITH RESPECT TO THE SERVICES AND HEREBY DISCLAIMS ALL SUCH REPRESENTATIONS AND WARRANTIES, EXPRESS OR IMPLIED, INCLUDING WITHOUT LIMITATION WARRANTIES AS TO MERCHANTABILITY, NON-INFRINGEMENT OR FITNESS FOR A PARTICULAR PURPOSE.

<u>Section 4.2</u> <u>Limitation of Liability</u>. Except with respect to its indemnification obligations set out in this Section 4.2, KCP&L's aggregate liability to KCP&L GMO pursuant to this Agreement for any acts or omissions in any 12-month period during the Term shall not exceed the aggregate charges payable to KCP&L by KCP&L GMO pursuant to Section 2.1 and 2.2 in such 12-month period. Except with respect to its indemnification obligations set out in this Section 4.2, KCP&L GMO's aggregate liability to KCP&L pursuant to this Agreement for any acts or omissions in any 12-month period during the Term shall not exceed the aggregate charges payable to KCP&L GMO by KCP&L pursuant to Section 2.2 in such 12-month period. Notwithstanding the foregoing sentences, each party hereto will defend, indemnify and save harmless the other party hereto from and against any and all liability, loss, costs, damages and expenses, including reasonable attorney's fees, caused by or arising out of the gross negligence, willful misconduct or breach of this Agreement by such indemnifying party. In no event shall any party be liable to the other party for any punitive, exemplary, indirect, special or consequential damages in connection with this Agreement.

# ARTICLE V - MISCELLANEOUS

<u>Section 5.1</u> <u>Amendments.</u> No amendment, change, or modification of this Agreement shall be valid, unless made in writing and signed by the parties hereto.

<u>Section 5.2</u> <u>No Assignment.</u> Neither party may assign this agreement, in whole or in part, without the prior written consent of the other party.

<u>Section 5.3</u> <u>Choice of Laws</u>. This Agreement will be deemed to be made in and in all respects shall be interpreted, construed and governed by and in accordance with the laws of Missouri, without giving effect to rules concerning conflicts of laws.

<u>Section 5.4</u> <u>No Third Party Beneficiaries</u>. This Agreement is not intended to, and does not, confer upon any party other than KCP&L and KCP&L GMO any rights or remedies hereunder.

<u>Section 5.5</u> <u>Regulatory Filings</u>. KCP&L and KCP&L GMO shall make all necessary regulatory filings and seek all necessary regulatory approvals for this Agreement.

<u>Section 5.6</u> <u>No Effect on Other Agreements.</u> This Agreement shall not modify the obligations of any party under any agreement with a third party, and shall not modify any agreement between the parties under any tariff or other agreement filed with the FERC, the

MPSC or other regulatory commission.

<u>Section 5.7</u> <u>Waivers</u>. Any waiver at any time by a party of any of its rights with respect to a default by the other party under this Agreement shall not be deemed a waiver with respect to any subsequent default of similar or different nature, nor shall it prejudice its right to deny waiver of any other default by the other party.

<u>Section 5.8</u> <u>Independent Contractor.</u> KCP&L and KCP&L GMO agree that for the purposes of this Agreement, each party is an independent contractor to the other party. KCP&L will be solely responsible for directing the work of its personnel. KCP&L is solely responsible for the compensation of its employees assigned to provide the Services hereunder, and payment of workers' compensation, disability and other similar benefits, unemployment and other similar insurance, and for withholding, income, social security and other taxes.

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed as of the date and year first above written.

# Kansas City Power & Light Company

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William H. Downey President and Chief Operating Officer

Aquila, Inc., doing business as KCP&L Greater Missouri Operations Company

learn 17 Benney

William H. Downey / President and Chief Operating Officer

Approved by Counsel:

William G. Riggins General Counsel and Chief Legal Officer Kansas City Power & Light Company Aquila, Inc.

# **APPENDIX 5**

# APPENDIX A

#### **Description of Services**

General descriptions of the Services to be provided by KCP&L to KCP&L GMO are detailed below. The descriptions are deemed to include services associated with, or related or similar to, the services contained in such descriptions. The descriptions are not intended to be exhaustive, and KCP&L will provide such additional services, whether or not referenced below, that are necessary or appropriate to meet the service needs of KCP&L GMO.

#### **Corporate Services**

Corporate Services is responsible for providing Information Technology, Purchasing, Facilities and Resource Protection services for KCP&L GMO operations. These services also apply to any new facilities that may be added from time to time.

**Information Technology ("IT"):** Support existing applications, technologies and infrastructure to ensure business continuity and leverage capabilities. Examples include CIS, PeopleSoft, desktop, real-time systems, radio and telecommunications. In addition, IT will work with KCP&L GMO to develop and deploy new applications and technologies as appropriate.

**Purchasing:** Acquire goods and services on behalf of KCP&L GMO operations, as well as for all construction projects; exercise governance and oversight over all procurement functions and ensure compliance with established policies and procedures.

**Facilities:** Responsible for the planning and management of existing company buildings and grounds, whether owned or leased, as well as for any new building construction or remodeling; and provide print, courier and mailroom services and records management.

**Resource Protection:** Responsible for the protection of the physical, human and information assets of KCP&L GMO, and for business continuity planning and adherence to applicable standards such as required by Homeland Security, etc.

#### Delivery

Delivery is responsible for providing customer, transmission and distribution services. This includes business performance services, claims services, customer services, major outage/catastrophic event management services, energy efficiency and demand response services, metering and infrastructure technology services, resource management, safety training and incident response services, transmission and distribution construction and maintenance management, transmission and distribution operations and maintenance, transmission, distribution and substation engineering and asset management, transmission policy, planning and compliance services to KCP&L GMO. These services also apply to any new facilities that may be added from time to time.

**Business Performance Services:** Develop, gather data, manage, create and maintain financial and reliability reports; provide financial analysis, training on financial systems and business support; oversee financial and accounting processes; direct the preparation of budgets and forecasts; draft certain regulatory reports and testimony; develop policies, monitor key developments in the electrical delivery arena and KCP&L GMO territories; prepare and file compliance related reporting; manage process and performance improvement; create and conduct process and performance training; and collect and analyze benchmarking and scorecard data.

**Claims Services:** Administer claims received relating to property damage and/or service issues in KCP&L GMO service territories; prosecute claims to recover damages for property damage against KCP&L GMO assets.

**Community Liaison and Communication Services**: Act as liaison with government agencies; federal, state and locally elected officials, civic organizations, and other community stakeholders affecting the KCP&L GMO service area; respond to media and governmental stakeholder requests for information; and create and present information to the public through press releases, advertising, public speaking and other available communication channels.

**Community Relations Services:** Identify and administer investment and membership support in KCP&L GMO's community organizations; administer contributions to nonprofit agencies identified in KCP&L GMO's service and operating territories that support at-risk youth, the environment and economic/workforce development; administer memberships with chambers, economic development corporations and other organizations in KCP&L GMO's service and operating territories; coordinate presentations and public speaking requests; identify and administer community sponsorships in coordination with partners; manage and provide support for KCP&L GMO's events, including town hall meetings and executive visits; identify and manage employees in KCP&L GMO community support roles, such as serving on boards and providing direct service to underserved people and communities.

Customer Services: Receive and process customer requests through all customer contact channels; answer customer questions, create and enter service orders, and educate customers about KCP&L GMO services; obtain and record meter data; process customer service orders; manage the field collection process at the customer premise, investigate potential revenue loss, and report irregular customer activities pertaining to their electric service; prepare and deliver accurate and timely statements and invoices to customers; manage the payment application process, reconcile payments received from customers, remit payments received, and conduct research on non-routine payments; collect amounts owed on delinquent accounts, bad debt recoveries, and bankruptcy; process and remit amounts recovered; manage and apply energy assistance payments; conduct fraud investigations, diversion investigations, and analyze customer usage and pricing for accuracy and timeliness of sending customer bills; investigate and manage commission complaints to resolution; design programs to increase funding to assist low income customers; manage programs targeted for the elderly and vulnerable (i.e., medical emergency) customers; create partnerships with energy assistance agencies; administer cold and hot weather rules; develop and present outreach programs designed to educate customers about energy usage and efficiency; design and use measurement and assessment tools to gauge

effectiveness and efficiency of customer contact work processes; and collect, verify and report statistics and data as requested by internal customers.

**Economic Development Services**: Manage and administer business development initiatives, strategies and programs associated with retention, expansion and recruitment of major customers in KCP&L GMO's service territory; manage and develop relationships with strategic state, regional and local development groups while being familiar with state and local incentives, and financing options; assist KCP&L GMO's communities in strategic planning, setting goals and priorities, and facilitate implementation of community and economic development programs; and represent KCP&L GMO on relevant community and state boards.

**Energy Efficiency and Demand Response Services ("EE/DSM"):** Identify and develop products for EE/DSM including market analysis, technology review, feasibility analysis, load research and tariff development/approval; provide marketing of EE/DSM to customers; act as liaison and support EE/DSM programs with large industrial and commercial users; create and present public education and training demonstrations on EE/DSM programs; provide eServices management; and develop and provide marketing, sales and product support for unregulated, revenue generating services.

Major Outage/Catastrophic Event Management Services: Provide "command and control" management including allocation of resources, communication with MPSC, internal and external stakeholders, coordination with the Mutual Assistance Group, and analysis of operational and performance data from KCP&L GMO systems; act as liaison with government agencies, municipalities and emergency response organizations; and create and conduct training with stakeholders.

Metering and Infrastructure Technology Services: Plan, design and implement integrated technologies to better supply, manage, and enable more efficient use of energy both by the utility and the customer; identify and evaluate existing and emerging technologies in the areas of advanced metering, distribution automation, grid communication networks, advanced control centers, demand response, energy efficiency, as well as the integration of renewable and distributed supply resources; and plan, design and implement metering and meter reading infrastructure.

**Resource Management:** Provide supervision of resource procurement, including strategic sourcing, vendor alliance development, order management, supplier management, consignment systems and contract governance; manage vegetation management services and infrastructure monitoring and improvements consistent with approved KCP&L GMO vegetation and infrastructure plans; provide supply chain management to drive optimum service, quality and innovation for material, services and fleet management in order to achieve operational excellence and lower operational and maintenance costs; develop policies and implement contract compliance practices to ensure value is captured; provide work management asset tracking services; provide meter procurement and maintenance services; and provide shop services that include equipment testing and reconditioning, welding, mechanical services, pipefitting, plumbing and carpentry.

Safety Training and Incident Response Services: Create and present public safety education and training demonstrations; respond to incidents of personal injury and/or property damage involving employees and/or KCP&L GMO assets; and develop operating and compliance guidelines.

**Transmission and Distribution Construction and Maintenance Management:** Analyze, coordinate and support work for system expansion, construction, system improvements, and corrective and preventive maintenance; provide patrolling services of infrastructure and equipment; and act as company liaison to customers, municipalities, community organizations and local stakeholders.

**Transmission and Distribution Operations and Maintenance:** Provide "first response" to outage and irregular system operation reports and analyze, coordinate and support work to restore service and return system to regular operating status.

**Transmission, Distribution and Substation Engineering and Asset Management:** Analyze, coordinate and support work for delivery and substation system expansion, improvements, and corrective and preventive maintenance; provide engineering, planning, design, trouble-shooting and mapping services; support field personnel in handling right-of-way purchases, right-of-way inquiries, zoning permits and crossing permits; and establish and monitor system-wide electrical standards.

**Transmission Policy, Planning and Compliance Services:** Develop policies, monitor key developments in the transmission arena, and participate in industry groups and forums relevant to transmission system reliability, operations and policy issues; act as liaison with FERC, NERC, Southwest Power Pool ("SPP"), Midwest Independent Transmission System Operator ("MISO"), Edison Electric Institute ("EEI"), Kansas Electric Transmission Authority ("KETA"), the Transmission Owners and Operators Forum and other organizations and stakeholders; perform analysis and planning of transmission system; negotiate agreements with transmission system reliability and security; respond to threats against system reliability and security; provide compliance review of relevant NERC and FERC standards and policies; administer transmission tariffs; and provide accounting of energy flowing across transmission system and monitor transmission revenues received.

# Supply

Supply is responsible for all aspects of providing the electric energy necessary to reliably, and in compliance with applicable laws, fulfill the electric demands of KCP&L GMO customers. In order to effectively meet this obligation, Supply shall provide the following general services to KCP&L GMO: resource planning; plant operations and maintenance; fuel procurement and logistics; generation dispatch; power purchases and sales; new unit construction; and system black-start. These services shall apply to all present and future KCP&L GMO generating facilities. These services also include the optimization of all KCP&L GMO jointly owned units and all capacity and energy contracts that exist or may be entered into from time to time.

KCP&L and KCP&L GMO will be operated and planned for as separate control areas with wholesale transactions governed by applicable FERC tariffs and rules, until and unless otherwise determined by the parties and approved by all applicable regulatory bodies.

**Resource Planning:** Develop periodic integrated resource plans, capacity testing, reliability reporting, and interconnection applications; coordinate new source review as needed; and maintain fleet generation statistics.

**Plant Operations and Maintenance:** Conduct safety training, safety incident investigation, training of the operating and maintenance staff; develop/maintain operating procedures; manage operating staff; maintain planning (near term and long term); maintain facilities and equipment; outage planning; maintenance management; contractor management; inventory management; and environmental compliance and reporting.

**Fuel Procurement and Logistics:** Develop fuel procurement plan, fuel procurement for power production (coal, oil and natural gas); arrange for fuel delivery, nomination of required natural gas deliveries, procurement, delivery of all plant combustion reagents (lime, limestone, ammonia, urea, etc.); fuel handling and storage at the plants; and fuel inventory management, sale or off-site disposal of coal combustion products (including fly ash, bottom ash, and scrubber by-products).

**Generation Dispatch**: Unit scheduling; maintenance of reserve requirements; coordination with the RTO; and coordination with generating stations and load balancing.

**Power Purchases and Sales:** Manage day ahead and real time sales and/or purchases to effectively meet customer demand; secure transmission paths; cultivate wholesale customers on both the buy and sell side; track and manage RTO transactions and costs; and manage participation in RTO markets as they become available (energy imbalance market, ancillary services, etc.).

**New Unit Construction**: Organize and manage the construction efforts necessary to place new generating assets into service or to retro-fit existing facilities with new process equipment necessary to allow the unit to continue to operate, including the removal of abandoned equipment, as may be necessary.

Black Start: Maintain and periodically test the system black-start capability.

### **Human Resources**

Services are provided to KCP&L GMO by employees of KCP&L. Human Resources ("HR") is responsible for the planning, development, and implementation of all aspects of human capital strategy which complements and reinforces the strategies of KCP&L GMO and its affiliates. HR will meet KCP&L GMO's needs through the general services categories described below.

**Employee Relations** – HR uses a Generalist model in working with operating groups as business partners to ensure close alignment with, and proactive support of, operating needs.

Labor Relations – Provide centralized leadership in working collaboratively with the IBEW locals, including labor strategy, negotiations, grievances, arbitrations, job bidding, and other activities.

**Staffing and Recruitment** – Ensure a robust pipeline of talent into the organization by creatively sourcing candidates and overseeing/coordinating the recruiting, interviewing, testing, placement, and on-boarding processes; and manage a variety to specialized sourcing programs ranging from college recruiting, internship programs, high programs, diversity programs, and other practices.

**Compensation and Benefits** – Recommend and develop the overall reward program to ensure the acquisition and retention of talent and effective cost management, including base salary, incentive, and all other benefit and recognition programs; and oversee Affirmative Action Programs.

**Safety and Medical** – Oversee worker's compensation and return-to-work programs, DOT, and other health and safety programs.

Winning Culture – Work to ensure a workforce that is engaged, innovative, accountable, and high-performing.

**Training and Development** – Ensure an effective professional workforce through the development/delivery of programs through the GPE University; identify suitable external programs and leadership development opportunities; and identify, coaching, and development of high potential employees; and oversee an assessment center, workforce planning, periodic employee surveys, and effective performance management processes.

Human Resource Information System – Ensure secure and effective systems that allow accurate reporting of employee-related information; develop and implement systems and processes that enable increased employee and manager self-service; and promote and implement process improvements for HR.

**HR Service Center** - The HR Service Center provides a "one-stop shop" for efficient response to employees' and retirees' HR questions.

**HR Strategy and Planning** – Ensure awareness of best practices and adopts as appropriate; ensures goals, metrics, and plans are established to enhance service and efficiency; and craft and implement company-wide strategies to address chronic workforce challenges.

# **Finance and Accounting Services**

Finance and Accounting Services ("F&A") is responsible for all aspects of providing services across the organization necessary to support the operations of KCP&L GMO and all other corporate entities. These services are provided by KCP&L to the other entities. F&A will meet KCP&L GMO's need for F&A services through the general services categories described below.

Accounting Systems: Provide system support of financial systems for all entities, including KCP&L GMO. Major financial systems include the PeopleSoft financial and HR systems, CIS+ customer billing system, and the property management system, PowerPlant. System support is categorized into operations and project management functions. The operations function includes; run the month-end financial close process; maintain PeopleSoft and PowerPlant security for the organization; update PeopleSoft chart fields; maintain the PeopleSoft allocation processes; maintain PeopleSoft trees for reporting, and nVision and query development for the organization; including support provided in gathering financial information to respond to regulatory, customer, or audit requests. The project management function includes upgrades and system enhancements and consists of gathering requirements, developing timelines, developing and maintaining test scripts for testing phases, and signoff during implementations.

Accounts Payable: Provide accounts payable transaction processing and reporting for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: Create/maintain vendor profiles; receive/process paper/electronic invoices and payments; prepare vendor 1099s; review/update invoice approval workflow; review/update voucher account coding; reconcile payment records and vendor balances; research/resolve purchase order payment exceptions; provide monthly reporting metrics; and receive/research/provide vendor and/or payment inquiries.

Audit Services: Examine and evaluate the adequacy and effectiveness of the organization's governance, risk management process, internal control system structure, and the quality of performance in carrying out assigned responsibilities to achieve the organization's stated goals and objectives. Primary services provided include: review the reliability and integrity of financial and operating information and the means used to identify, measure, classify, and report such information; review the systems established to ensure compliance with those policies, plans, procedures, laws, and regulations, including relevant provisions of the Sarbanes-Oxley Act of 2002, which could have a significant impact on operations and reports, and assessing whether the organization is in compliance; review the means of safeguarding assets and, as appropriate, verifying the existence of such assets; review operations or programs to ascertain whether results are consistent with established objectives and goals and whether the operations or programs are being carried out as planned; review specific matters at the request of the audit committee or management, as appropriate; monitor and evaluate the effectiveness of the organization's risk management system; and review, where contractually authorized, accounting and other relevant records of joint ventures, contractors, suppliers, and other third party business associates.

**Corporate Accounting:** Maintain the accounting books and records of all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: establish and maintain accounting policies and procedures; establish and monitor internal controls; record revenues, operation and maintenance expenses, other income/expense and assets and liabilities, and analyze activity in accounts; and perform account monitoring and reconciliations, management reports, certain regulatory reports and provide financial support to operations, regulatory affairs and other internal customers, as requested.

**Corporate Finance:** Direct the Company's corporate finance function, which includes the development, analysis, and implementation of financial plans and capital structure so as to maintain continuous access to capital at the lowest overall cost. Primary services provided include: prepare documentation and satisfy the filing requirements associated with the Company's financing and lead negotiations of specific costs and terms of security issues and/or leases by working directly with the underwriters; minimize the cost of debt by managing the variable rate debt portfolio utilizing interest rate management products; support the Company's regulatory efforts, including cost of capital analysis / testimony preparation assistance; primary day-to-day management of relationships with rating agencies, members of the Company's bank group and any other investment banks; and preparation of financial materials for internal and external stakeholders as requested and required.

**Corporate Planning & Budgeting:** Develop budgets and financial forecasts for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: collection of departmental operating and capital budgets; allocation of budgeted pension and benefit costs, jointly owned facilities, and other allocable costs between business units; and development of forecasted financial statements as needed.

Corporate Treasury: Responsible for all cash management activities, including short-term financing facilities, for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: maintain an appropriate level of liquidity through supervision of cash management activities, maintenance of banking relationships and accessing of capital markets for longer-term funding; issue commercial paper or draw on credit facilities as needed, keeping an appropriate maturity ladder; conduct intra-company lending/borrowing to share liquidity within the corporation and minimize idle balances; oversee issuance of letters of credit and guarantees; assist Enterprise Risk in monitoring and maintaining credit support; maintain banking and brokerage relationships, negotiate lines of credit and determine banking/treasury management services to use; monitor and manage investment portfolios in compliance with the corporate investment policy; supervise remittance processing activities in coordination with the Customer Service division; establish and monitor external remittance processing agents (lockbox, direct debit, pay-stations, credit/debit cards, etc.) so to offer customers, reliable, lost cost service; assist in the issuance of capital market securities; provide input in the determination of desired capital structure through detailed cash forecasting; assure compliance with Sarbanes-Oxley requirements and maintenance of proper documentation and controls; provide information for rate cases, regulatory filings, financings and other applications; develop and maintain department policies; create and maintain a corporate wide investment policy; and oversee required accounting and record keeping to maintain the general ledger and reconcile cash accounts.

**Income and Transaction Taxes:** Responsible for all aspects of maintaining the tax books and records of all Great Plains Energy entities, including KCP&L GMO. Tax services can be categorized in five major functions providing the primary services as follows: prepare, review and file all consolidated and separate federal, state and local income, franchise, sales, use, gross receipts, fuel excise, property and other miscellaneous tax returns and payments; research tax issues and questions, including interpretation of rules and proceedings, develop short and long range planning for all types of taxes and monitor and review new or proposed tax laws,

regulations, court decisions and industry positions; provide tax data for budget estimates and rate cases, provide reports of tax activity and projected cash requirements and prepare, review and record tax data for financial reports; supervise and review tax audit activities; respond to vendor-related tax matters associated with tax compliance or tax saving opportunities and process customer tax refunds and adjustments to customer accounts.

**Insurance:** Provide the following insurance services: place and administer Property and Casualty insurance policies, including Property, Liability, Workers Compensation and Management Liability; file and manage Property insurance claims; review contracts and agreements as needed for adequacy of insurance provisions; issue Certificates of Insurance and other evidence of coverage; and place and administer bonds.

**Property Accounting:** Maintain all fixed asset and intangible property records for all Great Plains Energy entities, including KCP&L GMO. Primary services provided include: set up, maintain and close capital projects; provide analysis of capital projects; calculate, record and report AFUDC; maintain fixed assets and accumulated depreciation; perform month end close processes; support billing of joint owner projects; support construction projects, including those associated with the Comprehensive Energy Plan; and perform processes to support day-to-day property accounting activity and prepare necessary internal and external reports, and support regulatory filings and depreciation studies.

**Regulatory Accounting:** Serve as the primary liaison between the Regulatory Affairs and Accounting Services teams and provide Accounting Services support for all jurisdictional filings and regulatory reporting for the Company, including KCP&L GMO. Primary services provided include: primary accounting support of rate case process including accounting adjustment planning and preparation; primary accounting support and data request response preparation and review; support of rate case process for accounting focused issue areas; regulatory reporting preparation and filing for all jurisdictional areas including the preparation of the annual FERC Form 1 and quarterly FERC Form 3-Q and certain other monthly, quarterly and annual statistical reports and jurisdictional surveillance reporting; development, tracking and reporting of all merger synergies and transition costs created/incurred across the organization, as relates to the acquisition of KCP&L GMO; and maintenance, review and analysis of critical revenue requirement input components, including regulatory asset and liability tracking and maintenance, debt assignment process maintenance and tracking and FERC account activity analysis for rate case adjustment impacts.

**Risk Management:** Provide the following risk management services on behalf of KCP&L GMO: credit risk management to include complete credit reviews for wholesale counterparties; develop, gather data, manage, create and maintain financial, reliability and accounting reports; develop credit limits for wholesale counterparties and monitor credit exposure on an ongoing basis; manage collateral requirements with wholesale counterparties and manage daily margining requirements; review contracts and agreements for adequacy of credit risk provisions; monitor the external credit markets and develop policies and procedures to help mitigate potential credit risks; prepare and file compliance related reporting; market risk management which includes monitor wholesale commodity transactions and verify that transaction types are covered by risk control policies, monitor wholesale commodity transactions and monitor compliance with risk control limits; develop market volatility curves for new transaction locations and commodities within the deal capture system; monitor the wholesale power and gas markets and develop policies and procedures to help mitigate market risks; and prepare and file compliance related reporting.

**Strategic Planning and Development:** Provide strategy development and coordination in the following areas: manage the development and approval process for the Company's long term strategic plans; coordinate strategic planning for major asset decisions; coordinate internal and public policy positions on renewable energy, climate change, nuclear power, energy efficiency and other energy related issues; and develop and manage renewable energy resource strategy and development of the renewable resource portfolio.

#### Legal and Environmental Services

Legal and Environmental Services is responsible for providing legal advice and representation and environmental services to KCP&L GMO. The following is a representative list of the types of services provided.

Legal Advice and Representation: Advise and represent KCP&L GMO concerning anticipated and pending litigation matters, contract negotiation and administration, general corporate matters and regulatory compliance, including the representation of KCP&L GMO before the MPSC, the FERC, and other regulatory bodies; provide legal advice and support for securities filings, financings and their administration; and provide legal advice and support for other transactions and matters as requested.

Environmental Services: Advise KCP&L GMO concerning compliance with all applicable environmental laws and regulations, including the obtainment of any requisite environmental permits related to KCP&L GMO's operations.

#### **Regulatory Affairs**

Regulatory Affairs is responsible for all aspects of providing services across the organization necessary to support the regulatory strategies that achieve corporate goals and which satisfy the requirements of regulatory policies, rules and procedures for KCP&L GMO The following is a representative list of the types of services provided.

Maintain a working knowledge state and federal regulatory practices, rules and regulations, KCP&L GMO tariffs, regulatory affairs activities of other utilities, and regulatory trends; contribute to the achievement of corporate goals by developing regulatory strategies to enhance earnings, mitigate risk, and guide regulatory and legislative industry restructuring; provide justification for KCP&L GMO's need for changes in rate levels by directing the preparation of filing requirements and responses to Commission complaint investigations, and by submitting testimony; build relationships with state and federal regulators, and consumer counsels; represent KCP&L GMO by serving as a regulatory expert before regulatory commissions, legislatures, and other public forums; work with the Commission and staff of the Missouri Public Service Commission, FERC and legislative committees to establish regulatory policy; oversee economic, engineering, and financial analysis in relation to revenues and costs, day-to day administration of rates, rules, regulations, and tariff filings, review and strategy of revenue requirements, determination of rate designs, and revenue verification; contribute to the development of revenue and resource planning by providing review of cost studies and by participating in the development and review of KCP&L GMO objectives and strategies; and provide information and training to other divisions (departments) on regulatory requirements, rates, rules, and regulations and provide assistance to operational departments in fulfilling regulatory requirements.

#### **Corporate Secretary and Governance**

These functions are primarily responsible for ensuring compliance with applicable corporation laws and regulations, the requirements of organizational documents, and appropriate corporate governance principles. These functions are also responsible for the design, maintenance and administration of director and officer compensation programs. The following is a representative list of the types of services provided: prepare and maintain Board and Committee communications, minutes, materials and other corporate documents; provide advice and analysis to directors and officers on current and emerging corporate governance matters, and recommend appropriate actions in light of those matters; prepare and file all documents necessary to maintain the corporate existence of KCP&L GMO and its subsidiaries; ensure that KCP&L GMO conducts its business in compliance with applicable corporate legal and organizational requirements; act as a liaison between management and the Board of Directors; design, maintain and administer director and officer compensation programs; and provide corporate compliance program management, support and training.

Westar Energy.

# Westar Energy, Inc.

# **Cost Allocation Manual**

December 2018

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#### **TAB A - Introduction**

1 Evergy, Inc. ("Evergy"), headquartered in Kansas City, Missouri, is a registered public utility 2 holding company with three wholly-owned direct utility subsidiaries— Westar Energy, Inc. ("Westar"), Kansas City Power & Light Company ("KCP&L") and KCP&L Greater Missouri 3 4 Operations Company ("GMO") and three direct non-regulated subsidiaries. All Evergy subsidiaries and affiliates are shown on the five (5) pages of Appendix 1 entitled Evergy, Inc. 5 Organizational Structure. Westar and KCP&L employees operate and manage the business 6 7 and properties of Evergy and its affiliates as well as the non-regulated activities of Westar. KCP&L and GMO. 8

9 Throughout this document, the term "Westar" refers to Westar Energy, Inc. and its consolidated 10 subsidiaries. The term "Westar Energy" refers to Westar Energy, Inc. alone and not together 11 with its consolidated subsidiaries. Westar Energy is a regulated electric utility serving 12 approximately 380,000 customers as of December 2017 in central and northeastern Kansas 13 and has one wholly-owned direct utility subsidiary – Kansas Gas and Electric Company (KGE) 14 and various direct non-regulated subsidiaries. KGE is a regulated electric utility serving 15 approximately 328,000 customers as of December 2017 in south-central and southeastern 16 Kansas. KGE has a 47% ownership interest in Wolf Creek Generating Station ("Wolf Creek"), 17 which is regulated by the Nuclear Regulatory Commission ("NRC"). KGE also has a 47% ownership interest in Wolf Creek Nuclear Operating Corporation ("WCNOC"), which operates 18 19 Wolf Creek.

Westar Generating is a wholly-owned rate-regulated subsidiary of Westar and sells all its portion of electric power to Westar from its 40% ownership in the Stateline Generating Facility located near Joplin, Missouri. The Empire District Electric Company owns the remaining 60% and operates the facility.

Westar Energy owns a 50% interest in Prairie Wind Transmission, LLC (Prairie Wind), which is
a joint venture between Westar Energy and affiliates of AEP and Berkshire Hathaway Energy
Company. Prairie Wind owns a 108-mile, 345 kV double-circuit transmission line that is being
used to provide transmission service in the Southwest Power Pool, Inc. (SPP).

5 Westar is regulated by The State Corporation Commission of the State of Kansas ("KCC") with 6 respect to retail rates, certain accounting matters, standards of service and, in certain cases, the 7 issuance of securities, certification of facilities and service territories. Westar is classified as a 8 public utility under the Federal Power Act and is subject to regulation by the Federal Energy 9 Regulatory Commission ("FERC").

KCP&L is a regulated electric utility serving approximately 542,000 customers as of December
 2017 in western Missouri and eastern Kansas and owns Kansas City Power & Light
 Receivables Company ("KCREC"), a wholly-owned subsidiary to whom all its retail electric
 accounts receivables are sold through an affiliate transaction.

KCP&L is regulated by the Public Service Commission of the State of Missouri ("MoPSC") and the KCC with respect to retail rates, certain accounting matters, standards of service and, in certain cases, the issuance of securities, certification of facilities and service territories. KCP&L is classified as a public utility under the Federal Power Act and is subject to regulation by the FERC. KCP&L has a 47% ownership interest in Wolf Creek, which is regulated by the NRC. KCP&L also has a 47% ownership interest in WCNOC, which operates Wolf Creek.

GMO is a regulated electric utility and also wholly owns GMO Receivables Company ("GREC"), a subsidiary to whom all its retail electric accounts receivables are sold through an affiliate transaction and MPS Merchant Services, Inc., an unregulated subsidiary which has certain longterm natural gas contracts, and several unregulated subsidiaries some of which no longer have active operations.

GMO served approximately 325,000 customers as of December 2017 and is regulated by the
 MoPSC and FERC. In addition to providing electrical services, GMO also provides industrial
 steam to a limited number of customers in the St. Joseph service area.

Evergy has three other non-regulated subsidiaries-GXP Investments, Inc. ("GXPI"), Great Plains
Energy Services Incorporated ("GPES") and GPE Transmission Holding Company, LLC
("GPTHC"). GXPI has investments in KCP&L Solar, Inc., a solar supplier and other various
businesses within the energy ecosystem.

Evergy, Westar and KCP&L each represent an "Affiliated Interest" under K.S.A. 66-1401. 66-8 9 1402, and 66-1403 (Statutes), which confer certain jurisdiction on the KCC regarding access to books and records, submission of contracts, review of affiliate transactions detail, etc. This Cost 10 Allocation Manual ("CAM") is a requirement of the KCC's December 3, 2010 Order in Docket 11 No. 06-GIMX-181-GIV to explain cost allocations between a regulated entity and its affiliates. 12 Cost allocations described in this CAM are intended to ensure that the Westar Energy and KGE 13 14 regulated utilities are not subsidizing their affiliated activities or non-regulated operations. Evergy, Westar and KCP&L are required to operate in compliance with the KCC's affiliate 15 16 transaction rules as set forth in the Statutes, and in compliance with the affiliate rules adopted in 17 Docket No. 06-GIMX-181-GIV or will obtain any necessary variances from such rules.

KCP&L and GMO file a CAM with the MoPSC as a requirement of the MoPSC Affiliate
 Transactions Rule (4 CSR 240-20.015). This rule is intended to prevent MoPSC regulated
 utilities from subsidizing their non-regulated operations.

In June 2018, the Report and Order in merger docket EM-2018-0012, granted a limited variance from the affiliate transaction rules to facilitate transactions between the regulated operations of Westar, KCP&L and GMO by allowing all transactions to occur at cost except for wholesale power transactions, which will be based on rates approved by FERC.

It is the objective of the Westar CAM to provide a high level of assurance that Westar Energy and KGE have implemented and are monitoring a set of criteria, guidelines, and procedures that also provides a high level of assurance that they are not subsidizing their affiliated activities or non-regulated operations to the detriment of their regulated electric customers in Kansas.

5 Evergy has a fully-functioning CAM Team consisting of a necessary number of trained 6 employees from Westar Energy and KCP&L to oversee the operations and management of 7 Evergy's affiliate transactions. The CAM Team will ensure that all affiliate transactions are 8 either consistent with the KCC's and MoPSC's Affiliate Transactions Rules or ensure that 9 Westar and KCP&L have followed the required variance procedures to allow them to participate 10 in non-complying affiliate transactions.

#### **TAB B - Overview of Costing Methodology & Service Agreements**

Westar Energy provides information, assets, goods and services to Evergy and its
 subsidiaries/affiliates. Related costs are collected and assigned directly or indirectly to a
 business unit when applicable, with business unit referring to a legal entity or regulatory
 jurisdiction within Evergy.

Costs are assigned on a fully distributed cost ("FDC") basis to reflect all costs incurred in 5 6 providing goods, assets, information, and services. Costs specifically related to one business 7 unit are billed directly to that unit while costs related to more than one business unit are 8 allocated or assigned based on a cost causative relationship as well as in the aggregate by a 9 general allocator of truly common costs. Since Evergy and certain of its subsidiaries/affiliates 10 may be operated and managed by Westar Energy employees, Westar Energy will be required to 11 bill out labor charges and related loadings incurred by and benefiting other business and 12 operating units. The allocation and billing of costs is designed to reflect benefits received as 13 closely as practical and to prevent subsidization of any business unit and ensure equitable fair 14 market price ("FMP") or fully distributed cost distributions, as applicable, among Evergy and its affiliates. See Appendix 4, "Changes Due to Merger", for a description of adjustments to Westar 15 16 allocation and time entry processes due to the merger of Westar and Great Plains Energy 17 Incorporated (GPE).

The regulated utility's billing of direct assigned, and allocated fully distributed cost or fair market price, if higher, is designed to prevent providing a financial advantage to or subsidization of any business unit or non-regulated activity while also ensuring equitable charges among Evergy and its subsidiaries/affiliates. See Tab F – Transfer Pricing, for additional information on FDC and FMP.

Affiliates are billed on a FDC basis which includes all direct and indirect costs, including cost of capital and overheads, or at the fair market price, whichever is higher. The following three types of cost assignments are utilized to determine proper FDC billings:

1) Billing between Business Units (TAB C) – Applies to balance sheet and income statement 4 costs between Westar Energy and affiliates. The billing of costs between business units is 5 based on the business unit and/or operating unit field charged in the account code. The 6 7 operating unit field identifies what business unit is benefiting from the cost and is required on all capital and expense transactions. For billing purposes, costs are grouped into two basic 8 9 groups: (a) direct billed projects and (b) indirect billed projects. Direct billed projects are 10 assigned directly to a business unit based on the business unit, while the indirect billed projects are allocated based on relevant cost allocation factors. In addition, affiliates will be charged for 11 12 the use of common plant and for the use of capital whenever such charges are appropriate.

2) Clearings and Loadings (TAB D) – Applies to types of costs that are assigned based on the
usage related to other costs. In some applications, costs are distributed, or "cleared" over a
distribution of direct costs, such as fleet clearings. In other applications, costs are distributed, or
"loaded" onto a related cost, such as paid absence, and distributed based on a payroll
distribution.

3) Specific Assignment Method (TAB E) – Applies to costs that can be assigned to the
 benefiting business unit based on a statistical analysis, usage study, or association with the
 underlying asset or liability. For instance, depreciation expense is assigned based on the
 related plant asset.

Westar Energy will rely upon its Accounting Department or the group responsible for control of the costs to determine the specific assignments. Westar Energy and affiliates shall enter into service agreements which establish the terms and conditions for affiliate transactions, including

- 1 a general description of goods and services provided, pricing, billing and payment methods and
- 2 dispute resolution. Refer to Appendix 2 for a listing of services. Additional services may be
- 3 provided if needed.

#### Tab C - Shared Service Billings Between Business Units

Westar Energy provides goods, services, assets, and information to other entities within Evergy including Evergy. When goods are provided, or services are performed for the benefit of these entities, the fully distributed cost of providing the good or service is accumulated and billed to the affiliate.

Since Westar Energy and KCP&L are the only business units among all Evergy business units
that have employees, they must bill out labor charges and related loading costs (such as
pensions, OPEBs and other loadings) incurred for the benefit of other business units.
Employees enter their time by account code in a time-entry system which allows for payroll to
be accurately assigned. Below is a description of the various billings between business units.

Income Statement Billings – Income and expenses are classified into the following two groups for billings purposes—direct and indirect. Costs are accumulated at the business unit and/or operating unit level of the account code with the operating unit indicating the allocation group where the cost belongs.

Direct Billings – These are costs incurred to provide a specific service (e.g., filing
 federal income tax returns, satisfying filing requirements at a specific state or other level) to
 a specific business unit. There is a direct relationship between the cost incurred and the
 business unit receiving the benefit of the cost. These costs are billed to the business unit
 based on the owner of the business unit and/or operating unit charged.

Indirect Billings – These are costs incurred to provide services benefiting more than one
 business unit. These costs are billed to the business units based on predefined allocation
 factors or the results of periodic allocation studies. The allocation factors are determined
 based on a cost causative relationship as well as in the aggregate by a general allocator of

truly common costs. Westar is aware that all costs are to be directly or indirectly charged to
 Evergy or its affiliates to the maximum extent possible. Common costs result from residual
 costs that could not reasonably be directly assigned or indirectly assigned based solely on
 customers or assets. Refer to Appendix 3 for a list of allocation factors and how the factors
 are calculated.

6 The Utility Massachusetts Formula will only be used as a general allocator to allocate 7 common costs that apply only to Westar Energy, KGE, KCP&L and GMO's regulated 8 operations and activities. All other residual common costs will be allocated using the 9 General Allocator calculation. The General Allocator allocates costs based on each entity's 10 relative ratio of direct and assigned expenses to total direct and assigned expenses incurred 11 by all entities.

Balance Sheet Billings – All costs incurred by a business unit for the benefit of another business unit that are charged to a construction, undistributed stores expense or clearing account, are then billed to the benefiting business unit based on the business unit and/or operating unit designations. These costs are primarily direct billings from one business unit to another, however, there may be charges to undistributed stores expense or clearing accounts that are billed out based on an assignment or allocation factor.

Asset Transfers – Westar will not sell, lease, rent, or otherwise convey, outside routine business practices, Westar assets necessary and useful in providing electric service to the public without KCC approval. Westar will not comingle their assets with the assets of any other person or entity, except as allowed under the KCC's Affiliate Transaction statutes or other KCC order.

Compensation for the Use of Capital – Transactions between the Westar legal entities and
 the Evergy, KCP&L and GMO legal entities result in the creation of intercompany receivables or

- 1 payables with settlement due in the following month. In addition to the above charges, a charge
- 2 for the use of capital based on the outstanding intercompany receivable balance and the daily
- 3 Commercial Paper Rate published by the Board of Governors of the Federal Reserve System
- 4 for A2/P2 non-financial issuers will be applied.

# Westar Cost Allocation Manual TAB D – Clearings & Loadings

Non-Productive (Paid Absence) Loadings – Westar Energy is required to follow the FERC Uniform System of Accounts ("USOA") that describes how the various paid absence costs will be allocated over the "at work" activities. Costs charged to the various paid absence accounts for non-fixed hourly labor are allocated to capital and expense accounts based on a nonproductive overhead rate that is determined for each department. Paid absence charges for fixed hourly and exempt employees are allocated based on the employees fixed distribution. See Appendix 4 – "Changes Due to Merger" for a description of the fixed distribution process.

Payroll Tax Loadings – Payroll taxes are loaded to labor charged to work orders, clearing 8 9 accounts and non-operating expense accounts based on a projected rate applied to direct labor 10 charged to these accounts. This process allows for payroll taxes to follow the original labor 11 distribution and to be included in construction costs. For operating (above-the-line) expense 12 accounts, payroll taxes are loaded to account 408.1 based on a projected rate applied to direct 13 labor charged to above-the-line expense accounts. Employees will directly or indirectly charge labor to Evergy and its affiliates and non-regulated operations for each and every activity 14 15 benefitting Evergy and its affiliates and non-regulated operations. Payroll taxes will be applied 16 to these labor charges at the time of these direct and indirect charges.

Pensions and Other Benefits Loadings – Pension, post-retirement, employee insurance and other benefits are applied to labor costs to ensure that an appropriate portion of benefits is capitalized and to provide management with costs per project. Loadings are based on a projected rate applied to direct labor. Employees will directly or indirectly charge labor to Evergy and its affiliates for each and every activity benefitting Evergy and its affiliates and nonregulated operations. Pensions and other benefit costs will be applied to these labor charges at the time of these direct and indirect charges.

Material and Tool Loading – The FERC USOA requires the use of undistributed stores
 expense accounts (163 accounts) to accumulate purchasing and store keeping costs of
 inventory materials. In addition to account 163, Westar accumulates costs in accounts 1848501
 and 1848502 related to small tools, exempt materials and consumables. These costs are
 cleared based on historical loading rates. The rates are applied to materials issued to O&M and
 capital projects.

Fleet Clearings – The purpose of this clearing is to spread the cost of vehicles to the appropriate departments and capital and expense accounts. Fleet vehicles are owned by specific departments with a vehicle rate assigned to each department based on the type and number of vehicles. Accounts 1841020 through 1841029 are used to accumulate the fleet related operations and maintenance expenses. The monthly charges are then cleared to each departmental owner with the clearing generally following labor.

Corporate Construction Clearings – The purpose of this clearing is to allocate the cost of administrative and general costs recorded under the account 1847000-A&G Construction Overhead over all construction and removal projects. This process creates a fixed percentage that is applied to all construction and removal related items. The fixed percentage rate is calculated by region (i.e. Corporate, Customer Care, Generation & Marketing, Distribution and Transmission) based on projected construction and removal projects and projected administrative and general costs.

Local Regional Construction Clearings - The purpose of this clearing is to allocate the cost
 of administrative and general costs recorded under the account 1847001-Transmission
 Construction Overhead and 1847100-Local Construction Support over all construction and
 removal projects. This process creates a fixed percentage that is applied to all construction
 and removal related items. The fixed percentage rate is calculated by region (i.e. Corporate,

- 1 Customer Care, Generation & Marketing, Distribution and Transmission) based on projected
- 2 construction and removal projects and projected administrative and general costs.

#### TAB E – Specific Assignment Method

Specific assignment of costs among business units is used 1) when a statistical analysis of the underlying cost indicates the benefiting business unit or 2) when the cost can be assigned based on the ownership of the related assets or liabilities. Specific assignment methods could be used for such transactions as property insurance premiums which are allocated based on an appropriate cost causative driver or depreciation expense which follows the ownership of the related assets.

For example, property insurance premiums may provide coverage to more than one business unit but the premiums are billed with one invoice. Under the FDC method, to allocate the premium to the benefiting business units, an analysis is done to determine the appropriate cost causative driver which determines the amount related to each business unit. The invoice amount is then charged to all applicable business units.

In addition, the specific assignment method may be utilized to track costs that are or potentially will benefit non-regulated activities. When a potential new non-regulated activity is identified, a project may be assigned to help identify and accumulate costs associated with the new nonregulated activity. Ultimately, these projects will be used to segregate those costs from regulated activities.

#### **TAB F** – Transfer Pricing

Affiliate transactions between regulated and non-regulated affiliates follow a "best for the 1 2 business" transfer pricing policy designed to prevent cross subsidization between affiliates. For example, a business would not provide a good, service, information, or asset below fully 3 distributed cost unless it was operating under distressed circumstances. Also, a business would 4 5 not provide a good, service, information, or asset at fully distributed cost if the fair market price was greater than the cost to create or provide the good or service. The KCC and MoPSC 6 7 Affiliate Transactions Rules are predicated on the utility acting in the utility's best interests when 8 dealing with affiliates or its non-regulated activities. If a utility provides a good, service, asset, or 9 information to an affiliate at cost when the fair market value is greater than fully distributed cost. 10 the utility will experience the opportunity loss while the affiliate or non-regulated activity extracts 11 the higher fair market value that the utility forfeited when it charged the affiliate the lower fully 12 distributed cost-based price. All information, assets, goods or services provided by a regulated 13 Evergy affiliate to a non-regulated affiliate/product will be charged at the greater of fair market 14 price or the fully distributed cost incurred to provide the good or service.

Information, assets, goods or services provided by a non-regulated affiliate to a regulated affiliate will be priced at the lower of fair market price or the fully distributed cost. The regulated affiliates will document the fair market price either through competitive bids or other measures and will analyze the fully distributed costs to determine appropriate pricing. Westar can and should acquire the good or service at fair market price from a non-affiliate source whenever it is below the fully distributed cost to produce the good or service itself. Westar should acquire the good or service at its fully distributed cost when fair market price is higher.

### 1 Transactions between KCP&L, GMO and Westar

As noted in Tab A, in the 2018 Report and Order in docket EM-2018-0012, the MoPSC granted
KCP&L, GMO and Westar a variance from the Affiliate Transaction Rule except for wholesale
power transactions, which would be based on rates approved by FERC.

5 Fully Distributed Costs ("FDC"): FDC as described in this CAM include all costs to produce a product or service including direct, indirect, capital and overhead costs. First, labor and non-6 7 labor costs that are directly assignable to an affiliate are billed to that affiliate. These include 8 costs that directly benefit the affiliate or product. Secondly, indirect costs are billed. These include costs attributable to affiliates which are allocated based on a cost causative relationship 9 10 and general service costs that are allocated using the general allocator. The general allocator 11 will be used with the exception of transactions that only benefit directly or indirectly Westar's, 12 KGE's, KCP&L's or GMO's regulated operations between Westar, KGE, KCP&L and GMO. In 13 transactions only between Westar, KGE, KCP&L and GMO, the Utility Massachusetts Formula 14 may be used in lieu of the General Allocator. The Utility Massachusetts Formula is currently based on a three-factor formula which includes investments/net fixed assets, operating 15 16 revenues and labor charged to operations and maintenance. The specific components of the 17 Utility Massachusetts Formula should be adjusted as necessary to more closely fit (result in a 18 more reasonable allocation) the type of cost that is being allocated based on the characteristics 19 of the entities receiving the allocation. Refer to Appendix 3 for more information on the 20 allocation factors.

21 FDC includes but is not limited to billings for the following:

1) Labor - the cost of human capital associated with the service provided.

- 23 2) Loadings the benefits, pensions, OPEBs, insurance, paid absences, payroll taxes, etc.
   24 associated with labor and capital loadings associated with functional parts of the
- 25 organization.

3) Non-Labor - all other charges for materials, services and overheads.

1

Fair Market Price ("FMP"): The fair market price is the price that would be received to sell or 2 3 acquire a good or service in an orderly transaction (i.e., not a forced liquidation or distressed sale) between market participants at or near the measurement date, under current market conditions. 4 The fair market price will be used to document the pricing of goods and services to Westar's 5 affiliates with the exception of the regulated operations. In the absence of current comparable 6 market prices, benchmarking, if approved by the KCC and/or MoPSC, may be used. The 7 transaction to sell a good or provide a service is a hypothetical transaction at the measurement 8 9 date, considered from the perspective of a market participant that holds the good or provides the 10 service. The objective is to determine the price that would be received to sell or paid to acquire 11 the good or service at or near the measurement date (an exit price).

Fair Value Measurement ("FVM"): Fair value measurement guidelines under generally
 accepted accounting principles ("GAAP") can be found in Accounting Standards Codification 820
 ("ASC 820," formerly "FAS 157").

15 For purposes of this CAM, assets and liabilities in this definition will be the same for goods and 16 services. Also, for the purposes of this CAM, the term "fair value" or "fair value measurement" as used in this CAM and ASC 820 has the same meaning as "fair market price" as used in this 17 CAM and the KCC and MoPSC Affiliate Transactions Rules. Westar shall use a valuation 18 19 technique that is appropriate for the circumstances and for which sufficient data is available to 20 measure the fair market price, maximizing the use of relevant observable inputs and minimizing 21 the use of unobservable inputs. The objective of using a fair market valuation technique, such 22 as the one reflected in this CAM, is to determine the price at which an orderly transaction to 23 transfer or acquire goods or provide or acquire services would take place between market 24 participants at the measurement date under current market conditions. Westar will use the

market approach described in this CAM to determine fair market prices. The market approach
 is described in ASC 820.

3	The market approach is a valuation technique that uses prices and other relevant information
4	generated by market transactions involving identical or comparable (i.e., similar) goods and
5	services. (A quoted price in an active market provides the most reliable evidence of fair value.)
6	A fair market price is a market-based measurement that should be determined based on the
7	assumptions that market participants would use in pricing the good or service. As a basis for
8	considering market participant assumptions in fair market price determinations, this CAM uses a
9	fair value hierarchy (described below) that distinguishes between:

- market participant assumptions developed based on market data obtained from sources
   independent of the regulated utility (observable inputs) and
- the regulated utility's own assumptions about market participant assumptions developed
   based on the best information available in the circumstances (unobservable inputs).
- The use of unobservable inputs is allowed only in situations in which there is little, if any, market activity for the good or service at or near the measurement date. In those situations, Westar need not undertake all reasonable efforts to obtain information about market participant assumptions. However, Westar will not ignore information about market participant assumptions that is reasonably available without undue cost and effort.

The fair market price of the good or service shall be determined based on the assumptions that market participants would use in pricing the good or service. In developing those assumptions, Westar may, but need not identify specific market participants. Rather, Westar should identify characteristics that distinguish market participants generally, considering factors specific to:

a) the good or service,

1	b)	the principal (or most advantageous) market for the good or service, and			
2	c)	market participants with whom Westar would transact in that market.			
3	Market pa	articipants are buyers and sellers in the principal (or most advantageous) market for			
4	goods or services that are:				
5	a)	Not related parties,			
6	b)	Knowledgeable, having a reasonable understanding about the good or service and			
7		the transaction based on all available information, including information that might be			
8		obtained through due diligence efforts that are usual and customary,			
9	c)	Able to transact for the good or service, and			
10	d)	Willing to transactmotivated but not forced or otherwise compelled to do so.			
11	Inputs refe	er broadly to the assumptions that market participants would use in pricing a good or			
12	service. Inputs may be observable or unobservable:				
13	a)	Observable inputs are inputs that reflect the assumptions market participants			
14		would use in pricing the good or service developed based on market data			
15		obtained from sources independent of the regulated utility.			
16	b)	Unobservable inputs are inputs that reflect the regulated utility's own			
17		assumptions about the assumptions market participants would use in pricing the			
1 <b>8</b>		good or service developed based on the best information available in the			
19		circumstances.			

Fair Market Pricing Process: In the process of determining the fair market price for a good or service provided to or received from an affiliate, Westar will use a process based on obtaining the highest quality of information reasonably available to determine the fair market price of an affiliate transaction. The process for determining fair market price prioritizes the inputs to

valuation techniques used to measure fair market price into three broad levels based on quality
of information. The process used by Westar gives the highest priority to quoted prices
(unadjusted) in active markets for identical goods and services and the lowest priority to
unobservable inputs.

#### 5 High Quality inputs (observable)

High quality inputs are quoted prices (unadjusted) in active markets for identical goods or 6 7 services that the regulated utility has the ability to access at or near the measurement date 8 (date of the transaction). An active market for a good or service is a market in which 9 transactions for the good or service occur with sufficient frequency and volume to provide 10 pricing information on an ongoing basis. A quoted price in an active market provides the most reliable evidence of a fair market price and shall be used to measure the fair market price 11 whenever available. Assuming a reasonably-designed bidding process, the obtaining of 12 13 competitive bids for the purchase of goods or services by the utility may constitute a high-quality 14 input for the purposes of this CAM.

### 15 Medium Quality inputs (observable)

Medium quality inputs are inputs other than quoted prices that are observable for the good or service, either directly or indirectly. If the good or service has a specified (contractual) term, a medium quality input must be observable for substantially the full term of the good or service. Medium quality inputs include the following:

- a) Quoted prices for similar goods or services in active markets.
- b) Quoted prices for identical or similar goods or services in markets that are not
   active.
- c) Inputs other than quoted prices that are observable for the good or service.
- 24 d) Inputs that are derived principally from or corroborated by observable market
- 25 data by correlation or other means (market-corroborated inputs).

1 Depending on the nature of the benchmark, benchmarking practices that have the

2 characteristics of medium quality inputs may constitute a medium quality input.

#### 3 Lower Quality inputs (unobservable)

4 Lower quality inputs are unobservable inputs for the good or service. Unobservable inputs shall 5 be used to measure the fair market price to the extent that relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the 6 7 good or service at or near the measurement date. Unobservable inputs shall reflect the 8 regulated utility's own assumptions about the assumptions that market participants would use in 9 pricing the good or service. Unobservable inputs shall be developed based on the best 10 information available in the circumstances, which might include the regulated utility's own data. 11 Due to the lower quality nature of these unobservable inputs, greater effort will be made to 12 ensure the fair market price determination using this data reviewed closely for reasonableness 13 using the Conservatism Principle of Accounting. In developing unobservable inputs, Westar 14 need not undertake all possible efforts to obtain information about market participant assumptions. However, Westar shall not ignore information about market participant 15 16 assumptions that is reasonably available without undue cost and effort. Therefore, Westar's 17 own data used to develop unobservable inputs shall be adjusted if information is reasonably available without undue cost and effort that indicates that market participants would use 18 19 different assumptions.

#### 20 Westar's Labor Costs

Since Evergy and certain of its subsidiaries/affiliates are operated and managed by Westar Energy employees, Westar Energy will be required to bill out labor costs benefiting affiliates and non-regulated activities. To determine the fair market price of a good or service provided by Westar Energy to an affiliate, the market approach as described above will be used. The CAM Team, which includes Westar and KCP&L representatives across several functions, will conduct

- 1 current fair market pricing analysis which will determine whether the appropriate amount to
- 2 record an affiliate transaction is at FDC or fair market price.

### 3 Westar's Non-Labor Purchases

4 For all non-labor affiliate purchases exceeding corporate established competitive bid policies

- 5 (\$100,000 for all affiliates), Westar will do the following:
- 6 The Procurement Department, will solicit and obtain multiple competitive bids from non-affiliated
- vendors in addition to the bid from the affiliate. Prior to awarding the bid to an affiliate, the
- 8 Procurement Department will review the bids received and use its procurement expertise to
- 9 determine if the price proposed by the affiliate is within the range of the responsive bids
- 10 received from the non-affiliated vendors. For transactions that are below the referenced
- 11 competitive bid thresholds, the market approach as described in this Tab will be used.

# TAB G – Record Keeping Requirements

Westar's affiliate transactions policies and procedures are governed by the rules and
regulations of FERC and the KCC. Westar will maintain each affiliate's books and records
separately and each will be maintained so affiliate transactions are auditable on Westar's books.
Affiliate transaction records will document the cost of transactions, the methods used to assign
costs and descriptions of the services provided. Affiliate transactions will be retained for a
period of at least six years or as required to meet KCC rules.

- 7 Westar will conduct periodic audits to review affiliate transactions for compliance with the CAM's
- 8 documented policies and procedures and with FERC and KCC rules and orders.

# TAB H – Glossary of Terms

1 CAM Team – Team made up of Westar and KCP&L employees to implement and supervise the

- 2 Westar CAM.
- 3 Cost Allocation Manual ("CAM") a document that includes the criteria, guidelines and

4 procedures a regulated utility will follow to be in compliance with the KCC affiliated interests

- 5 statutes (K.S.A. 66-1401, 66-1402 and 66-1403) and the MoPSC's Affiliate Transactions Rule (4
- 6 CSR 240-20.015).
- 7 Evergy Evergy, Inc., the holding company.

8 Evergy's Code of Ethical Business Conduct – a document together with Evergy's "Guiding

9 Principles" provides Evergy the structure for decisions it makes and how it deals with legal and 10 ethical issues. In addition, these documents, located on Evergy's website, describe how Evergy

11 treats it employees, customers, shareholders, regulators, legislators and communities.

- 12 FERC Federal Energy Regulatory Commission.
- 13 GAAP Generally accepted accounting principles. As used in this CAM, GAAP refers to FASB
- 14 Statement 157 and ASC 820 (Codification Topic 820) Fair Value Measurements and

15 Disclosures (on July 1, 2009, FASB Statement 157 was codified into ASC Topic 820).

General Allocator – A "last resort" allocation method only used when neither direct nor indirect measures of cost causation can be found to charge a cost to a specific entity. Westar may use a three factor formula made up of operating revenues, labor charged to O&M and Net Plant as an allocator for costs allocated between Westar Energy, KGE, KCP&L and GMO. For all other costs that are to be allocated between Westar and legacy GPE companies, Westar uses a General Allocator which allocates based on each entity's relative ratio of direct and assigned expenses to total direct and assigned expenses incurred.

GMO – KCP&L Greater Missouri Operations Company, a wholly-owned subsidiary of Evergy,
 whose primary purpose is to provide electricity to customers within its regulated Missouri
 territories.

- GPES Great Plains Energy Services Incorporated, a wholly-owned subsidiary of
   Evergy.
- 28 GPTHC GPE Transmission Holding Company, LLC, a wholly-owned subsidiary of Evergy.
- GXPI GXP Investments, Inc., formerly known as KLT, is a wholly-owned non-regulated
   subsidiary of Evergy.
- 31 KCC The State Corporation Commission of the State of Kansas.
- 32 KCP&L Kansas City Power & Light Company, a wholly-owned subsidiary of Evergy, whose

33 primary purpose is to provide electricity to customers within its regulated service territory in

- 34 Missouri and Kansas.
- 35 KGE Kansas Gas and Electric Company, a wholly-owned subsidiary of Westar Energy, whose

primary purpose is to provide electricity to customers within its regulated Kansas service
 territory.

38 MoPSC – Public Service Commission of the State of Missouri.

- 1 Prairie Wind Prairie Wind Transmission, LLC, a joint venture between Westar Energy and
- 2 affiliates of AEP and Berkshire Hathaway Energy Company with a 108-mile, 345 kV double-
- 3 circuit transmission line that is being used to provide transmission service in the Southwest
- 4 Power Pool.
- 5 Service Agreement a written agreement detailing the scope of any information, assets, goods
- 6 or services that Westar is obligated to provide to any affiliated entity or Westar is obliged to 7 receive and compensate any affiliated entity.
- 8 Variance A variance from the standards of the MoPSC's Affiliate Transactions Rule may be
- 9 obtained by compliance with paragraphs (10)(A)1 or (10)(A)2 of the MoPSC Affiliate
- 10 Transactions Rule (4 CSR 240-20.015).
- 11 Westar Westar Energy, Inc., a wholly-owned subsidiary of Evergy, whose primary purpose is 12 to provide electricity to customers within its regulated Kansas service territory.
- Wolf Creek Generating Station ("Wolf Creek") a nuclear generating station located near
   Burlington Kansas in which KCP&L has a 47% ownership interest.
- 15 Wolf Creek Nuclear Operating Corporation ("WCNOC") the Company that operates the Wolf
- 16 Creek Generating Station. The ownership is divided among KCP&L (47%), Westar Energy
- 17 (47%) and Kansas Electric Power Cooperative, Inc. (6%).

# **TABI-ONE Gas**

### Shared Services Agreement between Westar Energy, Inc. and ONE Gas, Inc.

Westar Energy has entered into agreements with ONE Gas, Inc. for operating and administrative 1

2 services. Rates and fees charged are generally reviewed annually but may be updated when

parties agree to needed changes. 3

#### **Cost Allocation Process** 4

Services provided by Westar Energy to ONE Gas are reimbursed back against the work area 5

- 6 where the charge originated from. The class field used to designate reimbursements from ONE Gas is "R500."
- 7

8 Services provided by ONE Gas to Westar Energy are charged to the work area where the

- 9 charge would have originated if Westar Energy did the work itself. The class field used to
- 10 designate expenses from ONE Gas is "C500."

#### **Transfer of Cash** 11

- The net amount that is owed is wired every three months. The cash is required to be wired 12
- 13 within 10 days of receiving the invoice with the prior three months' worth of activity.

#### **Services Provided** 14

- 15 In November 1997, Westar Energy and ONE Gas entered into a Shared Services Agreement to
- perform services for each other as stated in the Shared Services Agreement and applicable 16
- schedules. Most of the original schedules were discontinued in September 2004. Meter 17

Reading was discontinued in December 2017. The following schedules are the active 18

- schedules in the agreement. The schedules are reviewed and revised annually. 19
- 20 The effective date of the current contract is December 1, 2017 to November 30, 2018.

#### Schedule 3.14 (Westar Energy provides to ONE Gas) 21

#### 22 **Stores operations**

- Description: Westar Energy provides ONE Gas with storeroom operation services in 23
- Atchison, Marysville, Leavenworth 24
- 25 Billing: Billing is based upon a flat annual rate of \$59,927 per year.

#### Schedule 3.19 (Services provided by both Westar Energy and ONE Gas) 26

- Costs under Schedule 3.19 are determined based on the percent of the network ONE Gas uses. 27
- These costs and percentages are reviewed annually and are agreed to by both Westar Energy 28
- 29 and ONE Gas. The Technology Services group provides these costs.

#### Data & Voice network provided to ONE Gas 30

- Description: Westar provides data and voice network (including Sonet voice fiber network) 31
- to ONE Gas in shared facilities. 32
- 33 Billing: Data and Voice billed to ONE Gas at \$2,006.14 per month; Sonet billed to ONE Gas
- 34 at \$1,427.28 per month.

### 1 Campus Fiber network provided to ONE Gas

- 2 <u>Description</u>: Westar Energy provides campus fiber network to ONE Gas in shared facilities.
- 3 <u>Billing</u>: Campus Fiber billed to ONE Gas at \$120.00 per month.

#### 4 Data network services provided to Westar

- 5 <u>Description</u>: ONE Gas provides data network services to Westar Energy in shared facilities.
- 6 <u>Billing</u>: Data Network billed to Westar Energy at \$1,054.77 per month.

#### 7 Special Billing

- 8 Occasionally, both Westar Energy and ONE Gas may have incurred additional expenses that
- 9 need to be passed on to the other company. Representatives of both companies agree upon
- 10 these expenses, and the charges are then passed on to the appropriate company.

#### 11 Shared Facilities

- 12 Westar Energy and ONE Gas originally entered into a five year contract regarding shared
- 13 facilities. The contract expired November 30, 2002. Westar Energy and ONE Gas have
- renegotiated shared facilities on a year by year basis. The following schedule outlines the
- 15 shared facilities costs for the 2018 contract year;

#### 16 ONE Gas Owned Shared Facilities

17 <u>Contract Price</u>: \$198,772 annually; Billed to Westar Energy at \$16,564.33 monthly

18	Location	Address	Space (sq/ft)		An	nual Cost
19	Atchison	812 Main St.	5,055		\$	43,720
20	Emporia	220 Mechanic	6,414		\$	52,494
21	Salina	1001 Edison PI.	11,098		<u>\$</u>	102,558
22				Total	\$	198,772

### 23 Westar Energy Owned Shared Facilities

24 Contract Price: \$218,238 annually; Billed to ONE Gas at \$18,186.50 per month

25	Location	Address	Space (sq/ft)		An	nual Cost
26	Ark City	3113 Summit	4,975		\$	42,210
27	El Dorado	700 N. Star	5,088		\$	43,388
28	Leavenworth	2720 2 <sup>nd</sup> Ave.	7,736		\$	66,576
29	Manhattan	225 Seth Childs	4,793		\$	51,378
30	Marysville	301 N. 8 <sup>th</sup>	1,436		\$	11,656
31	Seneca	1204 Main	505		\$	3,030
32				Total	\$	218,238

#### TAB J - Wolf Creek OWO's

#### Wolf Creek Owner Work Orders

Westar Energy provides Wolf Creek (WC) services at negotiated rates as stated in the Wolf Creek
 General Support Services Agreement dated January 1, 1987. The services include accounts
 payable, insurance, financial systems, human resources, technology services, switchyard
 maintenance, and other services as needed.

5 Each service item has an assigned Owner Work Order (OWO). The OWO's are reviewed and 6 negotiated annually at least nine months prior to the next contract year. The current OWO's rates 7 are based on either an annual flat rate, cost per unit, or reimbursement of time and material.

8 The original expenses related to the services are first recorded on Westar's books as labor. material etc. They are charged to the Westar department originating the expense, using their 9 10 normal expense accounts. Payment or reimbursement from WC is recorded back to the originating department crediting the same originating accounts but using class field R900 -11 Reimbursements-WCNOC. As of the date of the merger, administrative services performed for 12 WC by Westar Energy employees are no longer charged to the Westar normal expense account 13 with an offsetting credit using class field R900. Rather, the time is recorded directly to the balance 14 sheet (i.e. receivable from WC). 15

#### 16 Services Provided

- Westar Energy provides WC with services at negotiated rates as stated in the Wolf Creek General Support Services Agreement and the following OWO's:
- 19 OWO: 0707708 Insurance Services
- 20 OWO: 0590107 Computer Leases (no activity)
- 21 OWO: 0781963 Accounting Services
- 22 OWO: 0701770 Accounts Payable Services
- 23 OWO: 0701771 Technology Services & Financial Services
- 24 OWO: 0769066 Ethernet Connection
- 25 OWO: 0780975 Performance Excellence Services
- 26 OWO: 0782458 HR Services & Technology Services
- 27 OWO: 0782920 Audit Services
- 28 OWO: 0784496 IT Services
- 29 Other OWO's as issued
- 30 General Support Agreement Switchyard Maintenance labor and overheads
- 31 Other items related to WC are billed as well. These include, but are not limited to, employee 32 expenses, oil testing charges, and water protection fees.
- 33 The following will provide additional billing information for the above stated OWO's.

#### 34 OWO: 0707708 – Insurance Services

- 35 <u>Description</u>: Westar Energy will provide the administration of WC property and liability
   36 insurance requirements.
- 37 <u>Billing</u>: Based on a fixed rate.
- 38 The OWO is reviewed and negotiated annually.

1	OWO: 0781963 - Accounting Services				
2	Description: Westar Energy will provide an accounting manager who is responsible for				
3	directing and overseeing the financial accounting activities for WC, including but not limited to, financial reporting, benefits accounting, property accounting, nuclear fuel accounting,				
4 5	inventory accounting, invoicing/accounts payable, budgeting, performance reporting, payroll				
6	accounting and long-term financial forecasting. Westar Energy will also provide WC with				
7	one full-time accountant who will be responsible for performing property accounting activities				
8	for WC including, but not limited to, maintaining WC's continuing property records including				
9	unitizing in-service projects, recording retired units of property and recording salvage and				
10	removal. The accountant will also assist with the month-end closing process for plant				
11	accounting, prepare plant accounting reports, perform account reconciliations and prepare				
12	property tax schedules as needed.				
13	Westar Energy's accounting department will perform other accounting services for WC				
14	including, but not limited to:				
15	<ul> <li>Preparing monthly bank account reconciliations</li> </ul>				
16	Other accounting services as requested by WC				
1 <b>7</b>	Westar Energy's treasury department will perform treasury services for WC, including but				
18	not limited to:				
19	<ul> <li>Establishing and maintaining bank accounts on behalf of WC</li> </ul>				
20	<ul> <li>Ensuring banking security services are utilized including ongoing review and</li> </ul>				
21	approval of any fraud preventative activity				
22	<ul> <li>Ensuring daily liquidity by overseeing the funding or moving of money between bank</li> </ul>				
23	accounts				
24	<ul> <li>Maintaining communications with the banking institutions</li> <li>Calculating and reporting daily pack requirements to MC summers the second</li> </ul>				
25 26	<ul> <li>Calculating and reporting daily cash requirements to WC owners treasury department</li> </ul>				
20 27	<ul> <li>Maintaining records of all daily banking operations on and after September 8, 2017</li> </ul>				
28	for applicable retention period				
29	<ul> <li>Ensure funds clear bank accounts as expected</li> </ul>				
30	<ul> <li>Preparation of journal entries related to cash receipts, direct debits and other</li> </ul>				
31	miscellaneous cash-related activity.				
32	Performing and coordinating services related to the PeopleSoft treasury module such				
33	as payment dispatch, banking confirmation and BA12 file uploads				
34	<ul> <li>Coordinate with payroll and accounts payable to ensure timely payments</li> </ul>				
35	Performing other general cash management activities as needed				
36	Westar Energy's benefits accounting department will perform accounting and plan reporting				
37	services for WC including, but not limited to:				
38	<ul> <li>Preparations of the form 5500 and plan financial statements and audit support for retirement and unalfane plane.</li> </ul>				
39	retirement and welfare plans				
40 41	<ul> <li>Retirement and welfare plan reporting including, but not limited to, summary annual reports, 8955-SSA, PBGC filings, annual funding notice and form 720 PCOR fees</li> </ul>				
41	<ul> <li>Journal entries and account reconciliations including, but not limited to, deferred</li> </ul>				
42 43	compensation plan, pension and post-retirement benefit expense and COLI				
44	<ul> <li>Deferred compensation plan administration support including, but not limited to,</li> </ul>				
45	preparing FICA calculations and participant letters and monitoring participants				
46	payments				
47	<ul> <li>Review of data for 401(K) non-discrimination testing</li> </ul>				
48	Other general benefits accounting, plan reporting and plan administration support				
49	services as needed				

- <u>Billing:</u> Based on actual cost, hours, rates and incidentals provided by invoice. 1
- 2 The OWO is reviewed and negotiated annually.

#### 3 **OWO: 0701770 – Accounts Payable Services**

Description: Westar Energy will provide various accounts payable check processing 4 services to WC. 5

6	Billing:	\$5.50/Cancel Check
7		\$3.67/Cancel Invoice
8		\$5.96/Cancel Check and Invoice
9		\$9.87/Invoice Entry
10		\$7.26/AP Check Generating
11		\$3.93/Special Handling/Attachments
12		\$1.43/Research per minute
12		¢2.67/Deleting on Inveice

- 13 \$3.67/Deleting an Invoice
- \$ .03/Envelope 14 15
  - \$ .53/mailroom cost per check
- The current rates are based upon Westar Energy's cost to provide the service in 2017. The 16
- OWO is reviewed and negotiated annually. 17

#### 18 OWO: 0701771 – Technology Services & Financial Services

- Description: Westar Energy will provide certain general ledger processing services 19 (PeopleSoft) to WC. 20
- Billing: Technology Services related general ledger processing services: 21
- \$211,365/year. 22
- Financial services related general ledger processing services: 23
- 24 \$1,166/year.
- The current rates are based upon Westar Energy's cost to provide the service in 2017. The 25 amount billed has been adjusted to reflect the results of an audit performed by the owners in 26
- 2009. The OWO is reviewed and negotiated annually. 27

#### OWO: 0769066 – Ethernet Connection 28

- Description: Westar Energy will provide Ethernet Ports between WC and Westar Energy 29
- 30 Billing: Ethernet ports: \$1,425/year
- The current rates are based upon Westar Energy's cost to provide the service in 2017. The 31 OWO is reviewed and negotiated annually. 32

#### 33 OWO: 078975 – Performance Excellence Services

- Description: Provide current and future state process evaluation, mapping and improvement 34 utilizing lean six sigma tools. 35
- Billing: Based on actual hours at a fixed rate. 36
- The OWO is reviewed and negotiated annually. 37

#### OWO: 0782458 – HR & Technology Services 38

Description: Westar Energy will provide certain human resources services to WC. 39

- 1 <u>Billing</u>: Technology Services PeopleSoft services: \$254,150/year
- 2 Personnel and Expenses will be based on actual cost, hours, rates, reasonable and 3 appropriate direct costs.
- 4 The current rates are based upon Westar Energy's cost to provide the service in 2017. The 5 OWO is reviewed and negotiated annually.

#### 6 **OWO: 0782920 – Audit Services**

- 7 <u>Description</u>: Westar Energy will provide Audit Services to WC including, but not limited
- 8 to, audits designed to evaluate and improve the effectiveness of operations, risk
- 9 management, financial reporting and governance process.
- 10 <u>Billing:</u> Actual cost, hours, rates and incidentals provided by invoice.
- 11 The OWO is reviewed and negotiated annually.

#### 12 **OWO: 0784496 - IT Services**

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- <u>Description:</u> Item 1 Westar Energy will provide WCNOC with onsite account management
   service to manage overall IT services equivalent to 1.00 FTE including, but not limited to,
   the following tasks:
  - Provide oversight for information services division performance and activities;
  - Activities defined by Wolf Creek Nuclear Operating Corporation policies and procedures;
  - Activities defined by Evergy policies and procedures;
    - Other related services as approved
- Billing: Actual cost, hours, rates and incidentals provided by invoice, not to exceed \$166,941 (excluding an annual 2% increase for structural adjustments).
- Description: Item 2 Westar Energy will provide WCNOC with IT support services
   equivalent to 8.25 FTE including, but not limited to, the following tasks:
  - Provide security services to align WCNOC's corporate cybersecurity program with the Evergy cybersecurity program;
    - Application development maintenance and support services;
    - Network communication and phone maintenance and support services;
    - IT infrastructure maintenance and support services;
  - Help desk and end user desktop support maintenance and support services;
  - Project management (PMO) services;
  - Service requests pipeline management services and support;
  - Other related services as approved
- 34 Billing: Actual cost, hours, rates and incidentals provided by invoice, not to exceed
- 35 \$1,377,261 (excluding an annual 2% increase for structural adjustments).
- 36 The OWO is reviewed and negotiated annually.

#### 37 Cost Allocation Process

- 38 Certain billable items including Switchyard Maintenance labor charges, various OWO
- 39 charges, and other expenses are reimbursed back to the department where the expense
- 40 originated. All other billable items are recorded directly to a WC intercompany account. WC

- 1 then books these expenses on their books once they receive the monthly bill from Westar
- 2 Energy.
- 3 Expenses that are to be billed to WC that are not recorded directly to a WC intercompany
- 4 account are identified by using 05990 in the Work Area field of the account code. This
- 5 allows accounting to capture the expenses and pass them on to WC.

# 6 **Transfer of Cash**

7 WC wires cash to Westar Energy for payment of the above listed services and expenses at 8 month end.

# TAB K - Westar Energy Foundation

# Westar Energy Foundation Labor: Account 4265002

- 1 The Westar Energy Foundation (Foundation) is not considered part of utility operations. Labor
- 2 and other costs associated with supporting the Foundation are recorded to 4265002.

#### TAB L - Westar Generating Labor

#### Westar Energy Labor Provided to Westar Generating

#### 1 Services Provided

- 2 Westar Energy provides support to Westar Generating. The support provided includes:
- 3 Accounting, Regulatory, Legal, Generation and System Load and Dispatch.

## 4 Cost Allocation Process

- 5 Labor which needs to be charged to Westar Generating from Westar Energy is gathered
- 6 primarily from Westar Energy's PeopleSoft HR system based on Westar Energy employees'
- 7 manual input of time for services provided related to Westar Generating.

8 When labor is charged by Westar Energy to Westar Generating, the FERC account in which the

- 9 labor expense originated is credited and the labor is expensed on Westar Generating's books.
- 10 In addition to labor, the applicable payroll tax and benefits loadings and A&G loading on labor is
- 11 charged. Westar Energy records a corresponding credit for the A&G loading.

# 12 Transfer of Cash

13 There is no transfer of cash between Westar Energy and Westar Generating.

# TAB M - Prairie Wind Transmission

## Prairie Wind Transmission (PWT)

#### 1 Services Provided

2 Westar employees provide support services to PWT. Employees in the following departments 3 have charged time and incurred expenses in support of PWT: Transmission Construction and 4 Engineering, Legal, Finance, Accounting, Treasury, Regulatory, Customer Care, Governmental, 5 Community Affairs, Conservation, Substation and Distribution, Supply Chain and Media

6 Relations.

## 7 Cost Allocation Process

8 Labor which needs to be charged to PWT from Westar Energy is gathered primarily from

- 9 Westar Energy's PeopleSoft HR system based on Westar Energy employees' manual input of 10 time for services provided related to PWT.
- 11 When labor is charged by Westar Energy to PWT, the FERC account in which the labor
- 12 expense originated is credited and the labor is expensed on PWT's books. In addition to labor,
- 13 the applicable payroll tax and benefits loadings and A&G loading on labor is charged. Westar

14 Energy records a corresponding credit for the A&G loading.

15 Expenses other than employee time are charged to account 1461023 and billed to PWT.

16 Monthly, Westar's Accounting department records a journal entry that credits Westar Energy

17 expenses and sets up an accounts receivable from PWT based on the billable data from

18 PeopleSoft HR system and amounts recorded in account 1461023.

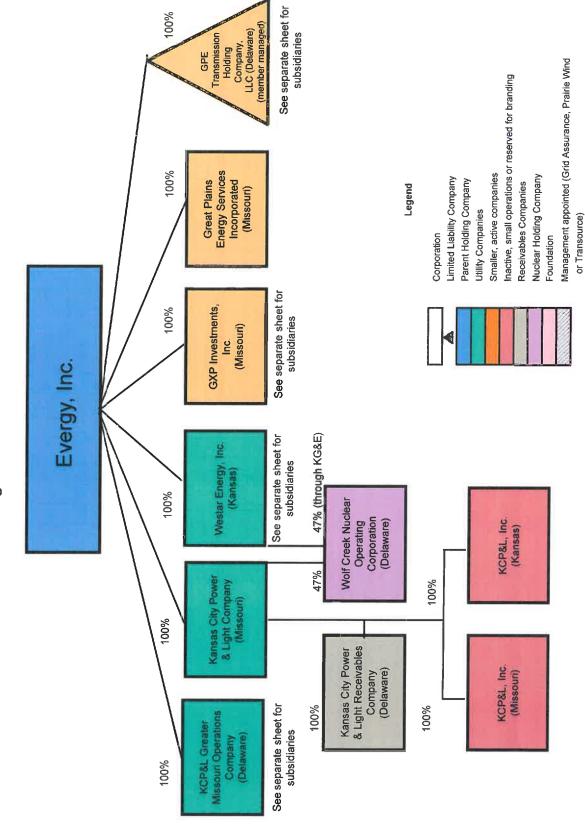
## 19 Transfer of Cash

- 20 The Accounting Department presents a monthly invoice to the Treasury Department who initiates
- a payment from PWT in the form of a wire transfer.



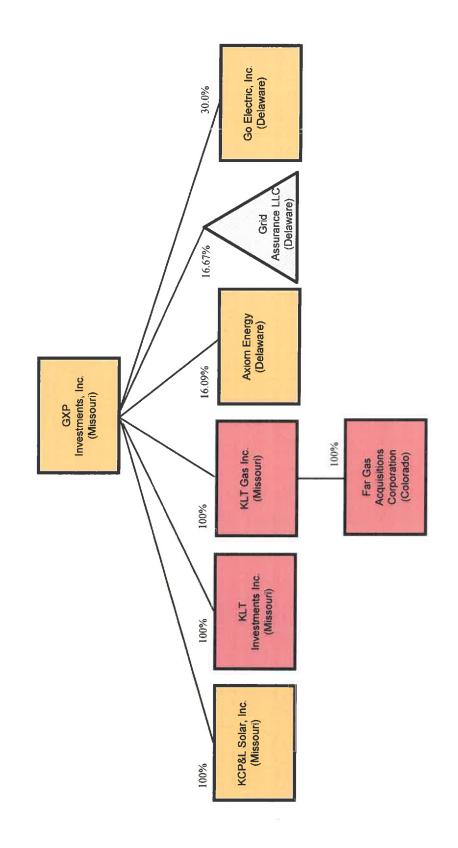
Effective 6.4.2018

Evergy, Inc. Organizational Structure

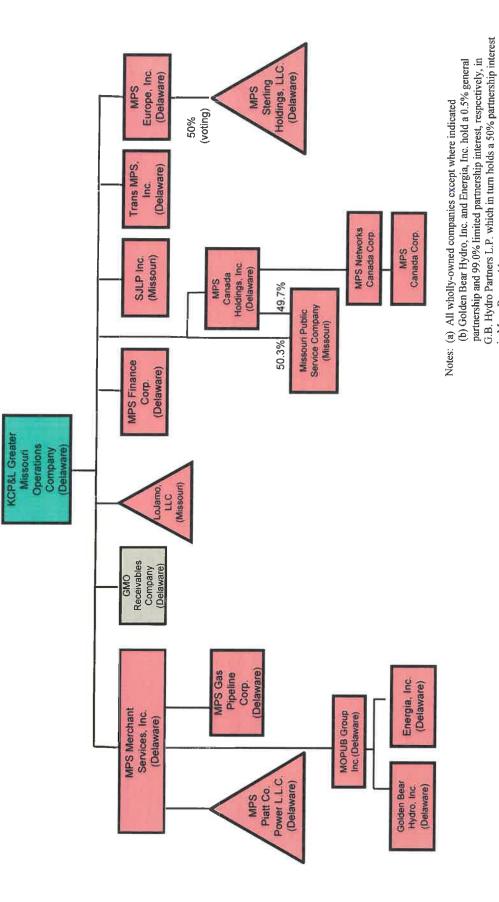


Last Revised July 2, 2018

# Evergy, Inc. Organizational Structure

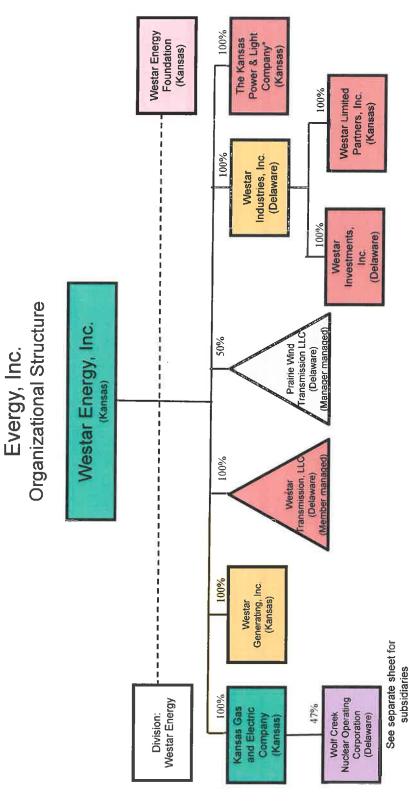


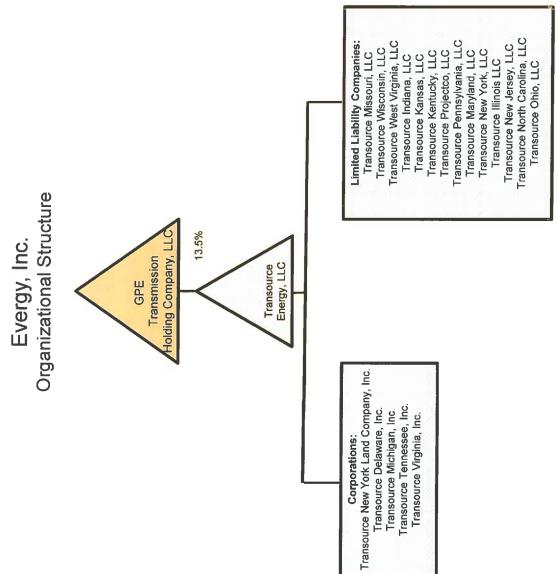
# Evergy, Inc. Organizational Structure



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in Mega Renewables.





# Appendix 2 – Description of Service Provided by Westar

#### **Description of the Services** 1

- 2 Descriptions of different categories of Services are set forth below. Such descriptions (i) shall
- not be limiting, but instead shall be broadly construed to include all associated, related or similar 3
- services and (ii) do not necessarily cover all of the Services to be provided by Provider to 4
- 5 Recipient under the Services Agreement.

6	٠	Corporate secretarial services, including entity formation, maintenance, termination and
7	•	record-keeping
8 9	•	Corporate oversight and governance matters, including board of director and shareholder services
10	•	Code-of-conduct and corporate ethics programs, policies and enforcement services
11	•	Regulatory and regulatory compliance services
12	•	Legal liability assessment services, including litigation management services
13	•	Executive and employee benefits planning and administration
14	•	Labor and employment-related services, including staffing services, employee evaluation
15		and training, employee communications and workforce management
16	•	Labor relations, including with respect to union employees and representatives
17	•	Payroll services
18	•	Leadership management and development services
19	•	Compensation (including bonus and incentive) programs, policies, management and
20		administration services
21	•	Diversity programs, policies and services
22	•	Internal audit services
23	•	Investor relations
24	•	Internal and external communications
25	•	Community relations
26	•	Corporate finance services
27	٠	Budgeting
28	٠	Insurance and risk management services, including the hiring and management of
29	•	insurance advisors
30	٠	Credit services, including collateral management services
31	•	Accounting services
32	٠	Tax planning and reporting and other tax-related services
33	•	Treasury services, including cash management services
34	•	Accounts payable and cashier services
35	•	Legal services, including outside counsel hiring and management
36	٠	Contract management and administration services
37	•	Document retention and management services
38	•	Account management services
39	•	External reporting services, including with respect to SEC, NYSE, FERC and other
40	•	governmental reporting requirements
41	•	Environmental services, including permitting, reporting, testing, selection and
42		management of outside consultants and advisors and remediation management
43	•	Corporate security services
44	•	Safety programs, policies and services
45	•	Governmental affairs
46	•	Corporate development and strategic planning
47	•	Mail and postage services
48	•	Travel and expense reimbursement services
49	•	Document processing services
		1

- Facility services, including maintenance, housekeeping, decorating, grounds keeping and janitorial services
- 3 Receptionist and secretarial services
  - Capital expenditure planning, budgeting and project-management
  - Purchasing and other procurement services
  - Operational audit services

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- IT and telecommunications services, including IT system planning, support and training
- Internet, intranet and website development, support and related services
- Intellectual property management, protection and maintenance services
- 10 Mapping and drafting services
- Customer billing and accounts receivable services
- 12 Marketing and promotional services
- 13 Affiliate relationship management
- The selection and hiring of outside consultants, advisers and service providers
- Real estate and facilities services, including use of space owned or leased by provider
- Siting and land acquisition services
- Engineering and design services
- 18 Construction services

#### Appendix 3 – Allocation Factors

#### Westar and Legacy GPE Companies – Allocations

<u>General Allocator</u> – Ratio of entities direct and indirect expenses to total company direct and indirect expenses.

<u>Utility Massachusetts Formula</u> – Utility companies (KCP&L, GMO, Westar & KGE) average of 1) Operating revenues 2) Labor charged to O&M and 3) Net plant.

<u>Customers/Transmission Miles</u> – Company/business unit average of jurisdictional retail customers and transmission pole miles as a percent of total.

Number of Customers – Jurisdictional retail customers as a percent of total retail customers.

Transmission Miles – Jurisdictional transmission pole miles as a percent of total pole miles.

Plant Capacity Factor - Jurisdictional plant capacity as a percent of total plant capacity.

These allocations are updated annually or as necessary if allocation basis changes significantly. The operating unit (OU) detail, effective June 2018 is as follows:

OU 90105	General Allocator	
	KCPL	36.61%
	KCPL Non-Reg	0.02%
	GMO	16.04%
	EVRG	0.52%
	GPTHC	0.03%
	KLT	0.04%
	PARNT	0.03%
	SOLAR	0.01%
	KCREC	0.30%
	GREC	0.13%
	Westar	46.27%
		100.00%
OU 90106	Utility Massachusetts Formula	
	KCPL	39.36%
	GMO	15.47%
	Westar	45.17%
		100.00%
OU 90107	Customer/Transmission Miles	
	KCPL	26.53%
	GMO	18.83%
	Westar	54.64%
		100.00%

OU 90108	Number of Customers	
	KCPL	34.37%
	GMO	20.61%
	Westar	45.02%
		100.00%
OU 90109	Transmission Miles	
	KCPL	18.39%
	GMO	16.76%
	Transource	1.68%
	Westar	63.17%
		100.00%
OU 90110	Plant Capacity Factor	
	KCPL	43.72%
	GMO	16.11%
	Westar	40.17%
		100.00%

## Westar Jurisdictional Allocations (w/o legacy GPE companies)

## **Types of Allocations**

Employees responsible for preparing or approving accounting records are responsible for being knowledgeable of the appropriate work area/business unit code.

In some transactions, it is not possible to directly assign a sole business unit. Therefore, an allocation rate must be used to allocate the expense between Westar and KGE. The amount to be allocated to each business unit can be different depending on the type of expense and the department. The allocation rates for each department are predetermined based upon information gathered in the annual review.

The annual fixed distribution review includes a survey distributed to every department requiring the review of all Exempt and Fixed Distribution Hourly employee allocations. Another part of the annual review is to update allocations for each allocation type.

In addition to the annual fixed distribution review, the allocation of an exempt or fixed distribution employee is reviewed whenever there is a change in position or department. This review is part of the HR/Payroll change process.

The ratios provided below in this section are used when allocating cost to the appropriate business unit when a direct charge/allocation is not possible.

The following is a brief explanation and example of the allocation types:

<u>Gross Plant</u> - The Gross Plant ratio includes WC and LaCygne and should be used to allocate common expenses on the basis of the company's capital investment between business units.

Business		
Unit	Description	Percentage
10000	Westar Energy	55.21%
10100	KGE	44.79%

<u>Net Plant in Service (w/o WC and LaCygne)</u> – The Net Plant-in-Service allocation ratio should be used to allocate common expenses on the basis of the company's capital investment between business units. This ratio excludes WC and LaCygne because they perform their own administrative services and financial functions.

For example, the Property Accounting Department prepares work request instructions for all areas of the Company (except WC and LaCygne). Since these work request instructions pertain to the Company's capital investment the related expenses should be charged to all locations based on the "Total Company" (w/o WC & LaCygne) Net Plant in Service ratio.

Business		Total
<u>Unit</u>	<b>Description</b>	<u>Company</u>
10000	Westar Energy	71.14%
10100	KGE	28.86%

<u>Number of Customers</u> - The total number of Westar Energy customer's allocation ratio should be used to allocate expenditures which are related to the customer distribution between business units. Customer allocation ratios are available for individual town level or for a combination of several towns or location levels.

For example, the Corporate Communications Department prepares a safety information brochure to be inserted into all customer bills. Since all customers would receive the brochure, the related expenditures should be charged to all locations based on the total company "Number of Customers" ratio (November, 2017).

Business			
<u>Unit</u>	<b>Description</b>	<b>Percentage</b>	<b>Customers</b>
10000	Westar Energy	53.70%	379,361
10100	KGE	46.30%	327,099

<u>Number of Customers and Net Plant-in-Service Residual Factor</u> – The Residual Factor is used for almost all of the corporate departments. The expenses incurred by the corporate areas are related to the support of assets and the customers. The residual factor is calculated by adding the percentage for Net Plant-in-Service (w/o WC and LaCygne) and Number of Customers and dividing by two.

For example, the Accounts Payable Department processes payment for invoices received. The invoices are related to all areas of the company. Since the invoices are not related solely to customers, assets or employees, the expenditures should be charged based on the Net Plant-in-Service (w/o WC and LaCygne) and Number of Customers "Residual Factor".

Business		
<u>Unit</u>	<b>Description</b>	<u>Percentage</u>
10000	Westar Energy	62.42%
10100	KGE	37.58%

Several other allocations used are based on much more specific types of work.

**Transmission Assets Ratio** – The Transmission Assets ratio is used by groups that deal mainly with the transmission system and is based on the gross transmission plant in service by location.

Business		Transmission	
<u>Unit</u>	<b>Description</b>	<u>Assets</u>	Percentage
10000	Westar Energy	1,273,667,082	56.80%
10100	KGE	967,920,269	43.20%

<u>Total Owned Capacity</u> – The Total Owned Capacity ratio is used by groups that oversee the generation of all the power supplied by Westar Energy. This ratio is based on the Capacity Rating report, by plant, supplied by the Generation and Marketing area.

Business			
<u>Unit</u>	<b>Description</b>	<u>MW's</u>	Percentage
10000	Westar Energy	3,803	61.19%
10100	KGE	2,412	38.81%

<u>Coal Plant Capacity</u> – The Coal Plant Capacity ratio is used by the group that oversees the coal fired plants. This ratio is based on the Capacity Rating report supplied by the Generation and Marketing area.

Business			
<u>Unit</u>	<b>Description</b>	<u>MW's</u>	<b>Percentage</b>
10000	Westar Energy	2,292	66.90%
10100	KGE	1,134	33.10%

NOTE: These ratios are updated in January of each year. These ratios reflect 2017.

# Westar Current Allocation Ratios (to allocate between Westar Energy and KGE)

		Business Uni	it Allocation	Ratios	
		Busiliess Off	BU 10000	BU 10100	
et up To Use OU	Work	Description	Westar	KGE	Allocation Basis
90000	Area		%	%	
YES	02301	Parsons	86.22%	13.78%	Parsons Customers
YES	02322	Humboldt	0.00%	100.00%	Humboldt Customers
	02352	Customer Operations-Parsons	86.22%	13.78%	Parsons Customers
	02401	Emporia	100.00%	0.00%	
	02428	Customer Operations-Emporia	100.00%	0.00%	
	02501	Pittsburg	0.00%	100.00%	Pittsburg Customers
	02512	Fort Scott	0.00%	100.00%	Fort Scott Customers
	02517	Customer Operations-Pittsburg Customer Operations-Fort Scott	0.00%	100.00%	Pittsburg Customers Fort Scott Customers
	02526	Atchison	100.00%	0.00%	Atchison Customers
	02672	Customer Operations-Hiawatha	100.00%	0.00%	Hiawatha Customers
	02692	Customer Operations-Atchison	100.00%	0.00%	Atchison Customers
YES	02803	Newton	7.49%	92.51%	Newton Customers
YES	02843	Customer Operations-Newton	7.49%	92.51%	Newton Customers
YES	02901	Hutchinson	96.03%	3.97%	Hutchinson Customers
	03101	Торека	100.00%	0.00%	Topeka Customers
	03154	Topeka Meter Reading	100.00%	0.00%	
	03201	Manhattan	100.00%	0.00%	
	03230	Junction City	100.00%	0.00%	Junction City Customers
	03250	Customer Operations-Manhattan	100.00%	0.00%	
	03260	Marysville	100.00%	0.00%	
	03301	El Dorado	0.00%	100.00%	
	03342	Customer Operations-El Dorado	0.00%	100.00%	El Dorado Customers
	03401	Lawrence	100.00%	0.00%	Lawrence Customers
	03409	Customer Operations-Lawrence	100.00%	0.00%	
	03428	Customer Operations-Shawnee	100.00%	0.00%	
	03501	Arkansas City	0.00%	100.00%	
	03512	Customer Operations-Ark City	0.00%	100.00%	
	03550	Independence	0.00%	100.00%	Independence Customers
	03564	Cust Operations-Independence	0.00%	100.00%	Independence Customers
	03601	Leavenworth	100.00%	0.00%	Leavenworth Customers
	03612	Customer Operations-Leavenworth	100.00%	0.00%	Leavenworth Customers
	03701	Salina	100.00%	0.00%	Salina Customers
	03742	Customer Operations-Salina Shawnee	100.00%	0.00%	Salina Customers
	05101	Central Plains Wind Farm	100.00%	0.00%	Olathe Customers
	05101	Flat Ridge Wind Farm	100.00%	0.00%	North Plant North Plant
	05102	Ironwood Wind Farm	100.00%	0.00%	North Plant
	05103	Kingman Wind Farm II	100.00%	0.00%	North Plant
	05105	Western Plains Wind Farms	100.00%	0.00%	North Plant
	05301	Tecumseh Energy Center	100.00%	0.00%	North Plant
	05401	Lawrence Energy Center	100.00%	0.00%	North Plant
	05501	Hutchinson Energy Center	100.00%	0.00%	North Plant
	05520	Hutchinson CT's	100.00%	0.00%	North Plant
	05701	Jeffrey Energy Center	78.26%	21.74%	JEC Capacity
YES	05803	Distribution Operational Technologies	53.70%	46.30%	Total Westar Customers
YES	05804	GIS	53.70%	46.30%	Total Westar Customers
YES	05806	WMIS	53.70%	46.30%	Total Westar Customers
YES	05807	Generation Support Services	76.61%	23.39%	Owned Capacity w/o WC or LC
YES	05810	Distribution System Operations	53.70%	46.30%	Total Westar Customers
YES	05811	Planning and Scheduling	53.70%	46.30%	Total Westar Customers
YES	05812	Substation Engineering	53.70%	46.30%	Total Westar Customers
YES	05813	System Operations Admin	53.70%	46.30%	Total Westar Customers
YES	05814	Design Services	53.70%	46.30%	Total Westar Customers
YES	05817	Distribution Automation/Technology	53.70% 53.70%	46.30%	Total Westar Customers Total Westar Customers
YES	05818	Technical Construction		46.30%	

YES	05822	T&S Construction & Main Adm	53.70%	46.30%	Total Westar Customers
	05823	Construction Management	53.70%	46.30%	Total Westar Customers
YES					
YES YES	05824	Dist GRID Res Distribution Standards & Support	53.70% 53.70%	46.30%	Total Westar Customers Total Westar Customers
YES	05827	Transmission Engineering	53.70%	46.30%	Total Westar Customers
YES	05830	Substation Protection and Ctrl	53.70%	46.30%	
YES	05833	Substation Construction	53.70%	46.30%	Total Westar Customers
YES	05834	T & S Project Management	53.70%	46.30%	Total Westar Customers
YES	05835	T & S Scheduling	53.70%	46.30%	Total Westar Customers
YES	05836	Transmission Admin	53.70%	46.30%	Total Westar Customers
YES	05837	Trans Ops	56.80%	43.20%	Transmission Assets
YES	05839	T & S Predictive Maint	53.70%	46.30%	Total Westar Customers
YES	05840	Transmission Maint	53.70%	46.30%	Total Westar Customers
YES	05845	Performance Excellence	62.42%	37.58%	Residual Factor
YES	05849	Commodity Risk Management	61.19%	38.81%	Total Owned Capacity
YES	05850	Transmission Planning	56.80%	43.20%	Transmission Assets
YES	05851	T&S Document Management	53.70%	46.30%	Total Westar Customers
YES	05857	Power Marketing	61.19%	38.81%	Total Owned Capacity
YES	05866	EMS/SCADA	53.70%	46.30%	Total Westar Customers
YES YES	05870	VP, Generation & Marketing Generation OCIP	61.19%	38.81%	Total Owned Capacity
	05872	Generation OCIP Generation Support Admin	76.61%	23.39%	Owned Capacity w/o WC or LC
YES YES	05873	Fossil Fuels	61.19% 61.19%	38.81% 38.81%	Total Owned Capacity Total Owned Capacity
YES	05873	Strategic Imperatives	62.42%	37.58%	Residual
YES	05875	Plant Support Engineering	76.61%	23.39%	Individual Allocation (Composite of labor distr)
YES	05876	Reliability Engineering	76.61%	23.39%	Owned Capacity w/o WC or LC
YES	05877	Safety, Training & Loss Control	58.40%	41.60%	Individual Allocation (Composite of labor distr)
	05878	Supply Chain Perf, Support & Strategy	60.00%	40.00%	Individual Allocation (Composite of labor distr)
YES	05879	Performance Modeling	76.61%	23.39%	Owned Capacity w/o WC or LC
	05920	Emporia Energy Center	100.00%	0.00%	North Plant
	05930	Spring Creek Energy Center	100.00%	0.00%	North Plant
	05940	GEEC CTF Common	100.00%	0.00%	North Plant
	05950	Gordon Evans Energy Center	0.00%	100.00%	South Plant
	05960	Murray Gill Energy Center	0.00%	100.00%	South Plant
	05970	Neosho Energy Center	0.00%	100.00%	South Plant
	05984	LaCygne Station Common	0.00%	100.00%	South Plant
YES	05990	Wolf Creek Substation Maintenance	0.00%	100.00%	South Plant Total Westar Customers
YES	06002	Field Communications	53.70%	46.30% 46.30%	Total Westar Customers
YES	06055	Topeka Meter Shop	53.70%	46.30%	Total Westar Customers
YES	06056	Smart Grid	53.70%	46.30%	Total Westar Customers
YES	06057	Customer Programs & Services	53.70%	46.30%	Total Westar Customers
	06060	Topeka Customer Acct Services	53.70%	46.30%	Total Westar Customers
YES	06101	District Field Ops Admin	53.70%	46.30%	Total Westar Customers
YES	06200	Vegetation Management	50.95%	49.05%	Individual Allocation (Composite of labor distr)
YES	06202	Public Affairs Administration	53.70%	46.30%	Total Westar Customers
YES	06206	Community Affairs	53.70%	46.30%	Total Westar Customers
YES	06210	Customer Service Admin	53.70%	46.30%	Total Westar Customers
YES	06212	Cust Care Business Services	53.70%	46.30%	Total Westar Customers
YES	06215	Power Delivery Administration	62.42%	37.58%	Residual Factor
YES	06220	Emergency Operations Management	53.70%	46.30%	Total Westar Customers
YES	06305	Customer & Community Relations – North	53.70%	46.30%	Total Westar Customers
YES	06309	Customer & Community Relations - South	53.70%	46.30%	Total Westar Customers
YES YES	06310	Customer Education Biology & Conservation Programs	53.70% 53.70%	46.30% 46.30%	Total Westar Customers Total Westar Customers
1E3	06321	Wichita Metro	0.00%	100.00%	Total Westar Customers
YES	06330	Customer & Community Relations Admin	53.70%	46.30%	Total Westar Customers
YES	06331	Billing Services	53.70%	46.30%	Total Westar Customers
YES	06333	Customer Relations Center	53.70%	46.30%	Total Westar Customers
	06336	Wichita Services	0.00%	100.00%	South Only
YES	06337	Credit and Collections	53.70%	46.30%	Total Westar Customers
YES	06338	Business Integration & Eff	53.70%	46.30%	Total Westar Customers
YES	06403	Support Services	53.70%	46.30%	Total Westar Customers
YES	06501	Marketing Communications	62.42%	37.58%	Residual Factor
YES	06502	Government Affairs	62.42%	37.58%	Residual Factor
YES	06503	Relations & Partnerships	62.42%	37.58%	Residual Factor
		Corporato Communicationa	62.42%	37.58%	Residual Factor
YES	06504	Corporate Communications			
YES YES	06600	Ops Support and Admin Staff	62.42%	37.58%	Residual Factor
YES					

YES	06603	Organizational Dev & Training	62.42%	37.58%	Residual Factor
YES	06604	Labor & Employee Relations	62.42%	37.58%	Residual Factor
YES	06605	Safety & Compliance	62.42%	37.58%	Residual Factor
YES	06606	Environmental Services Staff	62.42%	37.58%	Residual Factor
YES	06607	Communication & Process Improvement	62.42%	37.58%	Residual Factor
YES	06612	HR Partners	62.42%	37.58%	Residual Factor
YES	06613	Shared Success	62.42%	37.58%	Residual Factor
YES	06615	Benefits Accounting	62.42%	37.58%	Residual Factor
YES	06700	Legal Administration	62.42%	37.58%	Residual Factor
YES	06701	Legal Department - Corporate	62.42%	37.58%	Residual Factor
YES	06702	General Legal	62.42%	37.58%	Residual Factor
YES	06703	Legal - Admin	62.42%	37.58%	Residual Factor
YES	06705	Customer & Revenue Assurance	53.70%	46.30%	Total Westar Customers
YES	06780	Supply Chain Admin	62.42%	37.58%	Residual Factor
YES	06801	Operations Support Admin	62.42%	37.58%	Residual Factor
YES	06802	Facilities Management	62.42%	37.58%	Residual Factor
YES	06803	Procurement Services	62.42%	37.58%	Residual Factor
YES	06804	Inventory & Distribution	62.42%	37.58%	Residual Factor
YES	06806	Fleet Admin	63.00%	37.00%	Individual Allocation (Composite of labor distr)
YES YES	06810	Facilities Services	<u>62.42%</u> 53.70%	37.58%	Residual Factor
YES	06812	Mail Processing		46.30%	Total Westar Customers
YES	06812	Facility Administration Costs Project Services	53.70%	46.30%	Total Westar Customers
YES	06813	Real Estate Services	62.42% 62.42%	37.58%	Residual Factor
YES	06814	Physical Security	62.42%	37.58% 37.58%	Residual Factor Residual Factor
YES	06821	Wichita Distribution	3.60%	96.40%	Individual Allocation (Composite of labor distr)
123	06822	Topeka Distribution	100.00%	0.00%	North Only
	06825	Wichita Fleet Garage	0.00%	100.00%	Wichita Fleet Garage Ratio
	06827	Topeka Fleet Garage	100.00%	0.00%	Topeka Fleet Garage Ratio
YES	06834	IT Administration	62.42%	37.58%	Residual Factor
YES	06835	TS Executive Management	62.42%	37.58%	Residual Factor
YES	06890	Facility Operating Costs	62.42%	37.58%	Residual Factor
YES	06920	Controller Staff	62.42%	37.58%	Residual Factor
YES	06921	Budget & Performance Reporting	62.42%	37.58%	Residual Factor
YES	06922	Corporate Tax	62.42%	37.58%	Residual Factor
YES	06923	Planning and Performance	62.42%	37.58%	Residual Factor
YES	06924	SEC Reporting	62.42%	37.58%	Residual Factor
YES	06926	Accounts Payable	62.42%	37.58%	Residual Factor
YES	06927	Payroll	62.42%	37.58%	Residual Factor
YES	06928	Property Accounting	71.14%	28.86%	Net Plant w/o WC & LC
YES	06929	Customer Account Services Adm	53.70%	46.30%	Total Westar Customers
YES	06930	Financial Accounting	62.42%	37.58%	Residual Factor
YES	06931	Power Accounting	62.42%	37.58%	Residual Factor
YES	06932	Revenue and Fuel Accounting	62.42%	37.58%	Residual Factor
YES	06939	Shareholder Services	55.21%	44.79%	Net Plant including WC & LC
YES	06940	Remittance Proc-Topeka	53.70%	46.30%	Total Westar Customers
YES	06941	Treasury-Revenue Only	62.42%	37.58%	Residual Factor
YES	06943	Cash Management	62.42%	37.58%	Residual Factor
YES	06945	Investor Relations	55.21%	44.79%	Net Plant including WC & LC
YES	06946	Chief Financial Officer Staff	62.42%	37.58%	Residual Factor
YES	06947	Finance Staff	55.21%	44.79%	Net Plant including WC & LC
YES	06949	Collaboration Services	62.42%	37.58%	Residual Factor
YES	06950	IT Administration	62.42%	37.58%	Residual Factor
YES	06951	Power Delivery Appl	62.42%	37.58%	Residual Factor
YES	06952	Customer Services Appl	62.42%	37.58%	Residual Factor
YES	06953	IT Security	62.42%	37.58%	Residual Factor
YES	06954	Financial Applications	62.42%	37.58%	Residual Factor
YES	06955	IT Production Support	62.42%	37.58%	Residual Factor
YES	06957	IT Payroll/HR App Dev	62.42%	37.58%	Residual Factor
YES	06959	IT Data Center	62.42%	37.58%	Residual Factor
YES	06961	IT Client Services	62.42%	37.58%	Residual Factor
YES	06963	Data & Voice Systems	62.42%	37.58%	Residual Factor
YES	06964	IT Generation & Marketing Support	62.42%	37.58%	Residual Factor
YES YES	06965	Treasury Fidelity Express	62.42%	37.58%	Residual Factor
YES	06967	Generation IT Systems	62.42%	37.58%	Residual Factor
YES	06967	Security Systems IT Research,Integration,Supprt	62.42%	37.58%	Residual Factor
YES	06969	Program Portfolio Management	62.42% 62.42%	37.58%	Residual Factor
YES	06970	Regulatory Affairs	53.70%	37.58%	Residual Factor
YES	06970	Treasury Bill Matrix (CR & DB Cards)	62.42%		Total Westar Customers
11-13	003/1	TEASULY DILIVIALITY (OF & DD CALUS)	02.4270	37.58%	Residual Factor

Appendix 3

YES	06972	Regulatory Compliance	53.70%	46.30%	Total Westar Customers
YES	06973	IT Quality Assurance	62.42%	37.58%	Residual Factor
YES	06974	IT Architecture	62.42%	37.58%	Residual Factor
YES	06975	Regulatory Affairs Admin	53.70%	46.30%	Total Westar Customers
YES	06976	Customer Solutions	62.42%	37.58%	Residual Customers
YES	06990	Corporate Compliance & Internal Audit	62.42%	37.58%	Residual Factor
YES	06991	Corporate Compliance & Audit Admin	62.42%	37.58%	Residual Factor
YES	08005	Credit and Collections	53.70%	46.30%	Total Westar Customers
YES	08101	General Administration	62.42%	37.58%	Residual Factor
YES	08126	Benefits	62.42%	37.58%	Residual Factor
YES	08160	General Acctg Trans Elec	62.42%	37.58%	Residual Factor

## **Appendix 4 – Changes Due to Merger**

- 1 On June 4, 2018, Westar Energy and Great Plains Energy Incorporated (GPE) affected a
- 2 merger transaction (the merger) resulting in a new holding company, Evergy, Inc. (Evergy)
- 3 becoming the parent company of Westar Energy and the direct subsidiaries of GPE.

As a result of the merger, Westar Energy was required to modify their time entry processes to remain in compliance with the KCC Affiliate Transaction Rules. Prior to the merger, Westar Energy utilized a fixed distribution method to allocate labor costs that were not directly assigned, which meant that employees whose labor was not directly assigned, did not enter their time but rather their labor costs were assigned based on the fixed distribution. See "Payroll Distribution

- 9 Allocation" below for a description of the fixed distribution process.
- 10 For costs that include charges that are directly assignable to legacy GPE companies, or

11 charges that need to be allocated among Westar and legacy GPE companies, Westar adjusted 12 its processes as follows:

- Westar modified their PeopleSoft HR system so that employees manually enter their
   time each week rather than using the fixed distribution method. Central to this new
   process is the use of the operating unit, which determines which business unit(s) will
   receive the cost.
- For costs that need to be allocated among Westar and legacy GPE companies, new
   operating units were created to capture the costs based on the type of cost and the
   entity benefiting from the costs.
- Westar continues to use the fixed distribution method to allocate costs for paid time off. This process will continue until Westar and legacy GPE systems are combined.
- For charges that are allocated among Westar and legacy GPE companies, Westar uses
   the new operating units to allocate the charges between Westar and legacy GPE
   companies but continues to use the Common State Allocation method (as described
   below) or other applicable Westar allocations to allocate the Westar portion of the
   charges among the Westar entities.
- Westar added new allocation processes in their accounting system to allow cross charging between Westar and legacy GPE companies. This new process will continue
   until Westar and legacy GPE systems are combined.
- The updated Westar process is consistent with the KCP&L process whereby costs are
   collected and assigned directly or indirectly (allocated) to a business unit based on
   operating unit.
- Cost drivers utilized in the KCP&L and Westar allocations to allocate charges between
   Westar and legacy GPE companies are the same.
- 35 Payroll Distribution Allocation
- Westar Energy records straight-time labor in three Class Fields: A110-Exempt Labor, A120-Hourly Fixed Distribution and A130-Hourly Variable Distribution.
- 38 A130 labor group consists of employees who work on different project related work on a daily
- 39 basis. Through the completion of daily timesheets, time is charged to specific accounts,
- 40 business units, projects or job tasks.

1 A110 and A120 labor groups - prior to the merger, the A110 and A120 labor groups did not

2 submit daily timesheets; their labor was distributed to various predetermined segments based

3 on the results of the annual Fixed Distribution Review. The Fixed Distribution Review was

4 completed annually at the start of the budget process and, post-merger, is used primarily for 5 allocating paid time off.

- 6 Fixed distribution process:
- 7 To determine the proper account distribution for the fixed distribution process, a payroll 8 allocation log containing the name and current labor distribution of every A110 and A120 9 employee was sent annually to each department. It was the responsibility of the area 10 manager to review and revise the account distribution of each employee based on the 11 employee's position and current job responsibilities. Once completed, the revised 12 account distribution was returned to the Budget Department.
- 13 The account distribution and the business unit allocation information are provided to the 14 Payroll Department to update the Payroll Distribution tables. When payroll is processed, 15 the Payroll Distribution table is referenced to allocate paid time off labor expenses to the 16 appropriate account and business unit for the A110 and A120 employees.
- 1**7**

# **Common State Allocation**

18 The common state allocation is a process that allocates charges between Westar Energy and

19 Kansas Gas & Electric (KG&E) based on a department's allocation ratio. For a complete list of

20 the department allocation rates and the type of allocation, see "Westar Current Allocation

21 Ratios" in Appendix 3, "Allocation Factors".

When an employee records a charge using the common state operating unit 90000, the charge will automatically be allocated between business unit 10000 (Westar) and business unit 10100 (KG&E). This process eliminates the need to manually enter two records for one transaction. The common state allocation is not used to allocate charges to legacy GPE companies. Such charges are allocated using one of the new OU's (90105 through 90110) in the cross-charging process.

28

# **Cross-Charging Allocations**

29 When a Westar employee performs work or incurs a charge that is mutually beneficial to Westar

30 and legacy GPE companies and/or the Evergy parent company, their time is recorded to the

applicable operating unit 90105 through 90110 based on the type of work being performed and

32 the companies that benefit from that charge. When the cross-charging process runs, the

33 charges are split to each business unit based on the ratios specified for that operating unit. See

34 the allocations for Westar and Legacy GPE Companies in Appendix 3.

- 35 Work performed by legacy GPE employees that is mutually beneficial to Westar and legacy
- 36 GPE companies and/or the Evergy parent company is passed to the Westar accounting system
- and run through the cross-charging process to split the costs based on the appropriate Westar

allocation ratios. See Westar Current Allocation Ratios in Appendix 3.