Exhibit No.: Issue: Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared:

Rate of Return David Murray MoPSC Staff Rebuttal Testimony ER-2016-0285 December 30, 2016

#### **MISSOURI PUBLIC SERVICE COMMISSION**

#### **COMMISSION STAFF DIVISION**

#### FINANCIAL ANALYSIS

**FILED**<sup>2</sup>

FEB 1 6 2017

Missouri Public Service Commission

#### **REBUTTAL TESTIMONY**

OF

#### **DAVID MURRAY**

#### KANSAS CITY POWER & LIGHT COMPANY GREAT PLAINS ENERGY, INCORPORATED

CASE NO. ER-2016-0285

Jefferson City, Missouri December 2016

PSC StaffExhibit No. 220 Date 2.7.17 Reporter MB File No. ER-2016-0285

1	REBUTTAL TESTIMONY
2	OF
3	DAVID MURRAY
4 5	KANSAS CITY POWER & LIGHT COMPANY GREAT PLAINS ENERGY, INCORPORATED
6	CASE NO. ER-2016-0285
7	Q. Please state your name.
8	A. My name is David Murray.
9	Q. Did you sponsor any section of the Staff Cost of Service Report
10	("Staff Report")?
11	A. No.
12	Q. Did you provide information for purposes of Staff's capital structure
13	recommendation in the Staff Report?
14	A. Yes. I supplied the capital structure information to Dr. J. Randall Woolridge
15	for purposes of his rate of return recommendation in the Staff Report.
16	Q. What is the purpose of your Rebuttal Testimony?
17	A. The purpose of my Rebuttal Testimony is to respond to the direct testimony of
18	Kevin E. Bryant. Mr. Bryant sponsored capital structure and embedded cost of capital
19	testimony on behalf of Kansas City Power & Light Company ("KCPL").
20	Although Staff hired an external consultant, Dr. Woolridge, to sponsor the rate of
21	return recommendation in this case, I have extensive knowledge and experience regarding the
22	financial management of Great Plains Energy (GPE), KCP&L Greater Missouri Operations
23	(GMO) and KCPL. Additionally, I sponsored testimony regarding capital structure in the
24	recent GMO rate case, Case No. ER-2016-0156. Although there are some differences in

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1 Mr. Bryant's rationale for using the KCPL subsidiary capital structure in this case as 2 compared to the GMO subsidiary capital structure in the GMO rate case, there are many 3 overlapping issues in both cases. Consequently, my testimony should help inform the 4 Missouri Public Service Commission ("Commission") for purposes of its deliberations on the 5 capital structure issue.

6 In past rate cases, KCPL and GMO proposed the use of GPE's consolidated capital 7 structure for purposes of setting each subsidiary's allowed rate of return (ROR). However, 8 now both companies have proposed the use of a subsidiary-specific capital structure. This 9 change in approach is not logical considering the fact that Standard & Poor's (S&P) assigns 10 KCPL and GMO ("the Companies") credit ratings based on GPE's consolidated financial and 11 business risk profile. Staff will explain why this change in approach is not consistent with 12 matching capital costs with the financial risk that causes the capital costs. Staff will also 13 show how the Companies have been financially managed for GPE's best interest and not for 14 the best interest of each subsidiary. It is important to note that although GPE's proposed 15 acquisition of Westar may cause significant debate and possibly different approaches to 16 setting the Companies allowed rates of return in the future, at this point, it is not an issue in 17 this case.

#### 18 STAFF RESPONSE TO KEVIN E. BRYANT'S RECOMMENDED CAPITAL 19 STRUCTURE AND COST OF DEBT FOR KCPL

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Q. What capital structure does Mr. Bryant recommend the Commission use for 21 purposes of setting KCPL's allowed ROR?

22 Α. Mr. Bryant recommends the use of KCPL's projected per books capital 23 structure as of the true-up period, December 31, 2016, to set KCPL's allowed ROR. This

1 projected per books capital structure is expected to contain approximately 49.88% common 2 equity and 50.12% long-term debt.<sup>1</sup> 3 Q. Did Mr. Bryant recommend the same subsidiary-specific approach in the GMO 4 rate case, Case No. ER-2016-0156? 5 Α. Yes. Mr. Bryant's testimony in the GMO rate case recommended the Commission set GMO's allowed ROR based on a more equity-rich capital structure of either 6 7 54.83% or 51.42%, depending on whether goodwill was adjusted out of the GMO equity ratio.<sup>2</sup> 8 9 Q. Is Mr. Bryant's recommended use of subsidiary-specific capital structures 10 consistent with the Companies' past practice? 11 A. No. In the past, the Companies have recommended the use of GPE's 12 consolidated capital structure to set the allowed ROR for both KCPL and GMO. 13 Q. Why does Mr. Bryant now believe the best approach is to use subsidiary-14 specific capital structures to set the allowed ROR for the Companies? 15 A. Mr. Bryant indicates that the preferred long-term approach is to base the revenue requirement on the costs that are specific to that utility.<sup>3</sup> While I agree with 16 17 Mr. Bryant that it is desirable to attempt to reconcile costs to each utility in setting the 18 revenue requirement, it is imperative that the costs be consistent with the risk-profile of the 19 regulated utility operations. If the financial management of the regulated subsidiaries is not 20 performed based on the individual financial interests and risk profiles of each subsidiary, the 21 costs, including capital structures and debt costs, are no longer consistent with what they 22 would be absent their affiliation with the consolidated entity. It should be noted that at times,

3 Bryant Direct, p. 4, ll. 3-4.

<sup>&</sup>lt;sup>1</sup> Hevert Direct Testimony, p. 30, ll. 7-11.

<sup>&</sup>lt;sup>2</sup> Bryant Rebuttal, p. 6, ll. 13-18, Case No. ER-2016-0156.

a utility's affiliation with its holding company's financing activities may result in a lower cost 1 2 of capital because the holding company will issue debt to minimize capital costs at 3 the consolidated level, rather than at the subsidiary level. Being that shareholders own the 4 equity of the publicly-traded holding company, this is a method employed to increase shareholder value. 5

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Q. What does Mr. Bryant state as the reason for KCPL not recommending the use of its subsidiary-specific capital structure in past rate cases? 7

8 A. Mr. Bryant states that KCPL's approach was designed to be consistent with 9 GMO's approach. Although Staff considered GPE's consolidated capital structure approach 10 to be appropriate for KCPL, Staff is concerned that the premise for KCPL's approach was 11 consistency with GMO's approach. If Mr. Bryant believed a stand-alone capital structure was 12 appropriate for KCPL, but not necessarily for GMO, then the Company should have made this 13 recommendation based purely on KCPL's circumstances.

14 Q. On page 5, lines 13-17 of his direct testimony, Mr. Bryant indicates that setting 15 KCPL's rates based on its individual capital structure would be "consistent with the 16 rate-making construct used previously by KCP&L and with other Missouri electric utilities 17 throughout the state." Is this an accurate statement?

18 Α. No. First, it is not accurate to state that KCPL previously used its capital 19 structure before it acquired GMO. KCPL recommended the use of GPE's consolidated 20 capital structure to set its rates since at least its 2006 rate case, Case No. ER-2006-0314.

21 Second, the only situation in recent history in which Staff had recommended the use of 22 an electric utility's subsidiary-specific capital structure is for purposes of Union Electric 23 Company d/b/a Ameren Missouri's ("Ameren Missouri") rate cases. Staff had always clearly

1 explained that the reason it considered Ameren Missouri's capital structure appropriate for 2 ratemaking is because its parent company, Ameren Corporation ("Ameren"), was not issuing 3 much, if any debt, for purposes of investments in either Ameren Missouri or any of Ameren's 4 other operations. Additionally, Ameren's and Ameren Missouri's consolidated capital 5 structures consistently had similar equity ratios. This had alleviated Staff's concern about any 6 potential manipulation of Ameren Missouri's capital structure for ratemaking purposes. 7 However, in Ameren Missouri's current rate case, Case No. ER-2016-0179, Staff has 8 recommended the use of Ameren's consolidated capital structure and capital costs to set 9 Ameren Missouri's ROR because Ameren issued \$700 million of long-term debt in 10 November 2015, causing Ameren's consolidated capital structure to be more leveraged than 11 Ameren Missouri's.

12 Staff has always recommended the use of The Empire District Electric Company's 13 ("Empire") consolidated capital structure for purposes of setting Empire's allowed ROR. It is 14 important to understand that Empire directly owns its electric utility assets rather than a 15 subsidiary. It is also relevant for the Commission to be aware that Staff has recommended 16 using Empire's consolidated capital structure and capital costs for Empire's gas utility assets, 17 even though they are held in a separate subsidiary, as well as Empire's water utility assets, 18 which are also directly owned by Empire.

19 Q. What has Staff's approach been as it relates to Missouri natural gas distribution20 utilities?

A. Staff has always recommended the use of either the gas utility's ultimate
parent company capital structure or the intermediate holding company. For purposes of
Laclede Gas Company, Staff and Laclede Gas have recommended the use of The Laclede

Group's capital structure. For purposes of the Liberty Utility Midstates ("Midstates") natural 1 2 gas utility rate case, Case No. GR-2014-0152, Staff recommended the use of Midstates' 3 intermediate holding company's, Liberty Utilities Company, capital structure because this 4 was the entity that issued all of the debt on behalf of its regulated utility subsidiaries. The 5 Commission adopted Liberty Utilities Company's capital structure in its *Report and Order* in 6 that case.

7 Q. What has Staff's approach been as it relates to Missouri-American Water 8 Company (MAWC)?

9 A. Staff has recommended the use of American Water Works Company, Inc.'s 10 ("American Water") consolidated capital structure and capital costs for purposes of setting 11 MAWC's allowed ROR for over 10 years. Staff started recommending the use of 12 American Water's capital structure for MAWC when American Water decided to consolidate 13 the financing functions of its subsidiaries at the holding company level and make affiliate loan 14 transactions to the parent and its subsidiaries.

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Q. Has the Commission issued decisions on capital structure other than the 16 Liberty Utility Midstates gas case discussed above?

17 Α. Yes, but because capital structure was not a contested issue in most of the 18 cases involving Ameren Missouri, KCPL, GMO, Empire, and Laclede Gas, the Commission 19 simply adopted the capital structure that the parties had agreed to use in their testimonies. 20 Although Staff has consistently had a difference in opinion on the appropriate capital structure 21 to use for purposes of setting MAWC's rates, the Commission has not had to hear the issue of 22 capital structure and rate of return in at least 15 years, which preceded American Water's 23 consolidation of its financing activities. In the most recent Laclede Gas rate cases involving

the Laclede Gas Division and Missouri Gas Energy Division ("MGE"), the parties did not 1 2 agree on whether the holding company or subsidiary capital structure should be used, but 3 because the revenue requirement in these cases settled, the Commission did not have to hear 4 this issue. Before Southern Union Company ("Southern Union") sold MGE to Laclede Gas, 5 the appropriate capital structure and embedded capital costs were highly contested and the 6 Commission consistently used Southern Union's consolidated capital structure to set MGE's 7 rates. However, MGE was a division of Southern Union rather than a subsidiary, so this is 8 not directly comparable to KCPL's situation.

9 Q. In what situation would Staff recommend the use of a subsidiary-specific
10 capital structure?

11 A. If the subsidiary's capital structure is fair and reasonable and is directly 12 consequential to raising debt capital at reasonable costs, Staff may recommend its use. The 13 company would have to prove that the subsidiary's capital costs are not being detrimentally 14 impacted by the parent company's and/or its affiliates' other business and financial risks. The 15 company would also have to prove why the subsidiary's capital structure is more economical 16 than the consolidated capital structure. If it is not more economical, the company would have 17 to prove why it's in the company's best interest to maintain a less economical capital structure 18 for the utility.

19 Q. What should be the primary determinant of the appropriate capital structure to20 use to set KCPL's rate of return?

A. Because it is impossible to know what KCPL's capital structure and capital
costs would have been absent the acquisition of GMO, the capital structure and capital costs
that is most economical to KCPL ratepayers should be used. As discussed in the Staff Report,

the use of GPE's consolidated capital structure and capital costs produces approximately a
 \$1 million lower revenue requirement as compared to that produced using KCPL's capital
 structure and capital costs.<sup>4</sup>

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Q. What is Staff's basis for its position that the most economical capital structure must be used to set KCPL's rates?

6 A. In past testimonies involving the Companies' rate cases, Staff has consistently 7 explained and supported its arguments that the affiliated loan transactions between GPE and 8 GMO were detrimental to KCPL's ratepayers. KCPL was able to maintain a strong 9 investment grade credit rating during the period of KCPL's Experimental Alternative · 10 Regulatory Plan ("Regulatory Plan"), Case No. EO-2005-0329, which allowed for higher 11 rates during the period of the plan (2005-2010) than otherwise was possible under traditional 12 ratemaking. GPE's credit rating benefited from the Regulatory Plan. Because GPE issued 13 shorter-term tenor debt and loaned the funds to GMO, GMO's embedded cost of debt actually 14 dropped below that of KCPL. In Staff's view, this was inherently unfair to KCPL ratepayers 15 because KCPL's ratepayers provided GPE the strong credit rating that allowed it to 16 financially support GMO.

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Q. What was Staff's proposed solution to allow for a fair and reasonable allowed ROR for the Companies?

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A. Because it was obvious that GPE was financially managing the two subsidiaries to achieve the lowest overall capital cost for GPE as a consolidated entity, Staff

<sup>4</sup> The magnitude of the difference depends on the amount of rate base assumed as well as whether the debt costs are adjusted as Staff recommends. Using Staff's updated test-year rate base of \$2,518,098,891 and Staff's recommended debt costs, the difference calculated at the time of rebuttal was \$786,406.

simply recommended the Commission determine each company's allowed ROR by using
 GPE's consolidated capital structure and consolidated cost of debt.

3 Q. Has Staff always recommended KCPL's allowed ROR be set based on GPE's
4 consolidated capital structure?

5 A. Yes. Staff recommended this approach before GPE acquired Aquila and 6 assumed its legacy debt.

Q. Has Staff always recommended that the consolidated debt costs be applied to
8 both the Companies after GPE acquired GMO?

9 Α. No. Because GPE's acquisition of Aquila included the assumption of 10 non-investment grade cost Aquila legacy debt, which remained on GMO's books for the first 11 couple of rate cases after the transaction, see Case Nos. ER-2009-0090 and ER-2010-0356, 12 and this debt still carried a very high cost due to Aquila's troubled past non-regulated 13 investments, Staff recommended GMO's allowed debt return be based on Empire's cost of 14 debt. Staff recommended KCPL's cost of debt be based on GPE's consolidated cost of debt, 15 net of any of the assumed GMO debt, since at that time its inclusion would have caused 16 KCPL ratepayers to pay a higher ROR than would have been the case absent the acquisition 17 of Aquila.

Q. Does GMO still have any debt outstanding that carries higher-than-reasonable
costs due to Aquila's failed non-regulated investments?

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A. No. The last of these high-cost debt issuances was retired on July 1, 2012.GMO still has four legacy debt issues that were issued prior to Aquila's financial troubles.This debt was issued at fixed rates so the historical cost of these debt issuances was not

1	affected by A	Aquila's financial distress. The percentage of debt on GMO's books that was
2	assumed by C	SPE now accounts for less than 10% of total GMO debt.
3	Q.	How much of the debt currently on GMO's books did GPE issue directly and
4	then loan to C	GMO?
5	<b>A.</b> •	As of December 31, 2015, slightly less than 60% of the debt assigned to
6	GMO was iss	sued by GPE. GPE has been providing capital to GMO, since it acquired it in
7	July 2008. I	t has also guaranteed and continues to guarantee GMO's debt, credit facilities,
8	and commerc	ial paper program. <sup>5</sup>
9	Q.	What percentage of debt assigned to GMO was issued directly to third party
10	investors by (	GMO since it was acquired by GPE?
11	А.	A little over 30%.
12	Q.	When GMO issued this debt, what credit rating did S&P assign to GMO?
13	А.	"BBB."
14	Q.	Did S&P assign GMO's credit rating based on the financial risk implied in its
15	capital structu	ure?
16	А.	No.
17	Q.	What capital structure did S&P evaluate for purposes of assigning GMO a
18	'BBB' credit	rating?
19	А.	GPE's consolidated capital structure.
20	Q.	What capital structure does S&P evaluate for purposes of assigning KCPL a
21	credit rating?	
22	А.	GPE's consolidated capital structure.
	<sup>5</sup> Great Plains Er	nergy's 2015 SEC Form 10-K filing, p. 16.

1 Q. What has been a typical common equity ratio for GPE's consolidated 2 operations?

A. As shown in Schedule DM-r1, GPE typically targets a common equity ratio of approximately 47% when short-term debt is included. As seen in Schedule DM-r2, if only long-term capital components are considered, GPE's consolidated common equity ratio is approximately 50%.

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Q. How does this compare to KCPL's historical per books capital structures?
A. As can be seen in Schedules DMr-3 and DMr-4, it is fairly similar, with KCPL having a slightly more leveraged capital structure in the last three years.

Q. As of June 30, 2016, were KCPL's and GPE's capital structures significantly
different?

A. No. In fact, coincidentally, they were exactly the same after short-term debt is
removed from the capital structures.

14 Q. Then why does the use of GPE's capital structure cause a lower revenue15 requirement?

A. Because GPE's debt costs are lower than KCPL's debt costs. GPE's
consolidated cost of debt is lower because GPE and/or GMO issued approximately 90% of
GMO's outstanding debt since 2009. The need to have this much debt issued for GMO's
operations in this short amount of time was a function of unwinding GMO's attachment to
significant amounts of debt issued by Aquila.

Q. What entity made it possible for GPE to refinance this significant amountof debt?

1	A. KCPL. Consequently, KCPL ratepayers should at least be allowed to have
2	some of this lower cost debt assigned to it for purposes of ratemaking. Staff seeks to allow
3	this to occur by recommending the use of GPE's consolidated cost of debt to set KCPL's
4	ROR.
5	Q. What cost of debt does Mr. Bryant recommend for purposes of setting KCPL's
6	allowed ROR?
7	A. He recommends KCPL's projected cost of debt of 5.51% as of December 31,
8	2016, be applied to KCPL's projected debt ratio as of the same date.
9	Q. Did Mr. Bryant attach the calculation of KCPL's projected debt cost to his
10	direct testimony?
11	A. No. This calculation was attached to KCPL witness Robert B. Hevert's direct
12	testimony and is labeled Schedule RBH-10.
13	Q. Although Staff is not recommending the use of KCPL's capital structure and
14	cost of debt, do you have any concerns with the mechanics of KCPL's embedded cost of debt
15	calculation?
16	A. Yes. KCPL's embedded cost of debt calculation method double-counts debt
17	issuance expenses and discounts. There are two primary methods used in determining an
18	embedded cost of debt, the yield-to-maturity (YTM) method and the simple
19	interest/amortization method. <sup>6</sup> KCPL has typically used the YTM method and the Staff has
20	typically accepted this method for determining KCPL's cost of debt. However, for purposes
21	of this case, KCPL added an additional step to its YTM method, which provides an inflated

<sup>6</sup> David C. Parcell, "The Cost of Capital – A Practitioner's Guide," 1997 Edition, pp. 5-2 through 5-4.

and inaccurate cost of debt result. KCPL's additional step results in a blending of the YTM
 and simple interest method.

3 Q. How did KCPL's additional step cause a double counting of issuance4 expenses?

5 Α. On page 3 of Schedule RBH-10, column (h) provides the effective cost of each individual issuance by considering the coupon rate, the net proceeds of the issuance 6 7 (essentially the face value of the debt, net of issuance expenses, discounts, and premiums), the 8 number of periods until maturity and the amount due when the debt is redeemed. Because the 9 YTM is determined for each debt issuance on an individual basis, the gross issuance 10 expenses, discounts, and premiums are already considered in the effective cost for each debt 11 item. However, on lines 16 and 17 of page 3 of Schedule RBH-10, the Company's 12 calculation sums the individual debt issuances' costs that were already considered in the YTM 13 calculation and includes them in the aggregate calculation. This extra and inappropriate step 14 causes the Company's cost of debt estimate to be three (3) basis points higher. The accurate 15 cost of debt using the YTM method is 5.48% (see Schedule DMr-5).

Q. Did the Company explain why it added this additional step to its YTMcalculation for purposes of this rate case?

18 A. No.

Q. How do other Missouri utility companies typically calculate their embedded
costs of debt?

A. Most Missouri utility companies follow the simple interest/amortization
method. This method essentially calculates the embedded cost of all of the debt issuances as
of a point in time rather than the average cost of each debt issuance over their maturities.

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1	Q.	Has Staff taken a position on which method is the most appropriate for
2	ensuring a fai	ir and reasonable allowed rate of return?
.3	А.	No. Staff has generally accepted either method proposed by companies, but it
4	is definitely i	nappropriate to combine the two as KCPL has done.
5	Q.	Did KCPL perform an embedded cost of debt calculation using the simple
6	interest/amor	tization method?
7	A. *	Yes.
8	Q.	Why?
9	А.	In order to test the reasonableness of the YTM calculation.
10	Q.	What was the projected cost of debt as of December 31, 2016 using this
11	method?	
12	А.	5.48% (see Schedule DM-r6).
13	Q.	What is your recommended cost of debt?
14	А.	5.42%, as shown in Dr. Woolridge's Exhibit JRW-1, attached to Staff Report,
15	but also attacl	hed to my rebuttal testimony as Schedule DM-r7.
16	Q.	What method did you use to determine this cost of debt?
17	А.	As I discussed in the capital structure section of this testimony, I used GPE's
18	consolidated	capital structure and cost of debt. For purposes of determining GPE's cost of
19	debt, I used th	ae YTM method but did not double count issuance expenses and discounts.
20	Q.	What was GPE's cost of debt as of June 30, 2016, using the simple
21	interest/amort	ization method?
22	Α.	5.42%.

1	Q.	What was GPE's indicated cost of debt when the two methods were blended as
2	KCPL has do	ne for its recommended cost of debt in its testimony?
3	А.	5.44%.
4	Q.	What does this demonstrate?
5	A.	KCPL's additional step causes a higher cost of debt than the method it had
6	used to test th	ne reasonableness of its calculation.
7	Q.	Does this conclude your Rebuttal Testimony?
8	А.	Yes, it does.
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#### BEFORE THE PUBLIC SERVICE COMMISSION

#### **OF THE STATE OF MISSOURI**

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In the Matter of Kansas City Power & Light Company's Request for Authority to Implement A General Rate Increase for **Electric Service** 

Case No. ER-2016-0285

#### **AFFIDAVIT OF DAVID MURRAY**

STATE OF MISSOURI	)	
	)	SS.
COUNTY OF COLE	)	

COMES NOW DAVID MURRAY and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Rebuttal; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this  $29\frac{44}{2}$  day of December, 2016.

D. OLDIC MANIMAL
D. SUZIE MANKIN
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: December 12, 2020
Commission Number: 12412070

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#### Historical Consolidated Capital Structures for Great Plains Energy

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	\$2,960.9	\$3,340.0	\$3,474.4	\$3,586.1	\$3,656.5	\$3,340.4	\$3,572.3
Preferred Stock	39.0	39.0	39.0	39.0	39.0	\$39.0	\$39.0
Long-Term Debt	3,543.7 *	3,019.9 *	3,516.8 *	3,480.8 *	3,746.2 *	\$3,390.3	\$3,581.3
Short-Term Debt	384.0	716.1	292.2	533.3	409.0	\$481.4	\$411.5
Total	\$6,927.6	\$7,115.0	\$7,322.4	\$7,639.2	\$7,850.7	\$7,251.1	\$7,604.1

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	42.74%	46.94%	47.45%	46.94%	46.58%	46.02%	46.99%
Preferred Stock	0,56%	0.55%	0.53%	0.51%	0.50%	0.54%	0.51%
Long-Term Debt	51.15%	42.44%	48.03%	45.56%	47.72%	46.80%	47.10%
Short-Term Debt	5.54%	10.06%	3.99%	6,98%	5.21%	6.64%	5.39%
Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

Sources: SEC 10-K Filings

Schedule DM-r1

#### Historical Consolidated Capital Structures for Great Plains Energy Excluding Short-Term Debt

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Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	\$2,960,9	\$3,340.0	\$3,474,4	\$3,586.1	\$3,656.5	\$3,340.4	\$3,572.3
Preferred Stock	39.0	39,0	39.0	39,0	39.0	\$39.0	\$39.0
Long-Term Debt	3,543.7 *	3,019.9 *	3,516.8 *	3,480.8 *	3,746.2 *	\$3,390.3	\$3,581.3
Short-Term Debt	0.0	0.0	0.0	0.0	0.0	\$0.0	\$0.0
Total	\$6,543.6	\$6,398.9	\$7,030.2	\$7,105.9	\$7,441.7	\$6,769.7	\$7,192.6

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	45.25%	52.20%	49.42%	50.47%	49.14%	49.33%	49.67%
Preferred Stock	0.60%	0,61%	0.55%	0.55%	0.52%	0.58%	0.54%
Long-Term Debt	54.16%	47,19%	50.02%	48.98%	50.34%	50.09%	49.78%
Short-Term Debt	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
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Sources: SEC 10-K Filings

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#### Historical Consolidated Capital Structures for KCPL

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Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	\$2,045.5	\$2,096.7	\$2,179.3	\$2,275.0	\$2,433.1	\$2,205.9	\$2,295.8
Long-Term Debt	1,914,6 *	1,902.1 *	2,312.2 *	2,296,8 *	2,563.1 *	\$2,197.8	\$2,390.7
Short-Term Debt	227.0	361,0	93.2	358,3	180,3	\$244.0	\$210.6
Total	4,187.1	4,359.8	4,584.7	4,930.1	5,176.5	\$4,647.6	\$4,897.1

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	48.85%	48.09%	47.53%	46.15%	47.00%	47.53%	46.89%
Long-Term Debt	45.73%	43.63%	50.43%	46.59%	49.51%	47,18%	48.84%
Short-Term Debt	5.42%	8,28%	2,03%	7.27%	3,48%	5,30%	4.26%
Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

Source: SEC 10-K Filings

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Schedule DM-r3

#### Historical Consolidated Capital Structures for KCP&L Excluding Short-Term Debt

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	\$2,045,5	\$2,096.7	\$2,179.3	\$2,275.0	\$2,433.1	\$2,205.9	\$2,295,8
Long-Term Debt	1,914.6 *	1,902.1 *	2,312.2 *	2,296.8 *	2,563,1 *	\$2,197.8	\$2,390.7
Short-Term Debt	0.0	0,0	0.0	0.0	0.0	\$0.0	\$0.0
Total	3,960.1	3,998,8	4,491.5	4,571.8	4,996.2	\$4,403.7	\$4,686.5

Capital Components	2011	2012	2013	2014	2015	5-Year Average	3-Year Average
Common Equity	51.65%	52,43%	48.52%	49,76%	48.70%	50.21%	48,99%
Long-Term Debt	48,35%	47.57%	51,48%	50,24%	51.30%	49.79%	51.01%
Short-Term Debt	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Total	100.00%	100,00%	100.00%	100.00%	100.00%	100.00%	100.00%

Source: SEC 10-K Filings

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#### Weighted Average Cost of Long-Term Debt Capital December 31, 2016 (Projected)

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		(a)	(b)	(c)	(ď)	(e)	(1)	(a)	(h)	(i)	Ø
	· · · · ·					Original	Underwriting			Long-term	Annual Cost
		Initial	Date of	Date of	Price to	Discount	& Issuance	Net Proceeds	Cost to	Dobt Capitel	of Long-term
Line	lssue	Offering	Offering	Maturity	Public	(Promium)	Expense	to Company	Company	Outstanding	Dobt Capital
	Pledged General Mortgage Bonds										
1	EIRR 1992 Series	\$31,000,000	9/15/1992	7/1/2017	\$31,000,000		\$334,408	\$30,665,594	1,499%	\$31,000,000	\$464,625
2	MATES Series 1993-A	\$40,000,000	12/7/1993	12/1/2023	\$40,000,000		\$362,326	\$39,637,674	3.051%	\$40,000,000	\$1,220,590
3	MATES Series 1993-B	\$39,480,000	12/7/1993	12/1/2023	\$39,480,000		\$364,531	\$39,115,469	3.053%	\$39,480,000	\$1,205,502
4	EIRR La Cyane 2005 Series - 4,65% Coupon	\$21,940,000	2/23/1994	9/1/2035	\$21,940,000			\$21,940,000	4.650%	\$21,940,000	\$1,020,210
5	Mortgage Bonds Series 2009A - 7,15%	\$400,000,000	3/24/2009	3/24/2019	\$400,000,000	\$432,000	\$4,023,316	\$395,544,684	7.309%	\$400,000,000	\$29,235,757
-							+			•••••	
	Unsecured Notes										
8	Senior Notes Due 2017 - 5.85% Coupon (1)	\$250,000,000	5/30/2007	6/15/2017	\$250,000,000	\$420,000	\$1,843,906	\$247,736,094	5,972%	\$250,000,000	\$14,928,940
7	Senior Notes Due 2035 - 6.05% Coupon (2)	\$250,000,000	11/17/2005	11/15/2035	\$250,000,000	\$1,505,000	\$2,443,109	\$246,051,891	8.166%	\$250,000,000	\$15,415,411
8	Senior Notes Due 2018 - 6,375% Coupon (3)	\$350,000,000	3/6/2008	3/1/2018	\$350,000,000		\$2,568,730	\$347,433,270	8.476%	\$350,000,000	\$22,665,182
9	Senior Notes Due 2041 - 5,30% Coupon (4)	\$400,000,000	9/20/2011	10/1/2041	\$400,000,000	\$2,568,000	\$3,576,569	\$393,555,431	5,408%	\$400,000,000	\$21,636,650
10	Senior Notes Due 2023 - 3,15% Coupon (1)	\$300,000,000	3/14/2013	3/15/2023	\$300,000,000	\$282,000	\$2,339,941	\$297,378,059	3,253%	\$300,000,000	\$9,759,257
11	Senier Notes Due 2023 - 3.65% Coupon (1)	\$350,000,000	8/13/2015	8/15/2025	\$350,000,000	\$1,246,000	\$2,925,379	\$345,828,621	3,794%	\$350,000,000	\$13,280,167
	Environmental Improvement Revenue Refunding Bonds										
12	2005 Series Due 2035 - 4,65% Coupon	\$50,000,000	9/1/05	9/1/2035	\$50,000,000			\$50,000,000	4.650%	\$50,000,000	\$2,325,000
13	2007 Series A Due 2035	\$73,250,000	9/19/07	9/1/2035	\$73,250,000		\$130,278	\$73,119,722	1,127%	\$73,250,000	\$825,514
14	2007 Series B Due 2035	\$73,250,000	9/19/07	9/1/2035	\$73,250,000		\$130,278	\$73,119,722	1,127%	\$73,250,000	\$825,514
15	2008 Series Due 2038	\$23,400,000	5/28/08	5/1/2038	\$23,400,000		\$213,055	\$23,186,945	3,108%	\$23,400,000	\$727,332
		, ,									
	Other Long-Term Debt										and a second
10	Unamortized Discount on Senior Notes				general and ge	Amount Remo	ved from Calculatio				
201 <b>7</b> - 17	See Milliourade Daor Experise							\$10,773,460			
18	Loss/(Gain) on Reacquired Debt										\$ 704,148
19	Weighted Cost of Interest Rate Management Products										\$8,535,948
20	Tax-exempt Debt Repurchased (lines 4 and 12)								4,85%	(\$71,940,000)	(\$3,345,210)
21	Total KCP&L Long-Term Debt Capital			1	December 31, 201	(Projected)				\$2,580,380,000	\$141,430,539
	Tom Noral Long-tain Davi Capital			, i	200000000 01, 2010	, rojectedj			•	42,000,000,000	4141,400,003
22	KCP&L Weighted Avg. Cost of Long-Term Debt Capita	1			December 31, 2	016 (Projected)		5,481%			
	· · ·										

Notes:

(1) Expenses associated with the Senior Notes are being ameritized over a 10 year period.
 (2) Expenses associated with the Senior Notes are being amoritized over a 30 year period.
 (3) Expenses associated with the Senior Notes are being amoritized over a 10 year period.
 (4) Expenses associated with the Senior Notes are being amoritized over a 10 year period.

Source: Robert B, Hevert Direct Testimony, Schedule RBH-10, p. 3.

#### Simple Interest/Amortization Method for Embedded Cost of Debt

		Long-term Debt Capital	Embeddeded Interest
Line	Issue	Outstanding	Expense
	Pledged General Mortgage Bonds		
1	EIRR 1992 Series	\$31,000,000	\$468,006
2	MATES Series 1993-A	\$40,000,000	\$1,214,080
3	MATES Series 1993-B	\$39,480,000	\$1,198,957
4	EIRR La Cygne 2005 Series - 4.65% Coupon	\$21,940,000	\$1,020,210
5	Mortgage Bonds Series 2009A - 7.15%	\$400,000,000	\$34,365,338
	Unsecured Notes		
6	Senior Notes Due 2017 - 5.85% Coupon (1)	\$250,000,000	\$14,527,162
7	Senior Notes Due 2035 - 6.05% Coupon (2)	\$250,000,000	\$14,858,859
8	Senior Notes Due 2018 - 6.375% Coupon (3)	\$350,000,000	\$26,737,558
9	Senior Notes Due 2041 - 5.30% Coupon (4)	\$400,000,000	\$21,415,066
10	Senior Notes Due 2023 - 3.15% Coupon (1)	\$300,000,000	\$9,710,189
11	Senior Notes Due 2023 - 3.65% Coupon (1)	\$350,000,000	\$13,191,367
	Environmental Improvement Revenue Refunding Bond	is	
12	2005 Series Due 2035 - 4.65% Coupon	\$50,000,000	\$2,325,000
13	2007 Series A Due 2035	\$73,250,000	\$820,664
14	2007 Series B Due 2035	\$73,250,000	\$820,664
15	2008 Series Due 2038	\$23,400,000	\$681,343
	Other Long-Term Debt		
16	Unamortized Discount on Senior Notes	(\$4,430,364)	
17	Unamortized Debt Expense	(\$10,773,469)	
18	Loss/(Gain) on Reacquired Debt	(•••••••••••	\$ 704,148
19	Weighted Cost of Interest Rate Management Products		4,,,,,
20	Tax-exempt Debt Repurchased (lines 4 and 12)	(\$71,940,000)	(3,345,210)
21	Total	\$2,565,176,168	\$140,713,402
22	KCP&L Weighted Avg. Cost of Long-Term Debt	ŧ	5.486%

Source: Robert B. Hevert Direct Testimony, Schedule RBH-10, p. 3 and KCPL workpapers.

Weighted Average Cost of Long-Term Debt Capital June 30, 2016

			B,OTEX	l		6/3d/20 H				15. 040 Windhind Avg. Cost of Levy-Term Debt Capital
\$28,022,431	\$1,0E1,364,620									14 Total GMO Lung-Term Debi Capital
										13 Weighted Cost of Internet Pate Management Products
\$ 36,121										11 Unarraited Dett Copersa 12 Loss (Clain) on Peacquiert Dett
\$14,000,200	2010, 2012 Sales	5 150%	\$267,500,000			4.1977.000.000	2102114	N1512	\$287.500 000	D Intercompany Debt - OPE Server Antes due 2022
17 269 211	5117 199 000	1 D704				Artal I was take	1011		- 4 sub7 dath mitter	Other Long-Term Debt
57,108,204	\$150 000 000	4,778%	\$149,061,513	(n)n (N7		\$150 000 000	RESER.	EL-Huse	\$150.001,000	7 Cernier Matery Servery C. Due 2043 - J. 24% Compart
\$3,079,451	375 ppp oon	4,105%	\$74,532, <b>9</b> 07	2112 003		5-5-000 000	PENN N	0.1741.0	571 drivt 0091	6 Server Notes Denes R Due 2000 - 4 06% Ceapon
54,460,100	\$125 000 000	3.555%	3124,217,280	S2H2 200		2125-009-000	A115125	61-44-10	\$1,25,000,000	
\$534,536	000 000 72	7,836%	30,617,741	\$392 250		S2 rtrain lanet	1211/20	12-0-92	17,000 ONE	4 Madum Terry Moles Due 2027 - 7,17% Couport
\$224,025	53 000 000	7.603%	\$2,518,394	2102,006		53 000 000	1,000,00	C6.00.11	33,000 000	3 Steriluite Leteri Melek Due 2023 - 7 30% Coupert
\$4,010,13e	\$10,159,909	0.947%	\$128,138,897	31501,144		\$1,51 ZS0 R00	10.56.11	No.10.5	100011422114145	Universitied Nutes Summ Notes Day 2021 - 8 27% Cauper
1540,100	\$5,625 (000	0.743%	621,005,247	Stated Infact		\$22 SING (000	i î î î î	art-all	\$22,500,000	Pirdget Constal Mortgage Bonds 1 Sul (P First Rotgage Bonds - 9, 44%
										OND ONLY
	·		E.478%			6/36/2016				22 KCPRL Weighted Avg. Gost of Long-Term Dehl Gapital
50,000,040 (\$3,345,210) 6141,006,222	1,500,080,080,172	4,65%		5.1.348.267	56-45-1 000					<ol> <li>Worghind Cretic of Infriest Rate Atanapersent Products</li> <li>Tax-average Debt Reputchased (Instr. 4 and [2])</li> <li>Total KCDRL, LangeForm Debt Capital</li> </ol>
\$ 704,148										
										17 Unameristed Only Expense
									ł	Oliver Lang-Term Debt 16 Unamonana Decourt an Senari Valen
\$672,760	2211-000 000	2,875%	\$23,400,000			100 001-002	ACD CA A	M0.40.5	573-100,000	15 2000 Sinner Due 2008
\$030,047	\$73,250,000	1.134%	\$73,119,722	3120 226		27.3 220 000	0000000	20-01-02	273,750,000	
3630,047	373,250,000	1.134%	\$75,118,722	9120 270		5 20 250 800	90000 A.M.	10.61.0	\$73,2*0,000	13 2007 Serves A Due 2005
52,325,000	3/10.010 000	4,850%	\$50,000,000			200,000,000	5000 M	911.05	350,000,000	L.
\$13,200,107	\$.350,000,000	3,704%	\$345,020,021	97 J20 50	\$1,245,000	3,450,000,000	5200-51-M	#*********	\$350,001,000	11 Senior Notes Due 2023 - 3 65% Couput (1)
\$5,759,257	2000 000 0000	3,253%	\$207,378,059	32 330 941	5262,000	5.100 Grah, doct	311512020	0142013	1000,000,000	10 Senior Milles Due 2023 - 3,15% Couport (1)
\$21,636,630	3-100,000,000	8,400%	\$303,025,431	100 000 000	\$2,550,000	2100 (00) (01-2	10112041	4.007.005	\$400,000,000	
322,605,102	21(10,000,000	0,475%	3347,433,270	32 500 739	A CONTRACTOR	5-150 000 000	REDCH R	374-2008	1,150,000,000	5 Senjer Koles Due 2015 - 5,325% Cauppin (2)
\$14,020,040	3250,000,000	5,072%	\$247,736,094	ALL OF ALL OF	Shirl Dirts	A 255R-OMALAND	1000000	Character	\$250,000,000	
										Untersind Notes
\$38,235,797	2400,000,000	7,300%	3395,344,804	54,07,1,31H	3-132 DOM	\$400 000,000	3:24:2010	0000-110-0	3-100,000,000	5 - Martyage Runds Genes 20008 - 2 15%
\$1,020,210	521,940,000	4,030%	121,040,000			0.0 01-0 1-0 00D	n 1983s	Public .	321,040,000	
\$1 205 flo2	DOULDUP LAN		430.115.460	2041 F.31		COLO CARA CARA	1.200.1001	Forth A.21		1 MATES, Server (1993). A UNITES, Server (1993).
\$404,025	1000 000	1,409%	630,000,504	1.1211.407		DOULDNO 11'S	210017	0.12-1002	X11 000.000	
										Pledged General Mortgage Renuls
					ļ					KANSAS CITY POWER & LIGHT ONLY
Cubi Capital	Outstanding	(minibut)	fe Cumpuny,	f rperue	[], [withinkay]	Public.	Gatulty	Currie	Official	Line
of Condulations	Do Ht Catelal	C and In	Not People and	(Indexeding	Discolution		Dube of	Date of	Instal	
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										June 36, 2016

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Weighted Avstage Cost of Long-Term Debt Capital Juna 30, 2018

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OPE, KGPAL and OMO Variphen Avij, Gevi at Linni, Taum Orfit Capitul	Total OPC, KCPAL and OkO Long-Term Debi Capital	oreat plans entroy, kansas city power a light and gho	OPF. Only Lang-Term Debt Capital use of Intercompany Debt	Ethninahon af Intercompany Debi Intercompany Debi - OTT Conso Hole V dia 2021 Intercompany Debi - GTR Conso Hole V dia 2022	OPE Only Weighted Aug. Cost of Long-Territ Ochi Capital	Tatal OPE Only Long-Term Sebt Cupital	Vanghted Cest of Intrinst Pain Canagement Postucts	Unarustized Debt Expenses	Urtannatiized Stannum on Samar Males	Other Leng-Term Debl Unamerikad Oncount on Center Volet	Service Nation Due 2022 - 5,242% Caupon	Senior Notes Oue 2021 - 4 45% Coupon	Unsurgared Notes Commo Moles Oue 2017 - Is A73*5 Coupers (5)	OREAT PLANS ENERGY ONLY	[svy		
fil Capital			ż	15247, 549,0001 15287,569,0001							5247,500,000	5350 000 pnd	\$100,000,000		Offering	eidie	ia)
-				5-1ac11 6-15-12							2100012	1-10-2011	0-202002		Offering	Date of	î.
	×			61128 81532		•					6-17-2022	M112071	4-15:2017		Maturity	Dute of	ſcţ
8/30/7#16				(\$247,380,000) (\$287,300,080)	5730/2615						1 000 002, 1450	5250,000 000	5 100 000		Public	Price In	ā
											1341 564 9131	\$1,5,4% (Md0)	55 I A D00		[] with the second seco	-	Crignal II
1			1								32 526,001	20.050.020	ates #1,75		Laparent		II-storwarting
3,417%			7,286%	(\$347,388,000) (\$287,300,000)	2.34%						5291,507,712	5347,013,024	500,740,502		to Company	Nel Storends	đ
	ł			4,070% 5,120%			1				5,112%	4,030%	7,052%		Company	Const Io 0	3
	\$3,764,365,000		5102,611,000	(5247,588,000) (5787,500,000)		\$737,500,000					3267,509,000	1350,000 000	\$ 100,000,000		Outstanding	Deht Capital	Linnip-Termi
	\$203,801,104		\$7,480,45z	(517,245,233) (514,206,250)		£30,558,93K	\$453,103				\$14,897,805	317,357 475	\$7,051,752		Debt Capital	of Long-term	111 Annival Cast

11.1 "Fuency of Activity and Unite Cannot Facility and Neurog association from a 1-0 grant proceed (2).1 "Section, and Constant and the Section Facility association from a 3-0 grant proceed (2).1 "Fuency, a structure fuelth the Cannot Facility, and the section for all 1-0 grant proceed (3).1 "Expensive, a structure from the Section and Interrug Instantional Action 1-0 grant period (4). "Expensive, a structure from the Section Action and Interrug Instantional Action 1-0 grant period (5).1 "Expensive, a structure from the Section Action, and Theory Instantional Action 1-0 grant period (5).1 "Expensive, a structure for the Section Action, and Theory Instantional Action 1-0 grant period (5).1 "Expensive, a structure for the Section Action, and Theory Instantional Action 1-0 grant period (5).1 "Expensive, a structure for the Section Action, and Theory Instantional Action 1-0 grant (5).1 The Action 1-0 grant (5).1 The Section Action 1-0 grant (5).1 The Action 1-0 grant (5).1 The Action 1-0 grant (5).1 The Section Action 1-0 grant (5).1 The Action 1-0 grant (5).

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