Exhibit No.:

Issues: Rate Design

Witness: .

James M. Russo

Sponsoring Party:

MO PSC Staff

Type of Exhibit:

Rebuttal Testimony

Case No.:

WR-2007-0216

Date Testimony Prepared:

July 13, 2007

# MISSOURI PUBLIC SERVICE COMMISSION UTILITY OPERATIONS DIVISION

#### REBUTTAL TESTIMONY

**OF** 

JAMES M. RUSSO

#### MISSOURI-AMERICAN WATER COMPANY

**CASE NO. WR-2007-0216** 

Jefferson City, Missouri July 2007

+ of Exhibit No.

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STAFF-26

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water ) Company's request for Authority to ) Implement a General Rate Increase for ) Water Service provided in Missouri ) Service Areas )						
AFFIDAVIT OF JAMES M. RUSSO						
STATE OF MISSOURI ) ) ss COUNTY OF COLE )						
James M. Russo, of lawful age, on his oath states: that he has participated in the preparation of the following Rebuttal Testimony in question and answer form, consisting of 3 pages of Rebuttal Testimony to be presented in the above case, that the answers in the following Rebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.						
James M. Russo						
Subscribed and sworn to before me this <u>Grth</u> day of July, 2007.						
SUSAN L. SUNDERMEYER My Commission Expires September 21, 2010 Callaway County Commission #06942086						
My commission expires $9-21-10$						

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2	REBUTTAL TESTIMONY				
3 4		OF			
5		JAMES M. RUSSO			
6 7		MISSOURI-AMERICAN WATER COMPANY			
8		CASE NO. WR-2007-0216			
10					
11	Q.	Please state your name and business address.			
13	A.	James M. Russo, P. O. Box 360, Jefferson City, Missouri 65102.			
14	Q.	Are you the same James M. Russo who filed Direct Testimony in Case No.			
15	WR-2007-0216?				
16	A.	Yes, I am.			
17	Q.	What is the purpose of your Rebuttal Testimony?			
18	A.	The purpose of my Rebuttal Testimony is to rebut portions of the Direct			
19	Testimony of Donald E. Johnstone.				
20	Q.	Does the Staff agree with Mr. Johnstone's volumetric rate design for the City			
21	of Saint Joseph?				
22	A.	The Staff finds the proposed rate design offered by Mr. Johnstone an			
23	interesting concept. Generally speaking, the Staff agrees with the concept presented in the				
24	first step, but the Staff does not agree with the methodology used in the second step.				
25	Q.	Please elaborate on your statement that the Staff generally agrees with the			
26	concept in the first step.				
27	A.	The Staff believes the first step of computing a weighted average of the			
28	existing rates	s for each usage block, which would result in a single set of usage rates for all			
29					

## Rebuttal Testimony of James M. Russo

calculated. In fact, this approach is similar to the methodology the Staff uses in the computation of rates for many of the small water companies that the Commission regulates.

In addition, this methodology is similar to the Staff's proposed rate design; with the exception that the Staff's proposed rate design is a single commodity rate for each customer class.

Schedule I attached to this Rebuttal Testimony shows the single commodity rate and the effect on the different customer classes based on current revenues.

O. Please elaborate on your statement that the Staff does not agree with the

- Q. Please elaborate on your statement that the Staff does not agree with the second step of Mr. Johnstone's methodology.
- A. The Staff does not agree with Mr. Johnstone's adjustment of the third and fourth blocks, nor with the way he allocated the resulting shortfall revenue to the first and second blocks. The Staff's understanding of the second step is that Mr. Johnstone used the existing third block of the industrial rates and reduced the existing tail block by 5.1%. The shortfall in revenues was then added to the first and second blocks and the proposed commodity rates were adjusted, with approximately 96.3% of this revenue shortfall being added to the first block. In the Staff's opinion, the results of this approach place an undue burden of the revenue shift into the first block which just happens to be predominately the residential customers. If the Commission is to consider this proposed rate design, the Staff believes that either the results generated from using only the first step should be used, or, if step two is used, then the remaining revenue shortfall should be allocated proportionately between the first two blocks. Schedule 2 attached to this Rebuttal Testimony shows this allocation to the volumetric rates and the impact on the customer classes.
- Q. Did Mr. Johnstone provide any explanation or supporting documentation for his proposed rate design?

## Rebuttal Testimony of

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- James M. Russo 1 Α. No. Mr. Johnstone did not explain this in his direct testimony, nor did he provide any supporting documentation to the Staff at the time of filing on why he chose not to change the industrial third block, why he decided to randomly reduce the tail block by 5.1%, or why he placed a mere 3.7% of the revenues required to maintain the current revenue levels in the second block. The Staff notes that the results of his methodology benefit the customers he represents with a decrease in current rates of 7.4%. Q. Does the Staff have an opinion regarding the straight fixed-variable rate design methodology discussed by Mr. Johnstone? A.
  - The Staff is not opposed to considering a straight fixed-variable rate design methodology, so long as it is based on the recovery of the proper costs. Some of the costs the Staff would want to see included are the costs associated with source of supply such as wells and springs, some of the improvements which may include storage and maintenance and labor related to these costs. The Staff does not believe this approach is well enough developed to be considered in this case, but the Staff is willing to consider this approach in the context of MAWC's next rate case.
  - Q. Does the Staff agree that the "Triumph rate" referenced by Mr. Johnstone would be the correct volumetric rate to be set for a straight fixed-variable rate design methodology?
  - A. No. The "Triumph rate" referenced by Mr. Johnstone is a special contract rate established under the alternative incentive provisions of the Company's economic development rider and does not include all of the costs that the Staff believes should be included in a straight fixed-variable cost of service based rate.
    - Q. Does this conclude your Rebuttal Testimony?
    - Yes, it does. A.

### Schedule 1

Rebuttal Testimony of James M. Russo

Case No. WR-2007-0216

## Effect of Single Commodity Rate on Revenues Generated at Current Rates

Commodity Rate	\$2.6635
	Change in
Customer Class	Revenues
Residential	-13.51%
Commercial	-6.70%
Industrial	23.48%
Other Public Authority	6.39%
Other Water Utilities	16.97%

#### Schedule 2

Rebuttal Testimony of James M. Russo

Case No. WR-2007-0216

#### Effect of Proportional Allocation of Revenue Shortfall Between Block 1 and Block 2

Rate Block	Rate	Customer Class	Change in Revenues
First Block	\$3.1586	Residential	2.34%
Second Block	\$3.1586	Commercial	7.88%
Third Block	\$1.7151	Industrial	-0.75%
Fourth Block	\$1.3296	Other Public Authority	5.69%
		Other Water Utilities	-17.76%