# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Protocall Telecom LLC's	)	
Application for Certificate of Service Authority	)	
to Provide Intrastate Interexchange	)	Case No. XA-2009-0402
Telecommunications Services Within the State of	)	Tariff No. YX-2009-0798
Missouri and for Competitive Classification.	)	

### STAFF RECOMMENDATION

**COMES NOW** the Staff of the Missouri Public Service Commission (Staff), by and through counsel, and for its Staff Recommendation states as follows:

- 1. On May 11, 2009, Protocall Telecom LLC (Protocall or the Company) filed an Application (Application) with the Missouri Public Service Commission (the Commission) requesting that the Commission grant to the Company a certificate of service authority to provide intrastate interexchange telecommunications services, classify the Company as competitive, grant the requested waivers, and approve the Company's initial proposed interexchange tariff.
- 2. On May 13, 2009, the Commission published its <u>Notice of Applications for Intrastate Certificates of Service Authority and Opportunity to Intervene</u>, providing notice and setting an intervention deadline of May 28, 2009.
- 3. In its <u>Order Directing Filing of Staff Recommendation</u>, issued May 29, 2009, the Commission ordered Staff to file a recommendation regarding the Company's <u>Application</u> no later than June 12, 2009.
- 4. Pursuant to Sections 392.430 and 392.440 RSMo (2000), the Commission shall grant an application for a certificate of telecommunications service authority upon a finding that the grant of authority is in the public interest.

- 5. In the attached Memorandum, labeled Appendix A, Staff recommends that because that the <u>Application</u> demonstrates that the grant of authority is in the public interest that the Commission grant to Protocall Telecom LLC a certificate to provide intrastate interexchange telecommunications services.
- 6. Staff also recommends that the Commission classify Protocall and the services it proposes to offer in its <u>Application</u> as competitive. Pursuant to Section 392.361.4 RSMo (2000), the Commission may classify a telecommunications provider or its services as competitive if the Commission determines it is subject to sufficient competition to justify a lesser degree of regulation. Under Section 392.361.3 RSMo (2000), as amended by HB 1779 (effective August 28, 2008), in order to be classified as competitive, the majority of services offered by a company must be classified as competitive.
- 7. Staff further recommends that the Commission grant the waivers listed in Protocall's <u>Application</u>. Pursuant to Sections 392.185, 392.361.5 and 392.420 RSMo (2000), the Commission may waive the application of its rules and certain statutes if the Commission determines that waiver is consistent with the purposes of Chapter 392.
- 8. Staff has no objection to Protocall's submitted tariff becoming effective on the proposed effective date of June 25, 2009.
- 9. The Company is not delinquent in the filing of its annual report, the payment of its PSC assessment, or the remittance of either the MoUSF or Relay Missouri surcharges.

WHEREFORE, Staff recommends that the Commission issue an Order (1) granting Protocall Telecom LLC a certificate of service authority to provide intrastate interexchange telecommunications services; (2) granting the Company the requested competitive classification and requested waivers listed in Protocall's Application; (3) approving Protocall's proposed

interexchange tariff; and (4) indicating that unless exercised within one year from its issuance that authority conferred by a certificate of service authority shall be null and void.

Respectfully submitted,

/s/ Eric Dearmont

Eric Dearmont Assistant General Counsel Missouri Bar No. 60892

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#### **Certificate of Service**

I hereby certify that copies of the foregoing have been mailed, hand-delivered, transmitted by facsimile or electronically mailed to all counsel of record this 11th day of June, 2009.

/s/ Eric Dearmont

#### MEMORANDUM

To:	Missouri Public Service Commission Official Case File			
	Case No: XA-2009-0402 File No: YX-2009-0798			
	Applicant: Protocall Telecom L.L.C.			
From:	Lisa Mahaney			
	Telecommunications Department			
	William Voight 6/9/09			
	Utility Operations Division/Date			
Subject:	Staff Recommendation for Approval of Certificate and/or Initial Tariff			
Date:	6/9/09			
Filing Deadline:	ne: 6/12/09			
	ications Department Staff (Staff) recommends the applicant be granted ifficate(s), as indicated below, to be effective on the same date the tariff e:			
certificate to	provide basic local exchange telecommunications services in the			
following service	areas.			
All of	AT&T Missouri			
	Embarq			
	CenturyTel			
	Spectra			
U Other	(please describe)			
certificate to	provide interexchange telecommunications services.  provide local exchange telecommunications services.*  puthority should be restricted to dedicated, private line services.			
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Staff recommends the applicant and its services receive competitive classification. Staff further recommends a Commission order granting certification state that pursuant to Section 392.410 RSMo, unless exercised within a period of one year from the issuance thereof, authority conferred by a certificate of service authority shall be null and void. In addition, Staff recommends approval of the waivers listed in the Notice.

Granting a certificate to provide basic local exchange telecommunications services should be based on the following two conditions:

- 1. The applicant's originating and terminating access rates shall not exceed the access rates of the incumbent local exchange company against whom the applicant is competing pursuant to Sections 392.361.6 and 392.370 RSMo.
- 2. If the directly competing ILEC, in whose service area the applicant is operating, decreases its originating and/or terminating access service rates, the applicant shall file an appropriate tariff amendment to reduce its originating and/or terminating access rates in the directly competing ILEC's service area

and/or terminating access rates in order to maintain the cap.  $\boxtimes$ No objection to tariff taking effect No. 1 6/25/09 The Staff states that the tariff meets the requirements of all applicable statutes. specifically, one or more of the following: Sections 392.200(8), (12); 392.455(3), (4); 392.515(1) and 392.500(2) RSMo. In addition, the tariff filing does not conflict with the following Commission rules: 4 CSR 240-3.545 (4), (6), (7), (8 C,G,H), (9), (15), (16), (19); 4 CSR 240-31.065(1), (2), (3); 4 CSR 240-32.150(5), 32.160(1), (2), 32.190; 4 CSR 240-33.040(4), 33.045(2), 33.050(4) and 33.070(2). Tariff was not submitted with application. Pursuant to 4 CSR 240-3.510(1)(C), the applicant cannot lawfully provide service until tariffs are effective. Additional Comments: The Company is not delinquent in filing an annual report, paying the PSC assessment, MoUSF, and Relay Missouri. The Company is delinquent. Staff recommends the Commission grant the requested relief/action on the condition the applicant corrects the delinquency. The applicant should be instructed to make the appropriate filing in this case after it has corrected the delinquency. ( No annual report Unpaid PSC assessment. Amount owed: Unpaid MoUSF Unpaid Relay Missouri)

within 30 days of the directly competing ILEC's reduction of its originating

Review Items for IXC, Non-switched Local and CLEC Certificate Applications (as required by 4 CSR 240-2.060):				
	Proper Secretary of State authorization Statement of character of business performed. Statement declaring no pending action or final unsatisfied judgments Statement declaring no overdue annual reports/assessment fees Application includes an affidavit.			
	The applicant is requesting waivers of rules or statutes previously granted to a competitively classified company			
(as rec	quired by 392.430/.440): Application shows that grant of authority is in the public interest.			
4 7 70				
Addit	ional Review Items for CLEC Applications (as required by 392.455 and/or 4 CSR 240-3.510):			
	Possesses sufficient technical, financial and managerial resources and abilities. Statement that the applicant will satisfy the minimum standards established by the commission.			
	Identifies geographic area (no smaller than an exchange).			
	Statement that applicant will offer basic local service as a separate and distinct service.			
	Statement that applicant will give equitable access to all Missourians.			
Tariff Review Items (applicable for all competitively classified companies):				
$\boxtimes$	The tariff meets Staff's review for compliance with rules for competitive company tariff filings.			

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In the Matter of Protocall Teleco Application for Certificate of Se Authority to Provide Intrastate Interexchange Telecommunicati Services Within the State of Mis for Competitive Classification	ervice	) Case No. ) Tariff Filing No. )	XA-2009-0402 YX-2009-0798
AFFI	DAVIT OF	LISA MAHANEY	
STATE OF MISSOURI COUNTY OF COLE	) ) ss: )	÷	
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Lisa Mahaney, employee of the age and after being duly swe accompanying memorandum, as her knowledge and belief.	orn, states tl	hat she has participated	d in preparing the orrect to the best of
		LISA MAHANEY	
Subscribed and affirmed be	efore me this	gth day of	ne. 2009
		NOTARY PUBLIC	Juilers

CARLA K. SCHNIEDERS
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: August 25, 2012
Commission Number: 08533187