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DEPOSITIONS OF JOHN P. CASSIDY



BEFORE THE PUBLIC SERVICE COMMISSION STATE OF MISSOURI

THE STAFF OF THE MISSOURI PUBLIC SERVICE COMMISSION,

Complainant,

Case No. EC-2002-1

vs.

UNION ELECTRIC COMPANY, d/b/a AMERENUE,

Respondent.

DEPOSITION OF JOHN P. CASSIDY TAKEN ON BEHALF OF THE RESPONDENT APRIL 11, 2002

CONFIDENTIAL

COPY

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1	BEFORE THE PUBLIC SERVICE COMMISSION STATE OF MISSOURI
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3	THE STAFF OF THE MISSOURI) PUBLIC SERVICE COMMISSION,)
4) Complainant,) Case No. EC-2002-1
5) vs.)
6)
7	UNION ELECTRIC COMPANY,) d/b/a AMERENUE,)
8	Respondent.) April 11, 2002) Jefferson City, MO
9	, deficison city, no
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11	DEPOSITION OF JOHN P. CASSIDY,
12	a witness, sworn and examined on the 11th day of
13	April, 2002, between the hours of 8:00 a.m. and
14	6:00 p.m. of that day at the Missouri Public Service
15	Commission, Room 810, Governor State Office Building,
16	in the City of Jefferson, County of Cole, State of
17	Missouri, before
18	
19	KRISTAL R. MURPHY, CSR, RPR, CCR
20	ASSOCIATED COURT REPORTERS 714 West High Street
21	Post Office Box 1308 JEFFERSON CITY, MISSOURI 65102
22	(573) 636-7551
23	Notary Public, within and for the State of Missouri,
24	in the above-entitled cause, on the part of the
25	Respondent, taken pursuant to agreement.
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1 2 3 4 5	ALSO PRESENT: Greg Meyer, PSC Staff Lena Mantle, PSC Staff Ted Robertson, OPC Gary S. Weiss, Ameren Marty Lyons, Ameren Tim Finnell, Ameren John J. Lipic, PriceWaterhouseCoopers
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8	
9	
10	
11	INDEX
12	Direct Examination by Mr. Todd 4
13	
14	
15	
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ASSOCIATED COURT REPORTERS, INC. (573) 636-7551 JEFFERSON CITY, MO 65101

1	JOHN P. CASSIDY, being duly sworn, testified as
2	follows:
3	DIRECT EXAMINATION BY MR. TODD:
4	Q. Okay. My name is Gordon Todd. I'm an
5	attorney for AmerenUE.
6	Would you introduce yourself for the record,
7	please?
8	A. My name is John Cassidy.
9	Q. And what's your who is your employer?
10	A. The Missouri Public Service Commission.
11	Q. What's your position with them?
12	A. I'm a regulatory auditor.
13	MR. TODD: Let's go ahead around the room
14	and introduce ourselves, starting back here.
15	MS. COOK: Jim Cook, attorney for Ameren.
16	MR. LYONS: Marty Lyons, controller, Ameren.
17	MR. LIPIC: John Lipic,
18	PriceWaterhouseCoopers.
19	MR. FINNELL: Tim Finnell, Supervising
20	Engineer at Ameren.
21	MR. RAYBUCK: Joe Raybuck, attorney with
22	Ameren.
23	MR. WEISS: Gary Weiss, Supervisor of
24	Regulatory Accounting, Ameren.
25	MS. O'NEILL: Ruth O'Neill from the Office
	4

- 1 of Public Counsel.
- MR. ANDERSON: Eric Anderson from the
- 3 | General Counsel's Office of the Missouri Public
- 4 | Service Commission, attorney.
- 5 MR. ROBERTSON: Ted Robertson, Public
- 6 | Counsel.
- 7 MR. MEYER: Greg Meyer with the Commission
- 8 Staff.
- 9 BY MR. TODD:
- 10 | Q. Mr. Cassidy, have you been deposed before?
- 11 A. Yes, I have.
- 12 Q. How many times have you been deposed before?
- 13 A. Once.
- Q. And that was in this case, wasn't it?
- 15 A. That's correct.
- Q. Okay. Before we get going, I'm just going to go over the ground rules for depositions with you
- 18 again, and I know you're familiar with them.
- The most obvious one is the court reporter
- 20 | can only record one voice at a time so it's important
- 21 | you don't speak over each other. Do you understand
- 22 | that?
- 23 A. Yes.
- Q. And do you also understand it's important to
- 25 give verbal responses rather than nodding or shaking

A. Yes.

- Q. Okay. During the course of the deposition, if I misuse a technical term, for the clarity of the record and for the clarity of your own answer, you should feel free to correct me. Is that understood?
 - A. Yes.
- Q. And if in the course of answering a question, a term you use in your answer requires defining in your own mind so it doesn't get misunderstood later, you should go ahead and define that term in the context of your answer. Do you understand that?
 - A. Yes.
- Q. Okay. Do you understand it is important for you to give us as complete an answer as possible to each question?
 - A. Yes.
- Q. If you don't understand a question, and you'd like me to repeat it, you can ask me to do so. Do you understand that?
 - A. Yes.
- Q. Alternatively, you can have the court reporter read a question back to you. Do you understand that?

A. Yes.

- Q. You also understand that as we go through your attorney may object to questions I ask but unless you are instructed not to answer a question, you understand you must go ahead and answer it?
 - A. Yes.
- Q. And you understand that while we're here in the Offices of the Commission in somewhat an informal testing, you are testifying here today under oath and subject to the laws of perjury?
 - A. Yes.
- Q. Do you have any reason today that you would be less than truthful?
 - A. No.
- Q. During the course of the deposition, if you or anyone else needs to take a break, just please let me know, and we'll do so as soon as is convenient.

 Okay?
 - A. Okay.
- Q. In preparing for today's deposition,
 Mr. Cassidy, what documents did you review?
- A. I reviewed my testimony. I reviewed data responses the Company supplied to my data requests.
- Q. Can you tell me which DRs -- the responses to which DRs you reviewed?

- A. I reviewed all of the documents that were listed in response to Staff's Response to Union Electric's First Set of Requests for Production of Items No. 7. I also reviewed data requests which were submitted in Case No. EC-2002-1. Those DRs are 30, 31, 32, 33, 34, 35, 36, 37, 52, 53, 54, 56, 64, 65, 66, 67, 69, 71, 81, 82, 83, 84, 85, 86, 87, 88, 89, 91, 92, 121, 128, 131, 134, 138 and 139.
- Q. Can you tell me what piece of paper you just read that entire answer off?
- A. This is a response to UE Data Request JJC-16, which we supplied to you.
 - Q. Thank you.

Did you review your prior testimony in preparing for this deposition?

- A. Yes, I looked at that as well.
- Q. And by "prior testimony," I mean the --
- A. The July filing.
- Q. -- the July filing.

And I'll refer to that as prior, and I'll refer to your -- the March testimony as current testimony.

- A. Okay.
- Q. Did you review the transcript of the deposition taken back at the end of last year?

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- Q. Did you review anything else preparing for today's deposition?
- A. I reviewed my work papers. I reviewed work papers from Staff witness Leon Bender. I looked at some outside materials regarding definitions of terms and things of that nature.
 - Q. What types of outside materials?
 - A. An intermediate accounting textbook.
 - Q. Can you tell me what textbook that was?
- A. It's published by Kieso and Weygandt. I don't know the date of it. It's a college textbook.
 - Q. Anything else you reviewed?
- A. That would be the extent of what I reviewed.
- Q. In that textbook you were talking about, can you tell me what terms you had to look up?
 - A. I reviewed definitions for GAAP and the authority behind it.
 - Q. And by "GAAP," you mean G-A-A-P?
 - A. Correct, generally accepted accounting principles.
 - Q. And what was at the end of your answer. You said you reviewed GAAP and the --
 - A. Authority behind it.
 - Q. Anything else you reviewed in that textbook?

with Greg Meyer and Paul Harrison.

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- Q. Did you have some sort of deposition prep?
- A. With my attorney, yes.
 - Q. Was anyone other than your attorney present for that?
 - A. Eric Anderson and Steve Dottheim were the ones that were present.
 - Q. Okay. And when did this -- these -- this conversation with Mr. Harrison and Mr. Meyer take place?
 - A. Just outside -- Mr. Harrison about 30 minutes ago, and Mr. Meyer just outside before this deposition.
 - Q. What did you discuss with Mr. Harrison?
 - A. He indicated that, you know, the deposition went long for him, three-and-a-half hours. He said the room was warm. That was basically the extent of it.
- Q. Did you discuss questions that were asked of him?
 - A. No.
 - Q. Did you discuss potential subject matter of your deposition?
- 24 A. No.
 - Q. Not at all with Mr. Harrison?

1 Α. No. 2 What did you discuss with Mr. Meyer? Ο. 3 I don't really recall. It was just Α. basically preparing me for the deposition. 4 5 Ο. This conversation was maybe fifteen minutes ago in the hallway? 6 7 Α. Right. Outside this room? Ο. 8 9 That's correct. Α. 10 Q. And you do not remember the nature of that conversation? 11 12 Just a basic preparation for the deposition. Α. 13 What topics came up? Q. 14 There was some mention about the test year. Α. 15 That was it. 16 What was the mention of the test year? 0. 17 I don't -- I don't really recall. It was Α. 18 something about test year, the expenses and the 19 matching concept of the test year. 20 Ο. What else was discussed? 21 That was it. 22 That was the only topic that you and Q. 23 Mr. Meyer discussed --24 Yes. Α. 25 Q. -- fifteen minutes ago in the hallway?

A. Yes.

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- Q. Is your answer you don't remember anything else being discussed, or your answer is that was the only thing discussed.
 - A. That's the only subject I recall.
- Q. Did you ask Mr. Meyer any questions during this conversation?
 - A. No.
- Q. Did he give you any instructions regarding this deposition?
 - A. No.
 - Q. Did he tell you how to answer any questions?
- 13 A. No.
- Q. Are you sure about that?
- 15 A. Yes.
 - Q. What was the matching concept you mentioned?
- A. That the test year that we use tries to match revenues, expenses, and rate base.
- 19 Q. In what -- in what context?
- A. When we produce a cost of service
 calculation, our cost of service calculation matches
 revenues, expenses, and rate base in it.
 - Q. And what is the relevance of that? By itself, it doesn't seem to have much relevance.
 - A. It's something that was brought to my

attention, you know, that I need to understand that, 1 which I did. 2 You did understand that beforehand? 3 ο. Correct. 4 Α. Did you gain anything from your discussion 5 ο. 6 with Mr. Meyer? 7 Not for this deposition really, no. Α. I'll stipulate to that. 8 MR. MEYER: 9 MR. TODD: You'll have your chance. BY MR. TODD: 10 The written testimony you've -- you've now 11 Ο. put in your current testimony, does it entirely 12 reflect your own work? 13 14 Α. Yes, it does. Did anyone else have any input into your 15 Ο. 16 testimony? Other than -- other than sentence structure 17 Α. 18 and grammar and that sort of thing, no. 19 Ο. Is your testimony reviewed by your superiors with the Commission? 20 Define "superiors." 21 Α. 22 Q. Do you report to anyone? It's -- it was reviewed by the lead auditor, 23 Α. 24 case coordinator, by attorneys, other sen--25 Do you report to anyone? Q.

- A. Steve Rackers is my immediate supervisor.
- Q. Who does Steve Rackers report to?

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- A. Steve Rackers reports to Joan Wandel.
- Q. Now, you just mentioned some people or some offices who reviewed your testimony. Who would those people be?
- A. The people that reviewed my testimony would be Greg Meyer, Steve Rackers, Eric Anderson, Denny Frey, Mark Oligschlaeger, and that's all I can remember at this time.
- Q. Leaving the attorneys out of it, what -- what was the form of any feedback you got from these individuals?
- A. Generally, you get testimony back, and there will be notes that say, You need a comma here. You need to think about moving this sentence from here to here, that sort of thing. Just basic grammatical/ sentence structure-type of corrections are all that are usually given.
- Q. You're telling me you can propose a -- a multi-million dollars adjustment to a Company's books, and all you get -- the only commentary you get from the people you work for is commas and sentence structure?
 - A. In writing, yes.

- Q. Have you preserved these marked-up copies of testimony that you've received back from other people?
 - A. No, I have not.
 - Q. Have you destroyed them?
 - A. They have been destroyed, yes.
 - Q. By you?
 - A. Yes.

- Q. So I take it from your earlier answer that you have received nonwritten input into your testimony that was a more -- of a more substantive nature?
- A. There's always discussions about areas between accountants and senior accountants and that sort of thing.
- Q. What areas -- what areas of your testimony have you received nonwritten, substantive instruction in?
- A. I wouldn't say that I received instruction in any of my areas.
 - Q. Let's call it input then.
- A. I know that we've discussed -- I've discussed fuel prices with Steve Rackers in determining whether they were appropriate fuel prices to use.
- Q. And what type of input did Steve Rackers give you in fuel prices?

- A. Well, he reviewed my work and said it looked good.
- Q. So you sent a copy of your testimony to him. He thought it looked good and that was it?
 - A. Yes.

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- Q. Okay. Any other areas of your testimony that you have reviewed with other -- verbally with others?
- A. I recall Mark Oligschlaeger reviewing my environmental and legal adjustments and saying that they looked good as well.
- Q. Did you receive any substantive input into your testimony from him?
 - A. No.
- Q. In preparing your testimony, have you had any conversations with individuals outside of the Commission?
- A. I recall sitting in on a conversation with Greg Meyer with -- I don't even recall who the individual was who was asking questions.
 - Q. Where was the individual from?
 - A. I don't -- I don't recall who it was.
- Q. When was this meeting?
- 24 A. Over a month ago.
 - Q. Was anyone else present?

1 A. No.

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- Q. What was discussed?
- A. Just very basic questions about the complaint case.
 - O. Such as --
- A. The amount that the Staff had proposed to reduce it by. Just basic already public information was all that was discussed. It was very general and generic in nature from my recollection.
- Q. Do you recall any other conversations?

 That's a lousy question.

Are you aware of any other similar conversations between members of the Staff and nonStaff people?

- A. That's the only conversation I'm aware of.
- Q. All right. Mr. Cassidy, I recall from your last deposition that you are not a CPA. Correct?
- A. I've never sat for the exam. That's correct.
 - Q. You don't have any advanced degrees?
 - A. No.
 - Q. Okay. You have a double major in marketing and accounting?
 - A. That's correct.
 - Q. Now, when you say you've never sat for the

A. No, I have not.

- Q. Have you had any continuing accounting studies?
- A. I've attended NARUC seminars, FRIs, other regulatory-type studies, classes that have been offered throughout my tenure at the Commission.
- Q. What types of things do you do to keep up with your field, accounting, I should say, with your accounting field?
- A. We have a journal of accountancy that we subscribe to, attend technical courses that I've already mentioned. We have seminars held internally by the Staff, by senior Staff accountants that put on courses.
- Q. Now, when you say a journal of accountancy, is that its name, or is that one of many journals of accountancy?
 - A. That's just one of the journals.
- Q. Do you have any idea which journal in particular?
- A. That's the name of it. It's a monthly publication.
 - Q. Do you review it?

- A. Occasionally, when I have time.
- Q. When you are not being deposed?
- A. Correct.

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- Q. And any other materials you look at?
- A. We have a great deal of materials which we can reference. I know where to go to get them when I need to see them.
- Q. Describe for me briefly -- or not briefly.

 Describe for me what your accounting studies in college consisted of.
 - A. In what sense? What courses I took?
 - Q. Sure. What courses did you take?
- A. It's been a long time ago, but I recall taking Principles of Accounting I and Accounting II, Intermediate Accounting I and Intermediate Accounting II, cost accounting, managerial accounting, income tax accounting, advanced accounting, auditing, accounting information systems, Business Law I and II. That's the courses I can recall at this time.
- Q. Did you take any courses on regulatory accounting?
 - A. No such courses were offered.
- Q. In your tenure with -- your tenure at the Commission, have you found that regulatory accounting differs from the accounting you learned in college?

1 Α. Certainly, regulatory accounting is a type 2 of accounting that you learn by working on the job. Given your background, you must be familiar 3 4 with generally accepted accounting principles? 5 Correct. Α. 6 0. FAS, F-A-S? 7 Α. Yes. 8 Q. FASB? Yes. 9 Α. 10 Q. Uniform system of accounts? 11 Α. Yes. 12 Q. Do you review new statements that are 13 issued? 14 Α. From time to time, yes. New interpretations? 15 Q. 16 Α. Yes. 17 What do you think, based on your experience, 0. 18 is the point of having a uniform system of accounting? 19 Α. A uniform system of accounting provides a 20 blueprint or framework that all utilities or companies 21 would use that would put them on a consistent 22 accounting basis. With each other? 23 Q. 24 Α. Correct. 25 Q. Does use of a known system of accounting

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- A. It provides a consistent guideline which outside parties know how things are being accounted for.
- Q. If a company started disregarding generally accepted accounting principles, is that something that would alert an outsider to a potential problem with that company?
- A. Certainly, the company is required for SEC purposes to file GAAP; however, the company for regulatory purposes is not bound to GAAP.
- Q. I'm pretty sure you didn't answer my question.
 - A. Could you rephrase your question then?
 - Q. I'll repeat it for you.

If a company stops following a generally accepted accounting practice, is that the kind of thing that would make -- that would raise questions with people outside of the company?

- A. I don't know what questions that might raise with outside parties.
 - Q. Do you invest in the stock market?
 - A. Yes.
- Q. Let's say that a company you invest in said,
 To heck with GAAP. We're going to start following

Bob's rules of accounting, and you're not so familiar with Bob's rules of accounting.

Are you going to feel more confident, less confident, or pretty much the same about your investment?

- A. What type of a company are you talking about?
 - Q. Does that matter?
 - A. Yes.

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- Q. Why?
- A. Because utility companies aren't required to follow GAAP in terms of regulatory purposes.
- Q. Okay. Let's say it's a car company. Say, you're investing in Ford. Ford always follows GAAP, and then suddenly they decide not to follow GAAP anymore. They are following Bob's rules.

Are you feeling better, worse or the same?

- A. The question is too general in nature for me to answer.
- Q. So based on the knowledge -- in your experience and your training as an accountant, the fact that a company decided to stop following GAAP and to adopt a strange, unknown set of accounting principles, from that alone you wouldn't be able to tell much of anything? You wouldn't feel any worse

about your investment?

- A. You're proposing a hypothetical question.

 Certainly, the company for its formal financial purposes has to follow GAAP with its filings with the SEC. It's not allowed to vary from that for those types of purposes.
- Q. As an accountant, my hypothetical wouldn't cause you to raise an eyebrow?
- A. Certainly, you would have to question a variance from GAAP, if you're talking about just following entirely different accounting standards, yes.
- Q. I'm going to ask you a few questions about your fuel expense adjustment, so if you want to turn to page 6.

Do you both have a copy of the current testimony?

- A. Yes.
- Q. Mr. Cassidy, do you know what type of fuel is burned at each power plant?
 - A. Yes, I have that information.
- Q. Obviously, you don't know it off the top of your head, but you've looked at that in your analysis?
 - A. Yes.
 - Q. Do you know if oil is burned at any plants?

Α. Yes. 1 2 Is it? Q. Yes, it is. 3 Α. Is gas burned at some plants? 4 Q. Yes. 5 Α. Do you know if gas is burned at the Meramec 6 Q. plant? 7 Meramec has a CT that burns gas. 8 Α. You provided Mr. Bender, did you not, with 9 Q. gas costs for the Meramec plant? 10 11 Α.

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- Yes.
- Did you provide him a coal price for the Meramec plant?
 - Α. Yes.
- The fuel price you provided him, did you provide two separate prices for coal and gas, or did you provide a single price?
- A price for gas was supplied and a price for coal was supplied, two separate prices.
- Do you know the annual -- do you know the Q. annual dollar amount of gas burned at the Meramec plant?
- Not off the top of my head, but I probably Α. could access that information.
 - That's not in the stack of paper you have in Ο.

front of you?

- A. No.
- Q. Putting the CTG aside, do you know whether anything else at Meramec burns gas?
 - A. Meramec CT 2 and Meramec CT 60 burn gas.
- Q. So you don't know whether Meramec units 1 through 6 -- I'm sorry -- 1 through 4 burn gas in addition to coal?
- A. I don't know the answer to that question. I think Staff witness Bender would.

There might be -- and this is speaking totally off the top of my head here, but there might be some -- when the plants are started up, there may be some gas that's used in start-up.

- Q. Would I be correct in assuming that the gas prices you provided to Mr. Bender were for the CT units you mentioned earlier by Meramec?
 - A. Yes, they were.
- Q. So you didn't provide any gas prices for Meramec 1 through 4?
 - A. No.
 - Q. You just provided coal units for those?
 - A. Yes.
- Q. In your prior testimony and in your prior discussion we've had -- or prior deposition we had a

A. Yes.

- Q. I assume that for your new testimony you've looked at some more recent data?
 - A. That's correct.
- Q. And how did your conclusion that coal prices were going to continue to trend downwards bear out?
- A. I don't know that I reached the conclusion last time that they were going to continue to trend downward.
 - Q. Are you saying that was not your conclusion?
- A. I'm saying I found that coal prices had trended downward through the point in time that I examined them.
- Q. You based your proposed adjustment on that conclusion, didn't you?
- A. I based my adjustment on the conclusion that the most recent fuel prices were the best indicator of ongoing fuel prices.
- Q. And would you agree that the purpose of figuring out what ongoing fuel prices are is to figure out what fuel prices are going to look like at the time rates are in effect?

A. Generally, that's correct.

- Q. So we can extrapolate from this, I think, that you're coming to the conclusion that -- at the very least that rates are -- that at the time these rates are in effect, fuel prices are going to look like the data you used in your prior calculation?
- A. The actual prices may change. No one knows what the actual prices are going to be. What we try to do is set normal, recurring, ongoing levels with the information that we have on hand to do so.
- Q. Recognizing that no one is perfect and you can't know out into the future, the point is to figure out -- when you say "ongoing," you mean figure out what fuel prices are approximately going to look like tomorrow?
- A. By looking at the actual known and measurable data, we're trying to determine what reasonable, ongoing, recurring levels for fuel prices are --
 - Q. My question --
 - A. -- for the period when rates --
 - Q. My question --
 - A. -- are in effect.
- Q. Okay. So the ongoing fuel price that you're trying to figure out is trying -- is hopefully what

- A. To the best of the information that we have on hand to look at, yes.
- Q. So in your last testimony when you concluded that the best estimate -- the best fuel prices to use to figure out ongoing costs were -- was the most recent data, the end point of that data we're trying to observe, you're really saying -- at the very least you're saying that's going to hold steady, or it's your best educated conclusion that they're going to hold steady?
- A. At that point in time, that was the conclusion that we reached.
 - Q. And you've since reviewed more data?
 - A. That's correct.

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- Q. Did fuel prices hold steady -- coal prices hold steady?
 - A. Coal prices generally increased.
- Q. And now you've performed another analysis, and you have, once again, concluded that the most recent coal data is the best coal data for figuring out a normal, reasonable, ongoing level of fuel expense; is that correct?
 - A. That's correct.

- A. To the extent that what data we have to look at, that's the best indicator of ongoing fuel prices that I've seen.
- Q. That's the same representation you made in your prior testimony, and my question is, is there anything different about this testimony that should make us more confident that this time you got it right?
- A. As we've previously discussed in this deposition, sometimes expenses bear out differently. That happens. They could just as easily have continued to trend it downward too. In this case, they -- they so happened to trend upward, and I reflected that upward cost as ongoing.
- Q. If prices are constantly changing, as they seem to be, why is a twelve-month average price, I think in your words, the best available reflection of ongoing prices?
- A. The data is most current data. It's not something that's happened three years ago. Fuel prices tend to fluctuate and trend. Based on the data that I have, that appears to be the most reasonable

recurring, ongoing level of fuel prices that I have.

- Q. So are you saying that most current equals most reliable?
 - A. Not necessarily.
 - Q. Why would that not be the case?
- A. Something could happen. There could be a coal miners' strike and there would be an extraordinary event that would cause prices to be unusually high. Nonrecurring-type situations could affect fuel prices. Maybe current fuel prices wouldn't be the best way to go. That would be one example.
- Q. When you're performing your fuel price analysis, do you look for events like that?
- A. Certainly, the Staff makes attempts to determine if there is anything unusual that would impact fuel prices.
- Q. Do you look just to see what's going on in the coal industry?
- A. Based on discussions I've had with various Staff members, I'm not aware of any -- any events that have affected these fuel prices that I've used.
- Q. My question is, in your analysis, do you go looking for them by yourself?
 - A. I rely on my attempts to look at such events

1 and also on the experience and knowledge of other 2 Staff members. Do you look at, for instance, shipping? 3 Q. I know that's looked at. Α. 5 Q. Do you look at it in figuring out what a 6 reasonable ongoing level of fuel cost is? I recall looking at -- at some fuel handling 7 Α. costs. 8 What's fuel handling costs? 9 Ο. I guess costs to transport or make the fuel 10 Α. available. 11 12 Do you have any idea how the Company goes Ο. 13 about buying fuel? I recall submitting a data request on 14 Α. contracts that it had with coal mines. 15 16 Q. When did you submit that DR? 17 Α. I believe it was in the review case. Of the sharing period? 18 Q. 19 Α. In the review of the -- prior to the 20 complaint case that led up to the complaint case. 21 So before the -- before your first 22 testimony? 23 Α. Right.

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Q.

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review the types of contracts the Company has with

Okay. In performing your analysis, do you

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- A. I don't know that I actually read the contracts that the Company has with the coal suppliers.
- Q. Do you know the source for -- the source of coal for each coal burning plant?
 - A. Yes. I have that information somewhere.
- Q. Do you know which mine coal comes from to go to each plant?
 - A. Yes.
- Q. Do you know whether each plant has multiple sources?
- A. I have that information in a request somewhere.
 - Q. Did you take that into account in your analysis?
 - A. It's something that was reviewed and considered.
 - Q. Did it at all affect your analysis?
 - A. The analysis is primarily driven on -- driven on fuel price itself.
 - Q. Do you have any idea whether different mines produce the same type of coal?
 - A. I would have to check with my data request response to answer that. At this time I couldn't

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- Q. Do you have any idea whether coal varies in quality?
 - A. Yes.
 - Q. Yes, you have an idea, or, yes, it does?
- A. Yes, it does vary in quality.
- Q. In your analysis did you take into account the quality of coal going to the various plants?
- A. It was considered, but, again, my fuel price analysis was driven on ultimate prices being used by the Company.
- Q. When you say, "it was considered," what do you mean by that?
 - A. It was reviewed.
 - Q. You just mean you looked at it?
- 16 A. Yes.
 - Q. And then you went with the data?
 - A. It didn't impact my choice to go with the data that I looked at.
 - Q. Do you know whether there are differences between various Illinois coal mines?
 - A. I'm sorry? Repeat that.
 - Q. Do you know whether Illinois coal mines vary from each other in terms of the quality of coal they produce?

- A. Again, I would have to refer to my response.
- Q. I'm going to ask you the same question with regard to PRB coal mines.
 - A. Are you asking me if they vary?
 - O. Yes.

- A. Again, I would have to refer to my response.
- Q. Do you recall whether you considered in your analysis varying quality of coal from the Illinois plants -- or mines or PRB mines?
- A. I recall reviewing a document that listed the various coal mines.

Again, I'll repeat myself. I relied on the ultimate fuel prices the Company used.

Q. In your prior testimony, you noted that you had reviewed Mr. Bender's output for reasonableness, and I notice this time around you don't say that.

Did you, once again, review Mr. Bender's work for reasonableness?

- A. Yes. I checked some inputs but not as many as last time.
 - Q. What inputs did you check?
- A. Fuel price inputs, plant outage hours, forced outage hours, and then we had a general discussion about the economic loading order of the plants.

- Now, in the numbers you checked, is that simply a matter of making sure that the number you gave him was the number that was put into the model?
 - For fuel price inputs, yes.
- What about the other numbers that you
- Those were checked against information that the Company supplied to ensure that they were input
- What was the discussion about the loading
- As you know, last time we had incorrectly loaded Meramec and I believe it was Sioux plants. We discussed the loading orders that were output as a part of this case, and they appeared to be correct.
- In that discussion this time around, did you consider whether any plants were must-run plants?
- You are familiar with the testimony of
- You're aware Mr. Proctor is recommending the
 - And you're aware that Mr. Bender's analysis

A. Correct.

- Q. Did you provide the -- did you provide the fuel costs for those hypothetical CTGs?
 - A. Mr. Bender used fuel costs for those.
 - Q. But Mr. Bender got his fuel costs from you?
- A. Mr. Bender may have substituted fuel prices in or used fuel prices that were already supplied to him. You would have to ask Mr. Bender which fuel prices were used for those plants.
- Q. So I'm correct in assuming you did no work whatsoever regarding fuel prices used for the hypothetical CTGs in the production cost model?
- A. I did not supply those. Mr. Bender may have substituted other prices in.
- Q. And you don't know which ones he substituted?
 - A. I'm not certain.
- Q. In reaching your conclusion that the most recent costs are the best costs to use for an ongoing, normal level, did you use any statistical analysis methods?
- A. What I ultimately used were actual fuel prices, the twelve months ending September 30, 2001.
 - Q. So what you based your fuel prices on is you

looked at a bunch of data. You've seen that it's gone down over time, and recently it's gone back up, and from that you have concluded that that last period is the best indicator of normal, ongoing fuel levels; is that fair?

- A. Those are the best fuel prices that are available within the test year and update parameters that have been ordered by the Commission.
 - Q. And answer my question.
 That's what you did?
 - A. That's what I did.
- Q. Okay. You have an adjustment on the Callaway refueling. I just have one question on that.

You've used the most recent Callaway refueling, haven't you?

- A. Yes.
- Q. Why did you use the most recent refueling?
- A. I used the most recent one instead of doing an average in order to be conservative. The expenses that occurred at the most recent refueling were higher than if I had used an average.
- Q. You thought the -- would it -- I guess in keeping with your methodology here, would it be fair to conclude that you thought the most recent refueling was the best indication -- the best indicator of the

- I wrote it out and then I forgot to

Page 17, lines 22 through 25. Do you mind looking at it? Are you looking at it, Mr. Cassidy?

Α. Yes.

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Okay. Question -- I'm going to read it. Q.

Question: "Do you have any idea what cost -- types of things a just and reasonable rate might take into consideration?"

Answer: "From my viewpoint, normal, recurring, ongoing levels of costs built into the rates."

Did I read that correctly?

- That's correct. Α.
- You stand by that answer, I assume? Q.

A. That's correct.

O. Do you think it

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- Q. Do you think it's fair or just and reasonable that consumers pay for resources that are used to benefit them?
 - A. Can you be more specific?
- Q. Sure. Is it fair that ratepayers pay for resources that are used in the production of electricity that -- that provides a benefit to the ratepayers?

Let me make it more simple.

You're familiar with the phrase "used and useful"?

- A. Yes.
- Q. Is it just that ratepayers pay for things that are used and useful?
 - A. Yes.
- Q. Okay. That conversation you had out in the hall with Mr. Meyer earlier, I don't suppose the topic of one-time, nonrecurring costs came up, did it?
 - A. No.
- Q. Would you define for me what you mean when you dub something a one-time, nonrecurring cost?
- A. Something that's unusual or extraordinary in nature and not going to recur on an ongoing basis.
 - Q. Now, when you say "extraordinary," are you

- A. GAAP accounting would agree with my definition that I just gave.
- Q. So when you dub something to be one-time and nonrecurring, you mean the GAAP definition of one-time, nonrecurring?
- A. I'm not certain if the definition I just gave is precise GAAP definition, but I believe that they are consistent.
- Q. So if the GAAP definition of "extraordinary" had a guideline that suggested it was something that was over -- I'll take that one back.

How about the uniform system of accounts?

Do you know whether it provides a definition of

"extraordinary"?

- A. I don't know what the USOA's definition of "extraordinary" is.
- Q. So when you use the word "extraordinary," you don't mean to invoke the USOA's definition of it?
- A. If I don't know what the definition of the USOA's -- of the term "extraordinary" is, I'm not using their definition.
 - Q. The answer is yes?
 - A. Yes.

- Q. When you say that something is one-time and nonrecurring, are you in any way commenting on whether the item is used and useful?
- A. From my viewpoint, I'm looking at whether or not it is something that is going to recur on an ongoing basis in the future.
- Q. So you're not at all commenting on whether or not it's used and useful?
 - A. Right.
- Q. Okay. How about when you say something is one-time and nonrecurring, are you in any way commenting on whether it was a prudently incurred expense?
- A. I'm not commenting on the prudency of it either.
- Q. So a one-time, nonrecurring cost could be beneficial or not to the ratepayers and could be prudent or not?
 - A. Correct.
- Q. Okay. It is the Staff's policy, as I understand it, to exclude from the test year each and every one-time, nonrecurring event. Would you agree with that?
- A. The Staff attempts to exclude all nonrecurring events in order to normalize expenses and

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- Q. And you've -- you have some known recurring, one-time events that you are proposing to be excluded in this testimony, aren't you?
 - A. That is correct.
- Q. And in your prior testimony, in the last test year, you also had some one-time, nonrecurring events you were proposing be excluded there. Correct?
- A. I don't recall excluding any nonrecurring extraordinary events in my last time.
- Q. Do you recall whether there were any one-time, nonrecurring events that were excluded in anyone's testimony in the -- in anyone's prior testimony in this case?
- A. I don't recall at this time.
- 16 (MS. LENA MANTLE ENTERED THE DEPOSITION
- 17 ROOM.)
- 18 BY MR. TODD:
- Q. Now, according to schedule 1 of your
 testimony, you provided testimony or have participated
 in 14 rate cases.
 - Do you know whether there were nonrecurring, one-time events in -- that were proposed to be excluded in all of those rate cases?
 - A. Not without going back and researching, no,

1 not at this time.

- Q. Have you come across one-time, nonrecurring events in other cases?
 - A. Certainly.
 - Q. Do they generally tend to pop up?
 - A. They occur from time to time.
- Q. Would it be fair to assume that in pretty much any test year, there will be at least some one-time, nonrecurring events?
- A. It's hard to say generally. That's a very broad statement. It's just situational. It depends on company to company, test year to test year.
- Q. You've seen a lot of these cases. I'm just curious as to your gut instinct.

Are you more likely or less likely to find one-time, nonrecurring events if I take any given test year?

- A. They are fairly common.
- Q. Under traditional cost of service ratemaking, the Commission -- or the Staff, you-all,
 determine cost of service based on -- based on
 excluding all of these one-time, nonrecurring events
 to the extent that you find them. Right? Is that
 correct?
 - A. To the extent that we're aware of them, yes.

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- Q. Okay. You then develop a revenue requirement that does -- that meets that level of cost and provides a reasonable return; is that correct?
 - A. Could you restate your question?
- Q. The total revenue requirement that Staff calculates, provides, or includes both the cost of the Company's business, the cost of service, and a reasonable rate of return. That's what the revenue requirement is, isn't it?
 - A. Yes.
- Q. Okay. If in a -- if in a future year -- after you've set the rates, if in a future year a one-time, nonrecurring event occurs, just the one time occurs, the prior rate-making didn't take that one-time, nonrecurring event into consideration, did it?
 - A. That's correct.
 - Q. Because it was in the future?
 - A. Correct.
- Q. Now, let's take that hypothetical year where this one-time, nonrecurring event happens, and let's say that that is now the test year for the next ratemaking. You come along, find it and strike it, right, and then set rates again? Is that correct?
 - A. That would be generally what would happen,

- Q. If a one-time, nonrecurring event was prudently incurred and it was used and useful for the ratepayers, based on what you said earlier, it is just that the ratepayers pay for it. Would you agree with that?
 - A. Not if it's nonrecurring.
- Q. Even if it is -- it was a prudent expense and it was beneficial, used and useful, for the ratepayers?
- A. An expense can be prudently incurred and used and useful for the ratepayers but can still be nonrecurring. It can be something that's not an ongoing, recurring expense.
- Q. And simply the fact that it's nonrecurring means the ratepayers shouldn't have to pay for it?
- A. It's not reasonable to have ratepayers pay for something that's not going to happen again.
- Q. What about -- would it be reasonable for the ratepayers who were around at the time the cost was incurred to pay for it?
 - A. I'm sorry. Restate your question.
- Q. Okay. Is it reasonable for those -- for only those ratepayers who benefited from the incurring of this cost to pay for it if it was prudent and it

paying rates.

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- Restate your question again. I'm not following you.
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- Let me try to develop it a little more. 0.

I'm guessing that you're fighting my

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question on the analysis that if a one-time,

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nonrecurring cost was included in cost of service,

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then future ratepayers would be paying for it when

Is that a problem?

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it's not recurring. It's not happening when they're

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Still not with me here?

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Α. Yeah. I'm not following.

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Q. Okay. Is it -- is it reasonable that a ratepayer who benefits from the Company's incurring a

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If it's reasonable and ongoing and

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recurring.

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So it is unreasonable -- under generally ٥. accepted Cassidy principles, it is unreasonable for a

ratepayer to pay for a one-time cost, period.

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Α. On --

BY MR. TODD:

cost pays for that cost?

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MR. FRANSON: Why don't you rephrase that,

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Mr. Todd? Why don't you rephrase that?

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Is it unreasonable, in your opinion, for a ο.

- If there was an ice storm and the Company incurred a lot of expense related to an ice storm --
- -- and it was a reasonably incurred expense, we would not come in and give you this extraordinary amount of expense related to this ice storm on a recurring, ongoing basis because it's not reasonable for ratepayers to pay for a major ice storm every year in their rates.
- Which is the point I was trying to make. Q. I'll try to phrase it in more of a question.

When I said earlier your concern is by including it in rates, people are paying for it in the future, that's the problem you just identified. Right?

(Nodded.) Α.

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- But would it be reasonable for the Q. ratepayers who are around when the ice storm happens to bear the cost of the ice storm?
- When we're developing rates, we're just Α, attempting to set recurring, ongoing levels.

- That's -- that's the product --
 - Q. Let me -- let me throw out --
 - A. -- of doing that analysis.

MR. TODD: Did you get that?

Sorry.

BY MR. TODD:

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- Q. Let me throw out another concept, amortization. Your ice storm idea, if that cost, instead of being included in cost of service, was amortized, would that be just?
 - A. Amortizations sometimes are allowed.
- Q. Does the Staff have a policy regarding when to amortize or when to exclude a one-time, nonrecurring cost?
- A. I'm not aware of any set policy that's in place.
- Q. It is your understanding, though, that the policy is to simply exclude all one-time, nonrecurring costs?
- A. If they're nonrecurring, we exclude them. Occasionally, from time to time, amortizations are allowed.
 - Q. Allowed by whom?
- A. Agreed to between the Company and the Staff or even granted by the Commission.

- Q. Who makes that call in the Staff if the Staff is going to recommend an amortization?
- A. It's usually discussed by senior Staff accountants.
- Q. Do you know what -- do you have any idea what basis they make that decision on?
 - A. I'm not certain.
 - Q. Let's talk about MISO.

Mr. Cassidy, do you have any understanding of why Ameren joined the MISO?

- A. It's my understanding that as a part of the merger with CIPS, the Commission approved the merger on the condition that the Company participate in an ISO to eliminate pancake transmission rates in order to comply with FERC 888.
- Q. Do you know whether Ameren ever transferred any transmission assets to MISO?
- A. I believe it shifted its control of its transmission facilities to the ISO, but they retain ownership of those facilities.
 - Q. What basis do you believe that on?
- A. Through discussions with Steve Dottheim and Mike Proctor.
- Q. Do you have any idea why Ameren left the MISO?

A. I believe it was because Illinois Power Company and Commonwealth Edison announced that they would withdraw from the MISO. Ameren was concerned with the MISO's viability, I think, at that point and made a decision to move to the Alliance RTO.

(MR. COOK LEFT THE DEPOSITION ROOM.)

BY MR. TODD:

- Q. What's your basis for that belief?
- A. Through information that Ameren has published in its 10K in its annual report to the SEC.
- Q. Are you aware of any other reasons Ameren may have withdrawn from the MISO?
- A. That's the extent of my knowledge about why Ameren decided to remove itself from the Midwest ISO.
- Q. In analyzing Ameren's withdrawal from MISO, did you analyze any potential benefits to Ameren customers of not -- from not being in MISO?
- A. I have not asked for any cost benefit analysis that Ameren may have performed.
 - Q. Did you perform any analysis yourself?
 - A. No, I did not.
- Q. What is the basis for your statement that Ameren may rejoin the Midwest ISO in the near future, which is made on page 10, line, 6, of your testimony?
 - A. It's my understanding that Ameren has had

discussions with Midwest ISO about rejoining, and through my discussions with Dr. Mike Proctor -- that is the basis of that statement.

- Q. Do you have personal knowledge of what he is relying on when he tells you that?
- A. I know he has followed this area closely himself, and that was his indication to me.
- Q. Other than Dr. Proctor's representation, is it correct that you have no other basis for that statement?
- A. I'm sure Dr. Mike Proctor has a basis for the statement.
 - Q. But do you have any other basis?
 - A. I relied on Dr. Proctor.
- Q. Does the same go for the continuation of the comment that in the near future -- I'm sorry -- that Ameren may be able to recover a fuel refund of the \$12-million-some-odd exit fee?
- A. I know that Ameren has pursued that and that possibility exists.
- Q. Is that personal knowledge, or, again, are you relying on Dr. Proctor?
 - A. Based on discussion with Dr. Proctor.
- Q. Do you have any other source of information regarding that exit fee?

About the recovery of that exit fee? 1 Α. 2 Q. Uh-huh, yes. That would be the extent of the basis for 3 4 that statement. 5 Have you reviewed the documents allowing Ο. 6 Ameren to leave the MISO? 7 Α. Which documents are you referring to? 8 Have you reviewed any documents regarding 9 permission -- Ameren receiving permission to leave the 10 MISO? 11 I don't know that Ameren's been granted 12 permission by the Commission to leave the Midwest ISO. 13 How about anything from FERC? Q. 14 I believe FERC has approved the settlement 15 between Ameren and Midwest ISO. 16 Ο. Have you reviewed any documents from FERC to 17 that effect? 18 I haven't reviewed any documents of that 19 nature. 20 MR. TODD: Let's take a break at this point. 21 We've been going about an hour and a half. 22 (A RECESS WAS TAKEN.) 23 MR. TODD: Let's go back on. 24 BY MR. TODD: 25 Q. Okay. Mr. Cassidy, let's talk about legal

fees.

In preparing your analysis for your current testimony, what analyses have you made, if any, of the basis behind the Company's accrual for legal fees?

- A. I've examined the level of accruals that the Company has made for about a five-year period.
- Q. And what did you do with that, with those numbers? What did you do?
- A. They were examined to see what levels of accruals the companies had made -- the Company had made in the past.
 - Q. And what did you conclude?
- A. That during the test period that I examined for this case the Company had accrued significantly more than they had actually incurred -- or had actually paid during the test year, twelve months ending June 30, 2001.
- Q. And based on that analysis, you propose replacing the accrued -- the accrued amount with the update period actual costs; is that correct?
 - A. That's correct.
- Q. So would it be fair to characterize the sum total of your analysis as looking at the accrued amount, identifying it as being larger than the actual expense amount, and deciding that the actual cost

- A. Under an accrual basis revenues are recognized in the period earned but not yet collected and expenses are recognized in the period incurred but not yet paid.
 - Q. Can you tell me what you just read from?
- A. It's a definition that I believe I obtained from the intermediate accounting book which I referenced earlier in this deposition.
- Q. And does that definition also define what GAAP would recommend you do?
- A. Accrual accounting is accepted by generally accepted accounting principles.
- Q. In performing your analysis this time around, did you take into account the notion of intergenerational equity?
 - A. No, I did not.
- Q. What are your guidelines for deciding to use the cash basis of accounting rather than the accrual basis of accounting? And not just for legal fees, but more generally.
- A. When the accrual is materially and substantially in excess of the cash basis, I adopt the cash basis approach because of the large disparity

- Q. What do you mean by "materially"?
- A. Substantially more than the cash basis.
- Q. What do you mean by "substantially more"?
- A. Under materiality guideline. Greater than 10 percent.
- Q. You're just picking 10 percent out of the air. Right?
- A. Correct. Something that's substantially more or higher that creates a significant difference.
- Q. Would you agree with me that what you're trying to define is a subjective standard that you apply as you're looking at the data?
 - A. It's a judgment that's made.
- Q. Do you think it reasonable to make that judgment without looking at why the Company accrued what it accrued?
- A. Yes, because the cash basis provides an allowance and recovery of actual known and measurable costs. It's not based on estimates. It's not based on predictions that the accrual basis creates.
- Q. So it would -- in your opinion it would be reasonable to do what you do, even if the Company had a sound basis for accruing what it accrued?
 - A. Yes.

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- You agreed with me earlier that the purpose Q. of developing test year numbers is to attempt to reflect what actual costs will look like during the time the rates are in effect; is that correct?
- What we try to do is match revenues, expenses, and rate base. I can't tell you if that's going to be what's in effect for the period that rates are in effect.
- Do you recall -- do you recall earlier Q. agreeing with me that test year costs are -- are hopefully reflective of costs at the time rates are in In your best professional estimation, that's what you're trying to figure out?
- We can't predict what future costs are going If they change, the Company has its choice to file a rate case, and there are other alternatives that can exist if costs change and don't -- they don't pan out the way our cost of service predicts.
- Ο. Do you -- well, you didn't answer my question.

Do you recall agreeing with me earlier on what I said?

What is your question again? Α. MR. TODD: Could I get you to read back my question, please.

(THE REQUESTED QUESTION WAS READ BY THE 1 2 COURT REPORTER.) QUESTION: Do you recall 3 earlier agreeing with me that 4 5 test year costs are -- are hopefully reflective of costs at 6 7 the time rates are in effect? In your best professional 8 9 estimation, that's what you're 10 trying to figure out? THE WITNESS: Sure. We're trying to set 11 12 reasonable, ongoing, recurring levels of what would be 13 in place, but we also -- what we have is the test year 14 concept of matching revenues and expenses and rate 15 base, and that's what we use to set rates. BY MR. TODD: 16 17 Was that a yes, ultimately? The answer is what it is. 18 19 I can have it read back again, but you're Q. 20 not answering the question. 21 Generally, the idea is, yes, that we would Α. 22 like to make it work. Realistically, it's not going 23 to always be perfect. 24 Tell me if you agree with this statement:

The purpose of a test year is to create or construct a

reasonably expected level of earnings, expenses, and investment during the future period during which the rates to be determined herein will be in effect?

- A. That test year is a starting point for determining a company's -- it's a twelve-month historical period of data and this data is restated as needed to produce reflective conditions during the time that rates will be in effect.
- Q. I appreciate that definition of a test year.

 I'd appreciate more an answer to my question.

Do you agree with the statement I read you?

- A. Read your statement again, and I will --
- Q. The purpose of a test year is to create or construct a reasonably expected level of earnings, expense, and investment during the future period during which the rates to be determined will be in effect?
- A. I'm more comfortable with my definition of the test year.
- Q. Do you disagree with that definition I just read you?
- A. If you add that there is a matching concept that takes place at that test year with a balancing of revenues, expenses, and rate base, that the data is restated as needed to produce reflective conditions

- Q. So if I append your definition to what I read you, then you would still agree with your definition?
 - A. I agree with my definition.
- Q. And you have no -- you have no thought on the definition I read you; is that fair?
 - A. That's fair.

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- Q. Okay. Are you aware of any recognized system of accounting that says you should adopt the cash basis over the accrual basis when the accrued amount is substantially or materially larger than the actual cash expense?
- A. I know it's something that we've treated with other areas in other cases.
 - Q. "We've" being who?
- A. Being the Staff.
- Q. Do you know any body of accounting wisdom outside of the Staff that recommends this?
 - A. It's more of a regulatory-type treatment.
- Q. Do you know whether other commissions apply the same rule?
- A. I haven't studied whether other states' commissions apply the rule.
 - Q. So your only basis for doing this is what

- A. This Missouri Commission, yes.
- Q. Is it a rule that the Staff has?
- A. I don't know that there is a published rule in writing.
 - Q. It's more perhaps informal?
- A. It's a practice that when there is a difference between accrual and cash basis, it's been the Staff's position to adopt the cash basis of accounting.
- Q. Always, or when the difference is of a certain magnitude?
- A. When it's -- certainly, when it's significantly higher.
- Q. But other than your 10 percent number, you can't be any more specific about when specifically that occurs?
- A. The only instances that I'm aware of is -- and what I've been involved in, the differences have always been significant.
- Q. Mr. Cassidy, are you accusing the Company of wrongdoing in its accounting?
 - A. No, I'm not.
- Q. On page 11 of your testimony, line 8, you use the term "excess accrual." What do you mean when

- A. That the accrual exceeded the cash payment by that amount.
- Q. So by that you don't mean to cast aspersions on the Company's accounting; is that correct?
- A. The Company can choose to account for their expenses in this way for its financial reporting purposes, but for rate-making purposes, we -- we choose to differ. It's not reasonable for customers to pay for estimated levels of legal expense as opposed to known and measurable data which we have examined.
- Q. Turn to page 12, environmental expense.

 Actually, let me get you to turn to page 13. On

 line 3 you use the term "major expenditures," and on

 line 4 you use the term "small expenditures."

Do you know what constitutes a major or a small expenditure?

- A. That's the Company's criteria. I'm not certain at what level they deem something to be major as opposed to small. That's the Company's choice.
- Q. You didn't submit any DRs to find out, did you?
- A. No. It's not relevant to my decision in making this adjustment.

- A. I've submitted data requests asking the Company to provide all calculations and studies that they have performed to indicate by what date it believed it would spend the amount of reserve that it had accrued by December 31, 2000. Similarly, I'd asked --
 - Q. What data request was that?
 - A. That was data request No. 32.
- Q. And was that what you just read me, the entire text of that request?
 - A. I didn't read it verbatim.
 - Q. Could you do that for me?
- A. "Provide all documentation, calculations or studies the Company has performed to indicate by what date it believes it will entirely spend the approximate \$14,886,000 of environmental accrued balance that has accumulated as of December 31, 2000."
- Q. Okay. Did you submit any other DRs on this point relevant to environmental expense?
 - A. Yes.

Q. What numbers? Well, let's take them one by one.

- A. Data request 37 was the other one.
- Q. Okay. And read that for me.

A. There are eight requests in this data request.

The first one, "Provide all documentation describing and explaining all sites for which the Company has been identified as a potentially responsible party for environmental cleanup through June 30, 2001.

Item 2, "Provide all documentation describing and explaining all sites for which the Company has been identified as a potentially responsible party for environmental cleanup from July 1, 2001 through December 31, 2001. Update on a going-forward basis as necessary.

Item 3, "For each site listed in Items 1 and 2 above, list all possible sources of funds that may exist to assist the Company in cleanup of each environmental site."

Item 4, "Describe all activities the Company has performed to determine other potentially liable parties to each potential cleanup site. Provide all documentation related to this process."

Item 5, "Describe all efforts the Company has made to secure outside sources of funds to assist

2 all documentation related to this process." 3 Item 6, "For each site listed in Items 1 and 2 above, provide the amount of expense the Company 4 5 reasonably estimates it will incur to clean up each 6 site." Item 7, "For each amount and site listed in Item 6 above, provide the final date the Company 8 9 estimates it will actually spend the amount listed in 10 Item 6 above. 11 And Item 8, "Provide all documentation the Company has to support the responses to Items 6 and 7 12 above." 13 Did you receive a response from the Company? 14 Q. 15 Α. Yes, I did. 16 Q. Did the Company provide the requested information? 17 The Company provided a response. It wasn't 18 Α. 19 as complete as I would have liked, but there was a 20 response. 21 Did you analyze the response? Q. Yes, I did. 22 Α. 23 Did you analyze the reasonableness of the Q. 24 Company's accrual based on those responses? 25 Α. I examined the Company's analysation Yes.

in paying for each potential cleanup site. Provide

Q. I'm sorry. You said the Company's annualization for each of those?

- A. Anal-- how the Company analyzed its status involving each of the cases that they listed in that response.
- Q. Did you find the responses in any way irrelevant to the adjustment you were proposing?
- A. They pertained to how the Company developed their accrual.
- Q. Did you reach a conclusion regarding the Company's estimates?
- A. In looking at the Company's response, I learned that they had a site, an environmental cleanup site, associated with the Rose Chemical site, and that the Company had paid \$110,000, and the case was considered closed as of August 2000.
 - Q. Where are you reading from?
- A. This was data or information supplied in the response to 37.

I also learned that the Missouri Electric Work site was also a situation that the Company was involved with, and they do not expect any additional expenditures. The Company also mentioned they were

1 involved in Sauget Areas 1 and 2. The Company is potentially liable in those two Super Fund sites. 2 3 UE's initial investigation estimated \$600,000 of that -- of initial cost, and they estimate 4 5 over the next two years that they could incur \$1 to 6 \$2 million. The rest of the sites are manufactured gas 7 plant sites, so they are gas-related. 8 9 0. Did you include all of that information in 10 your testimony?

- A. It's not included in my testimony.
- Q. On page 16, at line 3, let me ask you the same question I asked you with regard to legal fees.

When you say the Company overaccrued the environmental reserve balance, do you mean to imply accounting wrongdoing?

- A. I mean to imply that that's what -- that is the amount of overaccrual above -- over and above the cash basis. That is what they have accrued --
 - Q. The purpose --

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- A. -- and ratepayers have paid for over and above what the Company has actually spent.
- Q. In doing your environmental analysis, did you consider the notion of intergenerational equity?
 - A. No, I did not.

A. I'm not familiar with that term.

- Q. If the Company were to be liable for an environmental cost, would it be reasonable for the ratepayers at the time that cost was incurred to pay for it?
- A. That's the very heart of this issue. The Company chooses to estimate costs. The Staff chooses to look at actual known and measurable costs.
- Q. I'm pretty sure you didn't answer my question again.
- A. My position is that to the extent the Company has actually incurred known and measurable costs that can be examined and that are definite, hard, and real concrete numbers, that's what I'm going to use.
- Q. So when a cost becomes real, hard, and concrete, it's at that point that it's fair to pass it along to ratepayers?
- A. As opposed to estimating a cost and making ratepayers pay unnecessarily for activities that haven't occurred yet.
- Q. So your analysis -- doesn't your analysis simply shift costs from current ratepayers to future

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- A. I don't know that those costs are going to actually be incurred in the future, so I would say that I don't know to that.
- Q. If those costs are incurred, if a company is held liable for an environmental claim that it currently estimates it will be held liable for, then doesn't your proposed approach simply require future ratepayers to pay for it rather than current ratepayers?
- A. If the Company incurs additional expenses in the future, the Staff can examine them in any future rate-making proceeding, and those costs, if they are deemed prudent, reasonable, ongoing, we can include them and address them. That option always exists for the Company.
 - Q. For the Company?
 - A. Yes.
- Q. Are you familiar at all -- well, you said earlier you were familiar somewhat with GAAP rules on accrual basis accounting?
 - A. Correct.
- Q. What is your basis for preferring cash versus accrual regarding environmental expense?
 - A. My basis is, as I've stated in my Direct

Testimony, the Staff recommends using a cash basis approach to account for the Company's environmental expense in order to eliminate the impact of the excess accrual from its cost of service calculations. Since 1992 the Company has never actually incurred a level of expense to justify the level of accruals that it has booked.

By continuing to overaccrue in this manner, the Company is forcing its customers to pay unnecessarily for activities that are not actually being performed. The cash basis approach proposed by the Staff will provide a determination of rates based on actual known and measurable costs on a goingforward basis as opposed to the Company's accrual basis which relies upon an estimate of what actual future payments and costs may be.

- Q. Once again, you just read that from your testimony, didn't you?
 - A. That's correct.

- Q. What page did you read from?
- A. Page 17 through page 18. Lines 20 through 23 on 17, and lines 1 through 6 on 18.
- Q. Page 18, line 2, state your basis for the word "unnecessarily."
 - A. The accrual basis -- if the Staff were to

- Q. Is it reasonable for customers to pay for a liability that was incurred while they were customers?
- A. I don't believe so because it is based on estimates made by the Company. The Company, if it incurs any expenses, will always have the opportunity to recover them.
 - Q. Let me give you an example here.
 You know -- you know Best Buy, don't you?
 - A. I'm familiar with Best Buy.
 - Q. Everyone knows Best Buy.

Let's say Best Buy offers one of their no interest same as cash for two year deals which they do from time to time, and the Company takes advantage of it and buys a whole bunch of computers, and those computers are used in the Company's business.

Those computers -- or computers the Company owns ordinarily would be included in the cost of -- in rate base, I suppose, wouldn't they, materials and supplies?

A. Staff would include those costs in the cost

- Q. But if the Company had gotten a sweet deal where they didn't actually have to pay for the computers until two years later, would Staff exclude the cost of the computers from its -- from its cost -- from its calculation until two years later, or would they be included because they were being used and useful -- or they were used and useful for the ratepayers then?
- A. Because the costs are known and measurable, it's reasonably certain that when you bought those computers, we know what you're going to pay, and they would be included. For environmental costs, trying to equate that to environmental costs, it doesn't equate, because environmental costs are not known and measurable right now. They are only estimated under the accrual basis.
- Q. Based on your -- have you performed any review of the Company's accrual to satisfy yourself that these costs are not known and measurable?
- A. Yes. I'm satisfied that there is no way to 100 percent predict what those costs will be.
- Q. I asked you earlier if you were familiar with FAS statements. Are you familiar with FAS 5?

- A. Yes.
- Q. Are you familiar with the concepts of probable and reasonably estimatable?
 - A. Yes, I am.
- Q. How does that standard differ from known and measurable?
- A. Probable is the chance that the future event is likely to occur. Reasonably possible is the future event is better than remote but less than likely or probable. Remote is the chance for the future event occurring is slight.

Actual known and measurable is known, definite, concrete. There is no question. The dollars are what they are. They are measurable. They are known. They are right there to be seen and measured.

- Q. That definition you read, did that come from your textbook again?
 - A. Yes, it did.
 - Q. Okay. A good source, that textbook.
 So you view the two standards as different?
 - A. Yes.
- Q. And would it be fair to say, then, that you view cash -- or accrual basis accounting as appropriate only where something is known and

Ο.

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- A. I'm sorry. Repeat the question.
- 3
- Q. Would you consider accrual basis accounting appropriate where something is known and measurable?

I'm not arguing that accrual basis

accounting is not something that the Company could do

in terms of its financial reporting requirements for

SEC or other bodies, but for regulatory purposes,

accrual accounting is not appropriate in this case.

measurable, by your definition, the cost is what it

is, it will definitely happen, Staff would still not

use accrual basis accounting to factor that cost in?

environmental expense, we don't know what those future

terms of setting rates, you're asking the ratepayers

to pay for an estimate of costs as opposed to what

actual known and measurable costs are. When actual

known and measurable costs are known in the future,

they can be addressed in the future in future rate-

the very nature of accrual basis accounting for

costs will be. That's only the Company's best

estimate of those costs.

making proceedings.

So even where a future cost is known and

We don't know -- accrual basis accounting,

By using an accrual basis of accounting in

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- A. The very definition of a liability is that it is a probable future sacrifice of money or assets arising from a transaction or event. Something isn't known or measurable until it is actually paid.
- Q. In performing your analyses, have you ever considered the effect of quality management?
 - A. No, I have not.

- Q. Have you ever considered the effects of your analyses on management quality?
 - A. No, I have not.
- Q. Do you have an opinion as to whether Ameren is a well managed company?
 - A. I have no opinion on that.
- Q. Do you have any opinion as to -- let me take that back.

Do you have any knowledge of whether

Ameren has a good safety record relative to other

utilities?

- A. I've performed no study to make that determination.
 - Q. Is the answer no?
- A. No. I've performed no study or analysis to make that determination.

- A. I have performed no such study, no.
- Q. In performing your analyses, have you ever considered the effect of your adjustments on Ameren's environmental record?
- A. I have not studied Ameren's environmental record.
- Q. Do you have any knowledge of whether Ameren has a good or bad environmental record compared to other utilities?
 - A. I have performed no such study.
- Q. Is that a no? Do you have any basis beyond a study you may or may not have performed?
 - A. No.

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- Q. Do you have any idea whether Ameren is an efficiently operated utility as compared to the other utilities?
 - A. I don't know.
- Q. Have you ever considered the effect of adjustments you propose on Ameren's efficiency?
 - A. I have not.
- Q. Do you have any idea how Ameren's rates compare with other -- with rates for other utilities

nationwide?

- A. I have performed no such study. I don't know.
- Q. Do you have any idea how rates in Missouri generally recompare with rates nationwide?
 - A. I don't know.
- Q. Have you ever considered in performing your analyses the notion of rate stability?
 - A. No, I have not.
- Q. Have you ever considered in performing your analyses the notion of regulatory instability?
 - A. No, I have not.
- Q. Do you understand the impact of the adjustments you propose on the overall rate case?
- A. I can quantify what my adjustments are in terms of dollar amounts of the adjustment.
- Q. Have you considered in performing your analyses the impact of the overall rate case on Ameren, the Union Electric Company?
- A. I have not performed any analysis of that type.
- Q. Did you consider it in performing any of your analyses that you did do?
 - A. No, I did not.

MR. TODD: We're done.

1	(PRESENTMENT WAIVED; SIGNATURE REQUESTED.)
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11	JOHN P. CASSIDY
12	
13	Subscribed and sworn to before me this day of
14	, 2002.
15	
16	Notary Public in and for County,
17	State of Missouri
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CERTIFICATE

STATE OF MISSOURI)

COUNTY OF COLE)

I, KRISTAL R. MURPHY, CSR, RPR, CCR, with the firm of Associated Court Reporters, do hereby certify that pursuant to agreement, there came before me,

JOHN P. CASSIDY,

at the Missouri Public Service Commission, Room 810, Governor State Office Building, in the City of Jefferson, County of Cole, State of Missouri, on the 11th day of April, 2002, who was first duly sworn to testify to the whole truth of his knowledge concerning the matter in controversy aforesaid; that he was examined and his examination was then and there written in machine shorthand by me and afterwards typed under my supervision, and is fully and correctly set forth in the foregoing 79 pages; and the witness and counsel waived presentment of this deposition to the witness, by me, and that the signature may be acknowledged by another notary public, and the deposition is now herewith returned.

I further certify that I am neither attorney or counsel for, nor related to, nor employed by, any of the parties to this action in which this deposition is taken; and further, that I am not a relative or employee of any attorney or counsel employed by the parties hereto, or financially interested in this action.

Given at my office in the City of Jefferson, State of Missouri, this 12th day of April, 2002.

KRISTAL R. MURPHY, CSR, RPR, CCR

COSTS: (Computation of court costs based on payment within 30 days.)

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ERRATA SHEET

Deposition of:

John Cassidy

Case Caption:

EC-2002-1

Date Taken:

November 28, 2001

Page	Line	Correction	Reason
8	15	Add "and Denny Frey"	Omission on my part
10	6	Add "The Staff reviewed all books and records that it obtained and that were made available by the	Answer is unclear. Further clarification was needed.
		Company."	
13	15	"Denny" (not "Dennie")	Typographical error
14	23	"Denny"	Typographical error
20	22	Add "Judgments are made in handling the data. However, the Staff's judgments are objective rather than subjective. Subjective judgment implies bias. The Staff is not biased in its judgment."	Further clarification was needed.
20	25	"I had to determine" should read as follows: "I had to objectively determine"	Further clarification was needed.
21	7	Add "However, Staff's judgments are meant to be objective. Subjective judgment infers bias. The Staff is not biased in its judgment."	Answer was unclear. Further clarification was needed.
26	20	"petroleum" should be "pet coke"	Misspoke
26	2	Change "cost of producing the" to "cost of producing and"	Typographical error
27	15	"I did not look at" should read: "I did not analyze"	Misspoke
45	3	"boiling units" should read "oil units"	Typographical error
56	4	Change "right" to "duty"	Misspoke
74	25	Change "concluded" to "included"	Typographical error
80	18	Change "June 1 st , 2000" to "June 30 th , 2000"	Incorrect date was used

Signature John Cassi

(This is the signature page to	the deposition of John E	?. Cassidy taken	on November 28, 2001.)	
STATE OF MISSOURI COUNTY OF COLE)) ss.)			
I, John P. Cassidy, do hereby	certify:			
That I have read the f	oregoing deposition;			
as might be necessary to reno	der the same true and cor	rect;	e attached errata sheet(s) y name to the deposition.	
Executed this			, 200	
		John	P. Curriely	
My Commission Expires:				_
Notary Public:				

1	BEFORE THE PUBLIC SERVICE COMMISSION
2	STATE OF MISSOURI
3	STAFF OF THE MISSOURI PUBLIC) SERVICE COMMISSION,)
4)
5	Complainant,)
6	VS.) Case No. EC-2002-1)
7	UNION ELECTRIC COMPANY d/b/a) AMERENUE,)
) November 28, 2001
8	Respondent.) Jefferson City, Mo
9	
10	DEPOSITION OF JOHN P. CASSIDY,
11	a witness, sworn and examined on the 28th day of November,
12	2001, between the hours of 8:00 a.m. and 6:00 p.m. of that
13	day at the Governor Office Building, Room 810, in the City
14	of Jefferson, County of Cole, State of Missouri, before
15	
16	PATRICIA A. STEWART, RPR, CSR, CCR Registered Merit Reporter
17	ASSOCIATED COURT REPORTERS 714 West High Street
18	P.O. Box 1308 Jefferson City, Missouri 65102
* 0	(573) 636-7551
19	within and for the State of Missouri, in the
20	above-entitled cause, on the part of the Respondent, taken
21	pursuant to notice.
22	paradio of house.
23	
24	
25	

BEFORE THE PUBLIC SERVICE COMMISSION STATE OF MISSOURI

STAFF OF THE MISSOURI PUBLIC SERVICE COMMISSION,)
Complainant,)
Vs.) Case No. EC-2002-1
UNION ELECTRIC COMPANY d/b/a AMERENUE,)
Respondent.) November 28, 2001) Jefferson City, Mo

DEPOSITION OF JOHN P. CASSIDY

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spherion.

1	APPEARANCES
2	FOR THE COMPLAINANT:
3	ERIC ANDERSON, Assistant General Counsel PUBLIC SERVICE COMMISSION
4	P. O. Box 360 Jefferson City, Missouri 65102
5	(573) 751-3234
6	FOR THE RESPONDENT:
7	GORDON D. TODD Attorney at Law
8	COOPER & KIRK 1500 K Street, N.W.
9	Suite 200 Washington, D.C. 20005
10	(202) 220-9683
11	
12	PRESENT: Gary S. Weiss, Ameren Services
13	Steve Rackers, Public Service Commission
14	
15	SIGNATURE INSTRUCTIONS:
16 17	Obtain signature; waive presentment.
18	EXHIBIT INSTRUCTIONS:
19	Cassidy Exhibit No. 1 attached.
20	cassing Exhibit No. 1 actached.
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1	INDEX	
2		4
3		•
4		
5		
6	Cassidy Exhibit No. 1 Direct Testimony of John P. Cassidy	4
7		25
8	· •	25
9		
10		
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1	(CASSIDY EXHIBIT NO. 1 WAS MARKED FOR	
2	IDENTIFICATION BY THE COURT REPORTER.)	
3	MR. TODD: Okay. My name is Gordon Todd. I	
4	represent Ameren. With me is Gary Weiss, an employee of	
5	Ameren/Union Electric Company.	
6	Could I get you to state your name for the	
7	record?	
8	THE WITNESS: John Cassidy.	
9	MR. TODD: And everyone else go ahead and	
10	introduce themselves as well.	
11	MR. ANDERSON: I'm Eric Anderson. I'm with the	
12	General Counsel's Office for the Staff.	
13	MR. RACKERS: Steve Rackers with the Missouri	
14	Public Service Commission.	
15	JOHN P. CASSIDY, having been sworn, testified as follows:	
16	DIRECT EXAMINATION BY MR. TODD:	
17	Q. Okay. Mr. Cassidy, you understand this is your	
18	deposition in Case No. EC-2002-1?	
19	A. Yes.	
20	Q. And you're being examined under oath here	
21	today?	
22	A. Yes.	
23	Q. Have you been deposed before?	
24	A. No.	
25	Q. You haven't. There is a lot of that going	

25

Α.

Q.

Yes.

If you don't understand a question or if I ask

Yes.

Α.

_	
1	Q. If your counsel instructs you not to answer a
2	question on the grounds of privilege or something akin to
3	privilege, then that's the only time that you do not have
4	to answer a question.
5	Do you understand that?
б	A. Yes.
7	Q. Okay. Now, this deposition, while probably not
8	the most pleasant thing, is certainly not an endurance
9	contest. So if you want to take a break in fact, if
10	anyone wants to take a break at some point, just let me
11	know and we'll stop at a convenient point. So don't be
12	shy to speak up on that.
13	Okay?
14	A. (Nods head.)
15	Q. What documents have you reviewed in preparation
16	for today's deposition?
17	A. Um, I've reviewed my testimony, data requests
18	that I submitted, my workpapers, responses to
19	interrogatories, productions of documents. That would be
20	most of what I've reviewed.
21	Q. Are you aware of anything that you have
22	reviewed in preparation for this deposition that you have
23	not produced to us?
24	A. No.
25	O. In preparation for this deposition, have you

1	talked to	any other Staff witnesses who have previously
2	been depos	ed?
3	Α.	Yes.
4	Q.	What were the nature of those conversations?
5	Α.	We talked about how to prepare for the
6	deposition	. Generally, just state your answers as
7	truthfully	as you can.
8	Q.	Did you discuss questions that you're likely to
9	be asked?	
10	Α.	In a general sense.
11	Q.	With whom did you have these conversations?
12	A.	With Steve Rackers, Greg Meyer, Steve Dottheim,
13	Lena Mantl	e.
14	Q.	Anyone else?
15	Α.	Eric Anderson. That's all.
16	Q.	Let me hand you what has been marked as Cassidy
17	Exhibit 1.	
18		MR. TODD: I'm handing you a copy over there.
19	BY MR. TOD	D:
20	Q.	Do you recognize this document, Mr. Cassidy?
21	Α.	Yes, I do.
22	Q.	What is this?
23	A.	This is my direct testimony, Case
24	No. EC-200	2-1.
25	Q٠	And this has been submitted for the

1	Commission's	s consideration in this case. Is that correct?
2	A. 3	des.
3	Q. 3	I'll have you turn to page 2.
4		On line 3 I'm going to paraphrase here
5	the question	n asks whether you made an examination of the
6	books and re	ecords of the Union Electric Company.
7	1	And on line 6 your response reads, yes, in
8	conjunction	with other members of the Commission Staff.
9	Ι	Oid I read that correctly?
10	A. 3	łes.
11	Q. V	Would I be correct in assuming from this, then,
12	that you you	urself have not personally reviewed all of the
13	books and re	ecords of the Union Electric Company?
14	A. 3	les.
15	Q. V	What portions of the books and records of the
16	Union Electi	ric Company have you reviewed?
17	A.]	reviewed the portions of the books and
18	records that	related to the four areas that I've addressed
19	in my direct	testimony.
20	Q. A	And what areas are those?
21	A. F	Fuel expense, environmental expense, legal
22	fees, Callaw	way refueling adjustment.
23	Q٠ I	s it also fair inference from this question
24	and answer t	that in conjunction with other members of the
25	Commission S	Staff, you and the Staff have reviewed all of

1	the books and records of the Union Electric Company?
2	A. I'm sorry. Could you rephrase that question?
3	Q. Yes.
4	Has the Staff reviewed all of the books and
5	records of the electric company?
6	A. To the best of my knowledge, yes.
7	Q. How was such a review structured?
8	A. A review begins by submitting data requests to
9	get information to review the areas which we file our
10	testimony on.
11	Q. How do you get your particular assignments?
12	A. Assignments are given to us by the lead auditor
13	and the case coordinator.
14	Q. And who were those people in this case?
15	A. Jim Schweiterman was the lead auditor. Greg
16	Meyer was the case coordinator.
17	Q. Jim Schweiterman has left, has he not?
18	A. That's correct.
19	Q. Has anyone taken over his position?
20	A. In what sense? As lead auditor?
21	Q. Yes.
22	A. I don't know who the lead auditor of the case
23	is at this time. I'm assuming Greg Meyer is in charge of
24	the case.
25	Q. So one of the two individuals that you just

1	mentioned assigned you your areas for this case?
2	A. Yes.
3	Q. Were you given any specific instructions
4	regarding how to perform your areas of responsibility?
5	A. In performing my responsibilities with regards
6	to these areas, I asked questions of the senior auditors
7	and draw from my own experience in developing my positions
8	in those areas.
9	Q. And once you're done with your work, who
10	reviews it?
11	A. The lead auditor, the case coordinator, other
12	senior Staff accountants.
13	Q. Do you have a sense of how much in depth they
14	review your calculations?
15	A. The review is thorough.
16	Q. Do you know whether they maintain documentation
17	of their review of your work?
18	A. I don't know.
19	Q. Fair enough.
20	Now, the testimony you filed in this case which
21	I handed you and is marked as Exhibit 1, does this
22	entirely reflect your own work?
23	A. Yes.
24	Q. Did you have any assistance from others in
25	preparing it?