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CASE NO. EC-2002-1

REBUTTAL TESTIMONY

OF

THOMAS S. LAGUARDIA

ON

BEHALF OF

UNION ELECTRIC COMPANY

d/b/a AmerenUE

Exhibit No. 144
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REBUTTAL TESTIMONY

OF

THOMAS S. LAGUARDIA

CASE NO. EC-2002-1

I. QUALIFICATIONS

1

2 **Q. Please state your name and business address.**

3 A. My name is Thomas S. LaGuardia. My business address is 148 New
4 Milford Road East, Bridgewater, CT 06752.

5 **Q. What is your occupation?**

6 A. I am President of TLG Services, Inc. (TLG), a subsidiary of Entergy
7 Nuclear, Inc. (ENI).

8 **Q. What are your responsibilities with TLG?**

9 A. I am responsible for the technical and business management of engineering
10 and field services in the areas of decontamination, decommissioning, waste management
11 and general engineering for nuclear and fossil-fueled electric generating stations.

12 **Q. What is your educational and professional background?**

13 A. I completed my Bachelor of Science in Mechanical Engineering at
14 Polytechnic Institute of Brooklyn in 1962, and my Master of Science in Mechanical
15 Engineering at the University of Connecticut in 1968. I am a registered Professional
16 Engineer in Connecticut (No. 10393), New York (No. 059389), New Jersey (No. 38193),
17 and Virginia (No. 033747). I am a Board Certified Cost Engineer by the Association of
18 the Advancement of Cost Engineering (AACE No. 1679). I founded TLG Engineering in

1 April, 1982 and TLG Services in January 1994. I sold TLG Services to ENI in September
2 2000 and was retained as President of TLG Services and VP of Decommissioning for
3 ENI.

4 I was employed by Nuclear Energy Services in Danbury, Connecticut,
5 from 1973 until I founded TLG Engineering. My prior employment was with Gulf
6 Nuclear Fuels Corporation, formerly United Nuclear Corporation (UNC), and
7 Combustion Engineering.

8 II. EXPERIENCE

9 Q. Do you have experience in the design and construction of fossil-fueled
10 generating stations?

11 A. Yes. During my employment with Combustion Engineering, Inc. from
12 1962 to 1968, I was a boiler design, performance and construction engineer for 500
13 megawatt electric (MWe) coal-fired power boilers and merchant and Naval oil-fired
14 marine boilers.

15 Q. What decommissioning experience do you have?

16 A. My decommissioning experience began as site representative for UNC
17 during the BONUS reactor decommissioning in 1969 and 1970. BONUS was a 17 MWe
18 demonstration power reactor located in Puerto Rico that was owned by the U.S. Atomic
19 Energy Commission (USAEC), now the U.S. Department of Energy (USDOE), and
20 operated by the Puerto Rico Water Resources Authority. It was the largest reactor
21 decommissioned by entombment up to that time. The program involved extensive
22 chemical decontamination of radioactive systems, selective piping and component
23 removal, and entombment of the reactor vessel within a massive concrete barrier. The

1 entombment has a design life of 125 years. My role as site representative was to act as a
2 technical liaison and provide project engineering and schedule management assistance
3 during system decontamination, component removal, vessel entombment and facility
4 close-out.

5 Following the BONUS program, I was lead engineer for UNC during the
6 Elk River Reactor decommissioning between 1970 - 1973. Elk River was a 20 MWe
7 demonstration power reactor located in the state of Minnesota that was owned by the
8 USAEC and operated by United Power Association. Elk River was decommissioned by
9 complete dismantling. The program involved segmentation of the reactor vessel and
10 internal components using remotely-operated cutting torches, as well as the packaging,
11 shipping and controlled burial of the segments. Similarly, radioactive piping and
12 components were removed, packaged, shipped and buried. Radioactive concrete was
13 demolished by controlled blasting, and nonradioactive concrete was demolished by
14 wrecking ball to completely dismantle the facility. Initially, my role for UNC was
15 Consulting Engineer and later Lead Engineer for UNC technical support for on-site
16 activities.

17 I was Project Engineer, while at Nuclear Energy Services, for the detailed
18 engineering and planning of the Shippingport Station Decommissioning Project from
19 1979 - 1982. Shippingport was a 72 MWe light water breeder reactor located in the state
20 of Pennsylvania, owned by the USDOE and operated by Duquesne Light Company. The
21 facility is now dismantled, and TLG with its joint venture partner, Cleveland Wrecking
22 Company, dismantled all of the clean and contaminated piping and components and
23 removed contaminated concrete. My role for TLG/Cleveland was Project Director, and I

1 selected and managed an on-site project management team to hire and supervise work
2 crews to accomplish the dismantling. All work was completed on schedule and within
3 budget.

4 I also assisted Atomic Energy of Canada, Ltd. in the detailed engineering
5 and planning for the decommissioning of the 238 MWe Gentilly Unit 1 reactor located in
6 Three Rivers, Canada. My role was to provide overall decommissioning consulting
7 services and detailed cost estimation of alternatives.

8 TLG worked with the Northern States Power Company between 1988-89
9 in the preparation of the decommissioning plan for the Pathfinder Atomic Power Plant.
10 Pathfinder, located in Sioux Falls, S.D., was a 60 MWe reactor initially placed in a safe
11 storage condition (SAFSTOR) after an abbreviated operating life. TLG prepared detailed
12 cost and schedule estimates and vessel activation estimates, analyzed the reactor vessel to
13 be used as its own shipping container, and prepared the decommissioning plan in support
14 of plant decommissioning.

15 TLG has also assisted the Sacramento Municipal Utility District since
16 1989 with the decommissioning planning for the Rancho Seco Nuclear Generating
17 Station. This work included a detailed reactor vessel activation analysis, preparation of
18 decommissioning alternative cost and schedule estimates, and assistance with the
19 preparation of the decommissioning plan originally using the SAFSTOR method and
20 more recently reflecting the DECON method.

21 TLG worked with the Long Island Lighting Company in the planning for
22 the decommissioning of the Shoreham Nuclear Power Station. This work included the

1 preparation of a detailed reactor vessel activation analysis, cost estimates, schedules,
2 management organization, waste volume estimates and draft decommissioning plan.

3 In 1990, TLG was selected by Cintichem, Inc. (a subsidiary of Hoffman-
4 LaRoche) as Decommissioning Co-Manager of a 10 megawatt thermal (MWt) research
5 reactor and associated hot cells and facilities. TLG's staff prepared a reactor core
6 activation analysis as well as cost and schedule estimates for the project. TLG assisted in
7 the preparation of the decommissioning plan, which was approved by the NRC. TLG's
8 field management staff was on-site co-managing the project with the Cintichem staff and
9 supervising the work crews in decommissioning and dismantling the facility. The
10 program is complete. My role in the project was Senior Decontamination and
11 Decommissioning Expert on the Nuclear Safeguards Committee.

12 TLG has also been involved in the engineering and planning activities
13 associated with the decommissioning of the Yankee Rowe, Trojan and Big Rock Point,
14 Humboldt Bay 3, Maine Yankee and Oyster Creek nuclear units. This work includes
15 activation analyses, preparation of decommissioning alternative cost and schedule
16 estimates, and assistance with the preparation of the decommissioning plans. In addition,
17 TLG was selected to prepare the steam generators and the pressurizer at Trojan for trans-
18 port to the burial facility at Richland, WA. TLG was responsible for certifying package
19 integrity, overseeing the grouting of the components and preparing any supporting
20 transportation analyses. The project was successfully completed in October 1995. TLG
21 supported Portland General Electric (PGE) in the detailed planning required for
22 completing the decontamination and dismantling of the Trojan nuclear unit, including the

1 intact removal and disposal of the reactor vessel and the highly radioactive internal
2 components.

3 In addition, TLG prepared the Decommissioning Plan for Dresden Unit 1
4 and the Environmental Reports (ER) for Dresden Unit 1 and Indian Point Unit 1. Under
5 my supervision and direction, TLG has prepared site-specific decommissioning studies
6 for approximately 85% of the nuclear units in the United States

7 TLG was recently awarded a contract to demolish the contaminated
8 concrete in the containment building of the Saxton Nuclear Power Plant. Saxton was a
9 60 Mwe experimental facility and is located in Saxton, PA.

10 I was a past member of the Executive Committee of the Decommissioning,
11 Decontamination and Reutilization Division of the American Nuclear Society.

12 **Q. What dismantling experience do you have on fossil-fueled plants?**

13 A. TLG was responsible for overseeing the dismantling and demolition of a
14 fossil-fueled steam plant for a major Connecticut hospital facility. In connection with this
15 demolition project, I participated in the site inspection and cost estimate development.
16 The work was subcontracted and TLG personnel supervised the contractors.

17 TLG supervised the dismantling of the Comal fossil-fueled power plant
18 (containing four boilers) in New Braunfels, TX. The power plant equipment was
19 removed for scrap, and the boiler building restored as a local landmark.

20 TLG is also participating in dismantling of the Seaholm Power Plant
21 (containing five boilers) in Austin, TX. The boiler and power plant equipment will be
22 removed, and the building restored as a local landmark.

1 TLG has prepared site-specific dismantling studies for approximately 200
2 fossil-fueled power generating units.

3 **Q. Have you prepared or co-authored any studies and reports on**
4 **decommissioning and dismantling cost estimating and technology?**

5 A. Yes. While at Nuclear Energy Services, I was Principal Investigator for
6 the Atomic Industrial Forum's National Environmental Studies Project (NESP)
7 decommissioning study entitled "An Engineering Evaluation of Nuclear Power Reactor
8 Decommissioning Alternatives" (AIF/NESP-009). The Atomic Industrial Forum (now
9 Nuclear Energy Institute) is an industry supported advocate and sponsor of research to
10 promote the advancement of nuclear power. This study evaluated the costs, schedules
11 and environmental impacts of decommissioning 1100 MWe reactors (Pressurized Water
12 Reactors [PWRs], Boiling Water Reactors [BWRs], and High Temperature Gas-Cooled
13 Reactors [HTGRs]).

14 I also co-authored the "Decommissioning Handbook" for the USDOE.
15 The Handbook reported the state-of-the-art in decommissioning technology (as of 1980),
16 including decontamination, piping and component removal, vessel segmentation,
17 concrete demolition, cost estimating and environmental impacts.

18 At TLG Engineering, in 1986, I co-authored "Guidelines for Producing
19 Commercial Nuclear Power Plant Decommissioning Cost Estimates" (AIF/NESP-036)
20 for the Atomic Industrial Forum's National Environmental Studies Project. The
21 Guidelines identify the elements of costs to be included in the estimation of
22 decommissioning activities for each of the principal decommissioning alternatives.
23 Specific guidance in cost estimating methodology and reference cost data is provided in

1 this study. The major objective of this study is to provide a basis for consistent cost
2 estimating methodology.

3 In 1986, TLG Engineering also prepared a study for the NRC, which I co-
4 authored, entitled, "Identification and Evaluation of Facilitation Techniques for
5 Decommissioning Light Water Power Reactors" (published as an NRC contractor report -
6 NUREG/CR-3587). The study evaluated the costs and benefits of techniques to reduce
7 occupational exposure and waste volume from decommissioning.

8 TLG personnel also authored the paper "How to Determine the Cost of
9 Dismantling a Fossil-Fuel Electric Power Plant" (A. Carlstrom, Cost Engineering
10 Magazine, April, 1989).

11 I am currently an editor and author (with other authors including TLG
12 personnel) of a new U.S. DOE Decontamination and Decommissioning Handbook to be
13 published by the ASME in 2002.

14 **III. PURPOSE AND SCOPE**

15 **Q. What is the purpose of your testimony in this proceeding?**

16 A. I am presenting the results of a dismantling cost study prepared by TLG as
17 shown in Schedule 1, for the following Ameren fossil-fueled power plants:

1
2

SUMMARY OF DISMANTLING COST ESTIMATES

<u>Station</u>	No. of Units	Megawatts (total)	Dismantling Cost (millions)
Labadie	4	2520	\$112.9
Rush Island	2	1260	\$65.7
Sioux	2	59.5	\$59.5
Meramec	4	940	\$60.2

3

4 **Q. Do the costs shown in the Summary table include the cost of removal**

5 **of asbestos insulation on piping and components?**

6 **A. The costs listed in the Summary table assume removal of the asbestos**

7 **insulation at the Venice Plant only. Following the completion of the study, TLG**

8 **performed additional studies to estimate the cost to remove asbestos insulation from**

9 **piping and components at the other four plants. These additional costs are shown in the**

10 **following table for each power plant site. Because the dismantling cost estimates shown**

11 **in the table below are not included in the study, the dismantling costs estimated by the**

12 **study are conservative.**

13

ASBESTOS REMOVAL COST

<u>Station</u>	<u>Asbestos Removal Cost</u> (millions)
Labadie	\$15,544
Rush Island	\$2,135
Sioux	\$10,018
Meramec	\$9,133
Venice	\$1,514

1 **Q. What is covered by the term “retirement” as used with reference to a**
2 **fossil-fired generating station?**

3 A. Retirement is the planned and orderly removal from service of a
4 generating station. Upon retirement, the facility may either be rendered safe indefinitely
5 (through on-going monitoring, maintenance, repair and security measures), or dismantled.

6 **Q. Please summarize the costs identified in the dismantling study.**

7 A. Dismantling and demolition of the Labadie, Rush Island, Sioux, Meramec
8 and Venice fossil-fired steam electric generating stations was estimated to cost
9 approximately \$337.6 million total (2001 dollars), including credit for the scrap generated
10 in the dismantling process. Each site was assumed to be dismantled upon the cessation of
11 the final unit's operation.

12 **Q. Was the dismantling study, prepared for Ameren, prepared under**
13 **your direction and supervision?**

14 A. Yes. I developed the basic methodology used by TLG to estimate the
15 costs to dismantle fossil-fueled power plants. I trained my engineering and estimating
16 staff in this methodology.

17 During the preparation of the study, I provided guidance and interpretation
18 to the TLG staff on how to estimate specific elements of cost. I visited each of the plants
19 t familiarize myself with the plants designs and site-specific issues to be addressed in the
20 study. I reviewed the results of the estimate to ensure the results were reasonable and
21 representative of the features of the plant. Finally, I supervised the preparation of the
22 report summarizing the results of the estimate.

23

IV. METHODOLOGY

Q. What procedure was used for developing the dismantling cost study for the Ameren power stations?

A. The study was developed using site plans and data sheets, together with plant descriptions for the Ameren power stations. The TLG estimating staff visited each of the plants to familiarize themselves with the units. The Ameren power plants were compared to other similar fossil power plants with detailed dismantling cost estimates prepared by TLG. The dismantling costs were developed by ratio of specific power plant parameters such as equipment inventory, structural components, and size of major components (turbine-generators, feedwater heaters, etc.). The ratioed costs of each component were then summed to arrive at the dismantling cost estimates for the Ameren power stations.

Q. What accuracy do you ascribe to the Ameren dismantling estimates as developed by TLG?

A. The Association for the Advancement of Cost Engineering (AACE) defines three levels of estimates in its Cost Engineer's Notebook. An "order-of-magnitude" estimate is appropriate for conceptual studies, or where detailed information is not readily available to determine a site-specific estimate. Such estimates are expected to have an accuracy of between -30% and +50%. A "budgetary" estimate is appropriate where detailed information is available to compare the current or proposed design to a similar design, and direct or ratioed comparisons can be made. Budgetary estimates are expected to have an accuracy of between -15% to +30 %. A "definitive" estimate is appropriate for detailed studies when all the parameters and/or final designs are

1 completed to determine a site-specific estimate. Definitive estimates are expected to have
2 an accuracy of between -5% to +15%.

3 The Ameren stations estimates would qualify as a "budgetary" estimate
4 with an expected accuracy of -15 to +30%. The "other" estimates relied upon by TLG to
5 develop the Ameren estimates were site-specific estimates, and would therefore be
6 categorized as definitive estimates with an expected accuracy of -5% to +15%.

7 **Q. What type of costs are analyzed in a dismantling study?**

8 A. There are three types of costs included and analyzed in a dismantling
9 study: activity-dependent costs, period-dependent costs and collateral costs. Activity-
10 dependent costs are those associated with the physical work of removing piping,
11 components and structures and transporting and disposing of the same. These costs
12 represent labor, materials and special services (subcontracted) costs associated with the
13 work crew's activities (hence, activity-dependent costs). The summation of the durations
14 to perform these activities when properly sequenced provides the overall schedule for the
15 project.

16 Period-dependent costs are those associated with the management staff
17 costs which are necessary to provide technical and administrative direction to the project.
18 These management costs must continue for the duration of the project. The project is
19 divided into three periods: 1) Asbestos Abatement and Engineering/Planning; 2)
20 Dismantling Operations; and 3) Site Restoration. The management staff size is adjusted to
21 reflect the crew size and work activities in each period. Accordingly, these staff costs are
22 period-dependent.

1 Collateral costs are all those costs which are neither activity- nor period-
2 dependent. They include insurance, large equipment rentals and special tools, plant
3 energy, etc.

4 **Q. What methodology was used to prepare other similar fossil power**
5 **plant detailed cost estimates?**

6 A. The methodology used to develop the other detailed cost estimates
7 followed the basic approach presented in the AIF/NESP-036 study report, "Guidelines for
8 Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates," the
9 USDOE "Decommissioning Handbook", and American Association of Cost Estimators
10 paper "A Methodology for Determining the Cost of Dismantling Fossil-Fueled Electric
11 Power Plants." Obviously, nuclear power plant concerns are not necessary for fossil
12 power plants and, therefore, none were included in the study. However, the basic
13 methodology, which is widely accepted by the electric power industry and regulatory
14 commissions throughout the United States, is applicable for fossil plants as well.

15 **Q. How was this methodology applied to the other similar fossil plant**
16 **cost estimates?**

17 A. The aforementioned references use a unit cost factor method for estimating
18 decommissioning activity costs to standardize the estimating calculations. Unit cost
19 factors for activities such as concrete removal (\$/cu yd), steel removal (\$/ton), and cutting
20 costs (\$/in.) were developed based on the labor cost information provided. Consumable
21 material and equipment rental costs (crane and truck rental, operating costs for heavy
22 equipment, torch cutting gas consumption, etc.) were taken in large part from R.S. Means,
23 "Building Construction Cost Data 2001." The activity-dependent cost for removal,

1 shipping and disposal were estimated using the item quantity (cu yds, tons, inches, etc.)
2 developed from plant drawings and inventory documents. The activity duration critical
3 path derived from such key activities as boiler removal, turbine removal etc., was used to
4 determine the total dismantling program schedule.

5 The program schedule is used to determine the period-dependent costs
6 such as program management, administration, field engineering, equipment rental, and
7 security. The salary and hourly rates are typical for personnel associated with period-
8 dependent costs.

9 In addition, collateral costs were included for heavy equipment rental or
10 purchase, safety equipment and supplies, energy costs, permits, and insurance.

11 The activity-dependent, period-dependent, and collateral costs were added
12 to develop the total dismantling costs. As discussed later, a contingency percentage was
13 added to allow for the effect of unpredictable program problems on costs. Such a
14 contingency is appropriate for a project of this size and type. The total dismantling costs
15 plus contingency, less scrap credit provides the total project cost. One of the primary
16 objectives of every dismantling program is to protect public health and safety. The cost
17 estimate for the dismantling activities includes the necessary planning, engineering and
18 implementation to provide this protection to the public.

19 **Q. For purposes of the estimate, when did you assume the units at each**
20 **site would be dismantled?**

21 A. We assumed dismantling of each unit would occur upon retirement of the
22 last unit at each site. This approach is reasonable because it would be more difficult and
23 costly to protect the operating units from potential damage when demolishing the retired

1 units. Moreover, the dismantling staff and crew would only have to mobilize and
2 demobilize once for the site instead of each time a unit is retired. Using the same staff
3 and crew would take maximum advantage of the lessons learned as the units are
4 dismantled in sequence.

5 **Q. What are the major differences between nuclear and fossil power**
6 **plants?**

7 A. The major difference is the radioactivity contained in nuclear power
8 plants. Removal of radioactively contaminated piping, components and structures from a
9 nuclear plant is more difficult and costly than the removal of comparable items from a
10 fossil plant. The activities of decontaminating, removing, packaging, shipping and
11 burying radioactive materials from a nuclear plant require strict radiological controls,
12 special containments and packaging, and licenses for the transport for disposal. There are
13 many more opportunities for problems to arise in nuclear plant decommissioning than in
14 fossil plant dismantling.

15 Fossil plants have no radioactivity, but they may contain asbestos,
16 polychlorinated byphenals (PCBs), mercury (in switches), lead, and other hazardous
17 materials. These materials require special handling and disposal, but in general,
18 productivity is higher overall when fossil plants are dismantled than when nuclear plants
19 are decommissioned, and the overall cost is lower.

20 **Q. Does your experience in the decommissioning of nuclear power plants**
21 **aid in the conduct of a site-specific dismantling study of a fossil-fueled power plant?**

22 A. Yes. The parallelism in approach between nuclear plant decommissioning
23 and fossil plant dismantling enables us to rely on the field experience from nuclear

1 decommissioning to prepare fossil plant studies. In particular, the following major areas
2 of planning and estimating exhibit similar characteristics.

3 1. Site Characterization

4 The process and planning for identification of radionuclide contamination
5 composition and extent for nuclear power plants is similar to that required
6 for potentially hazardous materials in fossil-fueled power plants.

7 2. Removal of Hazardous Material (Asbestos)

8 Planning and removal of asbestos-containing materials in nuclear and
9 fossil plants is identical.

10 3. Sequencing of Work Activities

11 Identification and sequencing of essential (to the decommissioning task)
12 and non-essential systems removal follows the same considerations in both
13 types of plants. Essential systems include electric power, lighting, and
14 service water systems. For example, power and lighting would be retained
15 as long as possible to assist in the dismantling process.

16 4. Management Staff

17 Identification of utility and decommissioning (dismantling) staffing
18 composition and levels follows the same process in both types of units.
19 The specific job functions will differ but the logic is the same.
20 Management staff costs are period-dependent; that is, they are a function
21 of the overall project duration.

22 5. Removal of Non-Contaminated Equipment/Structures

1 Removal of non-contaminated piping, components and structures are
2 activity-dependent. The methods for their removal are identical for most
3 of the systems and structures in each type of plant. Piping diameters and
4 lengths are similar (size-for-size plants), and the removal rate will be the
5 same. Clean components, such as feedwater heaters and pumps,
6 condensate pumps, demineralizer systems, etc., in nuclear plants, are the
7 same sizes and types as those found in fossil plants. Steel and concrete
8 structures are removed in the same manner in both types of plants.

9 Removal of equipment unique to fossil plants, such as coal handling and
10 air/flue gas duct systems, relates to the weight of sub-components, and is
11 accomplished by rigging and segmentation.

12 6. Scheduling

13 The scheduling of work activities for either type of plant follows the
14 proven planning techniques of activity precedence networks and critical
15 path management. An activity precedence network consists of a series of
16 sequenced activities based upon the priority or "precedence" of completing
17 one or more activities before starting another activity. The critical path is
18 the longest sequence of work activities in a precedence network from
19 project initiation to completion.

20 7. Collateral Cost

21 Collateral costs are neither activity-dependent nor period-dependent costs.
22 These items are identical in both types of plants, although specific cost
23 values will differ.

1 8. Contingency

2 Contingency, as described more completely later in this testimony, is a
3 cost allowance for field-related problems that are likely to occur. These
4 problems include tool and equipment breakdown, late deliveries of
5 supplies and equipment, and adverse weather. These field problems occur
6 in both nuclear and fossil plant dismantling, although the specific
7 allowances differ in each case.

8 9. Field Experience

9 The field experience in both nuclear and fossil plant dismantling for clean
10 equipment is essentially identical. Heavy lifts of components weighing 50
11 to 450 tons are common in both plant types, and the planning and
12 implementation activities are virtually identical.

13 In summary, the nuclear plant decommissioning experience is directly
14 applicable to fossil plant dismantling.

15 **Q. How does this estimating process differ from construction estimating?**

16 A. There is very little difference in the elements of cost between fossil plant
17 dismantling and construction. Both activities must account for labor, materials,
18 equipment, services and collateral costs (as defined earlier). The activities related to
19 construction are similar to those for dismantling. Specifically, construction activities
20 such as rigging components into position and welding connecting piping are comparable
21 to dismantling activities such as cutting connecting piping and rigging components out of
22 the structures. In the case of construction however, the pipe welds must be inspected and
23 re-welded if flaws in the weld are identified. This re-work causes schedule delays and

1 incurs additional expense. In the case of dismantling, the pipe need only be cut once.
2 Problems in dismantling occur when plant drawings and specifications do not properly
3 reflect the plant as constructed. This occurs when changes to the plant are made that have
4 not been recorded on the as-built drawings. This can result in additional dismantling
5 costs. However, in general, dismantling cost estimating is comparable to construction
6 cost estimating.

7 **Q. Please describe the process of dismantling a fossil power plant.**

8 A. Approximately three months prior to final shutdown, engineering and
9 planning would begin on the preparation of the Dismantling Engineering Plan (Plan) and
10 Environmental Report (ER). The Plan describes the status of the facility at shutdown,
11 work to be accomplished, safety analyses associated with each of the major activities,
12 general procedures and sequence to be followed, and final site condition upon completion
13 of all work. Similarly, the ER would evaluate environmental effects to workers and the
14 public, and waste generation effects on the site and environment. These documents
15 would be submitted to the Environmental Protection Agency and other applicable
16 regulatory agencies for review and approval, and authorization to proceed.

17 The sequence of work would be as follows:

18 Period 1 - Site Preparations - would begin upon shutdown of the facility, and
19 would involve site preparations to initiate dismantling. All usable fuel is assumed
20 to have been burned or removed prior to shutdown. Asbestos abatement work is
21 completed.

22 Period 2 - Dismantling Operations - would begin upon receipt of approval of all
23 regulatory agencies. This phase of the work involves the removal of all

1 components of the boiler, air quality treatment systems (electrostatic precipitators,
2 etc.), fuel handling systems (coal conveyors, crushers, oil storage tanks, etc.), the
3 turbine-generator, condensate and feedwater systems. In general, the boiler will
4 be dismantled in a bottoms-up mode, whereby the lower sections of the boilers
5 will be cut at grade level, and remaining upper sections lowered to grade or
6 scaffolding erected to cut the upper sections of the boiler furnace. This method of
7 dismantling is necessary for the top-hung type of boiler that is supported from the
8 steel structure.

9
10 Care must be taken to ensure boiler sections are removed uniformly from the
11 bottom up to avoid any unbalanced load on the steel structure that may cause it to
12 become unstable.

13
14 Steel structures used to support the boiler and turbine-generator components will
15 be dismantled by controlled demolition (by lowering sections to grade by cranes)
16 to prevent injury to workers on lower floors. The steel structures will be
17 dismantled from the top down, essentially reversing the construction sequence.

18
19 Concrete structures such as boiler foundations, floors, turbine-generator pedestals
20 and support buildings will be demolished by conventional wrecking methods.
21 These may include the use of wrecking balls, pneumatically-operated rams on a
22 backhoe, or controlled blasting.
23

1 Period 3 - Site Restoration - would involve the re-grading of all areas that were
2 disturbed by the dismantling process. All structures will be removed to three feet
3 below grade to permit re-vegetation of the site, or to eliminate at-grade hazards.
4 Clean rubble would be used on site for fill and additional soil would be used to
5 cover each subgrade structure. The site would be graded.

6 **Q. Is it possible that future changes in technology and regulation could**
7 **affect the dismantling costs?**

8 A. Yes. The TLG cost estimates prepared for these plants are based on state-
9 of-the-art technology. No provision is made to adjust for cost changes associated with
10 future changes in technology and regulations. It is my recommendation that Ameren
11 thoroughly review these estimates periodically and revise them, if necessary, to account
12 for cost increases or decreases as influenced by future technology and regulations, OSHA
13 requirements, environmental concerns, etc., and general inflation as measured by the
14 Consumer Price Index.

15 V. CONTINGENCY

16 **Q. What Is The Basis For The Contingency?**

A. The purpose of the contingency is to allow for the costs of high probability program problems, where the occurrence, duration, and severity cannot be accurately predicted and have not been included in the basic estimate. The inclusion of contingency in cost estimation for both construction and dismantling is well accepted. The American Association of Cost Engineers (AACE) (in their Cost Engineer's Notebook) defines contingency as follows:

1 Contingency - specific provision for unforeseeable
2 elements of cost within the defined project scope;
3 particularly important where previous experience relating
4 estimates and actual costs has shown that unforeseeable
5 events which will increase costs are likely to occur.
6

7 Past dismantling and decommissioning experience has shown that these
8 problems are likely to occur and may have a cumulative impact.

9 Fossil-fueled and nuclear power plants share some of the same potential
10 problems leading to the need for contingency in cost estimates. These problem areas
11 include:

- 12 • Schedule slippages - leading to crew overtime payments and/or project
13 extensions
- 14
- 15 • Weather delays - loss of productivity, overtime, slippages
- 16
- 17 • Labor strikes - loss of productivity, slippages
- 18
- 19 • Workers injuries - production interruptions, additional safety training, workers
20 compensation claims, possible increased insurance premiums
- 21
- 22 • Material shipping - rescheduling of activities, inefficiencies in production,
- 23
- 24 • Equipment breakdowns - rescheduling of activities, out-of-scope backcharges
25 from subcontractors
- 26
- 27 • Regulatory inspections - insurance inspectors, Occupational Safety and Health
28 Act (OSHA) inspectors, federal and state EPA inspectors, state building
29 inspectors
- 30
- 31 • Hazardous materials - special handling requirements beyond planned
32 requirements
- 33

34 A more extensive discussion of nuclear contingency is included in the
35 AIF/NESP-036 Guidelines Study (Chapter 13) referred to earlier. In that study,
36 contingencies for the individual activities ranged from 10% to 75%, depending on the

1 degree of difficulty judged to be appropriate from our actual decommissioning
2 experience. The overall contingency, when applied to the appropriate components of
3 nuclear plant decommissioning costs, results in an average contingency of up to 25%.

4 For fossil plant dismantling, the absence of radioactive materials and their
5 attendant potential problems simplifies the dismantling process. Individual activity
6 contingency estimates for fossil-fueled power plants usually use factors in the range of
7 15% for work involving non-hazardous materials and 25% for work involving hazardous
8 materials.

9 Independent of our preparation of this estimate for Ameren, R.S. Means,
10 "Building Construction Cost Data 2001," suggests that a 15% contingency factor for
11 conventional construction be used.

12 **Q. How do the contingency factors developed for the Ameren estimate**
13 **compare to contingency factors adopted by regulatory agencies for nuclear plant**
14 **decommissioning?**

15 A. As I discussed earlier, the nuclear contingency is generally in the range of
16 20-25%. The Federal Energy Regulatory Commission (FERC) adopted a 25%
17 contingency for nuclear power plant decommissioning as reasonable. Numerous state
18 public utility commissions have adopted a 25% contingency for nuclear plant
19 decommissioning, as evidenced by an American Gas Association-Edison Electric Institute
20 Depreciation Committee Survey, which showed that at least 21 of 32 utility survey
21 respondents had included a 25% contingency in their estimates. The survey also showed
22 that of the 15 utilities who filed rate cases, 11 had approval to use the 25% contingency
23 for their plant decommissioning studies.

1 **Q. If the site could be reused, why couldn't the power plant components**
2 **be reused in repowering?**

3 A. The designs of new generation power plants are not likely to use the same
4 size and configuration of components, nor require the same type of building enclosures.
5 Optimum facility design will be sized to match the megawatt size of a replacement power
6 plant, if any, either larger or smaller. For example, new combustion turbine-generators
7 are modular, self-contained units that don't need a building enclosure. Combined cycle
8 units may require larger turbine buildings to enclose the waste heat steam generators
9 which supply steam to the turbine. The cost to renovate older buildings and bring them to
10 current safety code standards, combined with the less-than-optimum facility design makes
11 reuse of the existing powerhouse buildings an unlikely scenario. Furthermore, the
12 existing components are likely to be of an obsolete design, more costly to operate and
13 maintain, and may not be compatible with new instrumentation and control systems.

14 **Q. Why is it necessary to dismantle a fossil-fired plant?**

15 A. Remediation of fossil-fired facilities is inherently destructive, and may
16 include creation of large access ways, dismantling of peripheral structures, concrete
17 demolition including controlled blasting, removal of roofs and walls, excavation of
18 footings, etc. Precluding reconstruction, a retired fossil-fired facility poses hazards
19 including large interior open areas, pits, shafts and underground tunnels. With many of
20 the plant services removed from service, the structures would be dark, littered with
21 concrete rubble and structural debris obstructing means of egress. Condensation and
22 groundwater intrusion, and bird infiltration would soon create hazardous conditions,
23 promoting unsanitary biological infestations, accelerating corrosion, and general facility

1 deterioration. A dedicated and systematic maintenance program is necessary to maintain
2 the facility in a "safe" condition. Security measures are necessary to limit the liability
3 inherent in casual or deliberate intrusion by the public. These maintenance and
4 surveillance programs are expensive.

5 The steel and concrete or brick structures at fossil sites were not designed
6 to prevent deliberate intrusion. Large glass windows, sheet metal siding, loading ramps
7 and multiple ingress points allow easy entry into the station confines. Visitation of older,
8 shutdown units has conclusively demonstrated both the speed and effects of facility
9 deterioration. Such deterioration includes broken windows, leaking roofs, torn or
10 damaged siding, obstructed stairwells with poor egress, and unsanitary conditions caused
11 by the effects of weather, corrosion, ground water intrusion and vermin. Stacks, mine
12 openings, fill ponds and lagoons with steep sloped banks, and river intake structures are
13 high exposure liabilities and inherently dangerous to human life.

14 The alternative to perpetual caretaking and site surveillance is to dismantle
15 the site as soon as practical. This activity is the most cost-effective when included within
16 the schedule for site remediation, due to resources available on-site and the expected
17 condition of the facilities.

18 **Q. Can you cite some examples where fossil-fueled power plant were**
19 **dismantled?**

20 **A. Yes.** As I mentioned in the Experience section of my testimony, the
21 Comal and the Seaholm plants in Texas were dismantled although the buildings were
22 retained as local landmarks. These plants were built in the early 1900s and were no
23 longer economical to operate.

1 In Missouri, Kansas City Power & Light retired and dismantled the
2 Northeast Station located in Kansas City. This plant was built and placed in service in
3 1945, and was dismantled in 1985, after about 40 years of operation. The plant capacity
4 was replaced with the Callaway and Wolf Creek nuclear power plants, and was no longer
5 needed.

6 **VII. SALVAGE AND SCRAP**

7 **Q. How was scrap or salvage credit included in the overall estimate?**

8 A. Credit for carbon steel, stainless steel and copper scrap is included in fossil
9 plant estimates based on published scrap values. No credit was included for salvage of
10 any components because these components will be of an obsolete design by the time these
11 plants are dismantled. As such, these materials were considered as scrap.

12 **VIII. DISMANTLING FEASIBILITY**

13 **Q. What is the feasibility of the dismantling premise?**

14 A. There is extensive experience in the United States and in other countries
15 for the complete dismantling of fossil power plants and related industrial facilities. This
16 experience includes the dismantling of chemical refineries, steel mills, and nuclear power
17 plants (with their associated non-nuclear turbine-generator portions). This directly related
18 experience shows that the Ameren power plants can be completely dismantled safely.

19 **IX. REGULATORY APPROVAL OF DECOMMISSIONING**

20 **Q. Has the Missouri Public Service Commission approved**
21 **decommissioning estimates?**

22 A. Yes. The Missouri Public Service Commission has accepted TLG's cost
23 estimates for decommissioning the Callaway and Wolf Creek nuclear plants. These

1 estimates include dismantling of the decommissioned structures, following license
2 termination at nuclear power plants, and are an appropriate measure to protect public
3 health and safety. The same safety concerns exist at retired fossil-fired power stations,
4 and for this reason TLG recommends dismantling fossil-fired power plant structures.

5 **Q. Have other regulatory agencies approved fossil-fired power station**
6 **dismantling cost estimates?**

7 A. Yes. I am aware that the Florida Public Service Commission in its Order
8 No. 24741 in Docket no. 890186-EI, approved dismantlement studies and associated
9 costs for fossil-fired units as filed by Gulf Power Company, Tampa Electric Company,
10 Florida Power Corporation and Florida Power & Light Company.

11 **Q. Does this conclude your testimony?**

12 A. Yes it does.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

The Staff of the Missouri Public Service
Commission,)

Complainant,)

vs.)

Case No. EC-2002-1

Union Electric Company, d/b/a)

AmerenUE,)

Respondent.)

AFFIDAVIT OF THOMAS S. LAGUARDIA

STATE OF CONNECTICUT)

) ss

COUNTY OF LITCHFIELD)

Thomas S. LaGuardia, being first duly sworn on his oath, states:

1. My name is Thomas S. LaGuardia. I am President of TLG Services, Inc. (TLG), a subsidiary of Entergy Nuclear, Inc. (ENI) in Bridgewater, Connecticut.

2. Attached hereto and made a part hereof for all purposes is my Rebuttal Testimony on behalf of Union Electric Company d/b/a AmerenUE consisting of 28 pages, Appendix A and Schedules 1 through 1, all of which have been prepared in written form for introduction into evidence in the above-referenced docket.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct.


Thomas S. LaGuardia

Subscribed and sworn to before me this 26th day of April, 2002.


Notary Public

My commission expires: Aug 31, 2006

EXECUTIVE SUMMARY

Thomas S. LaGuardia

President, TLG Services, Inc, responsible for the technical and business management of engineering and field services in the areas of decontamination, decommissioning, waste management and general engineering for nuclear and fossil-fueled electric generating stations

My testimony addresses the costs estimated by TLG to dismantle the Company's fossil-fueled electric power generating stations at the end of their useful life. These costs are incorporated into the depreciation study sponsored by Company witness William M. Stout. The dismantling costs are summarized in the following table:

SUMMARY OF DISMANTLING COST ESTIMATES

<u>Station</u>	<u>No. of Units</u>	<u>Megawatts (total)</u>	<u>Dism. Cost (millions)</u>
Labadie	4	2520	\$112.9
Rush Island	2	1260	\$65.7
Sioux	2	1050	\$59.5
Meramec	4	940	\$60.2
Venice	6	400	\$39.3

The total cost to dismantle all stations in 2001 dollars is \$340 million.

Retirement is the planned and orderly removal from service of a generating station. Upon retirement, the facility may either be rendered safe indefinitely (through on-going monitoring, maintenance, repair and security measures), or dismantled.

Maintenance and repair indefinitely is a costly process for a facility that has no further use, and accordingly dismantling is the favored approach.

The TLG cost estimating staff visited each of the five electric power generating stations to become familiar with the equipment and general arrangement. The study was developed using site plans and data sheets, together with plant descriptions for the Ameren power stations. The Ameren power plants were compared to other similar fossil power plants with detailed dismantling cost estimates prepared by TLG. The dismantling costs were developed by ratio of specific power plant parameters such as equipment inventory, structural components, and size of major components (turbine-generators, feedwater heaters, etc.). The ratioed costs of each component were then summed to arrive at the dismantling cost estimates for the Ameren power stations.

The results of the cost estimates are consistent with other studies TLG has prepared for over 250 fossil-fueled electric power units. Each plant is unique in terms of the site-specific differences of type of equipment, building construction and site remediation. These factors were incorporated in the estimates prepared by Ameren.

Utilities and regulators have begun to recognize the need to dismantle older plants that are no longer economical to operate either through obsolescence, or more restrictive emission requirements. TLG was directly involved with two such dismantling programs at Texas on the Comal and Seaholm power stations, where we provided planning and oversight to contractors dismantling the fossil-fueled power equipment. Kansas City Power & Light dismantled an older 100 MWe power station in Missouri that was only 40 years old, because the power needs were provided by the Callaway and Wolf Creek nuclear power stations. The Florida Public Service Commission now requires its utilities

to account for fossil-fueled power plant dismantling costs in its rate structure to customers so current customers will pay their respective share of the dismantling costs.

TLG recommends that Ameren review these dismantling cost estimates periodically to account for changes in regulations, dismantling techniques, hazardous waste disposal cost increases, and inflation-related expenses.

DISMANTLING COST STUDY
for the
LABADIE, RUSH ISLAND, SIOUX,
MERAMEC, AND VENICE
POWER STATIONS

prepared for

Ameren Corporation

prepared by

TLG Services, Inc.

Bridgewater, Connecticut
November 2001

SCHEDULE 1-1

"Privileged and Confidential: Prepared in Anticipation of Litigation"
TLG Services, Inc.

APPROVALS

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Date

SCHEDULE 1-2

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REVISION LOG

Rev. No.	CRA No.	Date	Item Revised	Reason for Revision
0		11/01/2001		Original Issue

SCHEDULE 1-5

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EXECUTIVE SUMMARY

This report presents a summary of the estimated costs for the complete dismantling of the Labadie, Rush Island, Sioux, Meramec, and Venice Steam Electric Stations. These stations are owned and operated by the Ameren Corporation, and are located in the vicinity of St. Louis, Missouri.

The dismantling estimate includes costs for removing the steam turbine generators, boilers, fuel handling systems, and all plant equipment and above ground structures, except for the switchyard. At the conclusion of the dismantling process the entire station area, except for the switchyard, will be available for alternative, non-restricted use.

The total project costs, expressed in thousands of year 2001 dollars, are estimated as follows:

Station	Total Project Cost
	(Thousands of 2001 Dollars)
Labadie	\$112,911
Rush Island	\$ 65,736
Sioux	\$ 59,484
Meramec	\$ 60,241
Venice	\$ 39,315

This study provides the estimated costs for the total dismantling of unit and site facilities, assuming dismantling occurs immediately on cessation of plant operations. Partial dismantling is not recommended since it tends to make the overall remediation process more costly. Prompt dismantling is recommended because it relieves the owner of the liabilities associated with leaving behind potentially unsafe structures. Leaving unsafe structures in place would also be a violation of Uniform Building Code, Section 102, as well as state and local building codes.

Deferred dismantling (for several years after the cessation of plant operations) can significantly increase the total cost as the owner continues to incur the cost of manning and maintaining the site in protective storage. In addition, at the end of the dormancy period, the station must reactivate those systems necessary to support dismantling operations and/or procure replacement services. Refurbishment activities could involve re-qualifying the cranes and other lifting devices, and reactivating electrical, lighting, water, air handling, and other service systems.

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SCHEDULE 1-6

A major disadvantage of deferred dismantling is the unavailability of the station operations personnel at the time of final dismantling. The knowledge of the current operating staff is invaluable in the planning for and assisting in plant dismantling activities. Without personnel familiar with station operations, the dismantling program may incur additional costs as it compensates for engineering and planning developed from an incomplete data base. Consequently, dismantling immediately after the permanent cessation of plant operations is not only the basis for the costs presented within this study, but also the action recommended.

SCHEDULE 1-7

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1.0 INTRODUCTION

1.1 OBJECTIVE OF STUDY

The objective of the dismantling cost study prepared by TLG Services, Inc. (TLG) is to present an estimate of the costs to completely dismantle Labadie, Rush Island, Sioux, Meramec and Venice Stations at the end of their useful generating lives. This study is not a detailed engineering document, but a cost estimate prepared in advance of the detailed engineering preparations which will be necessary to carry out the dismantling activities. The costs presented in this study should be considered in light of this qualification.

1.2 STATION DESCRIPTIONS

Labadie is a four-unit coal-fired station located in Labadie, MO. Each unit is rated at nominal 630 MW.

Rush Island is a two-unit coal-fired station located in Festus, MO. Each unit is rated at nominal 630 MW.

Sioux is a two-unit coal-fired station located in West Alton, MO. Each unit is rated at nominal 525 MW.

Meramec is a four-unit coal-fired station located in St. Louis, MO. Two units are rated at nominal 140 MW each, one unit is rated at nominal 300 MW, and the fourth unit is rated at nominal 360 MW.

Venice is a six-unit oil/gas-fired station located in Venice, IL. Two units are rated at nominal 40 MW, and four units are rated at nominal 80 MW each.

1.3 GENERAL APPROACH

This cost estimate is prepared on an item-by-item basis using unit cost factors and quantities derived from TLG's database of costs for dismantling power stations of similar size and type. Overall project schedules were derived from the same database.

The estimate includes costs for removal of the turbine generators, boilers, fuel handling, and all other equipment located in power block and miscellaneous site buildings. All structures are removed to an elevation of 3' below grade. Details of the assumptions are included in Section 3.3.

SCHEDULE 1-8

Individual components of costs are combined to yield the total cost of the project, including contingency. "Contingencies" are defined as "specific provision for unforeseeable elements of cost within the defined project scope; particularly important where previous experience relating estimates and actual costs has shown that unforeseeable events which will increase costs are likely to occur." The cost elements in this estimate are based upon ideal conditions. However, experience has shown that even under the best management, engineering and planning conditions, problems beyond management's control often add to the costs of completing a project. Such problems include: inclement weather, equipment or process breakdown; late shipments from suppliers; equipment/supplies damaged in transit to the site; regulatory changes to the extent of review or revisions needed to approve plans, procedures, or licensing documents. Accordingly, account is taken of the corresponding increased costs by applying a contingency factor of 15% for work involving non-hazardous materials and 25% for work involving hazardous materials.

1.4 REGULATORY GUIDELINES AND CRITERIA

The study assumes that intake, discharge, coal handling, and other shoreline structures must be completely removed and the shoreline returned to its natural state. Shoreline remediation work will be subject to review and approval for compliance with applicable federal and state regulations.

On-site ponds, lagoons, ash disposal sites, etc. must be closed in accordance with a closure plan approved by the appropriate state agencies. After closure, it is assumed an environmental monitoring plan will be implemented for a duration of 30 years.

During the actual dismantling process, each station must meet all additional federal and state regulations which may exist at that time.

2.0 DISMANTLING OPERATIONS

The estimates for dismantling Labadie, Rush Island, Sioux, Meramec, and Venice Stations are based on the complete removal of the structures and facilities at each site.

The following sections describe the program necessary for accomplishing the dismantling operations.

2.1 PROJECT ORGANIZATION

For the purposes of this study, the dismantling project is assumed to be managed by an Ameren Company Project Director, who would have the primary authority for dismantling the station. A Dismantling Operations Contractor (DOC), experienced in dismantling similar facilities, would be hired as the prime contractor for the removal of plant components and site facilities. The DOC Project Manager would report to the Project Director. The DOC Project Manager would supervise the day-to-day dismantling activities of the station and be responsible for completing the work in an expeditious and safe manner. DOC personnel would manage and direct the labor force in accordance with approved procedures and under the supervision of the owner's health and safety organization. The owner's staff maintain and/or provide the engineering resources, environmental expertise, operations and maintenance support, and security services necessary to support dismantling operations. Figure 2.1 gives a simplified typical organizational chart for utility staff and DOC personnel.

2.2 PRELIMINARY PLANNING/PREPARATION

Plant closure planning is initiated once the decision is made to discontinue plant operations. Several activities should be initiated prior to cessation of operations to provide a smooth transition to site dismantling. Since these activities are typically performed during the final year(s) of operations, the associated cost is not specifically reflected within the subsequent dismantling expenditures.

Plant closure support activities include:

- the removal from the site of non-essential structures and any property owned by others;

SCHEDULE 1-10

- consumption of residual fuel in active or inactive storage areas and tanks;
- installation of supplemental environmental monitoring equipment;
- application of appropriate permits for off-site disposal of hazardous and toxic materials;
- identification and selection of a qualified DOC;
- removal of acids and caustics, flushing and cleaning of inactive storage tanks;
- cleaning of fly-ash handling equipment, e.g., filters and holding tanks;
- disposition of surplus bulk chemicals and gas storage containers.

2.3 DISMANTLING PROGRAM

A dismantling program is characterized by three distinct periods: Period 1 - Asbestos Abatement and Engineering/Planning; Period 2 - Dismantling Operations; and Period 3 - Site Restoration. This section summarizes the activities performed under each phase of the program.

Although actual sequences of work may differ from those presented herein, these activity descriptions provide a basis for the detailed engineering, planning, and scheduling at the time of dismantling.

2.3.1 Period 1- Asbestos Abatement and Engineering/Planning

Preliminary Planning/Preparation:

During this phase, the owner assembles its dismantling management organization and accomplishes those site preparation activities necessary to provide a smooth transition from plant operations to site dismantling. Costs incurred during this preliminary phase of the program are included in the dismantling costs presented in this study.

Owner prepares the stations for dismantling by performing the following activities:

SCHEDULE 1-11

- Selecting DOC and Asbestos Abatement Contractor;
- Obtaining appropriate permits for disposal of hazardous and toxic materials;
- Installing environmental monitoring equipment;
- Initiating and completing all asbestos abatement work. Period 2 dismantling operations cannot begin until asbestos is removed.

Detailed Engineering and Planning:

Detailed engineering and planning activities are initiated once the Asbestos Abatement Contractor and DOC have been selected. The DOC proceeds with dismantling engineering and planning by performing the following activities:

- reviewing plant drawings and specifications;
- establishing the final site configuration and identifying the processes to achieve that configuration;
- identifying the major work sequence;
- categorizing plant systems and component inventory, and their associated disposition;
- preparing dismantling work orders;
- performing required safety analyses;
- preparing a dismantling plan for utility review and approval;
- preparing permit application(s) for plant demolition;
- mobilizing site staff;
- securing temporary services/facilities to support dismantling operations;
- arranging for heavy lift and dismantling equipment, rigging, and tooling;

- hiring and training the labor force.

2.3.2 Period 2 - Dismantling Operations

The DOC will initiate plant dismantling activities during this period, including:

- sealing circulating water lines;
- removing coal yard equipment, including unloading structures, conveyors, transfer towers, and reclaim systems;
- removing systems and/or components that are non-essential to the dismantling effort, including steam piping, generator auxiliary equipment, feedwater and condensate systems, various water systems, etc.;
- removing non-essential equipment that must be removed prior to start of boiler structure removal, including fly-ash handling, coal handling, burner fuel supply, air, and flue gas ducts, etc.;
- removing electrostatic precipitator by cutting collection electrodes, casing, and connecting gas ducts;
- removing the boilers -

The boiler waterwall will be removed from the bottom upward using scaffolding to lower each section to grade. Steel beams will be placed across the top of the upper steel structure for rigging and hoist attachment. Platens will be rigged from these beams and lowered to grade. Headers will also be rigged for removal and lowered to grade.

- removing steam drum and deaerator by severing all connections, segmenting, and lowering to grade;
- disassembling the turbine/generator and condenser;
- removing boiler structural steel from the top, lowering larger pieces to grade for additional processing;

- removing the turbine building superstructure and intermediate floors;
- removing ancillary site structures and facilities;
- blasting/dismantling the monolithic concrete turbine-generator pedestal(s);
- removing concrete stack by blasting/dismantling;
- removing remaining systems such as fire protection, compressed air, water, power, etc.

2.3.3 Period 3 - Site Restoration

Site restoration activities are initiated following completion of the dismantling operations. The de-watered ash ponds and coal storage areas are to be covered with clay and topsoil. No attempt shall be made to restore the original contour of the land. Landscaping will be limited to grading and seeding necessary for site drainage and erosion control. A final dismantling report is issued upon completion of the program. All personnel and equipment are demobilized from site. The 30-year, post-closure monitoring program is implemented.

2.4 SPECIAL EQUIPMENT

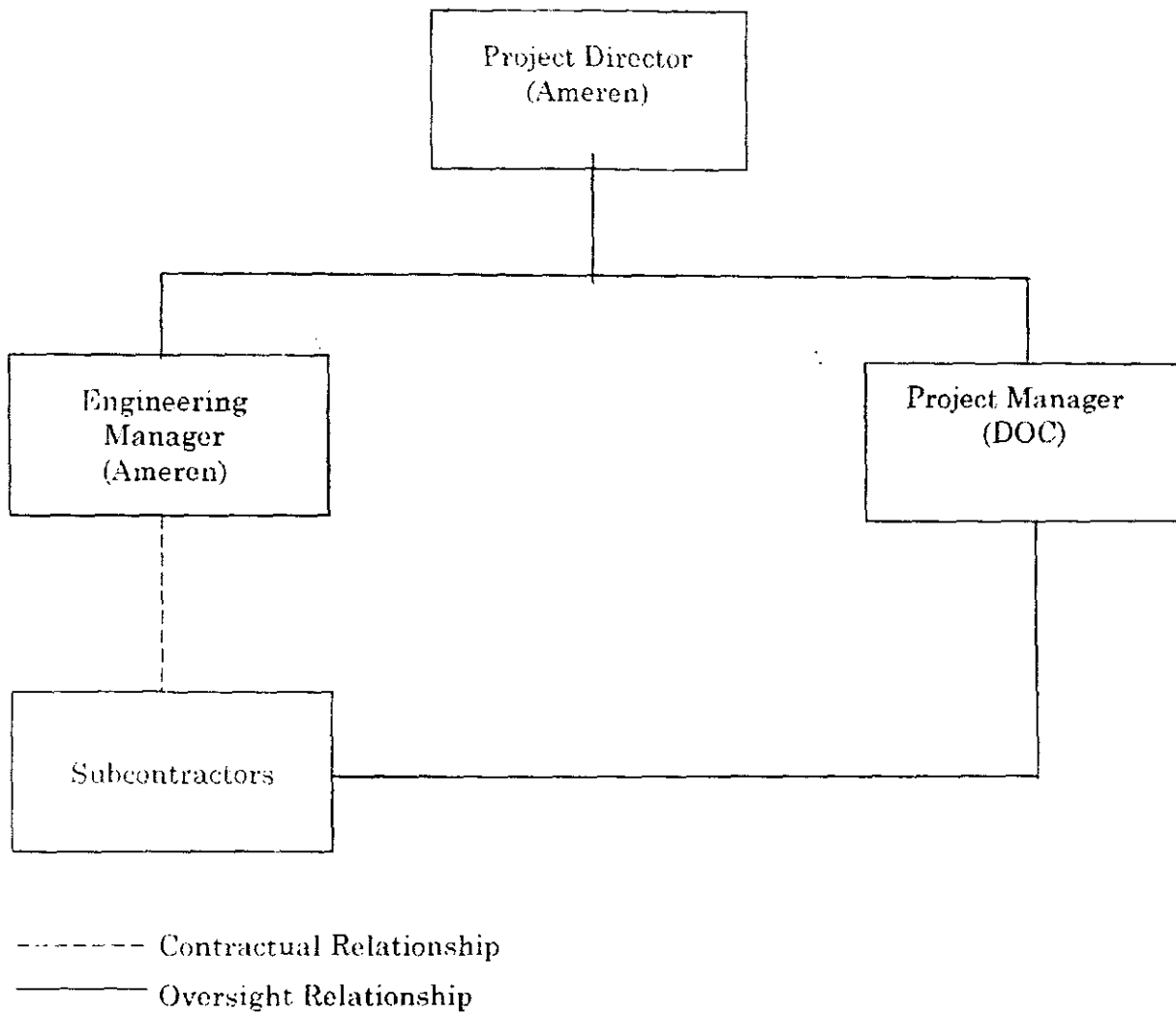
A track-mounted cutting torch is used to segment boiler drums and waterwall headers. The track is magnetically attached to the item to be cut, and the cutting torch is advanced along the track to make the cut. This technique allows greater output than manual cutting, particularly for extremely thick sections.

Hydraulic shears are used for cutting very thick steel plate and structural members. The shears promote productivity by reducing scrap size to manageable levels.

Grapples are used for scrap handling of heavy loads. Grapples include hydraulic, cable and electric styles to handle ferrous, non-ferrous and solid waste applications. Special combination grapples with magnets are also available.

A front-end loader with a demolition bucket is also used during the dismantling operations. The bucket has two movable jaws which allow it to pick up scrap and place it on a transfer vehicle for removal. Other equipment used in the dismantling process includes forklifts, cutting torches, wheeled backhoes, and mobile cranes, all of which are readily available from rental equipment yards. To the maximum extent possible, existing plant equipment (such as the turbine-hall crane) will be used during the demolition activities.

FIGURE 2.1
PROJECT ORGANIZATION CHART



3.0 COST ESTIMATE

The basis, methodology, and assumptions for the site-specific cost estimates are described in the following sections.

3.1 BASIS OF ESTIMATE

Site-specific cost estimates were developed using drawings and information provided by Ameren site personnel. Where information was unavailable, TLG used its database for plants of similar size and type.

The cost estimates are based on averages, such that the total costs shown for the projects are reasonable approximations of what is expected to occur. Individual cost elements are likely to vary from the estimated value. Accordingly, these estimates are not substitutes for the detailed engineering and planning that is performed in preparation for the dismantling of each site.

Listed below are the major factors considered as the basis of the cost estimates:

1. Employee salary and craft labor rates for site administration, construction, and maintenance personnel (derived from TLG's existing database for plants of similar size and type).
2. Engineering services for such items as activity specifications, detailed procedures, structural analysis and modifications, etc. (provided by the DOC).
3. Material and equipment costs for conventional demolition and/or construction activities (taken from R.S. Means Construction Cost Data [Ref. 1]).
4. Costs in this estimate are in year 2001 dollars.

3.2 METHODOLOGY

The methodology used to develop the cost estimate follows the basic approach presented in the AIF/NESP-036 "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates" (Ref. 2) and the U.S. DOE "Decommissioning Handbook" (Ref. 3). These publications utilize a unit factor method for estimating decommissioning activity costs to simplify the

estimating calculations. Unit cost factors for concrete removal (\$/cubic yard) steel removal (\$/ton) and cutting costs (\$/in) are developed from the labor cost information from R. S. Means. With the item quantity (cubic yards, tons, inches, etc.) developed from plant drawings and inventory documents, the activity-dependent costs are estimated.

An activity duration critical path is developed to determine the total dismantling program schedule. This program schedule is then used to determine the period-dependent costs for program management, administration, field engineering, equipment rental, quality assurance, and security. TLG assumed typical salary and hourly rates for personnel associated with period-dependent costs. The costs for conventional demolition of structures, materials, backfill, landscaping, and equipment rental are obtained from R.S. Means. Examples of such unit factor development are presented in AIF/NESP-036.

The unit cost factor method provides a demonstrable basis for establishing reliable cost estimates. The detail of activities for labor costs, equipment, and consumables costs provide assurance that cost elements have not been omitted. Detailed unit cost factors, coupled with the site-specific inventory of piping, components and structures, provide a high degree of confidence in the cost estimates.

The activity-dependent and period-dependent costs are combined with applicable collateral costs to yield the direct decommissioning cost. A contingency is then applied. The cost elements in this estimate are based on ideal conditions; therefore, the contingency factor is applied to allow for non-ideal conditions.

3.3 ASSUMPTIONS

The following assumptions were used in developing the dismantling estimate.

1. Estimated costs are stated in 2001 dollars. Escalation/inflation of the costs over the remaining operating life are not included.
2. The dismantling process will be an engineered process rather than wrecking ball demolition.
3. The demolition will be performed by a DOC who will provide adequate staff and equipment to complete the dismantling.

4. Office trailers will be used to house Owner and DOC personnel.
5. Site security will be provided by the utility.
6. Environmental regulations effective in 2001 are assumed to be in force during the dismantling effort.
7. Structural steel, piping, electrical cable, etc., will be credited for scrap value. Plant equipment is assumed to have no value as salvage.
8. The estimate to dismantle the stations does not address the value of the land.
9. On-site fuel inventories will be used and/or removed prior to start of dismantling.
10. Silos, precipitators, hoppers, tanks, etc., will be emptied prior to the start of dismantling.
11. Acids and caustics will be removed. Ion exchangers and filters will also be emptied in preparation for dismantling.
12. Stores, spare parts, bulk chemical supplies, gas storage containers, laboratory equipment, office furniture, etc., will be removed by the owner in preparation for dismantling.
13. Station transformer oil is assumed to be PCB-free. Lubrication and transformer oils are drained and removed from site by a waste disposal contractor.
14. Essential systems (air, water, electrical, fire water, etc.), required to support dismantling operations will remain in service throughout the project until replaced by temporary services.
15. Turbine building crane, miscellaneous hoists, and trolleys will remain in service to support dismantling until no longer needed.
16. Boiler platens and waterwalls will be cut from their supports, lowered to grade level, and sectioned into 8-foot widths.
17. Conveyors will be rigged, connections severed, and lowered to grade. When on-grade, the conveyors will be torch-cut into 10' long sections.

18. Valves 2" and smaller will be removed intact with the piping. Valves 2-1/2" and larger will be removed from the piping.
19. Structures and foundations will be removed to a depth of three feet below grade, with any resulting voids back-filled to grade level.
20. Turbine pedestals and powerhouse building foundations will be removed by controlled blasting and back-filled to grade.
21. Stand-alone chimney stacks will be blasted to the ground and broken into rubble, the steel liners cut and removed, and the foundations control-blasted to break the concrete in place so that groundwater drainage is provided. The rubble will be used as clean fill.
22. Holes will be drilled in all subsurface, abandoned foundations prior to being back-filled.
23. The dismantling of the electrical equipment terminates at the switchyard. The switchyard itself is left intact.
24. The site will be graded; however, no effort will be made to restore the original contour of the land. Ground cover will be established for erosion control. Soil required for fill is assumed to be available on site.
25. Solid, non-combustible, non-hazardous, non-toxic rubble generated during dismantling will be used as fill where needed.
26. Ash ponds will be dewatered, backfilled, clay-capped and covered with topsoil and vegetation.
27. Dismantling of the site will not occur until all units are retired. Costs for security and maintenance on any of the units retired prematurely are not included in the study.
28. Boundary fence shall remain in place after dismantling.
29. Contingency is applied to project costs on a line-item basis.
30. All non-asbestos insulation will be removed for disposal at a local sanitary landfill.
31. Asbestos will be removed prior to the start of dismantling.

32. Asbestos removal costs for Labadie, Rush Island, Sioux, and Meramec include costs for removal of galbestos siding only.
33. Asbestos removal costs for Venice include costs for removal of asbestos equipment and piping insulation as well as galbestos siding.

4.0 SCHEDULE ESTIMATES

The following schedule durations were derived from TLG's data base for dismantling power stations of similar size and type. The schedules account for the limitations of personnel workspace and maximum worker safety and protection.

4.1 ASSUMPTIONS

The following limitations and assumptions are reflected in the development of the dismantling schedules.

1. All work is performed during an eight-hour workday, five days per week, with no overtime. There are eleven paid holidays per year.
2. Multiple crews work parallel activities to the maximum extent possible, consistent with optimum efficiency (adequate access for cutting, removal; and laydown space) and with the stringent safety measures necessary during demolition of heavy components and structures.
3. It is assumed that four crews can work safely on boiler waterwall removal at one time. Since the work is in a confined area, additional crews would increase the probability of injury from materials dropping from above.
4. Demolition of concrete stack structures is by controlled blasting. Blast fragments have the potential to cause injury to personnel and ground vibrations could collapse other structures or trailers. In order to limit risk of injury or damage, demolition of the stack is delayed until the number of on-site personnel is reduced.

4.2 PROJECT DURATIONS

Schedule durations corresponding to the dismantling program described in Section 2.3 are given herein.

TABLE 4.1

DURATIONS (Months)

<u>Station</u>	<u>Period 1</u>	<u>Period 2</u>	<u>Period 3</u>	<u>Total</u>
Labadie	3	36	3	42
Rush Island	3	23	3	29
Sioux	3	23	3	29
Meramec	3	20	3	26
Venice	12	16	3	31

5.0 WASTE MANAGEMENT

Asbestos-containing insulation and building materials will be removed by qualified contractors and disposed of in a licensed landfill.

Other types of hazardous materials may be located on-site, including lead, mercury, residual PCB's, oil contaminated soil, etc. If additional hazardous wastes are discovered during dismantling operations, or if environmental regulations change, then appropriate measures will be taken by the Owner and the DOC.

Non-hazardous wastes will be disposed in a safe and reasonable manner. Some non-hazardous wastes may still be subject to state regulations.

6.0 SCRAP VALUE

The dismantling of a typical fossil plant occurs after a 40-60 year plant operating life. Process equipment is assumed to be worn, obsolete, and suitable for scrap only. No equipment is assumed salvageable as used equipment.

The value of scrap was estimated from information on the current market value. In general, scrap materials were assumed to be removed from their installed location and placed on an on-site loading dock or laydown area for a scrap dealer to remove.

The value of the scrap was estimated using scrap metal prices listed in Iron Age's Scrap Price Bulletin published in New Steel magazine (Ref. 4), adjusted for processing and freight. The estimated scrap amounts and value per ton are summarized herein.

TABLE 6.1
ESTIMATED SCRAP QUANTITIES @ \$/ton

	Carbon Steel (tons @ \$/ton)	Copper (tons @ \$/ton)	Stainless Steel (tons @ \$/ton)
Labadie	137,937 @ \$17	3,181 @ \$637	402 @ \$509
Rush island	69,790	1,609	203
Sioux	69,790	1,609	203
Meramec	83,220	3,634	18
Venice	47,769	2,086	10

7.0 RESULTS

The techniques, tools, and equipment necessary to remove the large components and remediate the hazardous materials found at fossil-fired power stations are available and have been successfully demonstrated.

Breakdowns of the major cost categories are provided in Tables 7.1a through e. This study provides an estimate for dismantling under current requirements, based on present-day costs and available technology. As additional dismantling experience and technology become available, cost estimates should be modified accordingly.

TABLE 7.1a

**LABADIE STATION
SUMMARY OF COSTS**
(Thousands of 2001 Dollars)

<u>Activity</u>	<u>Total Cost</u>	<u>Percent</u>
Asbestos Remediation	1,626	1.38
Systems Removal	49,148	41.83
Structures Demolition	35,948	30.60
Landscaping & Reclamation	5,680	4.83
Utility Staffing	5,495	4.68
Dismantling Contractor Staffing	4,594	3.91
Liability & Property Insurance	735	0.63
Plant Energy	762	0.65
Tools & Equipment	13,498	11.49
Total Dismantling Costs	117,487	100.00
Scrap Credit	4,576	
Total Project Cost	\$112,911	

Note: Columns may not add due to rounding

TABLE 7.1b

**RUSH ISLAND STATION
SUMMARY OF COSTS**
(Thousands of 2001 Dollars)

Activity	Total Cost	Percent
Asbestos Remediation	813	1.19
Systems Removal	24,705	36.30
Structures Demolition	19,984	29.37
Landscaping & Reclamation	5,680	8.35
Utility Staffing	3,997	5.87
Dismantling Contractor Staffing	3,216	4.73
Liability & Property Insurance	538	0.79
Plant Energy	257	0.38
Tools & Equipment	8,863	13.02
Total Dismantling Costs	68,051	100.00
Scrap Credit	2,315	
Total Project Cost	\$65,736	

TABLE 7.1c

**SIOUX STATION
SUMMARY OF COSTS**
(Thousands of 2001 Dollars)

<u>Activity</u>	<u>Total Cost</u>	<u>Percent</u>
Asbestos Remediation	813	1.32
Systems Removal	21,945	35.51
Structures Demolition	17,752	28.73
Landscaping & Reclamation	5,498	8.90
Utility Staffing	3,997	6.47
Dismantling Contractor Staffing	3,216	5.20
Liability & Property Insurance	477	0.77
Plant Energy	228	0.37
Tools & Equipment	7,873	12.74
Total Dismantling Costs	61,799	100.00
Scrap Credit	2,315	
Total Project Cost	\$59,484	

TABLE 7.1d

**MERAMEC STATION
SUMMARY OF COSTS**
(Thousands of 2001 Dollars)

Activity	Total Cost	Percent
Asbestos Remediation	1,626	2.54
Systems Removal	27,377	42.79
Structures Demolition	15,653	24.47
Landscaping & Reclamation	2,942	4.60
Utility Staffing	3,635	5.68
Dismantling Contractor Staffing	2,895	4.53
Liability & Property Insurance	534	0.84
Plant Energy	506	0.79
Tools & Equipment	8,810	13.77
Total Dismantling Costs	63,980	100.00
Scrap Credit	3,739	
Total Project Cost	\$60,241	

TABLE 7.1e
VENICE STATION
SUMMARY OF COSTS
(Thousands of 2001 Dollars)

<u>Activity</u>	<u>Total Cost</u>	<u>Percent</u>
Asbestos Remediation	5,867	14.15
Systems Removal	12,013	28.97
Structures Demolition	7,866	18.97
Landscaping & Reclamation	2,942	7.10
Utility Staffing	4,407	10.63
Dismantling Contractor Staffing	3,330	8.03
Liability & Property Insurance	541	1.31
Plant Energy	373	0.90
Tools & Equipment	4,122	9.94
Total Dismantling Costs	41,461	100.00
Scrap Credit	2,146	
Total Project Cost	\$39,315	

8.0 REFERENCES

1. "Building Construction Cost Data, 2001," Robert Snow Means Company, Inc., Kingston, MA.
2. T.S. LaGuardia, et al, "Guidelines for Producing Commercial Nuclear Power Plant Decommissioning Cost Estimates," AIF/NESP-036, May 1986.
3. W.J. Manion and T.S. LaGuardia, "Decommissioning Handbook," U.S. Department of Energy, DOE/EV/10128-1, November 1980.
4. "Iron Age Scrap Price Bulletin," New Steel, September, 2001