

Exhibit No.:
Issue: Fuel Expense;
Purchase Power;
Witness: Burton L. Crawford
Type of Exhibit: Direct Testimony
Sponsoring Party: Kansas City Power & Light Company
Case No.: ER-2007-____
Date Testimony Prepared: January 31, 2007

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. ER-2007-____

DIRECT TESTIMONY

OF

BURTON L. CRAWFORD

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

**Kansas City, Missouri
January 2007**

**Certain Schedules Attached To This Testimony Designated (“HC”)
Have Been Removed
Pursuant to 4 CSR 240-2.135.**

DIRECT TESTIMONY
OF
BURTON L. CRAWFORD

Case No. ER-2007-_____

1 **Q: Please state your name and business address.**

2 A: My name is Burton L. Crawford. My business address is 1201 Walnut, Kansas City,
3 Missouri 64106-2124.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Kansas City Power & Light Company ("KCPL") as Manager, Energy
6 Resource Management.

7 **Q: What are your responsibilities?**

8 A: I am responsible for managing the Energy Resource Management ("ERM") department.
9 Activities of ERM include resource planning, wholesale energy purchase and sales
10 evaluations, energy portfolio management, and capital project evaluations.

11 **Q: Please describe your education, experience and employment history.**

12 A: I hold a Master of Business Administration from Rockhurst College and a Bachelor of
13 Science in Mechanical Engineering from the University of Missouri. Within KCPL, I
14 have served in various areas including regulatory, economic research, and power
15 engineering starting in 1988.

16 **Q: Have you previously testified in a proceeding at the Missouri Public Service**
17 **Commission ("MPSC") or before any other utility regulatory agency?**

18 A: Yes, I have. I provided testimony to the MPSC in Case No. EO-2006-0142, which
19 pertains to KCPL's application to join the Southwest Power Pool Regional Transmission

1 Organization. I also provided testimony in Case No. ER-2006-0314, which pertained to
2 KCPL's application to modify its tariffs to begin implementation of its regulatory plan.

3 **Q: What is the purpose of your testimony?**

4 A: The purpose of my testimony is to describe the level of fuel expense and purchase power
5 expense and the wholesale contract customer revenues filed in the Cost of Service.

6 **I. Energy Price Forecasts**

7 **Q: Could you describe how KCPL forecasts electricity prices?**

8 A: KCPL utilizes the MIDASTM model, which is similar to other fundamental price
9 forecasting models that are commonly used in the industry. MIDASTM is provided by
10 Global Energy. The Transact AnalystTM component of MIDASTM generates regional
11 prices by modeling power flows within and between various energy Markets, Transaction
12 Areas, North American Electric Reliability Council ("NERC") Sub-Regions, and NERC
13 Regions. Power flows are determined based on the relative loads, resources, marginal
14 costs, transactions costs, and intertie limits between the areas or regions. Transactions
15 occur on an hourly basis for 8760 hours per year.

16 **Q: What are the primary inputs to the model?**

17 A: The model utilizes a sizeable input dataset, referred to as the National Database. It is
18 populated with assumptions about market supply, demand, and transmission. The bulk of
19 the input assumptions use Federal Energy Regulatory Commission ("FERC") Form 1,
20 Energy Information Administration ("EIA") 411 reports, and Continuous Emissions
21 Monitoring system ("CEM") data compiled by the Environmental Protection Agency
22 ("EPA"), as their source. The demand data includes projected hourly demand for
23 virtually every utility in the eastern interconnect. The supply data contains a

1 representation of all generating units within those utilities: capacity, heat rate, fuel type,
2 variable operations and maintenance costs, outage rates, emissions rates, start-up costs,
3 etc. Fuel costs may also be tied to individual units based on reported costs. This applies
4 primarily in the case of nuclear and coal units, whose fuel cost would not be tied to a
5 national commodity price such as is the case with natural gas or fuel oil. The other
6 primary inputs are: natural gas prices, natural gas basis adders, fuel oil prices, and
7 emission allowance prices. These inputs are more “global” in nature, meaning they are
8 not tied to specific units. The dataset also includes transmission constraints between the
9 areas. Global Energy, the provider of the National Database, arrives at the constraints
10 through their analyses of regional assessments from the various reliability councils.

11 **Q: How does the model use this data to forecast power prices?**

12 A: The model performs an hourly chronological dispatch of all generation resources to meet
13 projected hourly demand in each region as defined in the model’s geographic topology.
14 For each hour, the last generator needed to meet demand is identified as the marginal
15 unit. All of the costs associated with dispatching the marginal unit become the basis for
16 the price in that hour in that region.

17 **Q: Is this done for only one region?**

18 A: No. Our market simulations model most of the eastern interconnect. As a result, the unit
19 identified as marginal may be dispatched in order to serve load in a neighboring region.
20 The model will perform transactions between regions, as long as adequate transmission
21 capacity still exists. If transmission becomes constrained between regions, before all of
22 the economical transactions have been completed, the model’s bidding logic will arrive at
23 an appropriate price spread between the two regions.

1 **Q: How much confidence do you have in the resulting forecasts?**

2 A: The resulting forecast is only as good as the input assumptions. The fundamental supply
3 and demand data are relatively good. That is, the demand forecast from utilities and the
4 existing public data on installed generation capacity are fairly reliable, so identifying a
5 reasonable unit to base an hourly price on is something that can be done with a fair
6 amount of confidence. The input assumption that creates a larger challenge is fuel price.
7 In KCPL's market area, the market price is almost always set by one of two fuels: coal or
8 natural gas. Primarily, it is natural gas. Fuel oil might set the price of power in a very
9 small number of hours in some years in North Southwest Power Pool ("SPP").

10 **Q: How difficult is it to predict the price of coal and natural gas?**

11 A: Coal prices are relatively less volatile and the model inputs are based on actual reported
12 fuel costs, so it is not difficult to predict its impact on power prices when it is the
13 marginal fuel. Natural gas prices are much more volatile and difficult to predict.

14 **Q: So how accurate are your power price forecasts?**

15 A: The power price forecasts are fairly accurate when the fuel price forecasts are accurate,
16 more specifically, when the natural gas price forecast is accurate. Natural gas is the
17 marginal fuel in North SPP more than 50% of the hours in a year, so there is a strong
18 correlation between natural gas and power in those hours. Schedule BLC-1 (HC)
19 presents how closely KCPL's power price forecast tracked prices that we observed in the
20 North SPP market. It is a backcast of 2006 using the average spot gas price for each
21 month. Schedule BLC 1 (HC) is Highly Confidential because KCPL would not want a
22 competitor to see our market forecast. It is worth noting that KCPL uses one gas price
23 for each month of the forecast period. Though in reality, the gas price can change every

1 day. To the extent that gas prices were more volatile, intramonth, that would affect our
2 ability to track actual market prices with our backcast. Schedule BLC-2 illustrates the
3 monthly volatility of natural gas in 2006. In addition to intramonth gas prices, there is
4 another factor that would influence our backcast versus the actual market. The actual
5 hourly demand data for 2006 is not yet available. Our backcast uses the forecasted
6 hourly demand that is part of the National Database I discussed earlier.

7 **II. Purchase Power and Fuel Normalization**

8 **Q: What method for normalizing the test year fuel and purchased power expense did**
9 **you use in this case?**

10 A: The proper method for normalizing the test year fuel and purchased power expense is to
11 normalize and annualize the system peak and energy, the market price of purchased
12 power, the prices paid for fuel, generating system maintenance and forced outages, and
13 available generating resources. After determining the appropriate normalized and
14 annualized values, an accurate production cost computer modeling tool is used to develop
15 the appropriate generation and purchased power levels and resulting fuel and purchased
16 power expenses. KCPL used the MIDASTM model for its production cost model.

17 **Q: Please describe the MIDASTM model used in this normalization.**

18 A: This is the same modeling software used to generate the market price forecasts described
19 previously. For purposes of running the production cost modeling used in this
20 normalization, the model was run in "Price Mode", which means the user inputs the
21 market prices into the model, rather than using the model to generate the prices. The
22 prices input into the model were the prices generated by the previously described price
23 forecasting process. The model performs an economic dispatch of the Company's

1 generating units and available market purchases in order to serve load in a least cost
2 manner. The Company uses this model for various purposes, such as generating market
3 price forecasts, long-term resource planning decisions, fuel and interchange budgeting,
4 purchase and sales analysis, and other purposes.

5 **Q: Please describe the normalization of the system requirements for this rate case.**

6 A: KCPL's native load was adjusted to reflect weather normalized and annualized customer
7 growth by the Company's load forecasting personnel. This process is described in more
8 detail in the direct testimony of KCPL witness George M. McCollister. This resulted in
9 revised monthly peak demands and energy requirements, which were input into the
10 MIDASTM program. The program distributed the monthly energy requirements on an
11 hourly basis. The software uses the normalized monthly energy and peaks and actual
12 historical hourly system loads, to shape the normalized loads on an hourly basis. The
13 resulting load shape was then used in the normalized production cost modeling case.
14 The Company's wholesale contract customers have been added to the native load to
15 arrive at the total system requirements.

16 **Q: Please describe these wholesale contract customers.**

17 A: These are capacity and energy sales to the City Utilities of Springfield, Independence
18 Power and Light, Missouri Joint Municipal Electric Utility Commission ("MJMEUC"),
19 and load regulation customers. The revenue for these firm transactions and the associated
20 fuel expense is included in the attachment BLC-4. They are not included in the off-
21 system sales described in the testimony of Michael Schnitzer.

1 **Q: Please describe the fuel price normalization.**

2 A: The normalized fuel prices used in the modeling were developed by KCPL witness Wm.
3 Edward Blunk and are described in detail in his direct testimony. These fuel prices were
4 input into the model on a plant-specific basis and then were used in the normalized
5 production cost modeling. The natural gas prices provided by Mr. Blunk were also used
6 in the process of generating market prices.

7 **Q: Please describe the maintenance outages normalization.**

8 A: The Company performs scheduled maintenance on the base load generating units on a
9 cyclical basis over a number of years. That is to say a specific unit in any given year may
10 have an extended turbine generator outage, a shorter boiler outage, a short inspection
11 outage or no outage at all. In addition, Wolf Creek refueling and maintenance outages
12 occur every eighteen months, occurring in either the spring or fall, thus in every third
13 year Wolf Creek is available for generation for the entire year. Thus, in any specific
14 year, there may be higher or lower scheduled maintenance outages than the long term
15 average maintenance outages. In order to normalize the availability of the generating
16 resources for the test year, we computed the total number weeks that a unit would be
17 scheduled out for maintenance over the maintenance cycle and averaged this amount by
18 the number of years in the maintenance cycle. These normalized maintenance outages
19 were then spread over the test year to develop a test year maintenance schedule. These
20 outages were scheduled so that no two units would be out at the same time and that all the
21 base load generating resources would be available during the peak load periods of June
22 through September. This approach resulted in a total amount of generation capability
23 “lost” due to maintenance activities that is approximately equal to the long-term average.

1 Schedule BLC-3 (HC) contains the maintenance schedule that was used for the
2 normalization.

3 **Q: Please describe the generating resources available capacity normalization.**

4 A: The generating resources available in the rate case modeling are the same as the
5 Company's existing resources with adjustments made to normalize the capacity to the
6 levels that are expected to be in place and operational as of September 30, 2007. First,
7 long-term purchase power contract levels were adjusted to reflect the capacity levels that
8 are committed effective September 30, 2007. Second, A 50 MW capacity purchase for
9 the 2007 summer season is assumed at \$900,000. Finally, the wind generation that began
10 commercial operations in 2006 has been assumed to be in operation for the full test
11 period.

12 **Q: How was the proposed wind generation modeled in this rate case?**

13 A: The wind generation was modeled based upon the projected output for the Spearville
14 Wind Energy Facility that was placed in service in 2006. The actual wind profile data
15 was used to develop projected typical weekly energy output data. This generation was
16 included in the Company's total generation resource mix.

17 **Q: How accurate are the results of this modeling?**

18 A: The modeling assumptions for operating heat rates, equivalent forced outage rates,
19 capacity, and other key inputs are based upon historical averages. Thus, after making the
20 normalization adjustments described previously we believe that the results should
21 likewise result in reasonably accurate results.

1 **Q: For the test period, what expense items, if any, were adjusted as a result of**
2 **normalizing fuel and purchased power expense?**

3 A: Adjustments were made to the fuel costs to reflect both the normalized fuel market and
4 normalized generation levels. Also, purchased power expense was adjusted to reflect the
5 changes in the quantity of energy purchased and the price of such purchases. Schedule
6 BLC-4 shows the generation levels by resource type and the purchase power levels, the
7 costs of each, and the revenues from the wholesale contract customers. The adjustments
8 are reflected in Schedule JPW-2, attached to the direct testimony of KCPL witness John
9 Weisensee.

10 **Q: Does that conclude your testimony?**


11 A: Yes, it does.

In the Matter of the Application of Kansas City)
Power & Light Company to Modify Its Tariffs to) Case No. ER-2007-_____
Continue the Implementation of Its Regulatory Plan)

STATE OF MISSOURI)
) ss
COUNTY OF JACKSON)

1. My name is Burton L. Crawford. I work in Kansas City, Missouri, and I am employed by Kansas City Power & Light Company as Manager, Energy Resource Management.

3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.


Burton L. Crawford

ay of January 2007.

Cesar Sirels
Notary Public

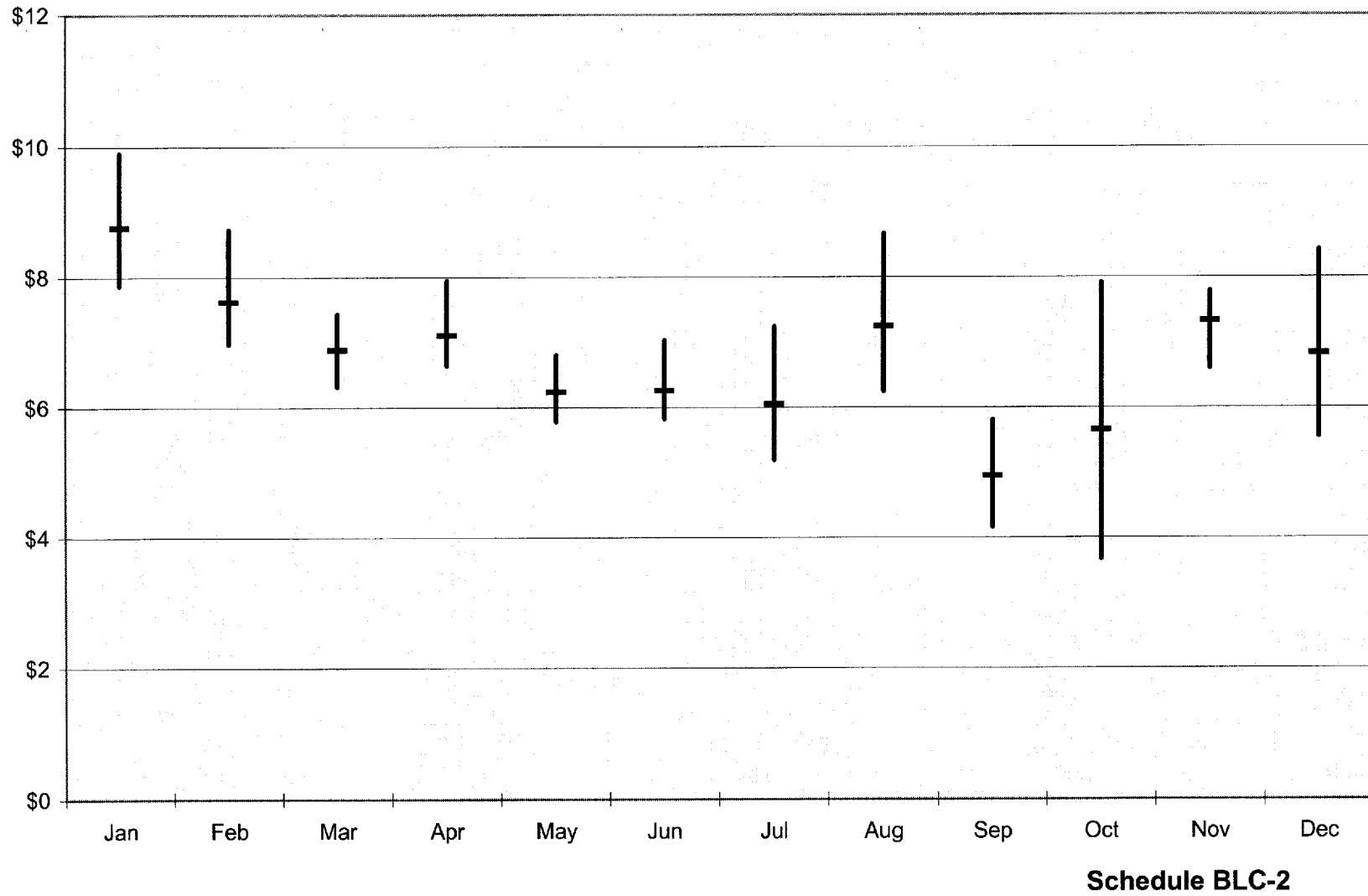
My commission expires

CAROL SIVILS
Notary Public - Notary Seal
STATE OF MISSOURI
Clay County
My Commission Expires: June 15, 2007

SCHEDULES BLC-1 and BLC-3

**THESE DOCUMENTS CONTAIN
HIGHLY CONFIDENTIAL
INFORMATION NOT AVAILABLE
TO THE PUBLIC**

2006 Intramonth NYMEX Gas Prices Max, Min, and Average



Itemized Costs for Annualized Fuel & Purchased Power

Energy (MWhr)

Sources of Energy

Generation Resources

	MWhr
Nuclear	4,443,477
Coal	12,052,314
Combined Cycle	207,530
Gas Combustion Turbines	53,238
Oil Combustion Turbines	2,391
Wind Turbines	400,574
Total Generation	17,159,524

Purchased Power

Non-Firm Wholesale Market	595,139
Capacity Contracts	30,417
Total Purchases	625,556

Total Sources of Energy

17,785,080

Uses of Energy

Retail Load (Net System Input)	16,138,496
Firm Wholesale Obligations	1,646,584
Total Energy Sold	17,785,080

Cost of Service

Fuel Expense

Dollars

Generation Fuel - Nuclear	19,793,817
- Coal / Steam	126,526,368
- CC and CTs	18,492,176
Start-Up Fuels	8,363,962
Fuel Adders	10,950,941
Total Fuel Expense	184,127,264

Purchased Power Expense

Purchases: Non-Firm Wholesale Market	40,522,379
Firm Contracts: Capacity Costs	8,610,061
Energy Costs	1,254,951
Total Purchased Power	50,387,391

Wholesale Contract Customer Revenue

Energy Revenue	52,226,631
Capacity Revenue	11,205,000
Misc Fixed Cost Revenue	2,230,409
Total Wholesale Contract Customer Revenue	65,662,040