BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

IN THE MATTER OF UNION ELECTRIC COMPANY D/B/A AMEREN UE FOR Case No. ER-2008-0318 AUTHORITY TO FILE TARIFFS INCREASING RATES FOR ELECTRIC SERVICE PROVIDED TO CUSTOMERS IN THE COMPANY'S MISSOURI SERVICE AREA.

> DEPOSITION OF DANIEL BECK, ENGINEERING ANALYSIS SUPERVISOR

> > TAKEN OCTOBER 31, 2008

3

1	BEFORE THE PUBLIC SERVICE COMMISSION			
2	OF THE STATE OF MISSOURI			
3				
4	IN THE MATTER OF UNION ELECTRIC)			
	COMPANY D/B/A AMEREN UE FOR)			
5	AUTHORITY TO FILE TARIFFS)Case No. ER-2008-0318			
	INCREASING RATES FOR ELECTRIC)			
6	SERVICE PROVIDED TO CUSTOMERS IN)			
	THE COMPANY'S MISSOURI)			
7	SERVICE AREA.)			
8				
9	DEPOSITION OF DANIEL BECK, produced, sworn and			
10	examined on the 31st day of OCTOBER, 2008 between the			
11	hours of ten in the forenoon and one in the afternoon			
12	of that day at the offices of MISSOURI PUBLIC SERVICE			
13	COMMISSION, 200 Madison Street, in the City of			
14	Jefferson City, State of Missouri, before Susannah L.			
15	Walmsley, a Registered Professional Reporter, CSR and			
16	Notary Public, within and for the State of Missouri,			
17	in a certain cause now pending before the Public			
18	Service Commission of the State of Missouri, IN THE			
19	MATTER OF UNION ELECTRIC COMPANY D/B/A AMEREN UE FO			
20	AUTHORITY TO FILE TARIFFS INCREASING RATES FOR			
21	ELECTRIC SERVICE PROVIDED TO CUSTOMERS IN THE			
22	COMPANY'S MISSOURI SERVICE AREA; taken behalf Ameren.			
23				
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APPEARANCES COUNSEL FOR AMEREN SERVICES COMPANY: AMEREN SERVICES COMPANY By Wendy K. Tatro 1901 Chouteau Avenue St. Louis, Missouri 63166-6149 (314) 554-3484 COUNSEL FOR THE PUBLIC SERVICE COMMISSION: PUBLIC SERVICE COMMISSION STATE OF MISSOURI Governor Office Building By Nathan Williams 200 Madison Street, Suite 800 Jefferson City, Missouri 65102-0360

4

10 PRESENT FOR THE PUBLIC SERVICE COMMISSION: 1.1 (Present via telephone)

By Stephen Rackers, Auditor 13

WITNESS: DANIEL BECK

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COURT REPORTER FOR THE DEPOSITION: MIDWEST LITIGATION SERVICES

By Susannah L. Walmsley, MO CCR 902/RPR/CSR 711 North 11th Street St. Louis, Missouri 63101

18 (314) 644-2191 19

15

24

(Exhibits 1-7 marked for identification) 1 2

DANIEL BECK.

3 of lawful age, having been first duly sworn to tell

the truth, the whole truth, and nothing but the truth, 4

deposes and says, behalf Ameren, as follows: 5

DIRECT EXAMINATION

MS. TATRO: I guess we should start by

8 identifying everyone in the room.

I'm Wendy Tatro and I'm the attorney for

AmerenUE. 10

6

9

15

16

MR. WILLIAMS: I'm Nathan Williams. I'm 11

an attorney for the staff 12

MR. BECK: Daniel Beck. I'm a witness for 13

the staff 14

MS. TATRO: And on the phone we have?

MR. RACKERS: Steve Rackers. I'm an

auditor with the staff.

MS. TATRO: I don't believe there is anyone 18

19 else on the phone?

20 MR. RACKERS: Not with me.

BY MS. TATRO: 21

22 Q. Mr. Beck, can you identify for me your

23 position with the Commission staff?

24 A. I am the Engineering Analysis Supervisor with

the Energy Department and that is in the Operations

and I am the supervisor of them, but I also do work in

the various energy areas. Primarily these days I do

most of my work in electric, but I also do some work

in natural gas, so regulations.

Q. Okay. Tell me about your educational 5

background?

9

A. I have an industrial engineering degree from

the University of Missouri, Columbia.

Q. So you've never moved?

A. I actually lived in St. Louis for three and a 10

half years after graduating where I worked for what 11

was called the NAVPRO, N-A-V-P-R-O, or the Naval Plant 12

13 Representative Office. I was a civilian federal

14 employee and in essence we regulated at that time

15 McDonnell Douglas.

16 Q. Interesting. Now you are the same Daniel I.

17 Beck who filed rebuttal testimony in ER-2008-0318;

correct? 18

A. Yes. 19

20 Q. Have you been deposed before?

21 A. No. I've been on the list several times and

I've sat through depositions, but never been deposed. 22

Q. All right. Well, hopefully it won't be too 23

24 bad of an experience for you.

25 As we go through this if I ask you questions

6

Division. 1

2 Q. How long have you held that title?

 A. Approximately four years. 3

4 Q. What did you do before that?

5 A. Before that time I was an engineer in similar

capacities. 6

Q. For the Commission? 7

A. For the Commission, yes, 8

9 Q. And how long did you hold that position?

10 A. I have been with the Commission since 1987,

so approximately 21 years. 11

12 Q. And were you an engineer that entire time

except for the four years you've been in your current 13

position? 14

15

A. Actually, when I started my title was, I was

in the Economic Analysis Department and my title was

Operations Research Specialist which is a branch of

18 Industrial Engineering.

19 Q. And in your current position as Energy

Analysis Supervisor; is that what you said? 20

21 Engineering Analysis Supervisor.

Q. Engineering. Tell me what you do in that

23 iob?

22

24 A. The engineering analysis section is

approximately, well, let me count, seven staff members

8

you don't understand or I am in any way unclear let me

know and I will rephrase, reask, do something to make

it understandable. 3

4 Is there any reason that you shouldn't be

5 deposed today that you know of?

6 A. No

7 Q. You aren't sick or on any medication or

anything that would impact your ability to answer a

9 question?

10 A. No.

11 Q. As we go through this if you need a break,

12 let me know.

13 A. Okay.

14 Q. This deposition is not adversarial so I want

you to feel free to say something if you feel the need 15

16 to do so

17

You have the Notice of Deposition. I saw

18 that you brought the documents that were requested.

19 And we've marked, I think, several of them as exhibits

20 so as we go through this we'll talk about those. And

21 one of those is a copy of your rebuttal testimony.

22 You have that; right?

23 A. It's in the stack there, yes.

24 Q. I think that's been marked as Exhibit 7.

25 And today I'm going to be focusing on the

- portion of your testimony that talks about the 1
- Vegetation Management and Infrastructure Inspections.
- I'm not going to be talking about the FERC 7-Factor
- 4 Test.
- 5 A. Okay.
- Q. I'm going to ask you to define the term
- vegetation management for me.
- 8 A. The term vegetation management, and in my
- testimony I used the term tree trimming that is 9
- sometimes used interchangeably, but in truth 10
- vegetation management is the trimming of trees on the 11
- easements of an electric utilities, power lines, but 12
- it also includes spraying vegetation, any task that is 13
- 14
- required to control vegetation within the easement.
- 15 And that's why the tree trimming while
- commonly used doesn't totally describe the effort. 16
- Q. But when you say tree trimming you are using 17
- the terms interchangeably? 18
- 19 A. I am. And it was partially due to the way of
- 20 how it was being used in various witnesses' testimony
- and I feel comfortable with that as long as everyone 21
- explains it up front. 22
- Q. Okay. I will probably use those terms 23
- interchangeably as well. 24
- 25 A. Okay.

1

10

- Q. Now you are familiar with UE's request for
- the tracker accounting authorization for treatment 2
- with costs associated with the compliance? And I'm
- 4 going to talk about vegetation management for now.
- A. Okay. 5
- Q. You are familiar with that request? 6
- 7
 - Q. Can you tell me has any other investor owned
- 9 utility made a similar request?
- 10 A. When you say similar are you talking
- specifically about a tracker because as I see Ameren's 11
- request it has three components. 12
- Q. Okay. Spell those out for me. 13
- A. Okay. Quite frankly, I feel like they are 14
- spelled out in the rebuttal testimony of Ron Zdellar. 15
- 16 Q. Are you familiar with that testimony?
- 17 A. Yes. I am.
- Q. Okav.
- 19 A. And in that testimony he has three different
- time periods. The first one is January 1, 2008 20
- through September 30th, 2008. And for that he is 21
- 22 requesting a three year amortization.
- 23 The second time period is October 1, 2008 to
- March 1, 2009 and for that he is requesting an 24
- accounting deferral to be dealt with in the next rate

case

2

- And then the third time period is from March
- 3 1, 2009 to what I believe is February 28th, 2010 which
- would be a full one year period and for that he is
- asking for a two-way tracker.
- Q. Has any other Missouri investor owned utility
- asked for -- let's start with the first. Have any of
- them asked to have costs amortized over -- and maybe
- 9 the years were different?
- 10 A. Yeah. To my knowledge, no. The nine month
- 11 amortization requested there, no.
- 12 Q. Okay. How about the accounting deferral
- mechanism? 13
 - A. Again, to my knowledge, no.
- 15 Q. How about the tracker?
- 16 A. Yes. Empire District Electric requested a
- tracker in its last rate case. 17
- Are you familiar with Empire's last rate 18
- case? 19

14

21

- A. Yes, I am. 20
 - Q. Did you file testimony?
- 22 A. I did not
- Q. Who filed testimony on this issue for staff? 23
- A. Mark Oligschlaeger. 24
- 25 Q. Do you supervise Mr. Oligschlaeger?

- A. No. 1
- 2 Q. Did anyone in your division work on this?
- 3 A. I certainly had conversations with Mr.
- Oligschlaeger regarding the topic. I don't know if 4
- 5 anyone else in my division did or not, I really
- 6 couldn't say, but I certainly talked to him about the
- topic while he was the staff witness on this.
 - Q. Okay. And I wouldn't be asking about any
- conversations that might be construed as privileged so
- if there was an attorney present I would not be asking 10
- 11 you about those conversations, but the conversations
- 12 you had with him about the position that staff took in
- 13 Empire, did you discuss what his position should be?
- 14
 - A. I think more a matter of, if I could explain,
- that Mr. Oligschlaeger is an auditor and I am an 15
- engineer and I was more explaining from an engineering
- 17 perspective the rules that were at that time, well,
- they were being adopted at that time. They actually, 18
- if I remember correctly, they actually went into
- 20 effect just after that order came out.
- 21 Q. So you are familiar with the recommendation
- 22 of Mr. Oligschlaeger?
- 23 A. Yes.
- 24 Q. The recommendation he made?
- 25 A. Yes. We do refer to him as Oli.

- 1 Q. I like that.
- 2 And do you agree with that recommendation?
- 3 A Yes
- 4 Q. What was the recommendation then in the
- 5 Empire case?
- 6 A. The Empire case was to set a tracker. I
- 7 think areas of disagreement between staff and the
- 8 company were what level of base rates should be used
- 9 to set that.
- 10 Q. Any other area of disagreement between Empire
- 11 and staff that you know of?
- 12 A. Not that I remember.
- 13 Q. Do you know if staff was recommending a
- 14 one-way tracker or a two-way tracker? First of all,
- 15 do you know what I mean when I say one-way tracker and
- 16 two-way tracker?
- 17 A. Yes.
- 18 Q. Why don't you tell me the difference.
- 19 A. A one-way tracker would simply set a target
- 20 and only keep track of the amount. Typically that
- 21 amount would be -- if the amount that was actually
- 22 spent was under the target that would be tracked and
- 23 dealt with in the following year, although it could go
- 24 either way.
- Q. What does it mean "dealt with in the

- Q. Assets okav.
- A. And then those liabilities or assets would be
- 3 deferred and dealt with in the next rates case in the
- 4 manner in which the Commission saw fit.
- 5 Q. So what is the regulatory liability, I know
- 6 you are not an accountant, but to the best of your
- 7 understanding?
- 8 A. To the best of my understanding a regulatory
- 9 liability is an expenditure that took place in
- 10 previous years that was not explicitly dealt with in
- 11 rates at that time and therefore it is set up in a
- 12 liability account to deal with in a future case.
- 13 Q. And what would a regulatory asset account be 14 then?
- 15 A. It would be the same thing except instead of
- 16 having an expenditure it would be money that wasn't
- 17 expended, so it would be that difference between a
- 18 target and the actual expenditure when the actual
- 19 expenditure was below the target.
- Q. Let's go back to the Empire order, the staff
- 21 position in the Empire case. Was the staff position
- 22 to recommend, did they recommend a one-way or a
- 23 two-way tracker; do you know the answer to that
- 24 question?
- MR. WILLIAMS: I'm going to object based

- 1 following year"?
- 2 A. I'll take, I'll use the example of the
- 3 one-way tracker that AmerenUE agreed to in the last
- 4 rate case. What happened was that if there would be,
- 5 for example, \$2,000,000 that was under a targeted
- 6 level that was not spent the agreement was that the
- 7 following year the targeted level plus an additional
- 8 \$2,000,000 would be spent to, in essence, make sure
- 9 that that funding level provided the work required.
- Now the other component of that is if those
 expenses went above that targeted level the company
- 12 would not receive any compensation for that.
- Q. And that's a one-way tracker?
- 14 A. That's a one-way tracker.
- Q. So describe a two-way tracker for me, please.
- 16 A. A two-way tracker would simply set a target
- 17 and then account for, I believe, the correct term is
- 18 liabilities and, I'm sorry, I'm drawing a blank here.
- Q. Do you want to look at the Empire order, is
- 20 that what you are looking for?
- A. Yeah. I think it had it. If you can get the
- 22 order out that would be great.
- Q. And the Empire order has been marked as
- 24 Exhibit 4?
- 25 A. The term I was looking for is assets.

- 16
- 1 on relevance to this case, but go ahead and provide an
- 2 answer.
- 3 BY MS. TATRO:
- 4 Q. If you don't know, Dan, it's fine.
- 5 A. In reviewing the order I see that the staff
- 6 has recommended a target and then any shortfall would
- 7 be accrued the following year plus interest while any
- 8 amounts in excess of the target would not be deferred.
- 9 So that would be defined as a one-way tracker.
- 10 Q. Okay. Now is that the position you are
- 11 taking in this case with AmerenUE's request?
- 12 A. No.

13

- Q. So you are representing a two-way tracker?
- 14 A. That's correct. However, to be fair, we are
- 15 recommending that there is some cap, but that cap
- 16 would be above the targeted level.
- 17 Q. Okay. We will get to that.
- 18 A. Okay.
- 19 Q. Did you know in the Empire case what dollar
- 20 amount increase Empire expected to be faced with in
- 21 the next year to comply with vegetation management
- 22 infrastructure rules; do you know what dollars were at
- 23 risk there?

- A. I believe Empire claimed 6.1 million dollars.
- Q. And that was the increase they were facing?

- A. It appears that that was the ongoing tree
- 2 trimming cost and I don't have a breakdown of that.
- 3 Q. Okay. And if you don't know the answer, Mr.
- 4 Beck, it's fine to say you don't know.
- 5 A. Yes. And again, I was not the witness in
- 6 that case.
- 7 Q. Right.
- 8 A. I spent more of my time describing the rules
- 9 than the specifics of the numbers
- 10 Q. Well, let's talk about the rules.
- 11 A. Okav.
- 12 Q. You are familiar with the Commission's rules
- 13 on vegetation management; right?
- 14 A. Yes.
- Q. Did you participate in the rule making for
- 16 the vegetation management role?
- 17 A. Yes, I did.
- 18 Q. And you are familiar with the staff comments
- 19 that were filed in the rule making?
- 20 A. Yes.
- Q. And in fact, you were the staff witness at
- 22 the hearing, weren't you?
- 23 A. Yes.
- Q. Tell me what the Commission's purpose was in
- 25 adopting the vegetation management rules at least as

- 1 A. Yes
- Q. Do you hold that same belief today?
- 3 A. Yes
- 4 Q. Tell me why you support the rules.
- 5 A. I think they provide a good minimum set of
- 6 standards for vegetation management and also deal with
- 7 issues like customer notification, customer education,
- 8 that I do believe should result in greater reliability
- 9 on a going forward basis.
- 10 There will be varying degrees of that for
- 11 different utilities because different utilities had
- 12 different vegetation management cycles that they were
- 13 operating under, but I think in general for all of the
- 14 utilities it should result in some reliability and
- 15 improvement in the long-term.
- Q. So the benefit of the rules to the customers
- 17 are notification, education, better reliability?
- 18 A. Uh-huh, yes.
- 19 Q. Are there benefits to any group other than
- 20 utility customers that you think the rules provides?
- 21 A. I think in some way it benefits the
- 22 utilities.
- 23 Q. How so?
- 24 A. By setting out standards. It helps clarify
- 25 what the minimum level of vegetation management should 20

- far as you understand it.
- A. My understanding is that we were attempting
- 3 to set a minimum level of requirements regarding
- 4 vegetation management; the hope that that would
- 5 ultimately be reflected in greater reliability for
- 6 customers
- 7 Q. And you agree that's an appropriate purpose?
- 8 A. Yes.
- 9 Q. What was the effective date of the vegetation
- 10 management rules?
- 11 A. June 30th, 2008.
- 12 Q. Do you know as part of that rule making
- 13 process did the Commission anticipate that these rules
- 14 were going to require Missouri investor owned
- 15 utilities to expend more money on vegetation
- 16 management?
- 17 A. I can't say what the Commission did or did
- 18 not anticipate, but from everything I've read and
- 19 understand I think that was the general understanding
- 20 of almost all of the witnesses.
- 21 Q. Did staff support the vegetation management
- 22 rules as adopted?
- 23 A. Yes.
- Q. And did your testimony support the vegetation
- 25 management rules as they were adopted?

- be in the State of Missouri.
- Q. Okay. And the benefits to, and mostly we'll
- 3 talk about customer benefits here, but those benefits
- 4 come from the vegetation management activities
- 5 themselves; right?
- 6 A. Yes
- Q. So that benefits occur whether the work,
- 8 whether the vegetation management work was done July
- 9 1st or June 27th; do you agree?
- 10 A. Yes
- 11 Q. Do you agree that generally Missouri investor
- 12 owned utilities when they increase the scope of their
- 13 vegetation management activities that that action in
- 14 and of itself is in the public interest?
- 15 A. I hesitate because I think there is a cost
- 16 and a benefit that has to be weighed and at some level
- 17 the cost is greater than the benefit. And in fact, I
- 18 think the Commission looked at adopting more stringent
- 19 rules and determined that the cost did not outweigh
- 20 the benefits and did not choose those more stringent
- 21 rules because of that.
- Q. Can you give me an example of what you mean?
- 23 A. Requirements, for example, that the -- that
- 24 all vegetation has to be cut from below the line no
- 25 matter what

It sounds strange, but you have situations 1 where lines go over deep ravines and you can literally 2 have a full grown tree below a utility line that is in no way coming close to that line and therefore there

is no reason to cut that full grown tree. So I think, 5

you know, using common sense in rules is important.

Q. I believe in your testimony you talk about the fact that AmerenUE began compliance with the rules early? 9

10 A. Uh-huh.

Q. Do you remember that? 11

12 A. Yes.

17

Q. Do you know when AmerenUE began compliance 13 with, I'll say it in quotes, "the rules" because they 14

A. Well, I would have to say the majority of the

were not in effect until June 30th, but do you know 15

16 when that work began?

rule regards the four year cycle for urban and six 19 year cycle for rural and that component of the rule has been in effect. Ameren has used that as an 20 operating procedure to my knowledge for at least the 21 22 last eight years.

And I'm not sure how far back that goes, but 23 Ameren has been spending the last four years to, in essence, catch up to that cycle and so I think for the 1 Q. And those more stringent proposals, which

rule making were they in?

A. They were discussed in both rule makings, but 3 I guess to maybe get to where you are going, we, the

Commission, approved a set of rules as a part of the

first rule making, but that rule did not go into

effect due to what I would refer to as a clerical

error and therefore a second rule making process was 9

required

Q. So the rules that were proposed as part of 10 11 the second rule making process, were those similar to the rules that were eventually adopted out of that 12 second rule making process? 13

A. They were similar to that and they were also 14 15 similar to what was approved by the Commission in the

first rule making process.

Q. Okay.

17

1

22

Realizing that approval with the Commission 18

does not make the rule, does not implement the rule. 19

There are additional steps. And that's where the 20

21 clerical error occurred

22 Q. But in either account the type of vegetation management that is required by the rule is prudent 23

action that a utility would and should undertake; 24

would you agree with that?

22

vast majority of the rule Ameren has and where most of

the dollars would be spent to comply with the rule,

Ameren has been working on that literally for the last

4 four years.

5 Now for specific components like the education, the customer notification. I think that 6 7 Ameren has made modifications to their process probably in calendar year 2008. I don't know anymore 9 specifics than that. Q. Would you consider early conforming 10

vegetation management practices to the rule early to be a good thing? 12

A. I think that, yes, I think in general those 13 are good things. 14

15 Q. Would you consider it a prudent action on the 16 part of the utility?

17 A. Yes, to the extent that they could know which parts of the rule were and were not going to be actually enacted because, again, we did have much more stringent rules discussed at one point. 20

21 Q. Were the more stringent rules discussed -let me back up. Was there more than one rule making 23 started on vegetation management rules by the Commission? 24

A. Yes, there was,

24

A. In my opinion, yes, I think that by the

2 Commission setting these rules it helps define what is

3 or is not prudent.

Q. Let's talk about the specific requirements of

5 the rule. You've mentioned the four and six year

cycle. Can you tell me what that means?

A. It basically means that every four years for urban which is in Ameren's case the majority of their,

Ameren UE's case, the majority of their distribution

lines. Those lines would be trimmed and/or the 10

11 vegetation management, whichever is -- and maybe even

both is required for a specific line. And the goal is

13 that by doing that trimming one would not need to come

back for another four years, that within that four

15 year time period the growth would not infringe on the 16 lines.

17 The six year cycle is the same thing, it's

18 just that's the requirement for a rural area because

it is more remote and typically customers are more

supportive of more extensive trimming therefore giving 20

21 you a longer period between trimming cycles.

Q. Okay. What else does the rule require?

23 A. The rule also requires a mid-cycle

inspection. And then if that inspection would simply 24

identify areas where tree growth took place more

extensively than expected and at that point requires 1 if there is a serious issue that the company would do 2 what is typically referred to as hot spot trimming.

4 The rule requires an education component that isn't maybe a large component of the rule, but it does 5 in essence require an annual notification of customers 7 about tree trimming, vegetation management.

The rule also has notification requirements 8 9 and those notification requirements would take place in the short time period right before the trimming 10 cycle is going to take place. 11

12 Q. Anything else?

A. Other than that I think most everything else 13 is just kind of dealing with the specifics about the 14 standard practices and techniques that you would use to do the trimming

Q. Is there any kind of required distance to 17 trim? 18

A. If I could have a copy of the rule? 19

20 Q. That's been marked Exhibit 6.

21 A. Yes. It just so happens that that section of

the rule is Section 9 titled Specific Requirements and 22

I think I would point to 9(B) 1, 2 and 3. And there's

three different levels of trimming required depending

on the voltage level of a specific line

1 Q. And they didn't differentiate between urban

2 and rural?

A. No. 3

Q. What about KCP&L? 4

5 A. KCP&L also had a program that dealt with, I'm

not sure I would call them problem areas, but somehow 6

7 prioritized various areas and so there was to my

knowledge no specific cycle. Я

9 Some areas got cycles as short as two years,

10 for example, at least that's the shortest example that

11 I'm aware of and I'm aware of another area that they

had that was eight years. And I don't know how that 12

averaged out or how that actually worked for any 13

specific average. 14

15 Q. Okay. And what about Aquila when it was

16 Aquila?

A. I honestly off the top of my head don't 17

recall the specifics of their program. 18

Q. The second requirement that you talked about 19

was the visual inspections at mid-cycle? 20

21

22 Q. Do you know if Empire had been doing that

prior to the rule? 23

24

25 Q. No, they weren't or no, you don't know?

26

Q. Okay. What are those requirements? 1

A. For conductors energized above 50,000, above

50.000 volts. 15 feet or to the edge of the 3

right-of-way. For 600 volts through 50,000 volts, 10 4

foot or, again, the edge of the right-of-way,

whichever is less. And the third requirement is for

subtransmission lines and three phase distribution 7

feeders/backbone circuits, trimming to remove vertical

overhanging limbs and the above widths would actually 9

10

2

11 Q. And just to make sure that I understand it, any of those requirements that you just went through,

the four to six year cycle, the mid-cycle inspection, 13

the trim distance, the notification and the education, 14

15 had those been required by the Commission prior to the

16 adoption of these rules?

17 A. No. The Commission had no requirements, 18 specific requirements for vegetation management at 19

20 Q. Okay. Do you know what cycle Empire trimmed on prior to these rules? 21

22 A. It's my general understanding that they used a 10 year cycle with more emphasis on what I would 23

24 refer to as hot spot trimming, trimming the problem

25 areas 28

1 A. No, they had not. Obviously since they had

an emphasis on hot spot trimming there had to be some 2

way to get feedback, but my understanding was that was

either by customer feedback or by an informal

5 inspection by employees.

6 Q. And by informal you mean what?

7 A. I just mean that in the course of doing their

normal duties if they saw an area that needed work

9 they would notify the proper people within their

utility. 10

11 Q. Okay. What about KCP&L, do you know if they 12

did any type of visual inspections?

13 A. It's my understanding that they did not have

a standard inspection either, that they used 14

information from employees, information regarding 15

outages and customer notifications. 16

Q. How about Aquila?

A. I think in general they relied heavily on

customer notification and notification from their

employees, but that's all the detail I remember on 20

them. 21

17

18

22 Q. Okay. On the trim distance requirement that

you discussed are you familiar with what Missouri 23

24 utilities, you know, how far back they had been

trimming from lines prior to the rule?

- A. In general, yes.
- 2 Q. Okay. What had UE been doing?
- 3 A. I don't think any of the utilities really had
- 4 a specific footage requirement, instead what they had
- 5 was a process where the trimmer used his judgment and
- 6 knowledge about things like the growth rate of trees
- 7 and also where previous trimming had occurred to do
- 8 the trimming, so there was no specific footage that
- 9 they were using
- 10 Q. Do you think having the specific minimum
- 11 footage requirement is superior to the alternative
- 12 method of relying upon the trimmer's knowledge and
- 13 expertise?
- 14 A. I think that a combination of both is
- 15 actually the superior alternative. I think that the
- 16 15 foot distance for the -- well, again, ultimately
- 17 the utility can only trim to the edge of the
- 18 right-of-way, but the process outlined in the rule I
- 19 think is a good minimum standard, but I think that a
- 20 better way to conduct trimming is to meet that
- 21 standard and then use the tree trimmer's knowledge to
- 22 trim trees in the way that they've been trained.
- Q. So pretending for a moment that there is no
- 24 right-of-way issue?
- 25 A. Okay.

- 1 Q. Everything, your opinion is that everything
- 2 should be trimmed 15 foot which I guess is the first
- 3 requirement; right?
- 4 A. Right.
- 5 Q. But there may be times when you should trim
- 6 further?
- 7 A. And it would have to do with the growth of
- 8 the trees. Some species grow much faster than others.
- 9 And you can also, the trimmers for example, certain
- 10 trees when a limb breaks off something called a sucker
- 11 is created which is a very fast growing limb that is
- 12 often very weak and trimmers typically identify that
- 13 and trim those away so that they don't create a
- 14 problem.
- 15 Q. I think the next portion of the rule that you
- 16 identify was the customer notification requirement?
- 17 A. Yes
- Q. Do you know if Missouri utilities had been
- 19 providing notification prior to trimming areas of
- 20 their system?
- 21 A. In general there was some level of
- 22 notification; however, as a staff from time to time we
- 23 would be contacted from customers that indicated they
- 24 received no notification. I do believe that the
- 25 majority of the time customers were notified, but I

1 think it wasn't consistent.

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- Q. Do you know specifically about Empire's
- 3 practices prior to the rule making?
- 4 MR. WILLIAMS: I'll object again at this
- point because I don't see the relevance of costs
- 6 Empire may have had because of a change in the rule as
- bearing on what costs AmerenUE may be seeking to
- 8 recover because of the rule.
 - MS. TATRO: Okav.
- 10 A. I don't know a lot of the specifics about
- 11 Empire's notification process. I do know they had
- 12 some type of process in place, but I don't know how
- 13 that was actually carried out.
- 14 BY MS. TATRO:
- 15 Q. How about KCP&L?
- 16 A. Same thing for them. I know they had a
- 17 process in general in place, but I don't know the
- 18 specifics. For example, whether the subcontractor was
- 19 in charge of notifying the utility, any of those
- 20 specifics I just don't know.
 - Q. And Aquila?
- 22 A. The same with Aquila.
- Q. Okay. And the outreach and education
- 24 programs that you talked about, do you know if
- 25 Missouri utilities had been providing that information
 - 32
- 1 prior to the rule making?
- A. The only outreach and education that I'm
- 3 aware of would be information provided on the
- 4 utilities' websites and to my knowledge all of the
- 5 utilities had some level of information on their
- 6 website and that obviously is a great start, but I
- 7 don't think that any of the utilities really had much
- 8 of a formal process in place.
- 9 Q. Are you familiar with Commission docket
- 10 EW-2004-0583?
- 11 A. Yes, I am.

17

- 12 Q. And what was that docket?
- 13 A. It started out as a docket created as a
- 14 spin-off from a complaint. The complaint was actually
- 15 in regards to a customer brush hogging their field and
- 16 hitting a guy wire. G-U-Y wire.
 - The spin-off docket then to my understanding
- 18 was set up to more generally report back to the
- 19 Commission AmerenUE's vegetation management practices.
- 20 And Alan Bax wrote a staff report to that regard, I
- 21 believe, in June of 2004.
 - Q. Were you involved in that docket?
- A. Subsequent to that the EW docket was actually
- 24 used for AmerenUE to file quarterly reports on
- vegetation management and I've been involved in both

- 1 the agreement that was arrived at for those quarterly
- 2 reports and then the review of those quarterly reports
- 3 ever since.
- 4 Q. You said you were involved in the agreement
- 5 that resulted in those quarterly reports. Is that the
- 6 agreement that resolved the docket?
- 7 A. The agreement actually was a response from
- 8 AmerenUE in regards to staff recommendations for the
- 9 2004 storm report, but that report was not done in a
- 10 docket and therefore the EW docket was used as a place
- 11 where that information could be filed.
- 12 Q. Okay. And you were involved in that part of
- 13 the process?
- 14 A. Yes.
- 15 O So did the EW docket to which we are
- 16 referring to or the portion from the 2004 storm report
- 17 that was subsequently placed into the docket, did --
- 18 what requirements did those have of UE or what
- 19 commitments did UE make?
- MR. WILLIAMS: I'm going to object to the
- 21 question as being ambiguous. I'm not sure you are
- 22 asking what requirements were imposed on UE or what
- 23 requirements UE committed.
- 24 MS. TATRO: I asked both.
- 25 BY MS. TATRO:
- 34
- Q. Let's start with what you believe was imposed
- 2 upon UE. Are you wanting something from the stack?
- 3 A. Yeah, I'm wanting a document with Ron
- 4 Zdellar's with AmerenUE.
- 5 Q. Okay.

- MS. TATRO: He is referring to Exhibit 3.
- A. I believe this document outlines the
- 8 requirements in AmerenUE's response to number one.
- 9 There's some other responses and recommendations here
- 10 that deal with other issues other than vegetation
- 11 management, but number one deals with tree trimming
- 12 cycles and vegetation management
- 13 What I don't know is -- it's generally my
- 14 recollection that the Commission ultimately approved
- 15 these, but I can't say that there was ever an order
- 16 that specifically -- I mean, I know the Commission was
- 17 aware of this response, as you can see it was sent to
- 18 each Commissioner, but I don't know that the
- 19 Commission actually approved this agreement. I guess
- the distinction being if the Commission approved it I
- 21 guess that could be, it could be assumed that that is
- 22 then being imposed on AmerenUE, but -- well, I can't
- 23 be sure that the Commission ordered Ameren to comply
- 24 with their own response.
- Q. Okay. So what commitments did UE make? And

- 1 I'm only referring to the vegetation management
- 2 related commitments.
- 3 A. At the heart of their commitments they made
- 4 commitments to increase funding for tree trimming and
- they made, I'll quote it, "Commits that its backlog of
- 6 extended tree trimming cycles will be eliminated on or
- 7 before December 31, 2008".
- 8 Q. When they say, when that letter says backlog
- 9 of extended tree trimming what do you understand that
- 10 to mean?
- 11 A. Basically at that time the average urban
- 12 cycle was, I believe, approximately five years instead
- 13 of four, four being what Ameren's internal policy was.
- 14 And I believe the lag in the urban area was something
- 15 closer to like seven and a half years. And so the
- 16 commitment here was to get back to that four/six year
- 17 cycle realizing that you can't return to that
- 18 overnight.
- 19 Q. Okay. Did that commitment include any type
- 20 of minimum clearance distance?
- 21 A No
- 22 Q. Did it include any mid-cycle inspections?
- 23 A. No
- 24 Q. Customer notification?
- 25 A. No.
- 36
- 1 Q. Did that commitment include any outreach or
- 2 education programs?
- 3 A. No.
- 4 Q. Do you know -- let's shift topics and move
- 5 forward a little bit.
- 6 Do you know how much money UE was spending on
- 7 vegetation management prior to the Commission's
- 8 vegetation management rule making?
- 9 A. In the last rate case a target of \$45,000,000
- 10 per year was set.
- 11 Q. Do you know how much UE spent during the test
- 12 year in this rate case?
- 13 A. \$45.663
- 14 Q. You said 45,000?
- 15 A. \$45,663,000.
- 16 Q. Do you know what that updated number is
- 17 through September 30th?
- 18 A. No. Staff was under the understanding we are
- 19 going to receive that soon and there is a. I believe.
- 20 October -- I mean November 6th date which that's
- 21 required to be provided.
- 22 Q. Now you recommended in your testimony what
- 23 dollar amount for the vegetation management to be used
- 24 as the base?
- 25 A. I recommended that to use as the base the

\$45,663,000 1

4

Q. Did your recommendation, would you adjust it 2

for the update period?

A. I think I would certainly take a look at it

and if there's something that's changed significantly

there I think it should be taken into consideration.

Q. And when we say, when I say what amount are 7

you setting as the base, what does base mean to you? 8

A. The base I guess is sometimes referred to as 9

the targeted level of expenditures for a tracker. 10

Q. So is it fair to say it's the amount built 11

into the revenue requirement? 12

A. Yes. 13

Do you believe that UE's expenditures on 14

15 vegetation management are going to increase over the

16

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17 A. I think it's likely that they are going to

stay the same. There's one factor that I don't have

19 specific knowledge of and that is labor rates.

20 Q. How are labor rates likely to impact?

A. Ameren subcontracts vegetation management and

22 so the rates agreed to with their subcontractors are

23 going to have a direct bearing on how much money they

need to bucket to get a certain level of work done. 24

So if, for example, labor rates went up 5 percent, you

38

know, to accomplish the exact same work you would need

5 percent more dollars to do that.

Q. Okay. So setting aside labor rates it's your 3

opinion that the money UE will need to expend to 4

comply with the Commission's vegetation management

rules should not be substantially different, let's say

calendar year '09 versus the test year or perhaps the 7

updated test year?

9 A. I think that's a true statement. And the

reason that I think that is that by the time we get to

calendar year '09 Ameren will no longer be in this

catch up mode regarding that previous agreement. That 12

agreement will have expired. And based on the 13

quarterly reports and the latest information that I've 14

heard that catch up effort should be completed as of 15

16 December 31st, 2008 which was Ameren's commitment.

17 Q. Is there any other fact or reason that you

18 formed that opinion based upon?

A. Other than my general knowledge of AmerenUE's

operations and the work that's gone on, no. 20

Q. Are you able to be any more specific what 21

general knowledge of UE's operations do you rely upon?

A. I have in the last four years been a part of

numerous meetings regarding the three storm 24

investigations of 2004, 2005, 2006, the storm

investigations regarding the December 2007 ice storm 1

2 and again the quarterly report information that we

receive and we have had several different meetings

where we discussed those quarterly reports and results

5 as well.

Q. And who would have attended the meetings. 6

7 well, from staff?

A. From staff I would have attended. Although 8

he is no longer here, for the first few years of those

10 meetings Warren Wood would have attended. Lena Mantle

11 would have attended. Greg Meyer who is also no longer

with the staff would have attended. At various times 12

attorneys attended, people from our management 13

services group attended, but I think that would be the

15 core group of people that attended those meetings.

Q. How about on behalf of UE who did you meet 16

with? 17

18 A. Ron Zdellar obviously would have been a part

of most of those meetings. Rick Schenk would have 19

20 been a part of those meetings. Ray Wiesehan would

21 have also been a part of those meetings. And I'm sure

22 that again Ameren had attorneys there also, but those

would be the technical people that primarily attended

25 Q. Okay. Just to make sure I'm perfectly clear,

40

any other factor that you evaluated and which formed

the basis of your belief that UE vegetation management

expenditures are unlikely to increase setting aside

the labor rates issue?

A. Again, they are still waiting for the test

year to update or, excuse me, not test year, but

7 true-up date, but based on what I know now, yes,

that's it.

9 Q. In your testimony you pointed to a statement

10 made by Richard Mark about vertical clearance of the

11 backbone sections. Do you know what I'm referring to?

12 Yes. I'm there now.

Q. Do you know when those efforts started at UE?

A. It's generally my understanding that Ameren 14

started those efforts in response to the storm of 15

16 2006, but there certainly was some lag, some time that

17

took place after that storm before that work began and 18

so at this point I really couldn't tell you a specific

19 date.

20

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Q. Do you believe there's a full year of

vertical clearance trimming costs in the test year? 21

A. I think the start of the test year would have

23 been approximately equal to that time, but again

24 that's why staff was interested in getting the true-up

numbers to look at that further. 25

- 1 Q. So are you saying that you believe the
- 2 true-up numbers will include a complete year of those
- 3 costs?
- 4 A. I think what I'm saying is that I think the
- -- the test year would have started April 1, 2007 and
- 6 in general that's about the time frame that I believe
- 7 Ameren began that effort, but I think the true-up
- 8 period which would start October 1st, 2007 will give
- 9 more insight into what level of effort really was
- 10 taking place in those first few months of the test 11 year.
- 12 Q. But at this point in time you are not sure if
- 13 it's a full year or not a full year?
- 14 A. To the best of my knowledge it is, but I
- 15 certainly would be more than happy to look at the
- 16 true-up information to try to verify that.
- Q. Okay. You also pointed to Richard Mark's
- testimony, his direct testimony talking about UE's
 efforts on off easement trimming and tree removal. Do
- 19 efforts on off easement trimming and tree removal. Do
- 20 you see that section of your testimony?
- I apologize. I should have written down a page number.
- 23 A. Page 6, lines 4 and 5. Okay.
- Q. Do you know when that effort began at UE?
- 25 A. Again, I think that was also in response to

- A. But again, I do want to look at test year
- 2 data when it's available.
- 3 Q. And when you say test year data you mean
- 4 updated?

- A. True-up data when it's available, sorry.
- Q. Now just to make sure I understand your
 - testimony, it appears to me that you are not
- 8 recommending accounting authorization for vegetation
- 9 management costs?
- 10 A. For the period of January 1st through
- 11 September 30th?
- 12 Q. Right, the January 1st through September
- 13 30th?
- 14 A. That's correct.
- 15 Q. Why no accounting authorization, what is your
- 16 reason?
- 17 A. I stated several reasons in my testimony.
- 18 One was that the test year levels of expenditures were
- 19 right at the \$45,000,000 figure that was incurred.
- 20 And -- hold on here. I'm sorry.
- 21 A second reason was that the rules went into
- 22 effect on June 30th which would be six months after
- 23 the date that AmerenUE started.
- One reason that I did not cite specifically
 - in my testimony was in addition AmerenUE agreed to a

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- the storms of 2006 so it would have occurred at the
- 2 similar time frame.
- 3 Q. Do you believe that off easement tree removal
- 4 is a prudent expenditure by UE?
- 5 A. Assuming that the tree is somehow threatening
- 6 the line and, you know, it would be of benefit to
- 7 avoiding an outage I think it could be, yes
- 8 Q. Is it required by the Commission's vegetation
- 9 management rules?
- 10 A. There is it a requirement to pursue it.
- 11 Again, since it is off easement the utility can only
- 12 do so much to do that removal, but there is -- and it
- 13 was very -- a great deal of discussion was put into
- 14 the actual wording. I think the close enough to pose
- 15 a threat to its energized conductors which is likely
- 16 to affect reliability or safety prior to the next
- 17 vegetation management cycle I think would be the one
- 18 phrase that was ultimately adopted by the Commission.
- 19 Q. Now is it your belief that there is a full
- 20 year of lease costs in UE's vegetation management
- 21 expenses in the test year?
- 22 A. Yes. Again, I believe that the effort for
- 23 this to place it as the same time in response to the
- 24 storm 2006.
- 25 Q. Okay.

- one-way tracker in the previous rate case,
- 2 ER-2007-0002, and that tracker was, is in effect until

- 3 in essence the operation of law date for the rate case
- 4 that we are currently in now. So I believe that that
- 5 tracker covered the specific period of January 1st,
- 6 2008 through September 30th, 2008.
- 7 I did not put that in my rebuttal testimony
- 8 and I'm sorry I didn't, but that was specific
- 9 information that I've been pursuing since then.
- 10 Q. So you think that agreement would prohibit
- 11 the Commission from authorizing an accounting
- 12 authority for those costs or --
- 13 A. I think that in essence that agreement would
- 14 have to be thrown out, agreed to be taken out because
- 15 I believe that that agreement specifically covers the
- 16 time period we're talking about here.
- Q. Any other reason that you didn't put it in
- 18 your testimony?
- 19 A. No.
- 20 Q. Now the Commission on the rules of vegetation
- 21 management specifically contemplate accounting
- 22 authorization for costs, increased costs incurred
- 23 outside of a test year; right? Or increased over what
- 24 is set in the test year, excuse me.
- 25 A. Accounting authorization to defer recognition

- 1 and possible recovery of these expenses.
- 2 Q. Do the rules have any minimum standard the
- 3 utility has to meet in order to obtain that
- 4 authorization?
- A. No.
- 6 Q. Do they set forth any disqualification
- 7 standards which would prevent a utility from obtaining
- 8 that authorization?
 - No, not to my knowledge.
- 10 Q. Let's talk about your proposed cap on the
- 11 tracker. You proposed \$50,000,000 as a cap?
- 12 A. Yes.

- 13 Q. And how did you come up with \$50,000,000?
- A. At that time \$50,000,000 was the base level
- 15 that AmerenUE was proposing and I determined that that
- 16 was approximately 7 and a half percent greater than
- 17 the test year expenditure and therefore I felt like
- 18 that was a reasonable cap of an additional 7 and a
- 19 half percent.
- Q. Do you have any other reason why you think
- 21 that is the appropriate -- well, let's talk generally.
- 22 Why is a cap appropriate at all?
- 23 A. Just to correct myself, it was 9 and a half
- 24 percent.
- 25 Q. Okay.

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- A. If no cap were in place my fear is that it
- 2 would be equivalent to giving a blank check and I
- 3 think that some reasonable range of expenditures
- 4 should be defined and that's what I attempted to do
- 5 with the cap.
- 6 In the case of a situation like this the
- 7 costs are going to be incurred and dealt with in a
- 8 later rate case. It gets difficult at best to go back
- 9 and look at those expenses after the fact and so it
- 10 seems like some reasonable level of capping those
- 11 would make sense.
- 12 Q. So it's your belief that any expenditure over
- 13 \$50,000,000 is imprudent?
- 14 A. No, I don't think I can make that statement
- 15 at all, but when I look at the fact that the
- 16 \$50,000,000 figure was in essence a budget level for
- 17 calendar years 2009 and 10 and the actual tracker
- 18 period will be 10 months in 2009 and two months in
- 19 2010 and I look at the level of actual expenditures
- 20 during the test year and the 9 and a half percent that
- 21 that \$50,000,000 represents, all those lead me to
- 22 believe that that is a reasonable cap.
- Q. So is there a potential scenario where UE is
- 24 complying with the Commission's vegetation management
- standards, they are spending prudently and still they

- 1 would exceed the cap you are proposing?
- 2 A. I think there is. And I think that, you
- 3 know, one of the scenarios that was outlined in Mr.
- 4 Zdellar's testimony was the situation where they have
- crews go to other parts of the United States and
- 6 therefore end up catching up in essence.
- 7 And I think that would be one example of a
- situation where in a given year you could expend over
- 9 the \$50,000,000 and yet be prudent.
- The only thing I will say is that given the
- 11 fact that we are now in almost November of 2008 and
- 12 that type of expenditure is because you responded the
- 13 previous year to a storm and therefore you are behind
- 14 and have to catch up, from everything I know about the
- 15 year 2008 it hasn't been that situation. Ameren did
- 16 send crews to other states, but it has not been a
- To Seria crews to carer states, but it has not been a
- 17 significant impact on their ability to meet their own
- 18 schedules.

19

- Q. But it could happen in 2009?
- A. It could, but what will happen in 2009 then
- 21 is that they will actually spend below the \$50,000,000
- 22 target or below even the test year levels because
- 23 their crews, and by the way rightfully so, their crews
- 24 are assisting other utilities, but that would, instead
- 25 of causing an issue to where you are bumping up
 - 48
 - against the cap, it would go the opposite way, you
 - 2 would have lower expenditures.
 - 3 And that whole topic was why the one-way
 - 4 tracker was put in place in the last rate case was an
- 5 attempt to deal with that situation, but make sure
- 6 that Ameren made the investment of the \$45,000,000.
- Q. Okay. Let's take your scenario. Let's say
- 8 in 2009 another hurricane hits a major city similar
- 9 with what happened with Katrina and Rita and UE's
- 10 crews are needed to do emergency work elsewhere so in
- 11 2009 they don't hit whatever their base target is, it
- 12 probably means they are not hitting the clearance
- 13 requirements or the four to six year requirements, it
- 14 probably means they are falling behind on those part
- 15 of the rules; would you agree?
- 16 A. Yes.
- Q. So to remain in compliance they are going to
- 18 try to make that up in the next year, 2010?
- 19 A. Correct. Correct.
 - Q. So is it that they would have to spend more
- 21 in 2010 in order to comply with the Commission's
- 22 rules?

- A. In that scenario it would seem very possible
- 24 that they would expend above their budgeted -- what
- 25 they had previously budgeted. And when I say

previously, that would be prior to realizing that they had this catch up effort to do. 2

The only problem is that the tracker that we 3 are dealing with here is very specifically going to end on February 28th, 2010 which is the expected date for rates to go into effect in the next AmerenUE rate 7 case.

Q. What if UE doesn't file it's expected next 8 rate case, does the tracker continue on? 9 A. As I understand the proposal and my

10

understanding of the proposal is that it was strictly 11 for a one year tracker. If the company's intent is to 12 have a multi-year tracker we certainly need to get, I 13 think, go back and read the testimony. There is 14 15 certainly confusion there at least on my part. Q. Okay. Now the trued-up test year updated through September 30th, if that number comes in higher 17 than 45 do you plan, do you believe it would be appropriate for the Commission to move that cap up to

19 20 whatever 9 and a half percent is? A. I don't think there is anything magical about 21 22 the 9 and a half percent. You know, I think at some 23 level if the cap -- I mean, at some point if what I'm proposing to be a cap, if it actually is equal to the targeted level then at that point it strictly is just

1 That's correct.

Q. For those rules; right?

3 A. Yes.

2

Do you support the rules that are contained 4 5 within the Commission's -- that the Commission 6 adopted?

7 A. Yes

Q. What do the infrastructure inspection rules R

require of Missouri utilities? 9

10 A. In general they also require a four and six 11 year cycle of inspection, say, in general because they also have specific requirements of more detailed 12 inspections that occur on eight and twelve year 13 intervals and there is also some requirements for 14 15 intrusive inspection with poles for twelve year 16 cycles

Q. Are there requirements other than inspection 17 requirements? 18

A. I would say there are requirements that if, 19 20 I'm trying to find the words here and I can't find 21 them, but I'll just use my own language, if deficiencies are found in the system and where repairs 22

need to be made then there are requirements about 23

making those repairs. 24

25 Q. Okay. So I think what you are telling me is 52

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a simple one-way tracker and so I think the cap has to 1 be above that targeted level. 2

3 If I was just going to pick a number out of the area, 5 percent sounds reasonable, but again, I'm kind of in the dark here because I don't have any of 5 those numbers at this point. 6

7 Q. Okay. I'm done talking about vegetation management and I'd like to discuss infrastructure for a moment, but I would like to break first.

(Whereupon a brief recess was taken) BY MS. TATRO:

11 Q. I would like now to talk about the 12 infrastructure portion of your testimony. Let's start 13 by talking about the Commission's recently adopted 14 rules on infrastructure inspection adoption. Are you 15 16 familiar with those rules?

17 A. Yes I am.

8

10

Q. And did you participate in the rule making for the infrastructure inspection rules?

20 A. Yes, I did.

21 Q. Are you familiar with the staff's comments 22 following that rule making?

23 A. Yes.

24 Q. And like in vegetation management you were 25 indeed the staff witness at the hearing?

that the rule requires corrective action if an

2 inspection reveals some kind of problem in the system?

3 A. Yes.

6

Q. Any other type of requirements? 4

5 A. There are requirements to maintain records.

Q. Any others?

7 A. That generally sums it up to my recollection.

Q. Okay. To the best of your understanding what

is the purpose, what was the Commission's purpose in 9

adopting these infrastructure inspection rules? 10

11 Again, I think it was to set minimum.

standards by which a general level of reliability 12

would be achieved over time for the electric 13

distribution system. 14

15 Q. What was the effective date of the rules?

16 A. June 30th, 2008.

17 Q. And is it your understanding that the

Commission anticipated that these rules would require 18

Missouri utilities to spend additional dollars in

order to comply? And when I say additional dollars I 20

mean dollars over what would have been built into the 21

22 rates?

23 A. I think that was generally what the

Commission believed would happen. And one of the 24

reasons I guess I would say that would be that the

- Commission ultimately submitted fiscal notes with the
- 2 rule making that showed additional dollars.
- Q. Do you know generally were Missouri utilities
- 4 doing this type of inspections, the four, six year
- 5 cycle, the detailed or intrusive?
- A. Generally none of the utilities in Missouri
- 7 were doing this type of inspection. There were some
- 8 utilities that were performing these inspections, for
- 9 example, on transmission lines, but in general I'm not
- 10 aware of any utilities that were doing this.
- 11 Q. Do you know what UE was doing?
 - A. In general I don't think UE had much of an
- 13 inspection program going except for again the
- 14 transmission poles.

12

- Q. When you testified at the infrastructure
- 16 inspection rule making you testified in favor of the
- 17 rule that was ultimately adopted; is that correct?
- 18 A. That's correct.
- 19 Q. And you believe that it provides benefits to
- 20 the customers?
- 21 A. I think in the long-term it will, yes.
- Q. And what would those benefits be?
- 23 A. I think in the long-term it should result in
- 24 increased reliability. I think that there will even
- be a little bit of a safety aspect that should result.
 - 54
 - For example, when a pole is determined to be weak
- 2 instead of waiting for it to fall down diagnosing that
- 3 ahead of time is always a good thing.
- 4 Q. Anything else?
- 5 A. No.
- 6 Q. Okay. Now a utility that followed these
- 7 infrastructure inspections, that benefit would still
- 8 occur to the customer even if the Commission rules did
- 9 not exist; would you agree with that?
- 10 A. If a utility were carrying out these
- 11 inspection requirements absent a rule I think the
- 12 benefits would still be there.
- 13 Q. Because it's not the rule that is the
- 14 benefit, it's the actions mandated by the rule; right?
- 15 A. That's right. And in fact, ultimately how a
- 16 utility carries out the rule is what truly makes the
- unity carries out the raie is what traily makes the
- 17 results effective or not.
- 18 Q. What was your recommendation on
- 19 infrastructure inspection costs in this rate case?
- 20 A. My recommendation was that after looking at
- 21 the test year monthly expenditures that I felt that
- 22 there was clearly a ramping up of those costs and
- 23 therefore using a single test year level was not going
- 24 to be reflective of the costs to comply with the rule.
- And again, the hope was that we would receive

- 1 the true-up data. And since the first six months or
- 2 actually the last six months of the true-up period --
- let me go back.
- 4 So the last four months of the true-up period
- 5 were after the rule went into effect and the months
- 6 prior to that it clearly showed a ramped up effort by
- 7 AmerenUE. When I say the months before that I'm
- 8 talking about the ones that were in the test year that
- 9 hopefully a level of ongoing requirements could be
- 10 determined
- 11 Q. So did you come up with a base recommendation
- 12 amount?
- 13 A. I did not.
- 14 Q. Did you address the request for accounting
- 15 authorization?
- 16 A. Yes.
- 17 Q. And what was your recommendation?
- 18 A. My recommendation began with the fact that
- 19 the six month period was before the rule went into
- 20 effect and that that time period didn't make sense.
- 21 And one of the things I relied on for that was the
- 22 simple fact that a similar accounting authorization
- 23 was not given to Empire in the previous Empire case.
- 24 And then there's a second period which is
 - 5 after the June 30th date that the rule went into

- 1 effect and my recommendation for that is that setting
- 2 a level of inspection costs to me seems reasonable;
- 3 however, including all of the repair costs associated
- 4 with that without some way to account for the fact
- 5 that Ameren makes repairs on their system every day
- marrimoron manos ropano en men ejetem eterj az
- 6 did not seem reasonable to me.
- 7 Q. Explain why you do not consider that
- 8 reasonable?
- 9 A. In the case of the inspection effort, you
- 10 know, that is literally Ameren has been ramping that
- 11 up from no inspection process to whatever the current
- 12 levels are. That's partially due to their own
- 13 efforts, but it ultimately is a reflection of the
- 14 rule.
- 15 For repair costs Ameren makes repairs every
- 16 day and if repairs are identified in the inspection
- 17 process and those costs are segregated I think there
- 18 would be a corresponding dip in the normal maintenance
- 19 cost for those same pieces of equipment.
- 20 If the inspection identifies a repair would
- 21 need to be made that is ultimately going to be -- and
- 22 the repair is done that would be a repair that would
- 23 no longer need to be done in a normal maintenance
- 24 process that the utility under goes.
- Q. Do you think that's true of all of the

repairs that would occur because of the inspections? 1

A. I don't think it's true of all of the

repairs. One example of repairs that I could think of

would be the repairs made to poles. There are certain

repairs made to poles when you identify weak spots 5

where you can treat the pole without replacing it, but

if you don't do the inspection you typically don't

identify that that pole needs that treatment.

9 And so I think the cost of those treatments would be an obvious repair that would be different 10 than what Ameren typically does.

12 Now in the long range the hope is that making those treatments will avoid replacing poles entirely, 13 14 but I think that would be one example I would give of a cost that -- of a repair or a maintenance that would 15

be above Ameren's normal level of duty. 16

Q. Would there be any other type of repair you 17 can think of that would be triggered by the rule that 18 might not already be reflected in those costs in UE's 19

20 rates?

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A. I really -- I've tried to think of any 21

specifics and I haven't come up with a category. 22

There is one kind of general effort. Some of the more 23

mundane things such as squirrel guards are something 24

that get replaced kind of on an infrequent basis and I

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think an inspection process like this will probably

result in more squirrel guard repairs for a few years.

I think in the long-term it will balance out,

but I think there could be some additional

expenditures in that one particular little category, 5

but I tried to think of any categories like that and

7 that's what I've come up with.

Q. Okay. So going back to make sure that I

captured your recommendations, you kind of put them in

two categories, the first being the expenditures

between January 1 through September 30th. You are not

supporting an accounting authorization, but do you 12

believe that number should be used in setting the base 13

rate? 14

15 A. I think, yeah, I think that information

should be used to help determine the base rate. I

think that using the budget numbers that Ameren has

should be part of trying to determine a base rate, but

I do think that should give a lot of insight into what 19

the rate should be, that nine month period. 20

Q. Okay. And then after the rule was in effect are you recommending -- what are you recommending to

happen for the costs incurred after the Commission's 23

infrastructure inspection rules went into effect June 24

25 30th?

21

22

1 A. What I was recommending is that the costs of

2 the inspections, since they are clearly identifiable,

should be, the staff could support a deferral of those

4 costs.

5

Q. A deferral or a building into rates as the

6 base?

A. Well, I think they have to be built into

rates, but I think there's the second question of the 8

9 deferral

10 Maybe I misunderstood your question. I

11 thought the question was about the deferral itself. I

12 mean, I think to determine the base rates I think we

13 need to look at both the test year and the true-up

14 period as well as the budgeted amounts, but I think

15 when you do that look I think you need to look at two

components, one is inspections and the other is 16

17 repair.

Q. Okay. And then for the deferral amount, 18

because obviously there are costs incurred between the 19

20 effective date of the rule and when the rates in this

21 rate case go into effect; right?

22 A. Yes

23

1

Q. You are supporting deferral of those costs

for the inspection costs? 24

25 A. Yes.

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Q. But not for the repair costs?

2 A. Unless some reasonable methodology to

identify those repairs is proposed.

Q. And your concern there is basically some kind 4

5 of double recovery?

6 A. That's correct.

Q. So you are supporting -- so I guess your

recommendation is some type of just a deferral

mechanism or a tracker mechanism? I just want to make

sure I'm clear on what you are supporting and 10

11 obviously I'm not.

12 A. I think I was trying to respond to what I

thought the company's proposal was which was a 13

deferral mechanism. 14

15 Q. Okav.

A. Now since that time, you know, after I read 16

Ron Zdellar's testimony it now looks like the company

was proposing to build into rates an amortization

19 through September 2008 and then a deferral from

October of 2008 through February of 2008 where I was 20

proposing at this time just a simple deferral from 21

22 July 1, 2008 through February 2009.

23 Q. So do you have an opinion in Mr. Zdellar's

proposal that is in his rebuttal testimony? 24

25 MR. WILLIAMS: I'm going to object to

- 1 that. You are going to see what his opinion is to
- 2 that in surrebuttal testimony. I think it's a little
- 3 premature and not a proper subject of discovery to get
- 4 into that subject now and instruct the witness not to
- 5 provide an answer.
- 6 MS. TATRO: That is fine.
- 7 BY MS. TATRO:
- 8 Q. Besides the double recovery concern is there
- 9 any other concern that leads you to or another reason
- 10 that leads you to the recommendation of excluding
- 11 repair costs?
- 12 A. No. The double recovery concern is my
- 13 concern.

- Q. So it's kind of a philosophical opposition?
- 15 A. I think it's a little more than that because
- 16 some of the numbers that I've seen that there were
- 17 literally more dollars spent on inspection -- excuse
- 18 me, more dollars spent on the repairs or maintenance,
- 19 whatever you want to call them, than the inspections,
- 20 so I think that the repair dollars are quite
- 21 significant.
- Q. So if there was a mechanism to insure there
- 23 wasn't dual recovery or if there is some method you
- 24 would -- you are not foreclosing that possibility?
- 25 A. No.

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- 1 Q. If the rules require UE to do something it
- 2 wasn't doing before to repair, something it wasn't
- 3 repairing before then that would obviously not be dual
- 4 recovery?
- 5 A. Yeah. And I think that's one phrase that I
- 6 saw in the rule was incurs expenses as a result of
- 7 this rule in excess of the costs including in current
- 8 rates.
- Q. Okay. And the infrastructure inspection
- 10 rules do require corrective action for problems
- 11 revealed during the inspections?
- A. That's correct.
- 13 Q. And in fact, the infrastructure rule requires
- 14 that the utility in its annual reporting then report
- 15 to the Commission what repairs it did and didn't do;
- 16 correct?
- 17 A. That's correct.
- 18 Q. And if it didn't do corrections it has to
- 19 indicate why and when it will do the corrections?
- 20 A. Yes, that's my understanding.
- Q. So clearly the intent of this rule is to get
- 22 those problems solved?
- 23 A. That's right.
- 24 Q. Now the customer benefits that you discussed
- 25 earlier, just like in the vegetation management they

- are tied to the actual correction of those problems;
- 2 right, I mean the benefit comes because potential
- 3 problems in the system are corrected?
- 4 A. That's correct.
 - Q. When we were talking about the vegetation
- 6 management tracker you talked about the one-way
- 7 tracker that was agreed upon in ER-2007-0002?
- 8 A. Uh-huh.

5

q

- Q. Was that \$45,000,000 limited strictly to
- 10 vegetation management; did it include any costs for
- 11 infrastructure inspections or anything else?
- 12 A. It is my understanding that that did not. I
- 13 believe there were some provisions regarding
- 14 infrastructure inspection, but it had nothing to do
- 15 with the tracker itself.
- 16 Q. Okay. And it had nothing to do with the
- 17 \$45,000,000?
- 18 A. That's correct.
- 19 Q. You said earlier that UE had been ramping up
- 20 its expenditure on infrastructure inspection even
- 21 prior to the June 30th date?
- 22 A Uh-huh
- Q. Do you think those expenditures were prudent?
- 24 A. I certainly haven't done a detailed audit of
- 25 those, but the general idea of ramping up to meet a
 - 64
 - 1 rule, I think that sounds logical to the general
- 2 concept, sounds prudent to me.
- 3 Q. And if that ramp up was done in order to meet
- 4 the standards that later became requirements by the
- 5 Commission then you would agree those were prudent
- 6 expenditures?
- 7 A. Again, I can just say the general concept
- 8 sounds prudent. I can't say the specific numbers.
- 9 Q. Okay. Let's talk a little bit about a couple
- 10 of these that you brought with you. Specifically I
- 11 want to start with what's been marked Exhibit 2. Can
- 12 you identify this for me, please?
- 13 A. This is a work paper of AmerenUE witness Gary
- 14 Weiss.
- Q. And what are these numbers showing us?
- 16 A. These numbers are showing the pro forma
- 17 adjustments that AmerenUE made in their, I believe,
- 18 direct filing. I'm hesitating because Ameren also
- 19 made a supplemental direct filing, but I believe the
- 20 numbers did not change from direct to supplemental
- 21 direct so I guess they would actually reflect both
- 22 cases.
- 23 Q. I'd like you to go about two-thirds of the
- 24 way down and it says URD Inspection and O&M Repairs.
- 25 What does URD stand for, if you know?

- A. Underground is what I believe that means.
- Q. So it would be inspection of underground
- 3 facilities?
- 4 A. Yes. And that seems like a strange idea and
- 5 it was discussed significantly in the rule, but
- 6 underground equipment has pieces of the equipment that
- 7 are above ground and most of the inspection effort
- 8 would actually take place on those above ground
- 9 components of an underground system.
- 10 Q. And the line under that says Test Year Amount
- 11 and it shows a zero?
- 12 A. Yes.
- Q. What does that indicate to you?
- 14 A. That indicates that there were zero
- 15 underground inspections during the test year.
- 16 Q. And how about --
- 17 A. And obviously repairs, too.
- 18 Q. And you don't think that number changed when
- 19 the supplemental filing was made?
- 20 A. To the best of my knowledge it did not
- 21 change.
- 22 Q. And the supplemental filing replaced budgeted
- 23 numbers with actuals through March 31st, '08; is that
- 24 your understanding?
- 25 A. That's my understanding

- 1 A. Can I see the original?
- 2 Q. It's not much better?
- 3 A. Not much better, but the first area says 2009
- 4 Proposed Budget and the second shaded area says 2010
- 5 Proposed Budget.
- 6 Q. So none of these are actuals?
 - A That's correct
- 8 Q. And this is O&M only; correct?
- 9 A. That's my understanding, yes, operation and
- 10 maintenance.

- 11 Q. Did you receive this information prior to
- 12 your rebuttal testimony or did you receive it after?
- 13 A. Received it prior to.
- 14 Q. And did you use those numbers in your
- 15 rebuttal testimony then?
- 16 A. No, I did not.
- 17 Q. You are just relying on actuals and
- 18 potentially updated actuals once they are known; is
- 19 that correct?
- 20 A. Although I did state that I do think looking
- 21 at budgeted values has some purpose, but for this
- 22 particular chart I guess I would point out that it
- 23 shows a two year average for vegetation management of
- 24 \$52,628,000.
- 25 By the way, all of these numbers shown here

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- 1 Q. The next category down is Streetlight
- 2 Inspection and O&M Repairs; do you see that?
- 3 A. Yes.
- 4 Q. Those are inspections and repairs now
- 5 required by the Commission's infrastructure rules?
- 6 A. That's my understanding of what that category
- 7 is. The street lighting was one of the categories.
- 8 Q. And again, the next line down says Test Year
- 9 Amount and it shows a zero. And what does that mean
- 10 to you?
- 11 A. It appears that that means there were zero
- 12 expenditures in the test year.
- Q. Okay. And I'll look at this, what we marked
- 14 5. Can you identify what Exhibit 5 is, please?
- 15 A. Exhibit 5 is approximately seven pages of
- 16 information provided to staff by AmerenUE regarding
- 17 budgeted numbers and actuals for the various
- 18 reliability costs and then it also includes written
- 19 descriptions of how some of the budgeted estimates
- 20 were derived.
- Q. So if we're looking at the second page of
- 22 this document in the black and white it's hard to
- 23 read, but that shaded part looks like it says Proposed
- 24 Budget. Maybe it has a year in front of it. Can you
- 25 see what it says on that?

- are shown in thousands of dollars, but in Ameren's
- 2 Witness Zdellar's testimony he states that the budget
- 3 numbers as of September 30th, 2008 for that two-year
- 4 period has been revised to \$49,000,000. So I think
- 5 these are just a snapshot in time of the budget
- 6 process of AmerenUE.
- 7 MS. TATRO: I don't think I have any
- 8 further questions.
- 9 A. Okay
- MR. WILLIAMS: I'm not going to ask any.
- 11 We'll waive presentment, but I want to give him the
- 12 opportunity to make corrections and sign.
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	I, Susannah L. Walmsley, a Registered Professional Reporter, CSR, CCR 902 and Notary Public within and for the State of Missouri, do hereby certify that the witness whose testimony appears in the foregoing deposition was duly sworn by me; that the testimony of said witness was taken by me to the best of my ability and thereafter reduced to typewriting under my direction; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this deposition was taken, and further that I am not a relative or employee of any attorney or counsel employed by the parties thereto, nor financially or otherwise interested in the outcome of the action.	1 2 3 4 5 6 7 8 9 10 11 12 13	this is a true and accurate record of said answers given in response to the questions appearing herein. IT IS FURTHER STIPULATED AND AGREED, between Counsel, that this deposition may be signed before any Notary. DANIEL BECK (REPORTED BY: SUSANNAH L. WALMSLEY, RPR, CSR C E R T I F I C A T E STATE OF MISSOURI) SS COUNTY OF ST. LOUIS) Before me personally appeared DANIEL BECK, known to me to be the person described herein and who
18		16	
19	Notary Public within and for	17	NOTARY PUBLIC
20	the State of Missouri	18	STATE OF MISSOURI
21		19	My Commission expires:
22	My commission expires October 27, 2009.	20	
23		21	
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	70		72
2	IN THE MATTER OF UNION ELECTRIC COMPANY D/B/A AMEREN UE FOR AUTHORITY TO FILE TARIFFS No ER-2008-0318 INCREASING RATES FOR ELECTRIC SERVICE PROVIDED TO CUSTOMERS IN THE COMPANY'S MISSOURI SERVICE AREA	2 3 4	CORRECTION SHEET DANIEL BECK PAGE LINE CORRECTION REASON FOR CHANGE
5	200 10 10200000	5	PAGELINE CORRECTION
6	November 2, 2008	6	REASON FOR CHANGE
7	PUBLIC SERVICE COMMISSION STATE OF MISSOURI	7	PAGE LINE CORRECTION
8	Governor Office Building Mr. Nathan Williams	8	REASON FOR CHANGE
	200 Madison Street, Suite 800	9	PAGE LINE CORRECTION
9	Jefferson City, Missouri 65102-0360		PAGE LINE CORRECTION
	Dear Mr. Williams:	12	REASON FOR CHANGE
11	Please send DANIEL BECK your copy of the deposition.		PAGE LINE CORRECTION
12	Have him read over the transcript, make any	14	REASON FOR CHANGE
13	corrections on the attached correction sheet and sign the original signature page before a notary public.	1.000	PAGE LINE CORRECTION
14	Please retain a copy for your own records, forward a	16	REASON FOR CHANGE
15	copy to all attorneys of record and return the original signature page and correction sheet to Wendy	17	PAGE LINE CORRECTION
	K. Tatro, attorney for AmerenUE, for insertion into	18	REASON FOR CHANGE
16 17	the original transcript.	19	PAGE LINE CORRECTION
18	Thank you,	20	REASON FOR CHANGE
19	Susannah L. Walmsley	21	PAGE LINE CORRECTION
21	Sasanian E. Franciscy	22	REASON FOR CHANGE
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