#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

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JAN 2 5 2002

**FILED**<sup>3</sup>

In the Matter of Laclede Gas Company's ) Tariff to Revise Natural Gas Rate ) Schedules. )

GR-2002-356

#### AFFIDAVIT

Kathleen C. McShane, of lawful age, being first duly sworn, deposes and states:

1. My name is Kathleen C. McShane. My business address is 4550 Montgomery Avenue, Suite 350-N, Bethesda, Maryland 20814; and I am Senior Vice President of Foster Associates, Inc.

2. Attached hereto and made part hereof for all purposes is my direct testimony, consisting of pages 1 to 52, inclusive; and Schedules 1 to 15, inclusive; and Appendices A to B, inclusive.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded and the information contained in the attached schedules are true and correct to the best of my knowledge and belief.

athleen C. McShañe

Subscribed and sworn to before me this 23<sup>rd</sup> day of January, 2002.

Patricia Jora

My Commission Expires

LACLEDE GAS COMPANY

Prepared Testimony

of

## KATHLEEN C. McSHANE

FOSTER ASSOCIATES, INC. Bethesda, MD. 20814

January 2002

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	I.	INTRODUCTION AND CONCLUSIONS
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3	Q.	Please state your name and business address.
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5	А.	My name is Kathleen C. McShane and my business address is 4550 Montgomery
6		Avenue, Suite 350N, Bethesda, Maryland 20814.
7		
8	Q.	What is your occupation?
9		
10	A.	I am a Senior Vice President of Foster Associates, Inc., an economic consulting firm
11		founded in 1956.
12		
13	Q.	What are your educational background and experience?
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15	A.	I hold a Masters in Business Administration with a concentration in Finance from the
16		University of Florida (1980) and am a Chartered Financial Analyst (1989). I have
17		testified in over 100 cases in Federal, State, Provincial and Territorial jurisdictions in the
18		U.S. and Canada since 1987. My professional experience is detailed in Appendix A to
19		this Exhibit.
20		
21	Q.	What is the purpose of your testimony?
22		
23	A.	I have been asked to render an opinion on the fair rate of return on equity for Laclede Gas
24		Company ("Laclede" or "Company") applied to an original cost rate base.
25		
26		My analysis and conclusions regarding the fair return follow; the statistical support for
27		the studies I have conducted is contained in the attached Schedules.
28		
29	٠	My analysis of the fair return in this case shows that a fair return for Laclede is in the
30		range of 11.5-13.5%.
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The analysis is based on the results of multiple tests applied to samples of
 comparable companies. Such an approach is required because no single test can
 be expected to provide the "correct" answer.

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• My DCF test, applied to a sample of eight comparable local gas distribution utilities (LDCs) results in an estimated cost of equity (on market value) of 11.25% to 11.5%.

• My risk premium return on equity tests indicate a return (on market value) of 10.75% to 11.0%.

Both the DCF and CAPM results are market rates, that is, derived from market 12 values and applicable to the market value of investments. However, regulatory 13 convention applies that return to the book value. As a consequence, the further 14 the market value of a company's equity is above its book value, the greater the 15 extent to which a current DCF or CAPM cost of equity will understate the fair 16 return on book equity. Under current market conditions, the application of an 17 unadjusted market return arising from the DCF and CAPM tests to the book value 18 of equity is wrong. Unless the market-derived cost of equity estimates are 19 adjusted to recognize the significant deviation between current market value and 20 book value, the application of those tests will, by definition, significantly 21 understate the return (in dollar terms) on original cost book value that investors 22 require. When the market value-derived expected returns on equity are translated 23 into fair returns on book value, the resulting required returns on equity for 24 Laclede are: 25

DCF11.75% - 14.0%Equity Risk Premium11.25% - 13.25%

My comparable earnings test applied to unregulated companies indicates a fair return in the range of 14.75-15.0%. The comparable earnings test estimates the opportunity cost of equity; that is, the returns available from alternative investments of comparable risk. It is the only test that directly measures the fair return in the same manner in which the allowed return is applied: to book value. It is also the only test that explicitly recognizes that utilities do not operate in a utility-only capital market. Utilities have to compete with other types of companies for capital. Therefore, their equity returns also need to be comparable, on a risk-adjusted basis, to those of unregulated companies.

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### 2 II. PRINCIPLES GOVERNING A FAIR RETURN ON EQUITY

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# Q. Please summarize the key principles that governed your estimation of a fair return on equity for Laclede Gas.

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A. My estimate of a fair return on equity starts with a recognition of the objective of
regulation. That objective is to simulate competition, i.e., to establish a regulatory
framework which will mimic the competitive model. Under the competitive model, a
firm should be able to anticipate a return on equity which reflects the opportunity cost of
capital, i.e., a return which is commensurate with the returns available on foregone
investments of similar risk.

14 The objective of regulation, in conjunction with a utility's obligation to serve, has given 15 rise to multiple criteria for a fair and reasonable return. Three criteria in particular have 16 been promulgated by both judicial<sup>1</sup> and regulatory precedents. The three criteria provide 17 the opportunity for a utility:

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- 1. to attract capital on reasonable terms
- 2. to maintain its financial integrity; and,
- 3. to achieve returns commensurate with those achievable on alternative investments of comparable risk.

<sup>&</sup>lt;sup>1</sup> <u>Bluefield Water Works & Improvement Co. v. Public Service Commission of West Virginia</u> (262 U.S. 679, 1923) and <u>Federal Power Commission v. Hope Natural Gas Company</u> (320 U.S. 391, 1944).

Bonbright et. al. in their authoritative treatise on ratemaking, add further criteria that govern the fair return.<sup>2</sup> Those criteria include: rewards for managerial efficiency, rate predictability and stability, and consumer rationing. The first two are self-explanatory. The third can be explained as follows: Customers should be charged prices that reflect the economic cost of providing service. If the rate of return is set too low (below the cost of equity), customers will be charged a price which understates the true cost of the service being consumed. Consequently, if the return is too low, the customer will be sent a faulty signal to over-consume scarce resources, e.g., natural gas.

10 Q. How are the determination of a fair return and the base on which that return is set inter-11 related?

13 The base to which the return is applied determines the dollar earnings stream to the Α. 14 utility, which, in turn, generates the return to the shareholder (dividends plus capital appreciation). The application of a capital market-derived "cost of attracting capital" to a 15 16 historic rate base in principle means that the value of the investment will trend toward the 17 historic cost. The arguments in support of that result focus on the way "cost" has 18 typically been interpreted and applied in determining other cost elements in the regulation 19 of North American utilities. For most utilities, rates are set on the basis of average book 20 costs; that concept has been applied to cost of debt, depreciation expense, as well as to all 21 operating and maintenance expenses.

For economists, the theoretically appropriate definition of cost is marginal or incremental cost. Average historic costs have been substituted for marginal or incremental costs for two reasons: first, as a practical matter, long-run incremental costs are difficult to measure; second, for the capital intensive utility industries, pricing on the basis of shortrun marginal costs would not cover total costs incurred.

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<sup>&</sup>lt;sup>2</sup> James C. Bonbright, Albert L. Danielsen, and David R. Kamerschen, <u>Principles of Public Utility Rates</u>, Second Edition, Arlington, VA: Public Utilities Reports, Inc. 1988, p. 203.

The determination of the return on common equity has traditionally been a "hybrid" concept: to the extent that the cost of equity is based on a forward-looking measure of the cost of attracting capital, it is in principle an incremental cost concept. It has not, however, been applied to a similarly determined base. It is applied to an original cost rate base. When there is a significant difference in the historic original cost rate base and the corresponding current cost of the investment, application of a current cost of attracting capital to an original cost rate base produces an earnings stream that is significantly lower than that which is implied by the application of that same cost rate to market value.

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10 The current cost of attracting capital is measured by reference to market values. The 11 discounted cash flow test, for example, measures the return that investors require on the 12 market value of the equity. For a utility regulated on the basis of original cost book 13 value, the current cost of attracting equity capital is only equivalent to the return investors 14 require on book value when the market value of the common stock is equal to its book 15 value.

As the market value of the equity of regulated utilities increases relative to its book value, the application of a market-value derived cost of equity to the book value of that equity increasingly understates investors' return requirements (in dollar terms).

21 Some would argue that the market-value of utility shares should be equal to book value. 22 However, economic principles do not support that conclusion. A basic economic principle establishes the expected relationship between market value and replacement 23 24 cost which provides support for market prices in excess of original cost book value. That economic principle holds that, in the longer-run, in the aggregate for an industry, market 25 value should equal replacement cost of the assets. The principle is based on the notion 26 that, if the market value of firms exceeds the replacement cost of the productive capacity, 27 28 there is an incentive to establish new firms. The existence of additional firms would lower prices of goods and services, lower profits and thus reduce market values of all the 29 firms in the industry. In the opposite circumstance, there is an incentive to disinvest, i.e., 30

to not replace depreciated assets. The disappearance of firms would push up prices of goods and services, raise the profits of the remaining firms, thereby raising the market values of the remaining firms. In equilibrium, market value should equal replacement cost. In the presence of inflation, even at moderate levels, absent significant technological advances, replacement cost should exceed the original cost book value of assets. Consequently, the market value of utility shares should be expected to exceed their book value.

To apply a market-derived current cost of equity to an original cost book value, without offsetting opportunities to achieve returns on book equity commensurate with investor return requirements, will tend to produce an uneconomic allocation of scarce capital resources. Hence, when the allowed return on original cost book value is set, the marketderived cost of attracting capital should be converted to a fair and reasonable return on book equity, so that the stream of dollar earnings on book value equates to the investors' dollar return requirements on market value.

#### 17 III. BUSINESS, FINANCIAL AND INVESTMENT RISK OF LACLEDE

19 Q. Please define business, financial and investment risk.

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A. Risk refers to the probability that the actual return will fall short of the expected return,
and of losing part or all of the invested capital. The total risk of a common stock
investment is comprised of both the business and financial risks to which the stockholder
is exposed.

The business risks to which a common shareholder in a utility is exposed are those which reflect the basic operating characteristics of the firm and its industry, which can lead to variations in operating income or the inability to recover a return of, and on, the entire capital investment made.

Financial risk relates to the use of leverage which results in fixed charges that must be 1 met before the common shareholder is entitled to any compensation. The degree of 2 3 leverage that a firm should reasonably assume is directly related to the level of business risk that it faces. For a public utility, which has an obligation to serve, the capital 4 structure should allow access to the capital markets on reasonable terms. 5 6 Investment risk comprises the total business and financial risk to which the shareholders 7 8 are exposed. 9 What are the key elements of business risk to which a local gas distribution utility are 10 Q. 11 exposed? 12 13 Α. The key elements of an LDC's business risk are demand/market, supply/operating and 14 regulatory risks. 15 Please summarize the principal factors that characterize Laclede's business risk profile 16 Q. 17 18 Laclede is a relatively small gas distribution utility (assets of \$932 million · A. compared to an average of \$1813 million for the proxy sample). It faces a highly 19 saturated market, relatively low growth prospects compared to its peers, and 20 declining per customer usage. The low growth prospects limit the Company's 21 22 ability to enhance returns to its shareholders from its regulated operations. 23 24 The Company's market continues to be dominated by a customer profile which is temperature sensitive. Temperature-sensitive load accounts for over 90% of net 25 utility revenues. The Company's exposure to the vagaries of weather results in 26 27 considerable annual earnings volatility. Moreover, when combined with special regulating requirements for maintaining service to customers who cannot afford to 28 29 pay for such services, the high proportion of residential load serviced by Laclede 30 exposes the Company to substantial business risks.

In the absence of a weather normalization mechanism, Laclede's earnings will continue to be negatively impacted by warmer than normal weather, due to the long-term average of degree days relied upon for the specification of "normal". Despite the cold winter in 2001, the cumulative effect of warmer than normal weather over the past six years, on net balance, has resulted in millions of dollars of foregone earnings.

 In Fall 2001, Laclede's Gas Supply Incentive Plan (GSIP) was terminated by the Commission. The termination of the plan is likely to be perceived by investors as an increase in regulatory risk. Merrill Lynch, which is one of the leading analysts of utility stocks in the country, downgraded its rating of Laclede Gas Company's common stock following the Commission's decision. Among Merrill Lynch's comments were:

> "The Missouri Public Service Commission (MoPSC) inexplicably handed Laclede Gas a frustratingly negative decision regarding Laclede Gas' highly successful Gas Supply Incentive Plan (GSIP)."

> "The MoPSC has decided to completely eliminate the program, which we believe could lead to a negative impact to shareholders and ratepayers alike."

> "This move is rather surprising as historically the MoPSC has been relatively progressive in its oversight."

Not only was this decision contrary to the trends in regulation in the U.S., which are in the direction of incentive regulation, but its termination also had a negative impact on earnings. In fiscal 2001, the Company earned \$1.61 per share, or about 10.5% return on equity (which is exactly what the Commission authorized in the

1		Company's prior rate case). In th	e absence of the GSIP, the Company's earnings
2		would have been only \$1.32, les	s than the \$1.34 dividend, despite the fact that
3		fiscal 2001 was an exceptionally	cold year. In a normal year without the GSIP,
4		Laclede's earnings would have be	een substantially less than its \$1.34 dividend. In
5		the absence of the GSIP, Lacle	de will face considerable difficulty earning a
6		compensatory return from its reg	ulated operations. Moreover, the elimination of
7		the GSIP also exposes Laclede to	additional risk in the form of potential prudence
8		disallowances in connection wit	h its acquisition and management of the gas
9		supplies needed to service its cust	omers.
10			
11	Q.	How does Laclede compare to the prox	sy sample of LDCs with regard to the level of
12		business risk faced?	
13	o		
14	A.	Laclede faces, on balance, a similar level	of business risk to the proxy sample. Standard
15		& Poor's ranks Laclede's business prof	ile "3" (out of 10, with 10 being the riskiest),
16		identical to the average business risk rank	ing of the sample (Schedule 1)
17			· · ·
18	Q.	What is Laclede's financial risk position?	
19			
20	A.	Laclede's debt ratings are as follows:	
21		Standard & Poor's	AA- (negative outlook)
22		Moody's	AA3
23		Fitch	A+

Standard & Poor's guidelines for an AA rating for a utility with a business risk rank of 3, along with Laclede's values for 1998-2001, are as follows:

	S & P Guidelines	Laclede	
		1998-2000	2001
Funds from Operations to Average Total Debt	26.0-31.5%	21.9%	14.0%
Funds from Operations Interest Coverage	3.9-4.5 times	3.9 times	2.9 times
Pre-Tax Interest Coverage	3.4-4.0 times	2.9 times	2.5 times
Total Debt to Total Capital	42.0-47.5%	52.7%	58.1%

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Source:

Standard & Poor's Creditstats; Annual Report to Shareholders, 2001

As the comparisons of Laclede's actual financial performance to the guidelines indicate, the Company's financial parameters have been weak relative to the guidelines for its rating category.

As a result of continued deterioration in Laclede's key financial measures, S&P revised its outlook for Laclede from "stable" to "negative" in November 2000. The negative outlook was reconfirmed in both March and December 2001. In its December 12, 2001 *Research Report*, S&P stated,

"Bondholder protection parameters are very weak for the current rating category. Financial deterioration can be traced to several factors related to Laclede's natural gas distribution business, including reduced sales volume reflecting several successive warmer-than-normal winters, extraordinarily high wholesale gas costs experienced last winter, and increasing debt leverage. Reflecting this, net of natural gas and propane inventory holdings, pretax interest coverage hovers around 3.0 times (x), funds from operations (FFO) interest coverage at some 3.5x,

FFO to total debt stands at just 18%, and average total debt to total capital is an 1 2 aggressive 55%. These financial parameters are significantly below Standard & Poor's guideposts for a double-'A'-minus rated utility. While full realization of a 3 \$15 million rate increase, effective Dec. 2001, will help to improve the 4 company's financial condition, a return to more normal winter weather or the 5 implementation of a weather normalization clause, aggressive cost controls, and 6 7 rapid reduction in debt leverage will be crucial to boost consolidated financial measures to levels more appropriate for current ratings." 8

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10 Q. How does Laclede's financial position compare to its peers'?

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A. In comparison to its peers', Laclede's total debt ratio at the end of 2000 was slightly
higher than the average for the sample (55.9% for Laclede versus 51.5% for the sample;
see Schedule 2). Based on total permanent capital only (i.e., exclusive of short-term
debt), Laclede's long-term debt ratio was also higher than the average of the proxy
sample (45.2% versus 43.6%; see Schedule 3).

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With respect to pre-tax interest coverage ratios, Laclede's ratios have lagged those of its peers' over the 1998-2000 period, averaging only 2.9 times, compared to the sample's 3.8 times (Schedule 4). Since 1996 Laclede's coverage ratios, which are also an indicator of the adequacy of cash flows, have declined steadily, from 3.85 times in 1996 to 2.6 times in 2001.

24 On balance, Laclede's financial risk is somewhat higher than that faced by the proxy 25 sample.

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23

27 Q. What capital structure does Laclede propose to utilize for ratemaking purposes?

28

29 A. Laclede proposes to utilize its November 30, 2001 capital structure.

The ratios are as follows:

Debt	57.3%
Preferred Stock	0.3%
Common Equity	42.4%

The proposed capital structure includes a debt ratio that is substantially higher than the upper end of the range of the S&P total debt/total capital guideline (47.5%) for an AA rated utility with a business risk rank of 3. However, the proposed ratios are within the range of those maintained by the LDCs in the proxy sample (Schedule 2).

12 Q. How does Laclede compare to the proxy sample on the basis of overall investment risk?

A. Based on *Value Line* measures, Laclede faces similar total investment risk to its peers.
Its "Safety"<sup>3</sup> rating of "2" is identical to the sample mean; its Earnings Predictability
measure of 70 lies between the sample's median of 68 and mean of 72. Its Financial
Strength ranking of B++ is also equal to the sample mean. While Laclede's beta, at 0.50,
is lower than the sample mean of 0.60, the difference is likely attributable to relatively
thin trading rather than to any fundamental risk differences.<sup>4</sup> Further, Laclede's historic
beta reflects a lower level of financial risk than it currently faces.

<sup>&</sup>lt;sup>3</sup>*Value Line*'s definition of Safety Rank is:

<sup>&</sup>quot;A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is a good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety."

<sup>&</sup>lt;sup>4</sup> To put this in perspective, in 2001 slightly over 35% of Laclede's total outstanding common shares traded, compared to 65% for the sample of LDCs, which in turn, is well below the 102% turnover (2000) for the Dow Jones Industrials.

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#### IV. ECONOMIC AND CAPITAL MARKET TRENDS

Q. Please summarize the recent economic and capital market trends which bear on the cost of capital environment.

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#### A. ECONOMIC GROWTH

Economic growth in the U.S. began to decelerate in mid-2000, prompted by the actions 9 A. taken by the Federal Reserve from mid-1999 to mid-2000 to increase interest rates, as 10 well as by rising energy prices, which began to put a squeeze on profit margins and 11 reduce business spending. Signs of a slumping economy spilled over into the equity 12 markets, which were widely viewed as overvalued. By the end of August 2001, the Dow 13 Jones Industrials average had fallen 16% from its January 2000 peak; the technology-14 laden NASDAO had plummeted by over 58%. As equity markets weakened and the 15 16 public's net worth shrank, consumer confidence dropped, and with it, consumer spending. Reversing course, the Fed took steps to halt the economic slide. It lowered 17 interest rates seven times between January and August 2001, for a total of 300 basis 18 points, as the economy continued to weaken and threatened to sink into recession. With 19 20 the Fed's actions, by early September 2001, the consensus view was that the U.S. would 21 avoid an outright recession.

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The September 11, 2001 terrorist attacks on the U.S. materially worsened the near-term 23 outlook for the economy. The attacks further damaged already drooping consumer 24 confidence and produced a sharp downturn in consumer spending, which had remained 25 the only significant source of U.S. economic growth in the first half of the year. In 26 addition, the unemployment rate jumped, experiencing its highest increase in over 21 27 28 years, rising from 4.8% in September to 5.4% in October. Since the September 11 attacks, the Fed has cut rates four more times, in an effort to ensure sufficient monetary 29 policy stimulus to turn the economy around. 30

The current recession is not expected to be as deep or prolonged as the 1990 to 1991 downturn, given the massive monetary and fiscal stimulus being applied. The Fed Funds rate is now at its lowest level since 1958 (1.75%). Consumer confidence has rebounded, and the equity markets have surged from their post-September 11 lows. With the assistance of both monetary and fiscal policy initiatives, real GDP is expected to reach 2.6% by the second quarter of 2001, and jump to 3.8% by the third quarter (Blue Chip *Economic Indicators*, December 10, 2001).

For the long-term (2003 to 2012), real growth is forecast at 3.3% (Blue Chip *Economic Indicators*, October 10, 2001), equal to that experienced over the past business cycle and well above the 2.5% that had historically been viewed as sustainable. The higher long-term growth estimates reflect the increasingly accepted view that technology-driven productivity gains will allow higher long-term growth to be sustained with inflation maintained at acceptable levels.

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#### **B.** INFLATION

Inflation remained in check throughout the cyclical expansion, averaging only 2.7% (CPI) from 1991 to 1999 (Schedule 5). Spurred by rising energy prices, the CPI reached a cyclical high in 2000, rising 3.4%. However, with weakening economic activity, declining energy prices and higher unemployment rates, inflation is expected to moderate in the near term. Inflation is expected to average 2.9% in 2001; for 2002, the consensus forecast anticipates that the CPI will increase by only 1.8% (Blue Chip *Economic Indicators*, December 10, 2001).

Over the longer-term (2003-2012), inflation, as measured by the CPI, is expected to average 2.7%, and, as measured by the GDP Deflator, 2.2% (Blue Chip *Economic Indicators*, October 2001). The expected longer-term inflation rates are very similar to those experienced over the past business cycle.

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#### C. INTEREST RATES

With respect to short-term rates, the weakening economy, exacerbated by the events of September 11, and the aggressive Federal Reserve actions have reduced 90-day Treasury bill yields by over 450 basis points since peaking in November 2000 at 6.2%. At yearend 2001, the yield on 90-day Treasury bills stood at 1.7%. The optimism that the U.S. economy is on its way to recovery is evident in the consensus forecasts of short-term rates, which indicate a rise in the Federal Funds rate from 1.7% in first quarter 2002 to 3.3% by second quarter 2003. The corresponding forecast increase in Treasury bill rates is identical (Blue Chip *Financial Forecast*, January 1, 2002).

With respect to long-term rates, the 10-year Treasury note – which became the financial market benchmark in mid-2000 – declined from a peak of 6.7% (January 2000) to a low of 4.2% in early November 2001. The low yield followed the U.S. Treasury Department's October 31, 2001 announcement that it would no longer issue 30-year Treasury bonds. With the surge in confidence that the economy is close to recovery, the 10-year yield has since risen. At year-end 2001, the 10-year Treasury note was yielding 5.13% (December 27, 2001).

The most recent Blue Chip *Financial Forecasts* (January 1, 2002) anticipates 10-year Treasuries as follows:

1 <sup>st</sup> Qtr. 2002	4.9%	4 <sup>th</sup> Qtr. 2002	5.3%
2 <sup>nd</sup> Qtr. 2002	5.0%	1 <sup>st</sup> Qtr. 2003	5.5%
3 <sup>rd</sup> Qtr. 2002	5.1%	2 <sup>nd</sup> Qtr. 2003	5.6%

The long-term forecast for 10-year Treasuries published October 10, 2001 (Blue Chip *Economic Indicators*) was:

2003 to 2007	2008 to 2012		
(Average)	(Average)		
5.7%	5.8%		

Utility bond yields have not declined to the same extent as government bond yields. In January 2000, when 10-year Treasury notes hit a peak of 6.7%, Moody's AA rated utility bonds were yielding 8.2%, a spread of 150 basis points. At the 10-year Treasury cyclical low of 4.2% (a decline of 250 basis points), AA utility bonds had only declined by 100 basis points, to 7.2%, expanding the spread to 300 basis points. The spread has since contracted somewhat with the recent surge in longer-term government bond yields. At December 27, 2001, with AA rated utility bonds yielding 7.4% and the 10-year note yielding 5.13%, the prevailing spread was 227 basis points.

#### D. EQUITY MARKETS

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Q. Please summarize the recent trends in the equity market.

Much of the last business cycle was characterized by an exuberant but volatile bull 22 Α. 23 market, which favored high growth, high tech, "New Economy" stocks. The years 1998-24 1999, in particular, were characterized by over-exuberance for technology-based stocks, 25 with valuations being pushed to irrationally high levels. The S&P 400 Industrials jumped 26 34% and 26% in 1998 and 1999 respectively; the corresponding increases for the 27 NASDAQ were 40% and 86%. "Old Economy" stocks, including utilities, were 28 generally ignored, dismissed as "untimely". As the overall market roared to new heights, 29 fueled by the notion that the "only risk was not to be in the market", utilities languished. 30 In mid-1999, with the economy at risk of overheating and the Federal Reserve pushing up interest rates, utility shares were further depressed. The total returns for LDC stocks 31

were negative in both 1998 and 1999 (as measured by the Moody's Gas Distribution
 Index).

In 2000, the market bubble burst. The economy stalled and investors quickly faced the reality of the equity market's overvaluation. Almost as quickly as the market had accelerated to its peak, the formerly-favored technology stocks were quickly discarded for the safer havens of "Old Economy" stocks (including utilities). Utility shares benefited from investors' change of heart, and the ensuing declines in interest rates. For LDC shares, that benefit has been short-lived. With the economy set to revive, and longer-term interest rates trending upward, the market returns from LDC shares in 2001 were only slightly higher than the dividend yield.

On balance, over the past cycle, the overall market has outperformed LDC shares by a wide margin: from 1990-2001, the average total (compound) return from the S&P 500 has been close to 13%; for LDCs the average return has been just over 10%, below the level that would be commensurate with their risk relative to the market as a whole.

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V.

## ESTIMATE OF A FAIR RETURN ON EQUITY FOR LACLEDE

#### A. CONCEPTUAL CONSIDERATIONS

Q. Please summarize your approach to estimating a fair return on equity for Laclede.

A. My approach to estimating a fair return for a utility is premised on the following:

9 1. The return on equity, in an original cost regulatory framework, is applied to the 10 book value of common equity. There must be a compatibility between the context 11 in which estimates of the required return on equity are derived (e.g., market 12 value), and the context in which the fair return is applied (i.e., book value). The 13 implications of applying a market-derived cost of equity to an original cost book 14 value were laid out in Section II.

- 16 2. The estimation of a fair return on equity is not a mechanical exercise. There are 17 multiple models available to estimate the cost of equity. Each has different premises. Each has strengths and weaknesses. The fair return on equity cannot 18 19 be determined with the precision that is sometimes implied by the 20 recommendation of experts. The exercise of estimating a fair return entails by its 21 very nature a degree of judgement (constrained by facts). As a result, it is 22 incumbent on the analyst to rely on several models to arrive at a well-reasoned 23 determination of a fair return.
  - 3. The estimation of a fair return on equity must be based on, and commensurate, with the returns expected for companies with comparable risks.

28 Q. What tests have you relied upon to estimate a fair return on equity for Laclede?

29

24

25

26

1	А.	I have utilized the discounted cash flow model, risk premium tests (including the capital
2		asset pricing model), and the comparable earnings test.
3		
4		B. DISCOUNTED CASH FLOW MODEL
5		
6		B.1. CONCEPTUAL UNDERPINNINGS
7		
8	Q.	Please discuss the conceptual basis for the DCF model.
9		
10	A.	The discounted cash flow approach proceeds from the proposition that the price of a
11		common stock is the present value of the future expected cash flows to the investor,
12		discounted at a rate which reflects the riskiness of those cash flows. If the price of the
13		security is known (can be observed), and if the expected stream of cash flows can be
14		estimated, it is possible to approximate the investor's required return (or capitalization
15		rate) as the rate which equates the price of the stock to the discounted value of future cash
16		flows.
17		· · · · ·
18	-	Theoretically, the cash flows extend to infinity. However, as the expected cash flows
19		extend further into the future, their discounted value adds less and less to the price of the
20		stock. Investors in common stocks are unlikely to forecast (or be able to forecast with
21		any accuracy) cash flows beyond five years.
22		
23		There are multiple versions of the discounted cash flow model available to estimate the
24		investor's required return. An analyst can employ a constant growth model or a multiple
25		period model to estimate the cost of equity. The constant growth model rests on the
26		assumption that investors expect cash flows to grow at a constant rate throughout the life
27		of the stock.
28		
29		The assumption that investors expect a stock to grow at a constant rate over the long-term
30		is most applicable to stocks in mature industries. Growth rates in these industries will
		20

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vary from year to year and over the business cycle, but will tend to deviate around a longterm expected value. As a pragmatic matter, the application of a constant growth model is compatible with the likelihood that investors do not forecast beyond five years. Hence, the current market price and dividend yield do not explicitly anticipate any changes in the outlook for growth.

The constant growth model is expressed as follows:

Cost of Equity (k) =  $\underline{D}_1 + g$ ,  $P_0$ 

where,

$D_1$		next expected dividend
Po	=	current price
g	=	constant growth rate

#### Q. How does the model set forth above reflect a simplification of reality?

A. First, it is based on the notion that investors expect all cash flows to be derived through dividends. Second, the underlying premise is that dividends, earnings, and price all grow at the same rate.

24 Q. Are these assumptions likely to represent reality?

A. No; it is likely that in the near-term, investors expect growth in dividends to be lower
 than growth in earnings.<sup>5</sup>

Q. How does one adapt the model given the potential disparity between earnings anddividend growth?

1		
2	А.	By recognizing that all investor returns must ultimately come from earnings. Hence,
3		focusing on investor expectations of earnings growth will encompass the sources of
4		investor returns.
5		
6	Q.	To what companies did you apply the DCF test?
7		
8	А.	The discounted cash flow test was applied to a sample of eight local gas distribution
9		companies (LDCs) that serve as a proxy for Laclede. This sample includes all LDCs:
10		
11		1. classified by <i>Value Line</i> as a gas distribution utility;
12		2. with no less than 85% of total assets devoted to gas distribution operations;
13		3. whose Standard & Poor's debt rating is A- or higher; and,
14		4. for which at least three analysts' earnings growth rate forecasts are available from
15		the I/B/E/S and Zacks <sup>6</sup> data base.
16		
17		The resulting eight LDCs are listed on Schedule 7.
18	-	
19	Q.	Why do you not apply the discounted cash flow test specifically to Laclede?
20		
21	А.	Aside from the applicable legal requirements as represented in Hope, I do not apply the
22		discounted cash flow test specifically to Laclede, for two reasons:
23		
24		1. circularity
25		2. potential for measurement error.
26		
27	Q.	What do you mean by circularity?

<sup>&</sup>lt;sup>5</sup> To illustrate, the average growth rate in dividends forecast by *Value Line* for my proxy sample of gas distributors over the next 6 years is 2.6%; the corresponding average *Value Line* forecast of earnings growth for the same period is 8.1%. <sup>6</sup> To ensure that the forecasts are a "consensus" view, not those of a single analyst.

 A. For a utility, the growth component of the DCF cost is integrally linked to the allowed ROE. As noted in *Regulatory Finance: Utilities' Cost of Capital* by Dr. Roger Morin (Arlington, VA: Public Utilities Reports, 1994),

6 "To estimate what ROE resides in the minds of investors is equivalent to estimating the market's assessment of the outcome of regulatory hearings. 7 8 Expected ROE is exactly what regulatory commissions set in determining an 9 allowed rate of return. If the ROE input required by the model differs from the 10 recommended return on equity, a fundamental contradiction in logic follows. In 11 other words, the method requires an estimate of return on equity before it can ·12 even be implemented. Common sense would dictate the inconsistency of a return on equity recommendation that is different than the expected ROE that the 13 method assumes the utility will earn forever. For example, using an expected 14 15 return on equity ROE of 13% to determine the growth rate and using the growth 16 rate to recommend a return on equity of 11.5% is inconsistent. It is not 17 reasonable to assume that this company is expected to earn 13% forever, but recommend an 11.5% return on equity. The only way this utility can earn 13% is 18 that rates be set by the regulator so that the utility will in fact earn 13%." (page 19 20 161)

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22 Q. What is "measurement error"?

24 A. As noted earlier, the application of the DCF approach requires inferring investor growth 25 expectations. The resulting DCF cost is very sensitive to the growth expectations 26 inferred. Measurement error results when the growth forecast inferred does not equate to 27 the expectation embedded in the dividend yield component. By relying on a sample of 28 companies, the amount of "measurement error" in the data can be reduced. The larger 29 the sample, the more confidence the analyst has that the sample results are representative 30 of the cost of equity. As noted in a widely utilized finance textbook,

1		
2		"Remember, [a company's] cost of equity is not its personal property. In well-
3		functioning capital markets investors capitalize the dividends of all securities in
4		[the company's] risk class at exactly the same rate. But any estimate of [the cost
5		of equity] for a single common stock is noisy and subject to error. Good practice
6		does not put too much weight on single-company cost-of-equity estimates. It
7		collects samples of similar companies, estimates [the cost of equity] for each, and
8		takes an average. The average gives a more reliable benchmark for decision
9		making." <sup>7</sup>
10		
11	Q.	What factual support do you have for the existence of potential measurement error?
12	•	
13	А.	In principle, the cost of equity for firms of similar risk in the same industry should be
14		quite similar. The fact that individual company DCF costs differ widely (see Schedule 7)
15		is a strong indication that a single company DCF cost is not a reliable estimate.
16		
17	Q.	Would the inclusion of Laclede in the sample entail circularity?
18		
19	А.	Not materially, if the sample is large enough. However, consensus forecasts for Laclede
20		are based only on the outlooks of two analysts increasing the likelihood of measurement
21		error.
22		
23		B.2. INVESTOR GROWTH EXPECTATIONS
24		
25	Q.	Please discuss how you have estimated investor growth expectations.
26		-
27	А.	I have estimated investor growth expectations using consensus forecasts of long-term
28		earnings growth. Specifically, I relied on two widely available sources: I/B/E/S

<sup>&</sup>lt;sup>7</sup> Richard A. Brealey and Stewart C. Myers, Principles of Corporate Finance, Sixth Edition, Boston, MA: Irwin McGraw Hill, 2000, p. 69 (emphasis added).

1		International and Zacks. I have supplemented these forecasts with the Value Line
2		forecasts of cash flow per share growth. <sup>8</sup> Cash flow is considered by analysts to be the
3		second most important input (after earnings) to the analysis of securities.9
4		
5	Q.	Why have you utilized only forecast growth rates and not historic growth rates?
6		
7	А.	For the following reasons. First, various studies have concluded that analysts' forecasts
8		are a better predictor of growth than naïve forecasts equivalent to historic growth;
9		moreover, analysts' forecasts have been shown to be more closely related to investor's
10		expectations. <sup>10</sup>
11		
12		Second, to the extent history is relevant in deriving the outlook for earnings, it should
13		already be reflected in the forecasts. Therefore, reliance on historic growth ratios is at
14		best redundant, and, at worst, potentially double counts growth rates which are irrelevant
15		to future expectations.
16		
17		B.3. APPLICATION OF THE DCF MODEL
18		
19	Q.	Please summarize your application of the DCF model.
20		
21	A.	The DCF model was applied to the sample of eight LDCs using the following inputs:
22		

<sup>&</sup>lt;sup>8</sup> Neither I/B/E/S nor Zacks provide a consensus forecast of cash flow growth.

<sup>&</sup>lt;sup>9</sup> Stanley B. Block, "A Study of Financial Analysts: Practice and Theory", Association for Investment Management & Research, July/August 1999.

<sup>&</sup>lt;sup>10</sup> Empirical studies that conclude that investment analysts' growth forecasts serve as a better surrogate for investors expectations than historic growth rates include Lawrence D. Brown and Michael S. Rozeff, "The Superiority of Analyst Forecasts as Measures of Expectations: Evidence from Earnings", *The Journal of Finance*, Vol. XXXIII, No. 1, March 1978; Dov Fried and Dan Givoly, "Financial Analysts Forecasts of Earnings, A Better Surrogate for Market Expectations", *Journal of Accounting and Economics*, Vol. 4 (1982); R. Charles Moyer, Robert E. Chatfield, Gary D. Kelley, "The Accuracy of Long-Term Earnings Forecasts in the Electric Utility Industry", *International Journal of Forecasting* Vol. I (1985); Robert S. Harris, "Using Analysts' Growth Forecasts to Estimate Shareholder Required Rates of Return", *Financial Management*, Spring 1986, and, James H. Vander Weide and William T. Carleton, "Investor Growth Expectations: Analysts vs. History", *The Journal of Portfolio Management*, Spring 1998.

1		1.	the annuali	zed dividen	d paid during	the three mo	nths ending	g December	31, 2001
2			as D <sub>o</sub> ;						
3									
4		2.	the average	e of the mon	thly closing	prices for the	three mont	hs ending I	December
5			31, 2001 as	$P_{o}$ ; and					
6									
7		3.	the average of the most recent I/B/E/S and Zacks earnings growth forecasts and						
8			the most recent Value Line cash flow per share growth forecasts to estimate "g" in						
9			both the growth component and the dividend yield component.						
10									
11		The following table summarizes the DCF results for the sample of proxy LDCs.							
12									
			Expected Dividend Yield		Expected Ra		DCF Cost		
			Mean	Median	Mean	Median	Mean	Median	
			5.3	5.2	6.3	6.2	11.7	11.1	
13							··· · · · · · · · · · · · · · · · · ·	L	
14		Source:	Sch	edule 7			-		
15							• .		
16	Q.	What is the cost of equity indicated by the constant growth model?							
17						-			
18	А.	Based on the mean and median DCF costs of equity for the sample, the estimated							
19		required return on the current (market) value of common equity is in the range of							
20		approxi	mately 11.2	25-11.5%.					
21									
22	Q.	What does the 11.25-11.5% DCF cost represent?							
23									
24	А.	It represents the return investors expect to earn on the current market value of their utility							
25		commo	n equity inv	estments. I	t is not, howe	ever, the retur	n that inves	tors expect	the LDCs
26		to earn on the book value of their common equity. Value Line, which publishes its							

1 projections of utility ROEs quarterly, anticipates (2004-2006) that the average ROE for 2 the sample of eight LDCs over the period will be 12.8-13.6% (Schedule 7). 3 Isn't there a "disconnect" in logic if one expects the allowed return on equity to be set at 4 Q. the DCF cost of equity? 5 6 7 Α. Yes. If a utility whose market/book ratio was 175% were expected to earn only 11.5% on 8 book value, the market price would tend to decline to book value, so that investors 9 experience a capital loss of 43%. The idea that investors are willing to pay a price equal 10 to 175% of book value in order to see the market value of their investment drop by 43% is illogical.11 11 12 13 Q. Should regulators discard use of the DCF test under today's market conditions? 14 15 Α. Not as long as appropriate adjustments are made. The appeal of the discounted cash flow 16 test as a measure of the fair return lies in the relative simplicity of its application. As a 17 measure of the fair return, however, in a regulatory framework that relies on original cost 18 book value as the base to which the return is applied, as is the case in Missouri, the DCF 19 test has limitations. The investor's required return as measured by the DCF test (derived 20 directly from the current market price) and the expected return on book value will only 21 converge when the market value is close to book value. In today's capital market

<sup>&</sup>lt;sup>11</sup> To illustrate, assume a utility's book value is \$10.00 and its stock sells at \$17.50 (so that its market-to-book ratio is 175%); its approved return is 11.5% (earnings per share of \$1.15); and its expected payout ratio is 55% (dividend per share of \$0.63). An application of the DCF formula would show a yield of 3.6% (\$0.63 / \$17.50), and a longer-term "sustainable" growth rate of 5.2% ( $45\% \times 11.5\%$ , i.e., sustainable growth = percent of earnings retained x return on equity), for a DCF cost of 9.0%.

If the calculated DCF cost of 9.0% were applied to book value, earnings would decline to 0.90 per share ( $10.00 \times 9.0\%$ ), the payout ratio would rise to 70% (0.63 / 0.90) and the longer-term growth rate would decline to 2.7% (1.0 - .70) x 9.0%. Hence, investors' expectations for growth of 5.2% would not be realized, and the stock price would decline to book value. The expected return on the revalued stock would be 9.0%, comprised of a dividend yield of 6.3% (0.63 / 10.00) and growth of only 2.7%. However, the realized holding period return for an investor purchasing the stock at 17.50 per share (assuming a one year work-out period) would be a capital loss of 43%. The proposition that investors are willing to invest 17.50 per share to end up with a stock whose value is 10.00 defies common sense.

environment, that premise does not hold, since utility market values are significantly higher than book value.

2 3

1

- 4 Q. How does one adjust the DCF cost in light of the deviation between book and market 5 value so as to translate the current cost of equity into a fair return on book value?
- 6

A. At a minimum the DCF test result should be augmented by an increment for financial flexibility, which puts the utility in a position to raise new common equity without impairment of its financial integrity and which provides a cushion to protect against unanticipated capital market conditions (i.e., a major break in the capital markets). As discussed in Appendix B, a minimum allowance is 50 basis points, which raises the 11.25-11.5% DCF test result to no less than 11.75-12.0%.

13

Q. Does this adjustment for financing flexibility fully account for the deviation between
book and market value so as to translate the current cost of equity into a fair return on
book value?

17

No. As discussed in Section II, the first step is the recognition that regulation is intended 18 Α. to emulate competition. Under competition, equity market values tend to gravitate 19 toward the replacement cost of the underlying assets. Absent inflation, the market value 20 of firms operating in a competitive environment would tend to equal their book value or 21 cost. This is due to the economic proposition that, if the discounted present value of 22 expected returns (market value) exceeds the cost of adding capacity, firms will expand 23 until an equilibrium is reached, when the market value equals the replacement cost of the 24 productive capacity of the assets. However, the fact that inflation has occurred changes 25 the above analysis. With inflation, under competition, the market value of a firm trends 26 27 toward the current cost of its assets. The book value of the assets in contrast, reflects the historic depreciated cost of the assets. Since there have been moderate to relatively high 28 levels of inflation over the past two business cycles, one would expect the market value 29 to deviate systematically from the book value. 30

For reliance on the DCF cost result to produce a return compatible with the premise that regulation is a surrogate for competition, the DCF cost should be adjusted to reflect the replacement cost/book value. In principle, the replacement cost/book value ratio should correspond to the long-run equilibrium market/book ratio.

. 19

By repricing the equity of the LDCs for past inflation, an approximation of the replacement cost can be made. To reprice the equity, each annual increment to common equity needs to be increased by experienced inflation from the time the equity was added to the present. The total repriced equity is a proxy for replacement cost. The total repriced equity is then compared to the original cost book value of the equity to arrive at an estimate of the replacement cost/book value ratio. The replacement cost/book value ratio is, in turn, an estimate of the expected long-run equilibrium market value/book ratio that should be anticipated under competition. The resulting replacement cost/book value for the eight LDCs was 158% at the end of 2000.<sup>12</sup> Hence, an adjustment to the 11.25-11.5% DCF cost of equity to reflect a replacement cost/book value ratio of no less than 150% is warranted. In my opinion, if an adjustment of this nature is made to the DCF cost, the test results will provide an approximate measure of the fair return on book equity under current market conditions.

The replacement cost/book value relationship provides an economically sound basis for adjusting the current DCF cost of equity to a fair return on book value. The DCF model itself provides the technique for making the required adjustment.

ROE =  $\frac{M/B(k)}{1 + [r(M/B-1)]}$ 

where:

ROE	=	return on book equity
k	=	market-derived cost of equity
r	=	earnings retention rate

<sup>12</sup> Due to data limitations, the increments to equity were only repriced for the past twenty years.

The derivation of the formula is found on Schedule 9. 1

Using a repriced equity/book value ratio of 150% as a proxy for the longer-run equilibrium market/book ratio, a market-derived cost of equity of 11.375% and a longerterm expected earnings retention rate of 45% (based on Value Line forecasts; see Schedule 7), the fair return can be estimated as follows:

- <u>1.50 (11.375%)</u> 1 +[.45 (1.50 1.0)] 13.9%
- **C**. EQUITY RISK PREMIUM TEST
- C.1 CONCEPTUAL UNDERPINNINGS 14

What is the underlying premise of the equity risk premium test? 16 Q.

The risk premium test is derived from the basic concept of finance that there is a direct 18 Α. relationship between the level of risk assumed and the return required. Since an investor 19 in common equity is exposed to greater risk than an investor in bonds, the former requires 20 a premium above bond yields in compensation for the greater risk. The risk premium test 21 is a measure of the market-related cost of attracting capital, i.e., a return on the market 22 value of the common stock, not the book value. 23

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- How did you apply the equity risk premium test? Q.
- 25 26
- I used the Capital Asset Pricing Model (CAPM), supplemented by two direct estimates of 27 Α. 28 LDC risk premiums, the first by reference to both historic achieved risk premiums and 29 the second by reference to forward-looking risk premium estimates.
- 30

1		C.2 CAPITAL ASSET PRICING MODEL (CAPM)					
2							
3		C.2.1. Conceptual Underpinnings of CAPM					
4							
5	Q.	Please discuss the assumptions that underpin the CAPM.					
6							
7	А.	The CAPM is a formal equity risk premium model which specifies that the required					
8		return on an equity security is a linear function of the required return on a risk-free					
9		investment. In its simplest form, the CAPM posits the following relationship between the					
10		required return on the risk-free investment and the required return on an individual equity					
11		security (or portfolio of equity securities):					
12							
13		$R_E = R_F + b_e (R_M - R_F)$					
14							
15 -		where,					
16							
17		$R_E$ = Required return on individual equity security					
· 18	-	$R_F = Risk-free rate$					
19		$R_M$ = Required return on the market as a whole					
20		$b_e$ = Beta on individual equity security.					
21							
22		The CAPM relies on the premise that an investor requires compensation for non-					
23		diversifiable risks only. Non-diversifiable risks are those risks that are related to overall					
24		market factors (e.g., interest rate changes, economic growth). Company-specific risks,					
25		according to the CAPM, can be diversified away by investing in a portfolio of securities,					
26		and therefore the shareholder requires no compensation to bear those risks.					
27							
28		The non-diversifiable risk is captured in the beta, which, in principle, is a forward-					
29		looking (expectational) measure of the volatility of a particular stock or group of stocks,					
30		relative to the market. Specifically, the beta is equal to:					
		31					

1							
2 3		$\frac{\text{Covariance } (R_{\text{E}}, R_{\text{M}})}{\text{Variance } (R_{\text{M}})}$					
4							
5		The variance of the market return is intended to capture the uncertainty related to					
6		economic events as they impact the market as a whole. The covariance between the					
7		return on a particular stock and that of the market reflects how responsive the required					
8		return on an individual security is to changes in events which also change the required					
9		return on the market.					
10							
11		C. 3. RISK-FREE RATE					
12							
13	Q.	What is the proxy for the risk-free rate?					
14							
15	А.	The simple CAPM model is a single period model which, if the model were applied					
16		rigorously, would entail using a short-term government rate as the risk-free rate.					
17		However, it is widely recognized that short-term rates are largely the effect of monetary					
18		policy and, as such, are administered, rather than market-driven, rates. Hence, most					
19	-	analysts rely on a long-term government yield, which is risk-free in that there is no					
20		default risk associated with U.S. Treasury securities. Moreover, reliance on a long-term					
21		yield is consistent with the longer-term nature of utility investments.					
22							
23		In previous testimony presented to the Commission, I have utilized the forecast yield on					
24		the 30-year Treasury bond as a proxy for the risk-free rate. However, since the U.S.					
25		Treasury has announced it will no longer issue 30-year Treasuries, the 30-year Treasury					
26		yield is no longer a viable proxy for the risk-free rate. As a result, my CAPM analysis					
27		will rely on forecasts of the benchmark 10-year Treasury yield as the risk-free rate proxy.					
28							
29	Q.	What is the appropriate 10-year yield to be used as the risk-free rate in the CAPM					
30		analysis?					

-----

2 A. The forecast yields on 10-year Treasury notes for the near term lie below the levels 3 compatible with long-term fundamentals. In equilibrium, the nominal risk-free rate 4 should reflect the real cost of capital plus the expected rate of inflation over the term of 5 the issue. The 10-year forecast of inflation based on the GDP deflator is approximately 2.2% (Blue Chip Economic Indicators, October 2001). The yield on the 10-year real 6 7 return (inflation-indexed) government bonds - which provides a proxy for the real cost of capital - is currently 3.5% (12/31/01). The yield on these bonds has averaged 8 approximately 3.75% since they were first issued in 1997.<sup>13</sup> In the long run, the real cost 9 of capital – which represents the productivity of capital should be approximately equal to 10 11 the rate of growth in the economy, forecast to be approximately 3.3% over the next decade (Blue Chip Economic Indicators, October 10, 2001). Based on these data, the real 12 13 cost of long-term capital is in the range of 3.3-3.5%. Combining the long-term expected 14 inflation rate (2.2%) with a long term real cost of capital of 3.3-3.5% indicates a 15 fundamental value for 10-year Treasuries of approximately 5.5-5.75%.

The fundamental analysis above is consistent with the longer-term forecasts of 10-year
Treasuries, which, as shown in Section IV, are expected to be in the range of 5.7-5.8%.
Based both on the fundamental analysis and the longer-term forecasts of 10-year
Treasury note yields, a reasonable estimate of the risk-free rate is 5.5-5.75%.

1

1 2

#### C.4. MARKET RISK PREMIUM

3 Q. Please discuss your estimate of the required market risk premium.

4

5 A. While the market risk premium concept is deceptively simple, its quantification is in 6 principle quite complex, because the level of the risk premium expected or required by 7 investors is not static; it changes with economic and capital market conditions 8 (particularly with inflation expectations), as well as with investors' willingness to bear 9 risk.

10

11 The required market equity risk premium can be developed (1) from an analysis of 12 achieved market risk premiums and (2) from estimates of prospective market risk 13 premiums. With respect to the latter, the discounted cash flow model can be used to 14 estimate the cost of equity, where the expected return is comprised of the dividend yield 15 plus investor expectations of longer-term growth based on prevailing capital market 16 conditions. The estimated equity risk premiums are obtained by subtracting the 17 corresponding government bond yield from the estimated cost of equity.

18 19

#### C. 4.1 Experienced Market Risk Premium

20

The estimation of the expected market risk premium from achieved market risk premiums 21 is premised on the notion that investors' expectations are linked to their past experience. 22 Basing calculations of achieved risk premiums on the longest periods available reflects 23 the notion that it is necessary to reflect as broad a range of event types as possible to 24 avoid overweighting periods that represent "unusual" circumstances. On the other hand, 25 since the objective of the analysis is to assess investor expectations in the current 26 economic and capital market environment, weight should be given to periods whose 27 equity characteristics, on balance, are more closely aligned with what today's investors 28 are likely to anticipate over the longer-term. 29

30

34

The estimation of the required market risk premium begins with the analysis of achieved risk premiums in the U.S. market. In principle, when historic risk premiums are used as a basis for estimating the expected risk premium, arithmetic averages should be used. The appropriateness of arithmetic averages, as opposed to geometric averages, for this purpose is succinctly explained by Ibbotson, Associates (*Stocks, Bonds, Bills and Inflation, 1998 Yearbook*, pp. 157-159):

The expected equity risk premium should always be calculated using the arithmetic mean. The arithmetic mean is the rate of return which, when compounded over multiple periods, gives the mean of the probability distribution of ending wealth values . . . in the investment markets, where returns are described by a probability distribution, the arithmetic mean is the measure that accounts for uncertainty, and is the appropriate one for estimating discount rates and the cost of capital.

Expressed simply, the arithmetic average recognizes the uncertainty in the stock market; the geometric average removes the uncertainty by smoothing over annual differences.

Equity risk premiums were calculated for two historic periods: 1926-2001 and 1947-2020 2001. The 1926-2001 period represents the longest period over which the seminal 2121 Ibbotson Associates data are available. The data for the post-World War II period (1947-2222001) were also relied upon, because the end of World War II marked significant changes 2323 in the economic structure which remain relevant today.

1 2		The k	ey structural changes that have	occurred since the end of World War II are:
3				
4		1.	The globalization of the econo	omy, which has been facilitated by the reduction in
5			trade barriers of which GATT	(1947) was a key driver;
6				
7		2.	The exertion of the independe	nce of the Federal Reserve commencing in 1951,
8			and its focus on promoting do	mestic economic stability, which has been
9			instrumental in tempering eco	nomic cyclicality;
10				
11		3.	Demographic changes, specifi	cally suburbanization and the rise of the middle
12			class, which have impacted on	the patterns of consumption;
13				
14		4.	Transition from a predominate	ly manufacturing to a service-oriented economy;
15				
16		5.	Technological change, particu	larly in the areas of telecommunications and
17			computerization, which have f	acilitated both market globalization and rising
18			productivity.	. · · · ·
19		<b>T</b> !		a two maniada ana an falloway
20		I ne ey	perienced risk premiums for th	e two periods are as follows:
21			1026 2001	1047 2001
22 23			<u>1926-2001</u> 7.5%	<u>1947-2001</u> 7.6%
23 24			7.370	7.070
24 25		Source	e: Schedule 10	
26		Source	Schodule 10	
27	Q.	The m	receding historic average risk p	remiums reflect differentials between equity market
28	<b>X</b> .		<i>c c i</i>	onal 20-year government security. How would you
29				that you are using a 10-year Treasury note as the
30		•	ee rate?	
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A. Since 1993, the average spread between 10- and 20-year Treasuries has been approximately 40 basis points.<sup>14</sup>

Hence, the addition of 40 basis points to the achieved historic market risk premiums approximates the historic equity market/10-year Treasury risk premium, leading to a long-term average risk premium of approximately 7.75-8.0%.

9 C. 4.2 Forward-Looking Market Risk Premium

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11 The experienced market risk premium may converge with investor expectations over the 12 longer-term, but the application of a current interest rate to a longer-term average may be unrepresentative of investor expectations in a specific capital market environment. To 13 14 illustrate, the following table separates the 1926-2001 risk premium into periods characterized by different economic conditions. The averages indicate that market risk 15 16 premiums declined when inflation was rising, gradually increased as inflation and 17 inflation fears fell and have been relatively high during periods of moderate inflation and relatively stable interest rates. The results suggest that investors are likely to anticipate 18 19 higher equity risk premiums in periods of steady growth, low inflation and low interest 20 rates.

<sup>&</sup>lt;sup>14</sup> The 20-year constant maturity yield reported by the Department of the Treasury since 1993 is based on outstanding Treasury bonds with approximately 20 years remaining to maturity. The Treasury discontinued issuing a 20-year bond in 1986.

	U.S. RISK PREMIUMS (1926-2001)					
Period	Description	Stock Returns	Bond Income Returns	CPI Growth	GDP Growth	Risk Premium:
1926- 1939	Pre-War, Market Crash, Deflation	9.8%	3.1%	-1.6%	1.3% a/	6.8%
1940- 1951	Growth and Inflation, Early Post World War II	13.2	2.3	5.5	6.3	10.9
1952- 1967	Steady Low Inflation, Robust Growth	14.8	3.6	1.6	3.8	11.2
1968- 1982	Rising Inflation, Interest Rates, Stagflation	8.4	7.9	7.4	2.7	0.5
1983- 1991	Falling Nominal and Real Interest Rates, Moderately High/Steady Inflation	17.8	9.4	3.9	3.5	8.4
1 <b>992-</b> 2001	Low Inflation and Interest Rates, Moderate/Steady Growth	14.2	6.5	2.6	3.4	7.7

1930-1939

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It is widely accepted that the required market risk premium is not static, but varies with the outlook for inflation, interest rates and profits. Hence, a direct measure of the prospective market risk premium may provide a more accurate measure of the current level of the expected differential between stock and bond returns than experienced risk premiums.

The value of independent estimates of the forward looking risk premium is:

• the equivalence of past returns to what were investors' *ex ante* expectations may be pure coincidence;

• the determination of a fair return on equity in today's interest rate environment requires a direct assessment of current stock market expectations.

The forward looking market premium may be determined by application of the discounted cash flow (DCF) model to the S&P 500. To estimate the DCF cost for the

S&P 500, the I/B/E/S consensus of analysts' forecasts of normalized earnings growth for the companies in the market index was used as a proxy for investor expectations of longterm growth. To illustrate, the average October-December 2001 dividend yield for the S&P 500 was 1.4%. The corresponding consensus forecasts for five-year normalized earnings growth rates available for companies in the S&P 500 index show an expected growth rate of 14.6% (Schedule 12). The resulting DCF cost is 16.0%. At a forecast 10year Treasury yield of 5.5-5.75%, the forward looking estimate of the market risk premium would be approximately 10.5%.

Rather than focus on a "spot" differential, the analysis was extended to the past business cycle (1991-2001), which encompasses a relatively low interest rate/inflation environment. Monthly DCF costs of equity were estimated for the S&P 500 as the sum of the month-end dividend yield and the respective I/B/E/S five-year normalized earnings growth projections (as a proxy for longer-term growth). The monthly risk premium was then calculated as the differential between the DCF cost and the month-end yield on 10-year Treasury notes.

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The table below summarizes the results:

Period	Expected Market Return	10-Year Treasury Note Yield	Expected Differentials
1992-2001	15.7%	6.3%	9.4%
1997-2001	16.9%	5.6%	11.2%
1999-2001	17.9%	5.6%	12.2%

21 Source: Schedule 12

The table above generally indicates an increase in the expected return for the market over the decade, driven by the increase in expected earnings growth (from 12% in 1991-1995 to over 18% in the third quarter 2000). Despite the near-term gloomy economic outlook, the longer-term forecasts remain higher in late 2001 than in the first half of the decade (over 14% in October-December, 2001). The increase in the expected market return over the decade is consistent with the salutary effect of lower interest rates on profitability and the experienced (and expected) technology-driven increases in productivity. It must be recognized, however, that the expectations are likely to be optimistic, and not sustainable over the longer-term.

Focusing on the expected equity market returns over the past 10 years (approximately
15.5%) in relation to expected 10-year Treasury yields, the indicated expected risk
premium in the near-term is approximately 9.5%.

12 C.4.3 Expected Market Risk Premium

Giving primary weight to the historic data, but recognizing the higher prevailing equity market return expectations over the near-term relative to historic averages, the indicated market risk premium (in relation to the 10-year Treasury) is approximately 8.0-9.0%.

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- 18 C. 4.4 Beta
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20 Q. What is the appropriate relative risk adjustment (beta) for the sample of LDCs?

22 A. In estimating the appropriate beta, there were two main considerations:

40

1		1.	Empirical studies have shown that the CAPM understates the return requirement
2			for companies with betas less than the market mean of 1.0. <sup>15</sup> Reliance on Value
3			Line betas, which are adjusted for betas' tendency to trend toward the market
4			mean of 1.0, assists in mitigating the model's tendency toward understatement of
5			required returns for low beta (e.g., utility) stocks.
6			
7		2.	The beta is a forward looking concept. Typically, betas are calculated from
8			historic data. <sup>16</sup> The applicability of a calculated historic beta to a future period
9			needs to be analyzed in the context of events that gave rise to the calculation.
10			
11	Q.	What	is a reasonable beta for the sample of LDCs?
12			
13	A.	The m	nost recent Value Line betas (mean and median) have been approximately 0.60. To
14		some	extent, the recent levels of LDC betas are a result of a decoupling of movements in
15		utility	stock prices from those of the market as a whole (as discussed in Section IV), and
16		hence	understate the fundamental risk of the LDCs relative to the market. On balance,
17		the his	storic Value Line betas for the sample (1993-2001), support a forward looking beta
18		in the	range of 0.60-0.65 (Schedule 11).

Nancy Jacob, "The Measurement of Systematic Risk for Securities and Portfolios: Some Empirical Results," Journal of Financial and Quantitative Analysis, Vol. VI (March 1971), pp. 815-834.

<sup>&</sup>lt;sup>15</sup> Evidence of this is found in the following studies:

Fisher Black, Michael C. Jensen, and Myron S. Scholes "The Capital Asset Pricing Model: Some Empirical Tests," <u>Studies in the Theory of Capital Markets</u>, edited by Michael Jensen. (New York: Praeger, 1972), pp. 79-121.

Marshall E. Blume and Irwin Friend, "A New Look at the Capital Asset Pricing Model," Journal of Finance, Vol. XXVIII (March 1973), pp. 19-33.

Eugene F. Fama, and James D. MacBeth, "Risk, Return and Equilibrium: Empirical Tests." Unpublished Working Paper No. 7237, University of Chicago, Graduate School of Business, August 1972.

<sup>&</sup>lt;sup>16</sup> Calculated betas are typically simple regressions between the daily, weekly or monthly price changes for individual stocks and the corresponding price for changes of the market index for the past five years.

1		C. 4.5 CAPM Risk Premium
2		
3	Q.	Please provide your CAPM risk premium for the sample based on your estimated values
4		for the market risk premium and the beta.
5		
6	А.	The CAPM risk premium is in the approximate range of 4.8-5.8%, or a mid-point of
7		approximately 5.25%, based on the following:
8		
9		Risk Premium = Beta x Market Risk Premium
10		$4.8\% = 0.60 \times 8.0\%$
11		$5.8\% = 0.65 \times 9.0\%$
12		
13		
14		C. 4.6 Risk Premium Based On Achieved Risk Premiums For The Gas Distribution
15		Industry
16	-	
17	Q.	Please summarize the basis for estimating the required LDC risk premium by reference to
18		historic data.
19		
20	A.	Reliance on achieved risk premiums for the gas distribution industry as an indicator of
21		what investors expect for the future is based on the same proposition as that used in the
22		development of the market risk premium: over the longer term, investors' expectations
23		and experience converge. The more stable an industry, the more likely it is that this
24		convergence will occur.
25		
26	Q.	What have been the historic LDC equity risk premiums?
27		

A. The achieved equity risk premiums for Moody's Gas Distribution Index<sup>17</sup> were calculated
 over the period 1947-2001. The historic arithmetic (1-year) average risk premium
 relative to the 20-year U.S. Treasury bond was 6.3% (Schedule 10). Adding 40 basis
 points to adjust for the historic differential between 10- and 20-year Treasuries results in
 a premium of approximately 6.7% relative to the benchmark 10-year Treasury.

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C. 4.7 DCF-Based Equity Risk Premium Test for LDCs

9 Q. Please summarize your DCF-based risk premium test.

11A.A forward-looking risk premium for a utility can be estimated as a series of differences12between the discounted cash flow estimates of the cost of equity for a representative13sample of utilities and the corresponding long government bond yield, where the DCF14cost is the sum of the dividend yield (adjusted for growth) and the investor's expectation15of long-term growth. The I/B/E/S investment analysts' consensus forecasts of five-year16(normalized) earnings growth can be used as a proxy for investors' expectations of long-term growth.

For each gas distributor in the LDC sample, monthly DCF costs were estimated as the sum of the month-end dividend yield (as adjusted for growth) and the corresponding I/B/E/S five-year earnings growth expectation. The monthly risk premium was calculated as the difference between the DCF cost and the month-end 10-year Treasury bond yield. The analysis was limited to the post-Order 636 period (1993-2001).

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25 26 The average risk premium over the entire period was 4.8%; the corresponding 10-year Treasury note yield averaged 6.0%. Looking only at the last three years (1999-2001), as

<sup>&</sup>lt;sup>17</sup> At the end of 2000, the Moody's Gas Distribution Index included the following seven companies: AGL Resources, Inc.; Indiana Energy In.; Keyspan Energy; Laclede Gas Co.; Northwest Natural Gas Co.; Peoples Energy Corp.; and Washington Gas Light Co.

1		in the analysis for the S&P 500, during which 10-year Treasury note yields averaged
2		5.6%, the average LDC equity risk premium was 5.2% (Schedule 13).
3		
4		The time series nature of the data lends itself to an analysis of the relationship between
5		the LDC equity risk premium and the 10-year Treasury yield changes over time. A
6		regression analysis used to estimate this relationship over the post-1992 period indicates
7		the following:
8		
9		LDC Equity Risk Premium = 9.60 – 0.81 (10-year Treasury yield)
10		$R^2 = 63\%$
11		
12		Based on the regression analysis, the DCF-based risk premium analysis for the LDC
13		sample indicates a risk premium of approximately 5.0% at a 5.5-5.75% forecast 10-year
14		Treasury yield.
15		
16		C. 5 CONCLUSIONS FROM THE EQUITY RISK PREMIUM TESTS
17		
18	Q.	Please summarize the results of your equity risk premium tests.
19		
20	A.	The table below summarizes the results of the equity risk premium tests.
21		
22		Capital Asset Pricing Model 5.25%
23		Achieved LDC Equity Risk Premiums 6.7%
24		DCF-Based Risk Premium for LDCs 5.0%
25		
26		The results indicate a required equity risk premium for an average risk LDC of
27		approximately 5.0-5.5% at a 10-year Treasury yield of 5.5-5.75%. The resulting market-
28		derived cost of equity is 10.75-11.0%.
29		
30	Q.	What does the 10.75-11.0% risk premium test result represent?

1				
2	Ą.	Similar to the DCF result, the 10.5-11.0% cost determined by using variants of the risk		
3		premium test is a market-derived cost, which measures the return investors expect on the		
4		market value of their equity investments. As with the DCF test, the cost rate needs to be		
5		adjusted to recognize the disparity between market and book value. At a minimum, the		
6		adjustment should permit the utility to recover all flotation costs associated with equity		
7		financing, to be in a position to raise equity capital without dilution of book value, and to		
8		provide a cushion against unanticipated market conditions. A minimum allowance for		
9		financing flexibility is 50 basis points (See Appendix B). The addition of a 50 basis		
10		point allowance for financing flexibility results in a return on equity of 11.25-11.5%.		
11				
12	Q.	What is the indicated return as determined by reference to the proxy LDCs if a similar		
13		adjustment is made for the long-run market/book ratio as was made in the application of		
14		the DCF test?		
15				
16	А.	The equity risk premium result that is compatible with a longer-run market/book ratio of		
17		1.50 is approximately 13.3%. <sup>18</sup>		
18		· · ·		
19		D. COMPARABLE EARNINGS TEST		
20				
21		D.1. CONCEPTUAL UNDERPINNINGS		
22				
23	Q.	Please discuss the conceptual underpinnings of the comparable earnings test.		
24				
25	Α.	The comparable earnings test provides a measure of the fair return based on the concept		
26		of opportunity cost. Specifically, the test is derived from the premise that capital should		
27		not be committed to a venture unless it can earn a return commensurate with that		
28		available prospectively in alternative ventures of comparable risk. Since regulation is		
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 $\frac{1.50 (10.875\%)}{1 + (.45 (1.50 - 1.0))} = 13.3\%$ 

intended to be a surrogate for competition, the opportunity cost principle entails permitting utilities the opportunity to earn a return commensurate with the levels achievable by competitive firms of similar risk. The comparable earnings test, which measures returns, in relation to book value, is the only test that can be directly applied to the equity component of an original cost rate base without an adjustment to correct for the discrepancy between book values and current market values.

The concept that regulation is a surrogate for competition implies that the regulatory 8 application of a fair return to an original cost rate base should result in a value to 9 investors commensurate with that of similar risk competitive ventures. The fact that a 10 return is applied to an original cost rate base does not mean that the original cost of the 11 assets is the appropriate measure of their fair market value. The comparable earnings 12 standard, as well as the principle of fairness, suggests that, if competitive industrial firms 13 of similar risk are able to maintain the value of their assets considerably above book 14 value, the return allowed to utilities should likewise not foreclose them from maintaining 15 the value of their assets as reflected in current stock prices. 16

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- 18 Q. Why have you applied the comparable earnings test to competitive firms, and not19 utilities?
- 20

Ι.

A. Application of the test to utilities would be completely circular. The achieved returns of
 utilities are in large measure a function of allowed returns. In contrast, the earnings of
 competitive firms represent returns available to alternative investments independent of
 the regulatory process.

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1		
2		D.2. PRINCIPAL APPLICATION ISSUES
3		
4	Q.	What are the principal issues arising in the application of the comparable earnings test?
5		
6	Α.	The principal issues in the application of the comparable earnings test are:
7		
8		• The selection of a sample of industrials of reasonably comparable risk to LDCs.
9		• The selection of an appropriate time period over which returns are to be measured
10		in order to estimate prospective returns.
11		• The need for an adjustment to the "raw" comparable earnings results to reflect the
12		differential risk of LDCs relative to the selected industrials.
13		
14	Q.	Please discuss the selection process.
15		
16	A.	The selection process starts with the recognition that industrials are generally exposed to
17		higher business risk, but lower financial risk, than LDCs. The selection of industrials
18		focuses on total investment risk, i.e., the combined business and financial risks. The
19		comparable earnings test is based on the premise that industrials' higher business risks
20		can be offset by a more conservative capital structure, thus permitting selection of
21		industrial samples of reasonably comparable investment risk to LDCs.
22		
23		LDCs are generally characterized by relatively low volatility with respect to both
24		earnings and stock market performance. Since consumer-oriented industries, due to their
25		demand characteristics, are likely to exhibit relatively greater stability than other
26		industries (e.g., extractive industries), the initial universe selection was limited to
27		consumer-oriented industries (SIC codes 2000-3999 and 5000-5999). <sup>19</sup>

<sup>&</sup>lt;sup>19</sup>The major industrials represented by these SIC codes are: Food and Kindred Products, Tobacco Products, Textiles, Lumber and Wood Products, Paper Products, Petroleum Refining, Chemicals, Rubber, Plastics, Glass, Concrete, Primary Metals, Fabricated Metals, Industrial/Commercial Machinery, Transportation Equipment,

1 2 From this universe, U.S. firms were selected with book data available since 1991, market data available since December 1995 and with common equity of at least \$250 million in 3 4 2000 and non-negative common equity throughout the period. This initial screen yielded 553 companies. Eliminating all companies incorporated outside of the United States left 5 490 firms. Next, companies with a Value Line Safety Rank<sup>20</sup> of 2 were selected, reducing 6 the number of companies to 64. A Safety Rank of 2 is equivalent to the average Safety 7 8 Rank of the eight company LDC sample selected for the DCF analysis (see Schedule 1). 9 From this group, 13 companies whose 1991-2000 average returns were above or below 10 11 one standard deviation from the average were eliminated in order to exclude companies 12 whose earnings are either extraordinarily profitable or chronically depressed. The remaining 51 companies were then arrayed in ascending order of Value Line beta. 13 Companies with betas of one or higher were eliminated.<sup>21</sup> The final sample contains 34 14 companies and is found on Schedule 14. 15 16 17 What are the industrial sample risk characteristics relative to those of LDCs? Q.

18 19

A. The sample has the following risk characteristics, compared to the sample of LDCs:

Industrials LDCs
------------------

Computer and Electronic Equipment, Measuring Equipment, Wholesale and Retail Operations for both durable and non-durable goods.

<sup>20</sup>*Value Line*'s definition of Safety Rank is:

"A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is a good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety."

<sup>21</sup> Enron was eliminated from the final sample because its Global Industry Classification Standard (GICS) subindustry code defined it as a utility.

	(Median)	(Median)
S&P Debt Ratings	A-	A
Value Line Risk Measures: Safety Rank Earnings Predictability Financial Strength Beta	2 88 A 0.80	2 68 B++ 0.60

Source: Schedules 1 and 15.

Although the individual values for the LDCs and industrials are not identical, they are similar enough so that the returns for the industrials can be used as a point of departure. To recognize that the betas indicate that the LDCs face lower investment risk, the required adjustment to the industrials returns can be quantified using the relative beta coefficients of the two samples.

#### D.3. PERIOD FOR MEASUREMENT OF RETURNS

Q. Over what period did you measure the industrials' returns?

A. The measurement of returns for competitive industrials is, in large part, historical. The test, however, is intended, as are all tests used to estimate the fair return, to be prospective in nature. Therefore, the returns earned in the past should be analyzed in the context of the longer-term outlook for the economy to determine the reasonableness of relying on past returns as a proxy for the future. Since returns on equity tend to be cyclical, the returns should be measured over an entire business cycle, in order to give fair representation to years of expansion and decline. The forward looking nature of the estimate of the fair return requires selection of a cycle which is reasonably representative of prospective economic conditions. The business cycle (measured from point to point) covering the period 1991-2000 meets those criteria, essentially because it reflects an inflation rate (2.2% based on the GDP Price Index) and real economic growth rate (3.4%)

1		(Schedule 5) that are quite close to the most recent consensus estimates for longer-term		
2		(10-year) inflation and growth (2.2% inflation measured by the GDP Price Index; 3.3%		
3		expected growth in real GDP).		
4				
5		The achieved returns of the 34 companies for 1991-2000	are as follows:	
6				
7		Average	18.1%	
8		Median	18.0%	
9		Average of Annual Medians	18.5%	
10				
11		Source: Schedule 14.		
12				
13		The results indicate that a low risk industrial in the cons	umer-oriented industries may be	
14		expected to earn a return of no less than 18.0%.		
15				
16	Q.	Are the historic returns on equity compatible with the for	ecast returns on equity?	
17				
18	A.	Yes. Value Line provides forecasts of the return on equ		
19		most recent Value Line forecasts <sup>22</sup> indicate returns on e	quity in the range of 18.3-20.9%	
20		(based on the sample median and mean) for the period 20	004-2006.	
21				
22		D.4. RELATIVE RISK ADJUSTMENT		
23				
24	Q.	Given the higher recent betas of the industrials comp	bared to the LDCs, what is the	
25		indicated fair return for Laclede?		
26				
27	A.	The results can be adjusted for the lower risk of an LDC		
28		the LDCs and industrials to that portion of the book ret		
29		10-year Treasury notes (i.e., the risk premium). Using	a forecast yield of 5.5-5.75% on	

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10-year Treasury notes, the median LDC beta of 0.60, and the median industrial beta of 1 2 0.80 (Schedules 1 and 14), the adjustment is made as follows:<sup>23</sup> 3 4 .60/.80 (18.0% - 5.62%) + 5.625% = 14.9%5 6 The risk-adjusted return of 14.9% (or a range of 14.75-15.0%) represents a fair return on original cost book equity, and, as such, a return which is compatible with providing an 7 8 opportunity to a utility to earn a return in relation to original cost book value 9 commensurate with that achievable by competitive firms of similar investment risk. 10 Why are the results of the comparable earnings test relevant if the sample itself is not 11 Q. 12 precisely of the same risk to the LDCs? 13 There is no legal or economic requirement that the sample of competitive firms is equal 14 A. in risk to the regulated company. What is required is the application of appropriate 15 adjustments to the results so that the return is compatible with the risk profile of the 16 17 regulated firm. That adjustment has been made. 18 19 Since the objective of regulation is to simulate competition, it is critical that the 20 determination of a fair return explicitly consider the returns achievable by competitive 21 firms on a risk-adjusted basis. This avoids the circularity which a focus on only other 22 regulated companies entails and ensures that the objective of regulation is achieved.

<sup>22</sup> Issues dated between October and December 2001.

<sup>&</sup>lt;sup>23</sup> The adjustment effectively relies on the assumptions underpinning the Capital Asset Pricing Model, but makes no allowance for the recent depressed level of LDC betas.

1			
2		E. CONCLUSIONS	
3			
4	Q.	Please summarize your test results.	
5			
6	А.	The test results, as applied to the benchma	ark, or proxy, sample of LDCs is as follows:
7			
8		Discounted Cash Flow	11.75-14.0%
9		Equity Risk Premium	11.25-13.25%
10		Comparable Earnings	14.75-15.0%
11			
12	Q.	Based on the three test results above, wha	t is a reasonable return on equity for Laclede?
13			
14	A.	In my opinion, the allowed return on eq	uity for Laclede should be set at no less than
15		11.5%. A reasonable return on equity sho	ould be viewed as falling within a range of 11.5-
16		13.5%.	
17			

### APPENDIX A QUALIFICATIONS OF KATHLEEN C. McSHANE

Kathleen McShane is a Senior Vice President and senior consultant with Foster Associates, Inc., were she has been employed since 1981. She holds an M.B.A. degree in Finance from the University of Florida, and M.A. and B.A. degrees from the University of Rhode Island. She is also a Chartered Financial Analyst.

Ms. McShane worked for the University of Florida and its Public Utility Research Center, functioning as a research and teaching assistant, before joining Foster Associates. She taught both undergraduate and graduate classes in financial management and assisted in the preparation of a financial management textbook.

At Foster Associates, Ms. McShane has worked in the areas of financial analysis, energy economics and cost allocation. Ms. McShane has presented testimony in more than 100 proceedings on rate of return and capital structure before federal, state, provincial and territorial regulatory boards, on behalf of U.S. and Canadian telephone companies, gas pipelines and distributors, and electric utilities. These studies include the assessment of the impact of business risk factors (e.g., competition, rate design, contractual arrangements), on capital structure and equity return requirements. Ms. McShane has also provided consulting services for numerous U.S. and Canadian companies on financial and regulatory issues, including financing, dividend policy, corporate structure, cost of capital, automatic adjustments for return on equity, and form of regulation (including performance-based regulation).

Ms. McShane was principal author of a study on the applicability of alternative incentive regulation proposals to Canadian gas pipelines. She was instrumental in the design and preparation of a study of the profitability of 25 major U.S. gas pipelines, in which she developed estimates of rate base, capital structure, profit margins, unit costs of providing services, and various measures of return on investment. In a study prepared for the Canadian Ministry of Energy, Ms. McShane analyzed Federal regulation of U.S. pipelines, including trends in rate

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design and rate structures. Ms. McShane has also co-managed market demand studies, focusing on demand for Canadian gas in U.S. markets. Other studies performed by Ms. McShane include a comparison of municipal and privately owned gas utilities, an analysis of the appropriate capitalization and financing for a new gas pipeline, risk/return analyses of proposed water and gas distribution companies and an independent power project, pros and cons of performancebased regulation, and a study on pricing of a competitive product for the U.S. Postal Service. She has also conducted seminars on cost of capital for regulated utilities, with focus on the Canadian regulatory arena.

#### **Publications and Papers**

- "Marketing Canadian Natural Gas in the U.S.", (co-authored with Dr. William G. Foster), published by the IAEE in *Proceedings: Fifth Annual North American Meeting*, 1983.
- "Canadian Gas Exports: Impact of Competitive Pricing on Demand", (co-authored with Dr. William G. Foster), presented to A.G.A.'s Gas Price Elasticity Seminar, February 1986.

"Market-Oriented Sales Rates and Transportation Services of U.S. Natural Gas Distribution Companies", (co-authored with Dr. William G. Foster), published by the IAEE in Papers and Proceedings of the Eighth Annual North American Conference, May 1987.

- "Incentive Regulation" An Alternative to Assessing LDC Performance", (co-authored with Dr. William G. Foster), presented at the Natural Gas Conference, Chicago, Illinois sponsored by the Center for Regulatory Studies, May 1993.
- Atlanta Gas Light's Unbundling Proposal;: More Unbundling Required?" presented at the 24<sup>th</sup> Annual Rate Symposium, Kansas City, Missouri, sponsored by several Commissions and Universities, April 1998.
- "The Effects of Unbundling on a Utility's Risk Profile and Rate of Return", (co-authored with Owen Edmondson, Vice President of ATCO Electric), presented at the Unbundling Rates Conference, New Orleans, Louisiana sponsored by Infocast, January 2000.

## **Expert Testimony/Opinions**

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### **Rate of Return & Capital Structure**

Alberta Natural Gas	1994
Alberta Power/ATCO Electric	1989, 1991, 1993, 1995, 1998, 1999, 2000
AltaGas Utilities	2000
Ameren (Central Illinois Power &	& Union Electric) 2000 (3 cases)
ATCO Gas	2000
ATCO Pipelines	2000
BC Gas	1992, 1994
Bell Canada	1987, 1993
Benchmark Utility Cost of Equity	y (British Columbia) 1999
Canadian Western Natural Gas	1989, 1998, 1999
Centra Gas B.C.	1992, 1995, 1996
Centra Gas Ontario	1990, 1991, 1993, 1994, 1996
Consumers Gas	1988, 1989, 1991, 1992, 1993, 1994, 1995, 1996, 1997, 2001
Dow Pool A Joint Venture	1992
Edmonton Water/EPCOR Water	Services 1994, 2000
Enbridge Gas New Brunswick	2000
Gas Company of Hawaii	2000
Gaz Metropolitain	1988
Gazifère	1993, 1994, 1995, 1996, 1997, 1998
HydroOne/Ontario Hydro Servic	es Corp. 1999, 2000
Laclede Gas Company	1998, 1999, 2001
Maritimes NRG (Nova Scotia) ar	nd (New Brunswick) 1999
Multi-Pipeline Cost of Capital H	earing (National Energy Board) 1994
Natural Resource Gas	1994, 1997

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Newfoundland & Labrador Hydro	2001
Newfoundland Power	1998
Newfoundland Telephone	1992
Northwestel, Inc.	2000
Northwestern Utilities	1987, 1990
Northwest Territories Power Corp.	1990, 1992, 1993, 1995, 2001
Nova Scotia Power Inc.	2001
Ozark Gas Transmission	2000
Pacific Northern Gas	1990, 1991, 1994, 1997, 1999, 2001
St. Lawrence Gas	1997
Southern Union Gas	1990, 1991, 1993
Stentor	1997
Tecumseh Gas Storage	1989, 1990
Telus Québec	2001
TransCanada PipeLines	1988, 1989, 1991 (2 cases), 1992, 1993
TransGas and SaskEnergy LDC	1995
Trans Québec & Maritimes Pipeline	1987
Union Gas	1988, 1989, 1990, 1992, 1994, 1996, 1998, 2001
Westcoast Energy	1989, 1990, 1992 (2 cases), 1993
West Kootenay Power	1995, 1999, 2001
Yukon Electric Co. Ltd./Yukon Energy	1991, 1993

### **Expert Testimony/Opinions**

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### **Other Issues**

<u>Client</u>	Issue	<u>Date</u>
Gaz Metro/ Province of Québec	Cost Allocation/ Incremental vs. Rolled-In Tolling	1984
Canadian Western Natural Gas	Cash Working Capital/ Compounding Effect	1989
Maritime Electric	Form of Regulation	1995
Enbridge Consumers Gas	Principles of Cost Allocation	1998
Enbridge Consumers Gas	Unbundling/Regulatory Compact	1998
Gazifère Inc.	Cash Working Capital	2000
Maritime Electric	Subsidies	2000
ATCO Electric	Carrying Costs on Deferral Account	2001
Newfoundland & Labrador Hydro	Rate Base, Cash Working Capital	2001

### **APPENDIX B**

### **ADJUSTMENT FOR FINANCING FLEXIBILITY**

The equity risk premium test result represents a return which conceptually, if applied to the book value of equity, would cause the utility market/book ratio to equal 1.0. This cost needs to be adjusted to permit the utility a certain degree of financial flexibility and integrity.

The adjustment for financing flexibility, or alternatively the flotation cost allowance is intended to serve two distinct but related purposes: first, to permit a company to recover all costs associated with issuing additional stock as required to meet its obligation to serve, at not less than book value per share, and thus without harming (diluting) the investment of existing shareholders, and second, to position the company at all times such that if it needs to issue additional equity to meet its obligation to serve, it can do so without harm to its existing shareholders.

The adjustment should at a minimum include:

- (a) Financing costs, or out-of-pocket issue expenses. These comprise primarily administrative costs and the underwriters' fee. For gas distributors, this component averaged 5.8% over the 10-year period 1985-1994. On an after-tax basis, the cost is approximately 3.75%.<sup>1</sup>
- (b) An allowance for market pressure, i.e., the tendency for the price of the stock to fall as an additional supply of stock is introduced into the market, of approximately 2-3 percent of the market price.

<sup>&</sup>lt;sup>1</sup>EBASCO Services, Inc., <u>Analysis of Public Utility Financing</u>, various issues, 1985-1994.

The article entitled "Total Flotation Costs for Electric Company Equity Issues", by Victor M. Borun and Susan L. Malley, *Public Utilities Fortnightly*, (February 20, 1986), summarizes the various studies which have been performed using utility data, as well as presents the results, of a study covering 641 electric utility issues. The various studies provide support for a market pressure adjustment of 2-3%.

Conceptually, the measurement of market pressure should be made by reference to the change in market price from the time of the announcement of the sale of additional equity to the time of the sale of this equity, with due regard to the trend of market prices in this period. However, the anticipation of raising equity may precede the announcement, particularly for utilities, so that the market may already reflect (partly, or entirely) the impact of dilution at the time of the announcement. It may then appear that there is no market pressure, when in fact it is merely not statistically measurable. To capture the impact of market pressure, it is therefore necessary to rely on a large number of observations. Moreover, since the flotation costs associated with past and future issues of various sizes, measurement of the market pressure component by reference to a large sample of issues of many relative sizes is appropriate.

The sum of the first two elements (6-7%) comprises an estimate of the <u>minimum</u> <u>allowance</u> required to afford a utility some financing flexibility. The flotation cost allowance should permit a company to recover all costs associated with issuing additional stock as required to meet its obligation to serve, at not less than book value per share, and thus without harming (diluting) the investment of existing shareholders, as well as, to position the company at all times such that if it needs to issue additional equity to meet its obligation to serve, it can do so without harm to its existing shareholders.

This total gives no consideration to the fairness principle, which would recognize that competitive industrials have, in periods of moderate inflation, consistently been able to maintain the real value of their assets, as evidenced by market/book ratios significantly

B-2

in excess of 1.0. Utilities should not be precluded from achieving a level of financial integrity that gives some recognition to the tendency for industrial market values to equate to replacement costs and thus produce market/original cost book values significantly in excess of 1.0. This is not only a fairness argument, but an economic argument, inasmuch as it is the role of regulation to simulate competition, under which long-run market value should equate to the replacement cost of the productive capacity. The argument is even stronger when regulated utilities are also exposed to competition with other regulated utilities or alternative energy service providers. Hence, an adjustment of 6.0% in the context of original cost regulation is conservative.

A 6.0% flotation cost adjustment is approximately equivalent to an adjustment sufficient to permit a utility to maintain a market/book ratio of 1.06. The DCF formula provides a means of adjusting the market-derived cost to arrive at the book return required for a market/book ratio of 1.06 (see Schedule 5 for derivation):

Return on = <u>Market/Book Ratio x Market-Derived Cost</u> Book Equity 1 + [earnings retention rate (M/B - 1)]

To achieve a market/book ratio of 1.06, based on the LDCs' historic dividend payout ratio of 75% (retention rate of 25%) and a market-derived DCF cost of capital of 11.375%, the required return is 11.9%.

$$11.9\% = \underline{1.06 (11.375\%)}_{1 + [.25 (1.06 - 1.0)]}$$

Hence, a minimum adjustment for financing flexibility, equal to the difference between 11.9% and 11.375%, is approximately 50 basis points.

# LACLEDE GAS COMPANY

Statistical Materials

to accompany

Prepared Testimony

 $\mathbf{of}$ 

### KATHLEEN C. McSHANE

FOSTER ASSOCIATES, INC. Bethesda, MD. 20814

January 2002

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#### INDIVIDUAL COMPANY RISK DATA FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES

		Val	S &	P		
	Safety	Earnings	Financial		Business	Debt
Company	Rank	Predictability	Strength	Beta	Profile	Rating
AGL RESOURCES INC	2	55	B++	0.60	3	A-
ATMOS ENERGY CORP	3	45	B+	0.55	4	A-
NEW JERSEY RESOURCES	2	100	B++	0.55	2 <sup>1/</sup>	A <sup>1/</sup>
NICOR INC	1	90	A+	0.60	3	AA
NORTHWEST NATURAL GAS CO	2	60	B++	0.60	3	Α
PEOPLES ENERGY CORP	1	65	А	0.70	4	A+
PIEDMONT NATURAL GAS CO	2	90	B++	0.60	3	Α
WGL HOLDINGS INC	1	70	Â	0.60	3	AA-
Median	2	68	B++	0.60	3	Α
Mean	2	72	B++	0.60	3	Α
LACLEDE GAS CO	2	70	B++	0.50	3	AA-

Source: Value Line (December 28, 2001);

Standard & Poor's Utilities and Perspectives (December 10, 2001).

1/ For subsidiary, New Jersey Natural Gas

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#### TOTAL DEBT TO TOTAL CAPITAL FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES (1998-2000)

	<u>1998</u>	<u>1999</u>	<u>2000</u>	Average (1998-2000)
AGL RESOURCES INC	50.3	47.3	49.4	49.0
ATMOS ENERGY CORP	58.5	59.9	61.6	60.0
NEW JERSEY RESOURCES	55.6	57.7	50.5	54.6
NICOR INC	50.9	51.8	56.1	52.9
NORTHWEST NATURAL GAS CO	50.0	51.8	49.5	50.4
PEOPLES ENERGY CORP	42.0	45.8	56.0	47.9
PIEDMONT NATURAL GAS CO	47.4	50.6	52.5	50.2
WGL HOLDINGS INC	49.3	46.6	49.4	48.4
Median	50.2	51.2	51.5	50.3
Mean	50.5	51.4	53.1	51.7
LACLEDE GAS CO	51.8	50.4	55.9	52.7

Source: Standard & Poor's CreditStats

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#### YEAR-END CAPITAL STRUCTURE RATIOS FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES (2000 Fiscal Year End)

	Long-Term <u>Debt</u>	Preferred Stock	Common <u>Equity</u>
AGL RESOURCES INC	51.7	0.0	48.3
ATMOS ENERGY CORP	48.1	0.0	51.9
NEW JERSEY RESOURCES	47.0	0.1	52.9
NICOR INC	32.7	0.6	66.7
NORTHWEST NATURAL GAS CO	45.1	3.9	50.9
PEOPLES ENERGY CORP	35.1	0.0	64.9
PIEDMONT NATURAL GAS CO	46.1	0.0	53.9
WGL HOLDINGS INC	43.1	2.2	54.8
AVERAGE	43.6	0.8	55.6
LACLEDE GAS CO	45.2	0.3	54.5

Source: Standard & Poor's Research Insight.

CAPLDC



#### INTEREST COVERAGE RATIOS FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES (1998-2000)

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	<u>1998</u>	<u>1999</u>	<u>2000</u>	Average (1998-2000)
AGL RESOURCES INC	3.3	3.3	2.8	3.1
ATMOS ENERGY CORP	3.4	1.9	2.3	2.5
NEW JERSEY RESOURCES	4.4	4.6	5.1	4.7
NICOR INC	4.4	4.8	5.1	4.8
NORTHWEST NATURAL GAS CO	2.4	3.2	3.2	2.9
PEOPLES ENERGY CORP	4.2	4.7	3.8	4.2
PIEDMONT NATURAL GAS CO	3.8	3.7	3.4	3.6
WGL HOLDINGS INC	3.8	3.9	4.0	3.9
Median	3.8	3.8	3.6	3.8
LACLEDE GAS CO	3.0	3.0	2.7	2.9

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Source: Standard & Poor's CreditStats

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#### SELECTED INDICATORS OF ECONOMIC ACTIVITY (1989 = 100)

		Gross Domes	tic Product a/		GDP	GDP	Consumer	Consumer	Corporate	Corporate Profit
	-	Constant	Current	Industrial	Implicit Price	Implicit Price	Price	Price	Profit	as a % of
<u>Year</u>		<b>Dollars</b>	<b>Dollars</b>	<b>Production</b>	Deflator Index a/	Deflator Index b/	Index	Index b/	Index	GDP
		(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
							(-)	(*)	(0)	(0)
1989		100.0	100.0	100.0	100.0		100.0		100.0	100.0
1990		102.1	105.7	99.8	103.6	3.6	105.4	5.4	110.9	104.5
1991		101.6	109.1	97.9	107.3	3.6	109.8	4.2	120.1	109.4
4000		4047								
1992		104.7	115.1	100.9	109.9	2.4	113.2	3.0	131.1	114.8
1993		107.5	121.0	104.3	112.6	2.4	116.5	3.0	146.6	120.7
1994		111.9	128.5	110.1	114.9	2.1	119.5	2.6	164.3	127.3
1995		114.8	134.8	115.4	117.4	2.2	122.9	2.8	194.4	135.2
1996		118.9	142.3	120.7	119.7	1.9	126.5	2.9	213.6	143.9
1997		124.2	151.5	129.1	121.7	1.7	129.5	2.3	236.0	153.5
1998		129.6	160.1	135.7	123.5	1.5	131.5	1.6	218.3	162.5
1999		134.9	168.9	140.7	125.2	1.4	134.4	2.2	222.4	168.3
2000		140.4	179.9	147.0	128.1	2.3	138.9	3.3	243.9	179.0
1999	1Q	133.0	165.7	135.8	124.6	1.3	132.9	1.8	216.4	164.5
	2Q	133.5	166.9	137.3	125.0	1.4	134.0	2.1	217.3	167.0
	3Q	135.1	169.4	139.0	125.4	1.3	134.9	2.4	218.9	169.5
	4Q	137.8	173.5	141.2	125.9	1.5	135.9	2.7	237.0	172.2
0000	40	400.0								
2000	1Q	138.6	176.1	143.0	127.1	2.0	137.0	3.1	241.3	174.9
	2Q	140.5	179.6	145.8	127.8	2.3	138.5	3.3	247.2	177.6
	3Q	141.0	181.0	146.9	128.4	2.4	139.6	3.5	247.9	180.3
	4Q	141.6	182.7	149.3	129.0	2.4	140.3	3.3	239.3	183.3
2001	1Q	142.1	184.8	144.7	130.0	2.3	141.7	3.4	220.5	185.9
	2Q	142.2	185.9	142.6	130.7	2.2	143.2	3.4	216.9	188.7
	3Q	141.7	186.3	141.0	131.4	2.3	143.4	2.7	202.1	191.4

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Source: Economic Indicators, prepared by the Council of Economic Advisors

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Data are based on Chain Weighted Indexes. Inflation rate measured against prior year period. Ь/

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#### TREND IN INTEREST RATES AND OUTSTANDING BOND YIELDS (Percent Per Annum)

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		_	(	· ····		Moody's		
	Deles -		rnment Securi		Moody's Utility Bonds		Corporate Bonds	
	Prime Rate	3-Month Bills a/	10-Year Bonds	30-Year Bonds b/				
<u>Year</u>	1.410	Dina ar	Bonus	donus bi		A		
1976	6.84	5.00	7.61	7.86	8.92	9.29	8.43	
1977	6.83	5.26	7.42	7.67	8.43	8.61	8.02	
1978	9.06	7.22	8.41	8.49	9.10	9.29	8.73	
1979	12.67	10.04	9.44	9.29	10.22	10.49	9.63	
1980	15.27	11.51	11.46	11.30	13.00	13.34	11.94	
1981	18.87	14.08	13.91	13.44	15.30	15.95	14.17	
1982	14.86	10.69	13.00	12.76	14.79	15.86	13.79	
1983	10.79	8.63	11.10	11.18	12.83	13.66	12.04	
1984	12.04	9.58	12.44	12.39	13.66	14.03	12.71	
1985	9.93	7.49	10.62	10.79	12.06	12.47	11.37	
1986	8.33	5.97	7.68	7.80	9.30	9.58	9.02	
1987	8.22	5.82	8.39	8.59	9.77	10.10	9.38	
1988	9.32	6.69	8.85	8.96	10.26	10.49	9.71	
1989	10.87	8.12	8.49	8.45	9.56	9.77	9.26	
1990	10.01	7.51	8.55	8.61	9.65	9.86	9.32	
1991	8.46	5.42	7.86	8.14	9.09	9.36	8.77	
1992	6.25	3.45	7.01	7.67	8.55	8.69	8,14	
1993	6.00	3.02	5.87	6.59	7.44	7.59	7.22	
1994	7.23	4.34	7.08	7.37	8.21	8.31	7.96	
1995	8.81	5.44	6.58	6.88	7.77	7.89	7.59	
1996	8.27	5.04	6.44	6.73	7.57	7.75	7.37	
1997	5.44	5.11	6.32	6.58	7.54	7.60	7.26	
1998	8.31	4.79	5.26	5.54	6.91	7.04	6.53	
1999	8.02	4.70	5.69	5.91	7.50	7.62	7.04	
2000	9.27	5.85	5.99	5.91	8.04	8.22	7.62	
2001	6.77	3.34	4.99	5.51	7.54	7.74	7.06	
2000 Jan		5.39	6.68	6.57	8.17	8.35	7.78	
Fet	8.75	5.67	6.38	6.13	7.99	8.25	7.68	
Ma	9.00	5.70	6.13	5.94	7.99	8.28	7.68	
Apr	9.00	5.62	6.15	5.95	8.00	8.29	7.64	
Ma	y 9.50	5.73	6.42	6.14	8.44	8:70	7.99	
Jun	e 9.50	5.68	6.08	5.94	8.10	8.36	7.67	
July	9.50	6.01	6.04	5.80	8.10	8.25	7.65	
Aug	9.50	6.14	5.80	5.74	7.95	8.13	7.55	
Sep	9.50	6.03	5.82	5.89	8.14	8.21	7.62	
Oct	9.50	6.18	5.74	5.80	8.05	8.13	7.55	
Nov	9.50	6.21	5.48	5.60	7.88	7.95	7.45	
Dec	9.50	5.89	5.12	5.46	7.71	7.75	7.21	
2001 Jan	9.00	4.99	5.19	5.54	7.63	7.73	7.15	
Fet	8.50	4.73	4.90	5.33	7.55	7.68	7.10	
Ma	r 8.00	4.20	4.97	5.46	7.61	7.82	6.98	
Apr		3.95	5.34	5.78	7.80	8.01	7.20	
Ma		3.71	5.41	5.78	7.75	7.98	7.29	
Jun		3.65	5.42	5.75	7.63	7.85	7.18	
July		3.54	5.07	5.51				
Auç		3.35	4.84	5.48	7.41 7.32	7.68	7.13	
Sep		2.38	4.59			7.47	7.02	
Oct		2.38	4.59	5.48	7.52	7.76	7.17	
Nov		1.80	4.25	5.27	7.25	7.36	6.96	
Dec		1.80		5.24	7.53	7.71	6.97	
Dec	- <b>-</b> ./U	1.71	5.07	5.48	7.42	7.77	6.61	

a/ Rates on new issues.

20-year constant maturities for 1974-1978; 30-year maturities after 1978. Series represents yields on the more actively traded issues adjusted to constant maturities by the U.S. Treasury based on daily closing bids.

Note: Monthly data reflect rate in effect at end of month, except for Moody's data, which reflect monthly average. Source: Annual Statistical Digest (Federal Reserve System); Federal Reserve Bulletin (various issues).

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#### DCF COST OF EQUITY, HISTORIC PAYOUT RATIOS, AND VALUE LINE RETURN ON EQUITY AND PAYOUT FORECASTS FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES (Percentages)

				Cash Flow Growth				Value Line	
Company	Oct - Dec 2001 Dividend Yield	Long-Term EP I/B/E/S Dec 2001)	S Forecasts Zacks (Dec 2001)	Per Share Forecast Value Line <u>(Dec 2001)</u>	Average of Forecasts	DCF <u>Cost</u>	ROE Forecast (2004-2006)	Historic Dividend Payout (1993-2000)	Dividend Payout Forecast (2004-2006)
AGL RESOURCES INC	5.3	8.0	6.8	8.5	7.8	13.5	13.5	98.8	56.0
ATMOS ENERGY CORP	5.9	6.0	6.6	5.0	5.9	12.1	13.5	93.0	56.0 66.0
NEW JERSEY RESOURCES	4.0	6.3	6.7	7.5	6.8	11.0	14.5	53.0 75.1	47.0
NICOR INC	4.6	6.0	6.5	6.5	6.3	11.2	20.0	72.5	47.0 50.0
NORTHWEST NATURAL GAS	5.2	4.2	7.5	5.0	5.6	11.1	11.0	75.0	56.0
PEOPLES ENERGY	5.7	6.0	6.8	8.0	6.9	13.0	12.0	79.9	53.0
PIEDMONT NATURAL GAS	4.7	5.0	7.0	.6.0	6.0	11.0	12.0	70.3	63.0
WGL HOLDINGS INC	4.7	4.0	5.7	6.5	5.4	10.3	12.0	74.2	53.0
Mean	5.0	5.7	6.7	6.6	6.3	11.7	13.6	79.9	55.5
Median	5.0	6.0	6.7	6.5	6.2	11.1	12.8	75.1	55.5 54.5

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1/ Adjusted dividend yield plus growth;

[DY\*(1+(Growth))] + Growth

Source: IBES International, Inc., Zacks, Standard & Poor's Research Insight, Value Line (Dec 21, 2001)

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#### MARKET/BOOK AND REPRICED EQUITY/BOOK VALUE RATIOS FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION UTILITIES

	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>1995</u>	<u>1996</u>	<u>1997</u>	<u>1998</u>	<u>.1999</u>	<u>2000</u>	<u>2001</u>	Average 1992-2001	2000 Repriced Equity/ <u>Book Value</u>
AGL RESOURCES INC	194	190	150	<b>19</b> 0	181	172	170	140	174	166	173	161
ATMOS ENERGY CORP	160	180	190	186	204	221	230	195	168	151	188	119
NEW JERSEY RESOURCES	155	185	178	162	181	197	213	217	218	223	193	147
NICOR INC	190	205	193	187	223	258	269	213	278	253	227	245
NORTHWEST NATURAL GAS CO	154	164	159	148	154	175	174	131	148	139	155	156
PEOPLES ENERGY CORP	165	176	160	146	162	180	178	159	152	166	164	266
PIEDMONT NATURAL GAS CO	175	213	204	178	183	195	218	195	185	168	191	139
WGL HOLDINGS INC	173	194	180	161	169	181	195	165	176	164	176	160
MEDIAN AVERAGE OF ANNUAL MEDIANS	169	187	179	170	181	188	204	180	175	166	182 182	158

Source: Standard & Poor's Research Insight

LDCMB

#### DERIVATION OF IMPLICIT RELATIONSHIP AMONG "BARE-BONES" COST OF CAPITAL, RETURN ON BOOK EQUITY AND MARKET/BOOK RATIO

Assume the following:

- k = the equity capitalization rate, i.e., the "bare-bones" cost of equity
- D = dividend per share
- E = earnings per share
- M = current market price
- B = current book value per share
- b = retention rate
- r = return on book equity
- RE = per-share retained earnings
  - g = sustainable growth as measured by b(r)

DCF cost of capital:

$$(1) k = \frac{D}{M} + g$$

Price of stock:

From the definition of return on book equity:

 $(3) r = \underbrace{E}_{B} = \underbrace{D}_{B} + \underbrace{RE}_{B}$ 

If, from the assumptions,

(5) by definition,  $g = \frac{RE}{E} \times \frac{E}{B} = \frac{RE}{B}$ 

Substitute Equation (5) into Equation (3):

$$\begin{array}{rcl} \textbf{(6) r = } & \underline{D} & + & g \\ & B & \end{array}$$

Solve for Equation (6) for B:

$$(7) B = \frac{D}{r - g}$$

Divide Equation (2) by Equation (7) to obtain an expression of the market/book ratio:

(8) M/B = 
$$\frac{D}{k - g} = \frac{r - g}{k - g}$$

From the formulation of g = b(r) in Equation (4):

(9) 
$$M/B \approx \frac{r - [b(r)]}{k - (b)(r)} \approx \frac{(1 - b)r}{k - br}$$

Solve Equation (9) for r:

(10) r = 
$$\frac{M/B \times k}{1+b (M-1)}$$

Derivation\_BB\_MB

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	Annual Av S & P 500 Common Stock Index	Long-Term U.S. Treasury Bonds 1/	Risk Premium in Relation to: S & P 500 Common Stock Index
1926-2001	12.7	5.2	7.5
1947-2001	13.7	6.1	7.6

#### HISTORIC MARKET EQUITY RISK PREMIUMS (Percentages)

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	Annual Ave	erage Returns	Risk Premium in Relation to:			
	Moody's Gas Distribution Stock Index	Long-Term U.S. Treasury Bonds	Moody's Gas Distribution Stock Index			
1947-2001	12.4	6.1	6.3			

1/ Average of annual income returns.

Source: <u>Stocks, Bonds, Bills and Inflation: 2000 Yearbook</u>, Ibbotson Associates; Moody's Public Utility Manual.

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#### HISTORIC VALUE LINE BETAS FOR SELECTED LOCAL NATURAL GAS DISTRIBUTION COMPANIES

	<u>1993</u>	<u>1994</u>	<u>1995</u>	<u>1996</u>	<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>
AGL RESOURCES INC ATMOS ENERGY CORP NEW JERSEY RESOURCES NICOR INC NORTHWEST NATURAL GAS	0.60 0.50 0.65 0.60 0.60	0.60 0.55 0.65 0.60 0.55	0.70 0.60 0.65 0.70 0.50	0.75 0.65 0.65 0.70 0.45	0.75 0.55 0.60 0.75 0.60	0.65 0.55 0.55 0.65 0.60	0.65 0.55 0.55 0.60 0.60	0.60 0.55 0.55 0.60 0.60 0.70	0.60 0.55 0.60 0.60 0.70
PEOPLES ENERGY PIEDMONT NATURAL GAS WGL HOLDINGS INC	0.75 0.60 0.65	0.80 0.60 0.70	0.80 0.60 0.65	0.80 0.65 0.70	0.90 0.60 0.75	0.80 0.55 0.60	0.75 0.55 0.60	0.60 0.60	0.60 0.60
MEDIAN	0.60	0.60	0.65	0.68	0.68	0.60	0.60	0.60	0.60

Source: Value Line

HBETA

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#### S&P 500 MARKET RISK PREMIUM STUDY (Quarterly Averages of Monthly Data)

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	S&P 500 <u>Growth</u>	Dividend Yield	DCF Cost	10 Year Treasury Bond Yield	Risk <u>Premium</u>
1991 1Q	11.8 %	3.2 %	15.0 %	8.0 %	7.0 %
2Q	11.9	3.7	15.5	8.1	7.4
3Q	11.9	3.3	15.2	7.9	7.2
4Q	11.9	3.2	15.2	7.3	7.8
1992 1Q	12.1	3.0	15.2	7.3	7.8
2Q	12.0	3.4	- 15.4	7.4	8.0
3Q	12.0	3.2	15.2	6.6	8.6
4Q	12.0	2.9	15.0	6.7	8.2
1993 1Q	11.8	3.0	14.8	6.3	8.5
2Q	11.5	3.1	14.6	6.0	8.6
3Q	11.3	3.0	14.3	5.6	8.7
4Q	11.3	2.7	14.0	5.6	8.4
1994 1Q	11.4	2.8	14.2	6.1	8.1
2Q	11.5	3.2	14.7	7.1	7.6
3Q	11.6	3.0	14.6	7.3	7.3
4Q	11.6	3.0	14.6	7.8	6.7
1995 1Q	11.5	2.8	14.3	7.5	6.8
2Q	11.6	2.9	14.5	6.6	7.9
3Q	11.9	2.6	14.5	6.3	8.1
4Q	12.0	2.5	14.5	5.9	8.6
1996 1Q	11.9	2.3	14.2	5.9	8.3
2Q	12.3	2.3	14.7	6.7	7.9
3Q	12.5	2.5	15.1	6.8	8.3
4Q	12.8	2.1	15.0	6.3	8.6
1997 1Q	13.0	1.9	14.9	6.6	8.3
2Q	13.3	1.9	15.2	6.6	8.5
3Q	13.7	1.7	15.4	6.2	9.3
4Q	13.6	1.7	15.3	5.8	9.5
1998 1Q	13.7	1.5	15.3	5.6	9.6
2Q	14.0	1.5	15.5	5.6	9.9
3Q	14.4	1.7	16.1	5.1	11.0
4Q	14.6	1.4	16.0	4.7	11.3
1999 1Q	15.7	1.4	17.0	5.0	12.0
2Q	15.7	1.3	17.0	5.6	11.5
3Q	16.0	1.4	17.4	5.9	11.5
4Q	16.9	1.2	18.1	6.3	11.8
2000 1Q	17.7	1.2	18.9	6.4	12.5
2Q	17.9	1.3	19.2	6.2	13.0
3Q	18.6	1.2	19.8	5.9	13.9
4Q	17.9	1.2	19.1	5.4	13.4
2001 1Q	16.8	1.3	18.0	5.0	13.0
2Q	15.8	1.3	17.1	5.4	11.3
3Q	15.1	1.4	16.5	4.8	11.7
4Q	14.6	1.4	16.0	4.7	11.3
Averages 1992 - 2001 1997 - 2001 1999 - 2001	13.5 15.5 16.6	2.2 1.4 1.3	15.7 16.9 17.9	6.3 5.6 5.6	9.4 11.2 12.2

Source: I/B/E/S Rewind, Standard & Poor's Research Insight

#### SELECTED U.S. LOCAL NATURAL GAS DISTRIBUTION COMPANIES RISK PREMIUM STUDY (Quarterly Averages of Monthly Data)

	Dividend Yields 1/	I/B/E/S EPS Growth Forecast	DCF <u>Cost</u>	10-Year Treasury Yield	Risk <u>Premium</u>	Dividend Yield/ Treasury Yield
1002 10	5.4	6.5	11.9	6.3	5.6	85.5
1993 1Q 2Q	5.2	6.4	11.9	6.0	5.6	87.1
20 30	5.2 4.9	6.5	11.4	5.6	5.8	87.6
3Q 4Q	4.9 5.3	6.0	11.4	5.6	5.6	93.7
1994 1Q	5.3 5.4	5.4	10.8	6.1	4.8	89.0
20	5.8	5.6	11.4	7.1	4.3	81.7
207 3Q	5.6 6.0	5.6	11.4	7.3	4.3	82.1
4Q	6.3	5.2	11.5	7.8	3.7	80.2
1995 1Q	6.1	4.9	11.0	7.5	3.5	81.0
1995 TQ 2Q	5.9	4.9 5.1	11.0	6.6	4.4	89.3
2Q 3Q	5.9 5.8	5.0	10.8	6.3	4.5	92.5
4Q	5.8 5.4	5.0	10.5	5.9	4.5	92.5 91.7
1996 1Q	5.4	5.2	10.5	5.9	4.6	89.8
		5.2	10.5	6.7	3.8	78.8
2Q 3Q	5.3 5.2	5.2	10.5	6.8	3.0	76.5
4Q	5.2 4.9		10.3	6.3	3.9	77.2
1997 1Q	4.9 5.1	5.4 5.2	10.3	6.6	3.9 3.7	76.7
1997 TQ 2Q		5.2	10.3	6.6	3.7	75.4
	5.0	5.2 5.3		6.2	3.9	75.4
3Q 4Q	4.8 4.5	5.5	10.1 10.0	5.8	4.2	77.1
					4.2	79.2
1998 1Q	4.5	5.9	10.3 10.4	5.6	4.7	80.9
2Q	4.5	5.9		5.6		93.7
3Q	4.8	6.0	10.8 10.2	5.1 4.7	5.7 5.4	93.7 92.6
4Q	4.4	5.8	10.2		5.4 5.7	92.0 99.4
1999 1Q	5.0	5.8		5.0		
2Q	4.9	5.6	10.6	5.6	5.0	88.9
3Q	4.9	5.6	10.5	5.9	4.5	82.1 80.6
4Q	5.1	5.5	10.6 11.3	6.3 6.4	4.3	91.1
2000 1Q	5.8 5.7	5.4			4.9 4.8	91.3
2Q		5.3	11.0	6.2		
30	5.3	5.7	11.1	5.9	5.2	91.1
4Q	4.8	5.7	- 10.5	5.4	5.1	88.1
2001 1Q	4.9	5.7	10.6	5.0	5.6	97.6
2Q	4.8	5.6	10.4	5.4	5.0	89.1
3Q	5.0	6.1	11.1	4.8	6.3	103.3
4Q	4.9	5.8	10.7	4.7	6.0	104.3
Averages						
1993-2001	5.2	5.6	10.8	6.0	4.8	86.8
1999-2001	5.1	5.7	10.8	5.6	5.2	92.2

1/ Dividend Yield is adjusted for half of I/B/E/S growth

Note: Values reflect quarterly averages of monthly data used in the analysis. 4Q 2001 is through Nov

Source: Standard & Poor's Research Insight, I/B/E/S International, Inc., U.S. Federal Reserve Statistical Release

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#### RETURNS ON EQUITY AND BETAS FOR 34 LOW RISK U.S. INDUSTRIALS

	Returns on Equity							-					
	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>1995</u>	<u>1996</u>	<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	Average <u>1991-2000</u>	Value Line Forecast 2004-2006 RQE	Value Line <u>Beta</u>
ALBERTO-CULVER CO	12.5	14.4	14.1	14.1	15.1	15.8	18.5	16.1	15.6	17.1	15.3	13.0	0.80 0.65
ALBERTSONS INC	22.5	21.3	24.5	27.1	25.5	23.5	22.2	21.7	10.0	13.4	21.2	15.5	0.85
AMERICAN HOME PRODUCTS CORP	46.0	33.5	39.5	37.6	34.3	30.1	27.0	27.8	-15.5	-52.5	20.8	92.5 20 F	0.85
AVERY DENNISON CORP	7.5	9.8	10.9	15.1	18.6	21.4	24.5	26.7	26.2	34.6	19.5	20.5	0.95
BALDOR ELECTRIC	9.3	10.9	12.7	15.3	16.3	17.1	18.2	17.6	16.5	17.6	15.1	15.5 23.5	0.70
BARD (C.R.) INC	16.2	19.8	16.0	18.2	17.3	15.9	12.3	44.2	20.7	18.0	19.9	23.5 18.5	0.85
BECTON DICKINSON & CO	14.5	13.5	13.8	15.4	17.4	20.8	22.2	15.8	16.4	21.2	17.1		0.80
BRIGGS & STRATTON	13.1	17.3	20.9	26.8	24.9	19.7	14.5	21.2	31.1	35.2	22.5	19.5	0.95
CLOROX CO/DE	6.6	14.7	19.7	23.7	21.7	23.7	25.3	28.1	18.5	23.4	20.6	20.0	0.85
CONAGRA FOODS INC	17.2	17.1	19.3	20.0	7.6	26.0	23.9	12.6	13.2	19.9	17.7	19.0	0.70
CURTISS-WRIGHT CORP	16.1	14.7	-2.0	12. <del>9</del>	11.0	9.1	14.4	13.4	16.0	15.0	12.1	10.0	0.65
DENTSPLY INTERNATL INC	12.5	22.5	18.1	23.1	17.5	19.7	18.9	8.3	20.4	20.4	18.2	20.0	
DONALDSON CO INC	18.0	17.2	16.9	17.6	18.8	19.3	21.4	22.8	24.1	25.9	20.2	25.0	0.80
DONNELLEY (R R) & SONS CO	12.3	13.1	9.7	14.1	14.4	-8.3	8.1	20.4	25.3	22.5	13.2	27.0	0.85 0.85
EASTMAN KODAK CO	0.3	15.7	13.5	22.3	27.4	26.1	0.1	38.9	35.2	38.3	21.8	21.5	0.85
EATON CORP	6.5	13.3	17.5	23.9	21.8	16.9	21.9	16.9	26.4	18.0	18.3	15.5	
ECOLABINC	-69.6	20.0	21.2	20.2	21.6	23.2	25.0	31.0	24.2	27.5	14.4	27.0	0.90 0.80
FEDERAL SIGNAL CORP	20.0	20.0	21.0	22.3	22.0	23.8	20.6	19.1	17.0	16.4	20.2	18.0	0.80
HILLENBRAND INDUSTRIES	19.2	20.3	24.6	13.4	12.5	18.3	18.8	20.0	13.9	18.5	17.9	17.0	
INTL FLAVORS & FRAGRANCES	18.2	18.2	21.7	23.8	23.4	17.3	21.0	20.9	18.0	16.5	19.9	23.5	0.80
JOHNSON CONTROLS INC	8.3	10.3	11.5	13.9	14.9	16.1	17.7	18.4	19.6	19.4	15.0	15.5	0.90
KNIGHT-RIDDER INC	12.9	12.5	12.2	13.9	14.3	23.9	30.8	22.8	18.9	18.3	18.1	18.5	0.80 0.85
LA-Z-BOY INC	10.6	10.7	12.5	11.8	11.8	12.9	13.4	16.5	16.3	10.1	12.6	12.5	
LIZ CLAIBORNE INC	27.5	22.9	12.7	8.4	12.9	15.5	19.0	17.8	20.4	21.3	17.8	15.0	0.95
MCCORMICK & CO	21.5	23.0	22.0	12.8	19.3	10.3	23.3	26.6	26.8	37.1	22.3	32.5	0.55
PALL CORP	17.2	17.5	14.4	17.5	19.2	20.0	8.6	11.8	6.9	19.7	15.3	17.5	0.80
PROCTER & GAMBLE CO	22.4	21.4	2.1	26.4	26.6	26.9	28.4	30.8	30.6	28.8	24.4	27.0	0.70
SENSIENT TECHNOLOGIES CORP	21.6	14.0	18.6	16.1	19.2	12.4	17.7	18.5	19.1	14.0	17.1	16.5	0.60
SHERWIN-WILLIAMS CO	15.7	16.3	17.0	17.9	17.7	17.5	17.4	16.5	17.8	1.0	15.5	17.0	0.95
SIGMA-ALDRICH	19.7	20.0	19.4	17.1	17.3	16.7	16.6	14.6	13.9	30.2	18.6	14.0	0.75
SONOCO PRODUCTS CO	17.6	14.5	20.0	19.1	22.3	21.2	-0.1	23.0	21.8	19.5	17.9	19.5	0.90
SUPERIOR INDUSTRIES INTL	19.2	23.8	28.8	29.9	24.7	19.5	20.6	17.5	21.3	21.2	22.6	10.0	0.75
UNIVERSAL CORP/VA	6.1	20.5	22.3	9.7	6.7	17.7	22.7	27.8	23.4	22.0	17.9	17.0	0.60
WENDY'S INTERNATIONAL INC	11.2	12.9	14.0	15.2	14.7	16.6	11.6	11.0	15.6	15.5	13.8	15.0	0.75
WENDLO INTERNATIONAL INC.											40.0	48.2	0.80
Median	15.9	17.2	17.3	17.5	18.2	18.8	19.0	19.6	19.0	19.6	18.0	18.3 20.9	0.80
Average											18.1	20.9	0.79
Average of Annual Medians											18.5		
WAGIERS OF STUDEN WAGIERS													

Source: Standard & Poor's Research Insight, Value Line.

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		Value Line Risk Measures				
	S&P	Safety	Earning	Financial		
	Debt Rating	Rating	Predictability	<u>Strength</u>	<u>Beta</u>	
ALBERTO-CULVER CO	BBB+	2	100	B++	0.75	
ALBERTSONS INC	BBB+	2	90	Α	0.60	
AMERICAN HOME PRODUCTS CORP	Α	2	85	A+	0.90	
AVERY DENNISON CORP	Α	2	65	B+	0.90	
BALDOR ELECTRIC		2	90	B++	0.70	
BARD (C.R.) INC	BBB+	Ż	85	Α	0.80	
BECTON DICKINSON & CO	A+	2	90	A+	0.80	
BRIGGS & STRATTON	BBB-	2	45	Α	0.95	
CLOROX CO/DE	A+	2	100	A+	0.85	
CONAGRA FOODS INC	BBB+	2	95	· A	0.70	
CURTISS-WRIGHT CORP		2	75	B++	0.60	
DENTSPLY INTERNATL INC	BBB+	2	95	B++	0.65	
DONALDSON CO INC		2	95	B++	0.80	
DONNELLEY (R R) & SONS CO	Α	2	80	B++	0.85	
EASTMAN KODAK CO	A+	2	70	A+	0.80	
EATON CORP	A-	2	65	Α	0.90	
ECOLAB INC	Α	2	100	B++	0.85	
FEDERAL SIGNAL CORP		2	85	A	0.85	
HILLENBRAND INDUSTRIES	A+	2	70	А	0.80	
INTL FLAVORS & FRAGRANCES		2	80	B++	0.85	
JOHNSON CONTROLS INC	A-	2	100	Ā	0.90	
KNIGHT-RIDDER INC	Α -	2	45	B++	0.80	
LA-Z-BOY INC		2	80	- B++	0.85	
LIZ CLAIBORNE INC	BBB	2	90	A+	0.95	
MCCORMICK & CO	A-	2	80	B++	0.55	
PALL CORP	~	2	40	A	0.80	
PROCTER & GAMBLE CO	AA	2	100	A++	0.70	
SENSIENT TECHNOLOGIES CORP	BBB	2	90	B++	0.60	
SHERWIN-WILLIAMS CO	A	2	95	A	0.95	
SIGMA-ALDRICH	7	2	90	Â	0.75	
SONOCO PRODUCTS CO	A-	2	95	Â	0.90	
SUPERIOR INDUSTRIES INTL	<u>n-</u>	2	95 70	B++	0.80	
UNIVERSAL CORP/VA		2	50	A	0.60	
WENDY'S INTERNATIONAL INC	BBB+	2	90	A	0.00	
	+040	2	90	~	0.70	
AVERAGE	A-	2	82	A-	0.79	
MEDIAN	A-	2	88	A	0.80	
	~	£	00	~	0.00	

#### S&P DEBT RATINGS AND VALUE LINE RISK MEASURES FOR 34 LOW RISK INDUSTRIALS

Source: S&P Research Insight, S&P Bond Guide, Value Line.

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#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

Service Commission

In the Matter of Laclede Gas Company's ) Tariff to Revise Natural Gas Rate ) Schedules. )

Case No. GR-2002-356

#### <u>AFFIDAVIT</u>

STATE OF MISSOURI ) ) SS. CITY OF ST. LOUIS )

Kenneth M. Beerup, Jr., of lawful age, being first duly sworn, deposes and states:

1. My name is Kenneth M. Beerup, Jr. My business address is 720 Olive Street, St. Louis, Missouri 63101; and I am Manager, General Accounting for Laclede Gas Company.

2. Attached hereto and made part hereof for all purposes is my direct testimony, consisting of pages 1 to 3, inclusive; and Section A - Schedule 9.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded and the information contained in the attached schedules are true and correct to the best of my knowledge and belief.

Kineth M. Beerup, Jr.

Subscribed and sworn to before me this 24th day of January, 2002.

Jusan M

SUSAN M. KOPP Notary Public — Notary Seal STATE OF MISSOURI St. Louis County My Commission Expires: Dec. 19, 2003