

FILED³

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BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

Missouri Public
Service Commission

In the Matter of Laclede Gas Company's)
Tariff to Revise Natural Gas Rate)
Schedules.)

Case No. GR-2002-356

AFFIDAVIT


STATE OF MISSOURI)
) SS.
CITY OF ST. LOUIS)

Glenn W. Buck, of lawful age, being first duly sworn, deposes and states:

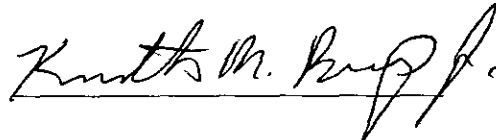
1. My name is Glenn W. Buck. My business address is 720 Olive Street, St. Louis, Missouri 63101; and I am Manager, Financial Services for Laclede Gas Company.

2. Attached hereto and made part hereof for all purposes is my direct testimony, consisting of pages 1 to 15, inclusive; and Section A - Schedule 8, Section B - Schedule 1, Section C - Schedule 15, and Section E - Schedule 1.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded and the information contained in the attached schedules are true and correct to the best of my knowledge and belief.


Glenn W. Buck

Subscribed and sworn to before me this 24th day of January, 2002.



KENNETH M. BEERUP, JR.
Notary Public — Notary Seal
STATE OF MISSOURI
City of St. Louis
My Commission Expires: Dec. 19, 2003

Exhibit No.:

Issue:

Cash Working Capital,
Capital Structure, Accounting
Schedules

Witness:

Glenn W. Buck

Type of Exhibit:

Direct Testimony

Sponsoring Party:

Laclede Gas Company

Case No.:

GR-2002-356

LACLEDE GAS COMPANY

GR-2002-356

DIRECT TESTIMONY

OF

GLENN W. BUCK

Direct Testimony of Glenn W. Buck

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DIRECT TESTIMONY OF GLENN W. BUCK

1 Q. Please state your name and business address.

2 A. My name is Glenn W. Buck, and my business address is 720 Olive St., St. Louis,
3 Missouri, 63101.

4 Q. What is your present position?

5 A. I am presently employed as Manager, Financial Services, for Laclede Gas Company
6 ("Laclede" or "Company").

7 Q. Please state how long you have held your position and briefly describe your
8 responsibilities.

9 A. I was appointed to my present position in March, 1999. In this position, I am responsible
10 for the financial aspects of rate matters generally, including financial analysis and
11 planning. I am also responsible for the preparation of various financial forecasts and
12 monitoring regulatory trends and developments.

13 Q. What is your educational background?

14 A. I graduated from the University of Missouri - Columbia, in 1984, with a Bachelor of
15 Science degree in Business Administration.

16 Q. Will you briefly describe your experience with the Company prior to becoming Manager,
17 Financial Services?

18 A. I joined Laclede in August, 1986, as a Budget Analyst in the Budget Department. I was
19 promoted to Senior Budget Analyst in June, 1988, and transferred to the Financial
20 Planning Department in December, 1988 as an Analyst. I was promoted to Senior

Analyst in February, 1990, Assistant Manager in February, 1994, and Manager in January 1996 . I acted in that capacity until being appointed to my current position.

Q. Have you previously filed testimony before this Commission?

A. Yes, I have, in Case Nos. GR-94-220, GR-96-193, GR-99-315, GR-2001-629 and GT-2001-329.

Q. What is the purpose of your testimony?

A. The purpose of my testimony is to present evidence to the Commission concerning the following:

1. The Company's calculation of Cash Working Capital for inclusion in the determination of rate base;
2. Capital Structure;
3. Income Statement adjustments related to service initiation fees, the proposed Gas Inventory Carrying Cost and Weather Mitigation Clause tariffs, property and liability insurance premiums, injuries and damages, Laclede Pipeline expenses, and the Customer Weatherization program; and
4. Rate of Return and return on equity as reflected in the proposed tariffs.

Q. Please list the schedules you are sponsoring.

A. The following schedules were prepared by me or under my supervision:

Section A, RATE BASE, Schedule 8. This schedule supports the calculation of the Company's Cash Working Capital.

Section B, COST OF CAPITAL, Schedule 1. This schedule provides information regarding the Company's Capital Structure and includes calculations of the embedded cost of long-term debt, short-term debt and preferred stock.

1 Section C, TEST YEAR UTILITY OPERATING INCOME STATEMENT AND
2 ADJUSTMENTS, Schedule 15, which provides supporting detail for certain of my
3 adjustments to test year operating income. These adjustments are described later in my
4 testimony.

5 Section E, ADDITIONAL EVIDENCE, Schedule 1. Schedule 1 shows the rate of return
6 and the related return on common equity at proposed rate levels based on an original cost
7 rate base.

8 **Cash Working Capital**

9 Q. What is "cash working capital?"

10 A. Cash working capital is the average amount of capital which must be provided by
11 investors in the Company for the payment of bills, payrolls and other items before the
12 time corresponding revenues are received from our customers. Cash working capital is
13 included in rate base in order to provide a return allowance for this investment
14 requirement, which is just as essential to the operation of a utility as are the more tangible
15 physical plant components of rate base.

16 Q. How have you determined the amount of cash working capital for inclusion in rate base?

17 A. I have directed a lead-lag study of the Company's operating expenses, based largely on
18 samples of our payments, and compared them to the actual lag in revenues based upon an
19 accounts receivable turnover analysis covering the universe of our customer base. This
20 study was done in collaboration with Company witness K. M. Beerup, Jr. A proper lead-
21 lag study is an accurate means of determining the cash working capital requirement for an
22 individual company.

23 Q. Has a lead-lag study been performed previously by Laclede?

1 A. Yes. Laclede first used a lead-lag study in Case No. GR-78-148. Similar studies were
2 performed in subsequent rate cases.

3 Q. Please define for us the terms "lead" and "lag."

4 A. As I am using the word "lead" today, it refers to an advance payment for goods or
5 services. Although advance payments are rare, they do exist for certain expense items.
6 For example, postage must be paid to the Post Office in advance of mailing with regard
7 to "permit" or "bulk" mailings, in addition to the more familiar postage stamp on an
8 envelope, which is also an advance item.

9 "Lag", as I use the term here, refers to a payment made or received by Laclede
10 after the receipt or rendering of goods or services by the Company or our vendors. Since
11 our customers pay their gas bills after we render service, I refer to "revenue lag time" in
12 my study. The vast majority of expense items are paid some time after the actual
13 rendering of goods and services to Laclede, so most often I also refer to "expense lag
14 time."

15 Comparisons of our revenue lag time to the lag time for various items of expense
16 results in "net lead" or "net lag" times, depending on whether the expense lag (i.e., the
17 time between when Laclede receives a good or service and pays for that good or service)
18 is longer or shorter than the revenue lag (i.e., the time between when Laclede provides a
19 good or service and receives payment for that good or service). For the most part, the
20 expense lag is shorter than the revenue lag, meaning that expenses are generally paid
21 before revenue is received, resulting in a net lag time for the Company.

22 Q. Would you please explain how a lead-lag study is performed?

1 A. As I previously suggested, the primary goal of a lead-lag study is to determine, on
2 average, the net amount of funds required to pay the expenses incurred by the Company
3 for the day-to-day utility operations before the related revenues are received. This is
4 accomplished by two types of time determinations: (1) the lag time taken by the
5 customers of the Company for the payment of revenues; and, (2) the lag time taken by
6 the Company for the payment of expenses to outside suppliers and employees. Each of
7 these determinations is in reference to the same starting point -- the rendering of service.

8 An overall revenue lag time is determined by combining data for various items of
9 utility operating revenues. The lag time for each category of operating expenses is
10 subtracted from this overall revenue lag time, and the resultant net lag (or net lead) time,
11 in days, is multiplied by daily expense for the category. In the study, the twelve month
12 period ended November 30, 2001 was used to analyze revenue payment times and
13 normalized expenses. The expense lag for interest charges was updated to reflect the
14 issuance of the 6-5/8% Series Bonds, which pay interest on a quarterly, rather than a
15 semi-annual, basis, as well as, the relative mix between long-term and short-term debt
16 included in the filing. The expense lag time used for the various other expense categories
17 was the lag time utilized in Case No. GR-2001-629.

18 Q. Why did Laclede use the expense lag time from the 2001 case?

19 A. The Company believes that, exclusive of the aforementioned changes, the expense lag
20 times utilized in Case No. GR-2001-629 are still representative of the lag time supplied
21 by the Company's vendors and employees. There have been no significant changes in the
22 manner in which the Company makes such payments.

23 Q. Please explain Schedule 8 of Section A.

1 A. Schedule 8 shows the derivation of the overall revenue lag time, based on the actual
2 payment history of our universe of customers. This total reflects four distinct lag times
3 for four classes of revenue: (1) customer bills for the distribution of natural gas to
4 traditional sales customers; (2) transportation customer bills; (3) incidental oil sales;
5 and, (4) late payment charges. Each respective lag time is weighted into the overall
6 revenue lag time proportionately, based on revenues. Customer bills to sales customers is
7 the most significant item. This total is comprised of three time periods, as summarized
8 on the lower portion of Schedule 8: one-half of the average service period; the average
9 time between meter reading and billing; and, the average time between billing and
10 payment.

11 Q. How are these time periods determined?

12 A. The average service period was computed by listing the scheduled days in each monthly
13 billing period by cycle and deriving an average period by month. The twelve average
14 periods during the twelve months ended November, 2001 were weighted according to
15 actual revenues over the same months to calculate a weighted average service period,
16 which was, in turn, divided by two to yield the figure shown on the schedule.

17 The average time between meter reading and billing was computed in a consistent
18 manner, involving monthly averages weighted according to monthly revenues, based on
19 the Customer Accounting work schedule in effect during the test period.

20 The average time between billing and payment was calculated using a turnover
21 ratio analysis. The analysis involved dividing average daily billings into the average
22 receivable balance to yield the number of days of billing included in receivables.
23 Receivables for the twelve months ended November, 2001 were used. Revenues and

1 other billing items are an average of the twelve months ended October, 2001 and
2 November 2001. The resulting payment time is shown.

3 Q. Please explain your use of average billing items for the twelve months ended October,
4 2001 and November, 2001.

5 A. By averaging the twelve months ended October, 2001 with the twelve months ended
6 November, 2001, I am giving half-weight to billings during November, 2000, full-weight
7 to billings for December, 2000 through October, 2001, and half-weight to billings during
8 November, 2001. This combination of revenues and other billing is more closely related
9 to the receivables I am using than would be a simple twelve month total. In order to
10 properly determine the length of time certain items (revenue billings) remain unpaid (as
11 receivable balances), it is in many cases inappropriate to divide receivables for a
12 particular period by the billings for the same period in that such a method often does not
13 recognize payment of the latest billings. Such is the case here.

14 Q. How did you determine revenue lag time for transportation customer bills?

15 A. The accounts of these customers were individually analyzed to derive daily receivables
16 data. This data was combined to determine the overall lag time for the class. The lag
17 time for incidental oil sales was computed in a similar fashion. The revenue lag time for
18 late payment charges consists solely of the payment time derived for our customers.

19 Q. Is your determination of a revenue lag based on a sample of customers?

20 A. No. Unlike the study of expense lags, the revenue lag time is based on the actual history
21 of customer billing and payment activity for the twelve months ended November, 2001
22 for all of Laclede's customers. As stated earlier in my testimony, it was determined based

1 on an analysis of actual revenue billings and our accounts receivable balances on a daily
2 basis.

3 Q. The results shown on Schedule 8 indicate that sales customers, on average, are paying
4 41.29 days, or nearly six full weeks, after the bill is mailed. Is this reasonable?

5 A. Yes. Although the tariffs require customers to pay their bills within 15 days (commercial
6 and industrial customers) or 21 days (residential customers), the results of the study are
7 not inconsistent with expectations. Rather, they are perfectly reasonable. Obviously,
8 some customers are paying after the required dates as witnessed by the revenues for late
9 payment charges included in our operating revenues. Far more significant, however, is
10 the fact that many of our customers are on special payment plans due to Cold Weather
11 Rule requirements mandated by this Commission. Many of these customers maintain
12 significant outstanding balances while repaying the Company over significant extended
13 periods of time. Approximately 7% of our customers are on these mandated payment
14 plans.

15 Q. What should one expect to be the impact of the Commission's Emergency Cold Weather
16 Rule Amendment of November, 2001 on revenue lag time?

17 A. As discussed more fully in the Direct Testimony of Company witnesses J. A. Fallert and
18 J. Moten, significant changes were made to the Cold Weather Rule as a result of this
19 Amendment. As a result, the lag time will likely increase significantly due to the
20 mandated extension of the deferral period for customers from 12 to 18 months, the ease
21 of entry into the program (i.e. the modification requires the lesser of 25% of arrears or
22 \$250 as the minimum payment required for reconnection, which is substantially less than

1 what was required in the past), and the fact that reconnection charges will be spread over
2 the longer time period.

3 Q. Are there any other circumstances which would lengthen the lag time beyond tariffed
4 dates?

5 A. Unfortunately, and inevitably, there are some customers who never pay the amounts
6 owed and these amounts eventually become uncollectible accounts. From the time these
7 amounts are billed until the time they are written off, approximately 7 months later, they
8 are included in the accounts receivable balance and have the effect of seemingly driving
9 up the revenue lag. Laclede has taken this impact into account, however, by including an
10 adjustment in the study to account for the six month period of time these account reside
11 in the receivable balances prior to the date the accounts are charged off as uncollectible.
12 This method of calculation is consistent with past treatment of uncollectible accounts for
13 ratemaking purposes (based on net write-offs). Given this and the impact of the 7% of
14 our customers who, pursuant to the special payment plans previously discussed, are
15 paying for gas service over periods which can exceed 365 days, it is easy to understand
16 how the average revenue lag for all sales customers would be over 41 days.

17 Q. Has the Commission previously reviewed the use of an accounts receivable turnover
18 analysis as an appropriate methodology for use in a lead-lag study?

19 A. Yes. In a recent Laclede rate case, GR-99-315, the Commission again confirmed the
20 validity of this methodology. Further, in Southwestern Bell Telephone Company Case
21 No. TC-93-224, the Commission determined that a calculation of revenue lag, based on a
22 receivable turnover analysis on all customer accounts, was more appropriate than the
23 alternative methods submitted in that case, including methods that utilized sampling.

1 Q. What amount of Cash Working Capital are you sponsoring for inclusion in Rate Base?

2 A. This amount is shown on the bottom of Mr. Beerup's summary on Schedule 9.

3 Q. Does this complete your testimony with respect to working capital?

4 A. Yes.

5 **Capital Structure**

6 Q. Please explain Schedule 1 of Section B.

7 A. The Laclede Group, Inc., the holding company parent of Laclede Gas Company, began
8 operation on October 1, 2001. Schedule 1 details the elements of the holding company's
9 capital structure and calculates certain embedded costs. Page 1 of Schedule 1 shows the
10 capital structure of The Laclede Group, Inc. at November 30, 2001. The capital structure
11 components consist of preferred stock, common equity, short-term debt, and long-term
12 debt. Schedule 1 contains the adjusted four-component capital structure. A pro-forma
13 level of short-term debt, reflecting the sum of 1) the difference between the average
14 levels of underground storage and propane inventories and their minimum balances
15 during the year, and 2) the calculated level of Cash Working Capital, has been included
16 in the capital structure. Schedule 2 adjusts the capital structure to remove, for ratemaking
17 purposes, the specific components of the holding company's capital structure related to
18 its other subsidiaries and the resulting capital structure is used in rate of return
19 computations. Page 3 of Schedule 1 calculates the embedded cost of debt. Page 3 of
20 Schedule 1 also shows the pro-forma level of short-term debt and the rate included on
21 this schedule is based on the twelve month average rates at which the Company has been
22 able to place commercial paper. Page 4 of Schedule 1 shows the embedded cost of
23 preferred stock.

1 Q. In what ways does the Company utilize short-term debt?

2 A. Short-term debt has two primary purposes: (1) to finance seasonal items that fluctuate
3 substantially throughout the course of the year, such as natural gas inventories, propane,
4 and Cash Working Capital; and, (2) as a "bridge" to permanent financing.

5 Q. Is it appropriate to include short-term debt in a regulatory capital structure?

6 A. Only to the extent that seasonal items that are financed through short-term debt and that
7 do not require permanent financing are included in rate base. As the Commission ruled
8 in ER-90-101, it is inappropriate to include "bridge" financing in a regulatory capital
9 structure while setting prospective rates, stating, "The Commission finds that it is
10 inappropriate to include short-term debt in Company's capital structure. The
11 Commission notes that it is the nature of short-term debt that it will soon be converted
12 into long-term debt."

13 Q. Is the Company proposing an alternative capital structure in this proceeding?

14 A. Yes. As discussed more fully in the testimony of Company witness M. T. Cline, the
15 Company is proposing to pass the financing costs related to gas and propane inventories
16 through the Purchased Gas Adjustment Clause. Should the Commission grant this tariff
17 change, only the short-term debt related to Cash Working Capital should be included in
18 capital structure.

19 Q. Are you requesting that these capital structure components be updated through March 31,
20 2002?

21 A. Yes. The Company is requesting an update of all elements of the capital structure as
22 addressed in the testimony of Company witness J. A. Fallert.

1 **Adjustments to Utility Operating Income**

2 Q. Please explain the adjustments you are sponsoring to Laclede's operating income.

3 A. I am sponsoring adjustments to property and liability insurance premiums, injuries and
4 damages, an adjustment to include expenses of Laclede Pipeline Company, and for the
5 pro-forma effect of the Customer Weatherization program. Further, I am sponsoring
6 accounting adjustment to include the revenue effect of the newly implemented Service
7 Initiation Fee and various tariff proposals discussed by Company Witness M.T. Cline.

8 **Property and Liability Insurance Premiums**

9 Q. Please explain the adjustment to property and liability insurance.

10 A. Adjustment 4.1., detailed on Schedule 15 of Section C, annualizes property and liability
11 insurance premiums at current levels. The vast majority of the Company's policies
12 expired on September 30, 2001 and were replaced with new policies at significantly
13 higher cost.

14 Q. Why were the increases in premiums so significant?

15 A. There were a number of drivers behind the substantial increase in costs. Laclede had last
16 locked in premiums in 1998 for a three-year period at comparatively low rates and our
17 current premiums are now "catching up" to the market. Other factors include
18 convergence in the insurance industry, large recent claims payments experienced by
19 insurers and reinsurers, lower investment returns on reserves, and, of course, the events
20 of September 11th.

21 Q. What steps did Laclede take to minimize the increase in charges?

1 A. Laclede negotiated with multiple carriers, domestically and abroad, and, in fact, secured a
2 portion of its coverage overseas. Additionally, Laclede reduced liability limits to the
3 extent feasible and also assumed a substantial increase in its deductible.

4 **Injuries and Damages**

5 Q. Please describe your adjustment to injuries and damages expense.

6 A. Adjustment 4.m., detailed on Schedule 15 of Section C adjusts injuries and damages
7 expense to a three-year average of actual cash payments. Actual payments tend to
8 fluctuate from year to year so it is appropriate to adjust to a multi-year period. Injuries
9 and damages were further adjusted to reflect the pro-forma impact of the increase in
10 Laclede's deductible.

11 **Laclede Pipeline Company**

12 Q. Please explain your adjustment for Laclede Pipeline Company.

13 A. Adjustment 6.f. on Schedule 2 of Section C includes in expense an allocation of costs for
14 Laclede Pipeline Company ("LPC"). LPC, an unregulated subsidiary of Laclede Group,
15 provides transportation services for the utility's propane peak-shaving operations. This
16 adjustment includes an amount to reflect the cost of such transportation services. It
17 should be noted that LPC investment, in previous cases, had been recovered as an item of
18 rate base, whereas recovery is now being sought as a cost-of-service item in the income
19 statement.

20 **Customer Weatherization Program**

21 Q. What is the next adjustment you are sponsoring?

22 A. Adjustment 3.d. on Schedule 2 of Section C includes in expense the costs of the soon-to-
23 be implemented Customer Weatherization program. The Stipulation and Agreement

1 approved in GR-2001-629 requires Laclede, Staff, and Public Counsel to meet, develop,
2 and implement this program, funded at an annual level of \$300,000, plus an additional
3 \$40,000 for administrative costs. Terms of this program will be filed with the
4 Commission on or before March 1, 2002.

5 Tariff Changes

6 Q. Are you sponsoring any other adjustments to the Income Statement?

7 A. Yes. Adjustment 1.j. reflects the anticipated revenues associated with the Service
8 Initiation Fee approved by the Commission in GR-2001-629. Additionally, Company
9 Witness M. T. Cline is sponsoring tariffs that include a Weather Mitigation Clause
10 ("WMC"). Approval of a WMC makes the degree day normal used to establish base
11 rates less critical because of the reconciliation process for over- or under-recovered
12 margins related to deviations between actual weather versus the "normal" utilized.
13 Contemplating that the Commission will approve these proposed tariffs, adjustment 1.k.
14 on Schedule 2 increases normalized revenues in this proceeding to reflect the higher
15 normalized sales levels consistent with normal degree day parameters agreed to by the
16 parties in GR-2001-629. Finally, adjustment 6.g. reflects the decreased expenses required
17 to be recovered in base rates assuming approval of the proposed Gas Inventory Carrying
18 Cost tariff discussed earlier in my testimony and as discussed more extensively in the
19 testimony of Mr. Cline. Please note that these tariffs have the net effect of reducing the
20 base revenue deficiency and the Company's request for rate relief in this proceeding.

21 Rate of Return

22 Q. Have you prepared an exhibit showing the calculation of the rate of return the Company
23 is seeking on its original cost rate base?

- 1 A. Yes. Schedule 1, Section E, demonstrates the calculation of Laclede's rate of return to be
2 9.01% at proposed rate levels based on an original cost rate base. This overall rate of
3 return calculation is based, among other things, on a 11.75% return on common equity.
- 4 Q. What is the cost of common equity recommended by Company Witness K. C. McShane?
- 5 A. Ms. McShane is recommending a return on equity range of 11.5% - 13.5%.
- 6 Q. On this exhibit, you have used capitalization ratios derived from Page 2 of Schedule 1 in
7 Section B. What do these ratios represent?
- 8 A. These capitalization ratios represent the ratios found in Laclede Gas Company's capital
9 structure at November 30, 2001.
- 10 Q. Does this complete your direct testimony?
- 11 A. Yes.